

## THE ROLE OF WOMEN'S EMPOWERMENT AND CHILD PROTECTION (DP3A) SUKABUMI REGENCY IN OVERCOMING CHILD MARRIAGE CASES IN SUKABUMI DISTRICT

**Sintia Nofitri**

Faculty of Administration and Humanities,  
University of Muhammadiyah Sukabumi,  
[sintianfitri01@gmail.com](mailto:sintianfitri01@gmail.com);

**M. Rijal Amirulloh**

Faculty of Administration and Humanities,  
University of Muhammadiyah Sukabumi,  
[mrijalamirulloh@ummi.ac.id](mailto:mrijalamirulloh@ummi.ac.id);

**Rizki Hegia Sampurna**

Faculty of Administration and Humanities,  
University of Muhammadiyah Sukabumi,  
[rizkicdn@ummi.ac.id](mailto:rizkicdn@ummi.ac.id);

### ABSTRACT

The role of the Sukabumi Regency Women's Empowerment and Child Protection Service (DP3A) in dealing with cases of child marriage in Sukabumi Regency. The purpose of this research is to find out and describe the role of the Sukabumi Regency Women's Empowerment and Child Protection Service (DP3A) in overcoming cases of child marriage in Sukabumi Regency and the inhibiting factors in its implementation. This is motivated by the large number of requests for dispensation letters of introduction to marriage to the P2TP2A Office of Sukabumi Regency in 2021 and the increasing number of child marriages in Sukabumi Regency in the 2020-2021 range. This study used qualitative research methods. Informants in this study were the Office of Women's Empowerment and Child Protection (DP3A) of Sukabumi Regency, P2TP2A of Sukabumi Regency, as well as the community/children who practice child marriage. Data validation in this study used source triangulation and technical triangulation methods. The results of this study are that there are still obstacles for the Sukabumi Regency Women's Empowerment and Child Protection Office in handling child marriage cases, namely there is a wrong opinion/view of some people that it is a shame if they don't quickly marry off their daughters and there are betel marriages (underhanded) and without being reported.

**Keywords:** *Role, Child Marriage*

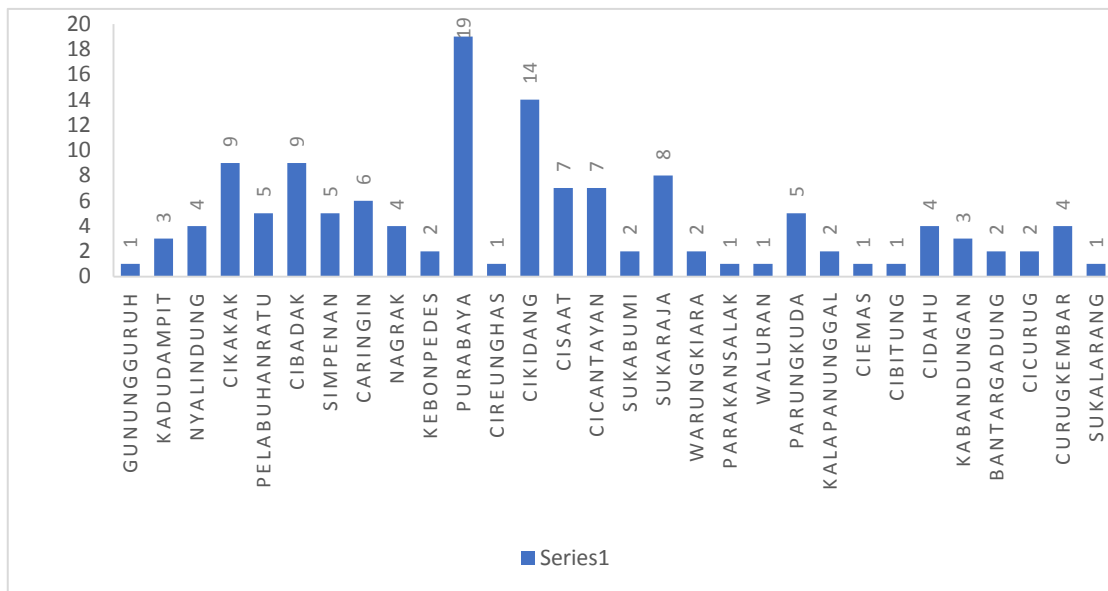
### A. INTRODUCTION

Child marriage is the marriage of a girl or boy before the age of 18 and refers to both formal and informal marriages. Child marriage is against the rights of children and places them at high risk of violence, exploitation and abuse the *Undang-Undang Nomor 1 Tahun 1974 tentang Perkawinan* (Married Law) was

revised in 2019 to become the *Undang-Undang Nomor 16 Tahun 2019 tentang Perubahan UU Nomor 1 Tahun 1974 tentang Perkawinan*. In the revision of the law, the state has raised the minimum age of the bride and groom to 19 years for both men and women. Previously, marriage was allowed if the man was 19 years old and the woman was 16 years old. This age requirement allows for the occurrence of child marriage which correlates with high discrimination against girls.

DTo overcome the problem of child marriage in Sukabumi Regency, DP3A Sukabumi Regency in 2021 issued Yes I Do or a child marriage prevention program where this program is expected to achieve the Sustainable Development Goals targets regarding healthy and prosperous lives, quality education, and gender equality, by ensuring that adolescents/girls complete 12 years of basic education without being constrained by marriage or unwanted pregnancies for teenage girls and the Paper Boat program, this program issued by DP3A Sukabumi Regency as an effort to empower women which also aims to emphasize child marriage.

**Diagram 1. 1**Data Report on Request for Marriage Certificate for January-December 2021 in Sukabumi Regency  
(Source: P2TP2A Sukabumi Regency, 2022)



Based on the data in diagram 1.1 above, it can be interpreted that in 2021 Sukabumi Regency received 134 requests for marriage certificates, with Purabaya District having the most requests for marriage certificates, totaling 19 people.

The number of child marriages registered at the Ministry of Religion of Sukabumi Regency in 2020-2021 is shown in the following diagram:

**Diagrams 1. 2** Total Data on Child Marriage in Sukabumi Regency in 2020  
(Source: Ministry of Religion of Sukabumi Regency, 2022)



Based on diagram 1.2 above, it can be interpreted that there were 45 child marriages that occurred in Sukabumi Regency in 2020, with details of 6 boys and 39 girls. Most child marriages occurred in the Kabandungan District with 9 women who were recorded as having married under the age of 19 and then in the Jampang Kulon and Surade sub-districts with 7 women who were registered as having married children. The number of child marriages in 2021 in Sukabumi Regency is shown in the following diagram:

**Diagram 1. 3** Total Data on Child Marriage in Sukabumi Regency in 2021  
(Source: Ministry of Religion of Sukabumi Regency, 2022)



Based on diagram 1.3 above, it can be explained that there are 122 child marriages in Sukabumi Regency in 2021 recorded at the Ministry of Religion of Sukabumi Regency, with details of 31 men and 91 women. Child marriages that were recorded at the Ministry of Religion of Sukabumi Regency mostly occurred in Cicantayan District with a total of 27 people and then in Cikakak and Cibadak Districts with a total of 15 people. Marriages of children under the age of 19 recorded at the Ministry of Religion have increased significantly from the

previous 45 people to 122 people, which means there has been an increase of 171% in the 2020-2021 range.

From this there is some gap between theory and empirical problems. From the findings of researchers based on secondary data with rising child marriage rates are not in line with applicable rules, it makes how a role into the concept to be able to reduce the number of child marriages. In addition, the norm of any role performed by government agencies to reduce the number of child representation is still lacking so that in this case there are still far differences between the realization with expectations or gap with the theory that researchers take. In this research, the researcher focused on the role of DP3A Sukabumi Regency in dealing with the representation of children in Sukabumi Regency. Because there is still a gap between the rules and what happens in life.

## **B. LITERATURE REVIEW**

### **Public Organization**

According to (Mukarom & Laksana, 2015) that public organizations, namely "the largest organizations that accommodate all levels of society with the scope of the state and have legitimate authority in politics, and government administration, as well as law in an institutionalized manner so that they have the obligation to protect their citizens and serve their needs". In this case, the public organization referred to when it is associated with the focus of the research to be carried out by researchers, the public organization is DP3A Sukabumi Regency which has the authority to uphold the rights of women and children.

### **Organizational Role**

The role of Public Organizations influences existing problems and government participation is also expected by the community to be able to overcome problems. Role can be defined as the behavior that is regulated and expected of an individual in a certain position. Leaders in the organization have a role, each job brings expectations of how the person in charge of the role behaves. The role of leadership can be interpreted as a set of behaviors expected by someone according to their position as a leader (Rivai, 2003) The purpose of the definition that has been put forward above can be interpreted that the DP3A of Sukabumi Regency has the authority to enforce regulations in social life in accordance with applicable laws, namely increasing community participation in overcoming and anticipating social problems so as to improve the quality of life of the community. Therefore, the government has a very big role in overcoming and overcoming child marriage rates.

### **Role**

According to (Soekanto, 2012) explaining that role is a dynamic aspect of position (status), if a person carries out his rights and obligations in accordance with what is intended, then he carries out a role. In an organization everyone has various characteristics in carrying out the duties, obligations or responsibilities that have been given by each organization or institution. The several dimensions of the role according to Soekanto (Soekanto, 2012) namely:

1. Role as the norm
2. Role as a concept

### 3. Role as behavior

From the understanding above, the researcher interprets that a role is a behavior or attitude that is expected by a group of people towards someone who has a certain status and position. Based on the things above, when connected with the role of the Sukabumi District Women's Empowerment and Child Protection Service (DP3A), the role is not only a personal right and obligation, but is a duty and authority that belongs to the Women's Empowerment and Child Protection Service (DP3A) such as its role in overcoming child marriage in Sukabumi Regency.

#### **Child Marriage**

Child marriage is the marriage of a girl or boy before the age of 18 and refers to both formal and informal marriages. Child marriage is against the rights of children and places them at high risk of violence, exploitation and abuse. Although the age of majority (legal adulthood) and marriageable age are usually set at 18, they vary from country to country and therefore the optimal age for marriage may be older or younger in certain countries. (Unicef.org, 2018)

From this, the researcher took the title of role because the role in the meaning of this norm is a series of rules that guide a person in public life. Role is the expectation or desire of the people around in carrying out their duties. The role of being a mover and determinant of the course of the organization, the attention of the leadership is needed, without supported by the spirit of work and good facilities and infrastructure, the goals of the organization are difficult to achieve at an optimal level. And the role becomes a behavior in planning, organizing, directing, motivating, and controlling to make decisions about compatibility between individuals, job duties and effectiveness. So in this case the researchers took the theory of the role to see how far it has been implemented by DP3A Sukabumi.

### **C. METHOD**

In this study, researchers used qualitative methods with a descriptive approach. This descriptive method is used to describe the problem, display and find a complete picture of a phenomenon that occurs. While qualitative research is research that is presented in the form of pictures and words. The data will be obtained from the results of qualitative research through observations, interviews and documents from related agencies. Meanwhile, according to (Creswell, 2013) explains that: Qualitative methods have a variety of approaches in academic research. Qualitative procedures rely on data in the form of text and images, have unique steps in data analysis and are sourced from various research strategies. In qualitative research, the researcher is the key instrument (researcher as key instrument).

In determining the informants in this study, a non-probability sampling design was used with the snowball sampling technique. As for the determination of informants in this study, namely the Office of Women's Empowerment and Child Protection (DP3A) of Sukabumi Regency, P2TP2A of Sukabumi Regency, as well as those who carry out child marriages. Data collection techniques in this study researchers used data collection techniques through observation, interviews

and documentation. In this study, researchers will use triangulation based on sources and techniques. This is because the 2 triangulation techniques are sufficient to answer the research problem. Then the steps taken by researchers in conducting data analysis using the (Milles & Huberman, 2014) theory flow model by taking the initial steps through data reduction, data presentation, and drawing conclusions are expected to answer the research focus to be carried out by researchers, so that the end result finds a temporary result that used as a substantive theory by using certain methods.

#### **D. EXPLANATION**

In the results and discussion section, there is a description of the research results that have been carried out by researchers in the field by collecting data from observations, interviews, documentation, and audio-visual materials as well as validating the data that has been obtained and then analyzing it so that it can answer the focus of the research problem regarding Women's Empowerment and Child Protection (DP3A) of Sukabumi Regency in Overcoming Child Marriage Cases in Sukabumi Regency". In carrying out this research, researchers used three dimensions regarding the role of DP3A which include: 1) role as a norm, 2) role as a concept, 3) role as behavior. (Soekanto, 2012):

##### **Role As Norm**

Related to a person's place or position, namely how the Sukabumi Regency Women's Empowerment and Child Protection Service (DP3A) handles child marriage cases, regulations regarding the limit of marriage are already in UU No.16 tahun 2019. Office of Women's Empowerment and Child Protection (DP3A) of Sukabumi Regency has drafted a Regent's Regulation on Child Marriage in collaboration with KPI (Indonesian Women's Commission), namely Peraturan Daerah Kabupaten Sukabumi No. 18 Tahun 2021 Concerning the Prevention of Child Marriage. Apart from that, DP3A is also carrying out other prevention activities such as socializing Peraturan Daerah Kabupaten Sukabumi No. 18 Tahun 2021 concerning Prevention of Child Marriage and in the coming year DP3A Sukabumi Regency plans to hold a "Campaign Movement and Declaration to Stop Child Marriage. The Office of Women's Empowerment and Child Protection (DP3A) of Sukabumi Regency has handled cases of child marriage since 2016 until now. Bureaucratic structure in handling child marriage cases starting from RT/RW, Village/Kelurahan, District, Ministry of Religion. The Office of Women's Empowerment and Child Protection (DP3A) of Sukabumi Regency is often asked for recommendations from the Ministry of Religion, but so far the DP3A has never issued these recommendations. The Office of Women's Empowerment and Child Protection (DP3A) of Sukabumi Regency always coordinates and consults with relevant agencies, especially the Ministry of Religion and P2TP2A regarding the prohibition/prevention of child marriages. There is a wrong opinion/view of some people that it is embarrassing if they don't quickly marry off their daughters and the existence of betel marriages (underhanded) and without being reported is one of the obstacles to the Office of Women's Empowerment and Child Protection (DP3A) in dealing with cases of child marriage in Sukabumi Regency.

### Role As A Concept

Role as a concept is the role of individuals in an organization. That is, every individual or employee of the Sukabumi Regency Women's Empowerment and Child Protection Service (DP3A) as an actor to protect children's rights cannot be fully achieved. This is because the rights of children who carry out child marriage will be DP3A Sukabumi Regency does not yet have a special SOP regarding the Handling of Child Marriage. The procedure carried out by the Women's Empowerment and Child Protection Service (DP3A) of Sukabumi Regency, if indeed child marriage has occurred, the Women's Empowerment and Child Protection Service (DP3A) as a government engaged in the field of Women's Empowerment and Child Protection is trying to provide an understanding so that it can delay pregnancy, because child marriage has many negative impacts such as increasing maternal and infant mortality rates, increasing cases of stunting, and causing non-fulfillment of children's basic rights such as the right to protection from violence and discrimination, children's civil rights, health rights, education rights, and children's social .

1. Dissemination of the *Peraturan Daerah Kabupaten Sukabumi No. 18 Tahun 2021* concerning "Prevention of Child Marriage"
2. "Campaign and Declaration to Stop Child Marriage" Program
3. Optimizing the role of P2TP2A, Motekar, PATBM, FAD as pioneers and reporters socializing Stopan Jabar (Prevention of Child Marriage)

Then the form and process of communication between the Office of Women's Empowerment and Child Protection (DP3A) of Sukabumi Regency and P2TP2A of Sukabumi Regency with parents and children who practice child marriage is by:

1. Always provide understanding and understanding and awareness to adolescents so that when planning a family they can consider and plan a good family from the following aspects:
  - a. Family Aspect;
  - b. Economic Aspect;
  - c. Psychological Aspect;
  - d. Education Aspect;
  - e. Population Aspect; and
  - f. Aspects of Family Planning.
2. Provide an understanding of the negative impact of child marriage itself.

The approach taken by the Sukabumi Regency Women's Empowerment and Child Protection Service (DP3A) and P2TP2A Sukabumi Regency for children who engage in child marriage is by:

- a. If the marriage has not been consummated, DP3A and P2TP2A always provide understanding and understanding to postpone marriage until the stipulation limit for a marriage for women is 20 years and men is 25 years.
- b. What if someone fails to delay the age of marriage? Delaying the Age of Marriage (PUP) is not just postponing marriage until a certain age, but also trying to make the first pregnancy occur at a fairly mature age.

- c. If this is already the case, efforts are made to turn the honeymoon into a honeymoon, which means delaying pregnancy by using contraception until the wife is 20 years old (PHP: Delaying First Pregnancy).

### **Role As Behavior**

The Office of Women's Empowerment and Child Protection (DP3A) of Sukabumi Regency in handling cases of child marriage has entered into a cooperative relationship with PLAN Indonesia through the Gema Cita program (Golden Generation of a Nation Free of Child Marriage) and with KPI (Indonesian Women's Coalition), this collaboration is a continuation of the Foundation's collaboration. Plan Internasional Indonesia (YPII) with financial support from the Ministry of Foreign Affairs of the Netherlands and PLAN of the Netherlands has implemented the Yes I DO (YID) program under the Alliance Yes I Do (YID) consortium in 2016-2020. YPII is committed to continuing YID's success for "Prevention, Reduction and Elimination of Child Marriage and Indonesian Teenage Pregnancy through the Gema Cita Program (Golden Generation of a Child Marriage-Free Nation), The protection and empowerment programs from DP3A are the Increasing the Role of Women Towards a Healthy and Prosperous Family (P2WKSS) program, the Great Women program for Quality Families (PERAHU KERTAS), the Companion Quality Improvement program (Bimtek Case Management), and the Family Learning Center program (PUSPAGA). The Office of Women's Empowerment and Child Protection (DP3A) of Sukabumi Regency has facilities and infrastructure, namely the Family Learning Center (PUSPAGA) and the establishment of the UPTD PPA in the North and South regions, Forbumi (Regional Children's Forum of Sukabumi Regency), socializing the prevention of child marriage and Stopan Jabar, Cars Protection (Molin) Lakon Sigaling (Information Systems Counseling Services and Mobile Gender). Consultation services for children who engage in child marriage are provided by counselors at the Sukabumi District Family Learning Center (PUSPAGA) and Sukabumi District DP3A psychologists. Guidance on child marriage is carried out directly by the Ministry of Religion and even if someone submits a recommendation request regarding child marriage, the DP3A of Sukabumi Regency through the PPKA field usually conducts direct coaching while providing understanding and understanding and awareness to them so that in planning a family they can consider and plan a good family from the Family Aspect , Economic Aspects, Psychological Aspects, Educational Aspects, Population Aspects, and Family Planning Aspects as well as provide an understanding of the negative impact of child marriage itself. DP3A Sukabumi Regency as a form of guidance has never issued any recommendations for child marriage. If there has been a child marriage we must try to postpone the pregnancy. The strategy of the Sukabumi Regency Women's Empowerment and Child Protection Service (DP3A) in dealing with child marriage cases is by means of: disseminating existing regulatory policies such as the Marriage Law, Child Protection Law, Domestic Violence Law and others, Making regional level regulations if needed, Campaigning to Stop Child Marriage in every activity involving women and children, as well as providing knowledge and understanding to Motekar Cadres (Family Resilience Motivators).



## E. CONCLUSION

The role of the Sukabumi Regency Women's Empowerment and Child Protection Service (DP3A) in Overcoming Child Marriage Cases in Sukabumi Regency is currently running quite well. However, there are still obstacles faced by the Sukabumi Regency Women's Empowerment and Child Protection Service (DP3A), namely the large number of requests for marriage certificates from P2TP2A Sukabumi Regency, as well as the existence of the wrong opinion/view of some people that it is a shame if they don't quickly marry off their daughters and that there are betel marriages (underhanded) and without being reported. Therefore, the Sukabumi Regency Women's Empowerment and Child Protection Service (DP3A) is trying to create programs related to Child Marriage, including the Yes I Do program, the Increasing the Role of Women Towards Healthy and Prosperous Families (P2WKSS) program, the Great Women program for Quality Families (PAPERHU), the Facilitator Quality Improvement program (Bimtek Management Case), and the Family Learning Center program (PUSPAGA). The Office of Women's Empowerment and Child Protection (DP3A) of Sukabumi Regency also cooperates very well with other agencies in an effort to overcome this case of child marriage.

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