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Outcomes of the Indonesian Chronic Disease Management Program (PROLANIS) in Patients with Hypertension During the COVID-19 Pandemic in Rural Areas

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Outcomes of the Indonesian Chronic Disease Management Program (PROLANIS) in Patients with Hypertension During the COVID-19 Pandemic in Rural Areas: A Preliminary **Evaluation Study**

Indonesia

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Background:	The Indonesian Chronic Disease Management Program (PROLANIS) is a government program that aims to im- prove the health outcomes of patients with chronic diseases, including hypertension. This preliminary study aimed to evaluate the impacts of the coronavirus disease 2019 (COVID-19) pandemic on the health outcomes of hypertension patients in rural areas who were enrolled in PROLANIS.		
Material/Methods:	This study used data from 4 PROLANIS groups in East Java province. The data were collected from partici- pants' 6-month evaluations at 3 time points: before the COVID-19 pandemic in December 2019 (T0), during the COVID-19 pandemic in June 2020 (T1), and in December 2020 (T2). Evaluated parameters were body mass index (BMI), systolic blood pressure (SBP), diastolic blood pressure (DBP), total cholesterol (TC), low-density lip- id (LDL), high-density lipid (HDL), triglyceride (TG), and estimated glomerular filtration rate (eGFR).		
Results:	There were 91 patients included in the analyses. Compared to T0, BMI, blood pressure, eGFR, and TC had sig- nificantly deteriorated at T1, but LDL, HDL, and TG showed no marked changes. At T2, BMI, DBP, and TC were similar to T0. On the other hand, SBP and eGFR did not improve, while HDL significantly deteriorated. Stratified based on age, worsening of DBP, TC, and LDL at T1 and eGFR at T1 and T2 was only observed in those aged 60 years and older.		
Conclusions:	This preliminary study showed that the health outcomes of hypertension patients in rural areas who were enrolled in PROLANIS were negatively impacted during the COVID-19 pandemic, with the elderly being the most affected.		
Keywords:	Chronic Disease • COVID-19 • Government Programs • Hypertension • Indonesia • Primary Health Care		
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Background

After coronavirus disease 2019 (COVID-19) cases increased by 13-fold globally in March 2020, the World Health Organization (WHO) classified the outbreak of this disease as a pandemic [1]. Because of the severity of this disease and its modes of transmission, half of the countries around the world limited access to non-urgent essential health services to avoid crowding in health facilities as well as to reallocate limited resources for COVID-19 mitigation [2-5]. The WHO, in their first pulse survey, revealed that up to 90% of countries experienced various levels of disruptions, with low- and middle-income countries (LMIC) experiencing greater disruption due to a longstanding shortage of healthcare providers, lack of medical resources, and challenging socioeconomic landscapes [5-7].

Difficulty in accessing health care and medicine during the COVID-19 pandemic led to worsening symptoms and uncontrolled blood pressure, as reported by a number of studies [2-4]. This consequently compromised their health status and progression of micro- and macrovascular complications, in addition to increasing the risk of more severe COVID-19 illness [1,5-7]. The healthcare settings most disrupted during the COVID-19 pandemic were outpatient service and communitybased care [5,8]. This is worrying because these settings provide most essential health services, including health promotion, disease prevention, health maintenance, education, and rehabilitation, to reach the most vulnerable populations [9,10]. Patients with chronic diseases were among these vulnerable populations who suffered a disproportionate impact due to increased barriers to health access during the pandemic [3,4,11]. The disparity is even greater when accounting for other intersecting determinants such as living in rural areas and low economic status [4]. Out of all chronic non-communicable diseases, hypertension management was the most disrupted service, with disruption reported by 53% of surveyed countries [5].

In Indonesia, there is a government program called PROLANIS (PROgram pengeloLAan penyakit kroNIS/Chronic Disease Management Program) that is designated to improve the clinical outcomes and prevent disease complications of patients with chronic diseases, including hypertension. This special program is conducted in the primary healthcare setting and is managed by the Healthcare and Social Security Agency (Badan Penyelenggara Jaminan Sosial Kesehatan, BPJS Kesehatan). A wide array of services are offered by PROLANIS, including medical consultations and prescription of monthly drugs, health education, regular health monitoring that includes biannual laboratory checkup of lipid profiles and kidney function, home visits, reminders through a mobile short message service, as well as club activities [12]. While the concept is very comprehensive, implementation of this program is still suboptimal due to the lack of funding and manpower, as well as inadequate facilities and infrastructure [13].

During the pandemic, the implementation of this program was even less optimal because the healthcare system was overwhelmed [14]. Because of that, one might hypothesize that the health condition of patients with hypertension enrolled in this program would deteriorate. However, to the best of our knowledge, an evaluation study assessing the outcomes of patients with hypertension who were enrolled in PROLANIS during the pandemic has not been done yet. Therefore, this preliminary study aimed to evaluate the impacts of the COVID-19 pandemic on the health outcomes of hypertension patients in rural areas who were enrolled in PROLANIS.

Material and Methods

Ethical Statement

This study was conducted according to the principles of the Declaration of Helsinki and was approved by the Institutional Review Board of the Faculty of Medicine, Universitas Airlangga, Surabaya, Indonesia (Approval number: 51/EC/KEPK/FKUA/2022; approval date: 21 February 2022).

Study Design and Population

This was an observational, retrospective, cohort study using secondary data from 4 PROLANIS groups located at 4 different areas in East Java province, Indonesia. The PROLANIS groups included in this study were from the following areas: Ngajum sub-district in Malang district, Balen sub-district in Bojonegoro district, Soko sub-district in Tuban district, and Sumberbaru sub-district in Jember district.

The study population was hypertension patients who joined the above-mentioned PROLANIS groups and attended the 6-month evaluation before the COVID-19 pandemic, in December 2019 (T0). Participants who quit, died, or did not attend the 6-month evaluation during the COVID-19 pandemic in June 2020 (T1) or in December 2020 (T2) were excluded from the analyses.

Evaluated Parameters

Evaluated parameters during the 6-month evaluation were body mass index (BMI), systolic blood pressure (SBP), diastolic blood pressure (DBP), lipid profiles (total cholesterol [TC], low-density lipid [LDL], high-density lipid [HDL], and triglyceride [TG]), and serum creatinine. BMI and BP were measured by the healthcare workers, while evaluation of other parameters was done by designated third-party laboratories. Creatinine serum was converted into estimated glomerular filtration rate (eGFR) using the CKD-EPI equation [15].

Table 1. Baseline characteristics of study participants.

Baseline characteristics	N=91
Age in years, mean±SD	61±10
Female sex, frequency	70
Education level, frequency	
No formal education	2
Elementary school	49
Junior high school	17
Senior high school	14
University	9
Duration of hypertension, frequency	
<5 years	63
5-10 years	19
>10 years	9
Familial history of hypertension, frequency	29
Type 2 diabetes mellitus comorbidities, frequency	40
BMI in Kg/m², median [IQR]	23.1 [20.6-25.3]
SBP in mmHg, median [IQR]	130 [120-140]
DBP in mmHg, median [IQR]	80 [70-90]
TC in mg/dl, mean±SD	207 <u>±</u> 42
LDL in mg/dl, mean±SD	131±40
HDL in mg/dl, median [IQR]	54 [48-63]
TG in mg/dl, median [IQR]	145 [103-206]
eGFR in ml/min/1.73 m ² , mean±SD	80.8±18.8

BMI – body mass index; DBP – diastolic blood pressure; eGFR – estimated glomerular filtration rate calculated using CKD-EPI equation; HDL – high-density lipid; LDL – low-density lipoprotein; TC – total cholesterol; TG – triglyceride.

Statistical Analyses

Data analyses were performed using IBM SPSS Statistics for Windows version 25.0. (IBM Corp., Armonk, NY, USA) and visual presentation was made using GraphPad Prism version 8.0.0 for Windows (GraphPad Software, San Diego, California, USA). Data distribution was determined using the Kolmogorov-Smirnov test. Data with normal distribution were presented as mean±standard deviation (SD), data with skewed distribution were presented as median [interquartile range (IQR)], and nominal data were presented as frequency. The paired *t* test and Wilcoxon signed-rank test were used for statistical analyses, depending on the data distribution. P<0.05 was considered statistically significant in all analyses.

Results

Baseline Characteristics

There were 153 patients with hypertension who joined PROLANIS and came in T0, but only 91 of them were included in the final

analyses. The mean age of the study participants was 61 years old, and 70 of them were female. More than half of the participants had been diagnosed with hypertension less than 5 years ago. Detailed baseline characteristics of the study participants and the evaluated parameters at T0 are presented in **Table 1**.

Outcomes Evaluation

Compared to T0, BMI, blood pressure, eGFR, and TC significantly had deteriorated at T1, whereas LDL, HDL, and TG showed no marked changes. At T2, BMI, DBP, and TC had improved, but SBP and eGFR did not. In contrast to other parameters, HDL was significantly deteriorated only at T2 (**Figure 1**). Details of the mean±SD or median [IQR] of the evaluated parameters in each time period are presented in **Table 2**.

Stratified based on age, worsening of DBP, TC, and LDL at T1 was only observed in participants aged 60 years and older. In addition, worsening of eGFR throughout the study period also only occurred in participants aged 60 years and older (**Figures 2, 3**). Details of the mean±SD or median [IQR] of the evaluated parameters, stratified by age, are presented in **Table 3**.

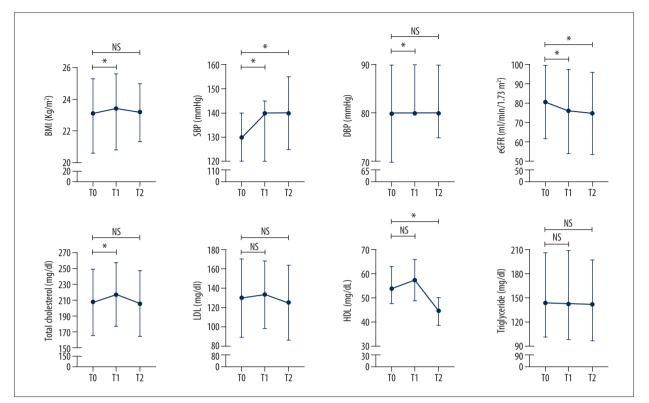


Figure 1. Routine 6-month evaluation of hypertension patients who were enrolled in the Indonesian Chronic Disease Management Program (PROLANIS). Data are displayed as mean±SD for normally distributed data (TC, LDL, and eGFR) and displayed as median [IQR] for skewed data (BMI, SBP, DBP, TG, and HDL). BMI – body mass index; DBP – diastolic blood pressure; eGFR – estimated glomerular filtration rate calculated using CKD-EPI equation; HDL – high-density lipid; LDL – low-density lipid; SBP – systolic blood pressure; TC – total cholesterol; TG – triglyceride. T0 – evaluation in December 2019 (before the COVID-19 pandemic); T1 – evaluation in June 2020 (during the COVID-19 pandemic); T2 – evaluation in December 2020 (during the COVID-19 pandemic). The paired *t* test was used for normally distributed data and non-parametric Wilcoxon signed-rank test was used for skewed data. * *P* value <0.05 was considered statistically significant.

Discussion

This study evaluated the outcomes of patients with hypertension who enrolled in PROLANIS as part of health monitoring and complication prevention in rural areas during the COVID-19 pandemic. We found that some parameters deteriorated only in the beginning, some worsened throughout the study period, and some others were not affected by the pandemic. Deterioration in some parameters was observed only in elderly participants.

SBP of our study participants worsened throughout the pandemic (T1 and T2). This finding aligns with population-based studies in the United States showing a significant increase in SBP during the COVID-19 pandemic [16,17]. Another study within a paid digital chronic disease management program also showed that participants' BP significantly increased during the pandemic, and the proportion of participants with uncontrolled BP also rose [18]. A vast body of literature has identified many potential factors affecting BP during the pandemic, especially as a result of lockdowns and work-from-home policy that results in sedentary lifestyle, leading to an increase in food consumption, including snack and comfort foods rich in salt and carbohydrate, less physical activity, decrease in sleep quality, increased stress and anxiety level, and less adherence to therapy [18,19]. Furthermore, misinformation on COVID-19 that was rampant in Indonesia led to distrust of the medical community and authorities, which may impact medication adherence and further disrupt BP control [20-22].

In addition to BP, BMI was also significantly worsened, but only at T1. In Indonesia, the strict lockdown took place after T1 and then was eased. This is in line with findings from a recent worldwide cohort study, where a significant increase in BMI was observed during COVID-19 lockdown [23]. The rise in BMI indicated a weight gain among participants, which prior studies have linked to various lifestyle changes during the lockdown period of the pandemic, such as less physical activity and stress eating that leads to increased food consumption [19].

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Table 2. Six-month routine follow-up evaluation.

	N=91			
Evaluated parameters	то	T1	T2	
BMI in Kg/m ² , median [IQR]	23.1 [20.6-25.3]	23.4 [20.8-25.6] p<0.001	23.2 [21.3-25] <i>p</i> =0.125	
SBP in mmHg, median [IQR]	130 [120-140]	140 [120-145] p<0.001	140 [125-155] p<0.001	
DBP in mmHg, median [IQR]	80 [70-90]	80 [80-90] p=0.012	80 [75-90] <i>p</i> =0.106	
TC in mg/dl, mean±SD	207±42	217±41 p=0.003	206±42 <i>p</i> =0.724	
LDL in mg/dl, mean±SD	131±40	134±35 p=0.313	126±39 <i>p</i> =0.310	
HDL in mg/dl, median [IQR]	54 [48-63]	58 [49-66] <i>p</i> =0.897	45 [39-51] p<0.001	
TG in mg/dl, median [IQR]	145 [103-206]	144 [100-209] <i>p</i> =0.134	143 [99-197] <i>p</i> =0.371	
eGFR in ml/min/1.73 m², mean±SD	80.8±18.8	75.9±21.5 p=0.009	75±21 p=0.003	

BMI – body mass index; DBP – diastolic blood pressure; eGFR – estimated glomerular filtration rate based on CKD-EPI equation; HDL – high-density lipid; LDL – low-density lipid; TC – total cholesterol; TG – triglyceride; T0 – 6-month routine evaluation conducted in December 2019; T1 – 6-month routine evaluation conducted in June 2020; T2 – 6-month routine evaluation conducted in December 2020. Paired t-test was used for normally distributed data and Wilcoxon-signed rank test was used for skewed data. p<0.05 between T1 or T2 and T0 was considered statistically significant.

For the lipid profiles, TC was the only parameter that significantly worsened, and the worsening occurred only at T1. Prior studies observing lipid profiles during the pandemic yielded various results across the panel, with a study of patients with hypertension reporting a decline only in LDL, while other lipid profiles remained unchanged [17]. One study in healthy adults also observed worsening of most lipid profiles, characterized by increasing TC and LDL, as well as decreasing HDL [24]. This study confirmed worsening of lipid profiles, even though the deteriorating markers varied from other studies. Two factors associated with lifestyle changes that might contribute to this deterioration are heightened stress level due to isolation and fear of contracting COVID-19, which leads to an increase in cortisol level, which releases more lipid to the body, as well as excess intake of saturated fatty acid during lockdown, which has previously been identified to be associated with worsening TC [25,26].

We found that eGFR was worsening throughout the study period. Indeed, hypertension has been found to be closely linked with declining kidney function under a complex mechanism in which hypertension is both the cause and the result of kidney failure [26,27]. Thus, when blood pressure is not well regulated, deterioration of kidney function is to be expected. Dietary changes that include high-sodium intake during the pandemic may also contribute to the decline in this parameter [19]. Stratification based on age revealed worse outcomes in participants 60 years old and older. The elderly are more vulnerable due to the degenerative process affecting vasculature and hemodynamic changes, autonomic dysregulation, and kidney function decline [27]. Prior studies have shown a significant decrease of kidney function with aging, in which filtration rate declines by 10 mL/min, putting them at a disadvantage as compared to the younger age groups, as it increases risk of electrolyte disturbances that can further disrupt BP control [28]. Aging has also been found to be negatively correlated with TC and LDL, which are 2 parameters that were also observed to worsen in older adults in this study [29]. Furthermore, during the peak of the pandemic, older adults tended to experience heightened fear and anxiety as media consistently reported the increased risk of mortality and morbidity in this population when contracting COVID-19, which in turn negatively impacted their overall health status [30-32].

While there are many personal factors that can contribute to worsening outcomes of the evaluated parameters, systemic factors that resulted in disruption of the chronic management program also need to be acknowledged and addressed. To prevent the spread of COVID-19, the Indonesian government decided to temporarily close primary healthcare facilities and halt PROLANIS activities during the COVID-19 lockdown.

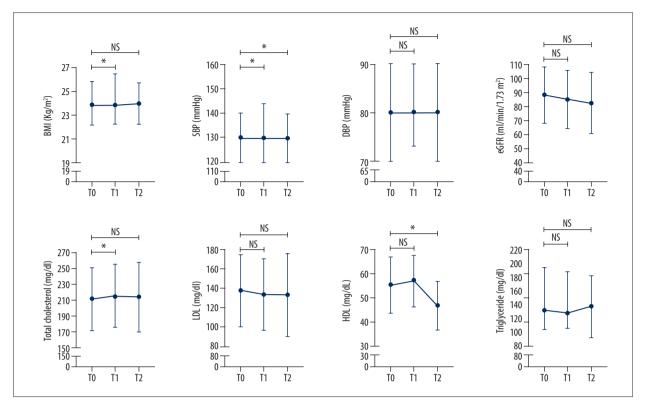


Figure 2. Routine 6-month evaluation of hypertension patients who were enrolled in the Indonesian Chronic Disease Management Program (PROLANIS) in study participants aged below 60 years old. Data are displayed as mean±SD for normally distributed data (TC, LDL, and eGFR) and displayed as median [IQR] for skewed data (BMI, SBP, DBP, TG, and HDL). BMI – body mass index; DBP – diastolic blood pressure; eGFR – estimated glomerular filtration rate calculated using CKD-EPI equation; HDL – high-density lipid; LDL – low-density lipid; SBP – systolic blood pressure; TC – total cholesterol; TG – triglyceride. T0 – evaluation in December 2019 (before the COVID-19 pandemic); T1 – evaluation in June 2020 (during the COVID-19 pandemic); T2 – evaluation in December 2020 (during the COVID-19 pandemic). Paired *t* test was used for normally distributed data and non-parametric Wilcoxon signed-rank test was used for skewed data. * *P*<0.05 was considered statistically significant.

However, it has been shown in prior studies that closure of primary healthcare facilities and interruption of routine programs compromise patient health [33,34]. In addition, the rising number of COVID-19 cases led to reallocation of primary care providers as well as health facilities to accommodate the need for COVID-19 mitigation and contact tracing [35-37]. Deprioritization of personal protective equipment (PPE) in primary healthcare also increased fear and anxiety for primary healthcare workers, further compromising the strength of the primary healthcare system [14,37,38].

Even after primary healthcare reopened, these reallocation strategies limited services to those that were urgent in nature, while routine services were temporarily halted. In the case of PROLANIS, these efforts translated into the suspension of medical appointments in some areas where conversion to digital visits are not yet available, which is the case in the sites observed in this study. The switch to telemedicine, an innovation also adopted by the Indonesian Ministry of Health, is not as effective in rural areas where connectivity and digital literacy are still an issue [39-41]. Furthermore, low health literacy also contributed to low telemedicine utilization in chronic disease patients in Indonesia [42].

Studies have also identified medication interruption during the pandemic due to the difficulty in obtaining medication [33,42]. Lack of money due to loss of income during the COVID-19 pandemic has been noted as the main cause of this issue. In addition, shortages of medications in the healthcare facilities and closure of the healthcare facilities also contributed to the disruption in obtaining routine medication [33,43].

Now that the end of the COVID-19 pandemic is in sight, implementation of PROLANIS needs to get up to speed. As routine health services are in place and community health outreach continues, it is essential to follow up with patients who dropped out of PROLANIS because patients who missed their appointments during the pandemic are twice as likely to have poor clinical outcomes [44]. This should be a major concern for the healthcare systems, as patients with hypertension with

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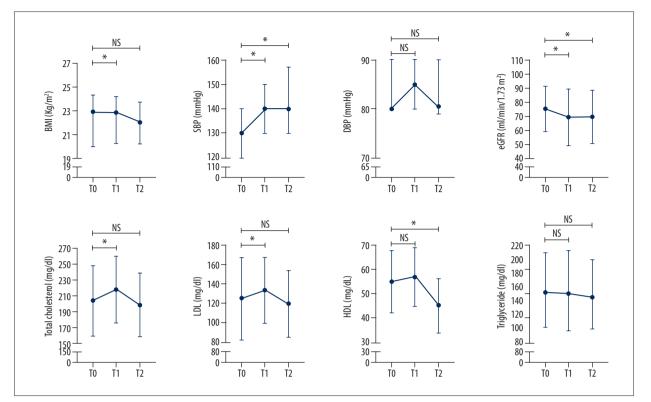


Figure 3. Routine 6-month evaluation of hypertension patients who were enrolled in the Indonesian Chronic Disease Management Program (PROLANIS) in study participants aged 60 years old and older. Data are displayed as mean±SD for normally distributed data (TC, LDL, and eGFR) and displayed as median [IQR] for skewed data (BMI, SBP, DBP, TG, and HDL). BMI – body mass index; DBP – diastolic blood pressure; eGFR – estimated glomerular filtration rate calculated using CKD-EPI equation; HDL – high-density lipid; LDL – low-density lipid; SBP – systolic blood pressure; TC – total cholesterol; TG – triglyceride. T0 – evaluation in December 2019 (before the COVID-19 pandemic); T1 – evaluation in June 2020 (during the COVID-19 pandemic); T2 – evaluation in December 2020 (during the COVID-19 pandemic). The paired *t* test was used for normally distributed data and the non-parametric Wilcoxon signed-rank test was used for skewed data. * *P*<0.05 was considered statistically significant.

poorly controlled blood pressure are at increased risk of developing or worsening pre-existing cardiovascular, cerebrovascular, and renal diseases, which can lead to high utilization of emergency services that are more costly for the healthcare system [45]. Beyond the ground level implementation, stakeholders in Indonesia should pay more attention to many concerns raised even before the pandemic related to the suboptimal chronic disease management implementation across the board due to overlapping of non-communicable disease (NCD) programs, which leads to overburdened primary healthcare workers [46-48]. Streamlining programs and reporting procedures are a few solutions to this [41]. Ultimately, these efforts will not only benefit PROLANIS participants, but also strengthen the primary healthcare systems in tackling NCDs and give facilities in rural areas an opportunity to thrive and achieve health equity.

There were several limitations in this study. First, this preliminary study was conducted using data from only 91 PROLANIS participants, whereas the latest data in 2016 showed there were 44999 registered PROLANIS participants in the province where this study was conducted and nationwide there were 260 364 participants [12]. Thus, our study did not entirely reflect the PROLANIS outcome nationwide. Second, as this study used secondary data from the PROLANIS group report, we could not provide data on the list of medications, medication adherence, history of smoking, or daily food intake of the study participants. Data about health service utilization before and during the COVID-19 pandemic were also unavailable. Third, although sex is known to play an important role in hypertension and its complications [49], we did not evaluate the trend differences between males and females because of the low frequency of males included in this study. Fourth, this study only evaluates outcomes until December 2020 to avoid more study participants being excluded in the final analyses. However, the outcome might be different in mid-2021, when Indonesia became the epicentrum of the COVID-19 pandemic in Asia due to the Delta variant outbreak [50].

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Evaluated	Age <60 years old N=39			Age ≥60 years old N=52		
parameters	то	T1	T2	то	T1	T2
BMI in Kg/m², median [IQR]	23.8 [22.1-25.8]	23.8 [22.2-26.4] p=0.001	23.9 [22.2-25.7] <i>p</i> =0.071	23.0 [20-24.4]	22.9 [20.3-24.2] p=0.037	22.1 [20.3-24] <i>p</i> =0.625
SBP in mmHg, median [IQR]	130 [120-140]	130 [120-144] p=0.008	130 [120-140] p=0.005	130 [120-140]	140 [130-150] p=0.014	140 [130-157] p=0.001
DBP in mmHg, median [IQR]	80 [70-90]	80 [73-90] <i>p</i> =0.163	80 [70-90] <i>p</i> =0.116	80 [80-90]	85 [80-90] p=0.034	81 [79-90] <i>p</i> =0.392
TC in mg/dl, mean±SD	212±39	216±40 p=0.442	214±44 p=0.724	204±44	218±41 p=0.001	199±39 p=0.425
LDL in mg/dl, mean±SD	138±37	134±37 <i>p</i> =0.504	133±43 p=0.575	125±42	134±34 p=0.028	120±34 <i>p</i> =0.391
HDL in mg/dl, median [IQR]	55 [49-62]	58 [50-68] <i>p</i> =0.634	45 [41-51] p<0.001	54 [47-65]	56 [48-66] <i>p</i> =0.923	44 [37-50] p<0.001
TG in mg/dl, median [IQR]	133 [105-194]	129 [107-188] <i>p</i> =0.238	139 [94-183] <i>p</i> =0.655	152 [103-209]	151 [98-213] p=0.272	146 [100-200] <i>p</i> =0.158
eGFR in ml/ min/1.73 m², mean±SD	87.9±20	84.8±20.6 <i>p</i> =0.267	82.2±21.6 <i>p</i> =0.116	75.5±16.2	69.2±19.9 p=0.014	69.6±19.1 p=0.005

Table 3. Six-month routine follow-up evaluation of study participants stratified based on their age.

BMI – body mass index; DBP – diastolic blood pressure; eGFR – estimated glomerular filtration rate based on CKD-EPI equation; HDL – high-density lipid; LDL – low-density lipid; TC – total cholesterol; TG – triglyceride; T0 – 6-month routine evaluation conducted in December 2019; T1 – 6-month routine evaluation conducted in June 2020; T2 – 6-month routine evaluation conducted in December 2020. Paired t-test was used for normally distributed data and Wilcoxon-signed rank test was used for skewed data. p<0.05 between T1 or T2 and T0 was considered statistically significant.

Conclusions

This is the first study to evaluate the impact of the COVID-19 pandemic on PROLANIS outcomes of patients with hypertension in Indonesia. This preliminary study showed that the health outcomes of hypertension patients in rural areas who were enrolled in PROLANIS were negatively impacted during the COVID-19 pandemic, with the elderly being most affected. These findings highlight the importance of restarting the PROLANIS program and strengthening the role of primary care

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in health promotion and disease prevention. A nationwide evaluation study is needed to scrutinize the magnitude of the impact of the COVID-19 pandemic on the health outcome of hypertension patients enrolled in PROLANIS.

Declaration of Figures' Authenticity

All figures submitted have been created by the authors who confirm that the images are original with no duplication and have not been previously published in whole or in part.

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