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Food insecurity and perceived effects of COVID-19 on livelihoods in rural Sri Lanka

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1 Food insecurity and perceived effects of COVID-19 on livelihoods in rural

2 Sri Lanka

3

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21

23 ABSTRACT

24

Background: Little is known about how the COVID-19 pandemic has affected food securityand livelihoods in Sri Lanka.

27

Objective: To assess food insecurity, perceived effects of COVID-19, and coping mechanisms
 among agriculture-based households in rural Sri Lanka.

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Methods: We used two rounds of panel data from phone surveys (n=1057 households) conducted in five districts. Food insecurity (30-day recall), perceived impacts of COVID-19 (6-mo recall), and coping mechanisms (6-mo recall) were assessed using a household questionnaire. To assess food insecurity, we used the 8-item Food Insecurity Experience Scale (FIES). We tested for differences between T1 (baseline: December 2020-February 2021) and T2 (follow-up: July 2021-September 2021) and explored the association between food insecurity and the perceived effect of COVID-19 on income using a logistic regression model.

Results: Food insecurity was highly prevalent (T1: 75%, T2: 80%) but varied across districts. 39 40 Most respondents were affected by COVID-19 and/or COVID-19-associated mitigation measures (T1: 84%, T2: 89%). Among affected households, commonly reported impacts 41 42 included those on income (T1: 77%, T2: 76%), food costs (T1: 84%, T2: 83%), and travel (~90% in both rounds). Agricultural activities were also adversely affected (T1: 64%, T2: 43 44 69%). About half of COVID-19-affected households reported selling livestock or assets to meet basic needs. Households whose income was impacted by COVID-19 were more likely to be 45 46 food insecure (AOR 2.56, p<0.001).

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48 Conclusions: Households in rural Sri Lanka experienced food insecurity and livelihood 49 disturbances during the COVID-19 pandemic. Additional surveys are needed to assess 50 recovery post-COVID-19 and to understand if programs that support livelihoods have been 51 protective.

52

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and World Food Programme (WFP)

56	Keywords: food security, agriculture, COVID-19 pandemic, livelihoods				
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58					
59	Plain Language Summary				
60	Food insecurity and perceived effects of COVID-19 on livelihoods in rural Sri Lanka	od insecurity and perceived effects of COVID-19 on livelihoods in rural Sri Lanka			
61	Background				
62	• Sustained levels of high food insecurity are associated with a range of negative	nealth,			
63	nutrition, and well-being effects.				
64	• The COVID-19 pandemic is expected to aggravate food insecurity and wors	en the			
65	livelihood situation.				
66	• Little is known about how the COVID-19 pandemic affected food securi	y and			
67	livelihoods of agriculture-based households in rural Sri Lanka.				
68	Method				
69	• This original article used household level survey data from two rounds of phone s	urveys			
70	conducted in five districts of Sri Lanka.				
71	• Using a household level questionnaire, we recorded experience of food insecurity	in the			
72	last 30 days, perceived impact of COVID-19, and adopted coping mechanism i	n the 6			
73	months prior to the survey.				
74	• We reported statistical means and tested for differences between two survey rou	nds.			
75	• We also explored association between food insecurity and the perceived eff	ect of			
76	COVID-19 on income.				
77	Results				
78	• Household level food insecurity was highly prevalent during the pandemic.				
79	• Households perceived a negative effect of the pandemic on their incom	e and			
80	employment sources.				
81	• Households whose income was impacted by the pandemic were more likely to b	e food			
82	insecure.				
83	Conclusion				
84	• Agriculture-based households in rural Sri Lanka experienced food insecuri	ty and			
85	livelihood disturbances during the COVID-19 pandemic				
86	• Additional research is needed to assess recovery post COVID-19 and to unders	tand if			
87	livelihood support programs have been protective.				
88					

89 INTRODUCTION

90

The COVID-19 pandemic and its associated mitigation measures continue to have an 91 unprecedented effect on human lives. Until December 2021, an estimated 18 million people 92 had died from the virus worldwide, and many were still facing negative physical and mental 93 health effects. ¹ Economic livelihoods have been damaged, with an estimated 114 million 94 people globally losing their jobs in 2020 following COVID-19 closures, leading to a total 95 personal income loss of USD 3.7 trillion.² Consequently, case studies at the household level 96 have reported reduced income, heightened food insecurity, interruption in continued learning 97 for children due to school closures, and a lower likelihood of securing a job, especially for 98 women, youth, self-employed and casual workers.³ 99

100

The COVID-19 pandemic is expected to exacerbate food insecurity beyond estimates based on 101 pre-pandemic conditions⁴ through disruptions across the food system activities: production, 102 value chains, retail and consumption. This impact is likely to be higher in low and middle 103 104 income countries (LMICs) due to their poor structural conditions and inability to respond and recover from shocks.⁵ Evidence from several South Asian countries (Bangladesh, India, Nepal, 105 106 Afghanistan, Pakistan) suggests that COVID-19 has already hampered household-level food access through price spikes, shortages, food loss, loss of remittance income, and 107 108 unemployment, especially for vulnerable groups such as low-income farmers, daily workers and women. 4,6 109

110

Food insecurity has been a prolonged concern for Sri Lanka even before the disruptions from 111 112 COVID-19. In 2019, Sri Lanka ranked 66 of 117 countries on the annual Global Hunger Index ⁷ and 66 of 113 on the Global Food Insecurity Index. ⁸ Within Sri Lanka, rural households, 113 especially paddy cultivators in the agriculture sector, are often food insecure and unable to deal 114 with income fluctuations and climatic shocks. 9,10 Before the COVID-19 pandemic, yield 115 stagnation, rising food prices, poor agriculture marketing infrastructure, a large informal 116 workforce, land fragmentation and degradation, urbanization, climate change and food safety 117 were drivers of food insecurity in Sri Lanka.¹¹ These drivers persist and some have likely been 118 exacerbated by the COVID-19 pandemic and associated mitigation measures, although the 119 extent of these changes is still unclear. 120

Little is known about how the food security situation changed during the course of the pandemic 121 in Sri Lanka. Here, using data collected during the pandemic, through phone surveys in 2020 122 and 2021, we report on household experiences of food insecurity and perceived effects of 123 COVID-19 and associated mitigation measures among rural households engaged in agricultural 124 activities in Sri Lanka. First, we assess levels and trends of food insecurity experiences. Next, 125 we investigate perceived (self-reported) effects of COVID-19 and its associated restrictions on 126 health, livelihoods, and food availability/access, along with coping measures. Additionally, we 127 examine the perceived impact of COVID-19 on various sources of income and agriculture 128 129 activities. Finally, we test the hypothesis that the perceived impact of COVID-19 on income is positively associated with food insecurity. 130

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132 METHODS

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134 Study Context

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Sri Lanka is an island country with a population of 21.8 million, 77% of whom live in rural 136 areas. ¹² The country is administratively structured as 9 provinces, divided into 25 districts, 137 subdivided into 335 divisional secretariat divisions (DSDs), further split as 14,020 Grama 138 Niladhari Divisions (GNs), the smallest administrative unit. ¹³ The agriculture sector employs 139 approximately 30% of the rural working population, which includes self-farming and farm-140 wage labor, and the primary economic activities are paddy (rice) cultivation, fishing, and 141 livestock rearing. ¹⁴ Paddy is Sri Lanka's major food crop, with cropping limited to two primary 142 seasons — Dry or "Yala" (May to August) and Wet or "Maha" (September to March) — with 143 varying paddy cultivation by season and district. For example, in the 2016-17, paddy cultivation 144 was done by 22% and 14% of farmers in the Maha and Yala seasons, respectively. During the 145 Maha season of 2016-17, 15% farmers were cultivating tea, 13% vegetables, 8% coconut; and 146 the district level paddy cultivation varied from 4% to 60% of farmers. ¹⁵ Common problems 147 faced by agriculture households in Sri Lanka include climatic hazards (irregular 148 rains/droughts), lack of finance and storage infrastructure, and low produce price¹⁵. In the last 149 two decades, droughts have been severe in the dry zones of Sri Lanka (Northern, Eastern, North 150 Western province, Hambantota, and Anuradhapura districts)^{15,16}. Consequently, households 151 engaged in farming are among the poorest in rural Sri Lanka.¹⁷. 152

155

COVID-19 was first detected in Sri Lanka in February 2020 but cases were relatively low 156 compared to other South Asian countries until October 2020. The peak of confirmed COVID-157 19 cases per million people on a single day between March 2020 and September 2020 was 158 approximately 4 for Sri Lanka compared to 66 in India, 30 in Pakistan, 23 in Bangladesh, and 159 48 in Nepal. Between October 2020 and March 2021, there was a first peak in COVID-19 cases 160 in Sri Lanka followed by a dip and then another wave from April to October 2021 (Figure 1).¹⁸ 161 162 This second wave timed with the emergence of the Delta variant of SARS-CoV-2 virus that causes COVID-19, had a peak of 277 cases per million and 9.5 deaths per million (rolling 163 average of 7 days), the highest during the pandemic for Sri Lanka.¹⁹ 164

165

Despite relatively low COVID-19 cases in the first few months of the pandemic from January 166 167 2020 to April 2020, the Sri Lankan government took a pro-active approach to containing the spread of COVID-19 and imposed restrictions on movement of people and goods at several 168 time points across all provinces, and full lockdowns in a few provinces ^{20,21}. These measures 169 were relaxed between May to September 2020.²² However, as cases increased exponentially 170 171 in Sri Lanka after September 2020, an extended round of COVID-19-related lockdowns and restrictions were instituted till March 2021 and then again from May 2021 until the beginning 172 of 2022. Figure 1 shows the number of COVID-19 cases and the variation in policy measures 173 implemented by the Sri Lankan government between January 2020 and March 2022, using the 174 data from the Oxford COVID-19 Policy Stringency Index (scaled 0-100).²¹ 175

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177 Program description

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The data used in the analyses presented here were collected as part of a study designed to assess 179 the impact of a nutrition-sensitive Food for Assets (FFA) program called R5N (an acronym for 180 the program's focus: rural, resilience, risk reduction, reconstruction, recovery and nutrition), 181 implemented by the World Food Programme (WFP) in Sri Lanka. FFA is a social protection 182 program involving a cash or food transfer for work used to create or rehabilitate community 183 assets. FFA programs often include several complementary activities tailored to the context. 184 The R5N program in Sri Lanka was designed to increase resilience of rural agricultural 185 households through addressing agriculture production constraints. The program includes 186 activities to improve water security through rehabilitation of community water reservoirs and 187

improvements to households' wells/ponds, as well as agricultural livelihoods through support to diversified agricultural income generation activities. In addition to addressing food security and resilience issues, WFP's programs have been working to increase program impact on diet and nutrition outcomes through the inclusion of nutrition-sensitive program components. ²³ In line with this, the R5N program included health promotion activities in addition to the resilience focused activities, offered to a subset of communities, to test whether adding these activities would increase program impact on diet outcomes.

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196 Study area and design

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The study occurred in five drought-prone districts of the country: Mullaitivu, Mannar, 198 Batticaloa, Matale, and Monaragala (Supplemental Figure 1). In each district, the program 199 covered one division (DSD). The program implementation unit was households within selected 200 201 Grama Niladhari Divisions (GNs). Across the five districts, 50 of the 117 GNs were selected by WFP and the Government of Sri Lanka to participate in the R5N program. The impact 202 203 evaluation from which data for the current analysis were derived followed a quasi-experimental design to evaluate program impacts in 30 R5N GNs where implementation started in 2020 and 204 205 2021 (of which 15 were randomly selected to participate in a behavior change intervention or "Health Promotion Process"), and 15 GNs from the same DSDs were matched to the 30 R5N 206 207 GNs to serve as controls. For the analyses presented in this paper, we looked at changes between two study time points for the sample as a whole (30 R5N GNs + 15 control GNs). 208 209 Ethical approval was obtained from the human subjects review boards of the International Food Policy Research Institute (IFPRI) and Wayamba University in Sri Lanka. 210

211

212 Sample Selection

213

For the first round of data collection, our survey team contacted all beneficiary households in 214 the 30 R5N GNs using the beneficiary list provided by WFP (n=1250, see Supplemental Table 215 1 for sample flow). The R5N households had to have at least one household member who 216 participated in agricultural livelihood activities to participate in the program. Within the R5N 217 households, the direct program beneficiary was selected as the survey respondent. To create 218 our matched sample, we randomly selected non-beneficiary households (~1400 HHs) from the 219 15 control GNs using the most recent available electoral list (2016) for each GN. We aimed to 220 oversample non-beneficiary households to help with the matching for the impact assessment. 221

In the control GN sample, we pre-contacted households and only invited those involved in agriculture activities in the past two years from the survey date to participate in the survey; this was done to select a control sample with potentially similar characteristics as the program sample. All the interviews were conducted with adults (>=18 y of age).

226

227 Data collection

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Data were collected using phone surveys at T1 (baseline: December 2020 – February 2021), 229 230 that overlaps the first COVID wave (less severe), and T2 (follow-up: July 2021-September 2021), which overlaps the second wave (more severe, see Figure 1). The survey questionnaire 231 was prepared in English, translated into the local languages (Sinhala and Tamil) and cross 232 checked, then programmed for Computer Assisted Telephonic Interviews (CATI) using 233 SurveyCTO. ²⁴ Enumerators and supervisors were remotely trained in each round on the 234 questionnaire content, conducting phone surveys using the SurveyCTO phone app and in the 235 procedures regarding informed consent. 236

237

The T1 survey was conducted over five phone calls with an average call duration of 15-20 238 239 minutes per call. Modules included household demographics, dwelling characteristics, program exposure, food and non-food consumption, food security, agriculture activities (including 240 livestock), perceived COVID-19 impacts, nutrition knowledge, and dietary recall. The T2 241 survey was conducted with the same households that had participated in the baseline, included 242 three calls, and covered a subset of baseline survey topics: household membership, program 243 exposure, perceived COVID-19 impacts, nutrition knowledge, and dietary intake 244 (Supplemental Table 2). 245

246

Survey participation was voluntary and confidential. During the first call, enumerators explained the research objectives, survey content, and participation risks and benefits to potential respondents. For those agreeing to participate, oral consent was obtained. A small incentive of 200 LKR (approximately USD 1 during T1 and T2) of phone credit was distributed following each completed call.

252

²⁵³ Measures

This paper uses data on total household members, dependent members, sex ratio, own house 255 and size of agriculture land holding, household assets, food insecurity and perceived impacts 256 of COVID-19. Food insecurity was measured using FAO's validated 8-question Food 257 Insecurity Experience Scale (FIES), which assessed experiences at the household level in the 258 last 30 days. ²⁵ The FIES questions capture gaps in food access due to lack of money or other 259 resources across a continuum of experience from mild to severe food insecurity. Perceived 260 COVID-19 impacts in the last 6 months were measured using self-reported questions with a 261 binary response (Yes/No). After asking about any impacts, respondents were asked about 262 263 specific impacts on health, income and its sources, cost of food, food availability, travel, and agriculture activities (crop cultivation and harvest). Questions on sale of assets and livestock 264 were used to assess negative coping strategies. These questions were only asked to the subset 265 of households that reported any COVID-19 impact (Supplemental table 3). 266

267

268 Data analysis

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270 We reported the percentage of households experiencing food insecurity, perceived impacts of COVID-19 on livelihoods, and coping behavior at T1 and T2. Using data from both survey 271 272 rounds, a food insecurity score was calculated by summing of positive responses to FIES questions to create a raw score from zero to eight for each household. For instance, a household 273 274 with zero score means that a non-positive response was recorded for all eight questions, whereas a score of four means that the household gave a positive response to any four out of 275 eight questions. Using these raw scores, we then determined percentage of households with any 276 food insecurity (scores of 1-8), mild food insecurity (scores 1-3), moderate food insecurity 277 (scores 4-6), and severe food insecurity (scores 7-8). ^{26,27} We reported sample means for the 278 proportion of households in each food insecurity category for both rounds (T1 and T2), then 279 tested for a statistical difference in estimates between rounds using a Pearson's Chi-squared 280 281 test.

282

For perceived COVID-19 impacts, we reported sample means for the percentage of households that experienced any COVID-19 impacts. Then, among households that experienced any COVID-19 impacts, we calculated sample means for households experiencing effects on health, income, cost of food, travel, food availability, agriculture activities (crop cultivation or harvest) and households that had to sell off assets or livestock to meet basic needs. We reported estimates for each round separately and then test for a statistical difference in estimates between rounds using a Pearson's Chi-squared test. Additionally, among households that indicated COVID-19 affected their income, we reported and tested for statistical differences between rounds for the effect of COVID-19 on sources of income (farming, fishing, non-farm, wage labor, remittances and benefits received in cash and kind).

293

Further, we conducted district level analysis on reported sample means and tested for a difference between survey rounds for any reported food insecurity and any COVID-19 impacts. Among households that reported COVID-19 impacts, we also reported sample means at the district level for effects on health, income, food cost, food availability, agriculture activities and sale of assets or livestock.

299

Further, using pooled data from both rounds, we tested the magnitude of association between any food insecurity (score of 1-8) and reported impact of COVID-19 on income using a binary logistic regression model. The model is specified below. Using the model, we reported adjusted odds ratios (aOR) with standard errors (SE). As a robustness check, we test the coefficient on the COVID-19 variable using the Wald Test.

- 305
- 306

 $FS_i = \alpha_0 C_i + \alpha_1 Z_i + \theta_t + \delta_s + \varepsilon_i$

307

308 where, fs_i is the household level binary variable for food insecurity, C_i is the reported COVID-309 19 household level term, Z_i is a vector of household level variables at baseline (T1) (number 310 of members, average number of assets owned, average land holding size, own house, and sex 311 ratio), θ_t is the dummy for survey round, δ_s is the district level factor variable, and ε_i is the 312 stochastic error term.

313

Stata 17 software was used for data cleaning and organization of the datasets. ²⁸ The descriptive
means and regression analysis were conducted using RStudio. ²⁹ We only included households
with complete data at both survey rounds, giving us an analytic sample of 1057 households.

- 317
- 318 **RESULTS**

- 320 Sample characteristics
- 321

The mean household size for the study sample was 4.3 members (Table 1). Most households lived in their own house (89%) and had an average agriculture landholding size of 1.2 hectares. The head of the household was, on average, 49 years of age, male (88%), married (90%), and one-third had completed secondary school. Respondents were 46 years old on average and twothirds (64%) were male, married (87%) and had completed secondary school (40%). The respondent was the head of household in 70% of households, with spouse/partner of the head (25%) or son/daughter of the head (5%) being the other respondent types.

329

330 Food insecurity experience and perceived COVID-19 impacts

331

The percentage of households that reported any food insecurity in the last 30 days increased 332 between survey rounds (T1: 75%, T2: 80%, p=0.004) (Table 2). While mild and moderate food 333 insecurity increased by 5 percentage points (pp) (p=0.032) and 4 pp, (p=0.030), respectively, 334 severe food insecurity decreased by 4 pp (p=0.020). The proportion of households that 335 perceived having been affected by COVID-19 or its mitigation measures was 84% in T1 and 336 337 89% in T2 (p<0.001). Compared to T1, among those who reported being affected by COVID-19, perceived impacts on agricultural activities were higher in T2 (T1: 64%, T2: 69%, p=0.055) 338 339 and perceived impacts on food availability were lower in T2 (T1: 71%, T2: 66%, p=0.036). For other aspects affected by COVID-19, the change between rounds was not significant, with 75% 340 or more reporting effects on income or jobs or livelihoods, food costs, and travel in both survey 341 rounds. In terms of coping mechanisms, around half (55% in T1 and 56% in T1 and T2) of 342 343 households reported having to sell assets or livestock to make ends meet.

344

Using pooled data from both rounds, we found that 54% of households that reported COVID-19 affected their income were food insecure. Households reporting that COVID-19 affected their income were more likely to be food insecure compared to households reporting that COVID-19 did not affect their income (AOR 2.56, p<0.001, Supplemental Table 4).

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351 Impact of COVID-19 on sources of livelihood

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While the overall percentage of households reporting negative impacts of COVID-19 on income was similar over time (T1: 77%, T2: 76%), impacts were more pervasive across income sources such as farming, livestock or poultry, fishing, and non-farming at T2 (Table 3). For instance, at T2, 67% of households reported that their farming income was affected by COVID-19 compared to 56% in T1 (p<0.001). Similarly, COVID-19 impact on income from livestock/poultry and non-farming sources was reported by 38% and 21% of households, respectively, in T2 compared to 27% and 17% of households in T1. In terms of support from government or other sources during COVID-19, 48% of households reported that income from Samurdhi (government cash support) was affected in T2, while 22% households reported effects on in-kind support such as food rations.

363

Among the 64% of households in T1 and 69% of households in T2 reporting that COVID-19 affected their agricultural activities, both crop cultivation and harvest effects were reported by 12% of these households in T1 and 18% in T2 (p<0.001) (Table 3). Between T1 and T2, the percentage of households reporting that COVID-19 affected only their crop cultivation increased by 8 pp (p<0.001) while the percentage reporting COVID-19 effects on only harvest activities decreased by 8 pp (p<0.001).

370

371 Households also reported on how much COVID-19 increased or decreased each individual source of income (Supplemental Table 5). Among households that reported their farming 372 373 income was affected, 73% reported a decline (small/medium/large/total loss) in T1 compared 374 to 85% in T2. A similar reported fall in income was reported by households for fishing (T1: 375 70%, T2: 75%) and non-farm income (T1: 85%, T2: 93%). Some households reported to have received cash benefits and other in-kind support during COVID-19. Approximately 81% of 376 377 households reported an increase in the government cash (Samurdhi) transfer (for 60% of households it was a "small" increase) while 75% of households reported an increase in in-kind 378 379 support (for 70% of households it was a "small" increase).

380

381 District-level variation in food insecurity experience and perceived COVID-19 impacts 382

There was variation in the percentage of food insecure households at the district level in both survey rounds (district range in T1: 64%-84%, T2: 72%-84%) (Figure 2 Panel A). The percentage of food insecure households increased between T1 to T2 in the two northern districts, Mannar (T1: 70%, T2: 83%, p=0.007) and Mullaitivu (T1: 64%, T2: 72%, p=0.055), but stayed the same in the other three districts. Similar to food insecurity effects, the percentage of households reporting any perceived COVID-19 effects also varied at the district level (T1: 78%-87%, T2: 82%-97%) (Figure 2 Panel B). Households experiencing any food insecurity increased between survey rounds in the northern district of Mannar (T1: 86%, T2: 94%,
p=0.037) and south eastern district of Batticaloa (T1: 84%, T2: 97%,p<0.001), but stayed the
same in the other three districts.

393

394 Within districts, the proportion of households that perceived impacts of COVID-19 on health, income, food travel and having to sell assets or livestock were similar between T1 and T2, with 395 a few exceptions (Supplemental Table 6). In Mullaitivu, the percentage of households that 396 thought their income was affected by COVID-19 and/or the associated mitigation measures 397 398 decreased by 9 pp (T1: 87%, T2: 78%, p=0.022) and in Matale there was a marginally 399 significant decrease in the percentage of households who reported effects on food availability (T1: 67%, T2: 56%, p=0.062). The percentage of households that suffered losses in agricultural 400 401 activities increased over time in all districts (T1: 34%, T2: 53%, p<0.001) except Batticaloa.

402

403 **DISCUSSION**

404

405 Summary of findings

Our analysis of two rounds of phone-survey data fills a gap in the empirical literature on 406 407 household experiences of food security and livelihood disruptions during COVID-19 in South 408 Asia. Almost three quarters of households in rural Sri Lanka reported experiencing food 409 insecurity and health or livelihood-related impacts due to COVID-19 or the associated mitigation measures. Despite a steep increase in the COVID-19 caseload over time and 410 consistent mitigation measures of the government, the proportion of households that reported 411 effects on income, cost of food, and travel was high in both survey rounds. Income sources 412 such as farming, fishing, and livestock were perceived to be negatively affected during the 413 pandemic. Some respite for households was reported from the cash and in-kind support 414 received from the government and other agencies during COVID-19, though the increase was 415 reported to be "small". At the district level, food insecurity and perceived COVID-19 effects 416 417 were pervasive and was the worst (among the five districts included in the study) in Mannar, Mullaitivu and Batticaloa districts. 418

419

420 Comparison with other studies and interpretation of our findings

421

422 Our findings on high levels of food insecurity and negative perceived impacts of COVID-19
423 during two rounds of data collection during the pandemic in Sri Lanka are consistent with the

literature on COVID-19 impacts in Africa and other South Asian countries ^{30–34}. Other studies
in Sri Lanka prior to COVID-19 show that agriculture and food systems were underdeveloped
and vulnerable to shocks ^{35,36}. An urban study found that, compared to the pre-pandemic period
in 2019, food insecurity increased during the pandemic ³⁷.

428

Our finding that households perceived a negative effect of COVID-19 on household income 429 and employment aligns with another survey among low-income households in Sri Lanka³⁸. In 430 their study, 60-80% of households reported reduced income in the pandemic period from April-431 432 Mar 2021. WFP's two rounds of surveys in rural Sri Lanka during COVID-19 also found that ~70% of households experienced income loss and ~55% of households reported using a coping 433 mechanism during COVID-19, but WFP's estimate of moderate and severe food insecurity, 434 also measured using the FIES, was lower than our estimate (30% in September-October 2020 435 for the WFP study compared to 42% in our analysis) ³⁹. This difference in food insecurity 436 437 estimate between the WFP and our study could be explained by differences in target population and method of analysis. While WFP's study included rural, estate, and urban households, which 438 439 could have potentially enrolled middle-class households, we used the program beneficiaries which were mostly low-income rural households. Additionally, while the WFP study used the 440 441 Rasch model for analysis with adjusted severity parameters to the global standard that allows for cross-country comparison, we used the categorical food insecurity indicators that are used 442 443 for more micro level (individual or household) comparisons. ^{26,27}

444

We found that the percentage of households reporting that food availability was impacted by 445 COVID-19 was lower in T2 than in T1 despite a higher COVID-19 caseload in T2 compared 446 447 to T1. There could be several potential explanations for this finding. First, seasonal differences may be responsible. Our T2 survey was after the Maha or wet season in Sri Lanka, when paddy, 448 the staple crop in the Sri Lankan diet, is cultivated. In an 'above-normal' rainfall year, the 449 production and harvest area of paddy during the wet season can be 50% higher compared to the 450 Yala or dry season.⁴⁰ In 2020, most parts of Sri Lanka received above-normal rainfall that 451 resulted in an above-average harvest of paddy and other food crops in the Maha season ⁴¹. 452 Second, several relief packages (cash and in-kind) and support programs were implemented as 453 the pandemic unfolded and rules for essential goods movement were relaxed. Agriculture 454 production was supported by allowing normal farming activities and transport of farm inputs. 455 ⁴² During the first wave (Oct 2020- to Mar 2021) when food prices in the retail market rose due 456 to panic buying, the government initiated an online retailing platform to connect producers and 457

buyers to ease food access.⁴³ In 2020 lockdown period, the government also initiated a 458 'Saubhagya' program to promote home gardens with the aim of utilizing unemployed labor and 459 increase food availability.⁴² Our findings suggest that the benefits of the early relief packages 460 were realized by the households in the period before T2 despite stricter policy measures and 461 rising COVID-19 cases. The district level variation in the food security could be explained by 462 the pre-pandemic differences in household income. The income levels were relatively lower in 463 the worst affected districts of Mannar, Mullaitivu and Batticaloa districts ⁴⁴. However, in the 464 absence of data on income, food availability or substitution, and socio-cultural difference 465 466 during the pandemic, specific attribution is not possible.

467

The high prevalence of food insecurity reported by households in our study is an indication of 468 fragile livelihoods in the rural parts of the country that may have been more exposed during the 469 COVID-19 pandemic. Sustained levels of high food insecurity are associated with a range of 470 negative health, nutrition, and well-being effects ^{45–47}. Another concerning finding from our 471 study was that half of the surveyed households reported that COVID-19 led them to sell assets 472 473 or livestock to meet their basic needs, suggesting a need for short- and long-term support solutions to help mitigate the effects of shocks such as COVID-19. Lost or decreased income 474 475 due to COVID-19, as seen in the preceding analysis, could have further economic consequences through reduced spending (potentially on nutrient dense foods). This will further exacerbate 476 malnutrition, especially given that, even before the pandemic, an estimated 53.5% of the Sri 477 Lankan population could not afford a healthy diet. ⁴⁸ 478

479

480 *Strengths and limitations*

481

To our knowledge, no other studies have reported food insecurity and perceived impacts of 482 COVID-19 on health and livelihoods from rural Sri Lanka during the pandemic. Our data were 483 from five districts covering various agroecological zones of the country and covered two-waves 484 485 of the pandemic that differed in terms of measures taken by the government to limit the spread of COVID-19. Although our study provides novel data, there are some limitations that need to 486 be considered. First, all estimates are based on self-reported perceived impacts rather than 487 objective measures. Second, we do not have pre-pandemic estimates of the FIES indicator for 488 our sample. However, reports suggests that the country was highly vulnerable to shocks, and 489 hunger was common even prior to the pandemic. ^{7,49} Regardless, we cannot estimate the impact 490 of COVID-19 on food insecurity using a pre/post-COVID-19 approach. Third, the survey data 491

492 reported here is not nationally or district representative, but covers an essential climate 493 vulnerable demographic engaged in agriculture. Thus, the results should not be interpreted as 494 being representative of the entire population of Sri Lanka. In future analyses, using an 495 additional round of data (i.e. T3, conducted in the same season as T1), we plan to assess impacts 496 on household consumption and diets, that have been previously shown to be associated with 497 food insecurity and worsened during the pandemic.⁵⁰

498

499 *Conclusion*

500

501 Our findings reinforce the need to build resilient food systems that can withstand shocks and 502 structural changes that disrupt activities along the food value chain and lead to food insecurity. 503 ⁵¹ These disruptions can have long-term effects on poverty and hunger, economic inequalities, 504 access to nutritious food, and health. Policymakers and international development agencies 505 should identify vulnerable populations and help them prepare for future shocks through 506 participation in inclusive, resilient, and nutrition-sensitive programs.

507 *Authorship section

NS was the lead author of this paper and led the formulation of research questions, quantitative 508 509 analyses, and drafting, reviewing, and editing of the manuscript. DKO, SS, NK, KS, and SK were responsible for the overall design of the study. DKO, SS and NS were responsible for the 510 conceptualization of the paper. RJ and AP are co-PIs on the overall study and led the data 511 collection activities for the data used in this paper. NK, DKO and, SS oversaw the quantitative 512 analyses and interpretation of the results. GR and QM provided inputs and assisted with d the 513 analyses. All authors reviewed and provided feedback on the manuscript and approved the final 514 515 manuscript

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Tables

	% or Mean (SD)
	(n=1057)
Household characteristics	· · · · ·
Household size, no. of persons	4.3 (1.6)
Has a child <=2 y	12
Has a member >=60 y	31
Sex ratio categories	
Equal no. of male and female	31
More males	34
More females	35
Own house	89
Agriculture land holding size in hectares	1.2 (3.9)
Head of household characteristics	
Age, y	48.9 (12.2)
Male	88
Married	90
Education	
No school education	5
Primary, incomplete (grade 1-4)	19
Primary, complete (grade 5)	13
Secondary, incomplete (grade 6-10)	25
Secondary, complete (grade 10, O/L)	33
Higher secondary and above	5
Survey respondent characteristics	
Age, y	45.9 (12.6)
Male	64
Married	87
Education	
No school education	5
Primary, incomplete (grade 1-4)	16
Primary, complete (grade 5)	10
Secondary, incomplete (grade 6-10)	22
Secondary, complete (grade 10, O/L)	40
Higher secondary and above	7
Relationship with head of household	
Head of household	70
Spouse/partner of head	25
Son/daughter	5

Table 1. Demographic characteristics of households that participated in in both rounds of data collection 1

¹Demographic data was collected from households only during the baseline survey round between December 2020 and February 2021.

Notes: O/L refers to examination of General Certificate of Education Ordinary Level

	T1	T2	p- value ¹
	%	%	
Food insecurity in last 30	n-1057	n-1057	
days	II-1037	II-1037	
Food insecurity level			
Any (≥ 1)	75	80	0.004
Mild (1-3)	33	38	0.032
Moderate (4-6)	26	30	0.030
Severe (7-8)	16	12	0.020
Perceived COVID-19 impact			
in last 6 months			
Any COVID-19 impact	84	89	< 0.001
Reported COVID-19 impact	n-880	n-00/	
through:	11-009	11-774	
Poor health of household members	33	32	0.490
Any income/job/livelihood loss	77	76	0.580
Increased cost of food	84	83	0.350
Not being able to travel	89	90	0.230
Decreased food availability	71	66	0.036
Loss of agricultural activities (crop cultivation or harvest)	64	69	0.055
Sold livestock or assets	55	56	0.590

Table 2. Food insecurity level and perceived COVID-19 impacts by survey round

¹Pearson's Chi-squared test for difference between T1 and T2

Notes: T1: (Baseline: December 2020-Feb 2021); T2: (Follow-up: July- September 2021). Food insecurity and COVID-19 are reported measured at the household level. The Food insecurity levels were created from the 8-item Food Insecurity Experience Scale (FIES), by classifying the raw score (0-8) into 4 different food insecurity levels: food secure (0), mildly food insecure (1–3), moderately food insecure (4–6), or severely food insecure (7–8). 26

	T1	T2	p-value ²
	%	%	
Any income/job/livelihood loss ¹	77	76	0.580
Among those that reported income impacts, sources of income impacted by COVID-19	n=685	n=717	
Farming	56	67	< 0.001
Livestock or Poultry	27	38	< 0.001
Fishing	8	11	0.066
Non-farming	17	21	0.026
Wage labour	37	33	0.11
Remittances	4	5	0.49
Samurdhi (cash) benefit	-	48	-
In-kind benefit (rations etc.)	-	22	-
Loss of agricultural activities (crop cultivation or harvest) 1	64	69	0.055
Among those that reported any cropping impact,	n=569	n=647	
Both cultivation and harvest impact	12	18	< 0.001
Only crop cultivation impact	11	19	< 0.001
Only harvest impact	41	32	< 0.001

Table 3. Sources of income impacted by COVID-19 and reasons for crop and harvest impacts

¹Percentages for any income and any cropping impact are the same as the values reported in Table 2 and have been included here for clarity in terms of sample size for the results reported in this table.

²Pearson's Chi-squared test for difference between survey rounds (T1 and T2)

Notes: T1: (Baseline: December 2020-February 2021); T2: (Follow-up: July-September 2021). Questions on COVID-19's impact on government's cash transfer scheme 'Samurdhi' and in-kind transfer were asked only during the follow-up round (T2).