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The Historical Process and Dynamic of Rural Coconut Sugar Industry Development in Banyumas, Central Java, Indonesia

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Abstract- For many decades, Banyumas has been a centre of coconut sugar production in Indonesia. There are many aspects of the rural coconut industry in Banyumas that are worthy of further study such as production and distribution methods, government policies and strategy relating to the coconut sugar industry, as well as the role of extension. The study found that rural coconut sugar industry in Banyumas Regency is very much a hereditary industry, and today farmers still use the traditional processes for production. In this regency, there is a unique coconut sugar management model, with some variants based on the agreements between coconut sugar farmer and the coconut tree owners. The transparency of price creates a symbiosis of mutualism between the coconut sugar farmer and the *warungs*/collectors. Access to new media like mobile phones and the internet, as well as the establishment of a cooperative, have provided opportunities for coconut sugar farmers to expand into international markets. Although this rural industry still faces some problems like low earnings and danger, the coconut sugar farmers remain grateful for the income they earn and are dedicated to their profession.

Keywords: *hystorical rocess, dynamic, coconut sugar industry, banyumas.*

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The Historical Process and Dynamic of Rural Coconut Sugar Industry Development in Banyumas, Central Java, Indonesia

Shinta Prastyanti ^α, Subejo ^σ & Muhammad Sulhan ^ρ

Abstract- For many decades, Banyumas has been a centre of coconut sugar production in Indonesia. There are many aspects of the rural coconut industry in Banyumas that are worthy of further study such as production and distribution methods, government policies and strategy relating to the coconut sugar industry, as well as the role of extension. The study found that rural coconut sugar industry in Banyumas Regency is very much a hereditary industry, and today farmers still use the traditional processes for production. In this regency, there is a unique coconut sugar management model, with some variants based on the agreements between coconut sugar farmer and the coconut tree owners. The transparency of price creates a symbiosis of mutualism between the coconut sugar farmer and the *warungs*/collectors. Access to new media like mobile phones and the internet, as well as the establishment of a cooperative, have provided opportunities for coconut sugar farmers to expand into international markets. Although this rural industry still faces some problems like low earnings and danger, the coconut sugar farmers remain grateful for the income they earn and are dedicated to their profession. Various extension programs have been implemented to improve the quality and quantity of coconut sugar produced in the region, and safety measures have been introduced to protect farmers when tapping the *neera* (coconut tree sap).

Keywords: *historical process, dynamic, coconut sugar industry, banyumas.*

I. INTRODUCTION

In Banyumas Regency, poverty is still a significant issue for many people who struggle to achieve a good quality of life (Shinta et al. 2018: 124-134). In contrast, Banyumas has excellent potential to develop rural coconut sugar industry. Coconut sugar production is the most important economic activity an hereditary business in Banyumas. The majority of small and medium enterprises in this district are related to coconut sugar (74%). In total, there are around 110,000 employed in the coconut sugar industry (Cilongkoc, 2019). Rural coconut sugar enterprises in the Banyumas do not need to operate solely to meet the daily needs of the owners or farmers, but they can be turned into profitable businesses. That is the reason why the local

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government and stakeholders must create innovative strategies that focus on strengthening the coconut sugar industry to compete in new markets. There is some debate regarding the success of such initiatives, and many feel that the most destitute and needy are often excluded from the programs (Hickey & Sam 2005: 851-865). However, despite criticism, there is evidence that shows government intervention can play a significant role in poverty reduction (Aliber 2003: 473-490), and the rural coconut sugar industry in the Banyumas Regency still exists which its interesting dynamic.

II. OBJECTIVES OF THE STUDY

This study examines the history and dynamic of the rural coconut sugar industry development in Banyumas Regency, Central Java, Indonesia.

- Investigate the historical process of rural coconut sugar industry development.
- Identify the portrait of the rural coconut sugar industry.
- Analysis the extension programs and government policies on rural coconut sugar industry development.

III. RESEARCH METHOD

This study is descriptive and semi-exploratory, and it uses a qualitative approach. It was conducted in Banyumas Central Java Indonesia, and considers the following 1) Banyumas is one of the centres of the rural coconut sugar industry in the region and country, 2) the coconut sugar industry in Banyumas has become a strategic economic commodity, 3) the coconut sugar industry needs business partners to enhance productivity and expand into new markets, 4) the availability and quality of internet infrastructure. The data were collected through in-depth interviews with coconut sugar farmers, informal leaders, founder of the cooperative, and local government staff. Other data collection techniques used were FGD, participative observation, and documentation. Source and method triangulation were used for data validity (Patton, 1987), while interactive model was used for data analysis (Miles & Huberman, 2002).

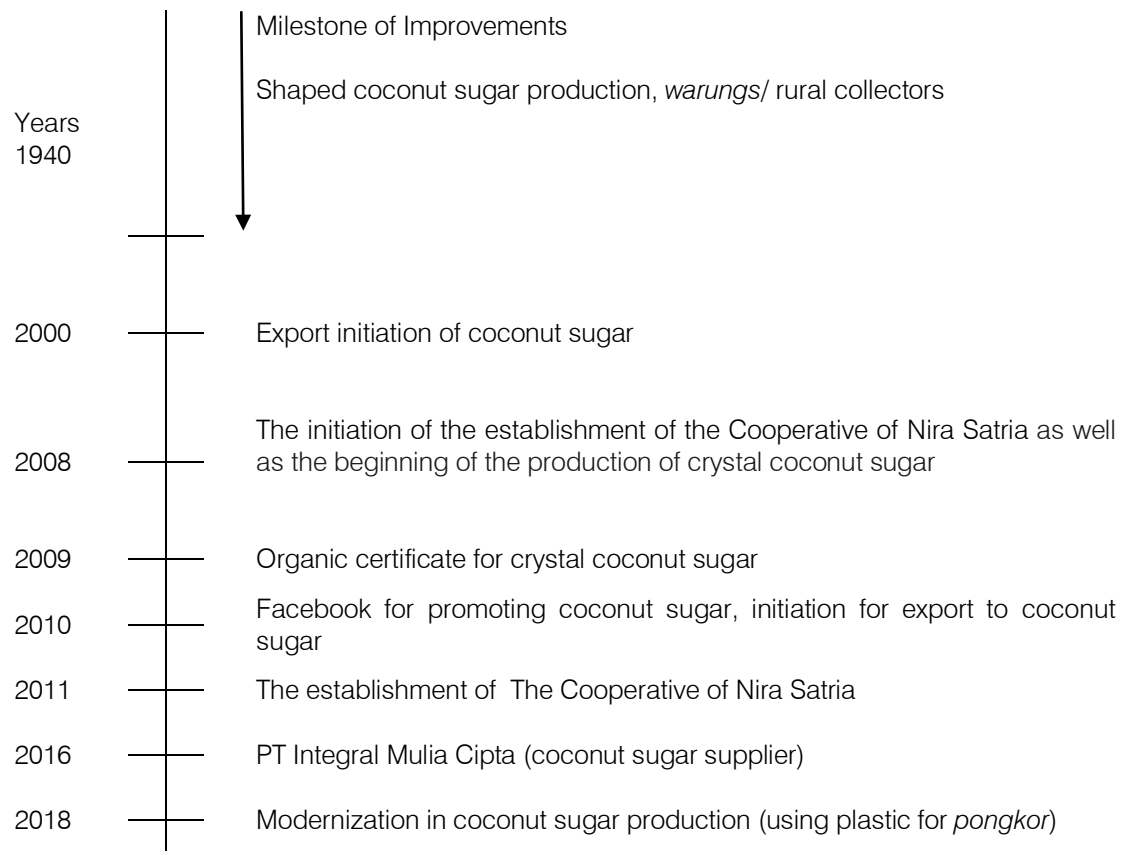
IV. RESULTS AND DISCUSSION

a) The historical process of rural coconut sugar industry development

Banyumas is one of the centres of coconut sugar production, not only in Central Java but also the country. The coconut trees thrive in Banyumas, and there are as many as 1,746,881 trees in an area of 17,814 ha (BPS Central Java Province, 2017). With a lifespan around forty five years, the trees are valuable because they can be used from the top to the roots, and they do not require special care. One part of the coconut tree that has economic value is the flower (*manggar*) which can be used to make coconut sugar

and foods like *gudeg* (traditional Javanese dish). Coconut sugar is used by companies as an ingredient in other foods like soy sauce, syrup, cakes. Unfortunately, there is little reliable data about when the rural coconut sugar industry started in Banyumas, as Mr. Mukhayat stated. Since he was born forty four years ago, the coconut sugar industry already exists. So it's hereditary. The crystal sugar recently comes out. It's only about ten years ago. If shaped one is a long time ago. In line with Mr. Mukhayat, Mr. Narsim, a 77-year old community leader of Sambirata argued coconut sugar production has existed since his great grandfather, it has been hereditary until now.

The known history of the rural coconut sugar production in Banyumas is shown in below:



(Source: Researcher, 2019)

Figure 1: The historical process of the rural coconut sugar industry development in Banyumas, Central Java

The above figure shows that the rural coconut sugar industry in Banyumas has been running for decades, and it informs that *warungs*/ rural collectors that oft enact as loan provider, are where coconut sugar products are usually sold. In the past, only shaped coconut sugar was produced, and it was exclusively marketed to Banyumas and the surrounding area. The coconut sugar farmers traditionally sold their products to *warungs*/rural collector and only started to export in the year 2000.

Around 2008, a meeting was attended by young people from four villages. They joined together and began to think about what they could do to improve the economic situation in the area. At the time, they were working in non-agricultural jobs like construction, but they decided that the development of coconut sugar production was the solution for the area because the majority of the population in Banyumas were coconut sugar farmers. They initiated production by doing some experiments, and then they started to produce coconut

sugar, but with different variations, not only shaped coconut sugar.

At the beginning of the pre-cooperative process, not all crystal coconut sugar produced by the farmers could be sold on the market, which meant that a lot of coconut sugar was wasted. To avoid losing their product, the farmers obtained organic certification in 2009, which helped them to grow sales and expand into new markets. They promoted the business through social media and with the organic certifications, it helped enormously, especially in international market. Although they were promoting through their business well through online media or aligned to a particular organisation. Then in 2011, the Cooperative of Nira Satria was established in Pernasidi, which make promotional efforts more organised and productive. The cooperative currently has around 300 members from the surrounding villages.

Since 2016, coconut sugar farmers not only sold their produce to *warungs*/collectors and the

Cooperative of Nira Satria but also PT Integral Mulia Cipta. In 2018, plastic *pongkor*, which are reservoirs to collect neera, was introduced to the coconut sugar farmers by the Cooperative of Nira Satria and PT Integral Mulia Cipta. However, there are still many coconut sugar farmers in Banyumas who use traditional *pongkor* made of bamboo rather than plastic.

Coconut sugar production: a portrait

Plantation products, particularly coconut sugar, are an essential product for the economy of Banyumas. Coconut trees are spread over an area of 17,814 ha, and more than 50,000 tons of coconut sugar is produced annually by 20,293 coconut sugar farmers (Lpplsh, 2019). With such a large number of trees and farmers, it is not surprising that Banyumas has become a leading producer of coconut sugar in Indonesia. The comparison data about coconut sugar production in Central Java (BPS Central Java Province 2014) is shown below:

Table 1: Coconut sugar production in the Province of Central Java

No.	Production Centers (District)	The number of coconut sugar production (ton)	Percentage (%)
1	Banyumas	52.114,56	23.30
2	Cilacap	48.802,51	21.82
3	Purbalingga	48.795,20	21.82
4	Kebumen	24.054,24	10.75
5	Purworejo	18.655,96	8.34
	Total	223.669,35	100

Source: Adapted from BPS Central Java 2014

The interviews with staff in the Office of Industry and Trade and the Cooperatives of Banyumas found that total coconut sugar production in Banyumas increased for the past five years, as well as the production of crystal coconut sugar. In contrast, shaped coconut sugar production fluctuated for several years. Between 2012-2014 it increased from 59,916.26 kg to 67,742.76 kg, but then decreased again in 2015 to 62,892.88 kg. The decrease continued to 58,473.88 kg in 2016. However, in 2017, it increased again to its highest level since 2012 and reached 69,587.15 kg. More complete data on the volume of production of both shaped and crystal coconut sugar (Dinperindagkop, 2019):

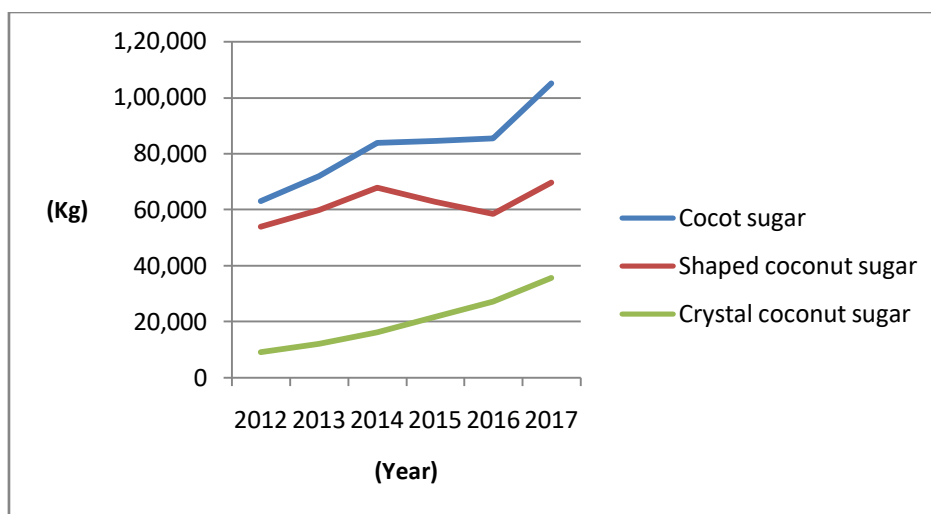


Figure 2: The improvement of coconut sugar production in Banyumas

In line with the fluctuations of the amount of production of shaped coconut sugar as in the figure above, it turns out that the number of shaped coconut sugar industry units in Banyumas also fluctuated. In contrast, the number of crystal coconut sugar units

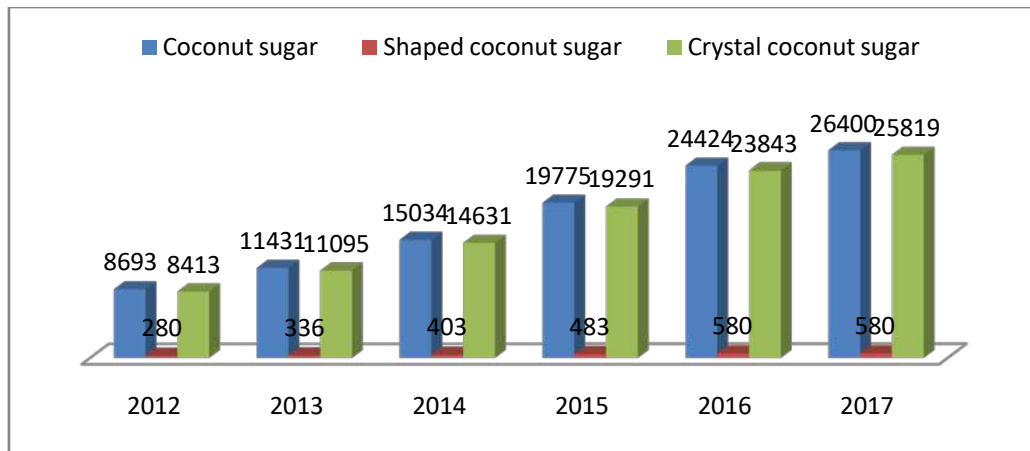
increased each year from 2012 to 2017. Regarding the total number of coconut sugar industry units, there are also fluctuations year on year with the highest recorded number being in 2017, as shown in the below table:

Table 2: The number of the industry of coconut sugar unit in Banyumas

Types of product	Year (tons)					
	2012	2013	2014	2015	2016	2017
Shaped coconut sugar	27.829	27.225	26.178	24.797	23.387	25.726
Crystal coconut sugar	3.358	4.191	5.239	6.549	7.859	7.865
Total	31.182	31.416	31.417	31.346	31.246	33.589

Source: Archives of the Office of Industry, Trade, and Cooperatives of Banyumas Regency, 2019

Based on the data from the Office of Industry Trade, and Cooperatives of Banyumas, it is evident that the coconut sugar produced in Banyumas is not only sold to local and national markets but also internationally. The export volume of Banyumas coconut sugar production has increased each year since 2017. Although the crystal coconut sugar industry is newer than the shaped coconut sugar, the export volume is much higher, and it increased each year. For example, it rose from 8,413.12 tons/year in 2012 to 25,819, 00 tons/year in 2017. This figure dwarfs that of the shaped coconut sugar, which rose from 280 tons/year in 2012 to 580 tons/year in 2017 (Dinperindagkop, 2019). Complete data about the export volume of coconut sugar in Banyumas is shown in figure 3 below:



Source: Archives of the Office of Industry, Trade and Cooperatives of Banyumas (2019)

Figure 3: Export volume of coconut sugar of Banyumas (tons)

In the term of distribution, coconut sugar produced by the farmers is sold in several ways. First, the farmers sell directly to neighbours because not all villagers are coconut sugar farmers. Second, coconut sugar is sold to *warungs*, who then resell it from their business. Third, coconut sugar is sold to the Cooperative of Nira Satria, and then the cooperative sell it to customers within and outside the country. Fourth, suppliers such as PT. Integral Mulia Cipta (IMC) purchase sugar product from the farmers in Banyumas and distribute it to national food companies and to companies abroad. Fifth, coconut sugar is sold online by coconut sugar farmers. For sales conducted via the internet, the buyers usually order the product first, and then the coconut sugar is sent several days after depending on the size of the order and the ability of the farmer to produce it.

In the Banyumas Regency, there are several models of cooperation between tree owners and sugar farmers (*penderes*). The profit-sharing model in the rural coconut sugar industry in the Banyumas is called *maro*. According to this model, the profit-sharing is usually based on days; for example, in the 4:1 model it means four days of coconut sugar production are for the coconut sugar farmer, while the tree owner receives the results of one day of production. The other model uses percentages, for example, 60:40. In this model, the coconut sugar farmer receives 60% out of the result, and 40% is for the tree owners. In this rural coconut sugar industry, there is no standard benchmark for profit-sharing models between tree owners and coconut sugar farmers. Usually, tree owners receive deposits in the form of a quantity of coconut sugar that is mutually agreed between the two parties. For rental models, sugar producers have to pay the tree owner for 100,000 IDR rent for a certain number of trees, and the rent is valid for one year. Coconut sugar farmer can also mortgage coconut trees when they need money. In this

case, there is no specific limit on the value of the mortgage for each coconut tree or for how long it lasts. It all depends on the agreement of both parties. During the mortgage process, coconut trees are managed by coconut tree farmers who lend money. The mortgaged coconut trees are returned when the loaned money has been returned. For complete data about the coconut sugar management model in Banyumas can be seen in this below table:



Table 3: The Coconut Sugar Management Model

No.	Coconut sugar management					Profit-sharing model based on the day			
	Own coconut tree	Rent coconut tree (100,000 IDR/tree/year)	Maro (share harvesting)	Own coconut tree and tapped by other people	Mortgage	5:2 (day)	4:1 (day)	60:40 (%)	70:30 (%)
1	∞	-	∞	-	-	-	∞	-	-
2	∞	∞	-	∞	-	∞	-	-	-
3	-	-	∞	-	-	∞	∞	∞	∞
4	∞	-	-	-	-	-	-	-	-
5	-	-	∞	-	-	∞	∞	∞	∞
6	∞	-	∞	-	∞	∞	∞	∞	∞

Source: Researcher (2019)

Note:

- 5: 2: it means five days of coconut sugar productions are for coconut sugar farmer, while the next two days are for coconut tree owner.
- 4: 1: it means four days of coconut sugar productions are for coconut sugar farmer, while the next one day is for coconut tree owner.
- 60:40: it means the coconut sugar farmer gets 60% of the coconut sugar production, while the owner of the coconut tree is entitled to 40% of the production of coconut sugar.
- 70:30: it means the coconut sugar farmer receives 70% of the total production, while the owner of coconut tree is for 30%.

In addition to the above models, there are also coconut sugar farmers who interchange the tapping responsibilities of particular trees. For example, farmer A collects sap from five coconut trees belonging to farmer B and vice versa. The advantage of this model is that when farmer A is sick and cannot work, then he still gets an income from the deposits obtained by farmer B. These types of arrangements are not fixed and are the specific details are arranged between the farmers. The production of coconut sugar is often not decided by the farmer depends on the agreement with the owner of the trees. For coconut sugar farmers in Banyumas, usually, two-thirds of the production of sugar is sold, and the remaining third is sent to *warungs* or the cooperative (Nira Satria). However, some farmers sell directly to *warungs* or cooperatives, and each *warung* generally holds coconut sugar products from around ten different coconut sugar farmers. The coconut sugar farmers can take out small loans with the *warungs*, which is more beneficial than the previous system. The previous system known as *ijon* meant that farmers received payment for the product before handing it over, which was more beneficial for the *warung*. With the new system, the financial loan is returned in the form of coconut sugar at a fixed price, so the coconut sugar

farmer is not harmed if there are fluctuations in price. This process benefits both parties because the farmers receive much-needed capital the *warung* is guaranteed to receive a specific quantity of coconut sugar. *Warungs* or collectors of coconut sugar, are usually neighbours who live in the same village as the coconut sugar farmers, and they determine the price of the product. If prices are reasonable, coconut sugar can reach IDR 12.000-14.000/kg, whereas when prices are low, it is only around IDR 6.000-7.000 /kg. Some coconut sugar farmers do not switch to producing organic crystal coconut sugar because of the uncertainty regarding price. According to them, producing organic crystal coconut sugar is a longer process, although the price is more stable. The coconut sugar farmers can also take out small loans with the *warungs*, which is more beneficial than the previous system. The previous system known as *ijon* meant that farmers received payment for the product before handing it over, which was more beneficial for the *warung*. With the new system, the financial loan is returned in the form of coconut sugar at a fixed price, so the coconut sugar farmer is not harmed if there are fluctuations in price. This process benefits both parties because the farmers receive much-needed capital the *warung* is guaranteed to receive a specific quantity of coconut sugar.

The coconut sugar farmers do not invest much effort in the packaging of their products as this is left up to the Cooperative of NiraSatria or the retailers to pack it and make it is more attractive to the buyers. The marketing of coconut sugar products of Banyumas is not only done at a local and national level, but the products are also marketed internationally. The significant buyers of coconut sugar products in Asia are Saudi Arabia (228 tons/year), Singapore (144 ton/year), Korea (24 tons/year), and Taiwan (2 tons/year). Outside Asia, The Netherlands and the United States of America are also large purchasers of Banyumas coconut sugar products with 15 tons/year and 5 tons/year respectively.

Although the rural coconut sugar from Banyumas has been able to penetrate international markets, the industry in Banyumas still faces challenges. For example, limited capital, unstable prices, low salaries, and changes in the weather all make the job of a coconut sugar farmer difficult and somewhat dangerous (perkebunan.litbang.pertanian, 2019). In the rural coconut sugar industry, women play an essential role. They are usually responsible for cooking and shaping the *neera*, while the men look for grass for livestock or firewood. According to Morgen (1998: 515-537); Geist et al. (2003), the role of women should not be understated, and they have fantastic potential to improve the industry which should be developed further.

b) *The extension programs and government policy on rural coconut sugar industry development*

Because coconut sugar is a leading product in Banyumas, the industry does not escape the attention of the local government, who has tried to improve it by providing extension programs and training on production methods, and by encouraging the diversification of production to organic crystal coconut sugar. Compared to conventional coconut sugar, crystal coconut sugar is better because it lasts for up to two years, and the powder form makes it easier to dissolve. Also, it has a more attractive shape, a more distinct aroma and taste, it is easier to transport, and the price is higher and more stable (cilongokkec, 2019). To promote crystal coconut sugar to the farmers, the government also provided equipment and additional assistance. However, despite government efforts, it is difficult and time-consuming for many farmers to make the change from producing shaped coconut sugar to crystal sugar.

The Office of Industry, Trade, and Cooperatives of Banyumas hold annual training sessions to help farmers improve the quality and quantity of their coconut sugar. The targets of this program are the coconut sugar farmers and the labourers (usually women). For this training, the Office of Industry, Trade, and Cooperatives Banyumas Regency coordinate with stakeholders like the University of Jenderal Soedirman (Unsoed), the Ministry of Industry of Indonesia, and the Bank of Indonesia. In addition to the routine training, the Office of Industry, Trade, and Cooperatives also conduct extension programs for coconut sugar farmers. Unfortunately, because they only have four extension staff, it means that the extension program is only implemented when there are requests from other stakeholders such as the cooperative.

One of that extension program was about the socialization of the *Penderes* program which aimed to provide compensation of up to 10,000,000 IDR for coconut sugar producers who suffered from accidents or injuries and up to 5,000,000 IDR for death. The program is implemented under the 2009 Regulation No. 4 of the Banyumas Regency and is known as the

Accident Compensation for Coconut Sugar Producers in Banyumas. At the start of the program, the Banyumas government distributed 9,000 *Penderes* cards to farmers, which has now risen to over 26,000. Along with the local government, the Cooperative of Nira Satria also provides guarantees for coconut sugar farmers who experience accidents. The cooperative gives up to 5,000,000 IDR provided that the farmer is a registered member. Regarding the compensation payments, there was a farmer who suffered an accident and sustained serious injuries. Based on the rules set by the regional government, he was entitled to receive 5,000,000 IDR. However, in reality, he only received 500,000 IDR and had to wait for four months to receive the money. Another coconut sugar farmer died when he was tapping the *neera*, and his family only received 1,500,000 IDR rather than the 5,000,000 IDR specified in the legislation.

In 2014, the local government introduced a safety belt program to increase the safety for farmers tapping the *neera* (Suaramerdeka, 2019). It was expected that all coconut sugar farmers would want to wear the safety belt. According to the village officials, around 2016-2017, there was an extension activity concerned with safety procedures for the tapping of *neera*. At that time, safety belts were distributed to some coconut sugar producers, although not all received it. Unfortunately, the safety belt was not successful because the farmers felt they were cumbersome and time-consuming to use, and for that reason, the process of tapping *neera* has not changed for decades.

Furthermore, a new species of tree has been introduced called *genjahentok* in an attempt to reduce the number of workplace accidents. This tree is only a few meters tall, so it is far safer because little or no climbing is required. They are so small that they can also be tapped by the females, who do not traditionally tap the larger trees. At the beginning of the program, 16,500 of the new smaller coconut trees were distributed to 23 farmer groups. The following year, while other 85 farmer groups received 85,000 coconut sugar stems, which grew to 500,000 stems in 2017. In term of credit provision, it is a relatively straightforward process because it is easy to obtain credit from national and local banks. Farmers are required to present a certificate that shows they are a coconut sugar producer, and the credit applications are quickly approved without a complicated process.

Even though various extension programs and policies to improve the capabilities and safety of the coconut sugar farmers have been implemented by the local government and related parties, it seems that these efforts have not made the coconut sugar industry enticing, profitable, or desirable, particularly for young people (Lpplsh, 2019). However, farmer regeneration is still the main issue in this industry. The different

programs and policies of the local government and related parties are described in the below table:

Table 4: The supporting programs on rural coconut sugar industry development in Banyumas

Type of programs	Involved parties	Activities	Output
<i>Penderes card</i> Program	Local government, the Cooperative of Nira Satria	Providing work accident insurance for coconut sugar farmers	Some coconut sugar farmers have work accident insurance and a small number of them used it
Routine training	Dinperindagkop Banyumas, Unsoed, the Ministry of Industry, the Bank of Indonesia	Training program for coconut sugar farmers and the labor of rural coconut sugar industry to improve quality and quantity of coconut sugar production	Improvement of quality and quantity of coconut sugar
Safety belt	Local government, Dinperindagkop	Dissemination and provision of safety belts to tap the <i>neera</i>	Some coconut sugar farmers have safety belt
New variety (<i>Genjah Entok</i>)	Local government, the Cooperative of Nira Satria, PT Integral Mulia Cipta	Launched the local of the superior coconut tree to reduce the number of workplace accidents.	A small number of coconut sugar farmers have that new variety of coconut tree
Plastic <i>pongkor</i>	the Cooperative of Nira Satria, PT Integral Mulia Cipta	Dissemination of a new type of a bucket for placing the <i>neera</i>	Some coconut sugar farmers have used plastic <i>pongkor</i>
Extension	Dinperindagkop Banyumas, The Cooperative of Nira Satria, PT Integral Mulia Cipta	Providing an extension program for coconut sugar farmers based on an invitation from related stakeholders	Knowledge and network improvement of coconut sugar farmers
Loan provision	Bank of Republic of Indonesia, Bank of Regional Development	Providing loan for coconut sugar farmers	Loan for some coconut sugar farmers

Source: *Dinperindagkop Banyumas, the Cooperative of Nira Satria and some interview results with coconut sugar farmer in Banyumas Regency, 2019*

V. CONCLUSION

This article concludes that the rural coconut sugar industry in Banyumas has experienced various stages of development. The establishment of cooperatives and the presence of larger suppliers have allowed producers to expand into overseas markets. Price transparency means that the system is fairer because the *warungs* no longer determine the price. In Banyumas, there is no generic coconut sugar management model in place. The business relationship between coconut sugar farmers and tree owners depend on the individual agreements between both parties.

The main problem facing the rural coconut sugar industry in Banyumas is farmer recruitment. Currently, the younger generation is reluctant to work in this business because to become a coconut sugar farmer is very risky, and the potential income is limited. The government have implemented various extension

programs and policies to improve safety standards and the quality of coconut sugar. However, despite these policies, coconut sugar farmers are often sceptical and reluctant to take part in government programs due to a lack of trust in their effectiveness and implementation.

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