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## **ORIGINAL RESEARCH**

# Association Between the Affordable Care Act Medicaid Expansion and Receipt of Cardiac Resynchronization Therapy by Race and Ethnicity

Hunter Mwansa, MBBS; Ibrahim Barry , MD; Shannon M. Knapp, PhD; Sula Mazimba, MD, MPH; Elizabeth Calhoun , PhD, MEd; Nancy K. Sweitzer , MD, PhD; Khadijah Breathett , MD, MS

**BACKGROUND:** Black and Hispanic patients are less likely to receive cardiac resynchronization therapy (CRT) than White patients. Medicaid expansion has been associated with increased access to cardiovascular care among racial and ethnic groups with higher prevalence of underinsurance. It is unknown whether the Medicaid expansion was associated with increased receipt of CRT by race and ethnicity.

**METHODS AND RESULTS:** Using Healthcare Cost and Utilization Project Data State Inpatient Databases from 19 states and Washington, DC, we analyzed 1061 patients from early-adopter states (Medicaid expansion by January 2014) and 745 patients from nonadopter states (no implementation 2013–2014). Estimates of change in census-adjusted rates of CRT with or without defibrillator by race and ethnicity and Medicaid adopter status 1 year before and after January 2014 were conducted using a quasi-Poisson regression model. Following the Medicaid expansion, the rate of CRT did not significantly change among Black individuals from early-adopter states (1.07 [95% CI, 0.78–1.48]) or nonadopter states (0.79 [95% CI, 0.57–1.09]). There were no significant changes in rates of CRT among Hispanic individuals from early-adopter states (0.99 [95% CI, 0.70–1.38]) or nonadopter states (1.34 [95% CI, 0.65–1.57]). There was a 34% increase in CRT rates among White individuals from early-adopter states (0.77 [95% CI, 0.59–1.02]). The change in CRT rates among White individuals was associated with the timing of the Medicaid implementation (*P*=0.003).

**CONCLUSIONS:** Among states participating in Healthcare Cost and Utilization Project Data State Inpatient Databases, implementation of Medicaid expansion was associated with increase in CRT rates among White individuals residing in states that adopted the Medicaid expansion policy. Further work is needed to address disparities in CRT among Black and Hispanic patients.

Key Words: affordable care act Medicaid expansion a cardiac resynchronization therapy Aealth disparities heart failure

eart failure (HF) is a major cause of morbidity and death among US adults.<sup>1</sup> It disproportionately affects Black and Hispanic patients.<sup>1,2</sup> Black patients have the highest age-adjusted annual hospitalized HF incidence,<sup>1</sup> HF prevalence, and mortality risk.<sup>1,2</sup> Cardiac

resynchronization therapy (CRT) improves HF morbidity and mortality independent of patient race and ethnicity.<sup>3</sup> Nevertheless, Black and Hispanic patients are less likely than White patients to receive CRT.<sup>2,3</sup> Suboptimal use of CRT with or without defibrillator (CRT±D) in Black and

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## **CLINICAL PERSPECTIVE**

### What Is New?

- Cardiac resynchronization therapy with or without defibrillator rates increased significantly in White patients in early-adopter states, but not in White patients in nonadopter states.
- There were no significant changes in cardiac resynchronization therapy with or without defibrillator implantation in Black and Hispanic patients in both early- and nonadopter states.

## What Are the Clinical Implications?

 Elimination of racial and ethnic disparities in cardiac resynchronization therapy with or without defibrillator implantation may require multidimensional system- and population-wide policy interventions exceeding expansion of current insurance eligibility and coverage.

## Nonstandard Abbreviations and Acronyms

CRT±D	cardiac resynchronization therapy with or without defibrillator
HCUP SID	Healthcare Cost and Utilization Project Data State Inpatient Databases

Hispanic patients likely contributes to disproportionately poor HF outcomes. Given the rising costs of HF care,<sup>1</sup> there is an ethical imperative to increase CRT use among Black and Hispanic patients.

Uninsurance limits health care access,<sup>4</sup> which may contribute to underuse of CRT±D and disparate HF mortality in uninsured patients. This is of particular importance for Black and Hispanic populations, which have higher proportions of uninsurance than White individuals.<sup>4,5</sup> CRT-eligible uninsured patients are less likely to receive CRT.<sup>6,7</sup> Advances in US health policy may help. The Affordable Care Act (ACA) Medicaid expansion narrowed uninsurance disparities across US racial subgroups,<sup>8</sup> increased access to quality health care,<sup>4,5,9</sup> and was associated with reduced HF hospitalization among Medicaid beneficiaries<sup>10</sup> and increased heart transplant listings among Black patients in early-adopter states.<sup>11</sup>

It is unclear whether the ACA Medicaid expansion was associated with increased CRT±D rates according to race and ethnicity. Using the Healthcare Cost and Utilization Project Data State Inpatient Databases (HCUP SID) from 19 states and Washington, DC, we assessed the association between state adoption of Medicaid expansion and census-adjusted CRT±D implantation rates for Black, Hispanic, and White patients with Medicaid insurance.

## **METHODS**

## **Data Source**

Deidentified HCUP SID were used to identify patients who received CRT±D between 2013 and 2015. The data from the HCUP SID encompass 97% of all hospital discharges in participating states. It contains unadjusted data on patient demographics including age (≥20 years), sex, self-identified race and ethnicitv. insurance type, primary and secondary diagnoses, and procedures. The HCUP SID is supported by the Agency for Healthcare Research and Quality and was developed to inform health care policy at the national, state, and community level.<sup>12</sup> This study was approved by the HCUP SID and participating states. This study was also deemed exempt for human subjects review by the University of Arizona Institutional Review Board. Data are not publicly available, and requests for data should go to HCUP SID.

## **Study Population**

The study methodology has been published before.<sup>13</sup> Patients aged ≥20 years with a hospitalization discharge documenting CRT±D implantation were included in the study (International Classification of Diseases, Ninth Revision and Tenth Revision [ICD-9] and ICD-10] codes for CRT±D are included in Data S1). This study included only non-Hispanic Black, Hispanic, and non-Hispanic White patients because additional racial and ethnic groups had insufficient patient numbers to analyze in the study. Race and ethnicity were administratively captured for each participating HCUP SID. Patients were excluded from the study for missing race and ethnicity. The hospital discharge quarter and year were used for the timing of the procedure because the exact date of the procedure during the time of hospitalization was not available across states.

Nineteen states and Washington, DC were selected. Patients with a diagnosis code of CRT±D implants were identified and stratified by ACA Medicaid expansion adopter status (early adopter versus nonadopter [Figure 1]). The early-adopter states group (n=12 states plus Washington, DC) comprised states that expanded Medicaid coverage by January 2014, and the nonadopter states group (n=7 states) comprised states that did not implement Medicaid expansion by December 2014. The remaining states were excluded (Data S2) for reasons that have been previously published.<sup>13</sup> Exclusions included adoption of the ACA Medicaid expansion after January 2014 and/or adoption with lower coverage (n=7 states), missing data



Figure 1. State groups stratified by Affordable Care Act Medicaid expansion adopter status. Adopter status is depicted by blue and red colors for early-adopter states and nonadopter states, respectively.

on patient race (n=4 states), lack of participation and/ or data availability via HCUP SID at time of data purchase in spring of 2018 (n=16 states), and prohibitive costs (n=4 states). CRT±D rates by race were adjusted for differences in state populations using US Census Bureau annual estimates.<sup>11</sup>

## Outcomes

The primary outcome was the change in censusadjusted rates of CRT±D implants in Medicaid recipients by race and adopter status (early adopter versus nonadopter) before and after implementation of the ACA Medicaid expansion in January 2014. As a secondary outcome, we compared these proportional changes between state groups (early adopter versus nonadopter), for each race and ethnicity (non-Hispanic Black, Hispanic, non-Hispanic White).

## **Statistical Analysis**

Characteristics of Medicaid CRT±D recipients grouped by adopter status were compared using  $\chi^2$  tests. Quarterly counts of CRT±D procedures between 2013 and 2015 were stratified by race and ethnicity and Medicaid adopter status (early adopter versus nonadopter). Census estimates from July 1 of each study year (2013–2015) were

obtained for patients aged  $\geq$ 20 years, and the sums of these estimates were tabulated separately for race and ethnicity and state group (early adopter versus nonadopter). Assuming July 1 as the midpoint of the year and taking the midpoint of each quarter as the date, quarterly estimates were obtained through linear interpolation.

Estimates of CRT±D rates and changes in rates were based on a quasi-Poisson regression model with terms for race and ethnicity (non-Hispanic Black, Hispanic, or non-Hispanic White), state group (early adopter or nonadopter), and time (pre- or post-ACA implementation, January 2014) as well as all 2- and 3-way interactions of these terms and an offset for census population size. A similar model was run without any race main effect (or interactions) to estimate overall changes by state group. Predicted CRT±D rates were standardized to rates per 10000 people. Analyses were conducted in R version 3.6.3 (R Foundation for Statistical Computing).<sup>14</sup>

## RESULTS

## **Population Characteristics**

Among CRT±D Medicaid recipients, 1061 were from early-adopter states and 745 from nonadopter states (Table 1). Most patients in both state groups were aged

#### Table 1. Baseline Characteristics of Cardiac Resynchronization Therapy±Defibrillator Medicaid Beneficiaries (2013–2015)

Characteristic	Early adopter, n=1061 (%)	Nonadopter, n=745 (%)	P value
Age group, y			0.62
20–34	53 (5.00)	44 (5.91)	
35–49	214 (20.17)	155 (20.81)	
50–64	667 (62.87)	469 (62.95)	
65+	127 (11.97)	77 (10.34)	
Sex			0.91
Women	362 (34.12)	256 (34.36)	
Race and ethnicity		1	0.0004
Non-Hispanic Black	275 (25.92)	257 (34.50)	
Hispanic	244 (23.00)	147 (19.73)	
Non-Hispanic White	542 (51.08)	341 (45.77)	
Zip code income quartile*			<0.0001
1, lowest	404 (38.08)	398 (53.42)	
2	215 (20.26)	216 (28.99)	
3	206 (19.42)	108 (14.50)	
4, highest	236 (22.24)	23 (3.09)	
Residence type			<0.0001
Metropolitan	969 (91.33)	626 (84.03)	
Nonmetropolitan	92 (8.67)	119 (15.97)	
Heart failure		·	0.24
Systolic	716 (67.48)	468 (62.82)	
Diastolic	26 (2.45)	21 (2.82)	
Other	191 (18.00)	155 (20.81)	
None	128 (12.06)	101 (13.56)	
Anemia	148 (13.95)	133 (17.85)	0.02
Coagulation defects	17 (1.60)	9 (1.21)	0.49
Atrial arrhythmia	343 (32.33)	240 (32.21)	0.96
Ventricular arrhythmia	258 (24.32)	204 (27.38)	0.14
Complete atrioventricular block	142 (13.38)	87 (11.68)	0.28
Left bundle-branch block	365 (34.40)	233 (31.28)	0.16
Right bundle-branch block	29 (2.73)	19 (2.55)	0.81
Cardiac arrest	44 (4.15)	38 (5.10)	0.34
СКД	190 (17.91)	149 (20.00)	0.26
ESRD	15 (1.41)	8 (1.07)	0.53
COPD	152 (14.33)	151 (20.27)	0.0009
Diabetes	357 (33.65)	249 (33.42)	0.92
Depression	90 (8.48)	53 (7.11)	0.29
Hypertension	704 (66.35)	521 (69.93)	0.11
Ischemic heart disease	527 (49.67)	419 (56.24)	0.01
Obesity	184 (17.34)	163 (21.88)	0.02

Ventricular arrhythmia includes ventricular fibrillation, flutter, tachycardia, and paroxysmal ventricular tachycardia. Other heart failure represents unspecified heart failure diagnosis; none represents cardiac resynchronization therapy±defibrillator without diagnosis of heart failure. CKD indicates chronic kidney disease (glomerular filtration rate <60 mL/min per 1.73 m²); COPD, chronic obstructive pulmonary disease; and ESRD, end-stage renal disease.

\*The zip code income quartile represents the median household income for the patient's zip code.

50 to 64 years. State groups differed in distribution of patients among races and ethnicity (P=0.0004), with a smaller proportion of Black patients in early-adopter states than nonadopter states (25.9% versus 34.5%). The distribution of patients among zip code income

quartiles also differed between early-adopter and nonadopter states (P<0.0001), with early-adopter states having a higher proportion of patients in zip codes with the highest quartile of median incomes (22.4% versus 3.1%) and a lower proportion in zip codes with

Race and ethnicity	Average CRT rate pe	ar 100 000 (95% Cl)			Proportional rate cha after ACA Medicaid e 2014 (95% CI)*	ange (point estimate) expansion of January	Relative proportional rate change in CRT±D (95% Cl)⁺
	Early adopter		Nonadopter		Early adopter	Nonadopter	
	Pre-ACA	Post-ACA	Pre-ACA	Post-ACA			
Non-Hispanic Black	0.37 (0.28-0.48)	0.40 (0.33-0.48)	0.32 (0.25–0.42)	0.26 (0.21-0.31)	1.07 (0.78–1.48)	0.79 (0.57–1.09)	1.36 (0.86–2.15)
Hispanic	0.24 (0.18–0.32)	0.24 (0.20-0.29)	0.24 (0.17-0.35)	0.25 (0.19–0.32)	0.99 (0.70–1.38)	1.01 (0.65–1.57)	0.97 (0.56–1.70)
Non-Hispanic White	0.10 (0.08–0.12)	0.13 (0.12–0.15)	0.14 (0.11-0.17)	0.11 (0.09–0.13)	1.34 <sup>‡</sup> (1.05–1.70)	0.77 (0.59–1.02)	1.73 <sup>\$</sup> (1.20–2.50)
ACA indicates Affordable *Proportional rate change	) Care Act; CRT, cardiac r ∋ in CRT±D=(CRT±D popu	esynchronization therapy; ulation rate post-ACA impl	and CRT±D, cardiac residences	ynchronization therapy±c ulation rate pre-ACA imp	lefibrillator. lementation).		

Reneficiaries of Medicaid Ethnicitv pue Bare 2 of ACA Medicaid Expansion With CRT+D Rates Accoriation

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"Belative proportional rate change=(adopter states rate change in CRT±D after ACA implementation)/(nonadopter states rate change in CRT±D after ACA implementation)

P=0.003 P=0.02.

the lowest guartile of median income (38.1% versus 53.4%). There was a higher proportion of metropolitan residents among patients in early-adopter states than nonadopter states (91.33% versus 84.03%; P<0.0001). Early-adopter states had a smaller proportion of patients with ischemic heart disease (49.67% versus 56.24%) and obesity (17.34% versus 21.88%) than nonadopter states.

## Outcomes

There was no significant proportional change in CRT±D rates post-ACA versus pre-ACA implementation among Black patients from early-adopter states (1.07 [95% CI, 0.78-1.48]; pre- 0.37/100000 to post-ACA 0.40/100000; P=0.67; Table 2, Figure 2) or nonadopter states (0.79 [95% CI, 0.57-1.09]; pre- 0.32/100000 to post-ACA 0.26/100000; P=0.15). The rate of change post- versus pre-ACA was not significantly different between early- and nonadopter state groups (P=0.19).

Similarly, there was no significant proportional change in CRT±D implants among Hispanic patients post-versus pre-ACA implementation in early-adopter states (0.99 [95% Cl, 0.70-1.38]; pre- 0.24/100000 to post-ACA 0.24/100000; P=0.93; Table 2, Figure 2) or nonadopter states (1.01 [95% Cl, 0.65-1.57]; pre-0.24/100000 to post-ACA 0.25/100000; P=0.96). Furthermore, the rate of change (post-versus pre-ACA) in CRT±D implants was not significantly different between early-adopter and nonadopter states (P=0.92).

White patients in early-adopter states had a 34% proportional increase in CRT±D implants post-versus pre-ACA implementation (1.34 [95% Cl, 1.05-1.70]; pre-0.10/100000 to post-ACA 0.13/100000; P=0.02), but no significant proportional change in CRT±D implants was observed among White patients in nonadopter states (0.77 [95% Cl, 0.59-1.02]; pre- 0.14/100000 to post-ACA 0.11/100000; P=0.07; Table 2, Figure 2). In addition, the proportional change was significantly different between early and nonadopter state groups (P=0.003), with 73% greater proportional change in early-adopter states (relative proportional change, 1.73 [95% Cl, 1.20-2.50]).

Analysis of overall CRT±D rates by adopter state group without stratification of Medicaid recipients by race and ethnicity (post-versus pre-ACA in early- and nonadopter states) showed no significant proportional change in CRT±D rates after Medicaid expansion in early-adopter (1.18 [95% Cl, 0.81–1.72]; pre- 0.15/100000 to post-ACA 0.18/100000; P=0.39) and nonadopter (0.82 [95% Cl, 0.54-1.26]; pre- 0.19/100000 and post-ACA 0.16/100000; P=0.37) groups (Figure 3).

## DISCUSSION

In this HCUP SID study to assess the effects of ACA Medicaid expansion on CRT±D rates by race and





Dots represent model estimates of CRT $\pm$ D rates by race pre- and post-ACA Medicaid expansion in adopter (blue, n=1061) and nonadopter (red, n=745) states. Vertical lines represent 95% CIs.

ethnicity in US adults aged ≥20 years from 19 states and Washington, DC, Medicaid expansion was associated with 34% increase in CRT±D implants among White patients from early-adopter states but no significant change among White patients from nonadopter states. There were no statistically significant changes in CRT±D rates among Black or Hispanic patients in either state group. From our knowledge, this is the first study to examine the role of Medicaid expansion on CRT±D implants by race and ethnicity in Medicaid beneficiaries.

This HCUP SID study adds to published data demonstrating the ACA Medicaid expansion did not narrow racial and ethnic disparities in cardiovascular care.<sup>10,13,15</sup> Both eligible Black and Hispanic individuals remain statistically less likely to receive CRT than White individuals.<sup>16-19</sup> These results are in contrast to the

observed increase in transplant listings among Black patients from early-adopter states,<sup>11</sup> lower cardiovascular mortality in early-adopter states,<sup>20</sup> and reported narrowing of racial disparities following the Medicaid expansion.<sup>8,9</sup> Even so, uninsurance ethnic disparities worsened for Hispanic populations in early-adopter states after Medicaid expansion.<sup>8</sup>

There were significant demographic differences in the distribution of CRT±D Medicaid beneficiaries between adopter and nonadopter states (Table 1). Some of these differences might be a function of state adopter status (early adopter versus nonadopter). Geographical politics and clinical decision making may contribute to care delivery as observed for other treatments.<sup>21</sup> Implementation of the individual mandate for people with preexisting conditions, coverage through the insurance marketplace, tax credits for reduced

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Figure 3. Overall cardiac resynchronization therapy (CRT) with and without defibrillator (CRT±D) rates by adopter state group (without race and ethnicity) pre- and post-Medicaid expansion.

Dots represent model estimates of overall CRT±D rates by adopter state group pre- and post-Affordable Care Act (ACA) Medicaid expansion in adopter (blue) and nonadopter (red) cohorts. Vertical lines represent 95% CIs.

insurance premium and copays, and media attention and publicity of the Medicaid expansion contributed to increased enrollment.<sup>8,22</sup> Enrollment of the previously ineligible (positive spillover effects) and those who were previously eligible and crowd-out effects (the privately insured switching to Medicaid) probably affected earlyadopter and nonadopter states differently.<sup>22</sup>

Although this study could not investigate causality for the observed CRT rates by race and ethnicity after Medicaid implementation, inferences can be drawn from the study findings. Unequal coverage for Medicaid recipients because of variable state-level policies on coverage, including subspecialty cardiovascular care,<sup>23,24</sup> potentially created gaps in care that disproportionately impacted Black and Hispanic populations. The higher number of Medicaid-eligible White patients<sup>8</sup> likely explained the increase in CRT±D implants among White individuals in early-adopter states after the ACA implementation. Medicaid expansion increased insurance coverage and health care access to life-saving therapies including CRT among White populations in early-adopter states.

Greater increases in CRT±D among Black and Hispanic populations would be anticipated after Medicaid expansion given the higher uninsurance proportions.<sup>8</sup> However, there was no increase in CRT±D implants among Black and Hispanic populations, which suggests that decisions to implant CRT±D expand beyond having insurance. Structural/systemic racism promoting differential racial and ethnic access to specialist cardiovascular care including CRT likely contributed to lower CRT rates in Black and Hispanic populations.<sup>3,25–27</sup> Related factors may have contributed to lower CRT implantation among Black and Hispanic patients such as physician bias, untrust-worthy health care system, inadequate shared patient decision making, and patient comorbidities.<sup>2,28,29</sup>

There is an urgent need for federal, state, and institutional policies to address equity. Broadening access to insurance with universal coverage may be a step in the right direction, but additional changes are needed to prevent racial and ethnic populations from receiving systematic disparate levels of care.

Support for implementation research must be strengthened to identify alternatives to existing systemlevel policies that perpetuate delivery of poor-quality health care to patients of color. Quality improvement targets should include improving patient–physician communication,<sup>29</sup> increasing racial and ethnic patient–physician concordance for minoritized patient groups, developing a trustworthy health care system as defined by patients, and eradicating impact of clinician and health care team bias upon clinical care delivery.<sup>2</sup> Development and implementation of effective interventions may require community, academic/hospital, and political partnerships empowered with resources to create changes in health care delivery.

## Limitations

This study has several limitations. First, lack of participation of some states in the HCUP SID may limit generalizability of these study results to the rest of the US population. Notwithstanding, HCUP SID data were adjusted for differences in state populations using the US Census Bureau annual estimates, and the observed CRT trends were consistent with national trends.<sup>3</sup> Second, we were not able to adjust for individual patient risk factors and comorbidities, which may affect CRT eligibility and impact study results because state census data lacked information on state-level disease prevalence. In addition, we did not adjust for patient-level factors (sex, income, residence) and health care professional-/ physician-level factors that can influence CRT uptake.

## CONCLUSIONS

Among Medicaid beneficiaries in the HCUP SID study, Medicaid expansion was associated with increased CRT±D implants among White patients in early-adopter states but did not improve racial disparities in CRT±D implants. Multifaceted system- and population-wide interventions exceeding Medicaid expansion are needed to eliminate racial disparities in CRT±D implants. Implementation research targeting causes of the underlying structural and systemic barriers to CRT access may help narrow existing disparities in CRT±D implantation.

#### **ARTICLE INFORMATION**

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#### **Disclosures**

None reported.

#### **Supplemental Material**

Data S1

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## SUPPLEMENTAL MATERIAL

### Data S1. ICD 9/10 codes for CRT+/-D

These were patients containing International Classification of Diseases Ninth or Tenth Revision codes ('0050', '0JH637Z', '0JH607Z', '0JH807Z', '0JH837Z') or Current Procedure Terminology codes (['33225' and '33208'] or ['33225' and '33207']) and/or International Classification of Diseases Ninth or Tenth Revision codes ('0051', '0JH639Z', '0JH609Z', '0JH809Z', '0JH839Z') or Current Procedure Terminology codes ('33225' and '33249').

#### Data S2. Early Adopter, Non-adopter, and Excluded States

Early adopter states included Arizona, Colorado, Iowa, Kentucky, Massachusetts, Maryland, New Jersey, New Mexico, New York, Nevada, Rhode Island, Washington + Washington DC. Non-adopter states included Florida, Georgia, Kansas, Mississippi, North Carolina, South Carolina, South Dakota.

States were excluded for reasons for adoption of the ACA Medicaid expansion after January 2014 and/or its adoption with lower coverage (n=7 states; Alaska, Arkansas, Indiana, Michigan, New Hampshire, Pennsylvania, Wisconsin), missing data on patient race (n=4 states; Maine, Minnesota, Nebraska, West Virginia), lack of participation and/or data availability via HCUP SID at time of data purchase in spring of 2018 (n=16 states; Alabama, California, Connecticut, Delaware, Idaho, Illinois, Louisiana, Missouri, Montana, North Dakota, Ohio, Oklahoma, Tennessee, Texas, Virginia, Wyoming), and prohibitive costs (n=4 states; Hawaii, Oregon, Utah, Vermont).