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**The Impact of the Diabetes Management Incentive on Diabetes-related Services:  
Evidence from Ontario, Canada**

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# **The Impact of the Diabetes Management Incentive on Diabetes-related Services: Evidence from Ontario, Canada**

## ***Abstract***

*Financial incentives have been introduced in several countries to improve diabetes management. In Ontario, the most populous province in Canada, a Diabetes Management Incentive (DMI) was introduced to family physicians practicing in patient enrollment models in 2006. This paper examines the impact of the DMI on diabetes-related services provided to individuals with diabetes in Ontario. Longitudinal health administrative data were obtained for adults diagnosed with diabetes and their family physicians. The study population consisted of two groups: DMI group (patients enrolled with a family physician exposed to DMI for three years), and comparison group (patients affiliated with a family physician ineligible for DMI throughout the study period). Diabetes-related services was measured using the Diabetic Management Assessment (DMA) billing code claimed by patient's physician. The impact of DMI on diabetes-related services was assessed using difference-in-difference regression models. After adjusting for patient- and physician-level characteristics, patient fixed-effects and patient-specific time trend, we found that DMI increased the probability of having at least one DMA fee code claimed by patient's physician by 9.3 percentage points, and the probability of having at least three DMA fee codes claimed by 2.1 percentage points. Subgroup analyses revealed the impact of DMI was slightly larger in males compared to females. We found that Ontario's DMI was effective in increasing the diabetes-related services provided to patients diagnosed with diabetes in Ontario. Financial incentives for physicians help improve the provision of targeted diabetes-related services.*

## **Key Words:**

Diabetes Management; Financial Incentive; Primary Care Physician; Ontario; Canada

**JEL classification:** I10; I12; I18; C23; C33

# 1. Introduction

The number of individuals living with diabetes worldwide has increased from 108 million in 1980 to approximately 422 million in 2014.[1] In Canada, over 2.2 million individuals aged 12 and over lived with diabetes in 2017, of which 965,100 were from Ontario, the most populous province in Canada.[2] Diabetes exerts a substantial economic burden on healthcare systems costing 850 billion United States dollars (USD) in 2017.[3] The estimated direct cost of diabetes to healthcare systems in Canada was \$3.6 billion in 2018, expected to rise to \$4.7 billion by 2028.[4] Although no cure exists, effective diabetes management can reduce the complications associated with diabetes and improve diabetic patients' morbidity over time.[5,6] Access to a primary care physician or family physician (FP) is crucial for diabetes management -- FPs order laboratory tests and follow-up with patients, developing patient-specific treatment plans to manage their diabetes.[7]

Several countries have introduced pay-for-performance (P4P) incentives for FPs to improve diabetes management at primary care settings,[5,6,8–10] mostly with financial incentives for ordering laboratory tests and prescribing medications, and for improved intermediate outcomes (e.g. controlled glycated hemoglobin [HbA1C] levels of patients).[9,11] Existing literature on the effectiveness of these P4P incentives has been mixed. Some studies found that P4P incentives increased the provision of diabetes-related services.[9,12–14] For instance, Vamos *et al.* (2011)[12] found an improvement in the recording of diabetes-related processes of care and prescribing medications under the United Kingdom's Quality and Outcomes Framework scheme introduced in 2004.[12] In the US state Hawaii, one study in a preferred provider organization setting found patients whose physicians participated in the P4P program were more likely to receive two HbA1C tests and one low-density lipoprotein cholesterol test in one year compared to those without P4P.[13] Similar results were observed

when patients visited the P4P-participating physicians for three consecutive years.[13] Other studies found the effect of financial incentives to be negligible or to decline over time.[15–19] For instance, Cheng *et al.* (2012) [15] found that a P4P program in Taiwan had a positive and statistically significant effect on completing essential examinations or tests for diabetes care, but the magnitude of this effect decreased over the study period.[15] Another study found no difference in the clinical testing for HbA1C, lipid and eye exams when comparing the Hudson’s Health Plan with a P4P program for diabetes care, to other non-incentivized health care plans in the US state of New York.[17] A study from British Columbia, Canada, found a statistically non-significant increase in laboratory tests for diabetic patients following the introduction of the diabetes incentive.[19] These mixed findings in the literature may be due to differences in incentives, study design and the institutional environment within which P4P incentives were implemented,[11,15,20] rendering it difficult to generalize the impact of financial incentives on diabetes care.

In Ontario, the Ministry of Health and Long Term Care (MOHLTC) initiated primary care reform in the early 2000s in an attempt to improve the provision of targeted services for illness prevention and chronic disease management. Primary care Patient Enrolment Models (PEMs) were introduced as part of primary care reform, and physicians practicing in these PEMs were reimbursed via blended fee-for-service (FFS) or blended capitation payments combined with various P4P incentives. The P4P incentives were given to the FPs for diabetes management, congestive heart failure management and other preventive care services to their eligible enrolled patients.[21] Although participation in these models was voluntary for physicians and patients,[21,22] almost two-thirds of Ontario’s FPs now practice in PEMs.[23]

On April 1, 2006, a P4P incentive, the Diabetes Management Incentive (DMI), was introduced by the MOHLTC.[8,24–26] Family physicians practicing in enrollment models were eligible to claim this incentive for their enrolled patients diagnosed with diabetes (Table A1).[24] In contrast, FPs practicing in the traditional FFS and non-enrolled patients in the PEMs were not eligible for the incentive. As of April 1<sup>st</sup>, 2009 all FPs were eligible to claim the DMI for their patients with diabetes regardless of the patient’s enrollment status in a PEM (which is why our study ends by then).[8,25] To claim the DMI, the FP must provide ongoing diabetes management to their patient and complete a flow sheet which tracks the required elements for diabetes care in accordance with the Diabetes Canada’s Clinical Practice Guidelines<sup>1</sup>. [24] FPs claim the incentive by submitting the Q040 fee code to the MOHLTC for a diabetic patient once per 12-month period, thus receiving \$60 per annum per patient.[24,25,27] On October 1, 2015, an additional requirement for the DMI claim was introduced where FPs must provide a minimum of three Diabetic Management Assessment (DMA) services to the patient within the same 12-month period in order to be eligible to claim the DMI.[26,28] The DMA can be claimed a maximum four times per patient per 12-month period at a value of \$40.55 per claim as of April 2020.[18,29,30]

To date, the vast majority of the studies that have investigated the effectiveness of P4P incentives for diabetes management were outside of Canada, [9,12–17] where the design and the value of the P4P differed from what was adopted in Ontario, Canada. When first introduced, the DMI in Ontario applied only to enrolled patients, leaving FPs practicing in the traditional FFS payment scheme ineligible to claim the incentive. By focusing on this initial three-year period, we are able to investigate the effect of the DMI on the management of diabetes for enrolled

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<sup>1</sup> <http://www.anl.com/MOHGUIDE/00%20Diabetes%20Management%20Incentive%20-%20April%202006.pdf>

patients. We captured the provision of diabetes-related services through the claims made by family physicians using the DMA billing code K030. The impact of the DMI on diabetes-related services is examined at the extensive margin (at least one DMA fee code billed) and intensive margin (at least three DMA fee codes billed) in patients living with diabetes in Ontario.

## **2. Materials and Methods**

### *2.1. Data Sources*

This is a longitudinal, population-based, retrospective cohort study that used data from April 1<sup>st</sup> 2002 to March 31<sup>st</sup> 2009. The data were obtained from multiple Ontario health care administrative databases housed at ICES, linked using unique encoded identifiers and analyzed at ICES Western site. The study began from fiscal year 2002 as the DMA fee code was introduced then, and concluded at the end of fiscal year 2008 as the DMI became available to all FPs on April 1<sup>st</sup>, 2009. The Ontario Diabetes Dataset (ODD) was used to identify adults diagnosed with diabetes from April 1<sup>st</sup>, 1991 and onwards in Ontario.[31,32] The ODD is based on two Ontario Health Insurance Plan (OHIP) claims with diabetes recorded as the diagnosis, or one diabetes-related OHIP fee code claim (codes K029, K030, K045, K046, and Q040), or one diabetes-related hospital admission within two years. The ODD does not contain individuals with gestational diabetes, and does not distinguish between type 1 and type 2 diabetes.[33] However, the vast majority of the individuals included in this study are expected to have type 2 diabetes given they are diagnosed during their adulthood.[33]

The Registered Persons Database (RPDB) provided patient-level demographic information for all individuals eligible for OHIP coverage.[18,31,32] Postal codes from RPDB and Statistics Canada's Postal Code Conversion File (PCCF) were utilized to obtain census dissemination area (DA) level income quintiles and rural residence.[34] The rural residence



definition was based on rural and areas with an urban area population less than 10,000.[35] The Ontario Marginalization Index was used to determine the material deprivation index,[36,37] which focuses on the inability of individuals to have access to or attain basic material needs – a good proxy for patient’s socioeconomic status.[36,37]. This dimension is categorized into quintiles.[36–38] The Aggregated Diagnosis Groups (ADGs) from the Johns Hopkins Adjusted Clinical Groups (ACGs) System Version 10.0 was used to determine patient’s comorbidity.[39] Each patient can have up to 32 ADGs[40], the higher the number of ADGs the more comorbid is the patient.

The Client Agency Program Enrolment (CAPE) tables and Corporate Provider Database (CPDB) were used to identify patients enrolled to FPs practicing in PEMs. Patients who were not enrolled to a FP were assigned to FPs via a virtual roster algorithm based on identifying the responsible physician who claimed the highest amount of OHIP billings for a patient from 18 core primary care fee codes during the previous two years.[41,42] The ICES Physician Database (IPDB) was used to obtain physician’s demographic information, and the OHIP database was used to examine the OHIP billings claimed by Ontario FPs.

The use of data in this study was authorized under section 45 of Ontario’s Personal Health Information Protection Act, which does not require review by a Research Ethics Board.

## *2.2. Study Population*

Ontario adults diagnosed with diabetes on or prior to the beginning (April 1<sup>st</sup>) of each fiscal year from 2002 to 2008 were included in this study. Patients were included if they were first diagnosed with diabetes at or between the ages 19 and 75 years. Patients were excluded if they died on or before April 1<sup>st</sup>, 2002, or had missing data on age, sex and ICES key number (IKN). The IKN is the patient’s unique encoded identifier used to link data across the

administrative databases. Patients were further excluded if they had missing data for any of the patient and physician-level characteristics used in this study (Figure A1). Our study population consisted of patients who were alive from April 1<sup>st</sup>, 2002 to March 31<sup>st</sup>, 2009. Patients with complete data were then categorized into two study groups: (i) the DMI eligible group comprised of patients with a FP exposed to DMI for all three years (2006 to 2008), and (ii) the DMI ineligible group consisted of patients who were affiliated with a FP practicing in the traditional FFS throughout the study period. The DMI eligible group is labelled as the ‘DMI group’ and the DMI ineligible group is labelled as the ‘comparison group,’ respectively. After excluding patients who did not fit the criteria to be in either study group, we were left with 2,760,989 valid patient-year observations (unbalanced panel) for analyses.

An unbalanced panel may have efficiency loss from missing data,[43] and may induce bias to the parameter estimates.[44] Therefore, the main analysis was conducted on the balanced panel, with an analysis using the unbalanced panel conducted to ascertain the robustness of our conclusions. The balanced panel had 1,207,157 patient-year observations. Figure A1 shows the process by which the study population was selected, and Table A2 shows the number of patients in each study group in each year for the balanced and unbalanced panels.

### *2.3. Variables*

The exposure measure in this study was whether the patient’s FP was eligible to claim the DMI during 2006 to 2008. A dichotomous variable was created to reflect the two study groups of patients: DMI group (took the value 1) and comparison group (took the value 0). The outcome variable of interest was whether or not the patient had one or more DMA fee codes claimed by the patient’s FP each fiscal year, thus capturing diabetes-related services provided to a patient at the extensive margin. A related second outcome variable was whether or not the patient had three

or more DMA fee codes claimed by their FP during each year (i.e., diabetes related services at the intensive margin). Patient characteristics included in this study were age, sex, comorbidity (defined by the number of ADGs), rural residence, duration of diabetes (measured in years), income quintiles (ranged from quintile 1 (Q1) = lowest income to quintile 5 (Q5) = highest income), and material deprivation (Q1 = least deprived to Q5 = most deprived). Physician characteristics included were age, age squared, sex and International Medical Graduate (IMG) status.

## 2.4. Statistical Analysis

### 2.4.1. Main Analysis

Descriptive statistics each year describe the patient- and physician-level characteristics, DMI, and DMA fee code billings for each study group. Frequencies and percentages were used to describe categorical variables, while means and standard deviations were used to describe continuous variables. A chi-square test and an independent sample t-test were used to examine the differences of the outcomes between the study groups during the first and last year of the study.

Multivariable difference-in-difference (DID) linear probability models were used to study the relationship between the DMI and diabetes-related services (measured by DMA billings). We begin with estimating the following unadjusted DID model:

$$P(Y_{it} = 1|x) = \beta_0 + \beta_1 DMI_i + \beta_2 period + \beta_3 DMI_i \times period + \beta_4 \tau + u_{it}, \quad (1)$$

where  $P(Y_{it} = 1|x)$  is the probability of having at least one (or three) DMA fee codes claimed for patient  $i$  by his/her FP in year  $t$ ;  $DMI_i$  equals 1 if patient  $i$ 's FP is in the DMI group and 0 if patient  $i$ 's FP is in the comparison group;  $period$  is a pre- and post- dichotomous variable equals 0 if the year of the observation is before DMI was introduced, and 1 if it was after DMI was

introduced;  $DMI_i \times period$  is the DID estimate in which we are interested;  $\tau$  is the time trend and  $u_{it}$  is the error term. Equation (1) is estimated using the ordinary least square (OLS) estimation procedure and allows for within clustering of patients (Model 1).

Since patient- and physician-level characteristics can confound DID estimates in equation (1), [13,14,17,18] we employed a DID adjusted pooled OLS model (Model 2):

$$P(Y_{it} = 1|x) = \beta_0 + \beta_1 DMI_i + \beta_2 period + \beta_3 DMI_i \times period + \beta_4 \tau + \beta_x X_{it} + u_{it}, \quad (2)$$

where  $X_{it}$  is the set of patient- and physician-level characteristics discussed in Section 2.3. Both patient and physician age-squared variables were included to capture non-linear age effects.

Although equation (2) addressed bias arising from observed characteristics, unobserved heterogeneity (e.g. patient's race and preferences) may still be present, and can potentially bias the estimates in equation (2).[17,45] Assuming that the patient-specific unobserved factors are time-invariant, we used a patient fixed-effects DID model adjusting for patient- and physician-level characteristics (Model 3).[45,46]

$$P(Y_{it} = 1|x) = \beta_0 + \beta_1 DMI_i + \beta_2 period + \beta_3 DMI_i \times period + \beta_4 \tau + \beta_x X_{it} + \varepsilon_i + u_{it}, \quad (3)$$

where  $\varepsilon_i$  captures the patient-specific time-invariant factors.

Patient's behaviours may change over time (e.g. treatment compliance, and visiting their FPs on a regular basis), which is not captured by the standard fixed-effects DID model.

Therefore, we employed a high-dimensional fixed-effects DID model adjusting for patient- and physician-level characteristics and individual fixed-effects,[47] (Model 4).

$$P(Y_{it} = 1|x) = \beta_0 + \beta_1 DMI_i + \beta_2 period + \beta_3 DMI_i \times period + \beta_x X_{it} + \varepsilon_i + \gamma_i \tau + u_{it}, \quad (4)$$

where  $\gamma_i \tau$  is the high-dimensional fixed-effects in which the patient interacts with their own time trend. In addition, a two-way clustering for within patients and between physicians was allowed in this model.

#### 2.4.2. *Subgroup Analysis*

Patients with greater comorbidities have complex health needs, and high demand for health care services.[48–50] A few studies stated that P4P incentives may not benefit patients with multiple co-morbidities;[51,52] thus, it is important to assess if the impact of DMI varies by the degree of comorbidity. Sex-specific differences have been noted: women are less likely to attain the recommended targets for HbA1C and lipids, less compliant with the medical recommendations [53,54], and receive poor monitoring and treatment for diabetes compared to men.[53,54] Subgroup analyses were performed to examine if the impact of DMI on the DMA fee codes claimed varied by: (i) comorbidity (below versus at or above median numbers of ADGs at baseline) and (ii) males versus females.

#### 2.4.3. *Sensitivity Analysis*

Two sensitivity analyses were conducted to evaluate the robustness of our findings. First, we treated the DMA outcome as a continuous variable to check if the findings remained similar. Second, all analyses were performed using the unbalanced panel data.

### **3. Results**

#### *3.1. Descriptive Results*

In total, 172,451 adult diabetic patients in Ontario were included in this study (15,559 patients in the comparison group and 156,892 patients in the DMI group). Patient and physician characteristics for both groups for years 2002 to 2005 and 2006 to 2008 are reported in Tables 1 and 2. On average, patients in the DMI group were slightly younger, had fewer ADGs and shorter duration of diabetes compared to the comparison group. The DMI group had a slightly greater proportion of: female patients, patients from less deprived areas and higher income quintiles. The physicians providing care to the DMI group were younger, had fewer years of

experience and less likely to be IMGs. A greater proportion of female physicians provided care in the DMI compared to the comparison group.

In the DMI group, the proportion of patients who had a DMI claimed by their physician increased from 21.91% in 2006 to 27.43% in 2008 (Tables 1 and 2). The proportion of patients with one or more DMA fee codes and three or more DMA fee codes claimed by their physician per year increased in both groups, but was significantly higher in the DMI group (Table A3). Figures 1 and 2 present the trends in the DMA fee code billings in both study groups, revealing that the gap between the two groups for the billings claimed widened following the introduction of DMI.

### *3.2. Regression Results*

The regression results of all four models show that the DMI has a positive and statistically significant effect on the probability of having one or more DMA fee codes claimed by the patient's physician ( $p < 0.01$ ) (Table 3). This finding suggests that there is an increase in the provision of diabetes-related services after the introduction of DMI. The DID unadjusted pooled OLS model (Model 1) indicates that the effect of DMI is an increase in the probability of having one or more DMA fee codes claimed by the FP by 14.4 percentage points (95% confidence interval [CI] [14.1, 14.7]). After adjusting for patient- and physician-level characteristics (Model 2) and in the fixed-effects DID model (Model 3), the effect drops slightly. In the high-dimensional fixed-effects DID model (Model 4), the effect size was the smallest: 9.3 percentage points increase in the probability of having one or more DMA fee codes claimed (95% CI [8.0, 10.6]). Since Model 4 adjusts for patient-specific time trend, individual patient fixed-effects and observable patient and physician-level characteristics, the results of this model is likely to be closer to the true effect of the DMI.

All four regression models revealed that the DMI has a positive and statistically significant effect on the probability of having three or more DMA fee codes claimed by physicians ( $p < 0.01$ ) (Table 4). Model 4 revealed that the probability of having three or more DMA fee codes increased by 2.1 percentage points (95% CI [1.5, 2.6]). The DMI also increased diabetes-related services at the extensive margin, though the effect is much smaller.

### *3.3. Results of Subgroup Analysis*

The impact of DMI on having one or more DMA fee codes claimed by patient's physician in the subgroups were similar to the main results. Based on the final model (Model 4), the comorbidity subgroup analyses showed the effect to be similar in both comorbidity groups (Table A4). However, it was slightly larger in males compared to females. Following this, interactions examined if there was a statistically significant difference in the impact of DMI by patient's sex. Interactions were performed in Models 1 and 2 only, because patient's sex is a time-invariant characteristic whose effect is omitted in fixed-effects and high-dimensional fixed-effects models. Findings from the interactions revealed that the difference in the effect of DMI on the outcome between males and females is statistically significant (Model 2: -2.2 percentage points; 95% CI [-2.6, -1.9]).

Similar results were obtained for the impact of DMI on having three or more DMA fee codes claimed by a patient's physician across the two subgroups (comorbidity and sex) (Table A4). The effect size was again slightly larger in males compared to females. Interactions were again performed, revealing that the difference in the DMI's effect between males and females was statistically significant (Model 2: -0.6 percentage points; 95% CI [-0.8, -0.5]).

### 3.4. Results of Sensitivity Analysis

Analyzing the impact of DMI on the number of DMA fee codes claimed by patient each year, we also found that DMI has a positive and statistically significant effect on the number of DMA fee codes claimed. When we used the unbalanced panel, the results were qualitatively similar to the main results. Subgroup analyses were also performed in the unbalanced panel, and the results were consistent with those from the subgroup analyses in the balanced panel. For the comorbidity subgroup analysis in the unbalanced panel, the same median number of ADGs at baseline as the balanced panel was used to be consistent with the subgroup analysis performed in the main analysis. Results for these analyses are available upon request.

## 4. Discussion and Conclusions

Existing literature has found the impact of P4P incentives on diabetes-related services to be ambiguous. Using a large panel data set with four multivariable linear probability models, we find that P4P incentives in Ontario have increased the provision of diabetes-related services. Our main findings are based on a balanced panel of patients. By looking at the same patients over time, we can be confident that the increase in services after the DMI was introduced is linked to the P4P incentives. Furthermore, our analyses revealed that the DMI was associated with an increase in diabetes-related services provided to patients both at the extensive and intensive margins, with the former being larger than the latter. Sensitivity analyses confirmed the robustness of these findings.

The results of this study corroborate those studies that found increased diabetes-related services resulting from P4P incentives, [9,12–14] but are inconsistent with others.[17–19] One study that contradicts our findings is Chien *et al.* (2012),[17] which may be explained by differences in the data and study populations. In their study, the authors compared the Hudson



Health Plan's P4P program to 11 other non-incentivized health plans within New York using plan-level administrative data. In comparison, our study used patient-level data with a large sample size. Another difference is that Chien *et al.*[17] evaluated a P4P program for diabetes care on diabetes processes of care in practices located in low socioeconomic settings. Failure to find an effect may be due to the weak financial incentives given to physicians being overwhelmed by the needs of the lower socioeconomic populations.[17,55]

Lavergne *et al.* (2018)[19] examined a diabetes management incentive to have a non-statistically significant increase in laboratory tests and prescriptions in British Columbia, Canada. A potential explanation for this result concerns patients' use of health services prior to the introduction of such incentives. Existing systematic reviews have found that P4P has a greater effect on outcomes in environments with more room for improvements.[56,57] In Lavergne *et al.*'s study[19], prior to the introduction of the incentive, diabetic patients visited their FP almost every month, and the laboratory tests for measures such as HbA1C, lipids and glucose were close to the recommended frequency – leaving little room for further improvement.[19] In contrast, the proportion of patients with a DMA fee code claimed by their physicians was very low in both study groups prior to the introduction of the incentive in Ontario. This explains why we observed a large increase in the patients having DMA fee codes claimed, following the introduction of the DMI.

The increase in the diabetes-related services as a result of the DMI in our study may be explained by physicians working additional days, as observed in a recent study in Ontario.[58] This study revealed that FPs from a blended FFS model provided more services (e.g. comprehensive care and after hours) compared to FPs practicing in the traditional FFS. They argued that the increase in services was partly due to the incentives encouraging FPs from the

blended FFS model to work additional days throughout the year; indeed, physicians in that study had an increase in the total number of days worked, including during weekends and holidays.[58]

We also found that the proportion of patients with one or more and three or more DMA fee codes claimed by their physician was already increasing prior to the introduction of DMI, and the increase was larger in the DMI group (Figures 1b and 2). This suggests that physicians providing care to patients in the DMI group were already claiming more DMA fee codes compared to the comparison group. This finding may have been due to the primary care reform that began in the early 2000s in Ontario, when patient enrollment models were introduced with an increased emphasis on chronic disease management.[21] Following the introduction of the DMI, a much larger increase in the DMA fee code claims was observed than in the pre-DMI period, suggesting, again, that DMI had a positive effect on diabetic services.

In our study, certain patient- and physician-level characteristics influenced the provision of diabetes-related services. Females had a lower probability of having one or more, and three or more DMA fee codes claimed by their physician. Older patients were more likely to have one or more, and three or more DMA fee codes claimed by their physician. Patients with female physicians, and with physicians who were IMGs, were more likely to have one or more DMA fee codes claimed by their FP, and patients who were more comorbid were less likely to have three or more DMA fee codes claimed by their FP. A few previous studies found similar results regarding patient's sex,[13,18] and age[18] on receiving quality of care or recommended tests for diabetes. These findings suggest avenues for future research to understand better why these characteristics should matter.

One important finding in our study was that the effect of DMI on the provision of diabetes-related services was slightly larger in males compared to females. A potential

explanation is that female diabetic patients are known to have poor medical compliance and are less likely to receive diabetes-related services compared to males.[13,53,54] Behavioural factors is one possible reason behind non-compliance, as one study found that women with diabetes had a higher prevalence of depression and diabetes-related distress than men, and a lower psychological well-being was associated with lower levels of self-care attitudes, satisfaction of treatment and diabetes empowerment.[59,60]

Although DMI has increased diabetes-related services, it is unclear if this P4P incentive translates into better health outcomes for diabetic patients. Existing evidence suggests that P4P incentives increase the provision of services in diabetic patients and improve intermediate outcomes such as HbA1C levels.[61] Overtime, improvements in patients' health are expected.[6] We performed a supplementary analysis of the impact of DMI on Mortality Risk Scores (MRS) to identify if improvements in patient health were present. The MRS, developed by Austin & Walraven[62], is a point-scoring system that uses patient's age, sex and 28 of the 32 ADG categories to predict the patient's risk of all-cause death within one year. The results revealed that the effect of DMI on MRS was not statistically significant (Tables 5 and A5). It is likely that the three-year study period was not long enough to detect the effects of this incentive on patient's risk of mortality – a longer time period is required to see improvements in long-term health outcomes.

This study used retrospective health administrative data from the fiscal years 2002 to 2008 to examine the impact of the DMI on diabetes related services. Data beyond March 31, 2009 were not used as all FPs became eligible for DMI as of April 1<sup>st</sup>, 2009. The findings of this study remain relevant for today: no major innovations in DMI have been introduced since this time that might affect the results. Moreover, our quasi-experimental approach provides a

rigorous measure of the effects of this incentive on a relatively homogeneous population of physician enrollment practices, providing a basic foundation upon which analyses of more heterogeneous physician practices in post-2009 can be studied.

In terms of strengths, this is the first study to evaluate the impact of DMI on diabetes-related services comparing patients diagnosed with diabetes to a comparison group. This study helps fill the knowledge gap regarding the effectiveness of DMI using a particularly appropriate panel data set that allows us to deal with heterogeneity across individuals and time.[45,63] Finally, the patient cohort in this study was derived from a validated health administrative database, the ODD, which has a high sensitivity (86%) and specificity (97%)[31,32] for identifying patients with diabetes.

Our study has some limitations. First, the comparison group was much smaller compared to the DMI group. A concern with having a small group is that patients with data outside the normal range may skew the results. Second, although we controlled for many patient- and physician-level characteristics, time-invariant patient factors and patient-specific time trends, some selection biases may remain. The FPs who provided care to patients in the DMI group had voluntarily switched to a patient enrollment model sometime prior to the introduction of these incentives. In contrast, FPs providing care to the comparison group were physicians who had not made this switch. Differences across physicians of these two groups may have introduced some bias. Furthermore, the descriptive results revealed that there were slight differences observed between the DMI and comparison group for the patient- and physician-level characteristics. Patient- and physician-level factors were adjusted for in the multivariable analyses to help reduce the bias.

In terms of future research, it would be worthwhile to investigate the sensitivity of physician responses to financial incentives for diabetes-related services. Relatedly, assessing the impact of this incentive on healthcare system costs and determining its cost-effectiveness would be an important endeavour. Last but not least, researching the benefits to patients' health over time stemming from these diabetes management incentives would provide essential inputs into health policies of this nature.

We find strong evidence that diabetes management incentives increase the provision of diabetes-related services at the extensive margin – increasing by at least 9 percentage points the probability of having one or more DMA fee codes claimed by the patient's physician. We found the incentives to improve diabetes-related services provided to patients at the intensive margin – increasing by approximately 2 percentage points in the probability of having three or more DMA fee codes claimed by patient's physician. The increases were similar across comorbidity subgroups; however, the effect of DMI was slightly larger for males than females. From a policy perspective, our results point to a clear role for P4P measures as a means of increasing diabetes management services, reinforcing the idea that physicians' behaviour can be altered through financial incentives. Other chronic diseases may be better managed using similar incentives.

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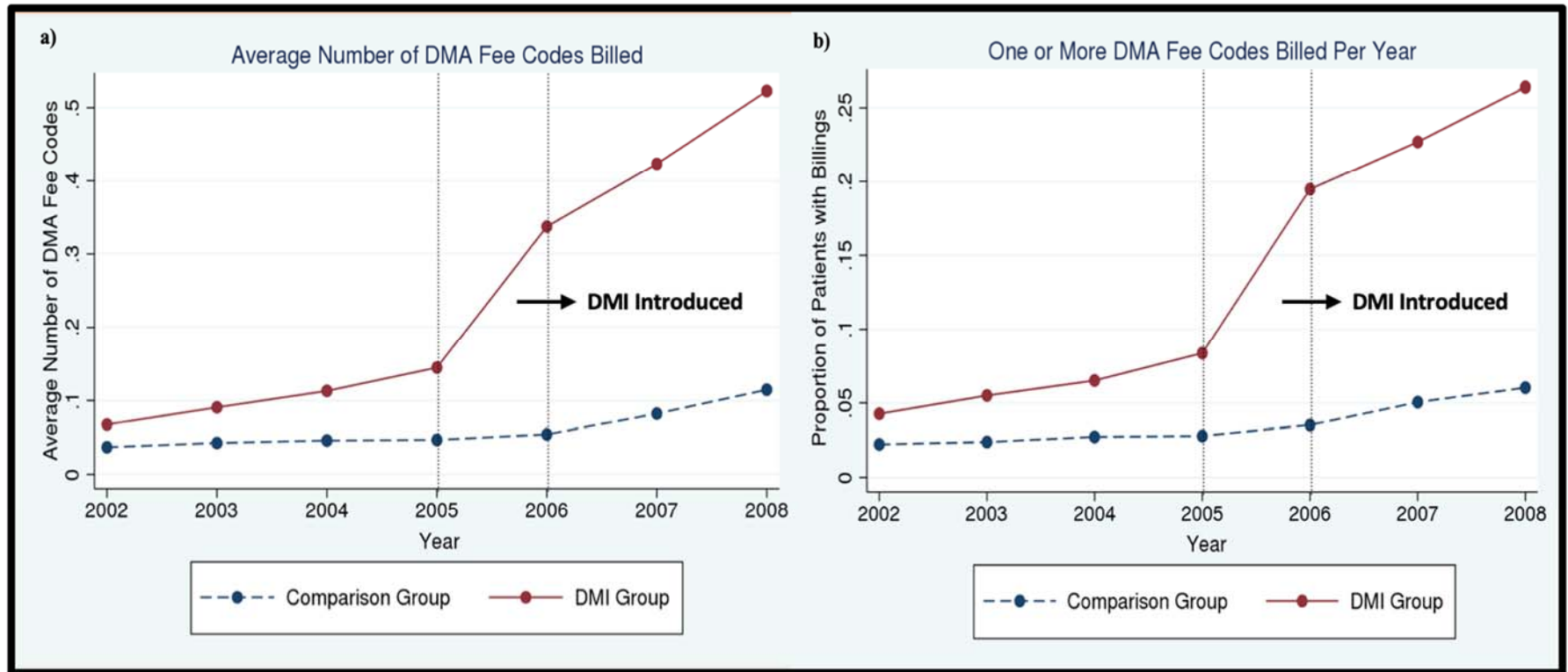


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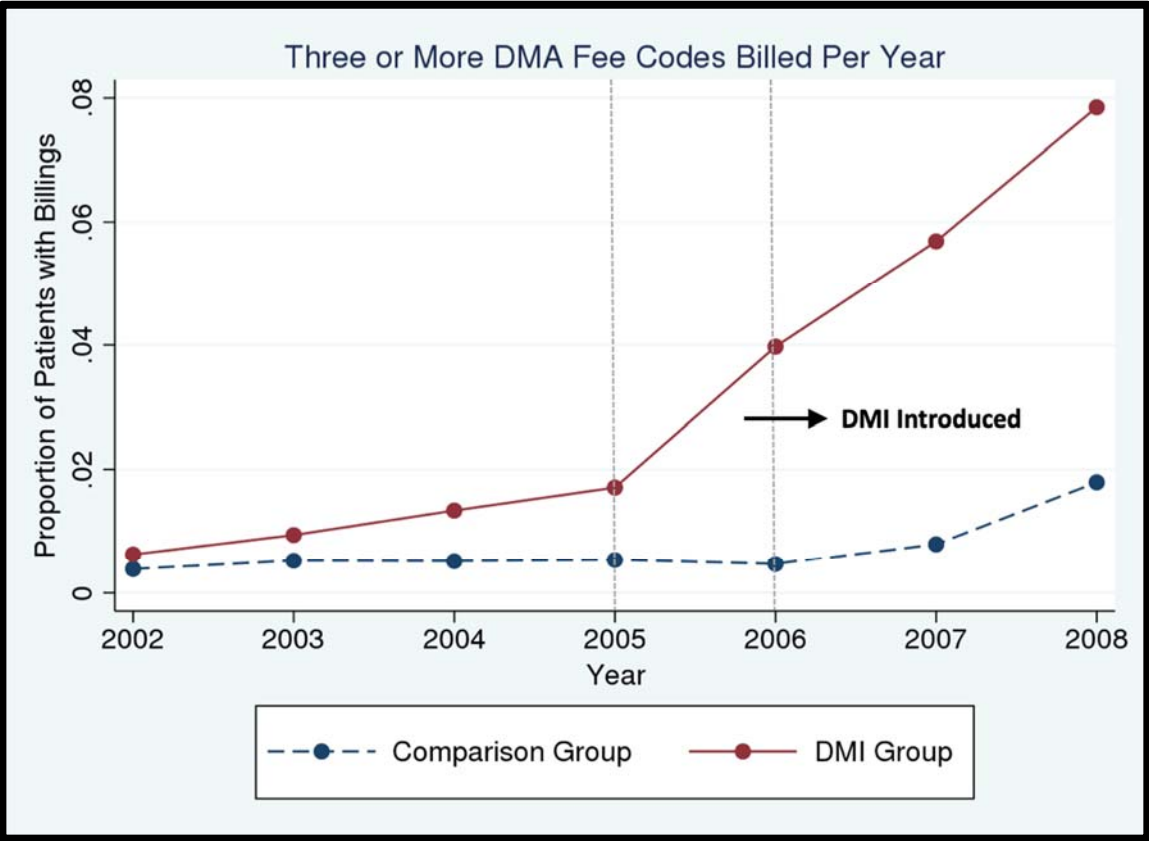
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## Figures and Tables



**Figure 1. a) Average number of DMA fee codes claimed by patient's physician; b) Proportion of patients with one or more DMA fee codes claimed by patient's physician per year.**

Both graphs show the trends in the DMA fee code billings from fiscal years 2002 to 2008 by study group.



**Fig. 2 Proportion of patients with three or more DMA fee codes claimed by patient’s physician per year.**

This graph shows the trend in billing three or more DMA fee codes per year by patient’s physician from fiscal years 2002 to 2008 by study group.

**Table 1**

Patient- and physician-level characteristics by study group before DMI was introduced

Variables	2002		2003		2004		2005	
	Comparison group	DMI group	Comparison group	DMI group	Comparison group	DMI group	Comparison group	DMI group
<b>Patient characteristics</b>								
<b>Number of patients</b>	15,559	156,892	15,559	156,892	15,559	156,892	15,559	156,892
<b>Age, mean (SD)</b>	60.22 (11.97)	59.24 (12.61)	61.22 (11.97)	60.24 (12.61)	62.22 (11.97)	61.24 (12.61)	63.22 (11.97)	62.24 (12.61)
<b>Sex, n (%)</b>								
Male	8,229 (52.89)	80,847 (51.53)	8,229 (52.89)	80,847 (51.53)	8,229 (52.89)	80,847 (51.53)	8,229 (52.89)	80,847 (51.53)
Female	7,330 (47.11)	76,045 (48.47)	7,330 (47.11)	76,045 (48.47)	7,330 (47.11)	76,045 (48.47)	7,330 (47.11)	76,045 (48.47)
<b>Rural residence, n (%)</b>								
No	15,553 (99.96)	156,416 (99.70)	15,529 (99.81)	155,803 (99.31)	15,514 (99.71)	155,434 (99.07)	15,500 (99.62)	155,109 (98.86)
Yes	6 (0.04)	476 (0.30)	30 (0.19)	1,089 (0.69)	45 (0.29)	1,458 (0.93)	59 (0.38)	1,783 (1.14)
<b>Number of ADGs, mean (SD)</b>	4.92 (2.83)	4.79 (2.85)	4.93 (2.85)	4.84 (2.89)	5.11 (2.90)	4.97 (2.97)	5.14 (2.95)	5.06 (3.02)
<b>Duration of diabetes (years), mean (SD)</b>	5.74 (3.55)	5.62 (3.58)	6.74 (3.55)	6.62 (3.58)	7.74 (3.55)	7.62 (3.58)	8.74 (3.55)	8.62 (3.58)
<b>Material deprivation quintiles, n (%)</b>								
Q1 (least deprived)	2,320 (14.91)	29,616 (18.88)	2,405 (15.46)	30,779 (19.62)	2,531 (16.27)	31,735 (20.23)	2,592 (16.66)	32,515 (20.72)

Q2	3,235 (20.79)	34,25 5 (21.83 )	3,235 (20.79)	34,08 5 (21.73 )	3,256 (20.93)	34,19 6 (21.80 )	3,293 (21.16)	34,33 3 (21.88 )
Q3	3,490 (22.43)	34,05 5 (21.71 )	3,509 (22.55)	34,05 6 (21.71 )	3,445 (22.14)	33,84 8 (21.57 )	3,434 (22.07)	33,71 7 (21.49 )
Q4	3,399 (21.85)	30,86 4 (19.67 )	3,327 (21.38)	30,26 6 (19.29 )	3,286 (21.12)	29,84 0 (19.02 )	3,232 (20.77)	29,48 6 (18.79 )
Q5 (most deprived )	3,115 (20.02)	28,10 2 (17.91 )	3,083 (19.81)	27,70 6 (17.66 )	3,041 (19.54)	27,27 3 (17.38 )	3,008 (19.33)	26,84 1 (17.11 )
<b>Income quintiles, n (%)</b>								
Q1 (lowest income)	3,385 (21.76)	30,13 2 (19.21 )	3,574 (22.97)	32,59 2 (20.77 )	3,531 (22.69)	32,31 6 (20.60 )	3,480 (22.37)	32,02 4 (20.41 )
Q2	3,753 (24.12)	36,05 2 (22.98 )	3,943 (25.34)	36,84 4 (23.48 )	3,887 (24.98)	36,49 3 (23.26 )	3,883 (24.96)	36,31 5 (23.15 )
Q3	3,486 (22.41)	33,41 9 (21.30 )	3,115 (20.02)	31,71 9 (20.22 )	3,163 (20.33)	31,87 7 (20.32 )	3,198 (20.55)	32,10 8 (20.47 )
Q4	2,773 (17.82)	29,98 9 (19.11 )	2,742 (17.62)	28,94 7 (18.45 )	2,776 (17.84)	29,37 0 (18.72 )	2,796 (17.97)	29,60 6 (18.87 )
Q5 (highest income)	2,162 (13.90)	27,30 0 (17.40 )	2,185 (14.04)	26,79 0 (17.08 )	2,202 (14.15)	26,83 6 (17.10 )	2,202 (14.15)	26,83 9 (17.11 )

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**DMI and DMA fee code billings**

**Patients with DMI  
claimed<sup>a</sup>,  
n (%)**

- - - - - - - -

**Patients with DMA claimed,  
n (%)**

345 6,703 370 8,625 423 10,20 432 13,11  
(2.22) (4.27) (2.38) (5.50) (2.72) 5 (2.78) 4  
(6.50) (8.36)

<b>Patients with <math>\geq 3</math> DMA fee codes claimed,</b>								
<b>n (%)</b>	60 (0.39%)	982 (0.63%)	81 (0.52%)	1,478 (0.94%)	80 (0.51%)	2,100 (1.34%)	83 (0.53%)	2,681 (1.71%)
<b>DMA fee codes claimed,</b>								
<b>mean</b>	0.04	0.07	0.04	0.09	0.05	0.11	0.05	0.14
<b>(SD)</b>	(0.27)	(0.36)	(0.30)	(0.43)	(0.31)	(0.49)	(0.31)	(0.55)
<b>Physician characteristics</b>								
<b>Number of physicians</b>	1,191	6,525	1,088	6,408	1,012	6,315	875	5,783
<b>Age, mean</b>	53.56	49.61	54.17	50.04	54.82	50.56	55.83	51.06
<b>(SD)</b>	(12.15)	(10.95)	(12.09)	(10.85)	(11.93)	(10.67)	(12.03)	(10.43)
<b>Sex, n (%)</b>								
Male	898 (75.40)	4,343 (66.56)	817 (75.09)	4,235 (66.09)	750 (74.11)	4,166 (65.97)	640 (73.14)	3,774 (65.26)
Female	293 (24.60)	2,182 (33.44)	271 (24.91)	2,173 (33.91)	262 (25.89)	2,149 (34.03)	235 (25.86)	2,009 (34.74)
<b>Years since graduation, mean</b>	26.12	22.18	26.76	22.61	27.47	23.11	28.44	23.64
<b>(SD)</b>	(12.24)	(11.13)	(12.16)	(11.07)	(12.07)	(10.93)	(12.22)	(10.73)
<b>IMGs, n (%)</b>	301 (25.27)	948 (14.53)	287 (26.38)	946 (14.76)	274 (27.08)	998 (15.80)	241 (27.54)	960 (16.60)

*ADGs*, Aggregated Diagnosis Groups; *DMA*, Diabetic Management Assessment; *DMI*, Diabetes Management Incentive; *IMGs*, International Medical Graduates; *SD*, standard deviation.

<sup>a</sup> DMI was introduced on April 1, 2006.



**Table 2**

Patient- and physician-level characteristics by study group after DMI was introduced

Variables	2006		2007		2008	
	Comparison group	DMI group	Comparison group	DMI group	Comparison group	DMI group
<b>Patient characteristics</b>						
<b>Number of patients</b>	15,559	156,892	15,559	156,892	15,559	156,892
<b>Age, mean (SD)</b>	64.22 (11.97)	63.24 (12.61)	65.22 (11.97)	64.24 (12.61)	66.22 (11.97)	65.24 (12.61)
<b>Sex, n (%)</b>						
Male	8,229 (52.89)	80,847 (51.53)	8,229 (52.89)	80,847 (51.53)	8,229 (52.89)	80,847 (51.53)
Female	7,330 (47.11)	76,045 (48.47)	7,330 (47.11)	76,045 (48.47)	7,330 (47.11)	76,045 (48.47)
<b>Rural residence, n (%)</b>						
No	15,486 (99.53)	154,788 (98.66)	15,467 (99.41)	154,536 (98.50)	15,444 (99.26)	154,332 (98.37)
Yes	73 (0.47)	2,104 (1.34)	92 (0.59)	2,356 (1.50)	115 (0.74)	2,560 (1.63)
<b>Number of ADGs, mean (SD)</b>	5.18 (3.00)	5.10 (3.04)	5.25 (3.03)	5.14 (3.09)	5.37 (3.15)	5.27 (3.20)
<b>Duration of diabetes (years), mean (SD)</b>	9.74 (3.55)	9.62 (3.58)	10.74 (3.55)	10.62 (3.58)	11.74 (3.55)	11.62 (3.58)
<b>Material deprivation quintiles, n (%)</b>						
Q1 (least deprived)	2,686 (17.26)	33,290 (21.22)	2,776 (17.84)	33,863 (21.58)	2,824 (18.15)	34,313 (21.87)
Q2	3,279 (21.07)	34,530 (22.01)	3,243 (20.84)	34,562 (22.03)	3,294 (21.17)	34,633 (22.07)
Q3	3,414 (21.94)	33,469 (21.33)	3,429 (22.04)	33,274 (21.21)	3,364 (21.62)	33,160 (21.14)
Q4	3,206 (20.61)	29,207 (18.62)	3,175 (20.41)	29,020 (18.50)	3,175 (20.41)	28,844 (18.38)
Q5 (most deprived)	2,974 (19.11)	26,396 (16.82)	2,936 (18.87)	26,173 (16.68)	2,902 (18.65)	25,942 (16.53)
<b>Income quintiles, n (%)</b>						
Q1 (lowest income)	3,450 (22.17)	31,784 (20.26)	3,438 (22.10)	31,703 (20.21)	3,431 (22.05)	31,641 (20.17)
Q2	3,854 (24.77)	35,982 (22.93)	3,825 (24.58)	35,722 (22.77)	3,782 (24.31)	35,431 (22.58)

Q3	3,211 (20.64)	32,314 (20.60)	3,235 (20.79)	32,380 (20.64)	3,263 (20.97)	32,543 (20.74)
Q4	2,833 (18.21)	29,847 (19.02)	2,846 (18.29)	30,145 (19.21)	2,872 (18.46)	30,317 (19.32)
Q5 (highest income)	2,211 (14.21)	26,965 (17.19)	2,215 (14.24)	26,942 (17.17)	2,211 (14.21)	26,960 (17.18)
<b>DMI and DMA fee code billings</b>						
<b>Patients with DMI claimed, n (%)</b>	0 (0)	34,381 (21.91)	0 (0)	37,574 (23.95)	0 (0)	43,032 (27.43)
<b>Patients with DMA claimed, n (%)</b>	547 (3.52)	30,561 (19.48)	786 (5.05)	35,620 (22.70)	937 (6.02)	41,410 (26.39)
<b>Patients with <math>\geq 3</math> DMA fee codes claimed, n (%)</b>	73 (0.47%)	6,232 (3.97%)	123 (0.79%)	8,923 (5.69%)	279 (1.79%)	12,316 (7.85%)
<b>DMA fee codes claimed, mean (SD)</b>	0.05 (0.32)	0.34 (0.79)	0.08 (0.40)	0.42 (0.90)	0.11 (0.51)	0.52 (1.01)
<b>Physician characteristics</b>						
<b>Number of physicians</b>	835	4,800	802	5,238	797	5,600
<b>Age, mean (SD)</b>	56.54 (12.01)	51.16 (10.07)	56.88 (12.14)	51.20 (10.34)	57.11 (12.24)	51.48 (10.50)
<b>Sex, n (%)</b>						
Male	609 (72.93)	3,044 (63.42)	584 (72.82)	3,279 (62.60)	574 (72.02)	3,465 (61.88)
Female	226 (27.07)	1,756 (36.58)	218 (27.18)	1,959 (37.40)	223 (27.98)	2,135 (38.12)
<b>Years since graduation, mean (SD)</b>	29.18 (12.26)	23.75 (10.41)	29.52 (12.48)	23.76 (10.71)	29.79 (12.53)	24.01 (10.90)
<b>IMGs, n (%)</b>	228 (27.31)	735 (15.31)	212 (26.43)	878 (16.76)	225 (28.23)	1,013 (18.09)

*ADGs*, Aggregated Diagnosis Groups; *DMA*, Diabetic Management Assessment; *DMI*, Diabetes Management Incentive; *IMGs*, International Medical Graduates; *SD*, standard deviation.

**Table 3**

Estimated impact of DMI on having one or more DMA fee codes claimed by patient's physician

<b>Variables</b>	<b>Model 1: Unadjusted Pooled OLS</b>	<b>Model 2: Adjusted Pooled OLS</b>	<b>Model 3: Fixed-Effects</b>	<b>Model 4: High- dimensional Fixed-Effects</b>
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	$\hat{\beta}$ (95% CI)	$\hat{\beta}$ (95% CI)	$\hat{\beta}$ (95% CI)	$\hat{\beta}$ (95% CI)
<b>DMI</b>	0.036*** (0.034, 0.039)	0.025*** (0.022, 0.027)		
<b>Period</b>	-0.040*** (-0.043, -0.037)	-0.037*** (-0.040, -0.034)	-0.033*** (-0.036, -0.030)	-0.010* (-0.019, 0.000)
<b>DMI*Period</b> (DID Effect)	0.144*** (0.141, 0.147)	0.141*** (0.138, 0.144)	0.140*** (0.137, 0.143)	0.093*** (0.080, 0.106)
$\tau$ (time trend)	0.018*** (0.018, 0.018)	0.018*** (0.018, 0.019)	-2.390*** (-2.961, -1.819)	
<b>Patient characteristics</b>				
<b>Age</b>		0.008*** (0.008, 0.009)		
<b>Age-squared</b>		-0.000*** (-0.000, -0.000)	0.000*** (0.000, 0.000)	0.003*** (0.002, 0.003)
<b>Female</b> (Ref: Male)		-0.013*** (-0.015, -0.011)		
<b>Rural residence</b> (Ref: Urban)		0.030*** (0.020, 0.040)	0.013** (0.001, 0.024)	-0.002 (-0.015, 0.011)
<b>Number of ADGs</b>		-0.003*** (-0.003, -0.003)	0.000 (-0.000, 0.000)	-0.000 (-0.000, 0.000)
<b>Duration of diabetes</b> (years)		0.001*** (0.000, 0.001)	2.387*** (1.817, 2.958)	-1.157 (-2.915, 0.600)
<b>Material deprivation quintiles</b> (Ref: Q1 (least deprived))				
Q2		0.003* (-0.000, 0.006)	0.005** (0.000, 0.009)	-0.002 (-0.006, 0.003)
Q3		0.002 (-0.001, 0.006)	0.008*** (0.003, 0.012)	0.001 (-0.005, 0.006)
Q4		0.008*** (0.004, 0.012)	0.010*** (0.005, 0.015)	-0.000 (-0.006, 0.005)
Q5 (most deprived)		0.008*** (0.004, 0.013)	0.012*** (0.007, 0.018)	0.000 (-0.006, 0.007)
<b>Income quintiles</b> (Ref: Q1 (lowest income))				

Q2	-0.000 (-0.003, 0.003)	0.003* (-0.000, 0.006)	0.000 (-0.003, 0.004)
Q3	-0.002 (-0.005, 0.002)	0.004** (0.001, 0.008)	0.000 (-0.004, 0.004)
Q4	-0.008*** (-0.012, -0.005)	0.003 (-0.001, 0.007)	-0.001 (-0.005, 0.004)
Q5 (highest income)	-0.009*** (-0.013, -0.005)	0.006*** (0.002, 0.011)	0.000 (-0.005, 0.006)

<b>Physician characteristics</b>				
<b>Age</b>		-0.001*** (-0.002, -0.001)	0.008*** (0.006, 0.009)	-0.001 (-0.003, 0.001)
<b>Age-squared</b>		-0.000** (-0.000, -0.000)	-0.000*** (-0.000, -0.000)	-0.000 (-0.000, 0.000)
<b>Female</b> (Ref: Male)		0.011*** (0.009, 0.014)	0.017*** (0.013, 0.022)	0.008** (0.001, 0.014)
<b>IMG status</b> (Ref: Not an IMG)		-0.021*** (-0.024, -0.019)	0.003 (-0.002, 0.008)	0.010** (0.001, 0.018)
<b>Constant</b>	-36.160*** (-36.978, -35.342)	-36.665*** (-37.666, -35.665)	127.599*** (96.939, 158.258)	
<b>R-squared</b>	0.067	0.078	0.104	0.667
<b>Number of patients</b>	172,451	172,451	172,451	172,451
<b>Observations</b>	1,207,157	1,207,157	1,207,157	1,207,157

*ADGs*, Aggregated Diagnosis Groups; *DID*, Difference-in-difference; *DMA*, Diabetic Management Assessment; *DMI*, Diabetes Management Incentive; *IMG*, International Medical Graduate; *OLS*, Ordinary least squares; *Ref*, Reference.

Robust 95% CI in parentheses.

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1

**Table 4**  
 Estimated impact of DMI on having three or more DMA fee codes claimed by patient's physician

<b>Variables</b>	<b>Model 1: DID Unadjusted Pooled OLS</b>	<b>Model 2: DID Adjusted Pooled OLS</b>	<b>Model 3: Fixed-Effects DID</b>	<b>Model 4: High- dimensional Fixed-Effects DID</b>
	$\hat{\beta}$ (95% CI)	$\hat{\beta}$ (95% CI)	$\hat{\beta}$ (95% CI)	$\hat{\beta}$ (95% CI)
<b>DMI</b>	0.007*** (0.006, 0.007)	0.002*** (0.002, 0.003)		
<b>Period</b>	-0.021*** (-0.023, -0.020)	-0.020*** (-0.022, -0.019)	-0.016*** (-0.017, -0.014)	-0.011*** (-0.016, -0.006)
<b>DMI*Period (DID Effect)</b>	0.042*** (0.040, 0.043)	0.040*** (0.039, 0.042)	0.040*** (0.039, 0.042)	0.021*** (0.015, 0.026)
<b><math>\tau</math> (time trend)</b>	0.008*** (0.007, 0.008)	0.008*** (0.007, 0.008)	-2.805*** (-3.197, -2.413)	
<b>Patient characteristics</b>				
<b>Age</b>		0.002*** (0.001, 0.002)		
<b>Age-squared</b>		-0.000*** (-0.000, -0.000)	0.000*** (0.000, 0.000)	0.002*** (0.002, 0.002)
<b>Female (Ref: Male)</b>		-0.003*** (-0.004, -0.002)		
<b>Rural residence (Ref: Urban)</b>		0.003 (-0.002, 0.007)	-0.003 (-0.009, 0.002)	-0.001 (-0.008, 0.006)
<b>Number of ADGs</b>		-0.001*** (-0.001, -0.001)	-0.001*** (-0.001, -0.001)	-0.001*** (-0.001, -0.001)
<b>Duration of diabetes (years)</b>		0.000** (0.000, 0.000)	2.799*** (2.407, 3.191)	0.332 (-0.593, 1.257)
<b>Material deprivation quintiles (Ref: Q1 (least deprived))</b>				
<b>Q2</b>		0.002** (0.000, 0.003)	0.003*** (0.001, 0.005)	-0.000 (-0.003, 0.002)

Q3		0.001 (-0.000, 0.003)	0.003*** (0.001, 0.006)	-0.002 (-0.004, 0.001)
Q4		0.003*** (0.002, 0.005)	0.007*** (0.005, 0.009)	0.000 (-0.003, 0.004)
Q5 (most deprived)		0.003*** (0.002, 0.005)	0.008*** (0.005, 0.011)	-0.000 (-0.004, 0.003)
<b>Income quintiles</b> (Ref: Q1 (lowest income))				
Q2		0.001 (-0.001, 0.002)	0.003*** (0.002, 0.005)	0.001 (-0.001, 0.003)
Q3		-0.000 (-0.002, 0.001)	0.004*** (0.002, 0.006)	0.001 (-0.002, 0.003)
Q4		-0.002** (-0.004, -0.000)	0.004*** (0.002, 0.006)	-0.000 (-0.003, 0.002)
Q5 (highest income)		-0.002** (-0.004, -0.001)	0.005*** (0.003, 0.008)	-0.001 (-0.003, 0.002)
<b>Physician characteristics</b>				
Age		0.000** (0.000, 0.001)	0.004*** (0.004, 0.005)	0.000 (-0.001, 0.001)
Age-squared		-0.000*** (-0.000, -0.000)	-0.000*** (-0.000, -0.000)	-0.000 (-0.000, 0.000)
Female (Ref: Male)		0.002*** (0.001, 0.003)	0.004*** (0.002, 0.007)	0.001 (-0.003, 0.004)
IMG status (Ref: Not an IMG)		-0.007*** (-0.008, -0.006)	0.001 (-0.001, 0.004)	0.002 (-0.003, 0.007)
<b>Constant</b>	-15.237*** (-15.710, -14.764)	-15.185*** (-15.718, -14.652)	150.173*** (129.136, 171.210)	
<b>R-squared</b>	0.021	0.026	0.029	0.528
<b>Number of patients</b>	172,451	172,451	172,451	172,451
<b>Observations</b>	1,207,157	1,207,157	1,207,157	1,207,157

*ADGs*, Aggregated Diagnosis Groups; *DID*, Difference-in-difference; *DMA*, Diabetic Management Assessment; *DMI*, Diabetes Management Incentive; *IMG*, International Medical Graduate; *OLS*, Ordinary least squares; *Ref*, Reference.

Robust 95% CI in parentheses.

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1

**Table 5**  
Estimated impact of DMI on Mortality Risk Scores

<b>Variables</b>	<b>Model 1: DID Unadjusted Pooled OLS</b>	<b>Model 2: DID Adjusted Pooled OLS</b>	<b>Model 3: Fixed-Effects DID</b>	<b>Model 4: High- dimensional Fixed-Effects DID</b>
	$\hat{\beta}$ (95% CI)	$\hat{\beta}$ (95% CI)	$\hat{\beta}$ (95% CI)	$\hat{\beta}$ (95% CI)
<b>DMI</b>	-1.054*** (-1.290, -0.818)	0.196*** (0.117, 0.274)		
<b>Period</b>	-0.077 (-0.176, 0.022)	0.004 (-0.080, 0.087)	-0.010 (-0.096, 0.077)	-0.145* (-0.305, 0.014)
<b>DMI*Period</b> (DID Effect)	0.024 (-0.074, 0.121)	0.036 (-0.045, 0.118)	0.033 (-0.048, 0.115)	0.060 (-0.103, 0.223)
$\tau$ (time trend)	1.355*** (1.343, 1.366)	0.116*** (0.105, 0.128)	-0.896 (-14.992, 13.201)	
<b>Patient Characteristics</b>				
<b>Age</b>		0.839*** (0.827, 0.852)		
<b>Age-squared</b>		0.002*** (0.002, 0.002)	0.004*** (0.004, 0.005)	0.020*** (0.016, 0.024)
<b>Female</b> (Ref: Male)		-4.198*** (-4.241, -4.156)		
<b>Rural residence</b> (Ref: Urban)		0.839*** (0.668, 1.010)	0.313*** (0.109, 0.516)	0.204 (-0.074, 0.481)
<b>Number of ADGs</b>		1.614*** (1.607, 1.622)	1.551*** (1.543, 1.558)	1.519*** (1.508, 1.529)
<b>Duration of diabetes</b> (years)		0.031*** (0.026, 0.037)	1.571 (-12.520, 15.662)	-17.730** (-34.057, -1.404)
<b>Material deprivation quintiles</b> (Ref: Q1 (least deprived))				
Q2		-0.037 (-0.099, 0.025)	-0.088** (-0.173, -0.002)	-0.019 (-0.134, 0.095)

Q3	0.089** (0.021, 0.158)	-0.073 (-0.165, 0.020)	-0.039 (-0.161, 0.083)
Q4	0.109*** (0.033, 0.185)	-0.187*** (-0.289, -0.084)	-0.145** (-0.284, -0.006)
Q5 (most deprived)	0.289*** (0.199, 0.378)	-0.200*** (-0.319, -0.082)	-0.145* (-0.301, 0.010)

### Income quintiles

(Ref: Q1 (lowest income))

Q2	-0.127*** (-0.191, -0.063)	-0.086** (-0.153, -0.020)	-0.066 (-0.150, 0.018)
Q3	-0.204*** (-0.277, -0.132)	-0.088** (-0.167, -0.010)	-0.096* (-0.195, 0.003)
Q4	-0.256*** (-0.335, -0.177)	-0.069 (-0.156, 0.019)	-0.111** (-0.220, -0.001)
Q5 (highest income)	-0.335*** (-0.422, -0.248)	-0.083 (-0.183, 0.017)	-0.096 (-0.224, 0.031)

### Physician Characteristics

<b>Age</b>	-0.016* (-0.034, 0.001)	0.026** (0.005, 0.046)	0.045*** (0.012, 0.078)
<b>Age-squared</b>	0.000*** (0.000, 0.000)	-0.000* (-0.000, 0.000)	-0.000** (-0.001, -0.000)
<b>Female</b> (Ref: Male)	-0.120*** (-0.169, -0.071)	-0.042 (-0.125, 0.040)	-0.028 (-0.140, 0.084)
<b>IMG status</b> (Ref: Not an IMG)	-0.587*** (-0.637, -0.537)	-0.303*** (-0.388, -0.219)	-0.294*** (-0.413, -0.174)
<b>Constant</b>	-2,667.129*** (-2,690.107, -2,644.151)	-250.712*** (-273.577, -227.846)	64.462 (-692.529, 821.452)



<b>R-squared</b>	0.027	0.834	0.396	0.927
<b>Number of patients</b>	172,451	172,451	172,451	172,451
<b>Observations</b>	1,207,157	1,207,157	1,207,157	1,207,157

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*ADGs*, Aggregated Diagnosis Groups; *DID*, Difference-in-difference; *DMI*, Diabetes Management Incentive; *IMG*, International Medical Graduate; *OLS*, Ordinary least squares; *Ref*, Reference.

Robust 95% CI in parentheses.

\*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$

# Online Appendix

**Table A1**

Physicians' eligibility for the Diabetes Management Incentive (DMI) as of 2006

<b>Physician's Eligibility Status<sup>a</sup></b>	
<b>Eligible for DMI</b>	<b>Ineligible for DMI</b>
Family physicians in the following PEMs can bill the DMI for their enrolled patients:  Family Health Networks, Family Health Groups, Family Health Organizations, Comprehensive Care Models, Group Health Centre, St. Joseph's Health Centre, Primary Care Networks, Health Service Organizations, Rural and Northern Physician Group Agreement, and South Eastern Ontario Academic Medical Organization	Fee-for-service (FFS) family physicians, family physicians not in the 'Eligible for DMI' section (found on the left), and non-enrolled patients receiving care from family physicians in PEMs.

*DMI*, Diabetes Management Incentive; *PEMs*, Patient Enrolment Models.

<sup>a</sup> As of April 1, 2009, the DMI is expanded to cover all family physicians practicing in Ontario.

Source: Ministry of Health and Long-Term Care, 2006[24]

Hyperlink: [http://www.anl.com/MOHGUIDE/00 Diabetes Management Incentive - April 2006.pdf](http://www.anl.com/MOHGUIDE/00_Diabetes_Management_Incentive_-_April_2006.pdf)

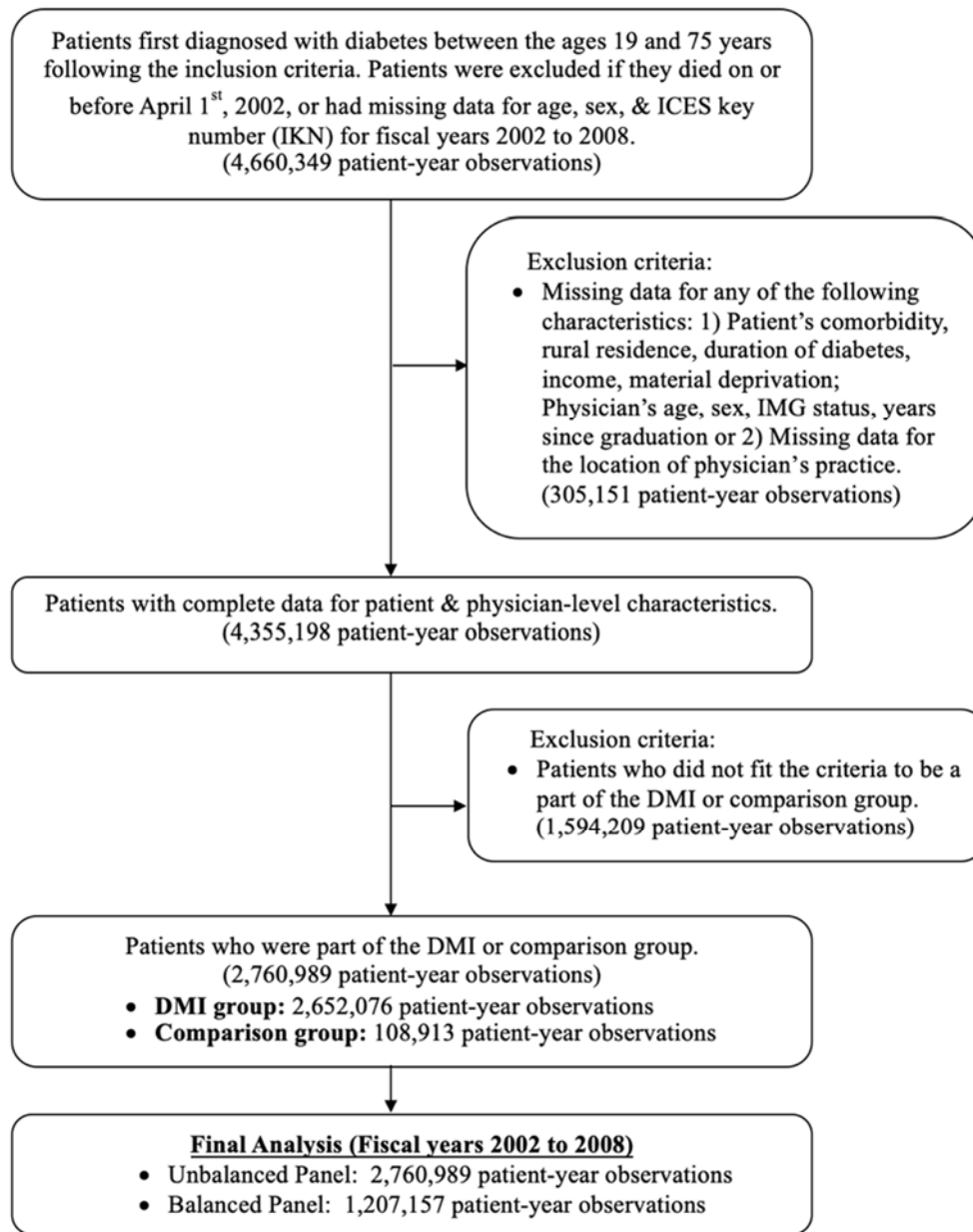


Fig. A1 Flow chart for the selection of study population.

**Table A2**

Number of patients in each study group in the balanced and unbalanced panels (2002 to 2008)

Fiscal Year	Number of patients in the balanced panel <sup>a</sup>		Number of patients in the unbalanced panel <sup>b</sup>	
	Comparison group	DMI group	Comparison group	DMI group
2002	15,559	156,892	15,559	162,643
2003	15,559	156,892	15,559	321,160
2004	15,559	156,892	15,559	361,036
2005	15,559	156,892	15,559	412,363
2006	15,559	156,892	15,559	464,958
2007	15,559	156,892	15,559	464,958
2008	15,559	156,892	15,559	464,958

*DMI*, Diabetes Management Incentive.

<sup>a</sup> The sum of the number of patients from both study groups and for all fiscal years combined results in the total number of patient-year observations for the balanced panel (i.e. 1,207,157 patient-year observations).

<sup>b</sup> The sum of the number of patients from both groups and for all fiscal years combined results in the total number of patient-year observations for the unbalanced panel (i.e. 2,760,989 patient-year observations).

**Table A3**

DMA fee code billings compared between comparison and DMI group at baseline and final fiscal year

Variables	2002			2008		
	Comparison group (n = 15,559)	DMI group (n = 156,892)	<i>p</i> -value	Comparison group (n = 15,559)	DMI group (n = 156,892)	<i>p</i> -value
<b>Patients with DMA claimed, n (%)</b>						
0	15,214 (97.78%)	150,189 (95.73%)	<0.001	14,622 (93.98%)	115,482 (73.61%)	<0.001
≥ 1	345 (2.22%)	6,703 (4.27%)		937 (6.02%)	41,410 (26.39%)	
<b>Patients with DMA claimed, n (%)</b>						
< 3	15,499 (99.61%)	155,910 (99.37%)	<0.001	15,280 (98.21%)	144,576 (92.15%)	<0.001
≥ 3	60 (0.39%)	982 (0.63%)		279 (1.79%)	12,316 (7.85%)	
<b>DMA fee codes claimed, mean (SD)</b>	0.04 (0.27)	0.07 (0.36)	<0.001	0.11 (0.51)	0.52 (1.01)	<0.001

*DMA*, Diabetic Management Assessment; *DMI*, Diabetes Management Incentive; *SD*, standard deviation.

**Table A4**

Estimated impact of DMI on having one or more DMA fee codes, and three or more DMA fee codes claimed by patient's physician in the two subgroups

Outcome Variables	Model 1: Unadjusted Pooled OLS		Model 2: Adjusted Pooled OLS <sup>a</sup>		Model 3: Fixed-Effects <sup>a</sup>		Model 4: High-dimensional Fixed-Effects <sup>a</sup>	
	$\hat{\beta}_3$ (95% CI)		$\hat{\beta}_3$ (95% CI)		$\hat{\beta}_3$ (95% CI)		$\hat{\beta}_3$ (95% CI)	
<b>Subgroup Analysis #1: Comorbidity (Patients with below versus at or above median number of ADGs at baseline)</b>								
	< 4 ADGs at baseline	≥ 4 ADGs at baseline	< 4 ADGs at baseline	≥ 4 ADGs at baseline	< 4 ADGs at baseline	≥ 4 ADGs at baseline	< 4 ADGs at baseline	≥ 4 ADGs at baseline
One or more DMA fee codes claimed	0.150*** (0.145, 0.155)	0.139*** (0.136, 0.143)	0.147*** (0.142, 0.152)	0.137*** (0.133, 0.140)	0.145*** (0.140, 0.150)	0.136*** (0.133, 0.140)	0.097*** (0.082, 0.112)	0.091*** (0.078, 0.104)
Three or more DMA fee codes claimed	0.043*** (0.041, 0.046)	0.041*** (0.039, 0.042)	0.042*** (0.040, 0.044)	0.039*** (0.038, 0.041)	0.041*** (0.039, 0.044)	0.040*** (0.038, 0.041)	0.022*** (0.014, 0.030)	0.020*** (0.015, 0.025)
<b>Subgroup Analysis #2: Sex (Males versus females)</b>								
	Males	Females	Males	Females	Males	Females	Males	Females
One or more DMA fee codes claimed	0.153*** (0.149, 0.157)	0.133*** (0.129, 0.138)	0.150*** (0.146, 0.155)	0.131*** (0.127, 0.135)	0.148*** (0.144, 0.152)	0.131*** (0.127, 0.135)	0.099*** (0.084, 0.114)	0.087*** (0.075, 0.099)
Three or more DMA fee codes claimed	0.045*** (0.043, 0.047)	0.038*** (0.036, 0.040)	0.044*** (0.042, 0.045)	0.037*** (0.035, 0.039)	0.043*** (0.041, 0.045)	0.037*** (0.036, 0.039)	0.023*** (0.017, 0.029)	0.018*** (0.012, 0.024)

ADGs, Aggregated Diagnosis Groups; DID, Difference-in-difference; DMA, Diabetic Management Assessment; DMI, Diabetes Management Incentive; OLS, Ordinary least squares.

<sup>a</sup> Models 2-4 controlled for patient and physician characteristics.

Robust 95% CI in parentheses.

\*\*\*  $p < 0.01$

Note: Full regression results are available upon request.

**Table A5**  
Estimated impact of DMI on Mortality Risk Scores in the two subgroups

Outcome Variable	Model 1: DID Unadjusted Pooled OLS		Model 2: DID Adjusted Pooled OLS <sup>a</sup>		Model 3: Fixed-Effects DID <sup>a</sup>		Model 4: High-dimensional Fixed-Effects DID <sup>a</sup>	
	$\hat{\beta}_3$ (95% CI)	$\hat{\beta}_3$ (95% CI)	$\hat{\beta}_3$ (95% CI)	$\hat{\beta}_3$ (95% CI)	$\hat{\beta}_3$ (95% CI)	$\hat{\beta}_3$ (95% CI)	$\hat{\beta}_3$ (95% CI)	$\hat{\beta}_3$ (95% CI)
<b>Subgroup Analysis #1: Comorbidity</b> (Comparing patients with below versus at or above median number of ADGs at baseline)								
	< 4 ADGs at baseline	≥ 4 ADGs at baseline	< 4 ADGs at baseline	≥ 4 ADGs at baseline	< 4 ADGs at baseline	≥ 4 ADGs at baseline	< 4 ADGs at baseline	≥ 4 ADGs at baseline
MRS	0.049 (-0.098, 0.197)	-0.014 (-0.142, 0.113)	-0.019 (-0.138, 0.099)	0.085 (-0.023, 0.194)	-0.009 (-0.128, 0.110)	0.072 (-0.036, 0.180)	0.054 (-0.177, 0.284)	0.054 (-0.157, 0.264)
<b>Subgroup Analysis #2: Sex</b> (Comparing males versus females)								
	Males	Females	Males	Females	Males	Females	Males	Females
MRS	0.038 (-0.097, 0.174)	0.014 (-0.126, 0.154)	0.050 (-0.062, 0.161)	0.019 (-0.099, 0.138)	0.048 (-0.064, 0.159)	0.019 (-0.100, 0.137)	0.181 (-0.035, 0.396)	-0.079 (-0.290, 0.132)

ADGs, Aggregated Diagnosis Groups; DID, Difference-in-difference; DMI, Diabetes Management Incentive; OLS, Ordinary least squares.

<sup>a</sup> Models 2-4 controlled for patient and physician characteristics.

Robust 95% CI in parentheses.

\*\*\* p<0.01

Note: Full regression results are available upon request.