Econometrica, Vol. 91, No. 1 (January, 2023), 53-60

### A COMMENT ON:

"Invidious Comparisons: Ranking and Selection as Compound Decisions" by Jiaying Gu and Roger Koenker

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#### 1. INTRODUCTION

IN THEIR PAPER, "Invidious Comparisons: Ranking and Selection as Compound Decisions," the authors, Gu and Koenker, masterfully develop an empirical Bayes approach to the problem of choosing the "best" (or, equivalently, "worst") of n populations indexed by  $i=1,\ldots,n$ , where "best" is measured in terms of a feature of interest that is denoted by  $\theta_i$ . There is, of course, abundant motivation for considering this problem in the economics literature. Two especially compelling examples are provided by recent interest in ranking teachers according to measures of teacher value-added (Chetty, Friedman, and Rockoff (2014a,b)) and ranking neighborhoods according to measures of intergenerational mobility (Chetty, Hendren, Kline, and Saez (2014), Chetty and Hendren (2018a,b)).

In this comment on their paper, we first briefly summarize in Section 2 the most general framework for the problem that they consider. We then specialize their framework so as to highlight a connection (already noted by the authors themselves) to the multiple testing literature. By doing so, we facilitate a comparison in Section 3 with a closely related multiple testing problem considered in Mogstad, Romano, Shaikh, and Wilhelm (2020). Throughout our discussion, in addition to some key distinctions in the asymptotic framework employed in each paper, we emphasize two additional differences: differences in the choice of error rate for each multiple testing problem and differences in the way in which the  $\theta_i$  are treated. In Section 4, we discuss the practical importance of these differences. To further emphasize what we feel are important distinctions in the interpretation of the results provided by the two methods, we cast this discussion in the context of the aforementioned teacher value-added example. In short, we argue that it may be

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The second author acknowledges support from the National Science Foundation (MMS-1949845). The third author acknowledges support from the National Science Foundation (SES-1530661). The fourth author acknowledges support from the European Research Council (Starting Grant No. 852332). We thank Jiaying Gu and Roger Koenker for applying their procedures to the data set in Section 5. We also thank Yuehao Bai, Max Tabord-Meehan, and Andres Santos for helpful comments.

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politically more palatable to make consequential decisions, such as deciding which teachers lose their jobs, when employing a more stringent error rate that holds for each value of  $\theta = (\theta_1, ..., \theta_n)$  (rather than a more permissive error rate that only holds in expectation over  $\theta$ ). By doing so, it is possible to defend these decisions with statements such as "with high probability, *no* teachers were fired incorrectly." Finally, in Section 5, we conclude with a comparison of applications of their methodology and ours to data from Chetty, Friedman, Hendren, Jones, and Porter (2018). Motivated by the "Creating Moves To Opportuntiy" experiment described in Bergman, Chetty, DeLuca, Hendren, Katz, and Palmer (2020), we consider selecting the "best" commuting zones in terms of a measure of intergenerational mobility, to which families may relocate.

### 2. OVERVIEW OF GU AND KOENKER (2021)

In the setting of Gu and Koenker (2021), the features of interest  $\theta_i$  are, of course, unknown, but it is assumed that, for each population, repeated measurements of the underlying  $\theta_i$  are observed. More precisely, the observed measurements are given by  $Y_{i,t} = \theta_i + \sigma_i \epsilon_{i,t}$  with  $\epsilon_{i,t}$ , i = 1, ..., n,  $t = 1, ..., T_i$  i.i.d.  $\sim N(0, 1)$ . A key assumption underlying the empirical Bayes approach is that these signals are further related in some way. For example, for part of their analysis, Gu and Koenker assume that  $\theta_i$ , i = 1, ..., n are i.i.d.  $\sim G$  and  $\sigma_i^2$  is known, but later also consider the case where  $\sigma_i^2$  is unknown and also modeled as being i.i.d. jointly with  $\theta_i$ . A population i is formally defined to be among the "best" if  $\theta_i \geq \theta_{\alpha}$ , where  $\theta_{\alpha}$  is the  $1 - \alpha$  quantile of the marginal distribution of  $\theta_i$  according to G. Gu and Koenker use the following loss function to discipline their decisions about which populations are in fact the "best":

$$L(\delta,\theta) = \sum_{1 \le i \le n} I\{\theta_i \ge \theta_\alpha\}(1-\delta_i) + \tau_1 \left(\sum_{1 \le i \le n} \left\{ I\{\theta_i < \theta_\alpha\}\delta_i - \gamma\delta_i \right\} \right) + \tau_2 \left(\sum_{1 \le i \le n} \delta_i - \alpha n \right),$$

where  $\theta = (\theta_1, \dots, \theta_n)$  and  $\delta = (\delta_1, \dots, \delta_n)$  indexes decisions about each population and  $\delta_i = 1$  if and only if the *i*th population is selected as being among the "best." Here,  $\alpha$ ,  $\tau_1$ ,  $\tau_2$ , and  $\gamma$  are parameters of the loss function to be specified by the researcher. The first term in the loss function disciplines false non-discoveries, meaning failing to select a population when it is in fact among the "best"; the second term disciplines false discoveries, meaning selecting a unit when it is in fact not among the "best"; and the third term disciplines the overall number of selected populations. The authors then choose  $\delta$  so as to minimize the risk given by  $E[L(\delta, \theta)]$ , where, importantly, the expectation is over both  $\theta_i$  and  $\sigma_i^2$  as well as the measurements themselves. The decision rule obtained in this way is infeasible because it depends on G, which is unknown, but the authors assume that it is suitably estimable in their asymptotic framework, in which n tends to infinity. By replacing G with this estimate, a feasible decision rule is obtained, and, under certain assumptions, it performs approximately as well as the infeasible rule when n is large.

For the purposes of our discussion, it is convenient to assume  $\tau_2 = 0$ . As noted by Gu and Koenker (2021), when this is the case, for a suitably chosen value of  $\tau_1$ , the problem is closely related to testing the family of null hypotheses

$$H_i: \theta_i \ge \theta_\alpha \quad \text{versus} \quad K_i: \theta_i < \theta_\alpha$$
 (1)

in a suitable way. In particular, for an appropriately chosen value of  $\tau_1$ , the problem is equivalent to testing this family of null hypotheses so as to minimize false non-discoveries as measured by the quantity  $E[\sum_{1 \leq i \leq n} I\{\theta_i \geq \theta_\alpha\}(1-\delta_i)]$  subject to controlling

the marginal false discovery rate, meaning  $mFDR \leq \gamma$ , where

$$mFDR = \frac{\displaystyle\sum_{1 \leq i \leq n} E\big[I\{\theta_i < \theta_\alpha\}\delta_i\big]}{\displaystyle\sum_{1 \leq i \leq n} E[\delta_i]}.$$

As shown by Genovese and Wasserman (2002), in the asymptotic framework considered by Gu and Koenker, in which n tends to infinity, the marginal false discovery rate is approximately equal to the more familiar false discovery rate, denoted by FDR and defined to be

$$FDR = E\left[\frac{\sum_{1 \le i \le n} I\{\theta_i < \theta_\alpha\} \delta_i}{\sum_{1 \le i \le n} \delta_i}\right]. \tag{2}$$

For later comparison, we reiterate one of our prior points: the expectations above are over both  $\theta_i$  and  $\sigma_i^2$  as well as the measurements themselves.

# 3. CONNECTION WITH MOGSTAD ET AL. (2020)

We now describe a way in which the above problem connects to one pursued in Mogstad et al. (2020). In order to do so, it is helpful to highlight first some important differences in the frameworks employed by both papers. Mogstad et al. (2020) treated the  $\theta_i$  as fixed, unknown parameters, whereas Gu and Koenker treat them as being random according to (the marginal distribution of) G; furthermore, Mogstad et al. (2020) employed an asymptotic framework in which n remains fixed, whereas Gu and Koenker employ one in which n tends to infinity in order to facilitate estimation of G. We note, however, that Mogstad et al. (2020) relied upon suitably well-behaved estimators of  $\theta_i$  and  $\sigma_i^2$ . For this purpose, the authors typically relied upon an asymptotic framework in which  $\min_{1 \le i \le n} T_i$  tends to infinity, whereas Gu and Koenker allow this to remain fixed and instead require a normality assumption. As an estimator of  $\theta_i$ , it is natural to employ  $\bar{Y}_i = \frac{1}{T_i} \sum_{1 \le t \le T_i} Y_{i,t}$ , which, under the assumptions of Gu and Koenker, is distributed as  $N(\theta_i, \sigma_i^2/T_i)$ . To aid our exposition below, it is convenient to assume that  $\sigma_i^2$  is known, but we emphasize that this is not required in general.

With these distinctions in mind, we note that the counterpart to the null hypothesis  $H_i$  in (1) is  $\widetilde{H}_i$ :  $r_i/n \le \alpha$ , where

$$r_i = 1 + \sum_{1 \le j \le n} I\{\theta_i > \theta_j\} \tag{3}$$

is the "rank" of the *i*th population. Mogstad et al. (2020) developed methods for testing the family of null hypotheses

$$\widetilde{H}_i: r_i/n \le \alpha \quad \text{versus} \quad \widetilde{K}_i: r_i/n > \alpha$$
 (4)

in a way that controls the familywise error rate, meaning  $FWER_{\theta} \leq \gamma$  for all values of  $\theta$ , where

$$FWER_{\theta} = P\left\{ \sum_{1 \le i \le n} \delta_i I\{r_i \le \alpha\} > 1 \right\}. \tag{5}$$

The subscripting by  $\theta$  here is intended to emphasize that the probability in (5) treats  $\theta$  as fixed. We also note that the requirement that this holds for all values of  $\theta$  is not innocuous: not only does the distribution of the measurements change with  $\theta$ , but so too does the set of null hypotheses that are true (or false), that is, the identities of the populations i for which  $r_i/n < \alpha$ . As explained, for example, in Hall and Miller (2009), the possibility of (near) ties among the  $\theta_i$  raises particular challenges. While it is not presented in this way in Mogstad et al. (2020), such a testing procedure can be obtained by constructing what the authors referred to as a confidence set for the p-best of level  $1-\gamma$ with  $p = |\alpha n|$  and rejecting  $H_i$  if and only if i is not contained in the resulting confidence set. Such a confidence set contains the identities of all populations i with  $r_i/n \le \alpha$  with probability at least  $1 - \gamma$ . It is important to draw attention to the fact that the probability calculation in the definition of the familywise error rate involves uncertainty about only the measurements, not about the  $\theta_i$ , which are treated as fixed and unknown. We also note that in practice (e.g., when  $\sigma_i^2$  is unknown), control of the familywise error rate is only achieved asymptotically, but, under the assumptions maintained here, it may be controlled in finite samples. See also Bazylik, Mogstad, Romano, Shaikh, and Wilhelm (2021) for other instances in which finite-sample validity may be achieved. Of course, it is possible to demand control of other error rates, such as the false discovery rate, but a similar caveat would apply: the expectation involved in the calculation of the false discovery rate would now only involve uncertainty about the measurements. Formally, one would require  $FDR_{\theta} \leq \gamma$  for all values of  $\theta$ , where

$$FDR_{\theta} = E \left[ \frac{\sum_{1 \le i \le n} I\{r_i \le \alpha\} \delta_i}{\sum_{1 \le i \le n} \delta_i} \right]. \tag{6}$$

As before, the subscripting by  $\theta$  is intended to emphasize that the expectation in (6) treats  $\theta$  as fixed. Methods for control of the false discovery rate remains an active area of research and is especially challenging when one seeks to incorporate information about dependence across the statistics by which each null hypothesis is being assessed. Such methods are especially salient here because  $r_i$  defined in (3) depends not only on  $\theta_i$ , but also on  $\theta_j$  for  $j \neq i$ . Some relevant methodology was developed in Romano, Shaikh, and Wolf (2008a).

### 4. DISCUSSION

We now turn our attention to the practical importance of two distinctions highlighted by the above discussion—differences in the choice of which error rate to control as well as differences in the way in which the  $\theta_i$  are treated. To facilitate this discussion, it is helpful to consider a specific example, such as selecting the "best" teachers in terms of teacher value-added. Here,  $\theta_i$  is the value-added of the *i*th teacher and "best" means being among the top  $\alpha$  fraction of all teachers in terms of  $\theta_i$ . Teachers who are deemed as not being among the "best" may face consequences, including possibly losing their jobs (see, e.g., Hanushek (2011)).

**Differences in the error rate**: If one were to demand  $FWER_{\theta} \leq \gamma$  for all  $\theta$  as in Mogstad et al. (2020), then one obtains decisions such that the probability of incorrectly classifying any teacher as not being among the "best" is no more than  $\gamma$ .

Informally, with probability at least  $1-\alpha$ , *no* teachers are fired wrongly, regardless of the value of  $\theta$ . Can an analogous statement be made if one were to demand  $FDR_{\theta} \leq \gamma$  for all  $\theta$ , where  $FDR_{\theta}$  is defined in (6)? It is difficult to do so. To appreciate why, note that  $FDR_{\theta}$  is the expected value of the fraction of total discoveries that are false—also known as the false discovery proportion, denoted by  $FDP_{\theta}$  and defined to be

$$FDP_{\theta} = \frac{\sum_{1 \le i \le n} I\{r_i \le \alpha\} \delta_i}{\sum_{1 \le i \le n} \delta_i}.$$
 (7)

Unfortunately, control of the expected value of the  $FDP_{\theta}$  does little to discipline its distribution. Some restrictions can, however, be obtained. Markov's inequality implies, for example, that for any 0 < c < 1,

$$P\{FDP_{\theta} > c\} \le \frac{FDR_{\theta}}{c} \le \frac{\gamma}{c}.$$
 (8)

Hence, the probability of incorrectly classifying more than a fraction c of teachers as not being among the "best" is no more than  $\gamma/c$ . Informally, with probability at least  $1 - \gamma/c$ , the fraction of teachers who are fired wrongly is at most c, regardless of the value of  $\theta$ . For this statement to be meaningful, however, we require that c is both small and large (relative to  $\gamma$ ), which limits its practical importance. In our view, it may therefore be politically more palatable to make decisions about which teachers possibly lose their jobs when employing the familywise error rather than the false discovery rate. We note, however, that it is possible to target the left-hand side of (8) directly, that is, to demand control of the tail probability of the false discovery proportion. By doing so, one may circumvent the shortcomings of the false discovery rate suggested by the discussion above. For a description of some such methods, see Lehmann and Romano (2005), Romano and Shaikh (2006a,b), Romano and Wolf (2007), Romano, Shaikh, and Wolf (2008b), and Guo, He, and Sarkar (2014). For an empirical Bayes approach to the same problem, see Basu, Fu, Saretto, and Sun (2021), who, by way of motivation for requiring control of the tail probability of the false discovery proportion, further illustrated in a simulation study that false discovery rate-controlling procedures may still permit a large fraction of total discoveries to be false quite frequently (see, in particular, their Figure 1).

**Differences in the treatment of**  $\theta_i$ : Recall that the decisions obtained by Gu and Koenker ensure (at least approximately for large n) that  $FDR \leq \gamma$ , where FDR is defined in (2). As mentioned previously, an important aspect of this requirement is that the expectation in (2) is also over uncertainty in  $\theta_i$ . Using the law of iterated expectations, it is straightforward to see that such a restriction may impose little discipline on  $E[FDR|\theta]$ , which corresponds more closely to the  $FDR_{\theta}$  defined in (6). Needless to say, in light of the discussion above, this implies even less discipline on  $P\{FDP > c|\theta\}$ , where, by analogy with the definition in (7),

$$FDP = \frac{\displaystyle\sum_{1 \leq i \leq n} I\{\theta_i \geq \theta_\alpha\} \delta_i}{\displaystyle\sum_{1 \leq i \leq n} \delta_i}.$$

In our view, teachers may be more concerned with the behavior of these conditional quantities rather than their unconditional counterparts, especially when the stakes are high. After all, teachers may view their own  $\theta_i$  as immutable and may view error rates that were only satisfied on average over possible values of  $\theta_i$  as being irrelevant (or, indeed, even invidious) if their own job is at risk.

# 5. EMPIRICAL ILLUSTRATION

In this section, we present a brief illustration of the above discussion in the context of ranking commuting zones (CZs) in the United States by a measure of intergenerational income mobility. The estimates of mobility and their standard errors are the same as the "correlational" estimates that Mogstad et al. (2020) selected from the large data set of Chetty et al. (2018). Suppose a family considers moving to one of the 100 most populous CZs. From these, the family wants to select a CZ whose mobility is among the ten highest. To this end, the family considers two approaches. First, it computes a confidence set for the 90-worst CZs at level  $1 - \gamma$  as in Mogstad et al. (2020). Then the family selects all CZs that are outside of this confidence set. Second, it ranks CZs by their posterior tail probability as in Gu and Koenker (2021) using only the FDR constraint ( $\tau_2 = 0$ ),  $\alpha = 0.1$ , and some value for  $\gamma$ . Table I shows the CZs selected by the two procedures, denoted by "MRSW" and "GK," for different values of  $\gamma$ .

TABLE I SELECTION OF THE "BEST" COMMUTING ZONES IN TERMS OF INTERGENERATIONAL MOBILITY AMONG THE  $100~\rm most$  populous commuting zones.

Rank	Commuting Zone	MRSW			GK		
		$\gamma = 0.05$	$\gamma = 0.1$	$\gamma = 0.2$	$\gamma = 0.05$	$\gamma = 0.1$	$\gamma = 0.2$
1	San Francisco	×	×	×	×	×	×
2	Salt Lake City	×	×	×	×	×	×
3	Honolulu	×	×	×	×	×	×
4	Boston	×	×	×	×	×	×
5	Minneapolis	×	×	×	×	×	×
6	Toms River				×	×	×
7	Des Moines				×	×	×
8	San Jose				×	×	×
9	Scranton				×	×	×
10	Newark				×	×	×
11	Madison				×	×	×
12	Pittsburgh					×	×
13	New York						
14	Seattle						
15	Reading						
16	Manchester						×
17	Santa Barbara						×

*Note*: MRSW selects commuting zones not in the level  $1 - \gamma$  confidence set for the 90-worst; GK shows the commuting zones selected by the posterior tail probability with the *mFDR* constrained at  $\gamma$ .

<sup>&</sup>lt;sup>1</sup>The "DP" method described in Appendix F.2.

<sup>&</sup>lt;sup>2</sup>As in Gu and Koenker's (2021) empirical application, we consider the one-dimensional model in which  $\theta_i \sim G$  and  $\sigma_i$  are treated as known. The procedure "KWs" from Gu and Koenker (2021, Section 7.1) with bandwidth 0.02 is used to estimate G.

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Since controlling the  $FWER_{\theta}$  for all  $\theta$  is more stringent than controlling the FDR, it is natural to expect GK to select more CZs. We find that MRSW selects only five CZs whereas GK selects more than the target of ten. Informally, the selection by MRSW guarantees that with probability approximately  $1 - \gamma$ , none of the selected CZs (San Francisco, Salt Lake City, Honolulu, Boston, and Minneapolis) can be among the worst 90 CZs (where this probability is calculated over different realizations of the data, but holding the mobility of each CZ fixed). Therefore, the family can be confident that a move to any of these CZs is indeed a move to a CZ with among the highest mobility. In contrast, GK selects a significantly larger number of CZs. Informally, their selection ensures that on average (where this average is over both different realizations of the data as well as different realizations of mobility for each CZ from a common distribution), no more than approximately  $\gamma$  fraction of the selected CZs are in fact among the worst. Therefore, the GK selection does not offer guarantees for the specific CZs selected to indeed be of high mobility. By analogy with our discussion in the preceding section, we believe families may view the MRSW selection as being more relevant for their decision about to which CZ to move, especially to the extent that mobility is a fixed feature for each CZ.

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Co-editor Guido Imbens handled this manuscript.

Manuscript received 3 January, 2022; final version accepted 16 January, 2022; available online 16 June, 2022.