

CGIA

# Is adaptation tracking on track?

Lessons from 53 African countries

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### Monitoring and evaluating adaptation under AICCRA



1.1.3. Support planning and monitoring of investments in agricultural adaptation to climate change Tools and approaches for monitoring, evaluation, and reporting of policies and investment



**Africa-wide**: review and assessment of metrics used to assess adaptation in African agriculture sector

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**Regional**: M&E strategies for CSAIPs (impact pathways, results frameworks – Ethiopia, Kenya, Senegal)



## The Paris Agreement launches a global call to report on adaptation progress

#### Paris Agreement (COP 21)

The Parties to this Agreement,

Being Parties to the United Nations Framework Convention on Climate

Article 7

1. Parties hereby establish the global goal on adaptation of enhancing adaptive capacity, strengthening resilience and reducing vulnerability to climate change, with a view to contributing to sustainable development and ensuring an adequate adaptation response in the context of the temperature goal referred to in Article 2.

urgent threat of climate change on the basis of the best available scientific knowledge,

#### Article 14

1. The Conference of the Parties serving as the meeting of the Parties to this Agreement shall periodically take stock of the implementation of this Agreement to assess the collective progress towards achieving the purpose of this Agreement and its long-term goals (referred to as the "global stocktake"). It shall do so in a comprehensive and facilitative manner, considering mitigation, adaptation and the

responses and impacts have with equitable access to sustainable development and eradication of poverty,

Recognizing the fundamental priority of safeguarding food security and ending hunger, and the particular vulnerabilities of food production systems to the adverse impacts of climate change,

#### Glasgow-Sharm El-Sheikh Work Programme (COP 27)

CMA agenda item 6(c) Glasgow-Sharm el-Sheikh work programme on the global goal on adaptation referred to in decision 7/CMA.3

#### Version 17/11/2022 23:00

The Conference of the Parties serving as the meeting of the Parties to the Parts Agreement.

Recalling Article 7, paragraph 1, of the Paris Agreement and decision 7/CMA.3,

Emphasizing that efforts to achieve the global goal on adaptation must go beyond incremental action and 'Unsimess as usual' and take a transformational approach to enhancing adaptive capacity, strengthening resilience and reducing the impacts and risks of and vulnerability to climate change by integrating adaptation into policies, programmes and

#### Establishing a framework

9. *Decides* to initiate the development of a framework for the global goal on adaptation, which will be informed by a structured approach to the Glasgow–Sharm el-Sheikh work programme in 2023, with a view to the framework being considered and adopted at the fifth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (November 2023);

4. Notes that the single annual report on the workshops referred to in paragraph 16 of decision 7/CMA.3 and the summaries of each workshop therein will serve as input to Parties' further considerations under the Glasgow-Sharm el-Sheikh work programme;

5. Note: with appreciation the compilation and synthesis of indicators, approaches, targets and metrics that could be relevant for reviewing overall progress in achieving the global goal on adaptation.<sup>3,4</sup> building on the 2021 technical report by the Adaptation Committee;

6. Note: the challenges associated with holding the 2022 workshops under the Glasgow-Sharm el-Sheikh work programme virtually, with preparing for those workshops in a timely manner and with having produced the single annual report on those workshops<sup>6</sup> in time for consideration at this session.

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## There is incremental progress on planning for adaptation



\*Source: UNEP (2022): https://www.unep.org/resources/adaptation-gap-report-2022

### But planning is inadequate in many ways



**Insufficient focus on climate risks**: retrofitting development activities as adaptation actions

**Untested long-term** viability and effectiveness of solutions

Narrow definitions of adaptation "success": insufficient attention to who benefits and how

Inadequate metrics: not fit-for-purpose, not validated

<sup>\*</sup>Source: UNEP (2022): https://www.unep.org/resources/adaptation-gap-report-2022

### No one wants to get adaptation tracking wrong, but no one agrees on how to make it right



## Adaptation tracking means more than counting actions and finance or finding "the perfect indicator"

**Count actions** (what are we doing to adapt?)

Identify the "best" indicator (proxy)

Understand the climate context (why adapt?)

#### Develop coherent impact pathways

(what does a well-adapted system look like?)



**Counting finance** 

(how much \$ is being invested in adaptation?)

#### **Develop data systems**

(clear data roles and responsibilities)

#### Allocate finance

(to sustain monitoring and evaluation efforts in time)

### A framework for tracking adaptation



### Is national adaptation tracking on track?

Preliminary results from 53 NDCs

Disclaimer: results are not peer-reviewed. Please do not cite or use the information



## **Research question:** how is climate adaptation tracked across the African continent?



#### **Objectives**

Review the state of adaptation tracking across the continent to:

- identify **on-going national monitoring efforts** that could contribute to the global stocktake
- assess entry-points for improvement of existing systems

#### **Focus**

• Adaptation components of Nationally Determined Contributions (NDCs): the main adaptation reporting vehicle used by developing countries to date

Partners and collaborators: African Group of Negotiators Expert Support Group (**AGNES**), International Livestock Research Institute (**ILRI**), Basque Center for Climate Change (**BC3**), **iCatalyst**, Food and Agriculture Organization (**FAO**)



## Methodology: a systematic protocol for data collection & analysis



\* Document inclusion criteria: NDCs with Adaptation components (or sections); NDCs submitted by African governments by September 1, 2022; NDCs published on the UNFCCC repository. Data extraction and coding protocol based on Berrang-Ford et al (2021), doi 10.1038/s41558-021-01170-y



## **Scope and limitations:** key remarks on results highlighted in this presentation

#### Consider NDCs published on the NDC Registry by **1 Sep 2022**

- Any NDC or update submitted by this date was excluded.
- In total, we analysed 53 NDCs. One country (Libya) had not submitted an NDC by the time of the analysis.

#### Not reflecting countries' adaptation planning instruments, such as **National Adaptation Plans**

• We are working on including information from existing NAPs in the database, to acknowledge countries' progress on longterm adaptation planning and recognize the integration of adaptation tracking elements in NAPs rather than NDCs. As a temporary solution, figures in this presentation highlight where NAPs are available.

## **Scope and limitations:** key remarks on results highlighted in this presentation (2)

#### Refer to agriculture and cross-cutting sectors

• The NDC review & database also identifies additional datapoints related to other sectors (e.g., water, infrastructure, urban planning, etc.) not included here. The open-access database will include all this data.

#### Analysis and interpretation of results

• Details on extraction and coding decisions are provided in the protocol, which will be available open access and will accompany the peer-reviewed publication.

#### Results are not peer-reviewed

• We will initiate the peer review process in Q1 2023

### **Progress in defining adaptation tracking** elements is not uniform across the continent





All sectors\*



All sectors\*

Sector categorization based on Berrang-Ford et al (2021) and IPCC AR6 (2022)

## In the agriculture sectors, adaptation tracking is a work in progress





Sector categorization based on Berrang-Ford et al (2021) and IPCC AR6 (2022)

### All sectors\*

#### Agriculture & cross-cutting\*\*



\*\*Cross-cutting: gender and social inclusion, risk management, early warning, governance

### Most countries identify hazards and risks; the robustness of the evidence varies

#### 49 countries make explicit reference to climate hazards, 51 report different systems at risk





Hazards: explicit reference to a physical event or trend or physical impact (IPCC AR6) Risks: explicit reference to systems vulnerable or at risk from a climate impact Disclaimer: Findings in this figure are only aimed to provide a general idea of how climate hazards and risks were identified. We did not check the evidences, the sources, or the quality of the vulnerability/risk assessments mentioned in the NDCs. Therefore, progress might be overestimated or underestimated.

### 17 countries include adaptation objectives for agriculture; many have no targets



Objective

Goals: explicit reference to long-term adaptation vision

Objective: statement describing a desired change (also labelled as "impact", "outcome", "priority"

Target: benchmarks for adaptation objectives or actions, suggesting the desired state. They are essential to set a clear direction for adaptation.

## 38 countries include adaptation actions for agriculture; few have associated targets



Actions: statements describing the strategy to respond to climate impacts and achieve objectives and goals (includes on-the ground measures, projects and programs). We identified more than 2400 adaptation actions across agriculture and cross-cutting sectors.

Actions

## 6 countries include indicators; the large majority measure activity implementation



"Number of **development plans** taking integrating climate change adaptation" "Cumulative volume of **finance** [USD millions] mobilized for climate and environmental purposes" "Number of **plans** developed for the implementation of an early warning system for women in food crops agriculture"

"Rate of women having **benefited from technical and financial support** measures for adapting to climate constraints" "Number of **new varieties** introduced/zone" "Number of **meteorological stations** built "

"**Productivity** of rainfed cropland (based on average for teff, wheat, barley and corn) (quintals/ha) " "Proportion of increase in **climate service data reliability** (0.85)" "Percentage **reduction of crop and animal disease cases** (30% reduction from 2022/2023 baseline)"

Indicator : explicit reference to a measure or value of achievement, of change or of performance (a quantification or measurable variable)

Indicators

## Only one NDC includes evidence of a data system for indicators

|          |                 | Table A.1 Hig   | h level indicators, data sources (metadata) fo  | r the proposed reporting   |  |  |  |  |  |  |  |
|----------|-----------------|---|---|--|--|--|--|--|--|--|--|
|          |                 | RBME code   | Indicator   | Source (Metadata)  |  |  |  |  |  |  |  |
|          |                 | International and regional good practices (Selected for National communication to UNFCCC) |   |  |  |  |  |  |  |  |  |
|          |                 | 07 ECC01  | Percentage change in national climate change<br>vulnerability index   | Source: Vulnerability Index study  |  |  |  |  |  |  |  |
|          | $\bigcirc$      | 01 ECC02  | Number and Percentage of districts at high risk<br>of suffering major climate change effect   | report   |  |  |  |  |  |  |  |
|          |                 | National fram<br>and (iii) Progr  | National framework: (i) NST1; (ii) Sector strategic Plans (SSPs) and District Development Plans (DDSs<br>and (iii) Programs and Projects              |  |  |  |  |  |  |  |  |
|          |                 | 02 ECC04  | Percentage of the rural population living in<br>Green Villages  | Source: Green Assessment tool  |  |  |  |  |  |  |  |
|          | UBLIC OF RWANDA | 05<br>MET06   | Average level of satisfaction of major Weather<br>and Climate information institutional users<br>with METEO RWANDA Weather and Climate<br>information | Source: Weather and Climate<br>information Users Survey                                    |  |  |  |  |  |  |  |
|          |                 | LAM20   | Percentage of compliance of land use<br>development plans to the NLUDMP   | Source: Department of Surveying,<br>land use plans and Mapping,<br>(RLMUA)                 |  |  |  |  |  |  |  |
|          | UPDATED         | GEM23   | Number and % of a) Mines, and b) Processors/<br>Exporters, using appropriate technologies to<br>ensure industry standard recovery rates               | Source: Adapted Inspections<br>Process or Mining Sites and<br>Processors Survey/Assessment |  |  |  |  |  |  |  |
| NATIONAL | LLY DETERMINED  | WRM05   | Water storage per capita  | Source: IWRM, Water Monitoring<br>and Development Unit                                     |  |  |  |  |  |  |  |
| CON      | NTRIBUTION      | WRM06   | Number (%) of (a) Households, and (b)<br>Institutions with a Rain Water Harvesting (RWH)<br>system installed.   | NISR, EICV   |  |  |  |  |  |  |  |
|          |                 | FNC10   | Proportion of land surface covered by forest<br>[Forest cover]. This excludes agro-forestry area.   | RWFA, Forestry department-GIS<br>Report (FMES : IND005)                                    |  |  |  |  |  |  |  |
|          |                 | MET11   | Percentage of extreme weather events for which<br>advance warning was provided at least 30 min<br>in advance  | Rwanda Meteo, Quarterly high<br>impact weather report                                      |  |  |  |  |  |  |  |
|          |                 | FON07   | Total amount of finance mobilized for Green<br>Investments (by major category – Climate<br>Change mitigation; Green Energy production<br>etc.)        | MOUs and MINECOFIN Reports   |  |  |  |  |  |  |  |
| 👬 -v~ 📀  | 🔰 🔅 🚰 👱 👀 📢     |   | Soil erosion and soil loss (To be further<br>elaborated and confirmed)  | RWFA/IWRM  |  |  |  |  |  |  |  |
|          |                 |   | Ha of crops under insurance (To be further<br>elaborated and confirmed)   | MINAGRI  |  |  |  |  |  |  |  |
|          |                 |   |   |  |  |  |  |  |  |  |  |

However, ~ a fifth of the NDCs mention plans for developing an adaptationfocused M&E system



Indicators

Data system: statement identifying data sources and/or roles for managing data

## We did not find a "perfect story", but various entry points for improvements and learnings

Integration of adaptation tracking elements in NDCs

AICCRA 🔵 NAP

|                      | Hazard | Risk | Goal | Objectiv | e Target | Action | Indicator | DataSys |               |            | Hazard | Risk | Goal | Objective | Target | Action | Indicator | DataSys |
|----------------------|--------|------|------|----------|----------|--------|-----------|---------|---------------|------------|--------|------|------|-----------|--------|--------|-----------|---------|
| Algeria              |        |      |      |          |          |        |           |         | Liberia       | $\bigcirc$ |        |      |      |           |        |        |           |         |
| Angola               |        |      |      |          |          |        |           |         | Madagascar    |            |        |      |      |           |        |        |           |         |
| Benin                |        |      |      |          |          |        |           |         | Malawi        |            |        |      |      |           |        |        |           |         |
| Botswana             |        |      |      |          |          |        |           |         | Mali          | 0          |        |      |      |           |        |        |           |         |
| Burundi              |        |      |      |          |          |        |           |         | Mauritania    |            |        |      |      |           |        |        |           |         |
| Burkina Faso 🔵       |        |      |      |          |          |        |           |         | Mauritius     |            |        |      |      |           |        |        |           |         |
| Cape Verde           |        |      |      |          |          |        |           |         | Morocco       |            |        |      |      |           |        |        |           |         |
| Cameroon 🔵           |        |      |      |          |          |        |           |         | Mozambique    |            |        |      |      |           |        |        |           |         |
| Central African Rep. |        |      |      |          |          |        |           |         | Namihia       |            |        |      |      |           |        |        |           |         |
| Chad                 |        |      |      |          |          |        |           |         | Nigor         |            |        |      |      |           |        |        |           |         |
| Comoros              |        |      |      |          |          |        |           |         | Nigeria       |            |        |      |      |           |        |        |           |         |
| Congo                |        |      |      |          |          |        |           |         | Rwanda        |            |        |      |      |           |        |        |           |         |
| Cote d'Ivoire        |        |      |      |          |          |        |           |         | Sao Tome ar   | d Princine |        |      |      |           |        |        |           |         |
| Congo, Dem. Rep      |        |      |      |          |          |        |           |         | San rollie al |            |        |      |      |           |        |        |           |         |
| Djibouti             |        |      |      |          |          |        |           |         | Souchallac    | <b>—</b>   |        |      |      |           |        |        |           |         |
| Egypt                |        |      |      |          |          |        |           |         | Seychelles    | $\bigcirc$ |        |      | _    |           |        |        |           |         |
| Equatorial Guinea    |        |      |      |          |          |        |           |         | Sierra Leone  | <b>~</b>   |        |      |      |           |        |        |           |         |
| Eritrea              |        |      |      |          |          |        |           |         | Somalia       |            |        |      |      |           |        |        |           |         |
| Eswatini             |        |      |      |          |          |        |           |         | South Africa  |            |        |      |      |           |        |        |           |         |
| Ethiopia 🔍 💛         |        |      |      |          |          |        |           |         | South Sudar   |            |        |      |      |           |        |        |           |         |
| Gambia               |        |      |      |          |          |        |           |         | Sudan         | $\bigcirc$ |        |      |      |           |        |        |           |         |
| Ghana 💛              |        |      | _    |          |          |        |           |         | Tanzania, Ur  | ited Rep.  |        | _    | _    |           |        |        |           |         |
| Guinea               |        |      |      |          |          |        |           |         | Togo          | $\bigcirc$ |        |      |      |           |        |        |           |         |
| Guinea-Bissau        |        |      |      |          |          |        |           |         | Tunisia       | _          |        |      |      |           |        |        |           |         |
| Kenya 🔵 💛            |        |      |      |          |          |        |           |         | Zambia        | 0          |        |      |      |           |        |        |           |         |
| Lesotho              |        |      |      |          |          |        |           |         | Zimbabwe      |            |        |      |      |           |        |        |           |         |

What does it take to close the gap? How should AICCRA continue to support?



### Build capacities through tailored support

**High momentum**: NDC revisions **AICCRA value**: technical capacity, partnership models



### Co-design a roadmap for scaling support

**High momentum**: Global Stocktake, continental processes (AU-CCRDSAP, AAAP) **AICCRA value**: convening power, engagement in existing global discussions (IPAM, ABM, BMGF, TNC, CARE), large partner network on the ground Herd of Zebra

AAAP: Africa Adaptation Acceleration Program; ABM: Adaptation Benefits Mechanism of the African Development Bank; AU-CCCRDSAP: African Union Climate Change and Resilient Development Strategy and Action Plan (2022-2032); BMGF: Bill and Melinda Gates Foundation; IPAM: International Platform for Adaptation Metrics; TNC: The Nature Conservancy

### Generate evidence on adaptation & resilience

**High momentum**: high demand for data **AICCRA value**: robust testbed (diverse contexts, partners, CSA practices), assessment tools, national and local partners



### Thank you!

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