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Drivers and facilitators of the illegal killing of elephants across 64 African sites

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Author-supplied statements

Relevant information will appear here if provided.

Ethics

Does your article include research that required ethical approval or permits?:

This article does not present research with ethical considerations

Statement (if applicable):

CUST_IF_YES_ETHICS :No data available.

Data

It is a condition of publication that data, code and materials supporting your paper are made publicly available. Does your paper present new data?:

Yes

Statement (if applicable):

Raw data, R statistical code, and instructions for reproducing this analysis are available online within the Harvard Dataverse repository: <https://doi.org/10.7910/DVN/GNI6DS>

Conflict of interest

I/We declare we have no competing interests

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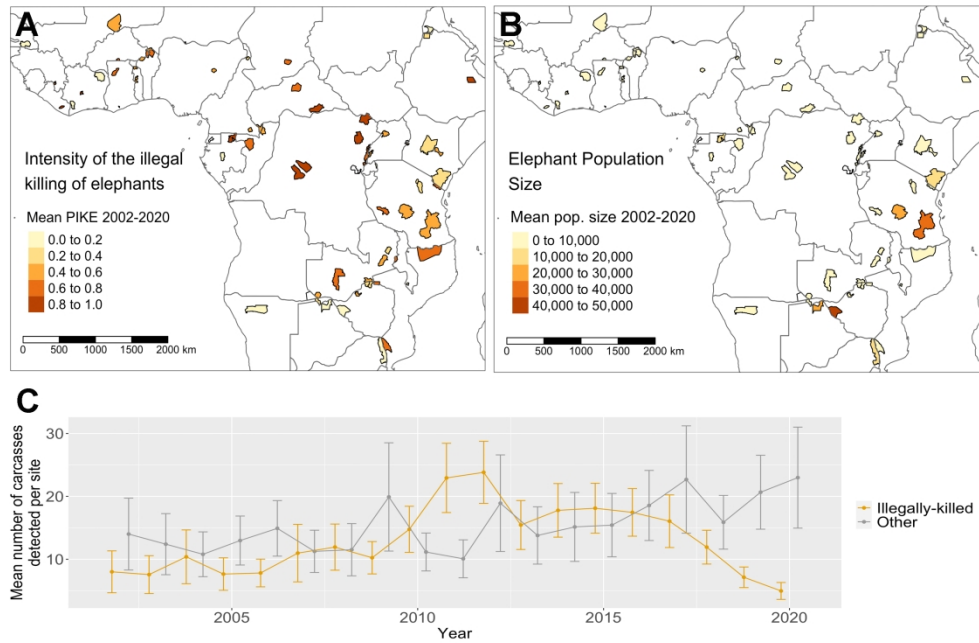
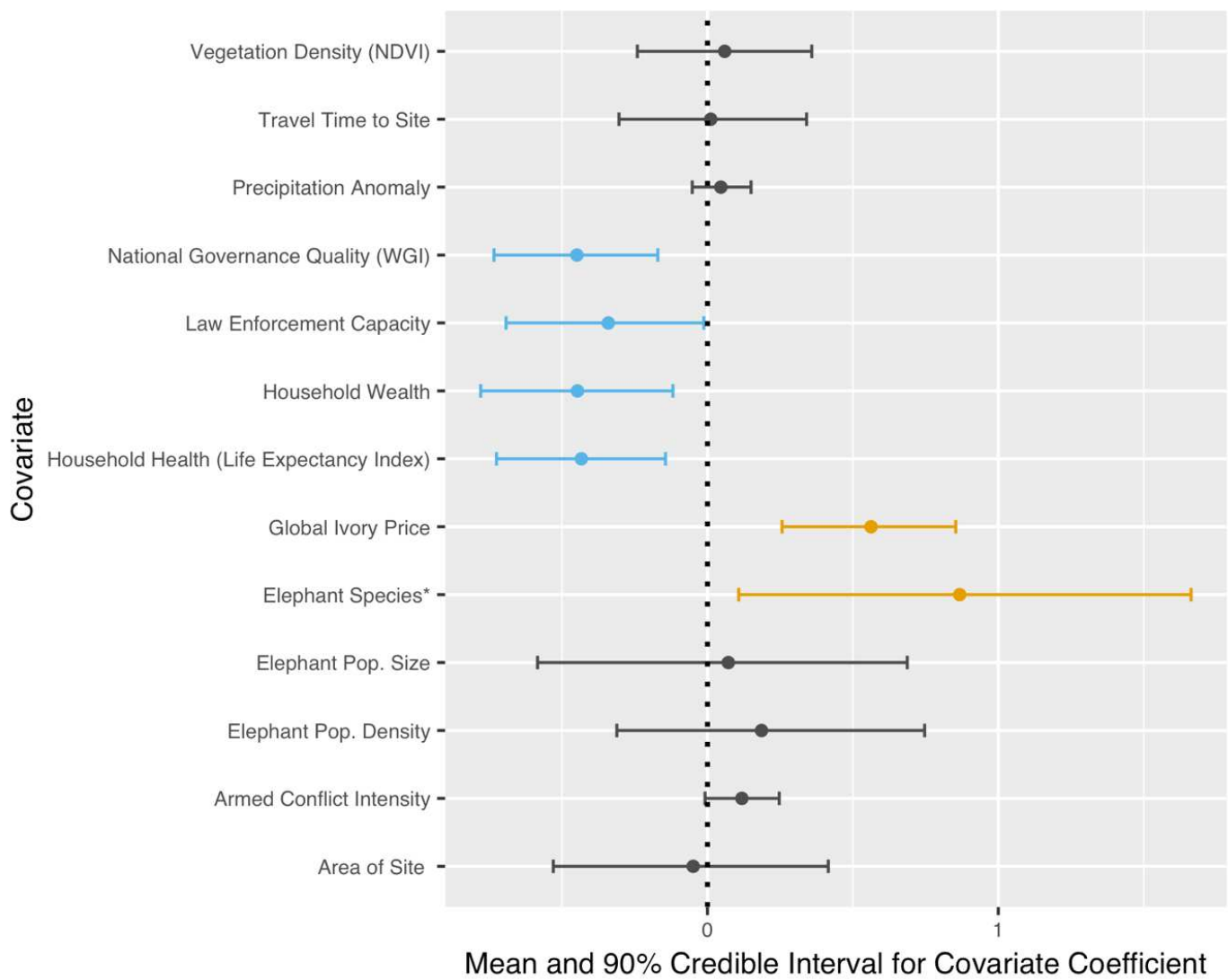
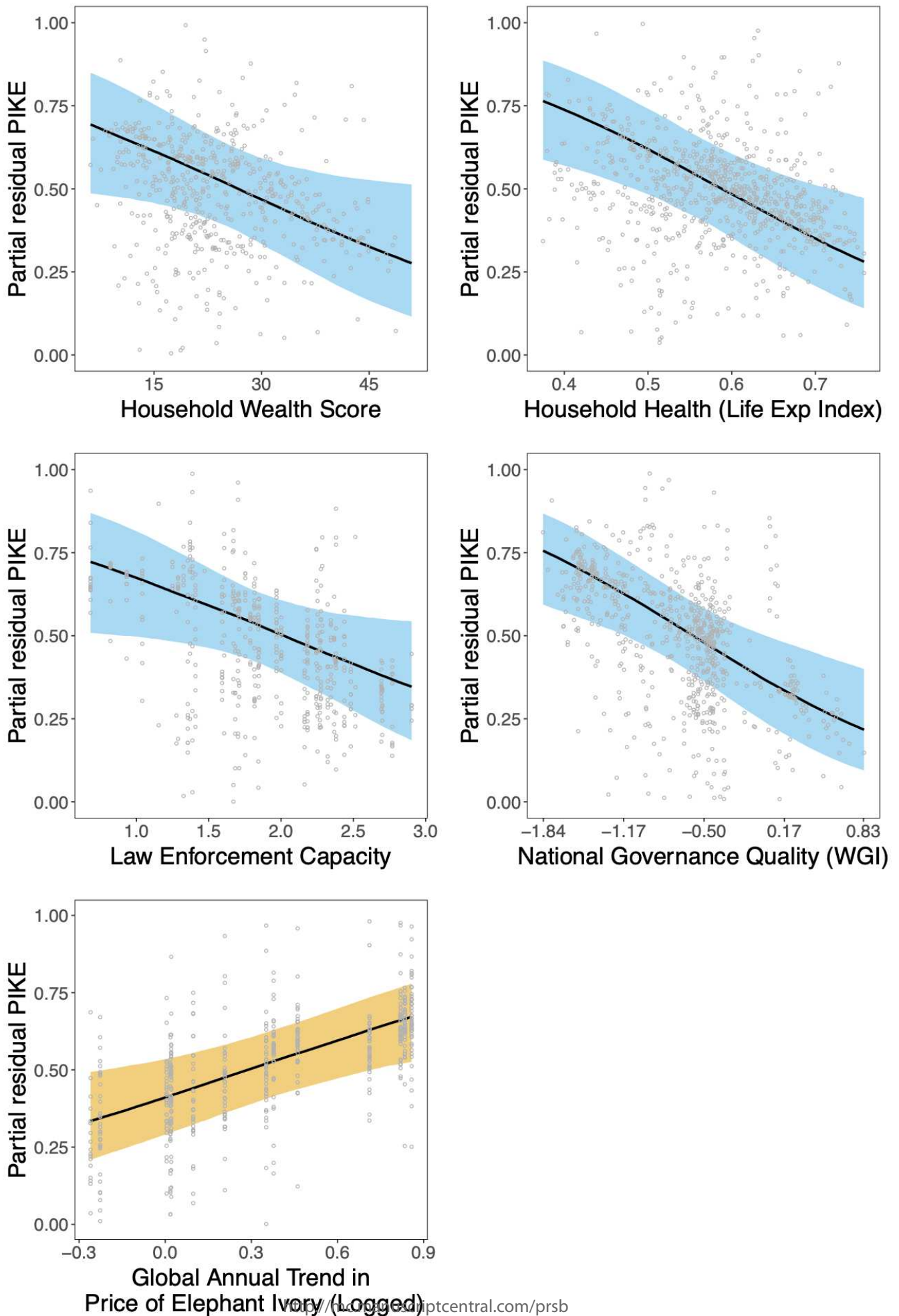
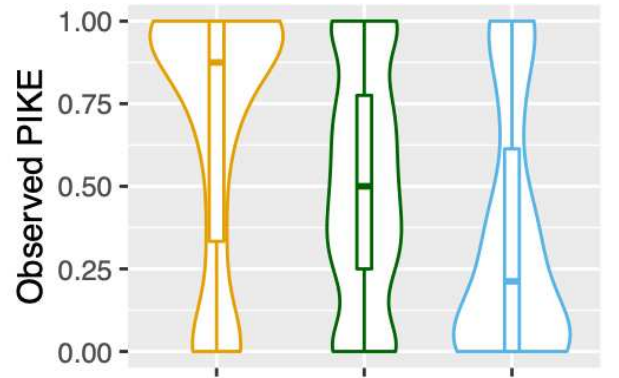
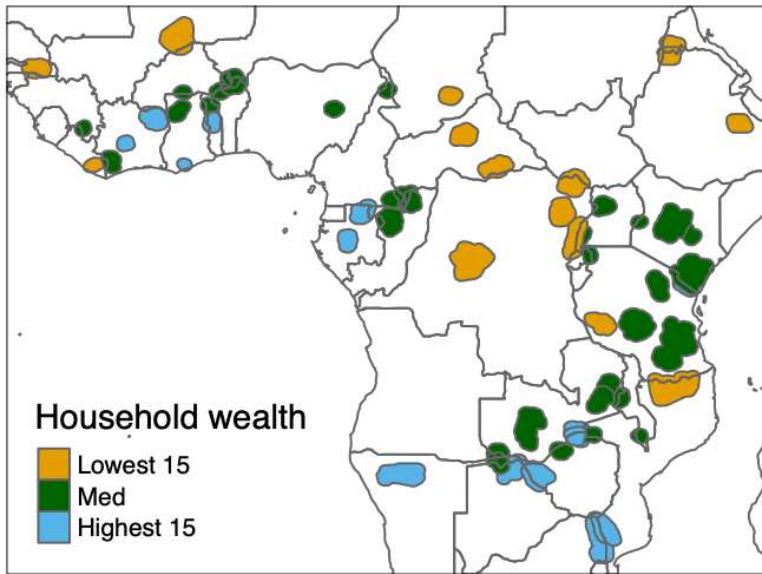


Figure 1. The 64 African sites contributing to the programme for Monitoring the Illegal Killing of Elephants (MIKE). (A) The intensity of the illegal killing of elephants at each site (measured as the Proportion of Illegally Killed Elephants; PIKE, see Methods). (B) Mean elephant population sizes from the African Elephant Database (4). (C) The mean number of carcasses detected per site (mostly by wildlife rangers) between 2002 and 2020.

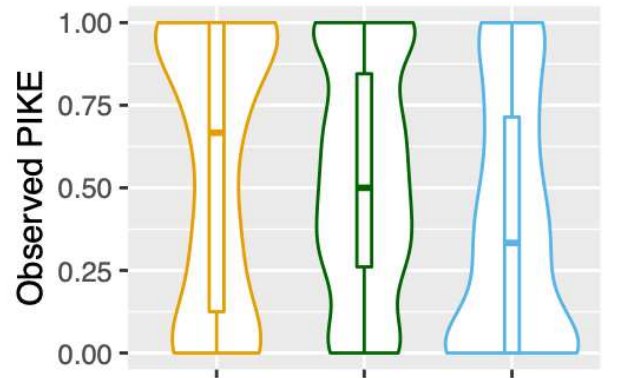
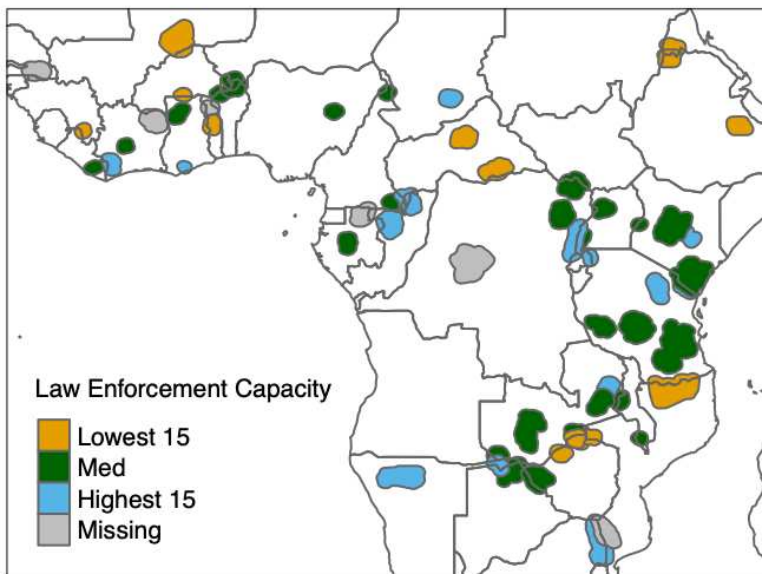
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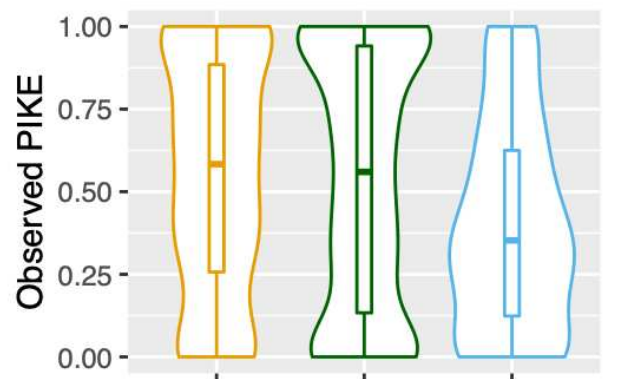
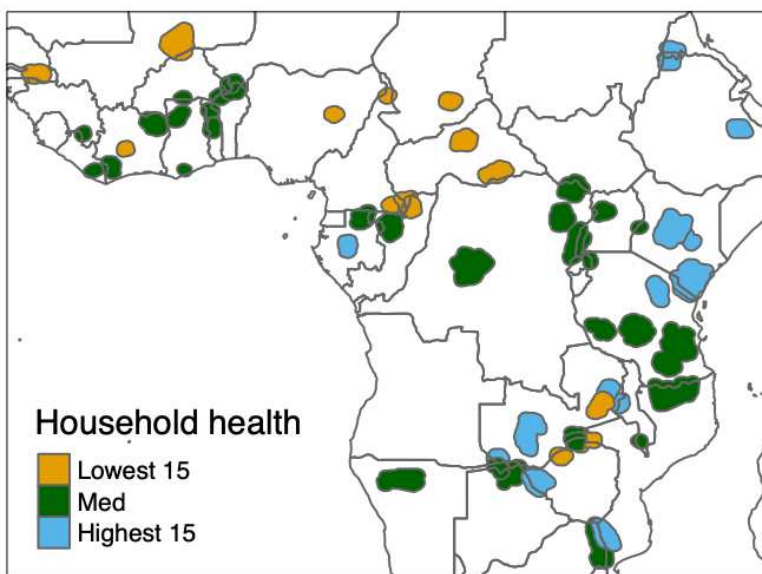




Household Wealth:
Lowest 15 Med Highest



Law Enforcement Capacity:
Lowest 15 Med Highest



Household Health:
Lowest 15 Med Highest

1 **Drivers and facilitators of the illegal killing of elephants across 64 African sites**

2

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19

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24 poverty, armed conflict, wildlife crime

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40 **Abstract**

41

42 Ivory poaching continues to threaten African elephants. We (1) used criminology theory and literature
43 evidence to generate hypotheses about factors that may drive, facilitate, or motivate poaching, (2) identified
44 datasets representing these factors, and (3) tested those factors with strong hypotheses and sufficient data
45 quality for empirical associations with poaching. We advance on previous analyses of correlates of elephant
46 poaching by using additional poaching data and leveraging new datasets for previously untested explanatory
47 variables. Using data on 10,286 illegally-killed elephants detected at 64 sites in 30 African countries (2002-
48 2020), we found strong evidence to support the hypotheses that the illegal killing of elephants is associated
49 with poor national governance, low law enforcement capacity, low household wealth and health, and global
50 elephant ivory prices. Forest elephant populations suffered higher rates of illegal killing than savannah
51 elephants. We found only weak evidence that armed conflicts may increase the illegal killing of elephants, and
52 no evidence for effects of site accessibility, vegetation density, elephant population density, precipitation, or
53 site area. Results suggest that addressing wider systemic challenges of human development, corruption, and
54 consumer demand would help reduce poaching, corroborating broader work highlighting these more ultimate
55 drivers of the global illegal wildlife trade.

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77 **Introduction**

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79 The illegal wildlife trade is one of the highest value illicit trade sectors globally, threatening both human well-
80 being and biodiversity (Sas-Rolfes et al. 2019; Esmail et al. 2020). African elephant populations have
81 experienced significant declines (~30%) since 2006 (Chase et al. 2016; Thouless et al. 2016), correlating with
82 high rates of illegal killing (Wittemyer et al. 2014; Schlossberg et al. 2020a) and large seizures of trafficked
83 ivory (Underwood et al. 2013; Wasser et al. 2015). This threat to a charismatic species results in lost tourism
84 revenues for African states (Naidoo et al. 2016), dilutes the important ecosystem function of elephants
85 (Robson et al. 2017) and results in both hunters and rangers losing their lives (Büscher & Ramutsindela 2016;
86 Belecky et al. 2019). Conservation responses have involved a diversity of local and international interventions,
87 from law enforcement and community engagement at the local level, to demand reduction and global ivory
88 trade bans.

89

90 Our aim in this research was to help inform strategies to tackle elephant poaching by empirically identifying
91 local to global factors that may drive or facilitate poaching across Africa. The Convention on the International
92 Trade in Endangered Species of Fauna and Flora (CITES) established the Monitoring of the Illegal Killing of
93 Elephants (MIKE) programme in 2002 to monitor rates of illegal elephant killing at over 90 sites in Africa and
94 Asia (CITES Secretariat 2019; Fig. 1). MIKE monitors poaching levels and trends by analysing data associated
95 with elephant carcasses detected at MIKE sites. According to MIKE protocols, illegal killing includes poaching
96 to harvest ivory as well as mortality related to human-elephant conflict (though only ~3% of all carcass records
97 are associated with conflict; CITES Secretariat 2022). Trends in illegal killing from multiple sites are aggregated
98 to the sub-regional and continental levels to help inform international decisions on the ivory trade and
99 elephant conservation at various inter-governmental wildlife trade forums (CITES Secretariat 2019). The
100 intensity of illegal killing for each site and year is measured as the Proportion of Illegally Killed Elephants (PIKE;
101 see Methods). By using PIKE as an index of relative poaching rates and by considering patterns across all
102 populations, we seek to identify general drivers/facilitators of illegal killing across the continent. Our analysis
103 does not, therefore, necessarily identify factors that may be important at a few sites where absolute numbers
104 of illegally killed elephants may be high.

105

106 When seeking to identify factors associated with elephant poaching, it is essential to understand what drives
107 the decisions of key actors in the system. It is important to explore factors that may help explain the full range
108 of drivers and facilitators of illegal killing. Oyanedel et al. (2020) review two main approaches to studying crime
109 and non-compliance with rules; the actor-based approach considers the motivations of individual people to

110 comply or not, while opportunity-based approaches consider how the immediate environment/context may
111 create opportunities for non-compliance. For example, poverty may act on the motivations of individuals to
112 be complicit in illegal killing, while corrupt park officials or low law enforcement capacity may create the
113 context that facilitates this killing. Poaching of high-value species like elephants and rhinoceros is driven
114 primarily by criminal networks or syndicates as opposed to opportunistic subsistence hunters (Warchol 2004;
115 Underwood et al. 2013; Douglas & Alie 2014; Titeca 2019). Why do these networks choose to operate in the
116 countries and sites that they do, at the times and in the ways that they do? A second set of decision-makers
117 are individuals who choose to join hunting operations on the ground, to be complicit with, or turn a blind eye
118 to, illegal killing in their local areas. The connection between higher-level syndicates and local poachers is often
119 fluid, with syndicates relying on middlemen to acquire ivory from a wide array of poachers (Wasser et al.,
120 2022). We are interested in understanding what factors influence the decisions of both groups.

121

122 To address our research aim, we took a hypothesis-driven approach that involved four stages:

123

- 124 (1) First, we reviewed evidence from the literature to generate hypotheses about socio-economic,
125 political, and environmental factors (or covariates) that may plausibly drive, facilitate, motivate, or
126 hinder the illegal killing of elephants at different scales (from site-level to national to global).
- 127 (2) Second, for each covariate identified we reviewed available datasets and assessed how well they
128 represented the factor of interest (for example, we assessed four alternative measures of
129 wealth/poverty).
- 130 (3) Third, we ranked each covariate by both the plausibility of the hypotheses associated with it (strength
131 of logic and evidence in the literature) and the quality of available datasets.
- 132 (4) Fourth, covariates with adequately high plausibility and data quality were tested for associations with
133 annual data on the illegal killing of elephants from 64 African MIKE sites in 30 countries over 19 years
134 (2002-2020; Fig. 1). This established the degree of support for each hypothesis in (1). We fitted a
135 Bayesian hierarchical Generalised Linear Mixed Model to the poaching/covariate data, with site, year,
136 site-year, and country random effects to fit the data structure. Model selection was performed using
137 LASSO-regularisation (26). Regularisation and multiple random effects tend to reduce the effect sizes
138 and precision of poorly supported covariates (Tibshirani 1996; Zuur et al. 2009a), helping ensure that
139 only those covariates with strong empirical associations with the illegal killing of elephants were
140 identified as important (see Methods).

141

142 We build on similar previous analyses of correlates of elephant poaching (Burn et al. 2011; Hauenstein et al.
143 2019) by taking advantage of several years of additional poaching data, data from several additional sites, as

144 well as improved covariate datasets not previously tested (Table 1). This includes geo-referenced data on
145 armed conflicts in the vicinity of monitored elephant populations (Sundberg & Melander 2013), internationally
146 comparable wealth and development data recently constructed from long-term surveys of households
147 adjacent to monitored sites (Smits & Steendijk 2015; Smits & Permanyer 2019), improved measures of site-
148 level law enforcement capacity (updated MIKE assessments; see Supplementary Material S2), data on site
149 accessibility (Weiss et al. 2018), and a newly collated global dataset on 3012 raw elephant ivory price samples
150 (Do et al. 2021) as a proxy for ivory demand (Table 1). Furthermore, our extensive review of evidence to
151 generate and interrogate specific hypotheses and associated data sources further advances previous work and
152 helps us better scrutinise possible mechanisms underlying complex relationships, such as those between
153 illegal killing and poverty or armed conflict.

154

155 **Methods**

156

157 *MIKE sites and data on the illegal killing of elephants*

158

159 Here we use 19 years (2002-2020) of annual elephant carcass data (collected mostly by wildlife rangers) from
160 64 protected sites in 30 African countries (Fig. 1). Levels of illegal killing are estimated for each site, each year,
161 as the Proportion of Illegally Killed Elephants (PIKE): the number of illegally killed elephant carcasses detected
162 as a proportion of all carcasses detected (including natural mortalities, management related deaths, and
163 mortalities of unknown cause). Some sites were established more recently, and each site has a variable
164 number of years of PIKE data (Fig. 1), so our final data set consisted of 780 site-year observations of PIKE. The
165 PIKE index is subject to several biases (such as sensitivity to natural mortality variation and higher detectability
166 of poached versus natural mortalities in different habitats), but also has several advantages such as being
167 relatively robust to variation in patrol effort and elephant density (see <https://citesmike.org/analysis> for a full
168 discussion). The index has also been profitably used in various published analyses (Burn et al. 2011; Hauenstein
169 et al. 2019; Schlossberg et al. 2020a). Our rainfall anomaly covariate also partly controls for changes in
170 drought-related natural mortality (Table 1).

171

172 *Statistical model*

173

174 To match the data structure, we used a Bayesian hierarchical Generalized Linear Mixed Model (GLMM) with a
175 binomial error structure to determine which covariates had a strong empirical association with PIKE across
176 sites, countries, and years. We used a PIKE-covariate model previously developed by Hauenstein et al. (2019)
177 with the significant addition of a site-year random effect alongside the site, country, and year random effects.
178 This error structure was chosen to represent the data structure, account for pseudo replication at the different
179 levels, and ensure a more conservative interpretation of main effects. The site-year effect deals with pseudo-

180 replication of multiple carcass observations within a site-year while also reducing the possibility of false
 181 positives for the main site-year effects like wealth and armed conflict (by reducing effect precision; Zuur et al.
 182 2009b). The site-year effect also substantially improved model fit (Bayesian p-value test for goodness of fit;
 183 see below). Model selection was performed using LASSO regularization which penalizes overly complex
 184 models by shrinking covariate effects towards zero (Tibshirani 1996; Tredennick et al. 2021). Our model was
 185 conservative in that the multiple random effects and LASSO regularization ensured that a very strong empirical
 186 association between a particular covariate and PIKE is required for sufficient evidence of an effect.

187
 188 We model PIKE for each site-year observation by treating the number of illegally killed carcasses detected ($N_{illegal_{sy}}$) at each site (s) and year (y) as a binomial random variable:

$$190 \quad N_{illegal_{sy}} \sim \text{Binomial}(PIKE_{sy}, N_{total_{sy}})$$

191
 192
 193 where $N_{total_{sy}}$ is the total number of carcasses detected at each site and year. We then model PIKE as a
 194 function of the 11 covariates and normally distributed random intercepts (\mathcal{N}) for site, site-year, year, and
 195 country:

$$196 \quad \text{logit}(PIKE_{sy}) = \beta_0 + \sum_{k=1}^6 \beta_k X_{sy} + \beta_7 Gov_{country \ni s, y} + \mathcal{N}(\mu_{site}, \sigma_{site}) + \mathcal{N}(\mu_{year}, \sigma_{year}) + \mathcal{N}(0, \sigma_{site-year}) + \mathcal{N}(0, \sigma_{country})$$

197
 198
 199
 200 Where $Gov_{country \ni s, y}$ represents the governance quality of the country that contains site s , in the year y .
 201 X_{sy} represents the six site-by-year covariates (Table 1). We model the hierarchical level means for the site
 202 random intercept (μ_{site}) as a function of the site covariates that had only one measurement across all years
 203 (area of site, law enforcement capacity, and travel time to the nearest city):

$$204 \quad \mu_{site} = \beta_9 Area_{site} + \beta_{10} LawEnf_{site} + \beta_{11} TravelTime_{site}$$

205
 206
 207 Finally, we model the hierarchical level mean for the year random intercept as a function of the global trend
 208 in the price of elephant ivory:

$$209 \quad \mu_{year} = \beta_{12} IvoryPrice_{year}$$

210
 211
 212 We fitted the model using Markov chain Monte Carlo (MCMC) sampling, implemented using the software JAGS
 213 (Plummer 2003), integrated with the R package R2jags (Su & Yajima 2015). We found that 100 000 MCMC
 214 iterations with a 50 000 burn in was sufficient to ensure convergence, which was confirmed by visual
 215 examination of chain-iteration trace plots as well as Gelman Rubin potential scale reduction factor (\hat{R}) values

216 of less than 1.1. We used gamma (1,1) priors for the standard deviations of the site, year, site-year, and country
217 random intercepts, and Laplace priors on the covariate coefficients to achieve LASSO regularization (see
218 Hauenstein et al. 2019 for details). All covariates were Z-transformed to ensure the same scale.

219

220 To test model fit, we used the model equation to simulate response (PIKE) data and then compared
221 discrepancy measures (observed versus predicted) for both the empirical and simulated data using Bayesian
222 p-values (Kéry & Royle 2020). Most covariates had complete data, however the trend in ivory price was missing
223 data for the years 2016-2020, rainfall anomaly data were missing for the year 2020, governance data were not
224 available for 2020, and law enforcement capacity and community participation data were missing for 6 of the
225 64 sites. We imputed missing data for these covariates using draws from a standard normal distribution, noting
226 that covariates were standardized to this scale (van Buuren & Groothuis-Oudshoorn 2011). Finally, the
227 ‘shrinkage’ effect helped ensure that estimated covariate effects were influenced more by sites with more
228 reliable estimates of PIKE (by virtue of larger carcass sample sizes) (Burn et al. 2011).

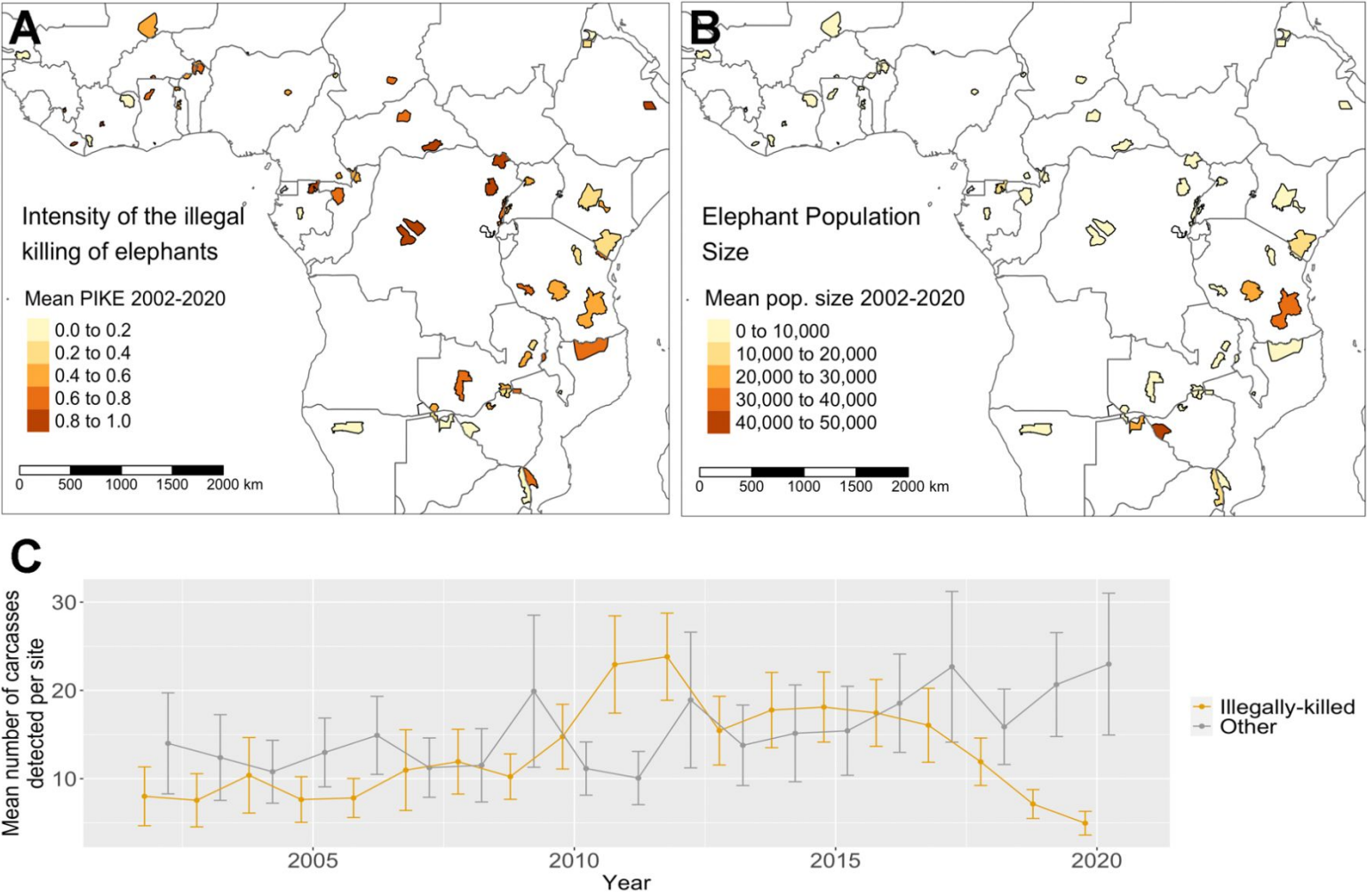
229

230 To test model predictive performance, we split the raw data into training and testing sets, using a 75% to 25%
231 random split. We then compared observed PIKE values to median PIKE estimates for the testing set, based on
232 5000 MCMC samples of the model fitted to the training data only, and calculated R^2 values for the correlation.
233 Then, to account for spatial dependencies in the data (Roberts et al. 2016), we tested predictive performance
234 by excluding 15 randomly selected MIKE sites (~25% of all observations) for the training set and then followed
235 the same procedures as above for testing. Finally, to estimate the proportion of spatial, temporal, and spatio-
236 temporal variation in PIKE accounted for by the covariates (fixed effects), we compared the size of the variance
237 components of the random effects in the full model to a model with only the random effects (a proportional
238 change in variance analysis following equation 31 in Nakagawa & Schielzeth 2013).

239

240 Due to correlations between the wealth and development covariates (Supplementary Material Fig. S1), we
241 constructed several supplementary models for these covariates (see Results). Also, the literature suggests that
242 the effects of armed conflict (disruptions to law enforcement, socio-economic change, corruption, and
243 lawlessness) may not be immediate (Douglas & Alie 2014; Gaynor et al. 2016) . Therefore, we present models
244 with conflict intensity measured for each site as the total battle deaths in the current year, over two years (the
245 current year and previous year), three years (the current and previous two years), and five years (the current
246 and previous four years).

247



248

249 **Figure 1.** The 64 African sites contributing to the programme for Monitoring the Illegal Killing of Elephants (MIKE). (A) The intensity of the
 250 illegal killing of elephants at each site (measured as the Proportion of Illegally Killed Elephants; PIKE, see Methods). (B) Mean elephant
 251 population sizes from the African Elephant Database (4). (C) The mean number of carcasses detected per site (mostly by wildlife rangers)
 252 between 2002 and 2020.

Table 1: The 12 factors/covariates (out of 20 reviewed) identified as having sufficient plausibility and data quality for testing for empirical associations with the illegal killing of elephants (PIKE; Proportion of Illegally Killed Elephants). Evidence for the hypothesis underlying each covariate, the candidate data sources reviewed for each covariate (e.g., four measures of wealth/poverty were considered), details on how data were extracted to sites/years/countries, and information on the eight excluded covariates are included in Supplementary Materials section S2 and S3. All correlations between covariates were $r < 0.6$, except wealth and development which were modelled separately (see Methods and Supplementary Material Fig. S1)

Factor (plus proxy data and link)	Hypothesis for how factor might influence poaching (PIKE)	Scale
Drivers: factors hypothesised to drive illegal killing		
Ivory demand (Annual trend in global elephant ivory price)	Ivory demand may incentivise illegal killing. If demand increases (e.g., due to increased disposable income) and supply cannot meet demand, ivory price may increase and further incentivise illegal killing*.	Global-by-year
Facilitators: factors hypothesised to facilitate illegal killing and ivory trafficking		
Governance quality (World Governance Indicators)	Poor governance may facilitate illegal killing at the site level and the trafficking of ivory within and out of source countries as officials (park managers and border staff) accept bribes or turn a blind eye.	Country-by-year
Accessibility (Travel time from site to the nearest city)	Sites that are easier for syndicates and hunters to access, and from which ivory can be easily and quickly transported, may experience higher levels of illegal killing.	Site
Accessibility (Size/area of site)	Smaller sites have a higher edge/area ratio making it easier for hunters to access and leave quickly, while larger sites may be difficult to police	Site
Armed conflict (Total battle deaths per site-year derived from the Uppsala Conflict Geo Dataset)	Armed conflicts lead to institutional and socioeconomic changes that may facilitate illegal killing, or ivory may be used to fund the operations of warring militias.	Site-by-year
Elephant populations (Size and density)	Sites with larger or more dense elephant populations may be more attractive targets to hunters and syndicates due to higher encounter rates.	Site-by-year
Motivators: factors hypothesised to increase or decrease the motivation to poach elephants		
Household wealth (Sub-national Household Wealth)	The socio-economic conditions of poverty may compel individuals to engage with illegal killing to earn income to meet basic needs, in the absence of viable alternatives.	Site-by-year
Human development (Sub-national Human Development Index - income/health/education)	Less developed communities (not necessarily in poverty) may be more likely to participate in or facilitate illegal killing to earn extra income or through turning a blind eye.	Site-by-year
Law enforcement capacity (MIKE LE Capacity Assessments)	Enhanced law enforcement allows for more committed and effective rangers, more effective apprehension and deterrence, and may thus result in lower illegal killing.	Site
Others: Confounding factors which are unrelated to illegal killing but that may influence the PIKE index		
Precipitation/drought (Rainfall anomaly from CHIRPS data)	PIKE is sensitive to natural mortality rates, so factors explaining natural mortality variation (e.g., rainfall/drought) may explain variation in PIKE both among sites and over time within a site.	Site-by-year
Carcass detectability (Vegetation density from MODIS NDVI)	Densely vegetated sites may have higher PIKE due to low detectability of natural mortalities which do not have the same detection cues as illegally killed carcasses (forest may also help conceal hunters).	Site-by-year
Elephant species (forest or savannah) (delineation from IUCN Red List assessments)	For various difficult to measure reasons, previous evidence suggests forest elephants may suffer higher poaching rates than savannah elephants, which may explain variation in the PIKE index across the continent.	Site (Population)
*We identified price as the best demand proxy, though price is dynamically determined by both supply and demand (See Supplementary Material S2 for a full discussion).		

253 Results

254 We identified 20 plausible covariates of the illegal killing of elephants, of which a final set of 12 covariates
255 (those with adequately high plausibility and data quality) were tested in the statistical model to establish
256 support for the hypotheses underlying their influence on the illegal killing of elephants (see Table 1). More
257 detail on how each covariate considered in our analysis may relate to the decision-making of criminal
258 syndicates is included in Supplementary Material S2.

259

260 We found evidence for negative associations between the illegal killing of elephants and each of national
261 governance quality, site-level law enforcement capacity, and the wealth and health of households in the
262 vicinity of MIKE sites (Bayesian GLMM 90% credible intervals for covariate coefficients do not include zero:
263 Fig. 2). The credible interval for armed conflict intensity suggests that sites with more intense conflict (higher
264 total battle deaths by site and year) tend to have higher rates of illegal killing, but the evidence is not strong
265 (Fig. 2, 90% credible interval includes zero). We find no evidence for effects on the illegal killing of elephants
266 of the precipitation anomaly, vegetation density, elephant population size and density, travel time from the
267 site to the nearest city, or site area (km²). We also found evidence for a positive association between the global
268 annual trend in the price of elephant ivory (based on 3012 raw ivory price samples; see Supplementary
269 Material S2) and the temporal trend in the illegal killing of elephants as represented by PIKE (Fig. 2). Finally,
270 we found evidence that forest elephant populations tended to suffer higher rates of illegal killing than
271 savannah elephant populations (Fig. 2).

272

273 We also found a strong negative association between human development and the illegal killing of elephants
274 (Supplementary Material Fig. S2), a strong negative association between the illegal killing of elephants and the
275 health and income dimensions of subnational human development, and a positive association between illegal
276 killing and the education dimension (see Supplementary Material Fig. S3). Focussing in on the best-supported
277 site-level covariates, there are relatively consistent geographical patterns in the location of the top and bottom
278 15 sites for household wealth and health, but variation in law enforcement capacity is spread across the
279 continent (Fig. 4).

280

281 We explored the effect of armed conflict intensity further, to test whether the time-period over which it is
282 measured affects associations. Conflict aggregated over the current and previous year had a strong positive
283 association with the illegal killing of elephants (90% credible interval excludes zero: Supplementary Material
284 Fig. S4). However, we found a weaker association with conflict in the current year alone, and no evidence for
285 an effect of conflict intensity when measured over three- and five-year periods (Fig. S4).

286

287 Model predictive capacity was adequate to high, with R^2 of 0.36 for prediction of PIKE at 15 excluded sites
288 (90% CI 0.07-0.51) and R^2 of 0.73 (90% CI 0.62-0.81) for a random test-train split (see Methods). Bayesian p-
289 values >0.40 (see Methods) confirmed model fit for the main and supplementary models, as did a plot of
290 observed versus predicted PIKE values (Supplementary Material Fig. S5). The variance components of the site,
291 year, site-year, and country random effects in a random-effects-only model did not reduce significantly when
292 the covariates were added in the full model (Supplementary Material Fig. S6). This indicates that the covariates
293 left a large amount of unexplained variation in the illegal killing of elephants, though covariates were better
294 at explaining spatial versus temporal variation (larger declines in the variance components for the spatial
295 random effects; Fig. S6). The lambda parameter for the LASSO-regularisation in the main model was large
296 (1.92, 90% credible interval: 1.26-2.64) indicating relatively high shrinkage of covariate effects towards zero
297 (suggesting strong evidence for observed covariate effects).

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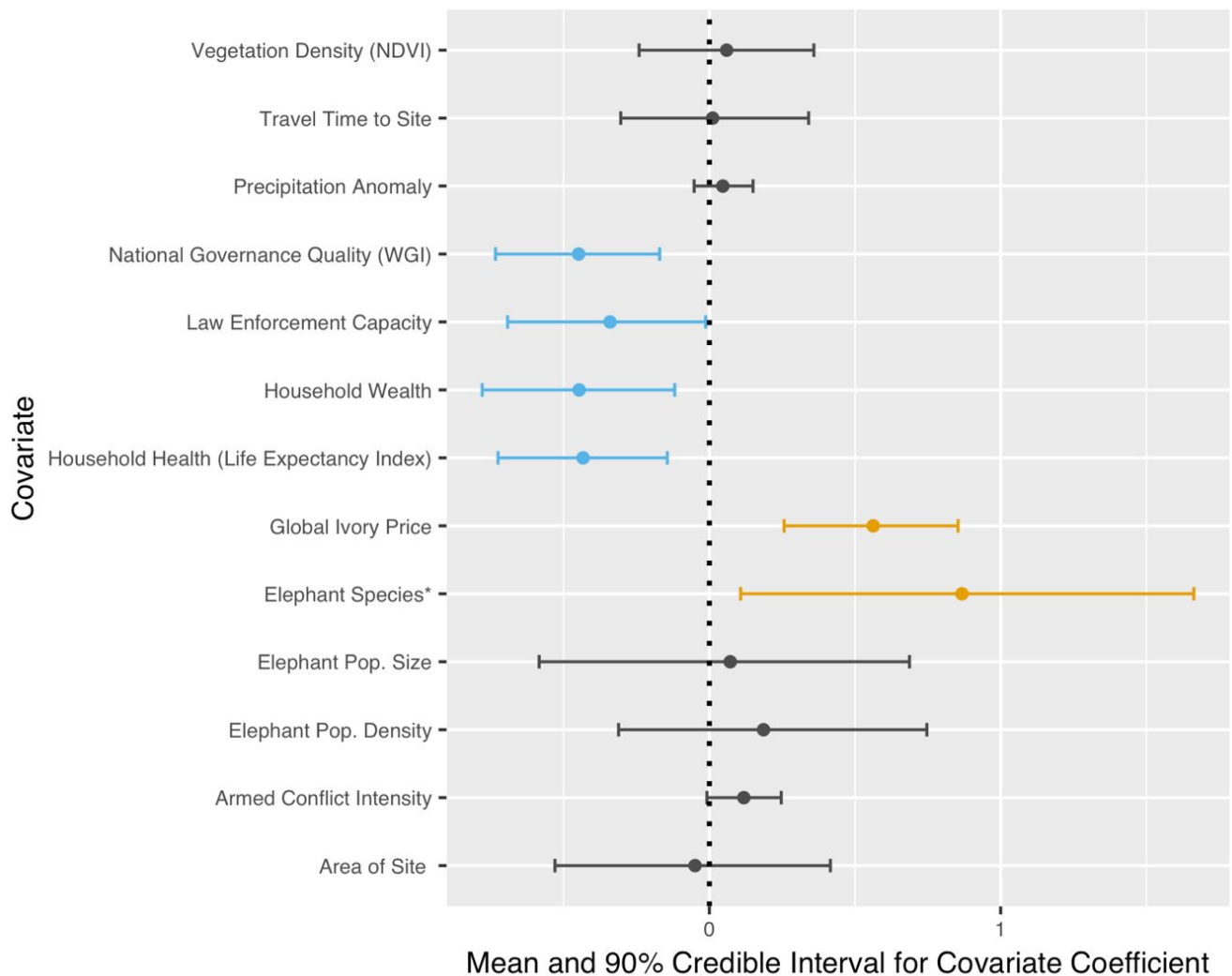
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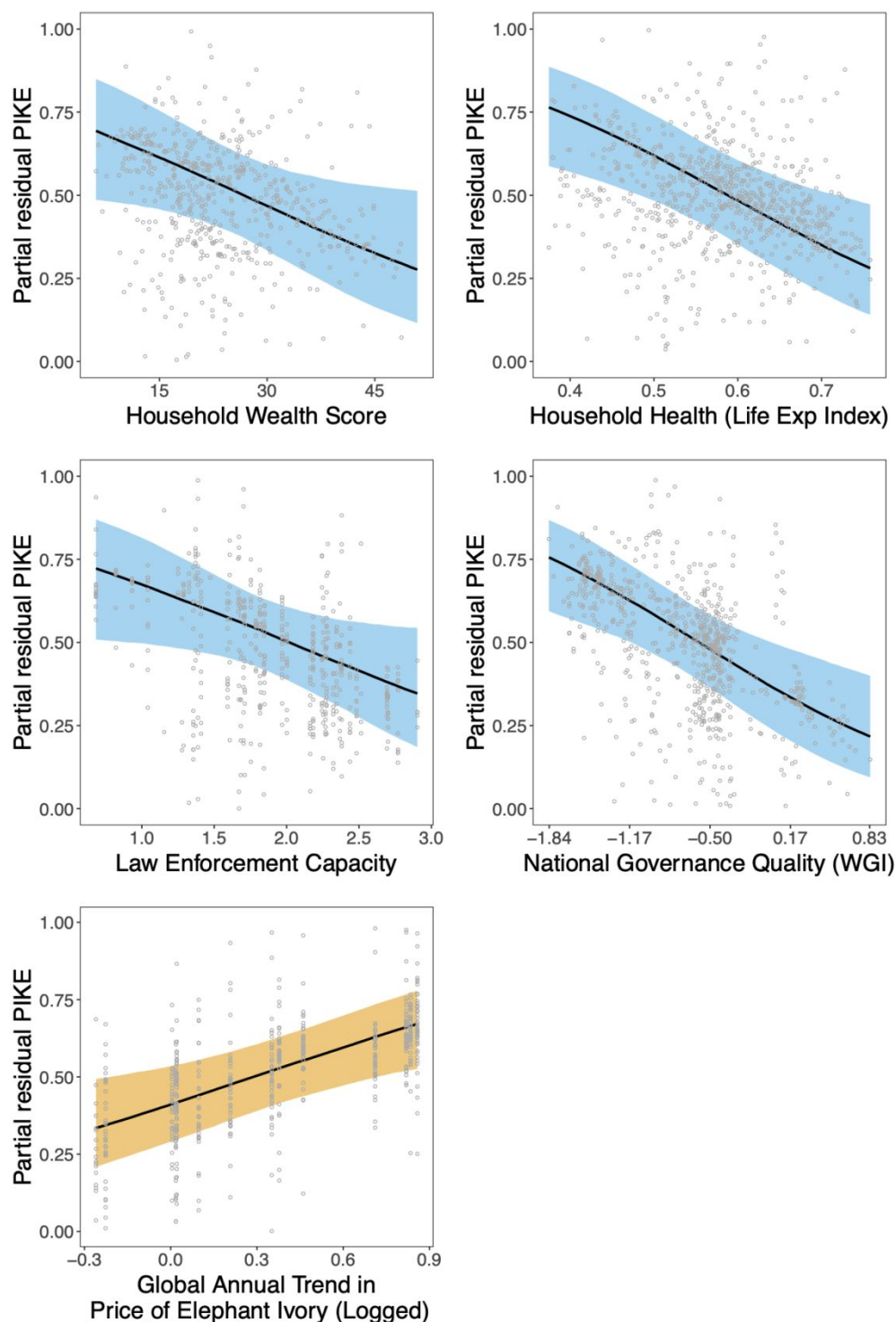
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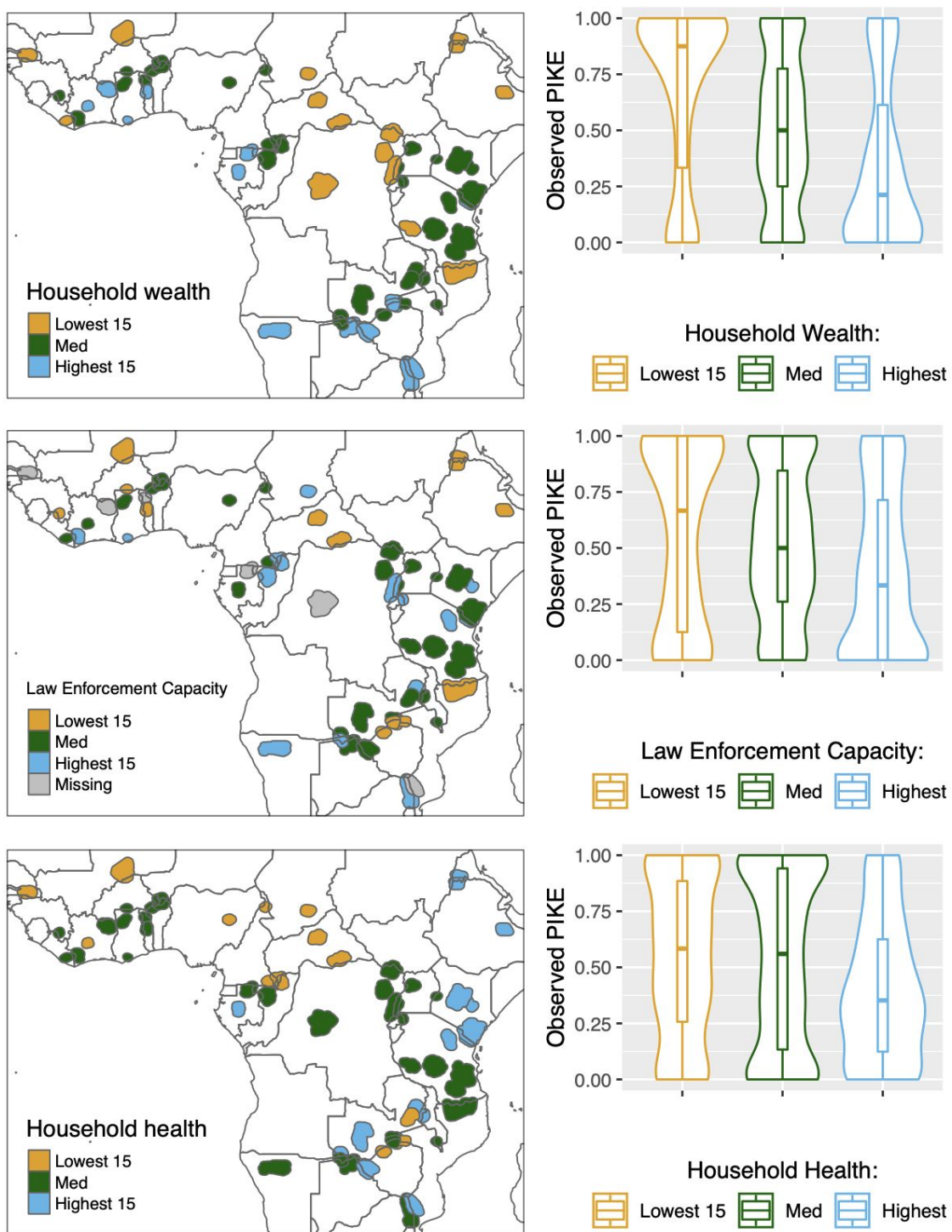
310

311 **Figure 2.** The effect of tested covariates on the illegal killing of elephants (PIKE), based on the LASSO-
 312 regulated Bayesian Generalised Linear Mixed Model. Blue lines (coefficient values <0) represent covariates
 313 with strong evidence for a negative effect (illegal killing tends to decrease as the covariate increases), while
 314 orange represents a strong positive effect. Points and bars represent mean and 90% credible intervals for
 315 covariate coefficients (5000 MCMC posterior samples). Covariates were standardized so coefficient effect
 316 sizes are directly comparable. Elephant species was coded as 0 for sites with savannah elephant (*Loxodonta*
 317 *africana*) populations and 1 for those with forest elephant populations, so values greater than 0 represent
 318 higher estimated illegal killing for forest elephants.



319

320 **Figure 3.** The estimated effect of well-supported covariates (90% credible interval for their effect excludes
 321 zero) on the proportion of illegally killed elephants (PIKE), as represented by conditional effects (partial
 322 residuals account for other covariates and random effects) from the LASSO-regularised Bayesian Generalised
 323 Linear Mixed Model. Bands represent 90% credible intervals from 5000 MCMC samples, and grey circles
 324 represent response-scale partial residuals. Orange = positive association, blue = negative associations. The
 325 units for ivory price represent median residuals from a regression of log-transformed price data against
 326 several control variables (see Do et al. 2021).



327

328

329 **Figure 4. Right panels:** Observed PIKE (Proportion of Illegally Killed Elephants) for different categories of
 330 MIKE sites ordered by the well-supported site-level covariates (Household Wealth, Household Health, and
 331 Law Enforcement Capacity), with categories representing the 15 MIKE sites with the highest and lowest
 332 mean values for each covariate. “Med” represents the 34 sites with intermediate values for each covariate
 333 (there were 64 sites with data in our sample). Observed PIKE is summarized using violin plots (showing data
 334 distribution kernels) and box plots (horizontal lines are median and upper/lower quartiles). **Left panels:**
 335 Maps of the location of the MIKE sites in each of the categories for each covariate.

336 Discussion

337

338 The unsustainable and illegal killing of elephants for ivory is ongoing across Africa (Wittemyer et al. 2014;
339 Schlossberg et al. 2020a). We found evidence to support the hypotheses that strong national governance,
340 higher levels of local human development (health and wealth), and stronger site-level law enforcement
341 capacity help mitigate elephant poaching. We also found evidence consistent with the hypothesis that
342 demand-driven increases in ivory price may lead to greater incentives for illegal killing of elephants across
343 Africa. Addressing these systemic drivers of poaching will require wider policies and interventions beyond the
344 traditional remit of biodiversity conservation, such demand reduction in consumer countries, reforms to
345 government institutions to promote greater accountability and transparency, and programmes to promote
346 adequate access to educational, health, and economic opportunities where they are lacking. While such
347 interventions are of course an enormous task and already at the forefront of the global Sustainable
348 Development Goals, our results suggest they will have co-benefits for biodiversity conservation.

349

350 Hauenstein et al. (2019) found similar associations between Africa-wide elephant killing and poverty,
351 corruption, and ivory price. However, we used a more direct and finer-scale measure of poverty (household
352 wealth, rather than infant mortality rate), a more direct measure of ivory prices (global elephant ivory price
353 compared to mammoth ivory prices), and data for 11 additional sites and three additional years. We also used
354 a more comprehensive measure of law enforcement capacity than Hauenstein et al. (see Supplementary
355 Material S2) and found stronger evidence for a mitigating effect on illegal killing. In another similar analysis,
356 Schlossberg et al. (2020b) did not find correlations between elephant mortality and human national human
357 development or governance, although they acknowledge lower statistical power (they focussed on savannah
358 elephants in 17 countries while we focus on both savannah and forest elephants across 30 countries). We
359 considered using Schlossberg et al's (2020b) measure of poverty (the Night Lights Poverty Index), but most
360 MIKE sites are in rural areas so there is little contrast in light intensity among sites. Our household wealth
361 dataset is based on a local, direct, and internationally comparable metric of material well-being (Smits &
362 Steendijk 2015) and had greater contrast among sites.

363

364 The health dimension of subnational human development that we used is based on the under-5 mortality rate
365 (Smits & Permanyer 2019), so the observed positive association with PIKE accords with Hauenstein et al. (2019)
366 who found that PIKE was positively associated with infant mortality rate. However, our household wealth and
367 health (infant mortality) covariates were not strongly correlated, and both had an effect, suggesting that
368 wealth levels affect poaching over and above the health effects observed here and by Hauenstein et al. (2019).
369 Thus, our results provide more conclusive evidence that illegal elephant killing is related to local poverty.

370

371 Our observed wealth effect provides support for the hypothesis that local socio-economic deprivation may
372 increase the likelihood of elephants being illegally killed. One interpretation might be that in areas of economic

373 deprivation, local residents participate in illegal killing to meet their basic needs or earn extra income, in the
374 absence of viable alternatives. Another interpretation might be that criminal ivory syndicates seeking to
375 recruit local hunters target these areas because they are able to operate more effectively there (for a range
376 of possible reasons). Previous work points to exceedingly high levels of illegal killing in central Africa and the
377 northern Mozambique southern Tanzania landscape (Maisels et al. 2013; Wasser et al. 2015), which may
378 explain our results, in that MIKE sites in these regions had amongst the lowest household wealth scores (Fig.
379 4). Wealth scores near all MIKE sites were low by international standards (<45 on a 0-100 scale; Smits &
380 Steendijk 2015), yet we still found that PIKE was higher for areas in more extreme poverty. This contrasts with
381 previous ethnographic work suggesting that individuals involved in illegal killing of high-value species like
382 rhinoceros and elephant are often not in poverty (Hübschle 2017; Paudel et al. 2020). The positive association
383 between illegal killing and the education dimension of the subnational Human Development Index accords
384 with some anecdotal evidence from the Serengeti and Katavi ecosystems in Tanzania where poachers were
385 found to be generally well-educated (which may facilitate selection by syndicates). However, causal
386 hypotheses need deep understanding through more focussed site-level research before they are accepted as
387 the reason behind observed associations (Duffy et al. 2016).

388

389 Market demand for wildlife products is one of the most well-evidenced factors driving the global illegal wildlife
390 trade (Wilkie et al. 2005; Sas-Rolfes et al. 2019). The positive ivory price effect we observed supports the
391 hypothesis that demand-driven increases in ivory price may lead to greater incentives for illegal killing, and
392 accords with previous work (Wittemyer et al. 2014; Hauenstein et al. 2019). While price is not a direct measure
393 of demand, and there may be multiple mechanisms behind a positive price-PIKE relationship, we considered
394 price to be the most robust available proxy for ivory demand (see Supplementary Material S2 for a full
395 discussion). However, the relationship between ivory price and illegal killing may be reciprocal (price affects
396 motivations to supply ivory and supply affects price) and stockpiling and speculative trading in ivory are known
397 to occur. Notably, a comprehensive recent analysis by Do et al. (2021) of associations between a proxy
398 ("instrumental variable") for ivory price and PIKE found an inelastic relationship, whereby PIKE increased less-
399 than-proportionately as price increased (Do et al. 2021). They used gold price as their instrumental variable to
400 control for possible endogeneity (whereby ivory price is correlated with other unmeasured drivers of illegal
401 killing). However, low elasticity between price and PIKE does not necessarily imply no relationship, but rather
402 that the effect is small in the observed data range. Given the close correlation Do et al. (2021) found between
403 ivory and gold prices, it is possible that our positive ivory price effect may be due to geopolitical shifts in the
404 global economy (as also reflected in gold prices) rather than factors specific to the ivory market.

405

406 Our results provide support for the hypothesis that enhanced law enforcement capacity reduces the illegal
407 killing of elephants (which may operate through apprehension or deterrence of offenders). Criminal syndicates
408 are more likely to target areas where the risk of apprehension is lower (Oyanedel et al. 2020). Similar evidence
409 was found in studies in Tanzania, Zambia, and Malawi (Jachmann & Billiow 1997; Hilborn et al. 2006; Moore

410 et al. 2018). Although we selected our law enforcement covariate as the most robust of several considered
411 (Supplementary Material S2), it does not account for changes in law enforcement capacity over time and the
412 tendency to under- or overestimate law enforcement capacity may vary by site according to personnel
413 (although experienced personnel provided the assessments). Finally, it is also possible that sites with higher
414 law enforcement and patrolling capacity detect a higher proportion of available natural mortalities, which
415 would lead to lower PIKE scores.

416

417 The link between corruption and organised is well established in the literature (Buscaglia and van Dijk 2003).
418 There is growing evidence that poor governance may negatively affect various aspects of biodiversity
419 protection (Smith et al. 2003; Wright et al. 2007; Sundström 2016). We observed governance quality to be
420 strongly and negatively associated with the illegal killing of elephants, as in previous analyses of similar data
421 (Burn et al. 2011; Hauenstein et al. 2019). Our result also accords with Bennett (2015) who describes how
422 bribery and corruption opportunities exist all along ivory supply and value chains, where officials may turn a
423 blind eye to, or actively engage in, site-level illegal killing, and ivory trafficking within and between countries.
424 van Uhm & Moreto (2018) found that wildlife poachers in Uganda, Russia, China and Morocco and traders
425 may interact with government enforcement agents in a diversity of corrupt ways that can facilitate harvest,
426 transport, processing, and export of wildlife products.

427

428 The strong elephant species effect suggests that forest elephants on average suffer higher rates of illegal killing
429 compared to savanna elephants (Maisels et al. 2013, Wittemyer et al. 2014). The species effect is interesting
430 in that it is over and above any effect due to differences between savannah and forest elephant populations
431 in vegetation density, precipitation, population density, or any other effects already captured in other
432 covariates. This may, however, represent a geographic region effect as the vast majority of forest elephant
433 populations are in West and Central Africa while savannah populations mostly occupy East and Southern
434 Africa. One possible explanation might be that natural mortalities tend to be harder to detect in forested
435 environments, artificially inflating PIKE estimates. However, we would expect the vegetation density covariate
436 to capture this effect. Maisels et al. (2013) highlight expanding infrastructure and encroachment into core
437 elephant habitat as a key driver of forest elephant poaching. While the difference might be explained by
438 demand for harder Forest elephant ivory for certain items such as name seals and musical instrument
439 components in key consumer countries like Japan, this specific demand has largely declined since its peak in
440 the 1970s and 1980s (Nishihara, 2012).

441

442 It is important to note that our analysis does not necessarily identify factors that have led to the largest
443 absolute number illegally-killed elephants. It is possible that the factors driving large numbers of elephant
444 killings at a handful of sites (such as observed for Selous and Rungwa/Ruaha in Tanzania around 2010-2013)
445 may be different from the drivers/facilitators of illegal killing that are general across sites (as identified in our
446 analysis). However, the goal of this paper is to find common patterns across the continent, rather than try

447 and explain drivers of poaching at a few key 'hotspot' sites. Furthermore, genetic seizure analyses suggest
448 poaching hotspots have shifted over the last 20 years, the period of our analysis (Wasser et al. 2015, Wasser
449 & Gobush 2019). Our analysis across the whole continent and relatively long time period means we can learn
450 something useful about tackling future hotspots.

451

452 Our results must be considered in the light of the limitations of the underlying datasets. MIKE data do not
453 cover all Africa elephant populations and the PIKE index may be sensitive to natural mortality rates and
454 differential detectability of illegally killed carcasses and natural mortalities (see Methods). Also, measuring
455 factors like wealth and law enforcement accurately and in a comparable way over many sites and countries is
456 difficult, and so covariate data may be biased and incomplete. Furthermore, many plausible drivers of the
457 illegal killing of elephants cannot be adequately captured in a covariate. Global one-off events, or significant
458 local events, may influence illegal killing but remain unmeasured. Finally, our analyses of proportional change
459 in variance and model predictive performance suggests that much variation in PIKE remains unexplained by
460 our covariates. This is perhaps not surprising given that illegal killing is influenced by a complexity of human
461 decision-making within equally complex social and political institutions and networks affecting both offenders
462 and law enforcement, which themselves interact with ecological factors and change over time. It is likely that
463 there are many site, year, and country-level idiosyncrasies that cannot easily be captured in a covariate.

464

465 Notwithstanding these caveats, our approach of seeking a hypothesis-driven *a priori* understanding of the
466 dynamics of illegal elephant killing and management, identifying the best available covariates to represent
467 these dynamics, and using a tailored statistical modelling approach, helped us shed light on drivers and
468 facilitators of illegal elephant killing across Africa. Overall, our results suggest that addressing system-level
469 challenges at a variety of scales (poor governance, low human development, and ivory market dynamics) is
470 essential to tackling illegal elephant killing, alongside the traditional focus on law enforcement. This
471 corroborates broader work that has highlighted the importance of these more ultimate drivers of the global
472 illegal wildlife trade (Duffy et al. 2016; Sas-Rolfes et al. 2019; Liew et al. 2021).

473

474 **Supporting Information**

475

476 ~~Additional information is available in Supplementary Materials:~~

477 Additional information is available in Supplementary Materials:.

478

479 Raw data, R statistical code, and instructions for reproducing this analysis are available online within the
480 *Harvard Dataverse* repository: <https://doi.org/10.7910/DVN/GNI6DS>

481

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483

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1 **Drivers and facilitators of the illegal killing of elephants across 64 African sites**

2

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40 **Abstract**

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42 Ivory poaching continues to threaten African elephants. We (1) used criminology theory and literature
43 evidence to generate hypotheses about factors that may drive, facilitate, or motivate poaching, (2) identified
44 datasets representing these factors, and (3) tested those factors with strong hypotheses and sufficient data
45 quality for empirical associations with poaching. We advance on previous analyses of correlates of elephant
46 poaching by using additional poaching data and leveraging new datasets for previously untested explanatory
47 variables. Using data on 10,286 illegally-killed elephants detected at 64 sites in 30 African countries (2002-
48 2020), we found strong ~~strong~~ evidence to support the hypotheses that the illegal killing of elephants is
49 associated with poor national governance, low law enforcement capacity, low household wealth and health,
50 and global elephant ivory prices. Forest elephant populations ~~tended to suffer~~ed higher rates of illegal killing
51 than savannah elephants. We found only weak evidence that armed conflicts may increase the illegal killing
52 of elephants, and no evidence for effects of site accessibility, vegetation density, elephant population density,
53 precipitation, or site area/~~size~~. Results suggest that addressing wider systemic challenges of human
54 development, corruption, and consumer demand would help reduce poaching, corroborating broader work
55 highlighting these more ultimate drivers of the global illegal wildlife trade.

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77 **Introduction**

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79 The illegal wildlife trade is one of the highest value illicit trade sectors globally, threatening both human well-
80 being and biodiversity (Sas-Rolfes et al. 2019; Esmail et al. 2020). African elephant populations have
81 experienced significant declines (~30%) since 2006 (Chase et al. 2016; Thouless et al. 2016), correlating with
82 high rates of illegal killing (Wittemyer et al. 2014; Schlossberg et al. 2020a) and large seizures of trafficked
83 ivory (Underwood et al. 2013; Wasser et al. 2015). This threat to a charismatic species results in lost tourism
84 revenues for African states (Naidoo et al. 2016), dilutes the important ecosystem function of elephants
85 (Robson et al. 2017) and results in both hunters and rangers losing their lives (Büscher & Ramutsindela 2016;
86 Belecky et al. 2019). Conservation responses have involved a diversity of local and international interventions,
87 from law enforcement and community engagement at the local level, to demand reduction and global ivory
88 trade bans.

89

90 Our aim in this research was to help inform strategies to tackle elephant poaching by empirically identifying
91 local to global factors that may drive or facilitate poaching across Africa. The Convention on the International
92 Trade in Endangered Species of Fauna and Flora (CITES) established the Monitoring of the Illegal Killing of
93 Elephants (MIKE) programme in 2002 to monitor rates of illegal elephant killing at over 90 sites in Africa and
94 Asia (CITES Secretariat 2019; Fig. 1). MIKE monitors poaching levels and trends by analysing data associated
95 with elephant carcasses detected at MIKE sites. According to MIKE protocols, illegal killing includes poaching
96 to harvest ivory as well as mortality related to human-elephant conflict (though only ~3% of all carcass records
97 are associated with conflict; CITES Secretariat 2022). Trends in illegal killing from multiple sites are aggregated
98 to the sub-regional and continental levels to help inform international decisions on the ivory trade and
99 elephant conservation at various inter-governmental wildlife trade forums (CITES Secretariat 2019). The
100 intensity of illegal killing for each site and year is measured as the Proportion of Illegally Killed Elephants (PIKE;
101 see Methods). By using PIKE as an index of relative poaching rates and by considering patterns across all
102 populations, we seek to identify general drivers/facilitators of illegal killing across the continent. Our analysis
103 does not, therefore, necessarily identify factors that may be important at a few sites where absolute numbers
104 of illegally killed elephants may be high.

105

106 When seeking to identify factors associated with elephant poaching, it is essential to understand what drives
107 the decisions of key actors in the system. It is important to explore factors that may help explain the full range
108 of drivers and facilitators of illegal killing. Oyanedel et al. (2020) review two main approaches to studying crime
109 and non-compliance with rules; the actor-based approach considers the motivations of individual people to

110 comply or not, while opportunity-based approaches consider how the immediate environment/context may
111 create opportunities for non-compliance. For example, poverty may act on the motivations of individuals to
112 be complicit in illegal killing, while corrupt park officials or low law enforcement capacity may create the
113 context that facilitates this killing. Poaching of high-value species like elephants and rhinoceros is driven
114 primarily by criminal networks or syndicates as opposed to opportunistic subsistence hunters (Warchol 2004;
115 Underwood et al. 2013; Douglas & Alie 2014; Titeca 2019). Why do these networks choose to operate in the
116 countries and sites that they do, at the times and in the ways that they do? A second set of decision-makers
117 are individuals who choose to join hunting operations on the ground, to be complicit with, or turn a blind eye
118 to, illegal killing in their local areas. The connection between higher-level syndicates and local poachers is often
119 fluid, with syndicates relying on middlemen to acquire ivory from a wide array of poachers (Wasser et al.,
120 2022). We are interested in understanding what factors influence the decisions of both groups.

121

122 To address our research aim, we took a hypothesis-driven approach that involved four stages:

123

- 124 (1) First, we reviewed evidence from the literature to generate hypotheses about socio-economic,
125 political, and environmental factors (or covariates) that may plausibly drive, facilitate, motivate, or
126 hinder the illegal killing of elephants at different scales (from site-level to national to global).
- 127 (2) Second, for each covariate identified we reviewed available datasets and assessed how well they
128 represented the factor of interest (for example, we assessed four alternative measures of
129 wealth/poverty).
- 130 (3) Third, we ranked each covariate by both the plausibility of the hypotheses associated with it (strength
131 of logic and evidence in the literature) and the quality of available datasets.
- 132 (4) Fourth, covariates with adequately high plausibility and data quality were tested for associations with
133 annual data on the illegal killing of elephants from 64 African MIKE sites in 30 countries over 19 years
134 (2002-2020; Fig. 1). This established the degree of support for each hypothesis in (1). We fitted a
135 Bayesian hierarchical Generalised Linear Mixed Model to the poaching/covariate data, with site, year,
136 site-year, and country random effects to fit the data structure. Model selection was performed using
137 LASSO-regularisation (26). Regularisation and multiple random effects tend to reduce the effect sizes
138 and precision of poorly supported covariates (Tibshirani 1996; Zuur et al. 2009a), helping ensure that
139 only those covariates with strong empirical associations with the illegal killing of elephants were
140 identified as important (see Methods).

141

142 We build on similar previous analyses of correlates of elephant poaching (Burn et al. 2011; Hauenstein et al.
143 2019) by taking advantage of several years of additional poaching data, data from several additional sites, as

144 well as improved covariate datasets not previously tested (Table 1). This includes geo-referenced data on
145 armed conflicts in the vicinity of monitored elephant populations (Sundberg & Melander 2013), internationally
146 comparable wealth and development data recently constructed from long-term surveys of households
147 adjacent to monitored sites (Smits & Steendijk 2015; Smits & Permanyer 2019), improved measures of site-
148 level law enforcement capacity (updated MIKE assessments; see Supplementary Material S2), data on site
149 accessibility (Weiss et al. 2018), and a newly collated global dataset on 3012 raw elephant ivory price samples
150 (Do et al. 2021) as a proxy for ivory demand (Table 1). Furthermore, our extensive review of evidence to
151 generate and interrogate specific hypotheses and associated data sources further advances previous work and
152 helps us better scrutinise possible mechanisms underlying complex relationships, such as those between
153 illegal killing and poverty or armed conflict.

154

155 **Methods**

156

157 *MIKE sites and data on the illegal killing of elephants*

158

159 Here we use 19 years (2002-2020) of annual elephant carcass data (collected mostly by wildlife rangers) from
160 64 protected sites in 30 African countries (Fig. 1). Levels of illegal killing are estimated for each site, each year,
161 as the Proportion of Illegally Killed Elephants (PIKE): the number of illegally killed elephant carcasses detected
162 as a proportion of all carcasses detected (including natural mortalities, management related deaths, and
163 mortalities of unknown cause). Some sites were established more recently, and each site has a variable
164 number of years of PIKE data (Fig. 1), so our final data set consisted of 780 site-year observations of PIKE. The
165 PIKE index is subject to several biases (such as sensitivity to natural mortality variation and higher detectability
166 of poached versus natural mortalities in different habitats), but also has several advantages such as being
167 relatively robust to variation in patrol effort and elephant density (see <https://citesmike.org/analysis> for a full
168 discussion). The index has also been profitably used in various published analyses (Burn et al. 2011; Hauenstein
169 et al. 2019; Schlossberg et al. 2020a). Our rainfall anomaly covariate also partly controls for changes in
170 drought-related natural mortality (Table 1).

171

172 *Statistical model*

173

174 To match the data structure, we used a Bayesian hierarchical Generalized Linear Mixed Model (GLMM) with a
175 binomial error structure to determine which covariates had a strong empirical association with PIKE across
176 sites, countries, and years. We used a PIKE-covariate model previously developed by Hauenstein et al. (2019)
177 with the significant addition of a site-year random effect alongside the site, country, and year random effects.
178 This error structure was chosen to represent the data structure, account for pseudo replication at the different
179 levels, and ensure a more conservative interpretation of main effects. The site-year effect deals with pseudo-

180 replication of multiple carcass observations within a site-year while also reducing the possibility of false
 181 positives for the main site-year effects like wealth and armed conflict (by reducing effect precision; Zuur et al.
 182 2009b). The site-year effect also substantially improved model fit (Bayesian p-value test for goodness of fit;
 183 see below). Model selection was performed using LASSO regularization which penalizes overly complex
 184 models by shrinking covariate effects towards zero (Tibshirani 1996; Tredennick et al. 2021). Our model was
 185 conservative in that the multiple random effects and LASSO regularization ensured that a very strong empirical
 186 association between a particular covariate and PIKE is required for sufficient evidence of an effect.

187

188 We model PIKE for each site-year observation by treating the number of illegally killed carcasses detected ($N_{illegal_{sy}}$) at each site (s) and year (y) as a binomial random variable:

189

$$190 \quad N_{illegal_{sy}} \sim \text{Binomial}(PIKE_{sy}, N_{total_{sy}})$$

191

192 where $N_{total_{sy}}$ is the total number of carcasses detected at each site and year. We then model PIKE as a
 193 function of the 11 covariates and normally distributed random intercepts (\mathcal{N}) for site, site-year, year, and
 194 country:

195

$$196 \quad \text{logit}(PIKE_{sy}) = \beta_0 + \sum_{k=1}^6 \beta_k X_{sy} + \beta_7 Gov_{country \ni s, y} + \mathcal{N}(\mu_{site}, \sigma_{site}) + \mathcal{N}(\mu_{year}, \sigma_{year}) + \mathcal{N}$$

$$197 \quad (0, \sigma_{site-year}) + \mathcal{N}(0, \sigma_{country})$$

198

199 Where $Gov_{country \ni s, y}$ represents the governance quality of the country that contains site s , in the year y .
 200 X_{sy} represents the six site-by-year covariates (Table 1). We model the hierarchical level means for the site
 201 random intercept (μ_{site}) as a function of the site covariates that had only one measurement across all years
 202 (area of site, law enforcement capacity, and travel time to the nearest city):

203

$$204 \quad \mu_{site} = \beta_9 Area_{site} + \beta_{10} LawEnf_{site} + \beta_{11} TravelTime_{site}$$

205

206 Finally, we model the hierarchical level mean for the year random intercept as a function of the global trend
 207 in the price of elephant ivory:

208

$$209 \quad \mu_{year} = \beta_{12} IvoryPrice_{year}$$

210

211 We fitted the model using Markov chain Monte Carlo (MCMC) sampling, implemented using the software JAGS
 212 (Plummer 2003), integrated with the R package R2jags (Su & Yajima 2015). We found that 100 000 MCMC
 213 iterations with a 50 000 burn in was sufficient to ensure convergence, which was confirmed by visual
 214 examination of chain-iteration trace plots as well as Gelman Rubin potential scale reduction factor (\hat{R}) values
 215

216 of less than 1.1. We used gamma (1,1) priors for the standard deviations of the site, year, site-year, and country
217 random intercepts, and Laplace priors on the covariate coefficients to achieve LASSO regularization (see
218 Hauenstein et al. 2019 for details). All covariates were Z-transformed to ensure the same scale.

219

220 To test model fit, we used the model equation to simulate response (PIKE) data and then compared
221 discrepancy measures (observed versus predicted) for both the empirical and simulated data using Bayesian
222 p-values (Kéry & Royle 2020). Most covariates had complete data, however the trend in ivory price was missing
223 data for the years 2016-2020, rainfall anomaly data were missing for the year 2020, governance data were not
224 available for 2020, and law enforcement capacity and community participation data were missing for 6 of the
225 64 sites. We imputed missing data for these covariates using draws from a standard normal distribution, noting
226 that covariates were standardized to this scale (van Buuren & Groothuis-Oudshoorn 2011). Finally, the
227 ‘shrinkage’ effect helped ensure that estimated covariate effects were influenced more by sites with more
228 reliable estimates of PIKE (by virtue of larger carcass sample sizes) (Burn et al. 2011).

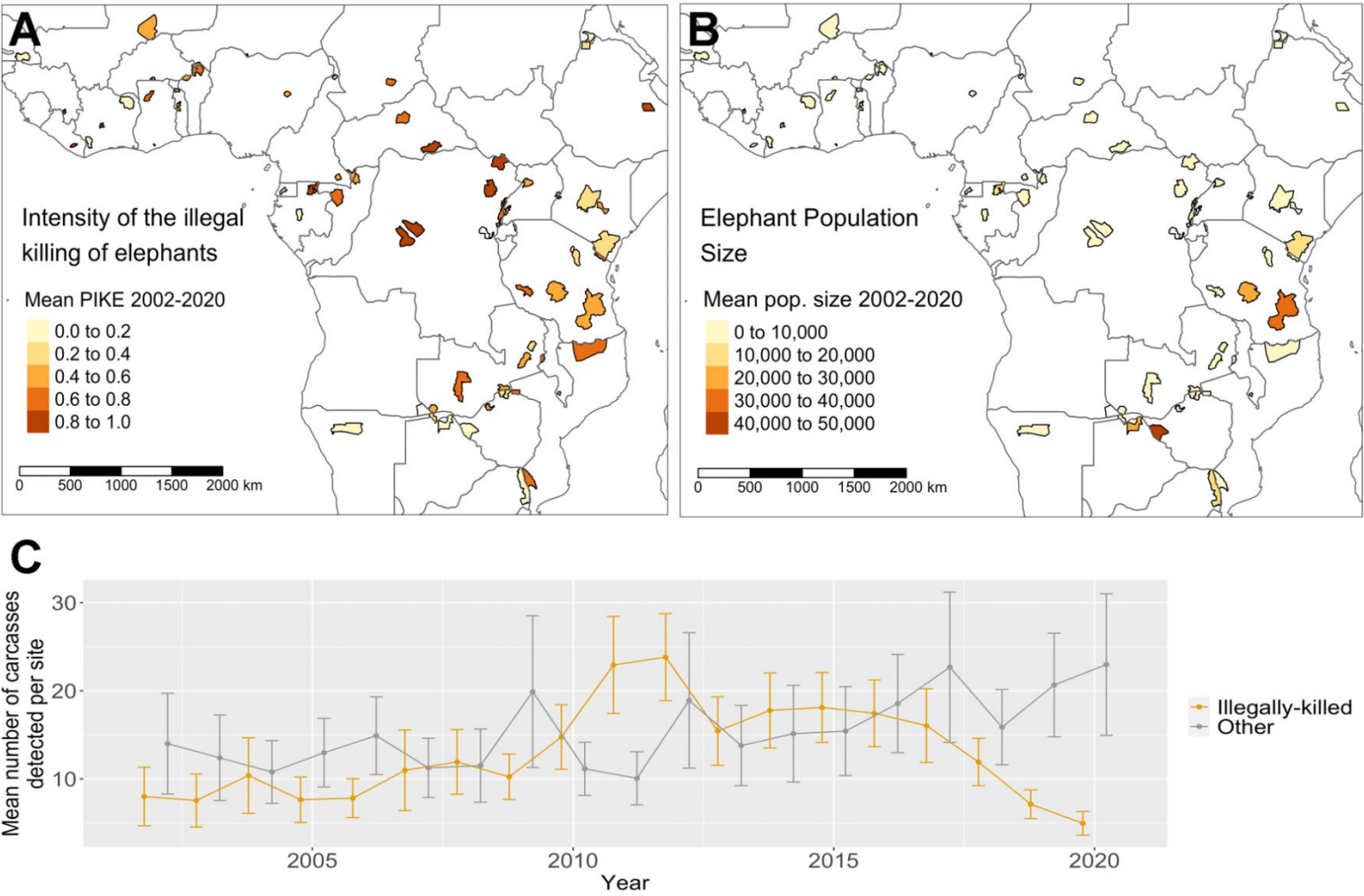
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230 To test model predictive performance, we split the raw data into training and testing sets, using a 75% to 25%
231 random split. We then compared observed PIKE values to median PIKE estimates for the testing set, based on
232 5000 MCMC samples of the model fitted to the training data only, and calculated R^2 values for the correlation.
233 Then, to account for spatial dependencies in the data (Roberts et al. 2016), we tested predictive performance
234 by excluding 15 randomly selected MIKE sites (~25% of all observations) for the training set and then followed
235 the same procedures as above for testing. Finally, to estimate the proportion of spatial, temporal, and spatio-
236 temporal variation in PIKE accounted for by the covariates (fixed effects), we compared the size of the variance
237 components of the random effects in the full model to a model with only the random effects (a proportional
238 change in variance analysis following equation 31 in Nakagawa & Schielzeth 2013).

239

240 Due to correlations between the wealth and development covariates (Supplementary Material Fig. S1), we
241 constructed several supplementary models for these covariates (see Results). Also, the literature suggests that
242 the effects of armed conflict (disruptions to law enforcement, socio-economic change, corruption, and
243 lawlessness) may not be immediate (Douglas & Alie 2014; Gaynor et al. 2016) . Therefore, we present models
244 with conflict intensity measured for each site as the total battle deaths in the current year, over two years (the
245 current year and previous year), three years (the current and previous two years), and five years (the current
246 and previous four years).

247



248

249 **Figure 1.** The 64 African sites contributing to the programme for Monitoring the Illegal Killing of Elephants (MIKE). (A) The intensity of the
 250 illegal killing of elephants at each site (measured as the Proportion of Illegally Killed Elephants; PIKE, see Methods). (B) Mean elephant
 251 population sizes from the African Elephant Database (4). (C) The mean number of carcasses detected per site (mostly by wildlife rangers)
 252 between 2002 and 2020.

Table 1: The 12 factors/covariates (out of 20 reviewed) identified as having sufficient plausibility and data quality for testing for empirical associations with the illegal killing of elephants (PIKE; Proportion of Illegally Killed Elephants). Evidence for the hypothesis underlying each covariate, the candidate data sources reviewed for each covariate (e.g., four measures of wealth/poverty were considered), details on how data were extracted to sites/years/countries, and information on the eight excluded covariates are included in Supplementary Materials section S2 and S3. All correlations between covariates were $r < 0.6$, except wealth and development which were modelled separately (see Methods and Supplementary Material Fig. S1)

Factor (plus proxy data and link)	Hypothesis for how factor might influence poaching (PIKE)	Scale
Drivers: factors hypothesised to drive illegal killing		
Ivory demand (Annual trend in global elephant ivory price)	Ivory demand may incentivise illegal killing. If demand increases (e.g., due to increased disposable income) and supply cannot meet demand, ivory price may increase and further incentivise illegal killing*.	Global-by-year
Facilitators: factors hypothesised to facilitate illegal killing and ivory trafficking		
Governance quality (World Governance Indicators)	Poor governance may facilitate illegal killing at the site level and the trafficking of ivory within and out of source countries as officials (park managers and border staff) accept bribes or turn a blind eye.	Country-by-year
Accessibility (Travel time from site to the nearest city)	Sites that are easier for syndicates and hunters to access, and from which ivory can be easily and quickly transported, may experience higher levels of illegal killing.	Site
Accessibility (Size/area of site)	Smaller sites have a higher edge/area ratio making it easier for hunters to access and leave quickly, while larger sites may be difficult to police	Site
Armed conflict (Total battle deaths per site-year derived from the Uppsala Conflict Geo Dataset)	Armed conflicts lead to institutional and socioeconomic changes that may facilitate illegal killing, or ivory may be used to fund the operations of warring militias.	Site-by-year
Elephant populations (Size and density)	Sites with larger or more dense elephant populations may be more attractive targets to hunters and syndicates due to higher encounter rates.	Site-by-year
Motivators: factors hypothesised to increase or decrease the motivation to poach elephants		
Household wealth (Sub-national Household Wealth)	The socio-economic conditions of poverty may compel individuals to engage with illegal killing to earn income to meet basic needs, in the absence of viable alternatives.	Site-by-year
Human development (Sub-national Human Development Index - income/health/education)	Less developed communities (not necessarily in poverty) may be more likely to participate in or facilitate illegal killing to earn extra income or through turning a blind eye.	Site-by-year
Law enforcement capacity (MIKE LE Capacity Assessments)	Enhanced law enforcement allows for more committed and effective rangers, more effective apprehension and deterrence, and may thus result in lower illegal killing.	Site
Others: Confounding factors which are unrelated to illegal killing but that may influence the PIKE index		
Precipitation/drought (Rainfall anomaly from CHIRPS data)	PIKE is sensitive to natural mortality rates, so factors explaining natural mortality variation (e.g., rainfall/drought) may explain variation in PIKE both among sites and over time within a site.	Site-by-year
Carcass detectability (Vegetation density from MODIS NDVI)	Densely vegetated sites may have higher PIKE due to low detectability of natural mortalities which do not have the same detection cues as illegally killed carcasses (forest may also help conceal hunters).	Site-by-year
Elephant species (forest or savannah) (delineation from IUCN Red List assessments)	For various difficult to measure reasons, previous evidence suggests forest elephants may suffer higher poaching rates than savannah elephants, which may explain variation in the PIKE index across the continent.	Site (Population)
*We identified price as the best demand proxy, though price is dynamically determined by both supply and demand (See Supplementary Material S2 for a full discussion).		

253 Results

254 We identified 20 plausible covariates of the illegal killing of elephants, of which a final set of 12 covariates
255 (those with adequately high plausibility and data quality) were tested in the statistical model to establish
256 support for the hypotheses underlying their influence on the illegal killing of elephants (see Table 1). More
257 detail on how each covariate considered in our analysis may relate to the decision-making of criminal
258 syndicates is included in Supplementary Material S2.

259

260 We found evidence for negative associations between the illegal killing of elephants and each of national
261 governance quality, site-level law enforcement capacity, and the wealth and health of households in the
262 vicinity of MIKE sites (Bayesian GLMM 90% credible intervals for covariate coefficients do not include zero:
263 Fig. 2). The credible interval for armed conflict intensity suggests that sites with more intense conflict (higher
264 total battle deaths by site and year) tend to have higher rates of illegal killing, but the evidence is not strong
265 (Fig. 2, 90% credible interval includes zero). We find no evidence for effects on the illegal killing of elephants
266 of the precipitation anomaly, vegetation density, elephant population size and density, travel time from the
267 site to the nearest city, or site area (km²). We also found evidence for a positive association between the global
268 annual trend in the price of elephant ivory (based on 3012 raw ivory price samples; see Supplementary
269 Material S2) and the temporal trend in the illegal killing of elephants as represented by PIKE (Fig. 2). Finally,
270 we found evidence that forest elephant populations tended to suffer higher rates of illegal killing than
271 savannah elephant populations (Fig. 2).

272

273 We also found a strong negative association between human development and the illegal killing of elephants
274 (Supplementary Material Fig. S2), a strong negative association between the illegal killing of elephants and the
275 health and income dimensions of subnational human development, and a positive association between illegal
276 killing and the education dimension (see Supplementary Material Fig. S3). Focussing in on the best-supported
277 site-level covariates, there are relatively consistent geographical patterns in the location of the top and bottom
278 15 sites for household wealth and health, but variation in law enforcement capacity is spread across the
279 continent (Fig. 4).

280

281 We explored the effect of armed conflict intensity further, to test whether the time-period over which it is
282 measured affects associations. Conflict aggregated over the current and previous year had a strong positive
283 association with the illegal killing of elephants (90% credible interval excludes zero: Supplementary Material
284 Fig. S4). However, we found a weaker association with conflict in the current year alone, and no evidence for
285 an effect of conflict intensity when measured over three- and five-year periods (Fig. S4).

286

287 Model predictive capacity was adequate to high, with R^2 of 0.36 for prediction of PIKE at 15 excluded sites
288 (90% CI 0.07-0.51) and R^2 of 0.73 (90% CI 0.62-0.81) for a random test-train split (see Methods). Bayesian p-
289 values >0.40 (see Methods) confirmed model fit for the main and supplementary models, as did a plot of
290 observed versus predicted PIKE values (Supplementary Material Fig. S5). The variance components of the site,
291 year, site-year, and country random effects in a random-effects-only model did not reduce significantly when
292 the covariates were added in the full model (Supplementary Material Fig. S6). This indicates that the covariates
293 left a large amount of unexplained variation in the illegal killing of elephants, though covariates were better
294 at explaining spatial versus temporal variation (larger declines in the variance components for the spatial
295 random effects; Fig. S6). The lambda parameter for the LASSO-regularisation in the main model was large
296 (1.92, 90% credible interval: 1.26-2.64) indicating relatively high shrinkage of covariate effects towards zero
297 (suggesting strong evidence for observed covariate effects).

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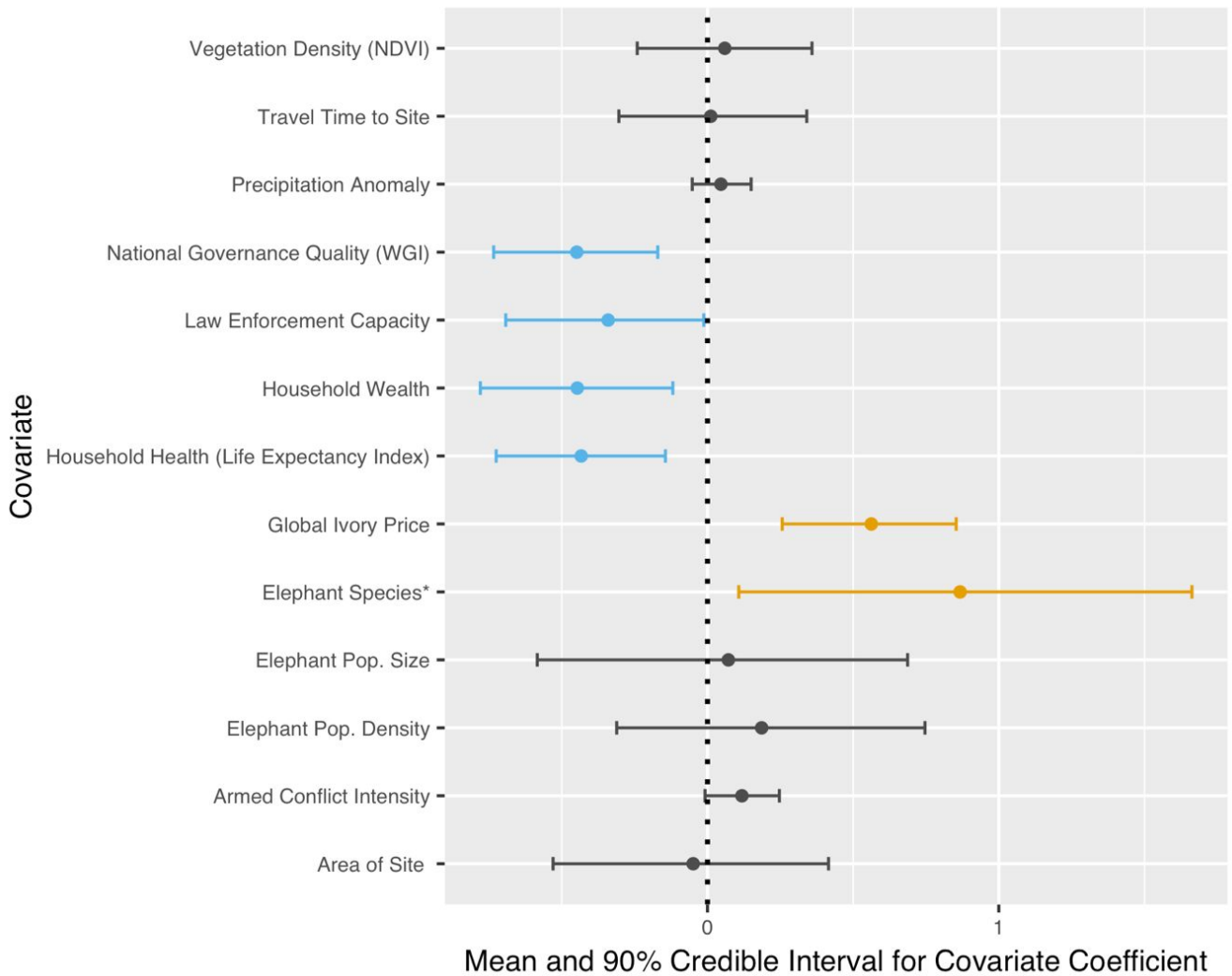
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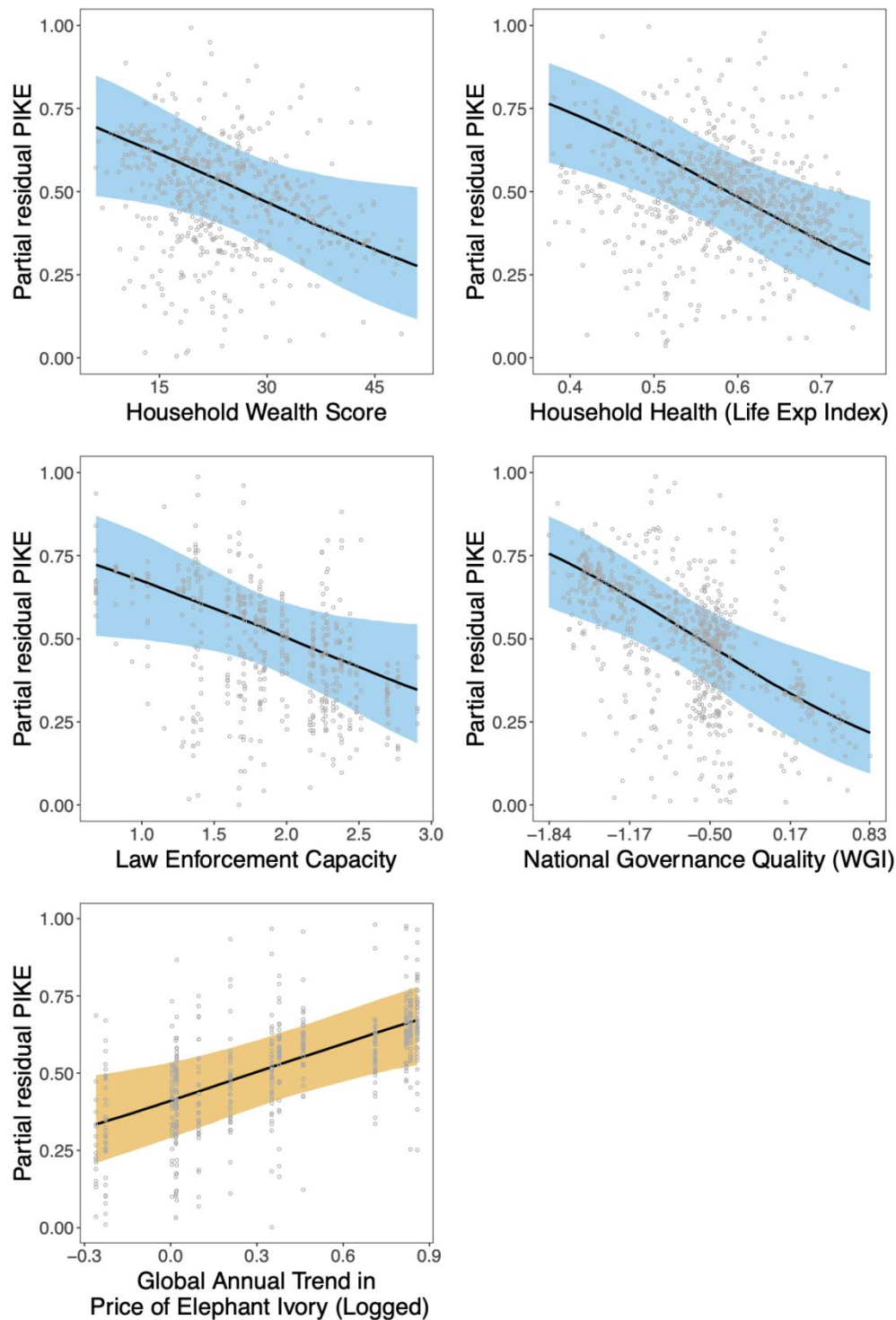
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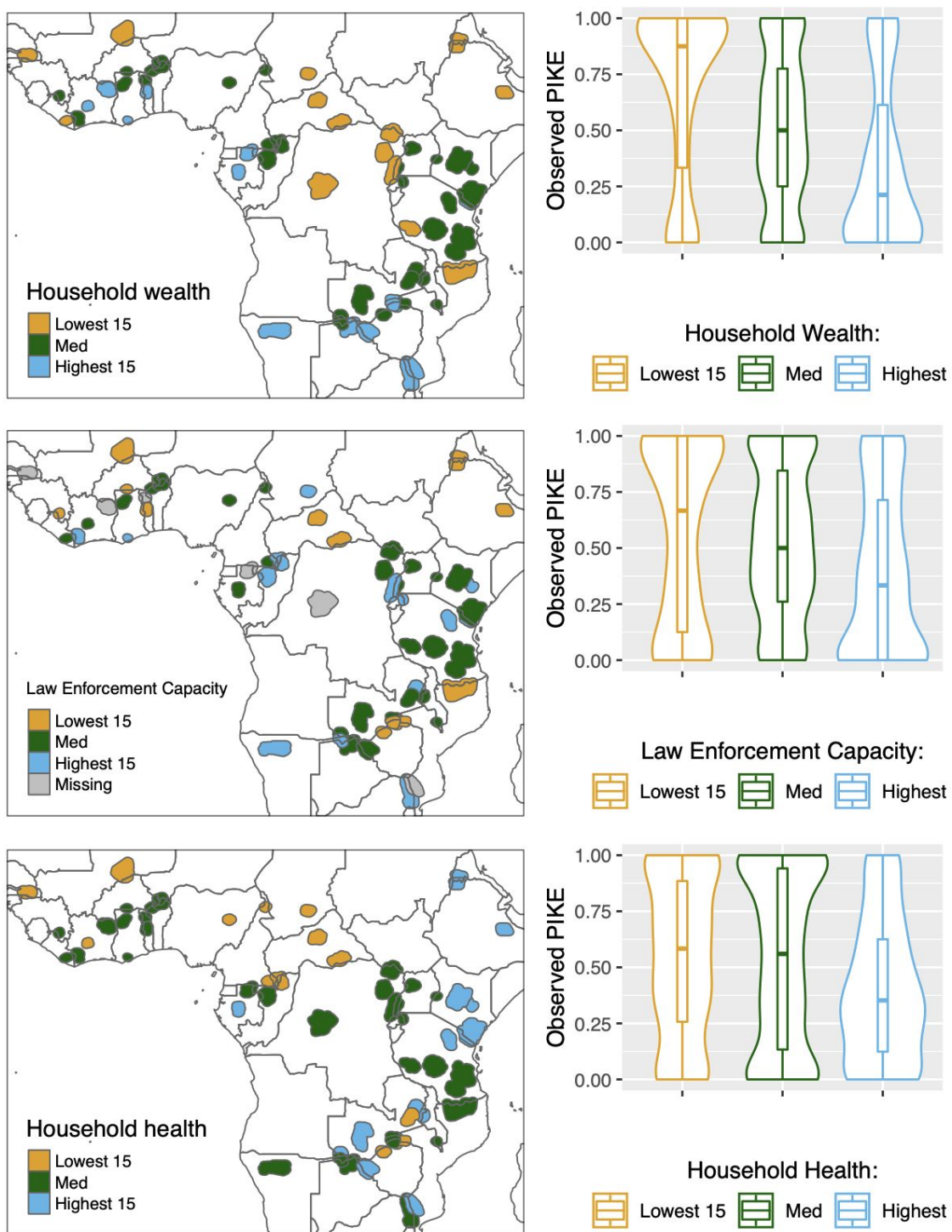
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311 **Figure 2.** The effect of tested covariates on the illegal killing of elephants (PIKE), based on the LASSO-
 312 regulated Bayesian Generalised Linear Mixed Model. Blue lines (coefficient values <0) represent covariates
 313 with strong evidence for a negative effect (illegal killing tends to decrease as the covariate increases), while
 314 orange represents a strong positive effect. Points and bars represent mean and 90% credible intervals for
 315 covariate coefficients (5000 MCMC posterior samples). Covariates were standardized so coefficient effect
 316 sizes are directly comparable. Elephant species was coded as 0 for sites with savannah elephant (*Loxodonta*
 317 *africana*) populations and 1 for those with forest elephant populations, so values greater than 0 represent
 318 higher estimated illegal killing for forest elephants.



319

320 **Figure 3.** The estimated effect of well-supported covariates (90% credible interval for their effect excludes
 321 zero) on the proportion of illegally killed elephants (PIKE), as represented by conditional effects (partial
 322 residuals account for other covariates and random effects) from the LASSO-regularised Bayesian Generalised
 323 Linear Mixed Model. Bands represent 90% credible intervals from 5000 MCMC samples, and grey circles
 324 represent response-scale partial residuals. Orange = positive association, blue = negative associations. The
 325 units for ivory price represent median residuals from a regression of log-transformed price data against
 326 several control variables (see Do et al. 2021).



327

328

329 **Figure 4. Right panels:** Observed PIKE (Proportion of Illegally Killed Elephants) for different categories of
 330 MIKE sites ordered by the well-supported site-level covariates (Household Wealth, Household Health, and
 331 Law Enforcement Capacity), with categories representing the 15 MIKE sites with the highest and lowest
 332 mean values for each covariate. “Med” represents the 34 sites with intermediate values for each covariate
 333 (there were 64 sites with data in our sample). Observed PIKE is summarized using violin plots (showing data
 334 distribution kernels) and box plots (horizontal lines are median and upper/lower quartiles). **Left panels:**
 335 Maps of the location of the MIKE sites in each of the categories for each covariate.

336 **Discussion**

337

338 The unsustainable and illegal killing of elephants for ivory is ongoing across Africa (Wittemyer et al. 2014;
339 Schlossberg et al. 2020a). We found evidence to support the hypotheses that strong national governance,
340 higher levels of local human development (health and wealth), and stronger site-level law enforcement
341 capacity help mitigate elephant poaching. We also found evidence consistent with the hypothesis that
342 demand-driven increases in ivory price may lead to greater incentives for illegal killing of elephants across
343 Africa. Addressing these systemic drivers of poaching will require wider policies and interventions beyond the
344 traditional remit of biodiversity conservation, such demand reduction in consumer countries, reforms to
345 government institutions to promote greater accountability and transparency, and programmes to promote
346 adequate access to educational, health, and economic opportunities where they are lacking. While such
347 interventions are of course an enormous task and already at the forefront of the global Sustainable
348 Development Goals, our results suggest they will have co-benefits for biodiversity conservation.

349

350

351 Hauenstein et al. (2019) found similar associations between Africa-wide elephant killing and poverty,
352 corruption, and ivory price. However, we used a more direct and finer-scale measure of poverty (household
353 wealth, rather than infant mortality rate), a more direct measure of ivory prices (global elephant ivory price
354 compared to mammoth ivory prices), and data for 11 additional sites and three additional years. We also used
355 a more comprehensive measure of law enforcement capacity than Hauenstein et al. (see Supplementary
356 Material S2) and found stronger evidence for a mitigating effect on illegal killing. In another similar analysis,
357 Schlossberg et al. (2020b) did not find correlations between elephant mortality and human national human
358 development or governance, although they acknowledge lower statistical power (they focussed on savannah
359 elephants in 17 countries while we focus on both savannah and forest elephants across 30 countries). We
360 considered using Schlossberg et al's (2020b) measure of poverty (the Night Lights Poverty Index), but most
361 MIKE sites are in rural areas so there is little contrast in light intensity among sites. Our household wealth
362 dataset is based on a local, direct, and internationally comparable metric of material well-being (Smits &
363 Steendijk 2015) and had greater contrast among sites.

364

365 The health dimension of subnational human development that we used is based on the under-5 mortality rate
366 (Smits & Permanyer 2019), so the observed positive association with PIKE accords with Hauenstein et al. (2019)
367 who found that PIKE was positively associated with infant mortality rate. However, our household wealth and
368 health (infant mortality) covariates were not strongly correlated, and both had an effect, suggesting that
369 wealth levels affect poaching over and above the health effects observed here and by Hauenstein et al. (2019).
370 Thus, our results provide more conclusive evidence that illegal elephant killing is related to local poverty.

371

372 Our observed wealth effect provides support for the hypothesis that local socio-economic deprivation may
373 increase the likelihood of elephants being illegally killed. One interpretation might be that in areas of economic
374 deprivation, local residents participate in illegal killing to meet their basic needs or earn extra income, in the
375 absence of viable alternatives. Another interpretation might be that criminal ivory syndicates seeking to
376 recruit local hunters target these areas because they are able to operate more effectively there (for a range
377 of possible reasons). Previous work points to exceedingly high levels of illegal killing in central Africa and the
378 northern Mozambique southern Tanzania landscape (Maisels et al. 2013; Wasser et al. 2015), which may
379 explain our results, in that MIKE sites in these regions had amongst the lowest household wealth scores (Fig.
380 4). Wealth scores near all MIKE sites were low by international standards (<45 on a 0-100 scale; Smits &
381 Steendijk 2015), yet we still found that PIKE was higher for areas in more extreme poverty. This contrasts with
382 previous ethnographic work suggesting that individuals involved in illegal killing of high-value species like
383 rhinoceros and elephant are often not in poverty (Hübschle 2017; Paudel et al. 2020). The positive association
384 between illegal killing and the education dimension of the subnational Human Development Index accords
385 with some anecdotal evidence from the Serengeti and Katavi ecosystems in Tanzania where poachers were
386 found to be generally well-educated (which may facilitate selection by syndicates). However, causal
387 hypotheses need deep understanding through more focussed site-level research before they are accepted as
388 the reason behind observed associations (Duffy et al. 2016).

389

390 Market demand for wildlife products is one of the most well-evidenced factors driving the global illegal wildlife
391 trade (Wilkie et al. 2005; Sas-Rolfes et al. 2019). The positive ivory price effect we observed supports the
392 hypothesis that demand-driven increases in ivory price may lead to greater incentives for illegal killing, and
393 accords with previous work (Wittemyer et al. 2014; Hauenstein et al. 2019). While price is not a direct measure
394 of demand, and there may be multiple mechanisms behind a positive price-PIKE relationship, we considered
395 price to be the most robust available proxy for ivory demand (see Supplementary Material S2 for a full
396 discussion). However, the relationship between ivory price and illegal killing may be reciprocal (price affects
397 motivations to supply ivory and supply affects price) and stockpiling and speculative trading in ivory are known
398 to occur. Notably, a comprehensive recent analysis by Do et al. (2021) of associations between a proxy
399 ("instrumental variable") for ivory price and PIKE found an inelastic relationship, whereby PIKE increased less-
400 than-proportionately as price increased (Do et al. 2021). They used gold price as their instrumental variable to
401 control for possible endogeneity (whereby ivory price is correlated with other unmeasured drivers of illegal
402 killing). However, low elasticity between price and PIKE does not necessarily imply no relationship, but rather
403 that the effect is small in the observed data range. Given the close correlation Do et al. (2021) found between
404 ivory and gold prices, it is possible that our positive ivory price effect may be due to geopolitical shifts in the
405 global economy (as also reflected in gold prices) rather than factors specific to the ivory market.

406

407 Our results provide support for the hypothesis that enhanced law enforcement capacity reduces the illegal
408 killing of elephants (which may operate through apprehension or deterrence of offenders). Criminal syndicates

409 are more likely to target areas where the risk of apprehension is lower (Oyanedel et al. 2020). Similar evidence
410 was found in studies in Tanzania, Zambia, and Malawi (Jachmann & Billiouw 1997; Hilborn et al. 2006; Moore
411 et al. 2018). Although we selected our law enforcement covariate as the most robust of several considered
412 (Supplementary Material S2), it does not account for changes in law enforcement capacity over time and the
413 tendency to under- or overestimate law enforcement capacity may vary by site according to personnel
414 (although experienced personnel provided the assessments). Finally, it is also possible that sites with higher
415 law enforcement and patrolling capacity detect a higher proportion of available natural mortalities, which
416 would lead to lower PIKE scores.

417

418 The link between corruption and organised is well established in the literature (Buscaglia and van Dijk 2003).
419 There is growing evidence that poor governance may negatively affect various aspects of biodiversity
420 protection (Smith et al. 2003; Wright et al. 2007; Sundström 2016). We observed governance quality to be
421 strongly and negatively associated with the illegal killing of elephants, as in previous analyses of similar data
422 (Burn et al. 2011; Hauenstein et al. 2019). Our result also accords with Bennett (2015) who describes how
423 bribery and corruption opportunities exist all along ivory supply and value chains, where officials may turn a
424 blind eye to, or actively engage in, site-level illegal killing, and ivory trafficking within and between countries.
425 van Uhm & Moreto (2018) found that wildlife poachers in Uganda, Russia, China and Morocco and traders
426 may interact with government enforcement agents in a diversity of corrupt ways that can facilitate harvest,
427 transport, processing, and export of wildlife products.

428

429 The strong elephant species effect suggests that forest elephants on average suffer higher rates of illegal killing
430 compared to savanna elephants (Maisels et al. 2013, Wittemyer et al. 2014). The species effect is interesting
431 in that it is over and above any effect due to differences between savannah and forest elephant populations
432 in vegetation density, precipitation, population density, or any other effects already captured in other
433 covariates. This may, however, represent a geographic region effect as the vast majority of forest elephant
434 populations are in West and Central Africa while savannah populations mostly occupy East and Southern
435 Africa. One possible explanation might be that natural mortalities tend to be harder to detect in forested
436 environments, artificially inflating PIKE estimates. However, we would expect the vegetation density covariate
437 to capture this effect. Maisels et al. (2013) highlight expanding infrastructure and encroachment into core
438 elephant habitat as a key driver of forest elephant poaching. While the difference might be explained by
439 demand for harder Forest elephant ivory for certain items such as name seals and musical instrument
440 components in key consumer countries like Japan, this specific demand has largely declined since its peak in
441 the 1970s and 1980s (Nishihara, 2012).

442

443 It is important to note that our analysis does not necessarily identify factors that have led to the largest
444 absolute number illegally-killed elephants. It is possible that the factors driving large numbers of elephant
445 killings at a handful of sites (such as observed for Selous and Rungwa/Ruaha in Tanzania around 2010-2013)

446 may be different from the drivers/facilitators of illegal killing that are general across sites (as identified in our
447 analysis). However, the goal of this paper is to find common patterns across the continent, rather than try
448 and explain drivers of poaching at a few key 'hotspot' sites. Furthermore, genetic seizure analyses suggest
449 poaching hotspots have shifted over the last 20 years, the period of our analysis (Wasser et al. 2015, Wasser
450 & Gobush 2019). Our analysis across the whole continent and relatively long time period means we can learn
451 something useful about tackling future hotspots.

452

453 Our results must be considered in the light of the limitations of the underlying datasets. MIKE data do not
454 cover all Africa elephant populations and the PIKE index may be sensitive to natural mortality rates and
455 differential detectability of illegally killed carcasses and natural mortalities (see Methods). Also, measuring
456 factors like wealth and law enforcement accurately and in a comparable way over many sites and countries is
457 difficult, and so covariate data may be biased and incomplete. Furthermore, many plausible drivers of the
458 illegal killing of elephants cannot be adequately captured in a covariate. Global one-off events, or significant
459 local events, may influence illegal killing but remain unmeasured. Finally, our analyses of proportional change
460 in variance and model predictive performance suggests that much variation in PIKE remains unexplained by
461 our covariates. This is perhaps not surprising given that illegal killing is influenced by a complexity of human
462 decision-making within equally complex social and political institutions and networks affecting both offenders
463 and law enforcement, which themselves interact with ecological factors and change over time. It is likely that
464 there are many site, year, and country-level idiosyncrasies that cannot easily be captured in a covariate.

465

466 Notwithstanding these caveats, our approach of seeking a hypothesis-driven *a priori* understanding of the
467 dynamics of illegal elephant killing and management, identifying the best available covariates to represent
468 these dynamics, and using a tailored statistical modelling approach, helped us shed light on drivers and
469 facilitators of illegal elephant killing across Africa. Overall, our results suggest that addressing system-level
470 challenges at a variety of scales (poor governance, low human development, and ivory market dynamics) is
471 essential to tackling illegal elephant killing, alongside the traditional focus on law enforcement. This
472 corroborates broader work that has highlighted the importance of these more ultimate drivers of the global
473 illegal wildlife trade (Duffy et al. 2016; Sas-Rolfes et al. 2019; Liew et al. 2021).

474

475 **Supporting Information**

476

477 ~~Additional information is available in Supplementary Materials:~~

478 Additional information is available in Supplementary Materials:

488

489 Raw data, R statistical code, and instructions for reproducing this analysis are available online within the
490 *Harvard Dataverse* repository: <https://doi.org/10.7910/DVN/GNI6DS>

491

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493

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510

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