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# Citation

Harpprecht, C. I., Naegler, T., Steubing, B. R. P., Tukker, A., & Simon, S. (2022). Decarbonization scenarios for the iron and steel industry in context of a sectoral carbon budget: Germany as a case study. *Journal Of Cleaner Production*. doi:10.1016/j.jclepro.2022.134846

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Note: To cite this publication please use the final published version (if applicable).

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PII: S0959-6526(22)04419-5

DOI: https://doi.org/10.1016/j.jclepro.2022.134846

Reference: JCLP 134846

To appear in: Journal of Cleaner Production

Received Date: 5 May 2022

Revised Date: 30 September 2022

Accepted Date: 20 October 2022

Please cite this article as: Harpprecht C, Naegler T, Steubing B, Tukker A, Simon S, Decarbonization scenarios for the iron and steel industry in context of a sectoral carbon budget: Germany as a case study, *Journal of Cleaner Production* (2022), doi: https://doi.org/10.1016/j.jclepro.2022.134846.

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#### **CRediT authorship contribution statement:**

**C.H.:** Conceptualization, Data curation, Formal analysis, Investigation, Methodology, Project administration, Software, Validation, Visualization, Writing - original draft, Writing - review & editing. **T.N.:** Conceptualization, Methodology, Supervision, Validation, Writing - review & editing. **B.S.:** Supervision, Writing - review & editing. **A.T.:** Supervision, Writing - review & editing. **S.S.:** Conceptualization, Funding acquisition, Investigation, Methodology, Supervision, Validation, Writing - review & editing. **Validation**, Writing - review & editing.

Journal Prevention

Cumulative CO<sub>2</sub>-emissions for the German iron and steel industry compared to sectoral carbon budgets



# Decarbonization scenarios for the iron and steel industry <sup>1</sup> in context of a sectoral carbon budget: Germany as a case <sup>2</sup> study <sup>3</sup>

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#### Abstract:

CO<sub>2</sub> emissions from global steel production may jeopardize climate goals of 1.5°C unless current steel 11 production practices will be rapidly decarbonized. At present, primary iron and steel production is still 12 heavily dependent on fossil fuels, primarily coke. This study aims to determine which decarbonization path-13 ways can achieve the strongest emission reductions of the iron and steel industry in Germany by 2050. More-14 over, we estimate whether the German iron and steel industry will be able to stay within its sectoral carbon 15 budgets for a 1.5°C or 1.75°C target. We developed three decarbonization scenarios for German steel pro-16 duction: an electrification, coal-exit, and a carbon capture and storage (CCS) scenario. They describe a phase-17 out of coal-fired production plants and an introduction of electricity-based, low-carbon iron production tech-18 nologies, i.e. hydrogen-based direct reduction and electrowinning of iron ore. The scenarios consider the age 19 and lifetimes of existing coal-based furnaces, the maturity of emerging technologies, and increasing recy-20 cling shares. Based on specific energy requirements and reaction-related emissions per technology, we cal-21 culated future CO<sub>2</sub> emissions of future steel production in Germany. We found that under the decarboniza-22 tion scenarios, annual CO<sub>2</sub> emissions decrease by up to 83% in 2050 relative to 2020. The reductions of cu-23 mulative emissions by 2050 range from 24% (360 Mt CO<sub>2</sub>) under the electrification scenario up to the maxi-24 mum of 46% (677 Mt CO<sub>2</sub>) under the CCS scenario compared to a reference scenario. This clearly demon-25 strates that the technology pathway matters. Nevertheless, the German steel sector will exceed its sectoral 26 CO<sub>2</sub> budget for a 1.5°C warming scenario between 2023 and 2037. Thus, drastic measures are required very 27 soon to sufficiently limit future CO<sub>2</sub> emissions from German steel production, such as, a rapid decarboniza-28 tion of the electricity mix, the construction of a hydrogen and CCS infrastructure, or early shutdowns of 29 current coal-based furnaces. 30

# Keywords:

green iron and steel industry; CO<sub>2</sub> emissions; climate change mitigation; carbon budget; hydrogen direct reduction; electrowinning

# Word count:

8712 words

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# List of abbreviations

av.	average
BF	blast furnace
BF-BOF	blast furnace and basic oxygen furnace
BF-BOF-CCS	blast furnace and basic oxygen furnace equipped with carbon capture and storage
BMU	Federal Ministry for the Environment, Nature Conservation, and Nuclear Safety
	(Bundesministerium für Umwelt, Naturschutz, und nukleare Sicherheit)
BMWi	Federal Ministry for Economic Affairs and Energy in Germany (Bundesministerium
	für Wirtschaft und Energie)
BIVIVK	Wirtschaft und Klimaschutz) (former BMWi)
BOF	basic oxygen furnace
CCS	carbon capture and storage
CCU	carbon capture and utilization
CO gas	coke oven gas
DRI	direct reduced iron
EAF	electric arc furnace
EW	electrowinning
GHG	greenhouse gas emissions
H2-DRI	hydrogen-based direct reduced iron
LCA	life cycle assessment
NG-DRI	natural gas-based direct reduced iron
scrap-EAF	scrap-based electric arc furnace
SRU	German advisory council on the environment (Sachverständigenrat für Umweltfra-
	gen)
TRL	techonology readiness level
WSA	world steel association

# 1. Introduction

Studies have shown that CO<sub>2</sub> emissions due to global steel production will jeopardize the 1.5°C climate 42 target unless steel production is rapidly decarbonized through low-emission production technologies (Tong 43 et al. 2019, Wang et al. 2021). 44

Of all metals, steel production is responsible for the highest greenhouse gas emissions (GHG), i.e. 9% 45 of global emissions (Nuss and Eckelman 2014, Wang et al. 2021). As steel is required for buildings, infrastructure, and technologies, it is a key metal for modern societies. Consequently, its demand is expected to 47 increase due to the future industrialization of developing countries (van Ruijven et al. 2016, Elshkaki et al. 48 2018). Therefore, studies stress the need to develop and implement low-emission technology alternatives for 49 the currently coal-fired primary production (Arens et al. 2017, Tong et al. 2019, Ryan et al. 2020). 50

The largest steel producer in Europe is Germany, ranking seventh worldwide (WSA 2020). In Germany 51 as well as globally, the majority of steel is produced via primary production, around 70%, while secondary 52 production accounts for about 30% (WSA 2019, WSA 2020). Primary steel is commonly produced via the 53 blast furnace and basic oxygen furnace route (BF-BOF), which mainly uses coke as energy carrier and there-54 fore has a very high emission intensity of 1.6 to 2.2 t CO<sub>2</sub>/t steel (Hasanbeigi et al. 2014, Toktarova et al. 2020). 55

Previous research has shown that the commonly used BF-BOF route can barely be decarbonized 56 (Madeddu et al. 2020) as it requires very high temperatures of up to 2000°C (de Beer et al. 2000, Hasanbeigi 57 et al. 2014). The only other mature process currently being applied is natural gas-based direct reduction (NG-58 DRI). NG-DRI has a lower emission-intensity than the BF, but it is not widely deployed as natural gas is in 59 most countries not cost-competitive with coke (Moya and Pardo 2013). Retrofitting BF-BOFs with post-combustion carbon capture and storage (BF-BOF-CCS) can reduce emissions by up to 60% (IEAGHG 2013), yet this is insufficient for the long term targets.

Thus, in the case of primary steel production a significant CO<sub>2</sub> reduction can only be achieved through 63 a switch to different technologies. For a deep emission reduction, the key strategy is electrification (Philibert 64 2017, de Coninck et al. 2018, Lord 2018, Madeddu et al. 2020). The technologies considered most promising 65 are hydrogen-based direct reduction (H2-DRI) and electrolysis of iron ore (Fischedick et al. 2014, 66 Lechtenböhmer et al. 2016, Weigel et al. 2016, Philibert 2017). H2-DRI enables an indirect electrification 67 through hydrogen from water electrolysis, and iron electrolysis allows for a direct electrification of primary 68 steel production. 69

Hydrogen-based direct reduction (H2-DRI) can be almost CO2 emission-free if operated with hydrogen 70 from renewable electricity (Fischedick et al. 2014). H2-DRI is often considered the most suitable technology 71 for the near future, as it can be adapted from the already existing technology of natural gas-based DRI (NG-72 DRI). Direct reduction furnaces can be operated with a mix of natural gas and hydrogen (de Beer et al. 2000). 73 Thus, DRI enables a transition from natural gas to hydrogen in the same furnaces, once enough hydrogen is 74available (Bhaskar et al. 2020). In Germany, various steel producers plan to implement H2-DRI facilities, e.g. 75 Salzgitter, ArcelorMittal or Thyssenkrupp (Ruhwedel 2020, Agora Energiewende and AFRY Management 76 Consulting 2021). 77

A less mature alternative, yet directly electrified technology, is electrolysis of iron ore. It applies electricity to reduce iron ore and thus avoids the conversion losses during hydrogen production, that occur in the case of H2-DRI. Two types of electrolysis are at pilot stage: first, electrowinning (EW) in a low-temperature (110°C) alkaline solution (Yuan et al. 2009) with a pilot plant in France under the SIDERWIN project (Lavelaine 2019, IEA 2020); secondly, using high-temperature molten oxide with a temperature of 1600°C (Ryan et al. 2020). This type using high temperatures is considered less mature than the electrowinning at lower temperatures (Hasanbeigi et al. 2014).

For more information on current and future steel production technologies, the reader is referred to the existing literature, such as Zhang et al. (2021), Wang et al. (2021), or IEA (2020).

The German Federal Ministry for Economic Affairs and Climate Action (BMWK, former BMWi) considers NG-DRI for the very near future with a transition to H2-DRI for the long-term as key technologies for a decarbonization of primary steel production according to its Steel Action Concept (BMWi 2020), yet it does not propose concrete transition pathways. Germany's Climate Protection plan suggests implementing CCS to address unavoidable emissions in industry and to reach GHG reductions of 95% by 2050 (BMU 2016).

Many previous studies investigated emission-reduction potentials of different technologies individually (Hasanbeigi et al. 2014, Otto et al. 2017, Tian et al. 2018, Vogl et al. 2018, Bhaskar et al. 2020, Zhang et al. 2021). Amongst these only a few consider the novel technology of electrolysis of iron (Fischedick et al. 2014, Lechtenböhmer et al. 2016, Weigel et al. 2016).

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Some studies model regional transformation pathways, e.g. for Sweden (Toktarova et al. 2020) or the US (Ryan et al. 2020), and investigate their emission reduction potential by a certain target year. Arens et al. 97 (2017) calculated potential future CO<sub>2</sub> emissions from German steel production by 2035 considering amongst 98 others the technologies of NG-DRI or smelting reduction, which replaces coke with pulverized coal (Zhang 99 et al. 2021). They found that the emission-intensities of these technologies are still too high to reach climate 100 goals. Therefore, they recommend the inclusion of more technology alternatives, such as H2-DRI or electrol-101 ysis of iron ore.

Other studies developed transformation pathways for the steel industry and compared their future *cu*-103 mulative emissions to a global carbon budget. Tong et al. (2019) show that emissions of currently existing 104 industrial plants alone will exhaust the entire global carbon budget for a 1.5°C scenario, if operated until 105 their average end-of-life. Wang et al. (2021) estimated future cumulative emissions by 2050 from the global 106 steel industry under scenarios for efficiency improvements. Even their strictest efficiency scenarios would 107 exceed a sectoral 1.5°C budget for the steel sector by more than 100%, if the global budget was distributed 108 to sectors based on current emission shares. Similarly, Ryan et al. (2020) stress that immediate action is re-109 quired for the steel industry in the US to achieve a linear reduction of emissions by 70% by 2050. 110

Research to date has not yet determined decarbonization pathways for the iron and steel industry in Germany to stay within the sector's carbon budget, considering the deployment of both indirectly and directly electrified primary production technologies, such as electrowinning of iron ore. This study aims to answer the following two research questions:

- 1. Which technology pathways can achieve the strongest decarbonization of the iron and steel industry in Germany by 2050 and what are their implications in terms of future final energy demand?
- 2. To which extent may the German iron and steel industry be able to stay within its sectoral carbon budget for a 1.5°C target?

In this study, we developed three decarbonization scenarios for steel production with the goal to phase 121 out fossil fuels-based furnaces and to achieve a primarily electricity-based steel production by 2050. The 122 scenarios model the replacement of currently existing BFs in Germany with directly and indirectly electrified 123 production technologies, such as electrowinning and H2-DRI. To calculate future CO<sub>2</sub> emissions, we developed process models for energy consumption and reaction-related emissions of six steel production routes. 125 We compared the resulting emissions with carbon budgets, which we allocated to the sector from carbon 126 budgets for Germany (see section 2.4). 127

The results can inform decision-makers which technology pathway may be most efficient to minimize 128 future CO<sub>2</sub> emissions from the iron and steel industry in Germany. Moreover, they reveal implications for 129 the energy system and infrastructure requirements, for example, in terms of future demand for hydrogen, 130 electricity or carbon storage facilities.

# 2. Material and Methods

#### 2.1 Process models for current and future steel production routes

We developed a process model to calculate current and future CO<sub>2</sub> emissions from steel production in 134 Germany considering six different steel production routes (see Figure 1). Three of them are current practice, 135 these are the blast furnace and basic oxygen furnace (BF-BOF), natural gas-based direct reduction (NG-DRI), 136 and the scrap-based electric arc furnace (scrap-EAF) routes. Two technology routes represent low-carbon, 137 electrified technologies for iron production: the hydrogen-based direct reduction (H2-DRI) for indirect elec-138 trification and electrowinning (EW) for direct electrification. They are followed by the electric arc furnace 139 (EAF) to refine iron to steel. The BF-BOF-CCS route applies post-combustion carbon capture and storage 140 (CCS) to the BF-BOF route. 141

Using data from literature, we modelled process-specific energy requirements and derived CO<sub>2</sub> emissions for each route, i.e. energy- and reaction-related CO<sub>2</sub> emissions (see section 2.3). The specific energy demand of existing technologies was calibrated using energy statistics for the steel sector for the year 2018 (Fraunhofer ISI 2019).

The model describes the steel production chain from raw material preparation, e.g. sinter or pellet production from iron ore, up to the steel market. Mining of iron ore is excluded. The main characteristics and

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assumptions for each production route are given in Table 1. The complete dataset is provided in a repository 148 (Harpprecht et al. 2022). 149

Figure 1: Process model of the six steel production routes considered. For the BF-BOF route, on-site power production 151 from process gases is included in the system. For the BF-BOF-CCS route, post-combustion carbon capture is applied to the on-site power plant. BF-BOF = blast-furnace and basic-oxygen furnace; BF gas = blast-furnace gas; BOF gas = basic-153 oxygen furnace gas; CCS = carbon capture and storage; CO gas = coke oven gas; EW = electrowinning; H2-DRI = hydro-154 gen-based direct reduction; NG-DRI = natural gas-based direct reduction; scrap-EAF = scrap-based electric arc furnace. 155 1 BF-BOF-CCS is illustrated here within the current technology of BF-BOF due to space restrictions, but it is technically 156 also an alternative technology. 157

The BF-BOF route is a highly integrated system, which reuses flue gases from different ovens (BF, BOF, 158 and CO gas) (Remus et al. 2013). Our model takes this into account including on-site power generation from 159 these gases.

For the BF-BOF-CCS, we assumed that post-combustion carbon capture facilities are deployed at the 161 on-site power plant to clean the flue gases (Chisalita et al. 2019). Additional electricity and steam required 162 for the carbon capture facility are produced on-site in the gas-fired power plant and increase its natural gas 163 consumption. Carbon transport and storage, i.e. CO<sub>2</sub> compression and injection require additional electricity 164 from the grid (15.65 kWh/t steel). We assume transport in pipelines over 800 km and storage in the North 165 Sea based on Chisalita et al. (2019). Losses of CO<sub>2</sub> from CCS are neglected, as they amount to less than 0.2% 166 of CO<sub>2</sub> captured according to Chisalita et al. (2019). In this study, we consider CCS for BF-BOFs only as an 167 interim and not a long-term solution. It should only be applied on already existing fossil fuel-based furnaces 168 to reduce their emissions until they can be replaced by electrified technologies in the future. 169

The developed process model is implemented in the Activity Browser, an open-source software, which 170 was used to calculate the final energy demand and emissions (Steubing et al. 2020). The python code for this 171 can be found in our repository (Harpprecht et al. 2022). 172

#### 2.2 Scenario definition: development of technology pathways

We developed a reference scenario, in which current production practices are continued, and three de-175 carbonization scenarios for the German iron and steel industry: an electrification, a coal-exit, and a carbon 176 capture and storage (CCS) scenario. The decarbonization scenarios were derived as explorative pathways 177 which have as an objective to phase out coal- and natural-gas based furnaces and to achieve a primarily 178 electricity-based steel production by 2050. The reference scenario shows a future where electrification cannot 179 be achieved. 180

The backbone of all scenarios is the future development, specifically the phase-out, of blast furnace 181 capacities in Germany. We assume that only if a BF is shut down, a new technology can enter the market 182 and take over the then available capacity. The phase-out of BFs is modelled using data on capacity and age 183 of each individual BF currently existing in Germany from Arens et al. (2017). The lifetime of the BFs is varied 184

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Technology	BF-BOF	<b>BF-BOF-CCS</b>	NG-DRI	H2-DRI	EW	Scrap-EAF
Name	Blast furnace and basic	BF-BOF with post-com-	Natural gas-based	Hydrogen-based di-	Electrowinning	Steel scrap recycling
	oxygen furnace	bustion carbon capture and storage (CCS)	direct reduction	rect reduction		in electric arc furnace
Main energy carrier	coal	coal	natural gas	electricity for H2 from water electrolysis	electricity	electricity
Market shares in DE in 2018 <sup>1</sup>	70%	0%	1.2%	0%	0%	28.8%
Technology read-	9	>57	9	5 - 73	4 - 6	9
Assumed year of market entry	-	20256	- 0	20254	20405	-
Data source for energy demand	Remus et al. (2013)	IEAGHG (2013), Chisalita et al. (2019)	Arens et al. (2017)	Bhaskar et al. (2020), Worrell et al. (2007)	Fischedick et al. (2014), Worrell et al. (2007)	Arens et al. (2017)
Details and assumptions	Integrated system with on- site power generation from flue gases. No export of flue gases or other energy carriers.	Carbon capture (CC) technology is chemical absorption with mono- ethanol amine. Addi- tional electricity and	Bridging technology for H2-DRI, as planned by Salzgitter and Arcelor Mittal. Mixtures of natu- ral gas and hydrogen	Shaft furnace, e.g. by Midrex (same as exist- ing DRI plant in Ham- burg), which can be fed with pellets or	Electrolysis of iron ore, using a low-tem- perature (110°C) alka- line solution (Zhang et al. 2021). A TRL of 4	Some fossil fuels (hard coal and natu- ral gas) are required for the EAF for heat provision. 1.1 t scrap

lump ore. Varying

mixtures of natural

be applied.

gas and hydrogen can

has been achieved by

previous projects. The

by ArcelorMittal aims

Siderwin project led

to achieve TRL 6 by

2022 (Lavelaine 2019).

are required to pro-

duce 1 t of steel (Re-

mus et al. 2013).

Table 1: Description and used data sources for the modeled steelmaking technologies. The complete dataset is provided in the repository (Harpprecht et al. 2022).

Scrap is added to BOF

section B.2.3).

(20% of input into BOF, see

steam for CC are pro-

tional natural gas, i.e.

reduces emissions of

3.36 GJ NG/t steel. CCS

current BF-BOF by 50%.

duced on-site from addi-

1: from WV-Stahl (2019), (WSA 2019); 2: ranges from 1 (initial idea) to 9 (maturity). From (Agora Energiewende and Wuppertal Institut 2020, IEA 2020, Toktarova et al. 2020, 186 Wang et al. 2021); 3: if pure hydrogen is used, the TRL is 5. For a mixture with natural gas, the TRL is 7; 4: (Agora Energiewende and Wuppertal Institut 2020, Ruhwedel 2020, 187 Toktarova et al. 2020); 5: (Fischedick et al. 2014); 6: (Agora Energiewende and Wuppertal Institut 2020, IEA 2020); 7: For iron and steel, the TRL for amine-based CO<sub>2</sub> capture 188is 5 (IEA 2020). At power plants, the TRL is already 7-8 (Hills et al. 2016). 189

can be applied. Pure hy-

drogen can be used later

without retrofitting

2020).

(Agora Energiewende

and Wuppertal Institut

according to the narrative of each scenario, see Table 2. Based on the future capacity of BFs (see section B.2.1 190 for details), we then modelled the future market shares of the other five production routes in five-year intervals until 2050 with the following constraints and assumptions. 192

Constraints for all scenarios:

- Total steel production stays constant at 42.4 Mt steel/year as in 2018 (WSA 2019). In the past, steel production in Germany has stayed relatively constant (WSA 2019). We assume a constant production also for the future since high-income countries require steel mostly for maintaining already existing infrastructure (Brown et al. 2012, Brunke and Blesl 2014, Mayer et al. 2019). This is different from developing new infrastructure (Brown et al. 2012).
- Depending on the scenario narrative, BF capacity is replaced with other technologies (see Table 2) but 201 not before the technology-specific year of market entry from Table 1.
   202
- Scrap availability increases by 0.9% per year (Arens et al. 2017) with scrap being input to the BF-BOF, 203 scrap-EAF and, if necessary, to EW. This scrap availability cannot be exceeded by the scrap consumption (see section B.2.3).
- For the decarbonization scenarios: Diffusion of NG-DRI and H2-DRI, i.e. building new furnaces for direct reduction, takes place from 2025 to 2040. After 2040, DRI capacity does not increase anymore, as new capacities are assumed to be realized through EW, which then enters the market. NG-DRI serves as a bridging technology for H2-DRI, until sufficient hydrogen is available in 2040. The diffusion of hydrogen for direct reduction follows a typical s-shape (Hall and Khan 2002) (see Figure B-2).

Additional assumptions for the three decarbonization scenarios:

- For DRI, varying mixes of natural gas and hydrogen can be applied.
- Hydrogen is produced via electrolysis of water with an efficiency of 74% (Bhaskar et al. 2020).

The narratives and resulting assumptions of the four scenarios are described in Table 2. The electrification scenario forms the baseline of the three decarbonization scenarios, with the coal-exit and CCS scenario being variants of the electrification scenario.

It is important to note that the above-mentioned constraints and assumptions in combination with the 219 objective of reaching a primarily electricity-based steel production by 2050 are sufficient to determine scenarios for future production amounts of each production route in five-year intervals. Based on expert judgment and an explorative modelling approach, we developed plausible pathways, or so-called what-if scenarios, consistent with the constraints and assumptions. 223

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Table 2: Description of the four scenarios modelled for the German iron and steel industry. The average (av.) lifetime of 225 blast furnaces (BFs) is assumed to be 50 years, which can be prolonged by 20 years through relining of the furnaces to reach 70 years (Arens et al. 2017, Agora Energiewende and Wuppertal Institut 2020).

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			Te rer	chno olaci	ologi ng B	es Fs
Scenario Description		Assumptions for BF lifetimes		H2-DRI	EW	BF-CCS
Reference	<ul> <li>Continuation of current production practices with the goal of minimizing investment costs.</li> <li>Low-carbon technologies are not deployed, instead av lifetimes of BFs are prolonged</li> </ul>	70 years Prolongation of av. lifetime of BFs by 20 years through relining	x			
Electrification	<ul> <li>Efforts are taken to achieve a decarboniza- tion through the deployment of low-emis- sion technologies as soon as they are availa- ble.</li> </ul>	50 years Av. lifetime with earlier shut- downs of the last BF in 2050 and 2025 as announced by Salzgitter (Ruhwedel 2020).	x	х	x	
Coal-exit	<ul> <li>Variant of electrification scenario but with an earlier shutdown of all BFs in 2038.</li> <li>Aligned to the goal in Germany to achieve an early coal-exit of coal-fired power plants in 2038.</li> </ul>	50 years as electrification scenario, but not beyond 2038	x	х	x	
Carbon capture and storage (CCS)	<ul> <li>Variant of electrification scenario adding CCS.</li> <li>CCS is deployed in 2025 for BFs which will still have a lifetime of at least 10 years.</li> </ul>	50 years (as electrification scenario)	x	х	x	х

#### 2.3 Calculation of CO<sub>2</sub> emissions

We calculate CO2 emissions based on the energy requirements defined in the process model (see section 230 2.1) and the future production amounts per production route (see derivation in section 2.2). We determine 231 both energy-related and reaction-related CO<sub>2</sub> emissions during steel production. Our analysis focusses on 232 CO2 as it is the most relevant GHG (Ryan et al. 2020): for energy-related emissions it accounts for 98.8% and 233 for reaction-related for 100% of GHG emissions from steel production (Otto et al. 2017). 234

#### Energy-related emissions

We define energy-related  $CO_2$  emissions as emissions caused by the application of energy carriers for 237 energy provision or as reducing agents. Thus, they are related to fuel and electricity usage. For fuels, we 238 consider direct emissions using constant emission factors (see Table 3). 239

Table 3: Emission factors of energy carriers to calculate direct energy-related CO<sub>2</sub> emissions from fuel usage (source: 240 Arens et al. (2017), Umweltbundesamt (2020)). 241

Energy carrier	Emission factor in kg CO2/ GJ
hard coal	93.1
fuel oil	79.9
natural gas	55.7
CO gas, BF gas, BOF gas <sup>1</sup>	0

1: For coke oven gas (CO gas), blast furnace (BF) gas and basic oxygen furnace (BOF) gas, emission factors are 242 assumed to be 0, as they contain CO<sub>2</sub> from the fuels used or from chemical reactions, which are already ac-243 counted for by the fuel usage or by the reaction-related emissions (Climate Leaders 2003).

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For electricity, we apply time-dependent emission factors of the average German electricity mix (see Table 4) considering minimum and maximum values. Those are derived from an energy scenario comparison from Naegler et al. (2021), who assessed ten energy transformation pathways for Germany, ranging from 248 80% to 95% emission reduction goals by 2050 (see Figure B-4). This range of electricity emission factors is 249 applied to all scenarios to explore respective ranges of future emissions from steel industry. 250

Table 4: Assumed direct CO2 emissions for the German electricity mix in kg CO2/GJ (calculated from Naegler et al.251(2021)). Minimum and maximum values are taken from ten different electricity scenarios for Germany with emission252reduction goals of 80% or more by 2050. They are applied to all steel scenarios.253

	2018	2020	2025	2030	2035	2040	2045	2050
Min	124.01	112.3	103.5	68.7	39.4	17.4	9.7	1.1
Max	124.91	114.0	109.7	85.8	63.1	45.4	30.2	20.4

1: average value

#### Reaction-related emissions

Reaction-related CO<sub>2</sub> emissions were modeled based on data from literature (see section B.3.2 for details). They occur in the EAF, e.g. due to the electrode burn-off, and in the BF and the BOF, due to the reaction of calcining limestone, which is added to remove impurities. 259

### 2.4 Definition of a sectoral carbon budget for the iron and steel industry in Germany

#### Carbon budgets for Germany

The IPCC determined global carbon budgets from the year 2020 onwards for different temperature 263 increases, e.g. 400 - 500 Gt CO<sub>2</sub> for a climate goal of 1.5°C (67th and 50th percentile) (IPCC 2021). Different 264 approaches exist to distribute the global carbon budget among nations, each having some shortcomings 265 regarding international and intergenerational justice (Neumayer 2000, Stott 2012, Raupach et al. 2014, Gignac 266 and Matthews 2015, Robiou du Pont and Meinshausen 2018). The grandfathering approach uses current 267 shares of global emissions, while the equal per capita approach applies the respective national share of the 268 global population (Neumayer 2000). A compromise between these two is the contraction & convergence 269 approach, where national emissions converge to a global equal per capita value in a convergence year, e.g. 270 in 2035, and then follow the same equal per capita trajectory (Meyer 2000). To date, shares by country and 271 sector have not officially been decided (Matthews et al. 2020). 272

For a national carbon budget for Germany, we collected different suggestions from literature (see Table 273 5). This leads to a range of 2.5 to 7.9 Gt CO<sub>2</sub> for the 1.5°C target and 6.7 to 9.3 Gt CO<sub>2</sub> for the 1.75°C target. 274

Table 5: Suggested carbon budgets for Germany from different sources for different distribution approaches. The budg-<br/>ets are for January 2020 onwards.275276276

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	Source	Distribution approach	Climate target	Percentile	Amount	Unit
	SRU (2020)	equal per capita	1.5°C	50th	4.2	Gt CO <sub>2</sub>
	Wuppertal Institut (2020)			67th	2.5	Gt CO <sub>2</sub>
	Mengis et al. (2021) <sup>1</sup>	grandfathering		50th	7.9	Gt CO <sub>2</sub>
	Mengis et al. (2021) <sup>1</sup>			67th	4.2	Gt CO <sub>2</sub>
	Mengis et al. (2021) <sup>1</sup>	contraction & convergence		_2	7.6	Gt CO <sub>2</sub>
	Wuppertal Institut (2020)	equal per capita	1.75°C	50th	9.3	Gt CO <sub>2</sub>
	SRU (2020)			67th	6.7	Gt CO <sub>2</sub>

1: adapted by subtracting emissions of Germany in 2018 and 2019 from UNFCCC (2021).

2: for the contraction & convergence approach, it is not possible to specify uncertainties as it is derived from an emission trajectory based on current emissions, the convergence year and the global equal per capita emissions.

#### Allocating a sectoral carbon budget to the iron and steel industry

The share of emissions by the steel industry of Germany's total emission has been growing slightly 282 since 1990 from 6% to 8.1% in 2019 (UNFCCC 2021). To allocate a sectoral carbon budget to the steel industry, 283 we first assume the average share of the last 5 years, i.e. 7.6%, resulting in proportional carbon budgets. 284 Secondly, as it is a hard-to-abate sector (Davis et al. 2018), which might receive a higher share of a carbon 285

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budget (SRU 2020), we also consider an increased share of 10%. This leads to ranges for carbon budgets as 286 shown in Table 6. 287

Table 6: Ranges of sectoral carbon budgets for the iron and steel industry in Germany from January, 2020, onwards, 288 derived with an average share of 7.6% and an increased share of 10% of the national carbon budgets from Table 5. 289

Climate terrest	Average share	(proportional)	Increased share	T lest
Climate target	Min	Max	Max	Unit
1.5°C	0.19	0.60	0.79	Gt CO <sub>2</sub>
1.75°C	0.51	0.71	0.93	Gt CO <sub>2</sub>

### 3. Results

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#### 3.1 Emission-intensity of production routes

Figure 2 compares the specific CO<sub>2</sub> emission-intensities of the different production routes. It shows that 292 process alternatives are highly sensitive to power production. If power is decarbonized, the lowest emission-293 intensities can be achieved by H2-DRI, EW, and scrap-EAF, which are 83%, 86% and 90% lower than for the 294 BF-BOF route. Then, they clearly outperform CCS, i.e. the BF-BOF-CCS route, which achieves an emission 295 reduction by only 50%. In the BF-BOF-CCS route, the emissions due to the increased requirements of elec-296 tricity for the CCS processes are negligible compared to the overall energy demand and CO<sub>2</sub> emissions of 297 that route (see Figure C-1). 298

It stands out that DRI purely run on hydrogen, i.e. H2-DRI, currently has a higher emission-intensity 299 than BF-BOF. It might become lower than BF-BOF between 2027 and 2029 (for electricity\_min and electric-300 ity max respectively), lower than NG-DRI between 2028-2032, and lower than BF-BOF-CCS between 2036-301 2043 when power in Germany will become increasingly renewable (90; 79; and 37 kg CO<sub>2</sub>/GJ electricity re-302 spectively). Emission-intensities of NG-DRI are now already lower than of BF-BOF (-10%) which makes nat-303 ural gas beneficial to mix with hydrogen in the early years of H2-DRI.

> □ captured CO<sub>2</sub> electricity for CCS

electricity for hydrogen Mt  $CO_2$  / Mt steel 1.5 electricity (for other than CCS or hydrogen) reaction-related 1.0 natural gas fuel oil 0.5 hard coal 0.0 × electricity\_min 2018 2018 2018 2050 2018 2050 2050 2050 2018 2050 2050 201 BF-BOF BF-BOF-CCS NG-DRI H2-DRI EW scrap-EAF Figure 2: CO<sub>2</sub> emissions per production route considering energy- and reaction-related emissions. For 2018, the average

emission factor for electricity is assumed. For 2050, the green cross (electricity\_min) shows total emissions if the mini-308 mum instead of the maximum emission factor for electricity is assumed (see Table 3 and Table 4 for the assumed emis-309 sion factors). Emissions caused by the electricity for carbon storage in the BF-BOF-CCS route are so low that they are 310 barely visible in the chart. Energy requirements per route are provided in Figure C-1. 311

### 3.2 Technology pathways of the decarbonization scenarios

Figure 3 illustrates the technology pathways of each decarbonization scenario to reach electrification by 313 2050 compared to the reference scenario. 314

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Figure 3: Development of the technology pathways, i.e. the market shares of different steel production technologies, for<br/>each scenario. For details on the scenario definition see Table 2, and for the BF-BOF capacities see Figure B-1. Underlying<br/>data is supplied in our repository (Harpprecht et al. 2022).316317318

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In the three decarbonization scenarios (Figure 3.b) – d)), the coal-based BF-BOF is replaced by low-319 carbon technologies, firstly by NG-DRI, then H2-DRI and from 2040 onwards by EW-EAF. The BF-BOF route 320 is completely phased out by 2050 for the electrification and CCS scenario and by 2038 in case of the coal-exit 321 scenario. For all decarbonization scenarios, the main energy carrier will be electricity by 2050. The new DRI 322 capacity, which is built from 2020 – 2040, serves as a bridging technology from NG-DRI to H2-DRI. The DRIs 323 are firstly run with natural gas but can later switch to hydrogen, when enough green hydrogen is available. 324 In the CCS scenario, CCS is installed in 2025 on still existing BF-BOFs. The share of scrap-EAF increases from 325 30% in 2020 to up to 57% by 2050. 326

An analysis describing when investments into new furnace capacities are required in each scenario is provided in section C.5 and Figure C-2 in the supplementary information. 328

#### 3.3 Future energy requirements

Figure 4 illustrates the implications of the decarbonization scenarios in terms of future energy demand. 330 While the decarbonization scenarios lead to similar energy requirements in 2050, they require different developments of energy supply and cumulative future energy demand from 2020 until 2050. Under the decarbonization scenarios, the final energy demand for iron and steel production in Germany decreases by 30% to 33% by 2050 compared to 2020, which is more than double than in the reference scenario (see Figure 4.a) - d)). The reason is that the technologies prevailing in 2050 (EW-EAF and scrap-EAF) are more energy-efficient than the conventional BF-BOF route (see Figure C-1).

In all three decarbonization scenarios, the current primary energy carriers of coke and hard coal are continuously phased out in the future due to the declining share of BF-BOF (see Figure 4.a) – d)). We can see a shift firstly to natural gas and later to electricity and hydrogen. The demand of natural gas peaks in 2025 due to the increasing market share of NG-DRI in all three decarbonization scenarios. The peak for natural gas is the highest in the CCS scenario due to additional natural gas requirements for the carbon capture facilities. After 2025, the demand for natural gas shifts to electricity for hydrogen given the transition from NG-DRI to H2-DRI. 337

In 2050, all decarbonization scenarios realized a transition to electrification, such that 79 - 80% of the energy demand in 2050 could be covered through electricity. As a result, annual electricity demand increases by a factor of 14 - 15, i.e. from 5.9 TWh/year in 2020 to 83 - 87 TWh/year by 2050. From this, a share of 37%- 39% (32.7 TWh) is required for hydrogen electrolysis to satisfy the demand of 87 PJ of hydrogen (24.2 TWh) in 2050. In 2050, small amounts of natural gas (ca. 70 PJ), fuel oil, and hard coal are still assumed for the pellet production (Remus et al. 2013), finishing of crude steel (Worrell et al. 2007, Arens et al. 2017) and as heat provision for the EAF (Kirschen et al. 2011, Otto et al. 2017) (see Figure C-1).



Figure 4: Annual energy demand for iron and steel production per energy carrier for each scenario. The hatched area 352 illustrates the electricity demand to electrolyze hydrogen. The hydrogen demand is shown in blue. Electricity for carbon storage in the CCS scenario is so low that it is not visible in the chart. 354

#### 3.4 Future CO<sub>2</sub> emissions

Figure 5 demonstrates how the resulting CO<sub>2</sub> emissions drastically decrease by 2050 under the decar-356 bonization scenarios, i.e. by up to 83% compared to 2020, while the reference scenario achieves only a 31% 357 emission reduction. The reason is mainly that coke and coal can be replaced by electricity, whose emission 358 factor is assumed to decrease over time and become almost 0 in 2050. Moreover, we can see the large impact 359 of the power sector on an electrified industry: only a very ambitious power sector transformation decreases 360 emissions by up to 83%. With less ambition (maximum electricity emission factor assumed) only about 72% 361 of today's emission can be avoided. In the CCS scenario, 255 Mt CO2 are assumed to be captured and stored 362 by 2050. Furthermore, it becomes visible that reaction-related emissions from the EAF will gain in relevance 363 in the future. They increase from 2.0 Mt CO<sub>2</sub> (4%) in 2020 to 3.6 Mt CO<sub>2</sub> (24 - 42%) in 2050. 364

Figure 6 compares the cumulative emissions of the four scenarios with the predefined carbon budgets 365 for the iron and steel industry in Germany. Compared to the reference scenario, all three decarbonization 366 scenarios reduce cumulative emissions considerably by 2050, i.e. by 24% (360 Mt CO<sub>2</sub>) in case of the electri-367 fication\_max scenario to a maximum of 46% (677 Mt CO2) under the CCS\_min scenario. Nevertheless, all 368 decarbonization scenarios exceed the sectoral carbon budgets for both climate targets by up to 490% (elec-369 trification\_max scenario and min. 1.5°C budget). For the 1.5°C target, the budget may be exceeded between 370 2023 and 2033 under the electrification and coal-exit scenario, and in 2037 under the CCS scenario. Only the 371 increased budget for the 1.75°C target may be met by some scenarios: the coal-exit\_min, CCS\_max and the 372 CCS\_min scenario. The implementation of CCS considerably reduces emissions, i.e. by up to 206 Mt CO<sub>2</sub> by 373 2050 compared to the electrification scenario. Within each decarbonization scenario, a more renewable elec-374 tricity supply reduces cumulative emissions by 10% to 12% (111 to 128 Mt CO<sub>2</sub>), which is the difference 375 between the minimum and the maximum emission trajectories. 376

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Figure 5: Annual CO2 emissions into the atmosphere per energy carrier for each scenario. The green line (electricity\_min)378shows the emissions in 2050 if the minimum instead of the maximum emission factor is assumed for electricity (see Table3793 and Table 4 for the assumed emission factors). The values given in percentage stand for the emission reduction in 2050380compared to 2020 if the maximum and minimum emission factors for electricity are assumed. The captured emissions381shown as negative in d) are only provided for reference, this means they are already subtracted respectively from the<br/>sum of emissions.383



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Figure 6: Cumulative CO<sub>2</sub> emissions for 2020 - 2050 per scenario compared to proportional carbon budgets of the iron and steel industry in Germany for a 1.5°C (yellow area, average share) and a 1.75°C (red area, average share) climate target (for budget definition see Table 6). The dashed horizontal lines represent the carbon budgets if the allocation share for the steel industry is increased from its average of 7.6% to 10%. For each scenario, the emission factor of electricity is varied between minimum (min) and maximum (max) values (see Table 4).

#### 3.5 Implications for the future energy supply

Figure 7 compares the future cumulative energy demand for each scenario with their respective cumulative CO<sub>2</sub> emissions from 2020 to 2050. Under the decarbonization scenarios, the cumulative demand for 393 coal decreases by 52–60%, while the demand for natural gas increases by 17-47% and for electricity by a factor of 5.6-6.3 compared to the reference scenario. 392

Among the decarbonization scenarios, the coal-exit scenario achieves the highest reduction of the cumulative energy demand in total, i.e. by 13%, as well as for fossil fuels, i.e. by 46%, compared to the reference scenario (see Figure 7). The reason is its early phase out of the BF-BOF route. The electrification scenario ranks second with a reduction of 11% in total, while the CCS scenario leads to lowest reduction of 6% of the 399

cumulative energy demand compared to the reference scenario. The reason is that carbon capture increases400the cumulative natural gas demand by 26% (0.86 EJ) compared to the electrification scenario (3.32 EJ). De-401spite its higher energy demand, CCS enables a considerable reduction of cumulative CO2 emissions, i.e. by402206 Mt CO2 or 18-20% compared to the electrification scenario.403



Figure 7: Cumulative energy demand per energy carrier (stacked columns, left axis) compared to cumulative CO2 emis-405sions (right axis) from 2020 until 2050 for each scenario. The red triangle (electricity\_max) and the green cross (electric-406ity\_min) show the cumulative CO2 emissions in 2050 if the maximum or minimum emission factors are assumed for407electricity (see Table 3 and Table 4 for the emission factors).408

### 4. Discussion

#### 4.1 Key findings

This study aimed at comparing the decarbonization potential of different technology pathways of the 411 iron and steel industry in Germany modeled with the help of three decarbonization scenarios: an electrifi-412 cation scenario deploying hydrogen-based DRI (H2-DRI) and electrowinning (EW), as well as two variants 413 thereof, an early coal-exit scenario and a carbon capture and storage (CCS) scenario. We found that the re-414 duction of annual CO<sub>2</sub> emissions by 2050 are very similar across scenarios (72-83%), while their cumulative 415 emissions from 2020 to 2050 differ considerably, as the timing of the strongest emission reductions differs 416 among scenarios. The reductions of cumulative emissions by 2050 range from 24% (360 Mt CO<sub>2</sub>) under the 417 electrification scenario up to the maximum of 46% (677 Mt CO2) under the CCS scenario relative to the ref-418 erence scenario. This clearly demonstrates that the technology pathway, i.e. the implementation speed and 419 choice of alternative technologies, matters. Moreover, the results showed that the electricity emission factor 420 plays an important role: within each decarbonization scenario, our optimistic trajectory for future emission 421 factors of the power mix reduces cumulative emissions by up to 12% (128 Mt CO<sub>2</sub>) (see electricity\_min vs. 422 electricity\_max in Figure 7, Table 4). 423

Nevertheless, all three decarbonization scenarios considerably exceed the sectoral carbon budgets, 424 adopted for this study for the German iron and steel industry, not only for the 1.5°C but also for the 1.75°C 425 target up to a factor of almost five. 426

Additionally, we investigated some implications of the decarbonization scenarios. Maximum emission 427 reduction under the CCS scenario would require storing 255 Mt CO<sub>2</sub> and increase the cumulative natural 428 gas demand by 26% compared to the electrification scenario to run CCS facilities. In all decarbonization 429 scenarios, hard coal is almost completely phased out by 2050, and a shift to primarily electricity-based pro-430 duction is achieved with electricity accounting for about 80% (up to 87 TWh) of the energy demand (see 431 Figure 4). As a result, annual electricity demand rapidly rises by a factor of ca. 15 from 2020 to 2050. From 432 this, up to 39% are required to produce 87 PJ of hydrogen in 2050. Nevertheless, final energy demand de-433 creases in 2050 by up to 33% compared to 2020, as the prevailing technologies of EW and scrap-EAF are 434 more energy-efficient than BF-BOF. 435

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#### 4.2. Comparison with previous studies

A comparison of the technology pathways of our study (see Figure 3) with three recent studies on decarbonization scenarios for the German steel industry by 2050 (Purr et al. 2019, Prognos et al. 2020, Robinius et al. 2020) confirms our result that scrap-EAF can supply 52–57% of steel in 2050 (see Table D-1). However, our study is the only one which considers the introduction of electrowinning (EW) from 2040 onwards as well as the interim technology of carbon capture and storage for existing BF-BOFs (BF-BOF-CCS) between 2020 and 2050. 443

Although a direct comparison of results between studies is not possible due to different system bound-444 aries and process assumptions, a rough comparison illustrates that our emission intensities of production 445 routes (see Figure 2) are within the range of emission intensities reported by previous research (IEAGHG 446 2013, Fischedick et al. 2014, Arens et al. 2017, Otto et al. 2017, Chisalita et al. 2019, Agora Energiewende and 447 Wuppertal Institut 2020, Bhaskar et al. 2020, Lösch et al. 2020) (see Figure D-1). For BF-BOF, our emission 448 intensity lies in the lower end of the found emission intensities. The reason is that we slightly reduced the 449 consumption of hard coal and coke in our BF-BOF model which is based on European averages (Remus et 450 al. 2013) during the calibration of our model to the German energy statistics (Fraunhofer ISI 2019). For the 451 novel technology of H2-DRI, different process configurations exist leading to a large range of emission in-452 tensities. For EW, studies for a detailed comparison are currently lacking. 453

Our conclusion that it will be very challenging for the German iron and steel industry to stay within its 454 proportional carbon budget for a 1.5°C climate target is in line with results by studies for the global iron and 455 steel industry (Tong et al. 2019, IEA 2020, Wang et al. 2021). Even the strictest scenarios by Wang et al. (2021) 456 exceed the proportional 1.5°C budget by more than 100%.

#### 4.3 Implications and recommendations

This study determines different transformation pathways for the German steel industry in line with the460Steel Action Concept of the German Federal Ministry for Economic Affairs and Climate Action (BMWK)461(BMWi 2020). As suggested by the BMWK, our decarbonization scenarios assume the use of natural gas in462direct reduction furnaces (NG-DRI) as an intermediate energy carrier to transition to a 100%-fired hydrogen-463based direct reduction (H2-DRI).464

Based on this study, we can identify the following challenges and recommendations for the iron and steel industry to meet its sectoral budget.

First, our findings provide further evidence that the emission intensity of the German electricity mix 467 needs to be reduced as fast as possible, such that the minimum emission intensity of indirectly (H2-DRI) or 468 directly (EW, EAF) electrified technologies can be achieved. This is quite challenging for the energy sector 469 especially in the next decade (Simon et al. 2022), due to an expected increase of power demand also in other 470 sectors in the future. According to our findings, for the iron and steel industry alone, additional 81 TWh/year 471 of electricity would be required by 2050. This additional power demand translates into an additional PV 472 capacity of ca. 80 GW, which is ca. 150% of currently installed PV capacity in Germany (53.7 GW (AGEE-473 Stat 2021)), or into additional 32 GW of onshore wind turbines (54.4 GW in Germany in 2020 (AGEE-Stat 474 2021)). For hydrogen electrolyzers, a capacity of 7.2 GWel would be needed in 2050 (assuming 4545 full-475 load hours/year (Simon et al. 2022)), which represents an increase by a factor of 360 compared to today (0.02 476 GWel in 2020 (THEnergy 2021)) (see section D.6.3). 477

Secondly, we recommend investments to advance the technology of EW, such that it reaches market 478 maturity earlier than expected, i.e. before 2040. Our findings suggest that EW offers the lowest emission 479 intensity among the technologies considered in this study. Therefore, efforts are needed, such as funding 480 and research capacities, to advance its currently too low TRL. EW seems especially attractive as its specific 481 electricity consumption is roughly one third less than that of H2-DRI (see Figure C-1). Moreover, it does not 482 require a new infrastructure for hydrogen or CCS, but "only" the expansion of capacities for renewable 483 electricity supply.

In contrast, the current lack of a hydrogen infrastructure forms a severe obstacle for a large-scale implementation of H2-DRI. Here, a market revolution would be necessary, similar to what PV experienced during the last decade. 487

Another obstacle for a large-scale switch to H2-DRI before 2030 is a potentially still large capacity of 488 BF-BOFs ranging from 50% to 100% of current capacities depending on whether relining takes place to extend BF lifetimes (see Figure 3). By 2030, electricity emission factors will ideally have decreased sufficiently to make H2-DRI favorable over BF-BOF. To minimize emissions from these still functional BF-BOFs, one 491

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solution could be their early shutdown while simultaneously rapidly switching to H2-DRI. Another solution 492 is the addition of CCS to BF-BOFs.

Our findings suggest that emissions could be minimized the fastest through the implementation of CCS 494 to BF-BOFs as early as possible, e.g. before 2025. First, BF-BOF-CCS may have a lower emission intensity 495 than H2-DRI until 2036-2043 unless electricity is decarbonized sooner than in our optimal assumption (electricity\_min). Second, the CCS scenario achieved the lowest cumulative emissions. 497

This study highlights the need to open the discussion on CCS in Germany, where CCS is currently 498 strongly limited to research purposes and a maximum of 4 Mt CO<sub>2</sub> stored/year within Germany (Federal 499 Ministry of Justice 2012). The results of this study revealed some points in favor of implementing CCS for 500 BF-BOFs soon: i) the market entry and diffusion rates of H2-DRI and EW alongside the carbon budgets are 501 uncertain and modelled with rather optimistic assumptions in our scenarios; ii) life time extensions of BF-502 BOFs could limit market entry and thus emission reductions through H2-DRI and EW (see reference sce-503 nario); iii) CCS or alternatively negative emission technologies could tackle reaction-related emissions from 504 EAFs to achieve net-zero emissions by 2050 (see Figure 5), which may be about 3.6 Mt CO<sub>2</sub> in 2050, i.e. up to 505 42% of emissions in 2050. Furthermore, recent research shows that CCS is likely to be required for reaching 506 net-zero emissions in Germany by 2050, e.g. for unavoidable reaction-related emissions from cement pro-507 duction, given the limited capacities of natural sinks (Mengis et al. 2022). Moreover, Germany's Climate 508 Protection Plan mentions CCS as an option to reduce unavoidable emissions in industry (BMU 2016). Yet, 509 this study can merely show emission reduction potentials of CCS for the steel industry, which is only one of 510 many diverse aspects concerning CCS. Thus, more detailed analyses are required to gain more insights into 511 technical, social, and legal feasibility of CCS, as well as into risk assessments and comparisons to CCU. 512

Furthermore, future emission reductions in the decarbonization scenarios rely substantially on the in-<br/>creasing market share of scrap-EAF, which almost doubles from 30% in 2020 to up to 57% by 2050 (see Figure<br/>3). Thus, next to decarbonizing primary production, it is crucial to continuously extend capacities of scrap-<br/>EAFs in the future (see section C.5 for details), such that the scrap which will be becoming increasingly<br/>state state of available can actually be processed and replace primary production.513514516515516516517517517518518519519519510510510511511512512513512514513515514516514517515518516519517519517511517512517513517514517515517516517517517518517519517511517512518513517514517515517516517517517518517519517517517518517519517519517517517518517519518519517517517</tr

Lastly, this study emphasizes the necessity to internationally agree on national and ideally also sectoral 518 carbon budgets to accelerate the definition of concrete decarbonization strategies. Despite the uncertainty 519 about the carbon budget for Germany (see Table 5), our results can clearly demonstrate that the German 520 steel sector is likely to exceed its proportional carbon budget by 2037 or even much earlier, unless very 521 drastic measures are taken. As it is a race against time and early measures are needed, we would like to 522 stress again that the cumulative emissions are strongly influenced by the technology pathway (see Figure 523 6), even though different pathways may lead to very similar emission reductions by 2050, i.e. up to 83% in 524 this study (see Figure 5). Thus, to bring about early as well as effective action, a national strategy is required 525 which outlines a concrete technology pathway for iron and steel producers in Germany. This should be 526 developed considering infrastructure requirements, e.g. for hydrogen, CCU or CCS, and in dialogue with 527 not only research, but also industry and other stakeholders. 528

#### 4.4 Limitations and future research

There are some limitations associated with this study, which could be improved by future research. 531 First, technologies are modelled based on data available from literature due to our primary focus on path-532 ways of future technology mixes instead of an in-depth analysis of each steel production route. Thus, details 533 of individual technologies could be improved in our model, e.g. with primary data from industry. For H2-534 DRI, future research could try to reduce the uncertainty about its future process configurations and thus its 535 emission-intensity (see Figure D-1). Moreover, the role of hydrogen electrolyzers within future energy sys-536 tems could be explored. For EW, we could not include the production and consumption of the required 537 alkaline solution due to a lack of reliable data given the novelty of EW. As this process can be energy-inten-538 sive (Siderwin 2021), further research about its effect on the technology's performance is required to avoid 539 problem-shifting. 540

Secondly, while our study investigated three different scenarios, other future developments are possible. Further research could explore more scenarios and include additional technologies, e.g. high-temperature electrowinning, or scale-up effects of novel technologies (Santos et al. 2016). Moreover, we assumed that the overall demand for steel will stay roughly unchanged, which is in line with other studies (Brunke and Blesl 2014, Lechtenböhmer et al. 2016, Prognos et al. 2020). Thereby, we addressed the supply side to 545

reduce emissions. To get a full picture, additional research for other potential developments, such as a re-546 duced demand or the influence of a circular economy, is required. 547

Thirdly, we focused on the switch to primarily electricity-based technologies for primary steel produc-548 tion, since this is key to minimize emissions (Arens et al. 2017, de Coninck et al. 2018). Thus, we did not 549 investigate the application of biomass or syngas to replace residual coal and natural gas requirements in 550 conventional processes, such as the EAF or pellet production, to reach net-zero emissions. Both options 551 might help to further reduce CO<sub>2</sub> emission (Otto et al. 2017), but are alone insufficient for deep emission 552 reductions. Further work could investigate the suitability and implications of such alternative energy carri-553 ers alongside the avoidance of reaction-related emissions to achieve net-zero emissions. 554

This study presents what-if scenarios in which we assume deployment of low-carbon technologies at 555 the scale required for German steel production and calculate the CO<sub>2</sub> emissions on that basis. Analyzing if 556 such scaling up is feasible, and if yes under which economic, political or social conditions, is out of the scope 557 of this paper. Costs play a decisive role in the steel industry, which is internationally highly price-competi-558 tive. It has been roughly estimated that a transformation to a low-carbon primary steel production in Ger-559 many would require investments of around  $\in 30$  billion (i.e.  $\leq 1000/t$  primary steel production capacity) 560 (BMWi 2020). Thus, requests for regulations have been voiced to create a level global playing field. Policies 561 under discussion by other studies (Bataille et al. 2018, Wyns et al. 2019, Agora Energiewende and Wuppertal 562 Institut 2020, BMWi 2020, IEA 2020, Koasidis et al. 2020, Muslemani et al. 2021) are for example: carbon 563 contracts for difference, carbon border adjustments, a labelling scheme for low-carbon steel products, financ-564 ing of CCS infrastructure, or green public procurement. Moreover, Germany commissioned a study (IEA 565 2022) to determine effective policies and economic measures to facilitate the creation of international markets 566 for green steel. Further research is necessary to develop comprehensive national and international policy 567 frameworks taking a systems perspective (Bataille 2020, Bataille et al. 2021, Nilsson et al. 2021), to investigate 568 societal acceptance, the behavior of individual actors (e.g. using agent-based modelling), or to optimize the 569 operation of the steel industry within the context of larger economic systems. 570

Lastly, this study assessed *direct* CO<sub>2</sub> emissions of major steel production processes (see Figure 1) and 571 of electricity supply. Emissions occurring across the entire supply chains required to produce steel could be 572 evaluated via the methodology of life cycle assessment (LCA). LCA also allows to evaluate impacts other 573 than greenhouse gases, such as human toxicity or metal depletion. It can thereby reveal whether decarbon-574 ization measures may cause negative side-effects in other impact categories, as it has been found for BF-575 BOF-CCS technologies by Chisalita et al. (2019). Moreover, LCA can help to identify effects of changes in 576 one sector on the environmental performance of other downstream sectors, such as electric vehicles (Koroma 577 et al. 2020, Harpprecht et al. 2021) or the building sector (Zhong et al. 2021). 578

It is important to note that this study does not aim at offering predictions for the future but analyzes 579 explorative, so-called what-if scenarios. This means that the scenarios are subject to unforeseeable events, 580 such as the Ukraine war and its consequences for the natural gas supply in Germany. On the one hand, the 581 recent steep increase of prices for natural gas in Germany may hamper investments into DRI capacities, 582 which are planned to be firstly run on natural gas, and may thereby delay the transition to H2-DRI 583 (Hermwille et al. 2022). On the other hand, they may incentivize a faster build-up of green hydrogen gener-584 ation capacities and distribution networks (Hermwille et al. 2022). Future work is required to determine 585 decarbonization scenarios for heavy industry under such very recent, highly uncertain and rapidly changing 586 geopolitical conditions. 587

As this study openly publishes data and code in a repository (Harpprecht et al. 2022), it provides a basis 588 for future research, e.g. to investigate additional technologies or scenarios. The model and analysis could 589 also be applied to other countries. For this, the following country-specific data inputs would need to be 590 adapted: a) current and future production amounts per technology; b) emission factors of energy carriers, 591 especially of electricity; c) the sectoral carbon budget; and d) the assumptions of the production model may 592 need to be slightly adjusted, as it uses technology data from German and European data sources. 593

# 5. Conclusions

This study successfully assessed the compatibility of various decarbonization pathways for the German 595 iron and steel industry with a carbon budget. We quantitatively demonstrated that it will be a race against 596 time, since each of our decarbonization scenarios, which we considered already rather optimistic, would 597 exceed the sectoral 1.5°C carbon budgets already in the 2030s.

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While we cannot offer a silver bullet to solve the problem, we can conclude that a whole portfolio of 599 measures and technologies will be required to sufficiently limit future CO<sub>2</sub> emissions from iron and steel 600 production in Germany. These comprise a rapid decarbonization of the electricity mix, the construction of a 601 hydrogen infrastructure, the implementation of CCS with a respective infrastructure, early shutdowns of 602 BF-BOFs, and investments to accelerate both maturing processes and final deployment of low-carbon tech-603 nologies, such as H2-DRI and EW. 604

Ultimately, the question of the ideal technology mix for steel production is not only about CO<sub>2</sub> emissions, but concerns also aspects such as infrastructure requirements for electricity and hydrogen supply, environmental impacts, stakeholders, societal acceptance, regulatory conditions and costs. Future research could investigate these additional aspects, e.g. using life-cycle assessment, agent-based modelling or cost optimization.

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CRediT authorship contribution statement:

C.H.: Conceptualization, Data curation, Formal analysis, Investigation, Methodology, Project 614 administration, Software, Validation, Visualization, Writing - original draft, Writing - review & editing. 615
T.N.: Conceptualization, Methodology, Supervision, Validation, Writing - review & editing. B.S.: 616
Supervision, Writing - review & editing. A.T.: Supervision, Writing - review & editing. S.S.: 617
Conceptualization, Funding acquisition, Investigation, Methodology, Supervision, Validation, Writing - formal acquisition, Investigation, Methodology, Supervision, Validation, Writing - 618
review & editing 619

#### **Funding:**

This research was funded by the Helmholtz Initiative Climate Adaptation and Mitigation, Cluster I "Net-622Zero-2050".623

#### Data Availability Statement:

The data and code to reproduce the results of this study are available under the zenodo repository of 626 Harpprecht et al. (2022). This repository is still under restricted access but will become open access once 627 the manuscript has been accepted. For the purpose of the reviewing process, the repository can be 628 accessed via the following link: 629

https://zenodo.org/record/6389867?token=eyJhbGciOiJIUzUxMiIsImV4cCI6MTY4Mjg5MTk5OSwiaWF6300IjoxNjUxNDgxMzUxfQ.eyJkYXRhIjp7InJIY2lkIjo2Mzg5ODY3fSwiaWQiOjIyNzA3LCJybmQiOiJhMm631ViOTI1NiJ9.JrOUpMeAZ323nTQnOUNVL9v0eEepcwA6\_7TKzOXisyeSnfyA-632CE7akq5U7UqcoegioB4Pw6JWSseT\_VHbVzhHw633

#### Acknowledgments:

We would like to thank Nadine Mengis for data and discussions on carbon budgets, Marlene Arens for
sharing data on blast furnace capacities in Germany, Benjamin Fuchs for his support for data
visualizations and publication, Brenda Miranda Xicotencatl for her help with the python code, as well as
Thomas Pregger and Patrick Jochem for their feedback on the conceptualization.

#### **Conflicts of Interest:**

The authors declare that they have no known competing financial interests or personal relationships that642could have appeared to influence the work reported in this paper.643

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# **Highlights**:

•	Scenarios for iron and steel production in Germany until 2050	2
•	Adopting new technologies: hydrogen-based direct reduction and electrowinning	3
•	Comparison of CO <sub>2</sub> emissions with sectoral carbon budgets for the steel industry	4
•	Carbon budget for climate goal of 1.5°C likely to be exceeded between 2023 and 2037	5
•	Carbon capture scenario achieves lowest $CO_2$ emissions but has higher energy demand	6

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Journal Pression

# **Declaration of interests**

 $\boxtimes$  The authors declare that they have no known competing financial interests or personal relationships that could have appeared to influence the work reported in this paper.

□The authors declare the following financial interests/personal relationships which may be considered as potential competing interests: