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The Impact of Korean Government's Industrial R&D Expenditure on Technological Competitiveness

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Recommended Citation

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The impact of Korean government's industrial R&D expenditure on technological competitiveness

Capstone paper submitted in completion of the MPA degree

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April 8, 2022

Summary

In Korea, the total amount of R&D executed by the Korean government in 2019 was \$16 billion. The Compound Annual Growth Rate of Korean government R&D budget is 5.04% (2010~2019). This paper studies whether the Korean government's R&D expenditure effectively achieves its purpose. Assuming the purpose of government R&D expenditure is set as science and technology competitiveness based on related laws and the indicator is identified as the technology balance of payments (TBP), this study estimates the statistical correlation between government R&D expenditure and TBP. Since the characteristic of government R&D expenditure is different for each field, the correlation by field is analyzed by dividing it into nine fields (Chemicals, Earth, Material, Health and medical, Environment, Energy, Construction and transportation, Electrical and mechanic, and Food and agriculture). Basic science fields that are less related to economic performance are excluded from the analysis. According to previous studies, the total amount of government and private expenditures and exchange rate are factors that affect the performance of science and technology R&D. All data required for analysis are administrative data and are available online. As a result of multiple regression analysis, it is estimated that the correlation between government R&D expenditure and TBP is statistically significant only in the energy sector. As the correlation between government R&D expenditure and TBP is estimated to be statistically insignificant in most fields except energy, overall review and innovation of government R&D expenditure strategies in each sector are required. Combining all industries in one regression with controls for the size of the industry, greater the statistical power, results in the finding that private R&D statistically significantly raises TBP. Government R&D has no statistically significant effect, so further research is needed to improve the performance of government's industrial technology R&D.

Discussion of the Issue and Problem Statement

In Korea, government R&D expenditure continues to increase, and the ratio of total R&D spending to GDP in 2019 is second in the world. The total amount of R&D executed by the Korean government in 2019 was \$16 billion, and it increased 4.0% from \$15.5 billion in 2018. The Compound Annual Growth Rate (CAGR, 2010~2019) of Korean government R&D budget is 5.04%.

| | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|----------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
| Government R&D | 10332.76 | 10950.06 | 11639.57 | 11992.97 | 12863.09 | 13720.77 | 13818.90 | 14936.44 | 15463.49 | 16080.30 |
| Private R&D | 26517.41 | 30968.49 | 34894.76 | 37792.77 | 40427.77 | 41406.06 | 44080.46 | 50580.14 | 55328.30 | 57702.01 |

Table 1 R&D expenditure in Korea (Unit: million dollar)

Figure 1 Government and private R&D expenditure in Korea



As the amount of government R&D expenditure increases, the need to evaluate effectiveness of expenditure increases. In other words, it is necessary to identify whether the Korean government's R&D expenditure effectively achieves its purpose. In Korea, the Framework Act on Science and Technology, which specifies basic matters related to science and technology, was enacted in January 2001. According to this law, it is stipulated that the government should establish and promote comprehensive policies for economic and social development through science and technology innovation.

Fagerberg, J. (1987) said that the outcome of R&D expenditure related to economic development has competitiveness, income, and job creation ability. Technological leads and lags are major determinants of the relative efficiencies, competitiveness, and incomes of firms and countries. According to R. Asplund (2020), the economic outcome of R&D expenditure is

evaluated in merely two, but highly relevant dimensions: in relation to firms' productivity, on the one hand, and their job creation capacity, on the other.

Among the various factors that can be considered as the economic performance of government R&D expenditure, this study selects competitiveness. This is because income, job creation ability, and productivity are significantly affected by domestic and foreign economic issues, exchange rates, and domestic and foreign regulations. Therefore, I would like to evaluate the outcome of the Korean government's R&D expenditure based on the competitiveness of science and technology.

Most of the government budgets in Korea are set in a way that increases or cuts a certain percentage year-on-year if there are no special issues, i.e. incremental budgeting. The same goes for the R&D budget, and the Ministry of Strategy and Finance decides the total amount of the entire R&D budget and the Ministry of Science and ICT decides the budget for each detailed field. Because each field of science and technology has a wide variety of characteristics, the Ministry of Science and ICT adjusts the budget for each detailed field.



For example, government support is urgently needed in environmental and agricultural sectors, and private companies are actively investing in R&D in the information and electronics sectors. In Finland, the rapid growth in resources spent on production of knowledge has made investments in knowledge even more important than investments in machinery and equipment (Asplund, 2020). In addition, technological leads and lags emerge largely as a result of differences in cumulative and firm-specific investments in technological activities including design, R&D, production engineering and learning by doing, the relative mix of which varies between sectors. R&D expenditures and patenting activities are therefore proxy measures of firms' and countries' commitments to technological activities rather than ends in themselves (Patel and K. Pavitt, 1987).

Therefore, when determining the budget for R&D in science and technology details, it is necessary to reflect the characteristics of each field, performance, and recent issues rather than the year-on-year adjustment method. Table 2 below shows the amount of R&D expenditure by year by each field in detail.

■ Table 2 Korean government R&D budget by each field (unit: million dollar)

| Field | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|--|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Advances in Knowledge (Non-Purpose Research) | 1,148 | 1,118 | 1,515 | 1,426 | 1,148 | 1,278 | 1,300 | 1,281 | 1,311 | 1,251 | 1,457 |
| Health | 912 | 975 | 1,106 | 1,123 | 1,130 | 1,116 | 1,276 | 1,288 | 1,344 | 1,341 | 1,414 |
| Defense | 1,376 | 1,529 | 1,726 | 1,987 | 2,099 | 1,994 | 2,135 | 2,228 | 2,430 | 2,605 | 2,800 |
| Social Structure and Relationships | 233 | 121 | 56 | 74 | 94 | 81 | 82 | 86 | 95 | 120 | 120 |
| Energy | 962 | 975 | 1,180 | 1,160 | 1,233 | 1,321 | 1,289 | 1,123 | 1,003 | 978 | 951 |
| Space Development and Exploration | 268 | 269 | 223 | 247 | 314 | 372 | 425 | 452 | 427 | 365 | 319 |
| Earth Development and Exploration | 154 | 157 | 232 | 196 | 218 | 233 | 274 | 285 | 256 | 200 | 198 |
| Transportation/ Information/ Other infrastructure | 82 | 76 | 113 | 82 | 123 | 116 | 132 | 139 | 304 | 476 | 552 |
| Environment | 233 | 238 | 325 | 313 | 330 | 361 | 414 | 437 | 470 | 516 | 547 |
| Social Security | 30 | 42 | 89 | 83 | 86 | 93 | 105 | 113 | 144 | 182 | 205 |
| Culture, leisure, religion and mass media | 49 | 78 | 73 | 66 | 71 | 70 | 73 | 76 | 76 | 86 | 81 |
| Other public purposes | 1,370 | 1,789 | 1,383 | 1,896 | 1,842 | 1,929 | 2,048 | 2,021 | 1,948 | 2,071 | 2,297 |
| Agriculture, forestry and fishing | 646 | 624 | 620 | 736 | 765 | 780 | 824 | 895 | 900 | 876 | 880 |
| Manufacturing (food and tobacco) | 43 | 50 | 64 | 46 | 49 | 57 | 60 | 67 | 52 | 51 | 50 |
| Manufacturing (fiber, dothing and leather products) | 83 | 86 | 101 | 106 | 100 | 118 | 119 | 114 | 99 | 89 | 93 |
| Manufacturing (wood, paper and printing) | 29 | 23 | 12 | 10 | 6 | 7 | 7 | 8 | 9 | 8 | 9 |
| Manufacturing (Chemicals and Chemicals) | 152 | 249 | 281 | 332 | 314 | 334 | 360 | 347 | 333 | 315 | 312 |
| Manufacturing (Medical Materials and Drugs) | 87 | 104 | 138 | 145 | 153 | 187 | 211 | 220 | 236 | 220 | 199 |

| Manufacturing (non-metallic minerals and metallic products) | 136 | 133 | 140 | 151 | 139 | 153 | 166 | 189 | 194 | 181 | 171 |
|---|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Manufacturing (electronic components, computers, video, sound and communication equipment) | 663 | 693 | 795 | 870 | 909 | 937 | 1,037 | 1,043 | 825 | 667 | 650 |
| Manufacturing (medical, precise, optical equipment and watches) | 122 | 157 | 193 | 210 | 239 | 265 | 304 | 306 | 292 | 291 | 280 |
| Manufacturing (Electrical and Mechanical Equipment) | 321 | 475 | 461 | 429 | 474 | 532 | 619 | 606 | 555 | 521 | 531 |
| Manufacturing (Automotive and Transport Equipment) | 451 | 480 | 510 | 478 | 467 | 486 | 532 | 571 | 565 | 532 | 516 |
| Electricity, gas, steam and water | 16 | 22 | 24 | 16 | 23 | 26 | 25 | 25 | 34 | 49 | 62 |
| Sewage, waste disposal, raw material regeneration and environmental restoration; | 77 | 80 | 71 | 54 | 60 | 66 | 73 | 66 | 58 | 48 | 43 |
| construction | 83 | 102 | 148 | 179 | 176 | 200 | 223 | 233 | 235 | 226 | 220 |
| Publishing, video, broadcasting and telecommunications and information services | 95 | 91 | 183 | 248 | 209 | 204 | 200 | 202 | 206 | 203 | 185 |
| Professional, scientific and technical services | 137 | 183 | 196 | 220 | 209 | 192 | 212 | 202 | 235 | 251 | 299 |
| Education service | 44 | 183 | 70 | 49 | 44 | 48 | 46 | 46 | 40 | 39 | 32 |
| Health and social welfare services | 17 | 18 | 29 | 33 | 35 | 37 | 34 | 37 | 66 | 116 | 131 |
| Arts, sports and leisure-related services | 5 | 8 | 20 | 25 | 26 | 25 | 27 | 28 | 30 | 31 | 32 |
| Other industries | 431 | 392 | 429 | 407 | 417 | 427 | 422 | 388 | 607 | 795 | 920 |
| Training and staffing | 0 | 0 | 0 | 0 | 739 | 806 | 841 | 880 | 950 | 956 | 813 |
| Total | 10,454 | 11,522 | 12,508 | 13,395 | 14,243 | 14,854 | 15,894 | 16,004 | 16,331 | 16,653 | 17,369 |

In Table 1, the total amount of government R&D expenditures is steadily increasing year by year, but in each of the fields in Table 2, there is a larger percentage change in increase or decrease. In other words, the overall government R&D budget tends to be determined by a certain ratio adjustment method compared to the previous year, but it can be inferred that different factors in each detailed field are considered important. Therefore, when evaluating the performance of government R&D expenditure, it can be seen that the analysis results for each field are more meaningful.

In conclusion, the problem statement of this study is: Did Korea's government R&D expenditure by fields contribute to the improvement of science and technology competitiveness?

Literature Review and Hypothesis

Research on R&D investment performance can be divided into research to confirm performance and research to analyze factors affecting performance. According to Chang (2010), the larger the total amount of R&D projects, the greater the performance. In addition, the larger the amount of private investment in R&D projects, the greater the performance. In the study, R&D performance was evaluated by the number of papers and patents generated in the project, and these indicators are judged to have limitations in measuring the performance of R&D projects as quantitative indicators.

In addition, according to Hwang (2009), the higher the proportion of private investment participating in national R&D projects, the higher the efficiency of R&D projects. In the study, the number of papers, patents, sales growth, and job creation were considered as output variables on efficiency.

Since the above studies measured project-level performance, the scope of research is different from my study to confirm investment performance by fields, but it is worth noting that the amount of investment and the investment entity affect the performance of R&D projects.

As mentioned earlier, science and technology policymakers input their budgets to effectively improve the technology competitiveness of each field. The technology competitiveness can be identified by various indicators.

Hwang (2009) classified R&D performance into direct performance and economic performance. Direct performance is the primary performance produced through R&D, and can be quantified by the number of papers or patents. Economic performance is economic profit generated through the commercialization process and includes increased sales and technology fee income.

In this study, the use of the following indicators is considered because the results of R&D investment at the national level by technology field are analyzed from a competitiveness perspective.

The first is the technology balance of payments (TBP). This indicator can be obtained by subtracting technology imports from technology exports. Effective R&D investment leads to improved technological competitiveness, which increases technology exports and reduces technology imports. In other words, as the R&D investment effect increases, the TBP also increases. The second indicator is the result of technology level evaluation. In Korea, technology levels in the field are evaluated every two years through Delphi surveys of experts in related fields. Technology level is represented by percentage compared to the country with the best technology.

Among these two indicators, I will use the TBP as a dependent variable. The TBP index is related to the purpose of R&D investment and measured objectively according to the OECD manual. The results are announced every year. Therefore, it is appropriate to use this indicator in consideration of relevance, reliability, and ease of analysis.

TBP is an indicator of the trade balance, so the exchange rate is an influencing factor. However, existing studies on the effect of the exchange rate on the trade balance have presented conflicting results.

Chang (2009) analyzed that the elasticity of the real effective exchange rate was much greater than that of domestic or foreign real income in his study using the panel data approach, indicating that the real effective exchange rate is the most important factor on the trade balance. However, Lee (2011) argued that the impact of the exchange rate on the trade balance is limited, so it is important to manage demand-side factors and secure the unique competitiveness of Korean export goods rather than the exchange rate.

Therefore, I will estimate whether there is a significant correlation between TBP and the exchange rate, including the exchange rate as an independent variable.

In summary, independent variables include government R&D expenditure, private R&D investment, and the exchange rate. To explain further, all research equipment and facilities and personnel expense are included in the expenditure and investment.

Therefore, through this study, it is intended to confirm whether the Korean government's R&D investment in each science and technology field has a statistically significant correlation with the technological competitiveness (TBP) of the field.

Data Plan

For my project, I will use administrative data.

First, TBP data can be obtained from the Korean Statistical Information Service (KOSIS). TBP data registered in KOSIS are managed by the Ministry of Science and ICT, and TBP data for each technical field are available on this site are shown in the following table.

| Field | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|---------------------------------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
| Total | -6889.37 | -5868.40 | -5741.26 | -5192.70 | -5775.41 | -6001.13 | -4154.56 | -4678.21 | -3862.19 | -4120.88 |
| Math | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 |
| physics | 0.00 | 0.00 | -0.37 | -0.30 | 0.00 | 0.00 | -4.74 | -6.80 | -5.02 | -6.99 |
| chemistry | 18.66 | 62.62 | 0.86 | -1.30 | -78.04 | -71.42 | -90.50 | -39.24 | -32.65 | -33.86 |
| biology | 0.58 | 0.84 | -3.77 | 36.70 | -63.19 | -52.93 | -27.52 | -57.17 | -88.05 | -76.31 |
| earth science | -0.22 | -1.45 | -35.60 | -30.50 | -3.06 | -2.33 | -0.95 | -0.95 | -7.81 | -4.82 |
| Mechanic | -435.25 | -141.98 | -151.17 | 608.80 | -540.23 | -614.12 | -457.59 | -185.15 | -213.68 | 0.03 |
| Material | -704.67 | -696.18 | -123.02 | -219.20 | -276.02 | -247.65 | -37.02 | -24.63 | -38.07 | -0.92 |
| Chemical Engineering | -718.17 | -700.41 | -195.36 | -238.90 | -366.60 | -183.98 | -408.22 | -404.79 | -360.85 | -755.32 |
| electrical electronics | -1899.45 | -3452.78 | -5304.71 | -6045.00 | -4367.79 | -4544.37 | -2275.95 | -2769.98 | -2325.95 | -1543.28 |
| Info-communications | 0.00 | 0.00 | 0.00 | 0.00 | 648.54 | 61.20 | -887.59 | -778.82 | -291.99 | -1488.20 |
| Information | -3358.72 | -461.34 | -475.86 | -620.20 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 |
| Communications | 750.52 | 523.18 | 957.48 | 2051.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 |
| Food, Agriculture, Forestry and Fishe | -157.69 | -203.73 | -99.91 | -79.10 | -183.79 | -213.81 | -190.38 | -260.59 | -252.97 | -329.29 |
| health and medical | -66.19 | -94.20 | -184.73 | 165.40 | 44.30 | 250.00 | 377.73 | -201.58 | -181.07 | -3.27 |
| environment | -0.73 | -0.40 | -5.06 | -4.80 | -5.80 | -5.08 | 0.86 | 5.21 | -2.58 | -3.49 |
| energy resources | 0.09 | -45.50 | -197.03 | -181.90 | -47.83 | -42.31 | -13.89 | -6.13 | -35.56 | -14.88 |
| nuclear power | 1.81 | -19.23 | -27.73 | -38.30 | -42.62 | -32.96 | -38.52 | -22.42 | 1.91 | 58.41 |
| construction and transportation | -186.98 | -211.29 | 677.37 | -169.00 | -56.15 | 46.75 | 171.88 | 243.31 | 124.38 | 132.84 |
| Astronautics, Astronomy and Ocean | -41.74 | -54.18 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 |
| humanities and social | -2.99 | -5.26 | 9.62 | 0.50 | 5.20 | -2.71 | 0.00 | 0.00 | -6.95 | -18.70 |
| etc | -88.23 | -367.09 | -582.27 | -426.70 | -442.32 | -345.41 | -272.14 | -168.47 | -145.28 | -32.84 |

Table 3 TBP by technical field by year (Unit: million dollar)

Data about R&D expenditure can be obtained from the Korean National Science and Technology Information Service (NTIS). This information portal integrates and provides information, including programs, projects, human resources, and outcomes of national R&D programs. Based on the law, Framework Act on Science and Technology, data on this portal is collected by the Ministry of Science and ICT from the following organizations; Related central administrative agencies, Local governments, Businesses, educational institutions, Research institutions, institutions and organizations related to science and technology.

In the case of exchange rates, time series data can be obtained from www.index.go.kr, and the dollar value against the won from 2012 to 2020 is shown in the following table.

| 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| 1,070.6 | 1,055.4 | 1,099.3 | 1,172.5 | 1,207.7 | 1,070.5 | 1,115.7 | 1,156.4 | 1,086.3 |

Table 4. Exchange rate (2012 ~2020, unit: dollar/won)

Research Design

I will use regression for my research. This is because my study estimates the relationship among variables and suggests an improvement strategy based on the analysis results. In my regression analysis, the dependent variable is technology competitiveness, TBP and the independent variables are the factors that influence TBP.

Independent variables include government R&D expenditure, private R&D investment, and the exchange rate. All research equipment and facilities are included in the investment.

The R&D process takes time, and the R&D currently being conducted does not affect the increase in efficiency until a certain period of time, so it is necessary to assume a time lag structure (gestation period). Gestation period appears differently for each country, company, and technology field, and even in the same field, it appears differently for each R&D stage and research task. In addition, differences in technology level and strategy can affect gestation period in various ways. Since it is difficult to obtain accurate information on the distribution of gestation period, the average period is widely used to estimate the actual R&D gestation period (Hong et al., 1991).

According to KISTEP (2018), the average gestation period of Korea's national R&D projects was analyzed to be two years. Therefore, in this study, the amount of R&D investment is applied as a value two years before TBP.

Therefore, the equation for regression analysis is as follows.

$\mathsf{TBP}_{ii} = \alpha + \beta_1 \underline{\mathsf{Gov}}_{ii-2} + \beta_2 \underline{\mathsf{Pri}}_{ii-2} + \beta_3 \underline{\mathsf{Exc}}_{ii-2} + \varepsilon$

TBP_{ij}: Technology Balance of Payments in sector i and year j Gov_exp_{ij-2}: Government R&D expenditure in sector i and year j-2 Pri_exp_{ij-2}: Private R&D investment in sector i and year j-2 Exc_rate_{ij}: Exchange rate in year j

In addition to the data presented above, the data that requires additional acquisition are the amount of private R&D investment by technology and year. The amount of private R&D investment by technology and year cannot be obtained directly from NTIS. However, since data on total R&D investment amount by technology and year are available from NTIS, I will obtain private R&D investment amount by technology and year by subtracting government R&D expenditure data from the total.

The key to the use of above variables, R&D expenditure and TBP, is that the categories of each technology field are different. There are 33 categories of technology classification used for Korean government R&D expenditure, and 20 categories of technology classification used for TBP.

Therefore, the categories of R&D expenditure and TBP need to be integrated for analysis. The criteria for integration depend on similarity. In addition, items with low similarity are excluded for accuracy of analysis by field. In addition, since TBP is used as an indicator of science and technology competitiveness, basic science fields that are less related to economic performance are excluded from the analysis. Accordingly, the table below shows the integration of R&D expenditure and TBP categories.

| ТВР | R&D expenditure | Integration |
|----------------------|--------------------------------------|-------------|
| chemistry | Manufacturing (Chemicals) | Chemicals |
| | Manufacturing (fiber, clothing and | |
| | leather products) | |
| Chemical Engineering | Manufacturing (wood, paper and | |
| | printing) | |
| earth science | Earth Development and Exploration | earth |
| Material | Manufacturing (non-metallic minerals | Material |
| | and metallic products) | |

Table 5. Category integration

| health and medical | Health | health and medical | | | |
|---------------------------------|---------------------------------------|---------------------------------|--|--|--|
| | Manufacturing (Medical Materials and | | | | |
| | Drugs) | | | | |
| environment | Environment | Environment | | | |
| | Sewage, waste disposal, raw material | | | | |
| | regeneration and environmental | | | | |
| | restoration | | | | |
| energy resources | Energy | Energy | | | |
| nuclear power | Electricity, gas, steam and water | | | | |
| Construction and transportation | construction | Construction and transportation | | | |
| | Transportation/ Information/ Other | | | | |
| | infrastructure | | | | |
| | Manufacturing (Automotive and | | | | |
| | Transport Equipment) | | | | |
| electrical electronics | Manufacturing (electronic components, | Electrical and Mechanic | | | |
| | computers, video, sound and | | | | |
| Mechanic | communication equipment) | | | | |
| | Manufacturing (Electrical and | | | | |
| | Mechanical Equipment) | | | | |
| Food, Agriculture, Forestry and | Agriculture, forestry and fishing | Food, Agriculture, Forestry and | | | |
| Fisheries | Manufacturing (food and tobacco) | Fisheries | | | |

Government R&D expenditure, private R&D investment, and TBP applying the integrated categories are shown in the table below.

| Table 6. Government R&D expenditure by fields (unit: million of | dollar) |
|---|---------|
|---|---------|

| Field | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|---|----------|----------|----------|----------|-----------------|----------|----------|----------|
| Chemicals | 447.16 | 420.29 | 457.85 | 485.81 | 469.30 | 440.76 | 411.53 | 413.89 |
| Earth | 196.29 | 218.44 | 233.26 | 274.19 | 285.30 | 256.25 | 200.00 | 198.48 |
| Material | 150.65 | 138.61 | 153.09 | 166.06 | 189.22 | 194.44 | 180.63 | 170.53 |
| health and medical | 1,333.13 | 1,369.00 | 1,381.55 | 1,580.20 | 1,593.76 | 1,635.61 | 1,631.48 | 1,693.29 |
| Environment | 366.99 | 389.81 | 427.37 | 486.57 | 503.32 | 528.08 | 563.62 | 590.65 |
| Energy | 1,176.67 | 1,256.41 | 1,346.77 | 1,313.84 | 1,147.36 | 1,037.13 | 1,026.52 | 1,013.05 |
| Construction and transportation | 738.44 | 765.55 | 802.77 | 886.90 | 943.49 | 1,103.82 | 1,234.27 | 1,287.15 |
| Electrical and mechanic | 1,298.77 | 1,383.07 | 1,469.13 | 1,656.16 | 1,648.75 | 1,379.78 | 1,188.12 | 1,181.21 |
| Food, agriculture, forestry and fisheries | 781.89 | 813.81 | 837.13 | 884.12 | 96 1 .93 | 952.33 | 926.90 | 929.59 |

| Fields | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|---|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Chemicals | 3,649.75 | 4,143.28 | 4,034.81 | 4,923.34 | 4,834.76 | 5,558.34 | 6,282.66 | 6,181.58 |
| Earth | 279.21 | 291.75 | 240.92 | 312.07 | 265.03 | 254.26 | 184.14 | 196.19 |
| Material | 2,829.69 | 2,495.82 | 2,653.89 | 2,937.54 | 3,003.81 | 2,974.92 | 2,959.75 | 3,535.93 |
| health and medical | 537.06 | 692.38 | 772.65 | 915.35 | 1,063.34 | 1,329.21 | 1,408.04 | 1,755.81 |
| Environment | 500.22 | 425.95 | 401.68 | 270.55 | 452.90 | 322.11 | 307.80 | 332.97 |
| Energy | 686.25 | 652.16 | 734.92 | 813.48 | 977.25 | 1,496.36 | 1,751.44 | 1,437.81 |
| Construction and transportation | 662.03 | 574.96 | 673.33 | 391.42 | 214.99 | 2,753.62 | 2,931.00 | 3,005.35 |
| Electrical and mechanic | 26,983.76 | 29,496.22 | 32,452.99 | 31,934.28 | 34,305.42 | 38,226.98 | 42,393.87 | 43,928.01 |
| Food, agriculture, forestry and fisheries | 265.89 | 262.23 | 397.85 | 676.00 | 250.56 | 423.95 | 477.47 | 627.00 |

Table 7. Private R&D investment by fields (unit: million dollar)

Table 8. TBP by fields (unit: million dollar)

| Fields | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|---|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Chemicals | -194.51 | -240.20 | -444.64 | -255.40 | -498.72 | -444.04 | -393.50 | -789.18 |
| Earth | -35.60 | -30.50 | -3.06 | -2.33 | -0.95 | -0.95 | -7.81 | -4.82 |
| Material | -123.02 | -219.20 | -276.02 | -247.65 | -37.02 | -24.63 | -38.07 | -0.92 |
| health and medical | -184.73 | 165.40 | 44.30 | 250.00 | 377.73 | -201.58 | -181.07 | -3.27 |
| Environment | -5.06 | -4.80 | -5.80 | -5.08 | 0.86 | 5.21 | -2.58 | -3.49 |
| Energy | -224.76 | -220.20 | -90.45 | -75.27 | -52.41 | -28.55 | -33.66 | 43.53 |
| Construction and transportation | 677.37 | -169.00 | -56.15 | 46.75 | 171.88 | 243.31 | 124.38 | 132.84 |
| Electrical and mechanic | -5,455.89 | -5,436.20 | -4,908.01 | -5,158.49 | -2,733.54 | -2,955.12 | -2,539.64 | -1,543.25 |
| Food, agriculture, forestry and fisheries | -99.91 | -79.10 | -183.79 | -213.81 | -190.38 | -260.59 | -252.97 | -329.29 |

Results

The results of regression analysis in nine fields by applying the above data are as follows. All regressions are robust to heteroscedasticity.

First, in the case of chemicals, the correlation between each independent variable and dependent variable is not statistically significant because the p-value significantly exceeds 0.05 confidence level in both government R&D expenditure, private R&D investment, and exchange rate.

Table 9. Regression result (Chemicals)

Dependent variable: Chemicals

| F test of the regression: F(3,2) = 0.50, p=0.72, R-squared=0.43 | |
|---|---|
| | _ |

| | Coefficient | s.e. | t | р |
|----------|-------------|----------|--------|-------|
| Constant | 1276.121 | 4333.630 | 0.294 | 0.796 |
| Gov_exp | -0.229 | 5.158 | -0.044 | 0.969 |
| Pri_exp | -0.163 | 0.139 | -1.177 | 0.360 |
| Exc_rate | -0.796 | 2.271 | -0.351 | 0.759 |

Second, in the case of Earth, the correlation between each independent variable and dependent variable is not statistically significant because the p-value significantly exceeds 0.05 confidence level in both government R&D expenditure, private R&D investment, and exchange rate.

Table 10. Regression result (Earth)

Dependent variable: Earth

| F test of the regression: F(3,2) = 0.49, p = 0.72, R-squared = 0.42 | | | | | | |
|---|---------|--------|--------|-------|--|--|
| Coefficient s.e. t | | | | | | |
| Constant | -49.640 | 69.641 | -0.713 | 0.550 | | |
| Gov_exp | -0.024 | 0.045 | -0.527 | 0.651 | | |
| Pri_exp | 0.071 | 0.079 | 0.899 | 0.464 | | |
| Exc_rate | 0.029 | 0.042 | 0.683 | 0.565 | | |

Third, in the case of Material, the correlation between each independent variable and dependent variable is not statistically significant because the p-value significantly exceeds 0.05 confidence level in both government R&D expenditure, private R&D investment, and exchange rate.

Table 11. Regression result (Material)

Dependent variable: Material

F test of the regression: F(3,2) = 1.03, p = 0.525, R-squared = 0.61

| | Coefficient | s.e. | t | р |
|----------|-------------|----------|----------|----------|
| Constant | -2748.01 | 4766.602 | -0.57651 | 0.622506 |
| Gov_exp | 1.91379 | 8.736258 | 0.219063 | 0.846925 |
| Pri_exp | 0.35165 | 1.212403 | 0.290044 | 0.79909 |
| Exc_rate | 1.176139 | 2.478684 | 0.474502 | 0.681904 |

Fourth, in the case of Health and Medical, the correlation between each independent variable and dependent variable is not statistically significant because the p-value significantly exceeds 0.05 confidence level in both government R&D expenditure, private R&D investment, and exchange rate. However, in the correlation between all independent variables and dependent variables, it is statistically significant because the F-value is 23.84 and the P-value is 0.0405.

Table 12. Regression result (Health and Medical)

| | Coefficient | s.e. | t | р |
|----------|-------------|----------|----------|----------|
| Constant | -2593.79 | 2667.616 | -0.97233 | 0.43345 |
| Gov_exp | -0.72742 | 1.213467 | -0.59946 | 0.609733 |
| Pri_exp | -0.05391 | 0.544362 | -0.09903 | 0.930144 |
| Exc_rate | 3.313386 | 1.238865 | 2.674534 | 0.115978 |

Dependent variable: Health and medical F test of the regression: F(3,2) = 23.84, p = 0.04, R-squared = 0.97

Fifth, in the case of Environment, the correlation between each independent variable and dependent variable is not statistically significant because the p-value significantly exceeds 0.05 confidence level in both government R&D expenditure, private R&D investment, and exchange rate.

Table 13. Regression result (Environment)

Dependent variable: Environment

F test of the regression: F(3,2) = 0.88, p = 0.57, R-squared = 0.57

| | Coefficient | s.e. | t | р |
|----------|-------------|----------|----------|----------|
| Constant | 30.94035 | 51.9632 | 0.595428 | 0.61196 |
| Gov_exp | -0.00826 | 0.038865 | -0.21254 | 0.851377 |
| Pri_exp | -0.03888 | 0.029752 | -1.30693 | 0.321299 |
| Exc_rate | -0.01201 | 0.03857 | -0.3113 | 0.785025 |

Sixth, in the case of Energy, in the correlation between all independent variables and dependent variables, it is statistically significant because the F-value is 96.52 and the P-value is 0.0103. And in the case of government R&D expenditure, the p-value is 0.035, less than 0.05, so the correlation with the dependent variable TBP is statistically significant. In the case of private R&D investment, the p-value is 0.005, so the correlation with TBP is statistically significant.

0.334422

-1.2612

Table 14. Regression result (Energy)

Exc rate

| Dependent variable: Energy | | | | |
|----------------------------------|------------------|--------------|-----------|----------|
| F test of the regression: F(3,2) |) = 96.52, p = 0 | .01, R-Squar | eu = 0.99 | |
| | Coefficient | s.e. | t | р |
| Constant | -389.479 | 75.19319 | -5.17971 | 0.03531 |
| Gov_exp | 0.207156 | 0.039964 | 5.183584 | 0.03526 |
| Pri_exp | 0.200548 | 0.014428 | 13.90008 | 0.005136 |

-0.07075 0.056099

Seventh, in the case of Construction and Transportation, the correlation between each independent variable and dependent variable is not statistically significant because the p-value significantly exceeds 0.05 confidence level in both government R&D expenditure, private R&D investment, and exchange rate.

Table 15. Regression result (Construction and Transportation)

| 553 |
|-----------------------|
| 318 |
| 437 |
| 700 |
| - 5 3 4 7 |

Eighth, in the case of Electrical and Mechanics, the correlation between each independent variable and dependent variable is not statistically significant because the p-value exceeds 0.05 confidence level in both government R&D expenditure, private R&D investment, and exchange rate.

Table 16. Regression result (Electrical and Mechanics)

Dependent variable: Electonical and mechanic F test of the regression: F(3,2) = 5.39, p = 0.16, R-squared = 0.89

| | Coefficient | s.e. | t | р |
|----------|-------------|-----------|--------|-------|
| Constant | -14448.639 | 10210.509 | -1.415 | 0.293 |
| Gov_exp | 1.447 | 2.697 | 0.537 | 0.645 |
| Pri_exp | 0.326 | 0.098 | 3.333 | 0.079 |
| Exc_rate | -1.328 | 7.694 | -0.173 | 0.879 |

Ninth, in the case of Food, Agriculture, Forestry and Fisheries, the correlation between each independent variable and dependent variable is not statistically significant because the pvalue exceeds 0.05 confidence level in both government R&D expenditure, private R&D investment, and exchange rate.

Table 17. Regression result (Food, Agriculture, Forestry and Fisheries)

| | Coefficient | s.e. | t | р |
|----------|-------------|----------|----------|----------|
| Constant | 321.1346 | 541.1816 | 0.593395 | 0.613086 |
| Gov_exp | -0.58493 | 0.266017 | -2.19884 | 0.158939 |
| Pri_exp | -0.07641 | 0.127892 | -0.59743 | 0.61085 |
| Exc_rate | -0.01815 | 0.405806 | -0.04472 | 0.968391 |

Dependent variable: Food, agriculture, forestry and fisheries F test of the regression: F(3,2) = 2.00, p = 0.35, R-squared = 0.75

Combining all of the categories into one regression

Each of the regressions here has just six annual observations, allowing very little power for the statistical estimation. Combining all nine categories in one regression would exploit all 54 observations of nine categories. A dummy variable is included for each category to account for the different sizes of the categories. The point is to estimate the effect of government R&D and private R&D. The result of that estimation is Table 18.

The value of combining the data is that the statistical power is much greater. The findings show that, controlling for the different sizes of the categories, that private R&D statistically significantly increases TBP, but government industrial R&D does not. The conclusion based on this estimation would be that private R&D is much more effective, and that government industrial R&D is not having the desired effect. One possibility would be for the government to fund competitive grants for private R&D. Tax incentives could also be considered.

Table 18: All categories together

Sample size: 54, R squared = 0.95, F(11,42) = 34.67, p < 0.0001

| | | Robust | | |
|--------------------------|----------------|-----------|-------|--------|
| Dependent: TBP | Coef. | Std. Err. | t | P> t |
| Government R&D | | | | |
| Lagged 2 years | -0.136 | 0.456 | -0.30 | 0.767 |
| | | | | |
| Private R&D | | | | |
| Lagged 2 years | 0.304 | 0.041 | 7.36 | <0.001 |
| | | | | |
| Field (Chemicals are the | he omitted cat | egory) | | |
| Construction | 1748.4 | 229.5 | 7.62 | <0.001 |
| Earth | 1732.9 | 251.8 | 6.88 | <0.001 |
| Electrical | -11131.9 | 1496.0 | -7.44 | <0.001 |
| Energy | 1640.1 | 365.3 | 4.49 | <0.001 |
| | | | | |

| Environment | 1725.5 | 211.2 | 8.17 | <0.001 |
|------------------|---------|-------|-------|--------|
| Food etc. | 1551.1 | 255.4 | 6.07 | <0.001 |
| Material | 847.6 | 223.4 | 3.79 | <0.001 |
| Health & medical | 1766.4 | 482.0 | 3.66 | 0.001 |
| Exchange rate | 0.113 | 0.740 | 0.15 | 0.879 |
| Constant | -1914.9 | 790.8 | -2.42 | 0.020 |

Conclusion

As a result of multiple regression analysis, the energy sector is the only field where the correlation between government R&D expenditure and TBP is statistically significant. In the energy sector, the correlation between private R&D investment and TBP was also found to be statistically significant. In other words, an increase in TBP can be expected due to an increase in government R&D expenditure in the energy sector. Therefore, in the energy sector, strategies to set TBP achievement goals and expand government R&D spending can be considered. In addition, it is recommended to establish detailed strategies for expanding government R&D expenditures for each detailed energy source such as nuclear power and renewable energy.

However, as a result of multiple regression analysis of individual industries, a total of 9 science and technology fields, it is highly suggestive that only the energy sector showed a correlation between TBP and government R&D expenditure. This is because in the case of eight fields excluding the energy sector, questions are raised about the effectiveness of the existing government R&D budget input method. Except for energy, the rest of the fields need to come up with innovative strategies to fully improve the existing government R&D spending method by discovering additional factors that affect technology competitiveness such as TBP and analyzing effects.

Combining all industries in one regression with controls for the size of the industry results in the finding that private R&D statistically significantly raises TBP. Government industrial R&D has no statistically significant effect. That result would be expected by analysts who emphasize the greater relevance of private R&D activity. At the least, the result suggests the Government industrial R&D is less effective and should perhaps not be targeted in the way it is at present.

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