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# LEGISLATIVE SUPPLEMENT "B" - SESSION LAW ABSTRACT

Sess	. Law # 80-161	Sec. #		LOF	cite
Prime	e Bill # H 830	Comp./Sim	. Bills	5	667
JLMC	Senate House	Comms.	Senate		
Cites	House	of Ref.	House		

	COMMITTEE RECORDS					
H/S	Committee	Year	Record Series: Folder title, etc.	Loc. Cite	√	
H	CA		H 830	19/1060	V	
			5/7/80 (Also Sub-CONT HOUSING	,	v -	
H	FT		14 230 5/9/25	19/1760	V.	
H	AP		H 830 5/26/80	19/617	V	
5	ECCP		5667 5/21/30	18/1019	V	
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Senate/House Journals					
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	Committee/Floor Tapes							
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The intent of this legislation shall be accomplished Section 7. within funds appropriated for 1976-77.

Section 8. This act shall take effect July 1, 1976.

Recame a law without the Governor's approval.

Filed in Office Secretary of State June 24, 1976.

### **CHAPTER 76-248**

### House Bill No. 1290

AN ACT relating to authorized state personnel positions; adding subsection (4) to s. 216.262, Florida Statutes: prohibiting an agency from employing more than one full-time officer or employee in the same position except as provided by rules of the Department of Administration: providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Subsection (4) is added to section 216.262, Florida Section 1. Statutes, to read:

216.262 Authorized positions.--

No full-time position shall be filled by more than the equivalent of one full-time officer or employee except as provided for in rules to be adopted by the Department of Administration.

Section 2. This act shall take effect July 1, 1976.

Approved by the Governor June 23, 1976.

Filed in Office Secretary of State June 24, 1976.

#### **CHAPTER 76-249**

## House Bill No. 2010

AN ACT relating to housing; amending section 420.011, Florida Statutes, to provide definitions; amending chapter 420, Florida Statutes, by adding a new part IV to establish a Florida Housing Finance Agency, providing legislative findings, membership, powers and duties; providing special powers relating to mortgages loans to qualified lending institutions for authorized purposes; providing for grants and advances from a fund established for such purpose; providing for the authorization and issuance of bonds; providing special conditions and procedures; providing for trust funds; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 420.011, Florida Statutes, is amended to read:

- (15) "Board of directors" means the board of directors of the corporation created pursuant to part II of this chapter.
- (16) "Secured loan" means a loan secured by a mortgage or a security interest in a residential housing project.
- (17) "Qualified mortgage insurer" means those persons who have qualified to do business in Florida and who meet the standards for federal program qualifications as set by the Federal Home Ioan Bank Board and who are approved for the purposes of this chapter by the state board of administration.
- (18) "State bond act" means sections 215.57, et seq., Florida Statutes, as the same may be amended from time to time.
- (19) "State board of administration" means the state board of administration created by and referred to in Article XII, Section 9, of the State Constitution and section 20.28, Florida Statutes.
- (20) "Division of bond finance" means the division of bond finance of the department of general services created by and referred to in the state bond act.
- (21) "Pledged revenues" means the revenues referred to and permitted to be pledged under Article VII, Section 16, of the State Constitution, after deducting the estimated annual aggregate cost of collection of such pledged revenues and the estimated annual aggregate cost of operation of the agency for each fiscal year.
- (22) "Collateral security" means securities permitted to be accepted as collateral for the deposit of public funds by chapter 18, Florida Statutes.
- (23) "Debt service requirements" for each state fiscal year means the amounts of principal, interest, handling charges, required deposits into the debt service reserve account, and any other deposits required by the proceedings authorizing outstanding bonds.
- (24) "Surpluses" means any balance remaining each state fiscal year after the requirements of subsection (c) of Section 16, Article VII, of the State Constitution, including all debt service requirements, have been provided for.
- Section 2. Chapter 420, Florida Statutes, is amended by adding a new part IV, entitled "Florida Housing Finance Agency," to read:

## PART IV FLORIDA HOUSING FINANCE AGENCY

- 420.301 Short title.--This act shall be known and may be cited as the "Florida Housing Finance Agency Act."
- 420.302 Legislative findings.--It is hereby found and declared as follows:
- (1) There exists presently and periodically serious economic dislocations in the construction and building trade industry resulting in substantial unemployment, business losses and bankruptcies and a general deterioration of the economic well-being of Florida residents;

- (g) Defining the acts or omissions to act which shall constitute a default in the obligations and duties of the agency to the holders of bonds in providing for the rights and remedies of holders of bonds in the event of such default, including as a matter of right the appointment of a receiver; provided, however, that such rights and remedies shall not be inconsistent with the general laws of the state and the other provisions of this part;
- (h) Any other matters, of 'like or different character, which in any way affect the security or protection of holders of bonds.
- (8) (a) The bonds issued on behalf of the agency shall be sold at public sale in the manner provided by the state bond act, unless otherwise specifically approved by the state board of administration, which is hereby given the power to waive such requirement.
- (b) In the event an offer of an issue of bonds at public sale produces no bid, or in the event all hids received are rejected, the division of bond finance is authorized to negotiate for the sale of such bonds under such rates and terms as are acceptable; provided however, that no such bonds shall be so sold or delivered on terms less favorable than the terms contained in any bids rejected at the public sale thereof, or the terms contained in the notice of public sale if no bids were received at such public sale.
  - 420.341 Exemption from taxes and eligibility as investment.--
- (1) The property of the agency which may be acquired on foreclosure, the income therefrom, and the operations thereof shall not be exempt from taxation by the state or any of its political subdivisions.
- (2) All bonds of the agency shall be and constitute legal investments without limitation for all public bodies of this state; for all banks, trust companies, savings banks, savings associations, savings and loan associations and investment companies; for all administrators, executors, trustees and other fiduciaries; for all insurance companies and associations and other persons carrying on an insurance business; and for all other persons whatscever who are now or may hereafter be authorized to invest in bonds or other obligations of the state and shall be and constitute eligible securities to be deposited as collateral for the security of any state, county, municipal or other public funds. This subsection shall be considered as additional and supplemental authority and shall not be limited without specific reference hereto.
- 420.342 Preference to displaced persons.—Among low income or moderate income persons, preference shall be given to those displaced by governmental action.

## 420.343 Antidiscrimination.--

- (1) No person shall, on the grounds or basis of race, creed, national origin, or sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program of residential housing developed or actually funded in whole or in part with funds made available under this act.
- (2) Whenever the secretary of the Department of Community Affairs determines that a recipient of assistance under this act has failed to comply with subsection (1) or an applicable regulation, he shall

notify the chief executive officer of such recipient of the noncompliance and shall request the chief executive officer to secure compliance. If, within a reasonable period of time, not to exceed sixty (60) days, the chief executive officer of the recipient of assistance under this act fails or refuses to secure compliance, the secretary is authorized to:

- (a) Refer the matter to the Attorney General with a recommendation that an appropriate civil action be instituted;
- (b) Exercise the powers provided for in section 420.321, subsections (15) and (16).
- (c) Terminate, reduce or limit the availability of payments under this act and demand repayment in full of any payments previously made; or
  - (d) Take such other action as may be provided by law.
- 420.351 Inconsistent provisions of other laws superseded.—Insofar as the provisions of this part are inconsistent with the provisions of any other law, general, special or local, the provisions of this part shall be controlling.
- Section 3. If any clause, sentence, paragraph, section or part of this act shall be adjudged by any court of competent jurisdiction to be invalid, such judgment shall not affect, impair or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, section or part thereof directly involved in the controversy in which such judgment shall have been rendered.

Section 4. This act shall take effect upon approval by the electors of Florida of Section 16 as an amendment to Article VII of the State Constitution relating to bonds for the purposes of this act, except sections 420.311 through 420.321, inclusive, of section 2, and sections 1, 3, and 4, which shall all take effect immediately upon becoming a law. If the amendment submitted to the electors adding section 16 is rejected, this act shall stand repealed immediately following the date of such election.

Approved by the Governor June 23, 1976.

Filed in Office Secretary of State June 24, 1976.

## **CHAPTER 76-250**

## House Bill No. 3266

AN ACT relating to traveling expenses of public employees; adding s. 112.061(3)(e), Florida Statutes, to authorize direct payment of actual expenses for meals and lodging to the vendor under certain circumstances; providing a limitation; providing an exception to the operation of the act; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

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COUNTIES, DISTRIBUTION BE IN EQUAL AMOUNTS, EFFECTIVE 07/01/91. AMENDS
           S. 7, ART. VII; CREATES S. 18, ART. XII.
           04/02/80 HOUSE TARGETED FOR LOCAL FISCAL IMPACT: TARGETED FOR STATE
                            FISCAL IMPACT; PREFILED, REFERRED TO REGULATED
                            INDUSTRIES & LICENSING, FINANCE & TAXATION,
                            APPROPRIATIONS
           04/08/80 HOUSE TARGETED FOR LOCAL FISCAL IMPACT; TARGETED FOR STATE
                            FISCAL IMPACT; INTRODUCED, REFERRED TO REGULATED
                            INDUSTRIES & LICENSING, FINANCE & TAXATION,
                            APPROPRIATIONS -HJ 00076; SUBREFERRED TO SUBCOMMITTEE
                            ON PARI-MUTUELS
           06/07/80 HOUSE DIED IN COMMITTEE ON REGULATED INDUSTRIES & LICENSING
   H 0829 JOINT RESOLUTION/CS BY APPROPRIATIONS, MCPHERSON AND OTHERS
           (SIMILAR S 0670)
          BONDS FOR HOUSING: CONSTITUTIONAL AMENDMENT TO AUTHORIZE ISSUANCE OF
          REVENUE BONDS TO FINANCE OR REFINANCE HOUSING & RELATED FACILITIES IN
          FLORIDA, SECURED PRIMARILY BY PLEDGED REVENUES AT LEAST EQUAL TO ANNUAL
          BOND PAYMENTS. CREATES S. 16, ART. VII, S. 18, ART. XII.
          EFFECTIVE DATE: HJR-(W/D).
          04/02/80 HOUSE TARGETED FOR PRIVATE SECTOR IMPACT; TARGETED FOR STATE
                            FISCAL IMPACT; TARGETED FOR LOCAL FISCAL IMPACT;
                            PREFILED, REFERRED TO COMMUNITY AFFAIRS. FINANCE &
                            TAXATION, APPROPRIATIONS
          04/08/80 HOUSE
                           TARGETED FOR PRIVATE SECTOR IMPACT; TARGETED FOR STATE
                            FISCAL IMPACT; TARGETED FOR LOCAL FISCAL IMPACT; INTRODUCED, REFERRED TO COMMUNITY AFFAIRS, FINANCE &
                            TAXATION, APPROPRIATIONS -HJ 00076
          04/10/80
                    HOUSE
                            SUBREFERRED TO SUBCOMMITTEE ON HOUSING
                            COMM. REPORT: FAVORABLE BY COMMUNITY AFFAIRS -HJ 00304;
          05/01/80
                    HOUSE
                            NOW IN FINANCE & TAXATION
          05/09/80
                    HO US E
                           COMM. REPORT: FAVORABLE BY FINANCE & TAXATION
                            -HJ 00412; NOW IN APPROPRIATIONS
                            SUBREFERRED TO SUBCOMMITTEE ON GENERAL GOVERNMENT
                    HOUSE
          05/13/80
          05/27/80
                    HOUSE
                           COMM. REPORT: C/S PLACED ON CALENDAP BY APPROPRIATIONS
                           -HJ 00698
                    HOUSE
                           PLACED ON SPECIAL ORDER CALENDAR; C/S READ FIRST AND
          06/06/80
                           SECOND TIMES; READ THIRD TIME; C/S PASSED; YEAS 88
                           NAYS 13 -HJ 012D2
                           RECEIVED; SUBSTITUTED FOR SJR 670; PASSED; YEAS 29
          06/06/80 SENATE
                           NAYS 2 -5J 00901
                           ORDERED ENROLLED
          06/07/80 HOUSE
                           SIGNED BY OFFICERS AND FILED WITH SECRETARY OF STATE
          06/11/80 HOUSE
          06/30/80 SENATE
                           SECRETARY OF STATE REQUESTED TO RETURN; WITHDRAWN BY
                           SJR 5-E; REFER TO SIMILAR SJR 6-E (FILED WITH SECRETARY
                           OF STATE!

→ H 0830 GENERAL BILL/CS BY COMMUNITY AFFAIRS, MCPHERSON AND OTHERS (SIMILAR)
         cs/s 06671
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HOUSING;	ESTABLI	SHES A FLORIDA HOUSING FINANCE AGENCY; PROVIDES
LEGISLATI	VE FIND	INGS, MEMBERSHIP, POWERS & DUTIES; PROVIDES SPECIAL
POWERS RE	MORTGA	GES & LOANS TO QUALIFIED LENDING INSTITUTIONS FOR
AUTHORIZE	C PURPO	SES; PROVIDES FOR GRANTS & ADVANCES FROM CERTAIN FUND.
FTC. CRE	ATES 42	0.501551. EFFECTIVE DATE: CONTINGENT.
		TARGETED FOR STATE FISCAL IMPACT; TARGETED FOR PRIVATE
0 . ,		SECTOR IMPACT; PREFILED, REFERRED TO COMMUNITY AFFAIRS,
		FINANCE & TAXATION, APPROPRIATIONS
04/08/80	HOUSE	TARGETED FOR STATE FISCAL IMPACT; TARGETED FOR PRIVATE
		SECTOR IMPACT; INTRODUCED, REFERRED TO COMMUNITY
		AFFAIRS, FINANCE & TAXATION, APPROPRIATIONS -HJ 00076
04/10/80	HOUSE	
		COMM. REPORT: C/S BY COMMUNITY AFFAIRS -HJ 00352; NOW
0,,0,,00		IN FINANCE & TAXATION
05/09/80	HOUSE	• • • • • • • • • • • • • • • • • • • •
0,,0,,00		TAXATION -HJ 00412; NOW IN APPROPRIATIONS
05/13/80	HOUSE	SUBREFERRED TO SUBCOMMITTEE ON GENERAL GOVERNMENT
05/26/80	HOUSE	COMM. REPORT: FAVORABLE. PLACED ON CALENDAR BY
03720700		APPROPRIATIONS -HJ 00679
06 / 06 / 80	HOUSE	PLACED ON SPECIAL ORDER CALENDAR; C/S READ FIRST AND
CONTINUED		
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06/06/80

SECOND TIMES; AMENDMENTS ADOPTED; READ THIPD TIME; C/S PASSED AS AMENDED; YEAS 89 NAYS 17 -HJ 01200

06/06/80 SENATE RECEIVED; SUBSTITUTED FOR C/S SB 667; PASSED; YEAS 31 NAYS 0 -SJ 00900

06/07/80 HOUSE ORDERED ENROLLED

06/11/80 HOUSE SIGNED BY OFFICERS AND PRESENTED TO GOVERNOR APPROVED BY GOVERNOR (HAPTER NO. 80-161

H 0831 LOCAL BILL BY JONES, D. L. AND OTHERS (SIMILAR ENG/S 0471) PINELLAS CO./USE OF NETS; PROHIBITS USE OF NETS OR SEINES EXCEPT CAST NETS IN PINELLAS COUNTY WITHIN 100 YARDS OF ANY BRIDGE, DOCK, PIER, CAUSEWAY, OR JETTY OR WITHIN 100 YARDS OF CERTAIN UPLANDS; PROVIDES A EFFECTIVE DATE: 10/01/80. PENALTY. 04/02/80 PREFILED, REFERRED TO COMMUNITY AFFAIRS, NATURAL HOUSE RESOURCES 04/08/80 HOUSE INTPODUCED, PEFERPED TO COMMUNITY AFFAIRS, NATURAL RESOURCES -HJ 00076 COMM. REPORT: FAVORABLE WITH AMEND. BY COMMUNITY 04/22/80 HOUSE

AFFAIRS -HJ 00226; NOW IN NATURAL RESOURCES
04/24/80 HOUSE SUBREFERRED TO SUBCOMMITTEE ON LIVING RESOURCE
MANAGEMENT

06/07/80 HOUSE DIED IN COMMITTEE ON NATURAL RESOURCES

H 0832 GENERAL BILL BY LIBERTI AND OTHERS

TPAFFIC CONTROL; REPEALS PROVISION RE REQUIRED PROTECTIVE HEADGEAF & EYE-PROTECTIVE DEVICES FOR MOTORCYCLE RIDERS. REPEALS 316.211.

EFFECTIVE DATE: 10/01/80.

04/02/80 HOUSE PREFILED, REFERRED TO TRANSPORTATION
04/08/80 HOUSE INTRODUCED, REFERRED TO TRANSPORTATION -HJ 00076
04/17/80 HOUSE SUBREFERRED TO SUBCOMMITTEE I
06/07/80 HOUSE DIED IN COMMITTEE ON TRANSPORTATION

H 0833 GENERAL BILL/SF BY SAMPLE
SOLAR ENERGY LICENSING; PROPOSAL RE ENACTMENT OF LEGISLATION TO LICENSE
SOLAR ENERGY EQUIPMENT INSTALLERS & TO CREATE A LICENSING BOARD TO
DEVELOP SHORT & LONG-RANGE STATE SOLAR ENERGY POLICY.
04/02/80 HOUSE TARGETED FOR STATE FISCAL IMPACT; TAPGETED FOR PRIVATE
SECTOR IMPACT; PREFILED, PEFERRED TO SELECT COMMITTEE

ON ENERGY

04/08/80 HOUSE TARGETED FOR STATE FISCAL IMPACT; TARGETED FOR PRIVATE SECTOR IMPACT; PROPOSED, REFERRED TO SELECT COMMITTEE ON ENERGY -HJ 00076

06/07/80 HOUSE DIED IN COMMITTEE ON SELECT COMMITTEE ON ENERGY

H 0834 GENERAL BILL BY PATCHETT (SIMILAR H 0875) CORRECTIONS; TRANSFERS ALL TRAINING SCHOOLS FROM H.R.S. TO CORRECTIONS DEPT.; PROVIDES FOR TRANSFER OF POWERS, DUTIES, RECORDS, PERSONNEL, PROPERTY, & UNEXPENDED BALANCES OF CERTAIN FUNDS; PROVIDES FOR CONTINUATION OF CERTAIN EDUCATIONAL PROGRAMS. AMENDS CHS. 39, 402, 959; CREATES 945.31. EFFECTIVE DATE: 07/01/80. 04/02/80 HOUSF TARGETED FOR STATE FISCAL IMPACT; PREFILED, REFERRED TO GOVERNMENTAL OPERATIONS, APPROPRIATIONS TARGETED FOR STATE FISCAL IMPACT; INTRODUCED, REFERRED 04/08/80 HOUSE TO GOVERNMENTAL OPERATIONS, APPROPRIATIONS -HI 00076 ALSO REFERRED TO HEALTH & REHABILITATIVE SERVICES 04 /18/80 HOUSE -HJ 00197 06/07/80 HOUSE DIED IN COMMITTEE ON GOVERNMENTAL OPERATIONS

H 0835 GENEPAL BILL BY PATCHETT (SIMILAR H 0834)

CORRECTIONS; TRANSFERS FLA. SCHOOL AT OKEECHOBEE FROM H.R.S. TO

CORRECTIONS DEPT.; PROVIDES FOR TRANSFER OF POWERS, DUTIES. RECORDS,
PERSONNEL, PROPERTY, & UNEXPENDED BALANCES OF CEPTAIN FUNDS; PROVIDES
FOR CONTINUATION OF CERTAIN EDUCATIONAL PROGRAMS. AMENDS CHS. 39, 402;
CREATES 945.31. EFFECTIVE DATE: 07/01/80.

04/02/80 HOUSE TARGETED FOR STATE FISCAL IMPACT; PREFILED, REFERRED TO

GOVERNMENTAL OPERATIONS, APPROPRIATIONS

04/08/80 HOUSE TARGETED FOR STATE FISCAL IMPACT; INTROCUCED, REFERRED
TO GOVERNMENTAL OPERATIONS, APPROPRIATIONS -HJ 00076

04/18/80 HOUSE ALSO REFERRED TO HEALTH & REHABILITATIVE SERVICES
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S 0666 GENERAL BILL/CS BY ECONOMIC, COMMUNITY AND CONSUMER AFFAIRS, THOMAS (SIMILAR H 1824) UNIFORM LAND SALES PRACTICES ACT; PROVIDES THAT LEASES OF MORE THAN 5 YEARS SHALL BE CONSIDERED "01SPOSITION" OF INTEREST IN SUBDIVIDED LANDS UNDER SAID LAW: PROVIDES FOR EQUITABLE RELIEF & VENUE FOR ACTIONS COMMENCED BY LAND SALES & CONDOMINIUMS DIV., ETC. AMENDS CH. 498. EFFECTIVE DATE: 07/01/80. 04/16/80 SENATE INTRODUCED, REFERRED TO ECONOMIC, COMMUNITY AND CONSUMER AFFAIRS, WAYS AND MEANS -SJ 00105 04/28/80 SENATE EXTENSION OF TIME GRANTED COMMITTEE ECONOMIC, COMMUNITY AND CONSUMER AFFAIRS 05/13/80 SENATE EXTENSION OF TIME GRANTED COMMITTEE ECONOMIC, COMMUNITY AND CONSUMER AFFAIRS COMM. REPORT: C/S BY ECONOMIC, COMMUNITY AND CONSUMER 05/26/80 SENATE AFFAIRS -SJ 00409 05/28/80 SENATE NOW IN WAYS AND MEANS -SJ 00409 WITHDRAWN FROM WAYS AND MEANS -SJ 00435; PLACED ON 05/29/80 SENATE CAL ENDAR 06/06/80 SENATE PLACED ON SPECIAL ORDER CALENDAR; C/S READ FIRST TIME; C/S PASSED; YEAS 33 NAYS 0 -SJ 00887

S 0667 GENERAL BILL/CS BY ECONOMIC, COMMUNITY AND CONSUMER AFFAIRS, STUART AND OTHERS (SIMILAR CS/H 0830)
HDUSING; ESTABLISHES A FLORIDA HOUSING FINANCE AGENCY; PROVIDES
LEGISLATIVE FINDINGS, MEMBERSHIP, POWERS & DUTIES; PROVIDES SPECIAL
POWERS RE MORTGAGES & LOANS TO QUALIFIED LENDING INSTITUTIONS FOR
AUTHORIZED PURPOSES; PROVIDES FOR GRANTS & ADVANCES FROM CERTAIN FUND,
ETC. CREATES 420.501-.551. EFFECTIVE DATE: CONTINGENT.
04/16/80 SENATE INTRODUCED, REFERRED TO ECONOMIC, COMMUNITY AND
CONSUMER AFFAIRS, GOVERNMENTAL OPERATIONS, WAYS AND
MEANS -SJ 00105
04/28/80 SENATE EXTENSION OF TIME GRANTED COMMITTEE ECONOMIC, COMMUNITY

06/07/80 HOUSE DIED IN MESSAGES

AND CONSUMER AFFAIRS

05/13/80 SENATE EXTENSION OF TIME GRANTED COMMITTEE ECONOMIC, COMMUNITY

AND CONSUMER AFFAIRS

05/21/80 SENATE COMM. REPORT: C/S BY ECONOMIC, COMMUNITY AND CONSUMER AFFAIRS -SJ 00409

05/22/80 SENATE WITHDRAWN FROM- GOVERNMENTAL OPERATIONS -SJ 00370 05/23/80 SENATE NOW IN WAYS AND MEANS -SJ 00409

05/28/80 SENATE WITHDRAWN FROM WAYS AND MEANS -SJ 00411; PLACED ON CALENDAR

06/06/80 SENATE PLACED ON SPECIAL ORDER CALENDAR; C/S READ FIRST TIMF; AMENDMENT ADOPTED; IDEN./SIM. HOUSE BILL SUBSTITUTED; LAID ON TABLE UNDER RULE, IDEN./SIM./COMPARE BILL PASSED, REFER TO C/S HB 830 (CH. 80-161) -SJ 00900

S 0668 GENEFAL BILL BY POOLE (IDENTICAL H 1239)
LEASING OF PERSONAL PROPERTY; PROHIBITS SALE OR PURCHASE OF LEASED
PERSONAL PROPERTY WITHOUT LESSOF'S CONSENT; PROVIDES PENALTY; PROVIDES
PRIMA FACIE EVIDENCE. AMENDS 818.01,.03. EFFECTIVE DATE: 10/01/80.
04/16/80 SENATE INTRODUCED, REFERRED TO JUDICIARY-CRIMINAL -SJ 00105
04/30/80 SENATE EXTENSION OF TIME GRANTED COMMITTEE JUDICIARY-CRIMINAL
05/14/80 SENATE EXTENSION OF TIME GRANTED COMMITTEE JUDICIARY-CRIMINAL
05/28/80 SENATE EXTENSION OF TIME GRANTED COMMITTEE JUDICIARY-CRIMINAL
06/06/80 SENATE WITHDRAWN FROM JUDICIARY-CRIMINAL; REFERRED TO RULES
AND CALENDAR -SJ 01010
06/07/80 SENATE DIED IN COMMITTEE ON RULES AND CALENDAR

S 0669 GENERAL BILL BY SCARBOROUGH (IDENTICAL H 1386)
CIGARETTE TAX; REQUIRES CIGARETTE TAX STAMPS IN FORM OF HEAT FUSION OF
DECALS; DELETES PROVISIONS RE METER IMPRESSION OF STAMPS. AMENDS
210.05,.07,.11,.15,.18. EFFECTIVE DATE: 01/01/81.
04/16/80 SENATE INTRODUCED; REFERRED TO WAYS & MEANS SUBCOMMITTEE D;
WAYS AND MEANS -SJ 00106
05/05/80 SENATE EXTENSION OF TIME GRANTED COMMITTEE WAYS AND MEANS
05/13/80 SENATE EXTENSION OF TIME GRANTED COMMITTEE WAYS AND MEANS
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                     S 0542, H 1149
                     $ 0542
413.604
413,605
                     S 0542, H 1149
                            FLORIDA STATUTE CHAPTER 414
414.06
                     5 1214, H 0778
                            FLORIDA STATUTE CHAPTER 420
420.008
                     H 0697
420.011
                     H 0830
420.101
                     $ 1154, H 0166, H 1242, H 1732
                     S 1154, H 1732
420.123
420.131 - .141
                     H 0166, H 1242
420.403 - .407
                     H 1634
        .551
420.501
                     S 0667, H 0630
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(BILLS UNDERLINED HAVE PASSED BOTH HOUSES)

(CITATOR INCLUDES COMMITTEE SUBS & AMENDED BILLS)

per page public. 62 the \$10. and

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Florida House of Representatives - 1980

**HB 830** 

#### By Representative McPherson

public document was promulgated at a cost of he information of members of the Legislature This for the

A bill to be entitled An act relating to housing; amending s. 420.011, Florida Statutes, to provide definitions; creating part V of chapter 420, Florida Statutes, to establish a Florida Housing Finance Agency; providing legislative findings, membership, powers and duties; providing special powers relating to mortgages and loans to qualified lending inst.tutions for authorized purposes; providing for grants and advances from a fund established for such purpose; providing for the authorization and issuance of bonds; providing special conditions and procedures; providing for trust funds; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 420.011, Florida Statutes, is amended to read:

> (Substantial rewording of section. See s. 420.011, F.S., for present text.

420.011 Definitions. -- As used in this chapter, the 24 following words and terms shall have the following meanings 25 unless the context shall indicate another or different meaning or intent:

- (1) "Agency" as used in part V means the Florida Housing Finance Agency created pursuant to part V.
  - (2) "State" means the State of Florida.
- (3) "Bonds" means any bonds, notes, debentures, 31 interim certificates or other evidences of financial

CODING: Words in struck through type are deletions from existing law, words underlined are additions.

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indebtedness issued on behalf of the agency under and pursuant	
to this act.	1.20
(4) "Development costs" means the total of all costs	1.20
incurred in connection with residential housing approved by	1.20/1
the agency as reasonable and necessary, which costs shall	1.20/2
include, but not necessarily be limited to, the following:	1.20/3
costs of land acquisition and any building thereon, including	1.20/4
payments for options, deposits, or contracts to purchase	1.20/5
properties on the proposed housing site or payments for the	
purpose of such properties; cost of site preparation,	1.20/6
demolition and development; fees for architectural,	1.20/7
engineering, legal, accounting, and other services paid or	
payable in connection with the planning, execution and	1.20/8
financing of residential housing; costs of necessary studies,	1.20/9
surveys, plans and permits; costs of insurance, interest,	1.20/10
financing, tax, assessments and other operating and carrying	
costs during construction; costs of construction, fixtures,	1.20/11
furnishings, equipment, machinery and apparatus related to the	1.20/12
real property; costs of land improvements including, without	1.20/13
being limited to, landscaping and off-site improvements	
(whether any such cost has been paid in cash or in a form	1.20/14
other than cash), necessary expenses in connection with	1.20/15
initial occupancy of residential housing, reasonable builder's	1.20/16
and developer's profit and risk fee in addition to job	
overhead, an allowance established by the agency for working	1.20/18
capital, contingency reserves, and reserves for any	
anticipated operating deficits during the early years of	1.20/19
occupancy, and the cost of such other items, including tenant	1.20/2
relocation, as the agency shall determine to be reasonable and	1.20/22
necessary for the development of the residential housing.	

	229-83A-3-0	
1	(5) "Eligible persons" means persons or families,	1.4
2	irrespective of race, creed, national origin or sex,	1.4
3	determined by the agency pursuant to a rule to be of low,	1.4
4	moderate or middle income, requiring such assistance as is	1.43
5	made available pursuant to this act on account of insufficient	
6	personal or family income taking into consideration such facts	1.4
7	as:	
8	(a) The amount of the total income of such persons and	1.4
9	families available for housing needs.	
10	(b) The size of the family.	1.4
11	(c) The cost and condition of housing facilities	1.4
12	available.	1.4
13	(d) The ability of such persons and families to	1.4
14	compete successfully in the normal private housing market and	1.4
15	to pay the amounts at which private enterprise is providing	1.4
16	sanitary, decent and safe housing.	
17	(e) If appropriate, standards established for various	1.5
18	federal programs determining eligibility based on income of	1.5
19	such persons and families.	
20	(6) "Governmental agency" means the United States of	1.5
21	America, the State of Florida, the several counties and	1.5
22	municipalities of the state, any other state and any	
23	department, division, public corporation, public agency,	1.5
24	political subdivision or other public instrumentality of any	1.5

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of the foregoing or of any two or more thereof.

(7) "Lending institution" means any bank or trust

company, mortgage banker, savings bank, credit union, national

banking association, savings and loan association, building

and loan association, insurance company, the Florida Housing

30 Development Corporation, or other financial institution or

31 governmental agency authorized to transact business in this

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T	state and which customarily provides service or otherwise aids	1.64
2	in the financing of mortgages located in the state.	
3	(8) "Mortgage" means a mortgage deed, deed of trust,	1.65
4	or other instrument which shall constitute a first lien on	1.66
5	real property in fee simple or on a leasehold under a lease	
6	having a remaining term, at any time such mortgage is	1.67
Ţ	acquired, which does not expire for at least that number of	1.68
8	years beyond the maturity date of the obligation secured by	1.69
ÿ	such mortgage as is established by the agency as necessary to	
10	protect its interest as mortgagee.	1.70
11	(9) "Mortgage loan" means an interest bearing	1.71
12	obligation secured by a federally insured mortgage	
13	constituting a first lien on real property and improvements in	1.72
14	the state.	
15	(10) "Real property" means all lands, including	1.73
16	improvements and fixtures thereon, and property of any nature	1.74
17	appurtenant thereto, or used in connection therewith, and	
18	every estate, interest and right, legal or equitable, therein,	1.74/1
19	including terms of years and liens by way of judgment,	1.74/2
20	mortgage or otherwise and the indebtedness secured by such	2.1
21	liens.	
22	(11) "Residential housing" means one or more new or	2.2
23	existing owner occupied or leased residential dwelling units	2.2/1
24	financed pursuant to the provisions of this act for the	2.2/2
25	primary purpose of providing sanitary, decent and safe	2.2/3
26	dwelling accommodations for eligible persons in need of	
21	housing, including any buildings, land, improvements,	2.2/4
28	equipment, facilities or other real or personal properties	2.2/5
29	which are necessary, convenient or desirable in connection	
30	therewith, and including, but not limited to, related	2.2/6

preparation, landscaping, and such administrative, community,	2.2,
transportation, health, recreational, educational, commercial,	2.2,
retail, welfare and public facilities as the agency determines	
will improve the quality of the residential living for	2.2,
eligible persons.	
(12) "Financial institution" means any banking	2.9
corporation or trust company, savings and loan association,	
insurance company, mortgage banker, or any corporation,	2.10
partnership, foundation, or other institution engaged	2.1:
primarily in lending or investing funds.	
(13) "Corporation" as used in part II means the	2.1:
Florida Housing Development Corporation created pursuant to	2.1
part II.	
(14) "Stockholder" as used in part II means any	2.14
financial institution authorized to do business within this	2.15
state which shall undertake to lend money to the corporation	2.16
created pursuant to part II, upon its call, and in accordance	
with the provisions of this chapter.	2.17
(15) "Board of directors" means the board of directors	2.18
of the corporation created pursuant to part II of this	2.19
chapter.	
(16) "Secured loan" means a loan secured by a mortgage	2.20
or a security interest in a residential housing project.	
(17) "Qualified mortgage insurer" means those persons	2.21
who have qualified to do business in Florida and who meet the	2.22
standards for federal program qualifications as set by the	
Federal Home Loan Bank Board and who are approved for the	2.23
purposes of this chapter by the state board of administration.	2.24
(18) "State Bond Act" means ss. 215.57-215.83, as the	2.24
same may be amended from time to time.	2.24

31 facilities for streets, sewers, utilities, parks, site

31 reduce the results thereof.

1	(19) "State Board of Administration" means the State	2.24/2
2	Board of Administration created by and referred to in s. 9, of	2.24/3
3	Art. XII, of the State Constitution.	2.24/4
4	(20) "Division" means the Division of Bond Finance of	2.24/4
5	the Department of General Services created by and referred to	2.24/6
6	in the State Bond Act.	
7	(21) "Pledged revenues" means revenues after deducting	2.24/7
8	the estimated annual aggregate cost of collection of such	2.24/8
9	pledged revenues and the estimated annual aggregate cost of	2.24/9
10	operation of the agency for each fiscal year.	2.24/10
11	(22) "Collateral security" means securities permitted	2.24/11
12	to be accepted as collateral for the deposit of public funds	
13	by chapter 18.	2.24/12
14	(23) "Debt service requirements" for each state fiscal	2.38
15	year means the amounts of principal, interest, handling	
16	charges, required deposits into the debt service reserve	2.39
17	account, and any other deposits required by the proceedings	2.40
18	authorizing outstanding bonds.	
19	(24) "Surpluses" means any balance remaining each	2.40/1
20	state fiscal year after the requirements of section 16(c) of	
21	Article VII of the State Constitution including all debt	2.40/3
22	service requirements have been provided for.	
23	Section 2. Part V of chapter 420, Florida Statutes,	2.40/4
24	consisting of sections 420.501, 420.502, 420.511, 420.512,	2.40/7
25	420.513, 420.521, 420.522, 420.523, 420.531, 520.541, 420.542,	2.40/8
26	420.543, and 420.551, is created to read:	2.40/12
27	PART V	2.40/12
28	FLORIDA HOUSING FINANCE AGENCY	2.40/12
29	420.501 Short titleThis act shall be known and may	2.40/13
30	be cited as the "Florida Housing Finance Agency Act."	2.40/14
31		Q.

420.502 Legislative findingsIt is hereby found and	2.4
declared as follows:	
(1) There exist presently and periodically serious	2.4
economic dislocations in the construction and building trade	
industry resulting in substantial unemployment, business	2.4
losses and bankruptcies and a general deterioration of the	2.4
economic well-being of Florida residents.	
(2) One major cause of these conditions has been	2.5
periodic shortages of funds from private sources and failures	2.5
due to disintermediation in the federal system of financial	2.5
intermediaries, which shortages have contributed to reductions	2.5
in construction of new residential housing, and have made the	
sale and purchase of existing residential nousing a virtual	2.5
impossibility in certain parts of the state.	2.5
(3) There also exists a serious shortage of decent,	2.5
safe and sanitary housing in the state available to persons	
and families of low, moderate and middle income, which impairs	2.5
the economic value of larger areas, characterized by	2.5
depreciated value, impaired investments, reduced capacity to	2.5
pay taxes, and lack of new development to neet the needs of	
area residents and is a menace to health, safety, morals and	2.5
welfare of the citizens of the state.	2.5
(4) It is necessary to create inducements and	2.5
opportunities for private and public investment in such	2.5
activities in this state with appropriate planning, land use	2.5
and construction policies, necessary for the public welfare.	
(5) A stable supply of adequate funds for housing	2.5
financing is required to encourage the construction and	2.5
reconstruction of new and rehabilitated housing in an orderly	2.5
and sustained manner and, thereby, to meet the shortage and	2.5
	conomic dislocations in the construction and building trade industry resulting in substantial unemployment, business losses and bankruptcies and a general deterioration of the economic well-being of Florida residents.  (2) One major cause of these conditions has been periodic shortages of funds from private sources and failures due to disintermediation in the federal system of financial intermediaries, which shortages have contributed to reductions in construction of new residential housing, and have made the sale and purchase of existing residential nousing a virtual impossibility in certain parts of the state.  (3) There also exists a serious shortage of decent, safe and sanitary housing in the state available to persons and families of low, moderate and middle income, which impairs the economic value of larger areas, characterized by depreciated value, impaired investments, reduced capacity to pay taxes, and lack of new development to neet the needs of area residents and is a menace to health, safety, morals and welfare of the citizens of the state.  (4) It is necessary to create indusements and opportunities for private and public investment in such activities in this state with appropriate planning, land use and construction policies, necessary for the public welfare.  (5) A stable supply of adequate funds for housing financing is required to encourage the construction and reconstruction of new and rehabilitated housing in an orderly

)	(6) It is necessary to create a state housing finance	2.70
2	agency to encourage the investment of private capital in	2.71
j	housing and community development through the use of public	
4	financing to deal with the problem of disintermediation, to	2.72
S	stimulate the construction and rehabilitation of housing, to	2.73
Ď.	facilitate the purchase and sale of existing housing, to	2.74
7	provide construction and mortgage loans, to make loans to and	2.75
8	purchase mortgage loans from private lending institutions, to	2.76
ÿ	provide mortgage insurance, and otherwise.	
10	420.511 Agency; creation, melbership, terms,	3.1
11	expenses	
12	(1) There is hereby created within the Department of	3.1/1
13	Community Affairs a state agency and instrumentality, which	3.1/2
14	shall be a public body corporate and politic, to be known as	
15	the "Florida Housing Finance Agency." The agency shall	3.1/3
lo	consist of the secretary of the Department of Community	3.1/4
17	Affairs, ex officio, and eight members appointed by the	
13	Governor subject to confirmation by the Senate from the	3.1/5
1)	following:	
20	(a) One citizen actively engaged in the savings and	3.1/6
21,	loan industry.	
12	(b) One citizen actively engaged in the residential	3.1/7
23	home building industry.	
. 1	(c) One citizen actively engaged in the banking or	3.1/8
Đ,	mortgage banking industry.	
-6	(d) •ne citizen who is a representative of those areas	3.1/9
27	of labor engaged in home building.	3.1/10
28	(e) Four citizens of the state who are not members or	3.1/11
ÒĮ.	representatives of the above named groups.	
	(2) Of the members first appointed, four shall be	3.1/12
21	designated to serve for a term of 2 years, and four for a term	3.1/13

Ü	of 4 years from the dates of their appointment, but thereafter	3.
2	members of the agency shall be appointed for a term of $4$	
3	years, except that all vacancies shall be filled for the	3.:
4	unexpired term.	
5	(3) The chairman of the agency shall be appointed by	3.:
6	the Governor, with a vice chairman elected by the members	3.:
:7	thereof. Any additional officers, who need not be members, as	3.1
8	may be deemed necessary by the members of the agency may be	3.1
9	designated and elected by the members thereof.	
10	(4) A member of the agency shall receive no	3.2
11	compensation for his services but shall be entitled to the	3.2
12	necessary expenses, including per diem and travel expenses,	
13	incurred in the discharge of his duties, as provided by law.	3.:
1.1	420.512 Meetings, quorum and votesThe powers of the	3.:
15	agency shall be vested in the members thereof in office from	3.:
16	time to time. Five members of the agency shall constitute a	3.:
17	quorum for the purpose of conducting its lusiness and	
18	exercising its powers and for all other purposes. Action may	3.:
19	be taken by the agency upon a vote of a majority of the	3.:
20	members unless this act or a rule of the agency requires a	
21	larger number.	3.:
22	420.513 Executive director; agents and employeesThe	3.:
23	agency shall employ an executive director pursuant to the	3.:
2.1	provisions of s. 20.18, who shall subsequently employ legal	3.:
25	and technical experts and such other agents and employees,	3.:
26	permanent and temporary, as the agency may require. The	3.:
27	provisions of the state personnel law contained in chapter 110	3.:
28	shall apply, except that no more than 10 policy-making	
29	employees of the agency as determined from time to time by the	3.:
30	agency may be exempted.	3.3

30 and other assets.

1	420.521 Powers of the agencyThe agency shall have	3.23/14
2	all the powers necessary or convenient to carry out and	3.23/15
3	effectuate the purposes and provisions of this part, including	3.23/16
1	the following powers which are in addition to all other powers	3.23/17
5	granted by other provisions of this part:	
6	(1) To sue and be sued; to have a seal; to alter the	3.41
7	same at pleasure and to authorize the use of a facsimile	3.42
8	thereof; to make and execute contracts and other instruments	
90	necessary or convenient to the exercise of the powers of the	3.43
10	agency.	
11	(2) To undertake and carry out studies and analyses of	3.44
12	housing needs within the state and ways of meeting such needs	3.45
13	upon request of the Governor pursuant to part I of this	
14	chapter.	3.46
15	(3) To participate in federal housing assistance and	3.46
16	federal community development, insurance and guarantee	3.47
17	programs and to agree and comply with any conditions attached	3.48
18	to federal financial assistance unless expressly prohibited by	3.49
19	this act.	
20	(4) To provide for the collection and payment of fees	3.49/1
21	and charges, regardless of method of payment, in connection	
22	with its loans, commitments and servicing; including, but not	3.49/2
23	limited to, reimbursement of costs of financing by the agency,	3.49/3
2.1	service charges and insurance premiums as the agency shall	3.49/4
25	determine to be reasonable and as shall be approved by the	
20	agency.	3.49/5
27	(5) To acquire real and personal property, or any	3.49/6
28	interest therein where such acquisition is necessary or	3.49/7
29	appropriate to protect any loan or to participate in any	3.49/9
30	program in which the agency has an interest; to sell, transfer	
31	and convey any such property without regard to the provisions	3.49/9

of chapters 253 and 270 to a buyer and in the event that such	3.4
sale, transfer or conveyance cannot be effected with	3.6
reasonable promptness or at a reasonable price, to lease such	3.6
property for occupancy by eligible persons.	
(6) To borrow money through the issuance of negotiable	3.6
bonds for the purposes provided in this part, to provide for	3.6
and secure the payment thereof and to provide for the rights	3.6
of the holders thereof.	
(7) To purchase bonds of the agenc $\gamma$ out of any funds	3.6
or moneys of the agency available therefor, and to hold,	
cancel or resell such bonds.	3.6
(8) To invest any funds held in reserves or sinking	3.6
funds, or any funds not required for immediate disbursement,	3.6
in such investments as may be authorized $f_{\boldsymbol{\Theta}} r$ trust funds under	3.6
s. 215.47, and in any bonds, notes or other obligations of the	3.6
Federal National Mortgage Association or any other agency,	3.6
corporation or instrumentality of the United States; provided	3.6
that such investments will be made on behalf of the agency by	3.5
the State Board of Administration or by another trustee	
appointed for such purpose.	3.6
(9) To set standards for residential housing financed	3.6
by the agency under this chapter and to provide for	3.7
inspections to determine compliance with such standards.	3.7
(10) To contract for and to accept gifts, grants,	3.7
loans or other aid from the United States Government or any	4.0
persons or corporation.	
(11) To insure, or procure insurance for, any bonds	4.2
issued on behalf of the agency or any underlying obligations	4.3
thereof, or against any loss in connection with its property	
	1 1

31 section.

1	(12) To make rules necessary to carry out the purposes	4.4
	of this part and to exercise any power granted in this part	4.4/1
	pursuant to the provisions of chapter 120.	4.4/2
	(13) To engage the services of private consultants on	4.7
	a contract basis for rendering professional and technical	
	assistance and advice.	4.8
	(14) To grant options to purchase any residential	4.8
	housing or to renew any leases entered into by it in	4.9
8	connection with any of its residential housing, on such terms	4.10
	and conditions as it may deem advisable.	
1	(15) To make additional conditions respecting the	4.10/1
2	grant of loans or mortgage loans pursuant to this part,	4.10/2
3	including, without limitation, the regulation of eligible	
1	Persons and the admission of tenants and other occupants or	4.10/3
5	users of residential housing, and to enter into regulatory and	4.10/4
	other agreements and contracts under the provisions of this	4.10/5
7	part.	
В	(16) To institute any action or proceeding against any	4.10/5
9	person receiving a loan or owning any residential housing	4.10/6
0	financed under the provisions of this part in any court of	4.10/7
1	competent jurisdiction to enforce the provisions of this part	4.10/8
2	or the terms and provisions of any agreement or contract	
3	between the agency and such persons; and, in connection with	4.10/9
1	any such action or proceeding, to apply for and accept the	4.10/10
5	appointment by a court of competent jurisdiction of a receiver	4.10/11
0	to take over, manage, operate and maintain such residential	4.10/12
7	housing.	
9	(17) To do any and all things necessary or convenient	4.10/13
9	to carry out the purposes of and exercise the powers given and	4.10/14
10	granted in this part.	1

420.522 Special powers; mortgages and loans to	8.C
lendersThe agency shall have the special power to:	
(1)(a) Purchase or make commitment; to purchase, and	8.2
take assignments of, from lending institutions acting as a	8.2
principal or as an agent of the agency, mostgage loans and	
promissory notes accompanying such mortgage loans, including	8.2
federally insured mortgage loans or participations with	8.2
lending institutions in such promissory notes and mortgage	8.3
loans, for the construction, purchase, leasing or refinancing	
of residential housing for eligible persons within the state;	8.3
provided that, at or before the time of purchase, the lending	8.3
institution certifies to the agency with respect to all	8.3
mortgage loans transferred to the agency:	
1. That the mortgage loans transferred to the agency	8.3
are for residential housing for eligible persons within the	8.3
state; provided that the agency, pursuant to rule, may acquire	
a reasonable number of mortgage loans for residential housing	8.3
within the state for occupants other than eligible persons,	8.3
upon a determination that sufficient mortgage loans for	8.3
eligible persons are not available to adequately serve the	
purposes of the agency's housing program within the	8.3
geographical area served by the lending institution from which	8.3
such mortgage loans are to be acquired.	
2. That the proceeds of sale or equivalent moneys	8.3
shall be reinvested in mortgage loans for residential housing	8.3
for eligible persons within the state in an aggregate	8.3
principal amount equal to the amount of such sale proceeds.	

29 lending institutions for the servicing and processing of

20 mortgage loans purchased by the agency pursuant to this

(b) Make and enter into contracts and agreements with

8.3

8.3

8.3

20

31 provisions of this part.

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9.32/9

î	sufficient to amortize principal and pay interest on the loan	
2	secured by such collateral. The agency or the State Board of	9.0/20
3	Administration may also establish such additional requirements	9.0/21
4	as shall be deemed necessary with respect to the pledging,	9.0/22
3	assigning, setting aside or holding of such collateral and the	
ń	making of substitutions therefor or additions thereto and the	9.0/23
y	disposition of income and receipts therefrom.	9.0/24
0	(d) Collect, enforce the collection of, and foreclose	9.0/25
9	on any collateral securing its loan or purchase of securities	
10	from lending institutions and acquire or take possession of	9.0/26
11	such collateral and sell the same at public or private sale,	9.0/27
12	with or without public bidding, and otherwise deal with such	9.0/28
13	collateral as may be necessary to protect the interest of the	
11	agency therein, all subject to any Agreement with bondholders.	9.0/29
15	(e) Adopt, modify or repeal any additional conditions	9.0/29
16	governing the making of loans to, or purchasing of securities	9.31
17	from, lending institutions and the application of the proceeds	9.32
18	thereof.	
19	420.523 Housing development funds; advance and	9.32/1
20	grants	
21	(1) Subject to the prior appropriation of moneys by	9.32/2
22	the Legislature for the express purpose of the fund; or,	
23	subject to the requirements of the proceedings authorizing	9.32/3
21	outstanding bonds, upon sufficient surpluses being developed,	9.32/4
25	a housing development fund may be established by the agency	9.32/5
26	from such appropriations or surpluses. The agency shall use	
27	the surplus moneys held in the fund to make payments for debt	9.32/6
28	service or reserve requirements if no other moneys are	9.32/7
29	available for such purposes and may use the balance of such	9.32/8
30	moneys to make advances and grants in accordance with the	

(2) The agency may use the moneys held in the fund to	9.4
make advances to units of state or local government, local	
housing authorities and nonprofit housing corporations for	9.4
development costs, or costs of reconstruction or	9.4
rehabilitation, of proposed residential housing projects that	9.4
will be financed with mortgage loans containing provisions for	
insured advances. The proceeds of the advance may be used	9.4
only to defray such costs of the project. Each advance shall	9.4
be repaid in full by the recipient to the agency concurrent	9.4
with receipt of the portion of the mortgage loan paid at the	
initial closing of the mortgage or construction loan with	9.4
interest to be 3 percent.	
(3) The agency may use the moneys held in the fund to	9.4
make grants to units of state or local government and local	9.4
housing authorities, in such amounts as the agency determines,	9.4
not to exceed the net costs, exclusive of any federal aid or	9.4
assistance, as are incurred by the local urit in a plan of	
housing assistance, including, without limitation, land and	9.4
building acquisition, improvements, relocation or	9.4
conservation; provided that any moneys grarted shall be	9.4
matched with an equal amount of local moneys exclusive of any	
federal aid or assistance. Land and building qualifying for a	9.4
grant under this section shall be the site upon which housing	9.4
is, or is to be, situated and sites designated for other uses	9.4
that are reasonably related to such housing.	
420.531 Bonds; purpose, terms, approval,	9.4
limitations	
(1) The issuance of revenue bonds, as defined by the	9.4

29 State Bond Act, to finance or refinance housing and related

30 facilities is authorized, subject and pursuant to the

31 provisions of section 16 of Article VII of the State

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Constitution and the applicable provisions of this chapter and	9.45/19	
of the State Bond Act. Revenue bonds, as so defined, shall be	9.45/20	
payable solely from such pledged revenues.	9.45/2	
(2) The state board of administration is designated as	9.45/22	
the state fiscal agency to make the determinations required by	9.45/23	
section 16 of Article VII of the State Constitution in		
connection with the issuance of such bonds.	9.45/24	
(3) All such bonds shall be issued on behalf of the	9.45/24	
agency by the Division of Bond Finance from time to time, as	9.45/27	
provided by the State Bond Act, in such principal amounts as	9.45/28	į.
shall be necessary to provide sufficient funds to achieve the		
purposes of the agency in carrying out this part ${\tt V}$ , and	9.45/29	
purposes incident thereto.		
(4) There shall be established from the proceeds of	9.76	
each issue of bonds a debt service reserve account in an		
amount substantially equal to and sufficient to pay the	10.0/1	
greatest amount of principal, interest, and handling charges	10.0/2	
to become due on such issue in any ensuing state fiscal year,		
or an amount substantially equal to an average of such annual	10.0/3	
requirements; provided that the amount of the debt service	10.0/4	
reserve account established from the proceeds of bond	10.0/5	
anticipation notes shall be equal to the amount required to be	10.0/6	
deposited in such account from the proceeds of the issue of		
bonds in anticipation of which such notes are issued.	10.0/7	×
(5) The provisions of the State Bond Act, including,	10.0/8	
without limitation, the definitions contained therein, shall	10.0/9	
be applicable to all bonds issued pursuant to this chapter,	10.0/10	
where not in conflict with the provisions hereof. In cases of	10.0/1	
conflict, the provisions of this chapter shall be controlling.		

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, subject only to any agreements with the holders of ular bonds pledging any particular moneys or revenues, 10 10 ecial obligations payable from the revenues pledged for. Any bonds may be additionally secured by a pledge 10 y grant or contribution from the Federal Government or erson or a pledge of any moneys, income or revenues of 10 gency from any source other than ad valorem taxation. 10 (b) The debt service reserve account established from 10 roceeds of each issue of bonds, as provided herein, may e both general and special obligations, or any nation thereof. (7) Any resolution or resolutions authorizing any 1.0 issued on behalf of the agency may contain provisions, 10 out limitation, which shall be a part of the contract or 10 acts with the holders thereof, as to (a) Pledging all or any part of the income or revenues ne agency to secure the payment of bonds or of any issue of, subject to such agreements with holders of bonds as

- 10 then exist. (b) Pledging all or any part of the assets of the 10 cy, including mortgages and obligations securing the same, 10 ecure the payment of bonds or of any issue of bonds, 10 ect to such agreements with holders of bonds as may then 10
- (c) The use and disposition of the income from gages owned by the agency and payment of the principal of gages owned by the agency.

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(d) The procedure, if any, by which the terms of any ract with holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given. 10

(6)(a) Every issue of bonds may be general obligations

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(e) Limitations on the amount of moneys to be expended	10.28/8
by the agency for its operating expenses.	
(f) Vesting in a trustee or trustees such property,	10.37
rights, powers and duties in trust as the agency may	10.38
determine, which may include any or all of the rights, powers	10.39
and duties of the trustee appointed by the holders of bonds	10.40
pursuant to this part, and limiting or abrogating the right of	10.41
holders of bonds to appoint a trustee under this part or	
limiting the rights, powers and duties of such trustee.	10.41/1
(g) Defining the acts or omissions to act which shall	10.41/2
constitute a default in the obligations and duties of the	10.41/3
agency to the holders of bonds in providing for the rights and	
remedies of holders of bonds in the event of such default,	10.41/4
including as a matter of right the appointment of a receiver;	10.41/
provided that such rights and remedies shall not be	10.41/
inconsistent with the general laws of the state and the other	10.41/
provisions of this part.	
(h) Any other matters, of like or different character,	10.49
which in any way affect the security or protection of holders	
of bonds.	10.50
(8)(a) The bonds issued on behalf of the agency shall	10.50
be sold at public sale in the manner provided by the State	10.50/
Bond Act, unless otherwise specifically approved by the State	10.50/
Board of Administration, which is hereby given the power to	10.50/
waive such requirement.	
(b) In the event an offer of an issue of bonds at	10.50/
public sale produces no bid, or in the event all bids received	10.50/
are rejected, the division is authorized to negotiate for the	10.50/
sale of such bonds under such rates and terms as are	
acceptable; provided that no such tonds shall be so sold or	10.50/
delivered on terms less favorable than the terms contained in	10.50/

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any bids rejected at the public sale thereof, or the terms	10
contained in the notice of public sale if no bids were	10
·	1.0
received at such public sale.	10
420.541 Exemption from taxes and eligibility as	1 C
investment	
(1) The property of the agency which may be acquired	10
on foreclosure, the income therefrom, and the operations	10
thereof shall not be exempt from taxation by the state or any	1 C
of its political subdivisions.	
(2) All bonds of the agency shall be and constitute	10
legal investments without limitation for all public bodies of	10
this state; for all banks, trust companies, savings banks,	
savings associations, savings and loan associations and	10
investment companies; for all administrators, executors,	10
trustees and other fiduciaries; for all insurance companies	
and associations and other persons carrying on an insurance	10
business; and for all other persons whatspever who are now or	10
may hereafter be authorized to invest in bonds or other	10
obligations of the state and shall be and constitute eligible	
securities to be deposited as collateral for the security of	10
any state, county, municipal or other public funds. This	10
subsection shall be considered as additional and supplemental	10
authority and shall not be limited without specific reference	
hereto.	
420.542 Preference to displaced personsAmong low	10
income or moderate income persons, preference shall be given	10
to those displaced by governmental action.	
420.543 Antidiscrimination	10
(1) No person shall, on the grounds or basis of race,	11
creed, national origin, or sex, be excluded from participation	11
creed, nactional origin, or sex, be excluded from participation	1.1

in, be denied the benefits of, or be subjected to

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discrimination under any program of residential housing	
developed or actually funded in whole or in part with funds	11.4
made available under this act.	
(2) Whenever the secretary of the Department of	11.5
Community Affairs determines that a recipient of assistance	11.5/1
under this act has failed to comply with subsection (1) or an	11.5/2
applicable regulation, he shall notify the chief executive	
officer of such recipient of the noncompliance and shall	11.5/3
request the chief executive officer to secure compliance. If,	11.5/4
within a reasonable period of time, not to exceed 60 days, the	11.5/5
chief executive officer of the recipient of assistance under	11.5/6
this act fails or refuses to secure compliance, the secretary	
is authorized to:	11.5/7
(a) Refer the matter to the Attorney General with a	11.5/7
recommendation that an appropriate civil action be instituted;	11.13
(b) Exercise the powers provided for in s. 420.521(15)	11.13/1
and (16);	
(c) Terminate, reduce or limit the availability of	11.13/2
payments under this part and demand repayment in full of any	11.13/3
payments previously made; or	
(d) Take such other action as may be provided by law.	11.17
420.551 Inconsistent provisions of other laws	11.17/1
supersededInsofar as the provisions of this part are	
inconsistent with the provisions of any other law, general,	11.17/2
special or local, the provisions of this part shall be	11.17/3
controlling.	
Section 3. This act shall take effect upon approval by	11.17/4
the electors of Florida of the creation of section 16, Article	
VII of the State Constitution relating to bonds for the	11.17/5
purposes of this act, except ss. 420.511 through 420.521,	
	11 17 16

effect upon becoming a law. If the amendment submitted to the 11 electors creating section 16 is rejected, this act shall stand repealed following the date of such election.

## \*\*\*\*\*\*\*\*\*\*

#### HOUSE SUMMARY

Creates the Florida Housing Finance  $Ag \, \epsilon \, ncy$  under the Department of Community Affairs. Provides for membership, terms, meetings, and the appointment of an executive director. Provides for powers, including the acquisition of property, borrowing money, purchasing bonds, investing funds, and the special power of handling mortgage loans, housing development furds, and revenue bonds.

Requires preference be given to displaced low or moderate income persons and prohibits discrimination.

See bill for details.

inclusive, of section 2, and sections 1 and 3 which shall take | 11.17/6

### SUBCOMMITTEE ON HOUSING COMMITTEE ON COMMUNITY AFFAIRS HOUSE OF REPRESENTATIVES

#### STAFF ANALYSIS

April 15, 1980

HB 830	Sponsor: Rep. McPherson
Companion/Similar: None	Other Committees of Reference:
Relating to:Housing	1. Finance and Taxation
	2.

#### I. Summary:

- A. Present Situation -- The Florida Housing Act of 1972, Chapter 420, Florida Statutes, created the Florida Housing Development Corporation. This legislation made it possible for savings and loan associations, banks, and insurance companies to come together to form a profit-making corporation which could mobilize capital for financing new or rehabilitated housing for low or moderate income individuals. It was felt that this private enterprise mechanism would achieve the state's housing goals. However, the corporation's efforts have been stymied by the economic downturn and record interest rates.
- B. Probable Effect of Proposed Changes -- This bill creates the Florida Housing Finance Agency (HFA) within the Department of Community Affairs, under a nine-member board consisting of:
  - The Secretary of the Department of Community Affairs; and
  - Eight gubernatorially-appointed citizens, four of which must represent housing-related labor and industries.

The bill provides for essentially three types of programs:

- 1. Mortgage Purchase -- (A program of secondary mortgage activity.) The HFA is authorized to purchase from private lending institutions certain federally insured mortgages on eligible residential housing in Florida (unless the HFA determines that there aren't enough mortgages for eligible persons). An amount equivalent to the mortgages purchased by the HFA must be recycled by the lenders into residential housing for other eligible Floridians.
- 2. Loans to Lenders -- This provision authorizes the HFA to make loans to and purchase secured obligations from private lending institutions who must, in turn, also use the proceeds to finance more housing. All such loans and obligations must be fully collateralized to at least 100% of the outstanding debt, and approved by the State Board of Administration (i.e., the Governor, Treasurer, and Comptroller). Provisions for collateral are like those used for covering deposits of public funds.
- 3. Housing Development Funds -- This fund is to be set up either from legislative appropriations or from surplus funds (profits) generated by the

agency's other programs (after provision is made for debt service, costs of collection and operations and maintenance of necessary reserves for retiring its bonds). These monies may be used as loans to local governments, local housing authorities, and non-profit housing cooperatives for certain development costs, which are to be paid back with 3% interest when the local agency closes on its mortgages. Or, they may be held in the fund to make matching grants to local governments and housing authorities to aid them in their housing projects.

The issuance of bonds is authorized pursuant to the provisions of the State Bond Act, Chapter 215, Florida Statutes, except that negotiated sales are permitted under certain circumstances. The State Board of Administration must approve the authorization and sale of all bonds. There is no limit on the amount of bonds that can be outstanding in any one fiscal year. A debt service reserve account must be set up from each issue of bonds. Other security related details are provided in the bill.

The bill provides an anti-discrimination clause, and states that preference must be given to persons displaced by governmental actions.

A portion of the bill goes into effect upon becoming law, but the remainder is contingent upon passage of the constitutional amendment proposed by House Joint Resolution 829. Should the constitutional amendment fail, the entire act would stand repealed.

## II. Fiscal Impact:

- A. State Fiscal Impact -- The only subsidy offered by this bill is in the difference in financing costs resulting from lower cost tax-exempt financing. This savings is achieved at no cost to the state. Administrative costs are underwritten by fees charged by the HFA for services it provides. In a sense, it is the federal government which is subsidizing this effort through its willingness to forgo taxation on the income of the revenue bonds that would be issued.
- B. Private Sector Impact -- As stated earlier, part of the function of the HFA would be the purchase of certain types of mortgages, as well as the purchase of secured obligations from private lending institutions. This would help provide more mortgages for individuals, and thereby stimulate the housing market and related industries.

## III. Comments:

More than 38 states currently operate a Housing Finance Agency of one form or another. Similar legislation was passed in 1978 and 1976, but the referendum to approve the constitutional amendment was unsuccessful on both occasions.

Federal legislation is now under consideration to limit the ability of state housing finance agencies to issue revenue bonds. A conference committee will convene soon to resolve the differences in the Senate and House bills.

- IV. Staff analysis prepared by: Craig A. Dennis
- V. Staff Director's review: William R. Kynoch
- VI. Copy to Sponsor: 4/15/80 WK

## SUMMARY for PCS/HB 830

The PCS/HB 830 makes many technical changes that serve primarily to clarify and tighten the authority of the Housing Finance Agency established by the act.

This bill creates the Florida Housing Finance Agency (HFA) within the Department of Community Affairs, under a nine-member board consisting of:

- A. The Secretary of the Department of Community Affairs; and
- B. Eight gubernatorially-appointed citizens, four of which must represent housing-related labor and industries.

All members of the board must file full and public financial disclosure. The bill provides for essentially three types of programs:

- 1. Mortgage Purchase -- (A program of secondary mortgage activity.) The HFA is authorized to purchase from private lending institutions, both out of portfolio and advance commitment, insured or guaranteed mortgages. Any lending institution which desires to participate in this program is required to commit to certain provisions that are standard in the securities market, and which provide the agency with clear and specific protection for mortgages so purchased. Lending institutions are liable for any untruth or breach of covenant regarding the eligibility of the mortgages.
- 2. Loans to Lenders -- This provision authorizes the HFA to make loans to, and purchase secured obligations from, private lending institutions. These lending institutions must, in turn, use the proceeds to finance more housing. All such loans and obligations must be fully coolateralized to at least 100% of the fair market value of the loan. The HFA is mandated to update at least annually the security amount required.
- 3. Loans to Sponsors -- This provision specifically empowers the HFA to provide direct loans to sponsors for multi-family housing, but only with private financial institutions doing the originating and servicing. The requirement that lending institutions do the initial review, approval, originating, and servicing means that no bureau or division at the state level is required to administer this program. The provisions of the direct loan program provide,
  - a. The agency must require at least 5% equity for a direct loan. No 100% loans are permitted.

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Summary for PCS/HB 830 Page Two April 30, 1980

- b. The HFA cannot get involved in direct loans if the private sector is able to make similar loans.
- c. The need for such multi-family housing will be alleviated by funding the project.

The HFA may issue only long-term debt. Short-term notes are not permitted. The issuance of bonds is authorized pursuant to the provisions of the State Bond Act, Chapter 215, Florida Statutes, except that negotiated sales are permitted under certain circumstances. There is no limit on the amount of bonds that can be outstanding in any one fiscal year. A debt service reserve account must be set up from each issue of bonds. Other security related details are provided in the bill.

The agency is required to submit an annual report to the Governor, President of the Senate, and Speaker of the House.

A portion of the bill goes into effect upon becoming law, but the remainder is contingent upon passage of the constitutional amendment proposed by HJR 829. Should the constitutional amendment fail, the entire act would stand repealed.

To: Chair	man, Committee on	COMMUN	ITY AFFAI	RS	<del></del>
The Si	ubcommittee on	Нои	sing		
met at	8:00 a.m. o'cloc	k on	Apri	i.1 30, 19	80
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	EP. KUTUN				<del>   </del>
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Subcommittee Chairman					
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Florida House of Representatives - 1980

CS for HB 830

By Committee on Community Affairs and Representative McPherson and others

A bill to be entitled

An act relating to housing: creating part VI of chapter 420, Florida Statutes, to establish a Florida Housing Finance Agency; providing legislative findings, definitions, membership, powers and duties; providing special powers relating to mortgages and loans to qualified lending institutions for authorized purposes; providing for grants and advances from a fund established for such purpose; providing for the authorization and issuance of bonds; providing special conditions and procedures; providing for trust funds; providing tax exemptions; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Part VI of Chapter 420, Florida Statutes, consisting of sections 420.501, 420.502, 420.503, 420.511, 420.512, 420.513, 420.521, 420.522, 420.531, 420.541, 420.542, 420.543, 420.544, 420.545, and 420.551, is created to read:

#### PART VI

#### FLORIDA HOUSING FINANCE AGENCY

420.501 Short title. -- This act shall be known and may be cited as the "Florida Housing Finance Agency Act."

420.502 Legislative findings.--It is hereby found and declared as follows:

(1) The costs of developing, operating and maintaining multi-family rental housing have increased substantially and have thereby contributed to the new construction of such units 311 being less than that necessary for an adequate supply; the

CODING: Words in struck through type are deletions from existing law; words underlined are additions.

1	conversion of apartment units to condominiums has also	1.4/17
2	contributed to this condition, and the availability of rental	1.4/10
3	housing has become a significant problem in the state.	
4	(2) There exist presently and periodically serious	1.4/20
5	economic dislocations in the construction and building trade	
ó	industry resulting in substantial anemployment, business	1.4/21
7	losses and bankruptcies and a general deterioration of the	1.4/22
8	economic well-being of Florida residents.	
9	(3) One major cause of these conditions has been	1.52
10	periodic shortages of funds from private sources and failures	1.52/1
11	due to disintermediation in the f $\epsilon$ Jeral system of financial	1.52/2
12	intermediaries, which shortages have contributed to reductions	1.52/3
13	in construction of new residential housing, and have made the	
14	sale and purchase of existing residential housing a virtual	1.52/4
15	impossibility in certain parts of the state.	1.52/
16	(4) There also exists a secious shortage of decent,	1.52/6
17	safe and sanitary housing in the state available to persons	
18	and families of low, moderate and middle income, which impairs	1.52/7
19	the economic value of larger areas, characterized by	1.52/8
20	depreciated value, impaired investments, reduced capacity to	1.52/9
21	pay taxes, and lack of new development to meet the needs of	
22]	area residents and is a menace to health, safety, morals and	1.52/10
23	welfare of the citizens of the state.	1.52/11
24	(5) It is necessary to create inducements and	1.52/11
25	opportunities for private and public investment in such	1.52/12
26	activities in this state with appropriate planning, land use	1.52/13
27	and construction policies, necessary for the public welfare.	
28	(6) A stable supply of adequate funds for housing	1.52/
29	financing is required to encourage the construction and	1.52/15
30	reconstruction of new and rehabilitated housing in an orderly	1.52/16

- "	and basedined mainter and, energy, to most and energy and	1.5
2	reduce the results thereof.	
3	(7) It is necessary to create a state housing finance	1.5:
4	agency to encourage the investment of private capital in	
5	residential housing through the use of public financing to	1.51
6	deal with the problem of disintermediation, to stimulate the	1.52
7	construction and rehabilitation of residential housing, to	1.5:
8	facilitate the purchase and sale of existing residential	1.5:
9	housing, to provide construction and mortgage loans for	1.5:
10	projects, to make loans to and purchase mortgage loans from	
11	private lending institutions.	1.5:
12	420.503 DefinitionsAs used in this part, the	1.5
13	following words and terms shall have the following meanings	1.5
14	unless the context shall indicate another $\ensuremath{\circ} r$ different meaning	
15	or intent:	
16	(1) "Agency" as used in part VI means the Florida	1.5
17	Housing Finance Agency created pursuant to part $VI$ .	1.5
18	(2) "State" means the State of Florida.	1.5
19	(3) "Bonds" means any bonds, debentures, or other	1.5
20	evidences of financial indebtedness issued on behalf of the	1.5
21	agency under and pursuant to this act, other than notes,	1.5
22	interim certificates and other short term $\omega$ bligations.	1.5
23	(4) "Development costs" means the sum total of all	1.5
24	costs incurred in the development of a project which are	
25	approved by the agency as reasonable and necessary. Such	1.5
26	costs may include, but are not limited to:	
27	(a) The cost of acquiring real property and any	1.5
28	buildings thereon, including payments for $\omega$ ptions, deposits or	
29	contracts to purchase properties.	1.5
30	(b) The cost of site preparation, demolition and	1.5
31	development.	1.5

and sustained manner and, thereby, to meet the shortage and

1.5:

t	(c) Any expenses relating to the issuance of the	1.52/38
2	agency's bonds.	1.52/39
3.	(d) Fees in connection with the planning, execution	1.52/39
4	and financing of the project, such as those of architects,	1.52/40
5	engineers, attorneys, accountants and the agency.	1.52/41
5	(e) The cost of studies, surveys, plans and permits,	1.52/41
7	insurance, interest, financing, tax and assessment costs and	1.52/42
3.7	other operating and carrying costs during construction,	
23	rehabilitation or reconstruction of the project.	1.52/43
0	(f) The cost of construction, rehabilitation and	1.52/44
1	equipping of the project.	
2	(g) The cost of land improvements, such as landscaping	1.52/45
3	and off-site improvements, whether such costs are paid in	
1	cash, property or services.	1.52/46
5	(h) Expenses in connection with initial occupancy of	1.52/46
6	the project.	1.52/47
7	(i) A reasonable profit and risk fee in addition to	1.52/47
3	job overhead to the general contractor and, if applicable, the	1.52/48
2	sponsor.	
0	(j) Allowances established by the agency for working	1.52/49
1	capital, contingency reserves and reserves for any anticipated	
2	operating deficits during the first ! years after completion	1.52/50
3	of the project.	
:	(k) The cost of such other idems, including relocation	1.52/5
: <sub>&gt;</sub>	costs, indemnity and surety bonds, premiums on insurance and	
	fees and expenses of trustees, depositories and paying agents	1.52/5
7	for the agency's bonds, as the agenc' shall determine to be	1.52/5
5	reasonable and necessary for the development of the project.	
7	(5) "Eligible persons" means one or more natural	1.52/5
iu '	persons or a family, irrespective of race, creed, national	1.52/5
3.1	origin or sex, determined by the agency pursuant to a rule to	1.52/5

2	assistance as is made available pursuant to this part on	1.52
3.	account of insufficient personal or family income to afford	1.52
4	decent, safe and sanitary housing income taking into	
5	consideration such facts as:	1.52
6	(a) The amount of the total income and assets of such	1.57
7	persons and families available for housing needs.	
8	(b) The size of the family.	1.52
9.	(c) The cost and condition of housing facilities	1.5
0	available.	1.5
1	(d) The ability of such persons and families to	1.5
2	compete successfully in the normal private housing market and	1.5
3	to pay the amounts at which private enterprise is providing	1.5
4	decent, safe and sanitary housing.	
5	(e) If appropriate, standards estatlished for various	1.5
6	federal programs determining eligibility based on income of	1.5
7	such persons and families.	
8		
9	The personal or family income so determined by the agency may	1.5
20	vary among different areas in the state, in accordance with	1.5
21	the size of the family unit and according to whether the	
22	determination is for rental or homeownership purposes.	1.5
23	(6) "Lending institution" means any bank or trust	1.5
24	company, mortgage banker, savings bank, cr $\epsilon$ dit union, national	1.5
25	banking association, savings and loan association, building	1.5
26	and loan association, insurance company, the Florida Housing	1.5
27	Development Corporation, or other financial institution or	
28	governmental agency authorized to transact business in this	1.5
29	state and which customarily provides service or otherwise aids	1.5
30	in the financing of mortgages on real property located in the	
31	state.	1,

be of low, moderate or middle income, requiring such

1	(7) "Mortgage" means:	1.52/78
2	(a) A mortgage, mortgage de∃d, deed of trust, or	1.52/78
3	other instrument:	
4	1. Creating a first lien, subject only to such title	1.52/79
5	exceptions as may be acceptable to the agency, on a fee	
6	interest in real property located within the state or on a	1.52/80
7	leasehold on such a fee interest which has a remaining term at	1.52/81
8	the time of computation that exceeds the maturity date of the	
9	mortgage loan by a number of years determined by the agency to	1.52/82
10	be sufficient to protect its interests; and	
11	2. Insured or guaranteed by the United States of	1.52/83
12	America or any agency or instrumentality thereof or by any	1.52/84
13	issuer of private mortgage insurance authorized to do business	
14	in the state or, in the case of a $\textsc{project}$ , accompanied by an	1.52/85
15	undertaking, or commitment therefor, by the United States of	1.52/86
16	America or any agency or instrumentality thereof to provide	
1.7	interest subsidies on such mortgage $\circ r$ rent supplements for	1.52/87
18	units in such project or such other subsidy with respect to	
19	the mortgage or the project as the $a_{\tilde{\beta}}ency\ shall\ determine\ will$	1.52/88
20	tend to protect its interests and those of the bondholders; or	1.52/89
21	(b) A pledge of stock in a cooperative association and	1.52/89
22	a security interest in the related lease.	1.52/90
23	(8) "Mortgage loan" means a financial obligation	1.52/91
24	secured by a mortgage.	
25	(9) "Local government" means a unit of local general	1.52/92
26	purpose government as defined in s. 118.31(2).	
27	(10) "Project" means any work or improvement located	1.52/93
28	or to be located in the state, including real property,	
29	buildings and any other real and personal property, designed	1.52/94
30	and intended for the primary purpose of providing decent, safe	1.52/96
31	and sanitary residential housing for four or more families who	

1	are eligible persons, whether new construction, the	1.52/
2	acquisition of existing residential housing, or the	
3	remodeling, improvements, rehabilitation or :econstruction of	1.52/
4	existing housing, together with such related nonhousing	
5	facilities as the agency determines to be necessary,	1.52/
6	convenient or desirable.	1.52/
7	(ll) "Sponsor" means any individual, association,	1.52/
8	corporation, joint venture, partnership, trust, local	1.52/
9	government or other legal entity or any combination thereof	
10	which:	1.52/
11	(a) Has been approved by the agency as qualified to	1.52/
12	own, construct, acquire, rehabilitate, reconstruct, operate,	1.52/
13	lease, manage or maintain a project; and	
14	(b) Except for a local government, has agreed to	1.52/
15	subject itself to the regulatory powers of the agency.	
16	(12) "Real property" means all lands, including	1.52/
17	improvements and fixtures thereon, and property of any nature	1.52/
18	appurtenant thereto, or used in connection therewith, and	
19	every estate, interest and right, legal or equitable, therein,	1.52/
20	including terms of years and liens by way of judgment,	1.52/
21	mortgage or otherwise and the indebtedness secured by such	1.52/
22	liens.	
23	(13) "Residential housing" means one or more new or	1.52/
24	existing residential dwelling units located or to be located	1.52/
25	in the state, including any buildings, land, improvements,	1.52/
26	equipment, facilities or other real or personal properties	1.52/
27	which are necessary, in connection therewith, including, but	1.52/
28	not limited to, related facilities for streets, sewers and	
29	utilities.	
30	(14) "State Bond Act" means ss. 215.57-215.83, as the	1.52,
31	same may be amended from time to time.	1.52,

1	(15) "State Board of Admin:stration" means the State	1.52/119
2	Board of Administration created by and referred to in s. 9, of	1.52/1
3	Art. XII of the State Constitution.	1.52/121
4	(16) "Division" means the Livision of Bond Finance of	1.52/121
5	the Department of General Services created by and referred to	1.52/123
6-	in the State Bond Act.	
7.	(17) "Pledged revenues" means revenues to be derived	1.52/124
8	from the financing of residential housing, mortgages or loan	
9	payments and any other revenues or assets that may be legally	1.52/125
10	available to pay the principal of, redemption premium, if any	1.52/126
11	and interest on the bonds derived from sources other than ad	
12	valorem taxation, including revenues from other sources or any	1.52/127
13	combination thereof.	1.52/128
14	(18) "Authorized investments" means and includes any	1.52/128
15	of the following securities:	1.52/1
lo	(a) Direct obligations of, or obligations guaranteed	1.52/129
17	by, the United States of America.	1.52/130
18	(b) Bonds, debentures, notes or other evidences of	1.52/130
19	indebtedness issued by any of the following: Bank for	1.52/131
20	Cooperatives; Federal Intermediate Credit Banks; Federal Home	
21	Loan Banks; Export-Import Bank of the United States; Federal	1.52/132
22	Land Banks; Federal National Mortgaje Association; Government	1.52/133
23	National Mortgage Association; Federal Financing Bank; Small	
24	Business Administration; or any other agency or	1.52/134
25	instrumentality of the United States of America, created by an	1.52/135
26	Act of Congress, substantially similar to the foregoing in its	
27	legal relationship to the United States of America.	1.52/136
23	(c) Public housing bonds is sued by public housing	1.52/1
29	agencies and fully secured as to the payment of both principal	1.52/137
30	and interest by a pledge of annual contributions under an	1.52/138
31	annual contributions contract or contracts with the United	

1	States of America, and temporary notes, pre-iminary loan notes	1.52
2	or project notes issued by public housing alencies, in each	
3	case fully secured as to the payment of both principal and	1.52
4	interest by a requisition or payment agreement with the United	1.52
3	States of America.	
6	(d) Interest-bearing time or demand deposits,	1.52
7	certificates of deposit or other similar banking arrangements	1.52
8	with any bank, trust company, national bank ng association or	1.52
9	other depositary institution, including any trustee or other	
1.	fiduciary with respect to the bonds of the agency, provided	1.52
11	that:	
12	1. Such deposits, certificates and other arrangements	1.52
13	are insured to the satisfaction of the agency by the Federal	
14	Deposit Insurance Corporation or the Federa Savings and Loan	1.52
15	Insurance Corporation;	1.52
16	2. Such depositary institution has combined capital	1.52
17	and surplus of at least \$10 million and such deposits,	1.52
18	certificates and other arrangements are ful.y secured by	
19	obligations described in paragraphs (a) through (c),	1.52
20	inclusive, or a combination thereof; or	1.52
21	3. Such depositary institution has combined capital	1.52
22	and surplus of at least \$25 million.	1.52
23	(e) Contracts, for the purchase and sale of	1.52
24	obligations described in paragraphs (a) and (b), provided that	1.52
25	if the parties with which such contracts are made are not	
26	members of the Federal Reserve System or if such parties,	1.52
27	including members of the Federal Reserve System, are not	1.52
28	required to set aside and otherwise identify, to the	1.52
29	satisfaction of the agency, obligations described in paragraph	1.52
30	(a) or (b) to such contracts as security or reserve therefor	
31	in an amount at least equal to the face value of each such	1.52
	g	

1	contract, such obligations shall be delivered to and held by a	1.52/15
2	trustee or other fiduciary with respect to the bonds of the	
3	agency during the term of such contracts.	1.52/18
4	420.511 Agency; creation, πembership, terms,	3.1
5	expenses	
6.	(1) There is hereby created within the Department of	3.1/1
7	Community Affairs a state agency and instrumentality, which	3.1/2
8	shall be a public body corporate and politic, to be known as	
9	the "Florida Housing Finance Agency." The agency shall	3.1/3
10	consist of the Secretary of the Department of Community	3.1/4
11	Affairs as an ex officio and voting member and eight members	
12	appointed by the Governor subject to confirmation by the	3.1/6
13	Senate from the following:	
14	(a) One citizen actively engaged in the savings and	3.1/7
15	loan industry.	
16	(b) One citizen actively engaged in the residential	3.1/8
17	home building industry.	
18	(c) One citizen actively engaged in the banking or	3.1/9
19	mortgage banking industry.	
20	(d) One citizen who is a representative of those areas	3.1/10
21	of labor engaged in home building.	3.1/11
22	(e) Four citizens of the state who are not members or	3.1/12
23	representatives of the above named groups.	
2.4	(2) Of the members first appointed, four shall be	3.1/13
25	designated to serve for a term of 2 years, and four for a term	3.1/14
26	of 4 years from the dates of their appointment, but thereafter	3.1/15
27	members of the agency shall be appointed for a term of 4	
28	years, except that all vacancies shall be filled for the	3.1/16
29	unexpired term.	
30	(3) The chairman and a vice chairman shall be elected	3.1/18
31	annually by the members thereof. Any additional officers, who	3.1/19

1	need not be members, as may be deemed necessary by the members	
2	of the agency may be designated and elected by the members	3.1
3	thereof.	
4	(4) A member of the agency shall receive no	3.2
5	compensation for his services but shall be entitled to the	3.2
6	necessary expenses, including per diem and travel expenses,	
7	incurred in the discharge of his duties, as provided by law.	3.2
8	(5) Each member of the agency shall file full and	3.2
9	public disclosure of financial interests at the times and	
10	places and in the same manner required of elected	3.2
11	constitutional officers under s. 8, Art. II of the State	
12	Constitution and any law implementing s. 8, Art. II of the	3.2
13	State Constitution.	
14	420.512 Meetings, guorum and votesThe powers of the	3.:
15	agency shall be vested in the members thereof in office from	3.:
16	time to time. Five members of the agency shall constitute a	3.:
17	quorum for the purpose of conducting its tusiness and	
18	exercising its powers and for all other purposes. Action may	3 . :
19	be taken by the agency upon an affirmative vote of a majority	3.;
20	of the members present, provided that no action shall be taken	
21	by an affirmative vote of less than four members.	3.;
22	420.513 Executive director; agents and employeesThe	3.:
23	appointment and removal of an executive director shall be by	3.;
24	the Secretary of the Department of Community Affairs with the	3.:
25	advice and consent of the agency. The executive director	3.:
26	shall subsequently employ legal and technical experts and such	3.:
27	other agents and employees, permanent and temporary, as the	
28	agency may require. The provisions of the state personnel law	3.:
29	contained in chapter 110 shall apply, except that no more than	3.:
30	10 policy-making employees of the agency as determined from	3.:
31	time to time by the agency may be exempted.	3.:

22

31 mortgage loans.

1	420.521 Powers of the agencyThe agency shall have	3.22/20		
21	all the powers necessary or convenient to carry out and	3.22/21	3	1
3	effectuate the purposes and provisions of this part, including	3.22/22		100
1	the following powers which are in addition to all other powers	3.22/23		
31	granted by other provisions of this part:			
5	(1) To sue and be sued; to have a seal; to alter the	3.41		
ř	same at pleasure and to authorize the use of a facsimile	3.42		
8	thereof; to make and execute contracts and other instruments			
9	necessary or convenient to the exercise of the powers of the	3.43		
13	agency.			
11	(2) To undertake and carry out studies and analyses of	3.44		
12	housing needs within the state and ways of meeting such needs	3.45		
13	upon request of the Governor pursuant to part I of this			
14	chapter.	3.46		
15	(3) To participate in federal housing assistance and	3.46	٦,	
16	federal community development, insurance and guarantee	3.46/1		
17	programs and to agree and comply with any conditions attached	3.46/2		
18	to federal financial assistance including, without limitation,			
19	the waiver of exemption from Federal income taxation on	3.46/3		
20	interest payable on its bonds, unless expressly prohibited by	3.46/4		
.1	this act.			
2.2	(4) To provide for the collection and payment of fees	3.46/5		
33	and charges, regardless of method of payment, in connection			
5.1	with its loans, commitments and servicing; including, but not	3.46/6		
(8)	limited to, reimbursement of costs of financing by the agency,	3.46/7		1
M	service charges and insurance premiums as the agency shall	3.46/8		
W	determine to be reasonable and as shall be approved by the			
. 3	agency.	3.46/9		
2)	(5) To acquire real and personal property, or any	3.46/10		
30	interest therein where such acquisition is necessary or	3.46/11		
31	appropriate to protect any loan or to participate in any	3.46/12		

program in which the agency has an interest; to sell, transfer	3.4
and convey any such property without regard to the provisions	3.4
of chapters 253 and 270 to a buyer and in the event that such	3.4
sale, transfer or conveyance cannot be effected with	3.6
reasonable promptness or at a reasonable price, to lease such	3.6
property for occupancy by eligible persons.	
(6) To borrow money through the issuance of bonds for	3.6
the purposes provided in this part, to provide for and secure	3.6
the payment thereof and to provide for the rights of the	3.6
holders thereof.	
(7) To purchase bonds of the agency out of any funds	3.6
or moneys of the agency available therefor, and to hold,	
cancel or resell such bonds.	3.6
(8) To invest any funds held in reserves or sinking	3.6
funds, or any funds not required for immediate disbursement,	3.6
in such investments as may be authorized $f\sigma r$ trust funds under	3.6
s. 215.47, and in any authorized investments, provided that	3.6
such investments will be made on behalf of the agency by the	3.6
State Board of Administration or by anothe; trustee appointed	
for such purpose.	3.6
(9) To set standards for residential housing financed	3.6
by the agency under this chapter and to provide for	3.7
inspections to determine compliance with such standards.	3.7
(10) To contract for and to accept gifts, grants,	3.7
loans or other aid from the United States Government or any	4.0
persons or corporation.	
(11) To insure and procure insurance against any loss	4.0
in connection with any bonds of the agency and the agency's	4.0
operations, including without limitation:	

(a) The repayment of any loans to mortgage lenders or 4.0

1	(b) Any project.	4.0/5
2	(c) Any bonds of the agency, in such amounts and from	4.0/5
3:	such insurers, including the federal government, as it may deem	4.0/6
4	necessary or desirable, and to pay any premiums therefor.	4.0/7
5	(12) To make rules necessary to carry out the purposes	4.0/7
6	of this part and to exercise any power granted in this part	4.0/8
7	pursuant to the provisions of chapter 120.	4.0/9
00	(13) To engage the services of private consultants on	4.7
9	a contract basis for rendering professional and technical	
10	assistance and advice.	4.8
11	(14) To make additional conditions respecting the	4.8/1
12	grant of loans or mortgage loans pursuant to this part,	4.8/2
13	including, without limitation, the regulation of eligible	
14	persons and the admission of tenants and other occupants or	4.8/3
15	users of projects and residential housing, and to enter into	4.8/4
ló	regulatory and other agreements and contracts under the	
17	provisions of this part.	4.8/5
18	(15) To institute any action or proceeding against any	4.8/5
19	eligible person or sponsor receiving a loan or owning any	4.8/6
20	residential housing financed under the provisions of this part	4.8/7
21	in any court of competent jurisdiction to enforce the	
22	provisions of this part or the terms and provisions of any	4.8/8
23	agreement or contract between the agency and such persons;	4.8/9
2.1	and, in connection with any such action or proceeding, to	4.8/10
25	apply for and accept the appointment by a court of competent	4.8/11
26	jurisdiction of a receiver to take over, manage, operate and	4.8/12
27	maintain such residential housing.	
28	(16) To procure or require the procurement of a policy	4.8/13
29	or policies of group life insurance or disability insurance,	
30	or both, to insure repayment of mort jage loans for residential	4.8/14
31	housing in event of the death or disability of the eligible	

1	person or persons liable therefor, and to pay any premiums	4.8/
2	therefor.	
3	(17) To renegotiate any mortgage loan or any purchase	4.8/:
4	agreement with or loan to a lending institution in default; to	
5	waive any default or consent to the modification of the terms	4.8/:
6	of any mortgage loan or any purchase agreement with or loan to	4.8/:
7	a lending institution; and to commence, prosecute and enforce	
8	a judgment in any action or proceeding to protect or enforce	4.8/:
9	any right conferred upon it by law, mortgag $\epsilon$ loan, loan	
10	agreement or purchase agreement with a lending institution,	4.8/:
11	contract or other agreement, including without limitation	4.8/
12	foreclosure of the security interest on the property securing	
13	such a mortgage loan or loan to a lending institution;	4.8/
14	provided that any such action or proceeding shall be brought	
15	in the name of the entity servicing the mortgage loan on	4.8/
16	behalf of the agency and not in the name of the agency, and in	4.8/
17	connection with any such proceeding, to bid for and purchase	
18	the property or acquire or take possession thereof and, in	4.8/
19	such event, complete, administer, pay the principal of and	4.8/
20	interest on any obligations incurred in connection with such	+
21	property and dispose of and otherwise deal with such property	4.8/
22	in such manner as the agency may deem advisable to protect its	
23	interests therein.	4.8/
24	(18) To make and execute contracts for the	4.8/
25	administration, servicing or collection of any mortgage loan	4.8/
26	or loan agreement or purchase agreement with a mortgage lender	
27	and pay the reasonable value of services rendered to the	4.8/
28	agency pursuant to such contracts.	4.8/
29	(19) To fix, revise from time to time, charge and	4.8/
30	collect fees and other charges in connection with the making	4.8/
31	of mortgage loans and loans to mortgage lenders, the	,

1	purchasing of mortgage loans and any other services rendered	4.8/36
2	by the agency.	
3	(20) To make and execute agreements, contracts and	4.8/37
4	other instruments necessary or convenient in the exercise of	
5	the powers and functions of the agency under this part,	4.8/38
ó	including contracts with any persons, firm, corporation, local	4.8/39
7	government, or other entity; and all local governments	
3	established under the laws of the state are hereby authorized	4.8/40
ş	to enter into and do all things necessary to perform such	
10	contracts and otherwise cooperate with the agency to	4.8/41
11	facilitate the accomplishment of purposes of this part.	4.8/42
12	(21) To do any and all things necessary or convenient	4.8/43
13	to carry out the purposes of and exercise the powers given and	4.8/4
14	granted in this part.	
15	420.522 Special powers; mortgages and loans to	8.0/2
16	lendersThe agency shall have the special power to:	
17	(1)(a) Purchase or take assignments of, and enter into	8.0/3
18	commitments to purchase or to take assignments of, mortgage	
19	loans and promissory notes accompanying such mortgage loans	8.0/4
20	(including participations therein) from lending institutions	8.0/5
21	acting as a principal or as an agent of the agency, provided	8.0/7
22	that, at or before the time of any such purchase or	3.0/8
11	assignment, each lending institution shall represent and	
24	warrant to and convenant with the agency with respect to each	8.0/9
15	mortgage loan to be so purchased or assigned or in which the	8.0/1
26	agency is to purchase a participation that:	
27	l. The unpaid principal balance of the mortgage loan	8.0/1
78	and the interest rate thereon have been accurately stated to	
29	the agency;	8.0/1
30	2. The amount of the unpaid principal balance is	8.0/1
31	justly due and owing;	8.0/1

1	3. The lending institution has no notice of the	3.
2	existence of any counterclaim, offset or defense asserted by	8.
3	the mortgagor or his successor in interest;	
4	4. The mortgage loan is evidenced by a duly executed	8.
5	promissory note and a duly executed mortgage which has been	
6	properly recorded with the appropriate public official;	8.
7	5. The mortgage constitutes a valid first lien on the	8.
8	real property described to the authority subject only to such	
9	title exceptions as are specifically described to the agency	8.
10	and as are acceptable to the agency;	8.
11	6. The mortgagor is not in default in the payment of	8.
12	any installment of principal or interest, escrow funds, real	8.
13	property taxes or otherwise in the performance of his	
14	obligations under the mortgage documents;	8.
15	7. The improvements to the mortgaged real property are	8.
16	covered by a valid and subsisting policy $\circ f$ insurance issued	8.
17	by a company authorized to issue such policies in the state	8.
18	and providing fire and extended coverage in such amounts as	
19	the agency may prescribe by rule;	8.
20	8. The mortgage loan meets the prevailing investment	8.
21	quality standards for such mortgage loans in the state; and	8.
22	9. Either:	8.
23	a. The mortgage loan was originated after such date as	8.
24	the agency shall have specified, for the purpose of selling or	
25	assigning such mortgage loan or a participation therein to the	8.
26	agency, and was made to an eligible person to finance the	8.
27	construction, purchase or refinancing of residential housing	
28	for occupancy by one to four families all of whom are eligible	8 .
29	persons and one of whom is the mortgagor; or	8 .
30	b. An amount at least equal to the aggregate proceeds	8 .
31	received by the lending institution upon such sale or	8.

3J agency.

assignment will be invested by the leading institution in new mertgage loans originated after such late as the agency shall 8 0/32 specify and will be made to eligible persons to finance the 8.0/33 construction, purchase or refinancing of residential housing for occupancy by one to four families all of whom are eliqible 8.0/34 persons and one of whom is the mortgagor. 8.0/35 (b) Provide, as a condition of any such purchase, 8.0/35 that. 1. Each lending institution small submit evidence 8.0/36 satisfactory to the agency of the making of the new mortgage 8.0/37 loans to eligible families and, in connection therewith, shall permit the agency, through its members, employees and agents, 8.0/38 to inspect the books and records of such lending institution; and 8.0/39 2. Each lending institution shall be liable to the 8.0/39 agency for any damage suffered by the agency by reason of the 8.0/40 untruth of any representation or the preach of any warranty or covenant and, in the event that any representation shall prove 8.0/41 to be untrue when made or in the event of any breach of 8.0/42 warranty or covenant, the lending institution shall, at the option of the agency, repurchase the morgage loan for the 8.0/43 original purchase price adjusted for amounts subsequently paid thereon, as the agency may determine. 8.0/44 (c) Make and enter into contracts and agreements with 8.0/45 lending institutions for the servicin; and processing of 3.0/46 26 mortgage loans purchased by the agenc / pursuant to this 8.0/47 section. (d) Sell, at public or private sale, with or without 8.0/48 public biddings, any mortgage or other obligation held by the

(2) (a) Make loans to lending institutions and purchase 8.0/ from lending institutions obligations issued by such lending 8.0/ institutions and secured by mortgages on residential housing. 8. 1/ upon such terms and conditions as the agenc, may determine. 8.0/ which at a minimum shall include a requirement that an amount at least equal to the proceeds thereof be invested in new 8.0/ mortgage loans originated after such date as the agency shall specify and be made to eligible persons to finance the 8.0/ construction, purchase or refinancing of residential housing 10 for occupancy by one to four families all of whom are eligible 8.0/ persons and one of whom is the mortgagor. (b) Require that loans to, or obligations purchased

8.0/ [3] from, lending institutions shall be additionally secured as to 18.0/ 14 payment of both principal and interest by a pledge of and lien 18.0/ 8.0/ 15 upon collateral security in such amounts and consisting of 8.0/ 16 such obligations, securities, and mortgage loans as the State 17 Board of Administration shall by resolution determine to be 8.0, 18 necessary to assure the payment of such loans or securities 8.0, purchased and the interest thereon as the same become due; 20 provided that in no event shall the fair market value of the 8.0, 21 collateral security be less than 100 percent of the principal 22 amount of the outstanding loan or obligation, as determined at 8.0, 23 such time or times, but no less frequently than annually, as 8.0, 24) the State Board of Administration shall specify. The State Board of Administration may require in the case of any or all 8.0, 26 lending institutions that any required collateral security be 3.0 27 lodged with a bank or trust company located either within or 8.0 28 outside the state designated by the agency as custodian 8.0. therefor. In the absence of such requirement, a lending institution shall, if collateral is to be provided for the 8.0 31 loan or obligation purchased, upon receipt of the proceeds

8.0/49

I	from the agency, enter into an agreement with the agency	9.0/1
	containing such provisions as the State Board of	
	Administration shall deem necessary to adequately identify and	9.0/2
	maintain such collateral and service the same and shall	9.0/3
	provide that such lending institution shall hold such	9.0/4
Ì	collateral as an agent for the agency and shall be held	
	accountable as the trustee of an express trust for the	9.0/5
	application and disposition thereof and the income therefrom	9.0/6
	solely to the uses and purposes in accordance with the	9.0/7
d	provisions of such agreement. A copy of each such agreement	
	and any revisions or supplements thereto shall be filed with	9.0/9
	the Secretary of State and no further filing or other action	
-	under chapter 679, entitled the Uniform Commercial Code-	9.0/10
	Secured Transactions, or any other law of the state shall be	9.0/11
	required to perfect the security interest of the agency in	9.0/12
	such collateral or any additions thereto or substitutions	9.0/13
	therefor, and the lien and trust for the benefit of the agency	
	so created shall be binding from and after the time made as	9.0/14
1	against all parties having claims of any kind in tort,	9.0/15
1	contract, or otherwise against such lending institution. No	9.0/16
	loan to a lending institution shall be made and no obligation	
1	issued by a lending institution shall be purchased unless such	9.0/17
	institution shall have certified to the agency that the	9.0/18
	payment of principal and interest due on the collateral	9.0/19
	security which shall secure such loam or such obligation shall	
,	be sufficient to amortize principal and pay interest on the	9.0/20
	loan or obligation secured by such c llateral. The agency or	9.0/21
ò	the State Board of Administration mar also establish such	9.0/22
) <sup>1</sup>	additional requirements as shall be deemed necessary with	
Ù	respect to the pledging, assigning, setting aside or holding	9.0/23
	of such collateral security and the making of substitutions	9.0/24

- 1	therefor of addressing thereto and the disposition of theome	
2	and receipts therefrom.	9.0/
3	(c) Collect, enforce the collection of, and foreclose	9.0/
4	on any collateral security securing a loan made to, or an	
5	obligation purchased from, a lending institution and acquire	9.0/
ô	or take possession of such collateral and sell the same at	9.0/
7	public or private sale, with or without public bidding, and	
8	otherwise deal with such collateral as may be necessary to	9.0/
9	protect the interest of the agency therein, all subject to any	9.0/
10	agreement with bondholders.	
11	(d) Provide, as a condition of any such loan or	9.0/
12	purchase, that:	
13	1. Each lending institution shall submit evidence	9.0/
14	satisfactory to the agency of the making of the new mortgage	9.0/
15	loans to eligible families and, in connection therewith, shall	9.0/
16	permit the agency, through its members, employees and agents,	
17	to inspect the books and records of such lending institution;	9.0/
18	and	
19	2. Each lending institution shall be liable to the	9.0/
20	agency for any damages suffered by the agency by reason of the	
21	untruth of any representation or the breach of any warranty or	9.0/
22	covenant made in connection with any such loan or purchase.	9.0/
23	(e) Adopt, modify or repeal any additional conditions	9.0/
2.4	governing the making of loans to, or purchasing of obligations	9.0/
25	from, lending institutions and the application of the proceeds	9.0/
26	thereof.	
27	(3)(a) Make and participate in the making of, and	9.0/
28	contract to make or participate in the making of, mortgage	9.0/
29	loans to sponsors for the purposes of finan;ing development	
30	costs of projects, provided that each mortgage loan for a	9.0/
31	project made by the agency shall:	

therefor or additions thereto and the disposition of income

	1. Be evidenced by a properly executed note or other	9.0/42
	evidence of indebtedness and be secured by a properly recorded	
	mortgage;	9.0/43
	2. Provide for regular amortization to pay the	9.0/43
	mortgage loan in full not later than the expiration of the	9.0/44
	useful life of the property financed with the proceeds of the	
	mortgage loan as determined by the agency, and in any event	9.0/45
1	not later than 45 years from the date of the mortgage loan;	9.0/46
	3. Not exceed such percentage of the development costs	9.0/47
1	as the agency may determine pursuant to rule, and in any event	9.0/48
	not more than 95 percent of such development costs;	
2	4. In the event the mortgage loan is also to provide	9.0/49
3	financing for the construction of a project, have each advance	9.0/51
1	thereof insured or guaranteed by the United States of America	
5	or any agency or instrumentality thereof;	9.0/52
5	5. Have the initial review, approval and origination	9.0/53
-	process accomplished by a lending institution in accordance	9.0/54
3	with such procedure as the agency may prescribe, which lending	
9	institution shall be paid such fees and charges for its	9.0/55
)	services as the agency may determina; and	
1	6. Be serviced by such lending institution or other	9.0/56
2	private entity engaged in the business of servicing mortgage	9.0/57
3	loans in the state as the agency shall approve in accordance	
1	with such procedures as the agency may prescribe, which	9.0/58
5	servicer shall be paid such fees and charges for its services	9.0/59
5	as the agency may determine.	9.0/60
7	(b) Make the following determinations, which must be	9.0/60
8	made before the agency may make a mortgage loan to a sponsor	9.0/6
9	for a project:	
Û	1. That a significant number of low, moderate or	9.0/6
1	middle income persons in the local Jovernment in which the	9.0/6

1	project is to be located, or in an area reasonably accessible	9.1
2	thereto, are subject to hardship in finding adequate, safe and	9.1
3	sanitary housing;	
4	2. That private enterprise unaided is not meeting, and	9.1
5	cannot reasonably be expected to meet, th∈ need for such	9.1
6	housing; and	
7	3. That the need for such housing will be alleviated	9.1
8	by providing the project.	
9	(c) Adopt and from time to time modify or repeal rules	9.
10	for governing the making of and participation in loans to	
11	sponsors for projects to implement the powers authorized and	9.
12	to achieve the purposes set forth in this part.	9.
13	420.531 Bonds; purpose, terms, approval,	9.
14	limitations	
15	(1) The issuance of revenue bonds as defined in this	9.
16	part to provide sufficient funds to achieve the purposes of	9.
17	this part, pay interest on bonds, and pay all other capital	
18	expenditures of the agency incident to and necessary or	9.
19	convenient to carry out the purposes and powers granted by	
20	this part, is authorized, subject and pursuant to the	9.
21	provisions of s. 16, Art. VII of the State Constitution and	
22	the applicable provisions of this chapter and of the State	9.
23	Bond Act. Revenue bonds, as so defined, shall be payable	9.
24	solely from pledged revenues.	
25	(2) The State Board of Administration is designated as	9.
26	the state fiscal agency to make the determinations required by	9.
27	s. 16, Art. VII of the State Constitution in connection with	
28	the issuance of such bonds.	9.
29	(3) All such bonds shall be issued on behalf of the	9.
30	agency by the Division of Bond Finance from time to time, as	9.
37	provided by the State Bond Act, with a term of not less than 5	1

years nor more than 45 years, and except as otherwise provided	9.0/87
herein, in such principal amounts as shall be necessary to	9.0/88
provide sufficient funds to achieve the purposes of the agency	9.0/89
in carrying out this part VI, and purposes incident thereto.	
(4) There shall be established from the proceeds of	9.0/90
each issue of bonds a debt service reserve account in an	
amount at least equal to the greatest amount of principal and	10.0/1
interest to become due on such issue in any ensuing state	10.0/2
fiscal year, or an amount at least equal to an average of such	10.0/3
annual principal and interest, all as may be determined by the	10.0/4
Division of Bond Finance.	
(5) The provisions of the State Bond Act, including,	10.0/4
without limitation, the definitions contained therein, shall	10.0/5
be applicable to all bonds issued pursuant to this chapter,	10.0/6
where not in conflict with the provisions hereof. In cases of	10.0/7
conflict, the provisions of this chapter shall be controlling.	
(6) Any resolution or resolutions authorizing any	10.0/3
bonds issued on behalf of the agency may contain provisions,	10.0/9
without limitation, which shall be a part of the contract or	10.0/10
contracts with the holders thereof, as to:	
(a) Pledging all or any part of the income or revenues	10.0/11
of the agency to secure the payment of bonds or of any issue	10.0/12
thereof, subject to such agreements with holders of bonds as	
may then exist.	10.0/13
(b) Pledging all or any part of the assets of the	10.0/13
agency, including mortgages and obligations securing the same,	10.28
to secure the payment of bonds or of any issue of bonds,	10.28/1
subject to such agreements with holders of bonds as may then	10.28/2
exist.	
Q.	

1	(c) The use and disposition of the income from	10.
2	mortgages owned by the agency and payment of the principal of	10.
	mortgages swned by the agency.	
	(d) The procedure, if any, by which the terms of any	10.
8	contract with holders of bonds may be amended or abrogated,	
0	the amount of bonds the holders of which must consent thereto,	10.
	and the manner in which such consent may be given.	10.
3	(e) Limitations on the amount of moneys to be expended	10.
į	by the agency for its operating expenses.	
)	(f) Vesting in a trustee or trustees such property,	10.
1	rights, powers and duties in trust as the agency may	10.
2	determine, which may include any or all of the rights, powers	10.
3	and duties of the trustee appointed by the holders of bonds	10.
1	pursuant to this part, and limiting or abrogating the right of	10.
5	holders of bonds to appoint a trustee under this part or	
5	limiting the rights, powers and duties of such trustee.	10.
7	(g) Defining the acts or omissions to act which shall	10.
3	constitute a default in the obligations and duties of the	10.
9	agency to the holders of bonds in providing for the rights and	
0	remedies of holders of bonds in the event of such default,	10.
1	including as a matter of right the appointment of a receiver;	10.
2	provided that such rights and remedies shall not be	10.
3	inconsistent with the general laws of the state and the other	10.
4	provisions of this part.	
5	(h) Any other matters, of like or different character,	10.
6	which in any way affect the security or protection of holders	
7	of bonds.	10.
8	(7)(a) The bonds issued on behalf of the agency shall	10.
9	be sold at public sale in the manner provided by the State	10.
0	Bond Act.	
1		

Ť	(b) In the event an offer of an issue of bonds at	10.50/2
2	public sale produces no bid, or in the event all bids received	10.50/3
3	are rejected, the division is authorized to negotiate for the	10.50/4
1	sale of such bonds under such rates and terms as are	
5	acceptable; provided that no such bon's shall be so sold or	10.50/5
6	delivered on terms less favorable than the terms contained in	10.50/6
7	any bids rejected at the public sale thereof, or the terms	10.50/7
8	contained in the notice of public sale if no bids were	
9	received at such public sale.	10.50/8
10	(3) All bonds issued on behalf of the agency shall	10.50/9
11	state on the face thereof that they are payable both as to	10.50/10
12	principal and interest solely out of the assets of the agency	
13	and do not constitute an obligation, either general or	10.50/11
14	special, of the state or of any local government.	10.50/12
15	(9) All bonds issued on behalt of the agency are	10.50/12
16	hereby declared to have all the qualities and incidents of	10.50/13
17	negotiable instruments under the applicable laws of the state.	10.50/14
18	(10) It is the intention of the Legislature that any	10.50/14
19	pledge of earnings, revenues or other moneys made by the	10.50/15
20	agency shall be valid and binding from the time when the	
21	pledge is made; that the earnings, revenues or other moneys so	10.50/16
22	pledged and thereafter received by the agency shall	10.50/17
23	immediately be subject to the lien of such pledge without any	
24	physical delivery thereof or further act, and that the lien of	10.50/18
25	any such pledge shall be valid and binding as against the	
26	agency irrespective of whether such parties have notice	10.50/19
27	thereof. Neither the resolution nor any other instrument by	10.50/20
28	which a pledge is created need be recorded.	10.50/21
29	(11) Neither the members of the agency nor any person	10.50/21
30	executing the bonds of the agency shall be liable personally	10.50/22
31		

on the bonds or be subject to any personal liability or	
accountability by reason of the issuance thereof.	10.5
420.541 State and local government not liable on bonds	10.5
or notesThe bonds of the agency shall not be a debt of the	
state or of any local government, and neither the state nor	10.5
any local government shall be liable thereon. The agency	10.5
shall not have the power to pledge the credit, the revenues or	
the taxing power of the state or of any local government, and	10.5
neither the credit, the revenues nor the taking power of the	
state or of any local government shall be, $\sigma r$ shall be deemed	10.5
to be, pledged to the payment of any bonds $\circ f$ the agency.	10.5
420.542 Annual report.—The agency shall submit to the	10.5
Governor and the presiding officers of each house of the	10.5
Legislature, within 6 months after the end $\circ$ f its fiscal year,	10.5
a complete and detailed report setting forth:	
(1) Its operations and accomplishments;	10.5
(2) Its receipts and expenditures during such fiscal	10.5
year in accordance with the categories or classifications	10.5
established by the agency for its operating and capital outlay	10.5
purposes;	
(3) Its assets and liabilities at the end of its	10.5
fiscal year and the status of reserve, special or other funds;	10.5
and	
(4) A schedule of its bonds outstanding at the end of	10.5
its fiscal year, together with a statement of the principal	
amounts of bonds issued and redeemed during such fiscal year.	10.5
420.543 Conflicts of interest	10.5
(1) If any member, officer or employee of the agency	10.5
shall have an interest, either direct or inlirect, in any	10.5
contract to which the agency is, or is to be, a party or in	10.5

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17
٠.
29
30

from, or offering to sell mortgage loans or obligations to,	10.50/42
the agency, such interest shall be disclosed to the agency in	
writing and shall be set forth in the minutes of the agency.	10.50/43
The member, officer or employee having such interest shall not	10.50/44
participate in any action by the authority with respect to	10.50/45
such contract, sponsor or lending institution.	
(2) Nothing in this section shall be deemed or	10.50/46
construed to limit the right of any member, officer or	10.50/47
employee of the agency to acquire an interest in bonds of the	10.50/48
agency or have an interest in any banking institution in which	
the bonds of the agency are, or are to be, deposited or which	10.50/49
is, or is to be, acting as trustee or paying agent under any	10.50/50
bond resolution, trust indenture or similar instrument to	
which the agency is a party.	10.50/51
420.544 Exemption from taxes and eligibility as	10.61
investment	
(1) The property of the agency and the transactions	10.61/1
and operations therof, and the income therefrom, shall be	10.61/2
exempt from taxation by the state and its political	10.61/3
subdivisions.	
(2) All bonds of the agency shall be and constitute	10.65
legal investments without limitation for all public bodies of	10.66
this state; for all banks, trust companies, savings banks,	
savings associations, savings and lean associations and	10.67
investment companies; for all administrators, executors,	10.68
trustees and other fiduciaries; for all insurance companies	
and associations and other persons carrying on an insurance	10.69
business; and for all other persons whatsoever who are now or	10.70
may hereafter be authorized to invest in bonds or other	10.71
obligations of the state and shall be and constitute eligible	

30

any state, county, municipal or other public funds. This 10.7 subsection shall be considered as additional and supplemental 10.7 authority and shall not be limited without specific reference 420.545 Corporate existence. -- The agency and its 10.7 corporate existence shall continue until terminated by law,

provided that no such law shall take effect so long as the 10.7 agency shall have bonds outstanding, unless adequate provision | 10.7 9 has been made for the payment thereof. Upon termination of 10.7 the existence of the agency, all its rights and properties in n excess of its obligations shall pass to and be vested in the 10.7

420.551 Inconsistent provisions of other laws 14 superseded. -- Insofar as the provisions of this part are inconsistent with the provisions of any other law, general, 10.7 special or local, the provisions of this part shall be 10.7

10.7

Section 2. This act shall take effect upon approval by 10.7 the electors of Florida of the creation of section 16, Article 20 VII of the State Constitution relating to bands for the 10.7 purposes of this act, except ss. 420.511 through 420.521, 22 inclusive, of section 1, and section 2 which shall take effect 10.7 upon becoming a law. If the amendment submitted to the 10.7 electors creating section 16 is rejected, this act shall stand repealed following the date of such election. 10.7

securities to be deposited as collateral for the security of

Prepared 05/08/80 by the Committee on Finance and Taxation

1980 FISCAL NOTE CS/HB 830 Bill Number As Introduced

### STATE GOVERNMENT & PRIVATE SECTOR IMPACT

In compliance with Rule 7.16, there is hereby submitted a fiscal note on the above listed bill relative to the effect on revenues, expenditures, or fiscal liability of the State.

### I. DESCRIPTION OF BILL:

A. Fund or Tax Affected

General Revenue Fund

B. Principal Agency Affected Dept. of Community Affairs

C. Sponsor's Statement of Purpose
To increase the supply of multifamily housing in areas where such housing is scarce. To increase the supply of funds for housing financing, and to help stabilize the construction sector of the Florida economy. See "Legislative Findings" in the bill for details.

D. Narrative Summary
This bill creates the Florida Housing Finance Agency (HFA) within the Department of Community Affairs, under a nine-member board consisting of:

- A. The Secretary of the Department of Community Affairs; and B. Eight gubernatorially-appointed citizens, four of which must represent housing-related labor and industries.
- All members of the board must file full and public financial disclosure. The bill provides for essentially three types of programs:
- 1. Mortgage Purchase -- (A program of secondary mortgage activity.)
  The HFA is authorized to purchase from private lending institutions, both out of portfolio and advance commitment, insured or guaranteed mortgages. Any lending institution which desires to participate in this program is required to commit to certain provisions that are standard in the securities market, and which provide the agency with clear and specific protection for mortgages so purchased. Lending institutions are liable for any untruth or breach of covenant regarding the eligibility of the mortgages.
- 2. Loans to Lenders -- This provision authorizes the HFA to make loans to, and purchase secured obligations from, private lending institutions. These lending institutions must, in turn, use the proceeds to finance more housing. All such loans and obligations must be fully colateralized to at least 100% of the fair market value of the loan. The HFA is mandated to update at least annually the security amount required.
- Loans to Sponsors -- This provisions specifically empowers the HFA to provide direct loans to sponsors for multifamily housing, but only with private financial institutions doing the originating and servicing. The requirement that lending institutions do the initial review, approval, originating, and servicing means that no bureau or division at the state level is required to administer this program. The provisions of the direct loan program provide, among other things:
  - (a) The agency must require at least 5% equity for a direct loan. No 100% loans are permitted.(b) The HFA cannot get involved in direct
  - (b) The HFA cannot get involved in direct loans if the private sector is able to make similar loans.(c) The need for such multifamily housing
  - (c) The need for such multifamily housing will be alleviated by funding the project.

Teproduced by

FLORIDA STATE ARCHIVES
DEPARTMENT OF STATE
R. A. GRAY BUILDING
Tallahassee, FL 32399-0250
Series 19 Carton

Prepared \_05/08/80\_ by the Committee on Finance and Taxation

1980 FISCAL NOTE CS/HB 830 Bill Number As Introduced

### STATE GOVERNMENT & PRIVATE SECTOR IMPACT

In compliance with Rule 7.16, there is hereby submitted a fiscal note on the above listed bill relative to the effect on revenues, expenditures, or fiscal liability of the State.

The HFA may issue only long-term debt. Short-term notes are not permitted. The issuance of bonds is authorized pursuant to the provisions of the State Bond Act, Chapter 215, Florida Statutes, except that negotiated sales are permitted under certain circumstances. There is no limit on the amount of bonds that can be outstanding in any one fiscal year. A debt service reserve account must be set up from each issue of bonds. Other security related details are provided in the bill.

The agency is required to submit an annual report to the Governor, President of the Senate, and Speaker of the House.

A portion of the bill goes into effect upon becoming law, but the remainder is contingent upon passage of the constitutional amendment proposed by HJR 829. Should the constitutional amendment fail, the entire act would stand repealed.

### II. FISCAL IMPACT ON STATE AGENCIES/STATE FUNDS:

- A. Non-Recurring or First Year Start-up Effects
  None
- B. Recurring or Annualized Continuation Effects
  To the extent that the HFA is successful, housing financing and construction activity in Florida will increase. This will result in revenue growth, primarily in the documentary stamp, intangibles and sales taxes. The amount of revenue growth expected is unknown.
- C. Long Run Effects other than Normal Growth None
- D. Appropriations Consequences/Source of Funds
  None. Although the HFA will require funds for administration,
  support staff and capital outlay, proceeds from the revenue bonds
  will be utilized to cover such costs. The bill contains no
  appropriation to begin the program.

### III. PRIVATE SECTOR IMPACT:

- A. <u>Direct Private Costs</u> None
- B. Direct Private Benefits
  Recause the HFA is able to obtain funds in the tax-exempt market, it will be able to finance mortgages which carry an interest rate below the market rate. Anyone who qualifies for such a mortgage benefit from the lower rate. Reductions in mortgage interest rates of about 3 percentage points are expected.

Lending institutions will also benefit in at least two ways. First, the HFA will provide liquidity to these institutions by purchasing existing mortgages. Secondly, the HFA will make advance commitments to purchase new mortgages and the lending institution will receive both a commission and a service fee.

Prepared \_05/08/80 by the Committee on Finance and Taxation

1980 FISCAL NOTE CS/HB 830 Bill Number As Introduced

### STATE GOVERNMENT & PRIVATE SECTOR IMPACT

In compliance with Rule 7.16, there is hereby submitted a fiscal note on the above listed bill relative to the effect on revenues, expenditures, or fiscal liability of the State.

C. Effects on Competition, Private Enterprise and Employment Markets
The HFA has a competitive advantage over private lending
institutions because it can obtain funds in the tax-exempt market.
However, the purpose of the HFA is not to displace private lending,
but rather to extend housing financing to individuals who would not
otherwise be able to receive it. Similarly, such financing should
enable the construction of multifamily housing which would not
otherwise be built.

By increasing the overall supply of mortgage money, the market interest rate on all mortgages is expected to fall somewhat. Also, the construction of new multifamily housing in areas where rental property is scarce can be expected to moderate rent increases.

IV. COMMENTS None

Staff Director

(Page 2 of 3)

Prepared 5/21/80 by the Committee on

### 1980 ; FISCAL NOTE

CS/HB 830 Bill Number

Appropriations

#### STATE GOVERNMENT & PRIVATE SECTOR IMPACT

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Prepared \_\_\_\_\_\_by the Committee on

1980 FISCAL NOTE

CS/HB 830 Bill Number

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A portion of the bill goes into effect upon becoming law, but the remainder is contingent upon passage of the constitutional amendment proposed by HJR 829. Should the constitutional amendment fail, the entire act would stand repealed.

### II. FISCAL IMPACT ON STATE AGENCIES/STATE FUNDS:

- A. Non-Recurring or First Year Start-up Effects

  The new agency will need a loan form the General Revenue Fund of \$250,000 to finance the first year of activity. After the sale of the first bond issue, the loan will be repaid and the agency will be financed with proceed from bond sales.
- E. Recurring or Annualized Continuation Effects
  To the extent that the HFA is successful, housing financing and construction activity in Florida will increase. This will result in revenue growth, primarily in the documentary stame, intangibles and sales taxes. The amount of revenue growth expected is unknown.
- C. Long Run Effects other than Normal Growth None
- D. Appropriations Consequences/Source of Funds
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1980 FISCAL NOTE CS/HB 830 Bill Number

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IV. COMMENTS

John T. Heuda Staff Director

# SUBCOMMITTEE REPORT

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# SUBCOMMITTEE APPEARANCE RECORD

The following persons (other than legislators) appeared before the subcommittee during consideration of this bill:

<u>Name</u>	Representing	Address
	izi Zelazik	
	security black	
(If additional persons, ente	er on reverse side and ch	neck here)
	Received Date Received	by Parent Committee:

If the unit owner or the association initiates any action or interposes any defense other than payment of rent under the lease, the unit owner or the association shall, upon service of process upon the lessor, pay into the registry of the court any allegedly accrued rent and the rent which accrues during the pendency of the proceeding, when due. If the unit owner or the association fails to pay the rent into the registry of the court, it shall constitute an absolute waiver of the unit owner's or association's defenses other than payment, and the lessor shall be entitled to default. The unit owner or the association shall notify the lessor of any deposits. When the unit owner or the association has deposited the required funds into the registry of the court, the lessor may apply to the court for disbursement for all or part of the funds shown to be necessary for the payment of taxes, mortgage payments, maintenance and operating expenses, and other necessary expenses incident to maintaining and equipping the leased facilities, or necessary for the payment of other expenses arising out of personal hardship resulting from the loss of rental income from the leased facilities. The court, after an evidentiary hearing, may award all or part of the funds on deposit to the lessor for such purpose. The court shall require the lessor to post bond or other security, as a condition to the release of funds from the registry, when the value of the leased land and improvements, apart from the lease itself, is inadequate to fully secure the sum of existing encumbrances on the leased property and the amounts released from the court registry.

And renumber subsequent sections.

Mr. Nuckolls moved the adoption of the amendment, which was adopted by two-thirds vote.

Representatives Nuckolls, Kutun, Dunbar, Fox, and Silver offered the following title amendment:

Amendment 2—On page 1, line 2, after the semicolon insert: amending s. 718.111(9)(b), Florida Statutes, providing that certain insurance coverages with respect to condominiums need not apply to replacements of original material contained in the condominium; amending s. 718.112(2)(k), Florida Statutes, providing that members of a condominium association may by majority vote provide no reserves or statutorily inadequate reserves in the condominium annual budget; amending s. 718.202(1), Florida Statutes, relating to condominium sales or reservation deposits; amending ss. 718.401(4)(a) and 719.401(4)(a), Florida Statutes, providing additional purposes for which the court may authorize disbursement to the lessor of leasehold rents deposited into the registry of the court during the course of litigation;

Mr. Nuckolls moved the adoption of the amendment, which was adopted.

Representative Patchett offered the following amendment:

Amendment 3—On page 7, line 13, after the period insert: Notwithstanding any other provisions of this chapter, any agreement, land lease or sub-lease which provides for rental increases of a constant dollar amount or percentage increase, and which increases are specifically set forth in the agreement, land lease or sub-lease, shall be presumed to be conscienable.

Mr. Patchett moved the adoption of the amendment. On motion by Mr. L. J. Smith, the amendment was laid on the table.

The question recurred on the passage of SB 164. The vote was:

## Yeas—101

The Chair Allen Bankhead Barrett Boles Brantley Burrall Campbell Carlton	Crotty Danson Davis Deratany Dunbar Dyer Easley Eckhart Evans	Fontana Foster Fox Gallagher Gardner Girardeau Gordon Grant Haben	Hawkins, L. R. Hawkins, M. E. Hazouri Healey Hector Hieber Hodges Hollingsworth Jennings
Campbell	Eckhart	Grant	Hollingsworth
Cox	Flynn	Hattaway	Johnson, R. C.

Jones, C. F.	Margolis	Pajcic	Smith, J. H.
Jones, D. L.	Martin	Patchett	Smith, L. J.
Kelly	McPherson	Patterson	Spaet
Kershaw	Meek	Plummer	Thomas
Kirkwo <b>od</b>	Melby	Price	Thompson
Kiser	Mica	Ready	Tygart
Kutun	Mitchell	Reynolds	Ward
Lehman	Moffitt	Richmond	Warner
Lewis, J. $\mathbf{W}$ .	Morgan	Robinson	Weinstock
Lewis, T. F.	Myers	Rosen	Williams
Liberti	Nergard	Ryals	Woodruff
Lockward	Nuckolls	Sample	
Malloy	Ogden	Silver	
Mann	O'Malley	Smith, C. R.	

Nays—2

Meffert Upchurch

So the bill passed, as amended, and was immediately certified to the Senate after engrossment.

### Motions Relating to Committee References

On point of order by Mr. Morgan, Chairman, that they do not affect appropriations, SB's 289 and 738 were withdrawn from the Committee on Appropriations. SB 289 was placed on the Calendar and SB 738 remains referred to the Committee on Finance & Taxation.

Subsequently, on point of order by Mr. Pajcic, Chairman, that it does not affect taxation, SB 738 was withdrawn from the Committee on Finance & Taxation and placed on the Calendar.

By the Committee on Community Affairs and Representatives McPherson, Dyer, Margolis, Flynn and Silver—

CS for HB 830—A bill to be entitled An act relating to housing; creating part VI of chapter 420, Florida Statutes, to establish a Florida Housing Finance Agency; providing legislative findings, definitions, membership, powers and duties; providing special powers relating to mortgages and loans qualified lending institutions for authorized purposes; providing for grants and advances from a fund established for such purpose; providing for the authorization and issuance of bonds; providing special conditions and procedures; providing for trust funds; providing tax exemptions; providing an effective date.

—was read the first time by title. On motion by Mr. Mc-Pherson, the rules were waived and the bill was read the second time by title.

The Committee on Finance & Taxation offered the following amendment:

Amendment 1-On page 18, line 11, strike "families" and insert: persons

Mr. McPherson moved the adoption of the amendment, which was adopted.

The Committee on Finance & Taxation offered the following amendment:

Amendment 2—On page 21, line 15, strike "families" and insert: persons

Mr. McPherson moved the adoption of the amendment, which was adopted.

The Committee on Finance & Taxation offered the following amendment:

Amendment 3-On page 26, line 28, strike the period and insert; or filed pursuant to the Uniform Commercial Code.

 $\ensuremath{\mathsf{Mr}}.$  McPherson moved the adoption of the amendment, which was adopted.

The Committee on Finance & Taxation offered the following amendment:

Amendment 4—On page 28, line 5, strike "authority" and insert: agency

Mr. McPherson moved the adoption of the amendment, which was adopted.

Representative McPherson offered the following amendment:

Amendment 5—On page 8, line 13, strike the period and insert:, provided that in no event shall the full faith and credit of the state be pledged to secure such revenue bonds.

Mr. McPherson moved the adoption of the amendment, which was adopted.

On motion by Mr. McPherson, the rules were waived and CS for HB 830, as amended, was read the third time by title. On passage, the vote was:

### Yeas-89

The Chair	Fox	Kutun	Patchett
Allen	Gallagher	Lehman	Plummer
Bankhead	Gardner	Lewis, J. W.	Price
Barrett	Girardeau	Lewis, T. F.	Ready
Bell	Grant	Liberti	Robinson
Boles	Gustafson	Lockward	Rosen
Bush	Hall	Malloy	Sample
Campbell	Hattaway	Margolis	Sheldon
Carlton	Hawkins, L. R.	Martin	Silver
Conway	Hawkins, M. E.	Martinez	Smith, J. H.
Cox	Hazouri	McPherson	Smith, L. J.
Crawford	Healey	Meek	Spaet
Davis	Hector	Mica	Thomas
Deratany	Hieber	Mills	Thompson
Dunbar	Hodges	Mitchell	Ward
Dyer	Hollingsworth	Moffitt	Warner
Easley	Jennings	Morgan	Watt
Eckhart	Johnson, A. E.	Myers	Williams
Evans	Johnson, R. C.	Nergard	Woodruff
Flinn	Jones, C. F.	Nuckolls	Young
Flynn	Jones, D. L.	Ogden	
Fontana	Kirkwood	O'Malley	
Foster	Kiger	Paicic	

### Navs-17

Nays—17			
Brantley Burrall Carpenter Crotty Danson	Haben Hagler Johnson, B. L. Kelly Meffert	Melby Patterson Reynolds Shackelford Smith, C. R.	Tygart Upchurch

Votes after roll call:

Yeas—Weinstock, Batchelor, Lippman Nays—Ewing Nays to Yeas—Crotty, Reynolds

So the bill passed, as amended, and was immediately certified to the Senate after engrossment.

By the Committee on Judiciary and Representatives Davis and Fox—  $\,$ 

CS for HB 23—A bill to be entitled An act relating to parent and child; creating ss. 742.20-742.42, Florida Statutes; creating the Florida Parentage Act; providing public policy; defining the parent and child relationship, specifying that such relationship is not dependent on marriage, and providing method of establishing such relationship; providing for the father and child relationship with respect to artificial insemination; providing for actions to determine the father and child relationship; providing for jurisdiction and venue; providing parties to the action; providing for pre-trial proceedings and recommendations; providing for blood tests; providing for evidence relating to paternity; specifying that such actions are civil actions; providing for judgments or orders and enforcement and modification thereof; providing for costs; providing right to counsel and free transcripts in certain cases; providing for confidentiality of hearings and records; providing for actions to declare the mother and child relationship; providing effect of promise to render support; repealing ss. 95.051(1)(e) and 95.11(3)(b), Florida Statutes, relating to limitations of actions with respect

to paternity actions and the effect of voluntary payments by alleged father; repealing s. 732.108(2), Florida Statutes, relating to intestate succession with respect to persons born out of wedlock; repealing ss. 742.011, 742.021, 742.031, 742.041, 742.06, 742.07, 742.08, 742.09, 742.091, 742.10, and 742.11, Florida Statutes, relating to determination of paternity; providing an effective date.

—was read the first time by title. On motion by Ms. Davis, the rules were waived and the bill was read the second time by title

Representative Tygart offered the following amendment:

Amendment 1—On page 9, lines 20-23, strike all of said lines and renumber the subsequent subsections.

Mr. Tygart moved the adoption of the amendment, which was adopted.

Representative Gordon offered the following amendment:

Amendment 2—On page 13, line 20, after the period insert: Section 2. Statewide advisory committee.—There is hereby created a "Statewide Advisory Committee on Adolescent Pregnancy, Parenting, and Pregnancy Prevention" within the Office of the Governor. The Governor shall appoint members to the committee. The committee shall be representative of the interests of public and private agencies and groups directly and indirectly concerned with adolescent pregnancy, including treatment, rehabilitation, and prevention. The committee collectively shall be a strong advocate in ensuring a comprehensive, broad-based approach to the social, economic, health, and legal problems of adolescent pregnancy and parenthood. The committee shall advise the secretary of the Dept. of Health & Rehab. Ser. & Report to the Legislature its findings & recommendations on the problems of adolescent pregnancy and parenthood on or before Dec. 1, 1981.

Ms. Gordon moved the adoption of the amendment, which was adopted.

Representative Gordon offered the following title amendment:

Amendment 3—On page 2, line 5, after the semicolon insert: providing for the creation of a "Statewide Advisory Committee on Adolescent Pregnancy, Parenting, and Pregnancy Prevention":

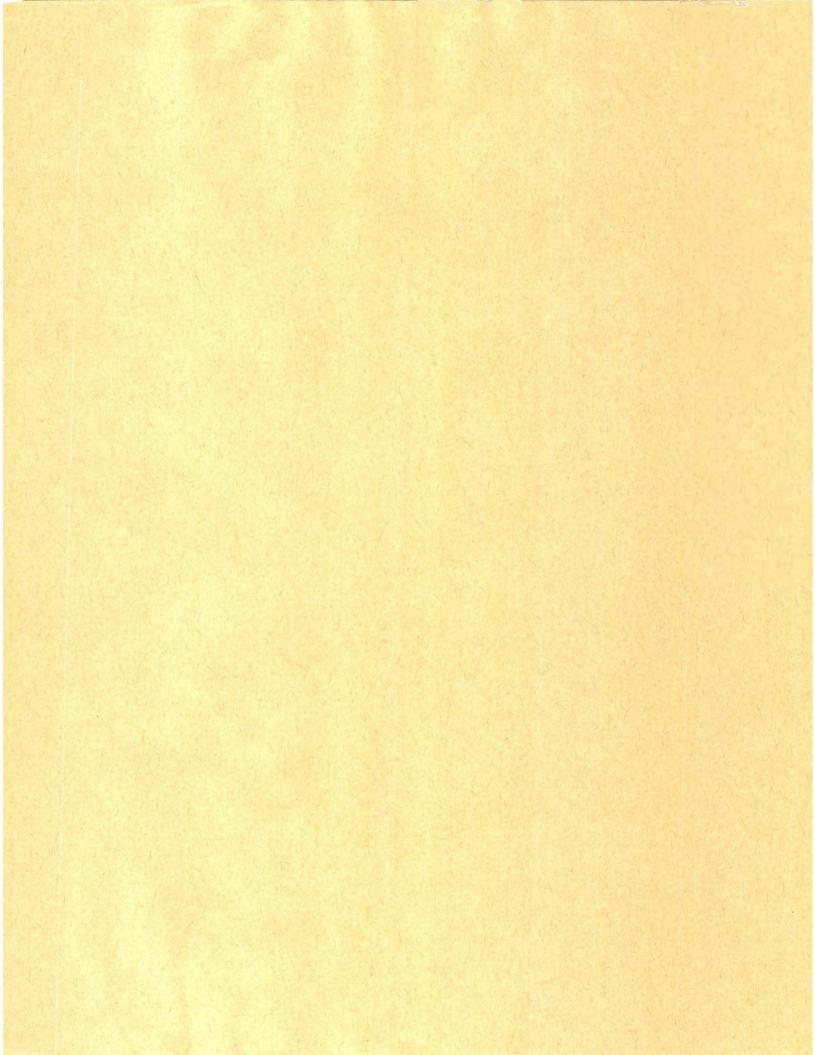
Ms. Gordon moved the adoption of the amendment, which was adopted.

On motion by Ms. Davis, the rules were waived and CS for HB 23, as amended, was read the third time by title. On passage, the vote was:

### Yeas-41

The Chair Boles Campbell Conway Davis Dunbar Evans Fox Gardner Girardeau Gordon	Hieber Johnson, A. E. Jones, D. L. Kirkwood Kutun Lehman Liberti Lockward Malloy Mann Margolis	Martin Martinez McPherson Meek Mitchell Myers Nergard Pajcic Patchett Plummer Price	Rosen Sheldon Silver Spaet Thomas Ward Weinstock Williams
M 50			

Nays—58			
Allen Bankhead Barrett Bell Brantley Burrall Bush Carpenter Cox Crotty Danson Deratany	Dyer Easley Eckhart Ewing Flinn Flynn Fontana Foster Gallagher Grant Haben Hagler	Hall Hattaway Hazouri Hector Hodges Hollingsworth Jennings Johnson, B. L. Johnson, R. C. Kelly Kershaw Kiser	Lewis, J. W. Lewis, T. F. Lippman Meffert Melby Moffitt Nuckolls O'Malley Patterson Ready Richmond Robinson



### HISTORY OF HOUSING FINANCE AGENCY BILL SINCE 1979 - ENABLING LEGISLATION AND CONSTITUTIONAL AMENDMENTS

1975

SB 898 (enabling) - Died in committee.

HB 2010 (enabling) - Passed House, as amended (88-25); placed on Senate calendar, indefinitely postponed.

1976

HB 2010 (enabling) - Passed House again, as amended (94-13); passed Senate as further amended (25-9); House concurred, passed as further amended (104-5); approved by Governor, became ch. 76-249, L.O.F. Repealed when constitutional amendment failed.

HJR 1779 (constitutional amendment) - Passed House and Senate; Defeated in statewide election by 49,000 votes - 1,023,416 against, 974,184 for. Bonds were to be payable primarily from revenues of the agency. No prohibition on direct loans to mortgagors was included. Total bonds outstanding in any one fiscal year could not exceed \$100 million.

1977

No Housing Finance Agency bills introduced.

1978

Constitutional Revision Commission proposed a housing revenue bond amendment to Article VII. Defeated in statewide election. The proposed amendment was a minor part of one proposal among many, which were all defeated. The proposed amendment required revenue bonds to be paid by revenues of the agency. Also, direct loans to mortgagors were prohibited. All mortgages had to be guaranteed by the federal government.

HB 25-C (constitutional amendment) - Died in House. The revenue bonds were to be payable primarily from revenues of the agency.

Direct loans to mortgagors were prohibited.

1980

SB 667 (enabling legislation) - Virtually the same bill that passed in 1976; no substantive differences.

HB 830 (enabling legislation ) - No substantive differences from SB 667.

SJR 670 (constitutional amendment) - Bonds are to be paid primarily from revenues from the agency. Direct loans to mortgagors are not prohibited.

HJR 829 (constitutional amendment) - Identical to SJR 670.

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A bill to be entitled

An act relating to housing; creating part VI of chapter 420, Florida Statutes; providing findings; providing definitions; creating the Florida Housing Finance Agency in the Department of Community Affairs; specifying membership, terms, powers, duties, and quorum; providing for personnel; authorizing revenue bonds; providing for investment of funds; providing for loans, grants, and advances; providing that specified property of the agency is not exempt from taxation; providing that bonds of the agency constitute legal investments; providing severability; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Part VI of chapter 420, Florida Statutes, consisting of sections 420.501, 420.5011, 420.502, 420.511, 420.512, 420.513, 420.521, 420.522, 420.523, 420.531, 420.541, 420.542, and 420.543, Florida Statutes, is created to read:

## PART VI

## FLORIDA HOUSING FINANCE AGENCY

420.501 Short title. -- This part may be cited as the "Florida Housing Finance Agency Act".

420.5011 Definitions. -- As used in this part:

- (1) "Agency" means the Florida Housing Finance Agency.
- (2) "Bond" means any bond, note, debenture, interim certificate, or other evidence of financial indebtedness issued on behalf of the agency under this act.

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- (3) "Development costs" means the total of all costs incurred in connection with residential housing approved by the agency as reasonable and necessary, which costs shall include, but need not be limited to, costs of land acquisition and any building thereon, including payments for options, deposits, or contracts to purchase properties on the proposed housing site or payments for the purpose of such properties; cost of site preparation, demolition, and development; fees for architectural, engineering, legal, accounting, and other services paid or payable in connection with the planning, execution, and financing of residential housing; costs of necessary studies, surveys, plans, and permits; costs of insurance, interest, financing, taxes, assessments, and other operating and carrying costs, during construction; costs of construction, fixtures, furnishings, equipment, machinery, and apparatus related to the property; costs of land improvements including, but not limited to, landscaping and off-site improvements; necessary expenses in connection with initial occupancy of residential housing; reasonable builder's and developer's profit and risk fee in addition to job overhead; an allowance established by the agency for working capital; contingency reserves and reserves for any anticipated operating deficits during the early years of occupancy; and the cost of other items, including tenant relocation.
- (4) "Eligible persons" means persons or families determined by the agency, pursuant to rule, to be of low, moderate, or middle income, requiring such assistance as is made available pursuant to this part on account of insufficient personal or family income, taking into consideration such factors as:

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- (a) The amount of the total income of the person or family available for housing needs.
  - (b) The size of the family.
- (c) The cost and condition of housing facilities available.
- (d) The ability of such person or family to compete successfully in the normal private housing market and to pay the amounts at which private enterprise is providing sanitary, decent, and safe housing.
- (e) Appropriate standards established for federal programs determining eligibility based on income of such persons and families.
- (5) "Governmental agency" means the United States of America, the state, any county or municipality, any other state, or any department, division, public corporation, public agency, political subdivision, or other public instrumentality of any governmental agency.
- (6) "Lending institution" means any bank or trust company, any mortgage banker, any savings bank, any credit union, any national banking association, any savings and loan association, any building and loan association, any insurance company, the Florida Housing Development Corporation, or any other financial institution or governmental agency which customarily provides service or otherwise aids in the financing of mortgages of property located in the state.
- (7) "Mortgage" means a mortgage deed, deed of trust, or other instrument which constitutes a first lien on real property in fee simple or on a leasehold under a lease having a remaining term, at any time such mortgage is acquired, which does not expire for at least that number of years beyond the an maturity date of the obligation secured by such mortgage as is

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1 established by the agency as necessary to protect its interest as mortgagee.

- (8) "Mortgage loan" means an interest bearing obligation secured by a federally insured mortgage constituting a first lien on real property and improvements in the state.
- (9) "Residential housing" means one or more new or 8 existing owner-occupied or leased residential dwelling units, including any buildings, land, improvements, equipment, facilities, or other real or personal property which is necessary in connection therewith, including, but not limited to, related facilities for streets, sewers, and utilities.
  - (10) "Qualified mortgage insurer" means any person who has qualified to do business in the state and who meets the standards for federal program qualifications as set by the Federal Home Loan Bank Board and who is approved for the purposes of this chapter by the State Board of Administration.
  - (11) "Division" means the Division of Bond Finance of the Department of General Services.
  - (12) "Pledged revenues" .means revenues after deducting the estimated aggregate cost of collection and the estimated aggregate cost of operation of the agency for each fiscal year.
  - (13) "Debt service requirements" means, for each state fiscal year, the amounts of principal, interest, handling charges, required deposits into the debt service reserve account, and any other deposits required in authorizing outstanding bonds.
  - (14) "Surpluses" means any balance remaining each state fiscal year after the requirements of section 16(c) of

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Article VII of the State Constitution including all debt service requirements have been provided for.

### 420.502 Legislative findings.--

- (1) There is a less than adequate supply of rental housing in the state because the costs of developing, 6 operating, and maintaining multi-family rental housing have increased substantially, because the new construction of such 8 units is less than that necessary for an adequate supply, and because of the conversion of apartment units to condominiums, and the availability of rental housing has become a significant problem in the state.
  - (2) There exist presently and periodically serious economic dislocations in the construction and building trade industry resulting in substantial unemployment, business losses, bankruptcies, and a general deterioration of the economic well-being of residents of the state.
  - (3) One major cause of these conditions has been periodic shortages of funds from private sources and failures due to disintermediation in the federal system of financial intermediaries, which shortages have contributed to reductions in construction of new residential housing and have made the sale and purchase of existing residential housing a virtual impossibility in certain parts of the state.
  - (4) There also exists a serious shortage of decent, safe, and sanitary housing in the state available to persons and families of low, moderate, and middle income, which impairs the economic value of larger areas, characterized by depreciated value, impaired investments, reduced capacity to pay taxes, and lack of new development to meet the needs of area residents, and is a menace to health, safety, morals and welfare of the citizens of the state.

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- (5) It is necessary to create inducements and opportunities for private and public investment in such activities in this state with appropriate planning, land use, and construction policies, necessary for the public welfare.
  - (6) A stable supply of adequate funds for housing financing is required to encourage the construction and reconstruction of new and rehabilitated housing in an orderly and sustained manner and, thereby, to meet the shortage and mitigate the results thereof.
- (7) It is necessary to create a state housing finance agency to encourage the investment of private capital in housing and community development through the use of public financing to deal with the problem of disintermediation to 14 increase the availability of rental housing, to stimulate the construction and rehabilitation of housing, to facilitate the 16 purchase and sale of existing housing, to provide construction and mortgage loans, to make loans to and purchase mortgage loans from private lending institutions, to provide mortgage insurance, and otherwise.
  - 420.511 Agency; creation, membership, terms, expenses.--
  - (1) There is hereby created within the Department of Community Affairs a state agency and instrumentality, which shall be a public body corporate and politic, to be known as the "Florida Housing Finance Agency". The agency shall consist of the secretary of the Department of Community Affairs, as an ex officio voting member, and eight members appointed by the Governor subject to confirmation by the Senate as follows:
- (a) One person actively engaged in the savings and 31 loan industry.

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- (b) One person actively engaged in the residential 2 home building industry.
  - (c) One person actively engaged in the banking or mortgage banking industry.
- (d) One person who is a representative of those areas 6 of labor engaged in home building.
  - (e) Four persons who are not members or representatives of the above named groups.
- (2) Of the members first appointed, four shall be designated to serve for a term of 2 years, and four for a term 11 of 4 years. Thereafter members of the agency shall be appointed for a term of 4 years, except that all vacancies shall be filled for the unexpired term.
  - (3) The chairman of the agency shall be appointed by the Governor, and a vice-chairman shall be elected by the members. Any additional officers, who need not be members, as may be deemed necessary by the members of the agency may be designated and elected by the members.
  - (4) A member shall receive no compensation for his services but shall be entitled to the necessary expenses, including per diem and travel expenses, incurred in the discharge of his duties, as provided by law.
  - 420.512 Meetings, quorum, and votes.--Five members of the agency shall constitute a quorum for the purpose of conducting its business, exercising its powers, and all other purposes. Action may be taken by the agency upon a vote of a majority of the members unless this part or a rule of the agency requires a larger number.
  - 420.513 Executive director; agents and employees. -- The secretary of the department shall employ an executive director pursuant to the provisions of s. 20.18, who shall subsequently

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| employ legal and technical experts and such other agents and 2 employees, permanent and temporary, as the agency may require. 3 No more than 10 policy-making employees of the agency, as 4 determined from time to time by the agency, may be exempted from the provisions of chapter 110.

420.521 Powers.--The agency shall have all the powers necessary or convenient to carry out the provisions of this part, including the following powers, which are in addition to other powers granted by this part:

- (1) To sue and be sued; to have a seal; to alter the same at pleasure and to authorize the use of a facsimile thereof; to make and execute contracts and other instruments necessary or convenient to the exercise of the powers of the 14 agency.
  - (2) To undertake and carry out studies and analyses of housing needs within the state and ways of meeting such needs upon request of the Governor.
  - (3) To participate in federal housing assistance and federal community development, insurance, and guarantee programs and to agree and comply with any conditions attached to federal financial assistance unless expressly prohibited by this part.
- (4) To provide for the collection and payment of fees and charges, regardless of method of payment, in connection with its loans, commitments, and servicing, including, but not limited to, reimbursement of costs of financing by the agency, service charges, and insurance premiums as approved by the 28 agency.
- (5) To acquire real and personal property, or any interest therein, if such acquisition is appropriate to 31 protect any loan or to participate in any program in which the

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1 agency has an interest; to sell, transfer, and convey any such 2 property without regard to the provisions of chapters 253 and 3 270 to a buyer and in the event that such sale, transfer, or 4 conveyance cannot be effected with reasonable promptness or at 5 a reasonable price; and to lease such property for occupancy 6 by eligible persons.

- (6) To borrow money through the issuance of negotiable 8 bonds for the purposes provided in this part, to provide for 9 and secure the payment thereof, and to provide for the rights of the holders thereof.
  - (7) To purchase bonds of the agency out of any moneys of the agency available therefor, and to hold, cancel, or resell such bonds.
  - (8) To invest any funds held in reserves or sinking funds, or anv funds not required for immediate disbursement, in such investments as may be authorized for trust funds under s. 215.47, and in any bonds, notes, or other obligations of the Federal National Mortgage Association or any other agency, corporation, or instrumentality of the United States; however, such investments shall be made on behalf of the agency by the State Board of Administration or by another trustee appointed for such purpose.
  - (9) To set standards for residential housing financed by the agency and to provide for inspections to determine compliance with such standards.
  - (10) To contract for and to accept gifts, grants, loans, or other aid from the United States or any person or corporation.
  - (11) To insure, or procure insurance for, any bonds issued on behalf of the agency or any underlying obligations

thereof, against any loss in connection with its property and other assets.

- (12) To make rules necessary to carry out the purposes of this part.
- (13) To engage the services of private consultants on a contract basis to render professional and technical assistance and advice.
- (14) To grant options to purchase any residential housing or to renew any leases entered into in connection with any of its residential housing, on such terms and conditions as it may deem advisable.
- (15) To make additional conditions for the grant of loans or mortgage loans pursuant to this part, including, but not limited to, the regulation of eligible persons and the admission of tenants and other occupants or users of residential housing, and to enter into regulatory and other agreements and contracts under the provisions of this part.
- (16) To institute an action or proceeding against any person receiving a loan or owning any residential housing financed under the provisions of this part in any court of competent jurisdiction to enforce the provisions of this part or the terms and provisions of an agreement or contract between the agency and such person; and, in connection with such action or proceeding, to apply for and accept the appointment by the court of a receiver to take over, manage, operate, and maintain such residential housing.
- (17) To do any and all things necessary or convenient to carry out the purposes of and exercise the powers granted in this part.
- 420.522 Special powers; mortgages and loans to lenders.--The agency shall have the special power to:

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- (1)(a) Purchase or make commitments to purchase, and take assignments of, from lending institutions acting as a principal or as an agent of the agency, mortgage loans and 4 promissory notes accompanying such mortgage loans, including federally insured mortgage loans or participations with 6 lending institutions in such promissory notes and mortgage loans, for the construction, purchase, leasing, or refinancing of residential housing for eligible persons within the state; if, at or before the time of purchase, the lending institution certifies to the agency, with respect to all mortgage loans transferred to the agency:
  - 1. That the mortgage loans transferred to the agency are for residential housing for eligible persons within the state; however, the agency, pursuant to rule, may acquire a reasonable number of mortgage loans for residential housing within the state for occupants other than eligible persons, upon a determination that sufficient mortgage loans for eligible persons are not available to adequately serve the purpose of the agency's housing program within the geographical area served by the lending institution from which such mortgage loans are to be acquired.
  - 2. That the proceeds of sale or equivalent moneys shall be reinvested in mortgage loans for residential housing for eligible persons within the state in an aggregate principal amount equal to the amount of such sale proceeds.
  - (b) Make and enter into contracts and agreements with lending institutions for the servicing and processing of mortgage loans purchased by the agency pursuant to this section.

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- (c) Sell, at public or private sale, with or without public biddings, any mortgage or other obligation held by the agency.
- (2)(a) Make loans to lending institutions under terms and conditions requiring the proceeds thereof to be used by 6 such lending institutions for the making of new mortgages for residential housing for eligible persons within the state.
- (b) Purchase obligations secured by mortgages for residential housing for eligible persons within the state from 10 lending institutions under terms and conditions requiring that the proceeds of such purchases or equivalent moneys finance new mortgages for residential housing for eligible persons within the state; however, the agency, pursuant to rule, may purchase a reasonable number of obligations secured by mortgages for residential housing within the state for occupants other than eligible persons, upon a determination that sufficient obligation secured by mortgages for eliqible persons are not available to adequately serve the purposes of the agency's housing program within the geographical area served by the lending institution from which such obligations secured by mortgages are to be purchased.
- (c) Require that loans to, or mortgaged-backed securities purchased from, lending institutions shall be additionally secured as to payment of both principal and interest by a pledge of and lien upon collateral security in such amounts and consisting of such obligations, securities, and mortgage loans as the State Board of Administration shall by resolution determine to be necessary to assure the payment of such loans or securities purchased and the interest thereon as the same become due; however, in no event may the 31 collateral security be less than 100 percent of the principal

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amount of the outstanding loan. The State Board of Administration may require in the case of any lending institution that any required collateral be lodged with a bank or trust company designated by the agency as custodian therefor. In the absence of such requirement, a lending institution shall, if collateral is to be provided for the loan or securities purchased, upon receipt of the proceeds from the agency, enter into an agreement with the agency containing such provisions as the State Board of Administration shall deem necessary to adequately identify and maintain such collateral and service the same and shall provide that such lending institution shall hold such collateral as an agent for the agency and shall be held accountable as the trustee of an express trust for the application and disposition thereof and the income therefrom solely to the uses and purposes in accordance with the provisions of such agreement. A copy of each such agreement and any revisions or supplements thereto shall be filed with the Secretary of State, and no further filing or other action under chapter 679 or any other law of the state shall be required to perfect the security interest of the agency in such collateral or any additions thereto or substitutions therefor. The lien and trust for the benefit of the agency so created shall be binding after the time made as against all parties having claims of any kind in tort, contract, or otherwise against such lending institution. No loan to a lending institution shall be made unless such institution has certified to the agency that the payment of principal and interest due on the collateral security which secures such loan shall be sufficient to amortize principal and pay interest on the loan secured by such collateral. The agency

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1 or the State Board of Administration may also establish such 2 additional requirements as are necessary with respect to the 3 pledging, assigning, setting aside, or holding of such 4 collateral and the making of substitutions therefor or additions thereto and the disposition of income and receipts therefrom.

- (d) Subject to any agreement with bondholders, collect, enforce the collection of, and foreclose on any 9 collateral securing its loan or purchase of securities from lending institutions, acquire or take possession of such collateral and sell the same at public or private sale, with or without public bidding, and otherwise deal with such collateral as may be necessary to protect the interest of the agency therein.
  - (e) Adopt, modify, or repeal any additional conditions governing the making of loans to, or purchasing of securities from, lending institutions and the application of the proceeds thereof.
  - 420.523 Housing development funds; advances and grants.--
  - (1) Subject to the prior appropriation of moneys by the Legislature for the express purpose of the fund and subject to the requirements of the proceedings authorizing outstanding bonds, upon sufficient surpluses being developed, a housing development fund may be established by the agency from such appropriations or surpluses. The agency shall use the surplus moneys held in the fund to make payments for debt service or reserve requirements if no other moneys are available for such purposes and may use the balance of such moneys to make advances and grants in accordance with the provisions of this part.

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- (2) The agency may use the moneys held in the fund to make advances to units of state or local government, local housing authorities, and nonprofit housing corporations for development costs or costs of reconstruction or rehabilitation of proposed residential housing projects that will be financed with mortgage loans containing provisions for insured advances. The proceeds of the advance may be used only to defray such costs of the project. Each advance shall be repaid in full by the recipient to the agency concurrent with receipt of the portion of the mortgage loan paid at the initial closing of the mortgage or construction loan, with interest at 3 percent.
- (3) The agency may use the moneys held in the fund to make grants to units of state or local government and local housing authorities in such amounts as the agency determines, not to exceed the net costs, exclusive of any federal aid or assistance, as are incurred by the unit or authority in a plan of housing assistance, including, but not limited to, land and building acquisition, improvements, relocation or conservation; however, any moneys granted shall be matched with an equal amount of local moneys. Land and building qualifying for a grant under this section shall be the site upon which housing is, or is to be, situated and sites designated for other uses that are reasonably related to such housing.

420.531 Bonds; purpose, terms, approval, limitations. --

(1) The issuance of revenue bonds to finance or 29 | refinance housing and related facilities is hereby authorized 30 subject to the provisions of section 16 of Article VII of the 31 State Constitution and the applicable provisions of this

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1 chapter and of the State Bond Act. Revenue bonds shall be payable solely from pledged revenues.

- (2) The State Board of Administration is designated as the state fiscal agency to make the determinations required by section 16 of Article VII of the State Constitution in connection with the issuance of such bonds.
- (3) All such bonds shall be issued on behalf of the agency by the Division of Bond Finance of the Department of General Services, as provided by the State Bond Act, in such principal amounts as are necessary to provide sufficient funds to achieve the purposes of this part and purposes incident thereto.
- (4) There shall be established from the proceeds of 14 each issue of bonds a debt service reserve account in an amount substantially equal to and sufficient to pay the greatest amount of principal, interest, and handling charges to become due on such issue in any ensuing state fiscal year, 18 or an amount substantially equal to an average of such annual 19 requirements; however, the amount of the debt service reserve account established from the proceeds of bond anticipation notes shall be equal to the amount required to be deposited in 22 such account from the proceeds of the issue of bonds in 23 anticipation of which such notes are issued.
- (5) The provisions of the State Bond Act, including 25 the definitions contained therein, shall be applicable to all bonds issued pursuant to this part, where not in conflict with the provisions hereof. In cases of conflict, the provisions 28 of this part shall be controlling.
- (6)(a) An issue of bonds may be obligations of the 30 agency payable out of any revenues or moneys of the agency, 31 subject only to any agreements with the holders of particular

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bonds pledging any particular moneys or revenues, or special obligations payable from the revenues pledged therefor. Any 3 bonds may be additionally secured by a pledge of any grant or 4 contribution from the Federal Government or any person or a 5 pledge of any moneys, income, or revenues of the agency from 6 any source other than ad valorem taxation.

- (b) The debt service reserve account established from 8 the proceeds of each issue of bonds may secure both general and special obligations, or any combination thereof.
  - (7) Any resolution authorizing any bonds issued on behalf of the agency may contain provisions which shall be a part of the contract with the holders thereof, as to:
  - (a) Pledging all or any part of the income or revenues of the agency to secure the payment of bonds or of any issue thereof, subject to such agreements with holders of bonds as may then exist.
  - (b) Pledging all or any part of the assets of the agency, including mortgages and obligations securing mortgages, to secure the payment of bonds or of any issue of bonds, subject to such agreements with holders of bonds as may then exist.
  - (c) The use and disposition of the income from mortgages owned by the agency and payment of the principal of mortgages owned by the agency.
  - (d) The procedure by which the terms of any contract with holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given.
  - (e) Limitations on the amount of moneys to be expended by the agency for its operating expenses.

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- (f) Vesting in a trustee or trustees such property, rights, powers, and duties in trust as the agency may 3 determine, which may include any of the rights, powers, and 4 duties of the trustee appointed by the holders of bonds, and limiting or abrogating the right of holders of bonds to appoint a trustee under this act or limiting the rights, powers and duties of such trustee.
  - (g) Defining the acts or omissions which constitute default in the obligations and duties of the agency to the holders of bonds and providing for the rights and remedies of holders of bonds in the event of such default, including as a matter of right the appointment of a receiver; however, such rights and remedies shall not be inconsistent with the general laws of the state and the other provisions of this part.
  - (h) Any other matters which in any way affect the security or protection of holders of bonds.
  - (8)(a) The bonds issued on behalf of the agency shall be sold at public sale in the manner provided by the State Bond Act, unless otherwise specifically approved by the State Board of Administration, which may waive such requirement.
  - (b) If an offer of an issue of bonds at public sale produces no bid, or if all bids received are rejected, the Division of Bond Finance may negotiate for the sale of such bonds under such rates and terms as are acceptable; however, no such bonds shall be so sold or delivered on terms less favorable than the terms contained in any bids rejected at the public sale thereof, or the terms contained in the notice of public sale if no bids were received at such public sale.
  - 420.541 Exemption from taxes and eligibility as investment. --

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- (1) The property of the agency which may be acquired on foreclosure, the income therefrom, and the operations 3 thereof shall not be exempt from taxation by the state or any 4 of its political subdivisions.
- (2) Bonds of the agency constitute legal investments without limitation for all public bodies of this state; for all banks, trust companies, savings banks, savings 3 associations, savings and loan associations, and investment companies; for all administrators, executors, trustees, and other fiduciaries: for all insurance companies and associations and other persons carrying on an insurance business; and for all other persons who are authorized to invest in bonds or other obligations of the state. Such bonds constitute eliqible securities to be deposited as collateral for the security of any state, county, municipal, or other public funds. This subsection is additional and supplemental authority and shall not be limited without specific reference hereto.
  - 420.542 Preference to displaced persons. -- Among low income or moderate income persons, the agency shall give preference to those displaced by governmental action.

#### 420.543 Antidiscrimination. --

- (1) No person shall, on the basis of race, creed, national origin, or sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program of residential housing developed or funded in whole or in part with funds made available under this part.
- (2) If the Secretary of the Department of Community Affairs determines that a recipient of assistance under this part has failed to comply with subsection (1) or an applicable regulation, he shall notify the chief executive officer of

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such recipient of the noncompliance and shall request the
chief executive officer to secure compliance. If, within a
reasonable period of time, not to exceed 60 days, the chief
executive officer of the recipient fails or refuses to secure
compliance, the secretary may:

- (a) Refer the matter to the Attorney General with a recommendation that an appropriate civil action be instituted:
- (b) Exercise the powers provided in s. 420.521(15) or (16);
- (c) Terminate, reduce, or limit the availability of payments under this part and demand repayment in full of any payments previously made; or
  - (d) Take such other action as may be provided by law.

Section 2. If any provision of this act or the application thereof to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the provisions of this act are declared severable.

Section 3. This act, except for this section which shall take effect upon becoming a law, shall take effect on the effective date of an amendment to the State Constitution authorizing exercise of the powers provided herein. However, powers provided in this act relating to appointment of members, employment of staff, and adoption of rules may be exercised prior to such approval.

#### \*\*\*\*\*\*\*\*\*\*

#### SENATE SUMMARY

Creates the Florida Housing Finance Authority in the Department of Community Affairs to finance low, moderate, and middle income housing. Authorizes the agency to

acquire property, issue and purchase bonds, invest funds, grant and enforce mortgage loans, issue grants and advances, and participate in housing assistance and community development programs. Prohibits discrimination in housing programs financed by the agency. 

#### SUMMARY OF SJR 670

## CONSTITUTIONAL AMENDMENT TO CREATE SECTION 16 OF ARTICLE VII

FLORIDA STATE ARCHIVES
DEPARTMENT OF STATE
R. A. GRAY BUILDING
Tallahassee, FL 32399-0250

o Amendment provides for the finance and refinance of housing and related facilities in Florida through the issuance of revenue bonds when authorized by law. The bonds shall be secured by a pledge of, and shall be payable primarily from, the financing, operation, or sale of such facilities, mortgage or loan payments, or other non-ad valorem revenues. No bonds shall be issued unless a state fisc agency determines that the debt service requirements of the proposed bond and all other bonds secured by the same pledged revenues will not exceed revenues available for debt service requirements.

#### SUMMARY OF SB 667

#### FLORIDA HOUSING FINANCE AGENCY ACT

- o An agency is created within Department of Community Affairs, consisting of the Secretary and eight members appointed by the Governor subject to Senate confirmation. Four members are to be from the home building and finance industry, four are not. No compensation is authorized.
- o Action may be taken by a majority vote of the members. A quorum of five members is needed to conduct business.
- o Department Secretary hires an executive director, who hires technical experts as needed.
- o Powers granted are typical for a body politic and corporate:
  - 1) To sue and be sued.
  - 2) To invest funds.
  - 3) To regulate eligibility to participate in program.
  - 4) To make rules.

Etc.

- o Special powers granted:
  - 1) To purchase residential mortgage loans from lending institutions. The mortgages must be for residential housing for eligible persons, unless such mortgages are not in sufficient amounts in the lending institute's portfolio. Proceeds of the sales must be invested in mortgage loans for eligible persons.
  - 2) To make loans to lending institutions, provided that the proceeds are used to make new mortgages for residential housing for eligible persons.
- o The agency is authorized to use legislative appropriations or surpluses, if so designated, for the following housing development purposes:
  - 1) Make advances to units of state and local government, local housing authorities, etc., for development costs of proposed residential housing projects that will be financed with mortgage loans containing provisions for insured advances. Each advance would have to be repaid in full, with interest at three percent.
  - 2) Make matching grants to units of state and local government and local housing authorities, etc. for carrying out land and building acquisition, relocation, etc. to provide sites for housing.
- o Revenue bonds may be issued to finance and refinance housing and related facilities (subject to provisions of Article 16, Florida Constitution, the State Pond Act, and the provisions of this act). Bonds are to be paid solely from pledged revenue. A debt service reserve account is established from the proceeds of each bond issue equal to the principal interest, etc. coming due in the following fiscal year. A bond may be additionally secured by a pledge of any contribution from the federal government or a pledge of revenue of the agency (e.g., assets, including mortgages and obligations securing mortgages).

- o Bonds are issued by the Division of Bond Finance at a public sale, unless the State Board of Administration waives that requirement. If no bids are received or all bids are rejected, the bonds may be negotiated; however, the terms must be as favorable as those contained in the rejected bids.
- o Property which may be acquired by the agency on foreclosure shall be exempt from taxation by the state and its political subdivisions.
- o The agency shall give preference to low and moderate income persons displaced by governmental action.
- o Any program developed or funded under this act must comply with the antidiscrimination clause.
- o The act shall take effect on the effective date of the constitutional amendment; however, powers provided in the act relating to appointment of members, employment of staff, and adoption of rules may be exercised prior to approval of the amendment.
- o "Eligible persons" are low, moderate, or middle income, requiring assistance. Factors must be taken into account in making eligibility determinations (by rule). They are as follows:
  - 1) Total income available for housing needs.
  - 2) Family size.
  - 3) Cost and condition of available housing facilities.
  - 4) Ability of person to compete in private housing market.
  - 5) Income standards established in federal housing programs.

# DIF .ENCES BETWEEN SB 667 AND PROPOSED COMMITTEE SUBSTITUTE

#### SUMMARY OF THE MAJOR PROGRAMMATIC DIFFERENCE

A new program is added: Mortgage Loans to Sponsors. Sponsors are housing developers. Only multifamily rental projects of four or more units are permitted. Each mortgage loan must: 1) have the initial review, approval, and origination process accomplished by a lending institution; and 2) be serviced by a lending institution. Before a mortgage loan can be made to a sponsor, the agency must: 1) determine that private enterprise unaided is not meeting the need for housing among low, moderate, or middle income persons; and 2) determine that the need for such housing will be alleviated by providing the project.

#### DETAILED LIST OF DIFFERENCES

#### Page(s)

- 3 .... "Bonds" is redefined to authorize only long term obligations.
- 3-4 . . . . "Development Costs" is redefined by adding some costs which are capital assets in accountancy and are capitalized items for tax purposes as determined by the Internal Revenue Service.
- 4-5 . . . "Eligible Persons" is redefined to:
  - 1. Be more specific (e.g., natural persons).
  - 2. Provide an assets test in addition to income.
  - Allow consideration of geographic differences in income when determining eligibility, and of whether the assistance is for rental or homeownership purposes.
  - 6 ... "Mortgage" is redefined, adding privately insured mortgages. With respect to multifamily rental housing, instruments that are accompanied by federal commitments of mortgage interest subsidies and rent supplements (e.g., Sec. 236, Sec. 8) are included.
    - "Local Government" definition is added.
- 6-7 ... "Project" definition is added to mean multifamily housing of four or more units (used in new section regarding the financing of rental units).
  - 7 . . . "Sponsor" definition is added to define the developer of multifamily housing ("project").
    - "Real Property" definition added.
  - 8 . . . . "Pledged revenues" is redefined to emphasize that ad valorem tax revenues will not be pledged for bonds under this act.
    - "Debt service requirements" and "Surpluses" are not needed in the PCS, and are deleted.

#### Page(s)

- 8-10 . . . . . "Authorized Investments" definition added to:
  - Make more specific the collateral security required for Housing Finance Agency investments.
  - Expand the list of authorized investments for HFA funds.
- 10-11 . . . . . . HFA membership section is altered to:
  - Provide that the chairman and vice-chairman shall be elected annually by the agency members.
  - Provide that agency members shall file full and public disclosure of financial interests.
  - 11 . . . . Agency action requires a majority vote of the members present; provided, however, that at least four members vote in the affirmative.
  - 11 • • The Executive Director section is changed to clarify that the director shall be appointed and removed by the DCA Secretary with the advice and consent of the agency.
  - 12-16 . . . . Agency powers are expanded and clarified. The HFA is specifically empowered to:
    - Comply with any condition attached to federal financial assistance, including waiver of the exemption from federal income taxation on interest payable on its bonds.
    - Insure against any loss in connection with any bonds of the agency and the agency's operations.
    - Procure or require the procurement of life insurance or disability insurance to insure repayment of all mortgages.
    - 4. Deal with defaults in a number of ways; provided, however, that the entity servicing the mortgage loan, not the agency, is involved in default proceedings.
    - Execute contracts for the servicing or collection of mortgage loans.
    - 6. Charge fees for making loans.
  - 16-18 . . . . Mortgage Purchase Program--The agency's mortgage purchase powers are almost completely rewritten from SB 667 to clearly provide for purchase of mortgages out of portfolio or through an advance commitment. Additional provisions provide the agency clear and specific protection for mortgages purchased through this program. Lending institutions are held liable for any breach of covenant regarding the eligibility of mortgages.

#### Page(s)

- 19-21 . . . . Loans to Lenders Program--The agency's powers under this program are also rewritten to provide the same type of protection for the agency as in the Mortgage Purchase Program. The agency's power to require collateral security is altered to make it clear that the fair market value of the collateral security shall be no less than 100% of the principal amount of the outstanding loan, with the agency mandated to update at least annually the security amount required.
- 21-23 . . . Loans to Sponsors for Multifamily Housing-This is an entirely new authority. The agency is empowered to provide loans to sponsors for multifamily housing. Private financial institutions must originate and service the loans. The agency must require at least 5% equity for these loans to sponsors. Before such a loan can be made, the agency must first determine that the private sector is not meeting the need for such housing.

The Housing development funds section in SB 667 has been deleted.

- 23-27 . . . Bonds--The bond issuance provisions are revised to provide:
  - For the issuance of only long-term debt (a term of not less than five years nor more than 45 years).
  - That the debt service reserve account must be at least equal to the greatest amount of principal and interest due on an issue in the following fiscal year.
  - 3. That the reference in SB 667 regarding the State Board of Administration's authority to waive the requirement for public sale of bonds is not included in this bill.
  - 4. That bond issues state on their face that they do  $\underline{\text{not}}$  constitute an obligation of the state or of  $\overline{\text{any}}$  local government.
  - 5. That a pledge of the agency is immediately binding and valid (i.e., there is an automatic closing of a pledge).
  - That members of the agency are not personally liable.
  - 27 . . . . . Annual Report—The agency is required to submit an annual financial report to the Governor, Speaker of the House, and the President of the Senate.
- 27-28 . . . . . Conflict of Interest--A new section.
  - 28 . . . . Exemption from taxes--The property of the agency, and income therefrom, shall be exempt from taxation by the state and its political subdivisions.

Preference to Displaced Persons and Anti-Discrimina-tion--Both provisions are deleted from SB 667.

29 . . . . . Corporate Existence--This is a new section which addresses termination of the agency and repayment of outstanding bonds.

#### DETAILED SUMMARY OF SB 667

- page 1, line 27 Definitions are provided.
- page 5, line 3 Legislative findings are provided.
- page 6, line 20

  A Housing Finance Agency is created within the Department of Community Affairs, consisting of the Secretary (voting member) and eight members appointed by the Governor subject to Senate confirmation. Four members are to be from the home building and finance industry, four are not. The chairman is appointed by the Governor, and the vice-chairman is elected by the members. No compensation is authorized.
- page 7, line 23 Five members constitute a quorum. Action requires a majority vote of the members.
- page 7, line 29 Department Secretary hires an executive director, who hires a professional staff.
- page 8, line 6 Powers granted include:
  - a) To sue and be sued.
  - b) To study housing needs in the state.
  - c) To participate in federal housing assistance, insurance, and quarantee programs.
  - d) To provide for the collection and payment of charges in connection with loans and commitments.
  - e) To acquire real and personal property if appropriate to protect any loan.
  - f) To issue bonds.
  - g) To invest funds.
  - h) To regulate eligibility to participate in programs.
  - i) To make rules.
  - j) To contract for consulting services.
  - k) To take legal action against any person receiving a loan or owning any residential housing financed by the agency in order to enforce terms and provisions of contracts between the agency and such person.
  - 1) etc.

#### page 10, line 30 Special powers include:

- a) Mortgage Purchase Program - To purchase residential mortgage loans (as defined on page 4, line 3) from lending institutions. Mortgages must be for residential housing for eligible persons, unless such mortgages are not in sufficient amounts in the lender's portfolio. In any case, proceeds of the sale must be invested in mortgage loans for eligible persons (as defined on page 2, line 25).
- b) Loans-to-Lenders Program - To make loans to, or purchase obligations secured by mortgages from, lending institutions, provided that the proceeds are used to make new mortgages for residential housing for eligible persons. The agency may further require, as additional security, a lien upon

collateral security in such amounts as necessary to assure payment of such loans or securities purchased and the interest thereon. In no event may collateral security be less than 100% of the principal amount of the outstanding loan. The agency has the power to collect and foreclose on collateral securing its loan or purchase of securities.

- page 14, line 19 The agency is authorized to use surpluses (as defined on page 4, line 29) or legislative appropriations, if so designated, for the following housing development purposes:
  - a) To make advances to state or local government entities, local housing authorities, and nonprofit housing corporations to defray the costs of proposed residential housing projects that will be financed with mortgage loans containing provisions for insured advances. Each advance shall be repaid in full, with interest at 3%.
  - b) To make matching grants to state and local government entities, local housing authorities, and nonprofit housing corporations for carrying out land and building acquisition, improvements, relocation, etc. to provide housing sites as part of a local plan of housing assistance.
- page 15, line 26 Revenue bonds may be issued to finance and refinance housing and related facilities. Issuance is subject to provisions of Article 7, section 16, Florida Constitution (proposed amendment, SJR 670), the State Bond Act, and provisions of this act. Bonds are to be payable solely from pledged revenues (as defined on page 4, line 20). A debt service reserve account is established from the proceeds of each bond issue equal to the principal, interest, etc. coming due in the following fiscal year. A bond may be additionally secured by a pledge of any contribution from the federal government or any person, or a pledge of any moneys, income, or revenues of the agency from any source other than ad valorem taxation.
- page 18, line 17

  Bonds are sold at public sale, unless the State Board of Administration waives such requirement. If no bids are received or all bids are rejected, the bonds may be negotiated for sale by the Division of Bond Finance; however, the terms must be as favorable as those contained in the bids rejected at the public sale, or those contained in the notice of public sale if no bids were received at such public sale.
- page 19, line 1 Property acquired by the agency on foreclosure shall not be exempt from taxation by the state and its political subdivisions.
- page 19, line 19 The agency shall give preference to low and moderate income persons displaced by governmental action.
- page 19, line 22 Any program developed or funded under this act must comply with the act's antidiscrimination clause. Procedures of enforcement are provided.
- page 20, line 20 This act shall take effect on the effective date of the constitutional amendment (SJR 670) authorizing the exercise of powers provided herein; however, powers relating to appointment of members, employment of staff, and adoption of rules may be exercised prior to the amendment's passage or defeat in a statewide referendum. Should the constitutional amendment fail, the entire act is repealed.

#### A bill to be entitled

An act relating to housing; creating part VI of chapter 420, Florida Statutes, to establish a Florida Housing Finance Agency; providing legislative findings, definitions, membership, powers and duties; providing special powers relating to mortgages and loans to qualified lending institutions for authorized purposes; providing for grants and advances from a fund established for such purpose; providing for the authorization and issuance of bonds; providing special conditions and procedures; providing for trust funds; providing tax exemptions; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Part VI of Chapter 420, Florida Statutes, consisting of sections 420.501, 420.502, 420.503, 420.511, 420.512, 420.513, 420.521, 420.522, 420.531, 420.541, 420.542, 420.543, 420.544, 420.545, and 420.551, is created to read:

### PART VI FLORIDA HOUSING FINANCE AGENCY

420.501 Short title.--This act shall be known and may be cited as the "Florida Housing Finance Agency Act."

420.502 Legislative findings.--It is hereby found and declared as follows:

(1) The costs of developing, operating and maintaining multi-family rental housing have increased substantially and have thereby contributed to the new construction of such units being less than that necessary for an adequate supply; the

conversion of apartment units to condominiums has also contributed to this condition, and the availability of rental housing has become a significant problem in the state.

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- (2) There exist presently and periodically serious economic dislocations in the construction and building trade industry resulting in substantial unemployment, business losses and bankruptcies and a general deterioration of the economic well-being of Florida residents.
- (3) One major cause of these conditions has been periodic shortages of funds from private sources and failures due to disintermediation in the federal system of financial intermediaries, which shortages have contributed to reductions in construction of new residential housing, and have made the sale and purchase of existing residential housing a virtual impossibility in certain parts of the state.
- (4) There also exists a serious shortage of decent, safe and sanitary housing in the state available to persons and families of low, moderate and middle income, which impairs the economic value of larger areas, characterized by depreciated value, impaired investments, reduced capacity to pay taxes, and lack of new development to meet the needs of area residents and is a menace to health, safety, morals and welfare of the citizens of the state.
- (5) It is necessary to create inducements and opportunities for private and public investment in such activities in this state with appropriate planning, land use and construction policies, necessary for the public welfare.
- (6) A stable supply of adequate funds for housing financing is required to encourage the construction and reconstruction of new and rehabilitated housing in an orderly

and sustained manner and, thereby, to meet the shortage and reduce the results thereof.

agency to encourage the investment of private capital in residential housing through the use of public financing to deal with the problem of disintermediation, to stimulate the construction and rehabilitation of residential housing, to facilitate the purchase and sale of existing residential housing, to provide construction and mortgage loans for projects, to make loans to and purchase mortgage loans from private lending institutions.

420.503 Definitions.--As used in this part, the following words and terms shall have the following meanings unless the context shall indicate another or different meaning or intent:

- (1) "Agency" as used in part VI means the Florida Housing Finance Agency created pursuant to part VI.
  - (2) "State" means the State of Florida.
- (3) "Bonds" means any bonds, debentures, or other evidences of financial indebtedness issued on behalf of the agency under and pursuant to this act, other than notes, interim certificates and other short term obligations.
- (4) "Development costs" means the sum total of all costs incurred in the development of a project which are approved by the agency as reasonable and necessary. Such costs may include, but are not limited to:
- (a) The cost of acquiring real property and any buildings thereon, including payments for options, deposits or contracts to purchase properties.
- (b) The cost of site preparation, demolition and development.

(c) Any expenses relating to the issuance of the agency's bonds.

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- (d) Fees in connection with the planning, execution and financing of the project, such as those of architects, engineers, attorneys, accountants and the agency.
- (e) The cost of studies, surveys, plans and permits, insurance, interest, financing, tax and assessment costs and other operating and carrying costs during construction, rehabilitation or reconstruction of the project.
- (f) The cost of construction, rehabilitation and equipping of the project.
- (g) The cost of land improvements, such as landscaping and off-site improvements, whether such costs are paid in cash, property or services.
- (h) Expenses in connection with initial occupancy of the project.
- (i) A reasonable profit and risk fee in addition to job overhead to the general contractor and, if applicable, the sponsor.
- (j) Allowances established by the agency for working capital, contingency reserves and reserves for any anticipated operating deficits during the first 2 years after completion of the project.
- (k) The cost of such other items, including relocation costs, indemnity and surety bonds, premiums on insurance and fees and expenses of trustees, depositories and paying agents for the agency's bonds, as the agency shall determine to be reasonable and necessary for the development of the project.
- (5) "Eligible persons" means one or more natural persons or a family, irrespective of race, creed, national origin or sex, determined by the agency pursuant to a rule to

be of low, moderate or middle income, requiring such assistance as is made available pursuant to this part on account of insufficient personal or family income to afford decent, safe and sanitary housing income taking into consideration such facts as:

- (a) The amount of the total income and assets of such persons and families available for housing needs.
  - (b) The size of the family.

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- (c) The cost and condition of housing facilities available.
- (d) The ability of such persons and families to compete successfully in the normal private housing market and to pay the amounts at which private enterprise is providing decent, safe and sanitary housing.
- (e) If appropriate, standards established for various federal programs determining eligibility based on income of such persons and families.

The personal or family income so determined by the agency may vary among different areas in the state, in accordance with the size of the family unit and according to whether the determination is for rental or homeownership purposes.

(6) "Lending institution" means any bank or trust company, mortgage banker, savings bank, credit union, national banking association, savings and loan association, building and loan association, insurance company, the Florida Housing Development Corporation, or other financial institution or governmental agency authorized to transact business in this state and which customarily provides service or otherwise aids in the financing of mortgages on real property located in the state.

(7) "Mortgage" means:

(a) A mortgage, mortgage deed, deed of trust, or other instrument:

- 1. Creating a first lien, subject only to such title exceptions as may be acceptable to the agency, on a fee interest in real property located within the state or on a leasehold on such a fee interest which has a remaining term at the time of computation that exceeds the maturity date of the mortgage loan by a number of years determined by the agency to be sufficient to protect its interests; and
- 2. Insured or guaranteed by the United States of America or any agency or instrumentality thereof or by any issuer of private mortgage insurance authorized to do business in the state or, in the case of a project, accompanied by an undertaking, or commitment therefor, by the United States of America or any agency or instrumentality thereof to provide interest subsidies on such mortgage or rent supplements for units in such project or such other subsidy with respect to the mortgage or the project as the agency shall determine will tend to protect its interests and those of the bondholders; or
- (b) A pledge of stock in a cooperative association and a security interest in the related lease.
- (8) "Mortgage loan" means a financial obligation secured by a mortgage.
- (9) "Local government" means a unit of local general purpose government as defined in s. 218.31(2).
- (10) "Project" means any work or improvement located or to be located in the state, including real property, buildings and any other real and personal property, designed and intended for the primary purpose of providing decent, safe and sanitary residential housing for four or more families who

are eligible persons, whether new construction, the acquisition of existing residential housing, or the remodeling, improvements, rehabilitation or reconstruction of existing housing, together with such related nonhousing facilities as the agency determines to be necessary, convenient or desirable.

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- (11) "Sponsor" means any individual, association, corporation, joint venture, partnership, trust, local government or other legal entity or any combination thereof which:
- Has been approved by the agency as qualified to (a) own, construct, acquire, rehabilitate, reconstruct, operate, lease, manage or maintain a project; and
- (b) Except for a local government, has agreed to subject itself to the regulatory powers of the agency.
- (12) "Real property" means all lands, including improvements and fixtures thereon, and property of any nature appurtenant thereto, or used in connection therewith, and every estate, interest and right, legal or equitable, therein, including terms of years and liens by way of judgment, mortgage or otherwise and the indebtedness secured by such liens.
- (13) "Residential housing" means one or more new or existing residential dwelling units located or to be located in the state, including any buildings, land, improvements, equipment, facilities or other real or personal properties which are necessary, in connection therewith, including, but not limited to, related facilities for streets, sewers and utilities.
- (14)"State Bond Act" means ss. 215.57-215.83, as the 31 same may be amended from time to time.

(15) "State Board of Administration" means the State Board of Administration created by and referred to in s. 9, of Art. XII of the State Constitution.

- (16) "Division" means the Division of Bond Finance of the Department of General Services created by and referred to in the State Bond Act.
- (17) "Pledged revenues" means revenues to be derived from the financing of residential housing, mortgages or loan payments and any other revenues or assets that may be legally available to pay the principal of, redemption premium, if any and interest on the bonds derived from sources other than ad valorem taxation, including revenues from other sources or any combination thereof.
- (18) "Authorized investments" means and includes any of the following securities:
- (a) Direct obligations of, or obligations guaranteed by, the United States of America.
- (b) Bonds, debentures, notes or other evidences of indebtedness issued by any of the following: Bank for Cooperatives; Federal Intermediate Credit Banks; Federal Home Loan Banks; Export-Import Bank of the United States; Federal Land Banks; Federal National Mortgage Association; Government National Mortgage Association; Federal Financing Bank; Small Business Administration; or any other agency or instrumentality of the United States of America, created by an Act of Congress, substantially similar to the foregoing in its legal relationship to the United States of America.
- (c) Public housing bonds issued by public housing agencies and fully secured as to the payment of both principal and interest by a pledge of annual contributions under an annual contributions contract or contracts with the United

States of America, and temporary notes, preliminary loan notes or project notes issued by public housing agencies, in each case fully secured as to the payment of both principal and interest by a requisition or payment agreement with the United States of America.

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- (d) Interest-bearing time or demand deposits, certificates of deposit or other similar banking arrangements with any bank, trust company, national banking association or other depositary institution, including any trustee or other fiduciary with respect to the bonds of the agency, provided that:
- 1. Such deposits, certificates and other arrangements are insured to the satisfaction of the agency by the Federal Deposit Insurance Corporation or the Federal Savings and Loan Insurance Corporation;
- 2. Such depositary institution has combined capital and surplus of at least \$10 million and such deposits, certificates and other arrangements are fully secured by obligations described in paragraphs (a) through (c), inclusive, or a combination thereof; or
- 3. Such depositary institution has combined capital and surplus of at least  $$25\ \text{million.}$
- (e) Contracts, for the purchase and sale of obligations described in paragraphs (a) and (b), provided that if the parties with which such contracts are made are not members of the Federal Reserve System or if such parties, including members of the Federal Reserve System, are not required to set aside and otherwise identify, to the satisfaction of the agency, obligations described in paragraph (a) or (b) to such contracts as security or reserve therefor in an amount at least equal to the face value of each such

contract, such obligations shall be delivered to and held by a trustee or other fiduciary with respect to the bonds of the agency during the term of such contracts.

420.511 Agency; creation, membership, terms, expenses.--

- (1) There is hereby created within the Department of Community Affairs a state agency and instrumentality, which shall be a public body corporate and politic, to be known as the "Florida Housing Finance Agency." The agency shall consist of the Secretary of the Department of Community Affairs as an ex officio and voting member and eight members appointed by the Governor subject to confirmation by the Senate from the following:
- (a) One citizen actively engaged in the savings and loan industry.
- (b) One citizen actively engaged in the residential home building industry.
- (c) One citizen actively engaged in the banking or mortgage banking industry.
- (d) One citizen who is a representative of those areas of labor engaged in home building.
- (e) Four citizens of the state who are not members or representatives of the above named groups.
- (2) Of the members first appointed, four shall be designated to serve for a term of 2 years, and four for a term of 4 years from the dates of their appointment, but thereafter members of the agency shall be appointed for a term of 4 years, except that all vacancies shall be filled for the unexpired term.
- (3) The chairman and a vice chairman shall be elected annually by the members thereof. Any additional officers, who

need not be members, as may be deemed necessary by the members of the agency may be designated and elected by the members thereof.

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- (4) A member of the agency shall receive no compensation for his services but shall be entitled to the necessary expenses, including per diem and travel expenses, incurred in the discharge of his duties, as provided by law.
- (5) Each member of the agency shall file full and public disclosure of financial interests at the times and places and in the same manner required of elected constitutional officers under s. 8, Art. II of the State Constitution and any law implementing s. 8, Art. II of the State Constitution.
- 420.512 Meetings, quorum and votes.—The powers of the agency shall be vested in the members thereof in office from time to time. Five members of the agency shall constitute a quorum for the purpose of conducting its business and exercising its powers and for all other purposes. Action may be taken by the agency upon an affirmative vote of a majority of the members present, provided that no action shall be taken by an affirmative vote of less than four members.
- 420.513 Executive director; agents and employees.--The appointment and removal of an executive director shall be by the Secretary of the Department of Community Affairs with the advice and consent of the agency. The executive director shall subsequently employ legal and technical experts and such other agents and employees, permanent and temporary, as the agency may require. The provisions of the state personnel law contained in chapter 110 shall apply, except that no more than 10 policy-making employees of the agency as determined from time to time by the agency may be exempted.

420.521 Powers of the agency.—The agency shall have all the powers necessary or convenient to carry out and effectuate the purposes and provisions of this part, including the following powers which are in addition to all other powers granted by other provisions of this part:

- (1) To sue and be sued; to have a seal; to alter the same at pleasure and to authorize the use of a facsimile thereof; to make and execute contracts and other instruments necessary or convenient to the exercise of the powers of the agency.
- (2) To undertake and carry out studies and analyses of housing needs within the state and ways of meeting such needs upon request of the Governor pursuant to part I of this chapter.
- (3) To participate in federal housing assistance and federal community development, insurance and guarantee programs and to agree and comply with any conditions attached to federal financial assistance including, without limitation, the waiver of exemption from Federal income taxation on interest payable on its bonds, unless expressly prohibited by this act.
- (4) To provide for the collection and payment of fees and charges, regardless of method of payment, in connection with its loans, commitments and servicing; including, but not limited to, reimbursement of costs of financing by the agency, service charges and insurance premiums as the agency shall determine to be reasonable and as shall be approved by the agency.
- (5) To acquire real and personal property, or any interest therein where such acquisition is necessary or appropriate to protect any loan or to participate in any

program in which the agency has an interest; to sell, transfer and convey any such property without regard to the provisions of chapters 253 and 270 to a buyer and in the event that such sale, transfer or conveyance cannot be effected with reasonable promptness or at a reasonable price, to lease such property for occupancy by eligible persons.

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- (6) To borrow money through the issuance of bonds for the purposes provided in this part, to provide for and secure the payment thereof and to provide for the rights of the holders thereof.
- (7) To purchase bonds of the agency out of any funds or moneys of the agency available therefor, and to hold, cancel or resell such bonds.
- (8) To invest any funds held in reserves or sinking funds, or any funds not required for immediate disbursement, in such investments as may be authorized for trust funds under s. 215.47, and in any authorized investments, provided that such investments will be made on behalf of the agency by the State Board of Administration or by another trustee appointed for such purpose.
- (9) To set standards for residential housing financed by the agency under this chapter and to provide for inspections to determine compliance with such standards.
- (10) To contract for and to accept gifts, grants, loans or other aid from the United States Government or any persons or corporation.
- (11) To insure and procure insurance against any loss in connection with any bonds of the agency and the agency's operations, including without limitation:
- (a) The repayment of any loans to mortgage lenders or mortgage loans.

(b) Any project.

(c) Any bonds of the agency, in such amounts and from such insurers, including the federal government, as it may deem necessary or desirable, and to pay any premiums therefor.

- (12) To make rules necessary to carry out the purposes of this part and to exercise any power granted in this part pursuant to the provisions of chapter 120.
- (13) To engage the services of private consultants on a contract basis for rendering professional and technical assistance and advice.
- (14) To make additional conditions respecting the grant of loans or mortgage loans pursuant to this part, including, without limitation, the regulation of eligible persons and the admission of tenants and other occupants or users of projects and residential housing, and to enter into regulatory and other agreements and contracts under the provisions of this part.
- eligible person or sponsor receiving a loan or owning any residential housing financed under the provisions of this part in any court of competent jurisdiction to enforce the provisions of this part or the terms and provisions of any agreement or contract between the agency and such persons; and, in connection with any such action or proceeding, to apply for and accept the appointment by a court of competent jurisdiction of a receiver to take over, manage, operate and maintain such residential housing.
- (16) To procure or require the procurement of a policy or policies of group life insurance or disability insurance, or both, to insure repayment of mortgage loans for residential housing in event of the death or disability of the eligible

person or persons liable therefor, and to pay any premiums therefor.

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(17) To renegotiate any mortgage loan or any purchase agreement with or loan to a lending institution in default; to waive any default or consent to the modification of the terms of any mortgage loan or any purchase agreement with or loan to a lending institution; and to commence, prosecute and enforce a judgment in any action or proceeding to protect or enforce any right conferred upon it by law, mortgage loan, loan agreement or purchase agreement with a lending institution, contract or other agreement, including without limitation foreclosure of the security interest on the property securing such a mortgage loan or loan to a lending institution; provided that any such action or proceeding shall be brought in the name of the entity servicing the mortgage loan on behalf of the agency and not in the name of the agency, and in connection with any such proceeding, to bid for and purchase the property or acquire or take possession thereof and, in such event, complete, administer, pay the principal of and interest on any obligations incurred in connection with such property and dispose of and otherwise deal with such property in such manner as the agency may deem advisable to protect its interests therein.

- (18) To make and execute contracts for the administration, servicing or collection of any mortgage loan or loan agreement or purchase agreement with a mortgage lender and pay the reasonable value of services rendered to the agency pursuant to such contracts.
- (19) To fix, revise from time to time, charge and collect fees and other charges in connection with the making of mortgage loans and loans to mortgage lenders, the

purchasing of mortgage loans and any other services rendered by the agency.

- other instruments necessary or convenient in the exercise of the powers and functions of the agency under this part, including contracts with any persons, firm, corporation, local government, or other entity; and all local governments established under the laws of the state are hereby authorized to enter into and do all things necessary to perform such contracts and otherwise cooperate with the agency to facilitate the accomplishment of purposes of this part.
- (21) To do any and all things necessary or convenient to carry out the purposes of and exercise the powers given and granted in this part.
- 420.522 Special powers; mortgages and loans to lenders.—The agency shall have the special power to:
- (1)(a) Purchase or take assignments of, and enter into commitments to purchase or to take assignments of, mortgage loans and promissory notes accompanying such mortgage loans (including participations therein) from lending institutions acting as a principal or as an agent of the agency, provided that, at or before the time of any such purchase or assignment, each lending institution shall represent and warrant to and convenant with the agency with respect to each mortgage loan to be so purchased or assigned or in which the agency is to purchase a participation that:
- 1. The unpaid principal balance of the mortgage loan and the interest rate thereon have been accurately stated to the agency;
- 2. The amount of the unpaid principal balance is justly due and owing;

3. The lending institution has no notice of the existence of any counterclaim, offset or defense asserted by the mortgagor or his successor in interest;

- 4. The mortgage loan is evidenced by a duly executed promissory note and a duly executed mortgage which has been properly recorded with the appropriate public official;
- 5. The mortgage constitutes a valid first lien on the real property described to the authority subject only to such title exceptions as are specifically described to the agency and as are acceptable to the agency;
- 6. The mortgagor is not in default in the payment of any installment of principal or interest, escrow funds, real property taxes or otherwise in the performance of his obligations under the mortgage documents;
- 7. The improvements to the mortgaged real property are covered by a valid and subsisting policy of insurance issued by a company authorized to issue such policies in the state and providing fire and extended coverage in such amounts as the agency may prescribe by rule;
- 8. The mortgage loan meets the prevailing investment quality standards for such mortgage loans in the state; and
  - 9. Either:

- a. The mortgage loan was originated after such date as the agency shall have specified, for the purpose of selling or assigning such mortgage loan or a participation therein to the agency, and was made to an eligible person to finance the construction, purchase or refinancing of residential housing for occupancy by one to four families all of whom are eligible persons and one of whom is the mortgagor; or
- b. An amount at least equal to the aggregate proceeds received by the lending institution upon such sale or

assignment will be invested by the lending institution in new mortgage loans originated after such date as the agency shall specify and will be made to eligible persons to finance the construction, purchase or refinancing of residential housing for occupancy by one to four families all of whom are eligible persons and one of whom is the mortgagor.

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- (b) Provide, as a condition of any such purchase, that:
- l. Each lending institution shall submit evidence satisfactory to the agency of the making of the new mortgage loans to eligible persons and, in connection therewith, shall permit the agency, through its members, employees and agents, to inspect the books and records of such lending institution; and
- 2. Each lending institution shall be liable to the agency for any damage suffered by the agency by reason of the untruth of any representation or the breach of any warranty or covenant and, in the event that any representation shall prove to be untrue when made or in the event of any breach of warranty or covenant, the lending institution shall, at the option of the agency, repurchase the morgage loan for the original purchase price adjusted for amounts subsequently paid thereon, as the agency may determine.
- (c) Make and enter into contracts and agreements with lending institutions for the servicing and processing of mortgage loans purchased by the agency pursuant to this section.
- (d) Sell, at public or private sale, with or without public biddings, any mortgage or other obligation held by the agency.

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(2)(a) Make loans to lending institutions and purchase from lending institutions obligations issued by such lending institutions and secured by mortgages on residential housing, upon such terms and conditions as the agency may determine, which at a minimum shall include a requirement that an amount at least equal to the proceeds thereof be invested in new mortgage loans originated after such date as the agency shall specify and be made to eligible persons to finance the construction, purchase or refinancing of residential housing for occupancy by one to four families all of whom are eligible persons and one of whom is the mortgagor.

Require that loans to, or obligations purchased from, lending institutions shall be additionally secured as to payment of both principal and interest by a pledge of and lien upon collateral security in such amounts and consisting of such obligations, securities, and mortgage loans as the State Board of Administration shall by resolution determine to be necessary to assure the payment of such loans or securities purchased and the interest thereon as the same become due; provided that in no event shall the fair market value of the collateral security be less than 100 percent of the principal amount of the outstanding loan or obligation, as determined at such time or times, but no less frequently than annually, as the State Board of Administration shall specify. The State Board of Administration may require in the case of any or all lending institutions that any required collateral security be lodged with a bank or trust company located either within or outside the state designated by the agency as custodian therefor. In the absence of such requirement, a lending institution shall, if collateral is to be provided for the 11 loan or obligation purchased, upon receipt of the proceeds

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from the agency, enter into an agreement with the agency containing such provisions as the State Board of Administration shall deem necessary to adequately identify and maintain such collateral and service the same and shall provide that such lending institution shall hold such collateral as an agent for the agency and shall be held accountable as the trustee of an express trust for the application and disposition thereof and the income therefrom solely to the uses and purposes in accordance with the provisions of such agreement. A copy of each such agreement and any revisions or supplements thereto shall be filed with the Secretary of State and no further filing or other action under chapter 679, entitled the Uniform Commercial Code-Secured Transactions, or any other law of the state shall be required to perfect the security interest of the agency in such collateral or any additions thereto or substitutions therefor, and the lien and trust for the benefit of the agency so created shall be binding from and after the time made as against all parties having claims of any kind in tort, contract, or otherwise against such lending institution. loan to a lending institution shall be made and no obligation issued by a lending institution shall be purchased unless such institution shall have certified to the agency that the payment of principal and interest due on the collateral security which shall secure such loan or such obligation shall be sufficient to amortize principal and pay interest on the loan or obligation secured by such collateral. The agency or the State Board of Administration may also establish such additional requirements as shall be deemed necessary with respect to the pledging, assigning, setting aside or holding of such collateral security and the making of substitutions

therefor or additions thereto and the disposition of income and receipts therefrom.

- on any collateral security securing a loan made to, or an obligation purchased from, a lending institution and acquire or take possession of such collateral and sell the same at public or private sale, with or without public bidding, and otherwise deal with such collateral as may be necessary to protect the interest of the agency therein, all subject to any agreement with bendholders.
- (d) Provide, as a condition of any such loan or purchase, that:
- 1. Each lending institution shall submit evidence satisfactory to the agency of the making of the new mortgage loans to eligible persons and, in connection therewith, shall permit the agency, through its members, employees and agents, to inspect the books and records of such lending institution; and
- 2. Each lending institution shall be liable to the agency for any damages suffered by the agency by reason of the untruth of any representation or the breach of any warranty or covenant made in connection with any such loan or purchase.
- (e) Adopt, modify or repeal any additional conditions governing the making of loans to, or purchasing of obligations from, lending institutions and the application of the proceeds thereof.
- (3)(a) Make and participate in the making of, and contract to make or participate in the making of, mortgage loans to sponsors for the purposes of financing development costs of projects, provided that each mortgage loan for a project made by the agency shall:

1. Be evidenced by a properly executed note or other evidence of indebtedness and be secured by a properly recorded mortgage;

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- 2. Provide for regular amortization to pay the mortgage loan in full not later than the expiration of the useful life of the property financed with the proceeds of the mortgage loan as determined by the agency, and in any event not later than 45 years from the date of the mortgage loan;
- 3. Not exceed such percentage of the development costs as the agency may determine pursuant to rule, and in any event not more than 95 percent of such development costs;
- In the event the mortgage loan is also to provide financing for the construction of a project, have each advance thereof insured or guaranteed by the United States of America or any agency or instrumentality thereof;
- 5. Have the initial review, approval and origination process accomplished by a lending institution in accordance with such procedure as the agency may prescribe, which lending institution shall be paid such fees and charges for its services as the agency may determine; and
- 6. Be serviced by such lending institution or other private entity engaged in the business of servicing mortgage loans in the state as the agency shall approve in accordance with such procedures as the agency may prescribe, which servicer shall be paid such fees and charges for its services as the agency may determine.
- (b) Make the following determinations, which must be made before the agency may make a mortgage loan to a sponsor for a project:
- 1. That a significant number of low, moderate or 31 | middle income persons in the local government in which the

project is to be located, or in an area reasonably accessible thereto, are subject to hardship in finding adequate, safe and sanitary housing;

- 2. That private enterprise unaided is not meeting, and cannot reasonably be expected to meet, the need for such housing; and
- 3. That the need for such housing will be alleviated by providing the project.
- (c) Adopt and from time to time modify or repeal rules for governing the making of and participation in loans to sponsors for projects to implement the powers authorized and to achieve the purposes set forth in this part.

420.531 Bonds; purpose, terms, approval, limitations.--

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- (1) The issuance of revenue bonds, as defined in this part to provide sufficient funds to achieve the purposes of this part, pay interest on bonds, and pay all other capital expenditures of the agency incident to and necessary or convenient to carry out the purposes and powers granted by this part, is authorized, subject and pursuant to the provisions of s. 16, Art. VII of the State Constitution and the applicable provisions of this chapter and of the State Bond Act. Revenue bonds, as so defined, shall be payable solely from pledged revenues.
- (2) The State Board of Administration is designated as the state fiscal agency to make the determinations required by s. 16, Art. VII of the State Constitution in connection with the issuance of such bonds.
- (3) All such bonds shall be issued on behalf of the agency by the Division of Bond Finance from time to time, as provided by the State Bond Act, with a term of not less than 5

years nor more than 45 years, and except as otherwise provided
herein, in such principal amounts as shall be necessary to
provide sufficient funds to achieve the purposes of the agency
in carrying out this part VI, and purposes incident thereto.

- (4) There shall be established from the proceeds of each issue of bonds a debt service reserve account in an amount at least equal to the greatest amount of principal and interest to become due on such issue in any ensuing state fiscal year, or an amount at least equal to an average of such annual principal and interest, all as may be determined by the Division of Bond Finance.
  - (5) The provisions of the State Bond Act, including, without limitation, the definitions contained therein, shall be applicable to all bonds issued pursuant to this chapter, where not in conflict with the provisions hereof. In cases of conflict, the provisions of this chapter shall be controlling.
  - (6) Any resolution or resolutions authorizing any bonds issued on behalf of the agency may contain provisions, without limitation, which shall be a part of the contract or contracts with the holders thereof, as to:
  - (a) Pledging all or any part of the income or revenues of the agency to secure the payment of bonds or of any issue thereof, subject to such agreements with holders of bonds as may then exist.
  - (b) Pledging all or any part of the assets of the agency, including mortgages and obligations securing the same, to secure the payment of bonds or of any issue of bonds, subject to such agreements with holders of bonds as may then exist.

(c) The use and disposition of the income from mortgages owned by the agency and payment of the principal of mortgages owned by the agency.

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- (d) The procedure, if any, by which the terms of any contract with holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given.
- (e) Limitations on the amount of moneys to be expended by the agency for its operating expenses.
- (f) Vesting in a trustee or trustees such property, rights, powers and duties in trust as the agency may determine, which may include any or all of the rights, powers and duties of the trustee appointed by the holders of bonds pursuant to this part, and limiting or abrogating the right of holders of bonds to appoint a trustee under this part or limiting the rights, powers and duties of such trustee.
- (g) Defining the acts or omissions to act which shall constitute a default in the obligations and duties of the agency to the holders of bonds in providing for the rights and remedies of holders of bonds in the event of such default, including as a matter of right the appointment of a receiver; provided that such rights and remedies shall not be inconsistent with the general laws of the state and the other provisions of this part.
- (h) Any other matters, of like or different character, which in any way affect the security or protection of holders of bonds.
- (7)(a) The bonds issued on behalf of the agency shall be sold at public sale in the manner provided by the State Bond Act.

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(b) In the event an offer of an issue of bonds at public sale produces no bid, or in the event all bids received are rejected, the division is authorized to negotiate for the sale of such bonds under such rates and terms as are acceptable; provided that no such bonds shall be so sold or delivered on terms less favorable than the terms contained in any bids rejected at the public sale thereof, or the terms contained in the notice of public sale if no bids were received at such public sale.

- (8) All bonds issued on behalf of the agency shall state on the face thereof that they are payable both as to principal and interest solely out of the assets of the agency and do not constitute an obligation, either general or special, of the state or of any local government.
- (9) All bonds issued on behalf of the agency are hereby declared to have all the qualities and incidents of negotiable instruments under the applicable laws of the state.
- (10) It is the intention of the Legislature that any pledge of earnings, revenues or other moneys made by the agency shall be valid and binding from the time when the pledge is made; that the earnings, revenues or other moneys so pledged and thereafter received by the agency shall immediately be subject to the lien of such pledge without any physical delivery thereof or further act, and that the lien of any such pledge shall be valid and binding as against the agency irrespective of whether such parties have notice thereof. Neither the resolution nor any other instrument by which a pledge is created need be recorded or filed pursuant to the Uniform Commercial Code.
- (11) Neither the members of the agency nor any person 31 executing the bonds of the agency shall be liable personally

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on the bonds or be subject to any personal liability or accountability by reason of the issuance thereof.

2.1

420.541 State and local government not liable on bonds or notes.—The bonds of the agency shall not be a debt of the state or of any local government, and neither the state nor any local government shall be liable thereon. The agency shall not have the power to pledge the credit, the revenues or the taxing power of the state or of any local government, and neither the credit, the revenues nor the taxing power of the state or of any local government shall be, or shall be deemed to be, pledged to the payment of any bonds of the agency.

420.542 Annual report.—The agency shall submit to the Governor and the presiding officers of each house of the Legislature, within 6 months after the end of its fiscal year, a complete and detailed report setting forth:

- (1) Its operations and accomplishments;
- (2) Its receipts and expenditures during such fiscal year in accordance with the categories or classifications established by the agency for its operating and capital outlay purposes;
- (3) Its assets and liabilities at the end of its fiscal year and the status of reserve, special or other funds; and
- (4) A schedule of its bonds outstanding at the end of its fiscal year, together with a statement of the principal amounts of bonds issued and redeemed during such fiscal year.

420.543 Conflicts of interest.--

(1) If any member, officer or employee of the agency shall have an interest, either direct or indirect, in any contract to which the agency is, or is to be, a party or in any sponsor or in any lending institution requesting a loan

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from, or offering to sell mortgage loans or obligations to, the agency, such interest shall be disclosed to the agency in writing and shall be set forth in the minutes of the agency. The member, officer or employee having such interest shall not participate in any action by the agency with respect to such contract, sponsor or lending institution.

(2) Nothing in this section shall be deemed or construed to limit the right of any member, officer or employee of the agency to acquire an interest in bonds of the agency or have an interest in any banking institution in which the bonds of the agency are, or are to be, deposited or which is, or is to be, acting as trustee or paying agent under any bond resolution, trust indenture or similar instrument to which the agency is a party.

420.544 Exemption from taxes and eligibility as investment.--

- (1) The property of the agency and the transactions and operations therof, and the income therefrom, shall be exempt from taxation by the state and its political subdivisions.
- (2) All bonds of the agency shall be and constitute legal investments without limitation for all public bodies of this state; for all banks, trust companies, savings banks, savings associations, savings and loan associations and investment companies; for all administrators, executors, trustees and other fiduciaries; for all insurance companies and associations and other persons carrying on an insurance business; and for all other persons whatsoever who are now or may hereafter be authorized to invest in bonds or other obligations of the state and shall be and constitute eligible securities to be deposited as collateral for the security of

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any state, county, municipal or other public funds. This subsection shall be considered as additional and supplemental authority and shall not be limited without specific reference hereto.

420.545 Corporate existence.—The agency and its corporate existence shall continue until terminated by law, provided that no such law shall take effect so long as the agency shall have bonds outstanding, unless adequate provision has been made for the payment thereof. Upon termination of the existence of the agency, all its rights and properties in excess of its obligations shall pass to and be vested in the state.

420.551 Inconsistent provisions of other laws superseded.——Insofar as the provisions of this part are inconsistent with the provisions of any other law, general, special or local, the provisions of this part shall be controlling.

Section 2. This act shall take effect upon approval by the electors of Florida of the creation of section 16, Article VII of the State Constitution relating to bonds for the purposes of this act, except ss. 420.511 through 420.521, inclusive, of section 1, and section 2 which shall take effect upon becoming a law. If the amendment submitted to the electors creating section 16 is rejected, this act shall stand repealed following the date of such election.

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#### DETAILED SUMMARY OF CS/SB 667

Legislative findings are provided.

Definitions are provided.

A Housing Finance Agency is created within the Department of Community Affairs, consisting of the Secretary (voting member) and eight members appointed by the Governor subject to Senate confirmation. Four members are to be from the home building and finance industry, four are not. The chairman and vice-chairman are elected by the members. No compensation is authorized. Members must disclose financial interests.

Five members constitute a quorum. Action requires a majority vote of the members present; provided, however, that at least four members vote in the affirmative.

Department Secretary hires an executive director, who hires a professional staff.

Powers granted include:

- a) To sue and be sued.
- b) To study housing needs in the state.
- c) To participate in federal housing assistance, insurance, and guarantee programs.
- d) To provide for the collection and payment of charges in connection with loans and commitments.
- e) To acquire real and personal property if appropriate to protect any loan.
- f) To issue bonds.
- g) To invest funds.
- h) To regulate eligibility to participate in programs.
- i) To make rules.
- j) To contract for consulting services.
- k) To take legal action against any person receiving a loan or owning any residential housing financed by the agency in order to enforce terms and contracts between the agency and such person.
- To deal with defaults in a number of ways; provided, however, that the entity servicing the mortgage loan, not the agency, is involved in default proceedings.
- m) To charge fees for making loans.
- n) etc.

### Special powers include:

- a) Mortgage Purchase Program To purchase residential mortgage loans from lending institutions. Such purchase is directly out-of-portfolio or through an advance commitment. In any case, proceeds must be used by the lending institution to provide mortgages to eligible persons.
- b) Loans-to-Lenders Program To make loans to, or purchase obligations secured by mortgages from, lending institutions, provided that the proceeds are used to make new mortgages for residential housing for eligible persons. The agency may further require, as additional security, a lien upon collateral security in such amounts as necessary to assure payment of such loans or securities purchased and the interest thereon. In no event may collateral security be less than 100% of the principal amount of the outstanding loan.

c) Loans to Sponsors for Multifamily Housing - To provide loans to sponsors (developers) for multifamily housing. Private financial institutions must originate and service the loans. The agency must require at least 5% equity for these loans to sponsors. Before such a loan can be made, the agency must first determine that the private sector is not meeting the need for such housing.

Revenue bonds may be issued to finance and refinance housing and related facilities. Issuance is subject to provisions of Article 7, section 16, Florida Constitution (proposed amendment, SJR 670), the State Bond Act, and provisions of this act. Bonds are to be payable solely from pledged revenues. A debt service reserve account is established from the proceeds of each bond issue equal to the principal, interest, etc., coming due in the following fiscal year. A bond may be additionally secured by a pledge of any contribution from the federal government or any person, or a pledge of any moneys, income, or revenues of the agency from any source other than ad valorem taxation.

Bonds are sold at public sale. If no bids are received or all bids are rejected, the bonds may be negotiated for sale by the Division of Bond Finance; however, the terms must be as favorable as those contained in the bids rejected at the public sale, or those contained in the notice of public sale if no bids were received at such public sale.

The agency is required to submit an annual financial report to the Governor, Speaker of the House, and the President of the Senate.

Property acquired by the agency on foreclosure shall be exempt from taxation by the state and its political subdivisions.

This act shall take effect on the effective date of the constitutional amendment (SJR 670) authorizing the exercise of powers provided herein; however, powers relating to appointment of members, employment of staff, and adoption of rules may be exercised prior to the amendment's passage or defeat in a statewide referendum. Should the constitutional amendment fail, the entire act is repealed.

DATE	May	22	1980	(RE	sed)

#### SENATE STAFF ANALYSIS AND ECONOMIC IMPACT STATEMENT

ANALYSI STAFF DIRECTOR		REFERENCE	<b>ACTION</b>
ANALYSI MO STAFF DIBECTOR  1. Richardson Burnside DE	1	ECCA	FAV/CS
2	2.	G.O.	
3.	3	W&M	
State Housing Finance Agency		LL Ho. AND SPONSOR: 5/SB 667 by ECCA and enator Stuart	

# I. SUMMARY:

## A. Present Situation:

An increasingly higher percentage of Florida's families are being excluded from the housing market because of rising costs due to inflation, demand, and unprecedented interest rates. In addition, the increasing demand for rental housing by families unable to purchase new homes has reduced the supply of available rental units.

# B. Effect of Proposed Changes:

The bill creates the Florida Housing Finance Agency within the Department of Community Affairs. The agency is authorized to issue revenue bonds to finance housing for persons of low, moderate, and middle income.

SEE ATTACHMENT FOR A DETAILED SUMMARY OF THE BILL.

# II. ECONOMIC IMPACT AND FISCAL NOTE:

## A. Public:

To the extent that the agency is able to purchase mortgages and make loans to lenders and sponsors, additional mortgages will be made available to individuals. This would stimulate the housing industry and related industries.

#### B. Covernment:

It is the federal government which subsidizes tax-exempt municipal bonds by providing an income tax exemption on interest income earned on the bonds. Administrative costs to the agency are covered by proceeds from the revenue bonds.

# III. COMMENTS:

More than 40 states currently operate a housing finance agency of one form or another.

Similar enabling legislation passed in 1976, but the necessary constitutional amendment failed in a statewide referendum by about 49,000 votes, 2-1/2% of the total vote. The Constitutional Revision Commission proposed another housing revenue bond amendment in 1978, which failed in the statewide referendum along with numerous other multisubject proposals.

While no appropriations are included in this bill, the Governor's office has requested a supplemental appropriation of \$250,000 as a loan to enable the agency to begin operation immediately upon approval of the constitutional amendment.

## IV. AMENDMENTS:

None

# STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR SENATE BILL 667

A new authority is added. The agency is empowered to provide loans to sponsors (developers) for multifamily housing. Private financial institutions must originate and service the loans. The agency must require at least 5% equity for these loans to sponsors. Before such a loan can be made, the agency must first determine that the private sector is not meeting the need for such housing.

The members of the Housing Finance Agency must file public disclosure of financial interests.

An annual report requirement is added.

The sections in SB 667 concerning housing development funds, giving preference to displaced persons, and anti-discrimination are deleted.

Committee on Economic Community, & Consumer

Cl4(4-74) (File 2 copies with Committee Substitutes)

submitted to the department for the years 1980, 1931, and 1982. Excessive profits shall be calculated in accordance with section 26 of this act; however, refunds shall only be made for excessive profits realized in the years 1981 and 1982. Thereafter, excessive profits shall be calculated and refunded on the basis of 3 years as set forth in section 26 of this act.

The Committee on Commerce offered the following amendments which were moved by Senator MacKay and adopted:

Amendment 3-On page 39, line 20, after "exchanges" insert: , with one or more offices each,

Amendment 4—On page 41, lines 8-11, strike all of said lines and insert: of fourteen seven members, three appointed by the Insurance Commissioner and Treasurer, three two by the Speaker of the House of Representatives, three and two by the President of the Senate, one by the minority leader of the House of Representatives, one by the minority leader of the Senate, and three by the Governor of Florida, to serve until

The Committee on Commerce offered the following amendments which were moved by Senator MacKay and failed:

Amendment 5—On page 69, lines 11-14, hyphen through all of said lines from "The" to the (.).

Amendment 6—On page 1 in title, line 22, after the semicolon insert: prohibiting any change in the medical fee schedule until the peer review system becomes fully operational;

The Committee on Commerce offered the following amendment which was moved by Senator MacKay and adopted:

Amendment 7—On page 5 in title, line 7, after the semicolon insert: providing for one appointment each by the minority leaders of the Senate and House of Representatives;

On motion by Senator MacKay, by two-thirds vote HB 1677 as amended was read the third time by title, passed and certified to the House. The vote on passage was:

#### Yeas-33

Anderson McClain Stuart Gorman Barron Tobiassen Grizzle McKnight Hair Neal Trask Beard Vogt Williamson Carlucci Hill Peterson Chamberlin Holloway Poole Childers, D. Jenne Scarborough Winn Childers, W. D. Johnston Scott Skinner Fechtel MacKay Maxwell Steinberg Frank

Nays-None

Vote after roll call:

Yea-Myers

By the Committee on Economic, Community and Consumer Affairs and Senators Stuart and Neal—

CS for SB 667—A bill to be entitled An act relating to housing; creating part VI of chapter 420, Florida Statutes, to establish a Florida Housing Finance Agency; providing legislative findings, definitions, membership, powers and duties; providing special powers relating to mortgages and loans to qualified lending institutions for authorized purposes; providing for grants and advances from a fund established for such purpose; providing for the authorization and issuance of bonds; providing special conditions and procedures; providing for trust funds; providing tax exemptions; providing an effective date.

—was read the first time by title and SB 667 was laid on the table.

On motion by Senator Stuart, by two-thirds vote CS for SB 667 was read the second time by title.

Senator Stuart moved the following amendment which was adopted;

Amendment 1—On page 8, line 13, after the word "thereof" insert: , provided that in no event shall the full faith and credit of the state be pledged to secure such revenue bonds

On motion by Senator Stuart, the rules were waived and the Senate reverted to-

## MESSAGES FROM THE HOUSE OF REPRESENTATIVES

The Honorable Philip D. Lewis, President

I am directed to inform the Senate that the House of Representatives has passed as amended CS for HB 830 and requests the concurrence of the Senate.

Allen Morris, Clerk

By the Committee on Community Affairs and Representative McPherson and others—

CS for HB 830—A bill to be entitled An act relating to housing; creating part VI of chapter 420, Florida Statutes, to establish a Florida Housing Finance Agency; providing legislative findings, definitions, membership, powers and duties; providing special powers relating to mortgages and loans to qualified lending institutions for authorized purposes; providing for grants and advances from a fund established for such purpose; providing for the authorization and issuance of bonds; providing special conditions and procedures; providing for trust funds; providing tax exemptions; providing an effective date.

—was read the first time by title. On motion by Senator Stuart, the rules were waived and the bill was placed on the calendar.

#### SPECIAL ORDER, continued

Pending further consideration of CS for SB 667 as amended, on motion by Senator Stuart, CS for HB 830, a companion measure, was substituted for CS for SB 667. On motions by Senator Stuart by two-thirds vote CS for HB 830 was read the second time by title, and by two-thirds vote read the third time by title, passed and certified to the House. The vote on passage was:

## Yeas-31

Anderson Beard Carlucci Chamberlin Childers, D. Childers, W. D.		MacKay Maxwell McClain Neal Peterson Poole	Skinner Stuart Tobiassen Trask Vogt Williamson
			Williamson
Dunn	Jenne	Scarborough	Winn
Fechtel	Johnston	Scott	

Nays-None

Vote after roll call:

Yea-Mvers

CS for SB 667 was laid on the table.

SJR 670—A joint resolution proposing the creation of Section 16 of Article VII of the State Constitution, relating to bonds for housing and related facilities.

-was read the second time by title.

Senator Stuart moved the following amendment which was adopted:

Amendment 1—On page 1, line 27, strike the period and insert: provided that in no event shall the full faith and credit of the state be pledged to secure such revenue bonds.

On motion by Senator Stuart, the rules were waived and the Senate reverted to-

# MESSAGES FROM THE HOUSE OF REPRESENTATIVES

The Honorable Philip D. Lewis, President

I am directed to inform the Senate that the House of Representatives has passed by the required Constitutional three-

- (3) Plan and implement cultural and social activities for visiting foreign heads of state, diplomats, dignitaries and exchange
- (4) Encourage and cooperate with other public and private organizations or groups in their efforts to promote the cultural advantages of Florida.
- (5) Serve as the liaison with all foreign consular and ambassadorial corps, as well as international organizations that are consistent with the purposes of this section.
- (6) Provide, arrange and make expenditures for the achievement for any or all of the purposes specified in this section.
- 15.19 Florida's state protocol officer.--The Secretary of State shall serve as the state's protocol officer. In consultation with the Governor and other governmental officials, the Secretary of State shall develop, maintain, publish and distribute Florida's protocol manual.
- Section 2. There is hereby created the Museum of Florida History Trust Fund to be administered by the Department of State for the purposes set forth in this act.
- Section 3. Paragraphs (d) and (e) are added to subsection (1) of section 267.071, Florida Statutes, to read:
  - 267.071 Bureau of Historical Museums. --
  - (1) It shall be the duty of the Bureau of Historical Museums to:
- (d) Establish and administer a museum store in the Museum of Florida History to provide to the public information and materials relating to museum exhibits, collections, and programs. The store may produce, acquire, and sell craft products, replicas and reproductions of artifacts, documents, and other merchandise relating to historical and cultural resources; and may make a reasonable charge for such merchandise. All profits received from sales shall be deposited to the Museum of Florida History Trust Fund to be used exclusively by the museum for the acquisition and production of exhibits or products for resale in the museum store.
- (e) Support the establishment of a nonprofit organization or association to promote and encourage the knowledge and appreciation of Florida history and the programs of the Museum of Florida History, and to cooperate with historical societies and other organizations to provide funding and promotional support for the programs of the museum. Such organization or association may, with the consent of the bureau, operate the museum store or conduct special events and programs in the museum. All proceeds shall be used to support the programs of the Museum of Florida History.
- Section 4. Subsections (3) and (4) are added to section 267.071, Florida Statutes, to read:
- (3) The museum store of the Museum of Florida History is hereby authorized to enter into agreements and accept credit card payments as compensation for goods and products sold: however, no discount shall be given and no service charge assessed. The bureau is further

authorized to establish accounts in credit card banks for the deposit of credit card sales invoices.

(4) The bureau is authorized to accept gifts and donations, which shall be deposited in the Museum of Florida History Trust Fund to be used exclusively for the acquisition and production of exhibits or for the purchase of Items for resale in the museum store.

Section 5. This act shall take effect upon becoming a law.

Approved by the Governor June 23, 1980.

Filed in Office Secretary of State June 24, 1980.

#### CHAPTER 80-160

#### Senate Bill No. 1041

An act relating to the waters of the state; creating s. 861.045. Florida Statutes, to make it unlawful to fail to stop a boat upon the direction of a law enforcement officer or an attempt to elude such an effective date.

CHAPTER 80-159

e of the State of Florida:

120,519 Florida Statutes, is created to read: attempting to elude a law enforcement

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e operator of any boat plying the knowledge that he has been directed to authorized law enforcement officer, stop in compliance with such directive compliance with such a directive, wil \_\_\_ co liee in an attempt to elude such officer, and any person violating this section is guilty of a misdemeanor of the first degree, punishable as provided in ss. 775.082, 775.083, or 775.084.

Section 2. This act shall take effect October 1, 1980.

Approved by the Governor June 23, 1980.

Filed in Office Secretary of State June 24, 1980.

#### CHAPTER 80-161

#### Committee Substitute for House Bill No. 830

An act relating to housing; creating part VI of chapter 420, Florida Statutes, to establish a Florida Housing Finance Agency; providing legislative findings, definitions, membership, powers and duties; providing special powers relating to mortgages and loans to qualified lending institutions for authorized purposes; providing for grants and advances from a fund established for such purpose; providing for the authorization and issuance of bonds; providing special

.conditions and procedures; providing for trust funds; providing tax exemptions; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Part VI of Chapter 420, Florida Statutes, consisting of sections 420.501, 420.502, 420.503, 420.511, 420.512, 420.513, 420.521, 420.522, 420.531, 420.541, 420.542, 420.543, 420.544, 420.545, and 420.551, is created to read:

PART VI
FLORIDA HOUSING FINANCE AGENCY

420.501 Short title.--This act shall be known and may be cited as the "Florida Housing Finance Agency Act."

420.502 Legislative findings.--It is hereby found and declared as follows:

- (1) The costs of developing, operating and maintaining multi-family rental housing have increased substantially and have thereby contributed to the new construction of such units being less than that necessary for an adequate supply; the conversion of apartment units to condominiums has also contributed to this condition, and the availability of rental housing has become a significant problem in the state.
- (2) There exist presently and periodically serious economic dislocations in the construction and building trade industry resulting in substantial unemployment, business losses and bankruptcies and a general deterioration of the economic well-being of Florida residents.
- (3) One major cause of these conditions has been periodic shortages of funds from private sources and failures due to disintermediation in the federal system of financial intermediaries, which shortages have contributed to reductions in construction of new residential housing, and have made the sale and purchase of existing residential housing a virtual impossibility in certain parts of the state.
- (4) There also exists a serious shortage of decent, safe and sanitary housing in the state available to persons and families of low, moderate and middle income, which impairs the economic value of larger areas, characterized by depreciated value, impaired investments, reduced capacity to pay taxes, and lack of new development to meet the needs of area residents and is a menace to health, safety, morals and welfare of the citizens of the state.
- (5) It is necessary to create inducements and opportunities for private and public investment in such activities in this state with appropriate planning, land use and construction policies, necessary for the public welfare.
- (6) A stable supply of adequate funds for housing financing is required to encourage the construction and reconstruction of new and rehabilitated housing in an orderly and sustained manner and, thereby, to meet the shortage and reduce the results thereof.
- (7) It is necessary to create a state housing finance agency to encourage the investment of private capital in residential housing

through the use of public financing to deal with the problem of disintermediation, to stimulate the construction and rehabilitation of residential housing, to facilitate the purchase and sale of existing residential housing, to provide construction and mortgage loans for projects, to make loans to and purchase mortgage loans from private lending institutions.

420.503 Definitions.--As used in this part, the following words and terms shall have the following meanings unless the context shall indicate another or different meaning or intent:

- (1) "Agency" as used in part VI means the Florida Housing Finance Agency created pursuant to part VI.
  - (2) "State" means the State of Florida.

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- (3) "Bonds" means any bonds, debentures, or other evidences of financial indebtedness issued on behalf of the agency under and pursuant to this act, other than notes, interim certificates and other short term obligations.
- (4) "Development costs" means the sum total of all costs incurred in the development of a project which are approved by the agency as reasonable and necessary. Such costs may include, but are not limited to:
- (a) The cost of acquiring real property and any buildings thereon, including payments for options, deposits or contracts to purchase properties.
  - (b) The cost of site preparation, demolition and development.
  - (c) Any expenses relating to the issuance of the agency's bonds.
- (d) Fees in connection with the planning, execution and financing of the project, such as those of architects, engineers, attorneys, accountants and the agency.
- (e) The cost of studies, surveys, plans and permits, insurance, interest, financing, tax and assessment costs and other operating and carrying costs during construction, rehabilitation or reconstruction of the project.
- (f) The cost of construction, rehabilitation and equipping of the project.
- (g) The cost of land improvements, such as landscaping and offsite improvements, whether such costs are paid in cash, property or services.
  - (h) Expenses in connection with initial occupancy of the project.
- (i) A reasonable profit and risk fee in addition to job overhead to the general contractor and, if applicable, the sponsor.
- (j) Allowances established by the agency for working capital, contingency reserves and reserves for any anticipated operating deficits during the first 2 years after completion of the project.
- (k) The cost of such other items, including relocation costs, indemnity and surety bonds, premiums on insurance and fees and

expenses of trustees, depositories and paying agents for the agency's bonds, as the agency shall determine to be reasonable and necessary for the development of the project.

- (5) "Eligible persons" means one or more natural persons or a family, irrespective of race, creed, national origin or sex, determined by the agency pursuant to a rule to be of low, moderate or middle income, requiring such assistance as is made available pursuant to this part on account of insufficient personal or family income to afford decent, safe and sanitary housing income taking into consideration such facts as:
- (a) The amount of the total income and assets of such persons and families available for housing needs.
  - (b) The size of the family.

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- (c) The cost and condition of housing facilities available.
- (d) The ability of such persons and families to compete successfully in the normal private housing market and to pay the amounts at which private enterprise is providing decent, safe and sanitary housing.
- (e) If appropriate, standards established for various federal programs determining eligibility based on income of such persons and families.

The personal or family income so determined by the agency may vary among different areas in the state, in accordance with the size of the family unit and according to whether the determination is for rental or homeownership purposes.

- (6) "Lending institution" means any bank or trust company, mortgage banker, savings bank, credit union, national banking association, savings and loan association, building and loan association, insurance company, the Florida Housing Development Corporation, or other financial institution or governmental agency authorized to transact business in this state and which customarily provides service or otherwise aids in the financing of mortgages on real property located in the state.
  - (7) "Mortgage" means:
- (a) A mortgage, mortgage deed, deed of trust, or other instrument:
- 1. Creating a first lien, subject only to such title exceptions as may be acceptable to the agency, on a fee interest in real property located within the state or on a leasehold on such a fee interest which has a remaining term at the time of computation that exceeds the maturity date of the mortgage loan by a number of years determined by the agency to be sufficient to protect its interests; and
- 2. Insured or quaranteed by the United States of America or any agency or instrumentality thereof or by any issuer of private mortgage insurance authorized to do business in the state or, in the case of a project, accompanied by an undertaking, or commitment therefor, by the United States of America or any agency or

instrumentality thereof to provide interest subsidies on such mortgage or rent supplements for units in such project or such other subsidy with respect to the mortgage or the project as the agency shall determine will tend to protect its interests and those of the bondholders: or

- (b) A pledge of stock in a cooperative association and a security interest in the related lease.
- (8) "Mortgage loan" means a financial obligation secured by a mortgage.
- (9) "Local government" means a unit of local general purpose government as defined in s. 218.31(2).
- (10) "Project" means any work or improvement located or to be located in the state, including real property, buildings and any other real and personal property, designed and intended for the primary purpose of providing decent, safe and sanitary residential housing for four or more families who are eligible persons, whether new construction, the acquisition of existing residential housing, or the remodeling, improvements, rehabilitation or reconstruction of existing housing, together with such related nonhousing facilities as the agency determines to be necessary, convenient or desirable.
- (11) "Sponsor" means any individual, association, corporation, joint venture, partnership, trust, local government or other legal entity or any combination thereof which:
- (a) Has been approved by the agency as qualified to own, construct, acquire, rehabilitate, reconstruct, operate, lease, manage or maintain a project; and
- (b) Except for a local government, has agreed to subject itself to the regulatory powers of the agency.
- (12) "Real property" means all lands, including improvements and fixtures thereon, and property of any nature appurtenant thereto, or used in connection therewith, and every estate, interest and right, legal or equitable, therein, including terms of years and liens by way of judgment, mortgage or otherwise and the indebtedness secured by such liens.
- (13) "Residential housing" means one or more new or existing residential dwelling units located or to be located in the state, including any buildings, land, improvements, equipment, facilities or other real or personal properties which are necessary, in connection therewith, including, but not limited to, related facilities for streets, sewers and utilities.
- (14) "State Bond Act" means ss. 215.57-215.83, as the same may be amended from time to time.
- (15) "State Board of Administration" means the State Board of Administration created by and referred to in s. 9, of Art. XII of the State Constitution.
- (16) "Division" means the Division of Bond Finance of the Department of General Services created by and referred to in the State Bond Act.

(17) "Pledged revenues" means revenues to be derived from the financing of residential housing, mortgages or loan payments and any other revenues or assets that may be legally available to pay the principal of, redemption premium, if any and interest on the bonds derived from sources other than ad valorem taxation, including revenues from other sources or any combination thereof, provided that in no event shall the full faith and credit of the state be pledged to secure such revenue bonds.

LAWS OF FLORIDA

(18) "Authorized investments" means and includes any of the following securities:

(a) Direct obligations of, or obligations guaranteed by, the United States of America.

(b) Bonds, debentures, notes or other evidences of indebtedness issued by any of the following: Bank for Cooperatives; Federal Intermediate Credit Banks; Federal Home Loan Banks; Export-Import Bank of the United States; Federal Land Banks; Federal National Mortgage Association; Government National Mortgage Association; Federal Financing Bank; Small Business Administration; or any other agency or instrumentality of the United States of America, created by an Act of Congress, substantially similar to the foregoing in its legal relationship to the United States of America.

(c) Public housing bonds issued by public housing agencies and fully secured as to the payment of both principal and interest by a pledge of annual contributions under an annual contributions contract or contracts with the United States of America, and temporary notes, preliminary loan notes or project notes issued by public housing agencies, in each case fully secured as to the payment of both principal and interest by a requisition or payment agreement with the United States of America.

(d) Interest-bearing time or demand deposits, certificates of deposit or other similar banking arrangements with any bank, trust company, national banking association or other depositary institution, including any trustee or other fiduciary with respect to the bonds of the agency, provided that:

1. Such deposits, certificates and other arrangements are insured to the satisfaction of the agency by the Federal Deposit Insurance Corporation or the Federal Savings and Loan Insurance Corporation;

2. Such depositary institution has combined capital and surplus of at least \$10 million and such deposits, certificates and other arrangements are fully secured by obligations described in paragraphs (a) through (c), inclusive, or a combination thereof; or

3. Such depositary institution has combined capital and surplus of at least \$25 million.

(e) Contracts, for the purchase and sale of obligations described in paragraphs (a) and (b), provided that if the parties with which such contracts are made are not members of the Federal Reserve System or if such parties, including members of the Federal Reserve System, are not required to set aside and otherwise identify, to the satisfaction of the agency, obligations described in paragraph (a) or (b) to such contracts as security or reserve therefor in an amount at least equal to the face value of each such contract, such obligations

shall be delivered to and held by a trustee or other fiduciary with respect to the bonds of the agency during the term of such contracts.

420.511 Agency; creation, membership, terms, expenses.--

(1) There is hereby created within the Department of Community Affairs a state agency and instrumentality, which shall be a public body corporate and politic, to be known as the "Florida Housing Finance Agency." The agency shall consist of the Secretary of the Department of Community Affairs as an ex officio and voting member and eight members appointed by the Governor subject to confirmation by the Senate from the following:

(a) One citizen actively engaged in the savings and loan industry.

(b) One citizen actively engaged in the residential home building industry.

(c) One citizen actively engaged in the banking or mortgage banking industry.

(d) One citizen who is a representative of those areas of labor engaged in home building.

(e) Four citizens of the state who are not members or representatives of the above named groups.

(2) Of the members first appointed, four shall be designated to serve for a term of 2 years, and four for a term of 4 years from the dates of their appointment, but thereafter members of the agency shall be appointed for a term of 4 years, except that all vacancies shall be filled for the unexpired term.

(3) The chairman and a vice chairman shall be elected annually by the members thereof. Any additional officers, who need not be members, as may be deemed necessary by the members of the agency may be designated and elected by the members thereof.

(4) A member of the agency shall receive no compensation for his services but shall be entitled to the necessary expenses, including per diem and travel expenses, incurred in the discharge of his duties, as provided by law.

(5) Each member of the agency shall file full and public disclosure of financial interests at the times and places and in the same manner required of elected constitutional officers under s. 8, Art. II of the State Constitution and any law implementing s. 8, Art. II of the State Constitution.

420.512 Meetings, quorum and votes.—The powers of the agency shall be vested in the members thereof in office from time to time. Five members of the agency shall constitute a quorum for the purpose of conducting its business and exercising its powers and for all other purposes. Action may be taken by the agency upon an affirmative vote of a majority of the members present, provided that no action shall be taken by an affirmative vote of less than four members.

420.513 Executive director; agents and employees.--The appointment and removal of an executive director shall be by the

Secretary of the Department of Community Affairs with the advice and consent of the agency. The executive director shall subsequently employ legal and technical experts and such other agents and employees, permanent and temporary, as the agency may require. The provisions of the state personnel law contained in chapter 110 shall apply, except that no more than 10 policy-making employees of the agency as determined from time to time by the agency may be exempted.

- 420.521 Powers of the agency.—The agency shall have all the powers necessary or convenient to carry out and effectuate the purposes and provisions of this part, including the following powers which are in addition to all other powers granted by other provisions of this part:
- (1) To sue and be sued; to have a seal; to alter the same at pleasure and to authorize the use of a facsimile thereof; to make and execute contracts and other instruments necessary or convenient to the exercise of the powers of the agency.
- (2) To undertake and carry out studies and analyses of housing needs within the state and ways of meeting such needs upon request of the Governor pursuant to part I of this chapter.
- (3) To participate in federal housing assistance and federal community development, insurance and guarantee programs and to agree and comply with any conditions attached to federal financial assistance including, without limitation, the waiver of exemption from Federal income taxation on interest payable on its bonds, unless expressly prohibited by this act.
- (4) To provide for the collection and payment of fees and charges, regardless of method of payment, in connection with its loans, commitments and servicing; including, but not limited to, reimbursement of costs of financing by the agency, service charges and insurance premiums as the agency shall determine to be reasonable and as shall be approved by the agency.
- (5) To acquire real and personal property, or any interest therein where such acquisition is necessary or appropriate to protect any loan or to participate in any program in which the agency has an interest; to sell, transfer and convey any such property without regard to the provisions of chapters 253 and 270 to a buyer and in the event that such sale, transfer or conveyance cannot be effected with reasonable promptness or at a reasonable price, to lease such property for occupancy by eligible persons.
- (6) To borrow money through the issuance of bonds for the purposes provided in this part, to provide for and secure the payment thereof and to provide for the rights of the holders thereof.
- (7) To purchase bonds of the agency out of any funds or moneys of the agency available therefor, and to hold, cancel or resell such bonds.
- (8) To invest any funds held in reserves or sinking funds, or any funds not required for immediate disbursement, in such investments as may be authorized for trust funds under s. 215.47, and in any authorized investments, provided that such investments will be made on behalf of the agency by the State Board of Administration or by another trustee appointed for such purpose.

- (9) To set standards for residential housing financed by the agency under this chapter and to provide for inspections to determine compliance with such standards.
- (10) To contract for and to accept gifts, grants, loans or other aid from the United States Government or any persons or corporation.
- (11) To insure and procure insurance against any loss in connection with any bonds of the agency and the agency's operations, including without limitation:
- (a) The repayment of any loans to mortgage lenders or mortgage loans.
  - (b) Any project.

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- (c) Any bonds of the agency, in such amounts and from such insurers, including the federal government, as it may deem necessary or desirable, and to pay any premiums therefor.
- (12) To make rules necessary to carry out the purposes of this part and to exercise any power granted in this part pursuant to the provisions of chapter 120.
- (13) To engage the services of private consultants on a contract basis for rendering professional and technical assistance and advice.
- (14) To make additional conditions respecting the grant of loans or mortgage loans pursuant to this part, including, without limitation, the regulation of eligible persons and the admission of tenants and other occupants or users of projects and residential housing, and to enter into regulatory and other agreements and contracts under the provisions of this part.
- (15) To institute any action or proceeding against any eligible person or sponsor receiving a loan or owning any residential housing financed under the provisions of this part in any court of competent jurisdiction to enforce the provisions of this part or the terms and provisions of any agreement or contract between the agency and such persons; and, in connection with any such action or proceeding, to apply for and accept the appointment by a court of competent jurisdiction of a receiver to take over, manage, operate and maintain such residential housing.
- (16) To procure or require the procurement of a policy or policies of group life insurance or disability insurance, or both, to insure repayment of mortgage loans for residential housing in event of the death or disability of the eligible person or persons liable therefor, and to pay any premiums therefor.
- (17) To renegotiate any mortgage loan or any purchase agreement with or loan to a lending institution in default; to waive any default or consent to the modification of the terms of any mortgage loan or any purchase agreement with or loan to a lending institution; and to commence, prosecute and enforce a judgment in any action or proceeding to protect or enforce any right conferred upon it by law, mortgage loan, loan agreement or purchase agreement with a lending institution, contract or other agreement, including without limitation foreclosure of the security interest on the property securing such a mortgage loan or loan to a lending institution; provided that any such action or proceeding shall be brought in the

name of the entity servicing the mortgage loan on behalf of the agency and not in the name of the agency, and in connection with any such proceeding, to bid for and purchase the property or acquire or take possession thereof and, in such event, complete, administer, pay the principal of and interest on any obligations incurred in connection with such property and dispose of and otherwise deal with such property in such manner as the agency may deem advisable to protect its interests therein.

- (18) To make and execute contracts for the administration, servicing or collection of any mortgage loan or loan agreement or purchase agreement with a mortgage lender and pay the reasonable value of services rendered to the agency pursuant to such contracts.
- (19) To fix, revise from time to time, charge and collect fees and other charges in connection with the making of mortgage loans and loans to mortgage lenders, the purchasing of mortgage loans and any other services rendered by the agency.
- (20) To make and execute agreements, contracts and other instruments necessary or convenient in the exercise of the powers and functions of the agency under this part, including contracts with any persons, firm, corporation, local government, or other entity; and all local governments established under the laws of the state are hereby authorized to enter into and do all things necessary to perform such contracts and otherwise cooperate with the agency to facilitate the accomplishment of purposes of this part.
- (21) To do any and all things necessary or convenient to carry out the purposes of and exercise the powers given and granted in this part.
- 420.522 Special powers; mortgages and loans to lenders.--The agency shall have the special power to:
- (1)(a) Purchase or take assignments of, and enter into commitments to purchase or to take assignments of, mortgage loans and promissory notes accompanying such mortgage loans (including participations therein) from lending institutions acting as a principal or as an agent of the agency, provided that, at or before the time of any such purchase or assignment, each lending institution shall represent and warrant to and convenant with the agency with respect to each mortgage loan to be so purchased or assigned or in which the agency is to purchase a participation that:
- 1. The unpaid principal balance of the mortgage loan and the interest rate thereon have been accurately stated to the agency;
- 2. The amount of the unpaid principal balance is justly due and owing:
- 3. The lending institution has no notice of the existence of any counterclaim, offset or defense asserted by the mortgagor or his successor in interest:
- 4. The mortgage loan is evidenced by a duly executed promissory note and a duly executed mortgage which has been properly recorded with the appropriate public official;
- 5. The mortgage constitutes a valid first lien on the real property described to the authority subject only to such title

exceptions as are specifically described to the agency and as are acceptable to the agency;

- 6. The mortgagor is not in default in the payment of any installment of principal or interest, escrow funds, real property taxes or otherwise in the performance of his obligations under the mortgage documents:
- 7. The improvements to the mortgaged real property are covered by a valid and subsisting policy of insurance issued by a company authorized to issue such policies in the state and providing fire and extended coverage in such amounts as the agency may prescribe by rule:
- 8. The mortgage loan meets the prevailing investment quality standards for such mortgage loans in the state; and

#### 9. Either:

- a. The mortgage loan was originated after such date as the agency shall have specified, for the purpose of selling or assigning such mortgage loan or a participation therein to the agency, and was made to an eligible person to finance the construction, purchase or refinancing of residential housing for occupancy by one to four families all of whom are eligible persons and one of whom is the mortgagor; or
- b. An amount at least equal to the aggregate proceeds received by the lending institution upon such sale or assignment will be invested by the lending institution in new mortgage loans originated after such date as the agency shall specify and will be made to eliqible persons to finance the construction, purchase or refinancing of residential housing for occupancy by one to four families all of whom are eligible persons and one of whom is the mortgagor.
  - (b) Provide, as a condition of any such purchase, that:
- 1. Each lending institution shall submit evidence satisfactory to the agency of the making of the new mortgage loans to eligible persons and, in connection therewith, shall permit the agency, through its members, employees and agents, to inspect the books and records of such lending institution; and
- 2. Each lending institution shall be liable to the agency for any damage suffered by the agency by reason of the untruth of any representation or the breach of any warranty or covenant and, in the event that any representation shall prove to be untrue when made or in the event of any breach of warranty or covenant, the lending institution shall, at the option of the agency, repurchase the morgage loan for the original purchase price adjusted for amounts subsequently paid thereon, as the agency may determine.
- (c) Make and enter into contracts and agreements with lending institutions for the servicing and processing of mortgage loans purchased by the agency pursuant to this section.
- (d) Sell, at public or private sale, with or without public biddings, any mortgage or other obligation held by the agency.
- (2)(a) Make loans to lending institutions and purchase from lending institutions obligations issued by such lending institutions

and secured by mortgages on residential housing, upon such terms and conditions as the agency may determine, which at a minimum shall include a requirement that an amount at least equal to the proceeds thereof be invested in new mortgage loans originated after such date as the agency shall specify and be made to eligible persons to finance the construction, purchase or refinancing of residential housing for occupancy by one to four families all of whom are eligible persons and one of whom is the mortgagor.

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(b) Require that loans to, or obligations purchased from, lending institutions shall be additionally secured as to payment of both principal and interest by a pledge of and lien upon collateral security in such amounts and consisting of such obligations, securities, and mortgage loans as the State Board of Administration shall by resolution determine to be necessary to assure the payment of such loans or securities purchased and the interest thereon as the same become due; provided that in no event shall the fair market value of the collateral security be less than 100 percent of the principal amount of the outstanding loan or obligation, as determined at such time or times, but no less frequently than annually, as the State Board of Administration shall specify. The State Board of Administration may require in the case of any or all lending institutions that any required collateral security be lodged with a bank or trust company located either within or outside the state designated by the agency as custodian therefor. In the absence of such requirement, a lending institution shall, if collateral is to be provided for the loan or obligation purchased, upon receipt of the proceeds from the agency, enter into an agreement with the agency containing such provisions as the State Board of Administration shall deem necessary to adequately identify and maintain such collateral and strvice the same and shall provide that such lending institution shall hold such collateral as an agent for the agency and shall be held accountable as the trustee of an express trust for the application and disposition thereof and the income therefrom solely to the uses and purposes in accordance with the provisions of such agreement. A copy of each such agreement and any revisions or supplements thereto shall be filed with the Secretary of State and no further filing or other action under chapter 679, entitled the Uniform Commercial Code-Secured Transactions, or any other law of the state shall be required to perfect the security interest of the agency in such collateral or any additions thereto or substitutions therefor, and the lien and trust for the benefit of the agency so created shall be binding from and after the time made as against all parties having claims of any kind in tort, contract, or otherwise against such lending institution. No loan to a lending institution shall be made and no obligation issued by a lending institution shall be purchased unless such institution shall have certified to the agency that the payment of principal and interest due on the collateral security which shall secure such loan or such obligation shall be sufficient to amortize principal and pay interest on the loan or obligation secured by such collateral. The agency or the State Board of Administration may also establish such additional requirements as shall be deemed necessary with respect to the pledging, assigning, setting aside or holding of such collateral security and the making of substitutions therefor or additions thereto and the disposition of income and receipts therefrom.

(c) Collect, enforce the collection of, and foreclose on any collateral security securing a loan made to, or an obligation purchased from, a lending institution and acquire or take possession of such collateral and sell the same at public or private sale, with

or without public bidding, and otherwise deal with such collateral as may be necessary to protect the interest of the agency therein, all subject to any agreement with bondholders.

- (d) Provide, as a condition of any such loan or purchase, that:
- 1. Each lending institution shall submit evidence satisfactory to the agency of the making of the new mortgage loans to eligible persons and, in connection therewith, shall permit the agency, through its members, employees and agents, to inspect the books and records of such lending institution; and
- 2. Each lending institution shall be liable to the agency for any damages suffered by the agency by reason of the untruth of any representation or the breach of any warranty or covenant made in connection with any such loan or purchase.
- (e) Adopt, modify or repeal any additional conditions governing the making of loans to, or purchasing of obligations from, lending institutions and the application of the proceeds thereof.
- (3)(a) Make and participate in the making of, and contract to make or participate in the making of, mortgage loans to sponsors for the purposes of financing development costs of projects, provided that each mortgage loan for a project made by the agency shall:
- 1. Be evidenced by a properly executed note or other evidence of indebtedness and be secured by a properly recorded mortgage;
- 2. Provide for regular amortization to pay the mortgage loan in full not later than the expiration of the useful life of the property financed with the proceeds of the mortgage loan as determined by the agency, and in any event not later than 45 years from the date of the mortgage loan;
- 3. Not exceed such percentage of the development costs as the agency may determine pursuant to rule, and in any event not more than 95 percent of such development costs;
- 4. In the event the mortgage loan is also to provide financing for the construction of a project, have each advance thereof insured or guaranteed by the United States of America or any agency or instrumentality thereof:
- 5. Have the initial review, approval and origination process accomplished by a lending institution in accordance with such procedure as the agency may prescribe, which lending institution shall be paid such fees and charges for its services as the agency may determine; and
- 6. Be serviced by such lending institution or other private entity engaged in the business of servicing mortgage loans in the state as the agency shall approve in accordance with such procedures as the agency may prescribe, which servicer shall be paid such fees and charges for its services as the agency may determine.
- (b) Make the following determinations, which must be made before the agency may make a mortgage loan to a sponsor for a project:
- 1. That a significant number of low, moderate or middle income persons in the local government in which the project is to be

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located, or in an area reasonably accessible thereto, are subject to hardship in finding adequate, safe and sanitary housing;

- 2. That private enterprise unaided is not meeting, and cannot reasonably be expected to meet, the need for such housing; and
- 3. That the need for such housing will be alleviated by providing the project.
- (c) Adopt and from time to time modify or repeal rules for governing the making of and participation in loans to sponsors for projects to implement the powers authorized and to achieve the purposes set forth in this part.
  - 420.531 Bonds; purpose, terms, approval, limitations.--
- (1) The issuance of revenue bonds, as defined in this part to provide sufficient funds to achieve the purposes of this part, pay interest on bonds, and pay all other capital expenditures of the agency incident to and necessary or convenient to carry out the purposes and powers granted by this part, is authorized, subject and pursuant to the provisions of s. 16, Art. VII of the State Constitution and the applicable provisions of this chapter and of the State Bond Act. Revenue bonds, as so defined, shall be payable solely from pledged revenues.
- (2) The State Board of Administration is designated as the state fiscal agency to make the determinations required by s. 16, Art. VII of the State Constitution in connection with the issuance of such bonds.
- (3) All such bonds shall be issued on behalf of the agency by the Division of Bond Finance from time to time, as provided by the State Bond Act, with a term of not less than 5 years nor more than 45 years, and except as otherwise provided herein, in such principal amounts as shall be necessary to provide sufficient funds to achieve the purposes of the agency in carrying out this part VI, and purposes incident thereto.
- (4) There shall be established from the proceeds of each issue of bonds a debt service reserve account in an amount at least equal to the greatest amount of principal and interest to become due on such issue in any ensuing state fiscal year, or an amount at least equal to an average of such annual principal and interest, all as may be determined by the Division of Bond Finance.
- (5) The provisions of the State Bond Act, including, without limitation, the definitions contained therein, shall be applicable to all bonds issued pursuant to this chapter, where not in conflict with the provisions hereof. In cases of conflict, the provisions of this chapter shall be controlling.
- (6) Any resolution or resolutions authorizing any bonds issued on behalf of the agency may contain provisions, without limitation, which shall be a part of the contract or contracts with the holders thereof, as to:
- (a) Pledging all or any part of the income or revenues of the agency to secure the payment of bonds or of any issue thereof, 'subject to such agreements with holders of bonds as may then exist.

- (b) Pledging all or any part of the assets of the agency, including mortgages and obligations securing the same, to secure the payment of bonds or of any issue of bonds, subject to such agreements with holders of bonds as may then exist.
- (c) The use and disposition of the income from mortgages owned by the agency and payment of the principal of mortgages owned by the agency.
- (d) The procedure, if any, by which the terms of any contract with holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given.
- (e) Limitations on the amount of moneys to be expended by the agency for its operating expenses.
- (f) Vesting in a trustee or trustees such property, rights, powers and duties in trust as the agency may determine, which may include any or all of the rights, powers and duties of the trustee appointed by the holders of bonds pursuant to this part, and limiting or abrogating the right of holders of bonds to appoint a trustee under this part or limiting the rights, powers and duties of such trustee.
- (g) Defining the acts or omissions to act which shall constitute a default in the obligations and duties of the agency to the holders of bonds in providing for the rights and remedies of holders of bonds in the event of such default, including as a matter of right the appointment of a receiver; provided that such rights and remedies shall not be inconsistent with the general laws of the state and the other provisions of this part.
- (h) Any other matters, of like or different character, which in any way affect the security or protection of holders of bonds.
- (7)(a) The bonds issued on behalf of the agency shall be sold at public sale in the manner provided by the State Bond Act.
- (b) In the event an offer of an issue of bonds at public sale produces no bid, or in the event all bids received are rejected, the division is authorized to negotiate for the sale of such bonds under such rates and terms as are acceptable; provided that no such bonds shall be so sold or delivered on terms less favorable than the terms contained in any bids rejected at the public sale thereof, or the terms contained in the notice of public sale if no bids were received at such public sale.
- (8) All bonds issued on behalf of the agency shall state on the face thereof that they are payable both as to principal and interest solely out of the assets of the agency and do not constitute an obligation, either general or special, of the state or of any local government.
- (9) All bonds issued on behalf of the agency are hereby declared to have all the qualities and incidents of negotiable instruments under the applicable laws of the state.
- (10) It is the intention of the Legislature that any pledge of earnings, revenues or other moneys made by the agency shall be valid and binding from the time when the pledge is made; that the earnings,

revenues or other moneys so pledged and thereafter received by the agency shall immediately be subject to the lien of such pledge without any physical delivery thereof or further act, and that the lien of any such pledge shall be valid and binding as against the agency irrespective of whether such parties have notice thereof. Neither the resolution nor any other instrument by which a pledge is created need be recorded or filed pursuant to the Uniform Commercial Code.

- (11) Neither the members of the agency nor any person executing the bonds of the agency shall be liable personally on the bonds or be subject to any personal liability or accountability by reason of the issuance thereof.
- 420.541 State and local government not liable on bonds or notes.—The bonds of the agency shall not be a debt of the state or of any local government, and neither the state nor any local government shall be liable thereon. The agency shall not have the power to pledge the credit, the revenues or the taxing power of the state or of any local government, and neither the credit, the revenues nor the taxing power of the state or of any local government shall be, or shall be deemed to be, pledged to the payment of any bonds of the agency.
- 420.542 Annual report.—The agency shall submit to the Governor and the presiding officers of each house of the Legislature, within 6 months after the end of its fiscal year, a complete and detailed report setting forth:
  - (1) Its operations and accomplishments:
- (2) Its receipts and expenditures during such fiscal year in accordance with the categories or classifications established by the agency for its operating and capital outlay purposes:
- (3) Its assets and liabilities at the end of its fiscal year and the status of reserve, special or other funds; and
- (4) A schedule of its bonds outstanding at the end of its fiscal year, together with a statement of the principal amounts of bonds issued and redeemed during such fiscal year.
  - 420.543 Conflicts of interest.--
- (1) If any member, officer or employee of the agency shall have an interest, either direct or indirect, in any contract to which the agency is, or is to be, a party or in any sponsor or in any lending institution requesting a loan from, or offering to sell mortgage loans or obligations to, the agency, such interest shall be disclosed to the agency in writing and shall be set forth in the minutes of the agency. The member, officer or employee having such interest shall not participate in any action by the agency with respect to such contract, sponsor or lending institution.
- (2) Nothing in this section shall be deemed or construed to limit the right of any member, officer or employee of the agency to acquire an interest in bonds of the agency or have an interest in any banking institution in which the bonds of the agency are, or are to be, deposited or which is, or is to be, acting as trustee or paying agent under any bond resolution, trust indenture or similar instrument to which the agency is a party.

- 420.544 Exemption from taxes and eligibility as investment.--
- (1) The property of the agency and the transactions and operations therof, and the income therefrom, shall be exempt from taxation by the state and its political subdivisions.
- (2) All bonds of the agency shall be and constitute legal investments without limitation for all public bodies of this state; for all banks, trust companies, savings banks, savings associations, savings and loan associations and investment companies; for all administrators, executors, trustees and other fiduciaries; for all insurance companies and associations and other persons carrying on an insurance business; and for all other persons whatsoever who are now or may hereafter be authorized to invest in bonds or other obligations of the state and shall be and constitute eligible securities to be deposited as collateral for the security of any state, county, municipal or other public funds. This subsection shall be considered as additional and supplemental authority and shall not be limited without specific reference hereto.
- 420.545 Corporate existence.—The agency and its corporate existence shall continue until terminated by law, provided that no such law shall take effect so long as the agency shall have bonds outstanding, unless adequate provision has been made for the payment thereof. Upon termination of the existence of the agency, all its rights and properties in excess of its obligations shall pass to and be vested in the state.
- 420.551 Inconsistent provisions of other laws superseded.--Insofar as the provisions of this part are inconsistent with the provisions of any other law, general, special or local, the provisions of this part shall be controlling.
- Section 2. This act shall take effect upon approval by the electors of Florida of the creation of section 16, Article VII of the State Constitution relating to bonds for the purposes of this act, except ss. 420.511 through 420.521, inclusive, of section 1, and section 2 which shall take effect upon becoming a law. If the amendment submitted to the electors creating section 16 is rejected, this act shall stand repealed following the date of such election.

Approved by the Governor June 23, 1980.

Filed in Office Secretary of State June 24, 1980.

#### CHAPTER 80-162

Committee Substitute for House Bill No. 874

An act relating to saltwater fishing; creating a Saltwater Fisheries Study and Advisory Council; providing for membership and duties; providing for development of a comprehensive saltwater fishery conservation and management policy; providing for public hearings; providing for coordination with federal councils and interstate commissions; providing effective and expiration dates.

Be It Enacted by the Legislature of the State of Florida: