



Article Environmental Justice Assessment of Fine Particles, Ozone, and Mercury over the Pearl River Delta Region, China

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Abstract: Assessment of environmental justice (EJ, a concept related to the distributional fairness of environmental risks) is a crucial component in environmental risk management. However, the risks associated with air pollutants and toxins have rarely been evaluated jointly. Therefore, using an approach integrating modeling, data fusion, and health benefits analysis, we performed an EJ assessment on the mortalities caused by fine particle ($PM_{2,5}$) and ozone (O_3) concentrations and mercury (Hg) deposition over the Pearl River Delta (PRD) region. The concentration index (CI) was used to measure EJ in low-income distributions and age structures, and a larger value implied a greater EJ issue. The results revealed that the CIs of PM_{2.5}, O₃, and Hg were 0.35, 0.32, and 0.16, respectively, based on the percentage of the low-income population, and 0.39, 0.36, and 0.23, respectively, based on the elderly and children, indicating that environmental injustice was more prominent for PM2.5 and more reflected in the elderly and children. The center (e.g., Guangzhou) and some marginal areas (e.g., northeast of Jiangmen) in the PRD were overburdened areas with PM2.5, O₃, and Hg pollution due to their intensive source emissions. Moreover, cumulative environmental risk (CER) corrected by population vulnerability exhibited significant differences among the cities; for example, cumulative environmental risk scores (CERSs) in Jiangmen, Huizhou, and Zhaoqing were 14.18 to 32.98 times higher than that in Shenzhen. Hence, the implementation of multipollutant control policies for local PM2.5, O3, and Hg in overburdened areas is recommended to further promote EJ in the PRD.

Keywords: environmental justice; environmental risk; fine particles; ozone; mercury deposition; environmental vulnerable group

1. Introduction

Environmental justice (EJ) is the fair treatment and meaningful involvement of all groups in environmental activities [1]. EJ issues, usually exhibited as the unequal distribution of environmental risks and benefits, will result in obvious health disparities between different groups (e.g., low-income versus wealthy groups) [2–4]. With rapid economic development and industrial transfer, there is an increasing gap among different social groups, especially in developing countries such as China, making EJ problems gradually prominent [5,6]. To address EJ issues and achieve the balanced and sustainable development of society and the ecoenvironment [7,8], it is necessary to conduct an EJ assessment for environmental risks of major pollutants.



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A series of related studies have been conducted since the 1980s in the United States [4,9], in which wide-ranging political, socioeconomic, and discriminatory forces, combined with spatial patterns of industrialization and development, were found to segregate people of color (including low-income groups) into communities with higher indices of urban poverty and material deprivation [10,11]. Furthermore, most of these communities are located near sources of pollutant emissions, such as placing waste sites, industrial areas, highways, etc. [12,13]. Hence, those minorities and low-income groups disproportionately endure a higher share of environmental exposure risks [12,14–16]; in addition, they are affected by unfavorable factors such as persistent poverty and a lack of health care, resulting in obvious health disparities between them and advantageous populations [17,18]. For example, infant mortality rates for nonHispanic blacks and indigenous residents are 2.35 and 1.97 times higher than that for nonHispanic whites, respectively [19], and life expectancies for nonHispanic white males and white females are 4.9 and 3.1 years higher than that for nonHispanic black males and black females, respectively [20]. EJ-related research initiated in China in the last 10 years [21] is currently in the exploratory stage. Existing studies have mainly focused on the unequal distribution of environmental resources [22,23], the differences in pollution burdens between urban and rural residents [21,24], and pollution transfer due to industry migration or trade [25–27]. Research considering both criteria—air pollutants and air toxins—is seldom reported in EJ-related publications.

The Pearl River Delta (PRD), one of the typical city clusters in China, has experienced deteriorating air quality during China's 13th Five-Year Plan (2016~2020), especially in 2017 (Supplementary Materials, Table S1) when concentrations of $PM_{2.5}$ and O_3 exceeded the WHO's guidelines by 220% and 51%, at 151 µg/m³ and 32 µg/m³, respectively [28]. Moreover, in terms of air toxins, the concentration of total gaseous mercury (TGM) was about twice the background Northern Hemisphere concentration of 1.5 ng/m³ [29–31]. High $PM_{2.5}$ and O_3 levels can endanger public health with respiratory disease, cardiovascular disease, and lung cancer [32–34], and intensive atmospheric mercury can also be deposited into soil and water bodies and then enter the human body along the food chain, attacking the heart and lowering the intelligence quotient of the fetus [35–37].

Accordingly, in this presented paper, the intercity differences in mortalities attributed to PM_{2.5} and O₃ concentrations and Hg deposition fluxes in 2017 are explored, using the economically developed PRD region of China as an example. The assessment process and results are expected to assist policymakers in characterizing environmental hazards and social vulnerability for environmental risk management.

2. Materials and Methods

The process for EJ assessment of $PM_{2.5}$ - and O_3 -related mortalities and Hg deposition flux over the PRD is shown in Figure 1. First, the 2017 meteorological conditions were simulated using the Weather Research and Forecasting Model (WRF, http://www2.mmm. ucar.edu/wrf/ (accessed on 30 June 2021)) to drive the Community Multiscale Air Quality Model (CMAQ, http://www.epa.gov/cmaq (accessed on 30 June 2021)) simulations for PM_{2.5}, O_3 , and Hg. Second, the simulation results of PM_{2.5} and O_3 were fused with the monitoring data to improve simulation accuracy utilizing the data fusion (DF) tool [38], and the fused data subsequently flowed into the Environmental Benefits Mapping and Analysis Program—Community Edition (BenMAP-CE) to assess premature mortality attributed to PM_{2.5} and O_3 [39]. Finally, based on the BenMAP-CE results, Hg deposition flux, and selected demographic vulnerability indicators, injustices in the distribution of mortalities caused by PM_{2.5}, O_3 , and Hg deposition over the PRD and the cumulative environmental risk score (CERS) of PM_{2.5}, O_3 , and Hg in different cities were comprehensively assessed.



Figure 1. Flowchart for EJ assessment of PM_{2.5}- and O₃-attributable mortalities and Hg deposition: EI, emission inventory; EI-Hg, emission inventory of Hg.

2.1. PM_{2.5}, O₃, and Hg Simulations

Considering the spatial and temporal continuity of air quality data, the WRF-CMAQ system was constructed to simulate the concentration or deposition of PM_{2.5}, O₃, and Hg, and the DF was adopted to further reduce simulation error.

Meteorological inputs were provided by the WRF v3.9.1, and PM_{2.5}, O₃, and Hg were simulated by the CMAQ v5.2. The modeling domain was three-nested with 27 km, 9 km, and 3 km horizontal resolutions from outside to inside, and the innermost modeling domain (d03) covered the whole PRD region (Figure 2). January, April, July, and October (representing winter, spring, summer, and autumn, respectively) were chosen for the simulations to represent overall PM_{2.5} and O₃ concentrations in 2017 and Hg deposition in the typical periods, and spin-up times of 5 and 7 days were determined to offset the effect of the initial condition on concentrations and deposition, respectively. In addition, the simulation results of PM_{2.5} and O₃ were assimilated with the observed data from the national air quality monitoring stations in the PRD region using the downscaler (DS) algorithm in the DF v2.2 developed by our team [38]. It should be noted that Hg was not included in the assimilation process due to the lack of online monitoring data. The detailed model configurations, simulation results, and their validation are described in the Supplementary Materials, Sections S2–S4, respectively.



Figure 2. Three-nested modeling domains (**a**) and the PRD region in the d03 (**b**). The dots in the d03 represent the national air quality monitoring stations in the PRD, in which the blue square dots represent the randomly selected national air quality monitoring stations to analyze the model performance. The PRD region was divided into nine cities: Guangzhou (GZ), Foshan (FS), Shenzhen (SZ), Zhuhai (ZH), Dongguan (DG), Zhongshan (ZS), Jiangmen (JM), Huizhou (HZ), and Zhaoqing (ZQ).

2.2. Environmental Risks Assessment

The environmental risks of $PM_{2.5}$ and O_3 were represented by their relative attributed premature mortalities, which were quantified using the health impact function (HIF) in BenMAP-CE v1.4.7 developed by the EPA [39,40]:

$$\Delta Y = [1 - exp(-\beta \times \Delta AQ)] \times Y_0 \times Pop \tag{1}$$

where ΔY is the estimated health impact attributed to PM_{2.5} or O₃, β is the concentration– response function (C-R) coefficient derived from the relative risk (RR) reported in epidemiologic studies, ΔAQ is the change in pollutant concentration (pollutant concentration changes to zero was assumed in this study), Y_0 is the incidence rate, and *Pop* is the exposed population.

In this study, six health endpoints (i.e., COPD, coronary heart disease, CVD, hypertension, respiratory mortality, and stroke) and four health endpoints (i.e., coronary heart disease, CVD, hypertension, and stroke) were selected to estimate $PM_{2.5}$ - and O_3 -related premature mortalities, respectively, and the C-R coefficients used for $PM_{2.5}$ and O_3 were derived from studies by Chen et al. [41] and Yin et al. [42], respectively. Incident rates in 2017 were obtained from the China Health Statistical Yearbook (http://www.nhc.gov.cn/mohwsbwstjxxzx/new_index.shtml (accessed on 1 June 2021)), and population data for the exposure were collected from the statistical yearbooks or statistical bulletins of each district in the PRD.

2.3. EJ Assessment of Environmental Risks

2.3.1. Inequality Curve and Concentration Index

The inequality curve and the concentration index (CI) were used to assess how and to what extent environmental risk is unjustly distributed over the PRD region [43]. The inequality curve is essentially a concentration curve developed by the World Bank and demonstrates the trend in the distribution of risk, with the cumulative proportion of grids of d03 in descending order by a demographic vulnerability indicator represented on the x-axis

and the cumulative share of risk represented on the y-axis. If the risk is allocated evenly, the inequality curve is a 45-degree diagonal line through the origin. When the inequality curve lies above the 45-degree diagonal, it indicates that more risk is disproportionately distributed in the disadvantaged d03 grids with a higher demographic vulnerability indicator, and vice versa, that more risk is disproportionately spread over the advantaged d03 grids (Supplementary Materials, Figure S10). In this study, a disproportionate distribution of environmental risk is considered unjust.

The CI is defined as twice the area between the 45-degree diagonal and the inequality curve and takes values between -1 and 1 (Equation (2)). When it is negative (positive), it represents that the risk tends to be in favor of disadvantaged (advantaged) grids, and a larger absolute value means a higher degree of injustice.

$$CI_j = 2 \times \left[\frac{1}{2} - \int_0^1 f(x) dx \right]$$
⁽²⁾

where f(x) is the fitted inequality curve for risk *j*.

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2.3.2. Cumulative Environmental Risk Score

Existing research consistently agrees that socioeconomic and sensitive factors identified as "effect modifiers" can multiply the risk of pollutants [44–46], and multiple environmental hazards may accumulate or interact in complex ways to amplify their risks to human health [47]. Therefore, we proposed CERS, a comprehensive indicator that combines environmental and demographic information to investigate the differences in environmental risks and vulnerable populations among cities in the PRD. Firstly, the simple additive weighting (SAW) method, one of the most commonly used aggregation methods for constructing environmental composite indicators [43,48], was used to aggregate the three environmental risk indicators to gain the cumulative environmental risk (CER, Equation (3)). Subsequently, the CER was modified using the demographic vulnerability indicator to obtain the CERS by referring to the CalEnviroScreen Score developed by the CalEPA (Equation (4)) [44,49,50]. It is important to note that CERS values range from 0 to 1 and that the CERS, similar to the CalEnviroScreen Score and the EJ Index (an indicator developed by EPA [51]), has only comparative and not absolute meaning. Environmental risk management needs to be strengthened to protect public health, no matter whether the larger CERS is the result of population vulnerability, air pollution, or a combination of both.

$$CER = \sum_{j=1}^{n} w_j r_j \tag{3}$$

where *n* is the number of risks, r_j is the normalized environmental risk *j*, and w_j is the weight assigned to the environmental risk j, $\sum_{j=1}^{n} w_j = 1$. The weights in the SAW method are generally used to reflect stakeholders' preferences on environmental issues and can be obtained by combining expert surveys with some multiattribute evaluation models [48,52,53]. In the absence of accurate expert information or objective mechanisms to determine the relative importance of different environmental variables, the choice of equal weights may be more reasonable and more widely accepted [54,55]. This study assumes that each environmental risk is treated equally and considers that the route of human exposure to atmospheric Hg is less immediate than PM_{2.5} and O₃. Hence, the weight of Hg was set to half the weight of PM_{2.5} and O₃ by referencing the research of Cushing et al. [14] (i.e., 2/5 weighting to PM_{2.5} and O₃, 1/5 weighting to Hg).

$$CERS_k = CER \times P_k \tag{4}$$

where $CERS_k$ is the CERS based on the demographic vulnerability indicator k, and P_k is the normalized demographic vulnerability indicator k.

3. Results and Discussion

3.1. Statistical Results of EJ Assessment Indicators

The EJ assessment indicators for the PRD are divided into demographic vulnerability indicators and environmental risk indicators, of which the city-level statistical results are summarized in Figures 3 and 4, respectively, and of which the selection bases are elaborated on in the Supplementary Materials, Section S6, and the Introduction, respectively.



Figure 3. Statistical results of demographic vulnerability indicators in the PRD region.



Figure 4. Statistical results of environmental risk indicators in the PRD region.

3.1.1. Demographic Vulnerability Indicators

The percentage of low-income and elderly and children population groups over the entire PRD are 0.85% and 20.22%, respectively. The city with the highest percentage of the elderly and children is ZQ (29.60%), followed by HZ (25.27%) and JM (23.03%), and the lowest is DG (10.51%). Similarly, the highest percentage of the low-income population is in HZ (1.83%), followed by JM (1.30%) and ZQ (0.78%), while the lowest is in SZ (0.16%). In general, the percentage of both low-income and elderly and children population groups is higher in the peripheral cities (i.e., JM, HZ, and ZQ) and lower in the central cities of the PRD. According to the information on socioeconomics and the population of the PRD cities (Supplementary Materials, Table S6), this may be caused by the central cities having more working opportunities, with a higher salary than the peripheral ones, which attracts more young people.

3.1.2. Environmental Risk Indicators

The premature mortalities attributed to $PM_{2.5}$ and O_3 in the PRD are 3657 and 2238, respectively, and Hg deposition during the simulation period is 77.7 µg/m². The highest $PM_{2.5}$ -attributable mortality is observed in GZ (952), followed by FS (574) and ZQ (521), as a result of the higher $PM_{2.5}$ concentrations in these three cities, contributed by intensive dust and mobile emissions in the northern PRD (Supplementary Materials, Figure S1) [56]. The highest O₃-attributable mortality is also noticed in GZ (548), followed by FS (302), which is probably because of considerable VOC emissions from local industries and transportation sources that may contribute to high O₃ levels [57]. In addition, it was noticed that the O₃-attributable mortality in JM, a typical disadvantaged city with a high degree of population

vulnerability, is the third highest in the PRD; this may be caused by the distinct NO_x contribution from local biomass burning and ship activities and also the significant regional contribution from the northeast areas to O_3 in JM [57]. Regarding Hg, the central cities of the PRD have greater Hg deposition fluxes during the simulation period, represented by DG (115.9 µg/m²), FS (112.78 µg/m²), and ZS (96.12 µg/m²); this is because the mercury sources are mainly concentrated in the central PRD (Supplementary Materials, Figure S12), while atmospheric mercury emitted from these sources usually exhibits a short atmospheric lifetime and is mostly deposited near the emission sources [29,58–60].

3.2. Unequal Distributions of PM_{2.5}, O₃, and Hg Risks

3.2.1. Trends in Risk Distributions

The distributions of environmental risks concerning age structure and low-income levels are illustrated by the inequality curves in Figure 5. As can be seen, the inequality curves based on the percentage of low-income and elderly and children population groups are, overall, consistent. The inequality curves for mortalities attributed to $PM_{2.5}$ and O_3 and Hg deposition all lie below the equality line, implying that more risks are disproportionately taken by the advantaged areas in the center of the PRD because of the more intensive precursor emissions in these areas (Supplementary Materials, Figure S13). The inequality curves of Hg deposition are closer to the equality line compared with that of $PM_{2.5}$ and O_3 since some grids located in the central PRD have high $PM_{2.5}$ - and O_3 -attributable mortalities but not high Hg deposition fluxes for the reason mentioned in Section 3.1.2, most obviously those located in SZ (Supplementary Materials, Figures S1 and S14). In addition, it was found that the inequality curves for O_3 are slightly closer to the equality line than that for $PM_{2.5}$; this is because the difference in O_3 -attributable mortalities between the central and peripheral cities is smaller than that in $PM_{2.5}$, as demonstrated by the variation coefficient for O_3 -attributable mortalities of 58%, while that for $PM_{2.5}$ is 64%.



Figure 5. Inequality curves of mortalities attributed to PM_{2.5} and O₃ and Hg deposition based on the percentage of low-income (**a**) and elderly and children population groups (**b**).

3.2.2. Degrees of Injustices in Risk Distributions

The CIs in the environmental risk distributions and their significance test results are presented in Table 1. In the distributions of environmental risks based on the percentage of the low-income (elderly and children) population, the CIs for $PM_{2.5}$, O_3 , and Hg are 0.35 (0.39), 0.32 (0.36), and 0.16 (0.23), respectively. Compared with those in the United States

case studies [14,43,61], the CIs in our study are all positive, implying that the environmental risks are disproportionately imposed more on central areas with lower proportions of vulnerable groups instead of marginal areas with population disadvantage; however, the absolute values of our CIs are larger in general, suggesting the more concentrated distribution of environmental risks in the PRD. The reason for the differences is that the PRD contrasts with the situation in the United States, and the more developed areas in the heart of the PRD experience more intensive pollutant emissions and, correspondingly, take more exposure risks.

Table 1. CIs and *t*-test results of the environmental risk distributions based on the demographic vulnerability indicators.

Demographic Vulnerability Indicators	Environmental Risk Indicators	CI	t-Test Results on CI		
			<i>t</i> -Value (Ref: 2.01)	<i>p</i> -Value (Ref: 0.05)	95% Confidence Interval
% of the population with low income	Mortality_PM _{2.5} Mortality_O ₃	0.35 0.32	5.67 5.67	<0.001 <0.001	(0.23, 0.47) (0.21, 0.43)
	Deposition_Hg	0.16	5.66	< 0.001	(0.10, 0.22)
% of elderly (≥65) and children (≤14)	Mortality_PM _{2.5}	0.39	5.93	< 0.001	(0.26, 0.52)
	Mortality_O ₃ Deposition_Hg	0.36 0.23	5.94 5.92	<0.001 <0.001	(0.24, 0.49) (0.15, 0.30)

Note: If the absolute value of the *t*-value is greater than 2.01 or the *p*-value is less than 0.05, then it suggests that there is a significant difference in the CI.

The injustice degree of PM_{2.5}-attributable mortality is the greatest, followed closely by O_3 , manifesting that the EJ issues in the PRD are mainly exhibited in $PM_{2.5}$ and O_3 risks. The injustice degree of Hg deposition is much smaller than that of $PM_{2.5}$ and O_3 ; this is probably because the implementation of a series of industrial pollution control policies (Supplementary Materials, Section S4) has reduced mercury emissions in the central cities of the PRD, especially SZ, which exhibits indistinctive mercury emissions even with concentrated mercury sources (Supplementary Materials, Figures S12 and S13), leading to a decreasing difference in Hg deposition between the central and peripheral cities in the PRD. As for the environmentally vulnerable groups, the absolute values of the CIs based on the percentage of the elderly and children are slightly larger than that based on the percentage of the low-income population overall. Therefore, the injustice distributions of environmental risks in the PRD may be more reflected in age structure, in which the elderly and children, one of the susceptible groups (Supplementary Materials, Section S6), should be given more assistance than the low-income population. Moreover, to verify the statistical significance of our assessment results, a one-sample t-test was conducted, and the results are given in Table 1. It can be seen that the *p*-values are all lower than the reference (0.05) and the absolute values of t are all larger than the reference (2.01), indicating that there are significant differences in the CIs of our results [62].

3.2.3. Overburdened Areas of PM_{2.5}, O₃, and Hg

The injustice in the distribution of environmental risk is usually caused by the existence of certain areas that disproportionately take more risk (denoted as "overburdened area" hereafter); thus, screening out these overburdened areas can support policymaking for risk management. Inspired by the research conducted by Damgaard et al. [63] on exploring inequalities in plant size or fecundity and considering the negative effects of environmental risk, the overburdened areas in this research were screened based on the points on the inequality curve that were obtained by differentiating the fitted inequality curve and parallel to the equality line. As shown in the example graphs in the Supplementary Materials (Figure S11), when the inequality curve is below (above) the equality line, the areas represented by the x-axis after (before) the parallel point are recognized as the overburdened areas (Supplementary Materials, Figure S11a,b); when the inequality curve

crosses the equality line, the areas represented by the x-axis between or at both ends of the parallel points will host more risk (Supplementary Materials, Figure S11c,d).

The overburdened areas screened out using the inequality curves in Figure 5 are overlapping, as displayed in Figure 6. It can be seen that the central cities of the PRD—GZ, FS, SZ, DG, ZS, and ZH—are all screened as overburdened areas for the three environmental risks, which is generally consistent with the spatial patterns of precursor emissions. For example, these overburdened areas account for 81.79%, 86.51%, 66.48%, and 72.77% of the entire PRD for VOC, NO_x, primary PM_{2.5}, and Hg emissions, respectively (Supplementary Materials, Figure S13). One notable thing is that parts of the three marginal disadvantaged cities are also screened as overburdened areas, including northeastern and southern JM and south-central HZ and ZQ. Northeastern JM was screened as a PM_{2.5} and O₃ overburdened area because of considerable local primary PM_{2.5} and PM_{2.5} precursor emissions from dust sources and agricultural activities, as well as the reasons mentioned in Section 3.1.2; in contrast, northeastern and southern JM were screened as a Hg overburdened area since 73.61% of industrial boilers and all power plants in JM are concentrated there (Supplementary Materials, Figure S12). Likewise, 54.3% of industrial boilers and 80% of power plants in HZ are located in the overburdened area, resulting in more intensive Hg, NO_x , and primary PM_{2.5} emissions (Supplementary Materials, Figures S12 and S13), and the situation in ZQ is also similar to that in HZ. Summarily, the central cities of the PRD should be the priority for PM_{2.5}, O₃, and Hg risk management, but overburdened areas in the peripheral cities also require special attention because of local population vulnerability in these areas.



Figure 6. Overlay map of overburdened areas with PM_{2.5}, O₃, and Hg pollution.

3.3. CERS in Different Cities

The distributions of CERSs in different cities of the PRD are visually compared in Figure 7 (details in Supplementary Materials, Table S7), and the CERS in each city is

represented by the overall condition in different districts of this city. The city with the lowest median CERS value based on the percentage of low-income or elderly and children population groups is SZ, the most advantaged central city in the PRD, with values of 0.003 and 0.008, respectively. In contrast, the median CERS based on the percentage of the low-income population in JM, HZ, and ZQ, three marginal cities in the PRD, is 30.88, 32.98, and 14.18 times higher than that of SZ, respectively, and based on the percentage of the elderly and children, is 16.01, 18.23 and 20.30 times greater than that of SZ, respectively. This regional disparity is driven jointly by differences in environmental risk and population vulnerability. Although individual environmental risk (particularly that of Hg deposition) in the peripheral cities is relatively insignificant compared to that in the central cities, the impact of CER is magnified by demographic disadvantages to a certain extent, which may further increase health disparities between the peripheral cities and the demographically advantaged cities. Therefore, cities with higher levels of CERS, such as JM, HZ, and ZQ, should be given further consideration for risk management in the PRD.



Figure 7. The district-level CERSs based on the % of low-income and elderly (\geq 65) and children (\leq 14) populations. Note: * DG and ZS are not further divided into districts by the Chinese government.

4. Conclusions

In this study, injustices in the distribution of mortalities attributed to $PM_{2.5}$ and O_3 and Hg deposition over the PRD region of China were comprehensively assessed by combining the WRF-CMAQ, DF tool, and BenMAP-CE.

Our results suggested that the CIs for PM_{2.5}- and O₃-attributable mortalities and Hg deposition were 0.35, 0.32, and 0.16, respectively, based on the percentage of the low-income population, and 0.39, 0.36, and 0.23, respectively, based on the elderly and children. These findings indicated that EJ issues were more evident for $PM_{2.5}$ than for O_3 and Hg and more reflected in the elderly and children than in the low-income group in the PRD. The screened overburdened areas of mortalities attributed to $PM_{2.5}$ and O_3 and Hg deposition were mainly located in the center (GZ, FS, SZ, DG, ZS, and ZH) and some marginal areas (northeast of JM and south-central HZ and ZQ) because many emission sources were concentrated in the central areas of PRD and, accordingly, more risks were taken, as shown by the inequality curves. The CER affected by population vulnerability exhibited distinct differences among the PRD cities, in which the CERSs in JM, HZ, and ZQ were 14.18 to 32.98 times higher than that in SZ. Therefore, multipollutant control strategies for PM_{2.5} and O₃ and combined with air toxins (e.g., Hg) for overburdened areas and risk management with increased attention on cities with higher CERSs (e.g., JM, HZ, and ZQ) are recommended to effectively promote EJ and achieve sustainable development in the PRD, China.

Supplementary Materials: The following supporting information can be downloaded at: https: //www.mdpi.com/article/10.3390/su141710891/s1, References [29,36,59,64–85] are also cited in the supplementary material file.

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