

1 **Confirming the need for virus disinfection in municipal subsurface drinking water supplies**

2 M.B. Emelko^{a,*}, P.J. Schmidt^a, Mark A. Borchardt^b

3 ^a Department of Civil and Environmental Engineering, University of Waterloo, 200 University

4 Ave. W. Waterloo, Ontario N2L 3G1, Canada

5 ^b Agricultural Research Service, U.S. Department of Agriculture, Marshfield, Wisconsin 54449,

6 United States

The final publication is available at Elsevier via <http://dx.doi.org/10.1016/j.watres.2019.03.057>. © 2019. This manuscript version is made available under the CC-BY-NC-ND 4.0 license <http://creativecommons.org/licenses/by-nc-nd/4.0/>

* Corresponding author. Tel.: +1 519 888 4567x32208; fax: +1 519 888 4349.

E-mail address: mbemelko@uwaterloo.ca (M.B. Emelko).

7 **Abstract**

8 Enteric viruses pose the greatest acute human health risks associated with subsurface drinking
9 water supplies, yet quantitative risk assessment tools have rarely been used to develop health-
10 based targets for virus treatment in drinking water sourced from these supplies. Such efforts have
11 previously been hampered by a lack of consensus concerning a suitable viral reference pathogen
12 and dose-response model and difficulties in quantifying pathogenic viruses in water. A reverse
13 quantitative microbial risk assessment (QMRA) framework and quantitative polymerase chain
14 reaction data for norovirus genogroup I in subsurface water supplies were used herein to evaluate
15 treatment needs for subsurface drinking water supplies. Norovirus was not detected in over 90%
16 of samples, which emphasizes the need to consider the spatially and/or temporally intermittent
17 patterns of enteric pathogen contamination in subsurface water supplies. Collectively, this
18 analysis reinforces existing recommendations that a minimum 4-log treatment goal is needed for
19 enteric viruses in groundwater in absence of well-specific monitoring information. This result is
20 sensitive to the virus dose-response model used as there is approximately a 3-log discrepancy
21 among virus dose-response models in the existing literature. This emphasizes the need to address
22 the uncertainties and lack of consensus related to various QMRA modelling approaches and the
23 analytical limitations that preclude more accurate description of virus risks.

24 **Keywords**

25 Groundwater, quantitative microbial risk assessment (QMRA), norovirus

26 **1.0 Introduction**

27 Human enteric viruses commonly occur in subsurface water supplies (Borchardt et al., 2003;
28 Fout et al., 2017; Moreira and Bondelind, 2017) and are generally understood to contribute to a
29 significant number of waterborne outbreaks of gastroenteritis related to groundwater
30 consumption (Moreira and Bondelind, 2017; WHO 2017). Consistent with this, they are
31 generally more prevalent in the subsurface than other pathogens such as protozoan cysts
32 (Moulton-Hancock et al., 2000). The scientific community generally agrees that the multi-barrier
33 approach is effective in reducing risks from enteric viruses and other waterborne pathogens in
34 drinking water by characterizing those risks in source water and ensuring that effective treatment
35 is in place to deliver safe drinking water to consumers. Despite this general consensus, various
36 approaches (some of which are more risk-based than others) are utilized to identify
37 “groundwater”-based drinking water supply systems vulnerable to fecal contamination and
38 decide upon appropriate types and levels of treatment required to achieve public health
39 protection goals. In jurisdictions such as Canada and the United States, specific (albeit widely
40 variable) approaches are utilized to differentiate pathogen risks in these systems, which are
41 categorized as “groundwater” or “groundwater under the direct influence of surface water” with
42 the latter term reserved for systems with purportedly higher risk of pathogen contamination
43 (Chaudhary et al., 2009; U.S. EPA, 2016; British Columbia Ministry of Health, 2017).
44 Quantitative microbial risk assessment (QMRA) is commonly relied upon to establish required
45 levels of treatment that must be applied to adequately reduce disease burden associated with
46 exposure to pathogenic microorganisms in a drinking water source. The general approach to
47 determining the level of treatment required to make a drinking water supply acceptably safe for a
48 particular type of hazard involves defining an acceptable degree of risk, determining anticipated

49 levels of exposure, and selecting an appropriate dose-response function that links exposure to
50 risk (Regli et al., 1991; WRRF, 2013; WHO, 2017). This is especially challenging for
51 waterborne viral pathogens (as well as protozoa) relative to similarly important pathogenic
52 bacteria because less is known about their occurrence in subsurface water supplies and, in the
53 case of viruses, their dose-response relationships. Notably, numerous investigations conducted
54 over the past 20 years have demonstrated the presence of enteric viruses in subsurface supplies
55 that were considered to be at low risk to fecal contamination (i.e., subsurface supplies considered
56 “not under the direct influence of surface water”) (Borchardt et al., 2003, 2004; Locas et al.,
57 2007; Bradbury et al., 2013). Thus, it is critical to consider these observations within a QMRA
58 framework to quantitatively assess and confirm the need for virus disinfection (or other
59 treatment) in municipal subsurface drinking water supplies, as presented within this study.

60 **2.0 Methodology**

61 A reverse QMRA analysis was conducted using well water virus occurrence data to evaluate the
62 level of virus treatment (typically chemical disinfection) needed to achieve a specified acceptable
63 level of risk. Alternative dose-response models were used to characterize the effects of
64 uncertainty in model form (e.g. mechanistic assumptions) and demonstrate the importance of
65 judicious model selection in QMRA. The rationale for the chosen reference pathogen, the
66 various modelling inputs selected, details of how the modelling work was carried out, and
67 discussion of assumptions and limitations are presented below.

68 **2.1 Norovirus as a Reference Waterborne Viral Pathogen**

69 Ideally, treatment targets for a drinking water supply might be determined considering the risk
70 posed by each type of waterborne pathogen due to varying abundance among source waters and
71 considerable variation of dose-response relationships among different pathogens. This ideal

72 approach to understanding, prioritizing, and managing public health risks would require
73 impractically detailed information about occurrence, treatment, and dose-response for every
74 conceivable waterborne pathogen (WHO, 2017). Moreover, there are analytical limitations such
75 as the current lack of a widely available and standardized methodology for efficient cell culturing
76 and enumeration of human-infective norovirus. For these reasons, it is common practice to
77 consider ‘reference’ or ‘index’ pathogens that are relatively abundant and also believed to be
78 representative of a broader group of pathogens. “It is believed that if a drinking water treatment
79 is effective in removing these index pathogens, adequate safety is warranted against other
80 waterborne pathogens” (Schijven et al., 2011).

81 In this study, enteric viruses that are transmitted via the fecal-oral route through drinking water
82 are addressed. While there are a great number of types of viruses that may possibly be
83 transmitted through drinking water, relatively few are well understood. Norovirus is the most
84 prominent candidate based on waterborne outbreaks in the United States; it has been identified as
85 the etiologic agent responsible for twenty outbreaks between 2001 and 2014 (CDC, 2004; 2006;
86 2008; 2011; 2013; 2015; 2017). Only *Campylobacter* spp. has comparable case numbers
87 attributed to waterborne outbreaks. Both *Campylobacter* spp. and *Giardia* share similar numbers
88 of waterborne outbreaks with norovirus while larger numbers of relatively small outbreaks are
89 attributable to *Legionella* spp. In Canada, fourteen outbreaks of waterborne disease between
90 1974 and 2001 were attributed to Norwalk-like viruses or rotavirus (Schuster et al., 2005). Only
91 *Giardia*, *Campylobacter* spp., and *Salmonella* spp. were implicated in greater numbers of
92 waterborne outbreaks, with slightly fewer *Cryptosporidium* spp. and Hepatitis A virus outbreaks.
93 Norovirus has also been estimated to be the most common waterborne cause of endemic acute
94 gastrointestinal illness from private and small water systems in Canada (Murphy et al., 2016).

95 Moreira and Bondelind (2017) summarize six additional outbreaks in Europe between 2002 and
96 2011 that were attributable to norovirus contamination of groundwater. In a study of 31
97 foodborne pathogens in the United States, it was estimated that norovirus accounts for
98 20,796,079 (57%) domestically acquired illnesses and 571 (22%) resulting deaths per year, yet it
99 is believed that only about 26% of norovirus illnesses are foodborne (Scallan et al., 2011). An
100 unknown portion of the remainder of cases would be waterborne, as direct (person-to-person)
101 and indirect (surface) contact transmission are also significant norovirus exposure pathways.
102 The other two viruses less commonly identified in waterborne outbreaks in the United States and
103 Canada are hepatitis A virus and rotavirus. Hepatitis A virus was responsible for ten waterborne
104 outbreaks in Canada between 1974 and 2001 (Schuster et al., 2005) and just three outbreaks in
105 the United States between 2001 and 2014 (CDC, 2008; 2011; 2013) with a hundred-fold fewer
106 outbreak-related cases than norovirus. Although it is more specifically attributable to waterborne
107 transmission than norovirus, it is a less commonly detected pathogen with little information on
108 dose-response (Pintó et al., 2009). Rotavirus is more readily quantifiable and a dose-response
109 model is in common use, but it was not identified as the etiologic agent in any waterborne
110 outbreaks in the United States between 2001 and 2014. It is unclear how many of the Canadian
111 outbreaks attributed to Norwalk-like viruses or rotavirus between 1974 and 2001 were indeed
112 rotavirus. Rotavirus is used as an example reference pathogen in the World Health
113 Organization's Guidelines for Drinking Water Quality (WHO, 2017) but is not a suitable
114 reference pathogen for this study because it is relatively specific to young children who are now
115 frequently vaccinated against it in Canada and the United States (Tate et al., 2011; Le Saux,
116 2016) and evidence of a substantial waterborne disease burden for the general population is
117 lacking.

118 The Drinking Water Contaminant Candidate List (U.S. EPA, 2009) includes adenovirus,
119 calicivirus (which includes norovirus), enterovirus, and hepatitis A virus, but excludes rotavirus.
120 Adenoviruses are mainly respiratory pathogens that primarily affect infants and children, and the
121 two serovars that are implicated as waterborne pathogens do not grow well in culture (WHO,
122 2017). Enterovirus occurrence and treatment information together with rotavirus dose-response
123 is used as the reference waterborne viral pathogen in the Netherlands (Schijven et al., 2011), but
124 it is not known if waterborne transmission is a significant exposure route despite fecal excretion
125 and abundance of enteroviruses in many waters (WHO, 2017).

126 There is no consensus on which waterborne virus constitutes the best reference viral pathogen for
127 drinking water risk assessments. As “no single virus has all of the characteristics of an ideal
128 reference virus”, the Guidelines for Canadian Drinking Water Quality concerning enteric viruses
129 (Health Canada, 2011) combine the relatively extreme rotavirus dose-response model with more
130 conservative treatment efficiencies for hepatitis A virus. Specific recommendations for source
131 water monitoring of viruses are lacking, however, and published groundwater occurrence data
132 are sparse with variable reliability due to analytical challenges. Norovirus is selected as the
133 reference pathogen herein because it is a prolific pathogen for which both relevant occurrence
134 data from environmental waters (specifically including subsurface water supplies) and dose-
135 response information are available.

136 **2.2 Defining an Acceptable Degree of Risk**

137 There are two values of acceptable risk that are in common use in the drinking water industry.
138 The first is 10^{-4} infections/person/year (Regli et al., 1991; Schijven et al., 2011; WRRF, 2013). A
139 major limitation of this threshold is that it does not yield particularly meaningful comparisons
140 among pathogens because the consequences of infection for one type of pathogen may be much

141 more severe than for another. Moreover, it cannot be directly compared with other types of risks
142 such as chronic illnesses caused by disinfection by-products. The Disability-Adjusted Life Year
143 (DALY) is a more standardized metric of health consequences from various types of hazards,
144 with a common acceptable risk threshold of 10^{-6} DALYs/person/year (Health Canada, 2011;
145 WHO, 2017). Major limitations of this approach are that 1) dose-response with illness as the
146 endpoint is often more poorly understood than infection dose-response, and 2) asymptomatic
147 infections are asserted to pose no risk. Norovirus shedding is prolific and prolonged in both
148 symptomatic and asymptomatic infections (Teunis et al., 2015) and it is known that extensive
149 secondary transmission can occur within households and other settings in which people live in
150 close proximity. Zelner et al. (2010) analyzed norovirus transmission patterns in an outbreak and
151 asserted that secondary transmission is increased by asymptomatic infections. Accordingly, the
152 present scenario of norovirus in untreated groundwater necessitates a risk characterization
153 approach recognizing potential public health consequences of asymptomatic infections and the
154 infection endpoint of 10^{-4} infections/person/year was therefore used herein.

155 **2.3 Determining Virus Occurrence in Subsurface Water Supplies**

156 To evaluate treatment needs, infectious norovirus data from subsurface water supplies capturing
157 both spatial variability between wells and temporal variability at each well would be desirable.
158 Such data have not been available due to a lack of standardized culture methods for detection of
159 infectious noroviruses, though new methods continue to be developed (e.g. Ettayebi et al., 2016).
160 Semi-quantitative methods using polymerase chain reactions (PCR) have commonly been used
161 for risk assessment, yet these are criticized because they may quantify genomes from inactive
162 viruses. For this study, norovirus GI qPCR data from raw well water collected in association
163 with a community-level intervention study in 14 small Wisconsin communities (pop. 1,363-

164 8,300) relying on untreated groundwater were used (Borchardt et al., 2012). The study consisted
165 of four 12-week monitoring periods in the Spring and Autumn of both 2006 and 2007 with a
166 crossover of ultraviolet irradiation intervention between the two study years. Of 1596
167 measurements, only 392 were for raw well water. Tap water samples collected from various
168 homes throughout each community's distribution system were not used in this study to exclude
169 the effect of the UV disinfection (where applicable) and any post-treatment variation associated
170 with the distribution systems. In general, the norovirus concentrations were lower in tap water
171 (not shown) with periods of UV disinfection prior to distribution corresponding to lower
172 frequency of detection and concentrations at the tap.

173 Of 392 well water measurements in units of genomic equivalent copies per liter (gec/L), 360
174 (91.8%) are non-detects. The few positive samples range from 0.00621-264 gec/L. The
175 arithmetic mean, counting non-detects as zeros, is 3.84 gec/L, and the 95th and 99th percentiles
176 are 9.66 and 119 gec/L respectively. These data are summarized in Figure 1 as the fraction of
177 samples exceeding various concentration values. With the exception of two communities for
178 which all data were non-detects, individual communities had average concentrations ranging
179 from 0.24 gec/L to 20.88 gec/L. There were nine communities with averages over 1 gec/L, of
180 which five were over 10 gec/L.

181 **2.4 Norovirus Dose-Response Models**

182 Due to the lack of scientific consensus on norovirus dose-response (Schmidt, 2015), seven
183 different dose-response models available in the published literature were used herein (Table 1,
184 Figure 2). The comparison of results obtained using several dose-response models is included in
185 this research to demonstrate the range of possible outcomes using available models and to
186 illustrate the implications of differences among these models. Because the analysis is intended to

187 emphasize differences between alternative models rather than uncertainty in the fit of any one
188 chosen model, consideration of parametric uncertainty for each fitted model is beyond the scope
189 of this research.

190 The first model (Rota) is the rotavirus dose-response model that was obtained for healthy adults
191 prior to the availability of vaccinations. The rotavirus dose-response model is commonly used as
192 a worst-case model for enteric viruses (e.g. Health Canada, 2011; Schijven et al., 2011). An
193 approximate beta-Poisson dose-response model has often been used for rotavirus (with parameter
194 values such as $\alpha=0.253$, and $\beta=0.422$ or $N_{50}=6.17$). In order to use the approximate model while
195 invoking single-hit theory, the approximation must be validated against the conditions $\beta \gg \alpha$ and
196 $\beta \gg 1$ (Teunis and Havelaar, 2000; Schmidt et al., 2013). The published approximate beta-
197 Poisson models for rotavirus were excluded from consideration herein due to clearly violated
198 approximation criteria ($\beta < 1$), and an exact beta-Poisson model is used instead.

199 Six of the models have been fit to data from various norovirus dose-response experiments
200 (including only healthy adult ‘secretors’ who are not believed to be inherently immune to
201 norovirus genogroup I) and implicitly assume equivalence between quantified genomes and
202 infectious viruses in the administered doses. Teunis et al. (2008) developed a model with a fit
203 (Noro 1A) that suggested a high degree of virus aggregation in the first of two utilized stock
204 suspensions. It has become common practice (e.g. U.S. EPA, 2014; WHO, 2016) to assume
205 disaggregation for environmental noroviruses and to change the aggregation parameter
206 accordingly so that the dose-response model form is simplified from one including a ${}_2F_1$
207 hypergeometric function to one including just a ${}_1F_1$ confluent hypergeometric function
208 (Noro1B). Messner et al. (2014) developed the simple fractional Poisson model that partitions
209 the study population into fully susceptible ($r=1$) or fully immune ($r=0$) subjects, with fraction P

210 being fully susceptible. The model was fit to a collection of data from several experiments
211 including the original data from Teunis et al. (2008). Good fit to the data was established
212 (Noro2A) by presuming virus aggregation in several of the experiments, and this model has
213 subsequently been modified by setting the mean aggregate size to $\mu=1$ to represent
214 disaggregation (Noro2B) as may be appropriate for environmental noroviruses.

215 To explore the validity of specific major assumptions in the preceding norovirus dose-response
216 models—specifically, the assumptions of no uncontrolled sources of immunity among subjects
217 and complete susceptibility among the non-immune in the Noro1A and Noro2A models,
218 respectively—the generalized aggregated exact beta-Poisson with immunity model was
219 developed by Schmidt (2015). The fit of this model to the data compiled by Messner et al.
220 (2014), with best fit denoted as Noro3A in this study, challenged these assumptions by revealing
221 evidence of both uncontrolled sources of immunity among subjects and incomplete susceptibility
222 among non-immune subjects, and also suggested a much lower degree of virus aggregation than
223 previously asserted. The data were deemed insufficiently informative to distinguish best fit
224 among the three model forms (Noro1A, Noro2A, and Noro3A) to determine which is most
225 mechanistically appropriate. Nonetheless, it was noted that manipulating the aggregation
226 parameter to represent disaggregation would cause risk values to differ by several orders of
227 magnitude among the three disaggregated models (Noro1B, Noro2B, and Noro3A) at the low
228 doses encountered in acceptably safe treated drinking waters.

229 A final alternative (Noro3B) is obtained by zeroing the immunity parameter in Noro3A. This is
230 not only conservative for populations with differing levels of immunity but also ensures that the
231 risk borne by a person who has no reason to know that they are non-immune is not under-stated
232 due to inclusion of others who are immune in the risk characterization.

233 2.5 Reverse QMRA Methodology

234 Drinking water QMRA generally involves supplying information about raw water pathogen
235 concentrations, treatment efficacy, consumption volumes, and dose-response to evaluate risk. In
236 contrast, reverse QMRA can be used to evaluate the treatment efficacy or performance that is
237 needed to yield a specified value of risk. A mean consumption volume of 1.45 L/person/day,
238 based on a study of water consumption habits in south-western Ontario (Pintar et al., 2009), is
239 used herein. The following acceptable treated water virus concentrations ($C_{treated}$, in units of
240 gpc/L) were determined assuming year-round exposure and using the seven dose-response
241 models described above together with the risk value of 10^{-4} infections/person/year: 4.1×10^{-7}
242 (Rota), 1.5×10^{-4} (Noro1A), 4.5×10^{-7} (Noro1B), 2.8×10^{-4} (Noro2A), 2.6×10^{-7} (Noro2B), 2.5×10^{-4}
243 (Noro3A), and 1.8×10^{-4} (Noro3B). The target log-reduction for each positive raw groundwater
244 norovirus concentration (C_{raw}) was evaluated as $\log_{10}(C_{raw}/C_{treated})$ with all others being given a
245 target log-reduction of zero. This incorporates an assumption that the variability among the
246 considered data is more representative of well-to-well variability than temporal variability within
247 wells so that temporal variability need not be considered (because each value of concentration is
248 assumed to apply year-round for its source rather than a temporal distribution of concentrations).
249 Detailed risk characterization from a time series of data to support decision-making, rather than a
250 proof-of-concept analysis to illustrate the need for basic treatment of many subsurface water
251 supplies, would require methodology accounting for temporal variability. The assessment of
252 treatment needs in this research emphasizes the mean, 95th percentile, 99th percentile, and
253 maximum concentration values, which are relatively unaffected by non-detects. In particular, use
254 of the arithmetic mean concentration with non-detects included as zeros is unbiased (Parkhurst
255 and Stern, 1998), and handling of microbial non-detects as censored concentration values below

256 a detection limit is inappropriate (Chik et al., 2018). Consideration of random measurement
257 errors—the disparity between the actual concentration in the source and the value estimated from
258 a sample by a laboratory (Schmidt and Emelko, 2011)—in all of these norovirus concentration
259 estimates (not only the non-detects) is beyond the scope of this study. Such error is presumed to
260 be trivially small compared to the >4 orders of magnitude of variation among concentration
261 values.

262 **2.6 Limitations of Study Methodology**

263 This study includes numerous simplifying assumptions and presumed representativeness of
264 model inputs and data. Table 2 provides a list of assumptions (categorized relative to various
265 aspects of the methodology) and the direction of bias that each introduces to the analysis is
266 indicated wherever possible. The direction of overall bias remains unclear. This information
267 could form the basis for collection of more or better empirical data or for more detailed
268 modelling to further refine the analyses in this study in the future.

269 **3.0 Results and Discussion**

270 For each of the seven considered dose-response models, the target log-reduction values
271 calculated from the norovirus occurrence data are summarized in Figure 3 as the fraction of
272 samples needing at least the specified virus log-reduction in order to meet the 10^{-4}
273 infections/person/year risk target. With a 4-log treatment level, 7-8% of the sample
274 concentrations would pose a risk exceeding the annual infection risk target depending upon
275 which dose-response model is used. Notably, the seven dose-response models cluster into two
276 distinct groups. The first group consists of the three models that were fit to the available
277 norovirus dose-response data without subsequent manipulation of the aggregation parameter
278 (Noro1A, Noro 2A, Noro 3A), as well as the exact beta-Poisson with immunity model with the

279 immunity parameter zeroed (Noro 3B), and these yield target log-reductions as high as 4-6 log.
280 The second group, which yields target log-reductions as high as 7-9 log, consists of the rotavirus
281 dose-response model (Rota) and the two norovirus dose-response models in which the fitted
282 aggregation parameter was changed to represent presumed disaggregation in environmental
283 exposures (Noro 1B, Noro 2B). While aggregation reduces risk in environmental exposures
284 relative to equivalent mean doses of disaggregated viruses (Nilsen and Wyller, 2016), changing
285 the aggregation parameter that was fit to dose-response data so that it represents disaggregation
286 increases the calculated risk. Notably, the desired level of treatment for norovirus differs by
287 approximately 3-log depending upon which dose-response model is used. This evaluation
288 emphasizes the need for further consideration of these parameters in modelling approaches and
289 scientific consensus-building concerning norovirus dose-response in particular.

290 Figure 4 illustrates the calculated log-reduction values corresponding to the following
291 concentration statistics: the arithmetic mean (3.84 gec/L), the 95th percentile (9.66 gec/L), the
292 99th percentile (119 gec/L), and the maximum (264 gec/L). Based on these results, a minimum
293 target of 4-log virus reduction is justified as a general guideline for treatment of municipal
294 subsurface water supplies. This analysis reinforces the Guidelines for Canadian Drinking Water
295 Quality (Health Canada, 2011), which state that “a minimum 4-log reduction and/or inactivation
296 of viruses has been established as a health-based treatment goal.”

297 An examination of Figure 4 underscores the significant uncertainty that currently exists around
298 various QMRA modelling approaches and the need for clear articulation of model limitations
299 and assumptions as well as consensus approaches, if not standardization. Considering the
300 alternative dose-response models utilized herein, the rotavirus model may be too conservative
301 with respect to norovirus risk and could lead to overly stringent treatment requirements. This is

302 especially the case for small groundwater systems where the need for an additional 3-log virus
303 reduction (i.e., shifting from a requirement of 4-log to 7-log virus activation, as might be inferred
304 from some of the dose response model outcomes in Figure 4) might necessitate costly treatment
305 upgrades beyond basic chemical disinfection. The results obtained using the Noro1B and
306 Noro2B models are also likely too conservative, as they may be skewed by problematic
307 underlying assumptions (Schmidt, 2015). The same concerns about assumptions apply to the
308 Noro1A and Noro2A models, but use of these models is more easily justified because they have
309 good empirical fit to the available data (if all mechanistic assertions concerning virus
310 aggregation and host immunity/susceptibility are ignored). These results highlight the need to
311 reconsider the current recommended use of the Noro1B and Noro 2B dose-response models in
312 waterborne microbial risk assessments with disaggregated norovirus (e.g. U.S. EPA, 2014;
313 WHO, 2016). The Noro3A and Noro3B models are recommended as preferred alternatives
314 without problematic mechanistic assumptions.

315 One challenge associated with imposing a generic, unilateral treatment guideline (e.g., minimum
316 4-log virus reduction for all water supplies) is that it may be overly stringent for some systems
317 with exceptional source water quality while possibly not being protective enough for heavily
318 contaminated sources. While it is widely believed that groundwater quality is generally less
319 variable than surface water quality, the quality of groundwater-based water supplies can be quite
320 variable both within and between wells. Substantial differences can exist between high-quality
321 groundwater sources and groundwaters impacted by either surface water or subsurface
322 wastewater discharges. Thus, there would be a desire by some water systems to demonstrate
323 suitability of a lower treatment target through continued source water monitoring. For example,
324 “a jurisdiction may allow a groundwater source considered less vulnerable to faecal

325 contamination to have less than the recommended minimum 4-log reduction if the assessment of
326 the drinking water system has confirmed that the risk of enteric virus presence is minimal”
327 (Health Canada, 2011). This may particularly be the case for subsurface water supplies with long
328 underground retention times. California’s regulations on groundwater replenishment using
329 recycled water state that “for each month retained underground...the recycled municipal
330 wastewater or recharge water will be credited with 1-log virus reduction” (California Code of
331 Regulations, 2014).

332 Supporting guidance is needed to inform enteric virus monitoring in source waters using
333 standardized methods that are readily accessible at commercial laboratories nationwide. Methods
334 for the enumeration of oocysts of the protozoan pathogen *Cryptosporidium* spp. have been
335 rigorously standardized and widely adopted among commercial laboratories (U.S. EPA, 2005),
336 yet methods for enteric viral pathogen monitoring (e.g. U.S. EPA, 2012) are not in widespread
337 use. While culture-based methods are commonly used for monitoring and dose-response of
338 bacterial enteric pathogens and some types of viruses, continued challenges with culturing
339 norovirus make qPCR methods most readily available. Consensus upon a norovirus enumeration
340 method is needed so that water systems and regulators may have convenient access to a widely
341 accepted method and may also directly compare data from multiple studies. A PCR method that
342 quantifies all known pathogenic varieties of norovirus (e.g. GI.1 and GII.4) without also
343 quantifying non-pathogenic varieties would be particularly desirable.

344 Development of conveniently simple and reliably informative pathogen monitoring programs for
345 water systems is a complex task. In particular, they must properly capture temporal variability in
346 pathogen occurrence, yet not be too logistically or financially onerous. This is particularly
347 challenging given the abundance of non-detect samples that may occur in groundwater, as

348 observed in the data used in this study. Even a very large number of non-detect samples may not
349 prove low risk in the case of norovirus and could provide a false sense of security. Unlike
350 zoonotic pathogens that are relatively ubiquitous, norovirus may be truly absent when there is no
351 virus shedding in the catchment. If such a well were highly impacted by septic discharges or
352 other wastewaters, however, norovirus concentrations could be quite high if infections become
353 prevalent within the catchment. Although the wells considered in this study were all classified as
354 being free of surface water influence, positive samples were temporally clustered: 27 samples in
355 Spring 2006, 4 samples in Fall 2006, 0 samples in Spring 2007, and 1 sample in Fall 2007. Thus,
356 a prolonged monitoring program may be required to properly characterize impacts of annual
357 variation and seasonality (Ahmed et al., 2013) in norovirus prevalence. Notably, analytical
358 limitations such as those described above must be overcome to better enable monitoring and
359 more accurate description of virus risks.

360 Another issue to consider in the development of treatment targets is temporal variability in
361 treatment efficacy. Such variability can be assessed by challenge testing, but these analyses are
362 cost-prohibitive for many water systems. Fortunately, adherence to treatment targets is easier for
363 relatively predictable chemical disinfection processes than it is for inherently more dynamic
364 treatment processes like chemically-assisted filtration. Treatment upsets, however, may lead to
365 periods with treatment efficacy well below nominal values, which correspond to elevated risk.
366 Nominal compliance with a treatment target may be sufficient for systems relying exclusively
367 upon disinfection methods for virus inactivation if a water safety plan is in place to virtually
368 eliminate treatment upsets and appropriately mitigate risks should treatment upsets occur.

369 **4.0 Conclusions and Considerations**

- 370 • Treatment such as chemical disinfection of municipal subsurface drinking water supplies
371 is well-justified for public health protection in absence of ongoing monitoring of
372 appropriate reference viruses
- 373 • 4-log is a justifiable minimum virus reduction target for groundwater-based drinking
374 water supplies in absence of better information resolving uncertainties in virus
375 occurrence, enumeration, and dose-response. The requirement of higher levels of virus
376 inactivation for subsurface water supplies is not justified at present due to 1) uncertainties
377 and the lack of consensus related to various QMRA modelling approaches and 2)
378 analytical limitations that preclude more accurate description of virus risks.
- 379 • Defining standardized treatment requirements for all subsurface water supplies without
380 knowledge of well-to-well variability in pathogen occurrence can lead to inadequately
381 mitigated risks in the most compromised water supplies and overly stringent treatment
382 requirements for relatively uncontaminated, low risk water supplies.
- 383 • The development of a culture method for pathogenic norovirus strains is warranted, or at
384 least standardization of a qPCR method that concurrently quantifies both pathogenic GI
385 and GII noroviruses.
- 386 • Monitoring for well-specific virus occurrence can help to refine case-specific treatment
387 targets (e.g. permitting lower treatment targets), but it must be frequent enough to capture
388 temporal variability while not being too onerous.
- 389 • Numerous non-detect samples for a particular type of enteric pathogen may provide a
390 false sense of security if they happen to coincide with a period when there are no infected
391 individuals shedding pathogens in the catchment.

392 **Declaration of Interests**

393 The authors declare that they have no known competing financial interests or personal
394 relationships that could have appeared to influence the work reported in this paper.

395 **Acknowledgements**

396 We acknowledge the support of the Natural Sciences and Engineering Research Council of
397 Canada (NSERC), RGPIN-2016-04655. Data were collected as part of the Wisconsin Water And
398 Health Trial for Enteric Risks (WAHTER) study, funded by U.S. EPA STAR Grant R831630.

399 **References**

- 400 Ahmed, S.M., Lopman, B.A., Levy, K., 2013. A systematic review and meta-analysis of the
401 global seasonality of norovirus. *PloS one*, 8 (10), e75922.
- 402 Atmar, R.L., Opekun, A.R., Gilger, M.A., Estes, M.K., Crawford, S.E., Neill, F.H., Ramani, S.,
403 Hill, H., Ferreira, J., Graham, D.Y., 2014. Determination of the human infectious dose-50%
404 for Norwalk virus. *J. Infect. Dis.* 209 (7), 1016–1022.
- 405 Borchardt, M.A., Bertz, P.D., Spencer, S.K., Battigelli, D.A., 2003. Incidence of enteric viruses
406 in groundwater from household wells in Wisconsin. *Appl. Environ. Microbiol.* 69 (2), 1172–
407 1180.
- 408 Borchardt, M.A., Haas, N.L., Hunt, R.J., 2004. Vulnerability of drinking-water wells in La
409 Crosse, Wisconsin, to enteric-virus contamination from surface water contributions. *Appl.*
410 *Environ. Microbiol.* 70 (10), 5937–5946.
- 411 Borchardt, M.A., Spencer, S.K., Kieke, B.A., Jr., Lambertini, E., Loge, F.J., 2012. Viruses in
412 nondisinfected drinking water from municipal wells and community incidence of acute
413 gastrointestinal illness. *Environ. Health Perspect.* 120 (9), 1272–1279.

414 Bradbury, K.R., Borchardt, M.A., Gotkowitz, M., Spencer, S.K., Zhu, J. Hunt, R.J., 2013. Source
415 and transport of human enteric viruses in deep municipal water supply wells. *Environ. Sci.*
416 *Technol.* 47 (9), 4096–4103.

417 BC Ministry of Health, 2017. Guidance document for determining groundwater at risk of
418 containing pathogens (GARP), Version 3. Health Protection Branch.

419 California Code of Regulations, 2014. § 60320.108: Pathogenic Microorganism Control. Office
420 of Administrative Law, Sacramento CA.

421 Centers for Disease Control and Prevention (CDC), 2004. Surveillance for waterborne disease
422 outbreaks associated with drinking water — United States, 2001–2002. *Morbidity and Mortality*
423 *Weekly Report* 53 (SS08), 23–45.

424 Centers for Disease Control and Prevention (CDC), 2006. Surveillance for waterborne disease
425 outbreaks associated with drinking water and water not intended for drinking — United
426 States, 2003–2004. *Morbidity and Mortality* *Weekly Report* 55 (SS12), 31–58.

427 Centers for Disease Control and Prevention (CDC), 2008. Surveillance for waterborne disease
428 outbreaks associated with drinking water and water not intended for drinking — United
429 States, 2003–2004. *Morbidity and Mortality* *Weekly Report* 57 (SS09), 39–62.

430 Centers for Disease Control and Prevention (CDC), 2011. Surveillance for waterborne disease
431 outbreaks associated with drinking water — United States, 2007–2008. *Morbidity and Mortality*
432 *Weekly Report* 60 (SS12), 38–75.

433 Centers for Disease Control and Prevention (CDC), 2013. Surveillance for waterborne disease
434 outbreaks associated with drinking water and other nonrecreational water — United States,
435 2009–2010. *Morbidity and Mortality* *Weekly Report* 62 (35), 714–720.

436 Centers for Disease Control and Prevention (CDC), 2015. Surveillance for waterborne disease
437 outbreaks associated with drinking water — United States, 2011–2012. *Morbidity and Mortality*
438 *Weekly Report* 64 (31), 842–848.

439 Centers for Disease Control and Prevention (CDC), 2017. Surveillance for waterborne disease
440 outbreaks associated with drinking water — United States, 2013–2014. *Morbidity and Mortality*
441 *Weekly Report* 66 (44), 1216–1221.

442 Chaudhary, K., Scanlon, B., Scheffer, N., Walden, S., 2009. Review of the state of the art:
443 Ground water under the direct influence of surface water programs. Bureau of Economic
444 Geology, Jackson School of Geosciences, University of Texas at Austin, Austin, TX.

445 Chik, A.H.S., Schmidt, P.J., Emelko, M.B., 2018. Learning something from nothing: The critical
446 importance of rethinking microbial non-detects. *Front. Microbiol.*, 9 (2304), 1–9.

447 Ettayebi, K., Crawford, S.E., Murakami, K., Broughman, J.R., Karandikar, U., Tenge, V.R., Neill, F.H.,
448 Blutt, S.E., Zeng, X.L., Qu, L. Kou, B., 2016. Replication of human noroviruses in stem cell–derived
449 human enteroids. *Science*, 353 (6306), 1387–1393.

450 Fout, G.S., Borchardt, M.A., Kieke, B.A., Jr., Karim, M.R. 2017. Human virus and microbial indicator
451 occurrence in public-supply groundwater systems: meta-analysis of 12 international studies.
452 *Hydrogeol. J.* 25 (4), 903–919.

453 Frenck, R., Bernstein, D.I., Xia, M., Huang, P., Zhong, W., Parker, S., Dickey, M., McNeal, M.,
454 Jiang, X., 2012. Predicting susceptibility to Norovirus GII.4 by use of a challenge model
455 involving humans. *J. Infect. Dis.* 206 (9), 1386–1393.

456 Health Canada, 2011. Guidelines for Canadian Drinking Water Quality: Guideline Technical
457 Document - Enteric Viruses. Health Canada, Ontario, Canada.

458 Le Saux, N., 2016. Position statement: Recommendations for the use of rotavirus vaccines in
459 infants. Infectious Diseases and Immunization Committee, Canadian Paediatric Society.
460 <http://www.cps.ca/documents/position/rotavirus-vaccines> (accessed 17-Feb-2017).

461 Locas, A., Barthe, C., Barbeau, B., Carrière, A. Payment, P., 2007. Virus occurrence in
462 municipal groundwater sources in Quebec, Canada. *Can. J. Microbiol.* 53 (6), 688–694.

463 Messner, M.J., Berger, P., Nappier, S.P., 2014. Fractional Poisson—A simple dose-response
464 model for human norovirus. *Risk Anal.* 34 (10), 1820–1829.

465 Moreira, N.A., Bondelind, M., 2017. Safe drinking water and waterborne outbreaks. *J. Water*
466 *Hlth.* 15 (1), 83–96.

467 Moulton-Hancock, C., Rose, J.B., Vasconcelos, G.J., Harris, S.I., Klonicki, P.T., 2000. *Giardia*
468 and *Cryptosporidium* occurrence in groundwater. *J. AWWA* 92 (9), 117–123.

469 Murphy, H.M., Thomas, M.K., Schmidt, P.J., Medeiros, D.T., McFadyen, S., Pintar, K.D.M.,
470 2016. Estimating the burden of acute gastrointestinal illness due to *Giardia*,
471 *Cryptosporidium*, *Campylobacter*, *E. coli* O157 and norovirus associated with private wells
472 and small water systems in Canada. *Epidemiol. Infect.* 144 (7), 1355–1370.

473 Nilsen, V., Wyller, J., 2016. QMRA for drinking water 2: The effect of pathogen clustering in
474 single-hit dose-response models. *Risk Anal.* 36 (1), 163–181.

475 Parkhurst, D.F., Stern, D.A., 1998. Determining average concentrations of *Cryptosporidium* and
476 other pathogens in water. *Environ. Sci. Technol.* 32 (21), 3424–3429.

477 Pintar, K.D.M., Waltner-Toews, D., Charron, D., Pollari, F., Fazil, A., McEwen, S.A., Nesbitt,
478 A., Majowicz, S., 2009. Water consumption habits of a south-western Ontario community. *J.*
479 *Water Health* 7 (2), 276–292.

480 Pintó, R.M., Costafreda, M.I., Bosch, A., 2009. Risk assessment in shellfish-borne outbreaks of
481 hepatitis A. *Appl. Environ. Microbiol.* 75 (23), 7350–7355.

482 Regli, S., Rose, J.B., Haas, C.N., Gerba, C.P., 1991. Modeling the risk from *Giardia* and viruses
483 in drinking water. *J. AWWA* 83 (9), 76–84.

484 Scallan, E., Hoekstra, R.M., Angulo, F.J., Tauxe, R.V., Widdowson, M.-A., Roy, S.L., Jones,
485 J.L., Griffin, P.M., 2011. Foodborne illness acquired in the United States—Major pathogens.
486 *Emerg. Infect. Dis.* 17 (1), 7–15.

487 Schijven, J.F., Teunis, P.F.M., Rutjes, S.A., Bouwknecht, M., de Roda Husman, A.M., 2011.
488 QMRASpot: a tool for Quantitative Microbial Risk Assessment from surface water to potable
489 water. *Water Res.* 45 (17), 5564–5576.

490 Schmidt, P.J., Emelko, M.B., 2011. QMRA and decision-making: Are we handling measurement
491 errors associated with pathogen concentration data correctly?. *Water research*, 45 (2), 427–
492 438.

493 Schmidt, P.J., Pintar, K.D., Fazil, A.M., Pintar, K.D.M., Topp, E., 2013. Harnessing the
494 theoretical foundations of the exponential and beta-Poisson dose-response models to quantify
495 parameter uncertainty using Markov Chain Monte Carlo. *Risk Anal.* 33 (9), 1677–1693.

496 Schmidt, P.J., 2015. Norovirus dose–response: Are currently available data informative enough
497 to determine how susceptible humans are to infection from a single virus? *Risk Anal.* 35 (7),
498 1364–1382.

499 Schmidt, P.J., 2017. Comment on “Guidelines for use of the approximate beta-Poisson dose-
500 response model”: Previously published guidelines continue to be ignored. *Risk. Anal.* 37 (2),
501 196–200.

502 Schuster, C.J., Ellis, A.G., Robertson, W.J., Charron, D.F., Aramini, J.J., Marshall, B.J.,
503 Medeiros, D.T., 2005. Infectious disease outbreaks related to drinking water in Canada,
504 1974–2001. *Can. J. Publ. Hlth.* 96 (4), 254–258.

505 Seitz, S.R., Leon, J.S., Schwab, K.J., Lyon, G.M., Dowd, M., McDaniels, M., Abdulhafid, G.,
506 Fernandez, M.L., Lindesmith, L.C., Baric, R.S., Moe, C.L., 2011. Norovirus infectivity in
507 humans and persistence in water. *Appl. Environ. Microbiol.* 77 (19), 6884–6888.

508 Tate, J.E., Cortese, M.M., Payne, D.C., Curns, A.T., Yen, C., Esposito, D.H., Cortes, J.E.,
509 Lopman, B.A., Patel, M., Gentsch, J.R., Parashar, U.D., 2011. Uptake, impact, and
510 effectiveness of rotavirus vaccination in the United States: Review of the first 3 years of
511 postlicensure data. *Ped. Infect. Dis. J.* 30 (S1), S56–60.

512 Teunis, P.F.M., Havelaar, A.H., 2000. The beta Poisson dose-response model is not a single-hit
513 model. *Risk Anal.* 20 (4), 513–520.

514 Teunis, P.F.M., Moe, C.L., Liu, P., Miller, S.E., Lindesmith, L., Baric, R.S., Le Pendu, J.,
515 Calderon, R.L., 2008. Norwalk virus: How infectious is it? *J. Med. Virol.* 80 (8), 1468–1476.

516 Teunis, P.F.M., Sukhrie, F.H.A., Vennema, H., Bogerman, J., Beersma, M.F.C., Koopmans,
517 M.P.G., 2015. Shedding of norovirus in symptomatic and asymptomatic infections.
518 *Epidemiol. Infect.* 143 (8), 1710–1717.

519 United States Environmental Protection Agency (U.S. EPA), 2005. Method 1623:
520 *Cryptosporidium* and *Giardia* in Water by Filtration/IMS/FA; EPA 815-R-05-002. Office of
521 Water, Washington DC.

522 United States Environmental Protection Agency (U.S. EPA), 2009. Drinking water contaminant
523 candidate list 3—Final. *Fed. Reg.* 74 (194), 51850–51862.

524 United States Environmental Protection Agency (U.S. EPA), 2012. Method 1615: Measurement
525 of Enterovirus and Norovirus Occurrence in Water by Culture and RT-qPCR; EPA 600/R-
526 10/181. Office of Research and Development, National Exposure Research Laboratory,
527 Cincinnati, Ohio.

528 United States Environmental Protection Agency (U.S. EPA), 2014. Microbiological risk
529 assessment (MRA) tools, methods, and approaches for water media; EPA-820-R-14-009.
530 Office of Water, Washington DC.

531 United States Environmental Protection Agency (U.S. EPA), 2014. Six-year review 3 technical
532 support document for microbial contaminant regulations; EPA 810-R-16-010. Office of
533 Water, Washington DC.

534 Ward, R.L., Bernstein, D.I., Young, E.C., Sherwood, J.R., Knowlton, D.R., Schiff, G.M., 1986.
535 Human rotavirus studies in volunteers: Determination of infectious dose and serological
536 response to infection. *J. Infect. Dis.* 154 (5), 871–880.

537 World Health Organization (WHO), 2016. Quantitative microbial risk assessment: Application
538 for water safety management. WHO Document Production Services, Geneva, Switzerland.

539 World Health Organization (WHO), 2017. Guidelines for drinking-water quality: Fourth edition
540 incorporating the first addendum. WHO, Geneva, Switzerland.

541 WaterReuse Research Foundation (WRRF), 2013. Potable reuse: State of the science report and
542 equivalency criteria for treatment trains. WaterReuse Research Foundation, Alexandria VA`.

543 Zelner, J.L., King, A.A., Moe, C.L., Eisenberg, J.N.S., 2010. How infections propagate after
544 point-source outbreaks: An analysis of secondary norovirus transmission. *Epidemiol.* 21 (5),
545 711–718.

546 **Table 1 – Summary of Alternative Dose-Response Models**

	Rota	Noro1	Noro2	Noro3
Model Reference	Schmidt (2017) ^a	Teunis et al. (2008)	Messner et al. (2014)	Schmidt (2015)
Data Source				
– Ward et al. (1986) – Rotavirus	X			
– Teunis et al. (2008) – NoV GI ^b		X	X	X
– Seitz et al. (2011) – NoV GI			X	X
– Frenck et al. (2012) – NoV GII ^c			X	X
– Atmar et al. (2014) – NoV GI			X	X
Model Type	Exact beta-Poisson (${}_1F_1$)	Exact beta-Poisson (${}_2F_1$ or ${}_1F_1$)	Fractional Poisson	Exact beta-Poisson (${}_1F_1$) with immunity
Immunity ^d	None assumed	None assumed	$\phi = 1 - P = 0.278$	$\phi = 0.2754$ (Noro3A) None (Noro3B)
Host Susceptibility	$r \sim \text{beta}(\alpha = 0.1673, \beta = 0.1920)$	$r \sim \text{beta}(\alpha = 0.040, \beta = 0.055)$	$r = 1$	$r \sim \text{beta}(\alpha = 2.910, \beta = 2734)$
Aggregation	N/A	$\mu = 396.4$ (Noro1A) None (Noro1B)	$\mu = 1,106$ (Noro2A) None (Noro2B)	None

547 ^a This model differs slightly from an equivalent model presented in Teunis and Havelaar (2000) because the number of subjects administered a
548 mean dose of 0.009 viruses is incorrect therein.

549 ^b Data from two norovirus genogroup I (NoV GI) stock suspensions are included: 8fIIa (presumed aggregation), 8fIIb (disaggregated).

550 ^c Norovirus genogroup II (NoV GII) data are included by assuming that both genogroups share identical dose-response.

551 ^d For norovirus, the data are restricted to secretors to control for a known immunity mechanism; immunity parameter ϕ represents apparent
552 immunity among secretors that is attributable to other mechanisms.

Table 2 – Limitations of Study Methodology and Available Data

Risk Assessment Category	Anticipated Effect upon Developed Treatment Goals		
	Possible Underestimation	Possible Overestimation	Unclear Effect
Hazard Identification	– Secondary infections arising from an initial waterborne transmission are not addressed		– Unclear representativeness of norovirus (used as a viral reference pathogen) for determining an appropriate treatment target for all enteric viral pathogens in subsurface water supplies
Raw Water Occurrence & Infectivity Assessment	– Utilized occurrence data represent only norovirus GI rather than all pathogenic norovirus strains (including norovirus GII.4) – Losses in sample preparation methodology (i.e. incomplete analytical recovery) are presumed to be negligible	– PCR-based detection methods can include quantification of genomes from inactivated/degraded viruses – Detected viruses in well waters are presumed to be disaggregated (and virus clustering reduces mean risk in single-hit dose-response models (Nilsen and Wyller, 2016))	– Unclear representativeness of utilized norovirus occurrence data set for subsurface waters in general – Possible imprecision of norovirus concentration data due to random sampling and analytical errors – Separation of temporal variability and well-to-well variability is not addressed
Treatment Efficacy & Water Distribution			– Implications of temporal variability in treatment efficacy not addressed in current approach to prescribe treatment targets (treatment upsets can lead to excessive instantaneous or mean risk) – Distribution system effects upon waterborne exposures (e.g. virus decay or intrusion) are not addressed
Tap Water Consumption	– Indirect waterborne transmission (washing food or surfaces, shower aerosols, etc.) are not addressed		– Person-to-person and/or temporal variation in tap water consumption patterns are not addressed
Dose-Response	– Norovirus/rotavirus dose-response experiments have used only healthy adults, while other subpopulations are hypothesized to be more susceptible	– Utilized norovirus dose-response models exclude data from subjects who are likely immune due to absence of essential epithelial cell secretions (non-secretors), thus overestimating risk for the non-secretor demographic	– Norovirus dose-response data rely principally upon GI.1 strain – Lack of consensus on most appropriate norovirus dose-response model form – Unclear implications of low-dose extrapolation error – Parametric uncertainty not built into risk characterization approach

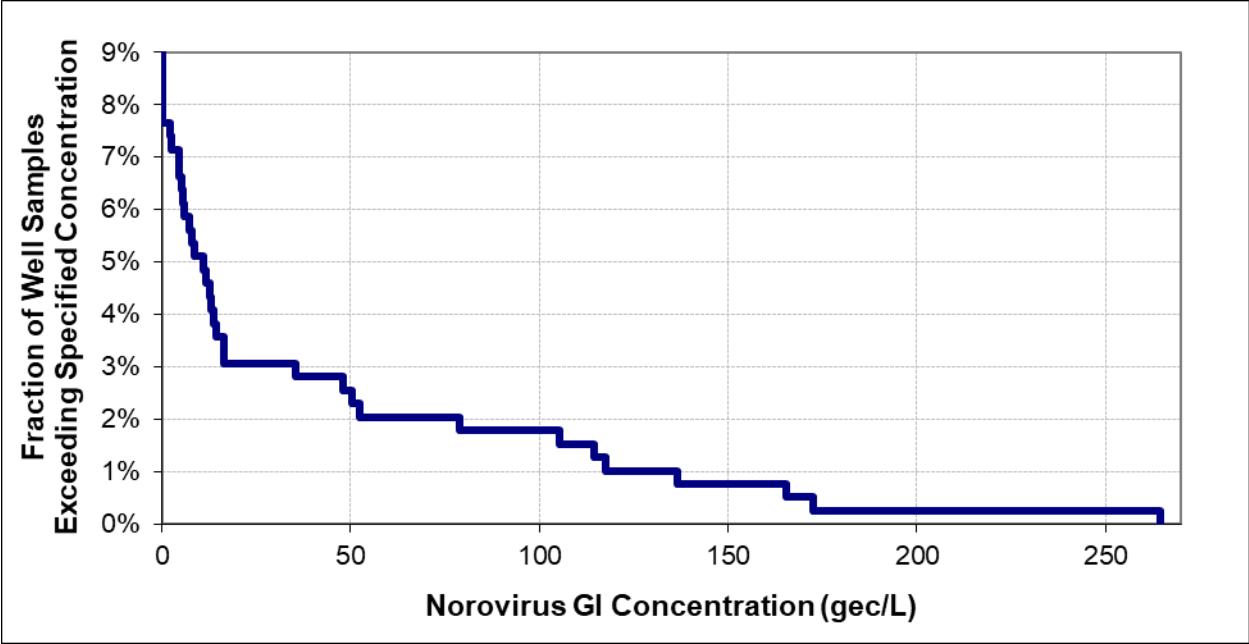


Fig. 1 – Raw well water norovirus GI qPCR data

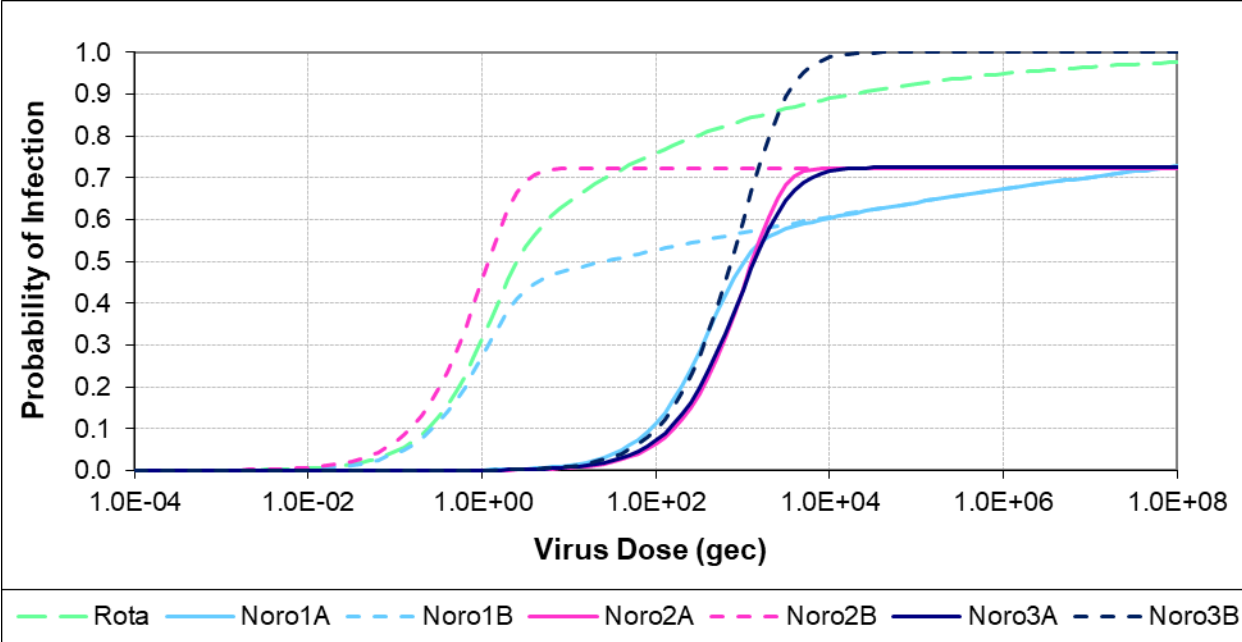


Fig. 2 – Alternative enteric virus dose-response models

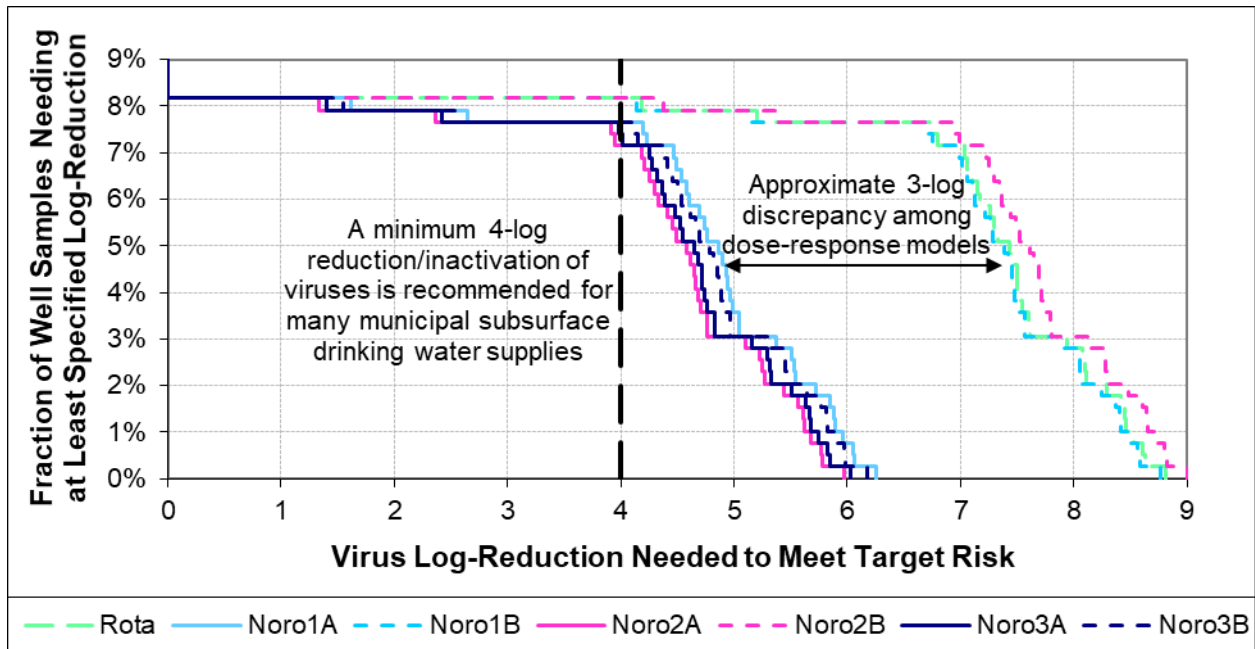


Fig. 3 – Virus log-reduction needed to reduce risk to acceptable level for well water samples with detected norovirus using seven alternative dose-response models

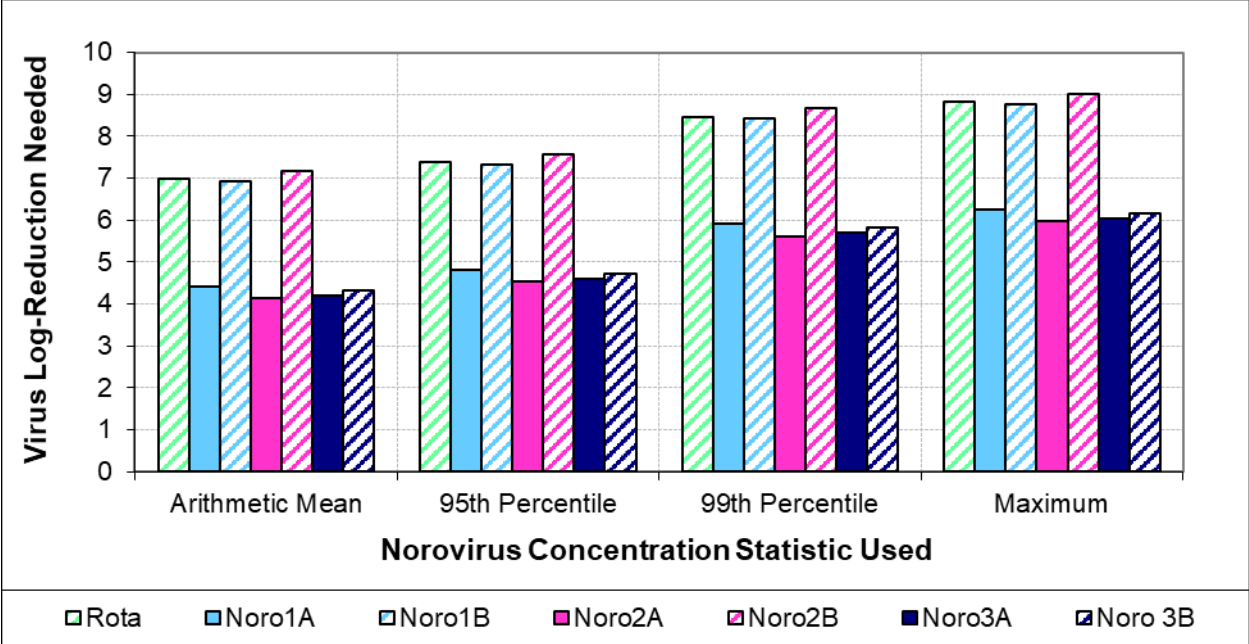


Fig. 4 – Virus log-reduction targets based on alternative norovirus concentration statistics and dose-response models