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The Quality and Outcomes Framework – transforming the face of Primary Care in the UK

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Background

- □ Introduced in 2004 in the UK
- □ >£1billion per annum
- □ 22% GP income
- Largest natural experiment in pay for performance (P4P) in the world
- □ Precursor schemes, e.g. PRICCE

Domains for quality indicators in QOF 2009

Clinical

- Secondary prevention of coronary heart disease
- Cardiovascular disease: primary prevention
- Heart failure
- Stroke & TIA
- Hypertension
- Diabetes mellitus
- COPD
- Epilepsy
- Hypothyroid
- Cancer
- Palliative care
- Mental health
- Asthma
- Dementia
- Depression
- Chronic kidney disease
- Atrial fibrillation
- Obesity
- Learning disabilities
- Smoking

Organisational

- Records and information
- Information for patients
- Education and training
- Practice management
- Medicines management

- Patient experience
 - Length of consultations
 - Patient survey (access)

- Additional services
 - Cervical screening
 - Child health surveillance
 - Maternity services
 - Contraception

Methods

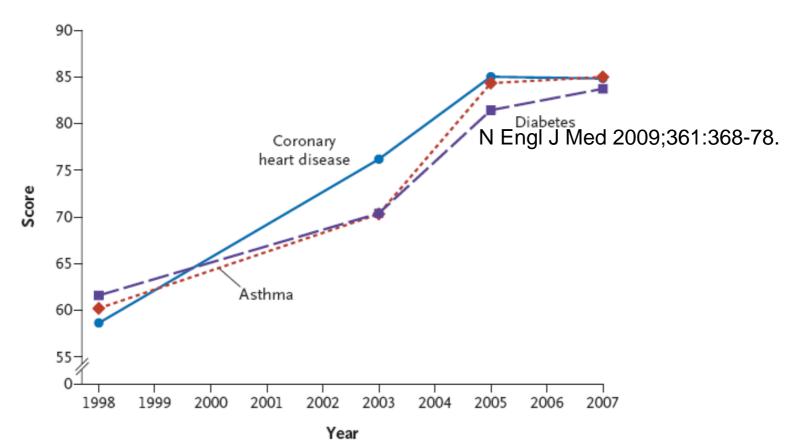
- Secondary analysis of research including quasisystematic review
- Medline, EMBASE, CINAHL, PsycINFO, Health Business Elite, Health Management Information Consortium, British Nursing Index, Econ Lit to January 2010
- □ 45 research papers

Results

- Health care gains
- Effects on population health and equity
- Costs and cost effectiveness
- Impact on providers and team climate
- Patients' experience and views

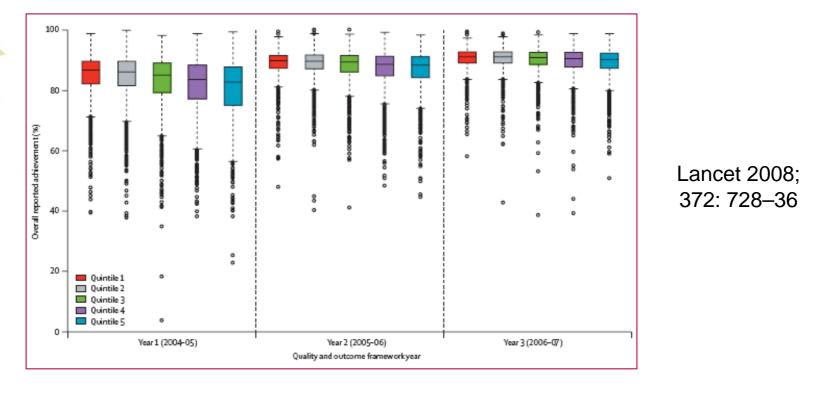
Health gains

- **Real but modest gains in some areas**, e.g. asthma, diabetes
- No definite improvement in CHD related to QOF
- Better recording in QOF but not untargeted areas
- No improvement in outcomes, except epilepsy



Population health and equity

- Inequalities related to deprivation slowly narrowing
- Reductions in age-related differences for CVD/diabetes
- Variable effects for e.g. gender related differences in CHD



Dixon, Khachatryan & Boyce. The public health impact, In Gillam & Siriwardena (eds) *The Quality and Outcomes Framework*, Radcliffe, Oxford 2010.

Cost effectiveness

- No relationship between pay and health gain
- Cost effectiveness evidence for 12 indicators in the 2006 revised contract with direct therapeutic effect
- **3** most cost-effective indicators were:
 - ACEI/ARB for CKD
 - Anticoagulants for AF and
 - Beta-blockers for CHD

Team working

- Changing structures, roles and staff nurse-led care
- Greater use of information technology
- Restratification: 'chasers' and 'chased'
- Emphasis on biomedical focus
- Commodification of care
- Narrative of 'no change'

Checkland & Harrison. Impact of QOF on practice organisation and service delivery. In Gillam & Siriwardena (eds) *The Quality and Outcomes Framework*, Radcliffe, Oxford 2010

Patient experience

- Little research on patient related/reported impact
- Continuity and relationship affected
- Fragmentation of care
- Little explanation provided to patients

"A slim, active 69-year-old patient attending for influenza vaccine was faced with questions about diet, smoking, exercise and alcohol consumption. There was no explanation for why these questions were asked; they seemed irrelevant to having a 'flu vaccine.' Blood pressure and weight had to be recorded and a cholesterol test organised. A short appointment lasted almost 15 minutes without the patient having the opportunity to ask a question about any aspect of 'flu vaccine."

Wilkie. Does the patient always benefit? In Gillam & Siriwardena (eds) *The Quality and Outcomes Framework*, Radcliffe, Oxford 2010

Discussion and debate

- Improved data recording and analysis
- Modest health benefits for individuals and populations
- Narrowing of inequalities in processes of health care
- Opportunity costs contested
- Unintended consequences: on workforce, professionalism
- Negative effect on care: 'McDonaldisation'
- Re-defined meaning of quality

Conclusions and ways forward

- Leave indicators unchanged and anticipate higher achievement each year
- Add new indicators or conditions
- Select from a larger set of evidence-based measures
- Remove measures once agreed level achieved
- Rotate measures
- New Coalition government has other plans...

Equity and excellence: Liberating the NHS

