



# How to Meet New Global Targets in the Offshore Realms: Biophysical Guidelines for Offshore Networks of No-Take Marine Protected Areas

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Networks of no-take marine protected areas (MPAs), where all extractive activities are prohibited, are the most effective tool to directly protect marine ecosystems from destructive and unsustainable human activities. No-take MPAs and MPA networks have been globally implemented in coastal seas, and their success has been significantly enhanced where science-based biophysical guidelines have informed their design. Increasingly, as human pressure on marine ecosystems is expanding further offshore, governments are establishing offshore MPAs—some very large—or MPA networks. Globally, there are growing calls from scientists, non-government organisations, and national governments to set global conservation targets upwards of 30%. Given that most of the ocean is found either in the high seas or offshore within national Exclusive Economic Zones, large offshore MPAs or networks of MPAs must be a major component of these global targets for ocean protection. However, without adequate design, these offshore MPAs risk being placed to minimise conflict with economic interests, rather than to maximise biodiversity protection. This paper describes detailed biophysical guidelines that managers can use to design effective networks of no-take MPAs in offshore environments. We conducted a systematic review of existing biophysical design guidelines for networks of MPAs in coastal seas, and found consistent elements relating to size, shape, connectivity, timeframes, and representation of biophysical features. However, few of the guidelines are tailored to offshore environments, and few of the large offshore MPAs currently in place were designed systematically. We discuss how the common inshore design guidelines should be revised to be responsive to the characteristics of offshore ecosystems, including giving consideration of issues of scale, data availability, and uncertainty. We propose 10 biophysical guidelines that can be used to systematically design offshore networks of MPAs which will also contribute to the global goal of at least 30% protection globally. Finally, we offer three priority guidelines that reflect the unique conservation needs of offshore ecosystems: emphasising the need for larger MPAs; maximising the inclusion of

special features that are known and mapped; and representing minimum percentages of habitats, or, where mapped, bioregions. Ultimately, MPA guidelines need to be embedded within an adaptive management framework, and have the flexibility to respond to emerging knowledge and new challenges.

**Keywords:** marine reserves, oceanic, pelagic, marine conservation, ecological principles, marine protected areas, design, guidelines

## INTRODUCTION

Our oceans are immensely valuable, both intrinsically and to our economies, societies, and cultures. However, human pressures are causing significant and, in some cases, catastrophic declines in marine species (Duarte et al., 2020). Marine protected areas (MPAs), especially no-take MPAs that prohibit extractive use (Sala and Giakoumi, 2017), are considered among the best tools available to protect marine species and habitats from exploitation and damage, and to conserve marine biodiversity (Graham et al., 2011; Costello, 2014; Roberts et al., 2019). Common biophysical goals of MPAs are to maintain or restore native species diversity, habitat diversity and heterogeneity, keystone species, connectivity, and important ecological processes (McCook et al., 2010; Green et al., 2013, 2014). Usually, achievement of these biophysical and ecological goals allows the consequent achievement of socio-economic and cultural objectives, including, for example, the protection or restoration of fisheries, food security, and cultural landscapes (Gilman et al., 2011).

Whilst MPAs and MPA networks have been broadly established in the world's coastal seas, the application of spatial protection to offshore environments is much newer (Ban et al., 2014a). For the purposes of this paper, offshore waters (also referred to as the open ocean or deep sea) are defined as all marine areas (benthic and pelagic) beyond the seaward edge of the geomorphic continental shelf, which is often at a depth of ~200 m. Where there is no continental shelf (e.g., oceanic islands and atolls), offshore waters are understood to be marine areas beyond the 80 m depth contour, which is a generally accepted depth limit of light-dependent habitat-building organisms (Bongaerts et al., 2011; Bridge et al., 2011; Althaus et al., 2017; Lesser et al., 2019; Beger et al., 2020). We use the word "offshore" as an umbrella term to encompass benthic, demersal, and pelagic habitats both within the exclusive economic zones (EEZs) of nations and in areas beyond national jurisdiction (ABNJ), as long as they are beyond marine areas that are under the jurisdiction of local communities (i.e., beyond the scope of community-managed marine areas), beyond the continental shelf break or deeper than 80 m around oceanic islands. The legislative, economic, and practical requirements of establishing MPA networks by individual States within their EEZs are different from those of the international community when protecting ABNJ (Merrie et al., 2014). However, whilst important, those considerations are beyond the scope of this paper. This paper focuses on biophysical design guidelines only. These guidelines are not intended to replace existing

design principles applied in coastal seas (e.g., Green et al., 2014), and they will most likely be tempered by socio-economic and cultural considerations, national legislation and international agreements.

The open ocean contains a wide variety of ecosystems and species assemblages, from the pelagic habitats at the surface to the deepest realms of the seabed. The view that the deep sea is physically and biologically homogeneous has been dispelled (Herring, 2002; Benoit-Bird et al., 2016), and the deep sea is now known to host levels of biodiversity that rival those of shallow-water coral reefs (Van den Hove et al., 2007).

Far from being resilient, the open ocean and the deep sea are home to some of the most long-lived and vulnerable marine animals, habitats and ecosystems on earth (Verity et al., 2002; Glover and Smith, 2003; Roberts et al., 2019). The open ocean is under increasing pressure from human impacts, especially overfishing, bycatch of non-target species, destructive fishing methods, noise, pollution and litter from land (including plastic), shipping (including cruise shipping), derelict fishing gear, deep sea mining for non-renewable resources and climate change (Verity et al., 2002; Halpern et al., 2008; Ramirez-Llodra et al., 2011; UN, 2015; UN Environment, 2017; Harris, 2020).

As coastal fisheries become depleted and technological improvements allow fishing vessels to venture further offshore, pelagic fish stocks and deepwater seabeds are more at risk of overexploitation than ever (Baum et al., 2003). Numerous heavily exploited offshore species are now of conservation concern, including some tuna, billfish, and sharks (Ferretti et al., 2010; Collette et al., 2011). In the open ocean, overfishing affects not just targeted stocks but also by-catch species, community composition, habitats, trophic functioning, and ecological linkages, in both the horizontal and vertical dimensions (Roberts, 2002; Worm and Tittensor, 2011; Ortuño Crespo and Dunn, 2017). The relatively low productivity, weaker governance, and data deficiency of the open ocean make it difficult to determine what level of fishing activity targeting pelagic and deep-sea species is sustainable (Collette et al., 2011; Norse et al., 2012; Ortuño Crespo and Dunn, 2017; Palomares et al., 2020; Pauly et al., 2020). Furthermore, the two-way coupling between offshore benthic and pelagic systems means that impacts in the upper parts of the open ocean, which are more commonly fished, cascade through the entire vertical span of offshore assemblages (Grober-Dunsmore et al., 2008).

While there are large gaps in knowledge (Palumbi, 2004; Claudet et al., 2010; Dunne et al., 2014), increasing evidence shows that no-take offshore MPAs can offer effective protection against human exploitation and damage (Mills and Carlton,

1998; Koldewey et al., 2010; Davies et al., 2012). Large offshore MPAs and MPA networks can protect pelagic ecosystems along with deep-sea benthic and demersal ecosystems that are highly fragile and closely inter-linked (Norse, 2005; Davies et al., 2007; Williams et al., 2010b; Huvenne et al., 2016). In fact, recent research suggests that offshore no-take MPAs can not only promote the recovery of highly mobile species (e.g., tuna) and protect large swathes of habitat, but also enhance fish stocks and help to stabilise catches outside MPA boundaries (Boerder et al., 2017). There is an increasing body of scientific research devoted to understanding the offshore environment (e.g., Schmidt Ocean Institute, 2020); much of this research identifies the need to define design guidelines for offshore networks of MPAs to achieve conservation and other management goals (Leathwick et al., 2008; Ban et al., 2011; Berglund et al., 2012; Chaniotis et al., 2020).

Currently, 2.7% of the global ocean is fully and/or highly protected within no-take MPAs; the proportion of countries' EEZs under MPA protection is higher (5.7%) than ABNJ (<1%; Marine Conservation Institute, 2020). In recent years, partly due to increased knowledge, the number of large-scale offshore MPAs has grown (Lewis et al., 2017; Duarte et al., 2020), and, worldwide, there are now over 30 no-take MPAs larger than 150,000 km<sup>2</sup>. Existing very large (>150,000 km<sup>2</sup>) offshore MPAs were shown to encompass at least 10% of the range of 26.9% of all species assessed worldwide; the remaining 73.1% of species fall short of a target of 10% coverage within these MPAs (Davies et al., 2017). The failure to meet species conservation targets is thought to be because, so far, very large MPAs have been opportunistic and placed mostly in remote areas to avoid interfering with commercial interests, rather than systematically designed to adequately protect the full range of habitats and species found within a given area (Leenhardt et al., 2013; OSCA, 2016; Devillers et al., 2020). The need to design offshore MPA networks according to robust biophysical guidelines is clear (Ban et al., 2014b; Davies et al., 2017; Lewis et al., 2017; IUCN-WCPA, 2018).

In 2011, the Convention for Biological Diversity (CBD) formulated the Aichi targets, of which Target 11 states that “By 2020, at least 17 per cent of terrestrial and inland water, and 10 per cent of coastal and marine areas, especially areas of particular importance for biodiversity and ecosystem services, are conserved through effectively and equitably managed, ecologically representative and well-connected systems of protected areas and other effective area-based conservation measures, and integrated into the wider landscapes and seascapes.” (CBD, 2011). This target has been reiterated, in 2015, by all United Nation members in the Sustainable Development Goals (specifically SDG14; UNDP, 2021). In 2016, members of the International Union for the Conservation of Nature (IUCN) at the World Conservation Congress approved new global target for MPAs, calling for 30% of each marine habitat to be set aside in highly protected MPAs and other effective area-based conservation measures by 2030 (IUCN, 2016a). Since then, this call has been echoed by various scientists, non-government organisations and national governments, including the UK Government who recently celebrated over 40 countries joining the UK-led “30

by 30” Global Ocean Alliance Initiative (UK Government, 2021), an international commitment to protect at least 30% of the global ocean in MPAs by 2030, through the UN Convention on Biodiversity in 2021 (O’Leary et al., 2019). In parallel, United Nations representatives are in the process of negotiating a treaty that would, among other things, create a mechanism to establish marine protected areas on the high seas (Gjerde, 2007). This mechanism includes an increasing expectation that global targets of 30% must be met in order to safeguard biodiversity, avoid fishery collapse and build ocean resistance to climate change (Partridge, 2009; O’Leary et al., 2019; Visalli et al., 2020). With most of the ocean found either in the high seas or offshore within national Exclusive Economic Zones, large offshore MPAs or networks of MPAs are integral parts of reaching global targets for ocean protection.

Generally, establishing an MPA or a network of MPAs consists of a series of steps that include defining objectives, planning, design, consultation, declaration, and management (Kelleher and Kenchington, 1992). This paper focuses upon the “design” step in the context of the global objectives referenced above. We describe detailed biophysical guidelines that managers can use to design effective networks of no-take MPAs in offshore waters. The systematic review that led to the definition of these guidelines sought to answer the following questions:

- (1) What are the existing design guidelines for no-take MPA networks, largely applied to shallow coastal ecosystems?
- (2) How do the differences between coastal and offshore ecosystems and species inform tailoring of those guidelines to offshore environments?

## MATERIALS AND METHODS

Existing literature that contained design principles or guidelines for MPAs were collated using online search engines (Web of Science Core Collection, Scopus), Google Scholar and the internal search functions of conservation organisation websites. The search term (“marine protected area\*” OR “marine reserve\*” OR “no-take”) AND (guideline\* OR principle\* OR criteria) was initially tested on 10 key documents (5 peer-reviewed and 5 “grey literature” reports), to ensure it was capable of detecting the relevant literature. Equal weight was given to grey literature in the literature search, in recognition that MPA principles or guidelines often appear in documents designed for use by management agencies, rather than for academic purposes. All results were uploaded to the online software Cadima (www.cadima.info), through which we specified the research question in terms of Population/Outcome, and which automatically detects duplicates and assists with screening and data extraction (O’Leary et al., 2016a). After the initial literature search and duplicate exclusion, the resulting 795 documents were screened for relevance first by title, then by abstract and lastly by full-text articles, resulting, initially, in 264 articles included for data extraction (Table 1, Supplementary Information 1). Of these, 177 documents contained information about design principles or guidelines for MPA design. The data extracted from

**TABLE 1** | Systematic review results of literature search per search string and database (see also **Supplementary Information 1**).

Search string	Source	Results	Date
("marine protected area*" OR "marine reserve*" OR "no-take") AND (guideline* OR principle* OR criteria)	Web of Science Core Collection	667	2020-08-22
("marine protected area*" OR "marine reserve*" OR "no-take") AND ("design guideline*" OR "design principle*")	Web of Science Core Collection	30	2020-08-22
("marine protected area*" OR "marine reserve*" OR "no-take") AND ("design guideline*" OR "design principle*")	Google Scholar	128	2020-08-23
marine protected area guidelines	Various government and organisation websites	12	2020-08-26
<b>Total records</b>		<b>839</b>	
Records after duplicate removal		794	
Records screened at title level		478	
Records screened at abstract level		342	
Full-text articles assessed for eligibility		275	
Included articles		263	
Articles with MPA design guidelines		176	

these documents included the author(s), year, title, geographic location, specific MPAs, individual guidelines or principles, relevance to networks of MPAs (as opposed to individual MPAs) and relevance to offshore environments.

Each guideline or principle relevant to MPA network design was then assessed as to its applicability to an open ocean context and the guidelines tailored accordingly to be offshore-specific.

## MPA DESIGN GUIDELINES – RESULTS OF THE SYSTEMATIC REVIEW

One hundred and seventy seven articles, published between 1992 and 2020, contained information about MPA design (**Table 1**). Of the 177 articles:

- 52 included a clear list of guidelines or principles, although 28 were more general in nature and did not provide explicit recommendations on, for example, the magnitude or percentage (of habitats, bioregions, etc.) to include in the MPA design;
- 23 included quantitative guidelines such as sizes, distances, and/or % protection targets;
- 49 were about MPAs in general and discussed or presented guidelines in a theoretical sense. The other 128 documents were about specific regions of the world, or specific MPAs;
- 129 (73%) were relevant to networks, rather than just individual MPAs;
- 89 (50%) had some direct relevance to offshore environments;
- 53 (30%) only considered one guideline or principle; adding those papers that considered only two principles brought the number to 77 (44%);
- the most commonly cited guidelines were representation of habitats (103 documents, 58%), connectivity (91 documents, 51%), and size (70 documents, 40%);
- Of the 52 studies (of the 177) that had a list of guidelines/principles, 25 possible guidelines or principles were

presented in various combinations. Not all were biophysical, and this paper does not consider these non-biophysical guidelines further.

- 16 of the 23 papers that provided quantitative design guidelines referred to overarching % targets for no-take protection without specific targets for particular attributes of the environment (e.g., habitats, bioregions). Most others either referred to the Convention on Biological Diversity (CBD) 10% target (Arcos et al., 2012; Balbar and Metaxas, 2019), or used MARXAN (a conservation planning software tool to guide systematic MPA design) or a similar tool to explore ways in which to target a range of area percentages for conservation (e.g., Proudfoot et al., 2020). We note that papers referring to overarching percentage MPA targets recommend a range from 10 to 50% (e.g., Thomas and Shears, 2013; Dunn et al., 2018) and that, largely, the per habitat- or per bioregion-specific targets mentioned in other work, if implemented, would sum to these overarching targets.

## TAILORING THE GUIDELINES TO OFFSHORE ECOSYSTEMS

The applicability of guidelines found throughout the literature to offshore waters is detailed in the sections below. Guidelines are listed in order of priority (**Table 2**).

### Offshore Guideline 1: Make MPAs Larger

Size is one of the most important design considerations when implementing MPAs, especially in data-poor areas (Halpern, 2003; Gilman et al., 2011). In coastal seas, the representation of habitats and/or bioregions tends to be prioritised over size. However, the ethos of “bigger is better” is one of the five characteristics that has led to the greatest realised benefits of no-take MPAs globally (Edgar et al., 2014), and often incidentally enhances connectivity (Álvarez-Romero et al., 2018; see Guideline 5). Very small, permanent, no-take MPAs can be effective in coastal seas, and especially when designed for

**TABLE 2** | Summary of biophysical guidelines for the design of offshore networks of no-take MPAs.

Design guideline	Conditions	Rationale - summary	References
1. Make no-take MPAs 50–200 km in diameter.		Tagging studies show that large pelagic predators (tunas, billfish, blue and shortfin mako sharks, dolphinfish, wahoo, penguins) can move 1,000s of kms, but that the majority of the populations remain within 250 to 1,000 km of their release location. Modelling studies show that protecting 50% of the range of wide-ranging species, especially if critical habitat is included, can benefit the entire population. Additionally, these species can act as “umbrella species”; protecting enough area for them will automatically benefit a large diversity of more sedentary pelagic species and the seafloor below.	Clark, 1996; Hampton and Gunn, 1998; Lauck et al., 1998; Kingsford and Defries, 1999; Sedberry and Loefer, 2001; Kohler et al., 2002; Sibert and Hampton, 2002, 2003; Worm et al., 2003; Bromhead et al., 2004; Micheli et al., 2004; Clear et al., 2005; Alpine and Hobday, 2007; Theisen et al., 2008; Holdsworth et al., 2009; Cosgrove et al., 2010; McClain and Hardy, 2010; Sepulveda et al., 2010; Read et al., 2013; Schaefer et al., 2014; Howey et al., 2016; Huvenne et al., 2016; Robinson et al., 2016; Della Pella et al., 2017; Gary et al., 2020
2. Ensure that no-take MPAs include critical habitats and biologically or physically special and/or unique sites and species. This may include, for example, unique geomorphologic or hydrodynamic features (see <b>Table 5</b> ), areas important for aggregation, nurseries, spawning, foraging, offshore nesting sites, migratory staging points, mammal calving areas, areas with high biodiversity, endemism, productivity or with threatened, isolated or rare species or habitats.	Features are mapped	For an MPA network to comprehensively and adequately protect biodiversity, known special or unique areas must be included in no-take MPAs. Productive areas are important due to their contribution to ecosystem functioning and potential for high biodiversity; they are usually “hotspots” for multiple species. Areas that are critical to large species are often automatically important for a large variety of other, smaller, more sedentary pelagic or benthic species. It is important to note that for threatened or endangered species, protecting 30% of their habitat niche may be insufficient to prevent extinction. Thus, some habitats may require 100% protection while others can endure with less.	Glover and Smith, 2003; De Santo and Jones, 2007; Hobday et al., 2011; Hooker et al., 2011; Ban et al., 2014a; Clark et al., 2014; Maxwell et al., 2014; Asaad et al., 2017; Ceccarelli et al., 2017, 2018c,d; Lundquist et al., 2017; Rigby et al., 2019
3a. Protect 35% of each habitat type or feature listed in <b>Table 5</b> within no-take MPAs.	No bioregions defined	When there is no definition of bioregional boundaries, there is often still at least an approximate understanding of habitats present. When Guideline 4 cannot be applied, capturing a larger proportion of each habitat enhances the likelihood of capturing unknown and therefore unmapped within-habitat variability.	Hyrenbach et al., 2000; Belkin et al., 2009; McClain and Hardy, 2010; Harris et al., 2014; Miller and Christodoulou, 2014; O’Leary et al., 2016b; Chaniotis et al., 2020
3b. Include a percentage of each habitat type or feature as indicated by <b>Table 5</b> , within no-take MPAs. Include adjacent habitats as buffer zones.	Bioregions defined at an appropriate scale so Guideline 4 also applies	Mappable features of the open ocean are known areas of high productivity, diversity, or significant ecological processes. To ensure future sustainability of offshore marine environments, examples of the full range of known and mapped biophysical habitats should be included in no-take MPAs.	Hyrenbach et al., 2000; Sibert and Hampton, 2002; Alpine and Hobday, 2007; Williams et al., 2010a
4a. Represent at least 20–30% of marine bioregions in no-take MPAs	Bioregions defined at an appropriate scale	Protection of all habitats, flora and fauna, ecosystem function, integrity and resilience requires that adequate examples of every bioregion are included in no-take MPAs. The best available science informs that at least 20–30% of each marine bioregion should be included in no-take areas, especially if aiming to protect species with lower reproductive output or delayed maturation (e.g., many large offshore and deep-water species), or in areas that host diverse, unassessed, or poorly regulated fisheries, as is common offshore.	Worm et al., 2006; Proud et al., 2017; Begger et al., 2020
4b. If 4a can be implemented, represent at least 20–30% of marine bioregional transition boundaries in no-take MPAs	Bioregions defined at an appropriate scale	Boundaries and transition zones between bioregions in the open ocean tend to aggregate a high diversity and density of open ocean species. Bioregions in the open ocean are often much more extensive than in coastal marine habitats.	Hyrenbach et al., 2000; UNESCO, 2009; Block et al., 2011; Clark et al., 2011; Reygondeau et al., 2012; Kanaji et al., 2017

*(Continued)*

TABLE 2 | Continued

Design guideline	Conditions	Rationale - summary	References
5. Distance between no-take MPAs should be between 20 and 200 km.		Because of the wide-ranging or widely distributed nature of offshore populations, genetic connectivity is possible across very large areas. However, as the bulk of the population is usually less mobile, MPAs to ensure demographic connectivity will need to take into account the mean or median distances found in tagging studies (see also Guidelines 1 and 7).	Clark, 1996; Hampton and Gunn, 1998; Lauck et al., 1998; Kingsford and Defries, 1999; Sedberry and Loefer, 2001; Kohler et al., 2002; Sibert and Hampton, 2002, 2003; Worm et al., 2003; Bromhead et al., 2004; Micheli et al., 2004; Clear et al., 2005; Alpine and Hobday, 2007; Green and Mous, 2007; Theisen et al., 2008; Holdsworth et al., 2009; Cosgrove et al., 2010; Kahng et al., 2010; Sepulveda et al., 2010; Green et al., 2014; Maxwell et al., 2014; Schaefer et al., 2014; Hilário et al., 2015; Hillman et al., 2018; Gary et al., 2020
6. Include whole features within no-take MPAs.	Features are mapped	Mapped features of the open ocean are often areas of high productivity, diversity or significant ecological processes, and need to be protected in their entirety to allow for the full range of ecological processes to take place.	Hyrenbach et al., 2000; Sibert et al., 2000; Sibert and Hampton, 2002; Alpine and Hobday, 2007; Grober-Dunsmore et al., 2008; Sutton et al., 2008; Long et al., 2013; Garrigue et al., 2015; Rigby et al., 2019; Lecours et al., 2020
7a. Have at least three replicate no-take MPAs: within bioregions; of very large features (e.g., topographic or hydrodynamic features); and of known habitats and ecological processes.	Features are mapped	Replication of protection minimises the risk of losing all examples of a habitat, population or assemblage in the case of disturbance. Areas that remain intact or healthy may act as a refuge, and a source of larvae for the recovery of damaged areas. Replication also helps enhance representation of biological heterogeneity within poorly known habitats, as is commonly the case in the open ocean.	Maxwell et al., 2014; Rigby et al., 2019
7b. Include no-take MPAs at, at least, three points (ideally aggregation sites) along the migration path of migratory species or within the range of other highly mobile species.		Where it is not possible to protect an entire migration pathway, placing several replicate no-take MPAs at critical points along the migration route can disproportionately benefit the whole population. Replication of protection minimises the risk of encountering damaging agents (e.g., purse seiners, longliners) along the entire route.	Gell and Roberts, 2002; Roberts and Sargant, 2002; Block et al., 2011; Briscoe et al., 2017
8. Choose simple shapes.		Simple shapes such as squares or “squat” rectangles maximise the area protected, reduce edge effects and make compliance easier.	Halpern, 2003; Halpern and Warner, 2003; Roberts et al., 2010; Fernandes et al., 2012; White et al., 2012; Rodríguez-Rodríguez et al., 2016
9. Choose permanent protection over temporary protection.		Permanent protection enhances the likelihood of recovery of populations and habitats, even if they are very long-lived, slow-growing or heavily damaged. However, MPAs should be subject to review over time.	IUCN-WCPA, 2008; Williams et al., 2010b; Fernandes et al., 2012; Abesamis et al., 2014
10. Reduce or eliminate threats across the entire MPA network area, e.g., by applying other types of marine managed areas.		Reducing threats to other categories of MPAs and to surrounding areas will enhance the effectiveness of no-take MPAs and the area as a whole. Given the data-poor nature of the open ocean, threat reduction in general can protect areas, features or species not yet identified as requiring protection.	Dunn et al., 2011; Jessen et al., 2011; Brock et al., 2012; Maxwell et al., 2014; Lewis et al., 2017

the replenishment of fisheries target species through “spillover” (Russ, 2002; Jones et al., 2007; Fernandes et al., 2012; Harrison et al., 2012). However, larger areas can hold larger parts of (or entire) populations, and have a greater chance of including unknown habitats and species, bioregions, or special features, and tend to have a degree of biological integrity. Larger areas are more likely to be self-sustaining and therefore will persist over time (Gaines et al., 2010). Larger MPAs also reduce the edge effect, where human activities at the edges of an MPA, including illegal entry and take within MPA boundaries, can be intensive enough to undermine the MPAs overall effectiveness (Lester et al.,

2009). The size of an MPA needs to be determined according to the extent and location of the species, features, bioregions, and ecological processes it is intended to protect (Green et al., 2014). Recent research has provided design guidelines for no-take MPAs based on known home ranges or distributions of shallow-water species of interest (Green et al., 2014). For instance, a no-take MPA designed to protect coral reef invertebrates and site-attached fishes could be as small as 400 to 1,000 m across, while an MPA of more than 20 km would be required for offshore pelagic species such as silvertip sharks (*Carcharhinus albimarginatus*) or trevallies (Carangidae; Jones et al., 2007; Green et al., 2014).

Coastal assemblages and sedentary oceanic species can benefit from smaller MPAs, but larger, more mobile and migratory species (as more often found offshore) require larger MPAs. In offshore environments, there is less information about habitats and bioregions. Additionally, habitats tend to be larger (e.g., deep-sea plains and plateaux compared to shallow reef systems) and many offshore species have greater home ranges and larval dispersal patterns (Herring, 2002). The larger information gaps and scale of habitats means that size becomes even more important for habitats protected within MPAs to have sufficient integrity (Shanks, 2009; UN, 2015; Lewis et al., 2017; Weeks et al., 2017). With ongoing and escalating discoveries of important new species in offshore environments, larger MPAs also provide greater insurance with regard to protecting that which remains to be discovered (Bridge et al., 2016). Huvenne et al. (2016) found that a deep-water (~1,000 m) no-take MPA of at least 30–40 km in diameter adequately protected deep-water coral communities, but where these corals were damaged, even these protected areas could not mediate recovery. Roberts et al. (2010) suggested that in English EEZ continental shelf waters beyond 12 nm, MPAs that are intended to protect commercial species should be at least 30 to 60 km in their minimum dimension. MPAs of >100–1000,000 km<sup>2</sup> have been recommended for the protection of large sharks and rays whose home ranges extend beyond coastal areas (Rigby et al., 2019). In offshore pelagic and benthic habitats, the distributions of many soft-sediment (e.g., bivalves, elapod holothurians) and pelagic taxa (e.g., tuna, lanternfishes) cover entire ocean basins, and many species are widely dispersed (McClain and Hardy, 2010; Reygondeau et al., 2012), even species with a sedentary adult phase and restricted habitat preferences, such as the mussel *Bathymodiolus thermophilus* at hydrothermal vents (Maas et al., 1999). Another benefit of larger MPAs is that in protecting the range, or part thereof, of a migratory or highly mobile species, they automatically also protect a large array of other species and features (Wilhelm et al., 2014).

The movement distance of marine organisms poses one of the greatest challenges to MPA design. The dispersive larval stage and sometimes far-ranging movements or migrations of juveniles or adults, differences in larval duration and metapopulation dynamics mean that it is highly unlikely for individual offshore MPAs to protect all life history stages of any one species, let alone all species (Gruss et al., 2011). In offshore environments, and especially in the deep sea, the difficulty of capturing species' ranges is compounded by the almost complete lack of data on larval duration and behaviour traits (Hilário et al., 2015). The dispersal of deep-sea organisms presents the added complexity of vertical swimming behaviour (Afonso et al., 2014), which can influence modelled dispersal distances by up to an order of magnitude (Gary et al., 2020; see also Guideline 5). If it is impossible to contain a species' entire range within one MPA, MPA networks that comply with connectivity guidelines (Guideline 5), replication (Guideline 7) and minimum percentage guidelines (Guidelines 3 and 4) can be combined to protect as many of the species' critical areas as possible, thereby achieving the best possible outcome for a species or population.

The potential mobility of species may conflict with their tendency for residency within a geographic location; many highly

mobile species with the ability to travel 100s or 1000s of kms have smaller home ranges (10s of kms) once they settle. A tagging study of several pelagic species (tuna, billfishes, sharks) showed that most of them remained within the boundaries of the 450 km-radius British Indian Ocean Territory MPA (Carlisle et al., 2019). The evolutionary selection for behavioural polymorphism (Kaplan et al., 2014) is highlighted in the work of Mee et al. (2017). This genetic modelling research has shown an evolution of increased residency for highly mobile tuna species after the establishment of MPAs, as individuals that choose more sedentary behaviour pass on their genes to successive generations more frequently than those that move beyond MPA boundaries into fishing grounds (Mee et al., 2017). The model remains to be tested, but in a practical sense, this means that the benefits of offshore MPAs will grow over time, including over generations of the target species of interest.

Where documents provided MPA design guidelines with minimum size recommendations, these were highly variable, both for coastal and offshore environments (Table 3). In Edgar et al. (2014), the largest benefits were found in MPAs that were at least 100 km<sup>2</sup>. In coastal areas, the most common minimum size, and also the upper limit, was 20 km in diameter; no minimum size was found for offshore MPAs, except in Dunn et al. (2018), where the authors recommended 200 km. In practise, almost all existing offshore MPAs are larger than 2,500 km<sup>2</sup> (Marine Conservation Institute, 2020), suggesting that a minimum diameter of 50 km is feasible.

*In summary, the existing literature recommends that offshore MPAs (as part of a network of MPAs) be 50–200 km in minimum diameter.*

## Offshore Guideline 2: Include Special, Unique, Rare Features and/or Species

Sites may be selected for inclusion within an MPA according to criteria such as uniqueness, rarity, or special characteristics. These attributes include areas that are important for particular life stages of species, the presence of threatened, endangered or declining species or habitats, keystone species, distinctive habitat types, oceanographic or geological features, or places of especially high biological productivity or diversity (Salomon et al., 2006; Brock et al., 2012; Clark et al., 2014; Secretariat of the Convention on Biological Diversity, 2014; Table 4). For example, a site may be unique because there is a single population of an endemic species not found anywhere else. Special characteristics can be attributed to sites where key processes take place (e.g., spawning and feeding grounds, nurseries, migratory corridors, hotspots, etc.; Rigby et al., 2019). Sites can also be selected on the basis of hosting higher productivity than the surrounding areas; these "hotspots" can support high biodiversity, which is often also used as a criterion for selecting sites for inclusion into MPAs or MPA networks (Possingham and Wilson, 2005; Sydeman et al., 2006; Briscoe et al., 2016). Areas that host a large variety of species are important for the maintenance of resilience, evolutionary potential and ecosystem services (Worm et al., 2006).

The inclusion of critical habitats and special or unique areas as a design guideline for MPAs stems from the biophysical

**TABLE 3 |** Summary of specific and quantitative MPA network design guidelines.

Size	Overall % target	Bioregions	Habitats	Special, unique areas	Connectivity	Replication	Duration of protection	Shape	Inshore/offshore	References
≥ 10 km in length (10 x 10 km or 100 km <sup>2</sup> )	–	–	30% of each habitat	–	50–200 km apart	≥ 3 per habitat	> 25 years	–	Inshore	Munguia-Vega et al., 2018
≥ 2 km in diameter	20% of fishable waters in northern Honduras	–	20% of each habitat per ecoregion	Protect all target species	–	≥ 3 per habitat	Permanent	Compact	Both	Chollett, 2017
≥ 10–20 km in diameter	–	–	20–30% of each habitat	–	15–20 km apart	≥ 3 per habitat	–	Simple	Inshore	McLeod et al., 2009
Mixture of small (40ha) and large (4–20 km across)	~35% of a given area	–	20–30% of each habitat	–	1–20 km apart	≥ 3 per habitat	20–40 years, preferably permanent	Simple	Inshore	Fernandes et al., 2012
10–60 km in diameter	20–35% of fishing area	–	20–30% of each habitat	–	20–200 km apart	2–5 per habitat	–	Regular shape, minimise edge	Both	Burt et al., 2018
≥ 20 km diameter except in coastal bioregions	33% of the Great Barrier Reef Marine Park	20% of each bioregion	Habitat-specific % targets	As much as possible	–	3–4 per bioregion	–	–	Inshore	Fernandes et al., 2009
≥ 5–20 km in diameter	10–50% of marine and coastal areas	–	–	–	50–100 km apart	1–5 examples	–	–	Both	Lundquist et al., 2015
≥ 20 km diameter except in coastal bioregions	33% of the Great Barrier Reef Marine Park	20% of each bioregion	Habitat-specific % targets	As much as possible	–	3–4 per bioregion	–	–	Inshore	Fernandes et al., 2005
≥ 100–200 km <sup>2</sup>	–	–	–	–	100 km apart	–	–	–	Inshore	Rachor et al., 2001
–	–	–	Proportional to the % of an area to be included in MPA	–	–	–	–	–	Inshore	Roberts et al., 2003
–	20% (Honduras), 10% (Mexico) of territorial waters	–	20–30% of each habitat	Yes	–	≥ 3 per habitat	> 20–40 years or permanent	–	Inshore	Green et al., 2017
> 150,000 km <sup>2</sup>	10% globally	–	–	–	–	–	–	–	Offshore	Lewis et al., 2017
–	10% of territorial waters	30% of each bioregion	–	–	Spacing of up to 200km	≥ 3 per bioregion	–	–	Inshore	The Ecology Centre, 2009
Variable minimum sizes, 0.5–20 km across	–	–	20–40% of each habitat	Yes	Spacing of 1–15 km	≥ 3 per habitat	> 20–40 years or permanent	–	Inshore	Green et al., 2014
23–100 km <sup>2</sup>	Test of 10, 20, and 30% conservation target	–	10–30% of each habitat	–	Spacing of 50–100 km	≥ 2 per habitat	–	–	Inshore	Arafah-Dalmau et al., 2017
23–100 km <sup>2</sup>	–	–	10–30% of each habitat	–	Spacing of 50–100 km	≥ 2 per habitat	–	–	Inshore	Saarman et al., 2013
–	–	–	–	–	–	–	–	Squares or compact rectangles	Inshore	Meester et al., 2004

(Continued)



TABLE 3 | Continued

Size	Overall % target	Bioregions	Habitats	Special, unique areas	Connectivity	Replication	Duration of protection	Shape	Inshore/offshore	References
Various, 0.5 km in diameter to 550 km <sup>2</sup>	20% of Canadian Northern Shelf bioregion	30% of each bioregion	Various, range 10–40%	–	Various, from 50 to 200 km	1–5 per habitat	–	–	Inshore	Ardron et al., 2015
Minimum length of 200 km along the ridge line	30–50% of total management area	–	30–50% of habitats	100%	–	5 per habitat	–	–	Offshore	Dunn et al., 2018
Variable minimum sizes, 0.5–20 km diameter	–	–	20–40% of each habitat	Yes	Spacing of 1–15 km	≥3 per habitat	>20–40 years or permanent	–	Inshore	Green et al., 2014
Minimum length of 5–10 km diameter, preferable 10–20 km	10% of New Zealand waters	–	–	–	Spacing of 50–100 km	≥3	–	–	Both	Thomas and Shears, 2013
–	33% of management area	30–40% of each bioregion	20% of each habitat	–	Spacing of 10–20 km, 30 km at most	3–4 per bioregion	–	–	Inshore	McCook et al., 2009
–	Globally 10% by 2020, 30% by 2037 and 50% by 2044	–	–	–	–	–	>21 years	–	Both	Duarte et al., 2020
–	–	–	20% of each habitat	Yes	–	≥3 per habitat	>20–40 years or permanent	Compact shapes	Both	Rigby et al., 2019

Quantitative targets are provided with as much specificity as they appear in the literature. Size usually refers to the minimum diameter of any individual MPA.

**TABLE 4** | Some potential topographically or hydrographically unique, special or rare features of the open ocean.

Type	Feature	Characteristics	Key sources
Topographic	Seamounts, knolls, hills, guyots, ridges	Seamounts are “large isolated elevation(s), greater than 1,000 m in relief above the sea floor, characteristically of conical form”; knolls, hills, and guyots are slightly lower elevations of different shapes. Ridges are defined as “elongated narrow elevation(s) of varying complexity having steep sides, often separating basin features.” Seamounts and ridges have steep slopes which can cause the upward movement of nutrients from the deep ocean (upwellings) and create hotspots of pelagic productivity and biodiversity, attracting deepwater and pelagic species such as tuna, deep-water snapper, sharks, whales, and dolphins.	Morato and Clark, 2007; IHO, 2008; Harris et al., 2014
	Canyons, trenches	Submarine canyons are steep-walled valleys with V-shaped cross sections. A trench is a long, narrow, usually very deep and asymmetrical depression of the sea floor, with relatively steep sides. Ocean trenches are the deepest parts of the ocean, commonly 6 to 10 km in depth. The steep walls of these features tend to create upwellings that support high productivity and biodiversity. Deep-diving pelagic species tend to congregate in the waters above these depressions to feed.	Shephard, 1964; IHO, 2008; Harris and Whiteway, 2011
	Shelf breaks	The shelf break is “the line along which there is a marked increase of slope at the seaward margin of a shelf.” Shelf breaks can form fronts in the waters above them, and tend to be highly productive pelagic habitats.	Belkin et al., 2009; Harris et al., 2014
	Reefs, islands	Oceanic reefs and isolated islands can form as rises and pinnacles from the deep seabed and break the ocean surface. In their wake, there are often turbulent areas and eddies that entrain plankton and attract larger pelagic species. The deep slopes off the islands and reefs support rich benthic communities that are often habitat for feeding and breeding.	Rissik and Suthers, 2000
Hydrographic	Eddies	Eddies are vortex-like circulations of water, usually spinning off major currents, and can occur at various scales. Mesoscale eddies (typically less than 100 km across) tend to be predictable, and can revolve in cyclonic or anti-cyclonic directions, depending on hemisphere. Anticyclonic eddies accumulate organic matter within their cores and exhibit elevated microbial respiration and heterotrophic production. Cyclonic eddies enhance nutrient inputs to the surface ocean increasing new production and chlorophyll concentration. Current estimates suggest that ~50% of the global new primary production may be caused by eddy-induced nutrient fluxes.	Baltar et al., 2010
	Fronts	A front is a narrow zone of abrupt change in water properties (salinity, temperature, nutrients, etc.) that separates broader areas with different water masses or different vertical structure. They can be a few metres or many thousands of km long. Most fronts are almost stationary and seasonally persistent. The vertical extent varies from a few metres to more than 1 km, with major fronts reaching depths exceeding 4 km. Major thermohaline fronts are associated with fronts in other properties, such as nutrients, ocean colour, chlorophyll, and turbidity. Convergences of surface waters toward fronts contribute to elevated primary production known as “hot spots” of marine life, from phytoplankton to apex predators, and serve as spawning, nursing, and feeding areas for fish, sea birds, and marine mammals, with high biodiversity. The surface convergence can also lead to concentrations of pollutants, thus endangering species frequenting the fronts.	Belkin et al., 2009
	Upwellings and downwellings	Upwelling is a process in which deep, cold water rises toward the surface, usually bringing nutrients from deeper pelagic layers and from the benthos to the upper layers. Downwelling is sinking of accumulated high-density material beneath lower density material, such as colder or saline water beneath warmer or fresher water. Downwelling occurs when warm surface water spins clockwise, creating surface convergence and pushing surface water downwards.	Saldivar-Lucio et al., 2016

operational principles for the Great Barrier Reef Marine Park Authority (2002) and the Convention for the Protection of the Marine Environment of the North-East Atlantic (OSPAR Convention) List (OSPAR Commission, 2008), and was included to ensure that special, unique areas were protected even if they were not captured by the protection of percentages of habitats or bioregions (see Guidelines 3 and 4; Great Barrier Reef Marine Park Authority, 2002). It has since been adopted throughout the literature for designing coastal MPAs (Fernandes et al., 2009; Green et al., 2014; **Table 3**); seven of the 23 documents (30.4%) that listed MPA design guidelines included this principle. Currently, it is listed as one of the steps for marine spatial planning processes adopted by multiple Pacific Island countries (Ceccarelli et al., 2018a).

Criteria for selecting Ecologically and Biologically Significant Areas (EBSAs) in offshore environments have already been developed for some regions, such as the Azores and the

Southwest Pacific (CBD, 2009, 2014; Clark et al., 2014). Other initiatives that have established criteria for protecting marine environments specifically in offshore areas include the FAO’s Vulnerable Marine Ecosystems, which seeks to identify and protect marine areas in the high seas that are vulnerable to deep-sea fisheries (FAO, 2019), and the IMO’s Particularly Sensitive Sea Areas, which seeks to identify ecologically, socioeconomically or scientifically valuable areas vulnerable to damage by international shipping activities (IMO, 2006). Some countries have also decided to describe special, unique marine areas within their national boundaries using systematic criteria for their identification and definition (Ceccarelli et al., 2018d). The protection of special features was the first principle used in the creation of the UK’s offshore MPA network (Chaniotis et al., 2020).

Prioritising special features provides some insurance against the declaration of very large offshore MPAs in areas that are of

little value to commercial interests (Devillers et al., 2020). In fact, to safeguard against the declaration of large MPAs in areas of little value, this guideline could potentially be adopted first—the scale of many offshore features and migratory or mobile species ranges makes it highly likely that MPAs designed around Guideline 2 would automatically also be large. In offshore waters, uniqueness, rarity or special characteristics typically include current systems and fronts, upwellings, seamounts, trenches, deepwater coral or sponge assemblages, hydrothermal vents and fluid seeps (Hyrenbach et al., 2000; Graham et al., 2011; Hooker et al., 2011; Ban et al., 2014b; Lundquist et al., 2017; Barrie et al., 2020; **Table 4**). The Darwin Mounds in UK offshore waters, for example, is an area rich in the deep-water coral *Lophelia pertusa* which, once discovered, was deemed of special importance and protected from trawling, becoming the UK's first offshore MPA (De Santo and Jones, 2007). These features are usually unique to a certain area and isolated from other similar features or populations by sheer distance. The value of unique and/or special features or areas stems from the fact that they are not usually replicated elsewhere and therefore not replaceable (Salomon et al., 2006), and they contribute disproportionately to marine biodiversity and ecosystem function (Lundquist et al., 2017). Their loss results in a reduction in overall biodiversity or abundance of important species (Halpern et al., 2007; Palumbi et al., 2008). For special and/or unique sites or features that may be subject to particular stressors, it is important to understand the spatial distribution of potential stressors or impacts (Halpern et al., 2007; Brock et al., 2012). Any destructive activities taking place within the area should be prohibited (see also Guideline 10). The larger the spatial scale at which special or unique features typically occur, the greater the effect of their loss.

Unique or special species and populations in the open ocean have life histories and adaptations specific to the pelagic or deep benthic habitats they inhabit. Some large pelagic species may range very widely, while deep-dwelling species may have populations that are endemic or genetically disjointed due to the distance between suitable benthic habitats (e.g., seamounts or hydrothermal vents separated by large expanses of seafloor) (Richer de Forges et al., 2000). Despite the wide-ranging nature of many individuals within populations, large pelagic species of conservation interest regularly use particular sites and migration corridors that can be mapped, monitored, or predicted (Ceccarelli et al., 2017, 2018c,d).

Geomorphic features that are known to aggregate life could all be seen as special; mid-ocean ridges, seamounts, and submarine canyons cover only four percent of the seafloor, making them rare biodiversity hotspots within the vast extent of abyssal plains, hills, plateaus, basins, terraces, troughs, valleys, escarpments, and sedimented slopes that, according to current knowledge, tend to be more sparsely populated (Glover and Smith, 2003; **Table 5**). Many of these features are considered individual habitats or habitat types, and may be seen as covered by Guideline 3 (representation of habitats), which is useful when very little or nothing is known about a particular feature or habitat. For example, if a series of ridges are known to exist within an offshore area, with little or no information about their particular attributes, they would be protected under Guideline 3.

*In sum, where knowledge exists about areas that contain special, unique, rare features and/or species in offshore environments, these areas should be included, in their entirety, in the MPA network (see **Table 4**).*

### Offshore Guideline 3: Representation of Habitats

Any network of no-take MPAs, inshore or offshore, should include representation of every known habitat type and bioregion (see Guideline 4) to ensure that as many species as possible are protected (Gilman et al., 2011; Day et al., 2012; Fernandes et al., 2012). For habitats, adequate representation requires that they are mapped and that habitat-specific “minimum amounts” of protection can be defined (see, for example, Great Barrier Reef Marine Park Authority, 2002). The concept of “representing” habitats (as opposed to bioregions or other ways of classifying the environment—see Guideline 4) is the most common specific principle or guideline in the MPA design literature, appearing in 44 of 52 papers (88%). Per-habitat protection percentage levels are often suggested to be 10–30% for coastal seas, and higher in the following areas: (1) areas with less existing management of activities outside the no-take MPA; (2) areas with more destructive activities; or (3) areas where marine bioregions are not defined (see Guideline 4).

Most documents that had percentage targets for coastal habitat protection agreed that including 20–30% of each habitat in no-take MPAs would be sufficient for biodiversity conservation and the protection of fisheries stocks (**Table 3**). Support for the 20–30% target was originally gleaned from reproductive theory, knowledge about the vulnerability of coral reef species to exploitation, analysis of fishery failures, empirical, and modelling studies of reserves and the precautionary principle (Bohnsack et al., 2000). These targets were then used and sometimes modified (down to 10% or up to 50%) for designing MPA networks in the Great Barrier Reef Marine Park (Fernandes et al., 2009), the California Channel Islands (Airamé et al., 2003), Honduras (Chollett, 2017), across the Mesoamerican Reef (Green et al., 2017), and in the Coral Triangle (Fernandes et al., 2012).

Global adherence to Guidelines 3 and 4 in the context of MPA design has been assessed by Fischer et al. (2019), who found that only 18 of 66 Large Marine Ecosystems (LMEs) contained greater than 10% of the marine geomorphic features and benthic habitats (listed in **Table 5**) within existing MPAs; hence MPAs in 48 out of 66 LMEs do not comply with the guidelines, even using this 10% requirement, which is at the lower end of the representation range. The OSPAR Convention Guidelines, used to designate deep-water MPAs in the UK's EEZ, include the principle of representation of habitats, and this led to the protection of representative examples of seamounts, canyons, deep-water coral mounds, and other features (Chaniotis et al., 2020). Representation of habitats was also one of three principles (along with comprehensiveness and adequacy) used for the designation of offshore MPAs in the Australian EEZ under the National Representative System of Marine Protected Areas Program (ANZECC, 1996; Commonwealth of

**TABLE 5 |** Major habitats of open ocean environments and suggested minimum proportions for inclusion in no-take MPAs if Guideline 4 applies (representation of bioregions).

Habitat	Definition	Suggested minimum % for no-take MPAs
Shelf valleys	Valleys incised more than 10 m into the continental shelf, greater than 10 km in length.	10%
Coral reefs beyond the continental shelf	(Oceanic context) A ridge of calcium carbonate rock in the sea formed by the growth and deposit of coral, surmounted by a living coral reef and rising directly from deep water.	25%
Oceanic islands beyond the continental shelf	(Oceanic context) A ridge of rock in the sea, rising directly from deep water, usually at the apex of a seamount or pinnacle.	25%
Basins (of various sizes, of seas and oceans, perched on the continental shelf, plateau or slope)	A depression in the sea floor of variable extent.	10%
Shelf, slope, abyssal and hadal sills	A sea floor barrier restricting water movement between basins.	20%
Slope terraces	An isolated (or group of) relatively flat horizontal or gently inclined surface(s), sometimes long and narrow, which is (are) bounded by a steeper ascending slope on one side and by a steeper descending slope on the opposite side.	10%
Slope, abyssal and hadal escarpments	An elongated, characteristically linear, steep slope separating horizontal or gently sloping sectors of the sea floor in non-shelf areas.	10%
Seamounts (of various types, rising from all depths)*	A discrete (or group of) large isolated elevation(s), greater than 1,000 m in relief above the sea floor, characteristically of conical form.	20% of each seamount type*
Canyons (shelf incising, connected to river systems)	Steep-walled, sinuous valleys with V-shaped cross sections, axes sloping outwards as continuously as river-cut land canyons and relief comparable to even the largest of land canyons. Shelf incising canyons have heads that cut across the shelf break, and in which there are landward-deflected isobaths on the continental shelf, and there is a clear bathymetric connexion to a major river system.	10%
Canyons (shelf incising)	Steep-walled, sinuous valleys with V-shaped cross sections, axes sloping outwards as continuously as river-cut land canyons and relief comparable to even the largest of land canyons. Shelf incising canyons have heads that cut across the shelf break, and in which there are landward-deflected isobaths on the continental shelf, without a bathymetric connexion to a major river system.	10%
Canyons (blind)	Steep-walled, sinuous valleys with V-shaped cross sections, axes sloping outwards as continuously as river-cut land canyons and relief comparable to even the largest of land canyons. Blind canyons are those which have heads that are wholly confined to the slope, below the depth of the shelf break.	10%
Ridges	An isolated (or group of) elongated narrow elevation(s) of varying complexity having steep sides, often separating basin features.	10%
Troughs	A long depression of the sea floor characteristically flat bottomed and steep sided and normally shallower than a trench.	10%
Trenches	A long narrow, characteristically very deep and asymmetrical depression of the sea floor, with relatively steep sides.	15%
Bridges	A geomorphic "bridge" across troughs or trenches; they may partially infill trenches and troughs.	10%
Fans	A relatively smooth, fan-like, depositional feature normally sloping away from the outer termination of a canyon or canyon system	10%
Plateaus	Flat or nearly flat elevations of considerable areal extent, dropping off abruptly on one or more sides.	15%
Epipelagic zone	The first 200 m of open ocean, where planktonic primary producers receive enough light for photosynthesis, and therefore form the basis of the food web.	20–30%
Mesopelagic zone	From 200 to 1,000 m, primary production is replaced by sinking organic matter (marine snow), including plankton, as the primary food source.	20–30%
Bathypelagic zone	Between 1,000 and 4,000 m there is no sunlight penetration, and conditions in any one location are relatively stable and uniform.	20–30%
Abyssopelagic zone	From 4,000 to 6,000 m is an area of immense pressure and very low temperature.	20–30%
Hadopelagic zone	This habitat occurs in ocean trenches, below 6,000 m, to a maximum depth of ~11,000 m in the deepest parts of the ocean, the Marianas and Tonga Trenches.	20–30%
Any other habitats		20–30%

Habitat names and definitions adapted from Harris et al. (2014), definitions from Harris et al. (2014) and IHO (2008). Updated from Ceccarelli et al. (2018b), and based on biophysical operational principles from the literature (see **Table 3** and Guideline 3). \*Seamount types further classified as per Macmillan-Lawler and Harris (2016).

Australia, 2003). There is therefore a strong precedent for the use of this guideline in offshore environments (see also **Table 3**).

Offshore environments have a multitude of static, recurring and ephemeral habitats, both benthic and pelagic, that can be mapped and used for spatial planning (Hyrenbach et al., 2000;

Roberts et al., 2003; Belkin et al., 2009; Harris et al., 2014; Miller and Christodoulou, 2014). These habitats occur at a variety of scales and harbour different levels of diversity; for example, expanses of relatively homogeneous and low diversity basins or plains are very different from much smaller features, such as seamounts, which may nevertheless host higher concentrations of life. To a large extent, we still lack the knowledge to differentiate similar-looking open ocean habitats from one another. But we do know, for example, that not all seamounts are equally productive and diverse (Samadi et al., 2006). Identifying the location and mapping the extent of offshore habitats still largely relies on proxies; habitats may be identified by analysing the foraging distribution of higher predators (Hyrenbach et al., 2000; Patterson et al., 2016; Hobday et al., 2017; Queiroz et al., 2017), by making use of sophisticated real-time satellite imagery (Game et al., 2009), by using maps of seabed geomorphology (Harris and Baker, 2012; Harris et al., 2014; Beaman et al., 2016), oceanographic attributes or some combination of the above and other methods. In the context of spatial planning, lessons learned from general design guidelines are more difficult to apply to offshore waters, given the biophysically dynamic nature of pelagic seascapes (Kavanaugh et al., 2016); static geological habitats are more straightforward for MPA design (Table 5).

Given the relatively data-poor status of most offshore habitats, and because marine bioregions are not usually defined at a useful scale, (and therefore Guideline 4, below, cannot be applied), research suggests that representing 30–40% of each habitat in offshore no-take MPAs enhances the likelihood of capturing unknown, and therefore unmapped, within-habitat variability, and even unknown features (O’Leary et al., 2016; Table 3). Where there is some knowledge about offshore marine bioregions at a scale useful within countries’ EEZs and in ABNJ, Guideline 4 could be applied first, and subsequently 10–30% of each offshore habitat can additionally be represented in no-take MPAs as per Table 5.

*In sum, the literature recommends that (a) where bioregions are not defined, 30% of each habitat should be included in no-take MPAs; and (b) where bioregions are defined, ensure that 10–30% of each offshore habitat is represented in no-take MPAs.*

## Offshore Guideline 4: Representation of Bioregions

Using surrogates for patterns of biodiversity during spatial planning allows for MPAs to capture close to 100% of the diversity of marine life within a given area, despite imperfect knowledge, and while requiring much less than 100% coverage of the geographic area (Foley et al., 2010; Bridge et al., 2016). Bioregions are commonly used surrogates that define areas with relatively similar assemblages of biological and physical characteristics, without requiring complete data on all species, habitats and processes (Spalding et al., 2007; Costello et al., 2017). Protecting an adequate proportion of bioregions within no-take MPAs helps to manage for the uncertainty associated with habitat and species distributions, and thus reduces the risk of overexploitation of marine populations in areas that remain open to extraction (Botsford et al., 2003; Gaines et al., 2010; Wilson

et al., 2011; Day et al., 2012; Fernandes et al., 2012; Green et al., 2013; Ballantine, 2014).

Of the 52 studies that listed MPA design guidelines or principles, 15 (29%) included the representation of bioregions, indicating that habitats (included in 88% of studies) are more commonly understood than bioregions, even in coastal seas. Among studies that provided numeric guidance, only five included proportions of bioregions, and only in coastal areas, whilst 22 gave percentages of habitats to be included in no-take MPAs (Table 3). In coastal ecosystems, the best available evidence advises that at least 20–40% of each bioregion should be included in no-take MPAs or MPA networks to ensure that representative examples of marine biodiversity are captured (see also Guideline 3; Table 3). The percentage of each bioregion to be included in MPAs should be increased in areas experiencing less management generally (e.g., poor or absent fisheries management), or subject to more destructive activities.

The logic pertaining to bioregion guidelines is equally applicable to offshore environments. Management of the ocean from a biodiversity protection point of view is usually undertaken within the EEZ of individual countries, but most current bioregionalisations span many countries and are too coarse to undertake planning at a national level (UNESCO, 2009; Clark et al., 2011; O’Hara et al., 2011; Reygondeau et al., 2012; Watling et al., 2013; Proud et al., 2017; Sayre et al., 2017; Sutton et al., 2017). Finer-scale marine bioregions need to be described to support national planning processes (Etnoyer et al., 2004; Reygondeau et al., 2012; Mannocci et al., 2015; Proud et al., 2017). Recently, offshore marine bioregions have been defined at an appropriate scale in some parts of the global ocean; that is, they are described at a scale useful to the area being managed. For example, multiple offshore marine bioregions have been rigorously described within and beyond national jurisdictions within Southwestern Pacific Island countries (Wendt et al., 2018; Beger et al., 2020), Canada (e.g., Arafah-Dalmau et al., 2017), and Australia (Fernandes et al., 2005; Department of the Environment and Heritage, 2006). Delineating bioregions at an appropriate scale allows for their use in ensuring representation of the range of offshore biodiversity in national-scale MPA design. Guideline 4 therefore applies only to jurisdictions or ABNJ where marine bioregions have been described at such an appropriate scale (Gilman et al., 2011); for other jurisdictions or ABNJ, see Guideline 3.

*In sum, the literature recommends (a) the protection of 20–40% of each bioregion within no-take MPAs, or (b) where areas outside the MPA are subject to destructive activities or a lack of management, the percentage should increase.*

## Offshore Guideline 5: Space MPAs for Maximum Connectivity

Connectivity within a network of MPAs is important because it ensures that if a population vanishes or a habitat is damaged in one MPA, it can be restored through the movement of larvae or adults from another MPA, or an undamaged habitat upstream (Jones et al., 2007; Hilário et al., 2015). Genetic connectivity (genetic exchange among individuals

within and between populations) depends on the absolute number of dispersers among populations, whereas demographic connectivity (exchange of individuals between spatially separate populations) depends on the relative contributions to population growth rates of dispersal vs. local recruitment (i.e., survival and reproduction of residents) (Lowe and Allendorf, 2010). Demographic connectivity, which influences recruitment levels, occurs over smaller scales than genetic connectivity. From a genetic standpoint, connectivity ensures genetic diversity within populations, which in turn ensures population persistence and evolutionary potential (Jones et al., 2007).

Connectivity and spacing of MPAs in a network are included in 28 (54%) of the 52 studies that explicitly discuss MPA design guidelines or principles. In a functioning marine ecosystem, populations or patches of similar habitat that are geographically separate are linked through the movement of organic and inorganic matter, nutrients, energy, larvae, juveniles and adults (Cowan et al., 2007; Brock et al., 2012; Worboys et al., 2016; Hillman et al., 2018). Larval connectivity within an MPA network can occur between MPAs that are from 1 to 200 km apart (Table 3), depending on the species, with inshore species generally connected over smaller scales than offshore species (Jones et al., 2007; Shanks, 2009; Gilman et al., 2011; Harrison et al., 2012; Green et al., 2014). Larval connectivity research on coastal coral reef fishes suggests that dispersal is a declining function with distance, with many larvae settling in or close to their natal reefs, and fewer travelling 10s to even 100s of kilometres away (Harrison et al., 2012; Almany et al., 2013, 2017; Williamson et al., 2016; Abesamis et al., 2017; Bode et al., 2019). On the Great Barrier Reef, reserves are commonly less than 15km apart, which is clearly well within the dispersal range for most coral reef organisms (Almany et al., 2009). A wide range of reserve spacings have been recommended, including < 100 km apart (Sala et al., 2002), < 20 km (Shanks et al., 2003), 10–200 km (Palumbi, 2004), 40–80 km (Roberts et al., 2010), 1–50 km (Jones et al., 2009), 1–15 km (Green et al., 2014), and 50–200 km (Munguia-Vega et al., 2018). The accumulating empirical research suggests that connectivity levels in MPA networks will be robust to variation in reserve spacings in the ranges advocated, largely because most species appear to have a long tail to their dispersal kernels (Jones et al., 2007). While there is also clear evidence that some marine larvae disperse distances in excess of 1,000 km (Manel et al., 2019), it is questionable whether reserves spaced this distance apart would offer any demographically significant connectivity.

In offshore waters, larger distances between populations or habitats make connectivity more diffuse, but fewer barriers to dispersal means that some populations are more widely distributed than inshore (Maas et al., 1999). Migratory and wider-ranging species have populations that are connected over small scales as well as over 100s, and sometimes 1,000s of kilometres (Lam et al., 2016). It has been shown that designing MPAs with a focus on connectivity, rather than just for species or habitats on their own, is especially important and has a greater chance of success in pelagic ecosystems (Moffitt et al., 2011). The scales of dispersal and connectivity for MPA design in the deep sea are larger than those in shallow water, as suitable habitats

tend to be more isolated (Baco et al., 2016). As for inshore and nearshore MPAs, offshore MPAs are likely to benefit from placement that takes into account adjacent inshore or nearshore MPAs, or areas with existing protection, such as areas in which tuna fishing or the killing of sharks is already banned (Jones et al., 2007). Furthermore, in offshore waters vertical connectivity is as important as horizontal connectivity, and occurs through the downward drift of organic matter (marine snow), deep-diving ocean predators, and the vertical migration of deep-dwelling species that move toward the surface to feed at night (Sutton, 2013; Afonso et al., 2014). MPA design needs to take into account potential connectivity pathways along benthic and demersal depth gradients (Papastamatiou et al., 2015). When designing MPAs in offshore waters, it may be necessary to include MPAs that serve as “stepping stones,” that play key roles in dispersal or migration, by providing resting or feeding points (e.g., the staging areas known in bird migrations). These may be otherwise unremarkable habitats, but crucial to the persistence of species of interest.

Movement occurs either passively with currents or actively, through active dispersal, movement and migration. Within networks of MPAs, movement ideally occurs between protected areas (Roberts et al., 2010), and also between protected and unprotected areas (Gaines et al., 2010). A study of larval dispersal across a number of different habitat types found that species in soft-bottom subtidal habitats have the greatest potential for extensive larval dispersal (Grantham et al., 2003). However, pelagic larval duration has been estimated for only 93 taxa that reside in depths over 200 m; deep-dwelling taxa have a range of larval durations from 2 to over 200 days (Hilário et al., 2015). The lack of knowledge about larval traits such as swimming ability (both horizontal and vertical) and larval duration is a serious impediment to predicting connectivity in offshore species (Gary et al., 2020).

Dispersal in deep-sea larvae has the added complexity of vertical swimming ability, which has a strong influence on horizontal dispersal because of the vertical layering of different currents (Gary et al., 2020). Dispersal strategies are also important; deep-sea sessile organisms such as corals can have either a dispersive larval stage or reproduce asexually, resulting in either highly connected or isolated populations, similarly to coastal species (Miller and Gunasekera, 2017; Strömberg and Larsson, 2017). However, in the deep sea isolated habitats, such as hydrothermal vents or deep-sea biogenic mussel reefs, are much more widely dispersed than inshore habitats, and are often largely self-seeding (Elsäßer et al., 2013). These discrete habitats can be captured through the application of Guidelines 2 and 3, and MPAs can therefore be sized to allow for self-replenishment and spaced at variable distances to allow for significant levels of connectivity. Greater benefits to the broader marine ecosystem are expected from MPAs that are self-replenishing, interconnected and/or important source areas for larvae (Krueck et al., 2017; Ross et al., 2017). The movement of larvae, juveniles and adults across MPA boundaries can be seen as negative because it implies a lower level of protection for individuals that move into areas where they can be exploited (e.g., Gruss et al., 2011). However, this “spillover” restores populations

and target species and can therefore benefit fisheries and the broader ecosystem alike (Gell and Roberts, 2002; Harrison et al., 2012; Kerwath et al., 2013).

The maximum spacing recommended between MPAs in coastal networks is 200 km, with a wide range of distances depending on the geographic characteristics (Table 3). For offshore MPAs or in documents that included both coastal and offshore environments, the most common spacing recommendations were 20–200 or 50–100 km (Thomas and Shears, 2013; Lundquist et al., 2015; Burt et al., 2018). Based on these existing offshore guidelines and the current understanding of offshore connectivity, this guideline adopts the entire range (20–200 km) of existing spacing recommendations.

*In summary, the existing literature recommends that offshore MPA spacing should be in the range of 20–200 km. This distance adequately encompasses the known range of dispersal distances for offshore marine species (Green et al., 2014) and acknowledges that network designs should be robust to a wide range of reserve spacings.*

## Offshore Guideline 6: Represent Whole Features

Some habitat areas and features (e.g., seamounts, submarine canyons, etc.) tend to function as complete entities and have a level of ecological integrity. The functioning of a habitat or feature depends on linked processes that may occur in different areas (e.g., the seamount summit vs. the slope), but are connected across the entire habitat or feature. It is therefore important to represent entire habitats or features within the same level of protection and avoid “split zoning” (Day et al., 2012; Fernandes et al., 2012; Rigby et al., 2019; Lecours et al., 2020). The concept of split zoning is not often encountered in the coastal MPA literature, as it is likely to reduce the ecological integrity of an MPA and lead to problems of public understanding and compliance (Day, 2002).

Representing whole features is equally important in coastal and offshore ecosystems. Using a seamount example, primary production and nutrient cycling that occur near the surface produce food which is then distributed to deeper areas; organisms from deeper areas may migrate vertically to feed at night (Clark et al., 2014). Therefore, protecting only part of a habitat or feature (such as a seamount) means that human impacts would still be affecting ecological communities adjacent to the no-take MPA, subjecting it to potential flow-on or indirect effects such as changes in the abundance or behaviour of organisms. Similarly, deeper parts of canyons are strongly dependent on processes from shallower areas, and vice versa. In the open ocean, habitats and features can be isolated by large expanses of deep open water (e.g., seamounts, canyons, ridges) or areas with hydrologically different characteristics (e.g., upwelling, fronts), and protecting them in their entirety becomes even more important than in inshore habitats for safeguarding ecological functions and processes.

Vertical zoning (applying different management rules to benthic and pelagic habitats of the same area) is also not recommended (Grober-Dunsmore et al., 2008; Lausche, 2011).

Despite knowledge gaps around benthic-pelagic coupling (Day et al., 2012), emerging evidence suggests that it is stronger than previously thought (Grober-Dunsmore et al., 2008). Benthic communities, especially around prominent undersea features, provide food, shelter, and meeting points for pelagic species (Morato et al., 2010; Garrigue et al., 2015), which, in turn, also directly or indirectly regulate benthic communities. Passfield and Gilman (2010) show that the feeding of predators around seamounts affects seamount benthic ecology; vertical zoning would disturb this coupling. Some tuna aggregations may be present at an individual seamount for up to a period of weeks or months, resulting in a significant contribution to biological and ecological processes (Sibert et al., 2000). Similarly, bathypelagic fish assemblages have been found directly associated with ridge systems, where trophic linkages are likely to be bi-directional (Sutton et al., 2008).

The trophic influence of pelagic species on demersal and benthic communities may be largely indirect, such as large, mobile pelagic species preying on the predators of benthic prey, or preying on benthic-pelagic species (Allain et al., 2006). There is also an ontogenetic link between pelagic and benthic seamount habitats: most seamount benthic species have a pelagic stage, usually as larvae (Allain et al., 2006). Depletion of pelagic predators may therefore indirectly affect benthic communities through release from predation of certain functional groups, increasing prey species abundance and subsequently affecting their interactions with benthic species, such as occurs in trophic cascades (Estes et al., 2011). It could be argued that benthic communities become ever more dependent on pelagic species with increasing depth, as organisms in deeper waters become almost entirely dependent on marine snow and sinking carcasses of larger pelagic animals for food (Bochdansky et al., 2017).

*Therefore, where possible, no-take MPAs should protect offshore features in their entirety, both horizontally and vertically.*

## Offshore Guideline 7: Replicate Protection of Bioregions or Habitats

The concept of replication in MPA design refers to representing each feature, bioregion, or habitat more than once, or placing multiple MPAs within a bioregion, geographic area or other feature of interest, at the scale of the area for which the MPA or MPA network is being designed. In the face of climate change, replication across environmental gradients increases the probability of survival, movement, regeneration, range shifts, or even adaptation of community assemblages and the species within them; this is just as relevant to the deep sea as to shallow-water habitats (Danovaro et al., 2017). Furthermore, representation of latitudinal or longitudinal gradients is important for capturing the range of habitat types and species compositions (Ministry of Fisheries and Department of Conservation, 2008), which are not usually organised into discrete areas, but blend into each other along such gradients.

The replication guideline is common throughout the literature (18 out of 23 documents with a list of guidelines, or 78.3%), and usually recommends protecting three or more examples of a habitat within no-take MPAs (Table 3). The primary goal is

risk-spreading, to provide some redundancy to protect against unexpected disturbances or population collapse (e.g., Burt et al., 2018). Protecting several spatially separated examples of similar features (e.g., sites important for a population of a threatened species, patches of similar habitat, breeding sites), reduces the risk of losing the entire feature(s) of interest to disturbance, poaching or even random temporal variability (e.g., recruitment failure; cyclones; Gilman et al., 2011). Most destructive events are spatially patchy, allowing some areas or individuals to escape damage and provide a source of regeneration for damaged areas or depleted populations (Salm et al., 2006). However, while a number of papers provide modelled or empirical tests of the effectiveness of size and spacing guidelines (e.g., Edgar et al., 2014; Robb et al., 2015; Hargreaves-Allen et al., 2017), the replication guideline is yet to be explicitly tested, even in coastal MPAs.

Representing multiple examples of features or habitats in MPAs can be both easier and more problematic in the open ocean. On the one hand, larger MPAs are more feasible, which in turn increases the likelihood of encompassing multiple examples of a feature (e.g., multiple seamounts, canyons, hydrothermal vents, etc.). Also, bioregions tend to be large (e.g., O'Hara et al., 2011; Reygondeau et al., 2012), making it easier to include replicate no-take MPAs within a bioregion. On the other hand, and depending on scale, many features of interest in the open ocean are very large and some are unique (e.g., the Tonga Trench); in such cases, there are, effectively, no other features with exactly the same attributes in existence (Richer de Forges et al., 2000).

The replication guideline can also be used to protect populations of protected species along movement and migratory pathways. Migration pathways can cover entire ocean regions, making replication of the whole migration pathway impossible, but replicated sections of an individual pathway can be protected. Migratory and wide-ranging species may focus their routes over areas of high productivity, or they may rest or aggregate at particular locations (Block et al., 2011); these types of locations can also be replicated. Many populations of migratory species have only one main migration pathway (e.g., migratory seabirds, turtles that move between the western and eastern Pacific). MPA networks can therefore be designed to protect several points along each population's known migration route. Where the literature makes quantitative recommendations about replication in offshore MPAs, the numbers range from one to five replicates, but a minimum of three is the most common design guideline (Table 3).

*In summary, where possible, including 3–5 examples of each feature, habitat or bioregion within the no-take MPA network is recommended.*

### Offshore Guideline 8: Use Simple Shapes

The boundaries of an MPA need to be determined according to the extent and location of the species, features, bioregions, and ecological processes they are intended to protect. Additionally, to maximise the ease of compliance, the boundaries of both inshore and offshore no-take MPAs are best placed according to parallel

or perpendicular coordinates. Edges of MPAs can be subject to intense fishing pressure and fishing incursions, and therefore offer a weaker refuge than the core interior (Halpern, 2003; Halpern and Warner, 2003). Therefore, the ideal MPA shape is simple (Table 3) and minimises the edge effect by maximising the protected area to boundary ratio (Roberts et al., 2010; Rodríguez-Rodríguez et al., 2016). Squares or circles are considered to be the most favourable shapes to protect biodiversity; the former, or relatively “squat” rectangles, are preferable from a compliance point of view (Fernandes et al., 2012; White et al., 2012).

*Simple, squarish shapes both minimise edge effects and simplify compliance.*

### Offshore Guideline 9: Choose Permanent Over Temporary Protection

The duration of no-take protection depends on the objectives of the MPA, but for biodiversity conservation objectives, permanent protection is recommended (Dudley, 2008), as the benefits of MPAs are known to increase measurably with age (Edgar et al., 2014). In addition, permanent protection provides time for the entire marine community to recover from human impacts as well as ensuring permanent fisheries benefit from “spillover” effects to be realised (IUCN-WCPA, 2008). Depending on the life cycle of protected species, it can take many years for populations to recover from exploitation (Russ, 2002); the re-establishment of balance and stability within a whole ecosystem can take 10 years or more even for shallow habitats (Johns et al., 2014). While seasonal, rotational or temporary closures may be beneficial for no-take areas designed for fisheries (Cinner, 2005; Kaplan et al., 2010; Sadovy et al., 2011), those benefits are quickly eroded or lost upon opening the area to fishing (Russell et al., 1998; Friedlander and DeMartini, 2002).

In the deep sea, recovery can take between three times and orders of magnitude longer (Huvenne et al., 2016; Fariñas-Franco et al., 2018; Girard et al., 2018). Large pelagic species of conservation interest and deep-water species tend to be long-lived, slow-growing and late-reproducing (K-selected life histories) compared to many of their coastal counterparts; therefore, these populations, once exploited, take longer to recover (Alcala et al., 2005; Hart, 2006). For example, the orange roughy (*Hoplostethus atlanticus*) is highly sought after by commercial deep-trawl fisheries, but its extraordinary lifespan (up to 150 years) makes it extremely vulnerable to overexploitation (Doonan et al., 2015). In the open ocean, recovery may also occur over the scale of decades, as seen, for example, in the case of the humpback whale populations after the cessation of widespread whaling (Pavanato et al., 2017). The rates of population increase of deep-sea elasmobranchs are less than half those of shelf and pelagic species; once a stock has been depleted, recovery is in the order of decades to centuries (Simpfendorfer and Kyne, 2009). Therefore, offshore ecosystems would especially benefit from permanent protection (Huvenne et al., 2016; Mee et al., 2017).

*In sum, implement permanent protection of offshore networks of no-take MPAs.*



## Offshore Guideline 10: Minimise Threats Outside No-Take MPAs

The minimisation of threats to the marine environment as a component of MPA design was included in 12 of the 52 documents (23%) with a list of guidelines; in many cases, one of the tools proposed for threat minimisation was multiple-use zoning. Both stand-alone MPAs and networks of MPAs can allow for multiple-use zoning (Fraschetti et al., 2009), and for a proportion of each MPA to be designated as no-take (Bohnsack et al., 2004). This paper focuses on guidelines for no-take MPAs because of the conservation and compliance advantages they provide, but also due to the fact that most of the available science focusses on no-take MPAs (Edgar et al., 2014). Recognising, however, that other types of MPAs may also be useful for political, cultural or socio-economic reasons, some guidance is also given here for MPAs that allow some degree of human use. Definitions for a range of types of MPAs exist; the IUCN sets out categories for MPAs with different levels and types of permitted use (Dudley, 2008; Day et al., 2012). Zoning for different levels of use allows for the minimisation or exclusion of individual threats from a wider area (Day, 2002; Grantham and Possingham, 2011; Wilson et al., 2011).

Understanding the spatial distribution of potential stressors or impacts can provide additional guidance for the placement of other categories of MPAs (Halpern et al., 2007). The severity and extent of the stressors may also inform the percentage of an area to be included within MPAs of all categories, including no-take. MPA zoning should also be based on an understanding of cumulative impacts, which relies on the availability of both spatial and temporal data. This understanding can also help to assess the potential threats to future and existing MPAs, as well as the threats to unprotected areas. Any highly destructive activities should be prohibited within the area being managed or considered for inclusion within an MPA, regardless of zoning (Fernandes et al., 2012).

For the design of offshore MPA networks, a simplified version of the IUCN categories will be less confusing for stakeholders and easier for compliance monitoring and enforcement (Day et al., 2012). The rationale and guidelines applied to no-take MPAs should also apply, as much as possible, to other categories (Day et al., 2012). Reducing threats by the application of other categories of MPAs and other management to areas surrounding MPAs will enhance the effectiveness of no-take areas and enhance the ecological health of the management area as a whole. These threats may include shipping, fishing, mining, and other potentially destructive human uses (Halpern et al., 2007). Given the relatively data-poor nature of offshore waters, threat reduction in general can help secure areas, features, or species not yet identified as requiring spatial protection (Jessen et al., 2011).

*In sum, apply management to minimise threats overall, and use globally accepted zoning categories that are recognisable to stakeholders.*

## DISCUSSION AND CONCLUSIONS

Many of the same design guidelines used to protect coastal regions apply in the open ocean (e.g., size, shape,

distance, replication, percentages), with specific tailoring and prioritisation for the characteristics of oceanic ecosystems and species. However, designing MPAs and MPA networks in the open ocean requires a broader perspective than in coastal seas. The main differences between protecting inshore and oceanic areas are related to scale and distance, and are based on a lower level of knowledge and larger uncertainties associated with the open ocean (Table 2).

## Next Steps: Applying the Design Guidelines

The guidelines developed in this paper are adapted for offshore environments from existing guidelines for the design and placement of inshore or coastal MPAs (Table 2). Whilst detailed, specific offshore MPA biophysical design guidelines have never been proposed before, the science about offshore marine environments and the effects of offshore MPAs has advanced enough for this initial set of guidelines to be developed. Additionally, some offshore MPAs have already been designed and implemented according to guidelines adapted from coastal MPA design, setting a precedent that indicates the need for a globally applicable set of offshore guidelines. These are guidelines based on current knowledge, however, and should not be interpreted as fixed targets (Agardy et al., 2003). Lessons learned from the first offshore MPAs in the UK reveal three key considerations: (1) offshore MPAs require a strong regulatory basis with integration of fisheries and conservation and a clear financial commitment to enforcement and monitoring; (2) uncertainty and the need for precautionary approaches increase with increasing distance offshore; and (3) transparency tends to be reduced, calling for greater stakeholder engagement (De Santo, 2013). The offshore MPA biophysical design guidelines in this paper have been prepared for the use of practitioners, and it is our hope that this paper may stimulate interest in further adaptations and refinements. We suggest that the next steps for operationalising the guidelines on an international level are (1) setting them into a systematic marine spatial planning framework; (2) prioritising guidelines for ease of application; (3) considering uncertainty; (4) emphasising the need for adaptive management; and (5) special considerations for monitoring in offshore environments.

## Systematic Planning

Systematic marine spatial planning refers to a multi-step process that can be used to implement any network of MPAs, including offshore MPAs, and includes stakeholder consultation, application of design guidelines, strategies to incorporate uncertainty and adaptive management systems (Kelleher and Kenchington, 1992; Ehler, 2008; Ehler and Douvère, 2009; Ceccarelli et al., 2018a). This paper acknowledges that biophysical design principles for MPAs form only a small, albeit important, part of the overall marine spatial planning process. For example, the biophysical design guidelines presented here will need to be applied in concert with cultural, social, and economic considerations (Ehler and Douvère, 2009; Lewis et al., 2017). Introducing them into a broader marine spatial planning context will allow for their integrations into an existing regulatory context (De Santo, 2013). Ultimately, compliance with any MPAs restrictions will be the most important contributor to MPA

success and an effective planning process will stimulate a higher degree of voluntary compliance (Edgar et al., 2014; Arias et al., 2016).

Systematic spatial planning for offshore waters has the same framework as in coastal ecosystems, but with larger areas, different scales of human operations and ecosystem functioning, higher uncertainty, and, in the case of ABNJ, international collaboration (O'Leary et al., 2012). In the absence of comprehensive information, it may be pragmatic to select some sites for MPAs based on fragmented knowledge, or scientific inference based on similar sites (O'Leary et al., 2012). Comprehensive MPA network design guidelines, such as those presented here, help counter and complement information limitations and high uncertainty by incorporating design features (e.g., minimum requirements, replication) that are robust to potential knowledge failures (Langford et al., 2009).

The first consideration identified from the UK experience suggests that the proposed biophysical guidelines need to be applied within a larger process of marine resource management, which may include other tools to managing large pelagic species, ecosystems and fisheries (Dulvy, 2013; Duarte et al., 2020). Part of broader toolbox may be multiple types of MPAs within a network within which different levels of activity can continue taking into account existing threats and endeavour to minimise them across the entire network (Day et al., 2012). Ultimately, no-take MPAs can only stop extractive uses, and must be used in conjunction with other sectoral resource management tools, pollution controls and actions to reduce greenhouse gas emissions (Hilborn, 2016; Duarte et al., 2020).

### Prioritising the Guidelines

Depending on the information available, the guidelines may be more difficult to apply in different parts of the world, and especially in ABNJ where reaching international agreements can be a lengthy process. The challenge of wholly applying these guidelines in poorly understood offshore environments under pressure from unpredictable impacts (e.g., climate change) can be more easily met by prioritising at least some guidelines (Fernandes et al., 2009; Gilman et al., 2011; IUCN-WCPA, 2018). We prioritise the “top three” guidelines as follows:

- 1) Guideline 1 (size), because maximising the size of MPAs increases the likelihood of other guidelines being applied automatically. In data-poor systems, it also provides insurance against missing important, but as yet unknown, features (Rodrigues et al., 2004).
- 2) Guideline 2 (special areas), because this ensures that large-scale MPAs will not be placed in areas that are simply of less commercial interest, but actually include features or species that require protection (Devillers et al., 2020).
- 3) Guideline 3 (% representation of habitats) where bioregions are not defined or Guideline 4 (% representation of bioregions) where there are defined bioregions at an appropriate scale (Fernandes et al., 2009). Representativeness is prioritised because maximising the potential for representativeness also maximises the biodiversity and

ecological processes that can be captured within no-take MPAs (Harris, 2007).

Guidelines 1 and 2 together offer the best precautionary approach to maximise the inclusion of offshore biodiversity in larger offshore MPAs, while capturing special features/areas and thus avoiding the protection of large areas of little commercial interest. When data are absent or limited for Guideline 2, Guidelines 3 or 4 become more important.

### Dealing With Uncertainty

Uncertainty is a pervasive problem in both inshore and offshore marine resource management, because most marine areas are still data-poor. Observed patterns are often governed by multiple interacting factors at various spatial and temporal scales, many of which are poorly understood. Overcoming uncertainty and data challenges in offshore MPA design can include the use of remote measurements of environmental conditions as biological proxies, non-comprehensive data collected at different spatial scales, surrogate species, marine community classifications such as bioregionalisations, expert and stakeholder participatory decision-making, regional-scale remote sensing studies or a combination of these (Harris and Whiteway, 2009; Beger et al., 2020). Furthermore, to achieve most marine resource management goals in data-poor systems, it is prudent to be more reliant on the precautionary principle, where the burden of proof is shifted toward ecosystem protection first, followed by the proof of no environmental damage by human activities (Clark, 1996; Hooker et al., 2011).

A major source of uncertainty is the changing climate and its future impacts on the ocean. Natural disturbance regimes are a component of ecosystems that should also be considered in MPA design (Harris, 2014). Resistance and resilience to disturbance, or the ability to either absorb disturbance without change or to return to pre-disturbance conditions, are becoming more important as large-scale environmental impacts become more pervasive (Game et al., 2008; Palumbi et al., 2008). In fact, 12 (24%) of the documents identified during the systematic review that provided a list of design guidelines specified resilience or adaptation to climate change as a criterion for selecting MPAs. Identification of such areas can be difficult in data-poor systems, because ascertaining these qualities typically requires time-series data. Therefore, we have not included resilience as a specific guideline for offshore MPAs or MPA networks. It is possible, however, that the combination of guidelines, as presented, will contribute to building ecosystem resilience. Katsanevakis et al. (2020) suggest a risk assessment framework when implementing MPAs and MPA networks, which is an effective way to deal with uncertainty and is applicable in offshore ecosystems.

### Adaptive Management

Other ways in which limited information and uncertainty can be acknowledged and accounted for is with an adaptive management approach (whereby management is altered if emerging information deems it necessary; Gormley et al., 2015; Weinert et al., 2021). Aside from knowledge gaps, management will need to occur in an uncertain future governed influenced by

climate change, shifting distributions, home ranges or migration pathways; for these reasons also, MPA boundaries may require revision over time (Gruss et al., 2011; Brock et al., 2012; Nickols et al., 2019). The adaptive management cycle allows for flexibility and responsiveness to new and improved information as monitoring of the ecosystem reveals more information about an MPA's effectiveness. To allow for adaptive management offshore, MPA zoning could combine permanent protection with flexible approaches. Permanent protection is preferred (Guideline 9), but boundaries could define zones within which certain known destructive activities (e.g., industrial fishing, bottom trawling, deep-sea mining) are always prohibited, while the effects of other activities are monitored and their regulation tailored to new information.

### Monitoring

Although monitoring is an integral part of MPA management, many offshore environments are lacking in even the most basic baseline data. However, to meet global conservation targets, it is impractical to wait until these data are collected before proceeding with marine spatial planning and MPA establishment. The guidelines set out in this paper are designed to optimise the placement of offshore MPAs and MPA networks using existing data, and allowing for the incorporation of data collected in the future.

To continue to improve the effectiveness of offshore networks of MPAs, especially within an adaptive management framework, effort must go into gathering and collating baseline data, followed by performance monitoring. This will include the use of remotely collected and centrally compiled biological and socio-economic data. Global datasets on fisheries and oceanic habitats are being compiled with ever increasing levels of spatial accuracy (Harris et al., 2014; Pauly et al., 2020; Global Fishing Watch, 2021). Regional or national datasets may be more available and appropriate to particular planning efforts and may inform baselines for monitoring; data from ABNJ may be less readily available. Information from monitoring can then feed into an adaptive management cycle for existing MPAs (e.g., Dunn et al., 2018) and broader offshore marine resource management efforts as well as help refine and improve the design guidelines listed here for new offshore MPAs.

Monitoring in the open ocean may rely more heavily on proxies or surrogates than in inshore areas, since data collection can be logistically challenging and expensive. Monitoring populations of some of the more wide-ranging species of interest in offshore MPAs will require a combination of methods, such as satellite technology, drifting baited stereo-videography, spotter planes, drones, horizontal acoustics, and vessel-based sampling (Jaine et al., 2014; Bouchet and Meeuwig, 2015; Letessier et al., 2017). Physical and chemical data can be easier to obtain, and, when available, can be a good predictor for the distribution of some open ocean species (Trebilco et al., 2011; Reygondeau et al., 2012; Hewitt et al., 2015; Stephenson et al., 2020). For example, Harris and Baker (2020) concluded that "Sediment grain size/composition was found to be the most useful surrogate for benthic communities in the most studies, followed by acoustic backscatter, water depth, slope,

wave-current exposure, substrate type, seabed rugosity, and geomorphology/Topographic Position Index."

Regions of the world where data have been or are being collected, and uncertainty is lower, can serve as testing grounds for MPA design. For example, a large portion of the southwest Pacific has defined bioregions, identified with a combination of empirical and modelled data and verified through participatory planning (Beger et al., 2020; Ceccarelli et al., 2021). Bioregions have also been defined in offshore Australian (Department of the Environment and Heritage, 2006), UK (Chanotis et al., 2020), South African (Livingstone et al., 2018) and Canadian waters (Burt et al., 2018). Multiple national and international seabed mapping projects are underway, including efforts to map the entire seafloor by 2030 (Wölfl et al., 2019); technology innovations promise to deliver increasingly accurate biophysical data (e.g., Zhang et al., 2021). This ongoing global acquisition of data, together with sophisticated theoretical and modelling approaches, invites both a flexible and adaptive management approach that can incorporate new information within a systematic planning framework.

### Contributing to a Global Effort

There is a global willingness to move toward effective ocean conservation, as indicated by the increasing number of large and very large MPAs (IUCN, 2016b; Lewis et al., 2017) and national Marine Spatial Planning efforts (Beger et al., 2020). The global target of "30 by 30" (protecting 30% of the global ocean within MPAs by 2030) is achievable, especially in the light of recent additions to the global MPA estate (Duarte et al., 2020). However, it will rely heavily on the protection of offshore waters, which make up over 90% of the global ocean (Harris et al., 2014; Inniss et al., 2016; Sala et al., 2018). Offshore guidelines, as presented in this paper, are an essential tool to further assist progress toward this global target. The biophysical MPA network guidelines developed here are equally applicable, in principle, within national jurisdictions, within ABNJ and, with international coordination and cooperation, across national boundaries or even across national and ABNJ boundaries. The United Nations Convention on Biological Diversity will convene in October 2021. One target that will be decided upon is a global commitment to 30% marine (and terrestrial) protected areas by 2030 (CBD, 2021). This paper provides a significant input to being able to make such a commitment real.

### DATA AVAILABILITY STATEMENT

The original contributions presented in the study are included in the article/**Supplementary Information 2**, further inquiries can be directed to the corresponding author/s.

### AUTHOR CONTRIBUTIONS

LF provided the original concept, overall guidance, contributed intellectual input to the development of the substance and substantial revisions of the paper. DC was the primary writer of the paper, conducted the systematic review, contributed intellectual input to the substance and revision of the paper,

and editing. PH, KD, and GJ reviewed versions of the paper, contributed intellectual input to the content and contributed additional references. JR and SM reviewed and contributed to the substance of the original report upon which this paper is based and reviewed this manuscript. All authors contributed to the article and approved the submitted version.

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## SUPPLEMENTARY MATERIAL

The Supplementary Material for this article can be found online at: <https://www.frontiersin.org/articles/10.3389/fmars.2021.634574/full#supplementary-material>

**Supplementary Information 1** | PRISMA 2020 flow diagram for systematic reviews of Marine Protected Area guidelines. Adapted from Page et al. (2021).

**Supplementary Information 2** | Literature search and data extraction results.

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