


Article

Assessing the Importance of Biomass-Based Heating Systems for More Sustainable Buildings: A Case Study Based in Spain

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Received: 24 December 2019; Accepted: 21 February 2020; Published: 25 February 2020



Abstract: Climate change, other environmental impacts due to increased energy use worldwide, and the exhaustion of energy resources are some of the major challenges facing today's society. Considering this, this paper assesses the importance of biomass-based heating and hot-water systems in the achievement of more sustainable buildings. Using a simplified calculation method, we jointly analyzed the potential operational cost savings and reduction of CO₂ emissions that would be achieved when the traditional energy model, based on the use of fossil fuels, is replaced by biomass-based heating systems. Evidence stems from a case study in public buildings in the province of Pontevedra, in the northwest of Spain. The results of this research not only show a huge impact on CO₂ emission reduction just by adapting the kind of fuel use, but also considerable annual cost reduction without compromising activity development and workers' comfort. Thus, the findings obtained should encourage governments to support the transition toward cleaner sources of energy, acting as first movers toward a locally produced and renewable-based energy supply.

Keywords: biomass; energy saving; costs saving; building; public administration

1. Introduction

Climate change and the environmental impacts of increased energy use worldwide (global warming, CO₂ emissions, acid rain, ozone layer depletion, etc.), as well as the exhaustion of fixed energy resources, are major long-term challenges facing today's society [1]. Over the last decade, this concern, coupled with the problems arising from uncertainty in the energy supply and the circularity of resources, promoted strategies for energy efficiency and savings as priorities in the energy policies for most countries, as reflected in new building regulations and certification schemes targeting performance requirements [2–4].

Leading developed countries proposed cutting their greenhouse gas (GHG) emissions by 20–30% by 2020 and, although processes for establishing laws to achieve such a goal differ by region, there is an across-the-board acknowledgment that cutting GHG emissions is not an option but a necessity [1,5]. In fact, the problem of fossil-fuel depletion is becoming increasingly crucial, with more than 25 billion tons of CO₂ arising from worldwide human activities released annually into the atmosphere. For this reason, the development of new technologies (such as battery electric vehicles for sustainable mobility) and the changing from conventional fuel to biofuel are stringent necessities, both to meet energy demand and to limit the production of carbon dioxide, carbon monoxide, and particulate matter in urban contexts [6–8].

In this context, energy efficiency in buildings is recognized as an effective practice to decrease energy use and to mitigate the negative effects of the current energy model on climate [9]. In the

European Union (EU), the directive on end-use energy efficiency [10] was introduced as a complement to the directive on the promotion of the use of energy from renewable sources [11]. In this framework, buildings, including public or institutional buildings, are especially important for the European Union, as noted in other directives [12–14]. The EU Directive on Energy Performance of Buildings (2010/31/EU) and the EU Directive on Energy Efficiency [14] were amended by the EU Directive 2018/844 [15], unifying criteria for both topics. This was foreseen by 2010/31 Directive in its Article 19, in order to evaluate and to try to achieve EU emission objectives for 2030 and the complete decarbonization of the EU energy supply for 2050.

Following this, this paper assesses the importance of biomass-based heating and hot-water systems in the achievement of more sustainable buildings. Using a simplified calculation method, we jointly analyzed the potential operational cost savings and the reduction of CO₂ emissions that would be achieved when the traditional energy model, based on the use of fossil fuels, is replaced by biomass-based heating systems. The paper is structured as follows: Section 2 presents the theoretical background, and Section 3 describes the methodology and the case study. Lastly, we present our main findings and their implications in Section 4.

2. Theoretical Background

2.1. Energy Consumption in the Public Sector

The research about energy use in the public sector is still scarce. Among other reasons, this may be caused by the common division of energy consumption into three main sectors: industry, transport, and the tertiary sector. This latter sector encompasses agriculture and service activities. The residential area, the non-residential building, and the agriculture group are regarded as the fastest growing energy demand sectors and are projected to be 26% higher in 2030 than in 2005 [16]. However, the aggregation of the tertiary sector hinders the in-depth analysis of energy consumption for each activity [17], and the initiatives of energy efficiency and renewable energy use are still under development.

This view highlights the interest in analyzing the use of energy in the tertiary sector, especially in public schools and institutional buildings [18]. In addition to the great potential for energy consumption reduction by applying conservation measures in those institutions, the educational and promotional effects of energy efficiency improvement on existing buildings are valued, i.e., the educational spaces can contribute to raising awareness regarding low-energy buildings [19].

Following this approach, local governments, as the managers of a significant portion of public infrastructure, should take an exemplary role regarding the energy performance of buildings, and not just comply with the minimum legal requirements [18,20]. Indeed, according to the Covenant of Mayors Initiative, the energy consumption of public and institutional buildings could be significantly reduced by implementing environmental sustainable (ES) practices and promoting the use of renewable energies [21]. Therefore, governments should play an active role not only as regulators, developers, consultants, and financiers, but also as consumers, acting as pioneers of a consumption model dominated by the local production of renewable energy. Many cities, especially in northern Europe, started to establish firm links between their energy needs and the possible existing regional resources to meet them [22]. In this regard, biomass is a great option because it is widely recognized as a clean and renewable energy source with the potential to replace conventional fossil fuels in the energy market. It is ranked as the third energy resource used after oil and coal [23], and it can make a significant contribution to the reduction of GHG emissions when produced sustainably and used efficiently [24].

Efficient energy management in a local government needs to be backed by the knowledge of the real energy demands associated with the use of each building managed. Thermal demand for domestic hot water (DHW) is relevant in every building where a service is provided by a local government, and we sought to obtain the annual consumption of final and primary energy. Various methods to obtain reasonable energy demand patterns for residential buildings were developed [19,25], as well as simulation and design tools and other software for planning low-energy buildings [26]. Although the

applications available for calculations related to facilities projects can partly solve the problem, the reality is more complex. Firstly, it is not always possible to have access to such tools due to its cost and, although the use of free access energy certification software can also be considered, these are only useful if they are recently built buildings for which there are abundant and reliable data. Indeed, the evaluation of the energy efficiency of buildings through the use of different simulation tools, as well as a partial methodological evaluation for the energy efficiency of individual building components, requires the use of a large number of parameters [27]. Thus, a second limitation lies in the lack of access to certain technical data that these programs require as input values due to the unavailability of project documentation on municipal buildings, whether because of their age, poor information management, resource scarcity, etc. Although simplified simulation tools are being developed with different approaches [27,28], the use of a computer tool does not relieve users from the need to be acquainted with the know-how and management of a wide range of rules, regulations, and technical instructions involved in decision-making.

2.2. Research Gap

Taking into account the limitations described in the previous section, it would be interesting to develop a calculation model to quantify the thermal energy requirements, specifically heating and DHW, which would include, in turn, all mandatory regulations and technical instructions. In this way, it would be a complete calculation tool for all the parameters that it contemplates, while also being simplified in terms of the ease of use by having all the required parameters defined (see Appendix A).

Although simplified calculation methods are being developed with different approaches [27,28], our aim is to develop a method to quantify the thermal energy requirements, specifically heating and DHW, with an ability to contemplate the complexity involving the calculations and simplicity in its implementation. The primary energy, translated into monetary values and depending on the fuel used, will allow us to estimate the annual cost local governments are facing in the current conditions and how this would change with renewable energies [29]. Thus, two fundamental aspects of energy management are addressed: firstly, how to quantify the current thermal requirements associated with the use of a building, and secondly, how to measure the influence of certain variables and actions in energy consumption.

In this regard, the technical perspective is complemented with an analysis that supports the decision-making process, encouraging local governments to consider changing of its traditional and inefficient model of energy management, promoting structural improvements in buildings in order to reduce consumption, and fostering interest in the use of renewable energies.

Having developed and validated the simplified calculation method through the different buildings managed by one local government of a municipality in the south of the Galicia region (northwest of Spain), the second aim of this paper is to extend the assessment to other municipalities located in the province of Pontevedra. Thus, by evaluating the annual consumption of the final and primary energy of a further three municipalities selected as reference by the number of inhabitants and the services provided, it is possible to extrapolate the results to all the municipalities of the province (each municipality located in this province is classified in one of the four groups defined by the four reference municipalities analyzed). This global value allows us to estimate the cost savings and local wealth that could be generated if the energy model of the set of municipalities were changed to one based on renewable energies, such as biomass, whose abundance in the region of Galicia should be harnessed [30]. In fact, the potential of biomass available in Spain amounts to 34 million tons per year, and the region of Galicia accounts for almost 40% of this, with 13.7 million tons per year [31].

3. Methodology

3.1. Research Design: The Method

A simplified method was developed in order to determine the primary energy consumption associated with heat generation and thermal demand for domestic hot water (DHW) in the institutional buildings managed by a local government. The objective is that this method can be applied to any building, depending on its characteristics and the services it provides to the local public administration. Thus, based on these energy demands, it will be possible to calculate the annual consumption of the final and primary energy and to provide local governments with a tool for simulating different options, supporting the decision-making process.

There were several simplifications made in the method proposed for calculating thermal energy consumptions. On the one hand, it should be noted that four key parameters were considered to determine the energy demanded by a building: outdoor climate, building envelope, functional and occupational characteristics, and operating range (see Tables A1–A7 in the Appendix A). Accordingly, the structure of the calculation model was based on three blocks that are described in detail in the following sections: (i) annual demand of thermal energy; (ii) annual final thermal energy consumed, according to the performance of the installation; (iii) annual primary thermal energy. In addition, since the energy consumed in a building will depend on the demand factors and the performance of the facilities, different levels of comfort were established (Table A2). It should also be noted that two more simplifications were considered. On the one hand, transmission losses were assumed to be in continuous operation. On the other hand, free energy contributions due to occupation, lighting, electrical equipment, and solar gains were not taken into account.

These simplifications allow for reducing the complexity of the calculations (for example, the losses to transport heat from the boiler to the end points), while maintaining a high level of reliability, and, simultaneously, simplicity of implementation, making it a great tool for decision-makers. After all, the main objective of this study is not to accurately calculate consumption, cost, or CO₂ emissions, but to validate a reliable assessment of these values in order to foster an awareness for changing the current energy model in local governments to one based on renewable energies and ES practices. The values of different parameters and the great diversity of rules and technical instructions involved in these calculations are compiled in the Appendix A.

3.1.1. Annual Demand of Thermal Energy

The calculation of annual demand of thermal energy for any building was based on the “Technical Documents of Facilities in Buildings” published by the Spanish Technical Association of Air-Conditioning and Refrigeration [32]. This demand was calculated with Equation (1) consisting of three factors: thermal demand for heating (D_{H_i}), thermal demand for domestic hot water (D_{DHW_i}) and thermal demand in heated pools (D_{P_i}) for sports facilities with swimming pools, calculated for each month i and later summarized.

$$D_T(\text{kWh}) = \sum_{i=1}^{12} D_{T_i} = \sum_{i=1}^{12} (D_{H_i} + D_{DHW_i} + D_{P_i}). \quad (1)$$

Thermal demand for heating (D_{H_i}) is the useful energy required that the heating system has to provide to maintain temperature at the indoor design value; this factor is applicable in buildings with heating requirements, including the heated pool area where used [33]; see the Appendix A for more details.

$$D_{H_i}(\text{kWh}) = Q_{H_i}(\text{kW}) \cdot h_o \cdot d_{\text{month}_i}; \forall i = 1 \dots 12, \quad (2)$$

where Q_{H_i} is the total thermal load and the term ($h_o \cdot d_{\text{month}_i}$) represents the operating hours per day and the operating days per month, respectively. This demand is calculated from the thermal heating

load, defined by the heat losses that occur in the building and that are mainly due to heat transmission through the building envelope and ventilation (see Tables A1–A4 in the Appendix A).

Thermal demand for domestic hot water (D_{DHW_i}) is the useful energy required that the system must provide for water accumulation to maintain its temperature at a reference value; this factor is applicable in buildings with DHW requirements (see Tables A5 and A6 in the Appendix A). The calculations were carried out in accordance with the UNE-94002: 2005 standards and the CTE DB HE-4 (parameters for domestic hot water calculations).

$$D_{DHW_i}(\text{kWh}) = V_{DHW\text{Tref}} \cdot C_W \cdot (T_{\text{ref}} - T_{W_i}) \cdot d_{\text{month}_i} \cdot 10^{-3}; \forall i = 1 \dots 12, \quad (3)$$

where V_{DHW} represents the volume demanded at T_{ref} , C_W is the specific heat of water, and $T_{\text{ref}} - T_{W_i}$ describes the difference between DHW storage temperature reference value and the monthly average daily temperature of cold water from general supply.

Thermal demand in heated pools (DP_i) is mainly through evaporation and water renewal (i.e., the amount of fresh water that needs to be replenished due to evaporation losses). The losses by radiation, conduction, and convection can be assumed to be negligible in heated pools [33,34] (see Table A7 in the Appendix A).

$$D_{P_i}(\text{kWh}) = D_{\text{evap}_i} + D_{\text{re_water}_i}; \forall i = (1 \dots 12), \quad (4)$$

$$D_{\text{evap}_i}(\text{kWh}) = \dot{Q}_{\text{evap}}(\text{kW}) \cdot h_o \cdot d_{\text{month}_i}; \forall i = (1 \dots 12), \quad (5)$$

$$D_{\text{re_water}_i}(\text{kWh}) = Q_{\text{re_water}} \left(\frac{\text{kWh}}{\text{day}} \right) \cdot d_{\text{month}_i}; \forall i = (1 \dots 12), \quad (6)$$

where \dot{Q}_{evap} is the thermal load by evaporation, and $Q_{\text{re_water}}$ is the thermal load by water renewal (see Tables A8 and A9 in the Appendix A).

3.1.2. Annual Final Thermal Energy

Having determined the thermal demand associated with each governmental building, which depends on its characteristics and typologies, and considering the seasonal performance of the heat generating system, the next step is to determine the final energy consumption of the system. This energy is calculated with the following equation:

$$E_F(\text{kWh}) = \frac{D_T}{\eta_I} - Q_L, \quad (7)$$

where E_F is the annual final thermal energy consumed, D_T is the annual thermal energy demand, η_I is the average performance of installation (a representative value of a high-performance combustion boiler equal to 0.92 was considered (see Section 5.3 CTE DB HE-0)), and Q_L is the annual thermal energy losses due to transport, where $Q_L = 2\pi \cdot \lambda \cdot \Delta T / \ln(1 + e/r) \cdot L \cdot H$, λ is the thermal conductivity of the insulator, e is the average thickness of the insulation, r is the outside radius of the pipes, ΔT (temperature variation) = $T_{\text{inner pipe fluid}} - T_{\text{ambient}}$, L is the total length of the piping, and H is the total working hours.

It should be noted that, due to the specific goals of the study (to foster an awareness for changing the current energy model to one based on renewable energies), thermal losses due to transport (e.g., from the boiler to the end points) were not considered. Two key issues should be noted. Firstly, all the facilities studied comply with Spanish Regulations for Thermal Facilities in Buildings (RITE) that states that “global thermal losses will not exceed 4% of the energy transported” (RITE, 2007). Secondly, in all cases evaluated, the pipes run through the interior of the buildings themselves; thus, these heat losses are indirectly reused.

3.1.3. Annual Primary Thermal Energy

Finally, the primary energy is the true value indicative of the energy consumption of a building. This energy and CO₂ emissions are calculated with the equations below (see Table A10 in the Appendix A).

$$E_P(\text{kWh}) = E_F \cdot A, \quad (8)$$

where E_P is the annual primary thermal energy, E_F is the annual final thermal energy, and A is the transfer coefficient associated with the thermal energy source.

$$E_{\text{CO}_2} \left(\frac{\text{kg}}{\text{year}} \right) = E_F \cdot EM, \quad (9)$$

where E_{CO_2} is the annual emissions of CO₂, E_F is the annual final thermal energy consumed, and EM is the CO₂ emission factor, associated with the thermal energy source (EM is based on the fuel carbon content. Standard emission factor databases are used to assign values to each combustion technology/fuel combination [35,36]).

3.2. Validation: The Case Study

The simplified calculation method was validated through a case study, using the different buildings managed by one local government of a municipality in the south of the Galicia region (northwest of Spain). Then, the assessment was extended to other municipalities located in the same province. By evaluating the annual consumption of final and primary energy of a further three municipalities selected as reference by the number of inhabitants and the services provided, it is possible to extrapolate the results to all the municipalities of the province (each municipality located in this province is classified in one of the four groups defined by the four reference municipalities analyzed). This global value allows us to estimate the cost savings and local wealth that could be generated if the energy model of the set of municipalities were changed to one based on renewable energies, such as biomass, whose abundance in the region of Galicia should be harnessed [30]. In fact, the potential biomass available in Spain amounts to 34 million tons per year, and the region of Galicia accounts for almost 40% of this, with 13.7 million tons per year [31].

According to the Galician Institute of Statistics [37], the province of Pontevedra, located in the southwest of Galicia (Figure 1), is organized into 57 municipalities with 955,000 inhabitants, and covers an area of 4495 km², with all its districts having more than 70% of their forest area covered with trees.

The pilot municipality selected, Mondariz, belongs to the most representative population-level typology of the province of Pontevedra, with a considerable number of public buildings. These buildings were identified, as well as the energy used (electricity and diesel fuel) and the type of thermal consumption (heating and/or DHW). The interest shown by the local government was key to selecting the pilot municipality and collecting technical information on the characteristics of the different buildings, active hours of services, and the approximate annual cost for heating and DHW. As for the data required to perform all calculations, the data collection was structured into three steps. Firstly, the district code and location of the different buildings was identified using Google Maps; secondly, technical data, such as the building surface or the year of construction, were obtained from the district code official website; thirdly, direct geometrical measurements on each of the different buildings were carried out by the researchers.



Figure 1. Galicia and the province of Pontevedra.

4. Results of the Case Study: Energy Saving in Public Buildings

4.1. Pilot Municipality

The consumption values, the cost, and the environmental impacts shown in Table 1 were obtained using the calculation method described above and by applying the “ideal” parameters (performance, comfort, etc.) based on the parameters described by the Spanish Regulations for Thermal Facilities in Buildings (RITE) [38], and the National Institute for Occupational Safety and Health (INSHT). The RITE establishes the thermal comfort criteria in offices, setting the values endorsed by the Occupational Risk Prevention Law (Law 21/1995 PRLL), while, in parallel, the INSHT provides a guide to good practices for regulating the working conditions in offices [39].

Table 1. Pilot municipality calculations: ideal scenario.

Building	Ep (kWh/year)	Cost (euros/year) *	kgCO ₂ /year
City hall	109,723.30	20,781.59	17,789.35
Library	100,864.33	19,103.70	16,353.05
Social center	191,713.70	36,319.57	31,082.39
School of music	63,266.37	5187.84	16,646.23
Care center	25,707.85	2108.04	6764.08
Sports center	81,673.90	15,469.04	13,241.73
Football stadium (1)	13,995.98	2650.84	2269.16
Football stadium (2)	23,056.32	2543.11	5136.21
Total	610,001.75	104,154.73	109,282.2

* For the calculation of the costs, it was necessary to determine both the consumption and the unit price of each fuel used in the different municipal buildings. Once the consumptions for each type of installation were established using the model developed, the unit price was obtained from the different invoices of each building, and then compared with the rates collected by the Institute for Energy Diversification and Saving (IDEA). While this information cannot be provided due to the confidentiality of the invoices, we can confirm that all prices paid were within the standard prices in the Spanish energy market (IDAE, 2013).

The application of the calculation method shows a slight comparative discrepancy in the final expenditure with respect to the actual data provided by each institution. This small difference (always less than 5%) was expected since it is assumed that the normal operating values differ from those considered “ideal” and, therefore, does not prevent the validity of the method used and the calculations made. Thus, a further two scenarios are proposed in this study: “realistic”, based on the common functioning values of public buildings, which normally follow economic criteria rather than comfort aspects, and “optimum”, in which a balance is proposed between economic savings and comfort conditions. Table 2 shows the main parameters defining each scenario.

Table 2. Parameters of the proposed scenarios.

Parameter	Ideal Scenario	Realistic Scenario	Optimum Scenario *
Indoor design T ^a	21 °C	18 °C	21 °C
Heating use (hours/day)	100%	60%	80%
Heating use (months)	November to May	November to March	November to mid-April

* Based on Spanish Regulations for Thermal Facilities in Buildings (RITE) (2008, 2014) and National Institute for Occupational Safety and Health (INSHT) (1998) parameters described previously.

Considering these three scenarios, Figure 2 shows the cost savings and the emissions reductions that could be achieved if the regular fuel was replaced by biomass, i.e., 0.0363 €/kWh, according to IDAE (2008).

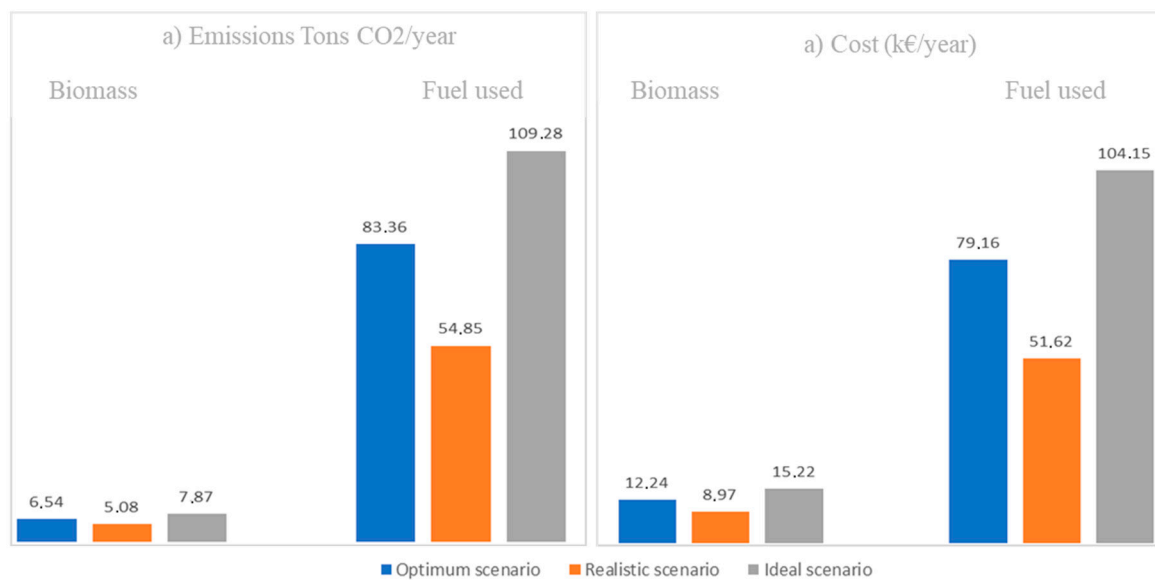


Figure 2. Comparative cost consumption and CO₂ emissions when biomass replaces the fuel used.

As shown, the optimum scenario does not provide the best results. In fact, the realistic scenario seems to be the best option, with a cost consumption (51,622.47 €/year) quite similar to the approximate data provided by the council. However, the savings achieved against the ideal scenario, especially when biomass is the fuel used (12,239.40 €/year), as well as the comfort improvements afforded users, make the optimum scenario the most interesting of the three options.

4.2. Extrapolation

In order to affordably obtain an overall assessment for the 57 municipalities in the province of Pontevedra, they were distributed into four groups, following the criteria of the number of inhabitants, and a municipality type was selected for each of these groups. Then, we applied the same methodology as in the case of the validation. However, the two most populated towns in the province (Vigo and Pontevedra, the capital) were excluded from the study due to the large differences shown by other municipalities belonging to the same group; thus, it was advisable to conduct an individualized study outside of these municipalities. Table 3 shows the four groups, the number of inhabitants, the municipalities belonging to each group, and the municipality selected for applying the calculation method.

Table 3. Groups of municipalities.

Group	Number of Inhabitants	Number of Municipalities	Municipality Selected	Buildings Analyzed
I	2000–5000	18	Mondariz	8
II	5001–10,000	14	Salvterra do Miño	7
III	10,001–20,000	16	O Porriño	8
IV	>20,001	7 (2 exclusions)	Vilagarcía de Arousa	10

Figure 3 shows the comparative results for Group I, as an example, considering the three scenarios and biomass as the fuel alternative to the fuel usually used. These results show that the amount of these savings is different depending on the scenario considered. Moreover, as expected, in all cases, the optimum scenario shows intermediate values (consumption, cost, and emissions) between the other two scenarios.

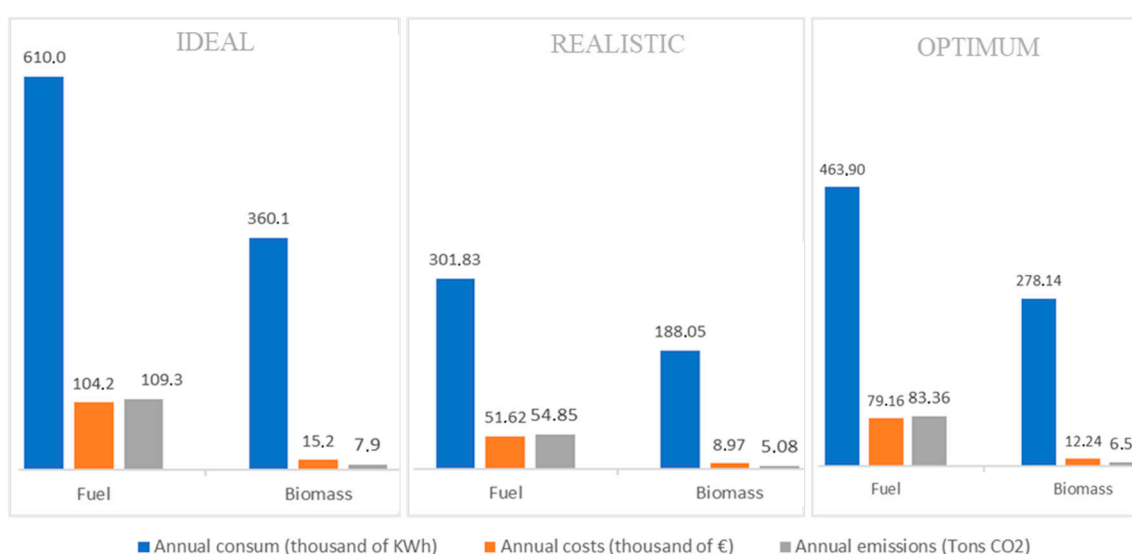


Figure 3. Comparative results in municipalities selected for Group I considering the three scenarios and biomass as alternative to the use of fuel (complete results in Table A11 in the Appendix A).

Finally, in order to extrapolate the individual results to the entire province, it was necessary to modify the calculations in case IV. The reason for this change is that some of the buildings in this municipality, i.e., those dedicated to the use of renewable energies, are already using biomass instead of fossil fuels. Thus, the calculations were made by simulating the hypothetical use of electricity and diesel to avoid a non-realistic situation when extrapolating to the rest of the municipalities in group IV. Figure 4 shows the final results of extrapolation focused on the optimum scenario. More than 60% savings in cost and a 90% reduction in CO₂ emissions could be achieved if all municipalities in the province made these changes in their energy management.

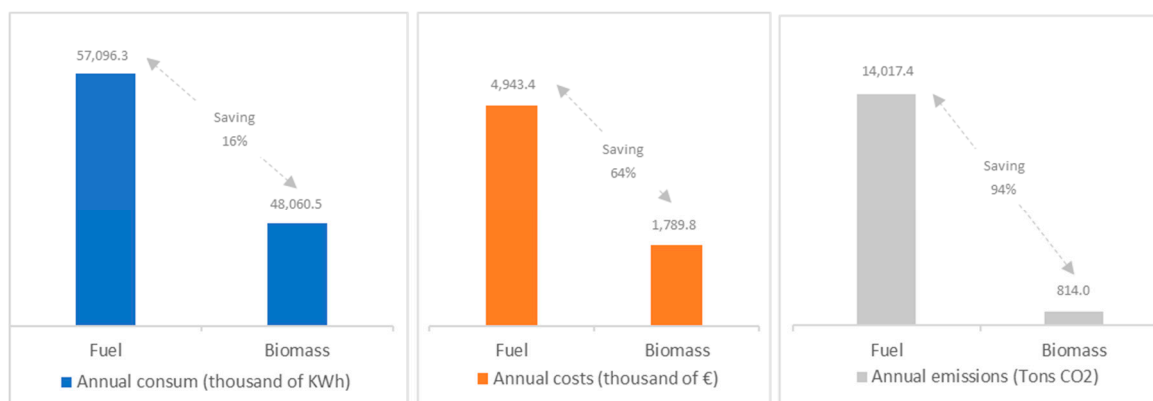


Figure 4. Extrapolation to the entire Pontevedra province. Optimum scenario (complete results in Table A12 in the Appendix A).

5. Conclusions

5.1. Theoretical Contributions

A simplified method for calculating total primary thermal energy was developed. It provides local governments with a tool for simulating different options, supporting the decision-making process. Thus, in addition to assessing the effects of market prices for different fuels or variable comfort conditions (alternative scenarios) when analyzing the effect on total energy consumption, it would also be highly desirable to consider the importance of rehabilitating the less energy-efficient buildings, and the economic savings of these actions could contribute to this consideration. Transmittance coefficients of building materials would have a significant impact on the level of isolation and, consequently, on heat losses.

The case study bears out the improving potential which ES practices have within sustainable development. Our results show a huge impact on CO₂ emission reduction just by adapting the kind of fuel use, without compromising activities and comfort.

5.2. Managerial Implications and Recommendations to Policymakers

The results of this research show that meeting the thermal demands of public service buildings using the current model (based on the use of fossil fuels) involves a considerable annual cost and CO₂ emissions. In addition, the current policy of reducing public expenditure implies, on the one hand, reducing comfort conditions (T^a, operating hours, etc.) for users (employees and citizens). However, to avoid situations of non-comfort and, at the same time, to reduce the annual expenditure on heating and DHW, we recommend using the so-called “optimum scenario”, which replaces the usual fossil fuels with other cleaner and cheaper sources of energy.

Our proposal for an alternative is biomass due to its significant growth potential for thermal purposes and due to the wealth of this resource in Galicia. However, changing the energy model is not without difficulties. In this regard, we point out several barriers to this energy resource exploitation below. Firstly, there is the complex structure of forest ownership, highly fragmented among smallholders, which hampers the exploitation of the resource. Secondly, there is the limited development of an industrial and logistics infrastructure to ensure efficient availability and fuel supply. Thirdly, institutional support is insufficient, and government agencies should take a more active role as facilitator, both in terms of financing the implementation of this industrial activity and in terms of promoting the use of biomass. We encourage governments to support the transition toward cleaner sources of energy, acting as first movers toward a locally produced and renewable-based energy supply. The negative impacts of biomass could be mitigated by applying sustainable forest management (SFM) practices and fostering local production, so that a sustainable source of raw material is guaranteed.

Knowledge of the potential savings that could be achieved by replacing the fuel used or by developing the necessary refurbishing of buildings is a key factor in assessing the investments and the repayment period, a process which would foster change in the energy model for municipalities. However, this change involves a new approach and a clear commitment to renewable energies, in contrast to the current policy of containment of public spending, which entails reducing services to citizens.

Finally, it should also be noted that there is a limit on the use of biomass due not only to its lower energy return compared to fossil fuels, but also taking into account the total biomass available in each region. Our study focuses on the local governments (with medium-low energy demand levels), and on a region (Galicia, Spain) with large forest areas [31]. However, biomass limitations must be taken into account to assess the validity of these solutions with high-energy-demand activities, or in those regions where forest resources may not be as abundant. In these cases, local administrations could ensure the correct management of these forest areas, maintaining the balance with nature, and focusing on the use of forest wastes. These considerations also have implications for carbon emissions from a life-cycle perspective, where the SFM considerations become even more relevant.

5.3. Limitations and Future Research

Despite achieving objectives and contributing to the literature, there are some research limitations. Firstly, there are limitations due to the simplifications made in the method proposed for calculating thermal energy consumptions. The main contribution of this method is its ability to reduce the complexity of the calculations (for example, by not considering losses to transport heat from the boiler to the end points), while maintaining a high level of reliability and, simultaneously, simplicity of implementation, making it a great tool for decision-makers. Secondly, the use of costs in the results is debatable since costs can be skewed, for example, by taxation policies. However, this should not affect the conclusions obtained. On the one hand, the objective of this research is to evaluate the economic impact of this type of action in the field of local administration. We understand that the use of economic values (instead of only physical units) not only illustrates better the impact of this type of initiative, but can also make public administrative officials take more seriously. On the other hand, in this particular case, if we analyze the evolution of Spanish energy rates, we again note that these calculations are conservative, and that the estimated savings will be even greater in the future. This is especially important in local administrations where an important part of the budget goes to these expenses, thus preventing the development of other public initiatives.

Thirdly, calculations based on extrapolation are always estimates of a studied reality. However, the objective of this study was not to accurately calculate consumption, cost, or CO₂ emissions, but to validate a reliable assessment of these values in order to foster an awareness for changing the current energy model in local governments to one based on renewable energies and ES practices.

For future research, it would be interesting to extend the study to other provinces of Galicia and Spain and to analyze how to overcome the three major barriers mentioned above in different contexts. We would like to indicate the importance of assessing the development of an industrial and logistics model that would make possible the efficient use of biomass resources in Galicia.

Author Contributions: J.E.P. and A.M. contributed to the design and implementation of the research, to the analysis of the results and to the writing of the manuscript. A.S. provided critical feedback and helped shape the research and final analysis. All authors have read and agreed to the published version of the manuscript.

Funding: This research received no external funding.

Acknowledgments: The authors wish to express their gratitude to the employees of the four local governments and, especially, their mayors for the support and confidence shown in the project.

Conflicts of Interest: The authors declare no conflicts of interest.

Nomenclature

CTE	Código Técnico de la Edificación RD 314/2006, of March 17 (Technical Building Code).
DITE	Documento de Idoneidad Técnica Europeo (European Technical Approval, ETA).
IDAE	Instituto para la Diversificación y Ahorro de Energía (Institute for Diversification and Energy Saving http://www.idae.es).
MINETUR	Ministerio de España de Industria, Energía y Turismo (Ministry of Industry, Energy and Tourism http://www.minetur.gob.es).
NBE	Normativa Básica de Edificación-RD 2429/79 (Basic Standards of Edification).
RITE	Reglamento de Instalaciones Térmicas de los Edificios (EU Directive 2002/91/EC was partially transposed by RD 47/2007 of January 19 (by which the basic procedure is approved for certification of energy efficiency of new buildings) and by RD 1027/2007, of July 20, Regulation for Thermal Installations in Buildings).

Appendix A

Table A1. Parameters for heating calculations.

Parameter	Description	Source
Outdoor weather conditions	The monthly average outdoor temperature determines the heat loss that takes place with respect to indoor design conditions	(a) Average data per month of the municipality based on the nearest weather station; preferably only in the operative hours
		(b) Weather conditions Guide MINETUR (2010); see Appendix A.
Indoor design conditions	Depending on the degree of comfort and the activity that takes place in the space	Generic building ⁽¹⁾
		Heated pool (pool basin zone)
		Clinic
Building envelope	Overall heat transfer coefficient (U) according to the type of construction. If details of the constructive element are not known, the U value is considered equal the maximum allowed value according to national regulations	Exterior walls (EWa)
		Roof (R)
		Below-grade or on-grade surface (G)
		Exterior windows (EWi)
		Exterior doors (ED)
Occupancy	Depending on the type of space, minimum ventilation air flow that defines a heat input which adds to the total demand is required	Generic building
		Heated pool (pool basin zone)
		Clinic
Correction factor orientation/intermittence	Discretion of designer involves additional losses in the building; the percentage increased must be specified	

⁽¹⁾ Town halls, libraries, schools, etc. (excluding pools and clinics).

Table A2. Reference values of the different parameters of the heating model.

Parameter	Reference Values												
Indoor design conditions	Generic building										$T_i = 21\text{ }^\circ\text{C}$		
	Heated pool (pool basin zone)										$T_i = 27\text{ }^\circ\text{C}$		
	Clinic										$T_i = 24\text{ }^\circ\text{C}$		
Building envelope ($U, W/\text{m}^2\cdot\text{K}$)	Chronological range	(before 1987)			(1987–2007)			(after 2007)					
	Climatic zone ⁽¹⁾			$\frac{V}{W}$	X	Y	Z	A	B	C	D	E	
	U_{EWa}	3.0		1.8	1.6	1.4	1.4	0.94	0.82	0.73	0.66	0.57	
	U_R	Flat roof ⁽²⁾	Pitched roof ⁽²⁾		1.4	1.2	0.9	0.7	0.5	0.45	0.41	0.38	0.35
		3.8		2.5									
	U_G	Depth $\leq 0.5\text{ m}$	1		1	1	1	1	0.53	0.52	0.5	0.49	0.48
		Depth $> 0.5\text{ m}$	1		1	1	1	1	0.94	0.82	0.73	0.66	0.57
	U_{EWi}	5.7		5.7	5.7	5.7	5.7	3.3	3.3	3.3	3.3	3.3	
	U_{ED}	5.7		5.7	5.7	5.7	5.7	3.3	3.3	3.3	3.3	3.3	
	Occupancy ⁽⁴⁾	Generic building	IAQ 1 ⁽³⁾ 20 $\text{dm}^3/\text{s}\cdot\text{person}$		IAQ 2 ⁽³⁾ 12.5 $\text{dm}^3/\text{s}\cdot\text{person}$			IAQ 3 ⁽³⁾ 8 $\text{dm}^3/\text{s}\cdot\text{person}$		IAQ 4 ⁽³⁾ 5 $\text{dm}^3/\text{s}\cdot\text{person}$			
Heated pool (pool basin zone)		$2.5 \frac{\text{m}^3}{\text{h}\cdot\text{m}^2}$ <small>(water zone surface)</small>											
Clinic		$10 \frac{\text{m}^3}{\text{h}\cdot\text{m}^2}$ <small>(building floor space)</small>											
Correction factor orientation	North					20%							
	West					10%							
	East					5%							
	South					0%							
Correction factor intermittence	9–12 h					5%							
	More than 12 h					10%							

⁽¹⁾ Climatic zone: old buildings → See NBE-CT-79 Map 2; new buildings → See CTE-DB-HE-1 Appendix A: climatic zones. ⁽²⁾ Flat roof → slope $\leq 15^\circ$; pitched roof → slope $> 15^\circ$ to 60° . ⁽³⁾ IAQ (indoor air quality): category of indoor quality air (see RITE); IAQ 1: hospitals, clinics, laboratories, kindergartens; IAQ 2: offices, hostels, reading rooms, museums, courtrooms, classrooms, and pools; IAQ 3: shopping centers, cinemas, restaurants, gyms, sports centers (excluding pools), and computer rooms; IAQ 4: poor air quality. ⁽⁴⁾ Part of the energy is recovered, when air flow expelled by mechanical means is greater than $0.5\text{ m}^3/\text{s}$, with the following minimum efficiencies (Table 2.4.5.1; RITE, see Table 3).

Table A3. Recovery efficiency (%RE).

Annual Operating Hours	Extraction Rate (m^3/s)				
	>0.5 to 1.5	>1.5 to 3.0	>3.0 to 6.0	>6.0 to 12.0	>12.0
	%	%	%	%	%
≤ 2000	40	44	47	55	60
>2000 to 4000	44	47	52	58	64
>4000 to 6000	47	50	55	64	70
>6000	50	55	60	70	75

Table A4. Heat load for heating.

Parameter	Description
Thermal load_transmission	$\dot{Q}_{t_i}(\text{kW}) = \sum_{j=1}^n [K \cdot U_j \cdot A_j \cdot (T_i - T_\theta) \cdot (1 + S_1)]$ <p> \dot{Q}_{t_i}: Thermal load by transmission, month i, kW K: Transmission coefficients, K = 1 except for 1. Surface adjacent to unconditioned spaces, K = 0.5 2. Surface adjacent to conditioned spaces, K = 0 3. Floor on soil, K = 1 4. Floor on basement, K = 0.8 U_j: Overall heat transfer coefficient of the element of the enclosure j, kW/m²·K A_j: Element area j, m² T_i: Indoor design temperature T_θ: Average temperature: Walls/roof/Windows and doors: - T_{averageOutdoors_i}⁽¹⁾; V_i = 1 ... 12 - Below-grade and on-grade surfaces T_{averageSoil_i}⁽²⁾; V_i = 1 ... 12 S₁: Correction factor (orientation), fraction of unity </p>
Thermal load_ventilation	<p>(a) Generic buildings:</p> $\dot{Q}_{v_i}(\text{kW}) = \dot{V}_E \cdot \rho_e \cdot C_e \cdot \Delta T \cdot (1 - \%RE)$ $\dot{V}_E = C_A \cdot 1 / \rho_{Occupation} \cdot A_u$ <p>(b) Heated pools/Clinics:</p> $\dot{Q}_{v_i}(\text{kW}) = \dot{V}_E \cdot \rho_{air} \cdot C_{air} \cdot \Delta T \cdot (1 - \%RE)$ $\dot{V}_E = C_A \cdot A_c$ <p> \dot{Q}_{v_i} = Thermal load_ventilation, month_i \dot{V}_E = Ventilation flow rate, m³/s C_A = Minimum ventilation flow rate (per person or surface area), m³/s $\rho_{Occupation}$ = Occupancy, m² per person A_u = Occupiable floor area or water zone surface, m² ρ_{air} = Air density, 1.204 kg/m³ C_{air} = Specific heat of air, 1 kJ/kg·°C ΔT = Temperature difference, °C: ΔT = T_i - T_θ; V_i = 1 ... 12 %RE = Recovery efficiency (fraction of unity), see Table 3 </p>
Total thermal load per month	$\dot{Q}_{H_i}(\text{kW}) = (\dot{Q}_{t_i} + \dot{Q}_{v_i}) \cdot (1 + S_2);$ <p> \dot{Q}_{H_i} = Total thermal load \dot{Q}_{t_i} = Thermal load_transmission \dot{Q}_{v_i} = Thermal load_ventilation S₂ = Correction factor (intermittence), fraction of unity </p>

⁽¹⁾ Using the average temperature involves some inaccuracy; however, the problem is simplified and the results are acceptable. ⁽²⁾ For calculating the average temperature of soil depending on the location, use $T_{averageSoil_i} = 0.0068 \times T_{averageOutdoors_i} + 0.0963 \times T_{averageIndoors_i} + 0.6865$.

Table A5. Parameters for domestic hot-water calculations.

Parameter	Description	Source
D _{DHW_i} (kWh)	Thermal demand for domestic hot water, month_i. The average daily hot water consumption associated with a reference temperature of 60 °C	CTE DE HE-4
V _{DHW_{Tref}}	DHW volume demanded at T _{ref} = C _{DHW} · (1 / ρ _{Occupation}) · A _u ; C _{DHW} = Flow rate DHW, 1/day-person; ρ _{Occupation} = occupation density, m ² /person (occupancy and utilization percentage defined in the project) A _u = Useful area of the building, m ² .	CTE DB SI-3
C _w	Specific heat of water, 1.16 Wh/L·°C	
T _{ref}	DHW storage temperature reference value	R.D.865/2003 T _{ref} = 60 °C

Table A5. Cont.

Parameter	Description	Source
T_{W_i}	It is the monthly average daily temperature of cold water from general supply	In case of capital municipalities (T_{W_CM}) see Table 3 UNE-94002:2005 In case of non-capital municipalities (T_{W_NCM}) use $T_{W_NCM} = T_{W_CM} - B \times \Delta z$ $\Delta z = Z_Y - Z_P$ Z_Y = altitude of the municipality Z_P = altitude of the province $B = 0.010$ October to March $B = 0.05$ April to September

Table A6. Daily hot-water consumption and occupation density.

Building Type	Liters/Day-Person	m ² /Person
Cloakrooms	21	2
Clinic	41	
School	4	10
Offices	2	

Table A7. Heat load for heated pools.

Parameter	Description	Source	Reference Values
Design conditions	Water temperature in pool basin zone and indoor air conditions	$T_{\text{water_basin zone}}$	Anexo I R.D.742/2013 25 °C
		$T_{\text{indoor_air}}$ Humidity _{indoor_air}	T.I 1.1.4.1.2 Section 3 (RITE) 27 °C 60%
Occupancy	Heat losses by evaporation are directly proportional to the number of bathers	DITE 10.06	$\frac{0.24\text{bathers}}{\text{m}^2\text{waterzonesurface}}$

Table A8. Thermal load by evaporation (\dot{Q}_{evap} (kW)).

Calculations		
Evaporation of water	$\dot{M}_e(\text{kg/h}) = S \cdot 16 \cdot (W_{\text{ag}} - W_{\text{ai}}) + 133 \cdot (n \cdot S) \cdot (W_{\text{ag}} - W_{\text{ai}})$	M_e = Water rate of evaporation, kg/h S = Water zone surface, m ² W_{ag} = Absolute humidity of saturated air at the pool water temperature: 0.0201 kg _{water} /kg _{air} (barometric pressure, 101,325 Pa) W_{ai} = Absolute humidity of indoor air at design conditions: 0.0134 kg _{water} /kg _{air} n : 0.16 bathers/m ²
Thermal load_evaporation	$\dot{Q}_{\text{evap}}(\text{kW}) = \dot{M}_e \cdot \lambda_{\text{IV}}$	λ_{IV} = Latent heat of vaporization of water, 0.680 kWh/kg (25 °C)

Table A9. Thermal load by water renewal (Q_{re_water} (kWh/day)).

Calculations	
Thermal load_renewal	$Q_{re_water_i} \text{ (kWh/day)} = V_{re} \cdot \rho \cdot C_w \cdot (T_{water} - T_{W_i}) \cdot 10^{-3} V_i = (1 \dots 12)$
	V_{re} = volume of water to renew (5% volume of pool basin), m ³ /day ρ = Water density, 1000 kg/m ³ C_p = Specific heat of water, 1.16 Wh/kg·°C T_{water} = Pool water temperature, °C T_{W_i} = Temperature of cold water from general supply, °C

Table A10. Transfer coefficients and emission factors [40]. LPG—liquid petroleum gas.

Source of Energy	$A = \frac{kWhE_{Primary}}{kWhE_{Final}}$	$EM = \frac{kgCO_2}{kWhE_{Final}}$
Electricity	2.461	0.399
Diesel fuel	1.182	0.311
Natural gas	1.195	0.25
LPG	1.204	0.254
Coal	1.084	0.472
Biomass	1.037	0.018
Densified biomass (pellets)	1.113	0.018

Table A11. Comparative results in municipalities selected.

Group	kWh/year	Ideal €/year	Kg CO ₂ /year	kWh/year	Realistic €/year	Kg CO ₂ /year	kWh/year	Optimum €/year	Kg CO ₂ /year
Group I									
Fuel used	610.0	104.1	108.3	301.8	51.6	54.8	463.9	79.2	83.4
Biomass	360.1	15.2	7.9	188.0	8.97	5.1	278.1	12.2	6.5
Group II									
Fuel used	355.8	49.6	69.0	284.3	45.5	50.2	323.1	47.7	60.4
Biomass	225.2	8.18	3.6	157.9	5.7	2.6	194.4	7.1	3.1
Group III									
Fuel used	1856.5	116.95	478.8	1623.6	103.7	417.4	1742.0	110.4	468.7
Biomass	1705.1	61.87	27.6	1485.3	53.9	24.0	1597.3	57.9	25.8
Group IV									
Fuel used	2451.0	131.2	440.3	2032.5	112.8	401.3	2258.0	122.7	422.6
Biomass	2298.5	84.4	37.2	1891.4	69.6	30.6	2110.7	77.6	34.1

Table A12. Extrapolation to the Pontevedra province (optimum scenario).

Group	kWh/year (thousand of)	Town Selected k€/year	Tons CO ₂ /year	kWh/year (Thousands of)	Extrapolation k€/year	Tons CO ₂ /year
Group I						
Fuel used	463.9	79.2	83.4	8350.2	1424.9	1500.4
Biomass	278.1	12.2	6.5	5006.6	220.3	117,749.3
Group II						
Fuel used	323.1	47.7	60.4	4,523.7	47.7	60.4
Biomass	194.4	7.1	3.1	2721.8	98.8	44.0
Group III						
Fuel used	1742.0	110.4	468.7	27,872.0	1767.1	7499.2
Biomass	1597.3	58.0	25.8	25,557.3	927.7	413.3
Group IV						
Fuel used ⁽¹⁾	2335.8	154.7	596.1	16,350.3	1083.0	4172.6
Biomass	2110.7	77.6	34.1	14,774.9	543.0	238.9
TOTAL						
Fuel used				57,096.2	4943.3	14,017.4
Biomass				48,060.5	1789.8	814.0
SAVINGS				16%	64%	94%

⁽¹⁾ Modified calculations in town selected.

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