

1 **P-removal for restoration of *Nardus* grasslands on former agricultural land: cutting**
2 **traditions**

3 **Running head (3-6 words):**

4 **Restoring P-levels of post-agricultural grasslands**

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28 **Abstract**

29 Past intensive land use complicates the successful restoration of oligotrophic species-rich grassland types.
30 One of the major bottlenecks are the elevated nutrient levels due to fertilization, especially residual
31 phosphorus (P). Aiming to deplete nutrients, managers often reintroduce traditional haymaking
32 management, sometimes combined with grazing. Here, we evaluate whether this technique restores the
33 abiotic and biotic boundary conditions for restoration of *Nardus* grassland. Seven grasslands were selected
34 in Flanders, Belgium, which had elevated nutrient levels after the cessation of intensive agriculture 16 to 24
35 years ago, and which have been mown and grazed since. We compared soil and vegetation data of these
36 post-fertilization grasslands with 34 well-developed oligotrophic *Nardus* grasslands. Mowing and grazing did
37 not cause community composition to resemble that of *Nardus* grassland. Furthermore, bioavailable P-
38 concentrations were significantly higher in the post-fertilization grasslands and P-limitation was not
39 obtained. Restoring P-poor soil conditions through continued mowing and grazing management would take
40 at least decades. Phosphorus-mining can shorten the restoration time by increased P-removal. Given our
41 results, we propose a decision framework to aid planners and managers in their choice of interventions.
42 Cost-effective efforts for restoration should be well-prepared including measurements of important initial
43 soil characteristics. This allows for an evaluation of “distance to target” and the selection of an effective
44 restoration technique. These techniques may involve cutting with mowing tradition and utilizing P-mining
45 or topsoil removal.

46 **Keywords**

47 Abiotic ecological restoration, bioavailable phosphorus, mowing and grazing, P-mining, semi-natural
48 grassland, topsoil removal

49 **Implications for Practice**

- 50 • Efforts to restore species-rich grasslands on former fertilized agricultural land with mowing and
51 hay removal are not always successful, both in an abiotic and a biotic perspective.
- 52 • Phosphorus-removal with P-mining is faster than with mowing, but biotic restoration is postponed
53 for a quite long timespan.
- 54 • We advise practitioners in ecological restoration to focus their efforts on realistic targets and select
55 the appropriate restoration fields and techniques. It might be most efficient to invest some money in the
56 abiotic screening of parcels before purchasing them.

57 **Introduction**

58 Globally, ecosystem restoration has become an important tool to stop biodiversity loss (Aronson &
59 Alexander 2013). Within the European Union, the habitats directive appointed several semi-natural species-
60 rich grassland habitat types with a priority for ecological restoration (Habitats Directive 92/43/EEC).
61 Effective grassland restoration management requires correct identification of threatening processes,
62 understanding of the underlying ecological mechanisms that can influence successful restoration, and

63 recognition of appropriate interventions for a given context (Perring et al. 2015). In the case of semi-natural
64 grasslands, the main threats are abandonment of traditional management, i.e. haymaking once or twice a
65 year and/or extensive grazing, and land use intensification. After abandonment, forests gradually establish
66 and lower the grassland species diversity (Hansson & Fogelfors 2000). Here, reinstating traditional
67 management with or without species reintroductions could be a sufficient restoration strategy (e.g. Winsa
68 et al. 2015). But, land use intensification is a more severe threat (Hooftman & Bullock 2012; Middleton
69 2013), especially if the land has been fertilized excessively (Gough & Marrs 1990; Walker et al. 2004).
70 Fertilization increases grassland productivity and changes the competitive interactions between species,
71 which can cause shifts in plant community composition and lead to biodiversity loss (Harpole & Tilman
72 2007; Hautier et al. 2009).

73 It has been debated whether nitrogen (N) or phosphorus (P) fertilization was the most important driver for
74 this loss of plant biodiversity in grasslands. Ceulemans et al. (2013) concluded that P-fertilization presents a
75 greater threat to biodiversity. This is confirmed in other studies (Janssens et al. 1998; Olde Venterink et al.
76 2003) and, also both P-limited and NP-co-limited grasslands appear to contain more endangered rare plant
77 species than N-limited grasslands (Wassen et al. 2005). This evidence suggests that grassland restoration on
78 former fertilized land should aim at reducing the nutrient content, especially soil-P.

79 However, lowering the soil-P content is not straightforward because P is one of the least mobile mineral
80 nutrients (Stevenson & Cole 1999) and P-fertilization legacies can last from decades to millennia (Dupouey
81 et al. 2002; McLauchlan 2006). Soil-P can be conceptualized as occurring in three pools differing in
82 bioavailability (De Schrijver et al. 2012): (i) bioavailable P, which is available for plant-uptake within one
83 growing season; (ii) slowly cycling P, which can become available for plant-uptake in the long-term as it can
84 replenish the bioavailable P-pool; and, (iii) occluded P, which is assumed to be unavailable for plant-uptake.
85 Phosphorus-uptake by plants and, hence P-limitation, are closely linked with the bioavailable P-pool (Gilbert
86 et al. 2009). But to decrease this bioavailable P-pool, also slowly cycling P needs to be considered (van
87 Rotterdam et al. 2012).

88 The soil-P content can be decreased by removing P taken up by plants. The P-removal rate depends upon
89 the amount of harvested biomass and upon its P-concentration. In case of grassland restoration on
90 fertilized land, the practice of mowing with hay removal after the cessation of fertilization is often used,
91 sometimes combined with grazing. Mowing removes N effectively because nitrate is mobile and highly
92 susceptible for leaching or plant-uptake (Storkey et al. 2015). However, mowing does not sufficiently
93 decrease the soil-P-content on heavily fertilized agricultural land (Smits et al. 2008). The reason for low
94 annual P-removal with mowing is the declining biomass production due to limitation of other nutrients than
95 P, namely N (Van Der Woude et al. 1994; Smits et al. 2008) and/or potassium (K) (Oelmann et al. 2009).
96 Restoring P-poor soil conditions through mowing may consequently take a long time and mowing can,
97 therefore, fail –as a single measure– to restore biodiversity on heavily fertilized land (Smits et al. 2008).

98 Another technique for decreasing soil-P content, suggested by Marrs (1993) and Crawley et al. (2005), is P-
99 mining. Herewith, P-removal is maximized by cultivating crops or grass whereby biomass production is
100 optimized by fertilization with growth-limiting nutrients, other than P. Mainly addition of N and K is needed
101 to keep biomass production high. In the first phase of P-mining, the bioavailable P-pool is constantly and
102 sufficiently replenished from the slowly cycling P-pool (Vanden Nest et al. 2015). Later in the P-mining
103 process, P usually becomes depleted in the rhizosphere, limiting plant-growth and, consequently, P-removal
104 (Koopmans et al. 2004). This complicates estimations of P-removal along the restoration process.

105 Here, we study the restoration success of seven post-fertilization grasslands that have been mown followed
106 by grazing for more than 15 years in order to restore *Nardus* grasslands. To get insight in the 'distance to
107 target', of the post-fertilization grasslands, we compare their vegetation composition and soil-P
108 concentrations with well-developed *Nardus* grasslands. We measured how much P has been removed by
109 the practice of mowing and calculated the P that would have been removed by a management of P-mining.
110 The effectiveness of both mowing and P-mining techniques was assessed by calculating the time needed for
111 restoration. Finally, we created a decision model that helps managers to select the most time- and cost-
112 efficient restoration technique.

113 **Methods**

114 ***Field measurements in Nardus grasslands and post-fertilization grasslands***

115 We focus on restoration of acidophilous lowland *Nardus* grasslands in the Atlantic zone (European Priority
116 Habitat Type 6230). These dry or mesophile perennial grasslands are semi-natural, and need extensive
117 management, i.e. mowing or grazing management to halt succession towards forest (Galvnek & Jank
118 2008). Further, *Nardus* grasslands are oligotrophic (De Graaf et al. 2009) and typical species include *Nardus*
119 *stricta* L., *Danthonia decumbens* (L.) DC., *Veronica officinalis* L. and *Potentilla erecta* (L.) Ruschel (Appendix
120 S1).

121 To assess vegetation composition and soil data of well-developed *Nardus* grasslands, we used a database
122 containing data of 34 parcels spread over 11 locations in Flanders, Belgium (INBO 2015). The plant species
123 cover was measured in a 9 m² quadrat per parcel in July - September 2012 – 2014. In each *Nardus*
124 grassland, one representative quadrat was selected without using the presence or absence of target plant
125 species as a selection criterion. Subsequently to these vegetation surveys, nine soil cores (0-10 cm) were
126 collected in each quadrat and combined into one sample (0.5 L). These samples were dried (40°C for 48 h),
127 sieved (2 mm sieve size) and chemically analysed (see further chemical analyses).

128 We selected seven post-fertilization grasslands, all with comparable hydrology and soil texture as the
129 *Nardus* grasslands. These grasslands were located on relatively dry, sandy soils (Podzol in WRB
130 classification) in two neighbouring nature reserves in northern Belgium: Turnhouts Vennengebied and
131 Landschap de Liereman (Appendix S2). The seven grasslands were in intensive agricultural use, and hence,
132 fertilized until 16 – 24 years ago. Since then, although still exposed to atmospheric N-deposition (31 kg N

133 ha⁻¹ y⁻¹; Cools et al. 2015), active fertilization has ceased. The management consisted of mowing with hay
134 removal once a year in July and grazing in late summer with ponies or cows.

135 Vegetation measurements were performed in July 2014 in 4m² plots per parcel, the number of plots per
136 parcel (two to six) depended on the size and the heterogeneity of the grassland. Four soil cores (0-10 cm)
137 were collected from each quadrat and combined into one sample (0.3 L). The samples were dried, sieved
138 and analysed for bioavailable and slowly cycling P (see further chemical analyses).

139 In the post-fertilization grasslands, P-removal by the current mowing practice was assessed by measuring
140 biomass production and biomass P-concentration (P_{DM}) in one 0.25 m² subplot within each of the quadrats.
141 The sward was cut two cm above the soil level on the same day as the vegetation survey. Vegetation
142 samples were dried (70°C for 48h), weighed to obtain the total dry biomass (DM) and ground before
143 chemical analysis (see further).

144 **Chemical analyses**

145 As a measure for the bioavailable P-pool (Gilbert et al. 2009), soils were extracted in NaHCO₃ (P_{Olsen})
146 following ISO 11263:1994(E). In order to get insight in the slowly cycling P pool, we extracted soils in
147 ammonium-oxalate-oxalic acid (P_{Oxalate} according to NEN 5776:2006; van Rotterdam et al. 2012). Extracted P
148 was measured colorimetrically according to the malachite green procedure (Lajtha et al. 1999). P_{Oxalate}
149 concentrations were not available in the database of *Nardus* grasslands and were therefore calculated
150 based on the P_{Olsen} concentrations. We assessed the relation between P_{Olsen} and P_{Oxalate} in 120 soil samples
151 taken in close vicinity to the post-fertilization grasslands. Linear regression analyses revealed a strong
152 relation between P_{Olsen} and P_{Oxalate}: $P_{Oxalate} = 0.67 + 3.03 * P_{Olsen}$; $R^2 = 0.93$ and $p < 0.001$ (*lm* function in the R
153 package *stats*; Fig. 1). Additionally, soil-pH_{H2O} in the post-fertilization grasslands is presented in Appendix
154 S2.

155 Plant biomass was analysed for total P concentration (P_{DM}) by digesting 100 mg of sample with 0.4 mL
156 HClO₄ (65%) and 2 mL HNO₃ (70%) in Teflon bombs for 4 h at 140°C. P was measured colorimetrically
157 according to the malachite green procedure (Lajtha et al. 1999), and total K concentration (K_{DM}) by atomic
158 absorption spectrophotometry (AA240FS, Fast Sequential AAS). Total nitrogen concentration (N_{DM}) was
159 measured by high-temperature combustion at 1,150°C using an elemental analyzer (Vario MACRO cube
160 CNS, Elementar, Hanau, Germany).

161 **Calculations and statistical analyses**

162 We combined two datasets of vegetation surveys differing in plot size (*Nardus* grasslands of 9 m² and post-
163 fertilization grasslands of 4 m² size). To be able to compare plant species richness and vegetation
164 composition in *Nardus* and post-fertilization grasslands, we used rarefaction curves to convert the 4 m²
165 quadrats in post-fertilization grasslands into one 9 m² quadrat per grassland, a procedure made possible by
166 the multiple quadrats per post-fertilization grassland (Appendix S3, and see Gotelli & Colwell 2001).

167 We tested for differences in the number of plant species and typical species (Appendix S1) between *Nardus*
168 grasslands (n=34) and post-fertilization grasslands (n=7) with *t.test* in the R-package *stats* without equal
169 variances ($p < 0.05$; R Core Team 2015). To explore potential differences in plant community composition,
170 we performed a non-metric multi-dimensional scaling analysis (NMDS) with *metaMDS* from R-package
171 *vegan*. We used the Lennon dissimilarity index to quantify between-plot compositional differences with the
172 original quadrat data. Since this index is derived from species turnover only, it excludes nestedness patterns
173 derived from richness differences (Baselga 2010). Convex hulls were added with *ordihull* from R-package
174 *vegan* (Fig. 2; Oksanen et al. 2016). We performed a permutational analysis of variance on the same
175 dissimilarity matrix, with grassland type as predictor and a significance based on 999 permutations
176 (Anderson 2001). Plant species significantly indicative for either *Nardus* or post-fertilization grasslands from
177 the quadrats recorded here were obtained by indicator value analysis with *multipatt* in the R-package
178 *indicspecies* (De Cáceres et al. 2010).

179 We tested for differences in soil P_{Olsen} and P_{Oxalate} concentrations between *Nardus* grasslands (n=34) and
180 post-fertilization grasslands (n=7) by using *t.test* in the R-package *stats* without equal variances. To get
181 insight in the abiotic 'distance to target' of the post-fertilization grasslands, we used a threshold value for
182 bioavailable P of $12 \mu\text{g } P_{\text{Olsen}}/\text{g}$ soil, which was calculated as the 95 percentile of the dataset gathered in
183 Raman et al. (Instituut voor Natuur- en Bosonderzoek, Brussel, unpublished data). This value corresponds
184 with a slowly cycling P-pool of $37 \mu\text{g } P_{\text{Oxalate}}/\text{g}$ when converted with the linear regression as discussed
185 previously.

186 P-oxalate stocks in the 0-10 cm soil layer were calculated by assuming soil bulk density of 1.4 g/cm^3 for
187 sandy soils. For *Nardus* grasslands, a threshold value of $51.8 \text{ kg } P_{\text{Oxalate}}/\text{ha}$ was herewith calculated.
188 Subtracting this threshold value from the P-oxalate stocks of each post-fertilization grassland gave insight in
189 the 'distance to target', i.e. the excess of slowly cycling P ($P_{\text{Excessive}}$).

190 The annual P-removal by mowing the post-fertilization quadrats was calculated by multiplying DM with P_{DM} .
191 For each post-fertilization grassland, we estimated how many years it would take to reach the threshold of
192 *Nardus* grassland by dividing $P_{\text{Excessive}}$ with its current annual P-removal.

193 How long it takes to reach the threshold value depends both on the P-concentrations in the soil and the soil
194 depth in which concentrations are elevated. When parcels are regularly ploughed, it is likely that P-
195 concentrations are elevated in the complete furrow, or even deeper when soils were P-saturated and P-
196 leaching occurred. If no regular ploughing has occurred, sometimes only the topsoil has elevated P-
197 concentrations. We illustrated this issue by performing our calculations for two cases: i) case in which only
198 the 0-10 cm topsoil and ii) case in which the furrow (0-30 cm soil) contains elevated P-concentrations. The
199 P-concentration for the 0-30 cm soil was assumed to be the same as in the 0-10 cm soil. We here want to
200 stress that these calculations are only estimations, as we here assume P-removal by mowing to stay
201 constant in time. It might, however, be possible that annual P-removal would further decrease as a
202 consequence of P-depletion in the soil (Schelfhout et al. 2015).

203 To verify whether the target of P-limitation or NP-co-limitation was obtained in the post-fertilization
204 grasslands (see Introduction), we compared P_{DM} and N_{DM} to the ecological critical thresholds of P- and N-
205 limitation in grasslands ($P_{DM} < 0.7$ mg P/g and $N_{DM} < 14$ mg N/g according to Wassen et al. 1995; Güsewell
206 2004). To verify which nutrient(s) limited biomass production for P-mining purposes, we compared P-, N-
207 and K-concentrations in plant biomass to agricultural standards ($P_{DM} < 2.6$ mg P/g, $N_{DM} < 20$ mg N/g, $K_{DM} < 20$
208 mg K/g; Bailey et al. 1997).

209 For each post-fertilization grassland, we calculated potential P-extraction by P-mining. P-mining results in
210 lifting N- and K-limitation through fertilization, and we assume biomass production will increase compared
211 to the mowing management. Due to NK-fertilization, P-removal will increase with biomass production,
212 while P_{DM} will probably not change, as it is mainly influenced by bioavailable soil-P-concentrations (Gilbert
213 et al. 2009).

214 We furthermore modelled how much time it will take to deplete $P_{Excessive}$ by P-mining. Also here we want to
215 stress that our calculations are only rough estimations because little experimental knowledge is available on
216 how effective P-mining is in the long-term (MacDonald et al. 2012). During P-mining management, annual
217 P-removal declines over time with decreasing soil P-bioavailability (Schelfhout et al. 2015). Therefore, we
218 assume that initially, in a soil with high bioavailable P-concentration (> 65 $\mu\text{g } P_{Olsen}/\text{g}$), annual P-removal is
219 high (i.e. 45 kg P/ha according to unpublished results on P-mining fields in close vicinity to the post-
220 fertilization grasslands). Further, we assumed P-mining to slow down until 20 $\mu\text{g } P_{Olsen}/\text{g}$ is reached in steps
221 according to Schelfhout et al. (2015): 65-55 $\mu\text{g } P_{Olsen}/\text{g}$, 33.5 kg P/ha; 55-36 $\mu\text{g } P_{Olsen}/\text{g}$, 22 kg P/ha; 36-25 $\mu\text{g } P_{Olsen}/\text{g}$,
222 14 kg P/ha; 25-20 $\mu\text{g } P_{Olsen}/\text{g}$, 10 kg P/ha. When bioavailable P-pools are depleted any further, P-
223 removal by P-mining will likely approach P-removal by mowing. Therefore, we suggest changing the
224 management from P-mining to mowing without NK-fertilization when a bioavailable P-concentration of 20
225 $\mu\text{g } P_{Olsen}/\text{g}$ is achieved. In this last step, we use the measured P-removal by mowing from each post-
226 fertilization quadrat until the target of 12 $\mu\text{g } P_{Olsen}/\text{g}$ is reached. Also these calculations were performed for
227 two soil depths, 0-10 cm and 0-30 cm.

228 Results

229 The post-fertilization grasslands were species-poorer than the observed *Nardus* grasslands: we found on
230 average only eight vascular plant species per 9 m² in post-fertilization grasslands in contrast to on average
231 22 vascular plant species per 9 m² (Table 1) in *Nardus* grasslands. In the post-fertilization grasslands, no
232 typical *Nardus* grassland species were found, whilst the *Nardus* grasslands had on average four typical
233 species. Furthermore, we found that plant communities of post-fertilization and reference grasslands did
234 not resemble each other (Fig. 2).

235 The bioavailable and slowly cycling P-concentrations were significantly higher in the post-fertilization
236 grasslands (Fig. 3; Table 1) compared to the *Nardus* grasslands. While the *Nardus* grasslands had very low
237 bioavailable P-concentrations (1.5 – 14.1 $\mu\text{g } P_{Olsen}/\text{g}$), concentrations in our post-fertilization grasslands
238 ranged between 25 and 114 $\mu\text{g } P_{Olsen}/\text{g}$; i.e. 1.8 to 13 times higher concentrations than the calculated

239 threshold for *Nardus* grasslands ($12 \mu\text{g P}_{\text{Olsen}}/\text{g}$, Raman et al., Instituut voor Natuur- en Bosonderzoek,
240 Brussel, unpublished data). We estimated that on average 170 to 511 kg $\text{P}_{\text{Oxalate}}/\text{ha}$, dependent on the soil
241 depth with elevated P-concentrations, should be removed from the post-fertilization grasslands to reach
242 the bioavailable P-threshold of $12 \mu\text{g P}_{\text{Olsen}}/\text{g}$ (Table 2).

243 We compared N, K and P concentrations in the plant biomass of the post-fertilization grasslands to
244 agricultural standard values (growth limitation when $\text{N}_{\text{DM}} < 20 \text{ mg N/g}$, $\text{K}_{\text{DM}} < 20 \text{ mg K/g}$, $\text{P}_{\text{DM}} < 2.6 \text{ mg P/g}$,
245 Bailey et al. 1997). In five of the seven post-fertilization grasslands, we found a limitation of N and P, while K
246 was limiting in all seven (see Fig. 4). A review on nutrient limitation by Güsewell (2004) revealed that an N:P
247 ratio of less than 10 indicates that biomass production will be stimulated by N-fertilization. We found that
248 the N:P ratio was less than 10 in all post-fertilization grasslands, and in none of them the ecological P-
249 limitation was reached ($\text{P}_{\text{DM}} < 0.7 \text{ mg P/g}$, Wassen et al. 1995).

250 The current mowing management in the post-fertilization grasslands annually removes on average 1.9 ton
251 DM/ha and 5.3 kg P/ha. We estimated that it would take about 40 to 118 years to reach the soil P threshold
252 with this P-removal rate, the range dependent of the soil depth with elevated P-concentrations (Table 2).
253 Our calculations show that with P-mining, the time needed to reach the restoration target is less than half
254 of the time needed with mowing management (on average 14 to 46 years, depending on the depth of soil
255 with elevated P-concentrations, see Table 2).

256 Discussion

257 Mowing and grazing of post-fertilization grasslands for more than 15 years did not lead to plant
258 communities that resembled the *Nardus* grasslands. Species-richness was significantly lower in the studied
259 post-fertilization grasslands and typical *Nardus* species were absent. Further, P-limitation in plants,
260 according to ecological thresholds, was not obtained, while it is an objective for restoring species-rich
261 grasslands (Ceulemans et al. 2013). Also, compared to the threshold of $12 \mu\text{g P}_{\text{Olsen}}/\text{g}$ for *Nardus* grasslands
262 (Raman et al., Instituut voor Natuur- en Bosonderzoek, Brussel, unpublished data), the bioavailable soil P
263 concentration in the post-fertilization grasslands was typically more than five times higher. Restoration
264 efforts to a target of species-rich grasslands may thus be compromised by high residual soil fertility. Our
265 small case study illustrates a gap between theory and practice: i.e. practitioners reinstating traditional
266 grassland management on fields with an agricultural legacy without considering the abiotic and the biotic
267 bottlenecks.

268 By the technique of mowing and hay removal, it would take many decades to reach the bioavailable P-
269 threshold. The current P-removal rate was found to be much lower in our post-fertilization grasslands than
270 in intensively-fertilized grasslands (on average $5.3 \text{ kg P ha}^{-1} \text{ y}^{-1}$ compared to more than $30 \text{ kg P ha}^{-1} \text{ y}^{-1}$ in
271 optimal growing conditions (Liebisch et al. 2013)). This low P-removal was due to the observed low biomass
272 production. Intensively-fertilized grasslands (for example annually fertilized with 210 kg N/ha and 116 kg
273 P/ha) can annually produce up to 15 t DM/ha (Liebisch et al. 2013), in contrast to the post-fertilization
274 grasslands where less than 3 t DM/ha was removed by mowing once per year (at least in all quadrats but

275 one, where 5 t DM/ha was removed). This finding was similar to observations by Bakker et al. (2002) in
276 grasslands mown for 25 years without fertilization. While we can assume that our post-fertilization
277 grasslands were previously intensively-fertilized and were, hence, very productive, the low biomass
278 production can be explained by nutrient limitation of N- and/or K, in some cases also of P, at least according
279 to agricultural standard values. This limitation was, however, not enough for decreasing biomass
280 production to the level necessary for restoration of *Nardus* grasslands (0.1–0.33 ton DM/ha according to
281 Bakker et al. 2002 and Bedia & Busqué 2013).

282 P-mining aims at maximizing P-removal by NK-fertilization, and our calculations showed that this technique
283 might halve the time needed to restore the necessary P-concentrations. Although some studies are
284 investigating P-mining in the field (Dodd et al. 2012; Postma et al. 2015), more long-term field experiments
285 are needed to get better insight in which crops are most optimal to reach restoration targets. Managers can
286 choose to mine as quick as possible by means of an intensive agricultural practice, using crops that are not
287 interesting for biodiversity (e.g. corn) and crop protection products, or undertake a more extensive way of
288 mining, with crops being more interesting for biodiversity (e.g. grass-clover) and no crop protection (Carvell
289 et al. 2006; Goulson et al. 2011).

290 Little field data is available on the costs/gains of P-mining. To make the technique of P-mining economically
291 feasible for farmers, it is important that the crop or hay quality is guaranteed. In fields with low soil P-
292 concentrations in an agricultural context, P in forage will also likely be suboptimal and this can be the cause
293 of a lower nutritional value. For forage to serve as the only feed component of the diet of high yielding
294 dairy cows, it should not contain less than 3 mg P/g of dry matter (Valk et al. 1999). Possibly other less
295 common used crops will be more optimal in the later stages of P-mining (e.g. buckwheat (Simpson et al.
296 2011)).

297 As an alternative for mowing and P-mining, one method not examined in our study that might be useful is
298 removing the nutrient-enriched mineral soil layer immediately creates nutrient poor soil conditions (Frouz
299 et al. 2009). It is, however, important to beforehand accurately determine the depth of the soil layer that
300 needs to be removed (Hölzel & Otte 2003). Soil removal is an effective technique with a high one-time cost
301 (Klimkowska et al. 2010), though probably cheaper than the cumulative cost for long-term mowing
302 (Smolders et al. 2008). This one-time cost could be further reduced if the topsoil can be re-used, for
303 construction of dikes, or to introduce topographic and plant compositional heterogeneity on site, as being
304 demonstrated in Australian grasslands (Gibson-Roy & McDonald 2014).

305 Overcoming abiotic bottlenecks and reducing the P concentrations alone have rarely led to the targeted
306 habitat recovery (Bischoff 2002; Poschlod & Biewer 2005). As such, biotic issues must be tackled, such as
307 the potential unavailability of seeds of target plant species (Ozinga et al. 2009) and the general absence of a
308 typical community of soil organisms (van der Heijden et al. 2008).

309 **Decision model for selecting a restoration technique**

310 We propose a decision model to aid practitioners in selecting the appropriate restoration technique given
311 the above-mentioned bottlenecks (Fig. 5).

312 To obtain effective restoration management, we propose to focus on fields where targets can be reached
313 within a reasonable timespan and cost, which can of course both highly vary. The first step is to measure
314 relevant abiotic parameters and to compare them with the thresholds of the targeted habitat type
315 (calculation of the 'abiotic distance to target').

316 If abiotic parameters do not meet the threshold values, abiotic restoration should precede biotic
317 restoration. As such, the selection of the appropriate abiotic restoration technique depends on the distance
318 to the target and on the context of the restoration project, among other things the project budget and
319 timing. The amount of P to be removed will determine time needed for P-mining, the depth of the P-
320 elevated soil layer will determine the cost of topsoil removal. The cost and time of these restoration
321 techniques may be weighed against the importance of the site within the landscape being restored.

322 If no substantial amount of P needs to be removed, or if abiotic parameters have been restored, we suggest
323 biotic restoration to start (step 2) and the appropriate grassland management (mowing and/or grazing) to
324 be introduced (step 3). Natural colonization with target plant species can only happen if source populations
325 of the target species occur adjacent to the restoration sites (Winsa et al. 2015). If landscape fragmentation
326 hinders colonization, as was the case in our post-fertilization grasslands, the dispersal of species needs an
327 active approach (Piessens et al. 2005; Helsen et al. 2013). Plant species with low dispersal capability can be
328 introduced actively via transfer of seed or hay (Edwards et al. 2007; Hedberg & Kotowski 2010). Also, the
329 active introduction of key species, for example the hemiparasitic genus *Rhinanthus* spp. or the hemiparasite
330 *Pedicularis sylvatica*, can affect plant species richness in grasslands by changing the community structure
331 and reducing the biomass of competitive graminoids (Pywell et al. 2004; Demey et al. 2015). Examples from
332 practice show successful restoration of species-rich grasslands where the reintroduction of target species
333 followed topsoil removal (Gibson-Roy et al. 2010; Berendse et al. 1992; Tallowin & Smith 2001; Hölzel &
334 Otte 2003; Allison & Ausden 2004).

335 The post-fertilization grasslands under study clearly show that the target of species-rich *Nardus* grasslands
336 is far from reached after at least 15 years of traditional grassland management (mowing with hay removal
337 and grazing). We estimated that restoring P-poor soil conditions through continued mowing and grazing
338 management may take many decades. We calculated that P-mining can significantly reduce this time period
339 and briefly discussed the possibilities of topsoil removal.

340 Our results question the feasibility of striving for oligotrophic, species-rich grassland types on any given
341 intensively-managed and fertilized agricultural parcel by using traditional mowing. Ecological restoration of
342 semi-natural grasslands on former agricultural land might involve a large investment of time and/or money.
343 Therefore, it is necessary for practitioners in ecological restoration to focus their efforts and select the

344 appropriate restoration fields and the appropriate techniques. Because of the high cost, topsoil removal is
345 more likely to be used in large restoration projects, funded by e.g. European Life+ projects. Restoration in
346 projects with less budget, can probably better focus on fields with a history of less intensive fertilization. It
347 might be most efficient to invest some money in the abiotic screening of parcels before purchasing them.
348 Where restoration of oligotrophic *Nardus* grasslands is unrealistic, because of time or money issues, one
349 could choose to develop other vegetation types nearby or adjacent to well-developed *Nardus* grasslands.
350 These non-fertilized plant communities will have a composition that might not be what it should be in the
351 short-term, but its functioning might have already been significantly improved relative to agricultural fields
352 or grasslands, e.g. in terms of delivering food and nest sources to pollinators and other insects (Woodcock
353 et al. 2014). Moreover, these grasslands can act as buffer zones for preventing inflow of fertilization of
354 nearby agricultural fields.

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535 **Table 1** Vegetation and soil properties of the post-fertilization grasslands and reference *Nardus*
 536 grasslands (mean \pm SE). The number of vascular plant species in post-fertilization grasslands was
 537 estimated from rarefaction curves (Appendix S3). Slowly cycling P-concentrations in reference *Nardus*
 538 grasslands were calculated from bioavailable P-concentrations by linear regression (see Methods).
 539 Results of t-tests are indicated by the *p*-value. The list of typical *Nardus* grassland species is shown in
 540 Appendix S1

	Post-fertilization grasslands with mowing and grazing for 15 – 24 years	Reference <i>Nardus</i> grasslands never fertilized	<i>p</i> -value
Number of grasslands	7	34	
Vegetation properties			
Number of vascular plant species per 9 m ²	8 \pm 0.6	22 \pm 1.6	<0.001
Number of typical <i>Nardus</i> grassland species per 9 m ²	0 \pm 0	4 \pm 0.3	<0.001
Soil properties			
Bioavailable P (μ g P _{Olsen} /g)	53 \pm 11	3.9 \pm 0.5	0.004
Slowly cycling P (μ g P _{Oxalate} /g)	159 \pm 32	13 \pm 1.4	0.004

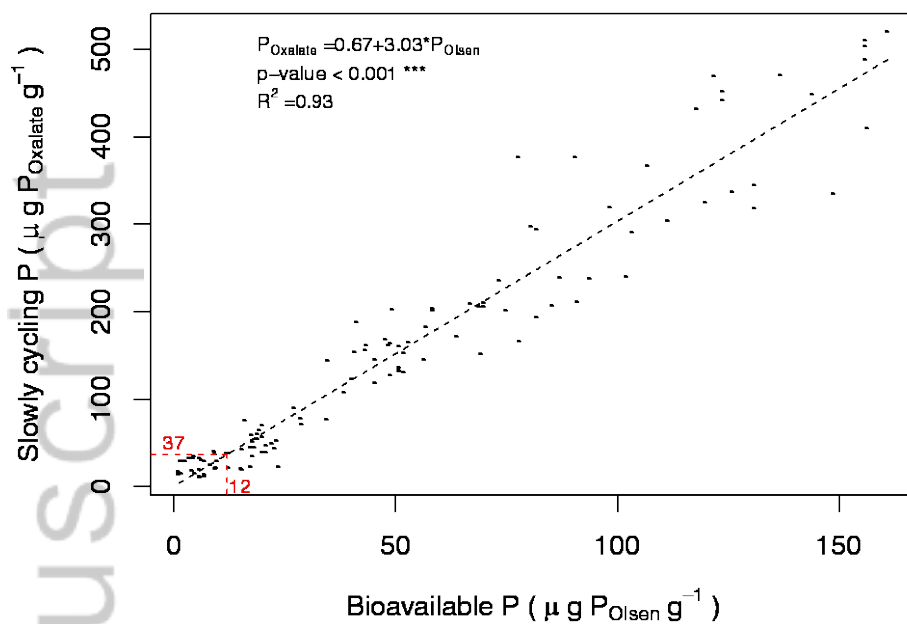
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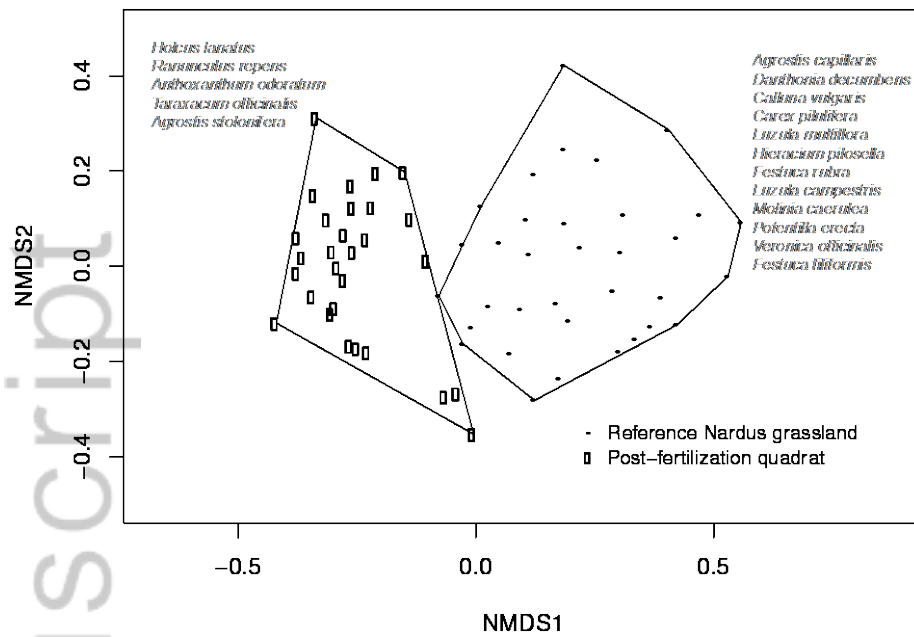
543 **Table 2** Biomass production and nutrient concentrations in the first and only cut in post-fertilization
 544 grasslands (n=7; mean \pm SE). P_{Excessive} P-removal, P-removal time to reach the maximal threshold of 12
 545 μ g P_{Olsen}/g in 0-10 cm and 0-30 cm were estimated for mowing and P-mining in the post-fertilization
 546 grasslands (n=7; mean \pm SE)

	Post-fertilization grasslands with mowing and grazing for 15–24 years
Biomass production - first cut (ton DM/ha)	1.9 \pm 0.4
Nutrient concentrations in biomass	
P _{DM} (mg P/g)	3.0 \pm 0.2
N _{DM} (mg N/g)	19 \pm 1.3
K _{DM} (mg K/g)	9.2 \pm 1.1
Annual P-removal with biomass (kg P/ha)	5.3 \pm 1.0
Excessive soil-P-amount to remove	
P _{Excessive} in 0 – 10 cm soil layer (kg P/ha)	170 \pm 45
P _{Excessive} in 0 – 30 cm soil layer (kg P/ha)	511 \pm 135
Estimation of time to reach threshold	
0 – 10 cm mowing (years)	40 \pm 11
0 – 10 cm P-mining (years)	14 \pm 2
0 – 30 cm mowing (years)	118 \pm 34
0 – 30 cm P-mining (years)	46 \pm 5

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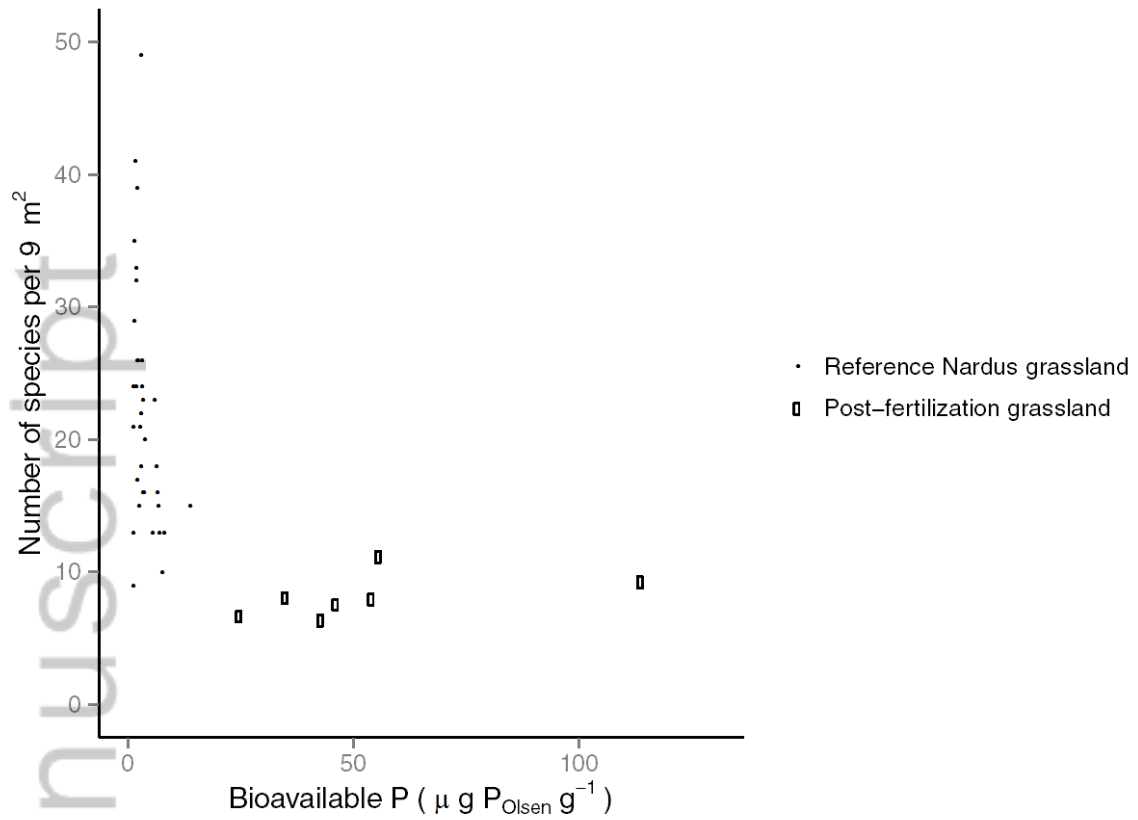


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550 **Figure 1** Linear regression between concentrations of bioavailable P (P_{Olsen}) and slowly cycling P
551 (P_{Oxalate}) from 120 soil samples. The bioavailable P-threshold for *Nardus* grasslands, namely, 12 μg
552 $P_{\text{Olsen}}/\text{g}$ (see Methods section), corresponds to a slowly cycling P-concentration of 37 $\mu\text{g P}_{\text{Oxalate}}/\text{g}$ and
553 is indicated with red dashed lines



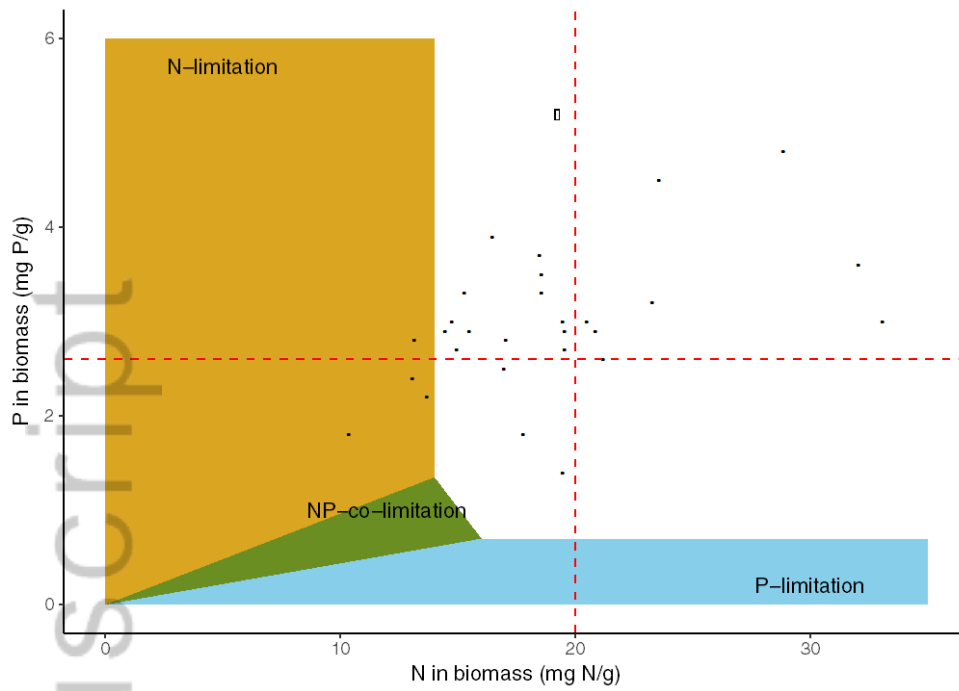
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Figure 2 Results of a non-metric multi-dimensional scaling (NMDS) ordination of the plant communities in the 34 reference *Nardus* grasslands and the seven post-fertilization grasslands (29 quadrats are shown). Distances between points represent differences in the composition of vegetation plots that are derived from turnover (Lennon dissimilarity; $f=44.2$; $p<0.001$) and are independent from variation in species richness. Indicative species significantly associated with our reference *Nardus* grasslands and post-fertilization grasslands respectively, were shown respectively in the right and left corners in gray ($p=0.001$)



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563 **Figure 3** Number of vascular plant species found in 9 m² quadrats for reference *Nardus* grasslands
 564 (n=34) and post-fertilization grasslands (n=7) versus bioavailable P-concentration. Number of plant
 565 species in post-fertilization grasslands was estimated from rarefaction curves (Appendix S3)



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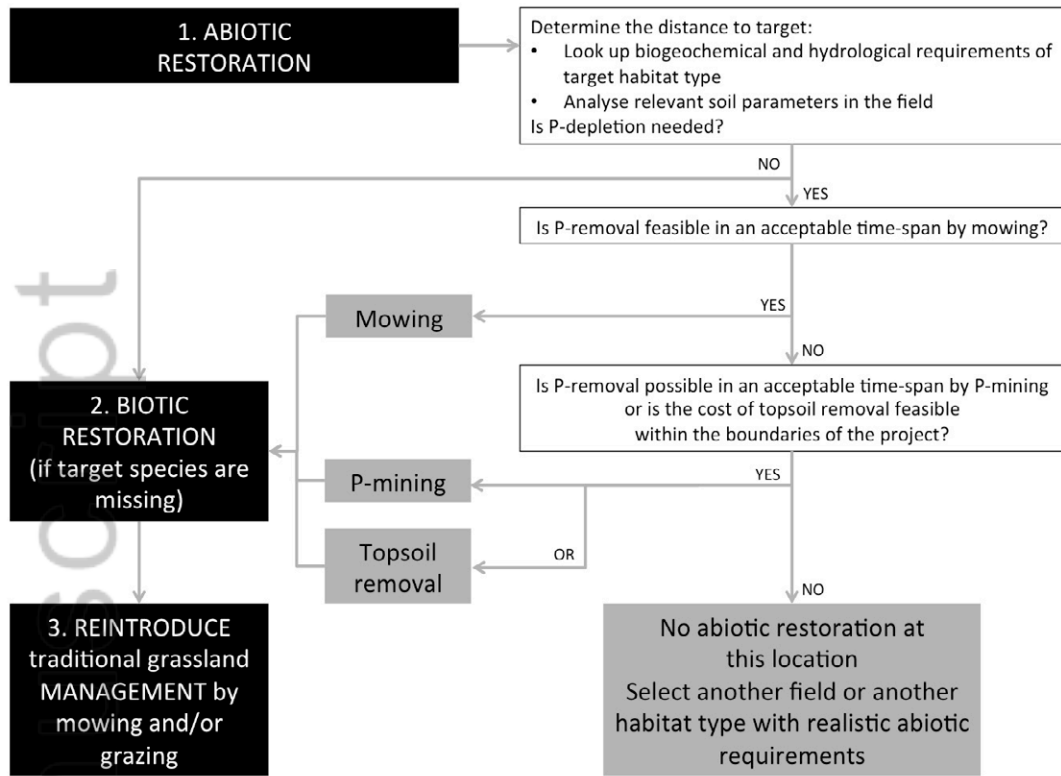
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Figure 4 N_{DM} - and P_{DM} -concentration in the vegetation of post-fertilization quadrats ($n=29$) are shown as black dots. The coloured polygons indicate N-, P- or NP-co-limitation in an ecological context (Wassen et al. 1995). The red dashed lines indicate N- and P-limitation in an agricultural context (Bailey et al. 1997). The open circle shows the one quadrat where K was not limiting according to the agricultural standard of Bailey et al. (1997)

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Figure 5 Decision model for practitioners restoring species-rich semi-natural grasslands on fertilized land. This decision model was inspired by Kemmers and van Delft (2010) but with a particular focus on abiotic and biotic restoration. In cases where P-depletion is needed, the choice for an appropriate restoration technique is based upon the time and cost needed for restoration. The time needed with mowing or P-mining depends upon $P_{Excessive}$ while the cost for topsoil removal is dependent on the soil depth with elevated P-concentrations



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