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4 A framework for post-project evaluation of multicriteria decision aiding processes from the
5 stakeholders' perspective: Design and application

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22 **Abstract:**

23 Numerous multicriteria decision aiding (MCDA) methods have been developed over the last decades and
24 are now applied in various domains, sometimes using facilitated group workshops to create models. These
25 models are all designed to improve decision processes. However, the lack of follow-up and post-project
26 evaluations limit the understanding of how the participants experienced the group workshops and how the
27 results were subsequently used within the organization. This is in contrast with the public participation
28 research field, where a rich literature was developed for a posteriori evaluation of projects. Based on this
29 literature, our research proposes a framework to evaluate, ex-post, MCDA projects. In order to illustrate
30 this framework, we apply it to an MCDA project in Quebec City where a spatial decision support system
31 to prioritize the redesign of streets as Complete Streets was built. Individual interviews were conducted
32 with the Quebec City professionals that currently use, were leaders of the project, or have participated in
33 the development of the decision support system. This research has identified that the need for change of
34 practices within the workplace, communication problems, and the requirement for multidisciplinary work
35 were at the root of the various challenges encountered during the workshops. Based on our experience, we
36 propose some lessons learned and potential solutions that can enhance the body of literature in MCDA.
37

38 1 Introduction

39 The emergence of multicriteria decision aiding (MCDA) in the last decades has led to the development of
40 several methods and numerous applications in various fields (Malczewski 2006; Behzadian et al. 2010;
41 Govindan and Jepsen 2016). These applications often involve stakeholders through facilitated modeling
42 based on different approaches such as decision conferencing (Phillips 2007), social multi-criteria evaluation
43 (Munda 2008), decision analysis interviews (Marttunen et al. 2017) or group workshops (Salo and
44 Hämäläinen 2010). Despite the large number of MCDA case studies in the literature, few actually conduct
45 post-project evaluations to report what happened during group workshops or how the resulting artifacts¹
46 were subsequently used and perceived within the aided organization. This is a disappointing situation
47 considering the calls in manifestos, more than 25 years ago, to improve the quality of reporting and to
48 evaluate MCDA interventions and their outcomes (Bouyssou et al. 1993; Montibeller 2005). In fact, post-
49 project evaluations can be of interest to several stakeholders: *Facilitators* and *MCDA analysts* are interested
50 in learning about how the process they facilitated was perceived and what can be improved. *Participants*
51 wish to express their views of how the model building process was conducted and share their experiences.
52 *Actors impacted by the decisions* need to understand how a decision was made to ensure legitimacy,
53 transparency and accountability. *Model and tool (artifact) users* need to adopt and continuously improve
54 their artifacts and therefore to identify the strengths and weaknesses of those artifacts. *Academics* are
55 interested in better understanding how the participants perceived MCDA group workshops and how they
56 interact with the artifacts.

57 Post-project evaluations (also called ex-post analysis, a posteriori evaluation or evaluation) may be defined
58 as the rigorous approach of carefully analyzing the development and application of an MCDA or operational
59 research (OR) method, as a function of what is meant by a “successful” project (theoretically or
60 empirically). Various key characteristics can be examined in such an evaluation: the process (in reference
61 to the *how of the artifact development*), its outcome (in reference to the *what of the artifact*) or its adoption
62 and use by professionals (in reference to the *how of the artifact adoption and use*) (Rowe and Frewer 2000,
63 2004; Keren and de Bruin 2005; White 2006). Although many authors agree on the importance of such
64 post-project evaluations (Rouwette et al. 2002; Midgley et al. 2013), MCDA papers containing these
65 evaluations are scarce, as was highlighted in reviews on the joint use of problem structuring methods (PSM)
66 and MCDA (Marttunen et al. 2017) and on the application of MCDA in sustainable energy systems (Braune

¹ The term artifacts (Simon 1996) will be used in this paper as a global term that refers to the set of new objects (models, tools, or decision support systems) that are created and designed in an MCDA or OR project (Dresch et al. 2014). In more particular cases, the specific term such as “the model” or “the tool” will be used.

67 et al. 2009). In the rare cases where a post-project evaluation was conducted, its description was often
68 condensed into one or two paragraphs in the paper's results or discussion section. There are, however, some
69 notable exceptions where a more complete evaluation was presented such as in Paschetta and Tsoukiàs
70 (2000), Mustajoki et al. (2004), Barcus and Montibeller (2008), Greene et al. (2010), Lienert et al. (2011),
71 Ferreria et al. (2011) and Henao and Franco (2016).

72 Post-project evaluations are also rarely found in the broader OR literature, where a small number of studies
73 has investigated the applications of OR methods in practice and the use of OR artifacts in organizations
74 (Becker 2016; de Gooyert et al. 2017). Our observations are not new and echo Ackoff (1962, 1979a, b) and
75 Churchman (1970) who have argued more than 50 years ago that OR needs to observe and analyze its own
76 practices to better understand the artifacts' building processes and implementation and, therefore, to
77 enhance future OR practice. The same observations have sparked, in recent years, the revival of interest in
78 behavioral operational research (BOR), (Kunc et al. 2016; Franco and Hämäläinen 2016).

79 Nonetheless, some frameworks to design post-project evaluations are found in the OR literature, namely to
80 evaluate group decision support systems (Eden 1995; McCartt and Rohrbaugh 1995; Eden and Ackermann
81 1996), to measure the value and effectiveness of PSMs (White 2006; Rouwette et al. 2009; Midgley et al.
82 2013), to evaluate the effectiveness of group model building (Rouwette et al. 2002) or to assess decision
83 quality (Yates et al. 2003; Keren and de Bruin 2005). It is, however, not the case for MCDA projects. The
84 scarcity of post-ex evaluations may therefore be due, in part, to this lack of general frameworks providing
85 a clear guidance on how an evaluation should be designed and conducted, and what should be measured in
86 an MCDA project.

87 The situation is quite different for public participation processes in urban planning and environmental
88 planning where a rich literature was developed to ex-post analyze these processes and outcomes. Public
89 participation may be defined as the practice of consulting and involving stakeholders and the public in the
90 agenda setting, decision-making and policy-forming activities (Rowe and Frewer 2004). In fact, several
91 authors have proposed evaluation frameworks for public participation exercises. For example, Rowe and
92 Frewer (2004) built a framework to evaluate public participation based on published post-project
93 evaluations. Fung (2006) developed a three-dimensional framework to study mechanisms of participation
94 based on who participates, how participants communicate together, and what types of links exist between
95 discussions and policy actions. Jones et al. (2009) proposed an evaluation framework for cross-case analysis
96 based on two components: the facilitator's questionnaire (i.e., facilitators are referred as designers in Jones
97 et al. (2009) paper) and the participants' evaluation guide.

98 In order to fill an existing gap and provide the MCDA community with a flexible framework that may be
99 use to design post-project evaluations, we turned to the public participation literature. This literature is

100 relevant to our work since it shares many characteristics with group MCDA. Both research streams aspire
101 to improve traditional decision-making by including diverse stakeholders in order to reduce conflicts and
102 enhance stakeholders' shared knowledge. Also, both can take various forms; from a small group of
103 stakeholders during facilitated workshops to many stakeholders surveyed through questionnaires. Our
104 framework is adapted from Chess (2000) who proposed a flexible and simple framework revolving around
105 five key questions for designing a public participation evaluation.

106 The aim of this paper is two-fold: (1) to propose a post-project evaluation framework for MCDA projects
107 based on Chess (2000) and (2) to apply it to the evaluation of a case study in transportation planning in
108 Quebec City, Canada. The goal of this case study was to develop an MCDA model and a spatial decision
109 support system (SDSS) to help identify, in the Quebec urban area, the streets with the highest potential to
110 become Complete Streets (Marleau Donais et al. 2019), a popular movement advocating to design "streets
111 for everyone" in North America (Smart Growth America and National Complete Street Coalition 2018).
112 We chose this particular case study since, despite the fact that the SDSS has been adopted and is in use
113 operationally since 2018, considerable challenges and issues were encountered during the MCDA process
114 (Marleau Donais et al. 2017a). Our results provide empirical evidence that support claims in the literature
115 pertaining to benefits and challenges associated with MCDA group workshops (Phillips and Phillips 1993;
116 Banville et al. 1998; Salo and Hämäläinen 2010; Phillips 2011). The lessons learned in this research allow
117 us not only to formulate several suggestions that may improve MCDA modeling practices, but also to aid
118 students and MCDA practitioners who wish to learn about other real-life experiences.

119 This paper is organized as follows: Section 2 presents the proposed MCDA group workshops evaluation
120 framework. Section 3 introduces the case study in Quebec City. Section 4 explains how the framework was
121 applied to our case study through the development of an interview guide and a series of individual
122 interviews. Section 5 summarizes the results of the individual interviews such as the perceived benefits,
123 difficulties and challenges related to the MCDA model development, the SDSS's adoption and use, as well
124 as the anticipated future of the SDSS. Section 6 proposes some recommendations to improve practices
125 based on the feedback provided by the interviewees and on our experience. It also discusses the limits of
126 our post-project evaluation and explores future avenues for research. Section 7 concludes the paper.

127 2 A post-project evaluation framework for MCDA projects

128 Chess (2000) proposed a framework for designing an evaluation method of public participation in an
129 environmental planning setting, based on five key questions: (1) *why evaluate?* (2) *what to evaluate?* (3)
130 *on what is the evaluation based?* (4) *how to evaluate?* and (5) *who is involved in the evaluation?* (Table 1).

131 More specifically, this was based on the theory of evaluation and the practice of evaluating environmental
 132 public participation programs within USA government agencies.

133 In this section, we present our adapted framework to design the evaluation of MCDA projects. For each
 134 key question, we define and present examples from the MCDA literature of how the questions could be
 135 answered and applied to design a post-project evaluation (Table 1). To better reflect the practices in the
 136 MCDA field, we provide some additional potential answers to the key questions *what to evaluate?* and *on*
 137 *what is the evaluation based?* while retaining the answers proposed by Chess (2000) for the three remaining
 138 questions. It is worth noting that other answers to the questions are also possible. For example, in a
 139 framework to evaluate PSM, Rouwette et al. (2002) included the context of the intervention (i.e., context
 140 variables such as geography or characteristics of the problem as a possible) as a possible answer to the
 141 question, “what to evaluate?”

142 **Table 1** Key questions and adapted answers to design an ex-post evaluation of a MCDA project (adapted
 143 from Chess (2000))

Key questions	Adapted answers to design an ex-post evaluation for MCDA project
Why evaluate?	Summative evaluation, formative evaluation or impact evaluation
What to evaluate?	Process, outcomes, artifact's adoption or uses
On what is the evaluation based?	Theory, participants, past experiences or goal-free analysis
How to evaluate?	Quantitative method, qualitative method or mixed methods approach
Who is involved in the evaluation?	External actors (external evaluation) or internal actors (participatory evaluation)

144 **2.1 Why evaluate?**

145 There are different reasons for evaluating a project. One such reason is to learn about good practices and to
 146 validate the artifacts (*Summative evaluation*). This is usually done in a closing session, at the end of the last
 147 workshop or through a follow-up questionnaire. Some authors in MCDA have used this approach for
 148 different purposes: to see whether the stakeholders agree with the MCDA results (Schuwirth et al. 2012),
 149 to understand the usefulness of MCDA to support decision-making (Lienert et al. 2011) or to identify the
 150 strengths and weaknesses of the process (Ferreira et al. 2011). One could also evaluate an ongoing project
 151 to correct and improve practices and make them more effective in the subsequent workshops (*Formative*
 152 *evaluation*). For example, participants could be asked to complete a survey at the end of each workshop, or

153 an open discussion between the participants and the facilitators could close each workshop. Furthermore,
154 an evaluation could take place a few years after the project's completion and focus on the project's impacts
155 in the long-term (*Impact evaluation*). This type of evaluation is more complex to implement and requires a
156 commitment from the evaluators over an extended period of time (Brown and Chin 2013).

157 2.2 What to evaluate?

158 Three aspects of MCDA projects may be analyzed: the modeling process (artifacts development), the
159 outcome (produced artifacts) and the adoption and uses of the resulting artifacts. More specifically, process
160 evaluations aim at analyzing the construction phase of the artifacts to understand the unfolding of the group
161 modeling process, as well as the context in which the process is inserted (e.g., attitude of the stakeholders
162 toward the process, organizational culture). Outcome evaluations serve to determine not only the artifacts'
163 validity (for example, a mathematically sound artifact applied according to OR best practices), but also
164 whether the participants and the strategic stakeholders consensually agree with the results, which makes
165 them organizationally acceptable and ensures the artifact's legitimacy (Landry et al. 1996). Finally,
166 evaluating the artifacts' adoption and uses seeks to understand how the artifacts are used and what could be
167 improved to better support the users in practice. Moreover, analyses may be conducted at three different
168 levels: the individual level (e.g. developing new knowledge, documenting how professionals use the
169 artifacts); the group level (e.g. creating a shared language, developing a common vision); or at the
170 organizational level (e.g. analyzing the commitment to the process and the outcomes).

171 2.3 On what is the evaluation based?

172 The set of criteria used for evaluating a project varies according to what constitutes a "successful" process,
173 outcome, or artifact adoption and use. The different perspectives of how a "success" is defined reflect three
174 of the four pretensions to validity initially identified by Habermas and cited and applied by Genard and
175 Pirlot (2002) to decision-aiding. These pretensions to validity are (1) the truth, characterized by a
176 descriptive or observational statement (e.g., are things like you say they are?, why it is like this?); (2) the
177 justness, characterized by a regulatory or prescriptive statement (why are you doing this?, why did you not
178 act differently?); and (3) sincerity, characterized by an expressive statement (why are you feeling like this?).
179 The different pretensions to validity imply that different sets of evaluation criteria may be used depending
180 on whether they are based on theory, on past experiences, on the users, or if they are goal-free, as explained
181 below.

182 Evaluations based on theory use normative criteria that may be applied universally across studies and that
183 reflect a specific theory such as the competing values approach for group decision processes (McCartt and
184 Rohrbaugh 1995) or the elements of decision quality (Matheson 2013); this is an objective representation

185 of the world with claims to uncover the truth. This approach facilitates the replicability of the evaluation
186 method and, consequently, the comparison between the results from different studies since the same
187 evaluation criteria could be used between studies. However, it may create leading question biases in the
188 evaluation (e.g. if respondents are directly asked if they developed a shared language during the project, it
189 will more likely lead the respondents to answer positively) (Choi and Pak 2005).

190 In evaluations based on experience, criteria are defined by reviewing past evaluation experiences in the
191 literature or by asking a group of experts or MCDA practitioners to define the criteria according to their
192 experiences; this is a social representation of the world with claims to justness.

193 Evaluations based on the users require that they define the evaluation criteria at the beginning of the project
194 according to their own goals. In this context, users can be either the facilitators (criteria defined based on
195 the facilitator's own experiences), the participants (personal objectives or organizational objectives) or the
196 artifacts users. The evaluation thus reflects the various goals of the users (facilitators, participants or
197 artifacts users); this is a subjective representation of the world with claims to sincerity.

198 Finally, goal-free evaluations aim at gaining information (e.g., increasing understanding of artifact
199 development to identify strengths and weaknesses) without constraining the evaluations by framing and
200 focusing the evaluation on specific goals or theories.

201 2.4 How to evaluate?

202 An evaluation method can follow a qualitative design, a quantitative design, or a mixed methods approach.
203 Online surveys (Mustajoki et al. 2004) or questionnaires during a workshop (Marttunen and Hämäläinen
204 2008; Geldermann et al. 2009) are quantitative methods that can provide, for example, the percentage of
205 stakeholders that agree or disagree with a statement. However, such surveys are not well suited to achieve
206 an in-depth understanding of the respondents' positions since they consist of questions that are often closed,
207 limiting further investigation. As an alternative, group discussions with workshop participants (Schuwirth
208 et al. 2012) or a series of individual interviews (Barcus and Montibeller 2008) are frequently used in
209 qualitative approaches. Once interviews are conducted, different qualitative methods (e.g. thematic analysis
210 or phenomenology analysis; Paillé and Mucchielli 2016a) can be used to analyze the results. However, the
211 external validity of the research is lower since the results are less generalizable. A mixed methods that uses
212 data triangulation (i.e. collecting data using different means on the same topic, e.g. interviews,
213 questionnaires, etc.) is another possible approach (Midgley et al. 2013). For example, a mixed methods
214 could be a facilitated plenary discussion with the participants followed by a questionnaire to be completed
215 later (Greene et al. 2010). Nonetheless, the choice of one approach over another is often guided by different

216 epistemological choices such as, for example, a positivist, an interpretive or a critical paradigm (Mingers
217 and Brocklesby 1997).

218 2.5 Who is involved in the evaluation?

219 Since there are different perspectives in an MCDA project, various actors can participate in an evaluation.
220 These actors can take on various non-exclusive roles such as designing the evaluation, evaluating the
221 project, or analyzing the results. If external actors (i.e., actors not involved with the artifact: external
222 researchers, evaluation consultants) design and evaluate the project or the artifact, the evaluation is referred
223 to as an *external evaluation*; whereas if some internal actors (i.e., actors involved with the artifact:
224 participants, artifact users, facilitators) design and evaluate the project or the artifact, it is referred to as a
225 *participatory evaluation*. Other actors such as decision-makers or people impacted by the decision linked
226 to the artifact could also be involved in a participatory evaluation. External evaluations aim at minimizing
227 the interactions between the evaluator and the internal actors to maintain objectivity, while participatory
228 evaluations aim at empowering the internal actors by encouraging them to think about their own practices
229 rather than judging what is right or wrong (Chess 2000).

230 3 Case Study

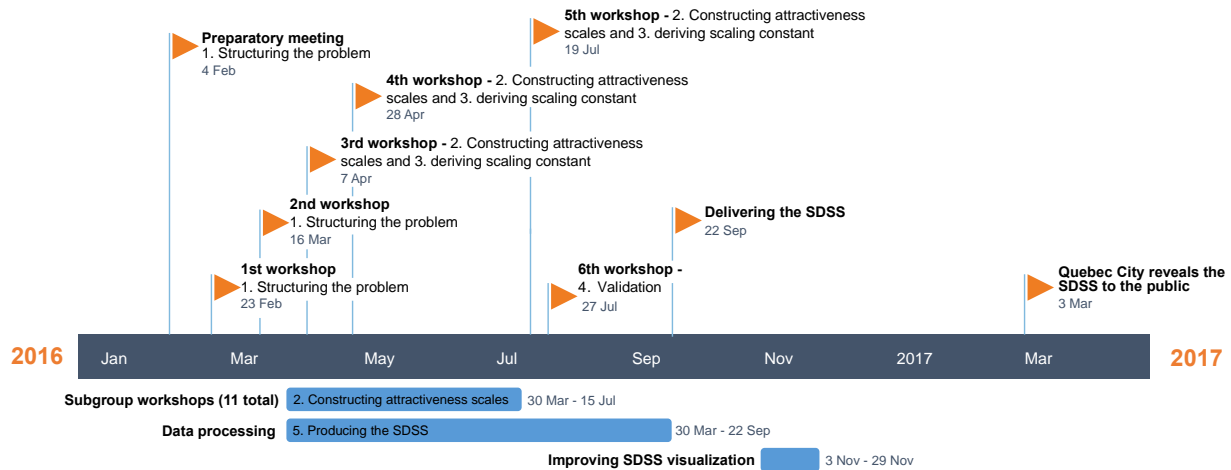
231 In 2015, our research team at Laval University received a request from the City of Quebec, Canada, to help
232 with the prioritization process for the rehabilitation and redesign of streets as Complete Streets. With
233 approximately 531,000 inhabitants, Quebec City is the capital of the province of Quebec, is located in the
234 south east of Canada, and is one of the oldest cities founded by the French in North America, in 1608 A.C.
235 (Communauté métropolitaine de Québec 2013; Statistique Canada 2017). As in many other North American
236 cities, the engineering department in Quebec City had been single-handedly choosing the streets to be
237 rehabilitated on the basis of an infrastructure obsolescence criterion (Hess 2009; McCann 2013). This often
238 led to rebuilding streets similar to the way they were before the intervention and overlooking new street
239 design approaches such as Complete Streets. Nonetheless, professional practices in Quebec City had been
240 increasingly geared toward the principles of Complete Streets and a few streets had already received a
241 special design treatment. However, the selection process of these few streets was still subordinated to the
242 engineering department and represented a high cognitive burden for Quebec City professionals.
243 Consequently, mistakes were made, some projects were overlooked, and professionals were frustrated and
244 disappointed by the results. Aware of these limitations, Quebec City professionals aimed for a more
245 structured, rigorous, and transparent decision process, conducted in collaboration with professionals from
246 different fields (i.e., transportation, infrastructure, urban planning, etc.), that takes into account the various
247 viewpoints, preferences and objectives.

248 3.1 Project Description

249 Quebec City's identified need for an improved decision-making process led to a collaboration between our
250 research team and a Quebec City team in 2016. 11 Quebec City professionals from different backgrounds
251 were gathered in group workshops to develop a new multicriteria based decision process. The professionals
252 consisted of a transportation engineer, an infrastructure engineer, three urban planners from different
253 departments, a project manager, an urban designer, an environmental planner, a landscape architect, an
254 advisor in public participation and the sustainable development project director. In total, six group
255 workshops and 11 subgroup workshops (smaller workshops that gathered between two and four
256 professionals with a specific expertise) were held over a period of six months. The workshops allowed us
257 to develop an MCDA model, implemented in a geographic information system (GIS), to assess the 20,000+
258 street segments in Quebec City. This spatial decision support system (SDSS) is referred to as a
259 "cartographic tool" by the professionals. The development process involved five iterative steps: (1)
260 structuring the problem following the Value-Focused Thinking approach (Keeney 1996) to develop a set
261 of objectives and criteria; (2) constructing interval level attractiveness scales and (3) deriving scaling
262 constants for the calculation of a weighted average based priority index, using the MCDA method
263 MACBETH (Bana e Costa et al. 2016); (4) validating the model with the professionals using a subset of
264 the alternatives; and (5) producing the SDSS as a set of street priority maps in a GIS (Marleau Donais et al.
265 2019). The workshops were led according to decision conferencing principles (Phillips 2007). The
266 attractiveness scales and the scaling constants were revisited several times during the project. In addition,
267 the data processing leading to the development of the SDSS was conducted in parallel to the various
268 workshops.

269 During the group workshops, two to three MCDA analysts acted as facilitators. The first facilitator (a
270 master's student at the time and the first author here) led the discussions, the second facilitator captured the
271 information using the M-MACBETH software (Bana e Costa et al. 2005), and the second and the third
272 facilitators (professors) advised the first facilitator and analyzed the workshop discussions. The objectives
273 of the group workshops varied from one workshop to another. As for the subgroup workshops, they were
274 aimed at constructing, with smaller groups of professionals, interval level attractiveness scales for one or
275 two specific criteria. Only professionals with an expertise linked to the criterion being constructed (e.g.,
276 urban planning, environment, urban design, cycling transportation, etc.) were gathered. Figure 1 presents
277 the timeline of the project and the objectives of each (sub)workshop. Since data processing was required to
278 develop the attractiveness scale for some criteria, a gap of two months between the fourth and the fifth
279 workshop was required. Marleau Donais et al. (Marleau Donais et al. 2017a, 2019) describe in more detail
280 the process leading to the development of the SDSS.

281 **Fig. 1** Timeline of the project



282

283 **3.2 Implementation of the SDSS in Quebec City**

284 In March 2017, the mayor of Quebec City revealed the city’s Complete Streets strategy to the population
 285 and the media. Subsequently, the SDSS was integrated as one of their strategy’s key elements (Ville de
 286 Québec 2017). The SDSS is, since then, used operationally and several streets have been rehabilitated and
 287 redesigned. In order to ensure the transition from an academic project to an operational SDSS, our research
 288 team expanded the model to the whole city in 2017. A follow-up collaboration was conducted in 2018 to
 289 enhance the Quebec City’s team’s understanding of the SDSS and to resolve some technical issues. As a
 290 result, the SDSS was recognized as one of the 12 best initiatives toward Complete Streets in 2017 (Smart
 291 Growth America and National Complete Street Coalition 2018). The project was awarded the OR Practice
 292 Price in 2019 by the Canadian Operational Research Society (CORS 2019), a first for Laval University
 293 since the creation of the prize 37 years ago, and was a finalist for the Practice Award in 2019 by the Decision
 294 Analysis Society section of INFORMS (Decision Analysis Society 2020).

295 Despite the acclaims received after the project’s completion, the road to success was not a smooth one. In
 296 fact, we faced many challenges during the group workshops (Marleau Donais et al. 2017a). This led us to
 297 conduct a post-project evaluation to learn about and compare the challenges from the participants and the
 298 SDSS users’ perspectives. Furthermore, we were interested in their suggestions on how to improve our
 299 facilitation of MCDA group decision processes and the resulting artifacts.

300 **4 Method**

301 Based on the key questions introduced in the section 2, we developed the present method to conduct a
 302 *summative evaluation (why evaluate?)* since our goal was to follow up on the adoption by Quebec City, of

303 the MCDA tool we developed, especially in light of the challenges we and the participants faced during the
304 decision modelling process. The evaluation took place two years after the delivery of the first version of
305 the developed artifact (the SDSS) to Quebec City's professionals. The objectives of the evaluation were
306 twofold (**what to evaluate?**):

- 307 1. to better understand the modeling process and, more specifically, the perceived strengths and the
308 weaknesses from the workshops' participants perspectives (*process evaluation*);
- 309 2. to document the appropriation and adoption process of the SDSS by the professionals, how it is
310 used and how it could be improved in the future (*artifact adoption and use evaluation*).

311 It is important to note that in this paper, we do not aim to analyze the micro-process of the group facilitated
312 workshops (Ackermann et al. 2018) and understand the various interactions between the facilitators and the
313 participants as other authors had done (Papamichail et al. 2007; Tavella and Papadopoulos 2015a, b; Franco
314 and Greiffenhagen 2018; Franco and Nielsen 2018; McCardle-Keurentjes and Rouwette 2018). In addition,
315 prior to our post-project evaluation, an *outcome evaluation* had already been conducted to validate the
316 model with the participants by ranking anonymized alternatives and comparing the model's ranking with
317 the participants' best estimated ranking (Marleau Donais et al. 2019).

318 The evaluation was *participatory*, based on a series of individual interviews with the professionals involved
319 at different steps of the project (**who is involved in the evaluation?**): the workshop participants, the
320 Complete Streets project leaders, and the SDSS users. The evaluation was conducted by the main facilitator
321 since the aim of this evaluation was not to establish the quality of the SDSS, but rather to be a learning
322 process for the facilitators to better understand Quebec City professionals' perspective about the project
323 and improve their future MCDA practices. In addition, Chess (2000) points out that involving internal actors
324 (here, the participants and the SDSS users) renders the evaluation more useful and credible by better
325 answering the needs.

326 We adopted a qualitative research approach (**how to evaluate?**) rather than a quantitative one to unravel
327 and articulate the reasons behind the challenges encountered by the facilitators. This is in line with Becker
328 (2016), who suggests that, in order to develop a better understanding of OR interventions, OR analysts
329 should study the application of OR techniques based on the concepts and methods of social sciences.
330 Furthermore, it echoes the GDSS literature suggesting that open-ended methods, such as in-depth
331 interviews and qualitative analyses, may produce richer and more relevant data than questionnaire research
332 (Eden 1995; Eden and Ackermann 1996). The interview guide was designed as a goal-free evaluation (**On**
333 **what is the evaluation based?**). Considering the few MCDA post-project evaluations in the literature, we
334 did not want to limit our evaluation and questionnaire to theory or to past experiences, rather, we wished to
335 gather as much information as possible regarding the various impacts of the project. We wished for the

336 professionals to share their experience about the process and the SDSS with their own words, thereby
337 minimizing leading question biases.

338 Once the different key questions were answered, a method in three steps was followed during the post-
339 project evaluation: developing an interview guide (section 4.1), conducting semi-directed interviews
340 (section 4.2) and analyzing the interviews using thematic analysis (section 4.3).

341 4.1 Developing an Interview Guide

342 Prior to conducting the interviews, we developed an interview guide to reflect our two evaluation objectives.
343 The guide consisted of some common questions to all professionals along with some specific questions for
344 each professional category. It consisted of five sections: (1) previous experiences with MCDA; (2) process
345 to develop the artifacts (model and the SDSS); (3) use of the SDSS; (4) future of the SDSS; and (5) open
346 questions about MCDA. To avoid leading question biases, no question was directly asked about the
347 advantages usually linked with MCDA (e.g., structuring a problem, developing a common language,
348 learning, etc.). The questions were open-ended (e.g., *can you share with me your experience with the MCDA*
349 *project and the different workshops?; what do you like about the SDSS? dislike?*). The interviewer prodded
350 for more details when the interviewees were not explicit enough (e.g., *can you tell me more about this*
351 *specific aspect? what do you mean?*). Nonetheless, some questions about the OR intervention approach,
352 i.e. expert mode versus facilitation mode (Franco and Montibeller 2010) were asked more directly. The full
353 translated interview guide is available as supplementary material.

354 4.2 Semi Directed Interviews

355 The Quebec City professionals were interviewed in January and February 2019. The main facilitator from
356 the group workshops acted as the interviewer and followed a semi-directed interview structure. All of the
357 interviews were recorded, were in French (the language of use in Quebec City) and lasted approximately
358 one hour. Of the 11 group workshop participants contacted, seven accepted to be interviewed. The four
359 others declined since they felt that they had not been involved enough in the process or were now working
360 in another department and did not have the time. Two of the interviewed participants are now project leaders
361 for the implementation of the Complete Streets strategy in Quebec City. Following the participants'
362 interviews, snowball sampling was used to recruit eight SDSS users. Five accepted to be interviewed and
363 three declined the interview since they felt that they had not yet used the SDSS extensively enough to form
364 an opinion.

365 4.3 Interview Analysis

366 All the interviews were transcribed and analyzed according to a thematic analysis approach that consisted
367 of coding text samples using N-Vivo 12 software (QSR International 2019). A thematic analysis is a

368 systematic process to pinpoint, regroup and analyze themes from a corpus (e.g., transcribed interviews,
369 organizational documents and notes from observations; Paillé and Mucchielli 2016b). In practice, it consists
370 of: (1) becoming familiar with the raw data by listening to the audio records and reading the transcriptions
371 and personal notes about the interviews; (2) generating initial themes (common aspects relevant to the
372 research objectives covered in the different interviews) by coding text samples (associating a theme to a
373 text sample) from the transcriptions and notes; (3) documenting the connections, convergences or
374 divergences between the themes, and progressively grouping the themes into a hierarchy starting from the
375 specific to the more general and abstract; and (4) organizing and structuring the various themes and
376 categories under the form of a tree (i.e., similar themes are gathered in the same tree branch). In an iterative
377 analysis, the codes, the text samples, the themes and the hierarchy are revisited several times, as it was the
378 case in this study. For the post-project evaluation, the corpus consisted mainly of the transcribed interviews.
379 Nonetheless, the notes that were taken during the workshops over the duration of the project were also
380 analyzed to corroborate the results of the interviews with the professionals.

381 5 Results

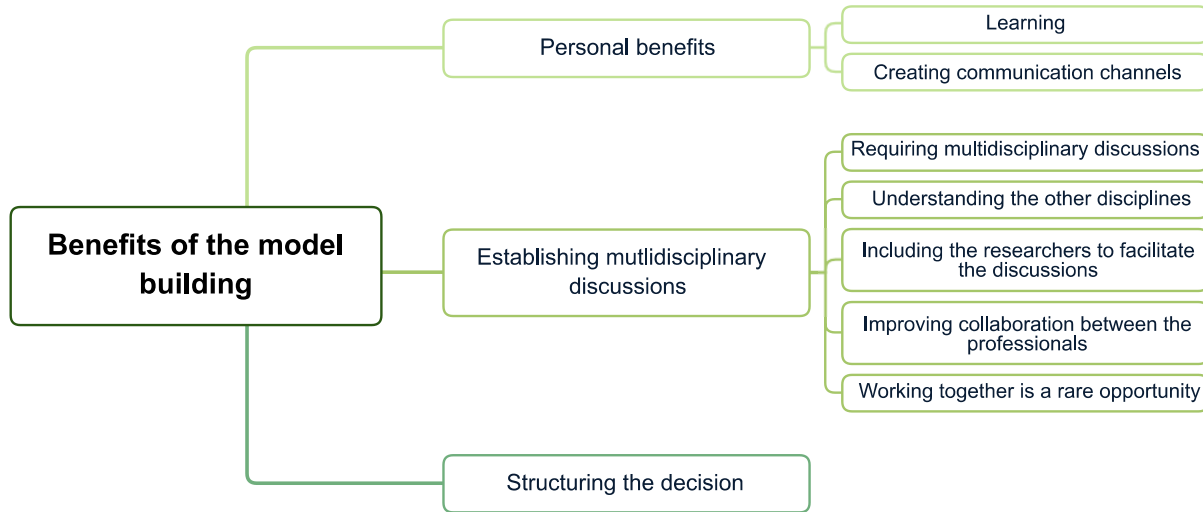
382 In order to make the results more legible, the tree summarizing the results of the thematic analysis was split
383 into several trees (Figures 2 to 6). The analysis was further grouped into five categories: benefits of the
384 model building (section 4.1), difficulties and challenges of the model building (section 4.2), benefits of the
385 SDSS's adoption and uses (section 4.3), difficulties and challenges of the SDSS's adoption and uses
386 (section 4.4), and future of the SDSS (section 4.5). All the quotations reported in this section were translated
387 from French into English. The names given to the quotes are there to aid the reader and were anonymized
388 using the most common names in the province of Quebec.

389

390 **5.1 Benefits of the model Building**

391 The professionals involved in the workshops identified several benefits to the model building process
392 (Figure 2).

393 **Fig. 2** Benefits of the model building as reported by the interviewed professionals



394

395 **5.1.1 Personal benefits**

396 On a personal level, the participants expressed that the project enabled them to not only learn about the
397 domains, the language, the backgrounds, the needs, and the technical issues of the other participants, but
398 also about MCDA and how they can use it in their practice.

399 “I think that it is a learning experience about the other disciplines because often, we do not know what
400 they do. We do not know the impact of an action we might take on the other [colleagues]” (M. Tremblay)

401 Moreover, some professionals mentioned that it created or strengthened communication channels among
402 them, and subsequently led them, later, to collaborate more often on projects.

403 **5.1.2 Establishing multidisciplinary discussions**

404 The participants perceived positively the multidisciplinary of the workshops. They stated that
405 multidisciplinary discussions were a requirement in order for the project outcomes to be adopted by the
406 professionals in their practices. It enabled them to understand the impacts of their own practices on others
407 and to break professional silos. In fact, the project was the first experience where they were able to meet on
408 several occasions over a long period of time, and to develop a new decision process in a multidisciplinary
409 setting. They were used to only occasional collaborations with other departments on specific projects (e.g.,

410 the redesign of a given street). Furthermore, according to the participants, the inclusion of facilitators,
 411 external to the organization, in this case university researchers, had motivated them to collaborate and
 412 improved the project’s credibility and their trust in the resulting artifacts. After being asked to summarize
 413 one good move of the project, one of the professionals answered:

414 “A good move, it is the innovation, the trans-disciplinarity, the working together. It is about changing
 415 cultures, it is major! And this, it allows us to come together around a tool. It is everyone’s tool.”
 416 (Ms. Gagnon)

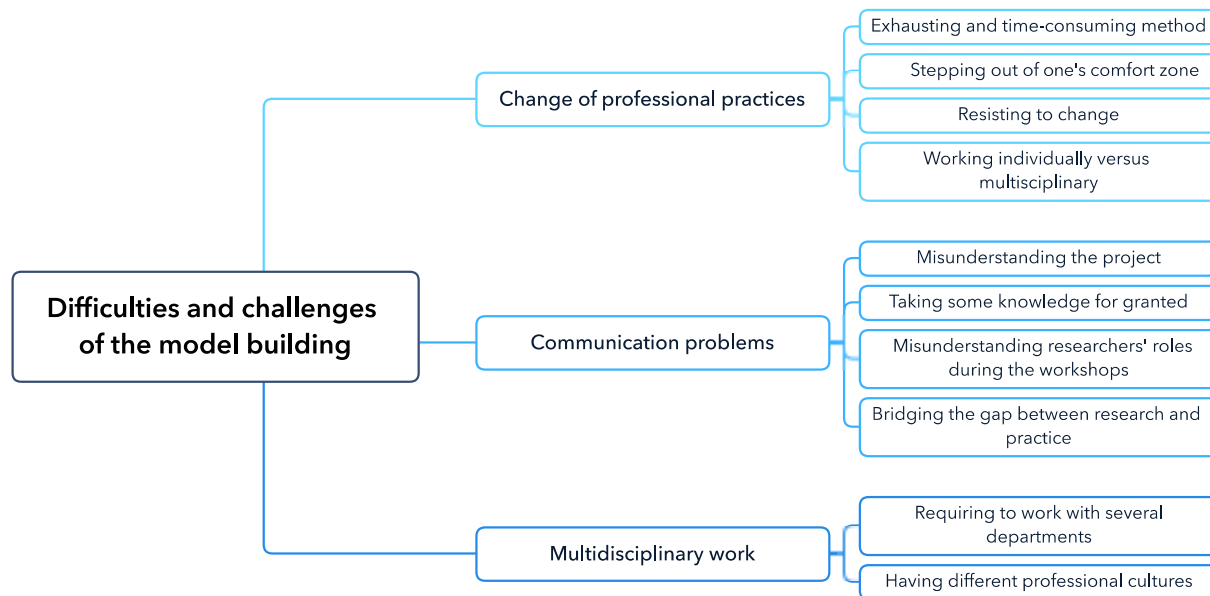
417 5.1.3 Structuring the decision

418 The participants reported that the modeling phase helped them to construct a holistic view, to find
 419 compromises between their professional visions, and to structure the decision by interconnecting the
 420 different ideas.

421 5.2 Difficulties and challenges of the model building

422 The participants also reported some difficulties and challenges encountered during the model building
 423 process (Figure 3).

424 **Fig. 3** Difficulties and challenges of the model building as reported by the interviewed professionals



425

426 5.2.1 Change of professional practices

427 The process was perceived as long and intellectually exhausting. Each workshop lasted between two and
 428 three hours; the participants felt they had to answer a large number of questions. It was particularly

429 demanding since they had to explain, discuss and justify their points of view to other professionals with
430 different discipline backgrounds and objectives. In fact, some professionals stated that they did not wish to
431 confront their ideas, felt that working in a group was ineffective, and expressed that it was easier for them
432 to work individually. Professionals specified that a better management of change within the organization
433 for the whole process could have eased the modeling phase; the project changed the working methods that
434 Quebec City professionals were used to for several years. When asked to name one bad move associated
435 with the project, one participant answered the following, referring to their own internal organizational
436 process:

437 “A bad move, we have discussed it, it is in managing the process, not only the tool and the method, but
438 from A to Z. To manage it in terms of change, to be a little bit more visionary, but that is basically all
439 of us who should have been a little bit more...but we learn.” (Ms. Roy)

440 Furthermore, several participants felt outside of their comfort zone. They were not enthusiastic about having
441 to change their practices. Interestingly, for some, the project was more “rational” than usual since it
442 removed some professional freedoms, while for others it was too “subjective” since there were no true or
443 objective answers during the model development.

444 “Honestly, we had doubts, was this really going to work? [...] we thought: « It is a more rational
445 approach». It could be seen as a way of taking away...how to say that ... the creative side ... and maybe
446 some of the personal or professional judgments»” (M. Côté)

447 “At first people were like, «Ahhh ... this is a soft process. Does it have any real value? We could have
448 changed the people around the table, and we would have had ten other [street evaluation] criteria», that
449 is the kind of statement that came out.” (M. Bouchard)

450 5.2.2 Communication problems

451 The participants also identified communication issues as a challenge. The Complete Streets strategy was in
452 its infancy at the time and the Quebec City’s strategic objectives were still fuzzy. The participants had
453 difficulties understanding the project at the beginning; some wondered why they were invited to the
454 workshops and were doubtful about the potential results of the project. A lot of background work was
455 required to structure their knowledge. One participant even stated feeling like a “*tourist*” at the first
456 workshop. In parallel to our MCDA project to identify *where* to design Complete Streets, some
457 professionals had already been working on a project pertaining to *how* to design Complete Streets. It
458 resulted in a confusion between the goal of prioritizing streets to become Complete Streets and the goal of
459 designing Complete Streets. However, this is not an issue of MCDA, but simply an issue of coinciding
460 projects. Furthermore, due to the project’s nature as a partnership between Quebec City and academia, some

461 participants were doubtful and feared that the project would be too theoretical and not represent reality.
462 Despite our conscious efforts to act in a facilitator mode, some participants still felt that we sometimes
463 acted more as domain experts than as facilitators. They believed there was a gap between our academic
464 perspective, working on a research project, and their organizational perspective, working on an operational
465 project, which took several workshops to fill by creating a common language.

466 “I’m going back to the original goal, bridging science and operations for [Quebec] City. At first, I think
467 that it seemed more like the experts would explain how it works, and we were almost lab rats for a
468 university project. And that upset some people at first. Afterwards, it really fell into place, but I think
469 that this aspect may have upset a few people.” (M. Bouchard)

470 Furthermore, the participants indicated that the facilitators might have overestimated the participants’
471 knowledge relevant to the project and their knowledge about the technical domains of their colleagues. As
472 a consequence, some participants restricted their interventions in the group discussion. One participant
473 stated: “I had difficulties giving an opinion since I had the feeling that I was not competent enough
474 compared to the others” (Ms. Gagnon).

475 Finally, since the main facilitator was a student, some participants reported that the roles of the facilitators
476 were not always clear; it should have been stated at each workshop that this was also a learning process for
477 the student-facilitator who might sometimes hesitate or make some mistakes, and that the professors-
478 facilitators would help and correct the student-facilitator during the workshops, when deemed necessary.

479 As a solution to minimize future communication problems, some of the interviewed participants suggested
480 that examples be presented from other similar MCDA projects to explain what the final results could look
481 like in order to reassure them and increase their confidence with respect to their own project. They also
482 suggested that, as facilitators, we should spend more time explaining the project, the method that would be
483 used, and the SDSS’s potential impacts on professional activities. Further to that, they suggested that each
484 participant should better define his/her expectations, objectives, and background at the first workshop. In
485 addition to the summary that we presented at the beginning of each workshop, one participant expressed
486 the wish to have, before the workshop, a meeting account of the previous workshop in order to refresh their
487 memory.

488 5.2.3 Multidisciplinary work

489 Not surprisingly, since the project involved participants from different professional and departmental
490 cultures (engineering, environment, transport, urban planning, public participation, etc.), their objectives
491 and concerns were different and sometimes contradictory. To reach a consensus or a compromise, the
492 professionals reported that they had to defend their positions and actively listen to others to understand their

493 perspectives, which resulted in longer deliberations and negotiations. They confirmed our previous
494 observations that the project's duration was long, and that the group workshops were lengthy and laborious.
495 Nonetheless, the participants still thought that facilitated group workshops were required to get to a
496 consensus. As one of the participants declared: "*just having so many departments sit at the same table and*
497 *forcing them to make a decision is in itself a success*" (M. Bouchard). The participants, as we had also
498 noted, confirmed schedule and attendance problems were mainly due to the numerous departments
499 involved. Furthermore, not all participants had enjoyed the full support of their respective department heads
500 to take time to attend the workshops, a direct consequence of some department heads not fully
501 understanding the project. As expressed by some participants, a stronger support from the different heads
502 and a clearer explanation of the project to the department heads could have helped.

503 5.2.4 Repeated absences

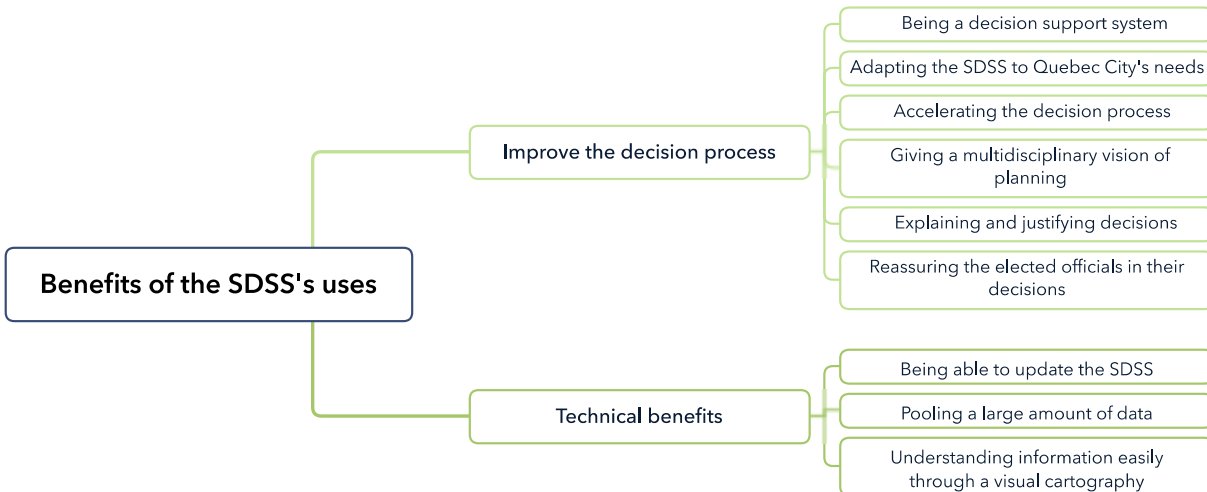
504 All the interviewed participants reported that they disliked the fact that not all the participants attended all
505 the workshops, and that it affected negatively the project and the group's *esprit de corps*. They rationalized
506 the absences and explained them by the cumulated effects of the difficulties reported above. Five of the
507 seven interviewed participants had remarked that one professional completely dropped out of the group
508 workshops but were unable to provide clear reasons that could justify, in their minds, quitting the process.
509 This is actually one of the participants who declined to be interviewed during the post evaluation project.
510 Such feedback suggest that it is important from the start to have the commitment of participants and explain
511 that if they are unable to continue, that some reason be given to the other participants.

512 The introduction of subgroup workshops after the first two workshops was qualified as "*an essential step*
513 *in the project*" by some of the participants. The subgroup workshops aided the participants to untangle and
514 understand the different aspects considered in the project, allowed them to work more efficiently on specific
515 aspects of the model and improved their confidence in the process. Thus, with respect to deliberation over
516 points that are specific to one domain of expertise, the use of subgroup workshops can reduce the time
517 burden on the entire group.

518 5.3 Benefits of the SDSS's adoption and uses

519 Since the SDSS's implementation in 2018, the professionals have been using it in their day-to-day
520 operations and have identified several benefits linked to its use (Figure 4).

521 **Fig. 4** Benefits of the SDSS's adoption and uses as reported by the interviewed professionals



522

523 **5.3.1 Improve the decision process**

524 Quebec City professionals appreciated that the SDSS was presented as a decision support system rather
 525 than as a decision-making system. The SDSS suggests different streets with a high potential to become
 526 Complete Streets without imposing a decision. They also liked the fact that the SDSS was designed based
 527 on their preferences, objectives and needs, and not on the ones found in the literature or in another city.
 528 They added that its operational use has accelerated their decision process and the analysis of the different
 529 alternatives. One of the Complete Streets project leaders estimated that using this SDSS has resulted in an
 530 approximate time saving of six to nine months for each street rehabilitation project. The professionals also
 531 indicated that the SDSS created a common vision of planning that considered the numerous plans developed
 532 by the different departments throughout the years. Consequently, the SDSS aided the users in the decision
 533 process by creating a coherent, well thought-out and structured discourse to explain and justify why a street
 534 has higher priority than another street.

535 The SDSS users reported this as being valuable not only internally, in discussions among the professionals,
 536 but also externally, in public consultations with citizens. For example, following a public consultation
 537 where analyses based on the SDSS were presented by Quebec City professionals, city residents expressed
 538 a high level of satisfaction since they were able to better understand the decisions made by the city. They
 539 felt that the city’s process had increased in transparency and legitimacy as a consequence of using the SDSS.
 540 The professionals also stated that the use of the SDSS reassured the elected officials since it allowed them
 541 to have a holistic vision and to take decisions based on a structured process. Such feedback is likely
 542 important to relay to individuals new to MCDA (see 5.2.3), as it will reassure them that the outcome of the
 543 deliberations will lead to tools appreciated by both decision makers and those who would be impacted by
 544 the decision.

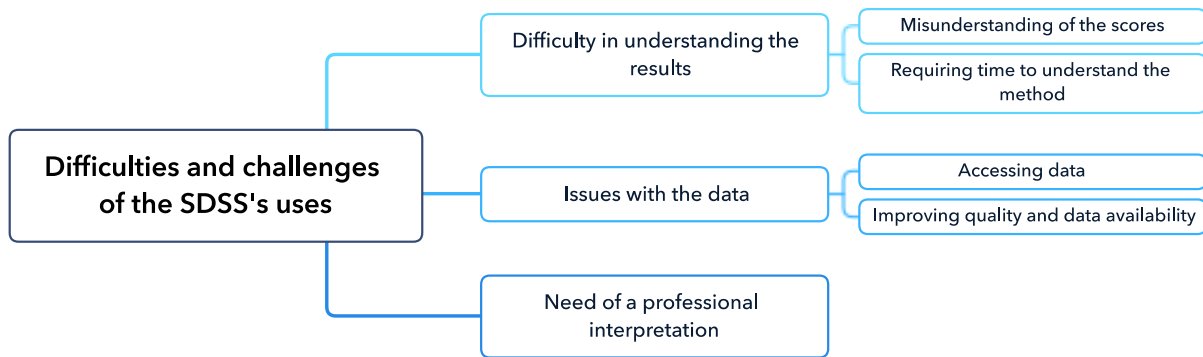
545 5.3.2 Technical benefits

546 From a technical perspective, the SDSS users reported that, for the first time, they were able to gather a
547 large amount of data from various fields into one database. They were surprised by the amount of
548 information available for each street segment in the SDSS. They indicated that the intuitive visual
549 cartography in the SDSS ranging from cold colors to warmer ones helped to quantify and frame
550 professionals' preferences in a way that is easily understood by citizens and elected officials. They also
551 praised the ability of the SDSS to be updated with new data.

552 5.4 Difficulties and challenges of the SDSS's adoption and uses

553 On the downside, the professionals reported difficulties and challenges in the adoption and use of the SDSS
554 (Figure 5).

555 **Fig. 5** Difficulties and challenges of the SDSS's adoption and uses as reported by the interviewed
556 professionals



557

558 5.4.1 Difficulties in understanding the results

559 The SDSS users had sometimes difficulties in understanding the meaning of the MACBETH attractiveness
560 scores and how they were obtained. The professionals had the impression that they did not fully comprehend
561 the MCDA theory behind the SDSS. This was initially a barrier to the proper adoption and use of the SDSS.
562 Fortunately, they were able to solve this challenge with our support in 2018. Still, one of the professionals,
563 although from an engineering background, mentioned that the MACBETH method seemed too complex
564 for him to take the time to understand how the developed model works and what its limits are.

565 5.4.2 Issues with the data

566 Issues with the data were also brought forward. Some professionals found that the access to some of the
567 original data was difficult since it was distributed across different departments. Other users disliked the use
568 of proxies in the model. These were used when Quebec City lacked data for some criteria (e.g., citizen

569 petitions and resolutions were used as a proxy for citizens' concerns). Some participants would have liked
570 that the SDSS use objectively measured data that better reflect reality, which was impossible due to data
571 unavailability.

572 "Sometimes, we had good ideas, but we had no data. Other times, we had one type of data and we had
573 no choice but to work with it, even if we knew that it was not ideal." (M. Gauthier)

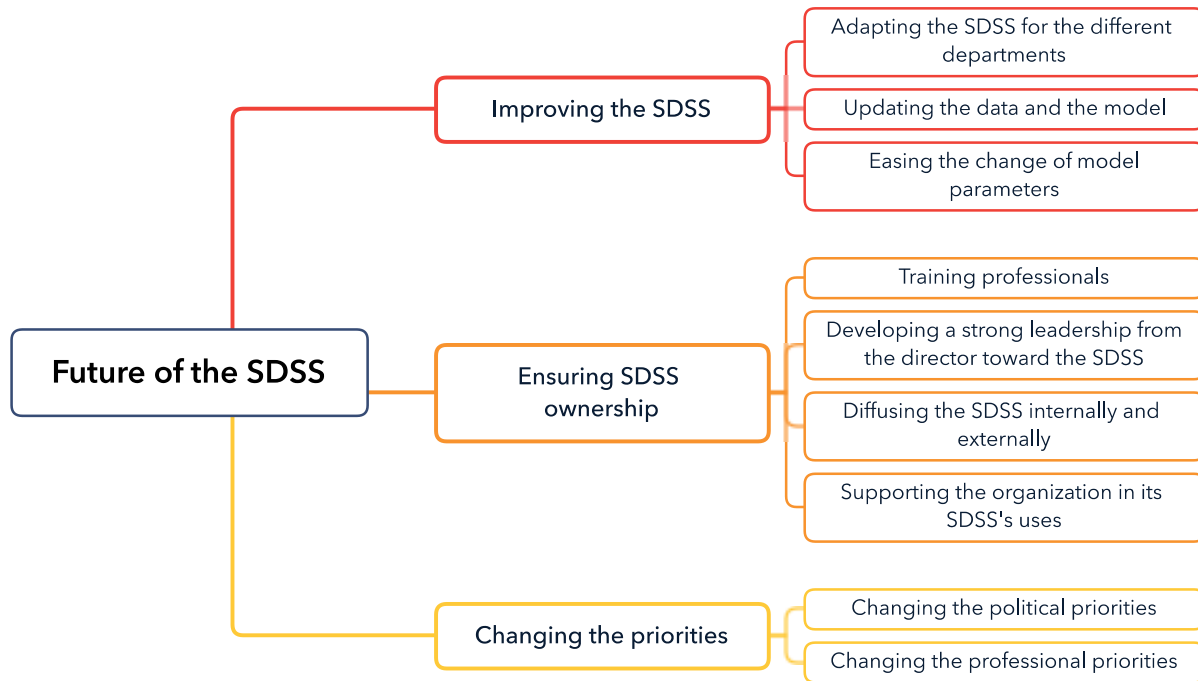
574 5.4.3 Need for professional interpretation

575 Finally, the users and Complete Streets strategy's leaders observed that the SDSS needed some form of
576 professional interpretation and that some caution should be taken in its use. For example, a rehabilitation
577 project usually affects several street segments, but the SDSS scores each street segment (i.e., the portion of
578 a street between two adjacent intersections) individually. Therefore, the professionals still need to examine
579 and interpret the SDSS results according to their professional judgment when comparing various possible
580 rehabilitation projects. One of the strategy's leaders mentioned that in one specific case, the interpretative
581 nature of the map was exploited by a professional, external to the project, to deliberately misinterpret the
582 map and push a non-priority project. To avoid such situations in the future, the SDSS could include an
583 improved visualization interface that allows one to compare alternatives based on their performances on all
584 criteria simultaneously (performance profiles), in their original units as well as in the MACBETH
585 attractiveness units. At the current time, performances can be visualized one criterion at a time as a layer in
586 the GIS.

587 5.5 Future of the SDSS

588 During the interviews, the professionals invoked different ways to ensure the continued use of the SDSS in
589 the future (Figure 6).

590 **Fig 6** Aspects to ensure the future of the SDSS as reported by the interviewed professionals



591

592 5.5.1 Improving the SDSS

593 The SDSS users reported that the MACBETH attractivity scores on the various criteria within the database
 594 were difficult to express in lay language and should be made more explicit since they could not make the
 595 link with the original value (e.g., an attractivity score of 140 and a street width of 20m). It was also
 596 expressed that, to keep the SDSS relevant, the model and the data should be updated regularly. Several
 597 professionals mentioned the projected tramway to illustrate why the SDSS should be updated regularly and
 598 why it should be easier to update. In fact, Quebec City is currently developing plans for a structuring public
 599 transit network that includes a new tramway which would have major impacts on Complete Streets
 600 prioritization. The structuring public transit network was first planned as a tramway in 2011, was changed
 601 to a bus rapid transit in 2015, was outright canceled in 2017, and was then resurrected as a tramway in 2018
 602 with major changes to the initial route. In 2020, the project is still subject to heated debates and its projected
 603 route has recently been slightly altered again. To ease data update, the MACBETH method could be
 604 integrated as a plugin in a GIS software. A first set of tools to help the computation of MACBETH score
 605 in ArcMAP (ESRI 2014) was developed for the project (Marleau Donais et al. 2017b). However, the
 606 professionals wished for a full and dynamic integration where information can move seamlessly between
 607 the GIS and the MCDA modules in one interface according to the user's needs (Chakhar and Mousseau
 608 2017).

609 Furthermore, some users expressed concerns that to change the model parameters (adding criteria, changing
610 planning objectives), new group workshops would be required. This situation is problematic since Quebec
611 City does not have the expertise to facilitate MCDA workshops which makes them dependent on qualified
612 facilitators external to the city's workforce.

613 5.5.2 Ensuring SDSS ownership

614 Ensuring the ownership of the SDSS can help its long-term viability. Since it is a multicriteria SDSS, the
615 professionals expressed that they would require training in geomatics and potentially in MCDA to improve
616 their understanding so they can maintain the SDSS in the future. The professionals also suggested that a
617 strong leadership from the higher management would be required to ensure that the proper resources are
618 allocated to maintain the SDSS up to date.

619 "The fact that people take ownership of it, the fact that at a higher level, I would say, the directors believe
620 in it, that they assign the human resources, that they assign the right people to be able to feed it. That for
621 sure will create a winning situation [...] where people really take ownership of it." (Ms. Gagnon)

622 The ownership of the SDSS also requires better information dissemination among the professionals (e.g.,
623 workshops to present the SDSS's benefits), but also to the elected officials and citizens (e.g. public
624 participation events). One professional suggested that the internal Complete Streets team should
625 periodically present the SDSS to refresh the other professionals' memory of how it works. Moreover, they
626 expressed a wish that our research team remain available to support the employees of Quebec City
627 sporadically as needed. The SDSS users also suggested customizing the SDSS for the various departments
628 to ease its integration within the different professional practices.

629 5.5.3 Changing the priorities

630 Finally, the professionals indicated that the change of priorities in the organization could in the future
631 impact the SDSS's sustainability. The election of new officials, the change of political priorities or the rise
632 of a new planning approach could lead to a shift in priorities and to shelving the SDSS.

633 6 Discussion

634 As previously indicated, few papers in the literature include an ex-post evaluation of their MCDA project.
635 The post-project evaluation executed in this paper, as a formal follow up to an MCDA project, has been an
636 enriching experience for our research team to better understand the perspective of participants and users in
637 an MCDA project. Based on the results above, we offer in section 6.1 some recommendations and tips for
638 improving practices for other MCDA projects. In section 6.2, we explore the limits of this evaluation and
639 propose future research avenues.

640 6.1 Implication of our results for other MCDA projects

641 Our results indicate that several of the benefits and positive aspects formulated by the professionals
642 regarding the development process, the artifacts' adoption and its use confirm conclusions from other
643 studies on group MCDA processes. Indeed, the participation in group workshops helped participants to
644 achieve a feeling of ownership, to learn about other participants' perspectives and to build a shared
645 understanding of the problem (Phillips and Phillips 1993; Banville et al. 1998; Salo and Hämäläinen 2010;
646 Phillips 2011; Henao and Franco 2016). In addition, the perspectives provided by the interviewees helped
647 us better understand the reasons behind the challenges encountered as facilitators during the process (e.g.,
648 attendance problem, participants' difficulties to express preferences, etc.) (Marleau Donais et al. 2017a).

649 Considering the challenges and recommendations expressed by the professionals and our own experience
650 with the project, we identified various good practices (section 6.1.1 to 6.1.5) that are relevant to other
651 MCDA projects in contexts like ours, namely within a western culture and where participants and users are
652 from the same organization but have different backgrounds (e.g., engineering, transportation, environment,
653 urban planning). However, decision situations involving actors from different public organizations (e.g.,
654 municipalities, provincial governments, and the federal government) or involving public-private
655 relationships add political and governance issues that were not present in this case study and that might
656 impact our recommendations.

657 6.1.1 Laying the foundations for the project at the first workshop

658 Considering the comments expressed by the professionals during the post-project evaluation, it would be
659 beneficial at the first workshop to ask the participants some specific questions during the introduction.
660 These questions should allow each participant to express his/her expectations and objectives about the
661 project and tell about his/her professional background and experience with MCDA. This suggestion is
662 consistent with the "hopes and fears" script in group model building where participants express their
663 greatest hopes and fears for the project (Andersen and Richardson 1997; Hovmand et al. 2012). As a
664 consequence, this could help the facilitating team to better manage expectations and possible challenges.

665 Another common practice in group facilitation is to explain the project, the method, and the potential results
666 during the first workshop. Considering the participants' comments, we suggest that it could be useful to
667 also present some similar case studies. This would help the participants understand what they can expect
668 from an MCDA project and inform them of the challenges that the group may face during the project. Once
669 the participants have introduced themselves and the project has been presented, participants should
670 understand why they are involved in the project, what their role will be and what they can expect from the

671 project. These recommendations to lay the foundations might lengthen the start of the project, but will allow
672 to accelerate the process as a whole by answering questions that usually emerge at a later stage.

673 6.1.2 Recalling the project's status and activities

674 To help the participants recall the project's status and activities, especially when some time passes between
675 workshops, a summary of the project's status at the beginning of each workshop should be presented. It
676 should include the objectives, the global method, the achievements accomplished since the beginning of
677 the project, the tasks to complete during the workshop and the roles of the different facilitators during the
678 workshop. This is in line with Andersen and Richardson (1997) who suggested clarifying the purpose and
679 the group products (i.e., what has been produced during the group workshops) in group model building.

680 The development of a workshop logbook to continuously share the project's progress between the
681 facilitators and the participants, during the process, is another possible solution (Leleur 2017). This logbook
682 should include a summary of the project and of each meeting, a glossary of the shared language developed
683 and the definition of each criterion. However, our experience in different projects has shown that few
684 participants read the documentation that we send before the workshops.

685 6.1.3 Subgroup workshops

686 The addition of subgroup workshops midway into the process helped the participants to better understand
687 and improve their confidence in the project and was identified as a successful approach by the professionals.
688 The shorter workshops (30 to 60 minutes) allowed us to move forward quickly for subparts of the model,
689 such as defining the scales for a specific criterion, that involved smaller groups with a specific expertise.
690 They allowed the participants to have more time, in a less formal setting, and to think more freely about
691 their preferences, as compared to group workshops. This use of subgroup workshops, also identified as
692 thematic workshops in the literature, is an approach that has been highlighted in the literature on decision
693 conferencing (Phillips 2007) and cognitive mapping (Damart 2010). However, from our perspective as
694 facilitators, their use raises questions about the lack of discussion within the group as a whole.

695 6.1.4 Attendance problems

696 Attendance problems were the only negative aspect consistently mentioned by all the interviewed
697 participants. The interviews revealed that this was a consequence of the cumulated challenges that occurred
698 during the project. Facilitators facing this situation should discuss this issue openly during a workshop to
699 enable the participants to express their frustrations and identify possible solutions to reduce and, if possible,
700 eliminate the various causes of these absences in future workshops. In our case, a stronger leadership from
701 the different department directors could have helped convince the professionals who were less open to
702 changing their practices to stay in the workshops.

703 6.1.5 Difficulties in understanding the results and the MCDA method

704 The difficulties expressed by the SDSS users in understanding the final scores computed by the model and
705 the mathematics behind the MCDA method are a reflection of criticism found in the literature sometimes
706 portraying MCDA methods as black boxes (D'Este 2009; Browne and Ryan 2011; Quinet and Meunier
707 2012). This issue highlights the difficulties in communicating MCDA methods in a lay language to
708 audiences who are not familiar with MCDA. The solution we adopted in our subsequent projects has been
709 to create a standalone presentation that explains in more detail the principles and logic behind the MCDA
710 method without going into the mathematical details. This presentation is shared to the participants who
711 express a will to learn more about the method.

712 All of the above tips and solutions were implemented by our team in one form or another in subsequent
713 projects (mostly with the public sector, but in different fields such as water management, architecture,
714 impact assessment, asset management and public health).

715 6.2 Limits of the framework and lessons learned

716 Our proposed MCDA post-project evaluation framework is simple and easy to understand, which should
717 encourage practitioners and academics to adopt it in their future practice. Nonetheless, it has its limits.

718 When designing post-project evaluations, one can imagine different frameworks based on a different set of
719 answers to the key questions (see Table 1), which may or may not lead to similar designs. For example, a
720 post-project evaluation could be designed using a mixed methods approach (in reference to *how to*
721 *evaluate?*) and based on theory and participants' goals (in reference to *on what is based the evaluation?*).
722 Also, frameworks developed in the OR literature such as the one proposed by Midgley et al. (2013) or
723 Rouwette et al. (2002) could be adapted to evaluate a posteriori MCDA projects.

724 Although we adapted a framework from the public participation literature, it was not within the scope of
725 our project to organize public consultations. Nonetheless, a possible extension of this study would be to
726 include city residents in the evaluation. Their involvement could help assess the perceived legitimacy of
727 the artifact outside of the organization. Nonetheless, it is worth mentioning that Quebec City did organize
728 public consultations where the results of the SDSS were presented to residents. In those consultations,
729 residents gave very positive feedback regarding the SDSS and the transparency of the decisions (see 5.3.1).

730 As for the interviewer, a person who is external to the project rather than one of the project's facilitators,
731 could have been chosen to avoid or minimize socially desirable answer biases (e.g., not wanting to
732 hurt/offend the person who conducted the original work). This type of bias might have influenced our results
733 and it is difficult to evaluate its impact precisely. Moreover, as shown in the literature on group model
734 building (Scott et al. 2013), the time lapse between the workshops and the follow-up, as well as the

735 successful use of the SDSS, may also have positively biased the workshop participants. Still, both positive
736 and negative aspects were easily and freely expressed by the interviewees as it was clearly communicated
737 to them that the objective was to evaluate and improve the process and resulting artifacts.

738 Another limit is the lack of involvement of the professionals who declined our invitation to participate in
739 the evaluation process. Having them on board might have allowed us to document additional benefits or
740 challenges around the model building. However, we believe that they would not have significantly
741 contributed new information to the evaluation since we had already reached a saturation point in the last
742 interviews, where no new aspects or issues were added by the participating professionals.

743 Furthermore, one of our limits is methodological. Our interview results could have been analyzed using
744 other methods such as causal mapping to clearly identify the causes-consequences relationships and
745 therefore better highlight the elements that caused positive and negative outcomes and perceptions, and
746 consequently identify good practices.

747 Finally, the lessons learned from this project could be enriched by the results of an observational study that
748 examines and analyzes the practice of facilitation, similar to the work of Papamichail et al. (2007), Tavella
749 and Papadopoulos (2015a, b), Franco and Greiffenhagen (2018), Franco and Nielsen (2018) and McCardle-
750 Keurentjes and Rouwette (2018). Although such a study, combined with a post-project evaluation, would
751 provide valuable insight for MCDA analysts and facilitators in practice, it was outside the scope of this
752 paper.

753 7 Conclusion

754 The design of an MCDA post-project evaluation framework and its application to a case study has enabled
755 us to learn about the perceptions of the participants and the users regarding the process itself (the group
756 workshops) and the produced artifacts (MCDA model and SDSS). From our perspective as facilitators, this
757 qualitative evaluation allowed us to acquire a broader picture of the project's impact and to document the
758 advantages, disadvantages and challenges perceived by the participants as well as their suggestions for
759 possible improvements. The interviewees appreciated this follow-up activity because it enabled them to
760 reflect on the project in retrospect, a too often neglected phase, particularly in MCDA projects. They
761 identified issues and proposed several solutions worthy of further exploration.

762 The contributions of this paper to the field are two-fold. First, we were able to fill a gap in the MCDA
763 literature by proposing a flexible and simple framework for post-project evaluations design based on clear
764 questions. Second, the application of the framework to a case study allowed us to provide empirical
765 evidence, not only regarding the benefits and challenges associated with MCDA group workshops (e.g.

766 structuring the decision, change of professional practices and potential communication problems), but also
767 regarding the acceptance, adoption and use of a multicriteria SDSS (e.g. improving the decision process,
768 difficulty in understanding the results, ensuring SDSS ownership).

769 Several future research avenues can be envisaged. One is to explore the links and applicability of Design
770 Science Research evaluation frameworks to MCDA (Venable et al. 2016). In addition, a better
771 understanding of the behaviors of the individuals involved in the modeling process, the outcomes, the
772 artifacts' adoption and their use, as pursued by behavioral operational research, would also shed light on
773 what makes MCDA artifacts successful, or where it fails to flourish in an organization. Furthermore, future
774 studies could explore how to realize a post-project evaluation that is less time-consuming and that does not
775 require organizing several individual interviews. In our more recent MCDA projects, for example, we have
776 integrated formative evaluations at the end of our workshops where the participants are asked to answer in
777 writing four open-ended questions. Other possibilities include a group interview or a survey right after the
778 project report has been delivered to the client organization.

779 In essence, to improve practices and develop MCDA artifacts that will meet an organization's needs, more
780 case studies should evaluate a posteriori the development and use of MCDA artifacts. This paper allowed
781 us to propose several recommendations to improve practices based on the successes and challenges
782 encountered in a case study. As a consequence, we have since adapted some of our own practices (e.g.,
783 subgroup workshops, project goals reminder) and are further exploring new avenues to overcome these
784 challenges in future research projects. The value of our post-project evaluation can be summarized in the
785 words of one of the Complete Street strategy leaders in Quebec City:

786 *"I am glad that we are doing this together because it is an aspect with which we felt helpless at first. We*
787 *felt that it was a great research project, but that once it was done, it was done. "Yeah..., but wait. For us,*
788 *it was not finished." There is a life after the research project, and this, I think, is an aspect that you were*
789 *able to catch up in the last year, but it is something that has to be taken into consideration in all [research]*
790 *projects. If you are supporting other cities or if a new student takes over the project, this step should not be*
791 *forgotten. It is not because a project is done that everything is functional and that an organization will*
792 *necessarily work with it."* (M. Bouchard)

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