

# 1 **Regulatory T cell therapy: Current and future design perspectives**

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## 12 **Abstract**

13 Regulatory T cells (Tregs) maintain immune equilibrium by suppressing immune  
14 responses through various multistep contact dependent and independent  
15 mechanisms. Cellular therapy using polyclonal Tregs in transplantation and  
16 autoimmune diseases has shown promise in preclinical models and clinical trials.  
17 Although novel approaches have been developed to improve specificity and efficacy  
18 of antigen specific Treg based therapies, widespread application is currently restricted.  
19 To date, design-based approaches to improve the potency and persistence of  
20 engineered chimeric antigen receptor (CAR) Tregs are limited. Here, we describe  
21 currently available Treg based therapies, their advantages and limitations for  
22 implementation in clinical studies. We also examine various strategies for improving  
23 CAR T cell design that can potentially be applied to CAR Tregs, such as identifying  
24 co-stimulatory signalling domains that enhance suppressive ability, determining  
25 optimal scFv affinity/avidity, and co-expression of accessory molecules. Finally, we  
26 discuss the importance of tailoring CAR Treg design to suit the individual disease.

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## Highlights:

- The tolerogenic effect of Tregs can be effectively harnessed for cellular therapy
- Limitations of polyclonal Treg therapy led to the generation of engineered Tregs
- CAR Tregs confer antigen specificity without requirement for MHC restriction
- CAR Treg design is currently based on 2<sup>nd</sup> generation CAR T cells for cancer therapy
- Developments to improve potency of CAR T cells for cancer may be applied to Tregs

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## 29 **1. Introduction**

### 30 **1.1 Phenotype**

31 Regulatory T cells (Tregs) are a dynamic and specialized subset of CD4<sup>+</sup> T cells which  
32 play an indispensable role in the suppression of exacerbated immune responses,  
33 maintenance of peripheral tolerance and tissue integrity [1]. Tregs are characterized  
34 by the expression of high levels of the IL-2 receptor  $\alpha$ -chain CD25, and the lineage  
35 specific transcription factor forkhead box protein 3 (FoxP3). The suppressive function  
36 of Tregs relies heavily on high and stable expression of FoxP3, which together with  
37 other transcription factors, determines the functional program of Tregs by inducing  
38 expression of specific genes and epigenetic signature during their development [2-4].  
39 Constitutive stable expression of FoxP3 is considered indispensable for lineage  
40 maintenance as the ablation of Foxp3 from mature Tregs leads to loss of function and  
41 conversion to other T helper (Th) cell types [5].

### 42 **1.2 Classification**

43 Two broad categories of Tregs have been described according to the site of origin:  
44 central, naturally occurring or thymus derived Tregs (tTreg) and peripheral Tregs  
45 (pTreg) [6]. In the thymus, tTregs are selected positively through MHC-II dependent T  
46 cell receptor (TCR) interactions, resulting in a relatively high avidity selection [7]. On  
47 the contrary, pTregs originate from conventional CD4<sup>+</sup> T cells (T<sub>conv</sub>), usually in the  
48 presence of TGF- $\beta$  and IL-2 [7]. Together, both these types of Tregs play specialized  
49 roles in controlling both innate and acquired immune responses to self and foreign  
50 antigen. After development, maintenance of functional stability and homeostatic  
51 proliferation requires continuous signaling in Tregs [8, 9]. The interaction of cognate  
52 antigen with TCR initiates activation of Tregs. However, complete activation requires  
53 a secondary signal which is provided by co-stimulatory molecules like CD28, ICOS  
54 and/or CD40 [10-12]. In the presence of the TCR signal alone, both T<sub>conv</sub> and Tregs  
55 undergo a state of anergy and unresponsiveness. A broad spectrum of co-stimulatory  
56 and co-inhibitory receptors and their ligands are engaged in activation during TCR  
57 dependent Treg activation [13, 14].

### 58 **1.3 Immune suppressive function**

59 In a healthy individual, Tregs accumulate in non-lymphoid organs and barrier tissues  
60 such as skin, lung and the gastrointestinal tract [15-18]. During an inflammatory  
61 response, Tregs migrate from the inflamed tissue to draining lymph nodes and exert  
62 immune suppression not only at the site of inflammation but also in local secondary  
63 lymphoid tissues [19-21]. Tregs exert their immunosuppressive function by direct cell-  
64 contact dependent or independent mechanisms (**Figure 1**). Some of these  
65 mechanisms for modulation of the immune response involve the secretion of inhibitory  
66 cytokines like TGF- $\beta$ , IL-10 and IL-35 [22-26], consumption of IL-2 [27-30], production  
67 of lytic proteins such as granzyme and perforin [31, 32], and modification of APCs by  
68 down-regulation or trogocytosis of peptide-MHC II, CD80 and CD86 [33-35]. Besides  
69 these mechanisms, antigen specificity also plays an important role in Treg mediated  
70 suppression through physical co-clustering of TCR stimulated Tregs with IL-2  
71 producing auto-reactive T cells in lymph nodes to suppress autoimmunity in a negative  
72 feedback manner [36].

73 Over the years, research on Treg biology has undergone significant advances.  
74 Accumulated evidence demonstrates that Treg play an essential role in the control of  
75 a variety of physiological and pathological immune responses, including anti-microbial  
76 and anti-tumor responses and transplant immunity [37-39]. In this review, we examine  
77 the different types of Treg based therapies currently being tested, as well as introduce  
78 various strategies for improving CAR T cell design that can potentially be applied to  
79 CAR Tregs to improve function, persistence, and efficacy.

## 80 **2. Role of Tregs**

### 81 **2.1 Sentinel for T cells that escape thymic selection**

82 In general, Tregs constitute only 1 to 2% of peripheral blood lymphocytes (PBL).  
83 Perturbations in Treg numbers often results in the pathology of many common  
84 autoimmune diseases [40], whereas loss of function gene mutations in the Foxp3 gene  
85 leads to the development of a range of autoimmune and inflammatory disorders known  
86 as immunodysregulation, polyendocrinopathy, enteropathy, X-linked syndrome (IPEX)  
87 [41, 42]. Several studies in different autoimmune disease models have indicated an  
88 association of disease phenotype mainly with Treg function rather than defective Treg  
89 numbers in patients. In multiple sclerosis [43], type I diabetes [44], psoriasis [45] and

90 myasthenia gravis [46], peripheral blood Tregs were found to have reduced capacity  
91 to suppress T cell proliferation and interferon gamma (IFN- $\gamma$ ) production. Recent  
92 evidence in patients with allergic or asthmatic disease suggested decreased frequency  
93 of IL-10 secreting Tregs in comparison to healthy individuals [47, 48].

## 94 **2.2 Dampen and curtail inflammatory responses**

95 Although Tregs can effectively regulate T<sub>conv</sub> cells under normal circumstances, certain  
96 conditions like infection require robust effector function. Tregs play an important role  
97 in controlling the balance between induction of a proinflammatory anti-pathogen  
98 response and an anti-inflammatory response to prevent damage to host cells. For  
99 example, in virus induced encephalitis, and in lung inflammation following influenza A  
100 infection, Tregs were found to reduce disease severity by suppressing the over-  
101 activation of the immune response [49, 50]. This balance can be destabilized following  
102 the sensing of specific local proinflammatory signals like IL-6 and IFN- $\gamma$ , which causes  
103 Tregs to lose their suppressive phenotype [51, 52]. The role of Tregs in chronic viral  
104 infections is not completely understood to date. In patients with hepatitis B and  
105 hepatitis C virus infection, an increase in the number of peripheral Tregs have been  
106 reported which prevents effective antiviral immunity [53-55].

## 107 **2.3 Tregs in the tumor microenvironment**

108 In contrast to infection, within the tumor microenvironment, the dominant suppression  
109 of Tregs over T<sub>conv</sub> becomes exaggerated and pathological. Increased activity of Tregs  
110 protects tumor tissues from immune surveillance and hence recognition. In patients  
111 with different cancer types e.g. lung, pancreatic, breast, liver and skin, an increased  
112 proportion of Tregs have been reported, which inhibits proliferation and IFN $\gamma$   
113 production by T<sub>conv</sub> and NK cell mediated cytotoxicity [56-60]. Studies performed in  
114 murine tumor models have demonstrated that ablation of Tregs triggers a rapid,  
115 spontaneous immune response against the tumor tissue and improves the  
116 effectiveness of anti-cancer immunotherapy [61-63].

## 117 **3. Sources of Tregs for cell therapy**

118 The importance of Tregs in inducing both *in vivo* and *ex vivo* tolerance underscores  
119 their immense potential as a therapeutic tool. Of these, the use of cellular Treg based  
120 therapies has shown promising outcomes in both pre-clinical studies as well as in the  
121 clinic.

### 122 **3.1 *In vivo* induction of antigen specific Tregs**

123 CD4<sup>+</sup> T<sub>conv</sub> cells can develop into Tregs depending on a mixture of contact dependent  
124 and cytokine signals present during antigen presentation by professional APCs. For  
125 example, repetitive stimulation of naive T cells with antigen presenting immature DCs  
126 leads to the induction of IL-10 producing Tregs [64]. Animal models of autoimmune  
127 and allergic diseases have provided evidence for the induction of IL-10 producing  
128 Tregs following peptide administration [65-67]. However, in the non-obese diabetic  
129 (NOD) mouse model and in multiple sclerosis patients, administration of self or altered  
130 peptides resulted in severe inflammatory or anaphylactic side effects [68, 69].

131 For induction of Tregs, use of monoclonal antibodies (mAbs) has shown significant  
132 outcomes. Studies in the NOD mouse model reported that anti-CD3 treatment can  
133 induce immunoregulatory mechanism by selectively depleting pathogenic cells and  
134 inducing TGF- $\beta$  secreting Tregs [70, 71]. In patients with early onset of type I diabetes,  
135 anti-CD3 monoclonal antibody treatment resulted in maintenance of residual beta cell  
136 function and required administration of lower insulin doses [72, 73]. A phase 2 clinical  
137 trial of teplizumab (an Fc receptor-nonbinding anti-CD3 monoclonal antibody)  
138 administered to relatives of diabetes I patients showed delayed progression of the  
139 disease [74]. This therapy has also been tested in other animal models of  
140 autoimmunity, multiple sclerosis [75, 76], colitis [77], rheumatoid arthritis [78] and  
141 transplantation [79]. Another candidate for mAb based approach to induce Treg is anti-  
142 CD45RO/RB which was shown to induce anergic and suppressive human antigen  
143 specific CD4<sup>+</sup> and CD8<sup>+</sup> T cells upon stimulation *in vitro* [80]. A recent preclinical study  
144 has demonstrated the potential of anti-CD45RC mAb administration in the prevention  
145 of allograft rejection and graft versus host disease (GvHD) inhibition [81].

146 Other approaches to induce and expand Tregs *in vivo* involve the use of the  
147 immunosuppressive drug rapamycin [82], administration of low dose IL-2 [83, 84], IL-  
148 2/IL-2 antibody complex [85-87], use of Tumor necrosis factor receptor 2 (TNFR2)  
149 blockers [88, 89]. All these strategies have been used in several clinical trials either  
150 individually or in combination with polyclonal Tregs.

### 151 **3.2 *Ex vivo* expanded polyclonal Tregs**

152 The clinical application of polyclonal Tregs is considered a next generation cellular  
153 therapy for several autoimmune diseases and inflammatory immune disorders. Tregs

154 isolated from peripheral blood are stimulated and expanded *in vitro* using anti-  
155 CD3/CD28 antibody coated beads and high dose IL-2 [90, 91]. Expanded Tregs retain  
156 expression of cell specific genes and are reportedly more efficient in suppressive  
157 function [92]. Another approach for the preferential expansion of Tregs over other T  
158 cell subsets involves the use of anti CD28 superagonists, with reportedly high Treg  
159 stability [93].

### 160 **3.2.1 Thymic derived, natural Tregs**

161 The first preclinical proof of concept for use of polyclonal Tregs was demonstrated in  
162 1995 by Sakaguchi and co-workers, who demonstrated that CD4<sup>+</sup>CD25<sup>+</sup> T cells could  
163 be used to transfer tolerance in athymic nude mice by suppressing self-reactive  
164 lymphocytes [94]. Since then, approaches that involve boosting Treg to T<sub>conv</sub> ratios  
165 have been tested in several disease settings. Tregs with a polyclonal specificity have  
166 demonstrated potential in various preclinical models of GvHD [95-97], solid organ  
167 transplantation [98, 99] and autoimmune diseases [96, 100, 101]. Several clinical trials  
168 examining the safety and feasibility of polyclonal Tregs for type I diabetes [102, 103],  
169 transplantation [104] and GvHD [105-107] have been carried out, demonstrating their  
170 efficacy in immunotherapy (Table 1). Some other clinical trials for polyclonal Treg  
171 therapy in autoimmune hepatitis (NCT02704338), Crohn's disease (NCT03185000),  
172 Pemphigus (NCT03239470) and Alzheimer's disease (NCT03865017) are also under  
173 investigation. Beside autoimmune diseases, the use of polyclonal Tregs in other  
174 disease models have also shown significant therapeutic potential. In non-immune  
175 diseases like cardiovascular disease, obesity, type 2 diabetes and degenerative  
176 diseases, administration of polyclonal Tregs are reported to reduce the inflammation  
177 and morbidity rate by contributing to tissue homeostasis and repair [108, 109]. In  
178 genetic disorders, characterized by mutations or defect in production of an essential  
179 protein, such as for clotting factor VIII or IX in hemophilia, lack of tolerance to protein  
180 replacement therapy is often observed. In this case, adoptive transfer of polyclonal  
181 Tregs effectively suppressed immune responses to therapeutic proteins in preclinical  
182 animal studies [110, 111]. Polyclonal Treg cell therapy is therefore generally  
183 considered safe and efficacious, although obtaining sufficient cell numbers can be  
184 challenging in many disease scenarios [112, 113].

185 While results from preclinical and Phase I/II clinical studies demonstrating the safety  
186 and feasibility of Treg infusion therapy are encouraging, outcomes from Phase III

187 studies will truly indicate whether polyclonal Treg therapy will become a common  
188 standard of care in the treatment of different autoimmune diseases, transplant  
189 rejection and GvHD.

### 190 **3.2.2 FoxP3 transduced T cells**

191 There are a few approaches for circumventing the requirement of large polyclonal Treg  
192 cell numbers for therapy. Tregs constitutively express the transcription factor FoxP3,  
193 which is critical for their immunosuppressive function. Several groups have shown that  
194 ectopic expression of FoxP3 can confer a suppressive phenotype to naive or memory  
195 CD4<sup>+</sup> T cells [4, 114]. In a mouse model with recent onset of type I diabetes, a single  
196 injection of 10<sup>5</sup> FoxP3 transduced islet specific T cells was reported to stabilize and  
197 reverse the disease condition [115]. Lentiviral delivery of FoxP3 gene into IPEX  
198 patient-derived CD4<sup>+</sup> T cells mirrored Treg population from healthy donors, with  
199 characteristic features like decreased proliferation, hyporesponsiveness, reduced  
200 cytokine release and suppressive activity [116]. These induced Tregs were  
201 demonstrated to be stable in inflammatory conditions not only *in vitro* but also *in vivo*  
202 in a xenograft mouse model of GvHD [116]. Forced expression of FoxP3 in CD4<sup>+</sup> T  
203 cells isolated from FVIII immunized mice generated antigen specific suppressor Treg  
204 like cells, that conferred long lasting prevention of inhibitory immune response against  
205 FVIII replacement therapy [117]. Several other studies have shown the efficiency of  
206 FoxP3 transduced Tregs in combating autoimmune diseases like allergy [118], renal  
207 injury [119] and collagen induced arthritis [120]. Recently, Honaker and co-authors  
208 demonstrated the use of the CRISPR/Cas9 system for stable and high-level  
209 expression of FoxP3 in T<sub>conv</sub> cells. These edited Treg like cells were able to suppress  
210 the immune response in a xeno-GvHD mouse model [121]. Further, CRISPR based  
211 gene correction for regulated expression of FoxP3 demonstrated that gene editing in  
212 IPEX can preserve HSPC differentiation potential and edited regulatory and effector T  
213 cells restored their regulatory phenotype and function [122]. These studies  
214 demonstrate applicability of gene correction in the treatment of autoimmune diseases.

215 Another approach which has been used to enforce Treg differentiation involves use of  
216 the cell permeable form of FoxP3, linked to the protein transduction domain (PTD)  
217 from the HIV transactivator of transcription, which allows FoxP3 to be delivered to the  
218 cytoplasm and nucleus. This protein form has been shown to induce a Treg phenotype  
219 in both human and mouse T cells [123, 124]. Repeated infusion resulted in the



220 amelioration of the scurfy phenotype, inflammatory bowel disease or rheumatoid  
221 arthritis in preclinical animal models [125, 126]. However, a major limitation of this  
222 approach involves the high cost for human patients and also a requirement for further  
223 exploration in terms of immunosuppressive specificity and stability.

### 224 **3.3 TCR enrichment**

225 The major risk with polyclonal Treg therapy is off-target suppression of immune  
226 responses, which might lead to an increased susceptibility to opportunistic infections  
227 or suppression of anti-tumor activity [127]. Developing antigen specific Treg therapy  
228 therefore provides a more effective and safer approach. Several preclinical studies  
229 using *ex vivo* or *in vivo* expanded antigen (Ag) specific Tregs have shown improved  
230 potency and lower risk of pan-immunosuppression [128-133]. *In vitro* priming of Tregs  
231 with alloantigen can generate tailor made Tregs with appropriate antigen specificity.  
232 Jiang *et al* reported induction of human Tregs specific for human leukocyte antigen A2  
233 (HLA A2) peptide (138-170 aa) through peptide pulsing of immature DCs. These Tregs  
234 efficiently suppressed T<sub>conv</sub> cells in a cell contact dependent manner [134]. Studies  
235 performed in a type I diabetes mouse model demonstrated that pancreatic lymph node  
236 Tregs pulsed with islet antigen were significantly better in prevention and treatment of  
237 disease as compared to polyclonal Tregs [131-133]. Similar results were obtained in  
238 a skin allograft and GvHD mouse model, suggesting the improved efficacy of antigen  
239 specific Tregs [128-130]. Further, in a humanized mouse model for transplantation,  
240 antigen specific Tregs demonstrated better efficacy when used in much lower numbers  
241 as compared to polyclonal Tregs [135, 136]. In a recent study, Tregs isolated from  
242 FVIII sensitized mice, expanded *in vitro* with FVIII, antigen presenting cells and IL2  
243 were found to suppress anti-FVIII antibody response and induce long term tolerance  
244 to FVIII [137]. Overall, these studies demonstrate the potential of antigen specific  
245 Tregs in transplant rejection, autoimmunity and recombinant protein therapies.

### 246 **3.4 Antigen specific engineered Tregs**

247 Regardless of the improved outcome from TCR enriched antigen specific Tregs, the  
248 main limitation of this approach are complex cell culture requirements, and a low  
249 starting population of antigen specific Tregs, especially in genetic disorders with large  
250 mutations that result in a lack of protein expression like hemophilia, Pompe and  
251 Fabry's disease [138-141]. To overcome these limitations, engineered Tregs

252 expressing antigen specific transgenic TCRs or synthetic chimeric antigen receptors  
253 are an alternative approach to induce targeted immunosuppression.

#### 254 **3.4.1 TCR transgenic Tregs**

255 The first proof of concept for the use of T cells over-expressing the alpha ( $\alpha$ ) and beta  
256 ( $\beta$ ) chains of antigen specific TCRs was obtained in the field of cancer immunotherapy  
257 [142]. This approach was later applied to redirect Treg specificity towards target  
258 antigens involved in autoimmune diseases. Several preclinical studies in mouse  
259 models have shown that TCR engineered Tregs are more efficient in suppression of  
260 effector responses against specific antigens in colitis, multiple sclerosis, arthritis and  
261 autoimmune diseases [143-146]. Further, *in vitro* expanded Tregs with direct  
262 alloantigen specificity conferred by transgenic TCR were more efficient in tolerance  
263 induction to MHC mismatched heart grafts [147].

264 The success achieved in mouse Tregs encouraged the development of human TCR  
265 transgenic Tregs. Kim and co-workers showed that TCR transduced Tregs recognizing  
266 a HLA class II restricted peptide to the C2 domain of FVIII were able to suppress both  
267 T and B cell responses against FVIII in HLA transgenic hemophilia A mice [148]. Hull  
268 and colleagues demonstrated the efficacy of lentiviral mediated islet antigen specific  
269 TCR transfer in human Tregs in the prevention of diabetes [149]. In a recent study,  
270 single cell TCR analyses of islet Tregs revealed their specificity for insulin and other  
271 islet derived antigen and these antigen specific Tregs were reported to be efficient in  
272 protecting NOD mice from diabetes [150].

273 There are some limitations of this approach such as the requirement for MHC  
274 restriction and risk of mispairing with endogenous TCR, although this can be  
275 addressed by introducing disulphide links or knocking out the endogenous  $\alpha\beta$  TCR. A  
276 major concern is that the majority of these transgenic Tregs were generated using  
277 TCRs isolated from  $T_{conv}$  cells and it is highly likely that the intrinsic affinity and  
278 specificity of TCRs isolated from Tregs are distinct from  $T_{conv}$ , which can affect the  
279 stability of engineered Tregs, avidity and migration to specific niches.

#### 280 **3.4.2 Chimeric antigen receptor (CAR) Tregs**

281 Engineering antigen specific T cells through the incorporation of chimeric antigen  
282 receptors (CARs) has found unprecedented success in the treatment of hematologic  
283 malignancies [151, 152]. The synthetic CAR molecule, comprised of an extracellular

284 antigen binding domain from a monoclonal antibody and intracellular T cell signaling  
285 domains [153] can identify the target antigen in an MHC independent manner without  
286 the requirement for antigen presentation, thus overcoming the limitations posed on  
287 TCR transgenic Tregs.

288 Building on the success of 2<sup>nd</sup> generation CARs in cancer treatment, to date, all CAR  
289 Treg studies have used an identical design that includes a single co-stimulatory  
290 domain linked to the primary CD3 $\zeta$  signaling domain. Almost a decade ago, initial  
291 preclinical studies with second generation CAR Tregs were performed in mouse  
292 models of colitis and xeno-transplantation [154, 155] and the first human CAR Tregs  
293 were generated [156]. Since then several studies on CAR Tregs have showed  
294 improved efficacy, enhanced persistence and stability in different disease models like  
295 colitis [143, 155, 157], GvHD [158-161] and skin rejection [162]. The possible  
296 mechanisms by which CAR Tregs may induce immunosuppression are represented  
297 in **Figure 2**.

298 In recent years, CAR Treg technology has been applied to induce immune  
299 suppression against soluble antigens. In a hemophilia A model, human Tregs  
300 expressing FVIII specific CAR Tregs were able to suppress the proliferation of FVIII  
301 specific T<sub>conv</sub> cells [148, 163]. Tregs possess a unique feature of bystander  
302 suppression which enables rational design to target Treg cells to the inflamed tissue,  
303 without necessarily targeting cell surface antigens. Taking advantage of this property,  
304 a CAR molecule was developed targeting citrullinated vimentin (CV), which is present  
305 abundantly and exclusively in extracellular matrix of inflamed joints in rheumatoid  
306 arthritis (RA) patients [164]. These cells were able to proliferate in the presence of  
307 synovial fluid from RA patients, suggesting that presence of CV in inflamed joints is  
308 sufficient to activate these CAR Tregs. This approach can prove beneficial in certain  
309 inflammatory settings as direct targeting of antigen expressing cells may be  
310 detrimental due to the reported cytolytic activity of CAR Tregs in certain cases [165].  
311 In a recent study, CAR Tregs designed against insulin were found to be functionally  
312 stable and suppressive in *in vitro* experiments and persisted *in vivo*, but were unable  
313 to prevent spontaneous diabetes in NOD/Ltj female mice model [166].

314 B cell targeting antibody receptor (BAR) Tregs, which comprises an extracellular  
315 antigen domain (rather than the scFv of a CAR), complexed to primary and co-

316 stimulatory signaling molecules, is another strategy which has recently been used to  
317 demonstrate suppression of FVIII specific B cells both *in vitro* and in a hemophilia A  
318 mouse model [167, 168]. This approach provides promising results in these initial  
319 studies and require further studies using different disease models.

#### 320 **4. Considerations for CAR Treg design**

321 CARs have opened up avenues to engineer Tregs against a wide variety of antigens.  
322 However, there are several aspects of CAR design which can be improved upon with  
323 context to Treg engineering. One of the major issues in the Treg based cellular therapy  
324 is the stability and plasticity of their phenotype. Tregs demonstrate plastic  
325 differentiation depending on the TCR signal strength which determines the binding of  
326 FoxP3 to a set of regulatory factors [169, 170], and the microenvironment which can  
327 affect the post-translational modification of FoxP3 [171]. In an inflammatory  
328 environment or due to the strong signals, Tregs can exhibit features of Th cells, such  
329 as the secretion of pro-inflammatory cytokines and the expression of Th specific  
330 transcription factors, but also still maintain the expression of Foxp3 [172, 173]. Thus,  
331 tailoring CAR Treg design according on the disease model is critical. Another  
332 important factor in adoptive cellular therapy is the potential for a transient suppressive  
333 effect due to short lived persistence. Natural Tregs exhibit the phenomenon of  
334 Infectious tolerance i.e. conversion of T<sub>conv</sub> cells into Tregs by a small number of  
335 antigen specific Tregs, thus generating long-lived antigen specific tolerance [174, 175].  
336 The exact molecular mechanism of this phenomenon is not known yet but studies have  
337 shown that secretion of cytokines like TGF- $\beta$  [176, 177], catabolism of tryptophan [176,  
338 178] and interaction with DCs through co-inhibitory molecules like CTLA4 and PD1  
339 [179] play an important role. With CAR Tregs, it is not known if these cells can induce  
340 infectious tolerance, more importantly in case of soluble antigens where contact  
341 dependent suppression might not occur. In these circumstances, it might be important  
342 to consider multiple infusions in order to extend tolerance. These different aspects of  
343 Treg behaviour should be taken into consideration while designing antigen specific  
344 Tregs for therapeutic purposes. In this section, we describe some of the modular  
345 design approaches which can be utilized to achieve the full potential of these  
346 therapies.

#### 347 **4.1 Costimulatory molecules**

348 Extensive research has been carried out on the function of different co-stimulatory  
349 molecules to optimize the efficacy of T<sub>conv</sub> cell-based CAR therapies for oncology.  
350 Currently, the most commonly used costimulatory molecules in CAR T<sub>conv</sub> therapy are  
351 CD28 and 4-1BB [180] (**Figure 3A**). Although both molecules have proved to be  
352 remarkably effective in enhancing CAR therapy, they have exhibited very dissimilar  
353 kinetics, persistence and toxicity profile in patients [181-183]. Other groups have  
354 studied the functional effect of CARs expressing other co-stimulatory domains like  
355 ICOS or OX-40. The use of ICOS based CARs resulted in a greater propensity towards  
356 TH1/TH17 polarization and increased secretion of Th17 associated cytokines, with  
357 enhanced persistence in a xenograft tumor model [184, 185]. Addition of the OX40  
358 endodomain led to reduced secretion of IL-10 by T<sub>conv</sub> cells without altering the  
359 expression of other proinflammatory cytokines [186]. In a different approach, inhibitory  
360 CARs expressing PD1 or CTLA4 when used together with CD28 or 4-1BB CARs,  
361 limited toxicity by restricting off-target T cell stimulation [187].

362 Like T<sub>conv</sub> cells, Tregs express a number of co-signaling molecules, which can both  
363 positively and negatively control Treg differentiation and function. But unlike T<sub>conv</sub>  
364 CARs, fewer studies have been undertaken to investigate the impact of different co-  
365 signaling molecules on CAR Tregs. CD28 costimulation is essential for optimal Treg  
366 activation and function [188, 189] and hence used in the majority of CAR Tregs. Tregs  
367 expressing CD28 CAR were able to induce immune tolerance but did not persist for  
368 more than 3 weeks in the NOD/SCID gamma (NSG) mouse model [158]. 4-1BB TNF  
369 receptor expressing 2<sup>nd</sup> generation CAR T<sub>conv</sub> cells have shown improved persistence  
370 and reduced exhaustion in tumors [190]. In a mouse model for preventing transplant  
371 rejection, a comparison of CAR Tregs expressing either CD28 or 4-1BB costimulatory  
372 signaling domains indicated that incorporation of the CD28 costimulatory molecule  
373 effectively inhibited graft rejection, while 4-1BB did not [191]. The role of 4-1BB in Treg  
374 activation and function is not completely understood. A few reports have shown  
375 involvement of 4-1BB in the improvement of Treg expansion and suppression [192-  
376 194] while others have reported inhibition of suppressive function [195-197], thus  
377 meriting further study. However, understanding the importance of other co-signaling  
378 molecules in maintaining CAR Treg suppressive functions will be critical for improving  
379 their use in immunotherapy.

380 For T<sub>conv</sub> CARs, a small subset of studies has been performed using 3<sup>rd</sup> generation  
381 CARs, in which a combination of co-signaling domains are used to further tailor T cell  
382 functionality. For example, combining CD28 and 4-1BB co-stimulatory domains  
383 resulted in increased expression of type I interferon, greater expansion and improved  
384 B-cell acute lymphoblastic leukemia regression in xenografts as compared to 2<sup>nd</sup>  
385 generation CARs [198]. Similarly, in a phase I dose escalation study, Ramos and co-  
386 authors demonstrated the effectiveness of 3<sup>rd</sup> generation CARs in the eradication of  
387 minimal residual disease and more durable remissions [199]. In addition, incorporation  
388 of the OX-40 domain resulted in reduced secretion of IFN-gamma and IL-2 with  
389 reduced antitumor activity *in vivo* [200]. This strategy has not yet been tested in CAR  
390 Tregs.

391 From a clinical perspective, it is critical to develop a CAR that maximizes the  
392 suppressive property of Tregs while simultaneously inducing poor cytotoxicity or  
393 proinflammatory cytokine responses if accidentally incorporated into a T<sub>conv</sub> cell.  
394 Therefore, there is a need to identify appropriate co-signaling domains that can  
395 redirect CAR Tregs, while maintaining phenotype stability, cytokine production,  
396 survival and persistence.

#### 397 **4.2 Affinity and avidity tuning**

398 In comparison to the TCR, the antibody based CAR scFv has a much higher affinity  
399 and avidity to the cognate antigen [201]. The impact of receptor affinity on determining  
400 Treg signaling and suppressive function has been postulated, but not conclusively  
401 reported. High levels of repeated signaling can lead to destabilization of the Treg  
402 phenotype and hence a resultant loss of suppressive activity [52, 202]. In contrast,  
403 signaling mediated by low amounts of a strong TCR agonist has been demonstrated  
404 to increase the persistence of Tregs *in vivo* [203]. Depending on the disease model,  
405 affinity of CAR molecules towards the target antigen can result in different outcomes.

406 In tumor therapy, the affinity of CAR molecule to the target antigen has been shown  
407 to play an important role in the efficacy and persistence of these cells. Lowering the  
408 scFv affinity towards target antigen has been shown to limit on-target, off-tumor  
409 toxicities [204]. In a recent study, lower affinity CD19 CAR T cells showed increased  
410 proliferation and cytotoxicity *in vitro* and enhanced anti-tumor activity and longer  
411 persistence with decreased toxicities *in vivo* [205]. It is therefore expected that the use

412 of moderate or low affinity CARs could have an impact on CAR Treg suppressive  
413 function *in vivo*. Recently, Sprouse and co-workers conducted an extensive study to  
414 demonstrate the role of high or low affinity TCR Tregs on the development of diabetes  
415 in NOD TCR knockout mice. The results from this study reported that both low and  
416 high affinity TCR Tregs use distinct non-redundant suppressive mechanisms for  
417 combined effective control of tissue specific autoimmune response [206].

418 Besides affinity, overall receptor avidity may affect therapeutic outcome. Studies  
419 performed with T<sub>conv</sub> cells suggest that antigen specificity is not the only factor that  
420 influences functional efficacy [207, 208]. In adoptive T cell based therapies for the  
421 treatment of cancer or viral diseases, T cells expressing low avidity TCR showed a  
422 reduced ability to respond to limited antigen concentrations together with an incapacity  
423 to eliminate viral infections and tumors [207, 209, 210]. Further a skin allograft  
424 rejection model demonstrated that TCR avidity is important for the optimal function of  
425 Tregs [211]. Promoter usage and lentiviral transduction efficiency of T cells results in  
426 heterogenous expression of the CAR molecule, making it hard to ensure consistent  
427 behaviour among individual CAR T cells as avidities may vary. The integration of the  
428 CAR construct into the endogenous TCR locus using CRISPR/Cas9 system limited  
429 CAR expression in T<sub>conv</sub> cells and has shown reduced tonic signaling and exhaustion.  
430 The CRISPR edited CAR T cells demonstrated enhanced T cell potency as compared  
431 to conventionally generated CAR T cells in a mouse model [212, 213]. Therefore,  
432 finetuning CAR affinity and avidity is an attractive strategy that can be applied to Tregs  
433 in order to modulate the outcome of CAR therapy.

### 434 **4.3 Multi-antigen targeting**

435 In cancer, tumor relapse is the one of the major issues of CAR T cell therapy. To  
436 overcome this problem, CAR T cells with specificity towards multiple tumor antigens  
437 are being tested in preclinical models [214]. Approaches used to generate multi-  
438 antigen CARs either involve co-administering CAR T cells with different antigen  
439 specificities (pooled CARs), incorporating a single CAR molecule expressing two  
440 distinct antigen binding domains in tandem (tandem CARs), or using a bi-directional  
441 vector to co-transduce 2 CAR molecules with different specificities into a single cell  
442 (**Figure 3B**). Pooled CARs, tandem CARs and dual antigen specific CARs has been  
443 investigated in glioblastoma using human epidermal growth factor receptor-2 (HER-  
444 2)/IL-13R $\alpha$ 2, B cell- Acute lymphoblastic leukaemia (B-ALL) using CD19/CD123

445 specific CAR T cells [215, 216] and in other models [217-219]. The CARs were able  
446 to generate a distinct response to each antigen, prevent antigen escape and improve  
447 antitumor efficacy [219].

448 To date, multi-antigen specific CARs have not been used for Tregs. However, a study  
449 on islet Tregs with multiple specificity for insulin as well as other islet derived antigens  
450 protected against diabetes in NOD mice [150]. This suggests that a similar approach  
451 can be used to generate CAR Tregs with multiple specificities, to improve targeting.

#### 452 **4.4 Logic-gated CARs**

453 With the reported improvement in efficacy of dual antigen specific CAR T cells in tumor  
454 models, several groups have now applied Boolean logics to further modulate the  
455 outcome of these therapies (**Figure 3C**). Lanitis and co-authors proposed an AND  
456 gate strategy to physically isolate the CD3 $\zeta$  signal from the co-stimulatory CD28 signal,  
457 assembled into separate CAR moieties individually targeting mesothelin and a folate  
458 receptor. These CAR T cells only transmit a signal upon encountering both antigens,  
459 which results in highly selective antitumor efficacy [220]. AND gated CARs also exhibit  
460 the natural biological properties of T cells, such as optimized proliferation, cytokine  
461 secretion, cytotoxicity, tumor-specific homing and off-tumor toxicity reduction [220].  
462 Recently, the AND logic gate strategy was combined with the Notch receptor system  
463 where the binding of antigen to the first CAR triggers the SynNotch receptor to release  
464 a transcriptional regulator, which regulates the expression of a second CAR molecule  
465 [221]. Using this approach, it is possible to accomplish highly controlled signaling in  
466 Tregs, which can overcome issues related to overstimulation and hence loss of  
467 function.

468 Another interesting approach which has recently been utilized to overcome  
469 immunosuppression in the tumor microenvironment of a pancreatic cancer model is  
470 the generation of trivalent CAR T cells that respond only to tumor specific expression  
471 patterns. Engineered T cells redirected to recognize the tumor specific prostate stem  
472 cell antigen (PSCA) and cytokines TGF- $\beta$  and IL-4 transmitted individual signals  
473 including antigen recognition, co-stimulation and cytokine secretion [222]. These three  
474 signals led to activation, amplification and persistence of T cells, which resulted in safe  
475 and selective lysis at tumor sites by CAR T cells. Generation of CAR Treg with a similar  
476 strategy can improve the potency and long-term effectiveness of the therapy. For



477 example, CAR Tregs recognising a specific antigen and immune enhancing cytokines  
478 such as IL6 and IFN- $\gamma$  could suppress inflammation driven by antigen specific T<sub>conv</sub>  
479 cells.

#### 480 **4.5 Co-expression and armored CARs**

481 The impact of accessory gene co-expression with CAR molecules in T cells is being  
482 analyzed for tumor therapy. A tumor specific CD30 CAR in conjugation with chemokine  
483 receptor CCR4 resulted into enhanced tumor targeting by modulating the trafficking  
484 and homing to the tumor microenvironment [223]. Using a similar approach, in a B cell  
485 leukemia mouse model, CD28 $\zeta$  2<sup>nd</sup> generation CAR expressed with 4-1BB in trans  
486 induced more potent antitumor responses than 3<sup>rd</sup> generation CAR and showed  
487 reduced exhaustion and increased persistence of CAR T<sub>conv</sub> cells *in vivo* [198].  
488 Besides these studies, several other groups have generated CAR T cells in  
489 association with molecules like CD80, CD40L or IL-15/inducible suicide gene (iCasp9)  
490 which has enhanced their functionality through multiple mechanisms [224-226]. Other  
491 modifications, such as armored CARs carrying a cytokine payload, are currently being  
492 tested [227-230]. In a study performed by Markley and Sadelain, use of CD19 CAR T  
493 cells constitutively expressing IL-2, IL-7, IL-15 or IL-21 showed improved anti-  
494 lymphoma activity *in vivo* than CARs without cytokines [231].

495 Translation of this approach for Tregs could involve constitutive co-expression of  
496 inhibitory molecules like CTLA4 or PD1 that can help to improve the suppressive  
497 activity of Tregs in a contact dependent manner. CAR Tregs expressing  
498 immunosuppressive cytokines such as, IL-10, IL-35 or TGF- $\beta$  either constitutively or  
499 induced upon activation, have the potential to improve contact independent  
500 suppression. Importantly, these approaches will likely require optimization to tailor the  
501 function of Treg therapies to different diseases.

### 502 **5. Concluding remarks**

503 In the past decade, multiple studies have addressed the efficacy and potential of Treg  
504 based therapies. There are several formats of Tregs, from polyclonal to antigen  
505 specific, which are being used in clinical trials. CAR Tregs are a very promising  
506 approach but designs based on CAR T<sub>conv</sub> cells for cancer may not be well suited for  
507 preserving the immune suppressive function of Tregs. There are key differences in the  
508 biology of Tregs and T<sub>conv</sub> with respect to TCR stimulation, co-receptor ligation or

509 cytokine production. Overall, further studies on the modular design of CARs and its  
510 impact on Tregs in different disease models are required to establish a new generation  
511 of cellular therapies.

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## 514 **Conflict of Interest Statement**

515 The authors declare that the research was conducted in the absence of any conflict of  
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521

## 522 **Figure Legends**

523 **Figure 1: Mechanism of Treg suppression.** Tregs are able to suppress immune  
524 responses by direct and indirect mechanisms. Indirect mechanisms include the  
525 production of anti-inflammatory cytokines like IL-10, IL-35 and TGF- $\beta$ , which can  
526 suppress T<sub>conv</sub> and NK cells. Release of perforin and granzyme can damage the target  
527 cell membrane leading to apoptosis. Expression of CD39 and CD73 on Tregs mediate  
528 conversion of ATP to adenosine and AMP causing reduced proliferation of T<sub>conv</sub> cells.  
529 Tregs have been observed to mediate a direct effect on T<sub>conv</sub> cells through receptor-  
530 ligand interactions like PD1-PDL1, ICOS-ICOSL, TRAIL-DR5. By depriving IL2 from  
531 the microenvironment, these cells reduce the proliferation of T<sub>conv</sub> and NK cells.  
532 Interaction of Tregs with antigen presenting cells (APC) via CTLA4, PD1 and other co-  
533 inhibitory molecules leads to direct APC suppression and indirect suppression of T<sub>conv</sub>  
534 cells.

535 **Figure 2: Mechanism of CAR Treg mediated suppression.** CAR Tregs can identify  
536 either cell-surface or soluble antigen. Interaction of CAR Tregs with cells expressing  
537 the target antigen on the cell surface activates the CAR Treg, which can secrete anti-  
538 inflammatory cytokines, perforin and/or granzyme, or upregulate co-inhibitory  
539 receptors like CTLA-4. CAR Tregs also upregulate CD25 which can indirectly  
540 suppress T<sub>conv</sub> cells by consumption of IL2. In the case of soluble antigen, CAR Tregs  
541 can identify antigen bound non-specifically to the surface of APCs or to the antigen  
542 specific B cells receptor (BCR) on B cells, thus leading to initiation of both contact  
543 dependent and independent suppression, although exact mechanisms remain to be  
544 defined.

545 **Figure 3: Next generation modifications of CAR constructs.** A) Structure of 2<sup>nd</sup>  
546 and 3<sup>rd</sup> generation CAR molecules. B) Different formats of multi-antigen specific  
547 CARs. C) Representation of different forms of AND logic gated CAR cells.

548

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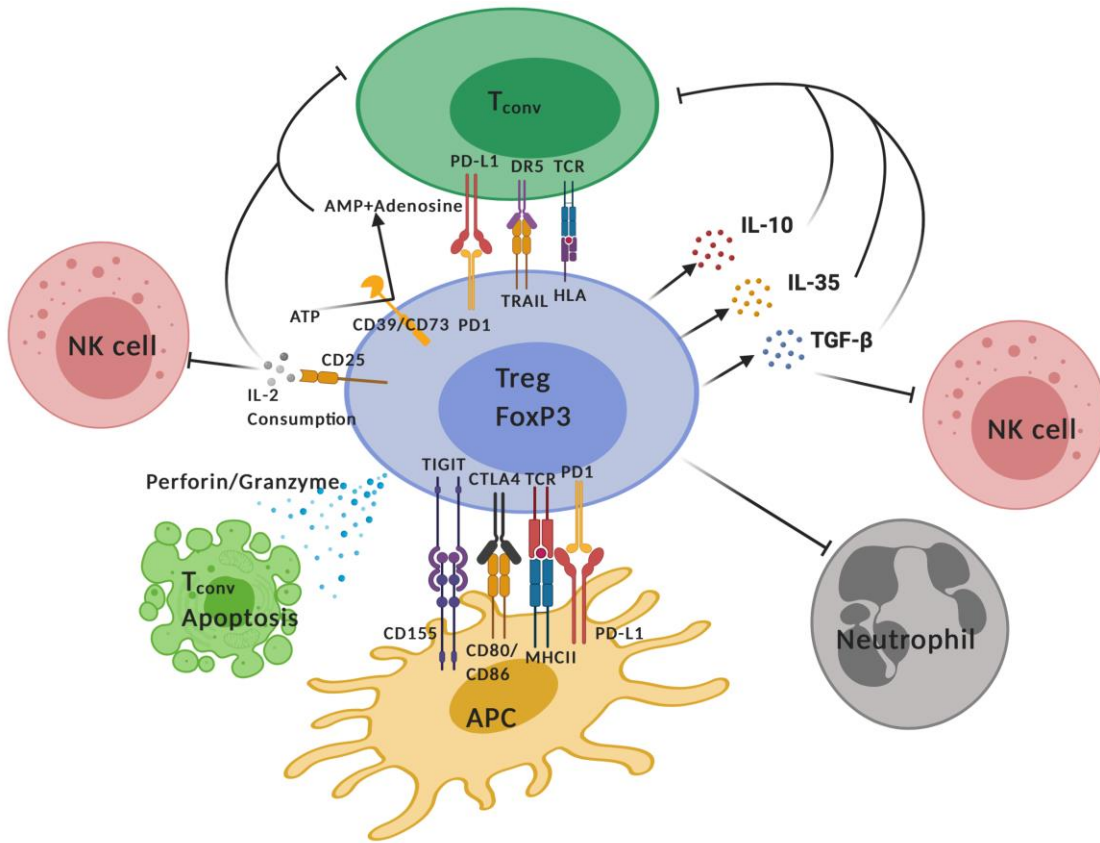
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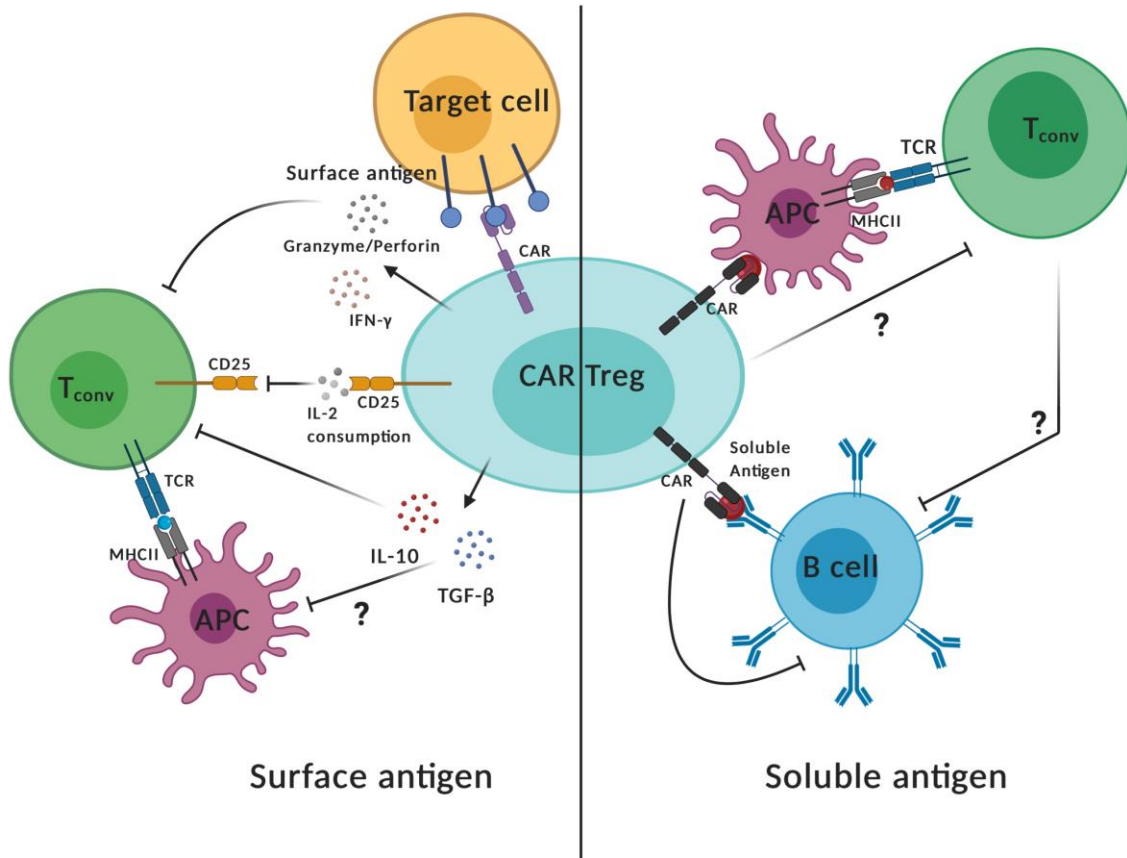
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1072 **Figure 1**



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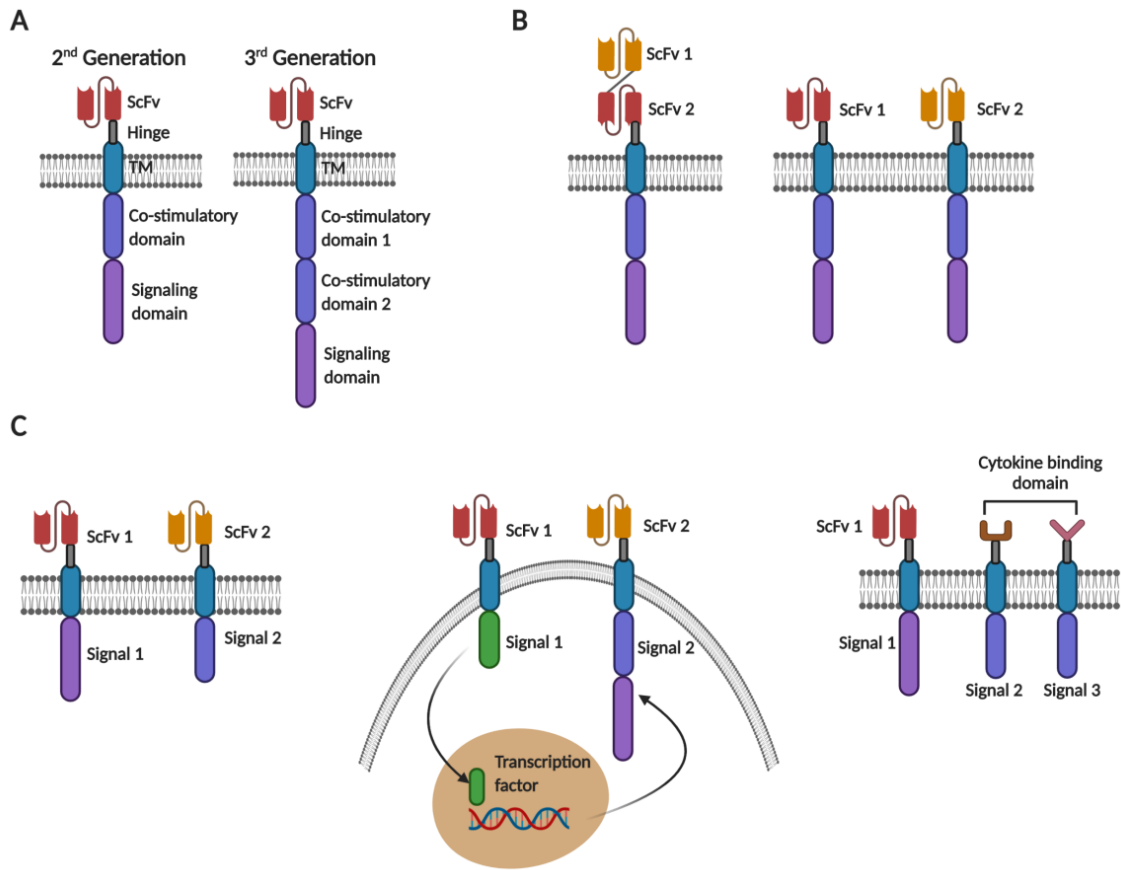
1074 **Figure 2**



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1076 **Figure 3**



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1079 **Table 1: Completed and on-going clinical trials with polyclonal Treg infusions in**  
 1080 **different diseases**

Study ID	Phase	Enrollment	Age (in years)	Product	Dose	Status
<b>Type I diabetes</b>						
NCT01210664	I	14	18-45	Autologous polyclonally expanded Tregs	0.05, 0.4, 3.2 and 26 x 10e8	Completed
ISRCTN06128462	I	12	5-28	Autologous polyclonally expanded Tregs	10 and 30 x 10e6/Kg	Completed
NCT02691247	II	113	8-17	Autologous polyclonally expanded Tregs	2.5 and 20 x 10e6/Kg	Active, not recruiting
NCT02772679	I	16	18-45	Autologous polyclonally expanded Tregs	3 and 20 x 10e6/Kg	Recruiting
NCT03011201	I/II	40	>18	UCB Polyclonally expanded Treg	2 x 10e6/Kg	Recruiting
NCT02932826	I/II	40	6-16	UCB Polyclonally expanded Treg	2 x 10e6/Kg	Recruiting
NCT03444064	I	18	18-68	Autologous polyclonally expanded Tregs	4-16 x 10e8	Recruiting
<b>GvHD</b>						
NCT02385019	I/II	22	>18	Donor Tregs	0.5, 1 and 2-3 x 10e6/kg	Unknown
NCT03683498	I	16	Child, adult and older	Donor Tregs	0.5, 1 and 2 x 10e6/kg	Recruiting
NCT01795573	I	38	18-70	Ex-vivo Expanded Donor Regulatory T Cells	NA	Active, not recruiting
NCT02749084	I/II	20	>18	Multiple infusion of Donor Tregs	0.5, 1 and 2 x 10e6/kg	Recruiting
NCT01911039	I	20	>18	Donor T Regulatory Cells	0.1, 0.5 and 1.5 x 10e6/kg	Unknown
<b>Kidney Transplant</b>						
NCT02145325	I	10	18-65	Autologous polyclonally expanded Tregs	0.5, 1, 5 x 10e9	Active, not recruiting
NCT02129881	I/II	12	>18	Autologous polyclonally expanded Tregs	1, 3 and 6 x 10e6/Kg	Completed
NCT02371434	I/II	9	18-65	Autologous polyclonally expanded Tregs	0.5, 1, 5 x 10e6/Kg	Unknown
NCT02244801	I/II	16	18-70	Donor alloantigen reactive Tregs	3 and 9 x 10e8	Completed
NCT02091232	I/II	8	>8	Belatacept conditioned Tregs	4 and 9 x 10e8	Active, not recruiting
NCT02088931	I	3	18-50	Autologous polyclonally expanded Tregs	3.2 x 10e8	Unknown
NCT02711826	I	40	>18	Donor alloantigen reactive Tregs	1 x 10e6/Kg	Recruiting
ISRCTN11038572	IIb	136	>18	Autologous polyclonally expanded Tregs	5-10 x 10e6/Kg	Active, Not recruiting
NCT01446484	I	30	1-18	Autologous polyclonally expanded Tregs	2 x 10e8	Unknown

NCT03284242	NA	12	18-65	Autologous polyclonally expanded Tregs	NA	Not yet recruiting
<b>Liver Transplant</b>						
NCT02166177	I	9	18-70	Autologous polyclonally expanded Tregs	0.5-1 and 3-4.5 x 10e6/Kg	Completed
NCT02188719	I	24	21-70	Donor alloantigen reactive Tregs	0.5, 2 and 8 x 10e8	Recruiting
NCT02474199	I	18	18-70	Donor alloantigen reactive Tregs	4 x 10e8	Recruiting
NCT01624077	I	1	10-65	Autologous induced Tregs	1 x 10e6/Kg	Unknown
NCT03577431	I/II	9	17-70	Belatacept conditioned Tregs	2.5-500 x 10e6	Not yet recruiting

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UCB: Umbilical cord blood