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To: The Committee on Agriculture and Forestry United States Senate

Mr. Chairman and Gentlemen:

My name is G. C. Cortright, Jr. I am a cotton farmer from Sharkey County, Mississippi, and a vice president of the American Cotton Producer Associates. This association is a federation of cotton producer organisations dedicated to the improvement of every phase of cotton and cottonscod.

We are grateful for the privilege of appearing bafero this committee and for the opportunity to discuss the critical problems that confront producers of cotton in this country.

The business outlook for the United States today presents a picture of continuing prosperity. As a nation, we are hiring more people, selling more goods, and making more profit than any nation has ever done before.

Farm Share Down

Furners, however, are not sharing equitably in the great prosperity of the nation. In 1954, par capits incomes of furners totaled \$218, as compared with \$18.96 per capits for non-furnars. As cotton furnars, we are hiring favor poople. We are being forced to produce less goods, and showing lower profits than we have since 1941. J' From 1951 through 1954, furn income dropped 20 percent, J' (cose farm income will have dealined 11 percent from 1952 through 1955, according to the United States Department of Agriculture. The total debt of farmers is 18 billion dollars, up two billion dollars from 1953, and the total value of all farm assets is down three billion dollars from the peak. J' The farmer's share of the consumer's dollar has dropped from 52 cents in 1954 to 42 cents in 1955.

[]/ Agricultural Outlook Charts, 1954, U. S. Department of Agriculture 2/ Farm Costs and Returns, 1954, U. S. Department of Agriculture 3/ "Facts Important to Furners," USDA, Office of the Secretary

Cost Increases

The high leval of prosperity in the American ecohomy is not being shared on the farm. As farm prices have been going down, equipment costs have been going through another series of rises. For example, B. F. Goodrich, on August 2, 1955, announced that it was realising its farm equipment tire prices 3 1/4 percent. Other major tire firms, according to the Wall Street Journal, also raised their prices. On October 24, Goodynear announced an additional 1 1/2 to 5 percent increase. On August 15, 1955, John Deere Flaw Company raised its prices 7 percent on all farm equipment in current production. This John Deere price rise was announced in the wake of wage concessions granted to the UAW, CIO. J. I. Case and Company did the same, and other farm equipment manufactures were forced to follow suit.

These price increases by major implement firms came on the heals of a new federal ways and hour law increasing the minimum ways to \$1,00 per hour. Thus, the farmer is cought with price rises from another direction. These ways increases cannot fail to affort the farmer's payroll through more competition for labor resources in addition to increasing the rotal price of manufactured goods.

In the face of the closing of this price-cost scissors, the cotton farmer is confronted with still another dilemma. Income is being out through drastic acreage controls and, at the same time, export markets are being taken over by other producing contrions.

Acreage Cuts

Cotton fermers have demonstrated their villingness to do their share in adjusting supply with demand; however, it is now obvious that low level acreage controls are not accomplishing the desired objectives. Otton acreage has been stepped down from 28, 195,000 acres in 1951 to 18, 113,208 in 1955, or about 35.7 percent. The arrange cut was 25 percent in 1954 compared with 1953; the cut was 15 percent in 1955 compared with 1954.

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the entire outton community but have forced extreme hardships on those families that can stand it least. Surveys conducted by the U.S.D.A. showed that more than 55,000 farm families were forced off the farm because of the reduction in outton acreage for 1955. Additional thousands suffered sharp cutbacks in income and will be asked to vote in bocomber on quotes, with a further roduction of 723,904 arcses.

I would like to point out that we believe production has to be reduced when espacity to produce outrums surrent demands. Acreage allotnest provisions were designed, however, to deal with demestic problems and not with a world-wide situation. Through lack of consideration for the demestic scene in our foreign aid programs, the purposes for which our arreage control program was designed has been defected. By reducing our demestic acreage, we have tried to adjust world supplies, but, at the same time, we have stimulated foreign cotton production with foreign agricultural aids and the encouragement of vonture capital, some of which has come from U. S. sources. The result has been an increase in foreign cotton encours totaling almost exactly that of our reduction at home. The American cotton farmer has had to bear the brunt of an unsuccessful attempt to adjust world supply. He is now faming a permanent loss of historical emport markets. (See attached tables showing world cotton production 1946 - 1956-55 and cotton emports.)

Foreign Competition

While we are suffering through a restricted acreage program, our supplies of cotton are being hald off the world market through refusals of our government to compete and sell its stocks at competitive prices. Foreign cotton producing countries have been able to find ready markets for their cotton through various aid and subsidy programs and the fact that our domestic program, coupled with our "so sell" polyce, guarantoes them a market at prices just under our price lowels.

It is common knowledge that nearly all foreign countries resort to artificial measures to stimulate exports when such are needed. These devices vary from direct

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subsidies to manipulation of currency exchange rates. International competition promises to become even tighter this year, as, at the end of July, Pakistan announced that its rupes was being devalued about 30 percent to stimulate exports of cotton and jute. Pakistan cotton was reported by the International Cotton Advisory Cosmittee in September to be significantly chapter than before. India announced that it was lowering its export tax about 4 cents per pound for the same reason, $\sqrt{}$ and on September 3, Egopt announced a reduction in its cotton export tax. As cotton farmers, we see no hope of channeling our cotton into world commerce and regining a fair share of the world markst unless we use some of the methods of competition that other countries consider standard operating procedures.

The agricultural Trades Mission in its report to the Secretary of Agriculture in June 1954 stated their views as follows: "It is basically important to recognize that in order to sell our products in export markets, we must offer them for sale at competitive prices and on competitive terms. We must also realize what is required to most both the present short-range situation and the long-range situation.

"For the short range, it must be recognised that we have laws which establish price supports for none commonities at lawsis higher than the prices of competing commodities in supert markets are at the present time or are likely to be in the immediate future.

"If we are to be compositive pricewise in export markets, under these conditions, it will be necessary to resort to some type of governmental export-pricing program.

"It is common practice for many governments to carry out similar types of programs. Under such circumstances, it is unrealistic for us to expect to maintain a fair share of emort markets unless we are prepared to compete."

The drying up of our foreign markets has already shown how severe the results of inaction can be. From 1949-50 through 1954-55, total world consumption increased

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International Cotton Advisory Committee, Monthly Review of the World Situation, Sept., 1955.

five million, seven hundred thousand bales while domestic production dropped two and one-half million bales.^{JJ} In the 1920's, the U. S. handled mearly 60 percent of the world cotton experts. How, despite a 20 percent increase in world trade since 1926, the U. S. position has failant to less than 30 percent of the total.

This gap in the world market has been filled by foreign contries who have rapidly and knowingly increased production in the face of our attempts to adjust supplies. Their plans call for still greater increases in the future. It is therefore evident that we are being unrealistic in continuing to cut domestic acreage and refusing to compete in the world market when foreign production and consumption have shown such great expansion. Unless action is taken immediately, markets which are historically ours will be permanently lost. In its October 1955 report, the International Octom Advisory Committee said that if the present trend is continued, in two more seasons, foreign free world production may be sufficient to most all consumption requirements without imports from the United States.

Domestic Mills Threatened

The oution influstry is threatened on still another front. On September 10, U. S. custom collectors put into affect sharply lowered tariff rates on cotton teatile imports. These new rates were agreed to by the State Department at General and June 1955 for the purpose of building up the Japanese economy. Japan already enjoys a competitive cost advantage over our domestic mills because of accessibility of lower priced foreign cottoms and cheap labor. According to the International Cotton Advinory Committee, Japan now has one-fourth of the total world trade in cotton goods. At the same time, Japan now has one-fourth of the total.

Imports of cotton textiles have been increasing rapidly and the lower tariff will boost the volume of cotton yarn, fabric, apparel, towels, sheets, etc., entering

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^{1/} International Cotton Advisory Committee, Quarterly Statistical Bulletin, Vol. 8, No. 3, April 1955.

this country. The implications are easily seen. As cotton farmers, our domestic mills are our best customers. The importation of large quantities of foreign textiles into the United States will not only displace goods produced in this country, hereby joopardising the position of our domestic mills, but will have a doublebarrel affect on cotton producers. Domestic consumption of U. 8, octom will be lowered at the same time that our export markets are shrinking. If we continue to follow the present policy, this will necessitate still greater cuts in cotton acreage. Cotton production and manufacturing in this country would drop to a new low, thereby affecting the incomes of millions of farmers, mill workers and middlemon.

Effect on National Economy

This situation of degressed farm income must be solved not only to strengthen the economic position of farming people of the United States, but also to halt the wentual spread of this recession to industry and business. Historically proven relationships show that dips in agricultural receipts forecast impending drops in industrial income. This relationship has been basic to american economic thinking. Some economists, however, have recently put forth the theory that these relationships are new dead, sminly because agriculture accounts for a smaller percent of the total national income. This line of reasoning ignores the high investment in agricultural facilities and the fact that it takes more investment to get the same dollar return in agriculture than it does in business. In 1953, agricultural plants in the United States were valued at 166 billion dollars.¹/¹ The sverage investment per farm worker in the same year was 34,500. According to a 1955 report of the Machine and Alled Products Institute, the average investment per industrial worker is 31,400. Obviously, this heavy investment in agriculture is an important factor in the domain to economy.

1/ Agricultural Statistics, USDA, 1954.

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The importance of agriculture can be further shown by the value of industrial sales in the farming community. In 1953, there was \$1,553,931,000¹⁷ worth of farm machinery and equipment sold in the United States. In the same year, farmers used 6 billion, 775 million gailons of liquid motor fuels exclusive of lubricating oils.²⁷ They used 19 billion, 465 million kilowatt hours of electricity, for which they paid 434 million dollars. Furthermore, 21,890,000 people lived on farms in 1954. In many areas of the nation, and particularly in parts of the South, almost the wholo population depends on agriculture for its income or on income derived from farming people. Certainly, it remains as one of the most important segments of the American concept.

The facts are that a highly important segment of our occommy faces a grave crisis. The relationships that occured recessions in the past are still present and they will react again if action is not taken to proven it.

What Should Be Done

Changes should contribute to the following: an increase of outton exports; place outton in a stronger position to compete with synthetic fibers; guard against an influx of foreign toxilles; discourage production of staple lengths and grades for which modern outton namufacturing offers little demand; increase farm income through an increase in volumes of production accompanying any downward adjustment in price; and conserve the productive resources of the United States.

We therefore offer the following specific recommendations:

1. Adequate oction acreage is essential for a healthy agricultural America and vital to use oction economy — mills and producers. If farmers are to have the opportunity to maintain their fair share of the world market without destroying their market at home, it is essential that there be established an over-all dual purpose program. Such a program should assure oction sales in the world market at competitive.

Agricultural Statistics, USDA, 1954.

2/ Production Economics Research Branch, Agricultural Research Service, USDA.

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prices and provide a textile import quota under Section 22 which would permit foreign exporters of oction textiles a fair share of the desertic market on a historical basis and, at the same time, prevent excessive textile imports. Our domestic mills should also be afforded the raw ootton equivalent of export textiles at the export price. The adoption of such a dual purpose program is necessary if we are to prevent complete disruption of the cotton economy of cotton producing and manufacturing areas.

We specifically endorse and urge adoption of Senate Bill 2702 introduced on July 30, 1955 by 63 members of the United States Senate. Briefly, this bill provides: (1) that the Commodity Credit Corporation is directed to use its existing powers and authorities to encourage sales for export of such quantities of oction as will re-establish and maintain the fair historical share of the world market for United States cotton, said volume to be determined by the Secretary of Agriculture; and (2) in order to prevent material interference with the sales program authorized under Section 1 or with the cotton price support program, or to prevent loss of densatic markets for outons, or a reduction in the samuent of octons produces for densatic which may be imported into the United States shall not exceed by more than 50 per centum the average annual quantity imported during a representative period of two consecutive years, as determined by the Secretary of Agriculture; provided, that not to exceed 25 per contum of such quantity may be ontered during any actional quarter.

It is significant to note that our government already has the authority to carry out both of these provisions. There is also ample precedent for administrative use of this authority in the export programs of 1979-40 and 1944-45. In addition, the Commodity Gredit Corporation is now selling or has sold more than 20 other agricultural commodities in world trade at competitive prices.

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All of the surplus cottoneed oil stocks have been moved into use. All government-owned protein meals have been sold. Surplus soybeans have been moved into world trade on a competitive basis. This has been accomplished with a minimum of of disruption to normal trading and illustrates what can be done when the authority already provided by Congress is used judiciously and effectively.

2. In addition, we recommend that the national cotton allotmont for 1957 be set at a level commensurate with an off-take of 14 million bales, five million bales of which should be an export goal. The cotton community cannot continue to absorb the loss in employment opportunities and income made mandatory by minimum allotments. Continued reductions in acreage serve only to cut farm income and as a signal for foreign producers to increase their plantings. Acreage controls are effective only when dealing with the domestic situation or when coupled with a sales program to deal with the surplus in an effective namer.

3. We recommend one change in the provisions of the law applicable to oction acreage allotants. With acreage allotants at present low levels, state and county reserves are wholly instequate to deal effectively with small farm hardship cases. We urge that a national oction acreage reserve, over and above the national allotant, be authorized that would be earmarked specifically for small farms. Such a reserve would prevent displacement of many farm families if used to adjust allotanents on small farms to four acress or the highest planted in the past three years, whichever is smaller.

4. Outon growers are striving to attain levels of income comparable to those in the rest of agriculture and in other industries in these United States. If cotton farmers are forced to take a reduction in price support levels, adjustments should be made in a manner to correct existing markoting inequities and thereby accomplish long-term benefits for the ontire industry. This could be done by using the average grade and steple of the ory an the basis for the loan rather than middling 7/8 inch.

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Such a shift would discourage the production of unwanted steple lengths and grades, We recomment continuation of price supports at 90 percent of parity with changes in basic calculations as outlined above. It should be pointed out that the shift from the old to the new parity formula will lower price support levels subtantially. The current difference in parity for cotton between the old and new formula is approximately 100 points or \$5,00 per bale. We consider the change in the parity formula to be a desirable one to eventually stain a more current relationship between selling prices and costs. This change in itself could, however, decrease the lean value of the 1956 error by \$50,000,000, if 12 million bales were to be produced.

5. There is too little authentic information regarding the effects of price upon the consumption of ootton, both in the domestic and foreign markets. We urge that the Department of Agriculture initiate studies to determine the competitive positions of U. S. cotton and gravela, We recommend that such information, together with cost reductions accompanying research findings and technological advancements in cotton production, be used in formulating long-term adjustments in price support levels. These should serve as first steps toward development of price support levels, volumes of production and cost relationships that will mean a healthy competitive position and comparable incomes for cotton growers in the future.

6. We also recommend that our Technical Assistance Program should emphasize health, sanitation, and the raising of mutritional levels. We do not believe that it benefits any foreign country, and certainly it does no good to the United States, for us to snourage the production abroad of crops of which there is already a world surplus and of which production is eutralied in the United States.

7. Under the extension of credit for agricultural development in forcign countries, we recommond that all lean applications should be screened carefully for possible adverse effects on United States producers. We propose that all such leans

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should be conditional upon a commitment by the borrower not to use the proceeds to promote increased production of crops which are in world surplus. This should also be done for Export-Import Bank loans and all other loans and credits.

The future of cotton growing and manufacturing in the United States is overshadowed by the critical nature and urgencies of the immediate situation. Efforts have been made by producers and mills to secure relief through administrative use of the tools already provided by Congress. This relief has not been given.

As cotton farmors, we believe that action to re-establish and retain for the United States a fair share of the world exten market with dequate protection for demostic mills must be initiated before we can move forward on a sound basis toward developing a long-range cotton program. Under such a program, income parity for cotton should reflect a fair balance and equity between agriculture, industry, labor and other segments of society. With present conditions, the cotton farmer can expect to receive about lean level prices for his cotton. Without this protection and with existing supplies, he is faced with baharuptay. Sliding scale adjustments, under present conditions, would do little toward reaching the heart of the problem and would only arrow to further reduce farm income.

We respectfully urge that the Senate Committee on Agriculture and Forestry initiate necessary action when Congress reconvenes in 1956.

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TABLE I. Cotton Exports: World Total, Foreign Countries and United States 1/

		in the second	-	and the second second	Ba	les of	50	O lbs. g	ross		
	:		-	Foreign E Count			:	United	Stat	05	1
Years Beginning August 1		World Total		Actual		World		Actual		World	
5 Yr. Average	1	1000 bale	s:	1000 bales	:		-	1000 bal	es:		
1925-1929	:	14.433	:	5.858	:	41.6	1	8,575	1	59.4	1
1930-34	:	13,260	:	5,616	:	42.4		7,644		57.6	
1935-39	:	13,247	:	7,658	:	57.8	:	5,589		42.2	1
1940-44	:	5,095	:	3.717	:	73.0	:	1,378		27.0	: War Years
Annual											
1945	:	9,309	:	5.631	:	60.6	:	3,678	:	39.4	1
1946	:	9,518	:	5,862	:	61.6		3,656	:	38.4	1
1947	:	8,646	:	6,621	:	76.6	:	2,025	:	23.4	: Acute Dollar Shortages Abroad
1948	:	10,987	:	6,026	:	54.8	:	4,961	:	45.2	1
1949	:	12,552	:	6.548	:	52.1	:	6,004	:	47.9	
1950	:	11,878	:	7,598	:	64.0	:	4,280	:		: Exports under quotas
1951	:	12,185	:	6,474	:	53.1	:	5,711		46.9	i during during
1952	:	11,754	:	8,573	:	72.9	:	3,181		27.1	1
1953	:	13,236	:	9,322	:	70.4	:	3,914		29.6	1
1954 2/	:	12,252	:	8,667	:	70.6	1	3,585	:	29.3	

1/ Foreign Agricultural Service. U.S.D.A.

2/ Preliminary

The marked upward trend of exports from foreign countries since World War II reflects in part the increases in foreign cotton production as shown in Table II. It contrasts sharply with the declining trend in American exports which dropped off abruptly after 1951-52.

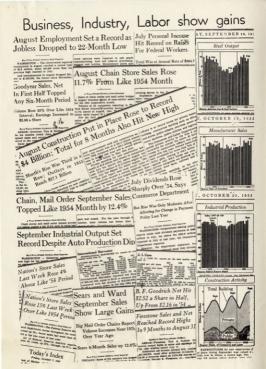
It will be noted that in the second half of the 1920's - widely regarded by economists as the most nearly normal period between the wars - United States shipped abroad annually more than 8-1/2 million bales and held almost 60% of the total cotton export trade in the world. In the second half of the 1930's, a period in which price supports were in effect in this country, shipments still exceeded 5-1/2 million bales and were over 42% of the world total. Passing over the war years and the depressed early postwar years to the years of recovery, we see a four year revival from 1943-9 through 1951-2. In this period (which included 1950-51, the year of export restrictions) our exports averaged 5,171,000 bales which amounted to more than 43% of the world total. In the last three seasons, however, notwithstanding substantial increases in total export trade. United States exports have fallen away abruptly.

TABLE II. Cotton Production: World Total, United States, and Other Countries 1949-50/1954-5.

														Change 19	49	-50 thru	Pro leated	Change 19	49-50/1955-6
		1949-50		1950-51		1951-52		1952-53		1953-54		1954-55		1000 bale			1955-56	1000 bale	s: Percent
	-	1000 hale				000 bale		000 bale	81.	1000 bale	51)	000 bale	51	1	1	1	1000 bales	1	1
			-		-		1		T	10000	1		۰,		1				1
World Total		31.166		28,289		35.975	÷	35,876		38.015		36,230		5.064		+ 16.2%			1
Free World Total		26,689		22,274		28,639		28,896		30.030		28,585		+ + 1,896		+ 7.1 :		1	1
United States	1	16,005	- 21	9,878		15,155	-	15,167		16,404		13,500		1 - 2,505		_ 15.0 :		1 - 6,005	1 - 37-5%
12 Other Major Producers	:	9.403	- 2	11,252	÷.	12,091		12,275		11,919		13,182		+ + 3,779		+ 40.2 :		1	:
All Minor Producers		1,281		1,144	:	1,393	÷.	1,454		1,707		1,903		1 + 622		+ 48.5 1	,	1	1
Communist Areas	÷	4,477	-	6,015	;	7,296	-	6,980		7,985	•	7.635		+ 3,158	1	+ 70.5 :	1	1	1
Detail of 12 Other Mejor	-		-		-		-		-		-				1			1	
Producers Above												100		. 105		. 20.4 1			
Argenting		515	1	566		523	1	580	1	600		620				+ 25.9 1			
Brezil		1,350	:	1,650		1,950	:	1,600	:	1,425		1,700		1 + 350					
Peru	1	335	:	404		427		403	:	430	1	450		+ 115		+ 34.3 :			
Mexico		917		1,145		1,280		1,250		1,210		1,720		1 * 803	1	+ 87.5 1			
Belgian Congo		235		215		255	1	220	1	235	1	2万			:				
Egypt		1,786		1,762		1,673	1	2,056	1	1,167		1,500		1 - 286		- 16.0 :			•
Sudan		305 344		500		285	1	385	1	400		400		1 + 95		+ 31.1 :			
British East Africa		344		346		383		361	:	367		412		1 * 68		+ 19.8 :			
Syria		61		164		225		205	1	215		275		+ + 214		+350.8 :		1	
Turkey		45		515		610		700	1	600		650	1	1 * 205		+ 46.1 :			
India		2,390		2,755		3,160	:	2,975	:	3,770	1	3,900		1 + 1,510		+ 63.2 :	1	1	1
Pakistan	1	1,020	1	1,220	1	1,320	1	1,540	1	1,200	1	1,320	1	1 + 300		+ 29.4 1	1	1	
Total of 12	,	9,403	,	11,252		12,091	,	12,275		11,919		13,182	;	: + 3,779				1	1

Source: International Cotton Advisory Committee, Statistical Bulletin, Vol. 8, No. 2 for data in bales through 1954-55. Substantial Increases of Freduction in all countries but Egypt contrast sharply with U. S. reductions.

Impersant prime is note are; (1) That although producer in the Third Diston decreased their production in this period by 35, the world maps including the Build States increased by more than 5 million balas. (2) increasing by a production works the Build States increased by more than f million balas. (2) Bacest for grays, which surficile its exten production after 307-53, energ other sample in the world larger produces increased by more than 5 Mayling production and work on the registers as approach increased of Bole Haser produces increased by any state 506.

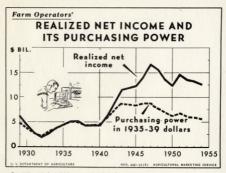


Farm Price Squeeze Increases

PROFIT FOR FARMER

Cost of Building Materials Rise 8.4% Since Mid-1954, Up 26% in Six Years, Labor Department Index Shows





From 1947 to 1950, farmers' dollar incomes dropped 26 percent, their purchasing power 29 percent. In 1951, ammers' dollar incomes recovered about half of their pervisus drop, but purchasing power regained less than a tith of its previous decline. Atthough percens paid by

farmers for family living items have risen only slightly since 1951, further declines in net dollar incomes have reduced farmers' purchasing power to a lower level in 1954 than in any previous year since 1940.

-	Mailtani Mai Taoma	Prices paid by farmers for commut- time used in family living 1935-35-000	1935-39 dellars	-	151	Prime paid by farmers for commil- tice used in family living 1935-39-100	Persisantia 1935-39 dollars
	Million dollars	Decreati	Million Sollars		Million	Decreet	Hillin dollars
589	6,130	125	6.90k		8,849 11,540 11,970		
1930 1932 1932 1933 1934	4,430 8,559 1,556 2,682 1,756	117 108 8 8 8	3,796	11 3284 1	11,940	125	7.313 8,432 8,430
199	1.00	10	2,009	2945			
1933	2,60	81	3.094		13, 396 14, 193 16, 7% 13, 60 13, 593	347 345 318 813 317	8.33 8.87 8.87 8.87 8.87 8.87 8.87 8.87
1974	3,766	99	3,894	11 29A7 1 1 29A8 1	16.TTh	200	8,736
1925	4,500 5,094	300	1.500	11 20A0 1	13,604	813	7,687
1936	5,06A	100 100 104 99 97					
1835 1836 1837 1838 1839	5.095 6.238 6.361	208	4,899	1990 1	18, 982	199	6,812
100	6.00	2	A. 202	11 2952 1	10-200	817	6,700
				11 1955 1	13,540 13,685 13,875 18,980	109 817 829 828 828	6,000
(#0)	4,250		1,356	1994 3/	18,900	100	6,818 6,700 6,209 6,059 5,650

1/ Testative estimates as of September 1956.

Data published periodically in Face Income Situation, (ANS).