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### The Impact of War and Rivalry on State-building in Uganda

John F. Clark, Florida International University

### Master Question (and others)

- How has Uganda been affected by inter -state war in the DRC and its rivalries with its neighbors, Rwanda and Sudan?
- Specifically, how has the Ugandan state been affected in its relation to society?
- MORE specifically, has the state been strengthened?

### Why might we think so?

- Charles Tilly, following others, has made a compelling argument linking war to statebuilding. In this evocative phrase:
- States make war, and war makes the state."
- The is a realist formulation
- It begins with early Modern Europe
- It applies well to the subsequent eras, including the industrial revolution and even the 20<sup>th</sup> century

## How does war-making build the state?

- 1. State **control** over society: reinforced by the strengthening of military forces.
- 2. Extraction: states want to extract resources from society, and war-making is a pretext.
- 3. Administration: states must build up bureaucratic capacity to make war or defend against predation
- 4. Identity building: fighting for the motherland makes Ugandans from peasants.
- 5. Infrastructure. States need roads and railways to make war and control society.

# Evidence in European and US state development

- Europe, Louis the XIV made peasants into Frenchmen through war.
- Bismarck united Germany and defeated
  France with administration and railways.
- The US escaped dependence on UK through war
- The civil war concentrated power in the central federal govt.
- State extraction reached all time highs in WWII, when the entire society was mobilized.

### Does the logic apply to the developing world in the 21<sup>st</sup> century?

- Cameron Thies argues powerfully that the same logic applies today.
- He shows has African states have been enfeebled by the lack of war (territorial change)
- He shows that Latin American states have benefitted from rivalry.
- Reno disagrees, pointing to collapsing states
- Taylor and Botea say that it all depends, but logic may apply

## Application to Uganda: methods challenges

- Comparing periods: 1990-1996, 1997-2003 and 2003-2009 (pre-war, war, and post-war)
- How can we assess state strength? Consider five different elements:
- 1. (Growth in) State revenues (domestic)
- 2. National unity: did regionalism die down?
- 3. Army: did it get stronger?
- 4. Administration: did it get better?
- Legitimacy: did the personalist regime of M7 gain greater social acceptance?

### Preliminary findings

- 1. State revenues continued to grow during period of war, but at a slower pace than before.
- 2. The country remained **disunited**, and did not rally to the regime in a war effort.
- 3. The **army** grew much larger, but became less disciplined, and was not very effective.
- 4. Administration: Kyarimpa study shows that reform efforts stalled in late 1990s.
- 5. M7 gets 74% (1996), 69% (2001) and then 59% (2006). State loses legitimacy in war.

#### Why did war not lead to statebuilding in Uganda (if I am right)?

- National wars versus regime wars: the national not mobilized, but the regime was.
- Neither the DRC intervention not the rivalries were inspired by IDEOLOGY. What was Uganda fighting for?
- Many Ugandans doubted official reasons for war (and Americans KNOW THE FEELING).
- Ugandans were more threatened by domestic terror (LRA) than by external rivals in 1997-2003.