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Rethinking Real Time Electricity Pricing

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Abstract

Most US consumers are charged a near-constant retail price for electricity, despite substantial hourly variation in the wholesale market price. This paper evaluates the first program to expose residential consumers to hourly real time pricing (RTP). I find that enrolled households are statistically significantly price elastic and that consumers responded by conserving energy during peak hours, but remarkably did not increase average consumption during off-peak times. Welfare analysis suggests that program households were not sufficiently price elastic to generate efficiency gains that substantially outweigh the estimated costs of the advanced electricity meters required to observe hourly consumption. Although in electricity pricing, congestion pricing, and many other settings, economists' intuition is that prices should be aligned with marginal costs, residential RTP may provide an important real-world example of a situation where this is not currently welfare-enhancing given contracting or information costs.

JEL Codes: C93, L51, L94, Q41.

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1 Introduction

Because electricity is very costly to store, wholesale prices vary from day to day and often fluctuate by an order of magnitude between low-demand nighttime hours and high-demand afternoons. Nearly all retail consumers, however, are charged some average price that does not reflect the wholesale price at the time of consumption. In theory, economists have long recognized that this creates allocative inefficiencies, and there is a long literature¹ on "peak load pricing" and "real time pricing." In practice, the welfare implications of correcting this inefficiency fundamentally depend on how price elastic consumers are relative to the cost of implementing the new contract.

Recent advances in "Smart Grid" energy management technologies can increase consumers' price elasticities and reduce the cost of the advanced electricity meters required to record hourly consumption. This has increased the likelihood that real time pricing (RTP) would have positive net welfare effects, magnifying the business and policy interest in RTP. While electric utilities have experimented substantially with other price structures², however, until recently no utility had taken the seemingly-natural step of exposing residential consumers to the continual variation in wholesale market prices.

This paper presents an econometric evaluation of the first hourly real time electricity pricing program for residential consumers. I exploit an extensive dataset from the Energy-Smart Pricing Plan, which has operated in Chicago since 2003. From the households that opted into the pilot program, program managers randomly assigned a control group to be kept on the standard flat rate tariff, allowing an unbiased estimate of the treatment effects of real time pricing on experimental households. To construct demand equations useful for welfare and policy analysis, I derive and estimate structural demand functions from indirect utility, while also highlighting the connections to a "reduced-form" treatment effect framework.

The demand estimation results bring to light three features of household electricity demand under RTP. First, the households that selected into the experiment have statistically significant elasticities: the overall reduced-form price elasticity of demand is about -0.1. Second, households' behavioral changes take the net form of energy conservation in peak price hours, with no net increase in consumption during low price hours. The idea that RTP could cause peak energy conservation with no net load shifting has important implications for the effects on energy costs, consumer welfare, the equilibrium entry of different power generation technologies, and the carbon emissions from electricity generation. The third central finding is that because the variation in hourly prices is small, reducing the cost of observing and responding to energy prices can substantially affect households' behavior. In this program, this was achieved by distributing Pricelights, glowing plastic orbs that change colors to indicate the current electricity price, to a set of households randomly selected from the group that had requested the device.

The demand system results are then used to estimate the welfare implications of RTP. I show that RTP gives a compensating variation of approximately \$10 per year along program households' electricity demand curves. This is 1-2 percent of the average household's electricity expenditures and is not significantly larger than estimates of net meter installation costs and the (unobserved)

¹The earliest peak load pricing discussion dates to Houthakker (1951), Steiner (1957), and Williamson (1966). Recent theoretical and simulation analyses include Borenstein (2005, 2007a, 2007b), Borenstein and Holland (2005), Holland and Mansur (2006), and Mansur and Holland (2008).

²There is empirical evidence on the response of larger commercial and industrial customers to RTP, including Patrick and Wolak (2001), Boisvert, *et al.*, (2001), Herriges, *et al.*, (1993), and Taylor, Schwarz, and Cochell (2005). Barbose, *et al.*, (2004) provides a comprehensive overview on real time pricing programs operated by US utilities. There is also a substantial literature on residential electricity demand under other price structures, such as "critical peak pricing" and "time of use pricing." See Faruqui and Sergici (2008) for an overview of recent work.

costs households incurred in responding to prices. I then extend the welfare analysis by constructing a simple model of the greenhouse gas emissions from the marginal electricity supplier in each hour. This shows that the program reduced carbon dioxide emissions by just over four percent.

Because the demand parameters are estimated from an experiment into which households had self-selected, they are not informative about the price elasticity of the general population. More precisely, theory predicts that households enrolled precisely because they are more price elastic. Analysis of optional residential RTP, however, is of great policy interest. Although the regulators that approve electric utilities' pricing structures typically share economists' intuition about the benefits of RTP, they are often concerned that consumers perceive RTP as complicated or risky relative to average cost pricing (Faruqui and Sergici 2009). A further political economy problem is that a mandatory shift to real time pricing could increase electricity bills for many consumers that tend to use more electricity than average at times when market prices are high (Borenstein 2007b). As a result, many real time pricing programs introduced over the medium-term may be optional instead of mandatory, and the demand parameter estimates from this program may be of particular interest in understanding the early phases of these future optional programs. Furthermore, if RTP does not appear to generate large welfare gains in the subpopulation that opted into a pilot program, it is unlikely that it would increase welfare in the general population.

Perhaps the primary contribution of this analysis is an empirical documentation of whether optional residential RTP could have positive net welfare effects in at least a subset of the population. Although these results are industry-specific, however, real time electricity pricing is a manifestation of an extremely general economic problem. In many settings, an agent (here, the consumer) chooses actions (consumption at different times of day) that have different costs to the principal (the electric utility). The principal could observe these actions, but should only choose to do so if the agent's behavior under the new contract (real time pricing) changes sufficiently to justify the monitoring or contracting cost. Somewhat more specifically, there are many settings when prices do not fully reflect how input costs or the shadow price of capacity vary over time, including cellular phone and internet service contracts, most restaurants, and bridge and highway tolls. In theory, the firm or regulator in these settings uses a similar approach to the one presented here to determine the profit maximizing or socially optimal contract.

The introduction proceeds first by motivating why now is an important time to study real time pricing. Section 2 details the experimental design, the marketing and recruitment process, and baseline household characteristics. In Sections 3 and 4, demand functions are derived from indirect utility and estimated, exploiting the randomization to purge the estimator of simultaneity bias. Section 5 presents empirical results, and Section 6 discusses policy implications.

1.1 Motivation: Why Study Real Time Pricing?

Real time pricing is one of the central issues in an important industry. In 2007, the electric power sector accounted for 2.5 percent of United States GDP, or \$326 billion in retail sales per year (U.S. Energy Information Administration 2008a). Broader discussions of wholesale and retail electricity market design, such as Bandt, *et al.*, (2003), Borenstein (2002), Joskow and Tirole (2006, 2007), and Wolak (2007), often center on the importance of real time pricing for market efficiency.

The most commonly discussed channel of efficiency gains from moving consumers from the standard flat rate tariff to real time pricing is static allocative efficiency improvements: conditional on a capital stock of power plants, there are gains from shifting consumption from peak periods when the marginal cost of production is high to off-peak periods when marginal cost is low (Holland

and Mansur 2006). As discussed in Allcott (2009a), Borenstein and Bushnell (1999), and Borenstein (2005), however, there are other important channels. The inelastic demand that results from the lack of retail RTP is one of the central challenges in designing electricity markets: inelastic short-term demand gives producer firms market power in wholesale markets, and markups above marginal cost can cause an inefficient allocation of production between firms. Inelastic short-term demand, combined with the extremely high cost of blackouts, also means that electricity market operators must ensure that sufficient generating capacity is in the ground to satisfy extreme realizations of the demand shock. In an industry where capacity is a substantial part of the cost structure, the capacity reduction that could result from implementing RTP is a substantial potential source of welfare gains. These potential gains from real time pricing, of course, depend on the magnitude of consumers' price elasticity.

This is a particularly interesting time to be studying real time pricing. Most US households currently have electricity meters that simply record the total consumption of electricity since installation, meaning that the consumer cannot be charged prices that vary from hour to hour. Furthermore, the only way for the electric utility to observe households' consumption is to actually send a worker to read the meter, a costly and potentially error-prone process. The "Smart Grid" is a set of emerging electric power information technologies that include, among other things, household energy management devices and technologies that facilitate communication between electricity retailers and consumers. From the utility's perspective, improvements in these technologies offer reduced meter reading and administrative costs and the potential for real time metering of electricity use. Furthermore, by allowing households to more easily observe prices and consumption, and even to automate how air conditioners and other appliances turn on and off in response to real time prices, Smart Grid technologies can increase consumers' price elasticity of demand.

Substantial business and policy interest has been associated with these technological changes. Electric utilities in California, Colorado, Florida, Indiana, Texas, Washington, and other states are introducing Smart Grid technologies to large groups of customers. The Energy Independence and Security Act of 2007 provides \$100 million annually in research and development funding and provides incentives for utilities to invest in Smart Grid infrastructure. Furthermore, the 2009 US economic stimulus package includes \$3.9 billion in funds for wholesale and retail-level Smart Grid projects.

Despite the interest in this issue, there is no empirical evidence on how households would respond to hourly real time prices. This is a remarkable hole in a long and distinguished literature on different forms of household electricity pricing. Reiss and White (2005), for example, examine *increasing block pricing*, under which the marginal price increases by the total quantity consumed. Wolak (2006) estimates consumers' response to *critical peak pricing*, where consumers pay higher prices or receive rebates for conservation on occasional high price days, but pay their standard rate at all other times. Train and Mehrez (1994), the analyses in Aigner (1984), and many others focus on *time of use pricing*, in which customers pay different fixed prices in peak and off-peak hours. While responses to these other price structures can suggest a reasonable range of responses to RTP, these distinct structures provide a distinct set of short run and long run incentives. Despite this experimentation, the vast majority of US households are currently on a very simple *flat rate tariff*, in which the marginal price per kilowatt-hour consumed does not vary other than year-to-year or perhaps season-to-season.

A number of utilities have some large commercial and industrial customers on RTP, and such programs have been analyzed in Patrick and Wolak (2001), Boisvert, *et al.* (2001), Herriges, *et al.* (1993), Taylor, Schwarz, and Cochell (2005), and other work. These larger customers, and in

particular firms for which electricity represents a large share of input costs, could respond in very different ways. Because households are likely to have smaller elasticities than larger customers, because the fixed costs of advanced meters are a greater share of total electricity costs, and because of the perceived complexity and risk to these smaller consumers, real time pricing has historically been a lower priority for residential relative to commercial and industrial customers. Indeed, after the early time of use pricing experiments in Aigner (1984), conventional wisdom held that although households had statistically non-zero price elasticities, these were not large enough to justify the expense of installing advanced electricity meters (Faruqui and Sergici 2008). In recent years, the prior about residential RTP has begun to change, but no direct evidence existed until recently.

2 Experimental Design and Data

This section begins by presenting substantial background on the program and participants, which allows more insight into the nature of households' self-selection. I then detail the experiment itself and present descriptive statistics.

2.1 Setting: The Energy-Smart Pricing Plan

At the beginning of the decade, demand growth had pushed parts of Chicago's local electricity distribution network near their capacity limits. A large electric utility called Commonwealth Edison (ComEd) owns this local network and provides retail electricity service to residential customers at prices regulated by the state. Temporarily prohibited by state electricity restructuring rules from financing infrastructure investments through higher electricity rates, ComEd was interested in low cost strategies to reduce demand during peak periods.

A Chicago NGO called the Center for Neighborhood Technology (CNT) helped ComEd to design and operate air conditioner replacement programs, in which a household with an inefficient but functional window air conditioner could receive a rebate for trading in for a new, energy efficient model. These programs were targeted to several specific neighborhoods where both ComEd's infrastructure was under stress and CNT believed it could operate effectively. In 2003, CNT initiated the Energy-Smart Pricing Plan (ESPP) to test whether real time pricing could incentivize significant reductions in peak electricity demand. This was a convenient partnership for ComEd, because state law also prevented them from promoting new products or rates³ (Isaacson, *et al*, 2006).

2.2 Recruitment and Baseline Characteristics

CNT's outreach targeted its existing areas of operation, shown in Figure 9.1, and in particular focused on households that had chosen to participate in the previous air conditioner replacement

³Restrictions against raising rates and promoting new rate structures were common features of state electricity market restructuring law passed in the late 1990s. The rate freeze was typically used to garner political support from consumer groups, while the prohibition against the incumbent utility offering new products or rates was intended to encourage competing retail electricity suppliers to enter the market.

programs. Beginning in late 2002, CNT mailed marketing materials to their 7000 existing participants, organized community meetings in the areas where they operated, and publicized the new program via word of mouth. By the end of April 2003, 693 households had opted in. Although the program was open to all ComEd customers in and around Chicago, over two-thirds of the initial households had been participants in previous CNT programs. Of the 225 that had no previous affiliation with CNT, most lived in the existing areas of operation and had found out via word of mouth or the community meetings.

CNT and a consultant carried out a survey of ESPP program households and of other CNT affiliate households that had received direct mail marketing materials but did not sign up for the program. The survey indicated that saving money was by far the primary factor driving enrollment, followed by "environmental benefits." As shown in Figure 9.2, the most common way that enrollees found out about the program was through direct mail. Among CNT households that had not enrolled, half did not recall hearing about the program, while others did not expect sufficient savings or thought that the program was too risky or complex (Summit Blue Consulting 2004).

Since many program households had participated in CNT's earlier air conditioner replacement programs, they were probably more interested in energy conservation or attentive to electricity use than the Chicago population average. The fact that these households had recently purchased an energy efficient air conditioner, however, means that their price response could also be understated relative to the general population. This is because treatment group households would have had one less inefficient air conditioner to replace, and also because turning down an efficient air conditioner reduces consumption less than turning down an inefficient model.

Of the 693 initial households that enrolled in the pilot, program managers randomly assigned 103 to a control group. Control group households received a letter saying that they were not on real time pricing, complete with three \$15 gift certificates for groceries as a consolation. These households received no further information during the 2003 experiment and were only allowed to enter real time pricing at the beginning of 2004.

I observe each household's Census tract and use this to incorporate tract-level information on housing stock (median year of construction and percent of dwellings that are multifamily vs. single family) and demographics (percent of individuals not in the labor force and percent with a college diploma). The 693 treatment and control households were in 255 different tracts. At the household level, I also observe income (in six buckets) and number of household members, although some missing data is imputed from census tract medians. Finally, I use the monthly electricity bills for May through December 2002 to construct pre-program baseline electricity consumption.

Table 8.1 presents the treatment and control groups' baseline observable characteristics. Compared to the control group, treatment group households are slightly but not statistically significantly larger and more concentrated in the higher income buckets. They are also similar on average household size and on the tract-level demographic and housing stock variables. An F-test of a regression of a treatment group indicator on observable characteristics fails to reject that the treatment and control groups are the identical, as we would expect in a randomized experiment.

Table 8.1 also compares the characteristics of ESPP participants to households in the Chicago metropolitan area and in the 30 zip codes where CNT had ten or more existing affiliates. On household size and income, ESPP enrollees are not statistically different from households in the 30 CNT zip codes. Their pre-program energy consumption is lower, likely resulting from their previous participation in CNT's air conditioner replacement programs. Program participants are disproportionately drawn from the better-educated of the areas where CNT had ten or more affiliates, although CNT itself had focused its operations in areas with lower average education than

the rest of Chicago.

In sum, while program participants are not highly unusual on observable characteristics, they are a self-selected group. As a result, this experiment would not be very useful in understanding the effects of a mandatory, population-wide real time pricing program. It does, however, allow us to consistently estimate internally-valid demand parameters for the experimental population, which should be indicative of the first few percent of households that would opt in to a first wave of optional residential real time pricing programs in similar parts of the country.

2.3 The Experiment

Households assigned to the control group were forced to remain on the standard ComEd residential tariff, which is 8.275 cents per kilowatt-hour (kWh) in the summer and 6.208 cents/kWh in other seasons. For the treatment group, prices were set such that expected total electricity bills would be slightly lower under RTP compared to the flat rate tariff, for a household with a typical load shape. This reduction in total expected costs was achieved through a Participation Incentive, which was designed to compensate households for an increase in perceived price risk. ComEd fixed each day's hourly retail prices by 4PM the day before, according to the following formula:

$$p_{hd} = P_{hd}^{DA} + D - PI \quad (1)$$

p_{hd} = Retail price for hour h of day d

P_{hd}^{DA} = Day-Ahead⁴ wholesale market price

D = Distribution charge (5.0 cents/kWh)

PI = Participation Incentive (1.4 cents/kWh)

On the evenings before days when the wholesale component of price was to exceed 10 cents/kWh, treatment group households received a special e-mail or telephone High Price Alert. This happened on nine summer days in 2003. Program managers also made available programmable thermostats to the treatment group, which allowed automated temperature control by time of day.

Survey results, website login data, and discussions with program managers and participants indicate that although prices were available via telephone and internet, only rarely did households actively check prices. Treatment group households could, however, form reasonably precise beliefs about the joint distribution of prices with season, hour, and temperature. To help inform these beliefs, households were sent quarterly "ESPP Updates" and a "Summer Readiness Kit," which explained that prices are typically higher during the afternoon, on hot days, and in the summer.

In an effort to increase the ease with which households could observe, and thus respond to, hourly price fluctuations, program managers introduced a device called the Pricelight. This is a small plastic globe that changes colors in real time on a continuous spectrum from blue to red, indicating low to high electricity prices. CNT offered Pricelights to all ESPP participants in 2006. Of the 223 households that submitted requests, 47 were randomly selected to receive the device. These households form the treatment and control groups for a separate experiment that allows an

⁴Specifically, the prices between 6AM and 10PM were on-peak Day-Ahead prices from a nearby region, as reported in Platt's Energy Trader, applied to the shape of hourly Locational Marginal Prices at the PJM West hub. Between 10PM and 6AM, hourly wholesale prices have little variance and were based on seasonal historical averages. As of 2008, the program uses the PJM ComEd zone Balancing Market Locational Marginal Price for all hours.

estimate of the treatment effect of owning a Pricelight conditional on being on real time pricing and having requested the device.

After a household had opted in to the program, and regardless of whether the household was assigned to treatment or control, ComEd installed a new electricity meter to record hourly consumption. I observe hourly electricity consumption for all program households between 2003 and 2006. This includes 3.98 million hourly observations from the randomized RTP experiment from May through December 2003, as well as 814,000 observations from the Pricelight experiment between June and October 2006.

Table 8.2 shows descriptive statistics for the 2003 RTP experiment. The retail prices ranged from 4.62 to 16.0 cents/kWh, and there were 30 hours on nine days in which the wholesale component of price exceeded the High Price Alert cutoff of 10 cents/kWh. Compared with the same months of the previous year, which had higher temperatures, treatment group households reduced consumption by 90.6 watts, or about 10 percent, while control group households reduced consumption by about 5 percent. Table 8.3 displays similar information for the Pricelights experiment in 2006.

An example investment decision may help put these price and consumption figures in context. A household deciding to purchase a window air conditioner might choose between a standard model, for \$270, and an efficient "Energy Star" model, for \$300. Air conditioning can represent a substantial portion of household electricity consumption: when turned to its highest setting, the standard model uses a flow of 1000 watts, while the energy efficient model requires about 100 watts less. At standard usage⁵, a household on ComEd's flat rate tariff saves \$5.34 per year with the Energy Star model and chooses that model if it discounts these future cash flows at less than 5.8 percent per year. A household on real time pricing would save \$6.87 per year on the prices observed during the first four years of the experiment and would purchase the Energy Star model under a discount rate of 13.4 percent or less. Note that program households did have long run incentives: CNT and ComEd promoted RTP as a permanent program, and as of 2008, there were approximately 5000 households enrolled.

Five percent of households attrited from the sample over the eight month experiment. The attrition was reportedly due to customers closing accounts as they moved, and ComEd has confirmed that this is consistent with the rate at which their general residential customer base closes accounts. There is no statistical difference between the attrition rates of the treatment and control groups. Furthermore, within each group, attrition does not appear to be correlated with observable characteristics. The first two columns of Table 8.4 present regressions of an attritter indicator variable on household characteristics in each group, and F-tests cannot reject that attrition is uncorrelated with observables. This is consistent with the proposition that attrition is random and thus independent of demand parameters, which would be sufficient for the parameter estimates to be unbiased by attrition. Only four households attrited from the sample during the Pricelights experiment.

⁵The calculation assumes that the air conditioner lasts seven years and is used 683 hours per year, as suggested by the Energy Star website (US Department of Energy, 2008). Air conditioner capital costs are from the same source. The RTP savings assumes that this 683 hours of usage is spread equally across the summer months between 10am and 6pm. Note that the Participation Incentive lowered electricity prices for RTP customers by 1.4 cents per kilowatt-hour and thus somewhat reduces their estimated savings.

3 Indirect Utility and Demand Functions

In this section, I derive demand functions from indirect utility, a structural approach which is useful for welfare analysis and counterfactual simulations. The results section will discuss reduced form analyses as well as estimates of these structural demand parameters.

Household i has utility $V(\mathbf{P}, w_i)$, which depends on wealth w and the vector \mathbf{P} of electricity prices and High Price Alerts in all future days. The Gorman form is used, because it will give simple linear demand functions and has zero wealth effects, which is reasonable given that electricity is a small share of the household budget. Assuming negligible time discounting over the experimental period, we have:

$$V_i(\mathbf{P}, w_i) = w_i - \sum_d \left(\sum_{h=1}^{24} p_{hd} \cdot \left(\frac{1}{2} \eta_{ih}^D p_{hd} + (\eta_{is}^A - \eta_{ih}^D) \bar{p}_{hs} + \eta_{ig}^{HP} HP_d + \eta_{is}^T T_i + \xi_{ihd} \right) \right) \quad (2)$$

- $\{\eta_{ih}^D, \eta_{is}^A, \eta_{ig}^{HP}, \eta_{is}^T\}$ = Demand parameters for household i
- ξ_{hd} = Demand shifter in hour h of day d . (Note that ξ need not have zero mean.)
- \bar{p}_{hs} = Average price for hour h in season s
- HP_d = High Price Alert day indicator function
- T_i = Indicator for whether household i is enrolled in RTP

Household i enrolls in real time pricing if its expected utility from entering and participating in the program is greater than its expected utility on the standard flat rate tariff. Econometric unobservables influence selection in two ways. First, households with stronger demand parameters η_i are more likely to enroll. Second, households that naturally have lower demand during high priced hours, i.e. whose demand shifters ξ_i are less correlated with p , are more likely to enroll. Although I will later present results of heterogeneous treatment effect specifications that allow demand parameters to vary by observable characteristics, this analysis focuses on estimating the (internally valid) average demand parameters for the population that enrolled in the experiment. I thus drop the individual subscripts on demand parameters, and it is understood that the η parameters are the averages for the group that enrolled.

The demand function for household i on hour h of day d is derived from Roy's Identity and a minor re-arrangement:

$$q_{ihd} = \eta^A \bar{p}_{hs} + \eta_h^D (p_{hd} - \bar{p}_{hs}) + \eta_g^{HP} HP_d + \eta_s^T T_i + \xi_{ihd} \quad (3)$$

The η parameters were conceived to represent four different responses to time-varying prices. First, the parameter η^A captures responses to the average hourly price shape, such as habitually using a washing machine during low price evening hours instead of high price afternoon hours. The year is broken into two seasons, summer and non-summer, and separate parameters allowed for each of the two average price shapes. Second, the η_h^D parameters are responses to deviations from that average price shape. The two parameters η^A and η_h^D are separately specified because large scale RTP would likely affect both the typical price shape and the magnitudes of deviations from that shape, and households could respond differently to the two types of variation. A third type of

price response is captured by η_g^{HP} , which reflects additional consumption changes associated with High Price Alert days. Separate parameters are estimated for four hour groups g : Early Morning (6-10am), Morning (10am-2pm), Afternoon (2pm-6pm), and Evening (6pm-10pm). Finally, the η_s^T parameters represent a static response to being on the real time pricing treatment; this is allowed to vary depending on the season s to which day d belongs.

These demand functions do not include intra-day substitution parameters, through which consumption in hour h could be affected by price in another hour of the same day. While this restriction is undesirable, it is necessary because price variation is principally movement of an entire day's prices up or down, affecting relative hourly prices by a fairly constant proportion. Prices in different hours of the same day have correlation coefficients of roughly 0.9, and this collinearity makes it impossible to separately estimate both η_h^D and intra-day substitution parameters⁶. This means that η_h^D should be thought of as the association between consumption in hour h and the deviation of the day's prices from average, which may include response to price in hour h as well as some intra-day substitution⁷.

4 Identification and Estimation

As in the typical demand estimation, the demand shifter ξ is unobserved. Attempting to estimate the demand functions using only treatment group usage data would be biased by simultaneity, because the same unobservable factors affecting RTP households' demand shifters ξ also shift the aggregate market-level demand curve and thus affect equilibrium prices. The randomized control group, however, has in expectation the same ξ as the treatment group, meaning that any difference in demand is the effect of response to real time prices. Intuitively, the variation in average treatment effects across hours with different prices can identify the η parameters.

This can be formalized using the "potential outcomes" framework of Rubin (1974) and the program evaluation literature that builds on his approach. Upon enrollment, each household has two possible states of the world: one in which it is randomized into the real time pricing treatment, and one in which it is randomized into the control group. Define $q_{ihd}(T_i = 1)$ as household i 's potential consumption in hour h of day d in the treated state, while $q_{ihd}(T_i = 0)$ is the potential consumption if it were assigned to the control. For each household, consumption q_{ihd} is observed only for the state to which it was actually assigned:

$$q_{ihd} = q_{ihd}(T_i) = \begin{cases} q_{ihd}(T_i = 0) & \text{if } T_i = 0 \\ q_{ihd}(T_i = 1) & \text{if } T_i = 1 \end{cases} \quad (4)$$

⁶Some analyses of real time pricing for larger commercial and industrial customers (e.g. Patrick and Wolak (2001) and Taylor, Schwartz, and Cochell (2005)) do not have this collinearity problem because they analyze programs that offered each day's Balancing Market prices. These prices covary less than the Day-Ahead market prices that the ESPP program used at the time of the experiment.

⁷A possible behavior that the specification will thus misrepresent is "pre-cooling," in which a consumer air conditions the house in the morning hours to reduce the need for cooling in a relatively high price afternoon. Based on the energy use changes reported by program households, both anecdotally and in small surveys conducted by the program managers, it appears that intra-day substitution may not be large in magnitude. The demand functions do capture what seem *a priori* to be two more likely forms of substitution. First, the strongest intra-day substitution should be observed on High Price Alert days, and the net effect of this is captured through the η_g^{HP} parameters. Second, the η^A parameters measure substitution between hours of the average day based on the average price shape.

The average treatment effect (ATE) is the expected effect on program households' consumption in hour h of day d caused by being on real time pricing instead of the flat rate tariff:

$$\tau_{hd} = E[q_{ihd}(T_i = 1) - q_{ihd}(T_i = 0)|h, d] \quad (5)$$

The control group paid ComEd's seasonal flat rate residential tariff $\bar{p}_s^{T=0}$. For both the summer and non-summer days, substituting this into the demand function gives:

$$q_{ihd}(T_i = 0) = \eta_s^A \bar{p}_s^{T=0} + \xi_{ihd} \quad (6)$$

The randomization of the N households into treatment and control groups allows the identifying assumption that the groups' average demand shifters are equal as $N \rightarrow \infty$:

$$E[\xi_{ihd} | T = 1, h, d] = E[\xi_{ihd} | T = 0, h, d] \quad (7)$$

Subtracting this and the treatment and control groups' demand functions, each hour's average treatment effect can be parameterized as:

$$\tau_{hd} = E [\eta^A(\bar{p}_{hs} - \bar{p}_s^{T=0}) + \eta^D(p_{hd} - \bar{p}_{hs}) + \eta_g^{HP} HP_d + \eta_s^T |h, d] \quad (8)$$

The demand parameters can therefore be consistently estimated by pooling across all hours of the experiment and adding a fixed effect for each of the 5880 hours observed. Including control variables, the estimating equation is:

$$q_{ihd} = \{ \eta^A(\bar{p}_{hs} - \bar{p}_s^{T=0}) + \eta^D(p_{hd} - \bar{p}_{hs}) + \eta_g^{HP} HP_d + \eta_s^T \} \cdot T_i + \left\{ \alpha_1(\bar{p}_{hs} - \bar{p}_s^{T=0}) + \alpha_2(p_{hd} - \bar{p}_{hs}) + \alpha_3 HP_d^{aft} + \alpha_4 HP_d + \alpha_5 \right\} X_i + \zeta_{hd} + \varepsilon_{ihd} \quad (9)$$

$X = \{\text{Pre-Program Average Hourly Consumption, Household Size, log(Income)}\}$

$HP_d^{aft} = \text{Indicator for an afternoon hour of a High Price Alert day}$

$\zeta_{hd} = \text{Fixed effect for hour } h \text{ of day } d.$

$\varepsilon_{ihd} = \text{Econometric error}$

The estimation uses the standard fixed effects estimator. The data are demeaned to remove fixed effects ζ , and ordinary least squares is applied to the demeaned data. Standard errors are Newey-West, allowing a one-hour lag. In a structural sense, the "econometric error" ε_{ihd} is part of the household's demand shock ξ_{ihd} that is residual of the other covariates.

Although simultaneity bias has been removed via the randomization, there are remaining limitations. One concern is that although the causal effect of being on real time pricing is identified for each hour, the demand functions are an *a priori* imposition of functional form. This means that

the parameters η are only causal in the (unlikely) event that the demand functions are correctly specified. For example, unless consumers' true demand functions are linear in prices, $\hat{\eta}^{HP}$ is not a consistent estimate of the causal impact of a High Price Alert on consumption⁸. As an illustration of this issue, recall that purchasing an energy efficient air conditioner reduces consumption most on hot days, which are more likely to be High Price Alert days. The estimated coefficient $\hat{\eta}^{HP}$ could therefore be nonzero even if households had no incremental response to the Alerts. There is an analogous problem in discrete choice demand estimation in characteristics space: analysts typically impose some simple functional form for indirect utility as a function of characteristics, but these characteristics are often correlated with each other and are not randomly assigned to products.

A second and related limitation is that we do not observe the behaviors that underlie the treatment effects or when those behaviors occurred. This procedure simply estimates the correlation between average treatment effects and prices. It does not identify the frequency at which behavioral changes occurred, i.e. whether the responses were day-to-day, short-term adjustments to air conditioner settings or long-term adjustments to thermostats each season. It similarly does not identify whether the effects were produced by long run changes to energy-using capital stock versus short run changes to the usage of that capital stock⁹.

5 Results

This section presents estimation results in the form of three key conclusions that can be drawn from the data. Some reduced form results will be presented alongside the demand parameter estimates, with an eye toward the connections between the two approaches.

The first conclusion is that program households are statistically significantly price elastic. The first column of Table 8.5 presents the demand parameters $\hat{\eta}$ estimated using Equation 9. The deviation coefficients $\hat{\eta}_h^D$ average -12 watts/(cents/kWh); this implies that a one standard deviation increase in an hour's price (in the afternoon, 1.5 cents/kWh) is associated with the equivalent of just under one in four households turning off a 75 watt lightbulb. Responses to average price $\hat{\eta}_s^A$ are -17.1 and -21.3 watts/(cents/kWh), respectively, and are statistically stronger than the responses to deviations from average prices. In the next section, we will examine whether these statistically significant price responses are also economically significant, in the sense of generating substantial welfare benefits.

The second conclusion is that households respond to RTP through energy conservation, with no net load shifting from high to low price hours. Figure 9.3 illustrates this in reduced form by showing the mean average treatment effect for each hour of the day, across all non-High Price Alert summer days. The relationship of these hourly average ATEs and the average summer price

⁸A natural way to estimate responses to High Price Alerts would be a regression discontinuity framework, in which demand on days with highest wholesale price just below \$0.10 per kWh is compared to demand on days with highest price just above that cutoff. Unfortunately, there were not enough High Price Alert days near the cutoff to carry this out, even when including additional summers of non-experimental data from 2004 to 2006.

⁹Short-term price response could be identified by instrumenting for hourly prices with short-term supply shocks that are exogenous to the unobservable demand shifters. One suggestive test of the validity of the exclusion restriction is whether the control group, which faced the flat rate tariff, appears to be responsive to prices instrumented by the short-term supply shocks. Using this sort of "placebo test," I was able to rule out potential instruments for short-term price variation such as deviations in daily natural gas spot prices from trend and variation in relative temperatures in nearby regions.

Estimating short run and long run elasticities would require data on households' stock of energy using durable goods, but these data are not available for ESPP households.

shape is in essence the variation that identifies the parameter η_s^A . Average prices increase from 5 cents/kWh at night to 9 cents in the mid-afternoon, and this is associated with lower treatment group consumption by an average of 50 to 80 watts. On average, the afternoon consumption is not being shifted to the nighttime: only between 11PM and 2AM are point estimates for treatment group average consumption higher than in the control, and these increases do not come close to offsetting the conservation that occurs during the rest of the day.

This finding of no increase in off-peak consumption does not necessarily imply that there is zero substitution of electricity consumption across hours. As intra-day substitution parameters could not be estimated, I do not rule out this form of substitution. Furthermore, different combinations of conservation and shifting could be consistent with this aggregate finding on the level and shape of average consumption by hour. For example, households could make some investment that conserves energy in all hours by some constant amount, which if combined with a second change that shifts some consumption from afternoon to nighttime hours would make it appear as though no change had occurred at night. Alternatively, the treatment group could leave nighttime consumption unchanged and conserve more substantially in the afternoons. What can be concluded is that *on net*, RTP causes households to significantly reduce consumption on the average afternoon and does not cause significant increases in average consumption at night. As a result, the treatment group's consumption during the experiment dropped approximately five percent more than the control group's consumption during the experiment relative to pre-program baseline.

Consumers' behavior exhibits this same pattern on High Price Alert days. Figure 9.4 illustrates the hourly shape of mean ATEs for the nine summer High Price days, showing that the treatment group reduces consumption by an additional 100 to 200 watts during daytime hours, or about five to 14 percent. Only in four hours is the treatment group estimated to have increased consumption, all by less than 10 watts and statistically indistinguishable from zero. This is the reduced form illustration of the variation that identifies the η_g^{HP} parameters. Other specifications, not reported, show that there is no increase in consumption associated with the evening before a High Price Alert day, or the day after.

The energy conservation result can be explained by the technologies available to households to respond to RTP. In a small survey in the fall of 2003, treatment group households reported the changes they thought they had made after entering the program: turning off lights, using fans instead of air conditioners, turning down or replacing air conditioners, and washing clothes during low price hours instead of during the afternoon. Only this last activity involves substitution of electricity consumption from one hour to another; the others entail substitution toward more energy efficient capital stock or substitution away from household energy services such as comfort.

Several factors could change this result in the future. Intra-day substitution elasticities may be increased by energy management devices that automatically allocate activities such as clothes washing to low price hours. Furthermore, potential new sources of electricity demand such as plug-in electric vehicles may also be able to automatically charge when prices are low. Also note that "energy conservation and no net shifting" does not necessarily generalize to industrial facilities, which can respond to RTP through flexibly scheduling production processes across hours. Patrick and Wolak (2001), for example, find statistically significant intra-day substitution parameters for large industrial consumers on RTP.

A third conclusion from the demand results, which is fundamental but perhaps unsurprising, is that energy management and information technology can significantly increase households' price elasticity. Figure 9.5 plots the reduced-form ATE for each hour of the Pricelight experiment against the hour's price. For the price range below 10 cents/kWh, the Pricelight does not substantially

affect consumption. At 15 cents/kWh, however, the estimated effect of having a Pricelight is about 150 watts, and this reaches over 200 watts during the highest price hours. This is about two-thirds of the conservation by the RTP treatment group during the highest-price hours of the 2003 experiment, although the comparison is made cautiously given that the Pricelights group is self-selected out of the (already self-selected) RTP population.

For context, a short term change that could produce a 200 watt effect would be if every fifth household turned off a window air conditioner. The Pricelights' importance suggests that because the hourly variance in households' electricity costs induced by real time pricing is small, devices that lower the cost of price discovery - or simply increase attention paid to electricity use - can substantially affect energy use. Figure 8.5 also illustrates that the Pricelight does not cause consumption to increase during low price hours, further reinforcing the net energy conservation result.

An eight month experiment is not ideal evidence on how households would respond to real time pricing over a period of years. Consumers might learn more about typical price shapes, lose an initial interest in energy conservation, or have time to make additional changes to energy-using capital stock. One way of providing additional evidence on this issue is to compare the treatment and control groups in 2004, when both are on real time pricing but the treatment group is in its second year and the control group is in its first. For additional statistical power, this exercise departs from the structural formulation and simply estimates a reduced form coefficient on hourly price. Table 8.6 details the results. The first column is the reduced form analysis of the RTP experiment from May through December 2003. Across all hours, if price was higher by one cent/kWh, treatment group consumption was lower by 18.6 watts. The latter two columns show that in 2004, the original treatment group consumed six to eight watts less on hours when price was higher by one cent. By this measure, price responsiveness in the second year is about one third greater than in the first year.

5.1 The Benefits of Randomized Experimentation

Randomized experiments are not new to the utilities industry: British utilities used randomized trials to test alternative pricing programs in the late 1960s (Levitt and List 2009), and many of the American time of use pricing experiments from the 1980s included randomized control groups (Aigner 1984). Nearly all current energy efficiency programs and many recent real time pricing programs have been non-experimental¹⁰, however, despite the fact that the causal effects of these programs are under continuing debate. How useful are non-experimental data in this application?

Lacking a randomized control group or a valid instrument instrument for prices in this setting, one way to address simultaneity bias would be to use observables to soak up the demand shifter ξ and assume that price variation is conditionally exogenous. As a trial of the conditional exogeneity assumption, I parameterize ξ as a function of each hour h 's observable characteristics, including a polynomial series of weather variables and month and workday indicators. I then estimate the demand function from Equation 3 with only the treatment group data. The second column of Table 8.5 shows the results of this regression: the positive η parameters give the apparently upward-sloping demand indicative of simultaneity bias.

I then omit η^A and include hour dummies, in an attempt to soak up the natural correlation between a typical hourly price shape and households' electricity consumption. As the third column

¹⁰To my knowledge, Herriges, *et al*, (1993) is the only randomized evaluation of a real time pricing program. Many other pricing structures have been evaluated with randomized treatment and control groups, however, and Allcott (2009b) and Davis (2008) evaluate recent experimentally-randomized energy efficiency programs.

of Table 8.5 shows, this also gives upward-sloping demand functions for most hours. The fourth column repeats this regression for the control group, showing that it apparently was responsive to real time prices that it did not face. Although the failure of conditional exogeneity in a deeper sense means that the econometrician did not collect enough controls, these results are consistent with a number of other specifications attempted, with all of the control variables an analyst would typically have available¹¹.

While the benefits of randomized experiments are well-understood by economists, this exercise highlights the unique opportunity that this experiment provides to understand how consumers respond to real time electricity prices. This also suggests that a further shift toward randomized evaluations of energy pricing and energy efficiency programs could be useful in allocating policy attention and investment dollars to the most effective projects. Allcott and Mullainathan (2009) describe one model for how this shift could occur and discuss lessons for energy program design from field experiments in other areas such as development microeconomics and finance.

6 Welfare Effects

6.1 Welfare Effects

The welfare effects of real time pricing flow through four primary channels: producer profits, retailer profits, meter costs, and consumer welfare¹². Modeling producer profits and welfare effects in market equilibrium is well beyond the scope of this paper, and Allcott (2009a) focuses on those issues. For this analysis, consider a simpler world where wholesale market prices and profits are exogenous because of the RTP program's small size, and the electricity retailer's profits are held constant. The representative consumer's compensating variation is:

$$CV_{hd} = V(\mathbf{P}^{T=1}, w | (\hat{\eta}, \hat{\xi}, T = 1) - V(\mathbf{P}^{T=0}, w | \hat{\eta}, \hat{\xi}, T = 0) \quad (10)$$

From Equation 1, each element in the vector $\mathbf{P}^{T=1}$ of RTP treatment group prices was the wholesale price plus a flat payment per kilowatt-hour that covers the retailer's costs, which are essentially fixed. For welfare analysis, we want the flat rate tariff $\mathbf{P}^{T=0}$ that is "comparable" in equilibrium with $\mathbf{P}^{T=1}$, in the sense that it keeps the retailer at zero profits by covering wholesale electricity costs and holding constant the *ex-post* net revenues from the distribution charge and the ESPP program's "Participation Incentive." In this case, the $\mathbf{P}^{T=0}$ used for welfare analysis is less than the actual price that the Control group received, because the Participation Incentive and mild weather during the pilot program kept $\mathbf{P}^{T=1}$ relatively low.

¹¹Note further that even if an elasticity to price variation conditional on observables could somehow be estimated, that approach would not capture any price response correlated with these observables. For example, recall that Figures 9.3 and 9.4 illustrated substantial energy conservation on average in afternoon hours. Including hour dummy variables in the set of controls would absorb that form of price response into the estimated demand shifter ξ .

¹²The indirect utility function from Section 3 brings out an additional channel of welfare effects when RTP is optional. Households that select into RTP should theoretically have underlying demand patterns - as captured by demand shifters ξ - that are less correlated with hourly prices than in the rest of the population. This form of positive selection implies that the average cost of electricity for the group that remains on the flat rate tariff will rise. I abstract away from this because my data provide no insight into demand parameters for the rest of the population. See Borenstein (2007b) for an analysis of this issue.

This calculation, detailed in Table 8.7, gives a Compensating Variation of \$10 per year per program household. Whether real time pricing is welfare-positive, however, still depends on two factors. First, it depends on the cost of implementing the new RTP contract: the net cost of installing the new hourly electricity meters. The upfront cost is typically estimated to be between \$100 to \$150, which amortized over a 30-year life could be \$5-10 per year. New metering infrastructure can bring significant other benefits to the utility, including reduced meter reading and billing costs. Some utilities are installing these meters for residential customers without immediate plans to move to real time pricing, suggesting that the net cost of RTP would be zero in some cases. Since labor costs and other factors vary substantially by utility, it is difficult to make a general statement about the net cost of implementing the new RTP contract.

Second, note that the indirect utility function did not include other goods, such as energy efficient air conditioners, where demand is unobserved but should depend on energy prices. Although we do not observe the changes in expenditures on these goods as a result of the program, we can place some structure on the issue. Assume, for example, that three-quarters of the energy use reductions for treatment group households were from zero-cost behavior changes and the other one-quarter were from changes to their stock of energy-using durables. Using the same economic assumptions underlying the air conditioner replacement example from Section 2, this additional unobserved expenditure would be \$9 per year.

The effects of RTP can also be framed as a reduction in energy costs. To do this, I first compute each household's fitted quantity demanded in each hour under RTP and under the "comparable" flat rate tariff, $\hat{q}(\mathbf{P}^{T=1}|\hat{\eta}, \hat{\xi}_{ihd})$ and $\hat{q}(\mathbf{P}^{T=0}|\hat{\eta}, \hat{\xi}_{ihd})$, respectively. Using this predicted consumption, I estimate that the average RTP household saves \$13 per year on electricity bills. As shown in Table 8.7, this is 2.7 percent of total electricity bill at the calculated $\mathbf{P}^{T=0}$. A different way of putting this is that, even in this selected group, a household that did nothing in response to the offer to enroll in RTP would forego just \$13 annually.

This calculation suggests that some program participants may have gone to great lengths to be price elastic, with small pecuniary returns¹³. This result is consistent with some other studies, such as Reiss and White (2008), that show that populations or subpopulations are in some cases highly motivated to respond to energy prices. These studies are a puzzling counterpoint to a larger literature on the "Energy Paradox" (Jaffe and Stavins 1994), which suggests that consumers often appear to be less responsive to energy costs than theory would predict that they should be¹⁴.

The fundamental policy message is that even in this selected group of households, RTP does not generate energy-related compensating variation that is large in an absolute sense or in comparison to metering costs or the potential costs incurred by households in conserving energy. This conclusion is drawn with three important caveats. First, future advances in Smart Grid technologies that increase

¹³One particularly-motivated program participant told me that on the afternoons of High Price Alert days, they reduce energy consumption by leaving the house and taking their family to the park. I asked them how much they saved by doing that on a High Price Alert day relative to a normal day; they estimated 25 cents. Even that was an overestimate.

¹⁴Reiss and White (2008) examine electricity consumption by San Diego households during the California electricity crisis. They find that total consumption dropped 13 percent in two months in response to an average price increase from 10 to 23 cents/kWh, then rebounded immediately by 8 percent when prices dropped to 13 cents/kWh. After the initial increase, one in three households reduced by 20 percent or more relative to the previous year. The authors show that this large fraction of the population would have needed to make significant behavioral or capital stock changes in order to achieve reductions of this magnitude.

This substantial responsiveness to energy prices contrasts with analyses such as Allcott and Wozny (2009), which shows that the equilibrium relative prices and quantities of new and used automobiles with different fuel economy ratings are 1/4 as responsive to gasoline price changes compared to what theory would predict.

price elasticity and decrease the costs of advanced electricity meters could likely change this result. Second, the variance in hourly electricity prices during this pilot is lower than that experienced in other regions of the country and in different years, and higher price variance increases the potential gains from RTP given any particular price elasticity. Third, the demand system showed that RTP households reduced their overall electricity consumption, which should affect greenhouse gas emissions from electricity generation. I now turn to this latter issue.

6.2 Carbon Emissions

While real time pricing does affect air pollution emissions, RTP programs have historically been motivated by aligning electricity prices with marginal costs, with little consideration of climate change or other environmental issues. The energy conservation result from the empirical analysis, however, suggests that RTP programs could also reduce carbon emissions from electricity generation. How relevant is this factor in the ESPP program?

Carbon emission abatement is the product of the treatment effect of RTP with the carbon dioxide emission rate of the marginal electricity generator. Intuitively, if the marginal power plant during high price hours, when the ATEs are largest in magnitude, has a higher emission rate than the marginal power plant when prices are low, RTP will have a more beneficial impact on emissions. Electricity generators of different technologies, including coal, nuclear, hydro, natural gas, oil, wind, and others, have different carbon emission rates, and the market shares and generation profiles of each technology vary between electricity markets in different regions. Results in a nationwide analysis, such as Mansur and Holland (2008), may therefore be different from those for this specific program.

I construct a simple model¹⁵ that gives the marginal carbon emission rate $\hat{E}_{hd}(P_{hd})$ as a function of the price that would be set by the marginal generator in the ComEd region in 2003. For each hour of the ESPP experiment, this model provides the emission rate of the marginal generator, which can be multiplied by the predicted effect of RTP on quantity demanded at "comparable" retail prices. The average effect per household on over any period of days d and hours h is given by the following sum:

$$\sum_d \sum_{h=1}^{24} \hat{E}_{hd}(P_{hd}) \cdot \frac{1}{N} \sum_{i=1}^N \left(\hat{q}(\mathbf{P}^{T=1} | (\hat{\eta}, \hat{\xi}_{ihd})) - \hat{q}(\mathbf{P}^{T=0} | (\hat{\eta}, \hat{\xi}_{ihd})) \right) \quad (11)$$

In this region, the marginal generator is typically small high-emission coal-fired plants in the off-peak periods and lower-emission natural gas plants during the peak periods. As shown in Figure 9.6, this means that the energy conservation from RTP covaries negatively with the marginal emission

¹⁵The model is a simple merit-order dispatch model constructed from Continuous Emissions Monitoring System data from the US Environmental Protection Agency (2009) for the Reliability First region of the North American Electric Reliability Council, of which ComEd is a member. These data give unit-level fuel input, electricity output, and carbon dioxide emissions, which are then combined with 2003 average prices for coal, oil, and natural gas from the U.S. Energy Information Administration (2009a and 2009b). The marginal generator at a particular price is the next unit in a merit order determined by the sum of fuel costs and other non-fuel variable operating costs.

This model correctly represents marginal CO2 emissions under either of two sets of assumptions. First, it would be valid assuming fixed capital stock and no ramping constraints or other dynamic considerations. Second, it would be valid in the long run where the generation technology at a particular price is constant. Both sets of assumptions also require marginal cost bidding and abstract away from inter-regional electricity transfers.

rate, slightly attenuating RTP's effects on carbon dioxide emissions. As shown in Table 8.7, the predicted annual carbon reduction from RTP is approximately 0.29 short tons per household, which is 4.4 percent of total emissions from the average program household's electricity consumption. This is slightly less than the predicted percent reduction in electricity demanded under RTP.

To convert these into monetary terms for comparison with the welfare calculation requires placing a value on carbon emissions. Because marginal damages are difficult to estimate, I instead use the predicted price of a carbon emission allowance in 2020 under the recently proposed Waxman-Markey carbon cap-and-trade bill, which is \$29 per short ton (US Energy Information Administration 2009c). Multiplied by the annual carbon emission reductions, this gives \$8.41 per year. In the specific case of an RTP program that generates net energy conservation, in an electric power market where the marginal off-peak generator is not substantially more carbon-intensive than the marginal peak-hour generator, the gains from reduced carbon emissions could play an important role in the welfare calculation¹⁶.

7 Conclusion

This paper exploits a randomized field experiment to evaluate the first ever hourly real time electricity pricing program for residential consumers, Chicago's Energy-Smart Pricing Plan. A central result of the demand estimates is that residential RTP should perhaps be thought of as a peak energy conservation program, instead of a mechanism to shift consumption from peak to off-peak. This means that demand for off-peak power under residential RTP, and thus air pollution emissions, energy costs, and equilibrium entry of baseload power plants, may be lower than analysts had previously expected.

The welfare calculation shows that moving to RTP from the flat rate tariff gave the average program household a compensating variation along its electricity demand curves of \$10 per year. Aggregated across the population, this could increase welfare by hundreds of millions of dollars, but the amount per household is not large in an absolute sense, and this only comprises 1-2 percent of households' total electricity expenditures. More importantly, although there are significant uncertainties, these efficiency gains do not appear to overwhelm reasonable estimates of the cost of conserving energy or installing advanced metering infrastructure. These results do not make a strong case for optional or population-wide residential real time pricing. From a broader economic perspective, residential real time pricing may currently be an important real-world example of when aligning prices with marginal costs might not improve welfare in the presence of contracting or information costs.

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¹⁶If and when a carbon cap-and-trade bill passes, this calculation would be different because the costs of carbon emissions would in principle be internalized into the electricity price. At that point, we would simply compute the welfare gains from RTP at the new equilibrium electricity prices, and the marginal damages of carbon dioxide emissions would not enter the calculation separately.

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8 Tables

8.1 Baseline Household Characteristics

	Treatment	Control	CNT	Chicago	T-C	ESPP-CNT
Pre-Program Usage	954 (497)	879 (436)	1050 (629)	1050 (629)	75 (47.5)	-135 (40.8) **
Household Size	2.56 (1.02)	2.58 (1.09)	2.65 (1.66)	2.64 (1.55)	-0.024 (0.110)	-0.059 (0.100)
Income 10k-25k	0.20 (0.27)	0.26 (0.36)	0.19 (0.39)	0.14 (0.35)	-0.058 (0.037)	0.034 (0.024)
Income 25k-50k	0.29 (0.31)	0.32 (0.37)	0.29 (0.45)	0.24 (0.43)	-0.029 (0.038)	0.022 (0.029)
Income 50k-75k	0.23 (0.29)	0.21 (0.31)	0.19 (0.39)	0.22 (0.42)	0.023 (0.033)	0.026 (0.026)
Income 75k-150k	0.18 (0.27)	0.13 (0.23)	0.18 (0.38)	0.24 (0.42)	0.053 (0.025) **	-0.015 (0.025)
Income >150k	0.04 (0.14)	0.03 (0.10)	0.04 (0.20)	0.08 (0.26)	0.016 (0.011)	-0.014 (0.014)
Median Year Constructed	1950 (11.4)	1949 (9.00)	1948 (8.38)	1962 (14.6)	1.31 (1.00)	0.60 (0.67)
Pct Multifamily Housing	0.49 (0.29)	0.48 (0.29)	0.63 (0.48)	0.44 (0.50)	0.017 (0.031)	-0.051 (0.031) *
Pct Not in Labor Force	0.40 (0.10)	0.41 (0.09)	0.40 (0.49)	0.39 (0.49)	-0.005 (0.010)	0.015 (0.028)
Pct College Graduates	0.25 (0.19)	0.23 (0.17)	0.19 (0.39)	0.31 (0.46)	0.023 (0.018)	0.041 (0.025) *
Previous CNT Affiliates	421 (574)	450 (603)	252 (480)	26.0 (170)	-29.1 (63.7)	187 (33.4) **
F-Test p-Value					0.263	0.000

CNT neighborhoods are the 30 zip codes that had more than 10 CNT affiliates before the ESPP program began.

ESPP Treatment Group: 590 households. ESPP Control Group: 103 households.

CNT neighborhoods: 631 thousand households.

Chicago four-county metropolitan area: 3.14 million households.

For ESPP households, Pre-Program Electricity Usage (watts), Household Size, and Income buckets (Real 2003 \$/year) are observed at the household level. Previous CNT Affiliates is observed by zip code. All other variables are at the Census tract level; from US Census Long Form data.

CNT and Chicago electricity usage distribution are from microdata for the East North Central division from the 2001 Residential Energy Consumption Survey (US Energy Information Administration 2005). For CNT-area and Chicago households, all other data are from the Census demographic distributions.

8.2 Descriptive Statistics: RTP Experiment

	Obs	Mean	SD	Min	Max
RTP Retail Price (Summer)	2208	6.85	2.12	4.62	16.0
RTP Retail Price (Summer Peak)	384	9.73	2.46	5.27	16.0
RTP Retail Price (Non-Summer)	3672	6.20	1.07	4.78	11.0
Control Retail Price (Summer)	1	8.275	0	8.275	8.275
Control Retail Price (Non-Summer)	1	6.208	0	6.208	6.208
1(High Price Hour)	5880	.0052	.072	0	1
1(High Price Day)	245	.037	.19	0	1
Treatment Quantity	3,396,511	865	810	0	14,750
Control Quantity	581,520	830	900	0	21,880
Quantity - Baseline Use(T)	3,396,511	-90.6	694	-3860	12,300
Quantity - Baseline Use(C)	581,520	-47.5	787	-2380	19,890
N (Total Households)	5880	677	9.40	658	689
N (Treatment)	5880	578	6.67	563	586
N (Control)	5880	98.9	3.16	95	103

Includes the RTP experimental period, May-December 2003.

"Summer Peak" includes noon to 6PM on all workdays from June to August.

Observations column reflects distinct observations.

Quantities are in watts; prices are in cents/kWh.

8.3 Descriptive Statistics: Pricelight Experiment

	Obs	Mean	SD	Min	Max
RTP Retail Price (Summer)	2208	9.24	3.50	3.71	40.1
RTP Retail Price (Non-Summer)	1464	7.83	1.55	4.29	14.9
1(High Price Hour)	3672	.013	0.11	0	1
1(High Price Day)	153	0.065	0.25	0	1
Treatment Quantity	171,867	1190	1180	0	16,700
Control Quantity	642,095	1090	1040	0	16,600
Quantity - Baseline Use (T)	171,867	-91.1	872	-4790	11,100
Quantity - Baseline Use (C)	642,095	-44.3	876	-2640	15,300
N (Total Households)	3672	222	0.693	219	223
N(Treatment)	3672	46.8	0.396	46	47
N(Control)	3672	175	0.369	173	176

Includes the Pricelights experimental period, June-October 2006.

8.4 Attrition

	Treatment	Control
	(1)	(2)
Pre-Program Usage	8.49e-06 (0.00002)	-1.47e-06 (0.00009)
Household Size	0.0001 (0.007)	0.0007 (0.009)
log(Income)		
Income 10-25k	-.028 (0.068)	-.009 (0.051)
Income 25-50k	-.005 (0.071)	0.002 (0.044)
Income 50-75k	-.026 (0.069)	0.027 (0.047)
Income 75-150k	-.050 (0.07)	0.07 (0.074)
Income >150k	-.068 (0.075)	0.117 (0.197)
Med Const Year	0.0008 (0.0008)	0.002 (0.002)
Pct Multifamily Housing	0.112 (0.038)**	0.037 (0.062)
Pct Not in Labor Force	0.028 (0.179)	0.064 (0.167)
Pct College Graduates	0.018 (0.072)	0.024 (0.08)
Const.	-1.662 (1.657)	-3.615 (3.436)
Obs.	590	103
R^2	0.024	0.009
F statistic	1.459	0.308
F Test p-value	0.983	0.143

Dependent variable is an indicator for whether the household attritted.

Pre-program electricity use is in watts. Income buckets are Real 2003 dollars per year.

8.5 Demand System Estimates

	I (T and C)	II (T Only)	III (T Only)	IV (T Only)
Average Price: Summer	-17.4 (1.3)**	40.2 (0.8)**	N/A	N/A
Non-Summer	-21.8 (2.4)**	119.8 (0.9)**	N/A	N/A
Price Deviation: Hour 6	-10.5 (6.9)	35.2 (1.9)**	32.6 (1.9)**	29.9 (7.8)**
7	-14.8 (6.3)**	27.7 (1.9)**	22.7 (2.0)**	25.2 (7.6)**
8	-16.7 (10.0)*	1.7 (2.8)	-3.0 (3.1)	-4.7 (12.5)
9	-15.6 (8.0)*	-4.4 (2.5)*	-17.0 (2.8)**	-12.1 (10.1)
10	-12.2 (5.4)**	-3.3 (2.0)*	-22.1 (2.2)**	-21.4 (7.3)**
11	-10.6 (5.1)**	6.7 (2.1)**	-22.6 (2.4)**	-23.8 (7.0)**
12	-13.1 (4.3)**	13.7 (1.9)**	-21.5 (2.2)**	-19.2 (5.9)**
13	-13.6 (3.5)**	12.6 (1.6)**	-18.0 (1.9)**	-12.6 (4.8)**
14	-12.7 (3.8)**	20.9 (1.8)**	2.5 (2.2)	9.4 (5.4)*
15	-11.6 (4.0)**	34.5 (1.9)**	12.3 (2.3)**	19.0 (5.7)**
16	-9.1 (3.6)**	43.7 (1.8)**	23.1 (2.2)**	24.0 (5.2)**
17	-10.7 (4.4)**	64.2 (2.1)**	39.7 (2.5)**	41.3 (6.2)**
18	-17.8 (6.3)**	44.0 (2.6)**	38.9 (3.0)**	39.3 (8.5)**
19	-5.7 (7.7)	56.5 (2.9)**	54.8 (3.4)**	44.5 (10.4)**
20	-5.6 (5.5)	42.4 (2.3)**	52.5 (2.7)**	43.0 (7.6)**
21	-9.9 (8.6)	54.4 (3.1)**	69.7 (3.6)**	62.7 (11.5)**
High Price Day: Morning	-62.9 (16.5)**	-8.9 (8.0)	1109.4 (82.2)**	1388.5 (198.5)**
Mid-Day	-115.8 (23.1)**	-58.0 (11.5)**	1437.0 (118.3)**	2093.3 (290.2)**
Afternoon	-133.1 (29.5)**	30.8 (14.7)**	52.5 (15.6)**	147.0 (38.0)**
Evening	-53.2 (26.6)**	607.8 (13.7)**	277.4 (14.2)**	340.1 (32.4)**
Constant: Summer	-45.3 (3.5)**	N/A	N/A	N/A
Non-Summer	-36.6 (1.9)**	N/A	N/A	N/A

Dependent variable: Electricity use (watts). Price variables are in cents/kWh. Newey-West SEs.
 Regression I: 3.98 million observations. Regressions II-IV: 3.40 million observations.

8.6 Second Year vs. First Year of RTP Experiment

	RTP (1)	All (2)	Summer (3)
P x T	-18.5 (0.9)**	-6.1 (0.7)**	-4.8 (1.1)**
T x P x Pre-Program Usage	-14.8 (1.5)**	-9.7 (2.7)**	-9.1 (2.0)**
T x P x Household Size	6.7 (0.8)**	0.9 (0.9)	-2.1 (1.4)
T x P x log(Income)	7.2 (0.7)**	1.6 (0.9)*	4.7 (1.2)**
P x Pre-Program Usage	63.7 (1.5)**	33.6 (2.7)**	51.5 (1.8)**
P x Household Size	-7.6 (0.8)**	2.5 (0.9)**	4.0 (1.2)**
P x log(Income)	1.4 (0.7)**	7.3 (0.8)**	2.2 (1.0)**
Pre-Program Usage	92.9 (9.5)**	330.7 (20.3)**	62.0 (12.6)**
Household Size	38.2 (4.9)**	-20.3 (6.5)**	0.5 (8.6)
log(Income)	11.7 (4.2)**	-64.3 (6.0)**	-14.8 (7.3)**
T x Pre-Program Usage	1.8 (9.9)	-92.3 (20.7)**	72.2 (13.6)**
T x Household Size	6.3 (5.3)	25.9 (6.9)**	17.1 (9.4)*
T x log(Income)	-69.9 (4.6)**	-4.8 (6.5)	-37.9 (8.2)**
T	69.2 (5.9)**	-20.6 (5.8)**	48.5 (7.5)**
Obs.	3978019	3762972	1396648
F statistic	64776.9	29708.4	14750.4

Dependent variable: Electricity use (watts). Price variables are in cents/kWh. Newey-West SEs.
Pre-Program Usage, Household Size, and log(Income) are normalized to mean 0, standard deviation 1.

8.7 Welfare Calculation and CO2 Effects

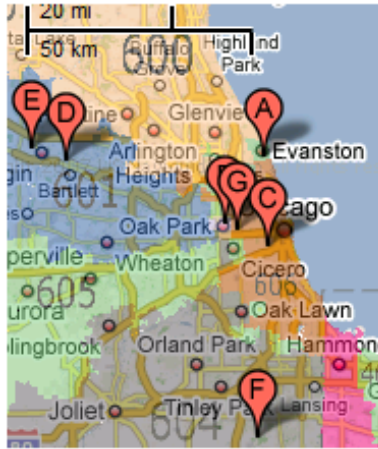
Effects by Season	Summer	Non-Summer
Hours Observed	2208	3672
Comparable Flat Rate Tariff (cents/kWh)	7.17	6.15
Fitted Baseline Usage (Watts)	986	804
Fitted Usage Reduction (Watts)	45.7	37.7
Electricity Cost Reduction (cents/hour)	0.244	0.118
Compensating Variation (cents/hour)	0.195	0.088
Electricity Generation CO2 Emissions (lbs/household-hour)	1.4	1.53
CO2 Emission Reductions (lbs/household-hour)	0.0616	0.0674
Annual Effects		
Annual Compensating Variation (\$)	10.05	
Baseline Annual Electricity Costs (\$)	480	
Annual Electricity Cost Reduction (\$)	13.1	
Percent Savings	2.73	
CO2 Emission Reductions (short tons/household)	0.289	
Baseline Annual CO2 Emissions (short tons)	6.54	
Percent CO2 Reduction	4.42	

Baseline Annual Electricity Costs is the Control predicted group's electricity bill on the Comparable Flat Rate Tariff. Note that this is lower than ComEd's typical annual electricity bill because the Participation Incentive and the mild summer reduce the Comparable Flat Rate Tariff.

To compute Annual effects, the Summer and Non-Summer observations are re-weighted such that Summer is 2208 of the 8760 hours in a year and Non-Summer is 6552 of the hours.

9 Figures

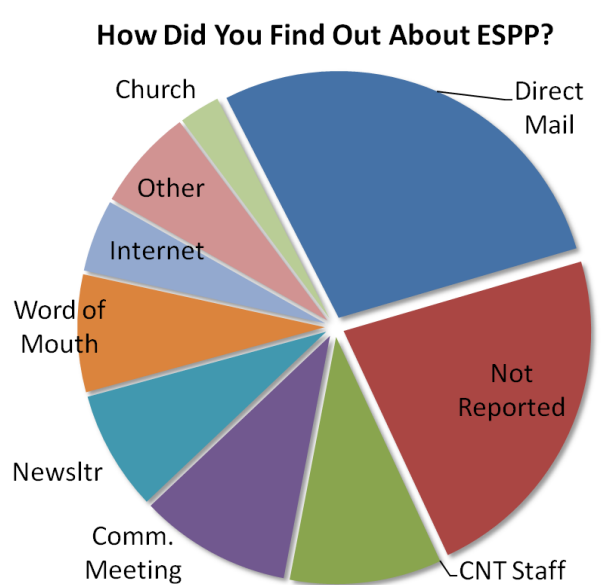
9.1 ESPP Geographic Areas



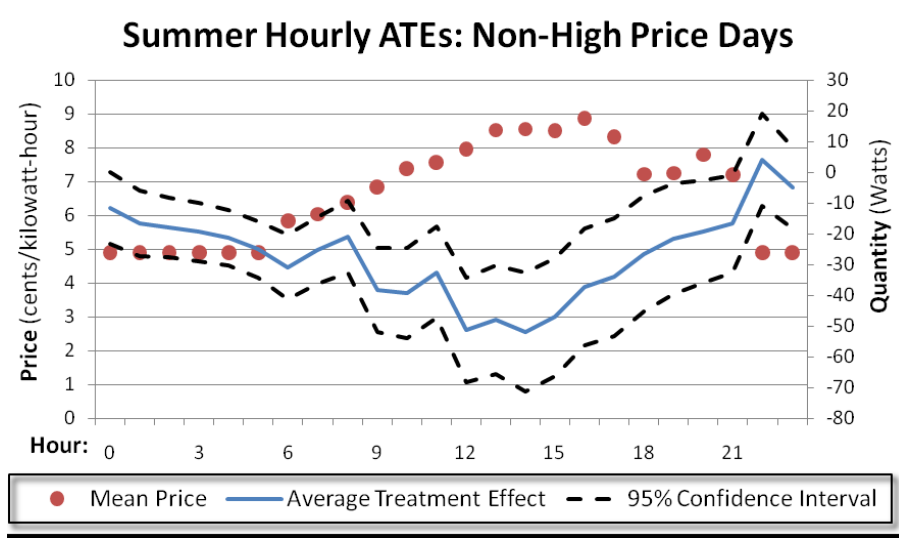
CNT Neighborhoods:

- A: Evanston
- B: Austin
- C: Pilsen
- D, E: Elgin
- F: Park Forest
- G: Near West Side

9.2 Recruitment

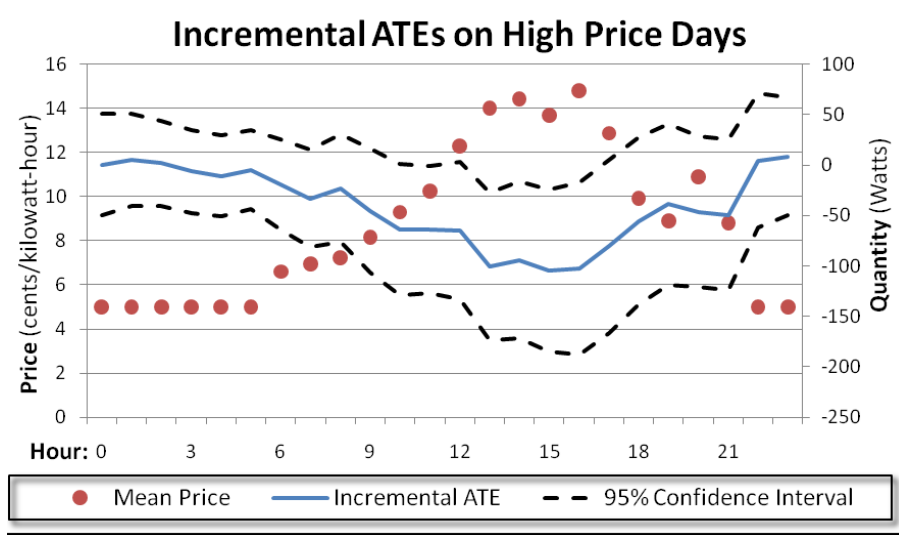


9.3 Average Hourly Prices and Reductions



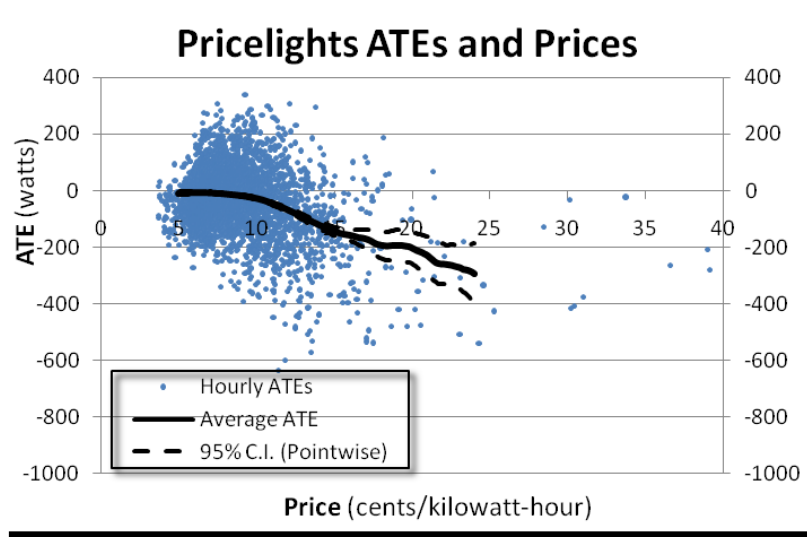
Newey-West standard errors

9.4 Prices and Incremental Reductions on High Price Days

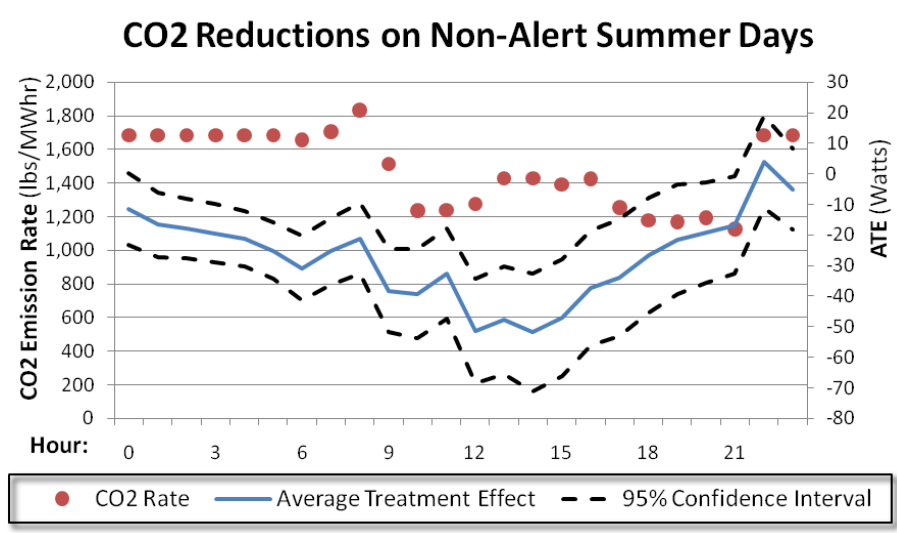


Newey-West standard errors

9.5 Pricelights: Average Treatment Effects by Price



9.6 Carbon Dioxide Reductions



Newey-West standard errors.