

1 **Efficiency assessment of green technology innovation of renewable energy enterprises in**  
2 **China: A dynamic data envelopment analysis considering undesirable output**

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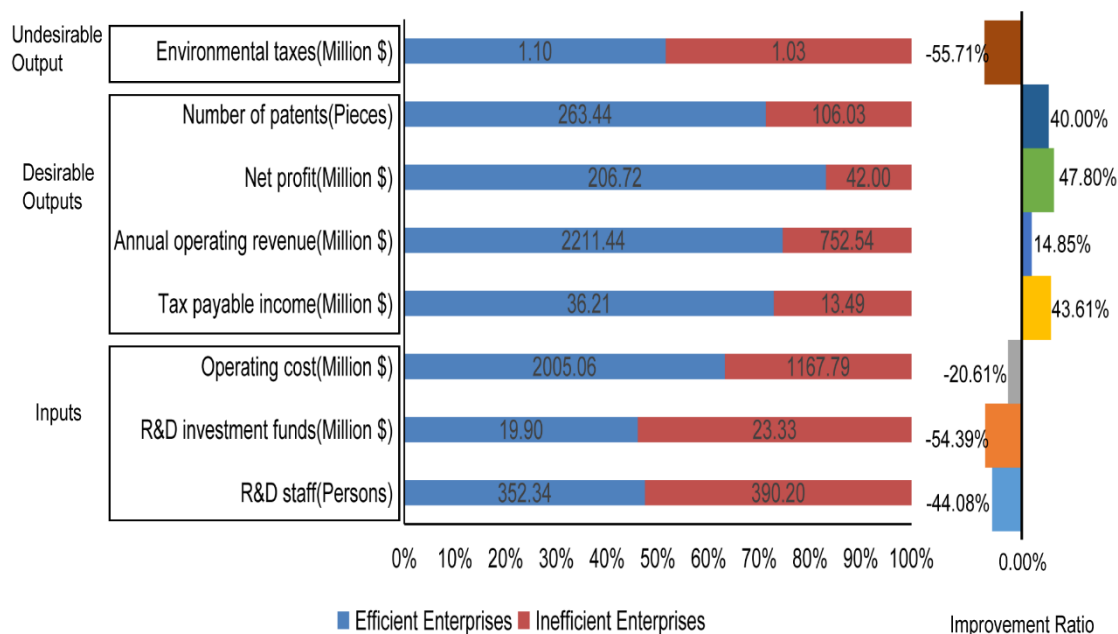
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36 **Abstract:** The rapid development of renewable energy enterprises has produced important benefits for  
 37 contemporary efforts to address serious environmental pollution and depletion of fossil energy  
 38 resources. However, the environmental pollution that exists in the production and operation of  
 39 enterprises has been ignored, and so an objective evaluation of this issue is becoming urgent. This  
 40 paper established an evaluation index system for green technology innovation efficiency, and used  
 41 dynamic Data Envelopment Analysis (DEA) considering undesirable output to measure the green  
 42 technology innovation efficiency of renewable energy enterprises, and the improvement potential of  
 43 ineffective enterprises was put forward. The results show that: (1) The green technology innovation of  
 44 renewable energy enterprises needs to be greatly improved. The average efficiency score of sample was  
 45 0.385 over four years, and only 16 enterprises were found to operate effectively; (2) When effective  
 46 and inefficient DMUs were compared, the latter were found to have significant output shortfalls,  
 47 especially in environmental tax, and were found to show an improvement potential of 55.71 percent; (3)  
 48 The efficiency analysis of different types of renewable energy enterprises found that the green  
 49 technology innovation efficiency score of nuclear energy enterprises was the highest, and rapidly rose;  
 50 (4) The green technology innovation efficiency of renewable energy enterprises in the western region  
 51 greatly exceeded the efficiency of the eastern and central regions. The efficiency evaluation results  
 52 could not only provide a guidance for central and local governances to optimize the structure of  
 53 renewable energy sector, but also potentially provide a reference for the operation and management of  
 54 renewable energy enterprises in China.

55 **Keywords:** Green Technology Innovation, Efficiency assessment, Data envelopment analysis,  
 56 Renewable Energy Enterprises

57 **Graphic abstract**



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## 60 1、 Introduction

61 In recent decades, the development and utilization of renewable energy has received growing  
62 attention all over the world. Renewable energy enterprises are a strategic emerging industry that China  
63 is vigorously developing, and their future prospects in the country look promising. ‘Guiding Opinions  
64 on Energy Work in 2018’ , which was issued by the National Energy Administration of China (2018),  
65 proposed to accelerate the development of renewable energy, and as a result the proportion of  
66 non-fossil energy consumption increased to about 14.3%. It has been estimated that non-fossil energy  
67 will account for 20% of primary energy consumption by 2030. The substitution of renewable energy  
68 has become increasingly prominent.

69 However, it has been commonly found that the production of renewable energy is not completely  
70 clean. Renewable energy enterprises are essentially manufacturing industries, but the environmental  
71 pollution problems that emerge from the production process is often ignored (Li et al. 2019). For  
72 example, many studies showed that the process of photovoltaic cell production produces a lot of  
73 pollutants (Hou et al. 2016). Besides, other forms of renewable energy, such as biomass, geothermal,  
74 nuclear and wind energy, also lead to environmental pollution problems in the production stage  
75 (Jacobson 2009).

76 In line with ‘the Paris climate change agreement’, China’s manufacturing sector should make  
77 large-scale changes and work towards a cleaner production. The ‘Made in China 2025’ (2015) initiative  
78 sought to comprehensively upgrade the country’s economic performance and focused on  
79 innovation-driven and green development. Green technology innovation applies ecological-economic  
80 principles to save resources and energy, eliminate or reduce environmental pollution and degradation  
81 and achieve long-term sustainable development that produces economic, environmental and social  
82 benefits (Zhou 2014). In comparison with traditional technologies, green technology innovation  
83 emphasizes coordinated economic and environmental development (Braun and Wield 1994).  
84 Researchers who have engaged with green technology innovation evaluation have produced results  
85 with important theoretical and practical implications. Examples include regional green technology  
86 innovation efficiency (Luo and Liang 2016), green technology innovation efficiency in high-end  
87 manufacturing industry (Li et al. 2018) and factors influencing green technology innovation (Guo et al.  
88 2018), and so on. Green technology innovation has been a new trend of technological innovation  
89 development and an effective way to achieve sustainable development. Therefore, the efficiency of  
90 green technological innovation in renewable energy enterprises is a subject that deserves a more deeply  
91 discussion.

92 A few studies refer to the technological innovation efficiency of renewable energy enterprises.  
93 Renewable energy mainly includes biomass, geothermal, hydrogen, nuclear, ocean, solar and wind  
94 energy (Zeng et al. 2019). Most renewable energy studies have focused at a macro-level, such as an

95 industry or geographic zone. Wang et al (2020) gave a comprehensive evaluation of China's regional  
96 renewable energy development. Lin and Xu (2018) used the vector autoregressive (VAR) model to  
97 examine the main driving forces of the renewable energy industry. Fewer studies have examined  
98 micro-level enterprises, such as renewable energy enterprises. Zhang et al (2016) conducted a  
99 comprehensive analysis and evaluation of the operating performance of 58 domestic photovoltaic  
100 enterprises by applying the DEA method, and found that all Chinese photovoltaic enterprises have  
101 lower operating performance because of lower technical efficiency. Zhao and Wei (2019) measured the  
102 technical efficiency of China's wind power enterprises by applying DEA, and analyzed technical  
103 differences in different regions. Li and Liu (2018) evaluated the efficiency of enterprise technological  
104 innovation by using the research and development (R&D) data of 20 new energy vehicle enterprises in  
105 China. These studies do not analyze the gaps in green technology innovation efficiency of different  
106 types of renewable energy enterprises. Wang et al (2016) assessed the innovation efficiency of the  
107 technology research and development and marketing process of 38 Chinese renewable energy  
108 enterprises in the period 2009-2013 by applying a non-radial data envelopment analysis method. Zeng  
109 et al (2018) evaluated the investment efficiency of the new energy industry in China. Çelikkilek and  
110 Tüysüz (2016) established a DEA model to analyze the overall efficiency of the different forms of  
111 renewable energy. Zeng et al (2020) assessed the comprehensive performances of different renewable  
112 energy schemes by using DEA method. Existing studies on renewable energy mainly focused on its  
113 economic and social dimensions, while ignoring environmental factors. The problem of environmental  
114 pollution in the production and operation of renewable energy enterprises in China has not been studied.  
115 What's more, quantifying potential improvements in each indicator is critical to supporting the  
116 decision-making process (Jiang et al. 2020). Previous research mainly focused on efficiency evaluation  
117 and failed to provide improvement suggestions for each enterprise, for lacking further analysis in input  
118 excesses and output shortfalls. Therefore, it is necessary to analyze the current situation and deficiency  
119 of green technology innovation efficiency in renewable energy enterprises to make up for this research  
120 gap. Given the critical role of renewable energy enterprises in cleaner production and the significance  
121 of green technology innovation, this paper measured the green technology innovation efficiency of  
122 China's renewable energy enterprises by applying the dynamic SBM (Slacks-Based Measure) model  
123 and makes up for this research gap.

124 Data Envelopment Assessment (DEA) has been widely used in the performance evaluation of  
125 various productive activities (Mohammadi et al. 2011). This method obtains the relative efficiency of  
126 decision-making units (DMUs) with multiple inputs and multiple outputs based on linear programming  
127 (Mousavi-Avval et al. 2011). One of the most significant advantages of this method is that it does not  
128 assume a correlation between input and output indicators (Hosseinzadeh-Bandbafha et al. 2016), and  
129 this means the evaluation results are objective. However, the traditional DEA model is inadequate for

130 performance evaluation when the development of a company is a dynamic process that extends across  
131 more than one period, and this is because the traditional model does not consider operational efficiency  
132 across different periods (Alizadeh et al. 2020). The dynamic SBM model proposed by Tone and Tsutsui  
133 (2010) perfectly solved this problem because it gives a dynamic evaluation and incorporates the  
134 carry-over terms in the model. Dynamic SBM helps decision-makers to understand the effect of past  
135 decisions on future performance.

136 Green technology innovation efficiency was defined here as the input-output efficiency of green  
137 technology innovation activities (Lin et al. 2018). This paper selected 74 renewable energy enterprises  
138 as samples to evaluate green technology innovation efficiency. The purpose of the study is (1) to  
139 evaluate the efficiency of green technology innovation in renewable energy enterprises in China; (2) to  
140 identify the potential for improvement in inefficient renewable energy enterprises. The results of this  
141 paper can help the government departments and corporate administrators analyze the current situation  
142 of green technology innovation in renewable energy enterprises and put forward the improved policies  
143 that will effectively promote the green development of renewable energy enterprises in China.

## 144 **2、 Methodology and Data**

### 145 2.1 Dynamic SBM model

146 DEA is a method to evaluate the relative efficiency of decision making units (DMUs) with  
147 various input and output indicators (Charnes et al. 1978). Traditional DEA models measure the  
148 relative efficiency of DMUs in a specific period but cannot evaluate the performance of DMUs over  
149 time (Kaleibari et al. 2016). To deal with this concern, some studies used the Malmquist Productivity  
150 Index (Xie et al. 2021) and Malmquist-Luenberger Productivity Index (Shen et al. 2019) to evaluate  
151 performance in two consecutive periods. The Malmquist Index neglects the carry-over activities  
152 between two consecutive terms in dynamic evaluation. When inter-relations of consecutive periods  
153 should be taken into account for efficiency analysis, then dynamic DEA must be used (Kao 2013).

154 Based on the traditional DEA, the dynamic SBM model proposed by Tone and Tsutsui (2010)  
155 gives a dynamic evaluation and incorporates the carry-over terms in the model. Many scholars have  
156 done some research and achieved certain results (Zhou et al. 2008). Li (2016) formulated an  
157 input-orientated dynamic SBM model to measure the operational efficiency of Chinese PV producers.  
158 The technological innovation of enterprises is a dynamic process. Therefore, based on the traditional  
159 DEA model, this paper will use the dynamic SBM model to comprehensively evaluate the efficiency  
160 of green technology innovation in renewable energy enterprises.

161 Suppose there are  $n$  DMUs ( $j=1, 2, \dots, n$ ) over  $T$  periods ( $t=1, 2, \dots, T$ ). At each period, DMUs use  
162  $m$  inputs ( $i=1, 2, \dots, m$ ) and  $i$  carry-over terms ( $i=1, 2, \dots, \text{ngood}$ ) to produce  $s$  outputs ( $i=1, 2, \dots, s$ ).  
163 Let  $x_{iot}$ ,  $y_{iot}$  denote the observed input and output values of DMU  $j$  at period  $t$ , respectively. The  
164 notation  $z_{ijt}^{\text{good}}$  ( $i=1, 2, \dots, \text{ngood}$ ;  $j=1, 2, \dots, n$ ;  $t=1, 2, \dots, T$ ) denotes the good link (desirable

165 carry-over) values where  $ngood$  is the number of good links. The dynamic SBM model is extended  
 166 from the slacks-based measure (SBM) framework proposed by Tone (2001) and Pastor (1999). The  
 167 non-oriented models aim to reduce input-related factors and to enlarge output-related factors  
 168 simultaneously (Tone and Tsutsui 2010). For the sake of our research, we define the non-oriented  
 169 efficiency measure by solving program below:

$$170 \quad \rho_o^* = \min \frac{\frac{1}{T} \sum_{t=1}^T w^t \left[ 1 - \frac{1}{m} \left( \sum_{i=1}^m \frac{w_i^- s_{it}^-}{x_{iot}} \right) \right]}{\frac{1}{T} \sum_{t=1}^T w^t \left[ 1 + \frac{1}{s+ngood} \left( \sum_{i=1}^s \frac{w_i^+ s_{it}^+}{y_{iot}} + \sum_{i=1}^{ngood} \frac{s_{iot}^{good}}{z_{iot}^{good}} \right) \right]} \quad (1)$$

171 The continuity of link flows (carry-overs) between terms  $t$  and  $t+1$  can be guaranteed by the  
 172 following condition:

$$173 \quad \sum_{j=1}^n z_{ijt}^\alpha \lambda_j^t = \sum_{j=1}^n z_{ijt}^\alpha \lambda_j^{t+1} (\forall i; t = 1, \dots, T-1) \quad (2)$$

174 where the symbol  $\alpha$  stands for good, bad, free or fix. This constraint is critical for the dynamic model,  
 175 since it connects term  $t$  and term  $t+1$  activities.

176 Using these expressions for production, we can express  $DMU_o$  ( $o=1, \dots, n$ ) as follows:

$$177 \quad x_{iot} = \sum_{j=1}^n x_{ijt} \lambda_j^t - s_{it}^- \quad (i = 1, \dots, m; t = 1, \dots, T)$$

$$178 \quad y_{iot} = \sum_{j=1}^n y_{ijt} \lambda_j^t + s_{it}^+ \quad (i = 1, \dots, s; t = 1, \dots, T)$$

$$179 \quad z_{iot}^{good} = \sum_{j=1}^n z_{ijt}^{good} \lambda_j^t - s_{it}^{good} \quad (i = 1, \dots, ngood; t = 1, \dots, T)$$

$$180 \quad \sum_{j=1}^n \lambda_j^t = 1 \quad (t = 1, \dots, T)$$

$$181 \quad \lambda_j^t \geq 0, s_{it}^- \geq 0, s_{it}^+ \geq 0, s_{it}^{good} \geq 0 \quad (3)$$

182 where  $s_{it}^-$ ,  $s_{it}^+$ ,  $s_{it}^{good}$  are slack variables denoting, respectively, input excess, output shortfall, link  
 183 shortfall. Using an optimal solution  $(\{\lambda_0^{t*}\}, \{s_{ot}^{-*}\}, \{s_{ot}^{+*}\}, \{s_{ot}^{good*}\})$  to (1), (2) and (3) we define the  
 184 non-oriented term efficiency as follows:

$$185 \quad \rho_{ot} = \min \frac{1 - \frac{1}{m} \left( \sum_{i=1}^m \frac{w_i^- s_{iot}^{-*}}{x_{iot}} \right)}{1 + \frac{1}{s+ngood} \left( \sum_{i=1}^s \frac{w_i^+ s_{iot}^{+*}}{y_{iot}} + \sum_{i=1}^{ngood} \frac{s_{iot}^{good*}}{z_{iot}^{good}} \right)} \quad (t = 1, \dots, T) \quad (4)$$

186 The overall efficiency during the whole period is the average of the term efficiency, which is  
 187 described as follows:

$$188 \quad \rho_o^* = \frac{1}{T} \sum_{t=1}^T \rho_{ot}^* \quad (5)$$

189 The non-oriented overall efficiency ( $\rho_o^*$ ) is a ratio between 0 and 1. If  $\rho_o^* = 1$ ,  $DMU_o$  is considered  
 190 non-oriented overall efficient. If  $\rho_{ot}^* = 1$ , then  $DMU_o$  is considered to be non-oriented term efficient

191 for period  $t$ . Moreover,  $DMU_o$  is overall efficient if and only if  $\rho_{ot}^* = 1$  for all the periods.

## 192 2.2 Inputs and outputs

193 Reasonable inputs and outputs were selected to accurately assess the relative efficiency of the  
194 DMUs. In order to evaluate the efficiency of green technology innovation in renewable energy  
195 enterprises, the index system is constructed from many dimensions, such as economy, society and  
196 environment. The minimum number of indicators is selected to ensure the integrity of the evaluation  
197 elements. After the conducting correlation analysis, we found a strong correlation between operating  
198 cost and annual operating revenue. But sensitivity analysis showed that operating cost or annual  
199 operating revenue have little effect on the efficiency of green technology innovation. We hoped to get  
200 the potential improvement value of operating cost and annual operating revenue, and we kept two  
201 indicators.

202 Investment in green technology innovation activities in the manufacturing industry includes  
203 research and development (R&D) personnel input and R&D expenditure. Many scholars regarded that  
204 the funding that enterprises commit to R&D has the most direct impact on green technology innovation  
205 in enterprises (Zhong et al. 2011). For R&D expenditure, this paper selected the capital expenditure in  
206 R&D as the investment index of green technology innovation (Sun et al. 2017). R&D personnel  
207 specialize in R&D activities, including the whole process in green technology innovation activities.  
208 The labor cost that the enterprise pays for R&D can be measured by the data of the personnel engaged  
209 in R&D (Becheikh et al. 2006). Therefore, this study used R&D costs as the financial input and the  
210 number of R&D staff as the human resource input (Lin et al. 2018). The operating cost of an enterprise  
211 is a factor that directly influences its business activities, and operating cost are therefore an important  
212 input variable that is used to evaluate green technological innovation (Luo and Liang 2016).

213 Output indicators can be divided into knowledge output and product economic output. Patent is  
214 the most direct reflection of technology innovation in a certain period. It takes a long time to progress  
215 from patent application to authorization. Instead of patent grants, the number of patent applications  
216 reflects the true output level of technology innovation activities in this period (Luo et al. 2019).  
217 Therefore, we chose the number of patent applications made by enterprises as a good proxy indicator  
218 for R&D outputs. In referring to indicators used by previous research (Li and Liu 2018), we selected  
219 annual operating income, net profit and tax payable as indicators of economic and social output.

220 In the selection of green output variables, variables such as carbon emissions, environmental  
221 pollution index, three waste emissions, total industrial water consumption, smoke and dust emissions,  
222 and total  $SO_2$  emissions have been frequently selected as environmental variables (Bai et al. 2018). Due  
223 to the difficulty of measuring enterprises' environmental indicators, we creatively selected the sewage  
224 charges or environmental taxes as the undesirable outputs of renewable energy enterprises. Both the  
225 sewage charges and environmental taxes have been mentioned in the annual reports of listed enterprises.

226 Environmental regulations have both a positive “compensation effect” (Lee et al. 2010) and a negative  
 227 “crowding-out effect” (Filbeck and Gorman 2004) on enterprise innovation. Environmental regulation  
 228 measures require enterprises to carry out technological innovation and improve production processes.  
 229 Meanwhile, environmental pollution control requires a large amount of capital, which tends to  
 230 pressurize an enterprise’s R&D funds. This paper regards environmental regulation as an undesirable  
 231 output of green technology innovation, which has a reasonable theoretical basis.

### 232 2.3 Data source

233 Based on the data available and complete, we extracted data about 74 renewable energy  
 234 enterprises from 2015 to 2018. In referring to the ‘Industry Classification Guidelines of Listed  
 235 Companies’ published by China Securities Regulatory Commission, this paper selected renewable  
 236 energy enterprises and removed enterprises with negative total profits and those marked with a  
 237 ‘delisting’ risk during this period. According to the remaining data ,74 renewable energy enterprises  
 238 were selected. All 74 sample enterprises were listed on China’s Shanghai and Shenzhen Stock  
 239 Exchange, and are engaged in the production and manufacture of photovoltaic, wind, hydro, nuclear,  
 240 and biomass energy (Table 1 sets out the sample enterprises). The selected samples are all listed  
 241 enterprises, which are representative and have an important research significance. The data for input  
 242 and output variables were taken from the annual reports of listed enterprises, the Wind database, and  
 243 the China Stock Market and Accounting Research Database (CSMAR). The number of enterprises’ s  
 244 annual patent application, meanwhile, was taken from the Chinese patent database. Table 2 presents the  
 245 specific input-output variables and data sources.

246 **Table 1** Sample Enterprises

No.	Stock code	No.	Stock code	No.	Stock code	No.	Stock code	No.	Stock code
1	601678.SH	16	002729.SZ	31	600184.SH	46	600482.SH	61	600796.SH
2	600960.SH	17	300092.SZ	32	600151.SH	47	002163.SZ	62	000601.SZ
3	002167.SZ	18	002358.SZ	33	002056.SZ	48	600516.SH	63	600111.SH
4	600746.SH	19	600458.SH	34	600485.SH	49	002318.SZ	64	000786.SZ
5	600160.SH	20	600152.SH	35	600220.SH	50	600328.SH	65	300034.SZ
6	000697.SZ	21	000539.SZ	36	600586.SH	51	300004.SZ	66	600259.SH
7	000723.SZ	22	600192.SH	37	002516.SZ	52	603333.SH	67	002002.SZ
8	002709.SZ	23	600112.SH	38	601012.SH	53	002366.SZ	68	600432.SH
9	002386.SZ	24	000970.SZ	39	000815.SZ	54	601985.SH	69	603113.SH
10	002648.SZ	25	600163.SH	40	002050.SZ	55	000990.SZ	70	300072.SZ
11	002125.SZ	26	002046.SZ	41	000533.SZ	56	600538.SH	71	000825.SZ
12	600550.SH	27	600207.SH	42	600089.SH	57	600864.SH	72	600281.SH
13	002478.SZ	28	000969.SZ	43	002623.SZ	58	600475.SH	73	600792.SH
14	600256.SH	29	601991.SH	44	300125.SZ	59	002630.SZ	74	002053.SZ
15	600619.SH	30	603806.SH	45	002189.SZ	60	002201.SZ		

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**Table 2** List of Variables

Type	Variables	Source
Inputs	R&D staff	Annual reports of listed enterprises; Wind database; CSMAR database
	R&D investment funds	
	Operating cost	
Desirable outputs	Number of patents	China Patent Database
	Tax payable income	Annual reports of listed enterprises; Wind database; CSMAR database
	Annual operating revenue	
Undesirable output	Net profit	Annual report of listed enterprises
	Sewage charges or environmental taxes	

### 250 3. Discussion

#### 251 3.1 Overall efficiency analysis

252 In this study, the dynamic SBM model was established by MaxDEA Ultra 8 (No 812-182)  
253 software. This model can consider time change and carry-over factors, and its results are more accurate  
254 and reliable than those provided by the traditional SBM model (Kao 2013). In the period 2015-2018,  
255 the average efficiency score (for 74 samples) was 0.385, and only 16 enterprises were found to operate  
256 effectively.

257 Green technology innovation efficiency is defined as the product of pure technical efficiency and  
258 scale efficiency, and it is a comprehensive evaluation of the DUMs' resource allocation capability and  
259 resource utilization efficiency (Li et al. 2017). Figure 1 shows that, in the period 2015-2018, the  
260 efficiency of green technology innovation generally initially increased and then decreased. Efficiency  
261 peaked in 2016 and declined afterwards.

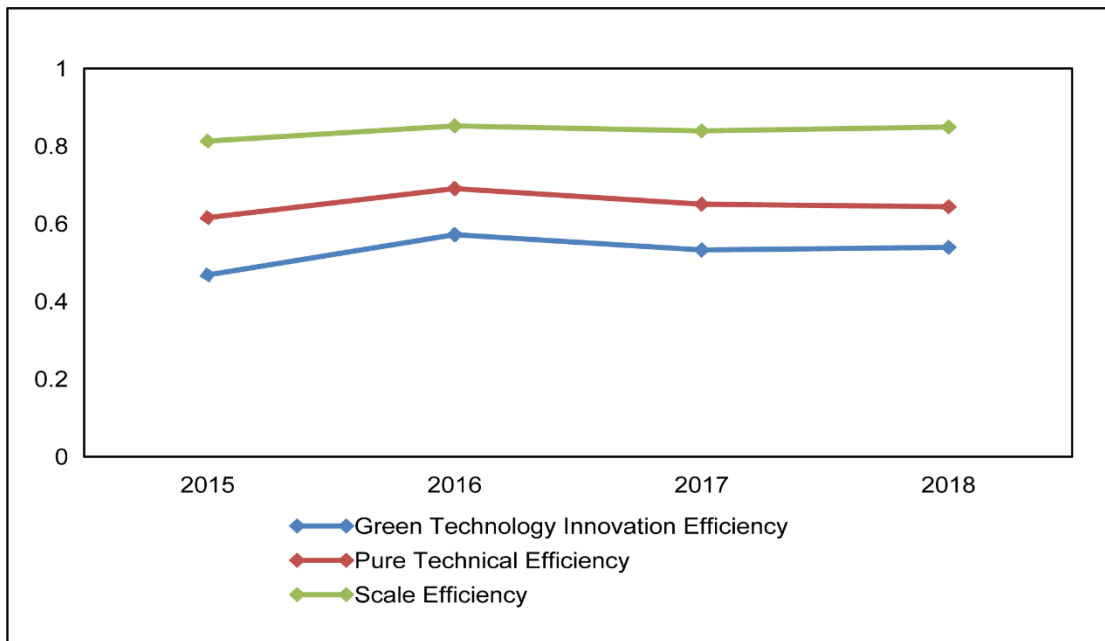
262 Pure technical efficiency was the production efficiency affected by factors such as management  
263 and technology (Li et al. 2017). Pure technical efficiency similarly initially increased and then  
264 decreased in the relevant period, and in other respects approximated to the green technology innovation  
265 efficiency trend. This showed that the overall level of technical and management efficiency declined.  
266 Scale efficiency referred to the production efficiency affected by scale factors, and reflected the gap  
267 between the actual scale and the optimal production scale (Li et al. 2017). The overall scale efficiency  
268 of renewable energy enterprises in China has been closer to the optimal production scale. It is also  
269 consistent with the results of Xu (2018).

270 A series of favorable industrial policies, including the 'Renewable Energy Law' and the 'National  
271 Renewable Energy and New Energy National Science and Technology Cooperation Plan' (2015),  
272 established an economic environment that would support renewable energy enterprises. Therefore,  
273 Chinese enterprises that sought to enter the renewable energy field would enjoy clear policy advantages,  
274 and this would help to optimize the overall scale of the renewable energy enterprises.

275 The key and core technologies of China's renewable energy enterprises were highly dependent on

276 foreign countries, which is due to the lack of independent innovation ability of Chinese enterprises. The  
277 core technology bottleneck was the key obstacle that hindered the development of China's renewable  
278 energy enterprises. Therefore, the efficiency of green technology innovation in Chinese renewable  
279 energy enterprises mostly depended on scale efficiency, which is consistent with the result measured of  
280 Zhao (2019).

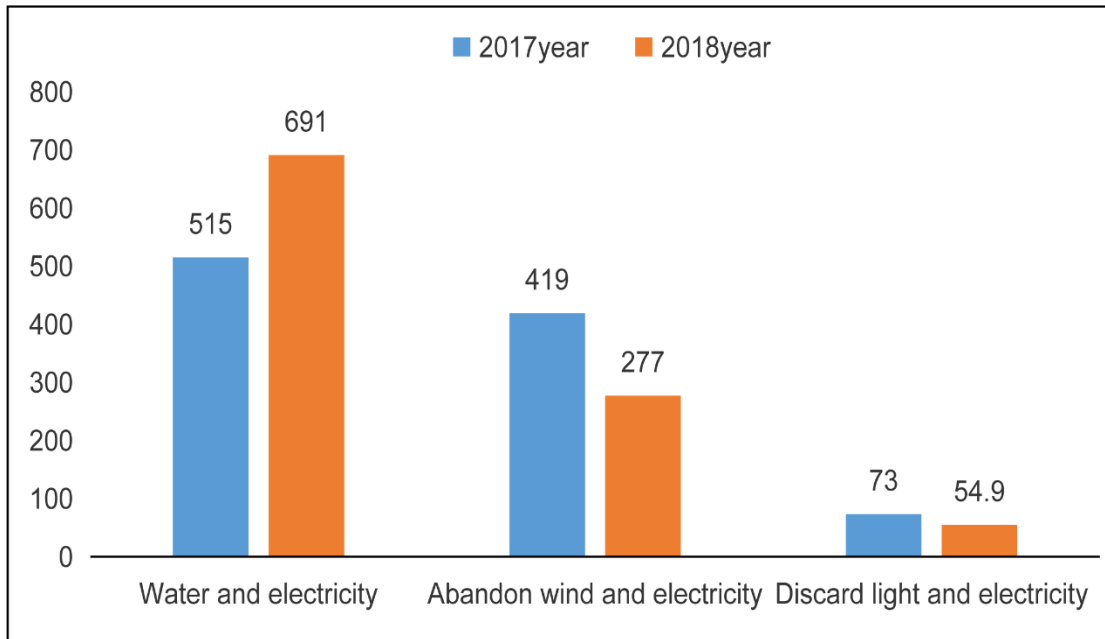
281 With regard to application structure, renewable energy lacked sufficient application channels. In  
282 2018, the amount of abandoned water electricity was about 69.1 billion kWh / year; the amount of  
283 abandoned wind electricity was 27.7 billion kWh / year; the amount of abandoned photovoltaic power  
284 was 5.49 billion kWh / year; and the amount of abandoned electricity was still high. Figure 2 showed  
285 the situation of China's renewable energy abandoned power. To address this situation, China's  
286 renewable energy enterprises were adjusting their industrial structure (Lin and Xu 2018). Green  
287 technology innovation shifted from a reliance on scale to a technological emphasis. This is confirmed  
288 that renewable energy enterprises needed to strengthen their investment in technology and management  
289 to ensure their long-term development.



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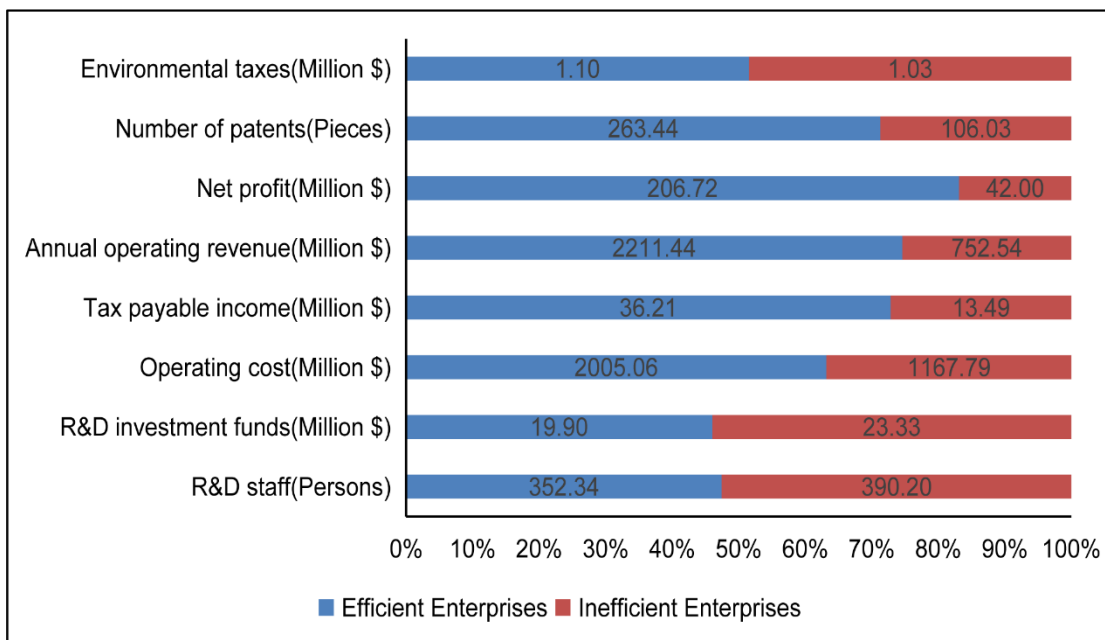
**Fig.1** Changes in Green Technology Innovation Efficiency



**Fig.2** Abandoned electricity of major new energy sources in China (Unit: 100 million kWh)

Source: National Energy Administration; Foresight Industry Research Institute

### 3.2 Potential improvement



**Fig.3** Comparison of eight variables in efficient and inefficient enterprises.

Figure 3 provided a statistical comparison of efficient and inefficient enterprises, and showed that the inputs and undesirable output of efficient enterprises are obviously lower when compared against inefficient enterprises. The average R&D investment funds of efficient enterprises were 131.42 million CNY (around US \$19.9 million), while that of inefficient enterprises was 1554.07 million CNY (around US \$23.33 million). Efficient enterprises recorded a net profit of 1365.16 million CNY (around US \$206.72 million), which was far higher than inefficient enterprises (277.36 million CNY, around

304 US \$42.0 million). Moreover, there was no significant difference in environment taxes, as the  
 305 environmental efficiency of enterprises is generally a weakness.

306 In addition to providing overall efficiency scores, software MaxDEA can also provide target  
 307 improvement for each DUM, including all inputs and outputs (Cheng et al. 2020). In other words,  
 308 taking efficient samples as benchmark, it can quantify potential improvement of each item for  
 309 inefficient DMUs to improve scores of inefficient enterprises. Previous studies have analyzed the  
 310 efficiency of green technology innovation in enterprises, but there is no further optimization of input  
 311 excesses and output shortfalls. This paper has overcome the deficiency and obtained more scientific  
 312 and useful assessment results. The results of improvement potential are shown in Table 3.

313 **Table 3** The improvement potential of all Enterprises in this study

	Origin	Projection	Improvement	Improvement ratio
R&D staff (persons)	431	241	-190	-44.08%
R&D investment funds (million USD)	28.00	12.77	-15.23	-54.39%
Operating cost (million USD)	1155.55	917.39	-238.16	-20.61%
Tax payable income (million USD)	19.95	28.65	8.70	43.61%
Annual operating revenue (million USD)	1252.03	1437.94	185.91	14.85%
Net profit (million USD)	96.81	143.09	46.28	47.80%
Number of patents(pieces)	70	98	28	40.0%
Environmental tax (million USD)	0.70	0.31	-0.39	-55.71%

314 Note: Negative values in improvement represent input excesses or undesirable output excesses that  
 315 should be reduced, positive values represent the desirable output shortfalls that need to be made up for.

316 Under the current output level, ineffective renewable energy enterprises had diverse levels of  
 317 excess input, specifically R&D staff, R&D investment funds and operating costs. In the case of the 74  
 318 enterprises, R&D staff, R&D funds and operating costs could be respectively reduced by 190  
 319 employees, 100.58 million CNY (around US \$15.23 million) and 1572.78 million CNY (around US  
 320 \$238.16 million). Under the current input level, inefficient renewable energy enterprises focused too  
 321 much on economic income, but ignored environmental benefits. For undesirable output, environmental  
 322 taxes could be reduced by 2.58 million CNY (around US \$0.39 million).

323 Overall, according to the improvement ratio, there is substantial room for improvement in both  
 324 input and output indicators. China's renewable energy enterprises could improve the efficiency of green

325 technology innovation by improving the existing deficiencies, which would promote the coordinated  
326 development of the economy, environment and society.

### 327 3.3 Analysis of efficiency of different types of renewable energy enterprises

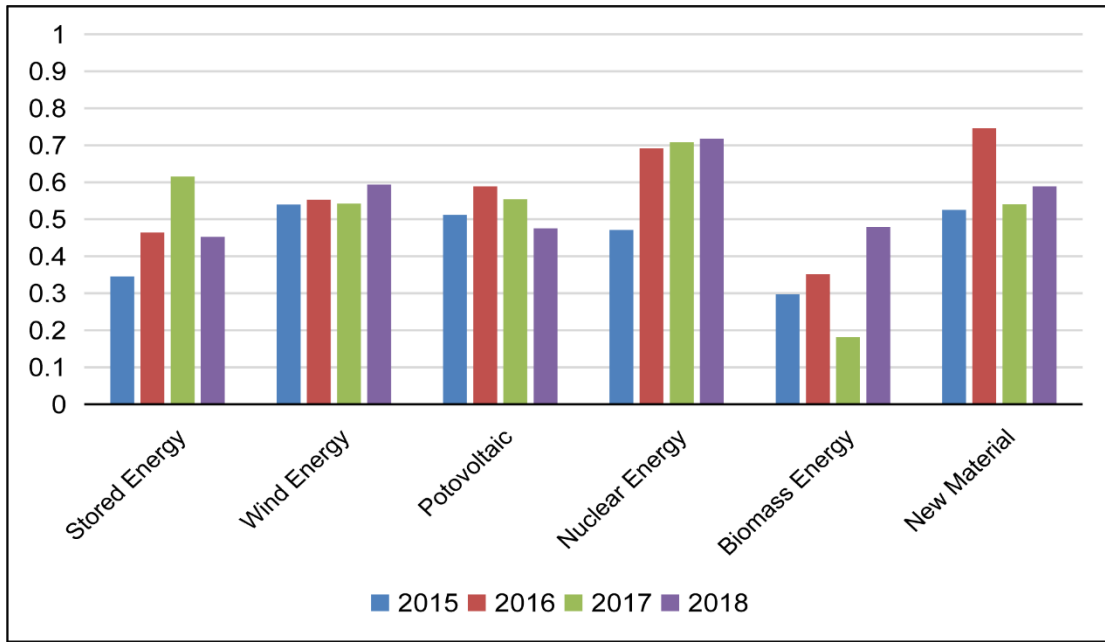
328 Due to the differences between enterprises, the changes in green technology innovation efficiency  
329 of different types of renewable energy enterprises are closely related to the characteristics of enterprises  
330 itself. Therefore, it was necessary to analyze the differences between green technology innovation  
331 efficiency from the perspective of renewable energy types. This paper divided the sample enterprises  
332 into 6 types in accordance with production types and the production products of each renewable energy  
333 enterprise: energy storage, wind energy, photovoltaic, nuclear energy, biomass energy and new  
334 materials.

335 Table 4 showed the number of samples whose green technology innovation efficiency reached the  
336 effective value in the period 2015-2018. Of these, enterprises with efficient green technology  
337 innovation efficiency values were relatively small in number. In the given period, the total fluctuated  
338 greatly, attesting to a clear instability.

339 Figure 4 and Figure 5 showed the trend of changes in the green technology innovation efficiency  
340 of Chinese renewable energy enterprises over the past four years. Energy storage, photovoltaic and new  
341 materials enterprises showed a tendency to initially rise and then decrease in the period, and peaked  
342 between 2016 and 2017. Nuclear power enterprises rose rapidly over the four-year period, which is  
343 consistent with the findings of Wang (2016). However, the development of green technology in  
344 biomass energy enterprises was slow, and little research has engaged enterprises of this kind. The  
345 efficiency evaluation results could help government departments to analyze the current situation of  
346 green technology innovation in renewable energy enterprises and optimize the structure of renewable  
347 energy sector. A renewable energy 'Guidance Catalogue for Industrial Structure Adjustment' (2019),  
348 which was issued by the National Development and Reform Commission , highlighted improvements  
349 in the technical level of renewable energy as a top priority. However, China's renewable energy  
350 enterprises will have a substantial distance to go before "innovation" and "green" can be achieved  
351 simultaneously.

352 **Table 4** Number of enterprises with Score = 1

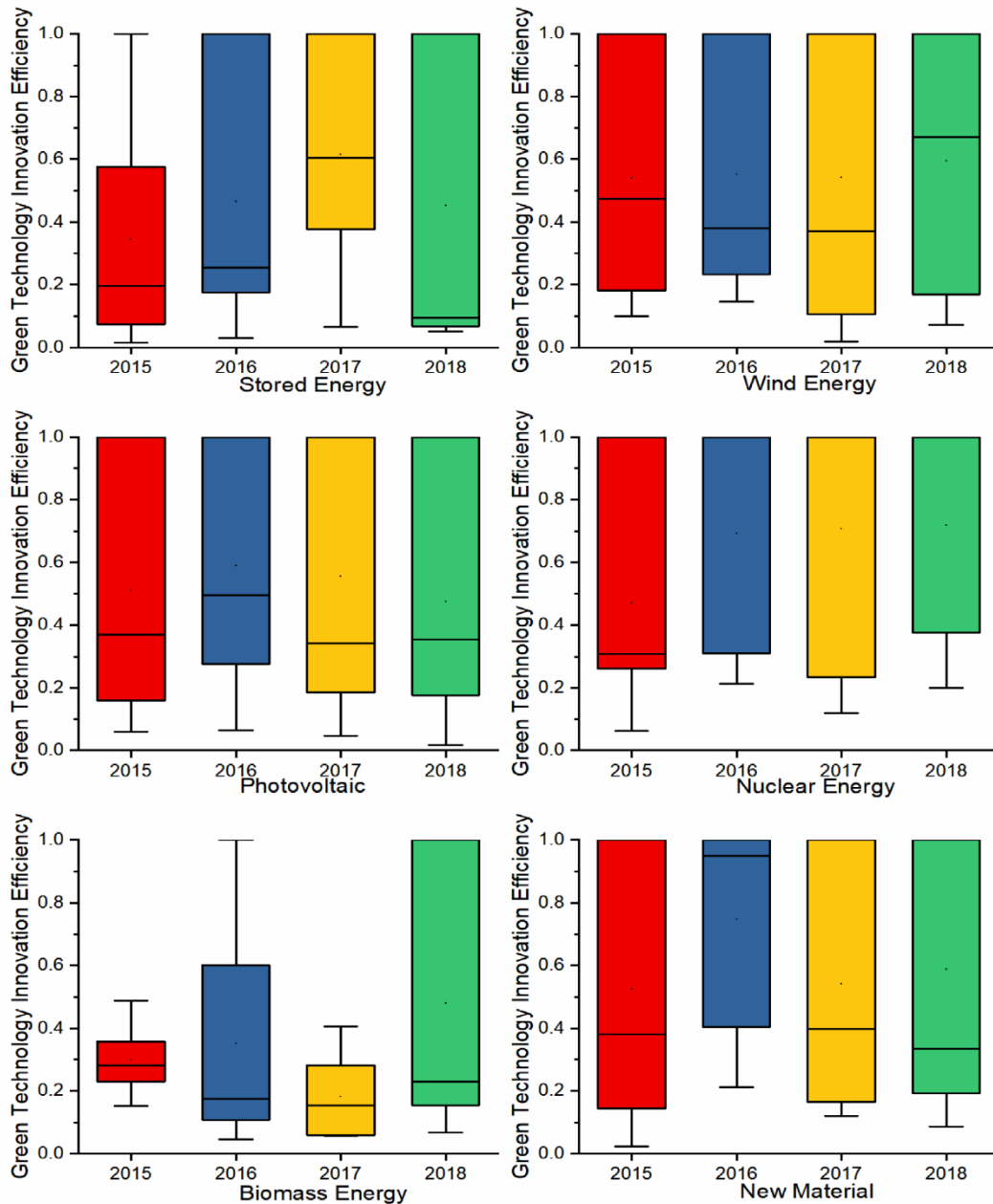
Type	Quantity	2015	2016	2017	2018
		Score=1	Score=1	Score=1	Score=1
Stored Energy	11	2	2	2	3
Wind Energy	15	6	6	7	8
Photovoltaic	21	7	8	6	6
Nuclear Energy	7	2	4	4	4
Biomass Energy	8	0	2	0	3
New Material	12	5	5	4	3
Total	74	22	27	23	27



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**Fig.4** Efficiencies for different types of renewable energy enterprises



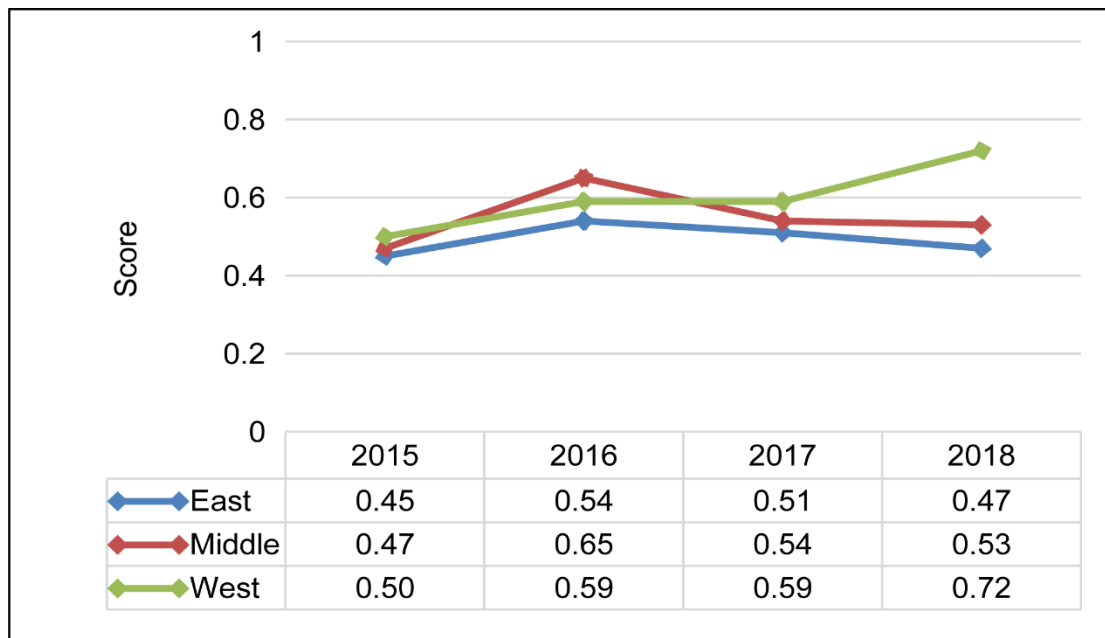
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356 **Fig.5** Boxplots of the efficiency of different renewable energy enterprises

357 3.4 Analysis of regional differences in renewable energy enterprises

358 This paper referred to the criteria for the division of economic regions that is outlined in the  
 359 regional coordinated development strategy, and classified the sample enterprises in accordance with  
 360 their location and therefore divided them into eastern, central and western regions. Figure 6 showed the  
 361 green technology innovation efficiency levels in the three regions. This figure clarified that the  
 362 efficiency of the three regions was basically the same in 2015. In the period since 2017, however, the  
 363 efficiency of the western region has gradually increased, while gradually declining in the eastern and  
 364 central regions. The efficiency of green technology innovation in the western region has greatly  
 365 surpassed that in the eastern and central regions. Zhao (2019) similarly drew this conclusion, and  
 366 attributes it to resource advantages, greater R & D investment and higher levels of technological

367 progress. According to the distribution of green technology innovation efficiency changes, government  
 368 departments could implement regional renewable energy policies for different regions.

369 Current tendencies suggest this trend will persist into the future. The ‘promotion in the rise’  
 370 strategy has contributed to rapid green technology innovation efficiency improvements in recent years.  
 371 This was because enterprises in the western region can take advantage of low labor costs, low  
 372 competitive pressure and outstanding regional advantages (Dong and Shi 2019). In addition, they have  
 373 also benefitted from rich resources reserve in the region, such as wind, geothermal and solar energy.  
 374 Renewable energy enterprises such as photovoltaic and wind power generation were cited in the  
 375 Catalogue of Encouraging Industries in the Western Region that was issued by the National  
 376 Development and Reform Commission. The Chinese government’s support for the construction of the  
 377 western region is conducive to the development of renewable energy enterprises.



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**Fig.6** Comparison chart of efficiency by region

379

#### 380 4、Conclusions and recommendations

381 With the rapid development of renewable energy enterprises in China, the environmental pollution  
 382 in the production and operation of enterprises are gradually prominent. However, the issues have been  
 383 ignored, and a comprehensive, quantitative and objective evaluation of them is becoming urgent. DEA  
 384 is considered as an effective performance evaluation tool to solve this problem. In this paper, 74  
 385 renewable energy enterprises were evaluated by the dynamic SBM model from multiple dimensions  
 386 including economy, environment and society.

387 The main results are as follows: (1) the average efficiency score of samples was 0.385 over four  
 388 years, of which only 16 enterprises operate effectively; (2) compared with the effective DMUs, the  
 389 inefficient DMUs had significant shortfalls in the outputs, especially in environmental tax, with the  
 390 improvement potential of 55.71%; (3) different types of renewable energy enterprises showed



391 significant differences in green technology innovation efficiency. Among them, the green technology  
392 innovation efficiency of nuclear energy enterprises is the largest, and it also rise rapidly; (4) the green  
393 technology innovation efficiency of renewable energy enterprises in the western region has far  
394 exceeded the efficiency of counterparts in the eastern and central regions.

395 Based on the results above, the targeted recommendations are presented as follows to improve the  
396 efficiency of green technology innovation in renewable energy enterprises: (1) the government must  
397 put forward policies to encourage green technology research and development; (2) the government  
398 should try to narrow the gap between the eastern, central and western regions and promote the  
399 coordinated development of all types of renewable energy enterprises; (3) enterprises should continue  
400 to strengthen the awareness of environmental protection, from the traditional “governance”-based end  
401 of governance to “prevention”-based clean production changes.

402 The dynamic SBM model applied to this paper identifies effective DMUs as the best practices,  
403 calculating slack improvement value of inputs and outputs to maximize the efficiencies of inefficient  
404 enterprises. There is no doubt that the methodology and applications in this study are useful for  
405 government departments and enterprise managers. It can help government and enterprise managers to  
406 evaluate the green technology innovation and realize the effective improvement of renewable energy  
407 enterprises.

408 The dynamic SBM model was used to evaluate the green technology innovation efficiency for  
409 four consecutive years, which is more comprehensive and accurate than the static efficiency value  
410 analysis. On the other hand, it is worth noting that DEA can only effectively assess the relative, and not  
411 absolute, efficiency. In addition, this paper has not analyzed the potential factors affecting the  
412 efficiency of renewable energy enterprises. Therefore, further research can combine the DEA with the  
413 regression method to analyze how internal and external factors influence efficiency value.

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431

432 **Authors' contributions**

433 **Tingting Jiang:** Conceptualization, Writing- Reviewing and Editing, Resources, Supervision

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435 analysis, Investigation

436 **Yi Shi:** Writing- Reviewing and Editing, Supervision

437 **Zhen Ye:** Writing- Reviewing and Polishing, Methodology

438 **Qiang Jin:** Conceptualization, Methodology, Data curation, Writing- Reviewing and Editing,  
439 Supervision

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