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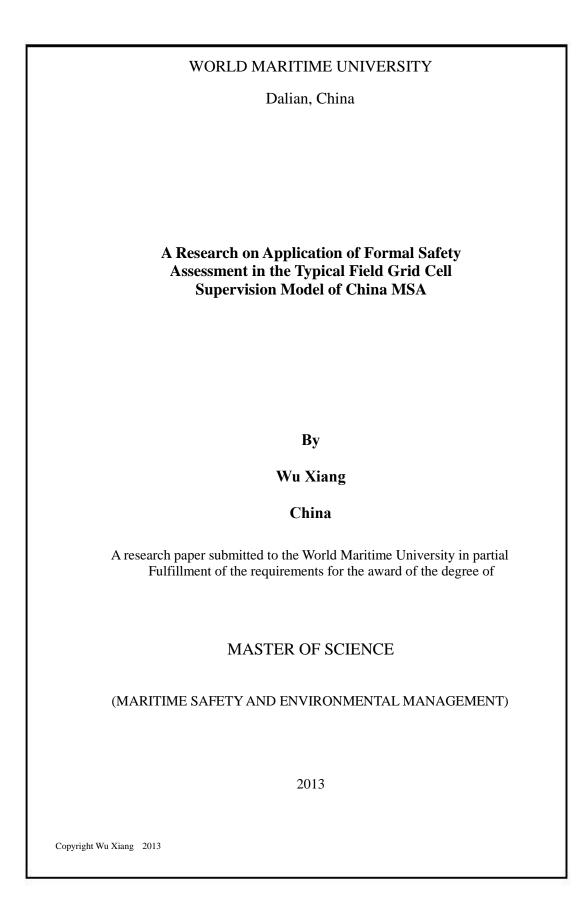
# A research on application of Formal Safety Assessment in the typical field grid cell supervision model of China MSA

Xiang Wu

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Date: July 12, 2013

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### ACKNOWLEDGEMENTS

This research paper was developed as part of my studies to apply for the master's degree in Maritime Safety and Environmental Management at World Maritime University (WMU), which was taught at Dalian Maritime University (DMU). These studies would not have been successful without the generous support of a number of people and organizations to which I am most grateful.

First of all, I want to deliver my thanks to Jiangsu MSA and Nanjing MSA for giving me the opportunity to attend this programme. I wish to express my profound gratitude to my leaders and colleagues in Jiangsu MSA and Nanjing MSA, who gave me great support and encouragement during the period of studying here. I would like to express my thanks to my supervisor Dr. Fan Zhong Zhou, professor of Dalian Maritime University. Her valuable guidance and constructive advice help me overcome many difficulties which I encountered during the writing of this research paper. I would also like to convey my special thanks to all the professors who attend this MSEM programme, whose professional lectures have not only considerably improved my knowledge but also greatly benefited this research paper.

Last but not least, I want to express my deepest appreciation to my dear parents and my wife, who have been continually giving me encouragement and strength to persevere.

## Title:A Research on Application of Formal Safety Assessment in the Typical Field Grid Cell Supervision Model of China MSA

Degree: MSc

#### Abstract

As supervision objects of different field grid cells differ, risks in cells also differ, thus risk control supervision measures adopted differ as well. To promote the dynamic grid supervision, scientific tool should be used to identify risks and hidden dangers in different cells, and targeted supervision measures should be taken.

Through the research on the application of formal safety assessment (FSA) to maritime field supervision, this research report sorts out the representative field grids (15 terrestrial grids) in local jurisdiction. According to the characteristics of potential safety risk source in on-site grid, it divides local maritime on-site grid into 7 categories and takes one typical grid cell with the most representativeness in each category. Based on risk information such as ship, personnel, environment, type of passenger/cargo, management, hidden dangers, hidden violations, or time bucket and category of accident, the paper carries out an analysis and assessment and lists risks of typical grad cells. Besides, through collecting risk information from multiple channels, it tries to set up risk database to perfect typical grid cells in local jurisdiction and make targeted proposals for supervision according to risks in different typical grid cells and their supervision characteristics, so as to finally optimize existing field supervision model and promote the accuracy of maritime supervision and the efficiency of management.

## Key words:

Formal Safety Assessment; Identification and Assessment of Maritime Safety Risk; Supervision Measures

### **Introduction**

### **1.1 Research Origin**

With the continuous mature development of the concept of "controllable water safety" of China Maritime Safety Administration(MSA), actively grasping the safety risk in local jurisdiction has become an inevitable orientation for the development of maritime business, and if guided by scientific risk management method or tool, twice the result with half the effort will be achieved. Along with the construction of maritime grid dynamic law-enforcement mechanism, the allocation of advanced information-based technological means and equipment, and the implementation of scientific procedure management, loop-locked management system and standardized management behavior, conditions and foundation to achieve dynamic management of maritime safety risk are increasingly mature.

As a method recommended by International Maritime Organization, formal safety assessment (FSA) can apply the theory of risk management in the grid maritime supervision model, so as to promote the controllability of maritime safety risk and accelerate the transformation from post-event, experienced, extensive field supervision model to refined, dynamic and scientific model based on beforehand prevention, concurrent monitoring and after-event control.

### **1.2 Research Background**

In recent years, maritime system has made more investment in grass-roots maritime law-enforcement agencies, including the improvement of office condition, the increase of law-enforcement personnel and vehicles, the equipment of "Maritime Hand", etc. In addition, the attention paid to field supervision in law-enforcement supervision service is increasingly enhanced. However, the existing maritimefield management model is still at a post-event, experienced and extensive state. Firstly, the initiation of field supervision behavior always focuses on the notification of post-event information. For instance, after visa or approval procedure of ship has been handled, static law-enforcement personnel notify dynamic law-enforcement personnel of related inspection information, and then field personnel carry out inspection by boarding. If (danger) accident happens, field law-enforcement personnel always initiate the emergency response procedure only after receiving the information of accident (danger). Secondly, field inspection behavior strives for comprehensive coverage, but the methods, scope and emphasis of inspection alwaysrely on daily accumulated experience, without much good effect. For instance, according to the report, various inspections such as personnel-certificate checking, on-duty inspection, anti-pollution inspection, draught inspection, stowage of goods, and prevention of strong wind for a ship have been developed, plus lots of time spent on boarding, but it still ends up with "nothing abnormal detected". Thirdly, the supervision is of an extensive pattern and high cost. For jurisdiction safety, maritime law-enforcement units have invested lots of human resources, financial resources, material resources and intellectual resources, but since law-enforcement personnel are always busy, they have no time to consider and optimize the cost-benefit ratio between administrative cost and safety benefit. Thus, it has become a subject deserving full research and application.to transform the extensive maritime law-enforcement mechanism, actively control the safety risk in jurisdiction with relatively reasonable administrative cost, and explore more efficient and scientific dynamic law-enforcement mechanism of risk management.

In 2011, Jiangsu MSA and China MSA required that maritime agencies should list maritime grid and dynamic law enforcement into work items and establish grid law-enforcement mechanism for maritime dynamic supervision, to meet the requirement of rapid of the shipping economy development, which means that determined grid responsibility should be divided, specific risk sources should be found out to improve the pertinence of control, different risks should be divided to control administrative (cost) resource allocation, and information about safety risk and related resources should be enriched in multiple channels, so as to strengthen the flexibility, promptness and dynamic nature of supervision.

Formal safety assessment also requires timely collection of information from multiple channels to identify risks, dynamically assessment of risks to grade risks, bringing forward risk control measures to control risks, inspecting whether the risk control measures are within reasonable cost-benefit ratio (the pay of administrative resources and safety effect obtained), and selection of the optimal risk control measures to enhance the management efficiency and effect, so as to control two elements of safety risk: accident consequence and occurrence frequency.

### **1.3 Research Purpose**

Through the research on the application of formal safety assessment (FSA), this research report sorts out the representative field grids (15 terrestrial grids) in local jurisdiction. According to the characteristics of potential safety risk source in field grid, it divides local maritime field grid into 7 categories and takes one typical grid cell with the most representativeness in each category. Based on risk information such as ship, personnel, environment, type of passenger/cargo, management, hidden dangers, hidden violations, or time bucket and category of accident, the paper carries out an analysis and assessment. Besides, through sorting out risks of typical grid cell and collecting risk information from multiple channels, it tries to set up risk database of typical grid cell in local jurisdiction and make targeted proposals for supervision according to risks in different typical grid cells and their supervision characteristics, so as to finally optimize existing field supervision model and promote the accuracy of maritime supervision and efficiency of management.

### **1.4 Research Method**

This paper mainly adopts literature review, field investigation, and summary of work experience to collect data, applies the theory and method of formal safety assessment and combines with the actual condition of China MSA's typical grid to make an intensive study of risk sources of the China MSA's representative grids and put forward routes and methods to achieve application.

### **1.5 Main Research Achievements**

With innovative mechanism, FAS risk control mechanism has been introduced, scientific and refined law-enforcement model has been established, and existing grid management model has been optimized.

It sorts out representative risk sources in terrestrial jurisdiction, analyzes and assesses safety risks based on factors including ship, personnel, environment, type of passenger/cargo, management, time bucket, etc., tries to set up risk database of typical grid cell and make targeted proposals for supervision.

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## LIST OF ABBREVIATIONS

DMU	Dalian Maritime University			
FSA	Formal Safety Assessment			
IMO	International Maritime Organization			
MCA	Maritime and Coastguard Agency			
MSA	Maritime Safety Administration			
VTS	Vessel Traffic Service			
CCTV	closed circuit television			
AIS	Advanced Information Systems			
GIS	Global Information System			
GPS	Global Positioning System			
VHF	Very High Frequency			

### **1 Related Concepts and Application**

### **1.1 Formal Safety Assessment**

In 2007, the International Maritime Organization (IMO) accepted the proposal of UK Maritime and Coastguard Agency (MCA) and officially passed the *FSA Guide* on the 74<sup>th</sup> MSC Conference, recommended formal safety assessment (FSA) as a strategic thought, and applied it the making of maritime safety and maritime environmental protection conventions and rules, design of ship and supervision of ship safety.

See Figure 1 for details of its major process:

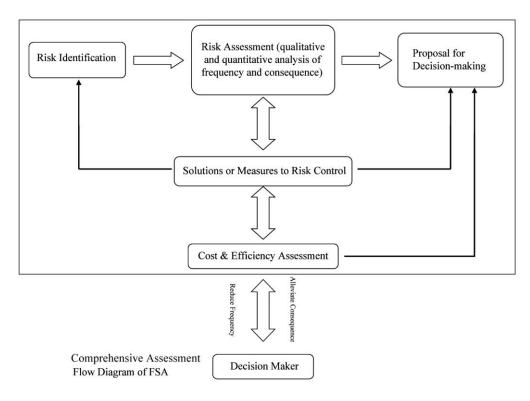


Figure 1 Process of FSA

Formal safety assessment (FSA) refers to a systematic method to promote maritime safety including protecting life, health, environment and property through risk analysis and cost & efficiency assessment. Its steps include: (1) risk

identification; (2) risk assessment; (3) risk control measures and solutions proposal; (4) cost and efficiency assessment; (5) decision-making proposal. This method is mainly used to forecast (or post-assess) the possibility of accident before (or after) it and systematically and comprehensively consider all aspects affecting safety from an overall perspective, so as to take necessary safety measures, to avoid the occurrence of accident, reduce the possibility of accident or mitigate the consequence of accident; besides, it also accesses the cost benefit of risk control measures, so as to increase initiative and pertinence for conventions to make of revise and management of maritime safety risk.

### **1.2 Maritime Risk**

Maritime risk refers to all abnormal activities related to maritime dynamic supervision in the grid, including navigation management, ship management, crew management, danger and anti-pollution management, as well as accident emergency management. Abnormal phenomena caused by management elements in the grid therefore become maritime risks.

### **1.3 Grid Management**

Grid management means borrowing the idea of computer management to divide management objects into a number of grid cells according to certain standards and making use of modern information technology and coordination mechanism among all grid cells to achieve effective information exchange and transparent organizational resources sharing among grid cells, to finally reach the goal of integrating organizational resources and promoting management efficiency.

### 1.4 Grid Management of Maritime Dynamic Supervision

Grid management of maritime dynamic supervision refers to classified, hierarchical and level-to-level management of space and events, which takes maritime dynamic law-enforcement command management system and office automation management system as platform, "4S" and "Maritime Hand" technology as methods, and grid cell as basic unit. Through establishing dynamic law-enforcement command system based on command center and combining grid cell management with element management, it defines the responsibilities of each grid and brings about the refining of maritime management space and precise classification & positioning of navigation environment elements.

### **1.5 Law-enforcement Resources**

Law-enforcement resources refer to human and intellectual resources including maritime law-enforcement personnel, emergency experts, etc., as well as various ships, vehicles, implement and facilities available for maritime law enforcement or emergency disposal.

## 2 The Necessity and Feasibility of Formal Safety Assessment in Typical Field Grid Cell Supervision Model of the China MSA

2.1 Necessity

## 2.1.1 The Necessity for Transforming from Treatment Post-event to Beforehand Control of Maritime Field Supervision

The introduction of FSA into the field supervision model can provide reference for the emphasis and orientation of safety work in the future, to grasp the initiative of maritime field supervision work and strengthen beforehand control of safety risk. Besides, it enables existing passive, experience-based and post-event field supervision model to stride forward the orientation of predictable, beforehand measurable and active maritime supervision.

## 2.1.2 The Necessity for Transforming from Experience Management to Scientific Management of Maritime Field Supervision

As a relatively mature application of industrial risk management theory to maritime management practice, FSA is advantaged with structuring and systematization. The MCA has made use of FSA to establish maritime accident risk management system, carry out analysis of accident rule, and regularly develop safety assessment of environment in jurisdiction. After good results have been obtained, FSA was also recommended to the IMO and won approval rapidly. The application of risk management to grid management will be in favor of looking for risk rules, clearing the emphasis of daily supervision, optimizing law-enforcement resources, strengthening the pertinence of maritime field management, and promoting efficiency and benefit.

## 2.1.3 The Necessity for Compatibility with Technological Superiority of Grid Management

The digitization of grid management objects is in favor of integrating with dynamic risk database in FSA. Based on information technology, grid management uniformly codes the grid, accident, event, etc. With dynamic network information management platform, it brings convenience to the compatibility and dynamic input of daily risk data in FSA. Functions of network communication warning support, supervision, and command & coordination in grid management promote the interactivity and timeliness of rapidly optimizing and integrating effective resources and supervision control in FSA. The real-time monitoring function in grid management after comprehensive assessment in FSA.

### 2.2 Feasibility

## 2.2.1 The Successful Application of FSA Provides Reference for Optimizing Grid Maritime Supervision Model

Since 1988, to control risks of maritime accident, in investigation and pre-control of maritime accident, the MCA applied industrial risk analysis and risk management assessment to shipping risk assessment and safety management, to establish rolling-type risk assessment mechanism and form a system of formal safety assessment (FSA).

In 1993, on the 62<sup>nd</sup> Maritime Safety Committee of IMO, the MCA submitted the proposal of adopting formal safety assessment (FSA) to promote the maritime safety level and protect maritime environment; additionally, it suggested that the IMO should take FSA as a strategic thought and gradually apply it to the making of maritime safety and maritime environmental protection conventions and rules, design of ship and supervision of ship safety. *It was then immediately accepted and approved the IMO. In 1997, on the* 68<sup>th</sup> (MSC) Conference, the "*Interim Guide of FSA Application*" was formed and passed, and in 2007, the FSA Guide was officially passed on the 74<sup>th</sup> (MSC) Conference.

Researchers of China MSA, China Classification Society, Cosco Group, and various scientific research institutions have developed some preliminary studies on the application of FSA. At present, FSA is being popularized and applied to multiple aspects such as legislation of shipping circles, design of ship, construction test, safety management, and accident prevention.

## 2.2.2 The Development of "Soft and Hard" Maritime Strength Boosts the Establishment of Dynamic Risk Database and Rapid and Reasonable Assessment Dispatching of Law-enforcement Resources

At present, Vessel Traffic Service(VTS), Advanced Information Systems(AIS), Global Information System(GIS), Global Positioning System(GPS), Very High Frequency(VHF), internal & external network ship dynamic database and other maritime information technology methods have been applied widely, the research & development of "Coastal Hand" is promoted steadily, massive information of law-enforcement resource and service object has been collected and integrated widely, and mobile offices are also made possible. In China MSA, the grid cell in jurisdiction has been divided scientifically and reasonably, personnel have received years of training and recruitment, highly educated personnel account for a large proportion in the total number of employees, the variety of professional personnel tends to be complete, and the concept of law-enforcement personnel's handling affairs according to standardized procedure has been set up.

## 2.2.3 Similar to the Principle of FSA, Grid Supervision Can Be Easily Integrated

The purpose of both grid management and FSA risk management of maritime dynamic supervision is to control the value-at-risk of some field and promote the safety loading coefficient of managed objects. The management method of both of them requires recognizing and confirming potential risks of managed objects, checking and ratifying risk source, ascertaining risk grade, selecting appropriate control measures, and forming scientific and loop-locked management system. All of them discard the experience-based management model of post-event management, and pay attention to beforehand prevention and control.

## <u>3 An Overview of the Application Mechanism of FSA to Grid Maritime</u> <u>Supervision Model</u>

To simplify the FSA flow diagram, a brief general flow diagram is made through combining with the actual application of maritime field supervision as below:

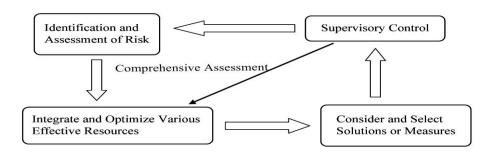


Figure 2 General Diagram of Maritime Application

### 3.1 Identification and Assessment of Maritime Risk

### 3.1.1 Identification of Maritime Risk

As an active object, maritime risk needs to be well handled and prevented, thus beforehand troubleshooting is indispensable. The scope of maritime risk troubleshooting in grid mainly includes: risk of human factors, including crew's ineligibility, unsafe act, etc.; risk of ship factors, including unseaworthiness of ship, trouble in cargo handling, overloading transport, illegal passenger carrying, etc.; risk of environment factors, including poor channel conditions, disordered mooring, extreme weather conditions, etc.; risk of management factors, including ship company's absent implementation of safety responsibility system, unreasonable resource allocation, law-enforcement department's absent implementation of supervision responsibilities, etc.; risk of cargo factors, including high physical and chemical danger of cargo, etc.

Through daily supervision & inspection and sole risk troubleshooting, effective methods are adopted to carry out dynamic troubleshooting and identification of risks in the grid. Methods of troubleshooting mainly include: incident cause analysis, safety situation analysis, violations analysis and other maritime business statistic analysis, ship's safety inspection, ship visa, cruising inspection and other daily supervisions, sole troubleshooting and notification (report) to related units, as shown in Diagram 3.

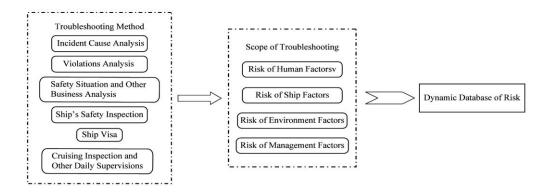


Figure 3 Identification of Maritime Risks

After finding out objective risks, an initial registration (name, type, problems and characteristics of risk) should be carried out and each grid or the risk distribution database (can be involved into the module of information platform supported by "Coastal Hand") of several typical grids should be set up, to be in favor of searching key grid area, type and time bucket of risk (such as grid with great risk, type and time bucket of risk with high possibility in one grid), so as to be conducive to exploring relatively stable rules, as shown in Table 1.

Code of	Incident Risk	Potential Risk Source	Time Bucket of
Grid Area			Risk
A1	Swell Damage, Wind	Small Yacht,	Summer/Daytime
	Damage	Passenger Ship	1200-1800hrs

				•	
	•		•	•	
•	•		•	•	
H1	Collision,	Stranding,	Work ship, Sand Ship	Low Ti	de Time
	Pollution			/Nighttin	ne

Table 1 Risk Distribution in Each Grid in Jurisdiction

### 3.1.2 Assessment of Maritime Risk

According to different properties and types of risks, methods such as case investigation, statistic analysis, comprehensive assessment, and expert consultation can be adopted for risk assessment; and factors such as type of risk, property of risk, characteristics of risk, range of hazard, degree of hazard, difficulty in controlling, social environment and natural environment, as well as assessment results should be fully considered, so as to determine the risk grade.

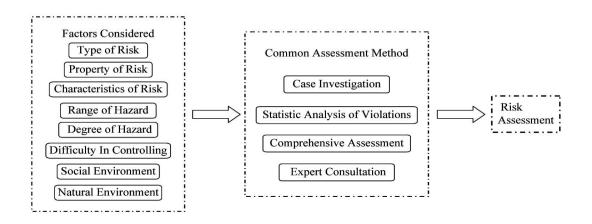


Figure 4 Maritime Risk Assessment

### **3.2 Effective Resources**

Effective resources refer to the sum of internal and external resources including various human resources, materials resources, financial resources, intellectual resources, information and culture resources which can be available and allocated for maritime management activities. To ensure the effective resource allocation, an analysis of resource requirement should be carried out according to the discovered risks (and risk grade) and then resource construction and allocation should be conducted based on the analysis of resource requirement, as shown in Diagram 5.

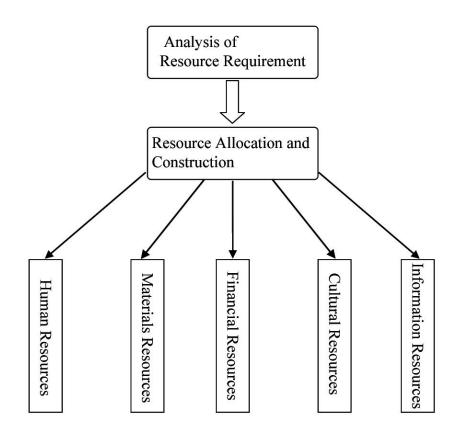


Figure 5 Resource Demand Allocation Based on Risks

### 3.3 Measures and Solutions Considered

When it comes to maritime measures or solutions, according to different types of risks, applicable legal norms should be found out within the framework of laws and regulations, to work out supervision solutions or behaviors in respects of ship management, ship company management, crew management, emergency management, risk prevention management, navigation management, ship inspection management, etc. In the meantime, according to the variation trend of risk and the aim requirement of risk management, cost-benefit ratio should be assessed comprehensively and supervision measures or solutions should be improved constantly. When achieving the double optimization of administrative cost and risk factors, the dynamic optimized procedure should also meet the requirement of internal specification (such as maritime management system), as shown in Diagram 6.

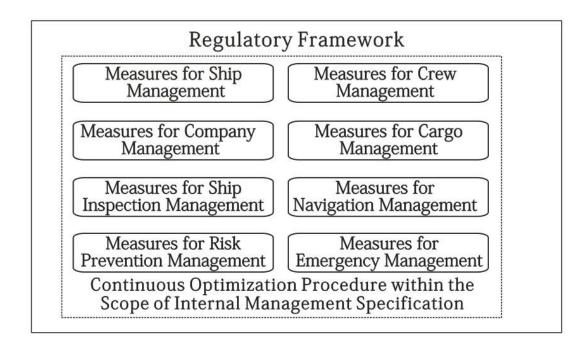


Figure 6 Measures Based on Laws and Regulations

### 3.4 Supervisory Control

Supervisory control refers to specific measures or actions adopted by maritime agency to reduce, control and handle risks by making use of resources, such as safety inspection of ship, field inspection and other routine supervision methods, to rectify and reform the discovered dangers or defects, so as to reach the goal of risk prevention and control. VHF radio telephone, water safety information stand, GPS safety information service, mass SMS, publicity on internal and external websites, interview and other methods can be used for safety precaution. Besides, resource organization emergency disposal in jurisdiction should be allocated, to reduce risks or loss caused by incident; sole rectification for security & protection, dangerous cargo and anti-pollution should be developed to suppress one or more than one particular risk, as shown in Diagram 7.

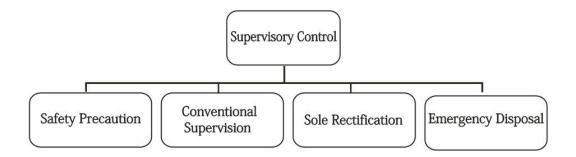


Figure 7 Maritime Supervisory Control

### 3.5 Comprehensive Assessment

In the process of risk management, maritime agency should timely carry out periodic assessment or comprehensive assessment of the effect of risk management based on monthly, quarter and annual time buckets, with content mainly covering the effectiveness of supervision solutions and response measures, reasonableness of supervision resource allocation, the conformance of internal and external specifications, etc. In reference to deficiencies and problems discovered, they should timely optimize resource allocation or existing plans and regulate risk control, response measures or maritime resources, to manage risks with the most reasonable cost-benefit ratio.

### 4 Application of FSA to Grid Maritime Supervision Model of China MSA

### 4.1 A Brief Introduction to Grid in Local Terrestrial Area of the China MSA

According to the requirements of Guidance for Grid Management Implementation of Jiangsu MSA, the terrestrial grid dynamically supervised by Lianyungang Administration has been divided into 41 terrestrial grids, including 15 ones in local Lianyungang (9 ones in Xugou and 6 ones Lianyu), 12 ones in Guanhe, 11 ones in Yancheng, and 3 ones in Ganyu. 15 local terrestrial grids contain 11 relatively complete risk sources such as yacht, passenger-cargo ship, dangerous cargo ship, liquid cargo ship, shipyard, work ship, sand ship, oil supply ship, oil water recycling ship, bulk cargo ship, and super large-size ship, with considerable representativeness in local jurisdiction. Specific name, characteristics of grid and maritime risk sources are shown in Table 2.

Name of Grid	Risk Sources	Characteristics of the Grid	
Xugou Land 01	Work Ship	Mud flat, no quay, occasional dumping-fill work and work ship, proposed float entertainment center, traffic inconvenience.	
Xugou Land 02			

		berthing; cruising yacht, floating restaurant, and
		motorboat.
Xugou Land	Bulk Cargo	Marginal berth, big effect caused by orographic winds,
03	Ship,	focusing on bulk cargo ship and liquid cargo ship,
	Liquid Cargo	mutual utilization of berth length, Berth 65 and 66
	Ship specially serving as the quay berth for dangerous good	
Xugou Land	Bulk Cargo Marginal berth, many bulk cargo ship and large-si	
04	Ship, Large-size	cargo ship; quay of public service ship, passenger ferry,
	Cargo Ship, Oil	oil supply ship, and oil waster receiving ship.
	Supply Ship,	
	Oily Water	
	Receiving Ship	
Xugou Island	Bulk Coal Ship,	High-grade quay berth, berthing ship focusing on bulk
05	Harbor Tug	cargo ship, high requirement for underkeel clearance,
		frequent forced discharge, tight shipping date of power
		coal ship, Berth 37 serving as the base of harbor tug.
Xugou Land	Container Ship,	Marginal berth, obvious effect caused by orographic
06	Scheduled	winds; focusing on container ship, many ships with
	Passenger-Carg	container capacity of 6000TEU and above, fast cargo
	o Liner	handling, tight shipping date, large cargo handling
		capacity of packaging dangerous goods; Berth 31 and 32
		also serving bulk cargo ship, unopened Berth 24-28,
		Berth 31 and 28 serving passenger-cargo liner, with short
		period and tight shipping line.
Tombolo	Dumping-filling	In dumping-filling construction
Land 01	Work Ship	
Tombolo	Yacht	Two bathing beaches: Dashawan and Sumawan; in peak
Land 02		tourist season, many tourist take a yacht to travel off the
		coast.

r	r			
Tombolo	Yacht, Oil	Shoreline, a yacht club, many traveling-the-sea		
Land 03	Tanker	passenger ships, specialized quay for oil depot, lots of		
		construction sites, berthing zone for shipping boat.		
Lianyun Land	Dangerous	Specialized berth for dangerous goods, Berth 14 also		
01	Cargo Ship	serving bulk cargo ship.		
Lianyun Land	Ship Bypassing	Old quay, often berthed with ships surpassing berth		
02	Berth Grade	ability; Berth 9 has been upgraded and improved, Berth		
		10 is greatly affected by topography; harbor tug ba		
		inside.		
Lianyun Land	Large-size Bulk	High-grade quay berth, focusing on large-size bulk cargo		
03	Cargo Ship	ship, unopened 2 quays and 4 berths.		
Lianyun Land	Sand Ship,	Many nuclear power stations and construction sites,		
04	Work Ship,	illegal sand ship operation in Gaogongdao and		
	Ship Building	Bantiaozha, fishing boat quay, ship building and repair		
	and Repair Yard	yard.		
Xuwei Land	Work Ship	Mud flat, no quay, work ship.		
01				
Xuwei Land	Sand Ship,	The quay in south wing of the main port of Lianyungang		
02	Work Ship	is being constructed, with many work ships and sand		
		ships.		

Table 2 Brief Introduction to Local Maritime Terrestrial Grid

The local terrestrial grid constitutes the jurisdiction scope of Lianyun and Xugou Maritime Office, west from the south side of Linhong estuary, east to the terrestrial area on the south coast of Liezikou in the southeast of Xuwei Port, distributed along the coast of tombolo, west dike, and port. See details in Diagram 8 and 9.

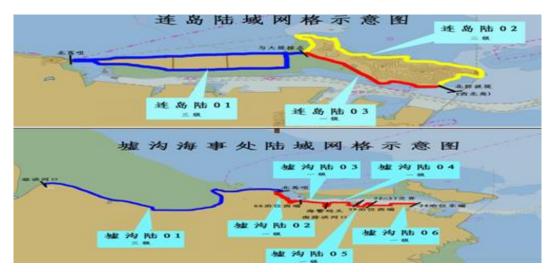


Figure 8 Maritime Terrestrial Grid in Xugou

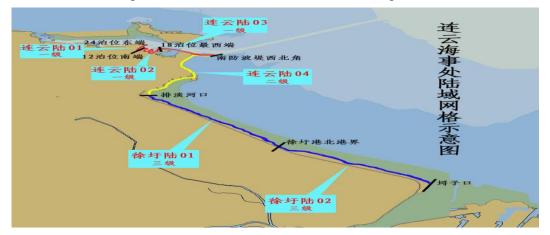


Figure 9 Maritime Terrestrial Grid in Lianyungang

### 4.2 Identification of Risk Sources and Grid Classification

Based on Table 2 and the supervision characteristics of each grid as well as the distribution of major risk sources, 15 grid cells can be generally divided into 7 categories of typical grid cells:

Construction Grid, such as Xugou Land 01, Tombolo Land 01, Lianyun Land 04, Xuwei Land 01, and Xuwei Land 02; major risk sources include: work ship and sand ship.

Grid of Yacht and Passenger Liner, such as Xugou Land 02, Xugou Land 06,

Tombolo Land 02, and Tombolo Land 03; major risk sources include: yacht and passenger liner.

Grid of Bulk (Large Size) Cargo Ship, such as Xugou Land 03, Xugou Land 04, Xugou Land 05, and Lianyun Land 03; major risk sources include: ship carrying special cargos (concentrate fines, coil steel, bulk and heavy cargos, etc.).

Grid of Shipyard (Dockyard), such as Xugou Land 02 (Berth 67, 68 and 69) and Lianyun Land 04; major risk sources include: shipyard, ship building and repair yard.

Grid of Ship Carrying Dangerous Cargos (Liquid Cargo), such as Lianyun Land 01 and Xugou Land 03; major risk sources include: ship carrying dangerous cargos.

Grid of Container Ship, such as Xugou Land 06; major risk sources include: container ship.

Grid of Small-size Oil Work Ship, such as Xugou Land 04 and Tombolo 03; major risk sources include: small-size oil work ships (refueling ship, oil water recycling ship, etc.).

### 4.3 Database of Risk Source in Each Typical Grid

### 4.3.1 Construction Grid (Work Ship, Sand Ship)

ĺ	Name	Risk	Hidden Dangers and Risks	Incident	Key	Time
	of Grid	Sourc		Risk	Bucket	
		es				

		G	1 0 0 1 0 1 1	0	
37		Crew	1. Some of the crew fail to receive	Constru	Time bucket
Xugou			professional training and get a certificate	ction in	of dense
Land			of qualification;	shippin	navigation;
01,			2. Some of the crew fail to have a valid	g lane	period of
Tombo			certificate of competency;	and	poor
lo			3. Crew are of ragged and commonly low	harbor	visibility;
Land			quality;	basin	rush hours
01,			4. Crew have weaker awareness of	may	of wharf
Lianyu			anti-pollution and safety than crew of	easily	project
n Land			merchant ship.	cause	construction;
04,		Ship	1. During construction, several work	ship	nighttime
Xuwei			ships overlook the guard of	collisio	<mark>22:00-06:00</mark>
Land			communications equipment and fail to	n and	
01, and			effectively keep in touch with ships	result in	
Xuwei			entering and leaving port or VTS;	casualti	
Land			2. Navigational instrument of several	es and	
02			work ships lacks of maintenance or	damage	
			familiar application method, and fails to	to ship	
			play its due roles at critical moment;	or	
	Work		3. Several work ships are of incomplete	pollutio	
	Ship		certificate or outdated certificate, but they	n	
			still insist on operating.	incident	
		Envir	1. Work ship occupies shipping lane,		
		onme	which brings great effect upon merchant		
		nt	ships' entering and leaving port;		
			2. Merchant ships entering and leaving		
			port may frequently come across work		
		Mana	ships. 1. The construction project department's		
			1 5 1		
		geme	knowledge of safety management for work ships should be further		
		nt	work ships should be further strengthened; several construction project		
			departments fail to implement main		
			responsibility for safety management and		
			standardized management of work ships;		
			2. Several construction project		
			departments fail to main responsibility		
			and overlook the management of work		
			ships;		

3. Ship operators refuse to invest in safety.	

Table 3 Risk Identification and Assessment of Work Ships in Construction Grid
---

Name	Risk	Hidder	Dangers and Risks	Incident	Key Time
of Grid	Sourc			Risk	Bucket
	es				
Xugou		Crew	1. Most crew fail to receive professional	Poor	Time
Land			training and get a certificate of	condition	bucket of
01,			qualification;	of sand	extreme
Tombo			2. Most crew fail to have a valid	ships,	weather,
lo			certificate of competency;	indefinite	period of
Land			3. Sufficient qualified crew fail to be	berthing	poor
01,			allocated;	place and	visibility;
Lianyu			4. Ship owners "pay attention to	time, and	rush hours
n Land			efficiency but make light of safety";	deficient	of project
04, and			5. Sand quay operators and construction	ability of	constructio
Xuwei			entities have weak awareness of safety	coping	n;
Land			production.	with	nighttime
02	Sand	Ship	1. Ship is equipped with poor technology	severe	<mark>22:00-06:0</mark>
	Ship		and simple communications facilities;	weathers	<mark>0</mark>
			2. Ship is of no or incomplete certificate,	may	
			and several ships are inland ships;	easily	
			3. No report or visa is handled for ship	cause	
			entering or leaving port.	water	
			4. Unlicensed business, navigating zone	penetrati	
			surpassing, and overloading of ship are	on,	
			prominent, which belong to acts of	capsizing	
			intentionally avoiding supervision; some	and	
			ships carry out adventure sailing in bad	sinking	
			weather;	of ships,	
			5. A few ships are even "three no's"	resulting	
			ships.	in	

Envir	1. Bad weather conditions (strong wind,	casualties
onme	rough sea, dense fog, sea ice, etc.) have	and
nt	great effect on ship safety; due to the	damage
	poor batten-down effect of sand ships,	to ships;
	weathers such as strong wind and rough	generally
	sea may easily cause the ship to sank, and	low
	dense fog may cause collision;	quality of
	2. Merchant ships entering and leaving	crew may
	port may frequently come across sand	easily
	ships.	bring
Mana	1. Wading project department's	about
geme	knowledge of safety management of the	violations
nt	ship should be further strengthened;	such as
	2. It is difficult in managing sand ships,	illegal
	there are too many competent	loading
	departments, and linkage among	&
	departments and the resultant force of	unloadin
	safety supervision have yet to be further	g and
	strengthened;	illegal
	3. Problems of cross-jurisdiction	transport.
	transport and indefinite management	
	entity exist in several ships;	
	4. A few ship operators refuse to comply	
	with normal maritime supervision, but	
	adopt methods such as avoidance and	
	even resistance to escape from the	
	management.	
Carg	1. Problems such as poor stowage, never	
os	calculated stability and overloading exist	
	in sand transport, and drainage system of	
	cargo hold is poor;	
	2. There is no specially-assigned	
	personnel taking care of cargos;	
	3. Informally loading or unloading may	
	easily cause damage to cargo hold.	
Carg	<ol> <li>It is difficult in managing sand ships, there are too many competent departments, and linkage among departments and the resultant force of safety supervision have yet to be further strengthened;</li> <li>Problems of cross-jurisdiction transport and indefinite management entity exist in several ships;</li> <li>A few ship operators refuse to comply with normal maritime supervision, but adopt methods such as avoidance and even resistance to escape from the management.</li> <li>Problems such as poor stowage, never calculated stability and overloading exist in sand transport, and drainage system of cargo hold is poor;</li> <li>There is no specially-assigned personnel taking care of cargos;</li> <li>Informally loading or unloading may</li> </ol>	illegal loading & unloadin g and illegal

Table 4 Risk Identification and Assessment of Sand Ships in Construction Grid

Name	Risk	Hidder	Dangers and Risks	Incident	Key Time
of Grid	Sourc			Risk	Bucket
	es				
Tombo		Crew	1. Crew of yacht and motorboat are is	It's	Daytime
lo			poor safety awareness and low quality;	possible	from 12:00
Land			2. Some of the crew fail to have a valid	to cause	to 18:00
02,			certificate of competency;	one-off	during long
Tombo			3. During peak tourist season, with	overboa	holidays
lo			stronger labor strength and pressure as	rding,	such as
Land			well as longer work time, it's easy to	death or	summer
03,			cause fatigue to the crew;	missing,	vacation,
Xugou			4. Some company managers have weak	with	May Day
Land			safety awareness and low management	casualti	holiday and
02, and			level.	es	National
Xugou		Ship	1. Small-size tourist ships sail by	between	Day
Land			surpassing classification of wind	1 and	holiday;
06			resistance;	100.	period of
	Yacht		2. Motorboats carry passengers;		strong wind
			3. Tourist ships sail by overloading and		and big
	Passe		overspeeding;		waves.
	nger		4. Short-distance yacht tourists refuse to		
	Ship		wear life jacket;		
	-		5. During peak tourist season, with		
			passenger flow volume, it is difficult to		
			put an end to violations such as		
			overloading and navigating zone		
			surpassing of small-size passenger ships;		
			<ul><li>6. Small-size tourist ship companies have</li></ul>		
			poor efficiency and maintenance of ships.		
		Envir	1. The entrance channel of port is narrow,		
		onme	but ship traffic volume is huge;		
		nt	<ol> <li>The condition for tourist ship berthing</li> </ol>		
			of Haiyifang and West Dyke is poor;		
			3. Severe weathers such as strong wind		
			and wave;		
			4. In scenic spots, the operation area of		
			. In seeme spots, the operation area of		

## 4.3.2 Grid of Yacht and Passenger Liner

	tourist ships and motorboat is easily mixed up with swimming area.	
Mana	1. There are not sufficient	
geme	law-enforcement personnel during the	
nt	peak tourist time;	
	2. Ship companies fail to provide safety	
	education for the crew;	
	3. Due to the wide on-site supervision	
	points of yacht, safety supervision has yet	
	to be further strengthened;	
	4. Shipping liner companies specialize in	
	ship chartering, so they cannot directly	
	invest in safety management of ship and	
	crew.	
Touri	1. Foreign tourists have poor safety	
sts	awareness and insufficient safety	
	education.	

Table 5 Risk Identification and Assessment of Tourist Ships in Grid of Yachts and Passenger Ships

## 4.3.3 Grid of Bulk (Large Size) Cargo Ship

Name	Risk	Hidden	Dangers and Risks	Inciden	Key Time
of Grid	Sourc			t Risk	Bucket
	es				
Xigo	Ship	Crew	1. Some of the crew have poor safety	In	Period of
Land	Carry		awareness and responsibility; necessary	adverse	loading &
03,	ing		professional management knowledge and	sea	unloading
Xugou	Speci		voyage management is still lacked for the	conditi	cargos in
Land	al		transport of special cargos;	on,	strong wind,
04,	Carg		2. The crew don't have necessary	ships	big waves,
Xugou	OS		professional training and professional	may	rainy and
Land	(Con		quality;	capsize	snowy
05,	centr		3. The captain overlooks cargo	or	weathers;
Lianyu	ate		management;	break,	nighttime
n Land	Fines		4. With poor responsibility, dock workers	causing	during
03	, Coil		and the crew fail to carry out stowage,	casualti	voyage:

Steel,securing, and loading by rules;es and22:00-06:0Bulk5. Regarding the report or loading & anddamagandunloading of liquid cargos, rainy and snowy weathers fail to be taken intoe to	)
and unloading of liquid cargos, rainy and e to	
uniouding of inquid eurgos, funity and	
Heav snowy weathers fail to be taken into ships.	
y consideration.	
Carg Ship 1. Ships are of an old age; in particular,	
os, break-bulk liners sail between China and	
Etc.) Korea are old, applicable to the	
requirement of low old rules;	
2. Some ships fail to adopt overload	
limiter and effective cargo trimming;	
3. Necessary protective measures are	
lacked, such as unequipped simple cargo	
sampling instrument and gas sampling	
instrument of ships carrying fine coal;	
4. The cargo hold of a minority of coastal	
small-size bulk cargo ships is of poor	
weather tightness, so it is easy to cause	
water penetration during the voyage.	
Envir Severe weathers such as strong wind and	
onme wave.	
nt	
Mana 1. Some ships have old-version or no	
geme Cargo Lashing and Securing Handbook,	
nt and Stability Booklet and Loading Plan	
of bulk cargo ships fail to be effectively	
used;	
2. The lashing and securing materials	
used by port companies fail to meet the	
requirement of convention norms;	
3. There is insufficient investment in	
maintenance of old ships;	
4. Port loading & unloading companies	
or workers lack special experience in	
cargo loading & unloading, lack	
recognition of risk of cargos, and fail to	
load according to correct loading plan;	
5. In reference to ships with the	
certificate of cargo hold exception,	

	companies have no idea about the cargos unsuitable for loading onto this ship but still carry out stowage.	
Carg	1. The statement content of legal cargo	
os	materials submitted by the consignor to	
	the captain is incomplete;	
	2. Large-size ships increase shearing	
	stress and bending moment caused by	
	cargo loading, and relevant calculation	
	fails to be developed in time.	

 Table 6 Risk Identification and Assessment of Tourist Ships in Grid of Bulk

 (Large-size) Cargo Ships

## 4.3.4 Grid of Shipyard (Dockyard)

Name of Grid	Risk Sourc es	Hidden	Dangers and Risks	Inciden t Risk	Key Time Bucket
Xigou Land 02 (Bert h 67, 68, and 69), Liany un Land 04	Shipy ard, Ship Build ing and Repai r Yard	Crew	<ol> <li>Due to the temporary employment system of workers in small-size ship building and repair yards, the technological level of ship building and repair is ragged;</li> <li>Workers in small-size yards have poor anti-pollution awareness;</li> <li>Crew with low-grade certificate work on "critical tonnage" ships.</li> <li>Newly built or repaired ships accept inspection of unauthorized foreign ship inspection agencies in private, so it is difficult to guarantee the quality;</li> <li>The construction of small-size ships fails to be carried out according to drawings, and phenomenon of private processing exists;</li> <li>Phenomenon of "large-size ship but</li> </ol>	Fire protecti on, operati on inciden t, and polluti on inciden t.	Peak season of ship building and repair, nighttime: 22:00-06:00

[]	1		
		lower certificate" exists, and standard of	
		equipment is low;	
		4. Legal supervision is lacked for the	
		quality of repaired ships;	
		5. Due to the irregular work system of	
		small-size traffic boats serving shipyards,	
		it is easy to cause insufficient manning or	
		short-distance overloading.	
	Envir	1. Located in remote region, shipyards	
	onme	hardly report information to maritime	
	nt	agency, and it spends a long time in	
		investigating violations;	
		2. In terms of the hold cleaning and air	
		purge of small-size ship building and	
		repair yards, the procedure or system of	
		oxygen and gas free inspection before	
		lowering chamber or operating is	
		unsound.	
	Mana	1. In small-size shipyards, if there is	
	geme	order, personnel will be seen, but if not,	
	nt	no one will be seen; safety management	
		is discontinuous; investment in safety and	
		anti-pollution is insufficient;	
		2. Maritime agency fails to strictly	
		supervise shipyards, and supervision	
		personnel and vehicles are lacked.	

Table 7 Risk Identification and Assessment in Grid of Shipyard (Dockyard)

## 4.3.5 Grid of Ship Carrying Dangerous Cargos (Liquid Cargos)

Name	Risk	Hidden	Dangers and Risks	Inciden	Key Time
of Grid	Sourc			t Risk	Bucket
	es				
Lianyu	Ship	Crew	1. Due to the insufficient knowledge of	High	Thunder and
n Land	Carr		the classification of various dangerous	probabi	lightning
01,	ying		cargos and perception of risk, declarers	lity of	weather in
Xugou	Dan		always declare the dangerous cargos	fire,	high

	r				
Land	gero		toward the orientation of low grade to	and	temperature
03	us		avoid trouble;	possibl	season in
	Car		2. The crew have inadequate emergency	e over	summer
	gos		handling ability of various dangerous	50 tons	during period
	(Liq		cargos;	of oil	of operations
	uid		3. It is difficult to master the fact that	polluti	such as
	Car		whether packing inspectors sign after	on	loading &
	gos)		carrying out on-site inspection or not.	acciden	unloading,
		Ship	1. In reference to various dangerous	t.	tank cleaning,
			cargos, the ship doesn't have sufficient		and
			first-aid medicine;		lightering.
			2. The inspection items in ship-shore		
			connection stable fail to be implemented		
			carefully;		
			3. Most bulk chemical tankers leave the		
			port with empty load after unloading, so		
			it is difficult to supervise tank cleaning or		
			the water discharge.		
		Envir	1. Scorching weather and thunder &		
		onme	lighting weather.		
		nt			
		Mana	1. A supervision team with rich		
		geme	experience in field work on ships		
		nt	carrying dangerous cargos is lacked, and		
			relevant professional knowledge and		
			operation procedure knowledge of		
			dangerous cargos is absent.		
		Carg	1. The variety is wide, the characteristics		
		os	of risks are varied, and countermeasures		
		20	are different.		
		1			

Table 8 Risk Identification and Assessment in Grid of 5.3.5 Grid of ShipCarrying Dangerous Cargos (Liquid Cargos)

# 4.3.6 Grid of Container Ship

Name	Risk	Hidden Dangers and Risks	Inciden	Key	Time
of Grid	Sourc		t Risk	Bucket	
	es				

Xugou		Crew	1. Coastal crew have inadequate ability	In	Rush hours
Land		CIEW	of stability calculation and cargo stowage	traffic	of entering
06			and pay insufficient attention to them;	dense	and leaving
00				and	e
			2. Within short time in port, the crew are		port,
			easily fatigable;	interse	nighttime:
			3. The crew are unclear about the	ction	22:00-06:00,
			requirement for container inspection and	areas,	haze and
			quality control.	when	windy
		Ship	1. For schedule, the ship speed is	visibilit	weather.
			relatively fast;	y is	
			2. With containers piling up above the	poor, it	
			board, the windward area is large;	is	
			3. There are lots of large-size containers	likely	
	Cont		(TEU), so it is difficult to operate.	to	
	ainer	Envir	1. Haze and windy weather.	cause	
	Ship	onme		collisio	
		nt		n	
		Mana	1. With high requirement of schedule, the	acciden	
		geme	arrangement of ship maintenance always	t, and	
		nt	submits to the pressure of operating time;	draggin	
			2. The model of dangerous cargos in	g of	
			existing detection box is time-consuming	anchor	
			and labor-intensive, but methods are	is	
			limited.	likely	
		Carg	1. The stowage of dangerous cargos	to	
		OS	within the box is relatively hidden.	happen	
				in	
				windy	
				period.	

Table 9 Risk Identification and Assessment in Grid of Container Ships

# 4.3.7 Grid of Small-size Oil Work Ship

Name	Risk	Hidden Dangers and Risks	Inciden	Key	Time
of Grid	Sourc		t Risk	Bucket	
	es				

				I
	Crew	1. The crew are of poor quality and	Polluti	Period of
		responsibility;	on	floating oil
		2. The crew fail to be on duty in	inciden	loading &
		standardized way, and there is no	t is	unloading
		specially-assigned personnel taking care	likely	work, period
		of the working field;	to	of strong
		3. The crew have poor oil pollution	happen	wind, dense
		emergency skill.	in	fog and
	Ships	1. Ships are old and ship's technical	refueli	thunder &
Refu		condition is poor.	ng.	lightning.
eling	Envir	1. Weathers such as strong wind, dense		
Ship,	onme	fog and thunder & lightning.		
Oil	nt			
Wate	Mana	1. Safety management on working site		
r	geme	fails to be implemented, oil containment		
Recy	nt	boom layout fails to be carried out, and		
cling		emergency equipment is inadequate;		
Ship		2. Ship companies neglect management;		
		3. The berthing quay is relatively		
		unfixed, which increases difficulty in		
		supervision;		
		4. Due to the small gross tonnage, it fails		
		to enter system management and various		
		safe operation rules are defective.		
	Carg	1. If the cost handling oil water with low		
	os	oil content is higher than operating cost,		
		illegal discharge is likely to happen.		
	eling Ship, Oil Wate r Recy cling	ShipsRefuelingEnvirShip,onmeOilntWateManargemeRecyntclingShipShip	Interferenceresponsibility;2. The crew fail to be on duty in standardized way, and there is no specially-assigned personnel taking care of the working field; 3. The crew have poor oil pollution emergency skill.RefuelingEnvirShipsI. Ships are old and ship's technical condition is poor.EnvirI. Weathers such as strong wind, dense fog and thunder & lightning.OilWatergementBoom layout fails to be carried out, and emergency equipment is inadequate; 2. Ship companies neglect management; 3. The berthing quay is relatively unfixed, which increases difficulty in supervision; 4. Due to the small gross tonnage, it fails to enter system management and various safe operation rules are defective.CargCargI. If the cost handling oil water with low oil content is higher than operating cost,	In the first and the proof quarty limitresponsibility;on2. The crew fail to be on duty in standardized way, and there is no specially-assigned personnel taking care of the working field; 3. The crew have poor oil pollution emergency skill.onShips1. Ships are old and ship's technical condition is poor.neRefu elingEnvir fog and thunder & lightning.neOil r geme fails to be implemented, oil containment mergency equipment is inadequate; 2. Ship companies neglect management; 3. The berthing quay is relatively unfixed, which increases difficulty in supervision; 4. Due to the small gross tonnage, it fails to enter system management and various safe operation rules are defective.Carg os1. If the cost handling oil water with low oil content is higher than operating cost,

Table 10 Risk Identification and Assessment in Grid of Small-size Oil Work Ship

#### 4.4 Law-enforcement Resources

Existing law-enforcement resources: about 50 on-site law-enforcement personnel (including Lianyun, Xugou and security station), and about 10 law-enforcement vehicles (including Lianyun, Xugou and security station). Existing law-enforcement ships are small-size and 80% of them are sheltered (except for Coast Guard 091 and 0906). Information facilities such as CCTV, AIS, GIS, VTS and Maritime Hand can monitor most water area of a port, but omnibearing

monitoring of ship's voyage, berthing and operation has not yet achieved. The port is of less than 50 tons of sewage disposal ability. Law-enforcement personnel have good business ability, service awareness, professional ethics and professional dedication, but there is still a large gap from the economic development requirement of the society.

Law-enforcement resources yet to be promoted: the rescue force of large and middle-size ships and air traffic control is lacked, information-based supervision facilities such as CCTV, AIS, GIS, VTS and Maritime Hand are unsound, there is a large gap from the latency-free requirement of information collection, transfer and disposal of information resources, and omnibearing monitoring of water area in port has not yet achieved. The volume of dangerous cargos (liquid cargos) entering and leaving port increases year by year, the emergency anti-pollution ability is less than 50 tons, ship force is insufficient, structure is unreasonable, on-site front-line law-enforcement house-using is strained, tombolo supervision and search & rescue base has not yet built, the demand on existing law-enforcement traffic and human resources is high, and law-enforcement personnel's professional skill, executive ability and service awareness have yet to be enhanced continuously.

#### 4.5 Specific Maritime Supervision Control Measures

As FSA's risk processing and control is based on specific dynamic information, in reference to 7 categories of typical grids, the paper now makes some proposals for general supervision and control measures in the respects of human, ship, environment, management and cargo respectively. In actual supervision, it is essential to carry out assessment and dynamically optimize business processing according to specific risk information.

#### 4.5.1 Construction Grid

4.5.1.1 Work Ship

Supervision Measures for Human Factors:

1. Handle well approval management of sources and strictly inspect the authenticity and effectiveness of ship and crew's certificate;

2. Urge the crew to receive training and certificate of qualification before construction;

3. Strengthen on-site supervision of overwater & underwater construction and promote work ships to implement inspection related to the requirements of safety;

4. Intensify the company's daily supervision and inspection, urge the company to regularly develop safety training activity for managers and the crew, and enhance emergency exercise to promote practitioners' emergency response capability and professional quality;

5. Urge the construction units to strengthen safety education and training for the crew, and promote their safety awareness and working responsibility;

6. Urge the construction project department to reinforce ship's anti-pollution management;

7. Carry out lead sealing for sewerage of ships and strictly control the management of oil supply and acceptance;

8. Enhance anti-pollution inspection.

Supervision Measures for Ship Factors:

1. Strengthen maritime inspection and safety check, and timely correct the hidden

safety risks of ships;

2. Urge the work ships to operate within published construction time and scope, and display navigation shape and light in correct way, to ensure free-flowing communications;

3. Regularly report inspection condition and problems existing in ships to ship companies and construction project department, and urge them to strengthen management.

Supervision Measures for Environment Factors:

1. Remind grand ships of keeping in touch with work ships, to strengthen observation, navigate with caution and pay attention to avoidance;

2. Urge construction units to set rules to implement safety construction management in severe weathers and poor sea conditions, improve emergency response plan, remind operating ships of returning to the port in advance to take shelter from the wind, and strictly prohibit adventure construction in severe weathers and poor sea conditions;

3. Strengthen prevention and early warning, carefully handle early warning information release of severe weathers and poor sea conditions, and strictly perform the standard of navigation prohibition and limit in severe weathers and poor sea conditions.

Supervision Measures for Management Factors:

1. Strengthen source management, strictly approve the qualification of water operating ships, and strictly prohibit ships with defects and hidden dangers from accessing to construction site; define and fulfill responsibilities of related units and departments, sign safety supervision liability agreement with project unit and constriction unit, and urge companies to perform safety responsibility.

2. Adopt the combination of dredging and blocking, and carry out level-to-level management of sand ships and work ships; assess ships with good conditions, train the crew, equip with necessary life-saving, communications, and simple AIS facilities, prescribe a limit to region and wind scale, and bring into management;

3. Adopt harsher measures for centralized governance of ships with poor conditions.

4.5.1.2 Sand Ship

Supervision Measures for Human Factors:

1. Further strengthen safety publicity education for owners of sand ship, to promote their safety awareness of maritime transport;

2. Strengthen crew training and education;

3. Intensify on-site inspection and strictly investigate the crew's violations such as ineligibility and lack of manning.

Supervision Measures for Ship Factors:

1. Urge companies and ships to strengthen daily maintenance of ships, give further prominence to safety management responsibility of companies and ships, eliminate hidden dangers of accidents, and promote the safety management level of companies and ships;

2. Intensify on-site inspection of ship facilities and prohibit ships with incomplete certificate and manning from engaging in sand transport;

3. Enhance dynamic monitoring of ships, closely rely on local government and unite related functional departments to develop joint law-enforcement action, intensify maritime cruising and on-site inspection, and strictly crack down ships' unlicensed business, navigating zone surpassing, overloading, illegal sand mining and transport, etc.;

4. Through thorough search of visit, investigation, as well as maritime cruising and on-site investigation, grasp sand ship companies' data related to sand collection and transport, for risk assessment.

Supervision Measures for Environment Factors:

1. Strengthen prevention and early warning, and carefully handle early warning information delivery and publication of severe weathers and poor sea conditions;

2. Intensify on-site inspection before the arrival of severe weathers;

3. Intensify the inspection of the crew's on-duty in severe weathers.

Supervision Measures for Management Factors:

1. Unite local governments to urge ship companies to strengthen management;

2. Strengthen the connection among departments and the supervision over the management of ship companies;

3. Intensify maritime inspection of on-site sand ships' operation and timely

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#### investigate violations;

4. Urge related port quays to stop providing operation berth for sand ships;

5. Inspect and supervise all construction project units to implement safety production responsibility, duly carry out interview, and practically rectify hidden safety risks in construction;

6. Actively visit local people, know the trend of sand ships and characteristics of berthing, and require local people to timely report to local government and maritime department when they find sand ships;

7. Establish linkage mechanism based on the joint cooperation among construction unit, maritime agencies such as port of registry, ship inspection and operating port, as well as public security organ.

#### 4.5.2 Grid of Touring Ship (Yacht)

Supervision Measures for Human Factors:

1. Urge companies to strengthen daily management of the crew, intensify the crew's safety knowledge training and education, and enhance their safety awareness and responsibility consciousness;

2. Urge and help companies to strengthen the crew's eligibility training in tourist off-season, strengthen on-site inspection, and strictly fight against violations such as unlicensed business;

3. Urge companies and ships to further improve safety and responsibility awareness, establish sound safety management system, strengthen daily supervision and inspection for the company, and encourage eligible companies to build safety

#### management system;

4. Urge companies to establish related system, equip with sufficient eligible crew, and ensure the crew's sufficient break time in peak tourist season.

#### Supervision Measures for Ship Factors:

1. Strengthen on-site inspection, and strictly investigate violations such as overloading, overspeeding, tourists' refusal of wearing life jacket, and sailing by surpassing classification of wind resistance;

2. Report passenger carrying information of yacht to local government and superior competent departments, and manage passenger carrying according to the instruction of the superiors;

3. Urge companies to intensify maintenance of ships, timely update ships, intensify safety inspection of old ships before the arrival of holidays or the peak tourist season, and strictly prevent ships from sailing with "illness";

4. Establish and improve joint inspection system under the leadership of local government, timely develop joint inspection, and strictly cracking down violations such as unlicensed business and illegal passenger carrying.

5. Urge companies and ships to further strengthen safety awareness and responsibility consciousness, intensify on-site inspection and cruising work, and strictly prevent violations including overloading, navigating zone surpassing, etc.

Supervision Measures for Environment Factors:

1. Intensify on-site supervision and inspection for Haiyifang, West Dyke, Huangwo, Tombolo Baths, etc. during holidays, strictly inspect overspeeding of ships, and prohibit ships from operating by surpassing wave scale;

2. In severe weathers such as strong wind and big waves, timely publish early warning information, carry out on-site inspection, and strictly investigate prohibited operation of ships;

3. Require tourist yacht and motorboats to operate within specially designated area, and prohibit them from passing through densely populated area such as swimming area.

Supervision Measures for Management Factors:

1. Hold safety meeting of ship companies and require them to carry out regular safety education to the crew;

2. Urge companies and ships to timely propagandize knowledge related to safety and life saving to passengers, strengthen passengers' order management by ship, and prevent passengers from gathering on one side, prow, and upper deck of small-size passenger ship;

3. Increase law-enforcement input and law-enforcement personnel's inspection frequency.

Supervision Measures for Passenger Factors:

1. Set up warning board of illegal boarding points, distribute safety leaflet to tourists in bathing place, and require ship operators to timely develop safety training and reminding to passengers waiting for a ship (yacht).

#### 4.5.3 Grid of Bulk (Large Size) Cargo Ship

Supervision Measures for Human Factors:

1. Intensify inspection of the crew's practical operating skill and urge them to strengthen the inspection of cargo stowage state and battening-down effect during voyage, to timely eliminate hidden risk of incident;

2. Urge port side to organize dock workers to develop professional knowledge training of special cargos, strengthen the management before cargo shipment, and reinforce on-site supervision in the process of cargo loading and lashing & securing;

3. Urge companies to propagandize special provisions in respects of stowage, lashing & securing, and battening-down of special cargos including concentrate fines, coil steel, etc., and promote the crew's professional quality;

4. During on-site inspection, intensify the inspection of ship loading, unloading, stowage and lashing & securing;

5. In rainy and snowy weathers, intensify the inspection of loading and unloading of liquid cargos.

Supervision Measures for Ship Factors:

1. Extensively inspect the structure and facilities of old ships;

Intensify the inspection of stowage plan of ships.
 Supervision Measures for Environment Factors:

1. Strengthen prevention and early warning, carefully handle early warning

information release of severe weathers and poor sea conditions, and strictly perform the standard of navigation prohibition and limit in severe weathers and poor sea conditions;

2. Prohibit ships carrying large-size steel products from sailing in severe weathers such as strong wind and waves;

3. Deliver important weather information to ship side and inspect cargo stowage and lashing & securing.

Supervision Measures for Management Factors:

1. Combine with *Cargo Lashing and Securing Handbook* or *Stability Booklet* to inspect the implementation of ships;

2. Communicate with related operating units, propagandize provisions of related conventions and rules, and use materials with enough strength for lashing and securing:

3. Adopt methods such as safety inspection, company approval and negotiation with the office of liner company to urge ship companies to intensify maintenance of old ships.

Supervision Measures for Cargo Factors:

1. As for large-size bulk ships of this port, inspect if cargo information provided by consignor is complete. For example, inspect if there is a *Grain Loading Certificate* of grain ships at bulk grain dock (Berth 33), if there is cargo information and certificate of limiting water content of coal ship at coal dock, if hazardous gas inspection facility is equipped, and if cargos of this voyage are within the scope of transport allowed by cargo exemption certificate.

#### 4.5.4 Grid of Shipyard (Dockyard)

Supervision Measures for Human Factors:

1. Make use of opportunities of important date confirmation, tonnage measurement review and shipyard lofting, to strictly control shipbuilding technology;

2. Take opportunities of coastline approval inside shipyard, qualification review of shipyard, and propaganda conference of ship inspection rules and regulations, to carry out propaganda, combine with on-site inspection, require equipping with anti-pollution apparatus, implement anti-pollution education, and assist shipyard in improving the quality of personnel;

3. Based on on-site safety inspection and tonnage review, strictly crack down violations such as "critical tonnage" and "large-size ship but lower certificate".

Supervision Measures for Ship Factors:

1. Investigate the illegal inspection in shipyard (dockyard), and confiscate illegal inspection certificate;

2. With the means of tonnage review, verify violations such as "inconsistency between ship and drawings" and "large-size ship but small tonnage", and acquire rectification before issuing certificate;

3. Carry out on-site inspection, and intensify manning and overloading inspection of shipyard's small-size service ships.

Supervision Measures for Environment Factors:

1. Build maritime information report system of shipyard and timely report information of ship survey and repair.

Supervision Measures for Management Factors:

1. Build maritime information report system of shipyard and timely report information of ship survey and repair;

2. Take the opportunity of building annual review of shipyard to inspect the formulation and implementation of internal rules and regulations;

3. Increase vehicle and personnel allocation, and give prominence to source management of ship building and repair of shipyards in jurisdiction under administration.

#### 4.5.5 Grid of Ship Carrying Dangerous Cargos (Liquid Cargo)

Supervision Measures for Human Factors:

1. Verify if the crew of ships carrying dangerous cargos (liquid cargos) are familiar with the nature of dangerous cargos before sailing, and carry out regular exercise;

2. Selectively check on the spot if the declared dangerous cargos accord with the type declared, and set up CCTV on the spot of the dock, to verify if packing inspectors carry out on-site inspection; if false declaration signer is found, it will be recorded on the list of discreditable management and the declaration qualification will be suspended.

Supervision Measures for Ship Factors:

1. Propagandize to ship and management companies, complete with corresponding

medicine in *Maritime Emergency First-aid Guide*, and carry out selective check in forms of safety inspection and tour inspection on the spot;

2. Trace and view the record of *Oil (Cargos) Record Book*, and verify sewage flowing in tank cleaning of bulk ships;

3. Check if requirements of all inspections in ship-shore checklist and P&A handbook have been met both on board and ashore.

Supervision Measures for Environment Factors:

1. Timely remind ship side of the operation approval in severe weathers;

2. Use VTS, etc. to predict scorching and thunder & lightning weathers, carry out targeted early warning, and fully make use of AIS, CCTV and other methods to strengthen the dynamic monitoring of ships at working site.

Supervision Measures for Management Factors:

1. By means of practice aboard, training for dangerous cargo declarer and on-site inspector, survey in dangerous cargo manufacturer, and operation procedure visit, train a team with rich experience in on-site supervision of dangerous cargos.

Supervision Measures for Cargo Factors:

1. Strictly control cargo declaration and static approval personnel, and timely deliver physical and chemical properties of dangerous cargos declared to related grid inspection executors;

2. Sort out major dangerous cargos of the port, analyze and conclude their physical

and chemical properties, and share the results with on-site law-enforcement personnel.

#### 4.5.6 Grid of Container Ship

Supervision Measures for Human Factors:

1. Intensify inspection of the crew's practical operation capacity;

2. Intensify inspection of manning and watch-hour;

3. In on-site inspection, intensify inspection of stowage and stability calculation;

4. Check if container ship is equipped with *Convention on Containers* or text of *Specifications of Statutory Inspection* related to internal-trade ships, and if the container tags (CSC) are intact.

Supervision Measures for Ship Factors:

1. Through VIS monitoring, strictly control the speed of container ships entering and leaving port;

2. Conduct statistics of ships with massive container cargos piling up on deck, and VTS watch keepers pay attention to their anchored condition, ship trajectory, and berthing state in strong wind.

Supervision Measures for Environment Factors:

1. Issue early warnings of information of strong wind, big waves and haze weather to ship side with devices like VTS, VHF, etc., to prohibit ships from sailing and leaving port.

Supervision Measures for Management Factors:

1. By means of on-site safety inspection, know well the maintenance plan of container liner and remind companies of preparation in advance;

2. Optimize existing inspection method, strive to purchase scenograph for container inspection, and achieve timely information sharing of dangerous cargo containers obtained by dynamic inspection and static approval.

Supervision Measures for Cargo Factors:

1. Optimize existing methods of unpacking inspection, develop container unpacking and selective inspection software, introduce information such as the resource of customs cargo declaration and electronic packing list of Lianyungang electronic port, automatically verify the name of actual packed cargos and database resource of dangerous cargos, and promote the accuracy of unpacking inspection.

#### 4.5.7 Grid of Small-size Oil Work Ship

Supervision Measures for Human Factors:

1. Strengthen the crew's training and education, and increase their safety awareness;

2. Increase the inspection frequency during the crew's watch-keeping period, and strictly supervise manning and equipment at working site;

3. Increase the on-site inspection frequency of oily water recycling and carry out reminding work.

Supervision Measures for Ship Factors:

1. Strengthen daily inspection and regular safety inspection;

2. Irregularly develop centralized safety inspection.

Supervision Measures for Environment Factors:

1. Strengthen the approval of operating conditions, and timely inform related ships to stop operating in severe weathers such as strong wind and thunder & lightning;

2. Use VTS, etc. to improve weather prediction, carry out early warning in advance, and fully make use of AIS, CCTV and other methods to strengthen the dynamic monitoring of oil water recycling ships.

Supervision Measures for Management Factors:

1. Strengthen source management, and urge ship companies to strengthen the implementation of safety prevention and control measures of on-site operation;

2. Regularly hold meetings and report problems of oil water recycling ships;

3. Investigate management condition of related ship companies.

Supervision Measures for Cargo Factors:

1. Regularly inspect the oil water disposal, and ensure that oil water with low recyclable value hasn't flowed into the sea.

#### **5 Application of Results**

#### 5.1 To Achieve Specific Management of Maritime Field Supervision Model

In reference to different supervision objects, different supervision characteristics and different risk sources in different grids, targeted supervision proposals have been made, which increases the accuracy of maritime supervision.

# 5.2 To Provide Scientific Tool for further Deepening the Research on Supervision Rules of Some Grid

According to the characteristics of risk sources in grid, the research group divides local on-site grids into 7 typical grid cells, makes use of FSA for risk identification and assessment, and makes resource requirement and targeted proposals, to provide a scientific tool model for further refined research on risk of a specific quay berth in a grid.

# 5.3 To Achieve the Transformation from Extensive Model to Intensive Model of Maritime Field Supervision

Making use of FSA mechanism to set up rolling database of risk identification in grid to collect risk date is in favor of finding rules, integrating various resources, fully bringing the advantages of information resource into play, and transforming after-event supervision to beforehand prevention and control.

#### 6 Follow-up Work

# 6.1 Research on One of the Elements Detailing Risk - Accident (Danger) Frequency

The research group studies the potential accident consequence – one of the risk elements. However, due to the insufficient quantitative research on accident

frequency (key time bucket has been researched), in the future, methods such as case investigation, statistic analysis of violations, comprehensive assessment, expert consultation, and accounting record of incident & danger information should be adopted to build database for quantitative statistical analysis, so as to improve the accuracy of risk assessment.

#### 6.2 Optimization of Comprehensive Assessment

How to select the optimal cost-benefit ratio is a process of constant statistical quantization and selection in practice. With non-unique reference standard, experience should be gained in specific application, so as to reach the goal of multi-perspectives assessment, summarization and promotion.

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