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1 Intensive supplementary feeding improves the performance of wild bird seed plots in  
2 provisioning farmland birds throughout the winter: a case study in lowland England

3

4 Short title: Supplementary feeding of farmland birds in winter

5

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20

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22 conservation, payment by results, public goods, Yellowhammer

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28

29 Abstract

30 Capsule

31 Sown bird-food plots with intensive (daily) supplementary feeding throughout the winter  
32 attracted substantially greater numbers of seed-eating farmland birds than control plots  
33 without additional feeding, whose planted seed resource was exhausted by midwinter.

34

35 Aims

36 We studied the performance of cultivated agri-environment scheme (AES) plots,  
37 predominantly growing winter bird seed (WBS), in addressing the 'hungry gap' of food  
38 scarcity for seed-eating farmland birds over the winter period. We assessed whether  
39 intensive supplementary feeding can improve AES-WBS plot performance to support greater  
40 numbers of birds over a longer period throughout the winter.

41

42 Methods

43 Five monthly bird counts were conducted from November to March on AES-WBS plots on  
44 three farms during three winters, alongside assessment of standing seed availability on the  
45 plants. Daily supplementary feeding of 8-25 kg of mixed seeds was scattered directly onto  
46 each treatment plot, with additional seed provided in hanging birdfeeders. The density of  
47 target farmland birds, and the depletion of the standing seed resource on plants, was  
48 compared between treatment plots and controls over the winter, using generalised linear  
49 models.

50

51 Results

52 Cultivated AES-WBS plots contained only c. 25% of their potential full capacity of seed  
53 availability at the beginning of winter, and this was exhausted by midwinter (January).  
54 Supplementary feeding attracted significantly greater numbers of farmland birds to AES-  
55 WBS plots than unfed controls, with up to 421 birds per plot, dominated by Common  
56 Chaffinches *Fringilla coelebs*, Yellowhammers *Emberiza citronella* and Common Linnets

57 *Linaria cannabina*. Bird densities on fed plots peaked in the late winter (February) 'hungry  
58 gap', but the magnitude of peak densities varied between years and farms.

59

60 Conclusion

61 Intensive supplementary feeding can substantially improve poor performance of AES-WBS  
62 plots in supporting farmland birds throughout the winter, particularly during the late winter  
63 'hungry gap' when seed availability on AES-WBS plots is otherwise exhausted.

64

65 Introduction

66 The substantial decline of European farmland birds since the mid 20<sup>th</sup> Century is well  
67 documented (Benton et al. 2002, Donald et al. 2006). In the UK, abundance of specialist  
68 farmland birds declined by 75% between 1970 and 2018, and has continued to fall (Defra  
69 2019), as part of the general decline in farmland biodiversity (Macdonald & Feber 2015). The  
70 introduction of the Environmental Stewardship agri-environment scheme (AES) in England in  
71 1995, and its successors and parallel AES elsewhere in the UK, has yet to reverse this  
72 negative trend (Colhoun et al. 2017, Walker et al. 2018, Dadam & Siriwardena 2019,  
73 Daskalova et al. 2019, Defra 2019).

74 The collapse in UK bird populations, in particular, has been attributed to intensification of  
75 farming methods, including loss of semi-natural habitats, greater efficiency of harvesting and  
76 increased use and efficacy of pesticides (Chamberlain et al. 2000, Donald et al. 2006, Kleijn  
77 et al. 2011). This intensification has resulted in a loss of plant diversity in arable landscapes,  
78 and therefore fewer insects and seeds to support farmland birds (Robinson & Sutherland  
79 2002, Marshall et al. 2003, Newton 2018).

80 The AESs designed to improve the UK's overall farmland biodiversity can be moderately  
81 successful for some taxa, such as small mammals and invertebrates (e.g. Broughton et al.  
82 2014, Carvell et al. 2015). However, basic entry-level schemes (ELS), including provision of  
83 semi-natural field margins and relaxed hedgerow management, have had little widespread  
84 impact on farmland bird abundance, probably due to limited participation by farmers in

85 arable options that could improve winter food availability (Davey et al. 2010, Baker et al.  
86 2013). Comparisons of different levels of environmental enhancement showed increasing  
87 biodiversity benefits from basic ELS measures through to higher-level scheme (HLS,  
88 providing a wider range of AES options), or to organic farming, which delivered most  
89 improvements for biodiversity (Hinsley et al. 2010a, Hardman et al. 2016). For farmland  
90 birds, abundance appears to correlate closely with measures of food and habitat availability,  
91 and less intensive agricultural methods (Ponce et al. 2014, Newton 2017, Zellweger-Fischer  
92 et al. 2018).

93 In England, cultivated wild bird seed (WBS) plots were added to AES options in 2002 to  
94 address winter food scarcity for farmland birds (Stoate et al. 2004). WBS plots are typically  
95 small (< 1 ha) areas sown with a mix of seed-producing plants to produce food for seed-  
96 eating birds in autumn and winter, aimed at increasing winter survival and local breeding  
97 populations. However, assessments of farmland containing WBS plots have shown mixed  
98 results, with higher winter and breeding abundance for some species compared to controls,  
99 but also continued population declines, though to a lesser extent than areas without WBS  
100 plots (Siriwardena et al. 2010, Baker et al. 2012, Redhead et al. 2018, Walker et al. 2018,  
101 MacDonald et al. 2019).

102 As with AES in general, the reasons for a lack of greater success of WBS plots in reversing  
103 national farmland bird declines is probably due to poor uptake and implementation of the  
104 options, and insufficient delivery of food resources at landscape scales (Field et al. 2011,  
105 Daskalova et al. 2019, Walker et al. 2018). A potential limitation of WBS plots is insufficient  
106 food provision during the crucial 'hungry gap' for farmland birds, which occurs in late winter  
107 and early spring (February-April) when seed resources have typically become exhausted  
108 (Siriwardena et al. 2008, Field et al. 2011). To address this, supplementary ground feeding  
109 was added to AES options in England in 2011.

110 Several early versions of the supplementary winter feeding option were offered in England,  
111 and by 2020 the option required farmers to scatter 25 kg of mixed cereal and small oil-rich  
112 seeds once per week at each of two feeding areas on a participating farm, from December

113 to April (Henderson et al. 2014, Rural Payments Agency & Natural England 2020). This  
114 feeding targeted seed-eating species of conservation priority, namely Yellowhammers  
115 *Emberiza citrinella*, Corn Buntings *Emberiza calandra*, Common Linnets *Linaria cannabina*,  
116 Tree Sparrows *Passer montanus* and Grey Partridges *Perdix perdix*.  
117 Nevertheless, the efficacy of differing models of supplementary feeding are poorly tested, as  
118 few studies have investigated its specific contribution, and these have typically involved the  
119 weekly feeding option. Siriwardena et al. (2007) found that supplementary winter feeding  
120 alone improved local population trends for Yellowhammers on English farmland, but not  
121 Corn Buntings or Tree Sparrows. Higher volumes of supplementary food usage were  
122 associated with less steep local declines of Yellowhammer, Reed Bunting *Emberiza*  
123 *schoeniclus*, House Sparrow *Passer domesticus*, Dunnock *Prunella modularis* and Common  
124 Chaffinch *Fringilla coelebs*, with peak activity occurring during the late winter 'hungry gap',  
125 from February onwards (Siriwardena et al. 2007, 2008).  
126 In the wider landscape, in areas where weekly supplementary food was delivered alongside  
127 WBS plots, Redhead et al. (2018) found higher winter abundance of Yellowhammers, Reed  
128 Buntings and Common Linnets, when compared to control sites, but individual effects were  
129 not separated. However, Aebischer et al. (2016) found that supplementary feeding of cereal  
130 grain was negatively associated with local abundance of farmland birds, but the seed mix  
131 and delivery was not a close match to the English AES option.  
132 Siriwardena et al. (2006) reported that supplementary feeding sites with weekly  
133 replenishment showed a quadratic pattern of bird usage. Few birds utilised the food in the  
134 day following replenishment, rising to a peak after 3-4 days before falling again towards the  
135 end of the week as the food became depleted again. This suggests that the current AES  
136 option of weekly feeding may not be ideal as a reliable food source, with regular food  
137 depletion forcing the birds to disperse repeatedly to forage elsewhere, or risk starvation if  
138 food is not replenished soon enough. In the widest assessment, Henderson et al. (2014)  
139 found that the weekly feeding model was often poorly deployed and delivered inconsistent  
140 results, but could attract target priority species during the 'hungry gap'. However, Henderson

141 et al. (2014) concluded that improvements were required to the supplementary feeding  
142 option and its delivery before its success could be definitively judged.  
143 In this study, we provide new evidence of the role of supplementary feeding and AES  
144 (primarily WBS) plots in supporting priority farmland birds throughout the winter, by trialling  
145 the provision of more intensive feeding than prescribed under the English AES option. We  
146 compare bird counts over three winters on multiple WBS or proxy plots on three arable and  
147 mixed farms in lowland central England. We tested the daily supplementary feeding of birds  
148 on one set of plots on each farm against a set of unfed controls, and compared the densities  
149 of birds using each set. Uniquely, we also assessed the monthly availability of the seed  
150 resource on the plants on the AES-WBS plots over the course of multiple winters to  
151 determine if and when they became exhausted, and whether this pattern was consistent  
152 between years.  
153 The results provide a useful case study of AES performance in feeding farmland birds  
154 throughout the winter, and the potential contribution of supplementary feeding. The results  
155 contribute to other studies highlighting the limitations of current AES options, and can inform  
156 further trials as a basis for AES refinements.

157

## 158 Methods

### 159 Site description

160 The study took place over three winter periods between 2016 and 2019 on three farms in  
161 Oxfordshire, southern England. Over Norton Park (ON: 51°57'13"N 001°31'52"W) and Walk  
162 Farm (WF: 51°57'44"N 001°30'15"W) are 1.6 km apart, and Honeydale Farm (HD:  
163 51°52'12"N 001°34'51"W) is a further 9 km south-west from ON. The farm soils are largely of  
164 moderate quality agricultural land with a high limestone rock fraction ('Cotswold brash'), and  
165 some heavier clay on parts of each.  
166 WF and ON were under single management and have been in the English HLS or  
167 subsequent Countryside Stewardship scheme since 1998. ON lies on a suburban fringe and  
168 is a mixture of permanent pasture, arable, mature hedges, scrub and woodland, broadly

169 unchanged for over 100 years, while WF is mainly arable with 20 ha reversion to flower rich  
170 meadows, mature hedges and some scrub. HD changed ownership in 2013 after several  
171 decades of continuously cropped barley and hay, with mature boundary hedgerows. In the  
172 two years prior to the study, HD shifted to mixed farming and environmental delivery  
173 ([www.farm-ed.co.uk](http://www.farm-ed.co.uk)), including addition of arable rotations, additional hedge plantings, water  
174 capture and shelterbelts. No predator control or gamebird release occurs at the farms.

175

176 AES plots

177 The ON and WF farms have had WBS plots since 2006 as part of HLS, and the HD farm  
178 had them since 2015. During the study period, eight or nine plots were surveyed annually  
179 across all farms: ON had three WBS plots per year (1.0-1.75 ha each, total 3.25 ha) and HD  
180 had two or three such plots (0.05-0.8 ha each, totalling up to 1.0 ha). WF had three plots  
181 (0.1-3.0 ha, total 3.25 ha), but two of these were originally sown as AES annually cultivated  
182 margins (measuring 0.1-0.24 ha) containing a mixture of seed-bearing arable annual  
183 wildflowers and colonising wild plants. Due to similarities with WBS plots in providing a  
184 range of seeding plants, and to increase sample sizes, these two margins were used as  
185 proxies for WBS plots and pooled with the others for analysis (see below).

186 The seed mixture sown on WBS plots varied slightly across sites and years. Each sowing  
187 was a multi-species mix of one cereal (wheat, barley or triticale *X triticosecale* 25%) and  
188 varying proportions of five or more of Fodder Radish *Raphanus sativus*, Brown Mustard  
189 *Brassica juncea*, Quinoa *Chenopodium quinoa*, Common Millet *Panicum miliaceum*,  
190 Common Buckwheat *Fagopyrum esculentum*, linseed *Linum* spp. and Common Sunflower  
191 *Helianthus annuus*. Crimson Clover *Trifolium incarnatum*, Lacy Phacelia *Phacelia*  
192 *tenacetifolia* and Annual Ryegrass *Lolium westerwoldicum* together were sometimes added  
193 to a maximum of 7% to increase diversity.

194 Most plots were renewed annually in late spring and the single remainder, containing kale  
195 *Brassica oleracea*, was a biennial crop. Plot locations were rotated as required, with fertiliser  
196 applied sparingly but no herbicides or insecticides were used. Establishment and coverage



197 of the sown seed-bearing species was variable between plots, with extensive colonisation by  
198 wild species that also produce seed palatable to farmland birds, including White Goosefoot  
199 (or Fat Hen) *Chenopodium album*, Mugwort *Atemisia vulgaris*, Creeping Thistle *Cirsium*  
200 *arvense*, Oxeye Daisy *Leucanthemum vulgare*, Common Knapweed *Centaurea nigra*,  
201ampions *Salene* spp., hawkbits *Leontodon* spp. and grasses.

202 The two annually cultivated margins at WF contained a sown mixture of seed-bearing Corn  
203 Marigold *Glebionis segetum*, Cornflower *Centaurea segetum*, Corn Chamomile *Anthemis*  
204 *austriaca* and Common Poppy *Papaver rhoeas*. However, as with the WBS plots, they were  
205 extensively colonised by a similar broad group of wild seed-bearing plants, providing an  
206 abundant variety of seeds available to birds. Due to this overlap of seed resource, all plots  
207 were grouped in the study, hereafter referred to as AES-WBS plots. The nearest distance  
208 between plots on each farm ranged between 5 m and 760 m (mean 220 m), reflecting the  
209 patterns of farm management. All plots were located adjacent to one or more hedgerows.

210

#### 211 Seed resource surveys

212 The coverage and standing seed resource on AES-WBS plots was assessed for cultivated  
213 and unsown (wild/feral) seed-bearing plants at monthly intervals between November and  
214 March, using established methods (Heard et al. 2012, Staley et al. 2018). On the initial  
215 annual survey (November), the percentage ground cover of plant species was estimated by  
216 eye for those greater than 1%. Seed availability on these plants was estimated on each  
217 monthly survey by assessing (by visual inspection) the proportion of seed remaining on  
218 standing seed heads. This was judged by examining a selection of seed heads while walking  
219 through the plot, inspecting those that were full, partially depleted or empty/damaged, and  
220 then deriving an overall estimate of remaining seed as a proportion (estimated in increments  
221 of 0.1 between 0 and 1) of the total for that species, compared to when all seed heads would  
222 have been full (i.e. representing no seed depletion).

223

#### 224 Supplementary feeding

225 AES-WBS plots were selected to receive a treatment of supplementary feeding or to act as  
226 controls, comprising five controls and four treatment plots in winter 2016/17, six controls and  
227 three treatments in 2017/18, and five controls and three treatments in 2018/19. Each farm  
228 contained a mix of treatment (fed) and control plots (unfed), where each plot type mostly had  
229 the alternate as its closest neighbour. The two cultivated margins pooled with the WBS plots  
230 were split between a treatment and control.

231 Supplementary feeding took place within or directly alongside a treatment plot. Feeding was  
232 initiated approximately weekly in mid November, increasing to daily feeding by December as  
233 food became more rapidly depleted. The daily feeding regimen was aimed to be ad libitum,  
234 ensuring that food was constantly available, based on the plot area and amount of remaining  
235 seed the following day, ranging from 8-25 kg per plot of loose mixed seeds (approximately  
236 15-30 kg per ha per day). The feed was manually scattered each morning, using a hand-  
237 held scooping tool, and distributed thinly over the plot and/or an adjacent track. Daily feeding  
238 lasted 130 days, until mid April, before tapering in frequency and amount to cease in mid  
239 May. This provided between 1.3 t and 3.3 t of scattered seed at each farm during winter.

240 The supplementary seed mixes differed between sites, but provided a combination of cereal  
241 and oil-rich seeds attractive to seed-eating farmland passerines. At HD the mix was a  
242 commercially produced wild bird seed, containing cereals, Common Sunflower (in husks,  
243 37.5%) and kernels only (10%), Canary Grass *Phalaris canariensis* (15%), Common Millet  
244 and linseed (12.5% each). Supplementary food for ON and WF was produced on the farm  
245 and contained crushed barley & wheat (75%), Common Millet (8%), Rapeseed *Brassica*  
246 *napus* (8%), whole wheat (5%) and linseed (4%).

247 In addition to scattered supplementary feed, between two and four hanging bird-feeders  
248 (commercial bird-feeders designed for garden birds, minimum capacity 0.5 kg each) were  
249 also provided at each supplementary feeding plot. These feeders dispensed millet only,  
250 targeted primarily at Tree Sparrows and Reed Buntings, and were suspended approximately  
251 1.5 m above the ground in adjacent hedges, or fixed on poles, bordering the plot. The

252 feeders were replenished daily to provide a constant supply of millet seed throughout the  
253 winter period.

254

#### 255 Bird surveys

256 Birds on each plot were surveyed once monthly between November and March, in the  
257 morning and during good weather (light wind, no rain), using established methods (Hinsley  
258 et al. 2010a). Timing between counts was three to five weeks apart, in the middle part of the  
259 month. All birds associated with each plot were counted to species on each survey, first by  
260 observing from a distance to assess overall numbers and composition in the plot and the  
261 associated hedgerows within 10 m (or less if plot were nearer). Plots were then walked  
262 through slowly to flush hidden birds for counting. Care was taken to avoid double counting of  
263 the same birds moving between plots, by noting the number and direction of birds leaving or  
264 arriving. Mobile birds were included in counts of only the first plot on which they were  
265 encountered, and simultaneous counts of neighbouring plots were made where possible,  
266 by two observers.

267 Analyses were limited to 12 species, consisting of priority farmland songbirds of  
268 conservation concern and/or species considered likely to benefit from provision of cultivated  
269 AES-WBS or supplementary feeding: Common Chaffinch, Brambling *Fringilla montifringilla*,  
270 European Greenfinch *Chloris chloris*, Common Linnet, European Goldfinch *Carduelis*  
271 *carduelis*, Eurasian Bullfinch *Pyrrhula pyrrhula*, Yellowhammer, Reed Bunting, Tree  
272 Sparrow, House Sparrow, Dunnock and Song Thrush *Turdus philomelos*. Records of  
273 potentially undesirable species were also noted, including Woodpigeon *Columba palumbus*,  
274 Common Pheasant *Phasianus colchicus*, Rook *Corvus frugilegus* and Carrion Crow *Corvus*  
275 *corone*.

276

#### 277 Statistical analysis

278 Seed availability on the standing plants was assessed using an index calculated for each  
279 AES-WBS plot, derived by multiplying the percentage ground cover of each seed-bearing

280 plant species by the estimated proportion of remaining seed on the seed heads. For  
281 example, if Quinoa covered 25% of a plot but only half of the seed remained on the heads,  
282 this would give  $25 \times 0.5 = 12.5$  index of remaining seed. The individual indices for each plant  
283 were then summed to give an overall seed resource index for each plot, where complete  
284 coverage of seed bearing plants with full seed-heads would give an overall seed index of  
285 100. The progressive seed depletion on each plot over the winter was therefore reflected in  
286 a declining index in each monthly survey.

287 Seed index on the plots was modelled over the winter periods using a generalised linear  
288 model (GLM) with a binomial error family and log link function. The monthly seed availability  
289 index per plot, expressed as a proportion (index value/100), was the response variable, and  
290 the predictor variables were survey month (November to March), site (farm), year (treated as  
291 a factor) and treatment (supplementary feeding or unfed control). We also tested for an  
292 interaction between treatment and year, and treatment and site.

293 Usage of the AES-WBS plots over the winter by the priority farmland birds was assessed  
294 using a GLM with Gamma error family and inverse link function. The response variable was  
295 total bird density per 0.1 ha of each AES-WBS plot. This density was calculated by dividing  
296 the monthly count of all target bird species by the plot area, which controlled for variation in  
297 plot size. The predictor variables were survey month, site, year (treated as a factor) and  
298 treatment. We included interactions between treatment and year, and treatment and site, to  
299 test for effects between farms and different winters. Initial data exploration indicated distinct  
300 peaks in the bird data over the winter duration, and so a quadratic effect of month was  
301 included in the model. Site and year were treated as fixed variables as we lacked a sufficient  
302 number of factor levels to include them as random terms (Harrison et al. 2018).

303

## 304 Results

### 305 Seed availability on the plots

306 Modelled seed availability on plants sown on AES-WBS plots was strongly related to the  
307 monthly progress of winter, with no significant effect of site, year or treatment (Fig. 1 and

308 Table 1, McFadden's Pseudo R-squared: 0.29). At the beginning of winter (November),  
309 typical seed availability on plots was only a quarter (~25%) of the potential full capacity, and  
310 then declined rapidly over subsequent months. By January, seed availability on the plots  
311 was typically exhausted, with negligible seed remaining on the plants and therefore offering  
312 little or no food available to birds for the rest of the winter. Indeed, from January onwards no  
313 plot had a seed availability index greater than 7%, and most were zero (Supplementary  
314 Table S1).

315 The cover of cultivated plants on all plots averaged 50-58% per year, with consecutive  
316 annual ranges of 0-100%, 14-96% and 10-100% for individual plots. The remaining area of  
317 each plot was occupied by self-sown plants, including means of 71% (range: 62-90%) and  
318 90% (range: 86-94%) for the two annually cultivated margins, comparable with the other  
319 WBS margins.

320

#### 321 Bird usage of the plots

322 Overall, priority farmland bird density was substantially greater on plots with supplementary  
323 feeding compared to unfed controls; bird densities varied over the progression of the winter  
324 months and showed a significant site effect, and also a significant interaction between  
325 treatment and year (Fig. 2 and Table 2, adjusted R-squared: 0.82). Bird densities on control  
326 plots were typically low from the beginning of winter (November) and declined over  
327 subsequent months, with negligible birds using these plots by midwinter and thereafter.

328 Model estimates of bird densities on these control plots were generally fewer than 10 birds  
329 per 0.1 ha throughout the winter (see also Supplementary Figure S1).

330 However, on treatment plots with supplementary feeding, bird densities on two sites (WF  
331 and HD) showed a quadratic trend over time (Fig. 2). Densities typically began the winter  
332 similar to the controls (when supplementary feeding was just beginning) before increasing to  
333 peak at substantially greater densities in late winter (February), with modelled estimates of  
334 up to approximately 77-90 birds per 0.1 ha, before then declining again in March.

335 This pattern of bird densities was similar in all years, although the magnitude of peak  
336 densities on the treatment plots varied between winters (Fig. 2). The third farm (ON) had  
337 consistently and significantly lower densities on treatment plots than the other farms, largely  
338 accounting for the site effect, although these values were generally still greater than on the  
339 controls. Lower bird densities at ON apparently reflected the relatively large size of the  
340 supplementary feeding plots on this site (1.0-1.75 ha) compared to the others (0.1-0.8 ha).  
341 Maximum annual winter counts of birds using individual supplementary feeding plots were  
342 typically in the hundreds at all three farms (Supplementary Table S2), with peak counts on  
343 each farm of 250, 411 and 421 individuals on a single plot of 0.1 to 1.7 ha in size. This  
344 compared to peak farm counts of only 33, 53 and 202 birds for control plots. The bird  
345 species using the supplementary feeding plots were dominated by Common Chaffinch,  
346 Yellowhammer and Common Linnet (Table 3), with other species occurring in low densities  
347 (e.g. Reed Bunting) or being more sporadic in occurrence (e.g. Brambling).  
348 House Sparrows and Tree Sparrows were not recorded on any plots, despite the former at  
349 least being present on at least two of the farms. Similarly, single Corn Buntings *Emberiza*  
350 *calandra* were recorded at feeding plots only twice, despite a population being present  
351 adjacent to one site. Common Linnets were recorded in sporadic flocks of up to 200 and 300  
352 individuals on a single plot, and the variation in this species was likely to be a contributing  
353 factor in the significant annual effect of bird density (Table 3, Supplementary Table S2).  
354 Most birds were observed feeding on the scattered seeds in the open or among the plot  
355 vegetation, and frequently moved between a plot and adjacent hedgerows or trees. The  
356 birdfeeders located at each plot were particularly used by Reed Buntings.  
357 Potentially undesirable species (for some land managers) were recorded in low average  
358 numbers on the 3-4 annual supplementary feeding plots across all winters, with mean (and  
359 maximum) counts per plot of 2.7 (90) Woodpigeons, 1.2 (60) Rooks, 0.8 (22) Carrion Crows  
360 and 0.7 (9) Common Pheasants.

361

362 Discussion

363 The results indicate a poor performance of AES-WBS plots in supporting farmland birds on  
364 the study farms throughout the winter, with sown birdfood patches holding limited seed that  
365 quickly depleted by midwinter. The number of birds using plots, and their period of use over  
366 the winter, was greatly enhanced by intensive supplementary feeding, which supported  
367 substantially greater numbers of birds to the end of the winter period. These results  
368 demonstrate in detail that plots sown with seed-bearing plants, and aimed at supporting  
369 seed-eating farmland birds, largely fail to provide food throughout the full winter period.  
370 In particular, we found that the cultivated AES-WBS plots already had typically low levels of  
371 seed availability on the standing seed-heads by the beginning of winter, at only about a  
372 quarter of their potential full capacity. This was partly due to poor plant establishment, with  
373 an average of only approximately half of a plot area being occupied by cultivated plants  
374 intended to produce seed for birds. The remainder of plot areas was covered with self-sown  
375 arable plants that also produced seed, particularly White Goosefoot, Oxeye Daisy, Common  
376 Knapweed, Mugwort and thistles. Some late flowering of plants (too late in the year to  
377 develop seed) and seed having already been exploited by birds during autumn (pers. obs.)  
378 also reduced the plots' capacity to provide seed throughout winter. This is despite  
379 conscientious plot management from the highly motivated farm managers, and may reflect  
380 vagaries of poor weather, differing cultivation requirements, plant competition and pests  
381 such as Rabbits *Oryctolagus cuniculus* during establishment.

382 The seed on the seed-heads of cultivated and self-sown plants was essentially exhausted by  
383 midwinter, which was consistent between years, and so the AES-WBS would be unable to  
384 support granivorous birds into the late winter period when food is likely to be most limiting for  
385 survival (Siriwardena et al. 2008). The negligible numbers of birds present on the control  
386 plots from midwinter indicate that seeds were genuinely scarce, and had not simply fallen  
387 from the seed-heads to continue to be available to birds foraging on the ground. Bright et al.  
388 (2014) showed that fallen seeds were actually scarce on the ground in WBS plots,  
389 presumably because they are consumed before or just after they fall. Meanwhile, birds on

390 the treatment plots in our study were able to forage seeds on the ground that were regularly  
391 replenished by supplementary feeding.

392 There are several other direct assessments of seed availability on AES/WBS plots over the  
393 winter. Bright et al. (2014) and Staley et al. (2018) surveyed English cultivated ELS and/or  
394 HLS WBS patches, where the seed resource was shown to become heavily depleted or  
395 exhausted by late winter (January-March). The study by Staley et al. (2018) also showed  
396 that initial seed availability was already low when winter began, with a mean of just 40%  
397 remaining on sown plants in October-December. Field et al. (2011) found a similar pattern of  
398 low seed availability on cultivated WBS plots in England, although both of these studies also  
399 showed that extensive cover of wild plants on the plots contributed seeds for target bird  
400 species, as in our study.

401 Also similar to our results, Hinsley et al. (2010b) and Heard et al. (2012) showed that  
402 depletion of the seed resource on WBS patches was exponential, with an initial ~10%  
403 depletion in October falling to 50% by late November and more than 90% by January.

404 Our results, alongside these previous studies, indicate that recent AES options for cultivating  
405 seed-bearing plants to support farmland birds appear to seriously underperform in delivering  
406 food resources throughout the winter, at least in England. In particular, this supports the  
407 recognition that cultivated WBS plots appear to fail to deliver sufficient food resources during  
408 the crucial 'hungry gap' in late winter (Henderson et al. 2014). As such, expanding provision  
409 of WBS plots alone as a major component of AES appears unlikely to enhance winter  
410 survival of farmland birds enough to reverse their population declines (Walker et al. 2018).

411 The limitations of WBS plots in providing sufficient food resources throughout the winter  
412 have been acknowledged for more than a decade (Siriwardena et al. 2008, Hinsley et al.  
413 2010a, Field et al. 2011). The additional AES option of supplementary feeding, introduced in  
414 England in addition to WBS plots to support farmland birds, appears to have some potential  
415 benefits (Henderson et al. 2014). However, the prescribed delivery of supplementary feeding  
416 in AES options, of 25 kg provided weekly, is likely to result in food being depleted before  
417 replenishment, and this is reflected in birds dispersing from the site (Siriwardena et al.



418 2007). This factor may largely underpin the inconsistent performance of AES supplementary  
419 feeding options in delivering the required objectives for farmland birds (Henderson et al.  
420 2014).

421 If farming policy shifts towards subsidies dependent on providing 'public goods', such as  
422 maintaining populations of farmland birds, as is expected in the UK (Bateman & Balmford  
423 2018), then the existing AES options appear to provide broadly inadequate outcomes. Under  
424 any policy of 'payment by results' for farming subsidies (Herzon et al. 2018, Chaplin et al.  
425 2019), positive results of feeding birds through the hungry gap may be difficult to verify.  
426 Chaplin et al. (2019) showed that wild bird seed plots had moderately greater establishment  
427 of cultivated plants when management was shifted to a results-based approach. However,  
428 as our results indicate, more plants may not necessarily translate into substantially greater  
429 seed availability that lasts through the winter. Assessing results more directly, by measuring  
430 bird abundance at plots or supplementary feeding sites, could be challenging due to  
431 temporary or permanent depletion of food resources under current prescriptions.

432 The results of our study indicate that increasing the frequency and quantity of supplementary  
433 feeding can consistently attract large numbers of seed-eating birds through the entire winter  
434 period including priority Yellowhammers and Common Linnets, and particularly during the  
435 'hungry gap' of January to March. This pattern was similar to that reported by Siriwardena et  
436 al. (2008) for late winter peak counts of Yellowhammers, Common Chaffinches, Reed  
437 Buntings and Dunnocks at supplementary feeding stations. However, our results appear to  
438 be the first to directly compare the effect of supplementary feeding in relation to WBS plots  
439 and their seed availability.

440 Our study of three relatively nearby farms indicated some significant variation in the number  
441 or density of birds attracted to plots on different sites, which may reflect populations of e.g.  
442 Yellowhammers in the local landscape (Siriwardena & Stevens 2004). Annual variation was  
443 likely driven by influxes of species that were somewhat sporadic in occurrence, such as  
444 Bramblings and Common Linnets, which may be influenced by migratory behaviour at larger  
445 scales (Browne & Mead 2003, Swann et al. 2014).

446 The general annual pattern of bird numbers was a gradual build-up from early winter, before  
447 peaking in late winter when food is presumed to be most limiting in the landscape. As such,  
448 the large aggregations at our supplementary feeding sites probably reflected wider food  
449 scarcity and increasing numbers of birds being attracted to a relatively good food source as  
450 others became depleted (Siriwardena et al. 2008). The annual decline of birds in March was  
451 presumably due to dispersal prior to breeding.

452 Despite the significant effect of supplementary feeding, our study has important limitations  
453 and caveats. The small sample of three study farms is not necessarily representative of  
454 arable or mixed farming in England, although they share many features of arable cropping  
455 and livestock pasture that are common in the central region of the country. The HD site was  
456 somewhat atypical of a conventional farm in its transition to trialling of sustainable low inputs  
457 and environmental enhancements, but it was still essentially a mixed arable and livestock  
458 farm. The proximity of the three farms may limit their independence, although being at least  
459 1.6 km distant they were far enough apart to host different flocks of birds (Siriwardena  
460 2010). However, the plots and treatments were not in a randomised study design, but  
461 reflected the existing constraints and patterns of farm management. This may also have  
462 reduced their independence due to specific plot effects of surrounding landscape and trees  
463 etc., or the influence of nearby plots.

464 To minimise these limitations as much as possible, care was taken to distinguish birds using  
465 individual plots that were close together, and it seemed unlikely that nearby plots could  
466 influence each other's seed availability. Nevertheless, flocks of birds and much greater  
467 abundance of food on treatment plots could potentially have attracted birds away from  
468 control plots. However, there may have instead been a conservative effect of supplementary  
469 feeding, with counts possibly inflated on a control plot due to exploring birds spilling over  
470 from a nearby feeding plot, rather than the other way around.

471 Pooling of the two annually cultivated margins with the WBS plots was not considered to  
472 have undermined assessment of the latter, as these margins were largely covered by similar  
473 wild seed-bearing plants as much of the average WBS plot. Additionally, the two margins

474 were split between supplementary feeding and a control, to prevent undue influence on  
475 either plot treatment.

476 Despite the limitations, the overall results are an informative case study, if not a definitive  
477 trial. Nevertheless, we suggest it could act as a proof of concept for a larger scale trial of  
478 enhanced supplementary feeding based on the regimen used at our study farms. The costs  
479 and practicality of adopting daily supplementary feeding, and to produce and distribute  
480 perhaps in excess of 3.3 t of mixed seeds per farm per winter, may be challenging and  
481 possibly prohibitive for intensive commercial agriculture.

482 The ON/WF farm manager's conservative 'best estimate' of the seed production on the  
483 annual WBS plots was approximately 0.5 t per ha in August/September (typical 'harvest  
484 time' for standard crops), based on experience (pers. obs.). If valid, this would be  
485 approximately half the weight of direct supplementary feeding received per ha over the  
486 winter. Under such circumstances, direct feeding onto arable stubbles may seem more  
487 economical than growing plots of mixed seed-bearing plants. However, AES-WBS plots can  
488 supply other valuable services for biodiversity that are more difficult to quantify, such as  
489 habitat resources for pollinators, mammals and nesting birds (including gamebirds), and the  
490 habitat itself could be a visual cue to attract wintering farmland birds to search for food within  
491 them. Such potential factors make the costing of AES-WBS plots difficult to assess.

492 Regular feeding in the same places throughout the winter will potentially carry an increased  
493 risk of disease transmission and predation for farmland birds, although this would be  
494 minimised by multiple feeding sites and broadcasting seed widely within plots. Automated  
495 feeding stations could reduce the time input required to distribute food, but this would come  
496 with additional cleaning costs to minimise disease, and also increase the concentration of  
497 birds around feeders (while reducing access for competing individuals), and so a wider  
498 broadcast of seed within plots seems more beneficial.

499 Such considerations of cost and practicality are important, but our results add to the existing  
500 literature that indicates the scarcity of natural food for birds in modern farmed landscapes,  
501 and also the relative failure of current AES options in adequately addressing this to reverse

502 farmland bird declines (Baker et al. 2013). A potential incentive for adopting more intensive  
503 supplementary feeding could be the more consistent numbers of feeding birds throughout  
504 the winter, acting as a verifiable benefit under a subsidy regime of 'public goods' and  
505 'payment by results' (Bateman & Balmford 2018, Chaplin et al. 2019).

506 In summary, our small study detected a significant positive effect on several species of  
507 priority farmland bird by providing daily supplementary feeding onto WBS plots. This feeding  
508 substantially increased the performance of WBS plots in supporting seed-eating farmland  
509 birds throughout the winter, and during the crucial 'hungry gap' period of late winter. WBS  
510 plots on their own were shown to perform poorly in providing over-winter seed resources for  
511 birds, delivering below-capacity levels of seed that quickly depleted, which further supports  
512 the limited evidence from other studies. Expanding the study to a wider trial of  
513 supplementary feeding, including a set of more isolated control locations, would be useful in  
514 helping to identify and design practical enhancements to AES aimed at reversing farmland  
515 bird declines. Future studies should also assess the most effective spatial distribution of  
516 feeding sites, and volume of food supplied, to achieve maximum benefits at minimum public  
517 and commercial costs.

518

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527

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663

664 Tables

665 Table 1. Estimated regression parameters, standard errors, Z values and P values for the  
666 binomial GLM exploring natural seed availability on plots cultivated to provide wild bird seed.  
667 McFadden's Pseudo R-squared: 0.29.

	Estimate	Standard error	Z value	P value
Intercept	0.144	0.756	0.190	0.849
Month	-1.516	0.564	-2.687	0.007

668

669 Table 2. Estimated regression parameters, standard errors, T values and P values for the  
670 Gamma GLM exploring bird density. Adjusted R-squared: 0.82.

	Estimate	Standard error	T value	P value
Intercept <sup>a</sup>	0.136	0.034	4.002	<0.001
poly(Month, 2) (1)	0.935	0.397	2.354	0.020
poly(Month, 2) (2)	0.251	0.283	0.888	0.376
Treatment (Fed)	-0.109	0.035	-3.132	0.002
Year (2016/17)	0.165	0.067	2.449	0.016
Year (2017/18)	0.189	0.080	2.357	0.020
Site (ON)	0.084	0.027	3.112	0.002
Site (WF)	-0.002	0.005	-0.324	0.747
poly(Month, 2)	-1.062	0.403	-2.634	0.010
(1):Treatment (Fed)				
poly(Month, 2)	-0.115	0.290	-0.398	0.692
(2):Treatment (Fed)				
Treatment (Fed):Year (2017)	-0.172	0.068	-2.538	0.012
Treatment (Fed):Year (2018)	-0.183	0.081	-2.262	0.026

---

Single-term deletions (Chi-sq test):

	$\Delta$ Degrees of freedom	$\Delta$ Deviance	$\Delta$ AIC	<i>P</i> value
Site	2	30.87	18.32	<0.001
poly(Month,2):Treatment interaction <sup>b</sup>	2	11.82	10.68	0.014
poly(Month,2):Treatment interaction <sup>c</sup>	2	16.05	7.6	0.003
Treatment:Year interaction	2	18.06	9.06	0.001

671

672 <sup>a</sup> For Intercept continuous terms (Month) are set to a value of zero, and categorical terms  
 673 (Treatment, Year, and Site) are set to their reference levels of 'Control,' '2016/17' and 'HD'  
 674 respectively.

675 <sup>b</sup> Compared to a model where 'poly(Month, 2)' (quadratic curve) is replaced with  
 676 'poly(Month, 1)' (linear relationship) throughout the model.

677 <sup>c</sup> Compared to model without interaction.

678 Table 3. Mean and minimum-maximum range of counts of birds on control and treatment (SF: supplementary feeding) plots grouped across  
 679 three farms in three winter periods (2016/17 to 2018/19).

Species	2016/17				2017/18				2018/19			
	Control (n = 5)		SF (n = 4)		Control (n = 6)		SF (n = 3)		Control (n = 5)		SF (n = 3)	
	Mean	Range	Mean	Range	Mean	Range	Mean	Range	Mean	Range	Mean	Range
Common Chaffinch	2.6	0-30	24.1	0-60	4.2	0-100	46.9	0-100	7.5	0-100	44.1	0-130
Yellowhammer	8.3	0-60	18.4	0-50	1.2	0-15	30.4	0-130	1.0	0-8	29.3	0-100
Common Linnet	2.0	0-30	5.4	0-55	1.8	0-30	54.2	0-120	5.5	0-80	79.5	0-300
European Goldfinch	0.6	0-6	1.8	0-15	0.3	0-6	0.9	0-5	1.2	0-20	0.5	0-4
Dunnock	0.7	0-3	1.8	0-7	0.3	0-3	1.4	0-5	0.5	0-3	1.1	0-2
Song Thrush	1.3	0-9	1.1	0-8	0.3	0-5	0.2	0-1	0.6	0-4	0.0	0-0
Brambling	0.0	0-0	0.3	0-2	3.0	0-80	7.8	0-40	0.0	0-1	0.1	0-1
Reed Bunting	0.3	0-5	0.3	0-3	0.3	0-6	5.0	0-26	0.2	0-2	3.1	0-15
Eurasian Bullfinch	0.1	0-2	0.1	0-1	0.0	0-0	0.1	0-1	0.0	0-0	0.0	0-0
House Sparrow	0.0	0-0	0.0	0-0	0.0	0-0	0.0	0-0	0.0	0-0	0.0	0-0
Tree Sparrow	0.0	0-0	0.0	0-0	0.0	0-0	0.0	0-0	0.0	0-0	0.0	0-0

European

Greenfinch	0.0	0-0	0.0	0-0	0.0	0-0	0.1	0-1	0.0	0-1	1.7	0-21
All species	15.8	0-93	53.1	0-131	11.4	0-202	146.9	5-411	16.5	0-167	159.4	3-421

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695 Figures

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697 Figure 1. Decline in monthly natural seed availability (on seed heads of cultivated or wild  
698 plants) over winter on cultivated wild bird seed plots, summarised over three winter periods.

699 Fitted line represents model predicted natural seed availability, and error bars represent  
700 standard error. Points represent raw data of seed availability on plots with supplementary  
701 feeding (shaded black,  $n = 10$ ) or unfed controls (grey,  $n = 16$ ), although there was no  
702 significant difference between these treatments in the GLM, hence we fitted a single line..

703 Data were combined from monthly plot surveys in 2016/17, 2017/18 and 2018/19 (respective  
704 annual sample sizes: supplementary feeding = 4, 3 and 3 plots; controls = 5, 6 and 5 plots).

705

706 Figure 2. Change in winter monthly bird density per 0.1 ha year on wild bird seed plots  
707 divided into supplementary fed (black) and control unfed (grey) plots. Fitted lines represent  
708 model predicted bird density, and error bars represent standard error. Fitted lines are shown  
709 for the three study sites: HD (solid line), ON (dashed), and WF (long-dashed). Points  
710 represent raw bird density recordings on the three study sites: HD (circles), ON (triangles),  
711 and WF (squares). Panels represent the three winters of the study: 2016/17, 2017/18 and  
712 2018/19. Respective annual sample sizes for the number of supplementary fed plots were:  
713 2, 1 and 1 (ON); and 1 each in all three years (HD and WF). For controls the respective  
714 sample sizes were: 1, 2 and 2 (ON); 2, 2 and 1 (HD); and 2 in all years (WF). For more detail  
715 of the control data and fitted lines, see Supplementary Figure S1.

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724 Supplementary Material

725 Supplementary Table S1. Monthly survey counts of seed availability on plots, recorded on  
726 three farm sites in three winter periods. For calculation of seed index, see Methods.

727

728 Supplementary Figure S1. Change in bird density per 0.1 ha between November and March  
729 on control (unfed) plots. Fitted lines represent model predicted bird density, and error bars  
730 represent standard error. Fitted lines are shown for the three study sites; HD (solid line), ON  
731 (dashed), and WF (long-dashed). Points represent raw bird density recordings on the three  
732 study sites; HD (circles), ON (triangles), and WF (squares). Panels represent the three  
733 seasons of the study, starting in winter 2015/16 and finishing in winter 2017/18.

734

735 Supplementary Table S2. Monthly survey counts of priority farmland birds on plots, which  
736 received supplementary feeding or were controls, recorded on three farm sites in three  
737 winter periods.