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厦门大学

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官方发展援助的减贫效果研究

A Study on Poverty Reduction of Official Development

Assistance

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摘要

消除贫困是人类奋斗的主要目标之一。二战以来发达国家对发展中国家提供了大量官方发展援助，以帮助受援方经济发展和减少贫困。然而世界范围内贫困现象依然大量存在，特别在广大发展中国家尤为严重。新世纪以来，中国的对外援助规模增长迅速，帮助受援国实现减贫和发展也是中国面临的课题。因此，讨论官方发展援助的减贫效果以及如何提高援助减贫效率显得尤为必要。

首先，本文分析了援助促进减贫的理论机制。本文阐述了贫困的内涵、测度和致因，分析了援助在减贫中的角色以及援助与减贫的理论关系，讨论了援助促进减贫的路径和传导过程。并利用数理模型分析援助对减贫的影响，讨论援助波动冲击的影响，以加深对援助减贫机制的认识。

其次，本文从实践和实证的角度讨论了官方发展援助的减贫效果。一方面讨论了发达国家的援助减贫实践，另一方面讨论了中国对外援助的减贫实践，然后利用计量实证方法检验了援助在受援国的减贫效果。

最后，本文提出了一些关于如何提高援助减贫效果的建议和思考。主要内容涉及如何接续“后 2015”议程、如何探索新的援助筹资模式、如何制定科学的援助减贫战略和如何改进现有援助政策。

本文将中国对外援助减贫问题纳入研究的对象，弥补国内在该领域研究的不足。本文更加全面讨论了官方发展援助减贫的理论机制，分析了援助在反贫困中的角色和援助的减贫路径，并尝试构建了数理模型。本文改进了现有实证研究，考虑了援助的时滞效应，区分了受援国的差异性并收集了最新的数据。本文讨论了现有援助筹资模式的不足，并提出了基于人均收入水平筹集援助资金的思路。

总之，评价官方发展援助的减贫效果应从理论、实践和实证角度加以分析。

从理论上看，援助有利于减少贫困，但其机理也比较复杂。援助可作为一种外部减贫手段，可通过发展(增长)和社会救助两条路径来促进减贫。从国际援助实践视角看，援助能够减少贫困，但其效率有待提高。从计量实证角度看，援助的减贫效果因时效、援助方式和受援国差异而不同。研究表明，援助减贫确实存在时滞效应，多边援助的减贫效果好于双边援助，对于人均收入较高的受援国援助的减贫效果更好，而对收入较低的脆弱国家援助的减贫效果往往差强人意，贫

困的持久性客观存在。在有限的援助资源下，要提升援助的减贫效果，需要改进现有的援助减贫政策。比如，应增加对贫困人口基数大、收入相对较高国家的援助比例，增加多边援助比重或使援助更聚焦于减贫和发展，减少援助中的不合理条件，扭转援助复杂化倾向等。对于中国而言，在开展援外工作中应继续保持自身特色，坚持南南合作和量力而行的原则，及时总结经验教训，加强对援助过程的监管并推广国内的减贫经验。

关键词：官方发展援助；减贫；中国对外援助

Abstract

Poverty eliminating is one of the main struggling goals of human. Since the Second World War, developed countries have provided a large number of Official Development Assistance (ODA) to developing countries for helping economic growth and poverty reduction of recipient countries. However, poverty phenomenon is still widespread around the world, and it is especially serious in developing countries. Since the 21th century, China's foreign aid has increased fast, it is also an important topic for China on how to help recipient countries achieving poverty reduction and development. Therefore, it is necessary to discuss poverty reduction effect of ODA and how to improve the poverty reduction efficiency of aid.

Firstly, this paper analyzes the theory mechanism of aid's poverty reduction. It defines the connotation and measure of poverty, and analyzes the cause of poverty and the aid's role in poverty reduction. It analyzes the theoretical relationship between aid and poverty reduction, and discusses the path and the transmission process of aid's poverty reduction. Together, this paper analyzes the impact of aid on poverty reduction and the effects of aid fluctuation shocks by mathematical model.

Secondly, this paper discusses poverty reduction effect of ODA from the practice and empirical aspect. It studies the poverty reduction practices of developed countries' aid. It also discusses the poverty reduction practices of China's foreign aid. This paper tests the effect of aid's poverty alleviation in the recipient countries by using econometric empirical method.

Finally, this paper discusses the policy suggestions about how to improve the poverty reduction effect of aid. These contents include: matching the "post 2015" agenda, exploring new aid financing mode, making scientific strategy of aid poverty reduction, and improving existing aid policy.

This paper puts the topic on poverty reduction of China's foreign aid, and makes up the lack of domestic research in this field. Actually, this paper more comprehensively discusses the mechanism theory of ODA to reduce poverty, adds analysis about the role of aid and poverty reduction path of assistance, and builds quantitative models. It improves the existing empirical research, for example, considering the lag effect of aid, distinguishing the differences of the recipient countries, and collecting the latest data. It discusses the deficiency of the existing aid

financing mode, and puts forward the new idea of financing mode based on per capita income level.

On the whole, it should be analyzed from theory, practice and empirical perspective on how to evaluate poverty reduction effect of ODA.

In theory, aid is beneficial for reducing poverty, but its mechanism is more complicated. Aid can be used as an external method to promote poverty reduction through two paths of development (growth) and social assistance. From perspective of the international aid practice, aid can reduce poverty, but we need to improve its efficiency. From econometric empirical perspective, aid has different effect of poverty reduction due to time lag, differences of recipient countries' income and aid modes. This paper finds that: aid really has time lag effect on poverty reduction, multilateral assistance is better than bilateral aid for poverty reduction, the poverty reduction effect of aid in high income group is better than in low income group, poverty exists lasting effect. Under the limited aid resources, the international community need to improve the existing aid policies on poverty reduction for promoting poverty reduction effect of aid. For example, The international society should increase aid proportion of countries which have larger poverty population and higher income level, increase the multilateral assistance or make aid more focusing on poverty reduction and development, reduce the unreasonable conditions in aid, reverse the complicated tendency of aid, etc. For China, we should continue to maintain our own characteristics of foreign aid, insist on south-south cooperation, and provide aid according to our abilities. we should learn experiences or lessons in time, enhance supervision of aid process, and promote the domestic experience of poverty reduction.

Keywords: Official Development Assistance; Poverty Reduction; China's Foreign Aid

目 录

摘要	1
Abstract	111
第一章 绪论	1
第一节 选题背景与研究意义	1
一、选题背景.....	2
二、研究意义.....	4
第二节 相关概念与文献综述	5
一、相关概念界定.....	6
二、研究述评.....	8
第三节 研究思路和方法	17
一、研究思路.....	18
二、研究方法.....	19
第四节 研究难点和创新点	20
一、研究难点.....	20
二、研究创新点.....	21
理论篇	22
第二章 官方发展援助减贫的理论分析	22
第一节 贫困的内涵、测度及成因	22
一、贫困内涵的演进与测度.....	22
二、致贫的原因.....	29
第二节 援助在减贫中的角色及其理论关系分析	32
一、援助在抗击贫困中的角色.....	32
二、援助与减贫间关系的理论分析.....	34
第三节 援助促进减贫的路径分析	37
一、援助的减贫路径.....	37
二、援助在受众之间的传递.....	38
第四节 援助减贫的数理分析	41
一、模型构建.....	42
二、数值模拟.....	46
三、敏感性分析.....	51
四、分析结论.....	52
本章小结	53
实证篇	55

第三章 发达国家的援助减贫实践.....	55
第一节 千年发展目标执行情况及其后续议程.....	55
一、援助减贫思路的演变.....	55
二、千年发展目标的内容与进展.....	56
三、千年发展目标的后续援助议程.....	60
第二节 援助参与方、援助流变化和援助减贫措施.....	66
一、官方发展援助参与方.....	66
二、援助流及其特征.....	68
三、援助减贫措施的特征.....	79
第三节 受援国及地区贫困的变化.....	83
一、受援地区的贫困变化.....	83
二、部分受援国家的贫困变化.....	89
第四节 发达国家援助对减贫的影响.....	92
一、宏观视角下援助对减贫的积极贡献.....	92
二、微观视角下援助对减贫的影响——案例分析.....	95
三、援助减贫实践的不足或弊端.....	100
本章小结.....	104
第四章 中国对外援助减贫实践.....	106
第一节 中国对外援助的历史与现状.....	106
一、中国对外援助的发展历程.....	106
二、中国对外援助现状.....	110
三、中国与发达国家援助的差异比较.....	112
第二节 中国的减贫经验及对援助与减贫关系的理解.....	115
一、中国的减贫成就与减贫经验.....	115
二、中国对援助与减贫关系的理解.....	119
第三节 中国对外援助对受援国减贫的影响.....	121
一、中国对外援助对国际减贫的总体贡献.....	121
二、中国对外援助在主要领域的减贫表现.....	122
三、中国对外援助促进减贫的案例分析.....	127
第四节 中国援非的经验与教训.....	133
一、中国对非援助的历史与现状.....	133
二、中国对非援助的成功经验.....	137
三、中国对非援助对非洲减贫的影响.....	138
四、教训与应对.....	140
本章小结.....	143
第五章 受援国减贫效果的实证分析.....	146
第一节 文献评价与研究改进.....	146
第二节 数据来源与模型设定.....	147
一、数据说明与描述统计.....	147
二、计量模型与方法.....	151
第三节 实证结果分析.....	153

一、不分组回归结果.....	153
二、高收入组回归结果.....	160
三、低收入组回归结果.....	166
四、稳健性检验.....	167
本章小结.....	172
政策篇.....	174
第六章 提高援助减贫效果的建议与思考.....	174
第一节 科学接续“后 2015”议程.....	174
一、关于“后 2015”议程的基本共识.....	174
二、新议程面临的挑战.....	176
三、接续“后 2015”议程的建议.....	177
第二节 探索新的筹资模式：基于人均收入视角的讨论.....	178
一、现有筹资模式的履行、不足与改进.....	179
二、人均收入筹资模型的影响估计.....	182
三、人均收入筹资模型的拓展讨论.....	185
四、关于中国对外援助责任与履行的讨论.....	187
五、小结与启示.....	192
第三节 制定科学合理的援助减贫战略.....	193
一、树立正确的指导思想.....	193
二、加强援助合作与融合.....	195
第四节 改进现有援助政策的思考.....	198
一、改进国际援助政策的几点建议.....	198
二、对中国援外政策的启示.....	201
本章小结.....	202
第七章 研究结论与展望.....	204
第一节 全文的中心结论.....	204
一、援助能否减少贫困.....	204
二、如何提高援助减贫效果.....	206
第二节 研究不足与展望.....	208
附录.....	210
图表索引.....	212
参考文献.....	214
致谢.....	226
攻读博士学位期间主要的学术成果.....	228

Table of Contents

Abstract in Chinese.....	I
Abstract in English.....	III
Chapter 1 Introduction.....	1
1.1 Research Background and Significance.....	1
1.1.1 Research Background.....	2
1.1.2 Research Significance.....	4
1.2 Related Concepts and Literature Review.....	5
1.2.1 Related Concepts.....	6
1.2.2 Research Review	8
1.3 Study Ideas and Methods.....	17
1.3.1 Study Ideas.....	18
1.3.2 Study Methods	19
1.4 Research Difficulties and Innovations.....	20
1.4.1 Research Difficulties.....	20
1.4.2 Innovations.....	21
The Theory Part.....	22
Chapter 2 Theoretical Analysis of Aid's Poverty Reduction.....	22
2.1 The Definition, Measure and Causes of Poverty	22
2.1.1 The Evolution and Measure of Poverty.....	22
2.1.2 The Causes of Poverty.....	29
2.2 The Role of Aid in Poverty Reduction and the Theoretical Relationship between Aid and Poverty Reduction.....	32
2.2.1 The Role of Aid in Anti-poverty.....	32
2.2.2 Theory Analysis of Relationship between Aid and Poverty Reduction.....	34
2.3 The Path Analysis of Aid's Poverty Reduction.....	37

2.3.1 The Paths of Poverty Reduction.....	37
2.3.2 Aid's Delivering in Recipient Countries.....	38
2.4 The Mathematical Analysis of Aid's Poverty Reduction.....	41
2.4.1 Model Building.....	42
2.4.2 Numerical Simulation.....	46
2.4.3 Sensitivity Analysis.....	51
2.4.4 Conclusions.....	52
Summary.....	53
The Practice Part.....	55
Chapter 3 The Assistance Practice of Developed Countries on Poverty Reduction.....	55
3.1 Implementation and Subsequent Agendas of MDGs.....	55
3.1.1 The Evolution of Aid Ideas on Poverty Reduction.....	55
3.1.2 The Contents and Progress of MDGs.....	56
3.1.3 Subsequent Agendas of MDGs.....	60
3.2 Aid Participants,Aid Flows and Aid Measures on Poverty Reduction.....	66
3.2.1 The Participants of ODA.....	66
3.2.2 The Flows and Characteristics of Aid.....	68
3.2.3 The Characteristics of Assistance Measures on Poverty Reduction.....	79
3.3 The Poverty Change of Recipient Countries and Regions.....	83
3.3.1 Poverty Change in the Recipient Areas.....	83
3.3.2 Poverty Change of Some Recipient Countries.....	89
3.4 The Impacts of Developed Countries Aid on Poverty Reduction.....	92
3.4.1 The Aid's Contributions on Poverty Reduction under Macro Perspective..	92
3.4.2 The Poverty Reduction Influence of Aid——Case Analysis.....	95
3.4.3 The Shortage or Defects of Aid Practice on Poverty Reduction.....	100
Summary.....	104

Chapter 4 The Assistance Practice of China on Poverty Reduction in Foreign Countries.....	106
4.1 The History and Present of China's Foreign Aid.....	106
4.1.1 The Development History and Change of China's Foreign Aid.....	106
4.1.2 Present Situation of China's Foreign Aid.....	110
4.1.3 The Aid Differences between China and the Developed Countries.....	112
4.2 China's Experiences of Poverty Reduction and Understandings on Relationship between Aid and Poverty Reduction.....	115
4.2.1 The Achievements and Experiences of China in Poverty Reduction.....	115
4.2.2 China's Understandings on Relationship between Aid and Poverty Reduction.....	119
4.3 The Influence of Poverty Reduction of Chinese Aid in Recipient Countries.....	121
4.3.1 The Contributions of Chinese Aid for International Poverty Reduction...	121
4.3.2 Poverty Reduction Performances of China's Aid in the Main Fields.....	122
4.3.3 Case Analysis of China's Foreign Aid on Poverty Reduction.....	127
4.4 The Experiences and Lessons of China's Aid for Africa.....	133
4.4.1 The History and Present of China's Aid for Africa.....	133
4.4.2 The Successful Experiences of China's Aid to Africa.....	137
4.4.3 The Influence of China's Aid toward Poverty Reduction in Africa.....	138
4.4.4 The Lessons and Policy Responses.....	140
Summary.....	143
Chapter 5 The Empirical Analysis of Poverty Reduction Effect in Recipient Countries.....	146
5.1 Literature Evaluation and Research Improvement.....	146
5.2 The Data Source and Model Specification.....	147
5.2.1 Data and Descriptive Statistics.....	147
5.2.2 Econometric Model and Method.....	151
5.3 The Empirical Result Analysis.....	153

5.3.1 Regression Results of All Samples.....	153
5.3.2 Regression Results of High Income Group.....	160
5.3.3 Regression Results of Low Income Group.....	166
5.3.4 Robust Test.....	167
Summary.....	172
The Policy Part.....	174
Chapter 6 Policy Suggestions to Improve the Aid's Effect on Poverty Reduction.....	174
6.1 Set the Scientific Agenda of Post-2015	174
6.1.1 The Basic Consensus about Post-2015 Agenda.....	174
6.1.2 The Challenge for the New Agenda.....	176
6.1.3 The Proposal for Post-2015 Agenda.....	177
6.2 The Discussion of New Financing Patterns: Based on the Perspective of Per Capita Income.....	178
6.2.1 Disadvantages and Improvement of the Existing Financing Mode.....	179
6.2.2 The Influence Estimates of New Financing Model.....	182
6.2.3 To Expand Discussion of Financing Modes.....	185
6.2.4 Discussion of Responsibility and Performance on China's Foreign Aid...	187
6.2.5 Policy Revelation.....	192
6.3 Making Scientific and Reasonable Strategy for Aid Poverty Reduction...193	
6.3.1To Set Up the Correct Guiding Ideas of Aid.....	193
6.3.2 To Strengthen Cooperation and Integration of Aid.....	195
6.4 Improvement of Existing Aid Policy.....198	
6.4.1 Several Policy Suggestions to Improve Aid Effect.....	198
6.4.2 The Policy Enlightenment for China's Foreign Aid.....	201
Summary.....	202
Chapter 7 The Research Conclusion and Prospect.....204	
7.1The Center Conclusions of the Paper.....204	
7.1.1 Can Aid Reduce Poverty.....	204

7.1.2 How to Improve the Effect of Aid Poverty Reduction.....	206
7.2 Defects and Prospects of Research.....	208
Appendix.....	210
Figures and Tables.....	212
Reference.....	214
Acknowledgement.....	226
Achievement.....	228

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