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硕 士 学 位 论 文

居家养老服务政策的实践研究 一以 QPN 社区为例

Research on The Practice of The Home-Based

Care Policy for The Elderly People Services

—Based on The Case Study of Community QPN

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中文摘要

随着人口老龄化的加快与老年人口规模的日益扩大,老龄化问题成为全社会关注的焦点。传统家庭养老功能日益弱化,机构养老发展相对滞后且成本较大,因而既能发挥家庭养老功能,又能充分利用社区资源,而又不需要耗费过高成本的居家养老成为解决我国养老问题的重要出路之一。

在国家和政府出台相关政策支持全面开展居家养老服务以来,全国的各个城市都在有步骤地进行着居家养老服务的探索和尝试,由此产生了不少居家养老的地方模式,并表现出不同的政策效果。在居家养老政策实践过程中,政策主体如何运用资源作用于政策的对象?居家养老服务政策在具体的实践过程中出现了哪些问题?表现在哪些方面?原因是什么?这些问题即是本文关注的问题。

本文以厦门市 QPN 社区为个案研究对象,以社会政策的过程取向为分析模型,运用文献分析访谈和问卷调查等研究方法,对厦门市 QPN 社区居家养老政策实践及评估调整过程进行政策过程分析,研究其在居家养老服务政策实践过程中的经验启示和存在的问题,以此探讨此类型居家养老服务政策实践对于解决我国城市居家养老服务政策问题的启发及借鉴意义。

研究总结评估出 QPN 社区在开展居家养老服务以来,取得了一定的政策服务效果,但是也存在不少问题。如服务供给不足问题,服务人员专业水平不足问题等。同时,QPN 社区在社工介入下针对居家养老服务政策实践过程中存在的问题相应地做出了一些改进,如尝试建立新的居家养老运行机制,用社会工作专业知识指导居家养老服务的实践,建立了新的人力资源支持一老年志愿者队伍等。据此研究提出如下政策改进建议:完善资金投入机制,拓展资金筹集渠道;完善制度,使居家养老有章可循;完善服务体系,使居家养老多元发展;加强居家养老服务的队伍建设,提升服务的专业水平。

本研究的创新点在运用政策过程分析模型对 QPN 社区居家养老服务政策实践进行研究,注重政策执行的过程和实践。

关键词:居家养老;过程分析;政策执行

Abstract

With the accelerating the aging of the population and elderly population scale expanding, aging problem has become the focus of the whole society. The traditional family endowment functions increasingly weaken, the institutions endowment development relative lag and the cost is larger, so both can play family endowment functions, and can make full use of community resources, and don't need to cost too high cost of home endowment become one of the important way to solve the problem of pension in China.

At national and government policy support the overall home endowment service, cities across the country are doing home endowment service gradually explore and try, resulting a lot of home endowment patterns, and show the effect of different policies. In the process of home endowment policy practice, policy subject how to use resources in the role of the object? Home endowment service policy in the process of concrete practice appeared what problem? In what aspects? What are the causes? The problem is the focus of this article.

To Xiamen QPN community as the object of case study, this paper analysis model for the process of social policy orientation, using interviews and questionnaire survey research methods such as literature analysis, for Xiamen QPN community home endowment policy practice and adjustment process in the policy process analysis evaluation and research on home endowment service policy enlightenment experience and the existing problem in the process of practice, this type of home endowment service policy practice in order to solve the problem of city home endowment service policy inspiration and reference.

Study summary evaluation, since the QPN community home endowment service in certain policy service results have been achieved, but there are also many problems. Such as service supply shortage problem, the shortage problem of service personnel professional level, etc. At the same time, the QPN under the social work intervention in community home endowment service policy practice problems existing in the process of made some policy changes and change accordingly. Set up new home endowment mechanism, such as using social work professional knowledge to guide the practice of home endowment service, established a new human resources support - elderly volunteers, etc. On the basis of study and put forward the following recommendations: improve the funding mechanism, expand financing channels; Perfecting the system, make home endowment rule-based; Perfect service system, make the family endowment diversified development; Strengthen the team construction home endowment service, improve service levels.

Innovation point of this study was to apply the policy process analysis model for QPN community home endowment service policy practice, focus on the process of policy implementation and practice.

Keywords: Home-based Care for Elderly; The policy process analysis; Policy implementation

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