INDUSTRIAL WELFARISM IN AUSTRALIA

1890 - 1965

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A thesis submitted for the degree of Doctor of Philosophy

Discipline of Work and Organisational Studies Faculty of Economics and Business University of Sydney August 2002

Declaration

I hereby declare that this thesis in whole or in part has not been submitted in any previous application for a degree, nor is it currently being submitted for a degree elsewhere. This thesis is the result of my own independent research and all sources that have been consulted are acknowledged in the references.

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August 2002

Acknowledgements

This thesis was produced with the assistance of many people. My supervisor, Greg Patmore, was especially generous with his time and efforts, and words cannot express my appreciation for his continued guidance, support and friendship. I would like to thank the staffs of the Noel Butlin Archives, Australian Archives, and Bank of NSW Archives, all of who were of great assistance during the research phase of this thesis. I particularly extend my appreciation to Greg Patmore and Chris Wright for access to their privately held company records. In addition, I would like to thank the University of Sydney for an Australian Postgraduate Research Award Scholarship.

On a personal note, this thesis would not have been possible without the enormous support of my parents, Maureen and Derick. I wish to thank them for their constant encouragement and assistance, and for their loving role in caring for my son, Michael, as I worked on this thesis. My final thank you is extended to Michael, who has demonstrated wisdom and understanding beyond his four years. The completion of this thesis owes much to his love and patience.

Abstract

This thesis examines industrial welfarism in Australia from 1890 to 1965. This period witnessed the gradual spread of the welfarism movement throughout Australian industry as employers sought ways to increase productivity and control in the face of external challenges. Once reaching its peak in the immediate post-War period, the welfarism movement was gradually subsumed as part of the increasing formalisation of personnel management.

Waves of interest in welfare provision coincided with periods of labour shortage and/or labour militancy in Australia, indicating its dual role in the management of labour. Firstly, by offering benefits and services beyond that made necessary by the law or industrial awards, welfarism was designed to create a pool of good quality workers for management to draw from. Secondly, managers sought to enhance their control over these workers and their productive effort, using welfarism as a technique to build worker consent to managerial authority. This could be achieved through subtle methods aimed at boosting loyalty and morale, or through more direct programs designed to increase worker dependency on the company. In both ways, individual and collective worker resistance could be minimised, thereby reinforcing managerial prerogative.

Despite its adoption by a variety of companies, a number of economic, political and institutional factors limited the extent of industrial welfarism in Australia. These include the small-scale of most enterprises prior to the Second World War, state involvement in the area of industrial relations and welfare provision, and the strength of organised labour. While the welfarism movement did not reach the heights experienced overseas, it nonetheless provided an important contribution to the development of formal labour management in Australia.

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List of Abbreviations

AACo. Australian Agricultural Company

ACSI Commonwealth Advisory Council of Science and Industry

ACTU Australian Council of Trade Unions

AM The Australian Manufacturer

AMP Australian Mutual Provident Society

ANU Australian National University

APM Australian Paper Mills

APPM Associated Pulp and Paper Mills

ARTSA Amalgamated Railway and Tramway Service Association

ARU Australian Railways Union

AWU Australian Workers' Union

BHAS Broken Hill Associated Smelters

BHP Broken Hill Proprietary

BIPPP Bulletin of Industrial Psychology and Personnel Practice

CSR Colonial Sugar Refining Company

DLNS Department of Labour and National Service

ER&S Electrolytic Refining and Smelting Company of Australia

FEDFA Federated Engine Drivers' and Firemen's Association

HRM Human Resource Management

ICIANZ Imperial Chemical Industries of Australia and New Zealand

ISD Industrial Services DivisionIWD Industrial Welfare Division

KKM T. Kochan, H. Katz and R. McKersie

LEDFCA Locomotive Engine Drivers', Firemen's and Cleaners' Association

M&M Manufacturing and Management

NBAC Noel Butlin Archives Centre

NSW New South Wales

PPB Personnel Practice Bulletin

PPS Personnel Practice Section, DLNS

RAC New South Wales Government Railways Ambulance Corps.

US United States of America

WWF Waterside Workers' Federation

YMCA Young Mens' Christian Association

YWCA Young Womens' Christian Association