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# 2019 Causes Count: The Economic Power of California's Nonprofit Sector

California Association of Nonprofits

The Nonprofit Institute, University of San Diego

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# Causes Count The economic power of california's Nonprofit sector

NEW FINDINGS 2019



CALIFORNIA ASSOCIATION OF NONPROFITS

# Acknowledgements

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# About The Nonprofit Institute at the University of San Diego



Housed in the School of Leadership Studies and Education Sciences, The Nonprofit Institute advances the University of San Diego's (USD) commitment to academic excellence, expanding liberal and professional knowledge, creating a diverse and inclusive community, and preparing leaders who are dedicated to ethical conduct and compassionate service. Founded in 2002,

The Nonprofit Institute provides education, training and research to strengthen organizations that help meet community needs.

#### About the California Association of Nonprofits



The California Association of Nonprofits (CalNonprofits) is a statewide policy alliance of more than 10,000 organizations, representing and promoting California's

growing nonprofit sector. We are the voice of California nonprofits to the legislature, government agencies, philanthropy, and the public. CalNonprofits provides membership benefits including health insurance for nonprofit staff, liability insurance for organizations, access to special advocacy opportunities, and the energy that comes from participating in an active advocacy network. CalNonprofits is proud to present this economic impact study of California's nonprofit community. CalNonprofits has offices in San Francisco, Los Angeles, Capitola, and Sacramento. www.calnonprofits.org



The voice for California's nonprofit community.

Dear Friends,



### We could not be more excited to publish this economic impact report on California's nonprofit sector.

This new research comes at a time when California's nonprofits are increasingly influential in matters affecting their communities and the nonprofit community as a whole.

By showing the nonprofit "forest" as well as the individual trees, this report helps policymakers, foundations, business, and nonprofits realize that the university, the child care center, the wildlife refuge, the scholarship program, the immigrant center, the art museum, the youth soccer league and the local church and temple are part of the vibrant and varied nonprofit community.

Please join with us in using this data to inform public policy, nonprofit management, and the strengthening of the nonprofit community.

Shi Marsin

Jan Masaoka CEO, California Association of Nonprofits (CalNonprofits)

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# Introduction and Executive Summary

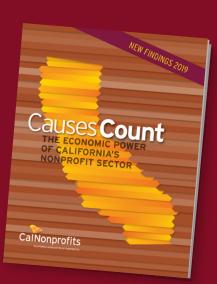
California's large and economically powerful nonprofit sector continues to be an important driver for both jobs and community well-being.

California's nonprofits bring more than \$40 billion into California each year from out-of-state sources, and one in every 14 California jobs is at a nonprofit.

In addition to documenting and expanding economic data, two emerging stories jump out from this report:

California's nonprofit sector continues to mirror substantial disparities – between northern and southern California, between rural and metropolitan regions, and between predominantly white communities and communities that are predominantly people of color. These disparities are growing wider.

California's state, county, and city



Like the inaugural Causes Count report in 2014, this "Causes Count 2.0" report summarizes the noteworthy size, variety, diversity, activities,

> accomplishments, and overall magnitude and importance of California's nonprofit sector.

The research was conducted by The Nonprofit Institute at the University of San Diego, working alongside CalNonprofits staff. The research involved finding and scrutinizing many different sources of data to create this synthesized exposé of the breadth, depth, and strength of California's nonprofit sector.

Policymakers, nonprofit leaders, and philanthropic leaders will find this report has new and relevant data that can inform public policy, grantmaking

plans, and strategies for individual nonprofits and ecosystems.

governments rely heavily on nonprofits to serve communities. For example: An estimated one-third of Medicare and Medi-Cal services are provided by nonprofits. This deep partnership between California's nonprofits and government is crucial to the state, and offers opportunities for strengthening on all sides.

The following pages are some highlights from the full report



# Economic Power

Nonprofits are key contributors to California's economy, with nonprofit economic activity generating approximately **15% of California's Gross State Product**.

Nonprofits **bring more than \$40 billion into California** each year from out-of-state sources, including the federal government, out-of-state foundations, and individual donations from around the world.

California's nonprofits generate **\$273.7 billion in annual revenue** and hold \$436.7 billion in assets.

Despite being exempt from paying corporate income tax, nonprofits **pay more than \$37 billion in taxes** each year at federal, state, and local levels.

California foundations make \$3.2 billion in grants to California nonprofits annually, and another \$2.2 billion in grants to nonprofits outside of California. **California imports \$1.5 billion in foundation grants** from outside the state, making the state a net exporter in foundation funding.



# Employment and the Nonprofit Workforce

**One in every 14 California jobs is at a nonprofit** organization, and more than 1.2 million people are employed by nonprofits in California, accounting for 7% of all California employment.

**Nonprofits rank as the 3rd largest by wages among key industries** in California and the 4th largest by number of jobs, producing more jobs than finance and insurance, wholesale trade, or construction.

The **nonprofit sector's workforce is more diverse by gender and race/ethnicity** compared to the adult civilian workforce as a whole.

California **volunteers contribute approximately \$16.6 billion in unpaid labor** each year, the equivalent of 331,058 full-time jobs, most of it in direct work with people, animals, and the land.



# Government-Nonprofit Partnership at the Core

California's governments rely on nonprofits to provide healthcare and community services, to build housing, to operate state parks, to care for children, to fight contagious disease, manage foster care, protect natural resources, and more. Government funds come from federal, state, county, city, and other government agencies, with funding often flowing from one government agency to another along the way.

The scale of government funding makes it crucial to study. As examples:

**\$1.1 billion in federal funding from Housing and Urban Development** (HUD) comes to California nonprofits for supportive housing for the elderly.

**\$388 million comes to California Head Start programs** directly from the federal government.

**\$156 million of federal funds is re-granted** by the State of California to California nonprofit foster care programs.

**\$148 million of federal funds in the Community Development Block Grant** (CDBG) program is re-granted by local governments to nonprofits.

But government funding is unevenly distributed throughout the state. For example:

The San Francisco Bay Area has 19% of California's population, but its nonprofits receive 31% of the state's federal grant funding.

At the other end, the Inland Empire region has 11% of the state's population, but receives only 3% of California's federal funding.

Providing services through nonprofits is not a marginal activity for state and local governments, but rather a core strategy. For example, an estimated 32% of California's \$127 billion Medi-Cal budget pays for services delivered by nonprofits.

In turn, working with government is a central strategy for many nonprofits, especially those in human services and health. Because there is such a high correlation between scale and government funding, it remains to be seen whether government funds only large nonprofits, or whether it is difficult for nonprofits to grow beyond \$5 million without government funding: 41% of those nonprofits that have revenue between \$5-10 million utilize government funding, and it represents 30% or more of their income.

Contracting practices between government and nonprofits are in need of streamlining, consistency and fair cost structures, as the health of the nonprofit ecosystem – a core part of the supply chain for government – is as crucial as other industries in which government needs a healthy sector.

7

# Disparities

Although many nonprofit organizations strive to mitigate disparities among the California population, significant resource disparities continue to persist within the nonprofit community:

- ightarrow In rural compared to metropolitan communities
- In southern compared to northern California
- $\rightarrow$  In communities of color compared to predominantly white communities
- → Between "have" and "have not" communities

Just as importantly, these disparities have grown worse over the past few years. For example, in 2012, for every \$1 per capita that metropolitan nonprofits had, rural nonprofits had 61 cents. This report shows that now, for every \$1 per capita in metropolitan nonprofits, rural nonprofits have 59 cents.

# Nonprofits in Civic Life and in Public Standing

California nonprofits are key players in civic life, with **more than half of nonprofits reporting that they meet with public officials or their staff**, participate in coalitions for influencing public policy, and encourage people to vote.

**Californians trust nonprofits to a much greater degree than for-profit and government sectors.** Over 80% of Californians surveyed for this study are confident that nonprofits act ethically, help people in poverty, and protect the earth, animals, and environment. In addition, substantial majorities rated nonprofits **higher** than either forprofit business or government to:

- Operate efficiently
- $\rightarrow$  Spend money wisely
- ightarrow Act on the public's behalf

### Notable changes since the 2014 Causes Count report

The 2014 *Causes Count* report was the first-ever economic impact study of California's nonprofit sector. As such it has been groundbreaking, baseline-setting, and highly influential. This report looks at changes in detail in several sections with a few highlights below. Both California and the nation have changed since our first report, with California now ranked the 5th largest economy in the world (from 8th in 2012), employment up by 10%, and GDP growth of 5.7%. These overall rates give context for the remarkable growth in California's nonprofit community.

# California nonprofits lead in economic growth and in national market share:

#### Nonprofit assets have grown to \$436.7 billion

an average increase of 6.7% per year.

#### California's nonprofits are gaining market share in the U.S., **now generating 13.5% of total U.S. nonprofit revenue** compared with 12.9% in 2012.

#### Nonprofit wages are up 23%, slightly lower than 25% for California wages in general.

#### Foundation assets have grown by an astonishing 34% to \$137.5 billion.

#### There has been a slight increase in the percent of government grant contributions,

although still not as high as levels prior to 2012.

#### The number of **California nonprofit employers grew by 10%,** the

same growth rate as other California employers. There are now more than 1.2 million jobs at California nonprofits and one in 14 California jobs is at a nonprofit. The nonprofit sector's annual revenue grew faster than did California's GDP as a whole, with

rates of 6.2% and 5.7% respectively. The sector's total annual revenue is now \$273.7 billion. California is increasingly a net exporter of foundation dollars: \$1.5 billion now comes in from outof-state compared to \$1 billion at the time of the first

**study**, while foundation dollars exported outside the state have grown from \$1.3 billion to \$2.2 billion.

### Other noteworthy findings

**Donor-advised funds** (DAFs) held at commercial-affiliated sponsors, community foundations and others, are playing a bigger role and heavily sway data about revenue, assets, and foundation giving. In 2016, California-based DAF sponsors received \$4.5 billion in revenue, and held assets of \$18.1 billion.

The **San Francisco Bay Area stands out** from other regions in California, with notably more services, government funding, foundation funding, assets, revenues, and nonprofit revenue per capita than other regions. The nonprofit sector appears to be **mirroring the shrinking of the middle class in America**, with the highest growth found in the largest organizations and the smallest organizations; and medium-sized organizations remaining relatively flat. Between 2012 and 2016 the group of largest nonprofits – those with revenue of \$10 million and above – has grown from 68% of total nonprofit revenue to 72%, while the middle group – those between \$50,000 and \$10 million – has gone from 31% of total revenue to 27%.

# PART 1 How Many Nonprofits Are in California?



### Number and types of California nonprofits

### How many nonprofits are there in California?

There are 110,547 organizations registered as 501(c)(3) nonprofits in California. These are "tax-exempt charities," the only type of nonprofit corporation to which donations are taxdeductible and can make use of certain other benefits. The public understands the term "nonprofit" to apply to this category, and this report uses "nonprofit" to refer to these 501(c) (3) tax-exempt charities. This does not include churches or houses of worship, and private foundations.

In addition, there are another 32,270 nonprofit corporations that are 501(c) but not 501(c)(3), including noncharity nonprofits such as Chambers of Commerce (c)(6), labor unions (c) (5), condominium associations (c)(7), membership associations, volunteer fire departments and so forth.

## Which nonprofits are the focus of this report?

This report discusses the economic impact of 501(c)(3) nonprofit corporations (public charities).

Financial information in this report largely utilizes information from federal Form 990 circa 2016. Not all nonprofits file Form 990. First, religious charities (such as churches and other

houses of worship) are not required to file the 990, although some do. In addition, there were 47,998 nonprofits with annual expenses of less than \$50,000; as such they complete Form 990-N which does not ask for financial information. Private grantmaking foundations complete a different Form 990 (990-PF). In addition, there are 17,980 "non-filers," who had not filed a Form 990 within 24 months of the data gathered here. These are likely to be in the process of exemption application, delinquent, or in the process of termination (i.e., their initial or final return was not yet available).

As a result, the 44,569 nonprofits that are required to report financial and other information are the primary focus of the financial information in this report. Other areas of interest rely on these and other sources of data; for instance, much of the employment data comes from the California Employment Development Department.

### How many nonprofits have paid staff?

27,317 registered nonprofits paid employees in 2016. The remaining 65,250 organizations are voluntary in nature with no paid employees. Note that some all-volunteer organizations are quite large, such as Alcoholics Anonymous and youth sports leagues.

#### How has the number of nonprofits changed since the last Causes Count report?

The number of nonprofits -501(c)(3) public charities - increased by 2.6%;



during this same period California's population grew by 3.2%.

#### Where do churches, houses of worship, and religion-related charities fit into this picture?

Churches, temples, and religious organizations are generally exempt from both IRS nonprofit registration and annual reporting requirements, making it impossible to report on their significant contributions to the economy and community life. Religious organizations are not included with other public charities in this report; only a portion of all religious organizations registered with the IRS, and of the 34,615 that did register, only 8,401 filed a version of Form 990.

### What about hospitals and universities?

Hospitals and higher education institutions are typically large and have much higher revenues, expenses, and number of employees than nonprofits in other subsectors. Consequently, hospitals and higher education are often excluded from total nonprofit sector analyses throughout this report, although they are included in subsector analyses. Readers should take note of whether they are included or excluded, which is specified in each chart.

**In short:** There are 27,317 nonprofits with paid staff in California, and another 65,250 (70%) that are all-volunteer organizations, for a total of 92,567 active nonprofits.

# PART 2 Nonprofits Count in the California Economy

15%

California's nonprofit sector output of \$260 billion annually represents

- or one-sixth of California's Gross State Product<sup>1</sup>

 Causes Count: The Economic Power of California's Nonprofit Sector. California Association of Nonprofits and the Caster Family Center for Nonprofit and Philanthropic Research, University of San Diego, 2014.

### Revenue growth faster than growth in nonprofit numbers

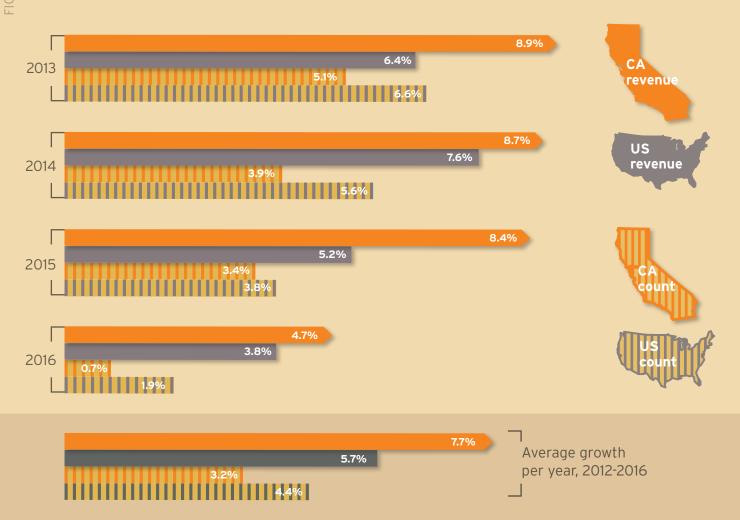
With California positioned as the 5th largest economy in the world – surpassed only by the United States, China, Japan and Germany<sup>2</sup> – California's nonprofit sector makes a major contribution to this economic engine.

Moreover, California's nonprofit revenue has grown over the past four years and continues to outpace that of the nonprofit sector nationally. Figure 2 shows this increase in market share:

- The number of nonprofits in California is increasing (0.7% over the last year), but at a slower rate than the number of nonprofits across the country (1.9%).
- Total revenue for the sector is still showing robust growth (4.7% over the last year) but a drop from the high growth rate of 8.9% in 2013.
- With the national growth rate of total nonprofit revenue at 3.8%, California's nonprofits continue to gain in national market share, and average nonprofit revenue continues to rise.

2. U. S. Bureau of Economic Analysis and California Department of Finance. The state calculates California's economic ranking as if it were a country by comparing state level GDP from the Bureau of Economic Analysis at the U.S. Department of Commerce with global data from the International Monetary Fund.

California nonprofits are gaining in national market share: they're growing more slowly in number of nonprofits – but faster in revenue – compared to the U.S.



Source: IRS Business Master Files (BMF) of Registered 501(c) Exempt Organizations, 2010-2018; and IRS Form 990, 990-EZ, and 990-N (e-Postcard) annual information returns, circa fiscal years 2012-2016.

# Quantifying the **size and scope** of the nonprofit sector

One way to describe and quantify the size and scope of the nonprofit sector is by examining financial data. California's 44,569 nonprofits that filed 990 or 990EZ in 2016 generated a total of \$273.7 billion in revenue. That means, on average nonprofit revenue is just over \$6 million, but we know that revenue is not distributed evenly. For example, hospitals make up just 0.5% of the number of nonprofits but bring in 53.3% of the sector's revenue. Looking closer, we see that in every subsector there are a few "heavyweight" nonprofits that tip the scales when you look at averages. Median revenue offers a better picture. For example, the 5,588 arts organizations have total revenue of nearly \$5 billion, which might sound as if a typical arts organization has annual revenue of nearly \$1 million. The dramatically lower median revenue – at \$106,500 – shows that while there are some arts nonprofits with very high revenues, more than 50% of arts organizations have annual revenue below \$106,500.



Human services and education nonprofits are the most numerous, while hospitals and universities dominate the revenue picture

Organization Type	Number of nonprofits	% of total nonprofits	% of total revenue	Average revenue	Median revenue
Human services	15,349	34.4%	11.1%	\$1,982,400	\$153,600
Education, other	9,038	20.3%	5.9%	\$1,799,700	\$107,300
Arts, culture, and humanities	5,588	12.5%	1.8%	\$871,000	\$106,500
Mutual, Public and Societal Benefit	5,219	11.7%	3.1%	\$1,634,200	\$98,000
Health, other	4,562	10.2%	11.5%	\$6,923,600	\$192,100
Environment	2,515	5.6%	1.0%	1,136,600	\$127,700
International	1,368	3.1%	0.9%	\$1,877,700	\$120,200
Community foundations	294	0.7%	1.2%	\$11,285,900	\$160,700
Higher Education	241	0.5%	8.8%	\$100,271,900	\$3,817,000
Hospitals	203	0.5%	53.3%	\$717,969,700	\$99,129,300
Federated giving	185	0.4%	0.4%	\$5,197,200	\$270,000
National DAF sponsors	7	Less than 0.1%	0.9%	\$339,396,600	\$31,855,400
TOTAL	44,569	100%	100%	\$6,141,039	

Sources: IRS Business Master Files (BMF) of Registered 501(c) Exempt Organizations, 2014-2018; and IRS Form 990 and 990-EZ annual information returns, circa fiscal year 2016.

# More about Donor-Advised Funds

### A donor-advised fund (DAF)

is a financial account that holds charitable contributions from one or more donors and is managed by a 501(c)(3) sponsor. An individual can create a DAF at a DAF sponsor, thereby obtaining an immediate tax deduction regardless of when – or if – these funds are later distributed to active nonprofits. The DAF sponsor legally controls the DAF and any distributions, but in practice, sponsors make disbursements based on directions from the donor who created the account, which is why these accounts are called "donor-advised funds."

DAF sponsors include community foundations, universities, religious charities, and issue-based nonprofits such as environmental funds, as well as large DAF sponsors closely affiliated with for-profit investment firms such as Fidelity, Vanguard, and Schwab, that have created affiliated 501(c)(3) organizations to sponsor DAFs.

Source: IRS Form 990 annual information returns, circa fiscal year 2016.

#### WHAT DO DAFS LOOK LIKE IN CALIFORNIA?

Number of Californiabased nonprofits reporting they hold donor-advised funds:

157

Total revenue: \$4.5 billion

Total assets held: \$19 billion

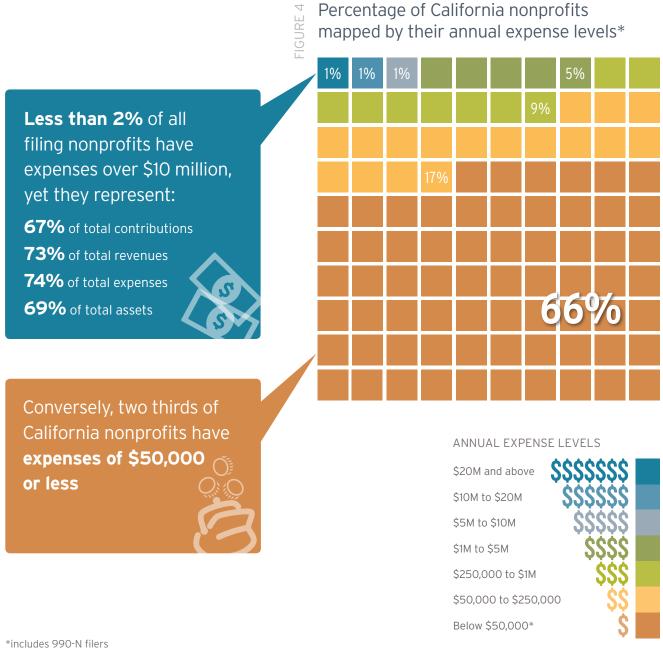
Disbursements to other nonprofits: **\$3.5 billion** 

Of the three large DAF sponsors affiliated with commercial firms, only Schwab is a California nonprofit. Many non-California residents hold DAF accounts in Schwab, and many California residents hold DAF accounts in Fidelity and Vanguard. The numbers above include Schwab's DAF accounts (not Fidelity's or Vanguard's).

Because DAF sponsors other than community foundations are classified as active nonprofits, not as foundations, their activity shows up in nonprofit financial reports rather than in reports about foundations.

# A sector of **'family farms'**

Although 92,567 nonprofits sounds like a great many nonprofits, two-thirds are very small, with annual expenses of \$50,000 or less. A nonprofit with \$1 million or more in expenses is in the top 9% of nonprofits, and if it has \$10 million or more in expenses, it is in the top 2%.



Sources: IRS Business Master Files (BMF) of Registered 501(c) Exempt Organizations, 2014-2018; and IRS Form 990, 990-EZ, and 990-N (e-Postcard) annual information returns, circa fiscal year 2016.

# **PART 3** Nonprofit Jobs Count

One of every 14 California jobs is at a nonprofit

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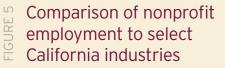
NOW HIRING

### More Californians work at nonprofits than in construction

The findings from this study document the importance of the nonprofit sector as a vital and vibrant locus of employment, utilizing both paid staff and unpaid volunteers (see page 25 for more information on volunteers).

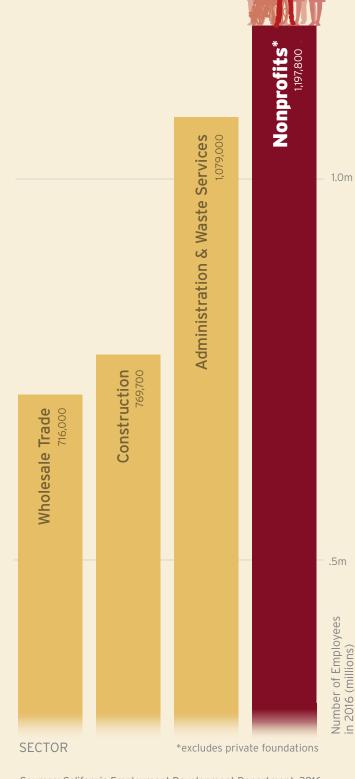
Note: The following data include Religion, Hospitals, and Higher Education because their employee information is included in the data received from the Economic Development Department (EDD).

- Approximately 1.2 million Californians work for a nonprofit
- One of every 14 California jobs is at a nonprofit
- Overall, nonprofits make up 7.2% of all California employment, and 8.4% of non-government employment
- Nonprofits rank as the 4th largest employer by number of jobs among key California industries, with more employees than construction, and the 3rd largest in total wages paid
- California's volunteers contribute the equivalent of 331,000 full-time jobs each year
- Nonprofit staff are more diverse in gender and race/ ethnicity than the general workforce
- The three industries with more jobs than nonprofits are: retail (1,667,800), accommodation/food service (1,586,300), and manufacturing (1,294,800)



4th Largest

Employer ir



Sources: California Employment Development Department, 2016, Private Industry Quarterly Census of Employment and Wages (QECW). Numbers have been rounded to nearest hundred.

# Nonprofits paid \$74 billion

in wages to California workers

In addition to the 1.2 million jobs directly produced by the nonprofit sector, the economic model developed for the first Causes Count study indicates that the nonprofit sector supports an additional 800,000 jobs through both induced and indirect effects. The total effect is that 2 million jobs in California result from nonprofit activity.

# Healthcare

continues to be the nonprofit sector's largest employer

Nonprofit hospitals represent only 4% of all nonprofit employers, yet they account for 40% of total nonprofit wages. Conversely, human-service nonprofits account for 35% of all nonprofit employers, yet they account for only 11% of wages.

# FIGURE 6

Nonprofit employment and wages - by subsector

Nonprofit sector	Total jobs	Percent of total jobs	Percent of nonprofit employers	Total wages paid	Percent of total wages paid
Hospitals	352,200	29%	4%	\$29.3 billion	40%
Human services	229,900	19%	37%	\$7.9 billion	11%
Other health	150,900	13%	18%	\$9.1 billion	12%
Higher education	215,300	18%	1%	\$15.8 billion	22%
Other education	131,300	11%	13%	\$5.7 billion	8%
Arts and humanities	35,800	3%	8%	\$1.5 billion	2%
Religion-related	25,700	2%	7%	\$0.8 billion	1%
Public/Societal benefit	33,600	3%	6%	\$2.3 billion	3%
Environment and animals	15,700	1%	4%	\$0.7 billion	1%
International and other	7,400	1%	2%	\$0.5 billion	1%
Total public charities — 501(c)(3)s	1,197,800	100%	100%	\$73.5 billion	100%

Sources: California Employment Development Department, 2016, Private Industry Quarterly Census of Employment and Wages (QECW), and IRS Business Master Files (BMF) of Registered 501(c) Exempt Organizations, 2014-2018. Numbers have been rounded to nearest hundred; resulting in rounded totals.



### All subsectors grew in jobs and wages between 2012 and 2016



Wage growth was highest in education (other than higher education), hospitals, and other health.



In total, nonprofits have added 107,626 jobs and \$13.7 billion in wages since 2012 (excluding private foundations).

Job growth was largest in hospitals, education (other than higher education), and other health.

### Nonprofits fare **better than for-profits in recessions** but fare worse in upturns

Our 2014 report noted that California nonprofits did not experience as sharp a decline in either number of jobs or in wages paid as did California employers as a whole. In other words: Nonprofits were better able to hold their ground through a recession.

But now that California's economy is in sharp growth, nonprofit employers are not keeping up: Nonprofits are growing more slowly than average in both number of jobs and in total wages paid. Reflecting historical trends, the first Causes Count report showed that nonprofit jobs held steadier than for-profit jobs during the recession, and this report shows that in a period of economic growth, nonprofit job growth lags behind for-profit job growth.

### Nonprofit employers and workforce

### **growing more slowly** than California employers in general



Sources: California Employment Development Department, 2012 and 2016, Private Industry Quarterly Census of Employment and Wages (QECW), and IRS Business Master Files (BMF) of Registered 501(c) Exempt Organizations, 2011-2018

Of nonprofits with paid staff it's hard to draw a picture of a "typical" nonprofit with such a large gap between averages and medians, demonstrating the uneven distribution of staff among nonprofits. As shown below, while the average number of full time employees is 36, it is also the case that 50% of nonprofit employers have fewer than six employees.

### Average and median full-time and part-time employees in nonprofits



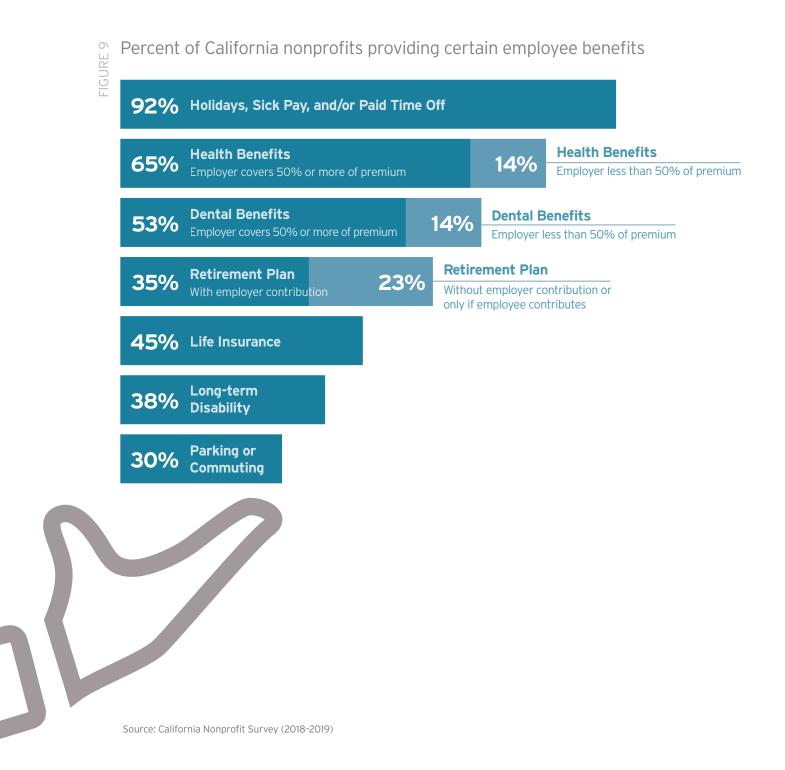
Source: California Nonprofit Survey (2018-2019)

In addition, 47% of nonprofit survey respondents report utilizing independent contractors for services other than audits or legal.

Nonprofits provide

WAGES AND BENEFITS a range of employee benefits

with nearly 80% providing some level of health insurance

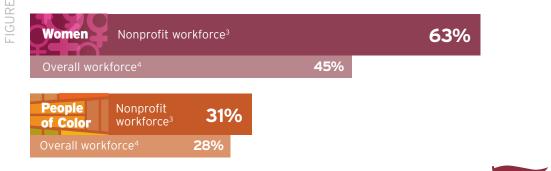


#### DIVERSE WORKFORCE

### California nonprofits employ a significantly higher percentage of women and a slightly higher percentage of people of color

than the overall civilian workforce

### California employees



And in leadership positions, nonprofit percentages of women and people of color are more than twice as high as in the overall workforce.

FIGURE 11	Staff leadership			
FIGU	Women Nonprofit leadership staff⁵	73%		
	Overall leadership staff <sup>6</sup> <b>29%</b> across all industries			
	People of ColorNonprofit leadership staff⁵29%	3. https://www.labormarketinfo.edd. ca.gov/Publications/Labor-Market- Analysis/calmr.pdf Note: Data is		
	Overall <sup>6</sup> <b>12%</b> leadership staff across all industries	updated monthly.		
2	Board leadership	4. California Nonprofit Survey (2018-2019) – Leaders were defined as individuals on management team.		
FIGURE 12	Board leader ship	5. Report: Missing Pieces: The 2018 Board Diversity Census of Women and		
FIGU	Women Nonprofit Boards of Directors <sup>5</sup> 56%	Minorities on Fortune 500 Boards. Alliance for Board Diversity and		
	Fortune 500 <sup>6</sup> 23% Boards of Directors	Deloitte. https://www.catalyst.org/ research/missing-pieces-report-the- 2018-board-diversity-census-of-women- and-minorities-on-fortune-500-boards		
	PeopleNonprofit Boardsof Colorof Directors5	6. U.S. Current Population Survey. 2018. Bureau of Labor Statistics.		
	Fortune 500 <sup>e</sup> 16% Boards of Directors	https://www.bls.gov/cps/cpsaat11.htm – Includes nonprofit sector as part of "all industries." Leaders were defined as CEOs, General and Operations Managers.		

#### VOLUNTEERS

### Nonprofits can have significant impact in their communities **because of their volunteer workforce**

Volunteers bring both economic and intangible value to communities through nonprofits of all sizes and types. They care for people in hospice, raise critical program funds, advocate for clean water, serve as CFOs, museum docents, bus drivers, tax preparers, and surgical nurses.

Volunteers are the overlooked workforce that the nonprofit sector mobilizes and deploys. On average, nonprofits each

work with 214 part-time volunteers and 19 full-time (more than 20 hours per week) volunteers.<sup>7</sup>

Volunteers in California contribute the equivalent of **331,058** full-time workers<sup>8</sup>



While it's clear that California nonprofits raise money, less visible is that they "raise" \$16.6 billion each year<sup>8</sup> by mobilizing volunteers to contribute unpaid hours.

Although volunteers are sometimes seen as marginal to nonprofit work or dismissed as "envelope stuffers," this study shows that volunteers are primarily involved in the core, direct

work of nonprofits, including helping people, caring for animals, and improving the environment.

7. California Nonprofit Survey (2018-2019)

8. Volunteer and Civic Life in America. 2018. Corporation for National and Community Service. https://www.nationalservice.gov/serve

# More than **4.8 million volunteers** serve California's communities

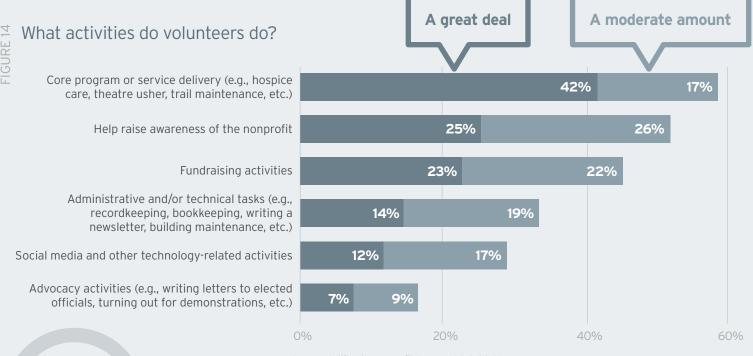
GURE 13

Total volunteers and employees reported on Form 990 by California nonprofits in 2016 by expense levels (includes Higher Education and Hospitals)\*

	V	OLUNTEERS		PAID STAFF
Expenses	Number of nonprofits	Total	Median	Median
Below \$50,000	559	36,690	16	less than 1
\$50,000 to \$249,999	2,210	220,740	32	1
\$250,000 to \$999,999	4,406	663,939	40	7
\$1M to \$4.99M	4,142	1,488,727	40	27
\$5M to \$9.99M	1,046	488,845	50	87
\$10M to \$19.99M	779	521,612	61	166
\$20M and above	901	1,405,402	100	469
TOTAL	14,043	4,825,955	40	13

\*Does not include employment by nonprofits filing Form 990-EZ, 990-N. Missing values for volunteer and employee counts on Form 990 are excluded.

Sources: IRS Business Master Files (BMF) of Registered 501(c) Exempt Organizations, 2014-2018; and IRS Form 990 annual information returns, circa fiscal year 2016.



Source: California Nonprofit Survey (2018-2019)

### Troubling signs in volunteerism

But California's volunteer workforce may be changing, given some cautionary trends in this critical, large, unpaid workforce:<sup>9</sup>

The percentage of people volunteering in California (25%) is **notably lower** than the national average of 30%

California has dropped to 47th from 34th among the states in 2014 in rates of yolunteering. Although the percentage of adults volunteering has risen slightly from 24% to 25%, **total volunteer hours have decreased** by an alarming 25%, from 940 million hours in 2015 to 689 million hours in 2017.

9. Volunteer and Civic Life in America. 2018. Corporation for National and Community Service. https://www.nationalservice.gov/serve/ and Volunteer and Civic Life in America. 2015. Corporation for National and Community Service. https://www.nationalservice.gov/vcla/state/California

# PART 4 Disparities and Equity

Differences and disparities among geographic areas: wide and getting wider



While the focus of this report has been on California as a whole, this section highlights differences and disparities among geographic areas within the state. What's more, these disparities appear to have widened over the past few years. These comparisons are important for decision makers interested in specific areas of the state, as well as statewide funders, policy makers, and advocates seeking to address inequities and disparities.

Although nonprofits often see themselves as mitigating disparities, this report shows clearly that the nonprofit sector *reflects* many of those disparities as well. These disparities are particularly sharp in:

- Northern California compared to Southern California
- Rural compared to metropolitan communities
- Wealthier compared to lower-income communities
- Communities with higher percentages of people of color compared to those with lower percentages

In short: There are fewer nonprofits – and those nonprofits have fewer resources – in rural areas, in poorer communities, and in communities of color. Said more plainly, in those communities, it is harder for children with disabilities to get help, people must go further to get to a hospital, they are more likely to be exposed to environmental toxins, and to find it more challenging to get legal assistance or job training.

To make comparisons, analyses started with county-level data that rolled up into nine regions (as identified by the Public Policy Institute of California), and added Orange County as a distinct region for a total of 10 regions.

## California's 10 Regions

Looking at the disparities on this regional level, startling contrasts emerge. For example:

The San Francisco Bay Area has 19% of the state's population, but 35% of the state's nonprofit revenue and 41% of its nonprofit assets. Far North In contrast, the Inland Empire and the San Joaquin regions each have 11% of the state's population, but only 4% of Sac Metro total nonprofit revenue. Bay Area Sierras Central San coast Joaquin Inland Los Empire Angeles Orange San Diego

### Some counties have more than six times the nonprofit revenue per capita than other counties



Alameda 4,583 Alpine 273 Amador 451 1.491 Calaveras 758 Colusa Contra Costa 1,553 Del Norte 405 El Dorado 936 Fresno 1,608 1,439 Humboldt 2 676 Imperial 835 2,486 953 536 704 Lassen 1,145 2.839 Los Angeles Madera 1,042 601 3,637 742 1,282 1,054 1,752 3,660 1,764 2,155 2.405 3,517 591 3,132 1,439 3,008 14,071

Nonprofit dollars per resident

County

Butte

Glenn

Inyo

Kern

Kings

Lake

Marin

Mariposa Mendocino Merced Modoc Mono Monterey Napa Nevada Orange Placer Plumas Riverside Sacramento San Benito San Bernardino San Diego San Francisco San Joaquin 904 San Luis Obispo 2,100 San Mateo 2.552 Santa Barbara 5,561 Santa Clara 5,232 Santa Cruz 2,668 Shasta 1,904 4,340 Sierra Siskiyou 974 Solano 551 Sonoma 2,102 Stanislaus 820 Sutter 1,152 421 Tehama 999 Trinity 1,081 Tulare Tuolumne 749 Ventura Yolo 1,353 Yuba 818

## **Government funding:**

Deep disparities in how funds are distributed

Disparities between regions are perhaps easier to understand in foundation giving and in individual donations. But government funding reflects these same disparities. Figure 16 shows that more nonprofits in the Bay Area receive government funding and there are fewer residents per nonprofit with government funding than most other regions. In other words, there is more government funding available per resident in the Bay Area.

FIGURE 16

### Government funding to California nonprofits by region

Region	Number of nonprofits with gov't funding	Percent of nonprofits with gov't funding	Population	Residents per nonprofit with gov't funding
Bay Area	1,988	34%	7,407,608	3,726
Los Angeles	1,403	24%	10,704,409	7,630
San Diego	497	8%	3,318,325	6,677
Sacramento Metro	429	7%	2,202,519	5,134
Central Coast	368	6%	1,401,861	3,809
San Joaquin	329	6%	3,898,404	11,849
Inland Empire	314	5%	4,326,291	13,778
Far North	284	5%	1,116,000	3,930
Orange	225	4%	3,100,622	13,781
Sierras	51	1%	163,982	3,215
TOTAL	5,888	100%	37,640,021	6,393

Sources: 2016 Annual Registration Renewal Fee Report (RRF-1); IRS Form 990/990EZ Returns, circa 2016. Includes government grants from all levels of government.



To understand a region's nonprofit resources, two measures are often used in this report. One is "total nonprofit revenue" which refers to the financial resources that the total of all nonprofits in that region obtain – including fees, government funds, individual giving, foundation and corporate grants, and so forth. The other is "nonprofit revenue per capita," which divides total nonprofit revenue by the number of residents in that region.

## Foundation funding:

the Bay Area and Los Angeles dominate foundation philanthropy in California

Although foundations can and do give outside their headquarter areas, the location of foundations is nonetheless an indicator of where foundation attention is based.

One striking comparison is between the Bay Area and Los Angeles: they have about the same number of foundations, but Bay Area foundations granted \$6.2 billion while Los Angeles foundations granted \$2.3 billion. However, in aggregate, Bay Area foundations granted 8% of assets while LA foundations granted 4% of assets.

### Foundations located in 10 California regions

Region	# of foundations	Total grantmaking*	all foundation grantmaking dollars	Assets*	Percent of total assets
Bay Area	2,629	\$6,157,540,600	65%	\$73,931,677,600	54%
Los Angeles	2,628	\$2,293,645,200	24%	\$49,478,645,900	36%
Orange	656	\$430,034,400	5%	\$4,841,370,000	4%
San Diego	571	\$274,597,000	3%	\$3,857,965,400	3%
Central Coast	420	\$167,341,100	2%	\$2,490,714,500	2%
San Joaquin	224	\$70,248,000	1%	\$661,749,000	less than 1%
Inland Empire	210	\$40,472,300	less than 1%	\$624,389,500	less than 1%
Sacramento Metro	197	\$37,064,600	less than 1%	\$689,345,300	1%
Far North	81	\$29,766,000	less than 1%	\$802,674,300	1%
Sierras	27	\$6,169,400	less than 1%	\$87,792,000	less than 1%
TOTAL	7,643	\$9,506,878,600	100%	\$137,466,323,500	100%

Dorcont of

\*Rounded to nearest \$100; totals may not add up due to rounding.

Source: Foundation Center, 2019 Based on all grants of \$10,000 or more awarded by the FC 1000 - a set of 1,000 of the largest U.S. private and community foundations by giving. For community foundations, both donor-advised grants and discretionary grants are included when provided by the foundation. Grants to U.S.-based private and community foundations are excluded to avoid double-counting grant dollars awarded. Grants to individuals are not included in the sample.

### Northern California vs. Southern California: **Disparities growing**

When analyzing nonprofits that filed Form 990 or 990-EZ, 47% of nonprofits are located in Northern California, and the remaining 53% in Southern California. (See map on page 29 for counties considered northern and southern in this study.)

Figure 18 illustrates several different measures associated with nonprofits in these two regions, including the percentages of nonprofits, revenue, and assets. Northern

California nonprofits generate \$3,245 in revenue for every person living in the region, while nonprofits in Southern California generate \$2,322 in revenue per capita. Similarly, Northern California nonprofits hold more assets per capita (\$6,317) than Southern California (\$3,845). Trend analyses between 2012 and 2016 reveal that these gaps between Northern and Southern California are increasing in terms of the number of residents per public charity and assets per capita but the gap is shrinking in terms of revenue per capita.

The southern California nonprofit community grew faster in revenue since 2012, with a 31% increase per capita compared to 28% in Northern California.

However, perhaps skewed by asset growth in Schwab Charitable Fund and the Silicon Valley Community Foundation (both in Northern California), Northern California nonprofit assets grew 38% per capita while Southern California nonprofit assets grew 31% per capita.

For example:

Northern California<br/>nonprofits generate \$3,245<br/>in revenue for every personNorthern<br/>CaliforniaNorthern<br/>californiaVS.Southern California<br/>nonprofits only generate<br/>\$2,322 for every personSouthern<br/>CaliforniaSouthern<br/>california

### The northern California nonprofit community has more resources

Revenues and assets per capita of nonprofits filing Form 990/990EZ

in Northern and Southern California (excludes Higher Education and Hospitals)

Location	Number of nonprofits	% of total	Total revenue (in billions)	% of total revenue	Total assets (in billions)	% of total assets	Revenue per capita	Assets per capita
North	20,592	47%	\$49.2	47%	\$95.8	52%	\$3,245	\$6,317
South	23,533	53%	\$54.5	53%	\$90.3	48%	\$2,322	\$3,845
TOTAL/AVG	44,125	100%	\$103.8	100%	\$186.1	100%	\$2,684	\$4,815

Sources: IRS Business Master Files (BMF) of Registered 501(c) Exempt Organizations, 2014–2018; and IRS Form 990 and 990-EZ annual information returns, circa fiscal year 2016; US Census, American Community Survey by ZIP Code Tabulation Area (ACS 5-year ZCTA estimates, 2012 and 2016)

### Rural vs. Metro: disparities also increasing

Government funding is more central to rural nonprofits than it is to nonprofits in metro areas. For example, in the rural Sierra and Far North regions, the percentages of their nonprofits' total budget that are comprised of federal grant funds is larger than any other region: for the nonprofit sector in the Sierras, federal funding pays for 23% of its expenses, while in Orange County the percentage is only 4%.

### Federal funding in rural and metropolitan areas

Proportion of total expenses that are comprised of federal funds for

nonprofits by region (excluding Higher Education and Hospitals)

Regions	Total federal funding	Total nonprofit expenses	Federal funds as percentage of total nonprofit expenses
Sierras	\$32.3 million	\$141.5 million	23%
Far North	\$365.2 million	\$1.8 billion	20%
San Joaquin	\$595.7 million	\$4.0 billion	15%
Los Angeles	\$3.2 billion	\$27.7 billion	12%
Bay Area	\$2.8 billion	\$31.8 billion	9%
San Diego	\$766.2 million	\$9.2 billion	8%
Sacramento Metro	\$369.6 million	\$5.5 billion	7%
Central Coast	\$249.6 million	\$4.2 billion	6%
Inland Empire	\$226.5 million	\$4.1 billion	6%
Orange	\$270.4 million	\$6.2 billion	4%
TOTAL/AVERAGE	\$8.9 billion	\$94.7 billion	9%

Sources: Federal Audit Clearinghouse 2016, California; IRS Form 990/990EZ Returns, circa 2016.

Note: totals may not add up due to rounding.



### Rural nonprofits work with **sharply fewer resources** than nonprofits in metropolitan areas

There are fewer people in rural parts of California, but to serve them nonprofits have notably less revenue per person than their metropolitan counterparts. Specifically, nonprofits in metro areas have 41% more revenue per capita than nonprofits in rural areas.

Trend analyses reveal that these gaps between rural and metropolitan areas are increasing. In both 2012 and 2016,

98% of California's population was located in metro areas and 2% in rural areas. But in 2012, rural areas had \$1,272 per resident compared to \$2,086 in metro areas. In 2016, rural areas had \$1,592 per resident compared to \$2,708 per resident in metro areas. In other words, for every dollar per resident in 2012 that metropolitan areas had, rural areas had 61 cents. Now they have 59 cents.

### C Disparities between metro and rural areas growing wider

	2012 Metro	2016 Metro	2012 Rural	2016 Rural
% of population	98%	98%	2%	2%
# of nonprofits	42,446	42,704	1,490	1,421
% of nonprofits	97%	97%	3%	3%
Total revenue	\$76.1 billion	\$102.4 billion	\$1.1 billion	\$1.3 billion
% of revenue	99%	99%	1%	1%
Revenue per resident	\$2,086	\$2,708	\$1,272	\$1,592



Sources: CalNonprofits (circa 2012), NCCS Core Files (circa 2012; excludes higher education and hospital organizations) and American Community Survey (ACS 5-year estimates, 2012)

### Wealthier vs. poorer communities

Compared to four years earlier, nonprofits in low-income communities lost ground in relation to those in higherincome communities. Although all ten regions showed increases in total nonprofit revenue per poor person, the gaps became larger, not smaller. And in poorer communities, there are markedly fewer nonprofits per resident, especially per residents who are poor.

Among the ten regions, the San Joaquin region has the highest percentage of people living at or below the federal poverty guidelines: 23%. Not far behind is the Far North at 19% and the Inland Empire at 18%. Because these regions are relatively sparsely populated, however, San Joaquin has only 15% of the state's poor, the Far North has 4%, and the Inland Empire has 13%.

Los Angeles continues to have the largest amount of the state's poor, with 31% of the state's poor population. In the table below, looking at the column "Nonprofit revenue per poor person" shows the disparities in resources that nonprofits have to alleviate and fight poverty. In the Bay Area, nonprofits as a whole have \$46,445 per poor person, while the Inland Empire has \$5,742 and San Joaquin has only \$4,953. The Inland Empire and San Joaquin regions have far fewer nonprofits to serve their low income populations: **the Bay Area region is home to five times as many nonprofits per poor person** as the Inland Empire and San Joaquin regions.

As the figure below shows, nonprofit revenue per poor person increased in all regions, but with a wide range in increases from 38% to 16%.

# 105 21

#### Nonprofit resources for populations in poverty, by region

Region	% of state's population at/below poverty level	% of all California nonprofits	% of all California nonprofit revenue	Nonprofit revenue per poor person	% Increase in total nonprofit revenue per poor person 2012–2016
Los Angeles	31%	26%	29%	\$15,914	+25%
San Joaquin	15%	7%	4%	4,953	+18%
Inland Empire	13%	6%	4%	5,742	+38%
Bay Area	13%	28%	35%	46,445	+30%
San Diego	8%	9%	10%	20,760	+37%
Sacramento Metro	6%	6%	6%	17,123	+17%
Orange	6%	8%	7%	17,499	+19%
Far North	4%	4%	2%	9,185	+16%
Central Coast	4%	5%	4%	21,254	+36%
Sierras	less than 1%	1%	less than 1%	7,818	+23%
TOTAL/AVERAGE	100%	100%	100%	Avg: \$17,433	+26%

Sources: IRS Business Master Files (BMF) of Registered 501(c) Exempt Organizations, 2014–2018; and IRS Form 990 and 990-EZ annual information returns, circa fiscal year 2016; US Census, American Community Survey by ZIP Code Tabulation Area (ACS 5-year ZCTA estimates, 2012 and 2016)

#### Nonprofits in communities of color:

### fewer and less resourced. And it's getting worse.

It is now widely recognized that California's communities of color are growing, and that Hispanics and Latinos are the largest racial/ ethnic group in the state. Despite the size of these communities, this research finds that there are fewer nonprofits in communities of color and less funding for them.

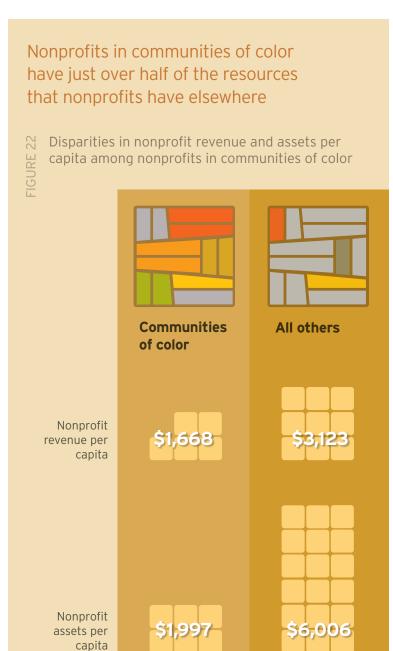
Relatively little is known about nonprofits as a group in communities of color, or how to even define neighborhoods of color in an already diverse population. In addition to exploring disparities, this study examined the degree to which nonprofits identify as being a people-of-color nonprofit as distinct from a nonprofit serving communities of color.

Using American Community Survey Census data, 264 zip codes were identified as predominantly people of color, keeping in mind that many zip codes contain a wide diversity within themselves. Using a metric where 80% of the population consists of people of color, 29% of all Californians live in such zip codes – up from 28% in 2012.

Just as grocery locations help to identify food deserts even when grocery stores further away "serve" a wide area, it's useful to look at the locations of nonprofits. Although people in communities of color utilize services from nonprofits located elsewhere, nonprofit location is still an important indicator of infrastructure for human services as well as access to job training, affordable housing, healthcare, arts opportunities, and other issues of quality of community life.

In addition, for every nonprofit in a community of color, there are 1,768 residents, while elsewhere there are 722 residents for each nonprofit.

And disparities are growing wider: since 2012, revenue per capita in communities of color has grown by 19%, while elsewhere it has grown by 30%.



Sources: IRS Business Master Files (BMF) of Registered 501(c) Exempt Organizations, 2014-2018; and IRS Form 990 and 990-EZ annual information returns, circa fiscal year 2016; US Census, American Community Survey by ZIP Code Tabulation Area (ACS 5-year ZCTA estimates, 2012 and 2016) 

## Nonprofit Organizations of Color

Percent of nonprofits who serve communities of color

14% Identify as a community-of-color nonprofit



64% Report serving people in communities of color

Source: California Nonprofit Survey (2018-2019). N=1,222

When looking at communities of color, often no distinction is made between a mainstream service provider that serves that community, and a service provider that has come from and is led by people from that community. Both are valuable. Nonprofits in and of communities of color typically play many more roles than simply service provider: they are important employers, training grounds for young people, and apprenticeships for leadership in fundraising, management, and navigating complex environments. Perhaps most overlooked is their role as power brokers for the community with local government, local business, and philanthropy.

We asked nonprofits how their organizations identify and which communities they proactively serve. The 1,222 responses are a start towards a better understanding of these nonprofits.

Of the California nonprofits surveyed, 14% identify as a community of color nonprofit, and 64% of nonprofits report serving communities of color.

Further research on nonprofits that identify as community of color nonprofits – and how such communities interact with all the nonprofits that serve them – would be important for better understanding by nonprofits, funders, and policymakers.

## PART 5 Nonprofit Finances Count



An economic impact report such as this one appropriately focuses on economic activity outside the nonprofit community. But the economic engines in each separate nonprofit are important to understand as well.

California nonprofits are growing in revenue. From field to field and from large to small they employ dramatically different revenue models - relying more on earned fees and government funding than is commonly believed.

#### Where do California nonprofits obtain their funds?

This section will first describe where nonprofits actually get their funding. Then we will take a closer look at government funding to better understand the relationship and interdependence between nonprofits and government.

Based on an analysis of estimates derived from Form 990 data,<sup>10</sup> the percent of program service revenue and the percent of government contributions have remained fairly consistent between 2008 and 2016.



10. Portions of government program service revenue estimates based on IRS Statistics of Income (SOI) weighted sample of Form 990, 2004-2007.

Contrary to common perception, the largest sources of nonprofit revenue FIGURE 24 are fees for service and government Sources of revenues of 501(c)(3) public charities filing Form 990/990EZ in CA Other income c. FY 2016 (Excludes Religion, Higher Ed, 3% Investment and 3% Asset Sales Individual donations, program revenue foundation grants,

\*Excludes Hospitals and Higher Ed because Form 990 for these two subsectors. Percent government is likely higher because Medicare/ Medi-Cal is underreported.

Sources: IRS Business Master Files (BMF) of 2018; and IRS Forms 990 and 990-EZ annual information returns, circa fiscal year 2016. Portions of government program service revenue

# corporate grants

27%

Fees for service and

Government 30%

### Subsector **size** vs. subsector **revenue**

The graph below shows that while arts and culture nonprofits represent 13% of the number of nonprofits, they bring in only 2% of the sector's revenue. In contrast, hospitals are only 1% of the nonprofit sector by count, but they hold 53% of the sector's revenue.

Percent of all nonprofits compared to percent of revenue, by subsector



## FIGURE 25

#### (not including Private Foundations and commercially-affiliated Donor-Advised Fund sponsors) 34% 12% 20% 11% 9% 6% 12% 13% 3% 2% 10% 1% 1% 1% 6% 3% 1% 1% 1% Arts, culture, and humanities Human services Mutual, Public and Societal Benefit Education, other Health, other Environment Hospitals International Community Foundation Higher Education % = Percent of total = Percent of total Sources: IRS Business Master Files (BMF) of Registered 501(c) Exempt Organizations, 2014number of nonprofits sector revenue 2018; and IRS Forms 990 and 990-EZ annual information returns, circa fiscal year 2016.

### **Revenue mix** varies by organizational size

It's well known that nonprofits in different fields make use of different business models. This report also reveals that business models vary by size of nonprofit.

The chart below shows that small nonprofits receive 65% of their revenue from contributions, while the largest organizations receive 22%.

#### Small and large nonprofits have different revenue pictures

Sources of revenues of 501(c)(3) public charities filing Form 990/990EZ in California by expenses (excludes Religion, Higher Education, and Hospitals)



Sources: IRS Business Master Files (BMF) of Registered 501(c) Exempt Organizations, 2014-2018; and IRS Forms 990 and 990-EZ annual information returns, circa fiscal year 2016. Portions of government program service revenue estimates based on IRS Statistics of Income (SOI) weighted sample of Form 990, 2004-2007.

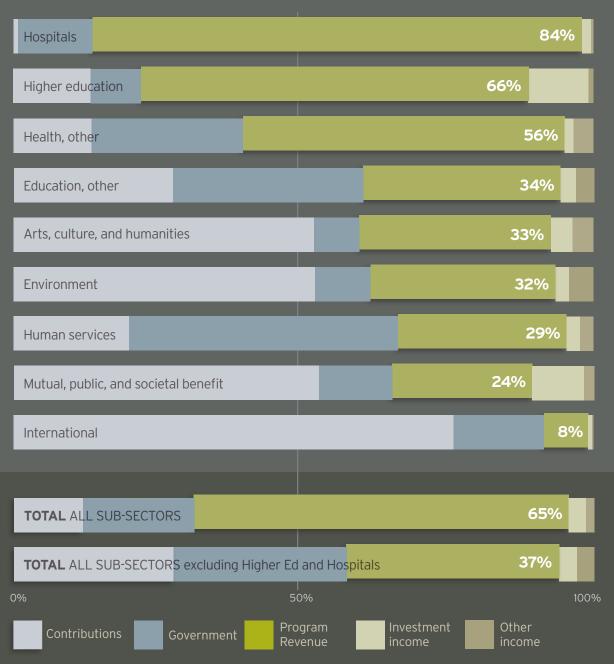
CAUSES COUNT: THE ECONOMIC POWER OF CALIFORNIA'S NONPROFIT SECTOR (2019) – CALNONPROFITS.ORG

### Revenue mix varies by sub-sector

This next chart looks at nonprofit revenue streams organized by sub-sector.

### Earned revenue represents more than 50% of revenue for hospitals, higher education, and health

Sources of revenues of 501(c)(3) public charities filing Form 990/990EZ in California by expenses (excludes Religion)



Sources: IRS Business Master Files (BMF) of Registered 501(c) Exempt Organizations, 2014-2018; and IRS Forms 990 and 990-EZ annual information returns, circa fiscal year 2016. Portions of government program service revenue estimates based on IRS Statistics of Income (SOI) weighted sample of Form 990, 2004-2007.

### Trends in nonprofit finances

California's nonprofits are growing in total revenue and in net revenue, but very unevenly. Some highlights:

### Nonprofit finance trends **by subsector**



All subsectors grew in contributions, program revenue and total revenue,

except for International organizations (which conversely had the highest percent increase in number of organizations).



Greatest growth in revenues over 10 years was found in **National Donor Advised Funds** 

and Community Foundations, followed by Health organizations (other than Hospitals) and Education organizations (other than Higher Education).



Health organizations (other than Hospitals)

have shifted toward a greater reliance on earned revenues through program services (up from 61% to 71% of total revenues over 10 years) and away from contributed revenues (down from 31% in 2006 to 24% in 2016).



Expenses outpaced revenues by the widest margin in **Arts organizations**,

resulting in an annual decline of 6.5% in net revenues over the period.

### Nonprofit finance trends **by region**

Nonprofits in California have exhibited **strong annual growth** in total revenues across all regions, ranging from 4.4% to 10.4%. Annual growth in **revenues outpaced expenses**, resulting in 5.5% growth in net revenues across nonprofits in 5 of the 10 regions.



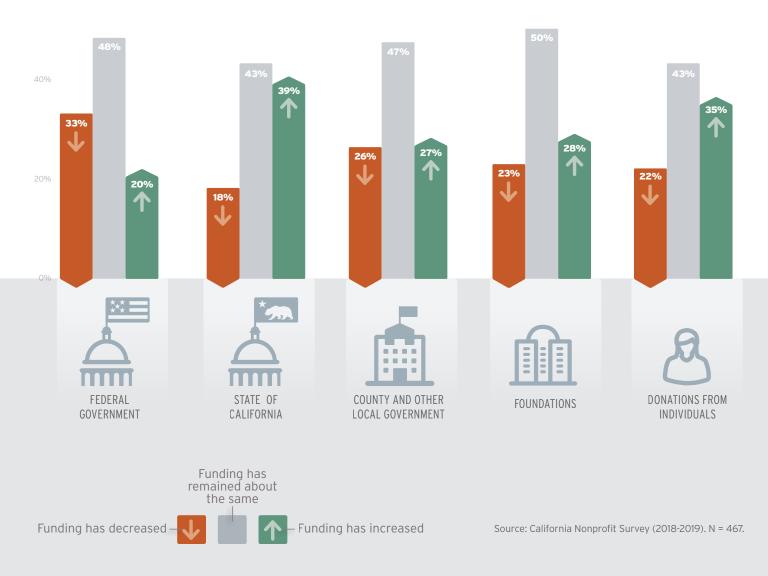
11. Reflects the merger of four Southern California physician groups serving 5 major hospitals and related ancillary health service organizations (primarily in Orange and LA) into a single nonprofit in 2010 called Memorial Health Services Group (EIN 352391110).

### Nonprofit leaders report funding has changed

Approximately half of nonprofit leaders surveyed reported a change in their funding in the past 12 months (See Figure 28). Three out of ten nonprofit leaders reported a decrease in federal funding while four out of ten reported an increase in state funding.

### While most funding sources are relatively stable, nonprofits report decreases in federal funding and increases in state funding

Percentage of nonprofits reporting funding changes, by source.



FIGURE

# PART 6 Government and Nonprofits

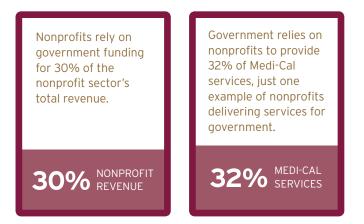
A deep interdependency



The partnership between government and California nonprofits is so central to both sectors that it deserves its own discussion in this report.

The government-nonprofit relationship has some inherently contradictory aspects: on the one hand, nonprofits are often partnering *with* government to serve their communities, and on the other hand, advocating *to* government on behalf of their communities. Similarly, government has two different stances with nonprofits: governments *fund* nonprofits in services, and also serve as *regulators* of nonprofits.

To see the two-way interdependence, consider just two data points:



In addition to healthcare, the State of California uses nonprofits as strategic elements of delivery systems in human services, education, environment, the arts, and animal welfare.

Although nonprofits are often seen as "dependent" on government funding, the reality is that these levels of funding reflect the degree to which government is dependent on nonprofits.

#### GRANTS <> CONTRACTS

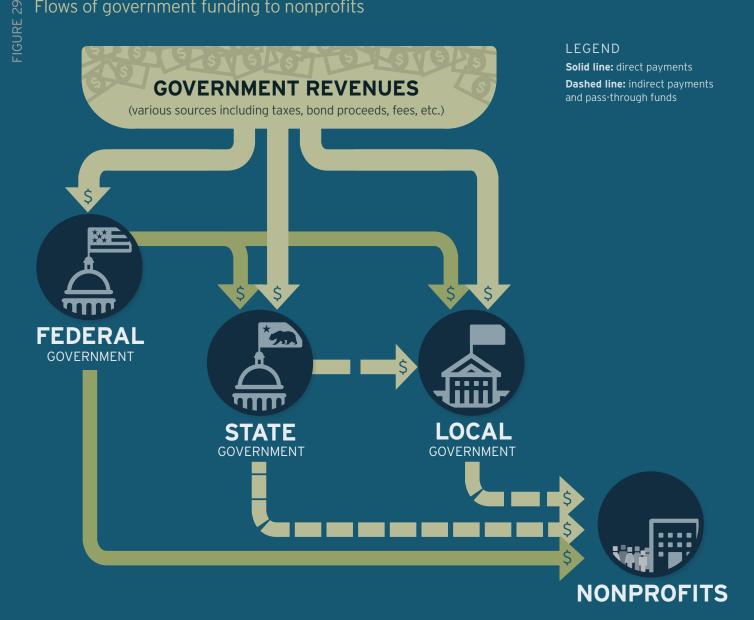
Note: The terms "grants" and "contracts" are frequently conflated and the terms are used differently at different levels of government. For example, the federal government distinguishes them by whether the beneficiary is the public (grants) or the government (contracts). In contrast, states and counties use the term contract to describe their agreements with nonprofits and other entities to administer services often funded through grants. In ordinary conversation the terms are often used interchangeably.

Government revenue to nonprofits primarily comes in the form of federal, state and local grants, Medicare and Medi-Cal (known as Medicaid by the federal government) payments, and as contracts to provide scientific research and development for a government agency. Because of limitations in available data, it has not been possible to report the exact breakdown of government funding, but Medicare/Medi-Cal funding makes up the largest amount of funding to nonprofits, followed by grants, and then contracts.

### How government funds flow to nonprofits: through multiple, intertwining channels

Although government represents the single largest type of revenue for the nonprofit sector as a whole, government is in fact many distinct revenue channels. These flows are complex and difficult to report because few government agencies track funding by institutional recipient. Funds may originate at federal, state, or local (i.e., county, city, water district, etc.) level and can go directly to nonprofit organizations, or can pass through multiple levels of government before getting to nonprofit organizations. A nonprofit can obtain a contract with a county that includes federal pass-throughs, statepass throughs, county dedicated funds, and county general funds. And sometimes nonprofits receive money from other nonprofits that have contracts directly with government agencies.

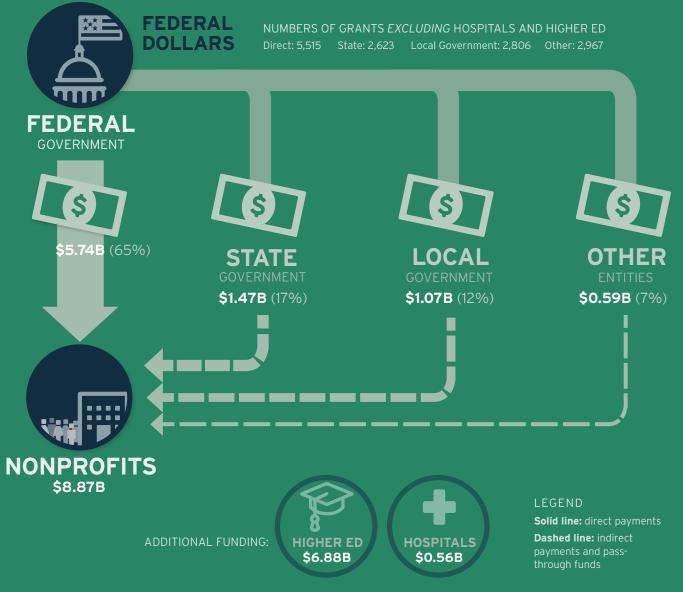
#### Flows of government funding to nonprofits



## **Federal funding** of almost \$9B comes to nonprofits through different channels

Figure 30 shows that \$8.87 billion of federal grant funding (24% of \$39 billion\*) went to nonprofits. Of this \$8.87 billion, two-thirds (\$5.74 billion) of federal funding went directly to nonprofits and one-third (\$3.12 billion) went to state or local government or other entities and then passed through to nonprofits.

### Federal grant funding to California nonprofit organizations (excludes Higher Education, Hospitals, and Religion)\*\*



\*\$39B is the total funding that comes to California from the federal government

\*\*Excludes Medi-Cal (Medicaid) which is categorized as a grant but is not consistently reported in the Federal Audit Clearinghouse. See Medicare/Medi-Cal analysis on page 53. Note: percentages may not add up to 100% due to rounding.

Source: Federal Audit Clearinghouse, 2016. https://harvester.census.gov/facweb

Federal funding to nonprofits is easier to track than state and local government funding because there is consistent oversight and reporting of federal spending, and because it is made available to the public.<sup>12</sup>

In contrast, California state and local governments typically do not consistently track funding to nonprofits as distinguished from funding to other entities. What we know is that a significant portion of state and county budgets are comprised of federal funds<sup>13</sup> – in fact, more than one-third of the state of California's budget is comprised of federal funds and roughly half of California county budgets consist of state and federal funds.<sup>14</sup>

Because much of the state and county funding to nonprofits originates at the federal level, taking **a close look at federal funding to nonprofits reveals much about the interdependent relationship between government (at all levels) and nonprofits.** However, it is still a partial story. Through an in-depth analysis of federal, state, and local government budgets, we have found that a large proportion of government funding to nonprofits originates at the federal level but is distributed at the county and state levels.

This finding is consistent with our survey of nonprofit leaders in California who reported that, on average, the largest proportion of their government funding comes from cities and counties (44%), compared to the state (30%) and the federal (26%) government.

At the state level, funding to nonprofits is spread throughout California's 222 sub-agencies and departments. As just one example, the California Department of Forestry and Fire Protection (CALFIRE) has three different grant programs:

- Fire Prevention Grants \$40 million to 501(c)(3) nonprofits (50% of grants total)
- Urban and Community Forestry Program California Climate Investments Project Grants
   \$8 million to 501(c)(3) nonprofits (44% of grants total)
- Forest Health Grants \$453 million to 501(c)(3) nonprofits (58% of grants total)

### County contracts with nonprofits vary widely

Consistent with the analysis of government budgets, our survey of California nonprofits shows that nonprofits with government funding are most likely to receive it from county departments, although many nonprofits receive funding from multiple levels of government. Of nonprofits with government funding, their contracts are on average with:

> Federal government: 26% State government: 30% County government: 44%

등 County utilization of nonprofits can vary from 철 less than 1% to 14% of the county budget

County-funded contracts to nonprofits for 6 California counties that provided data

County	Contracts to nonprofits	Total county budget	% of county budget to nonprofits
Alameda	\$374 million	\$2.7 billion	14%
Los Angeles	\$1.5 billion	\$27 billion	6%
Merced	\$2.6 million	\$532 million	0.5%
San Diego	\$371 million	\$5.4 billion	7%
San Francisco	\$647 million	\$8.9 billion	7%
Santa Clara	\$291 million	\$5.6 billion	5%

Source: Each county provided internal analyses of contract amounts to nonprofits in 2016. 2015/16 County budgets were retrieved from each county's open budget website.

The Office of Management and Budget (OMB) requires entities who spend \$750,000 or more in federal grant funds to submit a Single Audit, which is then updated into a public database named the Federal Audit Clearinghouse. Additionally, the U.S. Treasury Department requires all federal agencies to report federal awards to nonprofits and other entities, and this is tracked in USAspending.gov. USAspending.gov is a publicly-available database that tracks federal awards (since FY 2008), including grants, cooperative agreements, contracts, loans, and other financial assistance. The database relies on self-reports by government entities and provides a useful starting point to examine federal awards to nonprofits.
 https://calbudgetcenter.org/resources/federal-funds-comprise-one-third-californias-state-budget-supporting-broad-range-public-services-systems/
 https://calbudgetcenter.org/wp-content/uploads/Dollars-and-Democracy\_A-Guide-to-the-County-Budget-Process-4.2017.pdf

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### Where does government funding to nonprofits go?

The majority of government funding to nonprofits supports the work of human services and health nonprofits. An estimated 80% of all government revenue to nonprofits goes to the Human Services, Hospitals, and Health sectors.<sup>15</sup>

#### Roughly half of nonprofits that receive government funds are in Human Services

California nonprofits with government funding by subsector<sup>16</sup>

Percent of nonprofits receiving gov't funding	[ <b>Number</b> of nonprofits <b>Subsector</b> receiving gov't funding ]	
49%	Human services [2905]	
14%	Arts, culture, and humanities [837]	
14%	Health, other [796]	
10%	Mutual, public and societal benefit [590]	
6%	Education, other [362]	
6%	Environment [ 339 ]	
<u> </u>	International [59]	15. IRS Form 990/990EZ Returns, circa 2016.
100%	<b>TOTAL</b> [5,888]	Portions of government program service reven estimates based on IRS Statistics of Income (SC www.income.com/sectors/se

Sources: 2016 Annual Registration Renewal Fee Report (RRF-1); IRS Business Master Files (BMF) of Registered 501(c) Exempt Organizations, 2014-2018; and IRS Forms 990 and 990-EZ annual information returns, circa fiscal year 2016.

nue 50I) weighted sample of Form 990, 2004-2007.

16. Hospitals and Higher Education are excluded because they under-report their government funding on the RRF-1 Form and therefore do not accurately reflect their subsectors.

### EXAMPLE OF A GOVERNMENT-NONPROFIT PARTNERSHIP: Center for Human Services in Modesto

Center for Human Services (CHS) in Modesto is a 250-employee nonprofit with \$14 million in revenue, and serves more than 20,000 youth and families each year.

They do this through 48 contracts with government made with 30 government agencies and using three different indirect cost rates.

One of those families includes 17-year-old Lauren (not her real name). She was forced to leave home because of her drinking and theft. A social worker referred her to Hutton House, Center for Human Services' shelter in Modesto for teens in crisis; the only shelter of its kind in the Valley for a hundred miles. The shelter has eight beds for overnight stays as well as drop-in hours, plus food, clothing, a bathroom with a shower, and counseling.

To help families like Lauren's in Stanislaus County, their small 4-person finance team pieces together funding streams in a complex structure where the federal, state, and county pieces change almost weekly. For example:

- Behavioral health services are funded by: The Mental Health Services Act, First 5, Federal and State Departments of Health and Human Services, the Juvenile Justice Crime Prevention Act, and the California Department of Education.
- Programs for school-age children are funded by: Title I, California Learning Communities for School Success Program, California Department of Education, and the California Newcomer Education and Well-Being (CalNEW).
- Programs for parents are funded by: First 5, the Office of Child Abuse Prevention, and Mental Health Services.

"Government-nonprofit partnerships are critical and complex," explained Cindy Duenas, CEO of Center for Human Services. "We bring agility and closeness to the customer that government agencies lack. We can test new ideas and share information more easily, and more efficiently."



Modesto

Ruben Imperial of

Stanislaus County Behavioral

Health and Recovery Services agrees: "Government agencies and departments are restricted in the services we can provide; we can only do the one or two things for which we have funding," he says. "We rely on nonprofits like the Center for Human Services because they reach more people and offer a wide variety of services in a welcoming and accessible environment."

Ruben went on to say, "Government also relies on the experience and insight of our nonprofit partners to help craft collaborations and policy solutions that work."

This complex funding structure allows the Center to provide services that families like Lauren's need in the places and times they need it. In short, the Center manages extremely complicated and restricted funding streams into doing things that are equally complex in a different way: helping an individual like Lauren and 19,999 other individuals each year. Lauren is now back home with her family, and continues to meet with a Center for Human Services counselor.

### More than 80% of federal dollars to nonprofits are in Human Services and Health

Federal funding of California nonprofits (excluding Hospitals and Higher Education)

SUBSECTOR	Total federal funding	Percent of total federal funding	
Human services	\$5,841,061,000	66%	81%
Health (other)	1,339,270,000	15%	OF FEDERAL
Education (other)	766,306,000	9%	FUNDING
Public and societal benefit	668,428,000	8%	
International	156,455,000	2%	
Arts, culture, and humanities	52,194,000	0.6%	Sources: Federal Audit Clearingho 2016, California (Excludes Medicar
Environment	47,211,000	0.5%	and Medi-Cal); IRS Business Maste Files (BMF) of Registered 501(c) Ex
TOTAL	\$8,870,925,000	100%	Organizations, 2014-2018; and IRS 990 and 990-EZ annual informati

A closer

### look at Human Services

Figure 34 shows that the largest federal grants to California nonprofits funded programs for low-income individuals and families to support housing, preschool, nutrition, and foster care. The Federal Health and Human Services, Housing and Urban Development, and U.S. Food and Agriculture agencies funded the largest grants to nonprofits.

### Largest federally-funded grant programs to nonprofits FIGURE 34

returns, circa fiscal year 2016.

L IGUR	Direct to Nonprofits	\$1.1B HUD Supportive Housing for the Elderly \$658M HUD Section 8 Housing Choice Voucher Program \$388M HHS Head Start Child Development Program
	State Pass- Through to Nonprofits	\$156M HHS Foster Care Title IV \$143M USDA Child and Adult Food Care Program \$122M USDA Special Supplemental Nutrition Program for Women, Infants, and Children (WIC)
	Local Pass- Through to Nonprofits	<ul> <li>\$150M HUD Home Investment Partnership Program</li> <li>\$148M HUD Community Development Block Grant</li> <li>\$95M HHS Headstart Child Development Program</li> <li>\$86M HHS Temporary Assistance for Needy Families (TANF)</li> </ul>

Source: Federal Audit Clearinghouse 2016, California (Excludes Medicare and Medi-Cal).

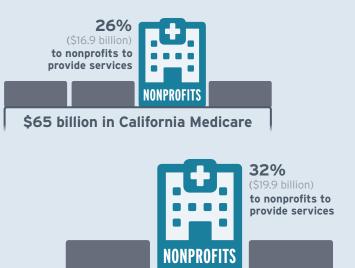
FIGURE 33

#### A closer look at Health Care

Health care nonprofits support the work of the government by providing a significant portion of medical services funded through Medicare and Medi-Cal. Medicare is a federally-funded health insurance program for individuals 65 years or older and Medi-Cal is a federaland state-funded health insurance program for very low-income individuals. In 2014, Medicare/Medi-Cal spending totaled \$127 billion in California and an estimated one-third (approximately \$36.7 billion) of Medicare/Medi-Cal spending was received by nonprofits to provide services.\*

#### 8 Estimated 2014 Medicare/Medi-Cal

spending in California nonprofits



\$62 billion in California Medi-Cal

Sources: 2014 CMS Health Expenditures by State of Residence. CMS. 2018. Hospital Compare Datasets: Hospital General Information and Home Health Care Agencies; CMS. 2015. Nursing Home Data Compendium; 2012 U.S. Economic Census Survey

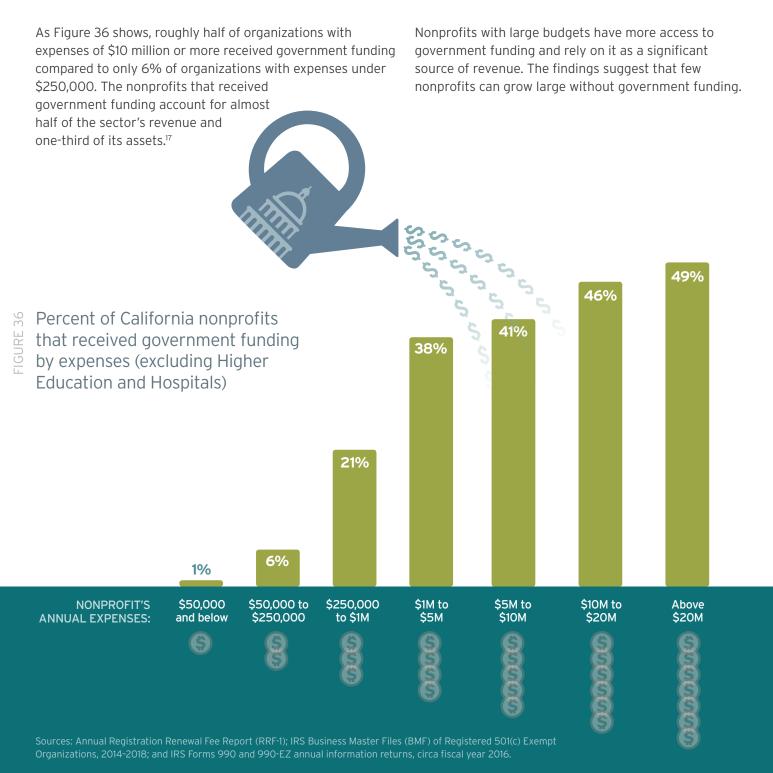
\*Note, this is a conservative estimate. Medicare/Medi-Cal spending is calculated on a per-person basis, but there is no available data on the percent of CA "beds" or "individuals served" that are at a nonprofit and so the estimate was derived based on the percent of health care agencies that receive Medicare/Medi-Cal by organization type. Medicare and Medi-Cal spending have increased significantly since 2014 but these data are the most recent Medicare spending data available by state of residence and broken down by health-organization type.

## How do nonprofits find ? state grant opportunities ?

For years, both nonprofits and legislators have struggled with the difficulty in finding grant opportunities for which nonprofits are eligible. With more than 40 state agencies making grants to nonprofits – often through multiple sub-departments – 64% of nonprofit survey respondents reported that an inability to find opportunities was a significant barrier for them in obtaining state funding.

In 2018, California Association of Nonprofits (CalNonprofits) sponsored AB 2252 – authored by Assemblymember Monique Limón – to create a one-stop portal on which all state grant opportunities would be posted. Passed with strong bipartisan support, the project is now being developed by the California State Library working with CalNonprofits to ensure the portal is comprehensive, searchable, and nonprofitfriendly. Launch is anticipated in July 2020. www.grants.ca.gov

### Few nonprofits can grow large without **government funding**



17. 2016 Annual Registration Renewal Fee Report (RRF-1); IRS Form 990/990EZ Returns, circa 2016.

# Federal Contracts with California Nonprofits<sup>®</sup>

Although in casual usage the terms government "grants" and "contracts" are typically used interchangeably, federal contracts are awarded to nonprofit organizations to carry out services that



directly benefit the government agency. The U.S. Treasury requires all federal agencies to report federal awards through USAspending.gov<sup>19</sup> which is the source used here to track federal contracts to nonprofits.

According to USAspending.gov, **\$44.8** billion in federal contracts were awarded in California, and an estimated 3% (**\$1.5** billion) were awarded directly to nonprofit organizations. Of the **\$1.5** billion awarded to nonprofits, 75% (**\$1.1** billion) were awarded to the following three Public and Societal Benefit research organizations: Aerospace Corporation, SRI International, and RAND. These nonprofits were contracted primarily to conduct research and development in the areas of space, science, and defense.

 https://www.usaspending.gov/#/download\_center/award\_data\_ archive Data include contracts made to nonprofits with California marked as the place of performance.

19. USAspending.gov is a publicly-available database that tracks federal awards (since FY2008), including grants, cooperative agreements, contracts, loans, and other financial assistance. The database relies on self-reports by government entities and provides a useful starting point to examine federal awards to nonprofits. However, it is limited because: 1) it only tracks direct federal funding and does not account for the federal funding that passes through state and local government to nonprofits, and 2) it is known to have data quality issues. For these reasons, USASpending was not used to calculate federal grant awards. Data is circa 2016.

Nonprofit Overhead Project<sup>20</sup> It's time to change how we think about nonprofit overhead.

Research for this *Causes Count* study is consistent with prior CalNonprofits research on overhead and nonprofit contracts with government.<sup>21</sup> A 2017 study found that of 670 nonprofit-government contracts surveyed, 20% had indirect cost rates of less than 3%, and 34% had indirect cost rates of less than 10%.

The study revealed that the consequences of insufficient payments are serious not just for the individual nonprofit contractor, but for the nonprofit supply chain through which public services are provided. Nonprofits reported compensating strategies including raising private funds to fill the gap; underfunding their infrastructure (such as accounting and compliance), technology, and facilities; and an inability to offer competitive wages for employees. Insufficient payments also make it harder for nonprofits to scale up; if a government agency wants to expand the contract, the nonprofit must also face the daunting prospect of raising more private money.

20. https://calnonprofits.org/programs/overhead

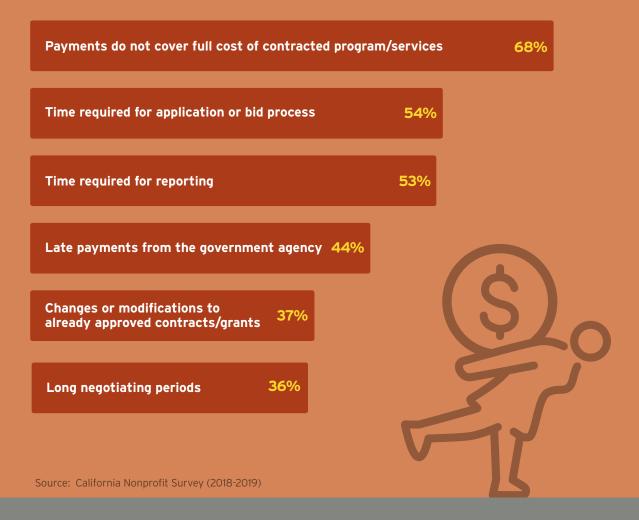
21. Two-Legged Stool: New Findings from California on Nonprofits and Overhead, by Nancy Berlin, Jan Masaoka, and Mary Jo Schumann, in Nonprofit Policy Forum, ARNOVA, 2017. https://www.degruyter.com/downloadpdf/j/npf.2017.8.issue-2/ npf-2017-0003/npf-2017-0003.pdf

### Challenges for nonprofits who receive government funding

Although the nonprofit sector makes heavy use of government funds, a survey of nonprofit leaders throughout California revealed difficulties for nonprofits in managing their government funding. As Figure 37 shows, across all levels of government, approximately two-thirds of nonprofits who receive government funding identified insufficient payments to cover full costs as a moderate/major problem. The time required for bidding and reporting were also identified as problems for roughly half of respondents across all levels of government.

### More than 2/3 of nonprofits report that government payments do not cover the full costs of contracted services

Percent of nonprofit leaders (receiving government funding) who report problems with government funding (those who chose 3 or 4 ratings on a 1="No Problem" to 4="Major Problem" scale)



PART 7 Foundations and Nonprofit Economics



While foundations are not the primary focus of this report, their activity is considered here as it relates to nonprofit economic activity and impact.

Notably, during the study period, California nonprofits imported \$1.5 billion from out-of-state foundations. In contrast, California foundations exported \$2.2 billion to out of state areas.



#### THESE INCLUDE:

**Private foundations** – tax-exempt 501(c)(3) charitable organizations that are usually created through substantial donations from a single individual, a family, or a business and where funds and programs are managed by their own trustees or directors. Key types of private foundations:

- Family and private foundations must spend at least 5% of their assets each year in the form of grants and their own activities, or pay an excise tax
- Corporate foundations must pay out at least 5% of their assets each year in the form of grants and their own activities or pay an excise tax
- Operating foundations have no payout requirement; but they must spend at least 85% of adjusted net income or minimum investment returns to carry out their own charitable activities (known as the "income test")

Community foundations – tax-exempt 501(c) (3) public charitable organizations that support the needs of an identified community from funds that they maintain and administer on behalf of multiple donors. The best known are those that identify with a county or region, while some community foundations are issue-based or constituency-based, such as the Women's Foundation of California or the Latino Community Foundation.



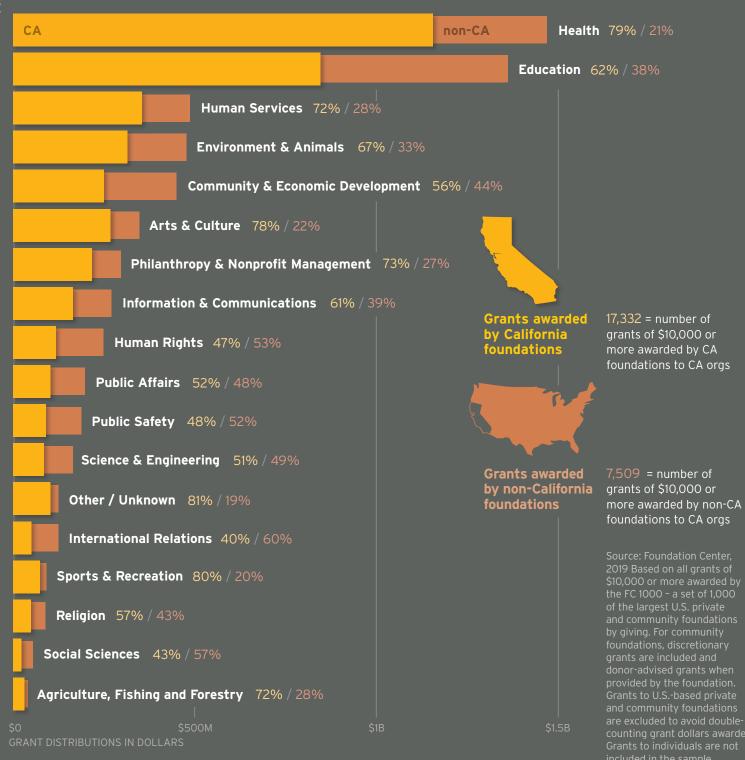
### California is a **net exporter** of foundation funding



### Grantmaking Distributions

**JURE 40** 

Health and education nonprofits receive the largest amount of grant dollars from both California and non-California Foundations





### **Top 25 California foundations** that fund California nonprofits

The top 25 California foundations granted **81% of foundation dollars to** California nonprofits, and made 65% of the grants. The chart below shows dollars and grants awarded to California and non-California grantees.

#### Top 25 California foundations awarding grants of \$10,000 or more

	Name	Туре*	Total dollars awarded to CA and non-CA grantees	%	Number of grants of \$10K or more
1	Silicon Valley Community Foundation	CF	\$952,669,672	28.0	2,940
2	David and Lucile Packard Foundation	PF	278,935,665	8.2	397
3	California Endowment	PF	188,225,252	5.5	1,199
4	William and Flora Hewlett Foundation	PF	130,938,670	3.8	274
5	California Community Foundation	CF	110,726,530	3.3	844
6	San Francisco Foundation	CF	107,039,176	3.1	896
7	S.D. Bechtel, Jr. Foundation	PF	83,568,611	2.5	158
8	Google Foundation	INC	70,440,660	2.1	16
9	James Irvine Foundation	PF	66,308,347	1.9	168
10	Carl Victor Page Memorial Foundation	PF	65,216,515	1.9	3
11	William K. Bowes, Jr. Foundation	PF	60,044,449	1.8	136
12	Gordon and Betty Moore Foundation	PF	56,082,205	1.6	57
13	East Bay Community Foundation	CF	48,300,401	1.4	373
14	Ahmanson Foundation	PF	47,146,441	1.4	423
15	Eli & Edythe Broad Foundation	PF	46,476,510	1.4	50
16	Orange County Community Foundation	CF	42,822,735	1.3	520
17	San Diego Foundation	CF	41,286,094	1.2	819
18	Marin Community Foundation	CF	38,758,918	1.1	563
19	Weingart Foundation	PF	27,686,100	0.8	248
20	Annenberg Foundation	PF	27,614,574	0.8	336
21	Blue Shield of California Foundation	INC	27,295,653	0.8	402
22	Sobrato Family Foundation	PF	26,450,300	0.8	133
23	Conrad N. Hilton Foundation	PF	24,792,940	0.7	98
24	California Wellness Foundation	PF	24,310,850	0.7	106
25	Heising-Simons Foundation	PF	23,522,872	0.7	103
	TOTAL OF TOP 25 FOUNDATIONS		2,616,660,140	76.8	11,262

\*PF=Private/Family Foundation; CF=Community Foundation; INC=Corporate Foundation

Source: The Foundation Center, 2019. Based on grants of \$10,000 or more awarded by the FC 1000 - a set of 1,000 of the largest U.S. foundations by giving. For community foundations, when the information was provided by the foundations, discretionary grants distinguished from grants made from donor-advised funds. Grants to other foundations are excluded to avoid double-counting grant dollars awarded. Grants to individuals are not included. Grants from donor-advised funds at commercially affiliated donor-advised fund sponsors are not included as they are not reported in foundation data. CAUSES COUNT: THE ECONOMIC POWER OF CALIFORNIA'S NONPROFIT SECTOR (2019) - CALNONPROFITS.ORG 61

### **Top 25 foundations outside California** that fund California nonprofits

Less familiar is the extent to which California nonprofits obtain grants from out-of-state foundations. For example, an out-of-state foundation – the Bill & Melinda Gates Foundation in the state of Washington – gives more dollars to California nonprofits than any California-based foundation other than the aggregate donor-advised funds at the Silicon Valley Community Foundation.

Below is a chart that summarizes the grants of the top 25 grantmaking foundations outside California that awarded grants of \$10,000 or more to nonprofits in California.

#### Top 25 out-of-state foundations awarding grants of at least \$10,000 to California nonprofits

	Name	State	Туре*	Dollars awarded to California nonprofits	Number of grants of \$10K or more awarded to California nonprofits
1	Bill & Melinda Gates Foundation	WA	PF	\$306,386,541	154
2	Robert Wood Johnson Foundation	NJ	PF	45,498,332	106
3	Ford Foundation	NY	PF	37,455,359	100
4	Walton Family Foundation	AR	PF	35,883,000	73
5	Foundation For The Carolinas	NC	CF	35,692,923	36
6	Wells Fargo Foundation	MN	INC	35,505,070	1,044
7	W.K. Kellogg Foundation	MI	PF	34,985,579	88
8	Simons Foundation	NY	PF	32,487,532	131
9	Leona M. and Harry B. Helmsley Charitable Trust	NY	PF	29,234,719	59
10	Susan Thompson Buffett Foundation	NE	PF	29,043,463	39
11	Foundation to Promote Open Society	NY	PF	28,268,912	101
12	Andrew W. Mellon Foundation	NY	PF	26,726,500	41
13	Chicago Community Trust	IL	CF	26,005,664	162
14	John D. and Catherine T. MacArthur Foundation	IL	PF	24,531,000	50
15	Laura and John Arnold Foundation	ТΧ	PF	23,854,991	53
16	Bloomberg Philanthropies	NY	PF	23,365,279	110
17	Adelson Family Foundation	MA	PF	19,963,113	7
18	Bank of America Charitable Foundation, Inc.	NC	INC	18,728,195	569
19	Wallace Foundation	NY	PF	17,939,889	18
20	NoVo Foundation	NY	PF	17,915,900	30
21	PB Foundation	NY	PF	17,641,300	27
22	Kresge Foundation	MI	PF	16,588,633	86
23	John Templeton Foundation	PA	PF	16,242,857	70
24	Carnegie Corporation of New York	NY	PF	14,798,400	32
25	McKnight Foundation	MN	PF	14,070,000	7
	TOTAL OF TOP 25 FOUNDATIONS			\$928,813,151	3,193

\*PF=Private/Family Foundation; CF=Community Foundation; INC=Corporate Foundation

Source: The Foundation Center, 2019. Based on grants of \$10,000 or more awarded by the FC 1000 – a set of 1,000 of the largest U.S. foundations by giving. For community foundations, when the information was provided by the foundations, discretionary grants distinguished from grants made from donor-advised funds. Grants to other foundations are excluded to avoid double-counting grant dollars awarded. Grants to individuals are not included. Grants from donor-advised funds at commercially affiliated donor-advised fund sponsors are not included as they are not reported in foundation data.

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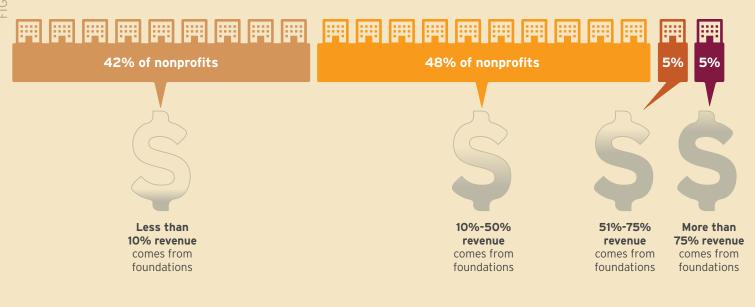
# How much do nonprofits rely on foundation funding?

Nearly three-quarters (72%) of California nonprofits report receiving foundation funds within the last 12 months. But only 5% report that foundation funds represent more than 75% of their revenue. In many parts of the nonprofit community, foundation influence and presence are greater than would be suggested by the percentage of nonprofit revenue that comes from foundations.

#### For 90% of nonprofits, foundation funds represent 50% or less of their revenue

Percent of nonprofit revenue coming from foundations

Source: California Nonprofit Survey (2018-2019)



### Donor-advised funds and foundation data

Although many nonprofits view a donation from a donor-advised fund (DAF) as a foundation grant, DAFs are not foundations. The numbers of DAF sponsors, DAF accounts, and donations transferred from DAFs are so large that they make it difficult to analyze the data on foundation giving.

For example, for the fiscal year ending 2017, the Silicon Valley Community Foundation reported total assets of \$12.6 billion, of which \$11.4 billion was in donor-advised funds – effectively controlled by DAF account holders rather than by the foundation. The Foundation's reports on grants made do not separate out grants that donors made from their DAF accounts and grants made with the Foundation's "own" funds.

# PART 8 Nonprofits, Public Confidence, and Advocacy



# Nonprofits not only serve their communities, **they speak out for them as well.**

Nonprofits engage in public dialogue; staff and volunteer leaders meet with public officials, participate in policy coalitions, speak at hearings, and take positions on policy matters that affect their constituents.

In turn, Californians value their nonprofits, and give nonprofits higher marks than business or government both in spending money wisely and working efficiently.

> 71% of Californians believe nonprofits are very or extremely important to society

> > Only 1% said nonprofits are not important to society.

#### Californians appreciate nonprofits for services but also that nonprofits stand up for values and work to reduce inequality

Percent of California respondents who agreed/strongly agreed (4-5 ratings on a 1-5 scale) with the following statements about nonprofits:

85%	Improve <b>quality of life</b>
78%	Stand for values
60%	Reduce inequality

<b>79%</b>	Play a major role in making our communities <b>better places to live</b>
77%	Develop <b>innovative services</b> for communities
75%	Express community values
72%	Express the <b>spirit of the community</b>
68%	Mobilize the community
67%	Encourage <b>art and culture</b> in communities

- 90% Help the needy and vulnerable
- 46% Help people like me
- 19% Help people who don't deserve help
- 77% Fill a gap left by government
- 72% Fill a gap left by private business and corporations

Source: California Resident Survey (2018-2019)

### Californians have more confidence in nonprofits

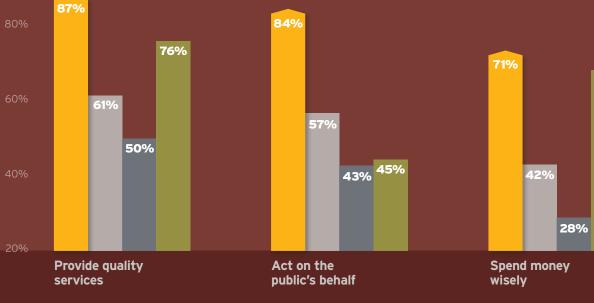
than in business or government

Consistent with our 2014 Causes Count report, Californians continue to have more trust and confidence in nonprofit organizations than for-profit businesses and government. In only one area ("create jobs") did for-profit business get higher ratings than nonprofits.

#### Nonprofits are rated more favorably than for-profit and government sectors

Survey responses when asked: Please rate your overall level of confidence in California's nonprofit organizations to: a) Provide quality services, b) Act on the public's behalf, c) Spend money wisely





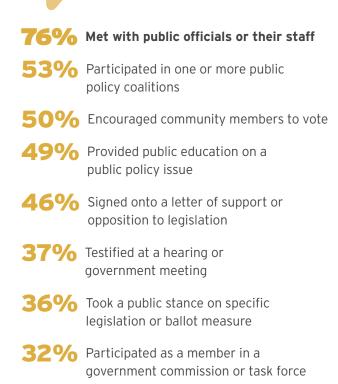
Source: California Resident Survey (2018-2019)

### Nonprofits as **advocates**

While nonprofits are frequently seen as serving their communities, this research reveals that in addition, nonprofits stand up for their communities in the public policy arena. More than 75% of nonprofits reported meeting with public officials or their staff within the last year and 50% encouraged community members to vote.

#### Survey responses when asked:

"In the last 12 months, how often did your nonprofit engage in the following activities?"

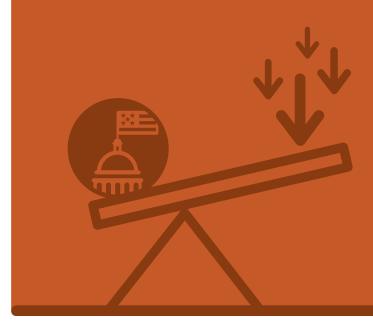


Source: California Nonprofit Survey (2018-2019)

### Nonprofits lobby through associations and coalitions

Nonprofits that intend to do more than "insubstantial" amounts of lobbying can file for the IRS 501(h) election, which allows them clearer measurement tools and higher limits on lobbying.

Only 4% of California nonprofits file for the 501(h) election. But 52% of nonprofit leaders report that they belong to an association or coalition that lobbies on their behalf. Doing so also provides them with updates on matters affecting their nonprofits and their constituents.



## From hidden in plain sight...

In this study, California's nonprofit sector is found to be a powerful economic driver. With one million employees, millions more volunteers, and generating 15% of the State GDP, nonprofits not only contribute to California's economy, but are key partners to government and communities.

But while people know the after-school sports their kids attend, their church's food pantry, the local theatre, Sesame Street, the nearby university, the SPCA, the Latino health clinic, the fight for clean water, Alcoholics Anonymous and Wikipedia, they may not realize these are all part of the community of nonprofits.

And because nonprofits arise from their communities, the nonprofit sector enjoys a high degree of public confidence – more than either for-profit businesses or government – to act ethically, to work efficiently, and to reduce inequalities.

## ...to a seat at the table

Nonprofits bring in more than \$40 billion dollars to California from out-of-state. These funds come from the federal government, from out-of-state foundations, and from individual donors around the world who observe and value the leadership role of California's nonprofits. By recognizing the economic power of nonprofits, leaders in government, business, philanthropy and nonprofits can find a path to new, mutual goals in expanding regional economic activity, rather than focusing only on redistributing assets within the region.

And **within** the nonprofit sector, nonprofits and foundations must look more closely at the startling disparities among regions, between rural and metro areas, between predominantly white communities and those that are predominantly of color, and between wealthier and poorer neighborhoods.

California's nonprofit community – acknowledging what we already do – can do much more. We are using our economic power, our staff and volunteers, and our visions in powerful work, standing up for California and Californians.



The *Causes Count* team looks forward to your comments. Email us at CausesCount@calnonprofits.org.

### Data for this report draws on **multiple sources**

*Causes Count: The Economic Power of California's Nonprofit Sector* is based on research conducted between July 2018 and April 2019, when the research team dug deep and wide to obtain new, reliable, valid, and up-to-date information about the topics addressed in this report. The result uniquely combines multiple data sources, some reflecting different points in time and different inclusionary criteria. Readers should take note of the data source, year, and other specifics for each chart and table.

#### IRS Tax Exempt and Government Entities (TE/GE) and Statistics of Income (SOI)

Much of this study relies on detailed analysis of IRS Business Master File extracts of exempt organizations (EO BMF); and IRS Form 990, 990-EZ, 990-PF and 990-N returns filed by nearly 145,200 California-based 501(c)(3) public charities and 43,300 other 501(c) exempt organizations for circa fiscal years 2012 through 2016 as of October, 2018, representing the latest fiscal year information available at the time of this study.

#### DataLake Nonprofit Research (datalake.net)

Primary data sources were IRS Form 990, 990-EZ, and 990-N electronic (e-File) return and exempt organization registration data archives compiled and analyzed by DataLake, LLC. Subsector classifications used in this report are based on groupings of National Taxonomy of Exempt Entities (NTEE) codes assigned by DataLake.

#### Candid (candid.org)

Data about the number of foundations, as well as their assets and grantmaking were generated by Candid (formerly GuideStar and Foundation Center), which also provided digitized IRS Form 990 paper returns when e-File returns were not available.

#### California Employment Development Department (EDD)

The California EDD supplied the nonprofit labor and wage data, as well as information about the gender and racial/ethnic diversity of California industries. These data are derived from the U.S. Bureau of Labor Statistics Quarterly Census of Employment and Wages (QCEW).

#### Two new survey instruments

- The California Resident Survey polled 1,603 California residents to learn about their awareness and perceptions of nonprofits.
- The California Nonprofit Survey polled 1,227 California nonprofit leaders on topics such as staffing, finances, and advocacy.

#### **U.S. Census Bureau**

Information about the California population was derived from the 2012 and 2016 American Community Survey 5-Year Estimates.

#### Government funding data

Information about government funding was derived from: Federal Audit Clearinghouse, USAspending.gov, Center for Medicare and Medicaid Services, California Budget & Policy Center, individual data requests from the following counties: Alameda, Los Angeles, Merced, San Diego, San Francisco, and Santa Clara, and the California Nonprofit Survey.

#### Causes Count: The Economic Power of California's Nonprofit Sector

The first Causes Count (2014) publication also serves as a data source for this report.

MORE ABOUT METHODOLOGY: A comprehensive description of the methods, data sources, and limitations of this study is available in an online Technical Appendix, calnonprofits.org/publications/causes-count/methodology



CAUSES COUNT: THE ECONOMIC POWER OF CALIFORNIA'S NONPROFIT SECTOR (2019) - CALNONPROFITS.ORG

# part9 Appendix

#### How nonprofits are categorized in this report

The 501(c)(3) nonprofits discussed in this report are categorized into distinct organizational types or subsectors using the National Taxonomy of Exempt Entities Core Codes (NTEE-CC) developed by the National Center for Charitable Statistics (NCCS) and Internal Revenue Service (IRS). What follows is a list of the major categories presented in this report and examples of organizations that are typically found within each subsector.

#### Arts, Culture, and Humanities. Includes

an array of organizations, such as museums, symphonies, community orchestras, theatres, historical societies, public TV/radio, and other cultural organizations.

**Higher Education.** Includes private nonprofit universities and colleges and related organizations.

**Education, other.** Encompasses a wide range of educational institutions and groups, including preschools, private secondary schools, libraries, student sororities, alumni associations, teacher and parent groups, and other educationrelated organizations.

**Environment and Animals.** Includes botanical gardens, horticultural societies, land conservation, environmental beautification, pollution abatement, as well as animal services, zoos and aquariums, and wildlife sanctuaries.

Hospitals. Includes nonprofit hospitals.

**Health, other.** Includes community clinics, nursing facilities, rehabilitative care, research institutions and service organizations dedicated to specific diseases, substance abuse facilities, blood banks, and other nonprofit health organizations (excluding hospitals). **Human Services.** Encompasses social and human service organizations that provide housing, shelter, food, employment, disaster relief, legal services and other assistance to disadvantaged populations, as well as youth centers and clubs, playgrounds, parks, and sports training facilities.

**International, Foreign Affairs.** Includes international and foreign affairs organizations, such as overseas relief and development, cultural and professional exchange, international peace and human rights groups, and United Nations associations.

**Mutual, Public and Societal Benefit.** In this report, three common nonprofit organizational classifications (mutual benefit, public societal benefit, and otherwise uncategorized nonprofits) have been merged to create this category. Organizations include those working with civil rights and community development, advocacy groups, neighborhood associations, business leagues, civic and service clubs, science and technology organizations, credit unions, and public grantmaking foundations.

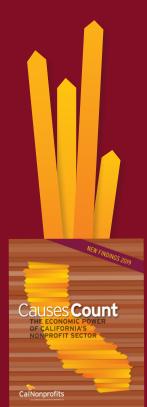
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