

# CHALLENGES AND PATHWAYS FOR BRAZILIAN MINING SUSTAINABILITY

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## ABSTRACT

Brazil is one of the world key players in the mining industry. This sector has also a remarkable role on the Brazilian economic and social development. Nonetheless, the economic, social and environmental impacts of the sector have not yet been fully documented, debated or understood in reports presented by companies and public organizations in the country. In this context, this research aims to contribute to this debate by analysing sustainability in the Brazilian mining sector. For this research, the approach has used mostly a qualitative method, interviews, coupled with content analysis of reports of public mining agencies. Results showed that sustainability assessment and communication is still an emergent process in Brazilian mining, since only a few large companies have been reporting their sustainability initiatives. The results provide also evidence of the existing gap between large and small companies, with the latter showing lower levels of awareness of the impact of their activities. Based on these findings, this research has concluded on the need for closer cooperation between government, public mining agencies and companies to raise levels of knowledge and awareness within companies, towards sustainability practices and communication initiatives.

**KEYWORDS:** Sustainability concept; Mining impact; Sustainability communication; Interviews.

## 1. Introduction

Over the past two decades, debates and research about impacts of the mining industries have pointed to two different approaches, the first one is centred on the negative effects originated from mining activities, including environmental and social aspects, and the second one on the positive effects, namely the contribution to economic growth through mining activities in many economic depressed regions.

The mining sector relies on extractive activities, which can be highly intrusive. However, these activities play also a fundamental role to society providing minerals which are essential to everyday life and support many other industries which depend on raw materials for their activities and for technological progress. Mining sector is then vital for sustaining population wellbeing and the function of global economies (Gomes et al., 2013, Mancini and Sala, 2018). As Endl et al., (2019) highlighted, primary raw materials are part of the solution and the problem towards achieving the United Nations Sustainable Development Goals.

From a manufacturing perspective, the economic and technological development brings positive consequences for the society and environment. The economic and technological growth has been creating new demands and constraints for industrial activities due to the challenge to manage companies' activities in a sustainable manner (Henckens et al., 2016). However, fundamental mining activities are directly associated to several environmental and social impacts originated by their operational activities. The contribution of mining activities to economic and social development is then a key discussion in mining worldwide with direct consequences on other industrial sectors and even on policy decisions towards sustainable development. Over the years these activities have faced the most difficult challenges to achieving sustainability in this sector (Bui et al., 2017).

The potential impact of a mining operation is dependent on a wide range of local factors, such as the nature of the mineral, the geological and geotechnical parameters, the extraction method, the nature and amount of waste generated (solid, liquid or gases) and the nature and the vulnerability of the environmental component (Castilla-Gómez and Herrera-Herbert, 2015). On regards to social effects, fear over land dispossession, economic marginalization, imperilment of cultural practices and traditional livelihoods, and also the inability to oppose the extractive modes are some of the impacts faced by local communities where mines operate (Peterson St-Laurent and Billon, 2015). Moreover, Hilson (2002) supports that the most

60 pressing social problems in the mining activities are related with safety and health to both local community  
61 and workers. Problems such as overexposure to dust, side effects from excessive noise and vibration,  
62 waterborne disease, over exertion and inhalation of noxious gases and habitat destruction are then  
63 considered as significant social impacts from mining activities.

64 Mining companies perform essential activities on regards to the contribution to regions' development,  
65 economic growth and poverty reduction (Bansah, 2019) at local and regional level. According to Gamu,  
66 Le Billon and Spiegel (2015), in theory, mineral extraction should contribute to development by increasing  
67 employment, economic growth and public services, and thus reduce poverty. However, as discussed by  
68 Gomes et al., (2013) and Castilla-Gómez and Herrera-Herbert (2015), social impacts of mining are diverse  
69 and they can prevail last long after the end of all mining activities where mines are located. For instance,  
70 occupational diseases of workers acquired through mining, impacts on the landscape, modification in  
71 watercourses and unemployment are some of the most serious social consequences after mines' closure.

72 The development of strategies addressing key aspects in the fundamental areas related to environment and  
73 society, and therefore, their use in establishing the foundations for sustainable mining should be an  
74 important step to mitigate the potential impacts originated from mining activities (Castilla-Gómez and  
75 Herrera-Herbert, 2015). In order to achieve sustainability in mining companies Hallstedt et al., ( 2013)  
76 suggest a four stage methodology: firstly, to have a common view on sustainability; secondly, to coordinate  
77 and integrate tools and methods for sustainable product development in the overall decision-making  
78 process; thirdly, to combine widely used initiatives to support corporations in their sustainability efforts,  
79 and fourthly, to emphasize the importance of effective communication.

80 In light of the many challenges faced by mining industries and based on Hallstedt et al., ( 2013) approach  
81 this research investigates various aspects related to sustainability in the mining sector in Brazil including:  
82 the sustainability concept and the existence of a common view; the positive and negative impacts originated  
83 by this sector and the methods and tools for sustainable product development including the possible use of  
84 BAT (Best Available Techniques); the sustainability communication strategies including reporting; and the  
85 required routes and initiatives to drive the sector towards sustainability objectives. As such this work aims  
86 to assess how sustainability is perceived and considered, by mining companies in Brazil and, with this  
87 information, highlight the main challenges and present possible pathways to tackle them.

88 For this research, qualitative in-depth interviews with experts from the mining sector in Brazil were  
89 conducted. The interviews followed a semi-structured guide designed according to a previous literature  
90 review on sustainability concept and assessment and on the Brazilian mining sector characterization.  
91 Although it was applied to Brazil, the proposed methodology may be used in other regions or countries if  
92 adapted to the specific features of each individual mining industry under analysis and the conclusions can  
93 offer import implications to support mining companies and policy makers.

94 The remainder of this paper is organized as follows: section 2 aims to justify the target country of the  
95 research by highlighting the importance of the mining sector in Brazil, section 3 presents the context of the  
96 research and introduces main aspects related to sustainability in the mining sector such as sustainability  
97 concept and the use of sustainability practices including BATs. Section 4 outlines the research design,  
98 including construction of the interview guide used as instrument in this research, experts' selection and  
99 interviews. Section 5 presents the results from interviews with experts and findings of this research. The  
100 paper ends with conclusions and policy implications of this research in section 6.

101

## 102 **2. The Brazilian mining sector**

103

104 The main motivation for this section comes from the recognition of the importance of the mining sector in  
105 Brazil and also the significant environmental, social and economic impacts attributed to the mining  
106 extraction process. The research published in this particular sector is still scarce. To the best of the  
107 researcher's knowledge, frameworks and tools for sustainability performance evaluation especially suited  
108 to the mining sector and which take into account the socio-economic conditions of Brazilians are yet far  
109 from being fully explored.

110 From the perspective of mining, Brazil is recognized worldwide for its wealth of geo-diversity and mine  
111 deposits. Brazil's geographical area of 8,514,877 Km<sup>2</sup> accounts for its great reserves of minerals, allowing  
112 for mines of international quality which position Brazil between Australia, Canada, China and South Africa  
113 as among the most important countries in the international market for mineral commodities (DNPM, 2016).

114 As one of the largest mineral repositories in the world as well as being an important producer and exporter  
 115 of minerals with high quality ore, the mining sector is one of the mainstays of the Brazilian economy.  
 116 According to IBRAM, (2012), the Brazilian mining industry has contributed to the country's positive  
 117 balance of trade, and the outlook for economic activity has been extremely optimistic for the coming  
 118 decades.

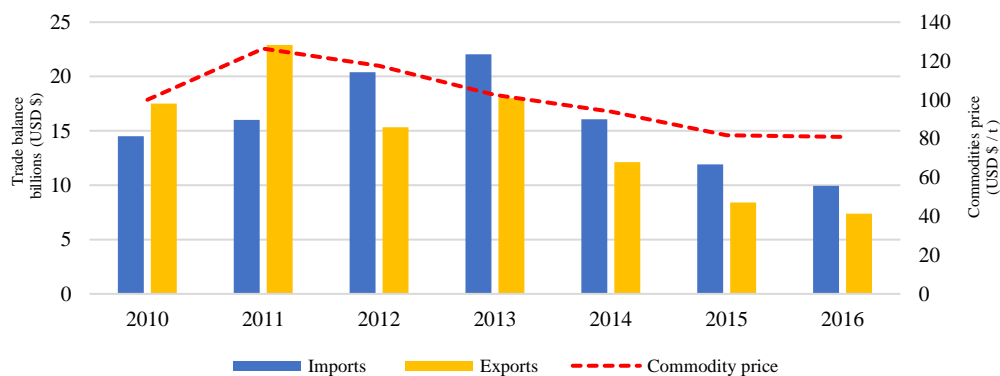
119 Brazil occupies an enviable position in the worldwide production of raw materials of mineral origin,  
 120 particularly minerals such as copper, niobium, iron ore, gold, manganese and aluminium; all metallic  
 121 minerals to strategic Brazilian mineral production. Iron ore deserves special attention owing to the country's  
 122 position as leading exporter of this mineral.

123 The Brazilian mining sector is a cross-section present in three sectors of the economy: Primary (mineral  
 124 research and mining), secondary (mineral transformation) and tertiary (the market, trade) (DNPM, 2017).  
 125 It covers a wide scope and is highly heterogeneous in terms of segment, ranging from artisanal mining to  
 126 mining companies with technical excellence in geology, both of which contribute to Brazilian economic  
 127 growth.

128 According to IBRAM, (2015), over recent decades, this sector in Brazil has experienced a period of  
 129 vigorous growth, contributing positively to structural changes in the social and economic sphere. This  
 130 growth is driven by increased demand for minerals generated by the urbanisation process, not only in Brazil  
 131 but in emerging countries, where large territorial areas make these countries important players in the global  
 132 mining picture. According to the International Council on Mining and Metal, the contributions of the  
 133 mining sector to Brazil's macroeconomics are increasingly significant. Data provided by IBRAM, the  
 134 Brazilian Mining Institute (2017a), indicate that this sector increased from less than US\$ 10 billion in  
 135 product value in 2000 to around US\$ 53.6 billion by 2014 (estimated value) representing 5% of the Brazil's  
 136 industrial GDP.

137 As illustrated in Figure 1 **Error! Reference source not found.**, international prices of mineral commodities  
 138 show a generalized decrease since 2011. This is particularly evident for the first semester of 2015 when  
 139 compared with 2014. The average price index (US\$) of fertilisers, metals/minerals, basic metals and  
 140 precious metals in 2015 decreased respectively 4.2%, 13.9% and 12.2% comparatively to the second  
 141 semester of 2014 (DNPM, 2015). Evidences from World Bank Group show that the decrease of prices of  
 142 metals and fertilizers are explained by the low global demand for metals (especially in China), oversupply  
 143 and high stock and also, influence of American dollar quotation.

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145

146 Figure 1: Trade balance of commerce for the mining industry (2010-2016). Source: DPNM, (2016) and World Bank  
 147 (2016)

148 The combination of lower global demand and reduction of minerals prices largely contributed to a reduction  
 149 of the exportation value of the Brazilian mining sector. According to IBRAM (2015) the main factor leading  
 150 to this reduction is the price decrease of iron mineral in the international market. Also, the World Bank  
 151 (2015) highlighted the impact of the increase of iron mineral offer, with new market operators and  
 152 increasing production capacity in both Brazil and Australia, contributing to the decrease of iron mineral  
 153 price which is one of the most important mineral commodities for Brazil.

154 Due to the global economic crisis since the second semester of 2013, jobs generated by the mining sector  
 155 in Brazil have been decelerating. However, this sector remains an important job creator. Activities related  
 156 to coal mineral extraction, non-metallic mineral extraction, metallic mineral extraction and activities to  
 157 support minerals extraction in the extractive mineral industry, accounted for a total of 214,070 direct jobs

158 in the first trimester of 2015 and more than 2.7 millions of workers are involved in activities related to the  
159 mining sector in the country (IBRAM, 2015).

160 Brazil's mining social contribution is significant also on regards to HDI - the Human Development Index.  
161 Data from IBRAM show that the HDI of mining towns tends to be the highest one among all towns in each  
162 state. Even when mining projects are set up away from major urban areas or even in areas with low social  
163 support, it is perceived that these projects bring a tangible potential for regional sustainable development  
164 (IBRAM, 2012).

165 On the negative side, the mining sector in Brazil has been involved in some environmental disasters, with  
166 the most recent and mediatic one occurring in November 2015 (in Mariana) and in January 2019 (in  
167 Brumadinho) both in the state of Minas Gerais. According to Neves et al. (2016), at that time, Mariana  
168 disaster was the worst environmental disaster in the history of Brazilian mining sector. Sixty million m<sup>3</sup> of  
169 sludge overwhelmed houses and the historical, cultural and natural heritage of a village in a municipality  
170 of Mariana in this state sequence included nearly a million of people without tap water for days, fishing  
171 suspended in traditional fisher's village, universities and schools closed in two Brazilian states (Garcia et  
172 al., 2017). Additionally, Meira et al. (2016) underlined that there are hundreds of dams with mining waste  
173 and more than 40 of them are unstable and at full capacity only in this state. More recently, the Brumadinho  
174 disaster clearly demonstrated the relevance of these concerns, as the collapse of the iron ore tailings dam  
175 destroyed nearby communities, contaminated soil, water resources and forests and killed hundreds of  
176 people (Almeida et al., 2019; Munhoz, 2019; Owen et al., 2020).

177 Neves et. al. (2016) argued that in Brazil some of the most mining affected ecosystem services are those  
178 related to freshwater, such as water provisioning to agriculture, households and support to livelihoods,  
179 water filtration, control of erosion and flood. Also Enríquez and Drummond, (2007), highlighted that the  
180 interest of indigenous communities and the needs of communities where mining projects are established  
181 have not been properly considered. Matlaba et al. (2017) results showed a more positive vision towards  
182 mining development for local populations Eastern Amazonia –Brazil. This prevalent positive vision was  
183 mainly driven by the social and economic aspects, such as perceived opportunities for jobs, personal income  
184 and city development. However, environmental degradation remained as an important concern for the  
185 community.

186 Due to the economic importance of the mining sector to Brazil and its high environmental and social risks,  
187 achieving sustainability in all related activities represents one of the most important goals for the sector.  
188 However, information on sustainable practices and related reports from Brazilian mining companies are  
189 still scarce.

190 This research seeks to contribute to a better understanding of the Brazilian mining sector in fourfold: by  
191 analysing the evolution of the sustainability concept for the mining sector in Brazil; by contributing to a  
192 characterization of the current positive and negative impacts originated by this sector, by addressing  
193 communication strategies and finally by providing some insights on challenges faced by the sector and  
194 strategies to overcome them.

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### 196 3. Literature review

197

198 Over the last decade sustainable development has become one of the most common concerns on the agenda  
199 of governments and companies. Almost all governments are committed to sustainable development by  
200 integrating economic, environmental and social issues on their policies and regulations.

201 According to Hami et al. (2015), the emergence of the concept of sustainability reflects a decisive change  
202 in global thinking, thus forcing firms to reconsider the way that their business is conducted. With the aim  
203 of boosting economic development, firms need to re-establish manufacturing practices, defined in terms of  
204 their intra- and inter- organizational practices that integrate environmental, economic and social aspects  
205 into operations and business activities.

206 Bui et al. (2017) support that sustainability can be defined as “an inspiration for a future situation”, while  
207 the process by which industries and society move from the current *status quo* towards this future situation  
208 can be understood as sustainable development.

209 In this context, the debate about the methods used to evaluate sustainability in the industrial process is  
210 growing in academia and industry. The reports and indicators proposed by institutions such as GRI (Global  
211 Report Initiative), DJS (Dow Jones Sustainability Index), OECD (Organization for Economic Co-operation  
212 and Development), Environmental Indicators for European Union, and EPA (Environmental Protection

213 Agency), have played an important role in starting the discussion with regard to the need to develop  
214 methods that can help companies to evaluate their processes towards environmental sustainability and even  
215 social sustainability.

216 From this perspective and motivated by this fact, a few studies and projects have been conducted with the  
217 aim of developing frameworks, models and tools that can help minimize environmental impacts and reduce  
218 the consumption of natural resources in the production of goods and services (Avram et al., 2010). A few  
219 examples include EFORWOOD Sustainability Impact Assessment Approach (Rametsteiner et al., 2008),  
220 ToSIA- Tool for Sustainability Impact Assessment (Lindner, 2010; Werhahn-mees, Palosuo, Garcia-  
221 Gonzalo, Röser, & Lindner, 2011), SustainabilityA-Test (Kasperczyk and Knickel, 2006), ExternE -  
222 Externalities of Energy (Bachmann, 2012) or VAT- Reduction for environmentally friendly products and  
223 services (Oosterhuis, 2009).

224 According to Dubiński (2013) the concept of “sustainable development” applied to the mining sector has  
225 been gaining particular importance because the mining activity is connected with the acquisition of various  
226 kinds of exhaustible or non-renewable natural resources. As such, and based on the 1987 United Nations  
227 definition of sustainable development “development which meets the needs of the present without  
228 compromising the ability of future generations to meet their own needs” (WCED, p.43), has been  
229 questioned if this concept could ever be applied to the mining sector since mining activities are directly  
230 associated to a large extraction of non-renewable minerals which compromise their availability for the  
231 future generations.

232 The mining industry plays a crucial role in ensuring an acceptable quality of life for the entire population  
233 across the globe. However, their activities have frequently been associated with the effects of extraction of  
234 natural resources, creating legacies of unacceptable long-term social and environmental impacts in many  
235 parts of the world (Moran et al., 2014). Nonetheless, over recent decades, the number of mining  
236 corporations sharing details on their sustainability initiatives in publicly available reports has grown rapidly  
237 (Böhling et al., 2017).

238 The mining sector is often shown in the literature as an example of the way in which negative impacts arise  
239 from the production process. These impacts include geographically and culturally negative effects such as  
240 air and land pollution resulting from toxics released during extraction and other related processes and water  
241 contamination, among others. Suopajärvi et al. (2016) highlighted that social impacts from mining activities  
242 are also particularly significant among those living in close proximity to mines. In fact, in spite of the  
243 sector’s recognized importance at a global level, the negative impacts (especially, on the social and  
244 environmental) are mostly concentrated at the local or regional level. On the other hand, mineral extraction  
245 activities have been also fostering local development and materialised into economic benefits in different  
246 countries, although local benefits still remain ambiguous (Arellano-Yanguas, 2019; Loayza and Rigolini,  
247 2016).

248 Kogel (2015) supports that minerals are relevant for sustaining the built environmental and modern  
249 economics. A key element of sustainable development within the scope of acquisition and the use of natural  
250 resources is then the rational and cost-effective extraction of minerals. Minerals provide the basic raw  
251 materials for many arrays of manufactured consumer goods and services. In spite of all concerns, mining  
252 companies have been an imperative economic activity for many countries and their value and importance  
253 to society welfare is undeniable (Leena et al., 2019). People accustomed to the availability of mineral  
254 resources forget a most important fact, which is the inevitable depletion of non-renewable resources of raw  
255 materials through mineral extraction (Dubiński, 2013). With the high rates of population growth, the  
256 demand for minerals is even expected to grow, intensifying the minerals extraction, which reinforces the  
257 idea that mining activities are not sustainable.

258 Despite this, the concept of sustainable development continues to be discussed at length in the current  
259 literature. In the mining sector, sustainable mining requires the “evaluation and management of  
260 uncertainties and risks which are associated with natural resource development” (Horowitz, 2006). The  
261 need for sustainability of mineral resources refers to all stages – from the phase of gathering all documents,  
262 through and up to the stage of exploitation, for instance, strategies related with safety of the workers,  
263 mineral processing, use of finished raw materials or recycling of raw materials not used (Bluszcz and  
264 Kijewska, 2015). Thus, one of the main challenges to sustainable development in the mining sector remains  
265 as how to apply this concept on their activities, contributing positively to environmental, social and  
266 economic societal aspects, given two major factors intrinsically linked to the sector- firstly minerals  
267 deposits are finite, and secondly activities of mining companies are considered to be responsible for several  
268 socio-environmental negative impacts.

269

270 *3.1 Sustainability practices in the mining sector*

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272 The implementation of sustainability practices in the mining companies need to address social,  
273 environmental and economic aspects. These sustainable practices can be accomplished in different ways.

274 On regards to economic aspects, in many countries where mines are operated these activities are considered  
275 as a major contributor to the economic development. This sector covers broad different activities in in their  
276 operations contributing to jobs creation and community development in many regions. Activities such as  
277 financing, labour relation on the soft side, exploration, excavation, planning, production, materials  
278 handling, management, among others are all activities which contribute to generate jobs and support the  
279 social and economic development where mines operate (Sivakumar, Kannan and Murugesan, 2015).

280 Under an environmental perspective, activities such as recycling and reuse are good examples of sustainable  
281 practices towards a more efficient use of the resources through improving mining methods processing  
282 methods. (Kogel, 2015).

283 On regards to the social perspective, mining presents a high occupational risk to workers. As such, health  
284 and safety practices have to be considered and are required to overcome these challenges (Kogel, 2015).

285 Over time these practices should be integrated into a strategic perspective together with decision-makers  
286 of mining companies, in order to effectively contribute to sustainable activities. According to Lins and  
287 Horwitz, (2007), the creation and or introduction of sustainability practices in the mining sector have to  
288 address key issues as summarized in Table 1.

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Table 1: Key issues towards sustainability practices in mining (source: Lins and Horwitz, 2007)

Environmental sphere	Social sphere	Economic sphere
<i>To seek to reduce the emission of toxic substances</i>	<i>To seek to meet challenges regarding work and community safety</i>	<i>To contribute to sustainable growth of the local community</i>
<i>To promote a better use of water</i>	<i>To achieve stakeholders' engagement</i>	<i>To increase the communities' infrastructures beyond the life cycle of mines</i>
<i>To manage waste produced during the mining process</i>	<i>To implement good policies for the life cycles of mining operations</i>	<i>To reduce illegal payments in terms of land concessions or taxes.</i>
<i>To minimize impacts of mining activities on biodiversity</i>	<i>To create education and advancement of workers</i>	
<i>To manage the energy used across operations</i>		

291

292 According to Table 1, various factors must be taken into account, in order to implement sustainability  
293 practices for mining companies. It is expected that if the practices suggested are followed, this should drive  
294 mining companies towards sustainable development and the identified key issues could constitute a guide  
295 to sustainable mining actions. Other authors present sustainability practices in different forms, trying to  
296 attain similar objectives. For instance Bluszcz and Kijewska (2015) suggested that sustainability practices  
297 in the mining sector should be developed considering aspects such as (1) reduction of the negative effects  
298 of the exploitation of minerals, (2) rational use of resources deposits, (3) security for possible use of mineral  
299 resources left in abandoned fields, (4) optimal usage of land and consistency with the preferences of local  
300 community and the requirements of post mining environmental protection and (5) protection of  
301 biodiversity.

302 In spite of the efforts made, the translation of the sustainable development concept to the mining sector into  
303 sustainable practices is still incipient. These efforts are presented in the literature, addressing efforts and  
304 initiatives to support sustainability in mining companies, seeking to guide these companies to become  
305 sustainable, by integrating the three pillars of sustainable development in their activities. However,  
306 Pimentel et al., (2016) and Lechner et al., (2017) defend that significant challenges for advancing research  
307 and practice to ensure sustainable development in the sector still persist. Moreover, it is important to  
308 highlight that innovations in mining require a careful analysis under a sustainable development perspective  
309 as trade-offs or imbalances between individual sustainable development goals may exist (Endl et al., 2019).

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313 *3.2 BATs – Best Available Techniques in the mining sector*

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315 As previously discussed in section 3.1, despite its positive impact mining also create negative impacts, it  
316 has been drawing attention for a growing demand for the development of more sustainable practices within  
317 mining activities (Milanez and Puppim de Oliveira, 2013).

318 Due to the intrinsic characteristics of mining activities, the adoption of techniques and practices towards  
319 environmental protection has become imperative to this sector. To this end, the implementation of best  
320 available practices (techniques) can be an important methodology to improve the environmental  
321 performance in these companies. BATs (Best Available Techniques) are supported on technology  
322 development resulting in practices adequate for an effective environmental protection without  
323 compromising the economic viability of the companies.

324 In order to contribute to the reduction of environmental burdens caused by industrial activities without  
325 compromising the economic performance and ensuring the minimum environmental impact, environmental  
326 protection and development sustainable strategies are required. For this aim, BATs have been focusing on  
327 the adoption of regulatory measures, often in combination with economic incentives to promote sustainable  
328 activities (Georgopoulou et al., 2008).

329 In Europe, Directive 96/61 (OJ L 257 -10/10/1996) from IPPC (Integrated Pollution Prevention and  
330 Control) defines BATs by clarifying each of the three terms composing its name:

- 331 • *'Best'* – in relation to techniques, mean most effective in achieving a high general level of  
332 protection of the environment as a whole.
- 333 • *'Available'*- available techniques mean those developed on a scale which allows the  
334 implementation in the relevant industrial sector, under economically and technically viable  
335 conditions, taking into account the cost and advantages, as long as they are reasonably accessible  
336 to the operator.
- 337 • *'Techniques'* – includes both, the technology used and the way which the installation is designed,  
338 built, maintained, operated and decommissioned.

339 Evrard et al. (2016), argue that BATs comprehend environmental, economic and technical features which  
340 would have to be considered as precisely as possible. The selection of criteria to choose BATs raises the  
341 question of how to define the performance of an installation or a technique. According to Ibáñez-Forés et  
342 al. (2013), the use of BAT is an important driver to improve industrial sustainability through higher energy  
343 efficiency, reduced pollution and related environmental and economic benefits. These authors argue that in  
344 order to select a BAT some criteria have to be established namely, consumption of raw materials, energy  
345 efficiency, the use of low-waste technology and less hazardous substances as well as the cost of its  
346 implementation.

347 BATs reference documents cover several sectors, each comprising its own process, as well as giving rise  
348 to different impacts on the local, regional and national scale (European Commission, 2009). As previously  
349 mentioned, each sector is related to its own manufacturing process and the impacts generated by this  
350 process, for which it is mandatory to take into account the objective of the BAT and its use to allow a  
351 comprehensive use of the reference document.

352 Focusing on mining activities and due to their own characteristics, the adoption of techniques and practices  
353 towards environmental protection has become imperative to this sector. To this end, the implementation  
354 of best available practices (techniques) can be an important methodology towards the improvement of  
355 environmental performance in these companies. BAT involve technological development resulting in  
356 adequate practices for effective environmental protection, while being economically advantageous.

357 On regards to the mining sector, the reference document MWEI BREF (Management of waste from the  
358 extractive industries) was developed under directive from IPCC contain BATs which are specific to be  
359 adopted by mining companies for tailings and waste-rock management or sectors related to mining and  
360 raw-materials usage. They were established taking into account the characteristics of this sector and key  
361 environmental issues.

362 Due to the potential for significant waste generation of mining activities, the need for good practices  
363 towards a better waste management as well as fostering awareness on promoting such practices intending  
364 to reuse the waste across activities in the sector, are required. For instance, the BAT document developed  
365 for management of tailings and waste-rock (European Commission, 2009), suggests good practices to be  
366 adopted by mining companies in order to manage the residues generated at mining operations. Thus, the  
367 selection of relevant criteria to mining sector concerns both the determination of BATs and assessment of  
368 their performance on site.

369 Also Yilmaz, Anctil and Karanfil (2015) highlight that in the mining sector, the implementation of BATs  
 370 is important in threefold: (1) to contribute with environmental benefits through the improvement of raw  
 371 materials utilization, energy consumption, emission to air and minimization of solid waste generation, (2)  
 372 to reduce environmental impacts for mining activities as global warming, biodiversity loss and human  
 373 ecotoxicity, and (3) to analyse the cost of implementation of each technique, choosing the better to be  
 374 implemented. Nonetheless, as BATs were created under the European Union context, they have been  
 375 implemented in EU countries' industries, not really being significantly spread in other countries.

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377 **4. Research methodology**

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379 The methodology used in this research was based on a qualitative method with the participation of key  
 380 stakeholders from the Brazilian mining sector. Face to face interviews were privileged. Only in a few cases  
 381 virtual interviews were conducted to ensure the effective participation of the adequate experts due to their  
 382 geographical location in Brazil.

383 A semi-structured interview guide with open-ended questions was prepared and implemented. Figure 2  
 384 summarizes the methodological approach adopted for this research which can be summarized in five main  
 385 stages: the literature review which provided the fundamentals of the research; the expert's selection;  
 386 the interviews implementation according to the interview guide previously designed; the qualitative analysis  
 387 of these interviews and the presentation of conclusions and policy implications.

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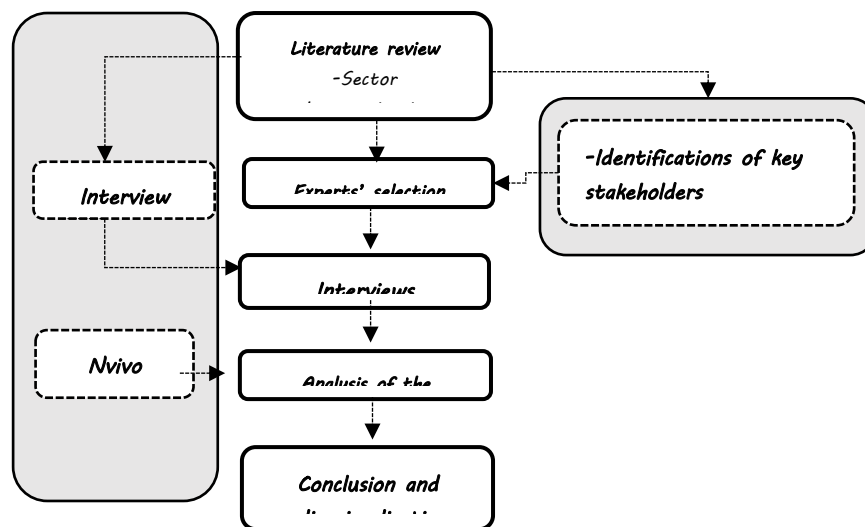


Figure 2: Methodological approach of the research

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In order to collect data for this research, a semi-structured interview guide was prepared and used (see Appendix A). The interview guide was organised into five (5) sections, composed of a mix of closed and open-ended questions. *Section 01* focused on the characterization of the experts selected for respondents. On *Section 02* the respondents were given freedom to express their understanding about the sustainability concept and the related advancements in the Brazilian mining sector. *Section 03* focused on sustainability strategies and the use of BATs in the Brazilian mining sector. *Section 04* targeted the social dimension, addressing positive and negative impacts originated by the mining activities. In the *Section 05* the interview guide was designed to allow the experts to describe tools or methodologies used by Brazilian mining companies to evaluate and communicate sustainability. The interview guide comprised nineteen questions designed to be aligned with the objectives of this research.

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The identification of relevant key experts was a pre-requisite to ensure an appropriate overview of the sustainability concept in the Brazilian mining sector as proposed in this research. These included professionals who have large work experience, know-how and high recognition in the mining sector. The group included experts from important mining associations/organizations in Brazil, namely public mining agencies, academy, research institutions and mineral sector labour unions. A total of 25 experts were contacted and 11 agreed to participate on the study. Table 2 presents these 11 experts' work experience.



Table 2: Overview of the experts consulted for this research

WORK EXPERIENCE	EXPERT										
	1	2	3	4	5	6	7	8	9	10	11
Public mining agency								x			x
Academic	x	x				x	x			x	
Research institution									x		
Labour Union				x							
Private institution			x								
Environmental agency					x						

427

428 The experts were interviewed in their native language, and audio recording and notes were used for each  
 429 interview. In addition to the interviews, some documents from the National Department of Mineral  
 430 Production (DNPM), the Brazilian Mining Institute (IBRAM) and the Ministry of Mines and Energy  
 431 (MME), mainly related to the importance of the mining sector in Brazil and its characterization, were also  
 432 consulted to provide secondary data.

433 The interviews lasted about seventy minutes each and were transcribed into a word document and coded  
 434 according to each stage of the designed interview guide. The full transcription of each interview resulted in  
 435 documents with fifteen to forty-eight pages, which called for the use of formal software tools for the  
 436 analysis. This was not unexpected as according to Richards, (1999), qualitative analysis usually deals with  
 437 complexity and large volumes of information. NVivo is a software application package for qualitative text-  
 438 based data analysis, and its version 10 was then used for this discourse analysis task.

439 The NVivo software package was used to carry out the analysis of this research in five main phases, namely  
 440 (i) to build the project database from the experts' interviews, (ii) to code and classify concepts (iii) to  
 441 support chaining of nodes (iii) to identify the main characteristics which led to identify concepts and  
 442 expressions related to sustainability (iv) to find out the similarities between interviews carried out and (v)  
 443 to build an overview of the main outcomes of the research.

444 Then, the results achieved through NVivo software package were used to support the interview analysis as  
 445 well as to identify the main characteristics related to sustainability in the Brazilian mining sector. These  
 446 data were relevant to reach goal of assessing challenges and pathways to mining companies integrate  
 447 sustainability for future developments.

448

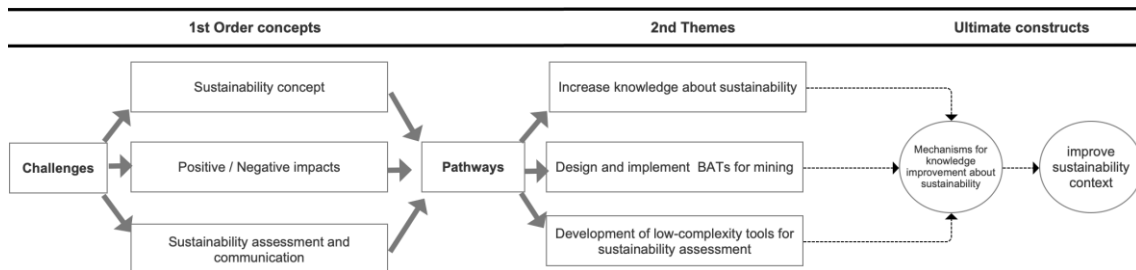
449 **5. Results from interviews**

450

451 Although different experts from different professional backgrounds were involved in the interviews, some  
 452 similarities on their answers could be identified. The results presented here are based on the outcomes from  
 453 the NVivo software. Figure 3 shows the summary model of coded statements with the key challenges and  
 454 pathways pointed out by the interviews and resulted from the NVivo analysis. The figure is also based on  
 455 the principles of inductive thematic analysis developed by Gioia et al. (2013) where in a first stage concepts  
 456 related to topic of the research are analysed; secondly, the similarity of themes related to the outlined  
 457 concepts which are called second order themes were identified; thirdly an ultimate construct is devised  
 458 based on pieces of data from first order concept and second theme.

459

460



461

462

Figure 3: Outcome structure of the interviews

463 As presented in Figure 2, data analysis of the transcripts from the eleven interviews with experts coded in  
 464 the NVivo yields overarching three main concepts related to sustainability concept, positive and negative  
 465 impacts, BATs and sustainability assessment and communication. From these concepts, themes related to

466 increase knowledge about sustainability design and implementation of BATs from mining, and  
 467 development of low-complexity tools for sustainability assessment, emerge as pathways to support mining  
 468 industry towards sustainability. This analysis results then on the proposal of mechanisms for knowledge  
 469 improvement about sustainability in the view of changing sustainability context. In addition, Table 3  
 470 presents a summary of key words related to theme heading pointed out during the interviews and listed by  
 471 the NVivo analysis.

472

Table 3:Overarching research theme

Sustainability concept	Positive (P) / Negative (N) impacts	BATs	Sustainability Assessment and Communication
Concept is not clear	Environmental (N)	Valuable option towards sustainability	Translated into reports
Abstract concept	Social (N)	Mostly implemented by European countries	Reports published by public mining agencies
Associated with environmental concerns	Economic Development (P)	Never addressed by Brazilian mining companies	Growing concern in this field
Addressed by large companies	Creation of Jobs (P)	Lack of involvement of government	Not published in a systematically manner
Lack of consensus across mining companies	Local Development (P)		Lack of knowledge by managers
Lack of knowledge by managers	Loss of biodiversity (N)		Poor quality of reports
			It is not mandatory

473

474 For the sake of simplicity most of the research themes were analysed by topic. In order to achieve an  
 475 in-depth analysis, the results are divided into three main topics as described in the remainder of this section,  
 476 with the overall goal of concluding on possible policies and initiatives towards sustainable mining.

477

#### 478 *5.1 Sustainability concept in the Brazilian mining sector*

479

480 The current literature devoted to sustainability has been showing that the term “sustainability” has different  
 481 meanings for many authors. Almost all interviewees agreed that sustainability in the mining sector is still  
 482 a very abstract concept, no consensual definition exists, and it is usually associated only to environmental  
 483 concerns. Nonetheless, the notion of sustainability has emerged in several mining sectors and companies,  
 484 and the last decades have been decisive on regards to governments and companies fostering the  
 485 development of new strategies towards sustainability.

486

487 For this research, results from the interviews showed that, in the Brazilian case, sustainability issues have  
 488 attracted increasing attention over recent decades, but that the concept is still not completely clear in the  
 489 mining sector. This perception seems to derive from two aspects: mining activities are considered  
 490 unsustainable by nature; and many stakeholders, including top level company decision makers and mining  
 491 operators, seem to be unfamiliar with the meaning of sustainability, thus are incapable of addressing the  
 492 issue within their mining companies. Table 4 summarizes findings from experts’ interviews regarding  
 sustainability concept in the Brazilian mining sector.

493

Table 4: Illustrative quotes regarding sustainability concept

Knowledge source	Research theme	Illustrative quote
Academic	Sustainability concept	<i>“We have many people which believe that mining cannot be sustainable by itself, just for a simple reason: mining industries remove natural resources of the planet and do not provide anything back. Mining just has been creating an environmental liability. It is common in the extraction of the natural resources. In their nature mining sector is not sustainable.”</i>
Public mining agency	Sustainability concept	<i>“How can we call the mining sector as sustainable? It is sustainable for companies with profits and as such only for their shareholders; usually the mining companies are foreign companies and not Brazilian companies, the main impacts are kept at the local level here in Brazil.”</i>

Research institution	Sustainability concept	<i>"I think mines remove mineral resources and theoretically do not return nothing else meaning that they are not sustainable. Mining companies do not want to create (negative) impacts to the environment; they want to keep the environment as it is. However, society demands for resources that are just provided by mining activities."</i>

494

495 As noted in Table 4, and discussed during the interviews, the majority of the experts highlighted that most  
496 efforts towards sustainability were addressed by large and multinational mining companies, as a result of  
497 their internal policies. As one of the experts stated, the concept of sustainability has been addressed by only  
498 a few mining companies in Brazil, thus the evolution of the concept cannot be considered consensual across  
499 the overall mining sector. Related to this, the interviews addressed the barriers to sustainability faced by  
500 the Brazilian mining sector in their attempts to incorporate the concept in the companies' practices. Lack  
501 of knowledge of sustainability on the part of managers and workers, low levels of engagement on the part  
502 of government agencies and a poorly informed local community are the main barriers highlighted during  
503 the interviews

504 In summary, the interviews clearly showed that this concept has mostly been discussed by large mining  
505 companies and is usually related to environmental concerns. Social and economic aspects have not been  
506 fully addressed in this field. This also means that few mining companies in Brazil have a comprehensive  
507 understanding of the meaning of sustainability, which is intricately linked to low levels of knowledge and  
508 awareness in both companies and local stakeholders.

509

## 510 5.2 Brazilian mining sector: positive x negative impacts

511

512 Despite mining activities being predominantly characterized by their environmentally and socially negative  
513 impacts, the importance of this sector to economic development in the many regions where mines are  
514 located is well recognized.

515 Results from the interviewees showed that this sector in Brazil enables the supply of a diversity of products  
516 to society, sharing the resources generated from mineral extraction, products such as iron, coal, silver,  
517 copper and zinc, among others, all of which are essential to the life of any modern society. Considering  
518 findings from interviews, Table 5 brings an illustration regarding impacts from mining activities.

519

Table 5: Illustrative quotes regarding impacts from mining activities

Knowledge source	Research theme	Illustrative quote
Research institution	Positive impacts / Negative impacts	<i>"...in Brazil, every place where mines are operating grow up significantly in terms of social, economic and politic aspects. In these places, the main way for the people's survival is through mining."</i>
Academic	Positive impacts / Negative impacts	<i>"... mining sector is an important player to generate income in Brazil, distributed to the municipalities where mines are located, through local taxes such as CFEM (Financial Compensation for the Mineral Exploration). CFEM for example is calculated taking into account the net income of minerals sales by companies and frequently represents the main tax and source of income received by cities to support the community."</i>
Academic		<i>"To communities located closely to mines, the negative impacts are greater than the positive ones. Depending on the social vulnerability of the community, when mining companies arrive, they change (worsening) the quality of life of the surrounding area..."</i>

	Positive / Negative impacts	
Academic	Positive / Negative impacts	“...Mines have a particular characteristic: when they arrive at a place, they disassemble all the way of life of locals. As they impose a new approach to people’s lives and work, a new logic to life is imposed changing all the area and population...”

520

521 Regarding positive impacts, the experts agreed that economic development represents a significant positive  
522 impact, and they highlighted the threefold economic development: in the country as a whole, in the state  
523 where mines are located and in local communities.

524 Experts highlighted employment as the greatest positive impact resulting from mining activities in Brazil.  
525 The high number of jobs created and the overall reduction in unemployment levels were thought to be a  
526 direct positive impact of the mining activities in the regions where they operate. The mining sector is a  
527 driver for local development, and numerous communities have benefited from these activities in Brazil,  
528 which have resulted in economic development and consequently in improvements in the quality of life of  
529 local residents. This positive aspects are clearly in line with Matlaba et al. (2017) outcomes also for Brazil  
530 showing the relevance of these aspects across different local communities.

531 Experts then highlighted the importance of Brazil’s mining activities in terms HDI - the Human  
532 Development Index and its three indicators: 1- Long healthy life (life expectancy from birth), 2- Knowledge  
533 (average years of schooling) and 3- A decent standard of living (GNI per capita). Experts recalled that  
534 according to data from IBRAM (2012), the HDI of mining towns tends to be the highest one among all  
535 towns in each state. Even when mining projects are set up away from major urban areas or even in areas  
536 with low social support, it is perceived that these projects bring a tangible potential for regional sustainable  
537 development.

538 Nonetheless, the negative impacts of mining were also a recurring theme mentioned by almost all the  
539 experts consulted. They argue that, despite these activities making a significant contribution to the Brazilian  
540 economy, several negative impacts on the environment and the local community are also intrinsic  
541 characteristics of the sector. One of the experts illustrated these negative impacts with the most recent  
542 major environmental disaster resulting from mining activity in Brazil in November 2015, in the state of  
543 Minas Gerais.

544 According to the experts interviewed, Brazil’s many mining intensive regions have suffered tremendous  
545 losses in biodiversity, air pollution and erosion of soils. Also, the experts highlighted that indigenous  
546 communities are negatively affected. Water pollution, loss of access to natural resources, noise, traffic  
547 growth, landscape deterioration and dust are the most negative impacts of mining activities on the local  
548 population

549 In summary, the interviewees’ opinions were uniform on the question of impacts resulting from mining  
550 activities in Brazil. Almost all recognized the positive economic impacts, but they also highlighted the  
551 negative impacts of mining activities in some regions in Brazil, both on the environmental ecosystem and  
552 on the local communities, which illustrates the importance of tackling these challenges and mitigating these  
553 impacts without delay.

554

### 555 5.3 The use of Best Available Techniques (BAT) in the Brazilian mining sector.

556

557 As previously stated in the section of the literature review, the use of BATs in Europe has been an important  
558 driver towards increasing sustainability in many industries. For instance, the IPCC developed BATs for  
559 activities related to the mining sector including ceramic manufacturing industries, the ferrous-metals  
560 processing industry, non-ferrous metals industries and the refining of minerals oil and gas. The BATs  
561 developed for these sectors aim to reduce certain direct and indirect emissions related to an industrial plant  
562 and as such to improve sustainability through energy efficiency, reduced pollution and economic benefits.

563 Due to the expected contribution of BATs to sustainability improvement in mining and related sectors, the  
564 section of the interviews addressing this issue aimed at understanding the experts’ awareness on this topic  
565 and the extent of BAT implementation in sectors related to mining activities in Brazil. However, as  
566 presented in Table 6, only one interviewee was familiar with these techniques. This interviewee pointed

567 out the importance of the adoption of techniques and strategies towards sustainability in the mining sector  
 568 and considered that the use of BATs is a valuable option to be considered. The expert recognises that while  
 569 these BATs are mostly implemented in Europe, the increase of their use in other countries could contribute  
 570 to improving the sustainability performance of the mining sector and related industry across the world.

571 Table 6: Illustrative quote regarding the use of BATs in the Brazilian mining activities

Knowledge source	Research theme	Illustrative quote
Private institution	BATs	<i>“These tools are mostly implemented in Europe; in Brazil this concept is well recognized by mining companies”</i>

572

573 The results show then, that these techniques are still at a very early stage of development in Brazil and are  
 574 not recognized by companies or even organizations in the sector. Almost all the experts noted that they  
 575 have worked in the sector for many years but have never addressed or explored the use of BATs in the  
 576 Brazilian mining sector and related industry. For them, this would seem to be a new approach that should  
 577 be considered in Brazil. According to the experts’ opinion, successful implementation of these techniques  
 578 requires the involvement of government in making an effective commitment to BAT and robust mineral  
 579 legislation, but they argue that in Brazil these conditions are still very much at an embryonic stage.

580

581 *5.4 Sustainability assessment and communication for mining companies in Brazil.*

582

583 Drawing upon results from the experts’ interviews, this section aims to understand how sustainability is  
 584 reported and communicated by Brazilian mining companies. For that purpose, questions in this section of  
 585 the interviews were focused on methodologies and tools adopted by companies and governmental agencies  
 586 in Brazil for sustainability assessment and communication.

587 Sustainability assessment and communication, in Brazil, is usually translated into reports published by  
 588 public mining agencies. Over recent decades, the number of reports published by certain large and  
 589 multinational mining companies have increased, signalling a growing concern about the issue and the  
 590 importance attached to publicly releasing related information (Alves, 2018). Mining companies are then  
 591 expected to communicate and report their activities to a set of Brazilian governmental agencies. However,  
 592 according to interviewees, in practice these agencies are only responsible for the regulation of the mining  
 593 companies in terms of their license to operate, and as such, their environmental and social impacts and  
 594 reporting initiatives tend to be overlooked.

595 Table 7 illustrates these main agencies and their assigned responsibilities. Almost all interviewees  
 596 highlighted that the main role of these agencies in Brazil is only to formalize mining operations in terms of  
 597 license to operate. For instance, local agencies and DNPM are responsible for licensing.

598

Table 7: Brazilian public mining agencies

PUBLIC AGENCY	RESPONSIBILITY
MME - Ministry of Mines and Energy	<i>To formulate public policies to mining</i>
DNPM - National Department of Research Mineral	<i>To regulate and to supervise mining activities</i>
MMA - Ministry of Environment	<i>To promote strategies to protect and recover the environment</i>
IBAMA - Brazilian Institute of Environment	<i>To issue license to mining operation. To issue environmental license, also to regulate and supervise mining.</i>
IBRAM - Brazilian Mining Institute	<i>To represent companies and institutions in mining industries</i>
Local Agencies	<i>To give environmental license, to regulate and supervise mining activities at local level.</i>

599

600 Table 8 presents some example quotes to illustrate the experts’ view regarding sustainability and  
 601 communication in the Brazilian mining sector. Results from the interviews also showed that sustainability  
 602 assessment is still in its very early stages in mining companies because those companies face many  
 603 challenges in the pursuit of such a practice. Only large and multinational mining companies are able to  
 604 perform sustainability assessment in any regular way. For instance, in Small, Medium and Artisanal  
 605 companies, most managers lack a knowledge of the meaning of sustainability, staff lack knowledge of how  
 606 to develop sustainability initiatives, and, indeed, will even have difficulty in understanding the concept of  
 607 sustainability, while the perception that any of these initiatives will add costs to these companies still

608 prevails. Also, the major barriers they face include the scarcity of low-complexity methodologies and user-  
 609 friendly tools for sustainability assessment and communication to be used in mining companies in Brazil.

610  
 611

Table 8: Illustrative quotes regarding sustainability assessment and communication

Knowledge source	Research theme	Illustrative quote
Environmental agency	Sustainability assessment and communication	<i>"...sustainability assessment is only developed by large and international companies. For small and medium-sized enterprises is a challenge understand the benefits of it"</i>
Academic	Sustainability assessment and communication	<i>"most staff do not lack knowledge to develop sustainability actions, they have difficulty on understanding the benefits of sustainability assessment, for companies these actions will add costs to them"</i>

612

613 The experts argue that sustainability assessment in Brazilian mining companies needs to be extremely  
 614 effective and sustainability initiatives require a huge increase in levels of application. A potential solution  
 615 suggested by the experts for this, is to increase knowledge of the meaning of sustainability and to  
 616 disseminate its benefits among mining companies.

617 In summary, the assessment and communication of sustainability in the Brazilian mining sector can be  
 618 characterized by three main elements: difficulty in finding sustainability reports developed by most mining  
 619 companies; poor quality of some of the reports found; and the near impossibility of these being developed  
 620 by small-artisanal and medium size mining companies. It is interesting to note that the interviewees believe  
 621 that as communicating sustainability is not an obligation to mining companies in Brazil, only few reports  
 622 are available. Companies which are represented by IBRAM, for instance, have communicated their  
 623 sustainability programs to this agency, thus one single report from that agency represents the aggregated  
 624 results of several companies. However, the experts highlight that this does not represent the entire mining  
 625 sector in Brazil, as small-artisanal and medium size companies are strongly under-represented in IBRAM

626

## 627 **6. Conclusion and policy implications**

628

629 This research has addressed sustainability in the Brazilian mining sector, including the perception of the  
 630 concept, the perceived impacts of these activities, awareness towards best performing technologies and  
 631 communication strategies. The work involved in-depth interviews with key experts from the mining sector  
 632 in Brazil.

633 This research has allowed for the suggestion of important contributions and implications for coordinators  
 634 of the Brazilian mining sector. Firstly, the research investigated how sustainability concept is understood  
 635 by Brazilian mining companies, as well as the difficulties in defining sustainability for this sector. Results  
 636 from interviews conducted showed that sustainability is mainly associated with environmental concerns  
 637 and is acknowledged mostly by large and multinational mining companies operating in Brazil. The majority  
 638 of mining companies face many barriers to understand the concept. Even if the company stakeholders' do  
 639 acknowledge it, most companies do not have the required conditions to develop strategies towards  
 640 sustainability due to the prevailing characteristics of the sector, namely the low academic level of managers  
 641 and employees with limited knowledge and investment capacity. Therefore, almost all interviewees agreed  
 642 that the best way to increase sustainability in the mining sector in Brazil is disseminating this concept and  
 643 the routes to achieve its objectives amongst all companies, but with particular efforts directed towards small  
 644 companies and cooperatives.

645 As regards to the importance of the mining sector in Brazil, results also showed that Brazil's mining  
 646 activities have also contributed to social development in local communities with the creation of new jobs  
 647 at all stages of operations, with considerable employment effects. Bearing in mind the increasing demand  
 648 for minerals worldwide, the geological characteristics of Brazil show the sector to be a window of  
 649 opportunity in the coming years

650 Also, taxes and royalties from mining have contributed to socio-economic development in many states and  
 651 cities where mines are located. However, interviewees also agreed that, Brazilian mining, when compared  
 652 with other industrial sectors, is frequently highlighted as increasingly responsible for higher levels of  
 653 environmental damage.

654 The adoption of Best Available Techniques (BATs) has been playing a major role in several sectors  
655 including some related to mining activities, contributing to reduce their environmental impacts while  
656 keeping their competitiveness. Nonetheless, results from the interviews showed that the level of knowledge  
657 on these techniques is still extremely limited and its adoption in the mining sector and related activities is  
658 quite reduced in Brazil. In particular recommendations such as the ones from European Commission  
659 (2009), on the management of environmental impacts from tailings and waste-rock management facilities  
660 associated with the site location, relative land take and potential emissions of dust and effluents during  
661 operation or in the after-care phase, are not yet recognized.

662 Finally, this research also investigated how sustainability is reported and communicated by mining  
663 companies in Brazil. While some of the interviewees agreed that in the last decades' sustainability has  
664 been addressed by a small number of mining companies, results from interviews show that only large and  
665 multinational mining companies have been reporting and communicating their sustainability actions. In this  
666 case, these reports are available through public mining agencies or in the companies' webpage.

667 The interviewees reported that mining companies in Brazil do not have any obligation to develop  
668 sustainability reports, and also highlighted the many challenges which these companies must face to  
669 develop their sustainability reports, namely the lack of inside specialized competencies and knowledge.  
670 Difficulties to identify methodologies, tools and support schemes to implement sustainability actions were  
671 highlighted.

672 In sum, in order to overcome all the challenges identified in this research, the combination of stakeholder  
673 engagement and the implementation of sustainability practices by companies should contribute to better  
674 and more sustainable mineral exploration in Brazil.

675 To increase sustainability in the Brazilian mining sector we strongly stress the need for sustainability  
676 assessment methodologies and tools, aiming for a higher level of understanding in the sector. This better  
677 and easier assessment will also allow decision-makers to design measures and strategies which can be easily  
678 adopted and addressed by companies of different sizes, taking into account the companies' characteristics.

679 In order to minimize problems related to difficulties in communication with the local community, mining  
680 companies should be encouraged by public mining agencies to develop initiatives to engage the community  
681 in their activities. In addition, sustainability reports are considered to be an effective mean to increase levels  
682 of communication with stakeholders, as well as to contribute to the effective implementation of impact  
683 assessment procedures and the minimization of environmental and social damage by these companies.  
684 Moreover, effective mechanisms to ensure compulsory but expeditious environmental and social licensing  
685 procedures along with their monitoring are key factors for guaranteeing sustainability in the sector to allow  
686 for its development without compromising the welfare of locals.

#### 687 *6.1 Challenges and pathways towards sustainability*

688 This research offers insights to decision-makers of the Brazilian mining sector, through an overview of the  
689 current sustainability status of the Brazilian mining sector. Although the limited number of interviews does  
690 not allow generalizing the outcome or providing statistical implications, this approach can be central for  
691 scientific development. In fact, by relying on expert's knowledge and awareness, this research increases  
692 the understanding on the specific case under analysis which will be useful to derive policy implications and  
693 define pathways which can also be relevant for different cases, regions or countries dealing with closer  
694 situations and concerns for mining sustainability. As such, we recognize that the results may not be  
695 generalized but the proposed methods and results will bring important knowledge to scientific community,  
696 policy makers, companies, industrial organizations and local stakeholders.

697 Based on the literature review, interviews conducted with Brazilian experts and field work with mining  
698 companies the main challenges, related pathways and avenues for future research could be highlighted  
699 considering the socio-economic context of the country and of the sector.

700 Firstly, the importance of disseminating and evaluating the use of Best Available Techniques, not only to  
701 deal with tailings and waste-rock (see BAT- MTWR 07.2009) but also related to other sectors using  
702 minerals as raw materials to ensure lower impacts across the full value chain. Bringing BAT and  
703 innovations to the mining sector is fundamental to reach sustainability but results also on important  
704 challenges, as debated by Endl et al. (2019). The overall impact of innovations or adoption of different  
705 technologies to sustainable development goals is then an important field of research for the sector and for  
706 the country. However, for the development of new mining approaches, techniques and innovations  
707 governmental engagement is needed, as well as effective co-operation between companies, government  
708 and society. At this stage, the organization of the sector in Brazil and in particular this lack of a co-operative  
709 environment, constitute a barrier to the adoption of these practices.

710 Secondly, the challenges associated with the overall nature of the mining industry in Brazil, which is  
711 frequently characterized by small companies and an underqualified workforce, leading to low levels of  
712 awareness of the concept of sustainability and strategies to achieve it. The socio-cultural and economic  
713 context of the country, companies and communities should be considered to design effective mechanisms  
714 and incentives to ensure the compliance with sustainable practices for all companies. The case of small-  
715 artisanal and medium size mining companies is particularly worthy to be addressed in future research as  
716 they represent a major challenge for the sector but play also a major role on local employment. Future  
717 research addressing local communities to exploit the relative importance of local benefits comparatively to  
718 bared costs is then essential for the definition mitigating and compensating strategies.

719 Thirdly, sustainability reports are considered to be effective means to increasing communication with  
720 stakeholders, as well as contributing to the effective implementation of impact assessment procedures and  
721 the subsequent minimization of environmental and social damage caused by these companies. For better  
722 communication between stakeholders in the sector and external stakeholders, companies should  
723 communicate their sustainability appraisal by means of a report, made publicly available via the company  
724 website, or public agencies such as IBRAM and DNPM. As a result of the poor efforts at communication,  
725 governmental agencies do not have sufficient control over mining activities in Brazil and are even unaware  
726 of most initiatives related to sustainability developed by mining companies. Larger companies are already  
727 engaged on communication, but smaller companies still require organization and staff support which is  
728 related to the fourth and last aspect to be underlined.

729 Fourthly, the need to provide support schemes and incentives and to bring about qualified knowledge in  
730 mining companies through training and external specialized consulting. This will require not only  
731 cooperation between government, public mining agencies and companies, but also the involvement of local  
732 research and teaching institutions capable of supporting the implementation of sustainable practices in the  
733 short term and contributing to providing specialized staff and well-informed future decision makers in the  
734 long. The definition of new organizational models to promote cooperation among companies, government,  
735 agencies and academic agents to design and implement innovative pathways towards sustainability for the  
736 mining industry, represents a promising research field requiring an holistic and multidisciplinary approach  
737 to integrate social and environmental concerns on technical development and ensuring economic welfare  
738 at local, regional and country levels.

739

740

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742

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747

## 748 **Appendix A. Interview questions**

749

### 750 *A. Sustainability concept*

751

752 What does sustainability mean to mining sector?

753 Do you think that sustainability concept has been advanced in the last two decades in the Brazilian mining  
754 industry?

755 Do you think that Brazilian mining sector has been advanced on regards to implementing sustainability  
756 practices?

757 Are sustainability policies well defined and taken into account for Brazilian mining industries?

758

### 759 *B. Positive x negatives impacts*

760

761 Which are the main positive and negative impacts to local community originated from mining activities in  
762 Brazil?

763 Till what extent does mining sector in Brazil contribute to the economic development of states and towns  
764 hosting these facilities?

765 How do local communities perceive the impacts of mining activities?

766 Till what extent do Brazilian mining companies take into account aspects related to health and safety of  
767 workers and locals during their operation?



768

769

*C. BATs in the Brazilian mining sector*

770

771 How could sustainability practices contribute to improve production processes in mining industries?

772 Do you think that Brazilian government enforces mining companies to adopt sustainability practices?

773 Do local community influence Brazilian mining companies to adopt sustainability practices? How?

774 Do you have any information about what Best- Available- Techniques (BATs)?

775 If yes, do you have any information about the use of BATs for Brazilian mining companies?

776 Do you know if public agencies in Brazil have been suggested some documents or methodologies to support sustainability in mining companies?

777

778

*D. Sustainability assessment and communication*

779

780 Do you know if in Brazil, methodologies or tools to support sustainability assessment in mining companies  
781 are available?

782 If yes, do you have any information how these methodologies or tools are disseminated between Brazilian  
783 mining companies?

784 How important are methodologies and tools to support sustainability assessment in the Brazilian mining  
785 companies?

786 Which strategies have been used to report and communicate sustainability in Brazilian mining companies?

787

788

*E. Barriers to implementation to sustainability*

789

790 Which are the main barriers faced by mining companies in Brazil to adopt sustainability policies?

791

792

793

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