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## Global supply-chain effects of COVID-19 control measures

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# Global economic impacts of COVID-19 lockdowns

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28 Countries around the world have sought to stop the spread of the 2019 novel  
29 coronavirus (COVID-19) by severely restricting travel and in-person commercial  
30 activities. While it is too early to assess the cost of the current pandemics, we analyse the  
31 economic impacts of a set of “lockdowns” scenarios, using the latest developed modelling  
32 framework of global supply chains. We find that economic losses related to initial  
33 COVID-19 lockdowns are largely dependent on the number of countries imposing  
34 restrictions, and that losses are more sensitive to the duration of a lockdown than its  
35 strictness—suggesting that more severe restrictions can reduce economic damages if  
36 they successfully shorten the duration of a lockdown. However, a longer containment  
37 that can eradicate the disease imposes lower economic damages than a series of shorter  
38 ones. Our results also reveal some important vulnerabilities in global supply chains:  
39 Even countries that are not directly affected by COVID-19 can experience large losses  
40 (e.g., >20% of their GDP)—with such cascading impacts often occurring in low- and  
41 middle-income countries. Open and highly-specialized economies suffer particularly  
42 large losses (e.g., energy-exporting Central Asian countries or tourism-focused  
43 Caribbean countries). Supply bottlenecks and declines in consumer demand lead to  
44 especially large losses in globalized sectors such as electronics (production decreases of  
45 13-53% across our scenarios) and automobiles (2-49%). Our findings suggest that  
46 earlier, stricter, and thus shorter lockdowns are likely to minimize overall economic  
47 damages, that a “go-slow” approach to lifting restrictions may reduce overall damages if  
48 it avoids further lockdowns, and that global supply chains will magnify economic losses  
49 in some countries and industry sectors regardless of direct effects of the coronavirus.  
50 Pandemics control is a public good but is dependent on the weakest link in the global  
51 division of production. Economic impacts can be only minimized if collective efforts are  
52 made to strengthen the least effective providers.

53 The disease caused by 2019 novel coronavirus (COVID-19) emerged in China in late  
54 December, but quickly spread to other major countries<sup>1</sup> in Asia, Europe and North America  
55 and was declared a pandemic by the World Health Organization (WHO) on March 11<sup>2</sup>. There  
56 are now confirmed COVID-19 cases in nearly every country in the world, and the WHO has  
57 urged affected countries to slow the spread of the virus by imposing containment and  
58 suppression measures<sup>3,4</sup> ranging from strict controls on travel, social gatherings, and  
59 commercial activities aimed at “flattening the curve” (i.e. decreasing the rate of new  
60 infections to avoid overwhelming health care systems) to less strict measures designed to  
61 shield immunologically-compromised individuals, treat victims, and achieving “herd  
62 immunity” (i.e. a sufficiently large number of recovered and thus immune individuals to  
63 prevent effective spread of the virus)<sup>5</sup>. Differences in the strictness of such policies and the  
64 rapidity with which jurisdictions have imposed and relaxed the policies reflect divergent (and  
65 perhaps hasty) assessments of both the public health risk of COVID-19 and the social and  
66 economic impacts of the different policies<sup>6,7</sup>. Here, using a newly-developed economic  
67 disaster model<sup>8-10</sup>, we quantitatively assess the economic impacts of different containment  
68 strategies across countries and industry sectors in order to both inform ongoing efforts to  
69 contain COVID-19 and to reveal more generally how pandemic-related economic losses will  
70 be distributed along global supply chains.

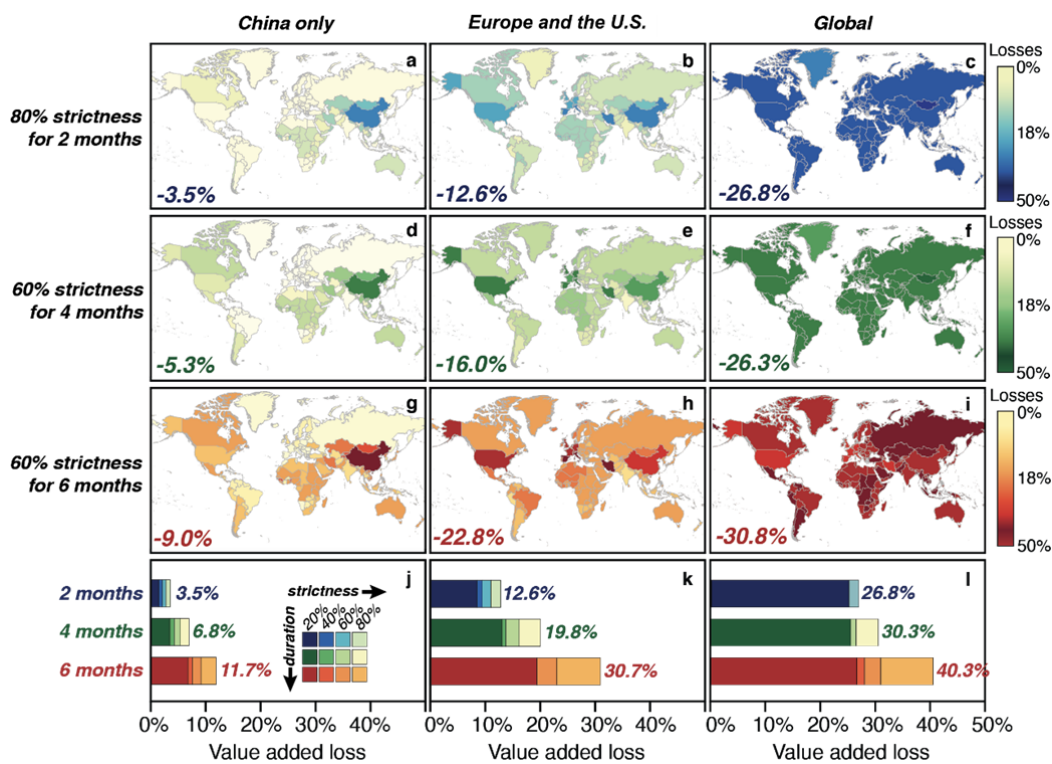
71 Details of our analytic approach are provided in the *Methods* section. In summary, we  
72 model the short-term economic shocks of different COVID-19 response scenarios as  
73 sector-specific transportation and labour supply constraints. The model operates at weekly  
74 time-steps, using the latest available global input-output data<sup>11</sup> and taking into account  
75 interactions throughout complex global supply chains and the contexts of scarcity and  
76 imbalance that prevail in most markets<sup>10, 12</sup>. It should be noted that our model is distinct from  
77 computable general equilibrium (CGE) models in that it is specifically designed to assess  
78 economic impacts in response to disasters that unfold over weeks or months, before  
79 production structures and trade networks have time to adjust to new production patterns.  
80 Moreover, the goal of this study is not to predict the true cost of the COVID-19 pandemic, but  
81 to identify the most important factors (e.g., the strictness, duration, and recurrence of  
82 lockdowns) and test the sensitivity of economic impacts to those factors as those impacts  
83 ripple through global supply chains, supporting by several sets of scenarios for containment  
84 measures. Thus, in addition to showing how overall damages might change under different  
85 policy scenarios, the incidence of damages across sectors and countries may inform the  
86 allocation of international aid and economic stimulus.

87 We model four different sets of pandemic scenarios, three of which represent different  
88 spread extents and containment responses to the COVID-19 pandemic (shown in Fig. 1 & 5  
89 and Fig. S2), and the last of which assesses both the damages of sustaining some restrictions  
90 over a longer period as well as the losses if lockdowns are imposed again next autumn or  
91 winter. Spatial spread refers to the global extent of the pandemic: the number of countries  
92 affected. Duration refers to the number of months lockdown measures are in place. Strictness  
93 is measured by the percentage by which labour availability and transportation capacity<sup>13</sup> are  
94 reduced relative to pre-pandemic levels. Given that the impacts of lockdown measures on  
95 labour availability depend on the characteristics of production, we develop specific  
96 impact-to-labour ‘multipliers’ for each sector based on three factors: the level exposure to the  
97 virus (i.e., the degree and proximity of in-person interactions), essential or lifeline sectors  
98 (e.g., electricity), and the option of performing work from home (e.g., education). Therefore,  
99 sector-specific constraints on labour availability are determined by both the strictness of  
100 lockdown measures represented in the scenario (e.g., 80% strictness will reduce overall  
101 transportation capacity by 80%) and the sector-specific multipliers (e.g., 0.5 for wheat  
102 production as the level of exposure is low and 0.1 for electricity and gas supply as essential  
103 activities; see *Methods* for further detail). Each of the 39 scenarios is a different combination  
104 of spatial spread, duration, and strictness, with results presented in terms of economic impacts  
105 measured in absolute terms of loss in value added (e.g., billions of US dollars) or relative  
106 terms (as a percentage of pre-pandemic value added).

## 107 **Results**

108 Figure 1 summarizes the results of several representative pandemic scenarios. Panels in the  
109 first column (Figs. 1a, 1d, 1g, 1j) show the economic impacts if COVID-19 had been  
110 successfully contained in China only. Panels in the second column (Figs. 1b, 1e, 1h, 1k) show  
111 the economic impacts if COVID-19 had spread from China to Europe and the U.S., which had  
112 implemented lockdowns, but no further. And panels in the last column (Figs. 1c, 1f, 1i, 1l)

113 show the economic impacts when the virus further spreads globally and all remaining  
 114 countries place containment measures. Although some of these results are outdated given the  
 115 reality of the disease's global spread, it may nonetheless be useful to examine the differences  
 116 in impacts as a function of spatial spread (see *Supplementary Information* for further details).  
 117 For each of the different spatial spreads (columns in Fig. 1), Figure 1 also shows results of 3  
 118 different lockdown strictness-duration combinations: from 80% restriction for 2 months (Figs.  
 119 1a-1c) to 60% restriction for 6 months (Figs. 1g-1i). Note that China's lockdown is  
 120 consistently modelled as an 80% restriction for the 2 months of January and February<sup>14</sup> in the  
 121 scenarios of greater spatial spread, with restrictions in Europe and the U.S. beginning in  
 122 March, and restrictions in the remaining countries (in the global scenario) beginning in April  
 123 (see *Methods* and Supplementary Fig. S2).

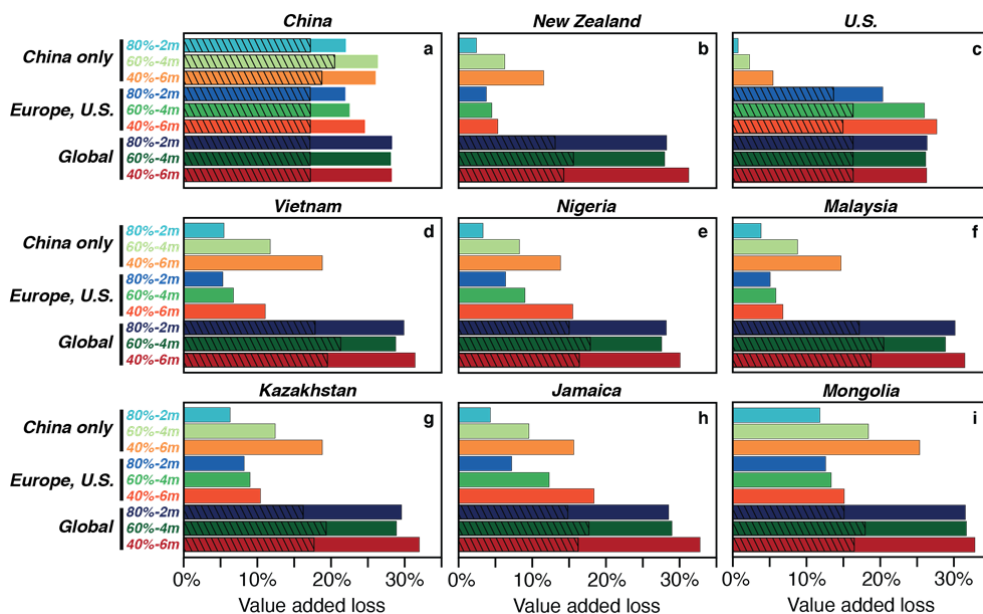


124  
 125 **Figure 1 | Economic impacts (value-added loss) of COVID-19 under different lockdown scenarios.**  
 126 Maps show results from 9 scenario of the 36 modelled scenarios, with different combinations of spatial  
 127 spread (columns of panels), lockdown duration and strictness (rows of panels; see *Methods*, scenario  
 128 set table). Strictness represents the level of reductions in transportation capacity and labour availability  
 129 relative to pre-pandemic levels. Percentages in the corner of each map indicate the global value-added  
 130 losses for each scenario, with shading denoting the regional distributions of these losses. The bar charts  
 131 (j-l) summarize all 36 scenarios, showing the sensitivity of global value-added losses to duration  
 132 (different stacks) and strictness (shading of stacked bars).

133 The first insight from the model is that the global cost of the pandemic depends foremost on  
 134 the number of affected countries, and then on the required duration of lockdown policies; in  
 135 contrast, the strictness of these policies is comparatively less important. The spatial extent of  
 136 the pandemic is the most important driver of the global cost. If only China had been affected,  
 137 our results suggest that the global economic impacts (measured by value-added) would have

138 been 3.5% of global GDP (Fig.1a). With the spread to highly developed western countries and  
 139 containment measures placed in Europe and the U.S., we find the global economic impacts  
 140 increase almost four-fold to 12.6% (Fig.1b). Finally, the modelled impacts of global  
 141 lockdowns in response to COVID-19 are greater still: 26.8% of global GDP (Fig.1c). The  
 142 magnitude of lockdown duration is illustrated by Figures 1f and 1i, which both show the  
 143 effects of global spread and relatively strict (60%) lockdowns for 4 and 6 months,  
 144 respectively. In this case, global value-added losses increase slightly more than 4% (from  
 145 26.3% to 30.8%; Figs. 1f and 1i).

146 Figures 1j, 1k, and 1l further emphasize the rapid increase in global losses with the duration  
 147 of lockdowns, especially under stricter policies. For example, in the strictest lockdown  
 148 scenarios (i.e., 80%) with global spread, the global economic impacts rise from \$20.0 trillion  
 149 under a 2-month duration (blue bars in Fig 1l) to \$22.7 trillion under a 4-month duration  
 150 (green bars in Fig 1l) and \$30.1 trillion (equivalent to 40.3% of global value-added) under a  
 151 6-month duration (red bars in Fig 1l). However, the same bar charts show that global  
 152 economic losses are relatively less sensitive to the strictness of lockdown measures than either  
 153 the extent of pandemic or duration of the lockdown. For example, if only China is affected  
 154 (China only scenario, Fig. S3), double the strictness would lead to almost linear economic  
 155 impact under 2 months duration. As the duration increases, the economic impact is less  
 156 sensitive to changes of strictness. In the global scenario the global impacts of 2 months  
 157 lockdown are only 7.2% larger under a strictness of 80% than 20% (darker and lighter blue  
 158 bars in Fig 1l). Although both duration and strictness determine domestic production (via  
 159 labour supply) and transportation capacity linking to upstream suppliers and downstream  
 160 consumers, the economic damages via supply chain linkages are much more sensitive to the  
 161 former.



162  
 163 **Figure 2 | Direct and indirect value-added losses of COVID-19 in selected countries under 9**  
 164 **scenarios.** The bar charts a-i present economic loss (measured by the percentage of value-added losses)  
 165 in selected nine countries. The top row country includes China (affected in China-only scenario), and

166 developed countries such as the US (affected in Europe + U.S. scenario) and New Zealand (only  
167 affected in Global scenario). The middle row is countries (affected in Global scenario) which have  
168 close supply chain relationships with China to assess propagation effects. The bottom row shows  
169 countries with a dominant economic sector. Each sub-figure contains three selected scenarios from the  
170 three scenario sets (12 per figure). Three colour bars respond to 2 (blue), 4 (yellow), 6 (red) months in  
171 duration. The gridded area in bars represent direct losses due to containments and the solid area  
172 represents the propagation. See Fig. S4 - S11 for the results of some other selected counties.

173 The second insight is the importance of propagation through global supply chains: even  
174 countries that are not directly affected by the virus experience large losses, and low- and  
175 middle-income countries are more vulnerable to indirect effects. Figure 2 presents direct (i.e.  
176 due to domestic containment measures such as lockdown or suppression; hashed areas of bars)  
177 and propagation effects via international supply chains across the three scenarios sets (not  
178 hashed areas of bars). In the scenarios of an outbreak contained in China, direct losses by  
179 definition occur in China only, but are nonetheless substantial: 16.7% of China's annual GDP  
180 (Fig. 2a). However, even if the virus had been confined to China, its economic disruption  
181 would not have been. Forward and backward propagations along supply chains within China  
182 and with other countries add another 4.8% to China's losses to cause overall impacts of 21.5%  
183 of annual value-added. For example, although the United States (U.S.) and New Zealand are  
184 not directly affected by COVID-19 in this scenario, they would still suffer respectively 0.6%  
185 and 2.2% value-added losses during an 80% strict, 2-month lockdown in China due to the  
186 decline in China's output (i.e. negative forward effects) as well as shrinking of China's final  
187 demand for their products (negative backward effect). Under the same scenario, countries  
188 such as Vietnam, Malaysia and Nigeria, which are closely linked to China's supply chains,  
189 would experience losses of 5.2%, 3.6% and 3.1% of their GDP, respectively. Perhaps  
190 surprisingly, specialized economies like Kazakhstan (energy), Mongolia (livestock), and  
191 Jamaica (tourism) experience even larger losses, with 6.1%, 4.2% and 11.4% drops in their  
192 annual GDP, respectively (Figs. 2d-2i). Similarly, countries where the virus has been  
193 controlled can be continuously affected by imported losses. Assuming the virus is controlled  
194 in China over two months but spreads globally, China nonetheless suffers ongoing economic  
195 due to propagations: \$5.77 trillion in the global scenario where lockdowns are 40% strict for 6  
196 months (see "China" in GB panel in Supplementary Fig. S2).

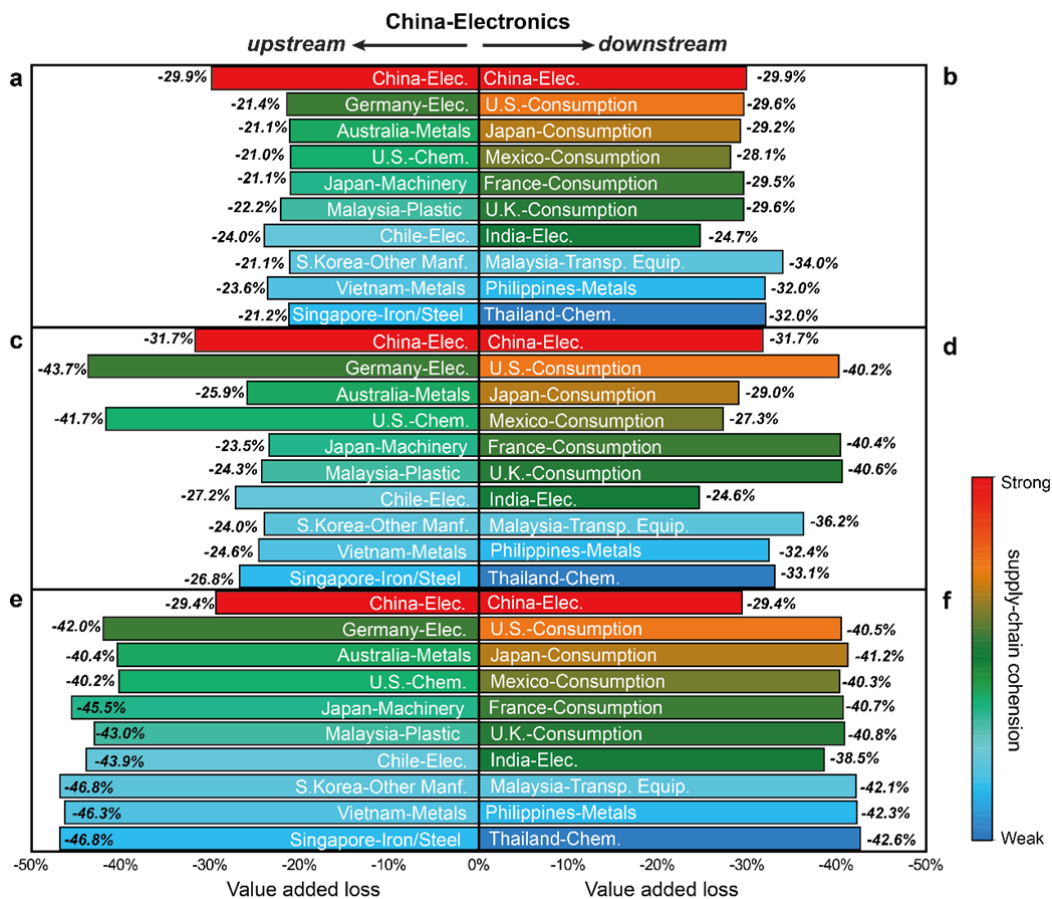
197 Despite the propagation of lockdown losses through supply chains<sup>15</sup>, pandemic control  
198 remains a public goods. In particular, non-affected countries benefit enormously from  
199 effective containment measures in affected countries. For example, if only China had been  
200 affected, most of the economic impacts in other countries would have been delayed by weeks  
201 or months (depending on which country; see Supplementary Fig. S2), as firms used their  
202 inventories to smooth the shock. Specifically, with 2 months of the strictest lockdown  
203 measures in China, but no spread of the virus beyond China (i.e. China only, 80%-2m; top  
204 blue bar of each panel in Fig. 2), our results indicate 21.6% of China's value-added is lost,  
205 while economic impacts in other countries are much smaller than in the scenarios when those  
206 countries are also directly affected (i.e., the global scenario bars in Fig. 2).

207 Similarly, if the virus had been contained in those highly developed western countries by a  
208 strict 2-months containment (i.e. Europe + U.S., 80%-2m; blue bars near the center of each



209 panel in Fig. 2), Europe and the U.S. suffer much larger direct losses of 15%-20% of their  
 210 GDP. The economic impacts in countries not directly affected increase with the duration of  
 211 lockdowns in affected countries. For example, the loss in Ethiopia will increase from 2.5%  
 212 under the Europe and the U.S. 80% - 2 month lockdown to 9.8% under a 6 month lockdown  
 213 (Fig. S2). But this is still much less than the 27.9% losses in Ethiopia under the global spread  
 214 and 6 months of 40% strict lockdowns. Although these findings are too late to affect public  
 215 health policies for the first round of the COVID-19 pandemic, they demonstrate that  
 216 containment has both substantial positive externalities, in that all countries benefited  
 217 considerably when China placed the strictest measures, and negative externalities, in that all  
 218 countries suffer from containment in the U.S. due to reduced demand in global markets. But  
 219 our estimates show the positive externality of containments dominates.

220



221  
 222

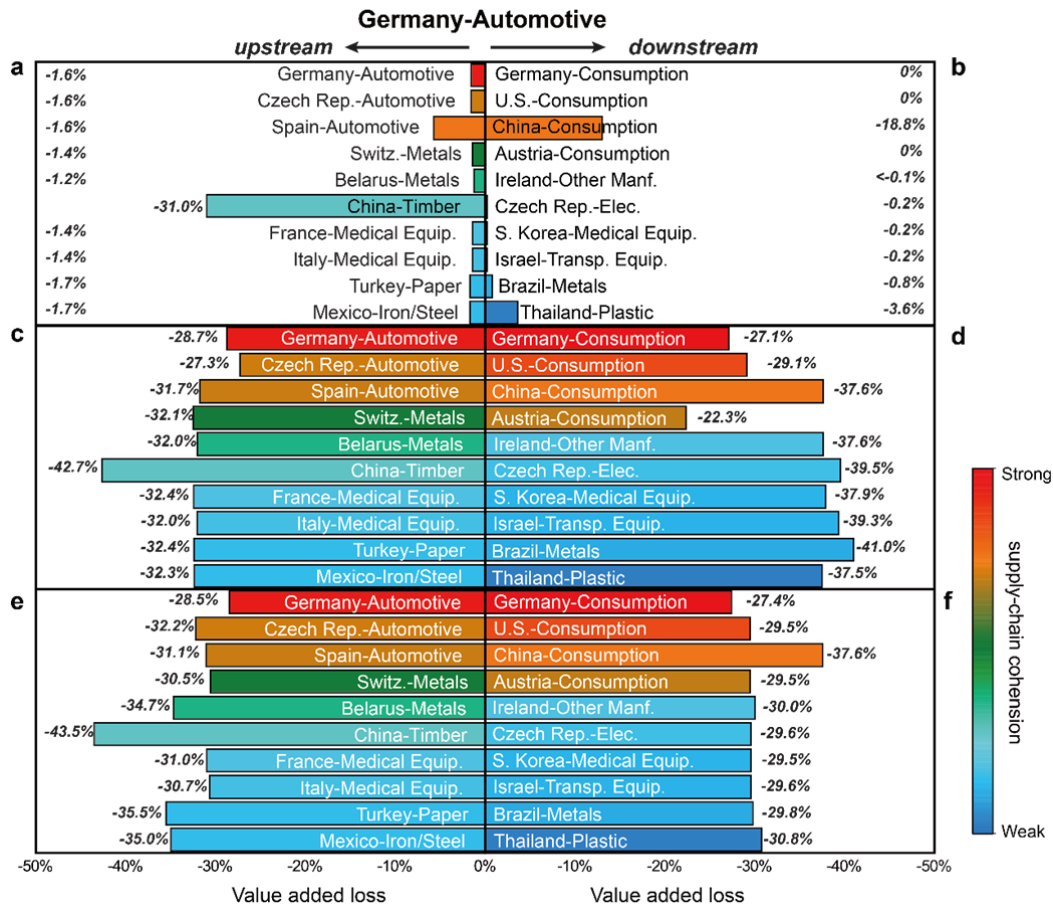
223 **Figure 3 | Examples of supply chain effects on Chinese electronics and German automotive**  
 224 **sectors in scenarios of global spread.** Supply chain impacts to China's electronic-manufacturing  
 225 industries under three scenario-sets (China only 80%-2 months (a, b), Europe and the U.S. 60%-4  
 226 months (c, d) and Global 40%-6 months (e, f). a, c and e show the economic impacts to China's  
 227 electronics industry's upstream supply chain; and b, d, f represent the economic impacts from the  
 228 perspective of downstream supply chains. Different colours of each bar represent the strength of  
 229 linkage between industries and China's electronics industry (change from blue to red). In the upstream  
 230 supply chains, the redder the bar is, the more important suppliers of China's electronics industry  
 231 would be; downstream, the redder bar indicates that these sectors are the main clients of China's  
 232 electronics industry. The length of bars in a-f depict the industries' relative production losses compared with the



233 original capacity under different scenario-sets. Colors of bars represent the cohesion level of the  
234 particular sector to Chinese electronics from blue (weak) to red (strong), which is measured by the  
235 trade volume between the particular sector and Chinese electronics. See Fig. S12 - S14 for the results  
236 of some other industries in different countries.

237 The third insight is that specific country-sectors are quite vulnerable to impacts propagated  
238 via global supply chains, even in scenarios where COVID-19 does not spread globally.  
239 Figures 3 and 4 show the upstream and downstream impacts related to the Chinese electronics  
240 and German automotive sectors, respectively. Each of these sectors are important to the  
241 economies of China and Germany, respectively, and each also depend upon extensive  
242 international supply chains.

243 China's electronics supply-chain is labour intensive and has 'scale-free' property<sup>7</sup>, i.e. there  
244 is a clustered hub in China with connections to a large number of firms in electronics,  
245 chemical and metal production in countries throughout Asia<sup>16</sup>. In scenarios where COVID-19  
246 is confined to China by a strict, 2-month lockdown (i.e., China only, 80%-2m scenario), the  
247 global value-added related to China's electronics sector would have been reduced by 27.3%  
248 (including 20.8% in direct losses) (Supplementary Fig. S15). However, the impacts to China's  
249 electronics sector trigger substantial upstream production declines in South Korean  
250 electronics, Japanese electronics and Australian metals (in each case by roughly 21%; Fig. 3a).  
251 Although electronic products are largely substitutable, major production lines are centralised  
252 in China<sup>16</sup>, such that there are also large downstream impacts as reduced output limits final  
253 consumption, particularly in the U.S., Japan, Mexico, and France (where reductions are >28%;  
254 Fig. 3b). In the scenario of global spread and 6 months of lockdowns (i.e. global, 40%-6m),  
255 the recovery of China's labour supply and transportation capacity to pre-disaster levels do not  
256 prevent ongoing impacts to its electronics sector via global supply chains (largely forward  
257 effects from upstream Asian countries), which further reduce the sector's output from 29.9%  
258 to 32.8% (Fig. 3e, Supplementary Fig. S15). In this global scenario, downstream consumption  
259 in countries like the U.S., Japan, Mexico and France are reduced by a total of 40% (Fig. 3f).



261

262 **Figure 4 | Supply chain impacts to German automobile industries under three main scenario-sets.**  
 263 **a, c** and **e** show the economic impacts to supply chain upstream of German automobile industries and **b,**  
 264 **d, f** represent the economic impacts from the perspective of downstream supply chain. The setting of  
 265 scenario-sets, circle colour and area are similar with that of Fig 3. The length of bars in **a-f** depict the  
 266 industries' relative production losses compared with the original capacity under different scenario-sets.  
 267 Colors of bars represent the cohesion level of the particular sector to German Automotive from blue  
 268 (weak) to red (strong), which is measured by the trade volume between the particular sector and  
 269 German Automotive.

270 Automotive sectors are similarly international<sup>17</sup>, with highly-specialized suppliers that make  
 271 short-term substitution difficult<sup>18</sup>. In the scenario where only China imposes lockdown  
 272 measures (i.e. the China only 80%-2m scenario), economic impacts to the German automobile  
 273 are modest: losses of 1.8% of value-added as China's demand for German motor parts and  
 274 vehicles fall by roughly 20% (Fig. 4b; Supplementary Fig. S16) and reductions in the output  
 275 of various Chinese sectors (e.g., electronics, metals and rubber and plastics) constrain  
 276 upstream production of motor parts in the U.S. and the U.K and electronics in Germany. With  
 277 the spread of COVID-19 to highly developed western countries (i.e. Europe and the U.S.,  
 278 60%-4m scenario), however, labour and transportation constraints in Germany and many of  
 279 the countries that supply auto parts and raw materials (Supplementary Fig. S16) cause  
 280 production by the German automotive sector to fall by 28.8% (24.8% directly due to local  
 281 containment, and 4.0% due to effects upstream, Fig. 4c). Such decreases in German

282 production ripple upstream to suppliers in Hungary, Spain, Italy, and the U.S., and  
283 downstream demand for German cars declines in the U.S., China and Austria by 29.1%, 37.6%  
284 and 22.3%, respectively (Fig. 4d). In the case of global spread and more widespread and  
285 longer-term lockdowns (i.e. global, 40%-6m scenario; Fig. 4e), the output of German  
286 automobile industries decreases by a further 0.9%. Reduced supplies from low- and  
287 middle-income countries to Germany (Fig. S16) lead German producers to look for new  
288 suppliers (“substitution effect”). On the other hand, the production of motor parts in the U.S.  
289 rebounds slightly in this scenario, but the overall impacts of such global spread remain  
290 strongly negative everywhere. Consumption of German cars in the U.S. and Austria fall by  
291 29.5%., and—although Chinese demand for German cars in this scenario returns to  
292 pre-pandemic levels in April—supply chain and transportation constraints nonetheless reduce  
293 Chinese consumption of German cars by 37.5%.

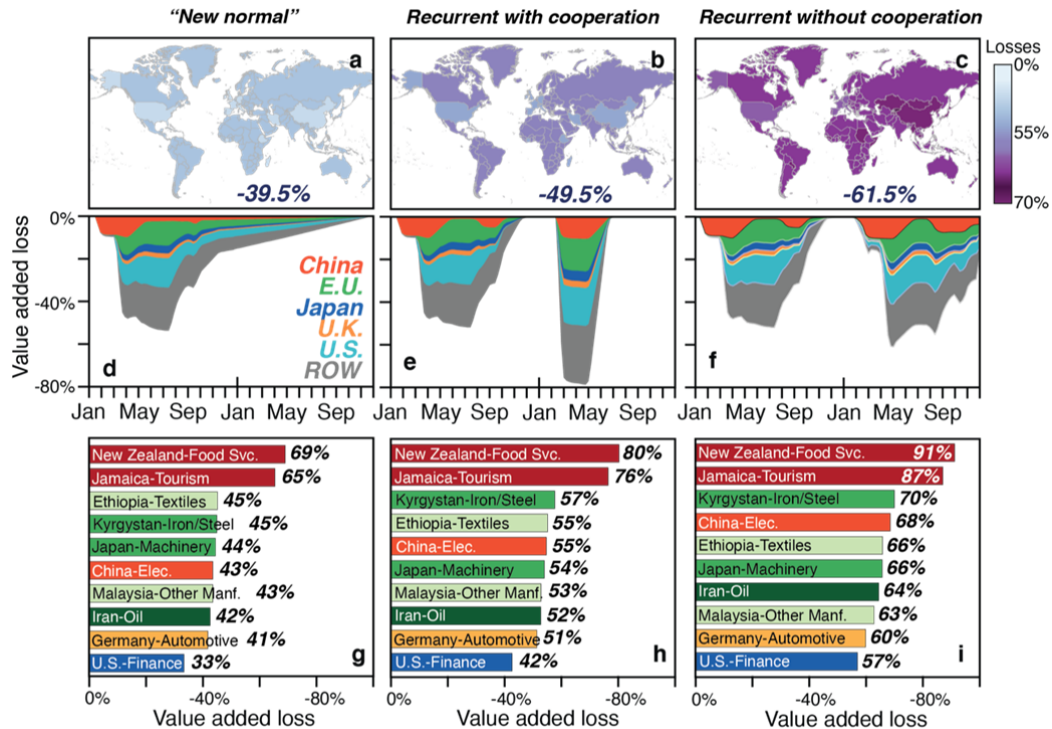
294 Our results also highlight the vulnerability of sectors like catering and tourism to pandemic  
295 lockdowns<sup>19</sup> which are exposed to both very large decreases in demand and the propagation  
296 of losses from upstream suppliers such as food and business sectors<sup>20</sup>. For example, in  
297 scenarios of global pandemic (e.g., the global, 40%-6m scenario), very large reductions in  
298 domestic and international travel and tourism (Fig. S17) cause tourism in Jamaica to decline  
299 by 56.3%, in turn reducing imports of beverages and tobacco products from the U.S. falling to  
300 46.7% of pre-pandemic levels (Fig. S17).

301 As a final analysis, we model three different scenarios of recovery from the global spread of  
302 the COVID-19 pandemic: (1) a “new normal” scenario in which each country’s lockdown (i.e.  
303 China 80%-2m, then all other countries 60%-4m) is first relaxed to 20% strictness and then  
304 back to 0% over a period of 12 months; (2) a “recurrent *with* global cooperation” scenario, in  
305 which, Round 1: each country’s lockdown (i.e. China 80%-2m, Europe and the U.S. 60%-3m,  
306 all other countries 40%-4m) is first relaxed to 0% strictness over a period of 2 months,  
307 followed by a 3-month period of no restrictions, and then Round 2: all countries act together  
308 by placing strictest (80%), 2-month global lockdown to minimize virus spreading; and (3) a  
309 “recurrent *without* global cooperation” scenario, in which, Round 1: each country’s lockdown  
310 (i.e. China 80%-2m, Europe and the U.S. 60%-3m, all other countries 40%-4m) is first  
311 relaxed to 0% strictness over a period of 2 months, followed by a 3 month period of no  
312 restrictions, and then Round 2: all countries place same less strict but longer lockdowns as the  
313 first round.

314 These recovery scenarios lead to a fourth and final insight: relaxing lockdown restrictions  
315 gradually over a long time period (in our “new normal” scenario, 12 months) results in  
316 substantially lower economic impacts than lifting restrictions quickly if it means avoiding  
317 another round of strict lockdowns in the coming year. Globally, we estimate overall  
318 value-added losses in the “new normal” scenario to be 39.5%, as compared to 49.5% and 61.5%  
319 in the “recurrent” scenarios (Fig. 5a-5c). The differences are particularly striking in the U.S.,  
320 where losses related to recurrent lockdowns are 24.6%-54.8% greater than the slow relaxation  
321 of restrictions (see light-blue shading in Figs. 2d-2f). As shown in our scenarios of initial  
322 lockdowns, if the pandemic does recur, stricter and shorter lockdowns (which may depend  
323 upon global coordination) also greatly reduce losses, by 11% globally in our estimates (Figs.

324 5b, 5c). The implications of these different recovery trajectories for selected sectors are shown  
 325 in Figures 5g-5i; as with losses globally or in specific countries, recurrent lockdowns are  
 326 considerably worse (e.g., by 33.1-90.8% worse in the sectors depicted).

327



328

329 **Figure 5 | Economic impacts of recovery scenarios.** Maps (a-c) show results from three post  
 330 pandemic recovery scenarios, with different potential recovery strategies. Percentages in the bottom of  
 331 each map indicate the global value-added losses. Changes of color shades represent the severity of  
 332 economic impact by countries. The stacked area plots (d-f) show the dynamics of the value-added loss  
 333 in different countries or regions. The bar charts (g-i) illustrate the value-added loss in ten selected  
 334 sectors under different recovery trajectories.

### 335 Discussion

336 Our modelling of COVID-19 lockdowns demonstrate the enormous economic impacts of  
 337 the number of affected countries, the duration and strictness of lockdowns, and how  
 338 restrictions are relaxed as the pandemic abates—in each case factors influenced or determined  
 339 by public health policy choices across the globe<sup>21, 22</sup>. We have enumerated several insights  
 340 based on our results, which together suggest that economic losses will be minimized by  
 341 stricter initial lockdowns, provided that such strictness would reduce the duration of the  
 342 measures. And indeed, emerging results of related research seem to support exactly this  
 343 relationship<sup>14</sup>. Yet our modelling of recovery scenarios suggests that an extended period of  
 344 some restrictions (e.g., 20% reductions in labour and transportation capacity in our “new  
 345 normal” scenario) is nonetheless economically preferable to a more rapid return to  
 346 pre-pandemic activities followed by another round of global lockdowns. This is a critical but  
 347 perhaps inconvenient finding for policymakers eager to lift restrictions and stimulate

348 economic recovery.

349 Our results also illustrate the substantial and heterogenous impacts propagated via global  
350 supply chains, which affect the level of economic impacts to a country or sector in ways that  
351 are not always intuitive. Moreover, just as individuals staying home protect others as well as  
352 themselves, so countries imposing strict lockdowns provide a public good to other countries<sup>23</sup>,  
353 <sup>24</sup>. For example, we estimate that a strict lockdown which contained the COVID-19 outbreak  
354 to China would reduce global GDP by 3.5% while costing China 21% of its GDP. The  
355 relatively positive externalities of public health measures to prevent a pandemic may lead to  
356 market failures, leading to under-investment and delayed action from the perspective of  
357 global optimization. In preparing for the next emerging disease, a global cost-sharing  
358 instrument could ensure that the costs of monitoring, containment, and suppression are fairly  
359 distributed, removing some of the disincentives to early action and providing enormous global  
360 health and economic benefits over the long term.

## 361 **Data availability**

362 All data and R codes are deposited at our data publishing website – China Emission Accounts  
363 and Datasets (<http://www.ceads.net/?ddownload=3188>). Those data can be also obtained from  
364 the corresponding author on reasonable request.

365

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439

## 440 **Methods**

441 **Disaster impact model.** Our impact model is an extension of the adaptive regional  
442 input-output (ARIO) model<sup>23, 24</sup>, which is widely used in the literature to simulate the  
443 propagation of negative shocks throughout the economy<sup>11, 12, 25-27</sup>. Our model improves the  
444 ARIO model in two ways. The first improvement is related to the substitutability of products  
445 from the same sector sourced from different regions. Second, in our model, clients will  
446 choose their suppliers across regions based on their capacity. These two improvements  
447 contribute to a more realistic representation of bottlenecks along global supply chains. It  
448 should be noted that, although general equilibrium models which are often used for economic  
449 assessment can also handle the above two points well, it does not model well short-term  
450 (disruption in a few weeks or months after a shock) simulations and disequilibrium situations  
451 as shocks present. In CGE models, we assume that changes in relative prices balance supply  
452 and demand. This is an ideal description in the long run. However, in the short run, because of  
453 socioeconomic inertia, transaction costs, and antigouging legislation, adjustment through  
454 prices appears unlikely in the aftermath of a disaster<sup>24</sup>. Hence, IO models are frequently  
455 preferred to represent short-term economic dynamics, in which production technologies are  
456 fixed and prices cannot adjust. CGE models, on the other hand, are preferred for modelling  
457 long-term dynamics, in which flexibility in production processes and markets allow for an  
458 adjustment of the economic system<sup>24</sup>. Our model also has some disadvantages. For example,  
459 the effect of expectations is not considered. Another limitation of our model is the inability to  
460 endogenously consider changes in technology. But in these short-term scenarios and  
461 situations following a shock technical changes are rather unlikely. Our model is designed to  
462 identify the most important containment factors among the strictness, duration, and recurrence  
463 of lockdowns and measure the magnitude of propagation effects through global supply chains.  
464 The analytical framework setting are fundamentally different to other macroeconomic  
465 analysis<sup>28-30</sup> aiming at predicting true cost of the COVID-19.

466

467 Our disaster impact model includes 4 main modules, i.e., production module, allocation  
468 module, demand module and simulation module. The production module is designed for  
469 characterizing the firm's production activities. The allocation module is used to describe how  
470 firms allocate output to their clients, including downstream firms (intermediate demand) and  
471 households (final demand). The demand module is used to describe how clients place orders  
472 to their suppliers. And the simulation module is designed for executing the whole simulation



473 procedure.

474

475 **Production module.** The production module is used to characterize production processes.  
476 Firms rent capital and employ labour to process natural resources and intermediate inputs  
477 produced by other firms into a specific product (see figure S1). The production process for  
478 firm  $i$  can expressed as follows,

$$x_i = f(\text{for all } p, z_i^p; va_i)$$

479 where  $x_i$  denotes the output of the firm, in monetary values;  $p$  denotes type of intermediate  
480 products;  $z_i^p$  denotes intermediate products used in production processes;  $va_i$  denotes the  
481 primary inputs to production, such as labour ( $L$ ), capital ( $K$ ) and natural resources ( $NR$ ).  $f(\cdot)$   
482 is the production function for firms. There are a wide range of functional forms, such as  
483 Leontief<sup>31</sup>, Cobb-Douglas (C-D) and Constant Elasticity of Substitution (CES) production  
484 function<sup>32</sup>. Different functional forms reflect the possibility for firms to substitute an input for  
485 another. Considering that epidemics often cause large-scale economic fluctuations in the short  
486 term, during which economic agents do not have enough time to adjust other inputs to  
487 substitute temporary shortages, we use Leontief production function which does not allow  
488 substitution between inputs.

$$x_i = \min \left( \text{for all } p, \frac{z_i^p}{a_i^p}; \frac{va_i}{b_i} \right)$$

489 where  $a_i^p$  and  $b_i$  are the input coefficients calculated as

$$a_i^p = \frac{\bar{x}_i}{\bar{z}_i^p}$$

490 and

$$b_i = \frac{\bar{x}_i}{v\bar{a}_i}$$

491 where the horizontal bar indicates the value of that variable in the equilibrium state. In an  
492 equilibrium state, producers use intermediate products and primary inputs to produce goods  
493 and services to satisfy demand from their clients. After a disaster, output will decline. From a  
494 production perspective, there are mainly the following constraints:

495 *Labour supply constraints.* Labour constraints after a disaster may impose severe knock-on  
496 effects on the rest of the economy<sup>33-35</sup>. This makes labour constraints a key factor to consider  
497 in disaster impact analysis. For example, in the case of a pandemic, these constraints can arise  
498 from employees' inability to work as a result of illness or death, or from the inability to go to  
499 work and the requirement to work at home (if possible). In this model, the proportion of  
500 surviving productive capacity from the constrained labour productive capacity ( $x_i^L$ ) after a  
501 shock is defined as<sup>36-38</sup>:

$$x_i^L(t) = (1 - \gamma_i^L(t)) * \bar{x}_i$$

502 Where  $\gamma_i^L(t)$  is the proportion of labour that is unavailable at each time step  $t$  during  
503 containment.  $(1 - \gamma_i^L(t))$  contains the available proportion of employment at time  $t$ .

$$\gamma_i^L(t) = (\bar{L}_i - L_i(t))/\bar{L}_i$$

504 The proportion of the available productive capacity of labour is thus a function of the losses

505 from the sectoral labour forces and its pre-disaster employment level. Following the  
 506 assumption of fixed input-output relationships, the productive capacity of labour in each  
 507 region after a disaster ( $x_i^L$ ) will represent a linear proportion of the available labour capacity  
 508 at each time step<sup>39, 40</sup>. Take COVID-19 as an example, during an outbreak of an infectious  
 509 disease, authorities often adopt social distancing and other measures to reduce the risk of  
 510 infection. This imposes an exogenous negative shock on the economic network.

511 *Supply constraints.* Firms will purchase intermediate products from their supplier in each  
 512 period. Insufficient inventory of a firm's intermediate products will create a bottleneck for  
 513 production activities. The potential production level that the inventory of the  $p^{\text{th}}$   
 514 intermediate product can support is

$$x_i^p(t) = \frac{S_i^p(t-1)}{a_i^p}$$

515 where  $S_i^p(t-1)$  refers to the amount of  $p^{\text{th}}$  intermediate products held by firm  $i$  at the  
 516 end of time step  $t-1$ .

517 Considering all the limitation mentioned above, the maximum supply capacity of firm  $i$  can  
 518 be expressed as

$$x_i^{\text{max}}(t) = \min(x_i^L(t); x_i^K(t); \text{for all } p, x_i^p(t))$$

519 The actual production of firm  $i$ ,  $x_i^a(t)$ , depends on both its maximum supply capacity and  
 520 the total orders the firm received from its clients (see the Demand Module),

$$x_i^a(t) = \min(x_i^{\text{max}}(t), TD_i(t-1))$$

521 The inventory held by firm  $i$  will be consumed during the production process,

$$S_i^{\text{used}}(t) = a_i^p * x_i^a(t)$$

522

523 **Allocation module.** The allocation module mainly describes how suppliers allocate products  
 524 to their clients. When some firms in the economic system suffer a negative shock, their  
 525 production will be constrained by a shortage to primary inputs such as a shortage of labour  
 526 supply in the outbreak of COVID-19. In this case, a firm's output will not be able to fill all  
 527 orders of its clients. A *rationing scheme* that reflects a mechanism based on which a firm  
 528 allocates an insufficient amount of products to its clients is needed<sup>23, 41</sup>. For this case study, we  
 529 applied a *proportional* rationing scheme according to which a firm allocates its output in  
 530 proportion to its orders. Under the proportional rationing scheme, the amounts of products of  
 531 firm  $i$  allocated to firm  $j$  and household  $h$  is as follows,

$$FRC_j^i(t) = \frac{FOD_i^j(t-1)}{(\sum_j FOD_i^j(t-1) + \sum_h HOD_i^h(t-1))} * x_i^a(t)$$

$$HRC_h^i(t) = \frac{HOD_i^h(t-1)}{(\sum_j FOD_i^j(t-1) + \sum_h HOD_i^h(t-1))} * x_i^a(t)$$

532 Firm  $j$  received intermediates to restore its inventories,

$$S_j^{p,restored}(t) = \sum_{i \rightarrow p} FRC_j^i(t)$$

533 Therefore, the amount of intermediate  $p$  held by firm  $i$  at the end of period  $t$  is

$$S_j^p(t) = S_j^p(t-1) - S_j^{p,used}(t) + S_j^{p,restored}$$

534

535 **Demand module.** The demand module represents a characterization of how firms and  
536 household issues orders to their suppliers at the end of each period. Firm orders its supplier  
537 because of the need to restore its intermediate product inventory. We assume that each firm  
538 has a specific target inventory level based on its maximum supply capacity in each time step,

$$S_i^{p,*}(t) = n_i^p * a_i^p * x_i^{max}(t)$$

539

540 Then the order issued by firm  $i$  to its supplier  $j$  is

$$FOD_j^i(t) = \begin{cases} (S_i^{p,*}(t) - S_i^p(t)) * \frac{\overline{FOD}_j^i * x_j^a(t)}{\sum_{j \rightarrow p} (\overline{FOD}_j^i * x_j^a(t))}, & \text{if } S_i^{p,*}(t) > S_i^p(t); \\ 0 & \text{if } S_i^{p,*}(t) \leq S_i^p(t). \end{cases}$$

541

542 Households issue orders to their suppliers based on their demand and the supply capacity of  
543 their suppliers. In this study, the demand of household  $h$  to final products  $q$ ,  $HD_h^q(t)$ , is  
544 given exogenously at each time step. Then, the order issued by household  $h$  to its supplier  $j$   
545 is

$$HOD_j^h(t) = HD_h^q(t) * \frac{\overline{HOD}_j^h * x_j^a(t)}{\sum_{j \rightarrow q} (\overline{HOD}_j^h * x_j^a(t))}$$

546

547 The total order received by firm  $j$  is

$$TOD_j(t) = \sum_i FOD_j^i(t) + \sum_h HOD_j^h(t)$$

548

549 **Simulation module.** At each time step, the actions of firms and households are as follows:

- 550 1. Firms plan and execute their production based on three factors: a) inventories of  
551 intermediate products they have, b) supply of primary inputs, and c) orders from  
552 their clients. Firms will maximize their output under these constraints.
- 553 2. Product allocation. Firms allocate outputs to clients based on their orders. In  
554 equilibrium, the output of firms just meets all orders. When production is constrained  
555 by exogenous negative shocks, outputs may not cover all orders. In this case, we use  
556 a proportional rationing scheme proposed in the literature<sup>23, 41</sup>(see Allocation Module)  
557 to allocate products of firms.
- 558 3. Firms and household issue orders to their suppliers for the next time step. Firms  
559 place orders with their suppliers based on the gaps in their inventories (target  
560 inventory level minus existing inventory level). Households place orders with their  
561 suppliers based on their demand. When a product comes from multiple suppliers, the

562 allocation of orders is adjusted according to the production capacity of each supplier.  
563 This discrete-time dynamic procedure can reproduce the equilibrium of the economic system,  
564 and can simulate the propagation of exogenous shocks, both from firm and household side, or  
565 transportation disruptions, in the economic network. From the firm side, if the supply of a  
566 firm's primary inputs is constrained, it will have two effects. On the one hand, the decline in  
567 output in this firm means that its clients' orders cannot be fulfilled. This will result in a  
568 decrease in inventory of these clients, which will constrain their production. This is the  
569 so-called forward or downstream effect. On the other hand, less output in this firm also means  
570 less use of intermediate products from its suppliers. This will reduce the number of orders it  
571 places on its suppliers, which will further reduce the production level of its suppliers. This is  
572 the so-called backward or upstream effect. Similarly, these two effects can also occur if the  
573 transport of a firm to its clients or suppliers is restricted. For instance, during the outbreak of  
574 COVID-19 in China, the authorities adopted strict isolation measures. These measures have  
575 placed constraints on the supply of labour and the transportation of products. This led to a  
576 decline in China's output and also triggered the forward and backward effect, which leads to  
577 the propagation of the shock through the global economic production web. From the  
578 household side, the fluctuation of household demand caused by exogenous shocks will also  
579 trigger the aforementioned backward effect. Take tourism as an example, during the outbreak  
580 of COVID-19 in China, the demand for visiting China from tourist all over the world will  
581 decline significantly. This influence will further propagate to the accommodation and catering  
582 industry as well as their suppliers through supplier-client links.

583  
584 **Economic impacts.** We define the value-added decrease of all firms in a network caused by  
585 an exogenous negative shock as the disaster impacts of the shock. It should be noted that in  
586 our estimates, we are not looking at dynamic general equilibrium effects, mortality,  
587 Quality-Adjusted Life Year (QALYs) and Disability-Adjusted Life Year (DALYs), whereas  
588 economic impacts of the lockdowns are considered. For the firm directly affected by  
589 exogenous negative shocks, its loss includes two parts: a) the value-added decrease caused by  
590 exogenous constraints, and b) the value-added decrease caused by propagation. The former is  
591 the direct loss, while the latter is the indirect loss. A negative shock's total economic impacts  
592 ( $TEI_{i,r}$ ), direct economic impacts ( $DEI_{i,r}$ ), and propagated economic impacts ( $PEI_{i,r}$ ) for firm  
593  $i$  in region  $r$  are,

$$TEI_{i,r} = \bar{v}a_{i,r} * T - \sum_{t=1}^T va_{i,r}^a(t)$$

594 and,

$$DEI_{i,r} = \bar{v}a_{i,r} * T - \sum_{t=1}^T va_{i,r}^{max}(t)$$

595 and,

$$PEI_{i,r} = TEI_{i,r} - DEI_{i,r}$$

596

597

598 **Global supply-chain network.** We build a global supply chain network based on version 10  
599 of the Global Trade Analysis Project (GTAP) database<sup>11</sup>. GTAP 10 provides a multiregional  
600 input-output (MRIO) table for the year 2014. This MRIO table divides the world into 141

601 economies, each of which contains 65 production sectors. If we treat each sector as a firm  
602 (producer), and assume that each region has a representative household, we can obtain the  
603 following information in the MRIO table: a) suppliers and clients of each firm; b) suppliers  
604 for each household, and c) the flow of each supplier-client connection under the equilibrium  
605 state. This provides a benchmark for our model. It should be noted that the MRIO table  
606 provided by GTAP is only a sectoral level network, it cannot capture the complexity of  
607 supply-chain networks at the firm level. Hence, this study only serves as approximation of the  
608 actual effect. Detailed data are rarely available, however, particularly those for supply chains  
609 in developing countries and for global supply chains across countries.

610 When applying such an aggregated network in the disaster impact model, we need to consider  
611 the substitutability of intermediate products supplied by suppliers from the same sector in  
612 different regions. The substitution between some intermediate products is fairly  
613 straightforward. For example, for a firm that extracts spices from bananas it does not make  
614 much of a difference if the bananas are sourced from the Philippines or Thailand. However,  
615 for a car manufacturing firm in Japan, which uses screws from Chinese auto parts suppliers  
616 and engines from German auto parts suppliers to assemble cars, the products of the suppliers  
617 in these two regions are non-substitutable. If we assume that all goods are non-substitutable as  
618 in the traditional IO model, then we will overestimate the loss of producers such as fragrance  
619 extraction firm. If we assume that products from suppliers in the same sector can be  
620 completely substitutable, then we will significantly underestimate the losses of producers  
621 such as Japanese car manufacturing firm. In order to alleviate the shortcomings of the  
622 evaluation deviation under the two assumptions, we set the possibility of substitution for each  
623 firm based on the region and sector of supplier supply (see Allocation Module of the model).

624

625 **Spread and containment scenarios.** The number of affected countries, the duration of the  
626 containment and the strictness of the containment are the three important factors influencing  
627 the loss caused by the epidemic. Using these three indicators as dimensions, and then  
628 referring to the actual epidemic situation, we designed three sets of scenarios, i.e., China only  
629 (CN), Europe and U.S. (NH) and Global (GB). Different sets of scenarios represent different  
630 areas of influence of COVID-19, while scenarios in the same scenario set have different  
631 assumptions about duration of the containment and the strictness of the containment.

632 Our first scenario set, China only, assumes that the outbreak of COVID-2019 is only in  
633 mainland China. In this scenario set, labour supply and transportation in mainland China will  
634 be restricted due to the need for epidemic control from the fourth week of 2020 (i.e., 22<sup>nd</sup>  
635 January 2020). To examine the impact of policy strictness and duration of the outbreak on the  
636 world economic system, we set four strictness (i.e., 20%, 40%, 60%, 80%) and three  
637 durations (i.e., 2, 4, 6 months), see the yellow block in the table below. For instance, the  
638 scenario "China only 20%-2m" means that the epidemic lasts for two months with labour  
639 supply and transportation restrictions of 20%.

640 Isolation measures have different effects on labour supply in different sectors. We set a  
641 specific multiplier for each sector based on three factors, i.e., the exposure level of the sector's  
642 work, whether it is the lifeline, and whether it is possible to work at home. If a sector's work  
643 exposure level is low, or it is the lifeline sector, or it is easy to work at home, its' multiplier  
644 will be small, vice versa.

645 Then, the constraints on labour supply in each sector are determined by two parts, i.e.,  
 646 benchmark constraint in the scenario and multipliers for the sector. For instance, we assume  
 647 that the multiplier for the wheat production sector is 0.5 because the level of exposure to its  
 648 production activities is relatively low. Then, in the scenario "China only 20%-2m", the labour  
 649 supply in the wheat production sector will fall by 10%, i.e., 20% multiplied by 0.5. At the  
 650 same time, in the scenario set, transportation between mainland China and other regions will  
 651 also fall by 50% during the duration of the epidemic.

652 The epidemic not only affects the global economic system from the supply side, but also  
 653 affects economic output through its impact on consumer demand. Most obviously, tourism  
 654 demand for the region with COVID-2019 outbreaks will drop significantly. Due to lack of  
 655 data, we simply assume that the final demand for the two sectors, "Recreation and other  
 656 services" and "Accommodation, Food and service activities", in the outbreaking area fell by  
 657 99% during the duration of the outbreak.

658

659 Scenario-sets table

		China only			Europe and the U.S.			Global		
Duration		2 months	4 months	6 months	2 months	4 months	6 months	2 months	4 months	6 months
Strictness	20%	20%-2m	20%-4m	20%-6m	20%-2m	20%-4m	20%-6m	20%-2m	20%-4m	20%-6m
	40%	40%-2m	40%-4m	40%-6m	40%-2m	40%-4m	40%-6m	40%-2m	40%-4m	<b>40%-6m</b>
	60%	60%-2m	60%-4m	60%-6m	60%-2m	<b>60%-4m</b>	60%-6m	60%-2m	60%-4m	60%-6m
	80%	<b>80%-2m</b>	80%-4m	80%-6m	80%-2m	80%-4m	80%-6m	80%-2m	80%-4m	80%-6m

660

661 In the second set of scenarios (Europe and the U.S.), we assume that regions with the current  
 662 severe epidemic situation have taken measures from the eleventh week (11<sup>th</sup> March 2020) to  
 663 control their epidemic. These countries include the United States, France, Germany, Italy, the  
 664 Netherlands, the United Kingdom, Switzerland, Spain, and Iran. The labour and transportation  
 665 restrictions are consistent with the settings of the scenario set China only, and take "China  
 666 only 80%-2m" as default in mainland China, which basically matches with the reality shown  
 667 in the Baidu big data.

668 In the last set of scenarios (Global), we assume that in addition to mainland China and the  
 669 economies in the scenario set Europe and the U.S., other economies in the world also began to  
 670 take measures to control the epidemic in the 15th week (8<sup>th</sup> April 2020). The labour and  
 671 transportation restrictions are consistent with the settings of the scenario set China only and  
 672 Europe and the U.S., and take "China only 80%-2m" as default for mainland China, "Europe  
 673 and the U.S. 60%-4m" as default in economies in the scenario set Europe and the U.S..

674

675 Finally, we design and model three post-pandemic scenarios of recovery as follows:

- 676 • Pandemic as a new normal scenario: Starting with January 2020, China only placed 80%  
 677 strictness for 2 months, then reduced to 20% for 12 months. EU and the U.S. placed 60%  
 678 strictness for 4 months, then reduced to 20% strictness for 12 months. Global placed 40%  
 679 strictness for 6 months, then reduced to 20% and gradually relaxing to 0% over a period  
 680 of 12 months.
- 681 • Recurrent pandemic scenario with global cooperation: Starting with January 2020, each  
 682 country's lockdown (i.e. China 80%-2m, Europe and the U.S. 60%-4m, all other countries

683 40%-6m) is first relaxed to 0% strictness over a period of 2 months, followed by a  
684 3-month period of no restrictions and then another round of strict (80%), 2-month global  
685 lockdown starting January 2021.

- 686 • Recurrent pandemic scenario without global cooperation: Starting with January 2020,  
687 each country's lockdown (i.e. China 80%-2m, Europe and the U.S. 60%-4m, all other  
688 countries 40%-6m) is first relaxed to 0% strictness over a period of 2 months, followed by  
689 a 3 month period of no restrictions, and then another round of the same less strict, longer  
690 lockdowns starting January 2021, as the first round.

691

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736

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