

Required literacy and numeracy skill levels for occupations in OECD countries

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Required literacy and numeracy skill levels for occupations in OECD countries

Application of the Job Analysis Method to PIAAC

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ROA Technical Report

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Maastricht, September 2020

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1. Introduction

Skill mismatch is a situation of imbalance in which the level or type of skills available does not correspond to the skills required by the labour market (European Centre for the Development of Vocational Training, 2014; McGuinness, Pouliakas, & Redmond, 2018). There is evidence that the degree of skill mismatch in OECD countries persists over time (OECD, 2016), and varies considerably across countries (Adalet McGowan & Andrews, 2017). Skill mismatch represents a loss of investment for individuals, but also for society as a whole. It is therefore important to develop policies which help to promote the optimal utilisation of skills (Global Agenda Council on Employment, 2014). To achieve this, it is essential that policy makers can rely on reliable and accurate measures of skill mismatch.

Three different methods have been used so far to measure skill mismatch: worker self-assessment (the worker him/herself states the level required for his/her job), realized matches (taking the average skill level in an occupation as a proxy for the required level), and the job requirement approach (taking the frequency of use of a skill as a proxy for the required level of such skill). However, each of these methods comes with certain limitations. The first depends on the subjective evaluation of the workers, whereas the second and the third are based on the average level or use of a skill in an occupation, which may not necessarily match the actual skill requirements for this occupation (Van der Velden & Bijlsma, 2019). Self-reported assessments are susceptible to bias, as workers are likely to overestimate their job's skill requirements (Perry, Wiederhold, & Ackermann-Piek, 2014), while methods that consider average requirements or average skill use are controversial because they focus on the average characteristics of the workers, without considering the real requirements of the job (Desjardins & Rubenson, 2011).

In its guidelines concerning measurement of qualifications and skills mismatches (International Conference of Labour Statisticians, 2018), the ILO further underlines this issue. Reflecting the concerns about the risk of bias in self-reported assessments of skill mismatch, these guidelines note (p.6) that "Wherever possible, in addition to the assessment by the person in employment, measurement might be based on the employer's assessment of skills possessed by the person in employment against the skills required to perform the job, and/or direct assessment of level of proficiency of selected types of skills (e.g. literacy, numeracy and ICT tests might be used)." The guidelines do not provide advice on how this should be done, but note the need for further methodological work.

One way of approaching this involves the assessment of skill requirements by occupational experts. Involving occupational experts is considered a reliable approach in the analysis of educational mismatch (Bédoué & Giret, 2011; Dahlstedt, 2011; Katz-Gerro & Yaish, 2003; Nordin, Persson, & Rooth, 2010; Verhaest & Omey, 2006; Wolbers, 2013), and could also be applied to the assessment of skill mismatch, as recommended by Van der Velden and Bijlsma (2019). The core idea here is that a normative approach in which occupational experts would establish the standard skill requirements per occupation would allow for an unbiased estimation of skill mismatch. Determining the objective requirements for occupations at an international level through this approach would help to further improve the accuracy of estimates of the incidence of skill mismatch in Western economies. This could in turn provide the ground for further research on the determinants of skill mismatch and policy recommendations.

The Job Analysis Method offers an approach that puts this core idea into practice. Applied to skill mismatch, this method requires professional occupational experts to assess the skill requirements per

occupation, relying on occupational classification systems. Occupational classification systems are usually systematic and elaborate, clustering each job title under hierarchically nested categories, based partly on the required level and type of education and the required skills to perform the tasks that are involved in each job (Hartog, 2000). The classification system most commonly used internationally is the International Standard Classification of Occupations 2008 (ISCO-08) published by the International Labour Office (2012). Additionally, some countries provide their own standard classifications to better reflect the national labour market reality.

The data from the Programme for the International Assessment of Adult Competencies (PIAAC) from the Organisation for Economic Co-operation and Development (OECD) are the leading source for information on skill proficiency levels for individuals in modern economies. The PIAAC data are unique in combining a validated assessment-based measurement of skills with coverage of a large number of OECD countries. However, to estimate skill mismatch, one also needs to have information on the required skill level in the occupations in which these individuals work. That type of information is currently lacking in the PIAAC data. The aim of the project presented in this technical report was to apply the Job Analysis Method to the case of skill mismatch. Through the application of this method, occupational experts determined the critical skill level required for all occupational unit groups in the International Standard Classification of Occupations 2008 (ISCO-08) using the same framework that was applied to assess individuals' skill proficiency levels in PIAAC.

Therefore, in establishing the skill requirements through the Job Analysis Method, we use the PIAAC framework for defining and demarcating skill levels. PIAAC includes data on skill proficiency in three domains: literacy, numeracy, and problem solving in technology-rich environments. The latter is disregarded in this project due to a potential selection bias, as only individuals who have basic computer skills were tested in this domain. Therefore, our project focuses solely on literacy and numeracy skills. Although literacy and numeracy skills will not capture all of the many dimensions of skill mismatch, Levels, Van der Velden, and Allen (2014) provide evidence that skill mismatches in these domains explain a large part of educational mismatches. This is because literacy and numeracy are two critical key information-processing skills that are prerequisites for acquiring both job-specific technical skills and other general skills that are crucial for functioning well in the job.

Additionally, it is the use of the skill proficiency levels from PIAAC in determining skill requirements that makes this project of added value to existing research. While there is some information on required skill levels in occupations with respect to the domains of literacy and numeracy from other sources (e.g. the requirements regarding Reading Comprehension and Mathematics in the US Occupational Information Network O*NET), this information does not match with the definition of literacy and numeracy in PIAAC, nor does it provide those skill levels in the same metric as the PIAAC skill proficiency scales, which is essential to derive skill mismatch estimates.

Consequently, the central research question of this report is: What are the **required literacy and numeracy skill levels in occupations in OECD countries?** By answering this question, this project hopes to contribute to the further development of the international standards for measuring skill mismatch. In future steps of the project, the newly determined literacy and numeracy skill requirements per occupational unit group will be matched to the actual literacy and numeracy skill levels of the respondents in the PIAAC data, and can then be used to derive new estimates of the incidence of skill mismatch.

This report is structured as follows: Section 2 describes the definition and operationalisation of the core concepts used in this project; Section 3 outlines the Job Analysis Method, and explains how we applied this to the case of skill mismatch; Section 4 describes the process we followed in linking the occupations to literacy and numeracy skill levels; Section 5 presents an overview of the newly determined skill requirements per occupational unit group; and we conclude in Section 6 with an evaluation of the application of the method and of the process we have followed.

2. Occupations and skills: definitions, classifications, and frameworks

2.1 The International Standard Classification of Occupations (ISCO-08): classification of jobs into occupational unit groups

Having reliable occupational information is important for several reasons. It improves the equilibrium in the labour market between supply and demand of jobs. Additionally, it can be used to provide youngsters and job seekers with adequate career counselling, as well as promote better policy-making in the field of the labour market (Office for National Statistics, 2010). Therefore, some national governments and supranational organizations have developed standard occupational classifications. They categorise jobs based on the requirements to perform the main duties of each job, with the purpose to promote statistical research in a consistent way. They are updated every few years to include changes in the labour market, such as the appearance and disappearance of jobs or the changes in job requirements as a result of new technologies.

The International Standard Classification of Occupations (ISCO-08) is considered to be the baseline occupational classification for international labour statistics among the international community. ISCO-08, developed by the International Labour Office (2012), categorises occupational information to provide an exhaustive framework for the compilation of internationally comparable data. It is the recognized international standard for occupational statistics. It was adopted in 2007 by a Meeting of Experts on Labour Statistics as mandated by a resolution of the Seventeenth International Conference of Labour Statisticians. It was endorsed by the Governing body of the ILO in 2008 and presented to the United Nations Statistical Commission. All in all, ISCO-08 serves several purposes: it allows for international comparison of occupational statistics, it is the baseline for the creation of national classifications, and it serves as the standard for occupational classifications in countries that do not have their own national classification.

More practically, ISCO-08 provides information relating jobs to skills. It defines a job as “a set of tasks and duties performed, or meant to be performed, by one person, including for an employer or in self-employment”. An occupation is defined as a “set of jobs whose main tasks and duties are characterized by a high degree of similarity”. Similarly, ISCO-08 defines skills in terms of jobs as “the ability to carry out the tasks and duties of a given job” (International Labour Office, 2012, p. 11). This classification organizes its categories by considering two dimensions of the skills: skill level and skill specialization. Skill level refers to the complexity and range of the tasks and duties to be performed in an occupation, taking into consideration the nature of the work performed in relation to the characteristic tasks and duties defined for each ISCO-08 skill level, and the level of formal education and/or job-related training and/or previous experience required for competent performance. Skill

specialization refers to the field of knowledge required for the occupation, the tools, machinery and materials used, and to the goods and services produced.

ISCO-08 is hierarchically structured in four different levels, from the broadest classification to the most detailed division, each level comprising a complete classification per se. As a consequence, ISCO-08 is composed of 10 (1-digit) major groups, 43 (2-digit) sub-major groups, 130 (3-digit) minor groups and 436 (4-digit) unit groups. Unit groups are clustered into minor groups, which are then arranged into sub-major groups, which are in turn clustered within the major groups. The 1-digit groups are organized primarily according to the skill levels required for the included occupations, whereas the more detailed decomposition is done according to skill specialization. In general terms, the aggregations are based on resemblance with regards to the tasks and duties performed, and the educational requirements for the included occupations. It is important to note that the 4-digit unit groups may consist of multiple occupations; unit groups are therefore not equivalent to occupations, but a device to cluster occupations with similar tasks and duties. Appendix 1 gives a full overview of all the levels of the ISCO-08 classification, including all the 436 4-digit unit groups.

Figure 1 relates the 10 major groups from ISCO-08 to their associated general skill levels. ISCO-08 clusters occupations in these groups based on 4 skill levels. Skill level 1 refers to occupations that involve the performance of simple and routine physical or manual tasks and may require completion of primary education. Skill level 2 comprises occupations that generally require completion of at least the first stage of secondary education, and typically involve manipulating information or operating, maintaining and repairing machinery. In some cases they require completion of vocational secondary education undertaken after completion of secondary education. Occupations at skill level 3 generally imply conducting practical tasks that require technical specialized knowledge usually acquired through tertiary education. Finally, occupations within skill level 4 are characterized by tasks that imply complex problem-solving and decision-making, requiring highly specialized knowledge that is typically acquired via higher education at the level of at least a first degree. As shown by Figure 1, the 10 major groups are organized to range from the ones that require the highest skill levels (groups 1 and 2) to the ones that require the lowest skill levels (group 9).

Figure 1 Mapping of ISCO-08 major groups to general skill levels

ISCO-08 major groups	Skill level
1 Managers	3+4
2 Professionals	4
3 Technicians and Associate Professionals	3
4 Clerical Support Workers	2
5 Services and Sales Workers	
6 Skilled Agricultural, Forestry and Fishery Workers	
7 Craft and Related Trade Workers	
8 Plant and Machine Operators, and Assemblers	
9 Elementary Occupations	1
0 Armed Forces Occupations	1+2+4

Figure 1. Mapping of ISCO-08 major groups to skill levels. Reprinted from "International Standard Classification of Occupations: ISCO-08. Structure, group definitions and correspondence tables", by the International Labour Office, 2012, Vol 1, p. 14. Copyright 2012 by the International Labour Organization.

There are some occupations in which the educational and skill requirements are different across countries. ISCO-08 addresses this issue by prioritizing the tasks performed over the formal requirements when classifying an occupation. Therefore, occupations that imply the realization of similar tasks and duties will be located under the same category, even if the educational and skill requirements to access them diverge between countries. This arrangement facilitates international comparability, which is one of the main purposes of ISCO-08.

2.2 Skills in the PIAAC framework

The PIAAC project, carried out in 38 countries, collects data from country-specific household samples of individuals ranging from 16 to 65 years old. PIAAC includes direct measures of adults' proficiency in several key competencies as it contains a direct assessment of skills, as well as a wide variety of questions regarding skill use. Furthermore, PIAAC includes a background questionnaire comprising demographic, educational, and labour status information (OECD, 2013). PIAAC focuses on three skill domains: literacy, numeracy and problem-solving in technology-rich environments. As mentioned in Section 1, we did not consider the latter in this project due to a potential selection bias, and focus solely on literacy and numeracy skills.

According to the OECD (2013, p. 20), literacy is defined as “the ability to understand, evaluate, use and engage with written texts to participate in society, to achieve one’s goals, and to develop one’s knowledge and potential. It encompasses a range of skills from the decoding of written words and sentences to the comprehension, interpretation, and evaluation of complex texts”. It should be noted here that writing skills are not covered in the literacy framework of PIAAC. The reasons for this are partly practical: it is difficult to assess writing skills through test-based assessments, especially if the aim is to achieve comparable skill proficiency scores across countries. In assessing literacy skill requirements through the Job Analysis Method, it is therefore important that writing skills are not taken into account, since this would hamper the correspondence between the data on skill requirements and the data on literacy skill proficiency from PIAAC. However, we can safely assume that literacy skills as defined in the PIAAC framework are strongly correlated with writing skills, and that most occupations that require a high level of literacy would also require a high level of writing skills.

The OECD (2013, p. 20) defines numeracy as “the ability to access, use, interpret and communicate mathematical information and ideas in order to engage in and manage the mathematical demands of a range of situations in adult life”. A separate assessment for each of these skills was carried out, and resulted in scores on a continuous scale between 0 and 500. These scores were then clustered into six proficiency levels, ranging from 1 to 5 plus a ‘below 1’ category (which indicates that respondents lack the basic literacy or numeracy skills required for proficiency level 1), with ‘below 1’ being the lowest proficiency level and 5 the highest. Appendix 2 provides an explanation for each of the proficiency levels, based on the PIAAC literacy and numeracy frameworks, as well as an equivalence table between the proficiency levels and the score points.

3. Application of the Job Analysis Method

We have applied the Job Analysis Method to the field of skill mismatch, by employing occupational experts to rate the literacy and numeracy requirements of the 4-digit occupational unit groups coded

under the International Standard Classification of Occupations (ISCO-08), using the literacy and numeracy skill frameworks of PIAAC. In this section, after a brief description of the core elements of the Job Analysis Method, we explain how we have applied this method to recruit the occupational experts who conducted the rating process, and to prepare the materials that we provided to the experts to inform their ratings.

3.1 Description of the Job Analysis Method

Job Analysis is the method that decomposes jobs into different factors, such as tasks, by applying a standardised process to gather, analyse, and report data about these factors. This standardised process is used for the identification of a job's characteristics, as it provides information about tasks, hierarchy among staff within a job, and the knowledge, skills, and abilities necessary to perform such a job (American Educational Research Association, American Psychological Association, & National Council on Measurement in Education, 2014). The Job Analysis Method has been used for setting the selection requirements for potential job applicants. Moreover, it is widely utilised within the Human Resources field to evaluate how workers perform at the workplace, organise compensation plans and conceive training programs (Surrette, Aamodt, & Johnson, 1990). In addition, designating the requirements to perform a job usually culminates in having a more complete job description, permitting an adequate job classification, a re-adjustment of the job if necessary, and the preparation of a recruitment plan (Brannick & Levine, 2002). Moreover, the occupational information gathered through the Job Analysis Method contributes to the matching process done by employment agencies, offers career guidelines to students and recent graduates, and facilitates labour market related policy making (Office for National Statistics, 2010).

The first step of the Job Analysis Method implies collecting as much background information as possible about the job. This includes staffing structure, studying how the job relates to similar roles, specific tasks, and expectations (Jenkins & Curtin, 2006). According to Hartog (2000), the purpose of the Job Analysis Method is objectivity, as trained occupational analysts evaluate the job focusing on its technology and the type of activities to be done. Nonetheless, this method relies on the existence of detailed and updated data, as highly aggregated classifications are prone to bias and can quickly become outdated (Dahlstedt, 2011). Hence, the Job Analysis Method is considered an objective method if very specific and observable descriptor items are utilised, and if the type of judgement the rater has to make is concrete, constant across jobs, and verifiable. Raters who were able to use detailed information consistently provide more accurate analyses than those who only received information about the job title. Similarly, Dierdorff and Wilson (2003) show that providing a detailed explanation of concrete tasks used in the job generates a higher interrater and intrarater reliability than when only generic work activities are described. Also, training the analysts adequately improves their judgement, thus leading to higher reliability. Raters who did not get training experienced difficulties in distinguishing between relevant and irrelevant skills and competences (Lievens & Sanchez, 2007).

When determining skill requirements of occupational unit groups rather than jobs, another factor that may influence accuracy is heterogeneity between jobs within a occupational unit group. Accuracy is higher when there is little within-unit group heterogeneity, since this heterogeneity can cause aggregation bias, making the outcome of the Job Analysis Method a poor quality descriptor of the true

job requirements (Harvey & Wilson, 2000). In fact, 25% of the variance between raters when rating jobs within the same occupational group is due to heterogeneity in the complexity, the context, and the nature of the tasks of the jobs within the occupational group (Lievens, Sanchez, Bartram, & Brown, 2010).

All in all, to apply the Job Analysis Method to the case of skill mismatch, we needed to select a multidisciplinary group of experienced occupational experts, offer them an adequate training, and provide them with concrete information about occupational unit groups that includes details on specific job titles and the relevance and frequency of tasks and skills. In addition, potential within-unit group heterogeneity in tasks and skills should be taken into consideration. If this procedure is followed, the Job Analysis Method is an objective, accurate and reliable measure of the skill requirements across occupational unit groups.

3.2 Supplementary material

We prepared supplementary material for each unit group in order to provide the experts with the relevant information required for the Job Analysis Method. The ISCO-08 4-digit classification is composed of 436 unit groups. However, Major group 0 “Armed Forces Occupations” has been excluded from the analysis, given their intrinsic heterogeneity. Therefore, a total of 433 unit groups have been considered in this project.

The supplementary material comprises a description of each unit group, including a list of tasks and examples of job titles classified in each unit group from the International Standard Classification of Occupations 2008 (ISCO-08) from the International Labour Office (2012). Moreover, we matched the ISCO-08 unit groups with the American Standard Occupational Classification 2018 (2018 SOC), using the official crosswalk, in order to obtain the required education and experience to do the job from O*NET (2019). Moreover, we have included the frequency of the use of literacy and numeracy skills at the workplace, derived from the PIAAC data (OECD, 2018). An example of the supplementary material for one unit group is displayed in Appendix 3. The complete supplementary material is available [online](#).

Each unit group had its own information sheet, starting with a detailed description of what the unit group entailed, as well as the most important tasks that are conducted, based on international standards (ISCO-08 classification). This description was followed by information on the educational degree and professional experience that is usually required to access the job in the United States, as this information originates from the O*NET database of 2019 (SOC 2018). The matching between the ISCO-08 and 2018 SOC is not perfect, as the American classification contains approximately twice as many groups as the international classification and the two classification systems are not based on the same conceptual models. Therefore, we have used the official crosswalk, double-checking for potential issues. If an ISCO-08 unit group was matched to multiple 2018 SOC occupations, we chose the most plausible pairing, based on the description of the tasks. Moreover, for a limited number of occupations in ISCO-08, there was no matching occupation in 2018 SOC. In the information sheets for such unit groups, we explained that there was no information available regarding the required education and experience.

Data regarding the frequency of the use of literacy and numeracy skills at work for each unit group were derived from the PIAAC data (OECD, 2018). In the PIAAC survey, respondents were asked how

often they used various literacy and numeracy skills in their current job (or in their last job, if they were not working at the time of the survey). Originally this information was included in the unit group information sheet, but it soon became clear that the skill use frequencies could be misleading, and should hence be used only as additional material, instead of as the main source of information to rate the skill requirements of the unit groups. Therefore, the frequencies of literacy and numeracy skill use at work for each unit group were provided to the experts in a separate excel file. For representativity purposes, information on skill use was only included for unit groups with at least 25 respondents. This excel file is also available [online](#).

Finally, the experts received information regarding the conceptualisation and measurement of literacy and numeracy skills in the PIAAC framework, including a description of each level (as shown in Appendix 2). Moreover, they were given short presentations explaining what each skill entails, and specific examples of tasks that people at each skill level should be able to perform. Furthermore, the occupational experts received a training from the chairs of the PIAAC literacy and numeracy subject matter expert groups, who were also available for clarification and questions throughout the process.

3.3 Participants and ground rules

The core principle of the Job Analysis Method is that occupational experts rate unit groups based on the supplementary material they have been provided with, as well as their own expertise. Therefore, we have selected two domain experts (one for literacy, one for numeracy) and six professional occupational experts for this project. The domain experts are the chairs of the PIAAC literacy and numeracy subject matter expert groups. Regarding the occupational experts, they have different professional backgrounds (O*NET, Job Networking Solutions, StatClass, Warwick University, and BW Verlag), and bring together expertise on ISCO, O*NET, and the German and British national classifications. Moreover, to ensure geographical representation, the experts are based in different countries: Australia, France, Germany, Switzerland, United Kingdom and United States. Several of the experts have extensive international experience and are familiar with multiple national classification systems. A full list of participants and their affiliations can be found in Appendix 4.

Consequently, we have provided the experts with the supplementary material that was previously described, and asked each of them to make an initial judgement of what level of literacy and numeracy skills people would typically need for the occupations in each unit group. These initial ratings served as a starting point to facilitate the discussion and gave us an early indication of the level of agreement and disagreement among the experts. The organization of the rating process was based on the Occupational Information Network (O*NET) Skill Ratings Procedure described by Fleisher and Tsacoumis (2018).

Finally, the experts were asked to rate unit groups according a number of ground rules, which were not included yet with the supplementary material. These ground rules address a number of issues relating mostly to the literacy and numeracy frameworks from PIAAC, and to the issue of within-unit group heterogeneity that was described in Section 3.1. The exact ground rules that the experts were given were phrased as follows:

1) Think of 'literacy' and 'numeracy' as key information-processing skills, as described in the literacy and numeracy skill levels from the PIAAC framework. The important thing to note is that literacy and

numeracy are not simply basic skills, but represent key information-processing skills that can be applied to simple but also very complex tasks. Additionally, please do not consider writing skills in your ratings for literacy. After all, the focus of the PIAAC study is on information-processing literacy and numeracy skills, and writing skills were not directly assessed.

2) The ratings should be focused on critical skills, that is, the minimum skills required to do the job, instead of optimal skills.

3) It is still possible that there is within-occupation heterogeneity in the tasks that people in a unit group are required to perform. This is particularly the case if multiple examples of occupations are classified in a unit group (as shown in the 'Definition and tasks' section of the description of the unit group). Please take this into account in the ratings as follows:

a) When the examples of occupations are clear, and one occupation dominates over the other occupations, the rating will be based on the dominant occupation within the unit group.

b) When the examples of occupations are not clear, e.g. when an occupation is included in an occupational unit group because it does not fit anywhere else, experts are asked to rate based on the ISCO-08 tasks definition.

c) When there is clear heterogeneity and thus the unit group cannot be rated with only one level, there is the possibility to use combined ratings, for instance, level 1 + 2. We have introduced the option of combined ratings to identify and rate heterogeneous categories that would otherwise be difficult to rate given their nature.

4) Even after taking within-occupation heterogeneity into account, it is possible that for some occupations it is difficult to decide on the exact skill level needed (e.g., should the literacy skill level be rated 2, or rather 3?). To deal with uncertainty for such cases, we have also provided the opportunity to use between-level ratings (e.g., literacy skills 'level 2.5'), or multiple-level ratings (e.g., literacy skills 'level 2 + 3'). Therefore, we have turned the PIAAC scale from 6 levels (below level 1 to level 5) to a scale of 11, plus 5 combined ratings for heterogeneous unit groups, hence 16 levels in total. Moreover, for clarity reasons, we have renamed PIAAC's 'below level 1' category as 'level 0'. Thus the scale to be used is: Level 0, Level 0.5, Level 0 + 1, Level 1, Level 1.5, Level 1 + 2, Level 2, Level 2.5, Level 2 + 3, Level 3, Level 3.5, Level 3 + 4, Level 4, Level 4.5, Level 4 + 5 and Level 5.¹

5) When rating the occupations, please think of the skills that are required for each occupation now, in 2020. We recognize that ISCO-08 is over 10 years old, and that the next classification will not be published until 2025 or later. Moreover, technology has developed a lot throughout the years, and technology has changed and will continue to change tasks and occupations. However, it will be difficult to take into account (or to predict) when and how tasks for each occupation will change exactly. We understand that this means that the skill ratings may need to be revised and updated after 5 or 10 years.

¹ This more elaborate scale was used in the main phase of the process. In the pilot study, we still used the original PIAAC scale.

4. Process of the Job Analysis Method project

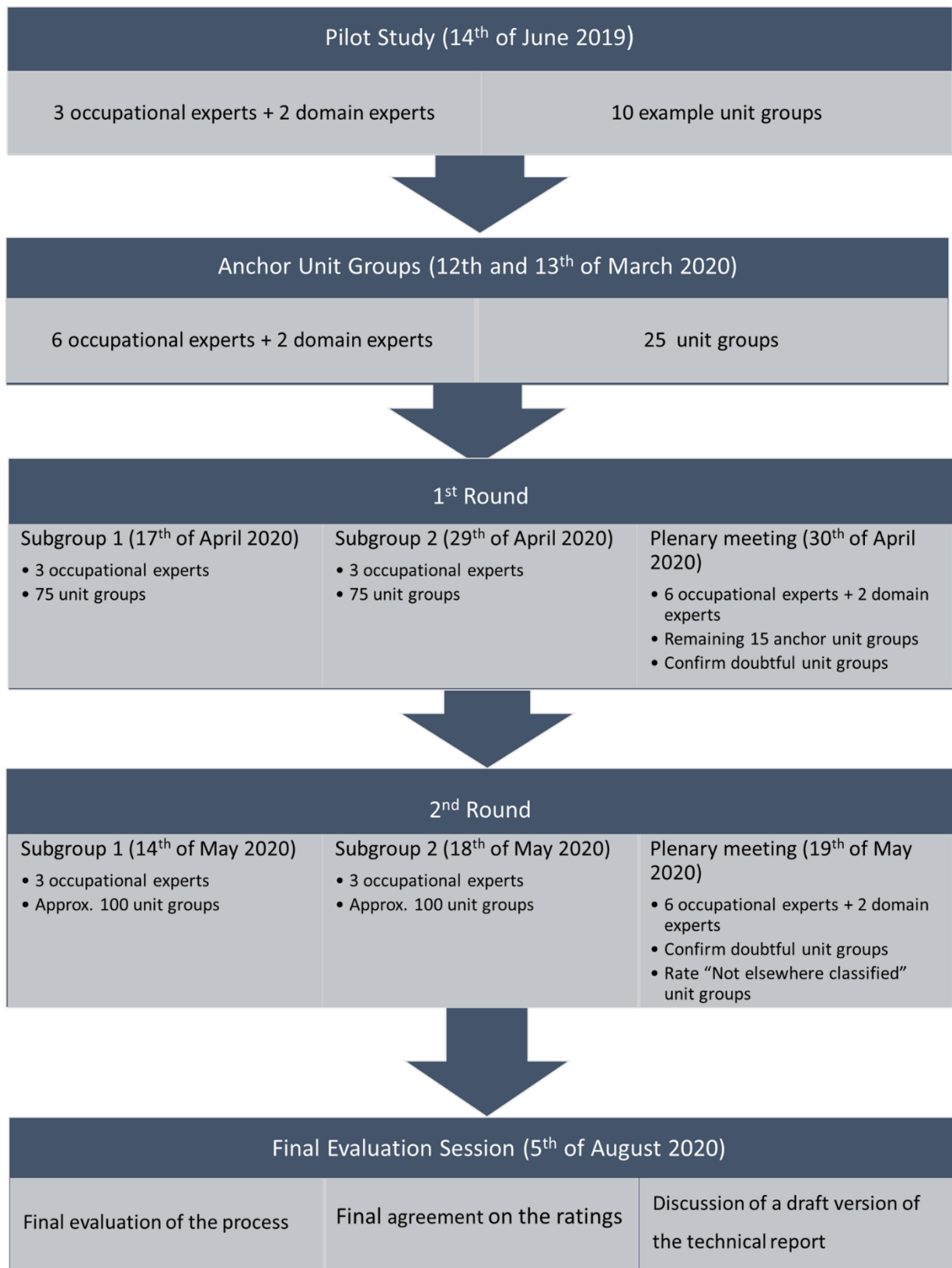
The Job Analysis Method project took place in several phases, as summarized in Figure 2. As a starting point, we conducted a pilot study with some of the experts to test the functioning of the method, as well as to give the experts the opportunity to practice and give feedback regarding the methodological design. After the success of the pilot study, we officially started the project by hosting a joint meeting, where we provided the experts with training about the conceptualization of literacy and numeracy skills, and then jointly rated a group of anchor occupation units that would later on be the basis for the remainder of the project. Afterwards, the project was structured in rounds, giving the experts the option to revise and change previous ratings if necessary, in order to account for an increased accuracy over time based on experience. This section describes the process of the project, highlighting the most important points of discussion from each meeting. All meetings were supervised by researchers from ROA, who also provided all the supplementary material and prepared minutes of the meetings.

4.1 Pilot study

The pilot study tested the functioning of the method, by focusing on a limited number of occupations. We selected 16 unit groups from ISCO-08, choosing unit groups with some of the most representative and prevalent occupations. First, we made a list of the unit groups with most observations per sub-major group to ensure that the selected groups would be large enough to guarantee the viability of the analysis. Then we chose 16 unit groups with the aim of representing the whole spectrum of literacy and numeracy skills and all ISCO-08 major groups. This choice was based on the average PIAAC literacy and numeracy skill proficiency levels per unit group in the Netherlands. Nonetheless, due to time limitations, only 10 unit groups were assessed during the meeting.

We organised an online meeting with three occupational experts (one from the Warwick Institute for Employment Research, one from Job Networking Solutions, and one from StatClass), as well as the chairs of the PIAAC literacy and numeracy expert groups to jointly rate these unit groups. The purpose of this online meeting was to establish the critical literacy and numeracy skill requirements on the PIAAC scale (that is, from levels 1 to 5) for each ISCO-08 unit group.

Figure 2 Summary of the process of the Job Analysis Method project



Prior to the meeting, the experts received supplementary material² (as described in Section 3.2) to assist them in their task to determine the critical skill requirements. The experts received the material one week before the meeting took place and were asked to individually do a preliminary rating of the unit groups. The results were merged to check in which unit groups there was most consensus, in order to determine the order of the discussion during the meeting. The online meeting, which took place on the 14th of June 2019, began with an initial explanation of the literacy and numeracy concepts in the PIAAC framework. Afterwards, the experts discussed the literacy and numeracy skill requirements, unit group by unit group. For each unit group, one of the experts was asked to explain his or her preliminary ratings and then the other experts were asked to express their views until an agreement was reached. At the end of the meeting, an evaluation session took place, discussing the success of the method, improvements to be made, and future steps of the project. All in all, the experts agreed that it was important to continue developing the Job Analysis Method for estimating skill mismatch, and to also apply the method to the remaining unit groups at the 4-digit level. A complete summary and evaluation of the pilot study is available upon request from the authors.

4.2 Anchor unit groups

Participants

The first workshop of the Job Analysis Method project took place on the 12th and 13th of March 2020. The participants in this two-day meeting were the chairs of the PIAAC literacy and numeracy expert groups and six occupational experts from the Warwick Institute for Employment Research (Warwick University), O*NET, Job Networking Solutions, StatClass, and BW Verlag. Originally, the workshop was planned to be organised at the OECD headquarters in Paris, but the travel restrictions due to the Covid-19 pandemic made it impossible to have a physical meeting. Therefore, the physical meeting was replaced by an online workshop, spread over two days, in two four-hour sessions.

Unit groups discussed

ISCO-08 is composed of 436 unit groups, which are clustered into 40 sub-major groups. Therefore, we selected the most predominant unit group out of each sub-major group as an anchor unit group, using information on the number of workers in each unit group from the PIAAC data. In some cases, the most predominant unit group was the “Not Elsewhere Classified” unit group, that comprises all related job titles that cannot be classified under any of the other unit groups. In those cases, ROA researchers selected the most representative unit group as the anchor, based on the tasks description. The anchor unit groups were used as a starting point to rate all related unit groups, whose skill requirements would then be considered in relation to the corresponding anchor unit groups. Therefore, the anchor unit groups were the starting point of the project.

After an extensive discussion of the ratings (in a similar way as during the pilot study), we aimed to arrive at a unanimous rating for the anchor unit groups. Nonetheless, we ensured that in case of doubt, the experts would still have the opportunity to revisit the ratings for these unit groups at a later stage in the process. Originally, the 40 anchor unit groups were planned to be discussed during the

2 For the pilot study, the materials also included information on median skill use; this proved to be confusing rather than helpful in the rating process, and we decided to not provide this information in the materials for the next steps of the project.

sessions of the 12th and 13th of March 2020, but given the unforeseen constraints due to Covid-19, only 25 unit groups were rated within the available time. The remaining anchor unit groups were discussed during a plenary meeting that took place on the 30th of April 2020. The following subsection summarizes the key discussion points of the meeting. A detailed description of the discussions on specific ratings is available upon request from the authors.

Main points of discussion

First, the two-day meeting started with a brief recap of the ground rules, as already presented in Section 3. Afterwards, the literacy and numeracy experts gave a short explanation of the PIAAC framework on literacy and numeracy skills, as a follow-up on the presentations they had distributed in advance among the occupational experts. These presentations included concrete examples of potential tasks corresponding to each of the PIAAC literacy and numeracy skill levels, as a way to further inform the occupational experts about the definition, interpretation, and application of the concepts of literacy and numeracy skills.

The meeting continued with the selection of three occupational unit groups as typical representatives of unit groups with “high”, “intermediate” and “low” literacy and numeracy skills, in order to establish a framework to compare the remaining anchor unit groups. Starting with literacy, unit group 1112 Senior Government Officials was chosen as the highest level, unit group 3123 Construction Supervisors was considered to be of an intermediate level, and unit group 9510 Street and Related Services Workers was selected as a representative of the lowest level. Regarding numeracy, the unit group with the highest level was 2145 Chemical Engineers, whereas 2341 Primary School Teachers was chosen as the intermediate level representative. Finally, as with literacy, unit group 9510 Street and Related Services Workers was also considered as the lowest level for numeracy.

Then, the remaining anchor unit groups were discussed, following the order of the ISCO-08 unit group codes. As previously explained, the experts were asked to rate the unit groups individually and send them to ROA researchers in advance, who combined them and prepared preliminary ratings, which were then used as the starting point of the discussion. There was a certain level of heterogeneity among the individual ratings, mostly due to differences in understanding of the PIAAC proficiency levels, as well as personal upward or downward biases. By allowing an open discussion, during which one expert started by explaining his or her individual rating and the other experts responded freely, misunderstandings were addressed. Experts were asked to reach unanimous consensus and were given the opportunity to flag unit groups to be discussed at a later stage if they did not feel fully confident about the ratings.

In total, 25 unit groups were rated during this two-day meeting. Full agreement was swiftly reached in the majority of cases after clarifying potential doubts regarding the tasks performed and the corresponding proficiency level. Only two unit groups (2221 Nursing Professionals and 2341 Primary School Teachers) were flagged to be revisited at a later stage. Regarding the former, there were disagreements about the tasks performed by nursing professionals, as there are different degrees of medical autonomy in the different countries. Regarding the latter, some experts asked to review the rating for primary school teachers once related occupations, such as high school teachers, had been rated, in order to keep intra-group consistency. Therefore, both unit groups were discussed and confirmed during subsequent meetings.

Evaluation

We finalised the workshop with a review of the process and a fruitful discussion about the methodology. The following points were discussed and agreed:

- 1) Given that there is heterogeneity, it would be helpful to know which is the dominant job title within the unit group. However, this information is not available at the international level. Experts are therefore asked to rely on their own knowledge, as well as national occupational resources such as CASCOT or the classification of European Skills/Competences, Qualifications and Occupations (ESCO).
- 2) Similarly, if the experts feel that the ISCO-08 description is outdated for some unit groups, they should rely on these additional sources as well as on their own expertise.
- 3) The experts should rate occupations based on the average worker, not an entry level or senior worker.
- 4) The information provided on the frequency of skill use can be misleading. Therefore, for the next steps in the process, this information was separated from the main source material, and it was agreed that this should only be used as additional information.
- 5) The experts should try to stick to the PIAAC skill levels as much as possible. However, if they cannot reach consensus, they can provide an intermediate level rating (e.g. 1.5). If there is substantial variation in required skills within a unit group, the experts should give a combined level rating (e.g. levels 1 + 2).
- 6) Once all unit groups have been rated, we should consider how each unit group is rated relative to other unit groups.

4.3 Subgroup meetings

After rating more than half of the anchor unit groups, we organised two rounds of online meetings. Each round was divided into two subgroup meetings and a plenary meeting. Each subgroup was composed of three occupational experts, whereas all the occupational experts and the literacy and numeracy experts took part in the plenary meeting. The composition of the subgroups was changed between Round 1 and Round 2, to further enhance interrater reliability.

The whole group was divided into subgroups to facilitate the discussion of the unit groups, given that in most cases there was already an anchor unit group to use as a reference point. Nonetheless, if for any of the ratings in the subgroup meetings no clear agreement was reached, the unit group concerned was referred to the plenary meeting to be discussed with the wider group. In addition, after each round, the ratings were sent to the whole group of experts to either confirm the ratings or to propose any changes for further discussion.

4.3.1 Round 1 – Subgroup 1

Participants

The three occupational experts who participated in this online meeting were from the Warwick Institute for Employment Research (Warwick University), Job Networking Solutions, and O*NET. The experts were required to provide their individual ratings prior to the meeting, which were combined

by ROA researchers to provide a starting point for the discussion. The meeting was held online on the 17th of April 2020.

Unit groups discussed

The experts were asked to rate 75 unit groups that were related to the anchors discussed in the previous meeting. The unit groups were clustered by sector. The clusters were designated by ROA researchers based on similarities between unit groups. The logic behind this was that unit groups within the same cluster may be similar, and could hence be rated relative to each other. These clusters were purely used for orientation and only provided as an additional tool, and experts were free to use them as they saw fit. The sectors assigned to this subgroup were: managers, finance, administration, government, sales & services, and cleaning.

Main points of discussion

The ratings were discussed by groups of related unit groups, first for literacy and then for numeracy. The experts unanimously agreed on approximately a third of the unit groups, and when there was disagreement, it was usually minor. More concretely, for literacy (numeracy) there was a perfect match in 29 (27) unit groups and an almost perfect match (only half a level difference for one expert) in 14 (16) unit groups. The difference was one level for 27 (28) unit groups. There was only full disagreement (differences in skill ratings of more than one skill level between experts) for 5 unit groups in terms of literacy and 4 in terms of numeracy. In the cases where the experts unanimously agreed prior to the meeting, the rating was automatically established and the unit group was not explicitly discussed.

Overall, agreement was reached quickly during the meeting, and there were only a handful of problematic unit groups. There was a lack of understanding of the real meaning of unit group 1113 (Traditional Chiefs and Heads of Villages) as it is almost non-existent in the OECD countries (which is the main area of focus for this study), thus postponing its rating to the plenary meeting with all the experts. There were other cases where the ISCO-08 description was outdated, hence not fully representing the current reality of the unit group. Nonetheless, the experts decided to still consider the ISCO-08 description as the base for the rating, as it is the international standard source of information regarding occupations. In the end, four occupations were highlighted to be reviewed at the plenary meeting: 1113 Traditional Chiefs and Heads of Villages, 5111 Travel Attendants and Travel Stewards, 5113 Travel guides and 9520 Street Vendors (excluding Food). A full description of the discussions on specific ratings during this meeting is available upon request from the authors.

4.3.2 Round 1 – Subgroup 2

Participants

Three occupational experts took part in the Round 1 – Subgroup 2 meeting, which took place online on the 29th of April 2020. The background of the experts is the Warwick Institute for Employment Research, StatClass, and BW Verlag. Following the standard procedure, the experts submitted their individual ratings prior to the meeting, which were combined by ROA researchers to obtain preliminary ratings.

Unit groups discussed

75 unit groups were rated during this meeting, which mostly belonged to the same sub-major groups as the anchors that had already been discussed in previous meetings. They were organised in clusters of sectorally related unit groups to facilitate the ratings and promote intra-group consistency. The sectors assigned to this group were: mathematics, industry, agriculture, information, driving, and a mixed group containing those unit groups that could not be classified in any other cluster.

Main points of discussion

There was a perfect match for 38 unit groups for numeracy and 43 unit groups for literacy. The match was almost perfect (only half a level difference for one expert) for 23 unit groups for numeracy and 10 unit groups for literacy. There was a difference of maximum one level for 11 unit groups for numeracy and 18 unit groups for literacy. There was more than one level difference for only 3 unit groups for numeracy and 4 for literacy. This underlined the great consensus among the raters, even before the meeting. As a consequence, only the unit groups for which there was some disagreement were explicitly discussed during the meeting. Overall, the rating process was smooth and no unit group was particularly difficult to rate. The only concern was that for a limited number of unit groups the tasks described in ISCO-08 no longer fully represent the reality of occupations included the unit group. However, this issue was overcome thanks to the analysts' expertise and the possibility to use additional sources of information, such as the European Skills/Competences, Qualifications and Occupations classification (ESCO), O*NET, and other national classifications. The detailed description of the discussions on specific ratings from this meeting is available upon request from the authors.

4.3.3 Round 1 – Plenary meeting

Participants

The plenary meeting was attended by all of the occupational experts and the literacy and numeracy experts. It was held online on the 30th of April 2020.

Unit groups discussed

The occupational experts had difficulties assigning the correct required skill level for a couple of cases during the subgroup meetings. For these unit groups, input was requested from the whole group, and especially from the literacy and numeracy experts. Therefore, the main purpose of the plenary meeting was to review difficult unit groups, as well as to rate the remaining anchor unit groups. In addition, two unit groups were added to the anchor groups for which already agreement had been reached in the pilot. These unit groups were: 2120 Mathematicians, Actuaries and Statisticians and 2212 Specialist Medical Practitioners.

Main points of discussion

The meeting started by reviewing the four unit groups that were problematic during the subgroup meetings.

Starting with 1113 Traditional Chiefs and Heads of Villages, the experts decided to base the rating on requirements in those OECD countries where occupations in this group exist, possibly assigning a relatively higher level to this unit groups than if all developing countries were taken into account. The reason is that PIAAC is primarily conducted in OECD countries and the ultimate goal of this project is

to estimate skill mismatch in the PIAAC framework. Moreover, it was noted that in many countries (including several OECD countries) traditional chiefs and heads of villages increasingly need to be able to interpret both text and numerical information from both government agencies and private sector agencies in order to effectively inform and represent the interests of their communities.

Regarding 5113 Travel Guides, there was clarification of the heterogeneity in this unit group, thus motivating the experts to choose a combined rating as the solution. Once this unit group was discussed, the experts could rate 5111 Travel Attendants and Travel Stewards in comparison. Finally, the uncertainty regarding unit group 9520 Street Vendors (excluding food) was resolved by considering the frequency of returning the correct amount of change (a potential low level 2 task). Given that street vendors usually sell a limited amount of products at a fixed price, their numeracy requirements are lower.

After rating the problematic unit groups, the experts continued by discussing the remaining anchor unit groups. Overall, the rating process went smoothly, given the acquired experience with the process. Finally, the experts reviewed 2221 Nursing Professionals that had been flagged during the meetings of the 12th and 13th March 2020, and decided to increase the numeracy rating, given the better understanding of the concrete tasks that are performed in this unit group. A detailed description of the discussions on specific ratings during this meeting is available upon request from the authors.

Evaluation of Round 1

The experts were very positive about the evolution of the process. Even though they noted a difference between the official descriptions of levels and tasks in ISCO-08 and how in practice these were applied in national coding processes, they were able to agree on appropriate ratings by combining national information with the ISCO-08 information. The main concern was that, in some cases, the ISCO-08 description was not up to date, mainly due to automatisisation and other technological changes that have taken place in recent years. Nonetheless, by combining the ISCO-08 descriptions with the knowledge of the experts and additional sources of information, the rating process was considered reliable and the ratings representative of the current skill requirements.

4.3.4 Round 2 – Subgroup 1

Participants

Following the same structure as Round 1, Round 2 was organised in two subgroup meetings and a final meeting. The meeting of the first subgroup took place on the 14th May 2020 and was held online. The participants were three occupational analysts from the Warwick Institute for Employment Research, Job Networking Solutions, and BW Verlag.

Unit groups discussed

Approximately 100 unit groups were rated in this meeting. The unit groups were clustered by sectors in the following categories: science, engineering, architecture & design, ICTS, clerks, sales, security, agriculture, farming & fishery, construction, painting, building, metal work, artisans, and operators.

Main points of discussion

The preliminary consensus prior to this meeting was very high. There was unanimous agreement on 37 unit groups for numeracy and 30 for literacy, and agreement was almost perfect (half a level difference) in 38 cases for numeracy and 51 for literacy. There was one level difference for 15 unit groups for numeracy and 19 for literacy. Finally, there was more major disagreement on only 16 unit groups for numeracy and 6 for literacy. Following the same procedure as for previous meetings, only those unit groups for which there was some disagreement were discussed. A full summary of the ratings discussed during this meeting is available upon request from the authors.

Overall, the discussion was efficient and most ratings were straightforward after analysing one or two unit groups within the same sub-major group. There were a handful of unit groups for which the ISCO-08 description was not completely representative of the corresponding tasks nowadays, but by also considering the experts' knowledge and additional sources, ratings that reflect current skill requirements were achieved. In addition, the experts asked to review two anchor unit groups (6121 Livestock and Dairy Producers and 6221 Aquaculture Workers) due to inter-group consistency concerns that became clear after having rated other unit groups. Therefore, both unit groups were referred to the final meeting held on the 19th of May 2020.

4.3.5 Round 2 – Subgroup 2

Participants

Three occupational experts participated in this online meeting on the 18th of May 2020. Their background is the Warwick Institute for Employment Research, O*NET, and StatClass. As in previous meetings, the experts were asked to send their initial ratings to ROA researchers to be combined into preliminary ratings.

Unit groups discussed

Roughly 100 unit groups were discussed during this meeting, which were organised in clusters based on sectoral similarities. These clusters were: law, sports, health, teaching, information, social work, religion, writing & linguistic work, creative work, administration, finance & service, mechanics, food production, artisans, crafts, and operators.

Main points of discussion

The unit groups were discussed by clusters of occupations to ensure intra-group consistency. The consensus among the experts prior to the meeting was slightly lower compared to the other subgroup meetings, probably due to greater variation among unit groups. More concretely, for numeracy (literacy) there was a perfect match for 26 (9) unit groups, an almost perfect match (only half a level difference for one expert) for 35 (47) unit groups, and one level difference for 34 (39) unit groups. There was full disagreement (differences in skill ratings of more than one skill level between experts) for only 10 unit groups, both for literacy and numeracy. Following the same structure as previous subgroup meetings, unit groups with unanimous preliminary agreement were considered as rated and were not explicitly discussed. Overall, after each expert explained his or her arguments, consensus was achieved swiftly. The main sources of disagreement were misunderstandings on the composition of certain unit groups in the context of OECD countries, as well as heterogeneity within unit groups. The group discussion helped to reach a better understanding of the unit groups, thus facilitating

agreement on the ratings. Nonetheless, some doubts remained regarding one unit group (2261 Dentists), which was therefore referred to the final meeting. Moreover, after rating related unit groups, the anchor unit group 8141 Rubber Products Machine Operators was also referred to the final meeting, due to consistency concerns. A detailed description of discussions on specific ratings is available upon request from the authors.

4.3.6 Round 2 – Plenary meeting

Participants

All the occupational experts and the literacy and numeracy experts attended the plenary meeting, which was held online on the 19th of May 2020.

Unit groups discussed

The main objective of this meeting was to review four unit groups for which there were doubts during the subgroup meetings, three of them being anchor unit groups. Moreover, the “Not Elsewhere Classified” unit groups were also rated during this meeting.

Main points of discussion

Three anchor unit groups were revisited during the final meeting due to potential inter-group consistency issues. Regarding 6121 Livestock and Dairy Producers, the rating for literacy was increased given the safety regulations that workers have to read, while the rating for numeracy was decreased, as the requirements were lower than those for other unit groups that received the same original rating. Having rediscussed this unit group, the experts confirmed the same numeracy rating for 6221 Aquaculture Workers, given the similarities between them.

The concerns regarding 8141 Rubber Products Machine Operators were caused by minor inconsistencies between subgroups, as one subgroup rated very similar unit groups with a lower literacy level, while the other rated the remaining related unit groups with a higher level. Therefore, the discussion was focused on the entire sub-major group 81 Stationary Plant and Related Operators. Machine operation has become automated and the ISCO-08 description is not completely representative anymore, given that automation has removed the weighting and measuring part, even though workers still need to read the machine tools setup. In the end, the original rating of the anchor was confirmed and applied to the majority of related unit groups, with two exceptions of unit groups that have lower requirements.

The last unit group to revisit during the final meeting was 2261 Dentists, as some experts argued that the numeracy rating should be higher, considering that the knowledge and prerequisites are very high, and the unit group is very similar to unit groups with other medical professions. However, the highest level of numeracy (Level 5) requires the understanding, use and application of high level, formal, and abstract mathematics, which is not a requirement for this unit group. Therefore, after consulting with the complete group and particularly the numeracy expert, the original rating was maintained.

Additionally, there was a discussion regarding the “Not Elsewhere Classified” unit groups, in other words, the unit groups that comprise the job titles that could not be classified in any other category. Given the nature of these unit groups, they had received a preliminary rating, based on the most common rating within the corresponding sub-major group. In the plenary meeting, experts were asked

to confirm these ratings, or to propose an alternative if needed. In the majority of the cases, the experts agreed with the preliminary results. When this was not the case, the main reason was heterogeneity within the unit group. As a solution, the experts applied the combined ratings (e.g. level 1 + 2) that had been designated for such cases. A detailed description of the discussions on the unit groups covered during this plenary meeting is available upon request from the authors.

After this meeting, ratings of the literacy and numeracy requirements for all ISCO-08 4-digit unit groups were complete. In addition, to ensure inter-group consistency, we ranked all unit groups from highest level to lowest level of literacy and numeracy. Then, we asked all occupational and domain experts by email to review the ratings and to confirm their consistency. No further changes were necessary, thus verifying the inter-group and intra-group consistency of the ratings.

4.4 Final evaluation session

Participants

All but one of the occupational experts and both the literacy and numeracy experts attended the final evaluation session, which was held online on the 5th of August 2020. This meeting was also attended by representatives from the OECD and the Dutch Ministry of Education, Culture and Science.

Main points of discussion

The main objective of this meeting was to evaluate the process, to summarize the main strengths and limitations of the Job Analysis Method and its application to skill mismatch, and to discuss future steps. The most important points that arose from this discussion are reported in Section 6 below. The participants were also given the opportunity to read a draft version of this report in advance of the meeting, and to share their feedback with us. Also, the experts were given a final opportunity to revisit the ratings of the skill requirements of any of the unit groups. Two cases were brought up for discussion: unit group 1113 (Traditional Chiefs and Heads of Villages), and the unit groups in sub-major group 81 (Stationary Plant and Machine Operators). In the end, it was agreed not to change the skill requirement ratings of these unit groups, but to further clarify in this report how the experts arrived at these ratings.

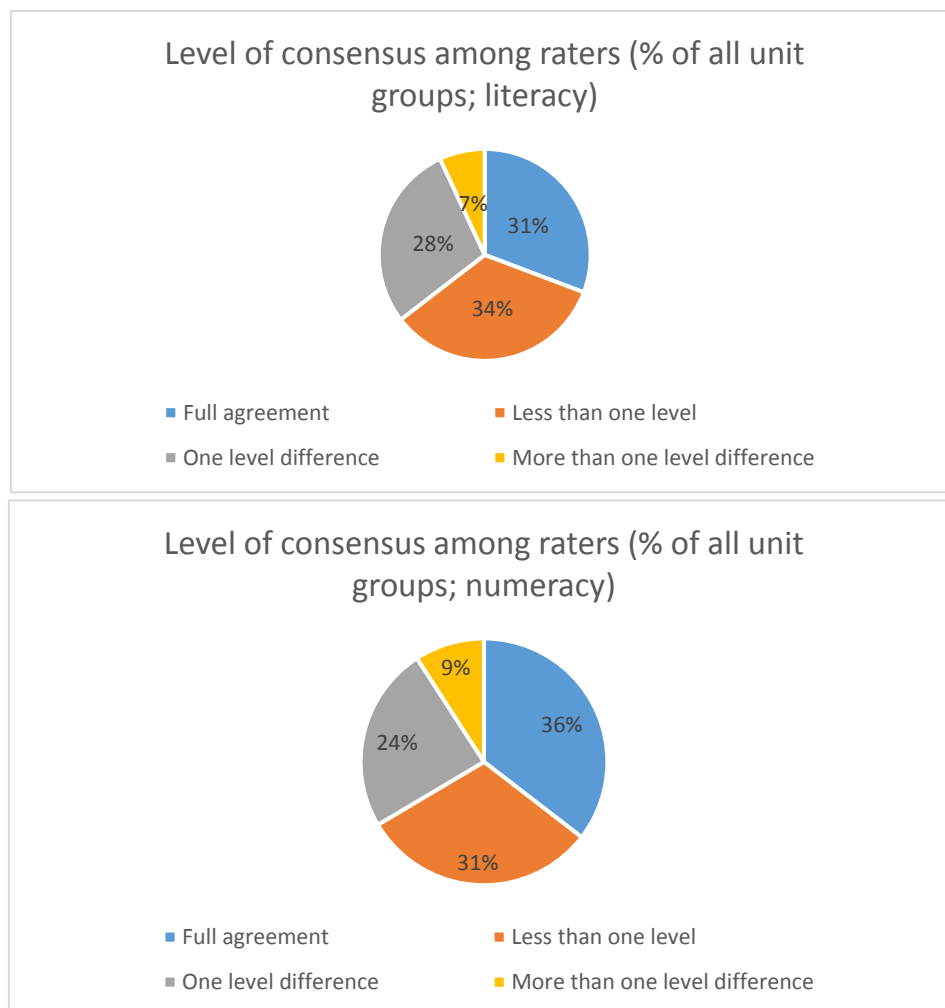
5. Overview of the final skill ratings

As described in the previous section, after applying the Job Analysis Method through a step-by-step rating process, we have reached agreement on the final literacy and numeracy skill requirements for all 4-digit unit groups from the ISCO-08 classification. A full overview of the final literacy and numeracy skill ratings is shown in Table 1, which appears at the end of this report (pp.26-41). The unit groups are ranked based on the ISCO-08 classification codes and the anchor unit groups are displayed in bold.

Finally, combining the information on all ISCO-08 unit groups from all the meetings presented above, we present a summary of the overall level of consensus in the initial ratings among the experts in Figure 3 (excluding anchor unit groups and “Not Elsewhere Classified” unit groups). Overall, prior to discussing the skill ratings during the meetings, there was already full agreement on the ratings for approximately one third of the unit groups, and almost full agreement (less than one level difference) in another third of the unit groups. There was one level difference among the raters in 24-28% of the

unit groups. In addition, the experts disagreed (more than one level difference) in only 7-9% of the unit groups. There are no major differences between literacy and numeracy in terms of agreement among the experts. All in all, in most cases initial disagreement was due to the different national and professional backgrounds of the experts, the use of different national classifications as additional resources, and the degree of heterogeneity in some unit groups. The discussions during the meetings helped to articulate the sources of disagreement, and to arrive at consensus after all. This is underlined by the fact that the experts were able to agree on the skill ratings for all 433 4-digit ISCO-08 unit groups by the end of the process. Also, we checked whether unit groups for which there was initial disagreement were more likely to receive in-between ratings or combined-level ratings in the end, and found that this was not the case.

Figure 3 Overview of the overall level of consensus among raters



6. Evaluation and future steps

All in all, rating the ISCO-08 unit groups in terms of required literacy and numeracy skills has been a very valuable task, according to all the experts. Although the different national and professional backgrounds of the experts sometimes resulted in initial disagreement during the rating process, combining the perspectives from experts coming from different backgrounds and countries has been

very helpful to ensure complete, balanced, and representative final ratings. The experts expressed their regret that it was impossible to have a physical meeting in Paris as planned initially due to the restrictions following the COVID-19 pandemic. Most importantly, this would have given the literacy and numeracy experts more time to provide training on the proficiency levels from the PIAAC framework. This would have made the initial classifications more consistent and stable. However, as the process moved forward, experts felt an increasingly clear understanding of what the concepts of literacy and numeracy entail in the PIAAC framework. Additionally, after the pilot study, the rating process quickly became more consistent and precise, as experts could compare unit groups relative to others (e.g. through the use of anchor unit groups).

The project also came with some other challenges and limitations. Given the importance of linking the ratings of the skill requirements to the skill proficiency levels in PIAAC, we were only able to cover literacy and numeracy skill requirements. Literacy and numeracy are both crucial skills, and prerequisites for acquiring both job-specific technical skills and transferable skills that support occupational mobility. Nonetheless, our results cannot necessarily be applied to other skill domains. Related to this, for some unit groups, the experts found it difficult to rate the required literacy skills without taking into account writing skills. As noted, the exclusion of writing skills was necessary to align the literacy skill requirement ratings with the literacy skill proficiency levels in the PIAAC data. Additionally, within the same unit groups, literacy and numeracy skill requirements may vary across countries, and change over time. Most importantly, developments in ICT and automatisisation over the past few decades have changed the required literacy and numeracy skills in multiple occupations, reducing the requirements in some cases (e.g. by facilitating automatic calculations in spreadsheets), while at the same time increasing the requirements in other cases (e.g. by leading to the increased use of email to communicate with customers). Although the experts were asked to take this into account in their ratings, it was clear during the process that these changes sometimes made it more difficult to determine appropriate ratings. Also, for some unit groups it appeared that the ISCO-08 task descriptions were outdated due to developments in ICT and automatisisation. As a result, the literacy and numeracy skill requirements that resulted from this project may need to be reviewed in 5 or 10 years time to establish whether they are still accurate in light of technological changes.

The addition of the combined ratings has been very helpful to deal with heterogeneous unit groups. The combined ratings (e.g. level 1 + 2) served a dual purpose: to provide accurate ratings for heterogeneous unit groups, as well as to distinguish them clearly for analytic use in future research based on the skill ratings derived in this project. Moreover, signaling which unit groups are heterogeneous is useful for the revision of the ISCO classification in the future, given that occupations change over time and it may be worth considering which new unit groups could be introduced. Additionally, an increasing convergence in craft occupations in groups 3 and 7 has been observed throughout the Job Analysis Method project, which is also relevant for a future update of the ISCO classification. Furthermore, identification of ISCO unit groups and occupations with high or low numeracy or literacy skill ratings may be useful to identify those unit groups, minor groups, or sub-major groups that may no longer be classified at the correct ISCO skill level.

Combined ratings should not be confused with in-between ratings (e.g. level 1.5). The PIAAC framework considers five proficiency levels plus a below level 1, each of them comprising a broad range of items in terms of difficulty. Therefore, introducing in-between ratings transforms the PIAAC scale into a scale of 11 levels (without taking into consideration combined ratings), hence increasing

the level of detail of the skill requirements. Incorporating combined and in-between ratings will thus add precision to the estimation of skill mismatch in future research, as the skill requirements will be more representative of the wide and fine-grained range of skills required across occupations than in previous analyses. Nonetheless, it should also be acknowledged that there is still wide variation in the actual skill levels within the PIAAC skill categories, and that the use of in-between ratings only partially addresses this. Additionally, rating the “Not Elsewhere Classified” unit groups has been challenging given that they are inherently heterogeneous in nature. However, the rating strategy we have followed for these unit groups offered a good balance between efficiency, accuracy, and feasibility, and the experts were able to find agreement on the ratings for each of these unit groups as well.

In conclusion, applying the Job Analysis Method to skill mismatch by rating the skill requirements of the occupational unit groups in the ISCO-08 classification has helped to determine the critical literacy and numeracy skill requirements to carry out the tasks for the jobs in each unit group. As a consequence, this project contributes to the literature by applying this method to skill mismatch, thus enabling an unbiased analysis of skill mismatch estimates in future research using the PIAAC data on skill proficiency. Additionally, this project distinguishes itself by the incorporation of combined ratings to treat heterogeneous unit groups, as well as in-between ratings to increase the level of detail of the skill requirements. All in all, the Job Analysis Method has been a rewarding and fruitful exercise that can open the door for new discussions and developments, not only in the field of skill mismatch, but also in the revision of ISCO as well as in the definition and conceptualisation of literacy and numeracy skills in the PIAAC framework.

Table 1 Literacy and numeracy skill requirements of the ISCO-08 unit groups

ISCO-08	Occupation	Literacy	Numeracy
1111	Legislators	Level 5	Level 4
1112	Senior Government Officials	Level 5	Level 4
1113	Traditional Chiefs and Heads of Villages	Level 3	Level 3
1114	Senior Officials of Special-interest Organizations	Level 4.5	Level 4
1120	Managing Directors and Chief Executives	Level 5	Level 4
1211	Finance Managers	Level 5	Level 4
1212	Human Resource Managers	Level 4.5	Level 4
1213	Policy and Planning Managers	Level 5	Level 4
1219	Business Services and Administration Managers Not Elsewhere Classified	Level 4	Level 4
1221	Sales and Marketing Managers	Level 4.5	Level 4
1222	Advertising and Public Relations Managers	Level 4.5	Level 4
1223	Research and Development Managers	Level 4 + 5	Level 4 + 5
1311	Agricultural and Forestry Production Managers	Level 4.5	Level 4.5
1312	Aquaculture and Fisheries Production Managers	Level 4.5	Level 4.5
1321	Manufacturing Managers	Level 4.5	Level 4
1322	Mining Managers	Level 4.5	Level 4
1323	Construction Managers	Level 4.5	Level 4
1324	Supply, Distribution and Related Managers	Level 4.5	Level 4
1330	Information and Communications Technology Services Managers	Level 4 + 5	Level 3 + 4
1341	Child Care Services Managers	Level 4	Level 4
1342	Health Services Managers	Level 5	Level 4
1343	Aged Care Services Managers	Level 4	Level 4
1344	Social Welfare Managers	Level 4	Level 4
1345	Education Managers	Level 4 + 5	Level 3 + 4
1346	Financial and Insurance Services Branch Managers	Level 4	Level 4
1349	Professional Services Managers Not Elsewhere Classified	Level 4 + 5	Level 4

1411	Hotel Managers	Level 3 + 4	Level 3 + 4
1412	Restaurant Managers	Level 3	Level 3
1420	Retail and Wholesale Trade Managers	Level 3.5	Level 4
1431	Sports, Recreation and Cultural Centre Managers	Level 3 + 4	Level 3 + 4
1439	Services Managers Not Elsewhere Classified	Level 3 + 4	Level 3 + 4
2111	Physicists and Astronomers	Level 4.5	Level 5
2112	Meteorologists	Level 4.5	Level 5
2113	Chemists	Level 4.5	Level 5
2114	Geologists and Geophysicists	Level 4.5	Level 5
2120	Mathematicians, Actuaries and Statisticians	Level 4.5	Level 5
2131	Biologists, Botanists, Zoologists and Related Professionals	Level 4.5	Level 4.5
2132	Farming, Forestry and Fisheries Advisers	Level 4.5	Level 4
2133	Environmental and Protection Professionals	Level 4.5	Level 4.5
2141	Industrial and Production Engineers	Level 4.5	Level 4.5
2142	Civil Engineers	Level 4.5	Level 5
2143	Environmental Engineers	Level 4.5	Level 5
2144	Mechanical Engineers	Level 4.5	Level 5
2145	Chemical Engineers	Level 4.5	Level 5
2146	Mining Engineers, Metallurgists and Related Professionals	Level 4.5	Level 5
2149	Engineering Professionals Not Elsewhere Classified	Level 4.5	Level 5
2151	Electrical Engineers	Level 4.5	Level 5
2152	Electronics Engineers	Level 4.5	Level 5
2153	Telecommunications Engineers	Level 4.5	Level 5
2161	Building Architects	Level 4.5	Level 5
2162	Landscape Architects	Level 4.5	Level 4
2163	Product and Garment Designers	Level 4	Level 3 + 4
2164	Town and Traffic Planners	Level 4.5	Level 4.5
2165	Cartographers and Surveyors	Level 4.5	Level 4.5

2166	Graphic and Multimedia Designers	Level 4	Level 3.5
2211	Generalist Medical Practitioners	Level 5	Level 4.5
2212	Specialist Medical Practitioners	Level 5	Level 5
2221	Nursing Professionals	Level 3 + 4	Level 4
2222	Midwifery Professionals	Level 4	Level 4
2230	Traditional and Complementary Medicine Professionals	Level 4	Level 4
2240	Paramedical Practitioners	Level 4	Level 4
2250	Veterinarians	Level 5	Level 5
2261	Dentists	Level 5	Level 4.5
2262	Pharmacists	Level 5	Level 5
2263	Environmental and Occupational Health and Hygiene Professionals	Level 4	Level 4.5
2264	Physiotherapists	Level 4	Level 3.5
2265	Dieticians and Nutritionists	Level 4	Level 4
2266	Audiologists and Speech Therapists	Level 4	Level 4
2267	Optometrists and Ophthalmic Opticians	Level 4	Level 4
2269	Health Professionals Not Elsewhere Classified	Level 4	Level 4
2310	University and Higher Education Teachers	Level 5	Level 4 + 5
2320	Vocational Education Teachers	Level 4	Level 3 + 4
2330	Secondary Education Teachers	Level 4	Level 3 + 4
2341	Primary School Teachers	Level 3.5	Level 3
2342	Early Childhood Educators	Level 3.5	Level 2.5
2351	Education Methods Specialists	Level 5	Level 4
2352	Special Needs Teachers	Level 4	Level 3
2353	Other Language Teachers	Level 3.5	Level 2.5
2354	Other Music Teachers	Level 3 + 4	Level 3
2355	Other Arts Teachers	Level 3 + 4	Level 2.5
2356	Information Technology Trainers	Level 4	Level 4
2359	Teaching Professionals Not Elsewhere Classified	Level 3 + 4	Level 3 + 4
2411	Accountants	Level 4 + 5	Level 4 + 5
2412	Financial and Investment Advisers	Level 4 + 5	Level 4 + 5
2413	Financial Analysts	Level 5	Level 4.5
2421	Management and Organization Analysts	Level 5	Level 4

2422	Policy Administration Professionals	Level 5	Level 4
2423	Personnel and Careers Professionals	Level 4	Level 3
2424	Training and Staff Development Professionals	Level 4	Level 3
2431	Advertising and Marketing Professionals	Level 4	Level 3.5
2432	Public Relations Professionals	Level 4	Level 3.5
2433	Technical and Medical Sales Professionals (excluding ICT)	Level 4	Level 4
2434	Information and Communications Technology Sales Professionals	Level 4	Level 4
2511	Systems Analysts	Level 4.5	Level 4.5
2512	Software Developers	Level 4.5	Level 4
2513	Web and Multimedia Developers	Level 4.5	Level 4
2514	Applications Programmers	Level 4.5	Level 4
2519	Software and Applications Developers and Analysts Not Elsewhere Classified	Level 4.5	Level 4
2521	Database Designers and Administrators	Level 4	Level 4
2522	Systems Administrators	Level 3.5	Level 3.5
2523	Computer Network Professionals	Level 4	Level 4
2529	Database and Network Professionals Not Elsewhere Classified	Level 4	Level 4
2611	Lawyers	Level 5	Level 4
2612	Judges	Level 5	Level 4
2619	Legal Professionals Not Elsewhere Classified	Level 5	Level 4
2621	Archivists and Curators	Level 5	Level 3.5
2622	Librarians and Related Information Professionals	Level 5	Level 3.5
2631	Economists	Level 5	Level 5
2632	Sociologists, Anthropologists and Related Professionals	Level 5	Level 4
2633	Philosophers, Historians and Political Scientists	Level 5	Level 4
2634	Psychologists	Level 5	Level 4.5
2635	Social Work and Counselling Professionals	Level 4 + 5	Level 3 + 4

2636	Religious Professionals	Level 5	Level 3
2641	Authors and Related Writers	Level 4 + 5	Level 3
2642	Journalists	Level 5	Level 3
2643	Translators, Interpreters and Other Linguists	Level 5	Level 2.5
2651	Visual Artists	Level 3 + 4	Level 2
2652	Musicians, Singers and Composers	Level 3 + 4	Level 2 + 3
2653	Dancers and Choreographers	Level 3 + 4	Level 2
2654	Film, Stage and Related Directors and Producers	Level 4.5	Level 3 + 4
2655	Actors	Level 3 + 4	Level 1
2656	Announcers on Radio, Television and Other Media	Level 3 + 4	Level 2 + 3
2659	Creative and Performing Artists Not Elsewhere Classified	Level 2 + 3	Level 1 + 2
3111	Chemical and Physical Science Technicians	Level 3	Level 4
3112	Civil Engineering Technicians	Level 3	Level 4
3113	Electrical Engineering Technicians	Level 3	Level 4
3114	Electronics Engineering Technicians	Level 3	Level 4
3115	Mechanical Engineering Technicians	Level 3	Level 4
3116	Chemical Engineering Technicians	Level 3	Level 4
3117	Mining and Metallurgical Technicians	Level 3	Level 4
3118	Draughtspersons	Level 3	Level 4
3119	Physical and Engineering Science Technicians Not Elsewhere Classified	Level 3	Level 4
3121	Mining Supervisors	Level 3	Level 3
3122	Manufacturing Supervisors	Level 3	Level 3
3123	Construction Supervisors	Level 3	Level 3
3131	Power Production Plant Operators	Level 3	Level 3.5
3132	Incinerator and Water Treatment Plant Operators	Level 3	Level 3.5
3133	Chemical Processing Plant Controllers	Level 3	Level 3.5
3134	Petroleum and Natural Gas Refining Plant Operators	Level 3	Level 3.5
3135	Metal Production Process Controllers	Level 2.5	Level 3

3139	Process Control Technicians Not Elsewhere Classified	Level 3	Level 3.5
3141	Life Science Technicians (excluding Medical)	Level 3	Level 4
3142	Agricultural Technicians	Level 3	Level 4
3143	Forestry Technicians	Level 3	Level 4
3151	Ships' Engineers	Level 3	Level 4
3152	Ships' Deck Officers and Pilots	Level 3	Level 4
3153	Aircraft Pilots and Related Associate Professionals	Level 3	Level 4
3154	Air Traffic Controllers	Level 3	Level 4
3155	Air Traffic Safety Electronics Technicians	Level 3	Level 4
3211	Medical Imaging and Therapeutic Equipment Technicians	Level 3	Level 3 + 4
3212	Medical and Pathology Laboratory Technicians	Level 3	Level 4
3213	Pharmaceutical Technicians and Assistants	Level 3	Level 3.5
3214	Medical and Dental Prosthetic Technicians	Level 2.5	Level 3
3221	Nursing Associate professionals	Level 3	Level 3
3222	Midwifery Associate professionals	Level 3	Level 3
3230	Traditional and Complementary Medicine Associate Professionals	Level 3	Level 2.5
3240	Veterinary Technicians and Assistants	Level 3	Level 3
3251	Dental Assistants and Therapists	Level 2 + 3	Level 3
3252	Medical Records and Health Information Technicians	Level 3.5	Level 3
3253	Community Health Workers	Level 3	Level 3
3254	Dispensing Opticians	Level 2.5	Level 3
3255	Physiotherapy Technicians and Assistants	Level 2.5	Level 3
3256	Medical Assistants	Level 3	Level 3
3257	Environmental and Occupational Health Inspectors and Associates	Level 3	Level 3.5
3258	Ambulance Workers	Level 2 + 3	Level 2 + 3
3259	Health Associate Professionals Not Elsewhere Classified	Level 3	Level 3

3311	Securities and Finance Dealers and Brokers	Level 5	Level 4
3312	Credit and Loans Officers	Level 3	Level 3
3313	Accounting Associate Professionals	Level 3	Level 3
3314	Statistical, Mathematical and Related Associate Professionals	Level 3	Level 4
3315	Valuers and Loss Assessors	Level 3	Level 3
3321	Insurance Representatives	Level 3	Level 3
3322	Commercial Sales Representatives	Level 3	Level 3
3323	Buyers	Level 4	Level 4
3324	Trade Brokers	Level 3	Level 3.5
3331	Clearing and Forwarding Agents	Level 2	Level 2
3332	Conference and Event Planners	Level 2.5	Level 2.5
3333	Employment Agents and Contractors	Level 2	Level 1.5
3334	Real Estate Agents and Property Managers	Level 3	Level 3
3339	Business Services Agents Not Elsewhere Classified	Level 2 + 3	Level 2 + 3
3341	Office Supervisors	Level 2.5	Level 2
3342	Legal Secretaries	Level 3	Level 2.5
3343	Administrative and Executive Secretaries	Level 2.5	Level 2
3344	Medical Secretaries	Level 3	Level 2.5
3351	Customs and Border Inspectors	Level 3	Level 3
3352	Government Tax and Excise Officials	Level 3	Level 3
3353	Government Social Benefits Officials	Level 3	Level 3
3354	Government Licensing Officials	Level 3	Level 3
3355	Police Inspectors and Detectives	Level 4	Level 3
3359	Government Regulatory Associate Professionals Not Elsewhere Classified	Level 3	Level 3
3411	Legal and Related Associate Professionals	Level 3	Level 3
3412	Social Work Associate Professionals	Level 3	Level 2 + 3
3413	Religious Associate Professionals	Level 2	Level 1
3421	Athletes and Sports Players	Level 1 + 2	Level 1 + 2
3422	Sports Coaches, Instructors and Officials	Level 2 + 3	Level 2 + 3

3423	Fitness and Recreation Instructors and Programme Leaders	Level 2	Level 2 + 3
3431	Photographers	Level 2 + 3	Level 3
3432	Interior Designers and Decorators	Level 2 + 3	Level 3.5
3433	Gallery, Museum and Library Technicians	Level 2.5	Level 2.5
3434	Chefs	Level 2.5	Level 3
3435	Other Artistic and Cultural Associate Professionals	Level 2 + 3	Level 2 + 3
3511	Information and Communications Technology Operations Technicians	Level 3	Level 3
3512	Information and Communications Technology User Support Technicians	Level 3	Level 3
3513	Computer Network and Systems Technicians	Level 3	Level 3
3514	Web Technicians	Level 3	Level 3
3521	Broadcasting and Audiovisual Technicians	Level 3	Level 3
3522	Telecommunications Engineering Technicians	Level 3	Level 4
4110	General Office Clerks	Level 2	Level 2.5
4120	Secretaries (general)	Level 2	Level 2
4131	Typists and Word Processing Operators	Level 2	Level 1.5
4132	Data Entry Clerks	Level 1.5	Level 2.5
4211	Bank Tellers and Related Clerks	Level 2	Level 3
4212	Bookmakers, Croupiers and Related Gaming Workers	Level 1 + 2	Level 3 + 4
4213	Pawnbrokers and Money-lenders	Level 1.5	Level 3
4214	Debt Collectors and Related Workers	Level 2	Level 2.5
4221	Travel Consultants and Clerks	Level 2.5	Level 2
4222	Contact Centre Information Clerks	Level 2	Level 2
4223	Telephone Switchboard Operators	Level 1	Level 1
4224	Hotel Receptionists	Level 1.5	Level 1
4225	Inquiry Clerks	Level 1	Level 1
4226	Receptionists (general)	Level 1	Level 1
4227	Survey and Market Research Interviewers	Level 2	Level 1
4229	Client Information Workers Not Elsewhere Classified	Level 1 + 2	Level 1 + 2
4311	Accounting and Bookkeeping Clerks	Level 2	Level 2.5

4312	Statistical, Finance and Insurance Clerks	Level 2	Level 2.5
4313	Payroll Clerks	Level 2	Level 2.5
4321	Stock Clerks	Level 1	Level 2
4322	Production Clerks	Level 2	Level 2
4323	Transport Clerks	Level 2	Level 2
4411	Library Clerks	Level 2	Level 1.5
4412	Mail Carriers and Sorting Clerks	Level 2	Level 1.5
4413	Coding, proofreading and related clerks	Level 2.5	Level 1.5
4414	Scribes and Related Workers	Level 2	Level 1
4415	Filing and Copying Clerks	Level 2	Level 1.5
4416	Personnel Clerks	Level 2	Level 1.5
4419	Clerical Support Workers Not Elsewhere Classified	Level 2	Level 1.5
5111	Travel Attendants and Travel Stewards	Level 1	Level 1.5
5112	Transport Conductors	Level 1	Level 1
5113	Travel Guides	Level 2 + 3	Level 2
5120	Cooks	Level 1	Level 2
5131	Waiters	Level 1	Level 1.5
5132	Bartenders	Level 1	Level 2
5141	Hairdressers	Level 0 + 1	Level 1 + 2
5142	Beauticians and Related Workers	Level 0 + 1	Level 1 + 2
5151	Cleaning and Housekeeping Supervisors in Offices, Hotels and Other Establishments	Level 1	Level 1
5152	Domestic Housekeepers	Level 0	Level 0
5153	Building Caretakers	Level 0	Level 0
5161	Astrologers, Fortune-tellers and Related Workers	Level 1.5	Level 1
5162	Companions and Valets	Level 1.5	Level 1
5163	Undertakers and Embalmers	Level 1 + 2	Level 2
5164	Pet Groomers and Animal Care Workers	Level 1.5	Level 1
5165	Driving Instructors	Level 2	Level 2
5169	Personal Services Workers Not Elsewhere Classified	Level 0 + 1	Level 0 + 1
5211	Stall and Market salespersons	Level 1	Level 1.5
5212	Street Food Salespersons	Level 0.5	Level 1
5221	Shopkeepers	Level 2.5	Level 3

5222	Shop Supervisors	Level 2	Level 2
5223	Shop Sales Assistants	Level 1	Level 1 + 2
5230	Cashiers and Ticket Clerks	Level 1	Level 2
5241	Fashion and Other Models	Level 0	Level 0
5242	Sales Demonstrators	Level 1	Level 0.5
5243	Door-to-door salespersons	Level 1	Level 1
5244	Contact Centre Salespersons	Level 1.5	Level 1
5245	Service Station Attendants	Level 1	Level 1.5
5246	Food Service Counter Attendants	Level 1	Level 1
5249	Sales Workers Not Elsewhere Classified	Level 1	Level 1 + 2
5311	Child Care Workers	Level 2.5	Level 1.5
5312	Teachers' aides	Level 2.5	Level 1.5
5321	Health Care Assistants	Level 2	Level 1.5
5322	Home-based Personal Care Workers	Level 2.5	Level 2
5329	Personal Care Workers in Health Services Not Elsewhere Classified	Level 1 + 2	Level 1 + 2
5411	Firefighters	Level 2.5	Level 2
5412	Police Officers	Level 3	Level 2.5
5413	Prison Guards	Level 2	Level 1
5414	Security Guards	Level 1.5	Level 1
5419	Protective Services Workers Not Elsewhere Classified	Level 1	Level 1
6111	Field Crop and Vegetable Growers	Level 2	Level 3
6112	Tree and Shrub Crop Growers	Level 2	Level 3
6113	Gardeners; Horticultural and Nursery Growers	Level 2	Level 3
6114	Mixed Crop Growers	Level 2	Level 3
6121	Livestock and Dairy Producers	Level 3	Level 3
6122	Poultry Producers	Level 2.5	Level 3
6123	Apiarists and Sericulturists	Level 2	Level 2
6129	Animal Producers Not Elsewhere Classified	Level 2	Level 2.5
6130	Mixed Crop and Animal Producers	Level 2 + 3	Level 3
6210	Forestry and Related Workers	Level 2	Level 2
6221	Aquaculture Workers	Level 2	Level 3

6222	Inland and Coastal Waters Fishery Workers	Level 2	Level 2.5
6223	Deep-sea Fishery Workers	Level 2	Level 2.5
6224	Hunters and Trappers	Level 1	Level 2
6310	Subsistence Crop Farmers	Level 0	Level 1
6320	Subsistence Livestock Farmers	Level 0	Level 1
6330	Subsistence Mixed Crop and Livestock Farmers	Level 0	Level 1
6340	Subsistence Fishers, Hunters, Trappers and Gatherers	Level 0	Level 1
7111	House Builders	Level 1.5	Level 2
7112	Bricklayers and Related Workers	Level 1.5	Level 2
7113	Stonemasons, Stone cutters, Splitters and Carvers	Level 1.5	Level 2
7114	Concrete Placers, Concrete Finishers and Related Workers	Level 1.5	Level 2
7115	Carpenters and Joiners	Level 1.5	Level 2
7119	Building Frame and Related Trades Workers Not Elsewhere Classified	Level 1.5	Level 1.5
7121	Roofers	Level 1.5	Level 2
7122	Floor Layers and Tile Setters	Level 1.5	Level 2
7123	Plasterers	Level 1.5	Level 2
7124	Insulation Workers	Level 1.5	Level 2
7125	Glaziers	Level 1.5	Level 2
7126	Plumbers and Pipe Fitters	Level 2	Level 3
7127	Air Conditioning and Refrigeration Mechanics	Level 2	Level 3
7131	Painters and Related Workers	Level 1.5	Level 2
7132	Spray Painters and Varnishers	Level 1.5	Level 2
7133	Building Structure Cleaners	Level 1	Level 1
7211	Metal Moulders and Coremakers	Level 1.5	Level 2.5
7212	Welders and Flame Cutters	Level 1.5	Level 2
7213	Sheet Metal Workers	Level 1.5	Level 2.5
7214	Structural Metal Preparers and Erectors	Level 1.5	Level 2.5
7215	Riggers and Cable Splicers	Level 1.5	Level 3
7221	Blacksmiths, Hammersmiths and Forging Press Workers	Level 1.5	Level 2

7222	Toolmakers and Related Workers	Level 2	Level 3
7223	Metal Working Machine Tool Setters and Operators	Level 2	Level 3
7224	Metal Polishers, Wheel Grinders and Tool Sharpeners	Level 2	Level 2
7231	Motor Vehicle Mechanics and Repairers	Level 2	Level 3
7232	Aircraft Engine Mechanics and Repairers	Level 2.5	Level 3
7233	Agricultural and Industrial Machinery Mechanics and Repairers	Level 2	Level 3
7234	Bicycle and Related Repairers	Level 2	Level 2
7311	Precision-instrument Makers and Repairers	Level 2	Level 3
7312	Musical Instrument Makers and Tuners	Level 2	Level 2.5
7313	Jewellery and Precious metal Workers	Level 2	Level 2.5
7314	Potters and Related Workers	Level 2	Level 2
7315	Glass Makers, Cutters, Grinders and Finishers	Level 2	Level 2
7316	Signwriters, Decorative Painters, Engravers and Etchers	Level 2	Level 2
7317	Handicraft Workers in Wood, Basketry and Related Materials	Level 1.5	Level 2
7318	Handicraft Workers in Textile, Leather and Related Materials	Level 1.5	Level 2
7319	Handicraft Workers Not Elsewhere Classified	Level 2	Level 2.5
7321	Pre-press Technicians	Level 2	Level 2.5
7322	Printers	Level 2	Level 2.5
7323	Print Finishing and Binding Workers	Level 1.5	Level 2
7411	Building and Related Electricians	Level 3	Level 3.5
7412	Electrical Mechanics and Fitters	Level 2.5	Level 3.5
7413	Electrical Line Installers and Repairers	Level 2	Level 3.5
7421	Electronics Mechanics and Servicers	Level 2.5	Level 3.5
7422	Information and Communications Technology Installers and Servicers	Level 3	Level 3.5
7511	Butchers, Fishmongers and Related Food Preparers	Level 1	Level 2
7512	Bakers, Pastry-cooks and Confectionery Makers	Level 1.5	Level 2.5
7513	Dairy Products Makers	Level 1.5	Level 2.5
7514	Fruit, Vegetable and Related Preservers	Level 1	Level 2

7515	Food and Beverage Tasters and Graders	Level 2	Level 2.5
7516	Tobacco Preparers and Tobacco Products Makers	Level 1	Level 2
7521	Wood Treaters	Level 2	Level 2
7522	Cabinet-makers and Related Workers	Level 2	Level 3
7523	Woodworking Machine Tool Setters and Operators	Level 2	Level 2
7531	Tailors, Dressmakers, Furriers and Hatters	Level 2	Level 2.5
7532	Garment and Related Patternmakers and Cutters	Level 2	Level 2.5
7533	Sewing, Embroidery and Related Workers	Level 1	Level 1.5
7534	Upholsterers and Related Workers	Level 1.5	Level 2
7535	Pelt Dressers, Tanners and Fellmongers	Level 1	Level 2
7536	Shoemakers and Related Workers	Level 2	Level 2.5
7541	Underwater Divers	Level 1 + 2	Level 2 + 3
7542	Shotfirers and Blasters	Level 2.5	Level 3
7543	Product Graders and Testers (excluding Foods and Beverages)	Level 2.5	Level 3
7544	Fumigators and Other Pest and Weed Controllers	Level 1	Level 2
7549	Craft and Related Workers Not Elsewhere Classified	Level 2	Level 2
8111	Miners and Quarriers	Level 1.5	Level 2
8112	Mineral and Stone Processing Plant Operators	Level 2	Level 2
8113	Well Drillers and Borers and Related Workers	Level 2	Level 2
8114	Cement, Stone and Other Mineral Products Machine Operators	Level 2	Level 2
8121	Metal Processing Plant Operators	Level 2	Level 2
8122	Metal Finishing, Plating and Coating Machine Operators	Level 2	Level 2
8131	Chemical Products Plant and Machine Operators	Level 2	Level 2
8132	Photographic Products Machine Operators	Level 2	Level 2

8141	Rubber Products Machine Operators	Level 2	Level 2
8142	Plastic Products Machine Operators	Level 2	Level 2
8143	Paper Products Machine Operators	Level 2	Level 2
8151	Fibre Preparing, Spinning and Winding Machine Operators	Level 2	Level 2
8152	Weaving and Knitting Machine Operators	Level 2	Level 2
8153	Sewing Machine Operators	Level 2	Level 2
8154	Bleaching, Dyeing and Fabric Cleaning Machine Operators	Level 2	Level 2
8155	Fur and Leather Preparing Machine Operators	Level 2	Level 2
8156	Shoemaking and Related Machine Operators	Level 2	Level 2
8157	Laundry Machine Operators	Level 1.5	Level 2
8159	Textile, Fur and Leather Products Machine Operators Not Elsewhere Classified	Level 2	Level 2
8160	Food and Related Products Machine Operators	Level 2	Level 2
8171	Pulp and Papermaking Plant Operators	Level 2	Level 2
8172	Wood Processing Plant Operators	Level 2	Level 2
8181	Glass and Ceramics Plant Operators	Level 2	Level 2
8182	Steam Engine and Boiler Operators	Level 2	Level 2
8183	Packing, Bottling and Labelling Machine Operators	Level 1.5	Level 2
8189	Stationary Plant and Machine Operators Not Elsewhere Classified	Level 2	Level 2
8211	Mechanical Machinery Assemblers	Level 2	Level 2
8212	Electrical and Electronic Equipment Assemblers	Level 2	Level 2
8219	Assemblers Not Elsewhere Classified	Level 2	Level 2
8311	Locomotive Engine Drivers	Level 1.5	Level 2
8312	Railway Brake, Signal and Switch Operators	Level 2	Level 2
8321	Motorcycle Drivers	Level 1	Level 1
8322	Car, Taxi and Van Drivers	Level 1	Level 1
8331	Bus and Tram Drivers	Level 1	Level 1

8332	Heavy Truck and Lorry Drivers	Level 1	Level 2
8341	Mobile Farm and Forestry Plant Operators	Level 1	Level 1.5
8342	Earthmoving and Related Plant Operators	Level 1	Level 1.5
8343	Crane, Hoist and Related Plant Operators	Level 1	Level 2
8344	Lifting Truck Operators	Level 1	Level 1.5
8350	Ships' Deck Crews and Related Workers	Level 1	Level 1
9111	Domestic Cleaners and Helpers	Level 0	Level 0
9112	Cleaners and Helpers in Offices, Hotels and other Establishments	Level 0	Level 0
9121	Hand Launderers and Pressers	Level 0	Level 0
9122	Vehicle Cleaners	Level 0	Level 0
9123	Window Cleaners	Level 0	Level 0
9129	Other Cleaning Workers	Level 0	Level 0
9211	Crop Farm Labourers	Level 0	Level 0
9212	Livestock Farm Labourers	Level 0	Level 0
9213	Mixed Crop and Livestock Farm Labourers	Level 0	Level 0
9214	Garden and Horticultural Labourers	Level 0	Level 0
9215	Forestry Labourers	Level 0	Level 0
9216	Fishery and Aquaculture Labourers	Level 0	Level 0
9311	Mining and Quarrying Labourers	Level 0	Level 0
9312	Civil Engineering Labourers	Level 0	Level 0
9313	Building Construction Labourers	Level 0	Level 0
9321	Hand Packers	Level 0	Level 0
9329	Manufacturing Labourers Not Elsewhere Classified	Level 0	Level 0
9331	Hand and Pedal Vehicle Drivers	Level 0	Level 0
9332	Drivers of Animal-drawn Vehicles and Machinery	Level 0	Level 0
9333	Freight Handlers	Level 0	Level 0
9334	Shelf fillers	Level 0	Level 0
9411	Fast Food Preparers	Level 0	Level 0
9412	Kitchen Helpers	Level 0	Level 0

9510	Street and Related Services Workers	Level 0	Level 0
9520	Street Vendors (excluding Food)	Level 0	Level 1
9611	Garbage and Recycling Collectors	Level 0	Level 0
9612	Refuse Sorters	Level 0	Level 0
9613	Sweepers and Related Labourers	Level 0	Level 0
9621	Messengers, Package Deliverers and Luggage Porters	Level 0	Level 0
9622	Odd-job Persons	Level 0	Level 0
9623	Meter Readers and Vending-machine Collectors	Level 1	Level 1
9624	Water and Firewood Collectors	Level 0	Level 0
9629	Elementary Workers Not Elsewhere Classified	Level 0	Level 0

Note: Anchor occupations are highlighted in bold

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Appendix 1: ISCO-08 Major, Sub-major, Minor and Unit groups

1. Managers

- 11. Chief Executives, Senior Officials and Legislators
 - 111. Legislators and Senior Officials
 - 1111. Legislators
 - 1112. Senior Government Officials
 - 1113. Traditional Chiefs and Heads of Villages
 - 1114. Senior Officials of Special-Interest Organizations
 - 112. Managing Directors and Chief Executives
 - 1120. Managing Directors and Chief Executives
- 12. Administrative and Commercial Managers
 - 121. Business Services and Administration Managers
 - 1211. Finance Managers
 - 1212. Human Resources Managers
 - 1213. Policy and Planning Managers
 - 1219. Business Services and Administration Managers Not Elsewhere Classified
 - 122. Sales, Marketing and Development Managers
 - 1221. Sales and Marketing Managers
 - 1222. Advertising and Public Relations Managers
 - 1223. Research and Development Managers
- 13. Production and Specialized Services Managers
 - 131. Production Managers in Agriculture, Forestry and Fisheries
 - 1311. Agricultural and Forestry Production Managers
 - 1312. Aquaculture and Fisheries Production Managers
 - 132. Manufacturing, Mining, Construction and Distribution Managers
 - 1321. Manufacturing Managers
 - 1322. Mining Managers
 - 1323. Construction Managers
 - 1324. Supply, Distribution and Related Managers
 - 133. Information and Communications Technology Services Managers
 - 1330. Information and Communications Technology Services Managers
 - 134. Professional Services Managers
 - 1341. Child Care Services Managers
 - 1342. Health Services Managers
 - 1343. Aged Care Services Managers
 - 1344. Social Welfare Managers
 - 1345. Education Managers
 - 1346. Financial and Insurance Services Branch Managers
 - 1349. Professional Services Managers Not Elsewhere Classified
- 14. Hospitality, Retail and Other Services Managers
 - 141. Hotel and Restaurant Managers
 - 1411. Hotel Managers
 - 1412. Restaurant Managers

- 142. Retail and Wholesale Trade Managers
 - 1420. Retail and Wholesale Trade Managers
- 143. Other Services Managers
 - 1431. Sports, Recreation and Cultural Centre Managers
 - 1439. Services Managers Not Elsewhere Classified

2. Professionals

- 21. Science and Engineering Professionals
 - 211. Physical and Earth Science Professionals
 - 2111. Physicists and Astronomers
 - 2112. Meteorologists
 - 2113. Chemists
 - 2114. Geologists and Geophysicists
 - 212. Mathematicians, Actuaries and Statisticians
 - 2120. Mathematicians, Actuaries and Statisticians
 - 213. Life Science Professionals
 - 2131. Biologists, Botanists, Zoologists and Related Professionals
 - 2132. Farming, Forestry and Fisheries Advisers
 - 2133. Environmental Protection Professionals
 - 214. Engineering Professionals (excluding Electrotechnology)
 - 2141. Industrial and Production Engineers
 - 2142. Civil Engineers
 - 2143. Environmental Engineers
 - 2144. Mechanical Engineers
 - 2145. Chemical Engineers
 - 2146. Mining Engineers, Metallurgists and Related Professionals
 - 2149. Engineering Professionals Not Elsewhere Classified
 - 215. Electrotechnology Engineers
 - 2151. Electrical Engineers
 - 2152. Electronics Engineers
 - 2153. Telecommunications Engineers
 - 216. Architects, Planners, Surveyors and Designers
 - 2161. Building Architects
 - 2162. Landscape Architects
 - 2163. Product and Garment Designers
 - 2164. Town and Traffic Planners
 - 2165. Cartographers and Surveyors
 - 2166. Graphic and Multimedia Designers
- 22. Health Professionals
 - 221. Medical Doctors
 - 2211. Generalist Medical Practitioners
 - 2212. Specialist Medical Practitioners
 - 222. Nursing and Midwifery Professionals
 - 2221. Nursing Professionals
 - 2222. Midwifery Professionals
 - 223. Traditional and Complementary Medicine Professionals

- 2230. Traditional and Complementary Medicine Professionals
- 224. Paramedical Practitioners
 - 2240. Paramedical Practitioners
- 225. Veterinarians
 - 2250. Veterinarians
- 226. Other Health Professionals
 - 2261. Dentists
 - 2262. Pharmacists
 - 2263. Environmental and Occupational Health and Hygiene Professionals
 - 2264. Physiotherapists
 - 2265. Dieticians and Nutritionists
 - 2266. Audiologists and Speech Therapists
 - 2267. Optometrists and Ophthalmic Opticians
 - 2269. Health Professionals Not Elsewhere Classified
- 23. Teaching Professionals
 - 231. University and Higher Education Teachers
 - 2310. University and Higher Education Teachers
 - 232. Vocational Education Teachers
 - 2320. Vocational Education Teachers
 - 233. Secondary Education Teachers
 - 2330. Secondary Education Teachers
 - 234. Primary School and Early Childhood Teachers
 - 2341. Primary School Teachers
 - 2342. Early Childhood Educators
 - 235. Other Teaching Professionals
 - 2351. Education Methods Specialists
 - 2352. Special Needs Teachers
 - 2353. Other Language Teachers
 - 2354. Other Music Teachers
 - 2355. Other Arts Teachers
 - 2356. Information Technology Trainers
 - 2359. Teaching Professionals Not Elsewhere Classified
- 24. Business and Administration Professionals
 - 241. Finance Professionals
 - 2411. Accountants
 - 2412. Financial and Investment Advisers
 - 2413. Financial Analysts
 - 242. Administration Professionals
 - 2421. Management and Organization Analysts
 - 2422. Policy Administration Professionals
 - 2423. Personnel and Careers Professionals
 - 2424. Training and Staff Development Professionals
 - 243. Sales, Marketing and Public Relations Professionals
 - 2431. Advertising and Marketing Professionals
 - 2432. Public Relations Professionals

- 2433. Technical and Medical Sales Professionals (excluding ICT)
- 2434. Information and Communications Technology Sales Professionals
- 25. Information and Communications Technology Professionals
 - 251. Software and Applications Developers and Analysts
 - 2511. Systems Analysts
 - 2512. Software Developers
 - 2513. Web and Multimedia Developers
 - 2514. Applications Programmers
 - 2519. Software and Applications Developers and Analysts Not Elsewhere Classified
 - 252. Database and Network Professionals
 - 2521. Database Designers and Administrators
 - 2522. Systems Administrators
 - 2523. Computer Network Professionals
 - 2529. Database and Network Professionals Not Elsewhere Classified
- 26. Legal, Social and Cultural Professionals
 - 261. Legal Professionals
 - 2611. Lawyers
 - 2612. Judges
 - 2619. Legal Professionals Not Elsewhere Classified
 - 262. Librarians, Archivists and Curators
 - 2621. Archivists and Curators
 - 2622. Librarians and Related Information Professionals
 - 263. Social and Religious Professionals
 - 2631. Economists
 - 2632. Sociologists, Anthropologists and Related Professionals
 - 2633. Philosophers, Historians and Political Scientists
 - 2634. Psychologists
 - 2635. Social Work and Counselling Professionals
 - 2636. Religious Professionals
 - 264. Authors, Journalists and Linguists
 - 2641. Authors and Related Writers
 - 2642. Journalists
 - 2643. Translators, Interpreters and Other Linguists
 - 265. Creative and Performing Artists
 - 2651. Visual Artists
 - 2652. Musicians, Singers and Composers
 - 2653. Dancers and Choreographers
 - 2654. Film, Stage and Related Directors and Producers
 - 2655. Actors
 - 2656. Announcers on Radio, Television and Other Media
 - 2659. Creative and Performing Artists Not Elsewhere Classified

3. Technicians and Associate Professionals

- 31. Science and Engineering Associate Professionals

- 311. Physical and Engineering Science Technicians
 - 3111. Chemical and Physical Science Technicians
 - 3112. Civil Engineering Technicians
 - 3113. Electrical Engineering Technicians
 - 3114. Electronics Engineering Technicians
 - 3115. Mechanical Engineering Technicians
 - 3116. Chemical Engineering Technicians
 - 3117. Mining and Metallurgical Technicians
 - 3118. Draughtspersons
 - 3119. Physical and Engineering Science Technicians Not Elsewhere Classified
- 312. Mining, Manufacturing and Construction Supervisors
 - 3121. Mining Supervisors
 - 3122. Manufacturing Supervisors
 - 3123. Construction Supervisors
- 313. Process Control Technicians
 - 3131. Power Production Plant Operators
 - 3132. Incinerator and Water Treatment Plant Operators
 - 3133. Chemical Processing Plant Controllers
 - 3134. Petroleum and Natural Gas Refining Plant Operators
 - 3135. Metal Production Process Controllers
 - 3139. Process Control Technicians Not Elsewhere Classified
- 314. Life Science Technicians and Related Associate Professionals
 - 3141. Life Science Technicians (excluding Medical)
 - 3142. Agricultural Technicians
 - 3143. Forestry Technicians
- 315. Ship and Aircraft Controllers and Technicians
 - 3151. Ships' Engineers
 - 3152. Ships' Deck Officers and Pilots
 - 3153. Aircraft Pilots and Related Associate Professionals
 - 3154. Air Traffic Controllers
 - 3155. Air Traffic Safety Electronics Technicians
- 32. Health Associate Professionals
 - 321. Medical and Pharmaceutical Technicians
 - 3211. Medical Imaging and Therapeutic Equipment Technicians
 - 3212. Medical and Pathology Laboratory Technicians
 - 3213. Pharmaceutical Technicians and Assistants
 - 3214. Medical and Dental Prosthetic Technicians
 - 322. Nursing and Midwifery Associate Professionals
 - 3221. Nursing Associate Professionals
 - 3222. Midwifery Associate Professionals
 - 323. Traditional and Complementary Medicine Associate Professionals
 - 3230. Traditional and Complementary Medicine Associate Professionals
 - 324. Veterinary Technicians and Assistants
 - 3240. Veterinary Technicians and Assistants
 - 325. Other Health Associate Professionals

- 3251. Dental Assistants and Therapists
- 3252. Medical Records and Health Information Technicians
- 3253. Community Health Workers
- 3254. Dispensing Opticians
- 3255. Physiotherapy Technicians and Assistants
- 3256. Medical Assistants
- 3257. Environmental and Occupational Health Inspectors and Associates
- 3258. Ambulance Workers
- 3259. Health Associate Professionals Not Elsewhere Classified
- 33. Business and Administration Associate Professionals
 - 331. Financial and Mathematical Associate Professionals
 - 3311. Securities and Finance Dealers and Brokers
 - 3312. Credit and Loans Officers
 - 3313. Accounting Associate Professionals
 - 3314. Statistical, Mathematical and Related Associated Professionals
 - 3315. Valuers and Loss Assessors
 - 332. Sales and Purchasing Agents and Brokers
 - 3321. Insurance Representatives
 - 3322. Commercial Sales Representatives
 - 3323. Buyers
 - 3324. Trade Brokers
 - 333. Business Service Agents
 - 3331. Clearing and Forwarding Agents
 - 3332. Conference and Event Planners
 - 3333. Employment Agents and Contractors
 - 3334. Real Estate Agents and Property Managers
 - 3339. Business Services Agents Not Elsewhere Classified
 - 334. Administrative and Specialized Secretaries
 - 3341. Office Supervisors
 - 3342. Legal Secretaries
 - 3343. Administrative and Executive Secretaries
 - 3344. Medical Secretaries
 - 335. Government Regulatory Associate Professionals
 - 3351. Customs and Border Inspectors
 - 3352. Government Tax and Excise Officials
 - 3353. Government Social Benefits Officials
 - 3354. Government Licensing Officials
 - 3355. Police Inspectors and Detectives
 - 3359. Government Regulatory Associate Professionals Not Elsewhere Classified
- 34. Legal, Social, Cultural and Related Associate Professionals
 - 341. Legal, Social and Religious Associate Professionals
 - 3411. Legal and Related Associate Professionals
 - 3412. Social Work Associate Professionals
 - 3413. Religious Associate Professionals

- 342. Sports and Fitness Workers
 - 3421. Athletes and Sports Players
 - 3422. Sports Coaches, Instructors and Officials
 - 3423. Fitness and Recreation Instructors and Programme Leaders
- 343. Artistic, Cultural and Culinary Associate Professionals
 - 3431. Photographers
 - 3432. Interior Designers and Decorators
 - 3433. Gallery, Museum and Library Technicians
 - 3434. Chefs
 - 3435. Other Artistic and Cultural Associate Professionals
- 35. Information and Communications Technicians
 - 351. Information and Communications Technology Operations and User Support Technicians
 - 3511. Information and Communications Technology Operations Technicians
 - 3512. Information and Communications Technology User Support Technicians
 - 3513. Computer Network and Systems Technicians
 - 3514. Web Technicians
 - 352. Telecommunications and Broadcasting Technicians
 - 3521. Broadcasting and Audiovisual Technicians
 - 3522. Telecommunications Engineering Technicians

4. Clerical Support Workers

- 41. General and Keyboard Clerks
 - 411. General Office Clerks
 - 4110. General Office Clerks
 - 412. Secretaries (general)
 - 4120. Secretaries (general)
 - 413. Keyboard Operators
 - 4131. Typists and Word Processing Operators
 - 4132. Data Entry Clerks
- 42. Customer Services Clerks
 - 421. Tellers, Money Collectors and Related Clerks
 - 4211. Bank Tellers and Related Clerks
 - 4212. Bookmakers, Croupiers and Related Gaming Workers
 - 4213. Pawnbrokers and Money-lenders
 - 4214. Debt Collectors and Related Workers
 - 422. Client Information Workers
 - 4221. Travel Consultants and Clerks
 - 4222. Contact Centre Information Clerks
 - 4223. Telephone Switchboard Operators
 - 4224. Hotel Receptionists
 - 4225. Inquiry Clerks
 - 4226. Receptionists (general)
 - 4227. Survey and Market Research Interviewers
 - 4229. Client Information Workers Not Elsewhere Classified

- 43. Numerical and Material Recording Clerks
 - 431. Numerical Clerks
 - 4311. Accounting and Bookkeeping Clerks
 - 4312. Statistical, Finance and Insurance Clerks
 - 4313. Payroll Clerks
 - 432. Material Recording and Transport Clerks
 - 4321. Stock Clerks
 - 4322. Production Clerks
 - 4323. Transport Clerks
- 44. Other Clerical Support Workers
 - 441. Other Clerical Support Workers
 - 4411. Library Clerks
 - 4412. Mail Carriers and Sorting Clerks
 - 4413. Coding, Proofreading and Related Clerks
 - 4414. Scribes and Related Workers
 - 4415. Filing and Copying Clerks
 - 4416. Personnel Clerks
 - 4419. Clerical Support Workers Not Elsewhere Classified

5. Services and Sales Workers

- 51. Personal Services Workers
 - 511. Travel Attendants, Conductors and Guides
 - 5111. Travel Attendants and Travel Stewards
 - 5112. Transport Conductors
 - 5113. Travel Guides
 - 512. Cooks
 - 5120. Cooks
 - 513. Waiters and Bartenders
 - 5131. Waiters
 - 5132. Bartenders
 - 514. Hairdressers, Beauticians and Related Workers
 - 5141. Hairdressers
 - 5142. Beauticians and Related Workers
 - 515. Building and Housekeeping Supervisors
 - 5151. Cleaning and Housekeeping Supervisors in Offices, Hotels and Other Establishments
 - 5152. Domestic Housekeepers
 - 5153. Building Caretakers
 - 516. Other Personal Services Workers
 - 5161. Astrologers, Fortune-tellers and Related Workers
 - 5162. Companions and Valets
 - 5163. Undertakers and Embalmers
 - 5164. Pet Groomers and Animal Care Workers
 - 5165. Driving Instructors
 - 5169. Personal Services Workers Not Elsewhere Classified

52. Sales Workers

- 521. Street and Market Salespersons
 - 5211. Stall and Market Salespersons
 - 5212. Street Food Salespersons
- 522. Shop Salespersons
 - 5221. Shopkeepers
 - 5222. Shop Supervisors
 - 5223. Shop Sales Assistants
- 523. Cashiers and Ticket Clerks
 - 5230. Cashiers and Ticket Clerks
- 524. Other Sales Workers
 - 5241. Fashion and Other Models
 - 5242. Sales Demonstrators
 - 5243. Door-to-door Salespersons
 - 5244. Contact Centre Salespersons
 - 5245. Service Station Attendants
 - 5246. Food Service Counter Attendants
 - 5249. Sales Workers Not Elsewhere Classified

53. Personal Care Workers

- 531. Child Care Workers and Teachers' Aides
 - 5311. Child Care Workers
 - 5312. Teachers' Aides
- 532. Personal Care Workers in Health Services
 - 5321. Health Care Assistants
 - 5322. Home-based Personal Care Workers
 - 5329. Personal Care Workers Not Elsewhere Classified

54. Protective Services Workers

- 541. Protective Services Workers
 - 5411. Firefighters
 - 5412. Police Officers
 - 5413. Prison Guards
 - 5414. Security Guards
 - 5419. Protective Services Workers Not Elsewhere Classified

6. Skilled Agricultural, Forestry and Fishery Workers

61. Market-oriented Skilled Agricultural Workers

- 611. Market Gardeners and Crop Growers
 - 6111. Field Crop and Vegetable Growers
 - 6112. Tree and Shrub Crop Growers
 - 6113. Gardeners; Horticultural and Nursery Growers
 - 6114. Mixed Crop Growers

612. Animal Producers

- 6121. Livestock and Dairy Producers
- 6122. Poultry Producers
- 6123. Apiarists and Sericulturists

- 6129. Animal Producers Not Elsewhere Classified
- 613. Mixed Crop and Animal Producers
 - 6130. Mixed Crop and Animal Producers
- 62. Market-oriented Skilled Forestry, Fishery and Hunting Workers
 - 621. Forestry and Related Workers
 - 6210. Forestry and Related Workers
 - 622. Fishery Workers, Hunters and Trappers
 - 6221. Aquaculture Workers
 - 6222. Inland and Coastal Waters Fishery Workers
 - 6223. Deep-sea Fishery Workers
 - 6224. Hunters and Trappers
- 63. Subsistence Farmers, Fishers, Hunters and Gatherers
 - 631. Subsistence Crop Farmers
 - 6310. Subsistence Crop Farmers
 - 632. Subsistence Livestock Farmers
 - 6320. Subsistence Livestock Farmers
 - 633. Subsistence Mixed Crop and Livestock Farmers
 - 6330. Subsistence Mixed Crop and Livestock Farmers
 - 634. Subsistence Fishers, Hunters, Trappers and Gatherers
 - 6340. Subsistence Fishers, Hunters, Trappers and Gatherers
- 7. Craft and related Trades Workers**
 - 71. Building and Related Trades Workers (excluding Electricians)
 - 711. Building Frame and Related Trades Workers
 - 7111. House Builders
 - 7112. Bricklayers and Related Workers
 - 7113. Stonemasons, Stone Cutters, Splitters and Carvers
 - 7114. Concrete Placers, Concrete Finishers and Related Workers 7115. Carpenters and Joiners
 - 7119. Building Frame and Related Trades Workers Not Elsewhere Classified
 - 712. Building Finishers and Related Trades Workers
 - 7121. Roofers
 - 7122. Floor Layers and Tile Setters
 - 7123. Plasterers
 - 7124. Insulation Workers
 - 7125. Glaziers
 - 7126. Plumbers and Pipe Fitters
 - 7127. Air Conditioning and Refrigeration Mechanics
 - 713. Painters, Building Structure Cleaners and Related Trades Workers
 - 7131. Painters and Related Workers
 - 7132. Spray Painters and Varnishers
 - 7133. Building Structure Cleaners
 - 72. Metal, Machinery and Related Trades Workers
 - 721. Sheet and Structural Metal Workers, Moulders and Welders, and Related Workers
 - 7211. Metal Moulders and Coremakers

- 7212. Welders and Flame Cutters
- 7213. Sheet Metal Workers
- 7214. Structural Metal Preparers and Erectors
- 7215. Riggers and Cable Splicers
- 722. Blacksmiths, Toolmakers and Related Trades Workers
 - 7221. Blacksmiths, Hammersmiths and Forging Press Workers
 - 7222. Toolmakers and Related Workers
 - 7223. Metal Working Machine Tool Setters and Operators
 - 7224. Metal Polishers, Wheel Grinders and Tool Sharpeners
- 723. Machinery Mechanics and Repairers
 - 7231. Motor Vehicle Mechanics and Repairers
 - 7232. Aircraft Engine Mechanics and Repairers
 - 7233. Agricultural and Industrial Machinery Mechanics and Repairers
 - 7234. Bicycle and Related Repairers
- 73. Handicraft and Printing Workers
 - 731. Handicraft Workers
 - 7311. Precision-instrument Makers and Repairers
 - 7312. Musical Instrument Makers and Tuners
 - 7313. Jewellery and Precious Metal Workers
 - 7314. Potters and Related Workers
 - 7315. Glass Makers, Cutters, Grinders and Finishers
 - 7316. Signwriters, Decorative Painters, Engravers and Etchers
 - 7317. Handicraft Workers in Wood, Basketry and Related Materials
 - 7318. Handicraft Workers in Textile, Leather and Related Materials
 - 7319. Handicraft Workers Not Elsewhere Classified
 - 732. Printing Trades Workers
 - 7321. Pre-press Technicians
 - 7322. Printers
 - 7323. Print Finishing and Binding Workers
- 74. Electrical and Electronic Trades Workers
 - 741. Electrical Equipment Installers and Repairers
 - 7411. Building and Related Electricians
 - 7412. Electrical Mechanics and Fitters
 - 7413. Electrical Line Installers and Repairers
 - 742. Electronics and Telecommunications Installers and Repairers
 - 7421. Electronics Mechanics and Servicers
 - 7422. Information and Communications Technology Installers and Servicers
- 75. Food Processing, Woodworking, Garment and Other Craft and Related Trades Workers
 - 751. Food Processing and Related Trade Workers
 - 7511. Butchers, Fishmongers and Related Food Preparers
 - 7512. Bakers, Pastry-cooks and Confectionery Makers
 - 7513. Dairy Products Makers
 - 7514. Fruit, Vegetable and Related Preservers
 - 7515. Food and Beverage Tasters and Graders
 - 7516. Tobacco Preparers and Tobacco Products Makers

- 752. Wood Treaters, Cabinet-makers and Related Trades Workers
 - 7521. Wood Treaters
 - 7522. Cabinet-makers and Related Workers
 - 7523. Woodworking Machine Tool Setters and Operators
- 753. Garment and Related Trades Workers
 - 7531. Tailors, Dressmakers, Furriers and Hatters
 - 7532. Garment and Related Patternmakers and Cutters
 - 7533. Sewing, Embroidery and Related Workers
 - 7534. Upholsterers and Related Workers
 - 7535. Pelt Dressers, Tanners and Fellmongers
 - 7536. Shoemakers and Related Workers
- 754. Other Craft and Related Workers
 - 7541. Underwater Divers
 - 7542. Shotfirers and Blasters
 - 7543. Product Graders and Testers (excluding Foods and Beverages) 7544. Fumigators and Other Pest and Weed Controllers
 - 7549. Craft and Related Workers Not Elsewhere Classified

8. Plant and Machine Operators and Assemblers

- 81. Stationary Plant and Machine Operators
 - 811. Mining and Mineral Processing Plant Operators
 - 8111. Miners and Quarriers
 - 8112. Mineral and Stone Processing Plant Operators
 - 8113. Well Drillers and Borers and Related Workers
 - 8114. Cement, Stone and Other Mineral Products Machine Operators
 - 812. Metal Processing and Finishing Plant Operators
 - 8121. Metal Processing Plant Operators
 - 8122. Metal Finishing, Plating and Coating Machine Operators
 - 813. Chemical and Photographic Products Plant and Machine Operators
 - 8131. Chemical Products Plant and Machine Operators
 - 8132. Photographic Products Machine Operators
 - 814. Rubber, Plastic and Paper Products Machine Operators
 - 8141. Rubber Products Machine Operators
 - 8142. Plastic Products Machine Operators
 - 8143. Paper Products Machine Operators
 - 815. Textile, Fur and Leather Products Machine Operators
 - 8151. Fibre Preparing, Spinning and Winding Machine Operators
 - 8152. Weaving and Knitting Machine Operators
 - 8153. Sewing Machine Operators
 - 8154. Bleaching, Dyeing and Fabric Cleaning Machine Operators
 - 8155. Fur and Leather Preparing Machine Operators
 - 8156. Shoemaking and Related Machine Operators
 - 8157. Laundry Machine Operators
 - 8159. Textile, Fur and Leather Products Machine Operators Not Elsewhere Classified

- 816. Food and Related Products Machine Operators
 - 8160. Food and Related Products Machine Operators
- 817. Wood Processing and Papermaking Plant Operators
 - 8171. Pulp and Papermaking Plant Operators
 - 8172. Wood Processing Plant Operators
- 818. Other Stationary Plant and Machine Operators
 - 8181. Glass and Ceramics Plant Operators
 - 8182. Steam Engine and Boiler Operators
 - 8183. Packing, Bottling and Labelling Machine Operators
 - 8189. Stationary Plant and Machine Operators Not Elsewhere Classified
- 82. Assemblers
 - 821. Assemblers
 - 8211. Mechanical Machinery Assemblers
 - 8212. Electrical and Electronic Equipment Assemblers
 - 8219. Assemblers Not Elsewhere Classified
- 83. Drivers and Mobile Plant Operators
 - 831. Locomotive Engine Drivers and Related Workers
 - 8311. Locomotive Engine Drivers
 - 8312. Railway Brake, Signal and Switch Operators
 - 832. Car, Van and Motorcycle Drivers
 - 8321. Motorcycle Drivers
 - 8322. Car, Taxi and Van Drivers
 - 833. Heavy Truck and Bus Drivers
 - 8331. Bus and Tram Drivers
 - 8332. Heavy Truck and Lorry Drivers
 - 834. Mobile Plant Operators
 - 8341. Mobile Farm and Forestry Plant Operators
 - 8342. Earthmoving and Related Plant Operators
 - 8343. Crane, Hoist and Related Plant Operators
 - 8344. Lifting Truck Operators
 - 835. Ships' Deck Crews and Related Workers
 - 8350. Ships' Deck Crews and Related Workers

9. Elementary Occupations

- 91. Cleaners and Helpers
 - 911. Domestic, Hotel and Office Cleaners and Helpers
 - 9111. Domestic Cleaners and Helpers
 - 9112. Cleaners and Helpers in Offices, Hotels and Other Establishments
 - 912. Vehicle, Window, Laundry and Other Hand Cleaning Workers
 - 9121. Hand Launderers and Pressers
 - 9122. Vehicle Cleaners
 - 9123. Window Cleaners
 - 9129. Other Cleaning Workers
- 92. Agricultural, Forestry and Fishery Labourers
 - 921. Agricultural, Forestry and Fishery Labourers

- 9211. Crop Farm Labourers
- 9212. Livestock Farm Labourers
- 9213. Mixed Crop and Livestock Farm Labourers
- 9214. Garden and Horticultural Labourers
- 9215. Forestry Labourers
- 9216. Fishery and Aquaculture Labourers
- 93. Labourers in Mining, Construction, Manufacturing and Transport
 - 931. Mining and Construction Labourers
 - 9311. Mining and Quarrying Labourers
 - 9312. Civil Engineering Labourers
 - 9313. Building Construction Labourers
 - 932. Manufacturing Labourers
 - 9321. Hand Packers
 - 9329. Manufacturing Labourers Not Elsewhere Classified
 - 933. Transport and Storage Labourers
 - 9331. Hand and Pedal Vehicle Drivers
 - 9332. Drivers of Animal-drawn Vehicles and Machinery
 - 9333. Freight Handlers
 - 9334. Shelf Fillers
- 94. Food Preparation Assistants
 - 941. Food Preparation Assistants
 - 9411. Fast Food Preparers
 - 9412. Kitchen Helpers
- 95. Street and Related Sales and Services Workers
 - 951. Street and Related Services Workers
 - 9510. Street and Related Services Workers
 - 952. Street Vendors (excluding Food)
 - 9520. Street Vendors (excluding Food)
- 96. Refuse Workers and Other Elementary Workers
 - 961. Refuse Workers
 - 9611. Garbage and Recycling Collectors
 - 9612. Refuse Sorters
 - 9613. Sweepers and Related Labourers
 - 962. Other Elementary Workers
 - 9621. Messengers, Package Deliverers and Luggage Porters
 - 9622. Odd-job Persons
 - 9623. Meter Readers and Vending-machine Collectors
 - 9624. Water and Firewood Collectors
 - 9629. Elementary Workers Not Elsewhere Classified

0. Armed Forces Occupations

- 01. Commissioned Armed Forces Officers
 - 011. Commissioned Armed Forces Officers
 - 0110. Commissioned Armed Forces Officers
- 02. Non-commissioned Armed Forces Officers

021. Non-commissioned Armed Forces Officers

0210. Non-commissioned Armed Forces Officers

03. Armed Forces Occupations, Other Ranks

031. Armed Forces Occupations, Other Ranks

0310. Armed Forces Occupations, Other Ranks

Note. Reprinted from *International Standard Classification of Occupations 2008 (ISCO-08)*, Vol. 1 (pp. 72-83) by International Labour Office, 2012. Switzerland.

Appendix 2: PIAAC Proficiency levels: literacy and numeracy

The following table shows the different proficiency levels for literacy and numeracy from PIAAC (OECD, 2013). They range from 1 to 5, including an extra category accounting for individuals whose proficiency level is below level 1. Participants are classified into each level based on their score on the tests, as shown in the table. An explanation of the tasks related to each level is also provided.

Level	Score range	Literacy	Numeracy
Below 1	Below 176	The tasks at this level require the respondent to read brief texts on familiar topics to locate a single piece of specific information. There is seldom any competing information in the text and the requested information is identical in form to information in the question or directive. The respondent may be required to locate information in short continuous texts. However, in this case, the information can be located as if the text was non-continuous in format. Only basic vocabulary knowledge is required, and the reader is not required to understand the structure of sentences or paragraphs or make use of other text features. Tasks below Level 1 do not make use of any features specific to digital texts.	Tasks at this level require the respondents to carry out simple processes such as counting, sorting, performing basic arithmetic operations with whole numbers or money, or recognising common spatial representations in concrete, familiar contexts where the mathematical content is explicit with little or no text or distractors.
1	176 to less than 226 points	Most of the tasks at this level require the respondent to read relatively short digital or print continuous, non continuous, or mixed texts to locate a single piece of information that is identical to or synonymous with the information given in the question or directive. Some tasks, such as those involving non-continuous texts, may require the respondent to enter personal information onto a document. Little, if any, competing information is present. Some tasks may require simple cycling through more than one piece of information. Knowledge and skill in recognising basic vocabulary determining the meaning of sentences, and reading paragraphs of text is expected.	Tasks at this level require the respondent to carry out basic mathematical processes in common, concrete contexts where the mathematical content is explicit with little text and minimal distractors. Tasks usually require one-step or simple processes involving counting; sorting; performing basic arithmetic operations; understanding simple percentages such as 50%; and locating and identifying elements of simple or common graphical or spatial representations.
2	226 to less	At this level, the medium of texts may be digital or printed, and texts may comprise	Tasks at this level require the respondent to identify and act on mathematical

	<p>than 276 points</p> <p>continuous, non-continuous, or mixed types. Tasks at this level require respondents to make matches between the text and information, and may require paraphrasing or low-level inferences. Some competing pieces of information may be present. Some tasks require the respondent to</p> <ul style="list-style-type: none"> • cycle through or integrate two or more pieces of information based on criteria; • compare and contrast or reason about information requested in the question; or • navigate within digital texts to access-and-identify information from various parts of a document. 	<p>information and ideas embedded in a range of common contexts where the mathematical content is fairly explicit or visual with relatively few distractors. Tasks tend to require the application of two or more steps or processes involving calculation with whole numbers and common decimals, percentages and fractions; simple measurement and spatial representation; estimation; and interpretation of relatively simple data and statistics in texts, tables and graphs.</p>
<p>3 276 to less than 326 points</p>	<p>Texts at this level are often dense or lengthy, and include continuous, non-continuous, mixed, or multiple pages of text. Understanding text and rhetorical structures become more central to successfully completing tasks, especially navigating complex digital texts. Tasks require the respondent to identify, interpret, or evaluate one or more pieces of information, and often require varying levels of inference. Many tasks require the respondent to construct meaning across larger chunks of text or perform multi-step operations in order to identify and formulate responses. Often tasks also demand that the respondent disregard irrelevant or inappropriate content to answer accurately. Competing information is often present, but it is not more prominent than the correct information.</p>	<p>Tasks at this level require the respondent to understand mathematical information that may be less explicit, embedded in contexts that are not always familiar and represented in more complex ways. Tasks require several steps and may involve the choice of problem-solving strategies and relevant processes. Tasks tend to require the application of number sense and spatial sense; recognising and working with mathematical relationships, patterns, and proportions expressed in verbal or numerical form; and interpretation and basic analysis of data and statistics in texts, tables and graphs.</p>
<p>4 326 to less than 376 points</p>	<p>Tasks at this level often require respondents to perform multiple-step operations to integrate, interpret, or synthesise information from complex or lengthy continuous, non-continuous, mixed, or multiple type texts. Complex inferences and application of background knowledge may be needed to perform the task successfully. Many tasks require identifying and understanding one or</p>	<p>Tasks at this level require the respondent to understand a broad range of mathematical information that may be complex, abstract or embedded in unfamiliar contexts. These tasks involve undertaking multiple steps and choosing relevant problem-solving strategies and processes. Tasks tend to require analysis and more complex reasoning about quantities and data; statistics and chance; spatial relationships;</p>

		<p>more specific, non-central idea(s) in the text in order to interpret or evaluate subtle evidenceclaim or persuasive discourse relationships. Conditional information is frequently present in tasks at this level and must be taken into consideration by the respondent. Competing information is present and sometimes seemingly as prominent as correct information.</p>	<p>and change, proportions and formulas. Tasks at this level may also require understanding arguments or communicating well-reasoned explanations for answers or choices.</p>
5	Equal to or higher than 376 points	<p>At this level, tasks may require the respondent to search for and integrate information across multiple, dense texts; construct syntheses of similar and contrasting ideas or points of view; or evaluate evidence based arguments. Application and evaluation of logical and conceptual models of ideas may be required to accomplish tasks. Evaluating reliability of evidentiary sources and selecting key information is frequently a requirement. Tasks often require respondents to be aware of subtle, rhetorical cues and to make high-level inferences or use specialised background knowledge.</p>	<p>Tasks at this level require the respondent to understand complex representations and abstract and formal mathematical and statistical ideas, possibly embedded in complex texts. Respondents may have to integrate multiple types of mathematical information where considerable translation or interpretation is required; draw inferences; develop or work with mathematical arguments or models; and justify, evaluate and critically reflect upon solutions or choices.</p>

Note: Adapted from *The Survey of Adult Skills: Reader's Companion* (pp. 69-70), by OECD, 2013. OECD Publishing. The model occupations section is self created, based on data from International Labour Office (2012) and O*NET (2019).

Appendix 3: Example of the supplementary material

2111 Physicists and Astronomers

Definition and Tasks:

Physicists and astronomers conduct research and improve or develop concepts, theories and operational methods concerning matter, space, time, energy, forces and fields and the interrelationship between these physical phenomena. They apply scientific knowledge relating to physics and astronomy in industrial, medical, military or other fields.

Tasks include:

- a) conducting research and improving or developing concepts, theories, instrumentation, software and operational methods related to physics and astronomy;
- b) conducting experiments, tests and analyses on the structure and properties of matter in fields such as mechanics, thermodynamics, electronics, communications, power generation and distribution, aerodynamics, optics and lasers, remote sensing, medicine, sonics, magnetism and nuclear physics;
- c) evaluating results of investigations and experiments and expressing conclusions, mainly using mathematical techniques and models;
- d) applying principles, techniques and processes to develop or improve industrial, medical, military and other practical applications of the principles and techniques of physics or astronomy;
- e) ensuring the safe and effective delivery of radiation (ionizing and non-ionizing) to patients to achieve a diagnostic or therapeutic result as prescribed by a medical practitioner;
- f) ensuring the accurate measurement and characterization of physical quantities used in medical applications;
- g) testing, commissioning and evaluating equipment used in applications such as imaging, medical treatment and dosimetry;
- h) advising and consulting with medical practitioners and other health care professionals in optimizing the balance between the beneficial and deleterious effects of radiation;
- i) observing, analysing and interpreting celestial phenomena and developing methods, numerical models and techniques to extend knowledge of fields such as navigation, satellite communication, space exploration, celestial bodies and cosmic radiation;
- j) developing, implementing and maintaining standards and protocols for the measurement of physical phenomena and for the use of nuclear technology in industrial and medical applications;
- k) preparing scientific papers and reports.

Examples of the occupations classified here: Astronomer, Medical physicist, Nuclear physicist, Physicist.

Some related occupations classified elsewhere: Radiation oncologist - 2212, Radiologist – 2212, Specialist physician (nuclear medicine) – 2212, Radiographer – 3211.

It should be noted that, while they are appropriately classified in this unit group with other physicists, medical physicists are considered to be an integral part of the health workforce alongside those occupations classified in Sub-major Group 22: Health Professionals and others classified in a number of other unit groups in Major Group 2: Professionals

Required Education and Experience:

Education:	Most of these occupations require graduate school. For example, they may require a master's degree, and some require a Ph.D.
Experience:	Extensive skill, knowledge, and experience are needed for these occupations. Many require more than five years of experience.
Job Training:	Employees may need some on-the-job training, but most of these occupations assume that the person will already have the required skills, knowledge, work-related experience, and/or training.

Appendix 4: Names and affiliations of the participating experts

Name	Affiliation
Margaret Birch	Senior Research Administrator at the Warwick Institute for Employment Research (University of Warwick)
Peter Elias	Professor at the Warwick Institute for Employment Research (University of Warwick)
Christy Marie Gregory	Principal Owner at Job Networking Solutions, LLC
David Hunter	Senior Consultant and Managing Director at StatClass Sàrl
Phil Lewis	Technical Officer at National Center for O*NET Development
Jean-François Rouet	Chair of the PIAAC Literacy Expert Group French National Centre for Scientific Research (University of Poitiers)
Folker Schrödel	Editor at BW Verlag Bildung und Wissen
David Tout	Chair of the PIAAC Numeracy Expert Group Australian Council for Educational Research

Required literacy and numeracy skill levels for occupations in OECD countries

Application of the Job Analysis Method to PIAAC

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