

1 WHAT DO FARMERS MEAN WHEN THEY SAY THEY PRACTICE CONSERVATION AGRICULTURE? A
2 COMPREHENSIVE CASE STUDY FROM SOUTHERN SPAIN

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14

15 **Abstract**

16 Conservation agriculture (CA), which is promoted worldwide to conserve soil, water and
17 energy and to reduce production costs, has had limited success in Europe. The objectives of
18 this study were to assess annual crop systems currently managed under CA in southern Spain,
19 identify obstacles to CA adoption, and recommend strategies to overcome those obstacles. We
20 employed the following methods: i) examination of original government data used to monitor
21 CA; ii) survey of CA farmers to characterize their practices and perceptions; iii) agronomic,
22 economic and energetic comparison of minimum tillage (MT) and conventional tillage (CT); and
23 iv) a stakeholder focus group to identify strategies for improving CA. Farmers selectively
24 implemented some components of CA while disregarding others as a strategy to adapt to local
25 conditions. Although most researchers define CA as a system that combines minimum soil
26 disturbance, maintenance of crop residues, and crop rotation, in practice most farmers and

27 organizations equated CA with direct seeding of cereals without considering residues or crop
28 rotation. Official national statistics did not include all of these CA components either.
29 Examination of government data revealed that only 13% of monitored plots were not tilled
30 consecutively. The most common CA system (50% of farms) was direct seeded wheat rotated
31 with tilled sunflower. This system (classified as MT) and CT were not significantly different with
32 regard to wheat yield, soil quality, net return or energy use in either crop, which was likely due
33 to similar residues management, recurrent soil disturbance in MT, and disuse of moldboards in
34 CT. In wheat, fertilizers represented the largest energy input (68% TEI) in both systems
35 followed by diesel consumption (12% and 19% in MT and CT, respectively). To overcome the
36 most important identified problems in CA, we highlight the need for collaborative research
37 with farmers and other stakeholders to develop appropriate drill technology for spring crops,
38 identify non-cereal crops that are better adapted to CA than sunflower, improve residues
39 management, increase energy efficiency through better fertilizer management, and promote
40 CA among farmer groups excluded by socioeconomic barriers. Finally, international standards
41 to guide data collection and statistical analyses on all components of CA will enable
42 researchers and institutions to compare information and find solutions to common problems.

43

44 **1. Introduction**

45

46 Promoted worldwide to conserve soil and water resources, conservation agriculture (CA)
47 integrates three main elements to improve soil quality and crop productivity in the long term:
48 minimal soil disturbance, permanent ground cover, and crop rotation (FAO, 2013). Cultivated
49 on over 120 Mha globally, CA accounts for 57% and 69% of the arable cropland in South
50 America and Australia-New Zealand, respectively. In contrast, only 0.5% of arable land is
51 managed under CA in Europe. Spain, Italy, France, Finland and Germany possess the most area
52 under CA in Europe, with Spain leading the continent with nearly 800,000 ha of mostly

53 perennial crops and cereal monocultures (FAO, 2015; MAGRAMA, 2013). However, the
54 methodology used by the Spanish Ministry of Agriculture, Food and Environment (MAGRAMA)
55 to calculate the area of annual crops under CA management only considers direct seeding of
56 cereals, sunflower, and cereal fodder crops while failing to provide information on residues
57 management, rotations or direct seeding of other crops like legumes (MAGRAMA, 2014a).
58 Improving our understanding of how and why farmers implement all three of these
59 components is necessary to maximize the environmental and economic benefits of CA in
60 Europe.

61 The diversity of soils, climatic conditions, and socioeconomic contexts as well as potential
62 environmental risks may partly explain the restricted expansion of CA in Mediterranean
63 countries like Spain (Kassam et al., 2012). Factors directly affecting farmers' decision to adopt
64 CA include: 1) problems with crop establishment and management of crop residues; 2)
65 increased weed abundance; 3) cost of and limited access to herbicides; 4) lack of capital
66 investment for inputs and machinery; and 5) inadequate extension and government policies
67 supporting CA (Knowler and Bradshaw, 2007; Soane et al., 2012). Moreover, uncertainties
68 about environmental hazards have given some analysts pause about CA, particularly given the
69 intensive use of herbicides and genetically modified (GM) crops to control weeds (Gattinger et
70 al., 2011).

71 Despite obstacles to adoption, CA represents a potentially viable alternative to
72 conventional tillage for the conservation of water, energy and soil resources in European
73 agriculture (Soane, 2012). Experimental studies in Spain show the capacity of CA to improve
74 soil quality (Madejón et al., 2009; Melero et al., 2011) without yield penalty under both rainfed
75 (Cantero-Martínez et al., 2007; Hernanz et al., 2014; Ordóñez-Fernández et al., 2007) and
76 irrigated conditions (Boulal and Gómez-Macpherson, 2010; Cid et al., 2014; Panettieri et al.,
77 2013). Compared with conventional agriculture, CA also has the potential to reduce production
78 costs and improve energy efficiency by reducing diesel fuel and machinery inputs required for

79 tillage (Hernanz et al., 2014; Moreno et al., 2011; Sánchez-Girón et al., 2007). Yet while
80 experimental trials have demonstrated technical advantages, our knowledge about the costs
81 and benefits of CA as practiced by farmers is limited. Most research has been carried out on-
82 station under conditions with limited representativeness or reproducibility on scales relevant
83 to commercial farms (Soane et al., 2012). Moreover, farmers' perceptions, motivations, and
84 adaptations regarding CA have rarely been studied. Evaluation of not only agronomic and
85 environmental problems but also the socioeconomic barriers to adoption is an important
86 priority for research (Lahmar, 2010).

87 Understanding the complexity of CA systems, particularly interactions with local
88 socioeconomic conditions, requires a multidisciplinary, participatory approach that enables
89 researchers to collaborate with farmers to assess current practices and develop strategies for
90 improvement (Bolliger et al., 2006). In the southern Spanish region of Andalusia, where only
91 7% of the c. 1.1 Mha dedicated to CA annual crops is direct seeded (MAGRAMA, 2013), the
92 extent and duration of crop rotations, direct seeding, and other practices associated with CA
93 are largely undocumented. Given the limited information available, the objectives of this study
94 were to conduct an on-farm evaluation of annual crop systems under CA management in
95 Andalusia, identify constraints to adoption, and recommend strategies for improving
96 agronomic, socioeconomic and energetic aspects of current practices, focusing on research
97 and technological development needs. Based on analysis of original data used by the Spanish
98 government to generate national statistics on CA, we also discuss the need for international
99 standards to guide the collection and reporting of information about CA.

100

101 **2. Methods**

102

103 2.1 Study area and approach

104

105 The study area covers the arable land dedicated to annual crops in western Andalusia,
106 Spain. Wheat (*Triticum* spp.) and sunflower (*Helianthus annuus* L.) are the most common crops
107 under rainfed conditions whereas cotton (*Gossypium hirsutum* L.), maize (*Zea mays* L.) and
108 wheat are the most common crops under irrigation. Under both conditions, one crop is usually
109 produced per year. The climate of the region is Mediterranean, characterized by mild, rainy
110 winters and hot, dry summers. Soils in rainfed cropland are primarily deep clays and clay loams
111 while those in irrigated land are silt loams. Details on soil, rainfall and temperature are
112 provided in Section 2.4.1.

113 We assessed annual crop systems under CA using four methods. First, we examined
114 original data used by the government to calculate national statistics on direct seeded crops to
115 determine the number of consecutive years farmers practice direct seeding and to identify the
116 most common CA rotations in Andalusia (MAGRAMA, 2013). Second, we conducted a general
117 survey of farmers identified as CA practitioners in the study area to describe socioeconomic
118 aspects of their farms, agronomic practices, and perceptions of the benefits and constraints of
119 CA. Third, we compared the agronomic, economic and energetic attributes of the most
120 common CA system in the study area, wheat-sunflower rotation under rainfed conditions,
121 under both CA and conventional agriculture. Finally, we organized a focus group in which
122 farmers, researchers, and other key stakeholders identified the most important problems with
123 CA in annual crops and recommended strategies for improvement.

124

125 2.2 Examination of original government data on direct seeded crops in Andalusia

126

127 MAGRAMA has published the area of direct seeded grain cereals, sunflower and cereal
128 fodder by region and year since 2008 (MAGRAMA, 2013). The methodology used to obtain
129 these data is described elsewhere (MAGRAMA, 2014a; González-Sánchez et al., 2015). To
130 identify the most common crop rotations and determine the number of years plots have been

131 direct seeded in Andalusia, we obtained the original GIS database containing data from
132 monitored plots over five consecutive seasons (2008-2013) from the Consejería de Agricultura
133 Pesca y Desarrollo Rural (Junta de Andalucía). Approximately 5% of the plots containing annual
134 crops or fallow and that were monitored each year during this period (mean = 6299 plots per
135 year) corresponded to direct seeded crops. Because not all plots were monitored in all years,
136 we focused on a select group of plots that met two conditions: data were available for at least
137 three consecutive years and, of these, at least two years had direct seeded crops (n=177). We
138 then identified which of these plots had not been tilled (n=23), including plots with either
139 direct seeded crops or fallow with spontaneous vegetation or without management. We also
140 noted the sequence of crops in each of the untilled plots.

141 Additional information on CA crop subsidies was obtained from the Consejería de
142 Agricultura Pesca y Desarrollo Rural (Junta de Andalucía). Within the framework of the
143 National Rural Development Program, the Andalusian government has subsidized farmers
144 since 2010 who practice direct seeding and sunflower residues maintenance in annual crop
145 systems for at least five consecutive years. This subsidy, called Sub-measure 12, is available for
146 plots with a minimum 8% slope. We obtained data on the crop type and number of farmers
147 who requested this subsidy over four seasons (2010-2013).

148

149 2.3 Characterization of annual crops under CA in western Andalusia

150

151 To describe CA systems in the study area, we conducted a general survey of farmers.
152 Given the lack of official statistics required to accurately estimate the size of the study
153 population, we used snowball sampling, whereby interviewees referred us to other CA
154 practitioners. We also employed purposive sampling to insure the inclusion of small farmers.
155 The total number of conducted surveys was based on information saturation criteria. We
156 identified CA farmers in collaboration with the *Asociación Española de Agricultura de*

157 *Conservación/Suelos Vivos (AEAC/SV)* and by phone contact with service providers. A total of
158 30 farmers from the provinces of Cadiz, Cordoba, Huelva, Malaga and Seville participated in
159 the study (Supplementary Figure S.1). The first part of the questionnaire consisted of a written
160 form that asked farmers for general information about their property, the main rotations used
161 on their farm, and their opinions about the benefits and limitations of CA. The second part
162 consisted of semi-structured interviews in which each farmer was asked to describe the CA
163 techniques applied for each crop, an assessment of those techniques, and priority needs for
164 research. After completing the survey we held a workshop with half of the farmers to discuss
165 preliminary results, validate the main findings, and identify individuals willing to participate in
166 the following case study.

167

168 INSERT LINK TO FIGURE S.1 AROUND HERE

169

170 2.4 Comparison of CA and conventional systems: wheat-sunflower case study

171

172 2.4.1 Selection of paired farm plots and data collection

173

174 The most common CA system identified in the study area was rainfed wheat and
175 sunflower rotated in alternate years. To improve our understanding of how CA is practiced in
176 western Andalusia, we compared CA with conventional agriculture using this system as a case
177 study, taking into account agronomic, energetic and economic aspects of management and
178 production. Using a paired plot design to minimize variation in climate, topography, and soil
179 between management systems, we compared 10 pairs of farm plots ≥ 20 ha containing both
180 CA and conventional farming. We designated the CA system as minimum tillage (MT) rather
181 than CA because according to the general survey, residues were removed from the field after
182 wheat harvesting and the soil was tilled prior to sunflower cropping. MT plots were selected

183 according to two criteria: 1) wheat was direct seeded without soil preparation; and 2) records
184 of crop and residues management existed for four consecutive growing seasons (i.e.
185 September – August) between autumn 2007 and summer 2011, hereafter referred to as years.
186 In a given year, half of MT plots were cultivated with wheat and the other half with sunflower,
187 thus the crops were present in equal proportions during all four years. Once a MT farm was
188 chosen, a paired farm plot managed under conventional tillage (CT) was selected according to
189 four criteria: 1) the same wheat-sunflower rotation was implemented in the same order over
190 the four years; 2) soil was tilled and prepared every year; 3) the plot was located within 2 km
191 of the MT plot; and 4) detailed records of crop management were available over the study
192 period. We named pairs according to the nearest town (Supplementary Figure S.1). In
193 structured interviews conducted in person, farmers provided detailed information about
194 tillage and sowing operations, fertilizer and herbicide applications, crop yields, and residues
195 management for each of the four years.

196 Monthly rainfall was recorded by the nearest meteorological station to the paired farms
197 (Supplementary Table S.1). Mean temperature over the study period was 14.6°C during the
198 winter growing season (November-June) and 21.6°C during the summer growing season
199 (March-August). Most soils in the area are deep vertic soils derived from quaternary terraces
200 and dominated by swelling clays that fracture upon drying. Soils are basic with pH 7.0-7.7.

201

202 INSERT LINK TO TABLE S.1 AROUND HERE

203

204 2.4.2 Economic and energetic analyses

205

206 To compare economic profitability and energy use between MT and CT systems, we used
207 data gathered from the structured interviews with farmers. Parameters were calculated for
208 each plot (n=20) and year (n=4).

209 Economic analysis consisted of the estimation of production costs (inputs and operating
210 costs of machinery) and crop benefits in each plot and year. We used different prices per year
211 (2008, 2009, 2010 and 2011) for diesel fuel (0.79, 0.76, 0.70, 0.85 € l⁻¹) and grain (wheat: 0.33,
212 0.14, 0.15, 0.23 € kg seed⁻¹; sunflower: 0.38, 0.44, 0.29, 0.42 € kg seed⁻¹) according to the
213 public observatory of prices reported by the regional government of Andalusia. We obtained
214 the operating costs of machinery, which included depreciation of value, interest on capital
215 investment, insurance, maintenance, repairs, and hourly costs, from national studies provided
216 by MAGRAMA (2012) (Supplementary Table S.2). All calculations were based on 120 CV-2 +
217 2WD tractors. Prices of seed, herbicides, fertilizers, and machinery rental for direct-drill and
218 conventional sowing and harvesting operations were estimated based on the average costs
219 charged by three local service providers and three commercial stores. According to these
220 sources, prices were constant over the four years. We did not include subsidies in the analysis
221 because farmers were unwilling to disclose information on this issue.

222

223

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224

225 Total cost of production (€ ha⁻¹) was calculated as the sum of input costs (fertilizers, seeds,
226 herbicides) and total operating costs of machinery. We calculated crop benefit (€ ha⁻¹) by
227 multiplying crop yield (kg ha⁻¹) by the market price of grain (€ kg⁻¹), and net return (€ ha⁻¹) by
228 subtracting total production cost from crop benefit. Productivity (kg €⁻¹) was calculated by
229 dividing crop yield (kg ha⁻¹) by total production cost (€ ha⁻¹).

230 Energy use analysis was based on studies involving comparable technology in similar
231 agricultural conditions (Hülsbergen et al., 2001; Moreno et al., 2011). Inputs and outputs for
232 each year and plot were converted to energy units (GJ ha⁻¹) using the coefficients presented in
233 Supplementary Table S.2. Total energy input (TEI) was calculated as the sum of direct energy
234 (DE) and indirect energy (IE) input used in crop production (Hülsbergen et al., 2001). DE

235 included diesel fuel used in crop production while IE included the energy required for: the
236 manufacture and maintenance of machinery; herbicide, fertilizer and seed production; and
237 packaging and transport of these products to the farm. Calculation of TEI did not include the
238 energy used in the storage, transport or sale of outputs because these reflect sales rather than
239 production. Other variables excluded from TEI analysis included pesticide management,
240 manpower, and solar energy.

241 Energy output (EO) was determined as the gross energy content in the grain. In the case
242 of wheat, residues were also included because straw bales were removed from the field and
243 put up for sale. We assumed a harvest index of 0.5 to estimate wheat straw production. Dry
244 weight of harvested grain and bales were converted to energy units using a specific energy
245 coefficient for each crop (Supplementary Table S.2). Energy productivity (EP), which represents
246 the amount of grain produced per GJ of energy invested in the system, was calculated as the
247 coefficient between crop yield and TEI (Rathke et al., 2007).

248

249 2.4.3 Field measurements

250

251 To complement the information gathered from farmer interviews, we conducted field
252 measurements of crop residues and soils between October and December 2011. We collected
253 residue and soil samples from six points within each of the paired farm plots according to a
254 stratified random design. Covering a total area of approximately 15,000 m², points were
255 separated by 50 m. We collected soil samples at two depths (0-10 and 10-25 cm) and mixed
256 them to obtain a composite sample for each plot and depth. Soil was sieved at 2 mm and
257 separated into two sub-samples. We stored the first subsample immediately at 4°C to prevent
258 moisture loss prior to assaying for β -glucosidase (β -glu) activity. Enzymatic activity was
259 measured by incubating soil with p-nitrophenyl glucoside and measuring its absorbance at 400
260 nm with a spectrometer (Tabatabai, 1982). Results were based on the oven-dried weight of the

261 soil. We air-dried and analyzed the second subsample for total organic carbon (TOC) using
262 dichromate oxidation and titration with ferrous ammonium sulphate according to Walkley and
263 Black (1934). We determined sand, silt and clay fractions using the hydrometer method.

264 We gathered crop residues from an area of 1 m² adjacent to each point where soil
265 samples were collected. We calculated residue biomass per unit area after gently washing
266 residue samples to remove soil and drying them to constant weight at 75°C. To determine the
267 fraction of surface area covered by residues, we took digital photos of the 1-m² area prior to
268 residue collection and processed the photos with ENVI 4.7 software (Environment for
269 Visualizing Images, Research Systems. Inc, CO, USA).

270

271 2.5 Focus group

272

273 To identify barriers associated with CA in annual crops, propose management strategies,
274 and highlight research priorities, we convened a focus group of key stakeholders. Participants
275 included four farmers, one machinery dealer, three AEAC/SV members, two researchers, two
276 field technicians, and a CA expert who moderated the group.

277

278 2.6 Statistical analyses

279

280 We used linear mixed models (LMM) to assess the effect of management system and
281 season on wheat and sunflower yield and to test the effect of management system on soil
282 quality. LMM were also used to evaluate the energy efficiency of each management system
283 separately in wheat and sunflower cropping. All data were analyzed with zone or plot nested
284 within zone as random effects while management system and year were modeled as fixed
285 effects. Year was considered fixed because this variable was replicated only four times. Crop
286 and soil depth were also included as fixed effects in the models analyzing soil quality. Models

287 were constructed applying an information theoretic approach. Akaike's Information Criterion
288 (AIC) and restricted maximum likelihood (REML) estimation were used to select the optimal
289 random effects and variance structure, while the AIC and maximum likelihood (ML) estimation
290 were used to select the optimal fixed effects (Burnham and Anderson, 2002). Structures
291 allowing for different variances per zone or year were included in the models to account for
292 within-group heteroscedasticity (Zuur et al., 2009). Residuals were examined graphically to
293 insure that assumptions of normality and homogeneity of variance were met in the final
294 models. LMM were implemented using the 'nlme' package (Pinheiro et al., 2014) in R version
295 3.1.2 (R Core Team, 2014).

296

297 **3. Results**

298

299 3.1 Examination of official CA data for Andalusia

300

301 Evaluation of original data used by MAGRAMA to monitor cereals (C), sunflower (S), cereal
302 fodder crops (CF), and fallow with natural vegetation or without management (F) enabled us to
303 select plots in Andalusia for which data were available for at least three consecutive seasons.
304 We then identified plots planted with direct seeded crops for at least two seasons (consecutive
305 or not). Of the 177 plots that met both criteria, only 23 (13%) were not tilled during the five
306 seasons examined. These included 13, 8 and 2 plots that were not tilled for three, four and five
307 consecutive years, respectively. Conversely, direct seeded crops were alternated with tilled
308 crops or tilled fallow in the remaining 154 (87%) plots.

309 In the 23 untilled plots, nearly all rotations were combinations of cereal fodder crops,
310 cereal grains and fallow, with cereal grains and fallow dominating. Direct seeded sunflower
311 was only included in the rotation in four instances. The two cases in which soil was untilled
312 over all five seasons followed the sequence F/F/F/C/C. The eight plots that were untilled over

313 four seasons included: 4 x CF/CF/CF/F, CF/CF/CF/C, C/C/C/F, CF/C/CF/F and S/C/F/C. The 13
314 plots untilled over three seasons included: 6 x C/C/F, 2 x CF/CF/F, 2 x S/C/S, C/S/F, C/C/C,
315 CF/CF/CF. Only 6 % of the 177 plots included a legume crop in the rotation. However, whether
316 the legume was cultivated using direct seeding or conventional methods is unknown because
317 this information was not collected.

318 An average of 323 (\pm 18) applications were submitted per year for the Sub-measure 12
319 subsidy supporting no till and maintenance of sunflower residues in annual crops. After
320 peaking at 5886 ha in the first year (2010), the total amount of land registered in the program
321 decreased to around 4400 ha and stabilized thereafter (by renewal of applications). Cereals
322 (56% wheat) were the dominant crop in the program, covering 79% of the total area
323 subsidized, followed by sunflower, grain legumes, and fodder crops which covered 10%, 9.5%
324 and 0.5% of the area, respectively. Year-to-year differences in these proportions were minor.

325

326 3.2 Characterization of annual crop systems under CA

327

328 The average CA farmer was male between 40 and 60 years of age. Only 15% of
329 participants were under 40. After an extensive search, we found no female farmers practicing
330 CA in the region. Most farmers possessed a university degree (67%) and their main economic
331 activity was agriculture (78%) or technical agricultural services (15%). Forty-three percent of
332 farms were between 500-1400 ha, indicating that many CA farmers were large landowners.
333 Average farm size was 472 (\pm 376) ha, 57% of which was dedicated to annual crops and the
334 rest to mostly fruit orchards. Roughly half of the area dedicated to annual crops was managed
335 under CA. Seventy percent of farmers owned their property while 7% leased the land and the
336 rest were cooperatives or associations. Upon implementing CA, 50% of farmers bought new
337 machinery - mainly no-till drills and tractors. Farmers generally owned their own machinery,
338 which on average included six tractors and one no-till drill (single or double disk) per farm. One

339 third of farmers contracted out services for soil preparation and treatments, while all farmers
340 contracted out for crop harvesting.

341 Many farmers began practicing CA with support from AEAC/SV or other Spanish,
342 Argentinian and Brazilian farmers and technicians with experience in CA. Farmers' initial
343 motivations to adopt CA were improved soil fertility (36%), decreased soil erosion (27%),
344 economic benefits (13%), energy savings (7%), and water conservation (7%). Farms included in
345 the survey had been under CA management for an average of 6 years, with 7% under CA for
346 more than 10 years. A minority of farmers had abandoned CA practices in the case of specific
347 crops (17%) or the whole farm (7%) after two to three years.

348 The large majority of farms produced CA crops under rainfed conditions (79%) compared
349 to irrigated conditions (21%). Two thirds of farmers applied one CA crop rotation, 26% applied
350 two rotations, and 7% applied three or more. The most common rotation was wheat-
351 sunflower, which was used on 50% of farms, followed by cereal-legume and cereal-cotton,
352 which were implemented on 12 and 10% of farms, respectively. In general, farmers expressed
353 difficulties in finding alternative crops to produce under CA due to low profitability, marketing
354 problems, and lack of familiarity with cultivation requirements.

355 Farmers practiced a locally adapted form of CA in which direct seeding of cereal crops was
356 combined with tillage in non-cereal crops. A total of 100%, 77%, 33% and 17% of plots
357 cultivated with barley (*Hordeum vulgare* L.), wheat, legumes and sunflower were directly sown
358 without soil disturbance, respectively, while the remaining plots were sown after 1-2 passes
359 with a cultivator. Moreover, although some farmers were aware of the benefits of crop
360 residues for erosion control and improving soil quality, only 33% actually left residues on the
361 ground between plantings.

362 Farmers reported that once a crop is established, management under CA and
363 conventional systems is similar except for weed control given that more herbicides are
364 required in CA. They also maintained that CA produced the same yield as conventional

365 farming. Regarding management differences between crops, herbicides were consistently used
366 in wheat but rarely in sunflower or legumes, where mechanical control of weeds was more
367 common. Likewise, wheat was always fertilized whereas only 39% of farmers used fertilizers in
368 sunflower and legumes.

369 Problems cited by farmers with direct seeded wheat, in order of importance according to
370 the incidence of farms for which each problem was reported relative to total number of farms
371 cultivating wheat, were: weed control (34%), higher pest incidence due to excessive crop
372 residues (27%), and poor crop establishment (20%) due primarily to unsuitable no-till drills in
373 wet Vertisols (Table 1). This last issue was by far the most important problem reported for
374 direct seeded sunflower (92% relative to total number of farms cultivating sunflower), which is
375 planted in the spring when soil moisture is high. In untilled clay soils, seeds of both wheat and
376 sunflower tend to remain uncovered on the soil surface where they are susceptible to
377 predation by birds. Problems with weed control (22%) and higher pest incidence in CA (17%)
378 were also important for sunflower. Approximately 20% of farmers reported no problems with
379 production for either crop. As with sunflower, the most common problems reported for direct
380 seeded legumes were greater presence of weeds and poor performance of no-till drills in wet
381 soils (data not shown).

382 Results of the general survey were corroborated in a follow-up workshop. In addition to
383 validating the problems cited above, farmers confirmed that they do not follow all three
384 principles of CA as defined by FAO (2013): undisturbed soil, maintenance of ground cover, and
385 crop rotation. Rather, they adjust their practices according to the circumstances at hand while
386 prioritizing the minimization of risk.

387

388

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389

390 3.3 CA versus conventional agriculture: the wheat-sunflower rotation case study

391

392 Wheat yield, soil quality, net return, and energy output and productivity were similar
393 between CA and conventional agriculture in the wheat-sunflower rotation. In contrast, yield
394 and production cost of sunflower were higher in conventional agriculture, while production
395 cost of wheat and residue biomass of both crops were higher in CA. Because wheat residues
396 were removed and the soil was tilled prior to sunflower sowing, we named the CA treatment
397 minimum tillage (MT).

398

399 3.3.1. Crop performance and soil quality

400

401 MT wheat was directly sown while MT sunflower was sown following soil preparation
402 similar to that used in conventional tillage, which consisted of shallow plowing at 0.15-0.20 m
403 depth with no soil inversion (Table 2). Only one out of 10 plots in MT had directly sown
404 sunflower. CT wheat was sown after one pass of cultivator and of disc harrow. No conventional
405 farmer used moldboard or deep disk harrow.

406 Although the amount of fertilizer applied to wheat crops was similar in both systems, the
407 type of fertilizer and timing of application differed (Table 2). In MT wheat, farmers generally
408 applied starter fertilizers with microelements at the time of sowing. In CT wheat, farmers
409 applied a basal dressing prior to soil preparation that included phosphorus or nitrogen
410 (diammonium phosphate). Although farmers used herbicides in wheat plots in both systems, a
411 larger range of herbicide types and 25% higher doses of glyphosate were applied in MT.

412 Unlike wheat, sunflower was cultivated as a low input crop. Farmers applied fertilizer only
413 once in the 10 MT plots and in two of the CT plots during the entire study period. However, the
414 two systems differed with respect to weed management. In CT, weeds were controlled
415 mechanically during early stages of crop growth and herbicides were rarely applied. In

416 contrast, several types of herbicides were applied during both pre- and post-planting stages in
417 MT.

418

419 INSERT TABLE 2 AROUND HERE

420

421 Average wheat yield over the four seasons was notably similar between management
422 systems: 3312 and 3319 kg ha⁻¹ in MT and CT, respectively (Table 2). Year was the only
423 significant variable affecting wheat yield (Table 3). By comparison, sunflower yield was
424 significantly lower in MT (1304 kg ha⁻¹) than in CT (1435 kg ha⁻¹) (Table 2; Table 3).

425 All farmers baled and sold off their wheat residues every year. Sunflower residues were
426 usually buried during soil preparation prior to wheat sowing in CT, but left on the soil surface
427 in MT (Table 2). In the fall, residue biomass was significantly less in CT than MT for both crops.
428 In CT, mean residue biomass was 70 g m⁻² for wheat and sunflower. In MT, residue biomass
429 was roughly three times that in CT and was higher after wheat than sunflower cropping (239
430 and 207 g m⁻², respectively). The portion of the ground covered by residues after wheat
431 cropping was 49% (± 26%) in MT and 19% (± 1%) in CT. After sunflower cropping this variable
432 was 23% (± 10%) and 13% (± 4%) in MT and CT, respectively.

433 Soils were generally clays or clay loams (Table 4). TOC and β-glu were similar between
434 management systems but differed significantly with depth (Table 3). TOC and β-glu were 6 and
435 26% higher in the top 0.1 m than in the 0.1-0.25 m horizon, respectively.

436

437 INSERT TABLE 3 AROUND HERE

438 INSERT TABLE 4 AROUND HERE

439

440 3.3.2. Economic profitability

441

442 Production costs differed significantly with management system and crop (Table 3). In
443 wheat, mean production costs were 9 € ha⁻¹ more in MT than CT, primarily due to higher use of
444 fertilizers and herbicides (Table 5). In sunflower, production costs were 19 € ha⁻¹ less in MT
445 than CT due to savings in machinery and diesel fuel. For both crops, herbicide costs were
446 higher in MT. Despite the higher price obtained for sunflower seeds, crop benefit was greater
447 in wheat because of higher yields. Additional income generated from selling wheat straw,
448 which was not included in crop benefit, averaged around 12 € ha⁻¹ but rose as high as 40 € ha⁻¹
449 in scarce years.

450 Net return differed significantly by year but not by management system or crop (Table 3).
451 Higher crop benefits were counterbalanced by higher costs in wheat, resulting in similar net
452 returns for both crops (Table 5). The global mean net return, which was 204 € ha⁻¹ y⁻¹, varied
453 widely between seasons due to fluctuations in crop yield and grain price (not shown). When all
454 systems and years were compared, the maximum net return registered was 957 € ha⁻¹ for CT
455 wheat and 515 € ha⁻¹ for MT sunflower. At the other extreme, some years saw negative net
456 returns for wheat under both management systems (-195 € ha⁻¹) and in MT sunflower (-5.7 €
457 ha⁻¹). CT sunflower was the only system that did not experience a negative net return in any
458 season. It should be noted that absolute values of net return are underestimated because
459 income from European Common Agricultural Policy (CAP) subsidies was not included in the
460 calculations. Crop productivity was similar for both management systems (Table 5). Mean
461 productivity in wheat (7 kg €⁻¹) was more than 150% higher than in sunflower (4.5 kg €⁻¹).

462

463 INSERT TABLE 5 AROUND HERE

464

465 3.3.3. Energy use efficiency

466

467 TEI differed significantly by crop but not by management system (Table 3). TEI_w (18.4 GJ
 468 $ha^{-1} yr^{-1}$) was more than five times greater than TEI_s (3.4 GJ $ha^{-1} yr^{-1}$) (Table 6). However, the
 469 five components of TEI (fertilizers, diesel, machinery use, seed and herbicide), differed with
 470 respect to management and crop (Figure 1):

- 471 • In wheat, fertilizers accounted for 68% of TEI_w in both MT (12.1 GJ $ha^{-1} yr^{-1}$) and CT (12.7 GJ
 472 $ha^{-1} yr^{-1}$), whereas fertilizer was rarely applied in sunflower.
- 473 • In wheat, diesel fuel consumption was lower in MT (2.22 GJ $ha^{-1} yr^{-1}$) compared to CT (3.42
 474 GJ $ha^{-1} yr^{-1}$). In sunflower, mean diesel use was 2.09 and 2.69 GJ $ha^{-1} yr^{-1}$ in MT and CT,
 475 respectively. The energy input corresponding to diesel consumption represented only 15%
 476 of TEI_w in wheat, but comprised 70% of TEI_s in sunflower.
- 477 • The energy corresponding to seed varied with crop: 2.50 GJ $ha^{-1} yr^{-1}$ in wheat (14% TEI_w)
 478 and 0.20 GJ $ha^{-1} yr^{-1}$ in sunflower (6% TEI_s). Although sunflower seeds have a higher caloric
 479 content than wheat seeds (Supplementary Table S.2), the energy cost of the latter was 13
 480 times higher due to the larger amount of seed required during cultivation.
- 481 • The energy corresponding to machinery use was lower in MT compared to CT and in
 482 sunflower compared to wheat: 0.30 and 0.35 GJ $ha^{-1} yr^{-1}$ in MT and CT in wheat, and 0.18
 483 and 0.20 GJ $ha^{-1} yr^{-1}$ in MT and CT in sunflower. Energy input corresponding to this
 484 component represented 2% and 6% of TEI_w and TEI_s , respectively. Harvesting was the most
 485 costly operation in wheat, consuming 0.22 GJ ha^{-1} (17% of which corresponded to baling),
 486 but was only 0.08 GJ ha^{-1} in sunflower.
- 487 • Energy consumption due to herbicides was similar between systems in wheat despite
 488 higher glyphosate use in MT. This component was highly variable among farmers in
 489 sunflower. Mean energy inputs were 0.40 GJ $ha^{-1} yr^{-1}$ in wheat (2.2% TEI_w) and 0.25 GJ ha^{-1}
 490 yr^{-1} in sunflower (7.4% TEI_s).

491

492

INSERT FIGURE 1 AROUND HERE

493

494 Energy output (EO) was calculated from grain yield and baled straw in wheat and from
495 grain yield in sunflower. Like TEI, EO was significantly different between crops but not
496 management systems (Table 3; Table 6). In wheat, mean EO was $103 \text{ GJ ha}^{-1} \text{ yr}^{-1}$, 43% of which
497 corresponded to grain yield and 57% to baled straw. In sunflower, mean EO was $29.4 \text{ GJ ha}^{-1} \text{ yr}$
498 $^{-1}$. Sunflower seeds have a higher caloric content than wheat but grain yield was less than half
499 (Table 2).

500 Energy productivity (EP), which is the weight of harvested grain per unit of energy
501 invested, also differed significantly with crop (Table 6). Mean EP in sunflower ($0.47 \text{ tons GJ}^{-1}$)
502 was double that in wheat ($0.19 \text{ tons GJ}^{-1}$).

503

504

INSERT TABLE 6 AROUND HERE

505

506 3.4 Strategies for increasing CA adoption in Andalusia

507

508 The most important barriers to CA adoption cited in the general survey (Table 1) were
509 validated in a focus group at the end of the study. Some problems, such as fertilization and
510 residues management, were not mentioned while others dominated the discussion. Most of
511 the conversation focused on the lack of suitable no-till drills for sowing in wet, undisturbed
512 Vertisols. This problem was especially acute for sunflower. Farmers, researchers, and the
513 machinery dealer proposed technical modifications to the drill to improve its performance in
514 these conditions (Table 1). Development of strip-till systems was also proposed. In contrast,
515 representatives from AEAC/SV asserted that such technical problems could be avoided if
516 farmers implemented all three components of CA. Farmers proposed to increase planting
517 density and encourage rapid coverage by wheat to suppress weeds. They also suggested

518 applying granular insecticides at the time of sowing to control pests during crop establishment.

519 Further research to address these problems was unanimously called for by stakeholders.

520

521 **4. Discussion**

522

523 4.1 CA in annual crop systems as practiced by Andalusian farmers

524

525 We found that farmers selectively implemented certain components of CA while
526 disregarding others as a strategy to adapt to complex and dynamic local conditions. The large
527 majority of farmers in our study practiced a form of CA that combined direct seeding of cereal
528 crops with tillage in non-cereal crops, without incorporating residues into the system or
529 rotations that included no-till legumes or other crops. Although these practices deviate from
530 the internationally accepted concept that CA should integrate minimum soil disturbance,
531 permanent ground cover, and crop rotation (FAO, 2013), they represent rational adaptations
532 to local socioeconomic, agronomic, and environmental conditions. Understanding how and
533 why farmers selectively apply some aspects but not others will help researchers, farmers, and
534 other stakeholders address key problems and maximize the environmental and economic
535 benefits of CA.

536 Farmers used tillage in non-cereal crops, particularly sunflower, because suitable
537 technology for no-till soil preparation was unavailable. In 13% of the selected CA plots
538 monitored by MAGRAMA in Andalusia and 23% of the identified CA rotations in our general
539 survey, farmers did not till the soil in consecutive rotations during the study period. These two
540 sources of information as well as the Sub-measure 12 applications showed that combinations
541 of cereal crops (grain and fodder) and fallow dominated no-till CA rotations. In the majority of
542 the remaining rotations, soil was prepared prior to sunflower or legume cropping. Regular soil
543 disturbance resulting from tillage disrupts the biochemical pathways for long-term soil

544 improvement associated with CA (Verhulst et al., 2010) and cancels potential yield gains
545 (Brouder and Gómez-Macpherson, 2014).

546 Despite the environmental advantages of maintaining crop residues on the ground,
547 farmers in our study sold them off to earn additional income. Average revenue from wheat
548 residues earned 5.5% above net return, reaching as high as 18.5% in scarce years. However,
549 removing crop residues devoids microorganisms of valuable carbon and other nutrients,
550 leading to lower soil fertility (Erenstein, 2002) and increased erosion by directly exposing the
551 soil surface to raindrops and runoff (Boulal et al., 2011). In northeastern Spain, removal of
552 cereal residues from CA fields resulted in a 20% reduction of soil organic carbon in the top 0.2-
553 m layer (López et al., 2012).

554

555 4.2 Overcoming barriers to CA adoption and implementation

556

557 The large size of CA farms compared to conventional farms in Andalusia (mean: 472 vs. 18
558 ha) underscores a fundamental socioeconomic barrier to CA adoption (INE, 2009). Large farms
559 are associated with better access to economic resources and education. Not only can large
560 landowners invest in the costly machinery necessary to practice CA, they can assume yield
561 losses which are common during the early stages of conversion to CA (Andersson and D'Souza,
562 2014; Bolliger et al., 2006). Even farmers who had been implementing CA for several years
563 dedicated only half of their annual cropping area to CA, which likely represents a strategy to
564 minimize risk in case of crop failure. Moreover, the fact that no CA farmers were women, even
565 though 22% of farms in Andalusia are managed by women, may reflect gender inequalities in
566 land and economic resources. Despite the high education level of CA farmers, 67% of whom
567 held a university degree compared to 2% of Andalusian farmers generally, nearly all agreed
568 that specialized training is needed to implement CA successfully. The positive relationship
569 between external training and CA adoption in Spain (Rodríguez-Entrena and Arriaza, 2013) and

570 elsewhere (Baumgart-Getz et al., 2012) provides a potential strategy to promote CA adoption
571 among underrepresented groups like middle-income farmers and women. Another promising
572 strategy is cost sharing to enable individual farmers and cooperatives access to specialized
573 machinery. Although the socioeconomic profile of most farmers practicing CA in Andalusia
574 suggests significant economic limitations to adoption, participatory research and educational
575 outreach offer ways to promote CA among a broader range of farmers.

576 The solution to the lack of suitable drills, the principal technical problem impeding
577 farmers from practicing no till in non-cereal crops, appears simpler. Collaboration between
578 farmers, researchers, and manufacturers is needed to develop a drill that can perform well in
579 wet Vertisols and facilitate direct seeding of crops like sunflower. A model solution is provided
580 by Brazil and Argentina, where the rapid adoption of CA was possible in part because local
581 companies manufactured machinery adapted to the demands of local farmers (Derpsch and
582 Friedrich, 2009). Although approximately 20% of no-till drills owned by farmers in our study
583 were manufactured in Spain, the manufacturers are located in the central and northeastern
584 parts of the country where soil types and conditions are different from those of Andalusia. The
585 small market for such technology in Andalusia, where the number of no-till drills registered
586 between 2007 and 2013 comprised only 2.4% of the national total (MAGRAMA, 2014b), may
587 contribute to the lack of interest on the part of manufacturers. These results contradict the
588 argument that CA machinery is well-adapted to local conditions in Spain (Friedrich et al., 2014),
589 which may only be true for the cereal-fallow and cereal-cereal rotations in the north where
590 direct seeding has been implemented successfully (López et al., 2012). In the south,
591 development of suitable drill technology, including strip-till systems, would reduce soil
592 disturbance in non-cereals and likely facilitate CA expansion.

593 As with developing appropriate technology, addressing most problems in CA requires
594 collaboration between farmers, researchers, and other key stakeholders to establish
595 management strategies in accordance with local conditions. For example, farmers should be

596 made aware that maintaining residues on the ground mitigates the negative effects of sowing
597 in undisturbed soil on long-term crop performance and soil quality (Brouder and Gómez-
598 Macpherson, 2014). However, research is needed to help farmers maximize the environmental
599 and economic benefits of this practice, particularly to determine the optimal amount of straw
600 for protecting and improving the soil under different conditions, cut height at harvest, and
601 timing of partial removal of residues. CA should not follow a rigid recipe, but rather remain
602 flexible by incorporating local adaptations to meet farmers' needs. For example, innovative
603 systems could include sporadic or precision tillage to improve sustainability and economic
604 viability (Kirkegaard et al., 2014; López-Fando et al., 2007). The challenge is to find ways to
605 integrate minimum soil disturbance, maintenance of residues, and crop rotation into a
606 functional system that can be adapted to different agricultural contexts while optimizing the
607 synergistic benefits of these components.

608

609 4.3. Costs and benefits of CA as practiced in western Andalusia: wheat-sunflower rotation

610

611 Compared to conventional agriculture, the CA treatment of the wheat-sunflower rotation
612 or minimum tillage (MT), failed to achieve the most commonly claimed benefits of CA at the
613 farm scale: improved soil quality, increased crop productivity, reduced production costs, and
614 decreased energy inputs. Most of the variables examined were not significantly different given
615 the similar management practices between the two systems.

616

617 4.3.1 Crop management and soil quality

618

619 Compared to CT, the main differences in MT management were direct seeding of wheat,
620 use of different fertilizers and more herbicides in wheat, and delayed soil preparation in
621 sunflower. The fact that no CT farmer used the moldboard contrasts with studies in southern

622 Spain showing that conventional farming generally involves deep tillage with a moldboard
623 (López-Garrido et al., 2011; Madejón et al., 2007; Ordóñez-Fernández et al., 2007). Farmers in
624 the initial workshop confirmed that deep tillage is seldom applied in the study region.

625 Nearly all farmers removed wheat residues from their fields (Table 2). In 2011, differences
626 between MT and CT in the amount of residues on the ground were due to the time of sampling
627 (autumn). Conventional farms had fewer residues in this season because fields were plowed in
628 the summer, whereas MT plots were cultivated in the following spring. Residues in MT thus
629 protected the soil surface during the rainy autumn and winter better than in CT plots, after
630 both the wheat (49 vs. 19% of soil surface covered in MT and CT, respectively) and sunflower
631 harvest (23 vs. 13% in MT and CT). As indicators of soil quality change resulting from tillage in
632 the clay soils common to this region - in both rainfed and irrigated conditions (Madejón et al.,
633 2007; Panettieri et al., 2013) - TOC and β -glu enzyme activity did not differ between MT and CT
634 (Table 3). As discussed in the previous section, regular soil disturbance in sunflower cropping
635 and removal of residues likely reduced any positive impact of CA on soil quality.

636 Apart from the lack of appropriate drill technology and residues management, weed
637 control was a major problem cited by farmers for both crops in MT. Greater weed incidence in
638 wheat plots under CA has been associated with increased herbicide use and appearance of
639 herbicide resistance in CA systems (Soane et al., 2012; Trichard et al., 2013). In Spain, 33 cases
640 of herbicide-resistant weeds have been registered during the last 40 years (Heap, 2014) and
641 the rate of resistance could increase with CA expansion. Herbicide-resistant GM cultivars have
642 been a key element for CA adoption in the United States, Brazil, Argentina and Canada. These
643 countries have the largest area under no till and GM cultivation (ISAAA, 2011), although
644 several cases of glyphosate resistance have already been registered in the last decade (Heap,
645 2014). Moreover, higher herbicide use in CA increases the risk of groundwater contamination,
646 if leaching occurs, and of adverse effects on human health (Alleto et al., 2010; Gasnier et al.,
647 2009). To improve weed control, our focus group proposed promoting intraspecific

648 competition by reducing row spacing and increasing sowing density in wheat, and using
649 available herbicide-resistant cultivars (non-GM) in sunflower (Table 1). Weed control strategies
650 used in organic agriculture also provide a template to design practices that may reduce
651 herbicide dependence in CA, such as more diverse crop rotations that incorporate legumes and
652 industrial crops, higher seed density, and grouped sowing lines (Lacasta, 2007). Further
653 research is needed to develop integrated management that controls weeds while reducing
654 herbicide use in annual crop systems under CA.

655

656 4.3.2 Crop yield and economic assessment

657

658 Any detectable effect of management on wheat yield was likely overwhelmed by seasonal
659 differences in rainfall (Hernanz et al., 2014). Significantly lower sunflower yield in MT relative
660 to CT was probably due to subsoiling compaction in MT (Botta et al., 2006). Although soil
661 preparation was similar between the two management systems in the sunflower phase of the
662 rotation, tillage applied during the wheat phase probably alleviated subsoiling compaction in
663 CT, conferring the benefit to the sunflower phase. Other studies found no differences in
664 sunflower grain yield between tillage techniques, including no till, but rather concluded that
665 spring rainfall is the major determinant of crop yield (Aubraudare et al., 2006; Ordóñez-
666 Fernández et al., 2007).

667 In economic terms, production costs varied significantly with crop and management
668 system, crop benefits varied with crop and year, and net return varied only with year (Table 3).
669 Wheat cropping resulted in higher benefits but also required higher investments whereas
670 sunflower, a low input crop, required practically no investment but produced enough yield to
671 nearly equal the net return of wheat. Regarding production costs, higher investment in
672 herbicides and more expensive fertilizers in MT wheat canceled out the savings from less
673 diesel fuel used in no till. In sunflower, even though the savings in diesel fuel and machinery in

674 MT were partially offset by the higher use of herbicides, overall production costs were lower in
675 MT (Table 5). However, the end result was lower yield compared to CT plots. It is important to
676 remember that the high volatility of input prices makes the results such short-term economic
677 assessments tentative. For example, a decrease in the price of glyphosate resulting from
678 patent expiration and high diesel fuel prices significantly impacted the profitability of CA
679 systems in the U.S. (Nail et al., 2007). Longer-term economic studies of CA are needed to
680 improve our understanding of the profitability, sensitivity to external costs, and farmers'
681 responses to changing costs in the context of high price volatility.

682 Although the lack of clear economic benefits is probably a major reason for the limited
683 adoption of CA in southern Spain, important opportunities exist for improving the net return of
684 CA through better management and production of a greater variety of crops. Maintenance of
685 residues on the ground and reduced tillage can improve long-term soil fertility and decrease
686 fertilizer costs in wheat. However, a critical question is whether sunflower should be replaced
687 by other non-cereal crops that are better adapted to CA but also profitable to farmers. The
688 new Common Agricultural Policy (CAP) framework encourages European farmers to cultivate
689 economically viable legumes such as faba bean and industrial rapeseed, which can be
690 cultivated in the winter to take advantage of the rainy season and avoid sowing in wet soils in
691 the spring. One farmer in the general survey claimed higher profits and significant reductions
692 in nitrogen fertilization over six years by rotating no-till wheat with no-till legumes (faba bean
693 or vetch) and maintaining residues on his 73-ha farm. In central Spain, economic performance
694 was highest in no-till rainfed wheat rotated with a forage legume on farms ≥ 400 ha while
695 minimum tillage systems were most profitable on farms < 100 ha (Sánchez-Girón et al., 2007).
696 Further research is necessary to evaluate the best crops and management options under
697 different socioeconomic and environmental conditions.

698

699 4.3.3 Energy use efficiency

700

701 Although differences in TEI, EO and EP were not significant between MT and CT in
702 agreement with Hernanz et al. (2014), differences between crops were significant. Given that
703 sunflower is typically produced with low inputs in southern Spain (López-Bellido et al., 2002),
704 TEI_s and EO_s were lower but EP_s was higher in sunflower than in wheat (Table 6). TEI_s was also
705 lower and EP_s was higher than that in studies where sunflower was produced to maximize
706 yields (Kallivroussis et al., 2002; Nassi o Di Nasso et al., 2011). Moreover, EO_s and EP_s were
707 higher than values reported by Moreno et al. (2011) under similar rainfed conditions because
708 of the higher yields obtained by farmers participating in our study. EO_w was comparable with
709 values obtained in studies that also considered crop residues in Mediterranean environments
710 (Nassi o Di Nasso et al., 2011). However, if residues had been retained on farm as prescribed
711 for CA systems, EO_w would have decreased by roughly 50%.

712 As the largest energy inputs in the wheat-sunflower rotation, fertilizer and diesel should
713 be the focus of efforts to improve energy efficiency. Fertilizers and diesel represented 68% and
714 15% of TEI_w in wheat, respectively, while diesel represented 70% of TEI_s in sunflower -
715 although the absolute value was low. These results agree with those obtained in other energy
716 balance studies of no-till rainfed wheat in Spain and France, where energy consumption
717 corresponding to fertilizer and diesel accounted for 60-80% of TEI_w, with fertilizers constituting
718 the largest input at 40-65% (Hernanz et al., 2014; Khaledian et al., 2010). Given that the
719 contribution of herbicides to TEI was small relative to other energy inputs in our study,
720 improving weed control may have little impact on energy efficiency at the crop level.

721 The Second Spanish Plan of Action for Energy Saving and Efficiency (2011-2020) includes a
722 strategy to promote CA techniques in order to reduce energy consumption in the agricultural
723 sector (IDAE, 2011). While the strategy focuses on reducing machinery use and diesel fuel
724 inputs, it does not consider fertilizer reduction. Measures to reduce machinery use and diesel

725 fuel could be applied to sunflower, but TEI_s are so low that even if this crop were successfully
726 cultivated under no till, energy savings would be minimal. On the other hand, any change in
727 wheat management that results in lower chemical fertilizer use without affecting yields will
728 more effectively reduce TEI and increase EP than lower diesel consumption (Alluvione et al.,
729 2011). Promising techniques to achieve this reduction include precision fertilizer application
730 using GPS-guided tractors to avoid overlapping and calculation of optimal fertilization rates
731 based on soil analysis and target yield. In general, implementing all CA components can reduce
732 the need for external fertilizer inputs in the long term depending on local conditions (Govaerts
733 et al., 2006).

734 Whole or partial replacement of chemical fertilizers by organic fertilizers provides another
735 means to reduce energy inputs. We identified two farmers from the general survey who
736 combined organic fertilizers with chemical fertilizers in cereal cropping. One farmer integrated
737 crops and livestock while the other bought commercial organic fertilizers to provide
738 phosphorous. Government guidelines for organic production of rainfed cereals and energy-
739 efficient N fertilization recommend an approach that integrates maintenance of crop residues,
740 rotations with legumes, minimum soil disturbance, and sporadic manure application (IDAE,
741 2007; Lacasta, 2007). In northeast Spain, applications of pig slurry from industrial swine
742 production at rates of 75 kg N ha⁻¹ in continuous no-till barley cropping represents a viable
743 option (Plaza-Bonilla et al., 2014). Another strategy is the incorporation of legumes in the
744 rotation, which can limit the need for nitrogen fertilizers on the order of 5 kg N t⁻¹ grain (IDAE,
745 2007). A wheat-legume rotation produced better wheat yields than wheat-sunflower and
746 wheat monocrops at the same rate of fertilization in rainfed Vertisols (López-Bellido et al.,
747 2000). The development of such integrated approaches to improve energy efficiency under
748 different conditions at the farm level is another research priority in CA.

749

750 4.4 Need for international standardized methods for generating statistics on CA

751

752 Accurate data about conservation agriculture are important to guide policy decisions
753 related to agricultural production, land management, and natural resources protection. Spain
754 is one of the few European countries that monitors and generates official statistics about CA
755 whereas in most countries, statistics about these systems are generated and reported by
756 national CA associations (E. González-Sánchez, pers. communication). Spain has taken the first
757 important step to obtain reliable and timely data by collecting annual data on direct seeded
758 cereals and sunflower (MAGRAMA, 2014a). However, as discussed by others and as we have
759 shown, direct seeding is not equivalent to CA if other essential components are not
760 implemented (Derpsch et al., 2014). For example, our surveys and examination of the original
761 data used to generate official statistics revealed that most CA farmers in Andalusia remove
762 wheat residues and till the soil before establishing non-cereal crops (every other year in the
763 wheat-sunflower rotation). Despite these discrepancies, official data on the area of direct
764 seeded crops is considered equivalent to the area of CA in published studies (González-
765 Sánchez et al., 2015) and included in the FAO database (FAO, 2015). Given the widespread use
766 of FAO statistics, we recommend that current figures for Spain be reviewed.

767 Different interpretations of CA among farmers, researchers and institutions have been
768 found elsewhere (Uri, 2000). In the case of published research, the standardization of methods
769 and reporting on CA were recently claimed to improve transparency and facilitate comparative
770 studies (Brouder and Gómez-Macpherson, 2014; Derpsch et al., 2014). This is especially
771 relevant given the publication of a global meta-analysis on CA principles which compared many
772 experimental studies with different designs (Pittelkow et al., 2015; and reply letters #64947
773 and #65029 by Bing-So et al. and Buffett et al., respectively). Similarly, standardization of
774 methods used for collecting national data on CA crop area in each country is desirable. The
775 methods currently used by MAGRAMA (2014a) could easily be expanded to include

776 information on residues management, crop rotations, and establishment of annual crops,
777 including legumes. This new methodology could provide a model to other European countries
778 that currently rely on national CA associations to generate and report statistics. The European
779 Conservation Agriculture Federation (ECAAF) could be an effective leader in this effort given
780 their role in coordinating these associations around CA promotion.

781

782 **5. Conclusions**

783

784 Full implementation of CA based on the principles of minimum soil disturbance,
785 permanent ground cover, and crop rotation as defined by FAO (2013) was virtually nonexistent
786 in southern Spain. Rather, farmers adjust their practices according to dynamic local conditions,
787 placing high priority on minimizing economic and agronomic risks. Locally adapted CA
788 combined direct seeding of cereal crops with tillage in non-cereal crops, without incorporating
789 residues or rotations that included no-till legumes or other crops. In comparison with
790 conventional tillage systems, direct seeded wheat without maintenance of crop residues and
791 rotated with tilled sunflower resulted in similar soil quality, wheat yield, economic net return,
792 and energy use. This lack of substantial differences can be attributed to similar management of
793 residues, recurrent soil disturbance, and disuse of deep tillage in both systems. Only sunflower
794 yield, residues biomass, and production cost of both crops differed significantly between the
795 two systems.

796 Understanding why farmers choose not to adopt all three principles and how they adapt
797 their practices to local conditions is a first step in improving CA systems. Cereals appeared well
798 suited to direct seeding while sunflower, the second most important annual crop in southern
799 Spain, performed poorly due to a lack of suitable direct drills for use in wet clay soils. Other key
800 problems identified by farmers were weed control and increasing pest incidence due to crop
801 residues management. Beyond the specific problems reported by farmers, our study suggests

802 socioeconomic barriers to CA adoption. Lack of sufficient land and financial resources to buy
803 specialized equipment and endure initial yield losses likely exclude most middle-income
804 farmers and women.

805 Overcoming these challenges requires research and development of strategies that
806 maximize the long-term environmental and agro-economic benefits of CA. Participatory
807 research involving farmers, researchers, equipment manufacturers, and other stakeholders is
808 needed to develop integrated management that enables annual crop farmers to adapt to
809 changing local and external conditions. Priorities for agronomic research in southern Spain
810 include development of no-till drills for establishing spring crops, identification of alternative
811 crops to sunflower, optimization of residues management, and development of effective
812 fertilization techniques. Strategies to improve energy efficiency in CA wheat-sunflower
813 systems should focus on improving fertilizer management. To overcome socioeconomic
814 barriers to CA adoption, participatory research and external training can to promote CA among
815 groups of farmers that may be excluded by lack of resources and support.

816 Examination of government data on the area of annual crops cultivated under CA in Spain
817 underscores the need for international standardized methods for generating statistics on CA.
818 Although FAO (2013) clearly defines CA, it is important that countries follow similar methods
819 so that the data collected are comparable. We do not advocate an orthodox definition of CA,
820 which can mean different things to different stakeholders, but rather argue for transparent
821 guidelines on how data are collected and analyzed to facilitate comparative analysis and
822 collaborative problem-solving.

823

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832

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- 1038

1039 Figure caption

1040 **Figure 1.** Energy inputs (GJ ha^{-1}) corresponding to a) fertilizer, b) diesel fuel consumption, c)
1041 seed at time of sowing, d) machinery use, and f) herbicides in wheat and sunflower production
1042 under minimum (MT) and conventional (CT) tillage systems according to the case study. The
1043 horizontal line in the middle of the box represents the median. The lower and upper ends of
1044 the rectangles represent 25 and 75% quartiles respectively and vertical lines extend to 1.5
1045 times the difference between these percentiles.

1046

1047 Table captions

1048

1049 **Table 1** Problems with conservation agriculture reported by farmers in the general survey for
1050 wheat (W) and sunflower (S) cropping and strategies proposed by stakeholders in the focus
1051 group to overcome each problem. Farms reporting the problem relative to total number of
1052 farms cultivating each crop (%) and importance (I) scored by farmers (1 = very important, 2 =
1053 important, 3 = least important).

1054

1055 **Table 2** Crop management in minimum (MT) and conventional (CT) tillage systems in the
1056 wheat-sunflower case study. Numbers represent mean values ($n = 20$). Values with asterisk (*)
1057 indicate occasional use or application.

1058

1059 **Table 3** Results of linear mixed models (fixed effects: Year, Crop, Management System (MS),
1060 Depth; random effects: Zone, Plot) explaining the variance in variables describing crop
1061 performance, soil quality, economic balance, and energy analysis in the wheat-sunflower case
1062 study.

1063

1064 **Table 4** Soil texture, particle size distribution (%; clay, silt and sand), total organic carbon (TOC;
1065 g kg^{-1}) and β -glucosidase activity (β -glu; $\text{mg p-nitrophenol kg}^{-1} \text{ dw soil}$) in the top 0.1-m horizon
1066 of paired farm plots compared in the wheat-sunflower case study. Plots are grouped by the
1067 most recent cultivated crop, geographical zone, and tillage system (MT = minimum tillage; CT =
1068 conventional tillage).

1069

1070 **Table 5** Mean production cost (€ ha^{-1}), crop benefit (€ ha^{-1}), net return (€ ha^{-1}), and economic
1071 productivity (kg €^{-1}) of wheat and sunflower cropping by management system (MT = minimum
1072 tillage; CT = conventional tillage) according to the case study. Mean, maximum and minimum
1073 values during the period of study (2007-2011) are shown for each variable ($n=20$).

1074

1075 **Table 6** Energy use indicators (mean \pm standard deviation) of wheat and sunflower by
1076 management system (MT = minimum tillage; CT = conventional systems) according to the case
1077 study. Values with the same letter within a row are not significantly different at $P < 0.05$.

1078

1079 Supplementary Data caption

1080 **Figure S.1** Maps of areas sampled for the general farmer survey and locations of paired farm
1081 plots (two paired plots per location) in case study.

1082

1083 **Table S.1** Monthly and seasonal rainfall (mm) during the four growing seasons ("year") of the
1084 study as recorded by the closest meteorological station (UTM coordinates provided) to the
1085 sampled farm plots.

1086

1087 **Table S.2** Energy and economic coefficients and fuel consumption rates used in paired farm
1088 analysis of minimum (MT) and conventional (CT) tillage systems in the wheat-sunflower case
1089 study.

Table 1 Problems with conservation agriculture reported by farmers in the general survey for wheat (W) and sunflower (S) cropping and strategies proposed by stakeholders in the focus group to overcome each problem. Farms reporting the problem relative to total number of farms cultivating each crop (%) and importance (I) scored by farmers (1 = very important, 2 = important, 3 = least important).

General Survey					Focus group	
Problems identified by farmers	Crop	Farms (%)	I	Proposed strategies	Stakeholder	
Weed control	Greater weed presence	W	27	1.9	• Reduce row spacing	F
		S	22	2.6	• Higher seed densities	F
					• Use of herbicide-resistant sunflower cultivars (Crearfield® and ExpressSun®)	F, AEAC/SV
	Herbicide resistance	W	7	1	• More research in weed control	F
	High price of herbicides	S	13	2.7		
Machinery	Soil compaction	W	7	1	• Use high flotation tires or reduce tire inflation pressure	F
					• Avoid planting in wet soils	F
	Inadequate zero-till drill technology in wet clay soils (Vertisols)	W	13	1.3	• Evaluate sporadic tillage	F
					• Fast harrow pass to improve the seedbed tilth	F, MD
					• Zero-till drill with coulter followed by tines, which replaces double disks	F, MD
					• Increase availability of zero-till drill services	F
		S	92	1.3	• More research on zero-till drill technology for sunflower	F, MD, R
				• Simplify the zero-till drill (fewer bearings, remove the depth limit on discs, set sowing depth with rings)	F, R	
				• Remove the coulter to increase pressure on sowing discs	F	
				• Incorporate fluted coulters	F, MD	
				• Use strip tillage	F, MD	
Crop residues management	Higher pest incidence:					
	• Beetle (<i>Zabrus tenebrioides</i>), slugs and fungal pathogen	W	20	1.7	• Granular insecticide applied with no-till drill	F
	• Slugs and beetle larvae (<i>Agriotes</i> spp.)	S	17	2.3		
	Optimal management unknown	W	7	1	Problem not discussed	
Low soil temperature	S	9	2	Problem not discussed		
Fertilization	Phosphorus deficiency during planting	W	10	1.3	Problem not discussed	
	Higher dose requirement	W	7	2	Problem not discussed	
	Optimal dose unknown	W	3	2	Problem not discussed	
	High price of fertilizer used in no-till drill	W	3	2	Problem not discussed	
No problems reported		W	20		Problems with CA can be solved if all three components are adopted	AEAC/SV
		S	17			

F = farmer, MD = machinery dealer, AEAC/SV = members of the Spanish Association of Conservation Agriculture, R = researcher

Table 2 Crop management in minimum (MT) and conventional (CT) tillage systems in the wheat-sunflower case study. Numbers represent mean values (n = 20). Values with asterisk (*) indicate occasional use or application.

	Wheat		Sunflower	
	MT	CT	MT	CT
PRE-SOWING				
Tillage operations	No-till	Cultivator + disc harrow	2 x cultivator or disc harrow	2 x cultivator + disc harrow
Fertilization ^a (UF)	0	20-30 N 50-70 P 17-20 K*	0	0
Herbicides applications	1-2	1-2	1-2	0-1
SOWING				
Drill type	No-till	Conventional	Conventional; No-till*	Conventional
Seed (kg ha ⁻¹)	190-220	190-220	5-7	5-7
Fertilization ^a (UF)	4-45 N 8-110 P 24 K*	0	7 N* 18 P*	0
CROP GROWTH				
Fertilization ^a	64-180 N 46 P*	74-180 N	0	0
Herbicides applications	2-3	2	1	Mechanical (cultivator)
HARVEST				
Crop yield (kg ha ⁻¹)	3312	3319	1304	1435
Residues management	Baled	Baled	Left on ground	Buried

^aSeed rates and fertilizer units (UF) of nitrogen (N), phosphorus (P₂O₅) and potassium (K₂O) correspond to the minimum and the maximum applied amount

Table 3 Results of linear mixed models (fixed effects: Year, Crop, Management System (MS), Depth; random effects: Zone, Plot) explaining the variance in variables describing crop performance, soil quality, economic balance, and energy analysis in the wheat-sunflower case study.

Response variable	Fixed Effects	Random Effects	Variance differs by
CROP PERFORMANCE			
Wheat yield (kg ha ⁻¹)	Year	Zone	-
Sunflower yield (kg ha ⁻¹)	MS	Zone	-
Biomass crop residues (g m ⁻²)	MS + Crop	Zone	-
SOIL QUALITY			
β-glucosidase activity (mg pnitrophenol kg ⁻¹ dw soil)	Depth	Zone	-
Total organic carbon (TOC) (g kg ⁻¹)	Depth	Zone	-
ECONOMIC BALANCE			
Production cost (€ ha ⁻¹ y ⁻¹)	MS + Crop	Zone/plot	Zone
Crop benefit (€ ha ⁻¹ y ⁻¹)	Year + Crop	Zone/plot	Zone
Net return (€ ha ⁻¹ y ⁻¹)	Year	Zone/plot	-
ENERGY ANALYSIS			
Total energy input (GJ ha ⁻¹ y ⁻¹)	Crop	Zone/plot	Zone
Energy output (GJ ha ⁻¹ y ⁻¹)	Crop	Zone/plot	Year
Energy productivity (tons GJ ⁻¹)	Crop	Zone/plot	-

Table 4 Soil texture, particle size distribution (%; clay, silt and sand), total organic carbon (TOC; g kg⁻¹) and β -glucosidase activity (β -glu; mg p-nitrophenol kg⁻¹ dw soil) in the top 0.1-m horizon of paired farm plots compared in the wheat-sunflower case study. Plots are grouped by the most recent cultivated crop, geographical zone, and tillage system (MT = minimum tillage; CT = conventional tillage).

Crop	Zone	Tillage system	Soil texture	Clay	Silt	Sand	TOC	β -glu
Wheat	La Palma	MT	Clay	55.1	37.5	7.3	12.4	211
		CT	Clay loam	23.6	45.2	31.1	11.2	150
	Ecija	MT	Clay	79.3	18.6	2.1	9.3	269
		CT	Clay	89.2	7.5	3.3	8.2	224
	Santa Cruz	MT	Clay loam	32.9	36.2	30.8	9.7	108
		CT	Clay	55.3	20.1	24.5	6.1	113
	La Montiel	MT	Clay	52.2	33.9	13.9	11.0	177
		CT	Clay	76.5	18.5	5.0	11.1	229
	La Rambla	MT	Clay loam	37.1	36.9	25.9	12.9	169
		CT	Loam	25.6	35.2	39.1	14.3	160
Sunflower	La Palma	MT	Clay	60.7	32.9	6.3	10.8	256
		CT	Clay	54.2	38.8	7.0	9.2	176
	Ecija	MT	Clay	81.4	14.4	4.1	9.8	263
		CT	Clay	79.3	14.8	5.8	9.4	211
	Santa Cruz	MT	Clay	49.6	32.3	18.0	9.1	136
		CT	Clay	50.0	25.2	24.8	10.0	205
	La Montiel	MT	Clay	67.2	15.3	17.4	11.2	160
		CT	Clay	89.8	7.5	2.6	11.3	179
	La Rambla	MT	Clay loam	39.2	39.2	21.5	7.0	200
		CT	Clay loam	31.3	38.5	30.1	12.9	117

Table 5 Mean production cost (€ ha⁻¹), crop benefit (€ ha⁻¹), net return (€ ha⁻¹), and economic productivity (kg €⁻¹) of wheat and sunflower cropping by management system (MT = minimum tillage; CT = conventional tillage) according to the case study. Mean, maximum and minimum values during the period of study (2007-2011) are shown for each variable (n=20).

	wheat		sunflower	
	MT	CT	MT	CT
	Mean (min-max)	Mean (min-max)	Mean (min-max)	Mean (min-max)
Machinery	136 (124-154)	139 (129-145)	166 (146-188)	183 (151-228)
Diesel	32.8 (26-55)	54.9 (39-72)	37.2 (17-62)	47.2 (26-75)
Fertilization	185 (84-272)	160 (68-290)	4.65* (0-24)	4.98* (0-96)
Herbicide	46.0 (17-79)	38.0 (17-89)	26.4* (0-48)	14.1* (0-36)
Seed	88.4 (80-98)	87.4 (84-98)	72.6 (57-86)	76.6 (63-86)
PRODUCTION COST	488 (386-608)	479 (391-652)	307 (241-349)	326 (258-430)
CROP BENEFIT	705 (320-1214)	693 (250-1433)	492 (267-839)	525 (343-763)
NET RETURN	217 (-193-781)	214 (-196-957)	185 (-5.75-515)	199 (39-398)
PRODUCTIVITY	6.9 (4.6-9.7)	7.0 (4-11)	4.3 (3-7)	4.8 (3-6)

* Fertilizer and herbicide were applied in only a few plots.

Mean cost of fertilization in MT (n=5) and CT (n=2) was 18.6 and 52.3 € ha⁻¹, respectively.

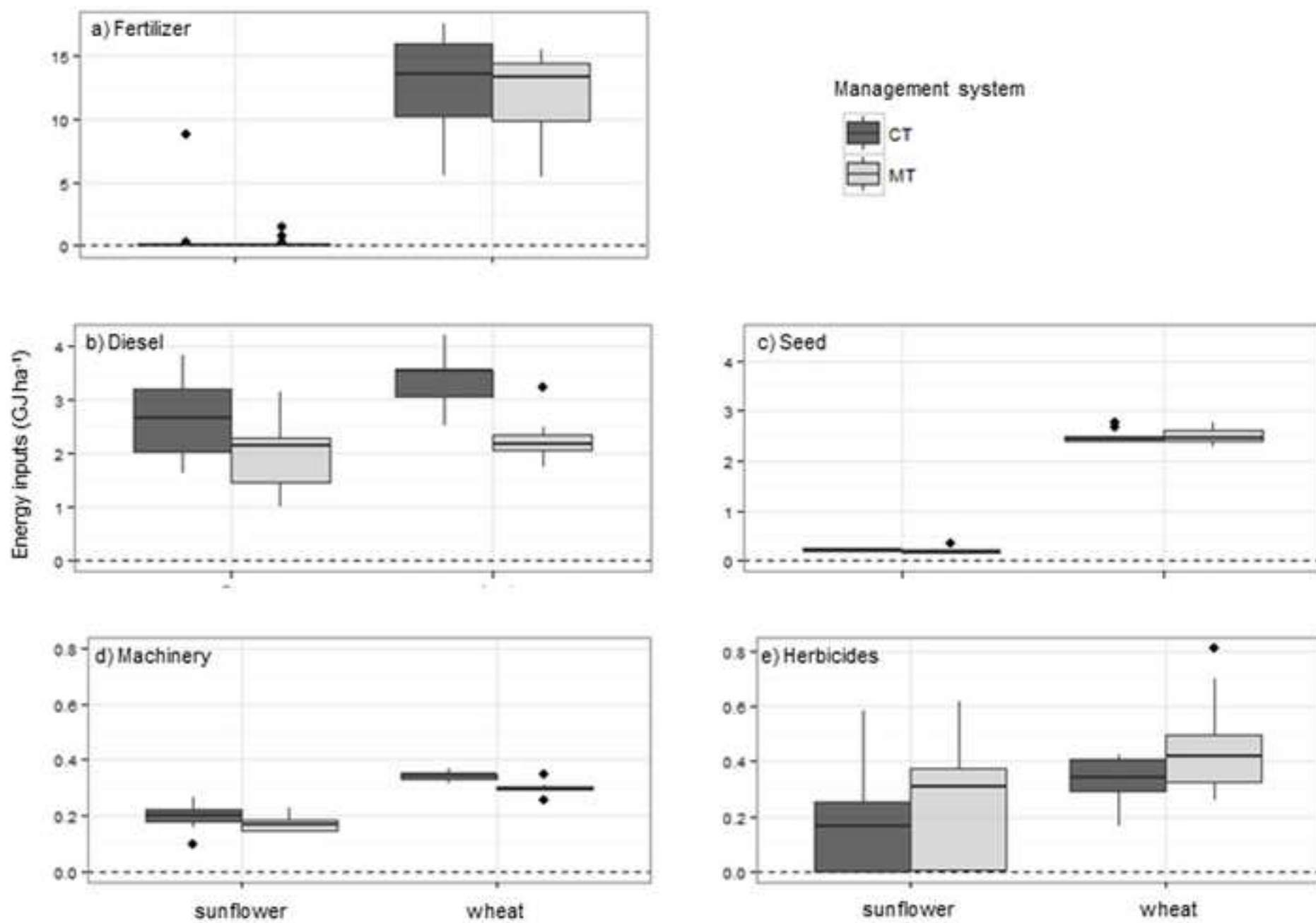
Mean cost of herbicide in MT (n=16) and CT (n=15) was 33.3 and 19.8 € ha⁻¹, respectively.

Table 6 Energy use indicators (mean \pm standard deviation) of wheat and sunflower by management system (MT = minimum tillage; CT = conventional systems) according to the case study. Values with the same letter within a row are not significantly different at $P < 0.05$.

	Wheat		Sunflower	
	MT	CT	MT	CT
Total energy inputs (GJ ha ⁻¹ y ⁻¹)	17.6 \pm 3.50 a	19.3 \pm 4.04 a	3.0 \pm 0.68 b	3.7 \pm 2.06 b
Energy outputs (GJ ha ⁻¹ y ⁻¹)	103 \pm 22.7 a	103 \pm 24.2 a	28 \pm 7.3 b	31 \pm 5.3 b
Energy productivity (tons GJ ⁻¹)	0.20 \pm 0.06 a	0.19 \pm 0.07 a	0.46 \pm .16 b	0.44 \pm 0.14 b

Figure

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