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# Trends in maternal health services in Bangladesh before, during and after COVID-19 lockdowns: Evidence from national routine service data

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## TRENDS IN MATERNAL HEALTH SERVICES IN BANGLADESH BEFORE, DURING AND AFTER COVID-19 LOCKDOWNS

#### **Evidence from National Routine Service Data**

Maternal health service disruptions are clearly evident immediately following the COVID-19 pandemic lockdown in Bangladesh.

Short- and mid-term analyses of national and district data reveal:

- ANC and PNC services experienced immediate and severe declines at the onset of COVID-19 and lockdowns
- Both normal delivery and c-section in health care facilities faced considerable declines.

Most districts' maternal health services have begun recovery since the end of lockdown orders, but certain areas of Bangladesh continue service declines, indicating longer-term negative effects on maternal health services.

#### **Background**

Bangladesh instituted a national lockdown to contain community transmission of COVID-19, initially for 10 days, from March 26<sup>th</sup> to April 4<sup>th</sup>, 2020, then extended successively through May 30<sup>th</sup>. During the lockdown, the pandemic and its mitigation measures' impacts on social, economic, and financial aspects of life in Bangladesh were widely documented.<sup>1,ii iii</sup> Disruptions to the health system, particularly critical maternal health services, however, have received relatively less attention.

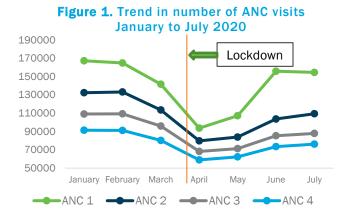
This study analyzed potential impacts of COVID-19 and its related mitigation measures on maternal health services in Bangladesh, examining national and district trends in antenatal care (ANC), institutional delivery, and postnatal care (PNC) by utilizing publicly available routine service statistics from before, during, and after the lockdown.

#### **Methods**

Routine monthly service statistics from January through July 2020 from the Directorate General of Family Planning (DGFP) of Bangladesh's Ministry of Health and Family Welfare (MoHFW) were examined to determine ANC, institutional delivery, and PNC service trends. Analysis did not include statistics from the Directorate General of Health Service (DGHS), which are not publicly available. Comparisons with data from the first seven months of 2019 are presented to account for seasonal trends.

#### **National Results**

**ANC** visits: ANC visits (ANC1, ANC 2, ANC 3, ANC4) began declines in March 2020, at the onset of COVID-19 in Bangladesh, with accelerated decline in April 2020 immediately following the national lockdown (see Figure 1).



2020 compared to 2019

10

0
-10
-20
-30
-40
-50

January February March April May June July

ANC 1 ANC 2 ANC 3 ANC 4

Figure 2. Percent differences in ANC visits

ANC visits began recovering between May and July 2020, especially for ANC1, but service figures are still far below figures observed for the same months in 2019 (Figure 2).

Relative percentage differences in ANC visits in 2020 and 2019, comparing figures for the same months (Figure 2) indicate a clear disruption in ANC services at the onset of COVID-19 and the lockdown, specifically when comparing March through May for both years. ANC visits were 50% lower in April 2020 compared to April 2019. Even after signs of recovery in June and July 2020, ANC figures remained 20% to 25% lower than in July 2019, particularly ANC2, ANC3, and ANC4.

PNC visits: A clear negative trend in PNC visits (PNC 1, PNC 2, PNC 3, PNC 4) occurred between March and April 2020 at the onset of the COVID-19 lockdowns in Bangladesh. Similar to ANC, PNC figures recovered slightly in May 2020 and steadily into June and July 2020, but not to pre-pandemic levels (Figure 3).

Figure 3. Trend in number of PNC visits January to July 2020 55000 50000 45000 Lockdown 40000 35000 30000 25000 20000 January February March May June July PNC 1 → PNC 2 PNC 3

Figure 4. Percent differences in PNC visits 2020 compared to 2019 30 20 10 0 -10 -20 -30 -40 Lockdown -50 January February March April May lune July **→** PNC 2 PNC 3

Relative monthly percentage differences in PNC visits in 2020 and 2019 (Figure 4) indicate clear service disruption from March through May 2020. PNC visits for all services were as much as 40% lower in April 2020 compared to April 2019. Even with recovery by June and July 2020, PNC figures remained 20% to 25% lower than they were in June and July 2019.

**Institutional delivery:** Institutional delivery declined relatively less abruptly in March and April 2020, with gradual recovery observed after April (Figure 5).

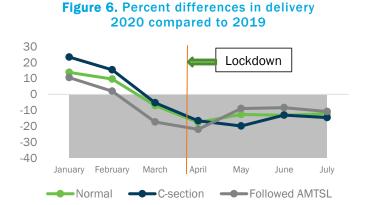
delivery, January 2020 to July 2020

60000
50000
40000
30000
20000
10000

January February March April May June July

Normal C-section Followed AMTSL

Figure 5. Trend of normal, c-section, AMTSL



Relative percentage differences for the same periods in 2020 and 2019, by month, show substantial differences in all types of institutional delivery services—normal delivery, active management of third stage of labor (AMTSL), and c-section (Figure 6).

All forms of institutional delivery were 15% and 20% lower in April 2020, following the lockdown, compared to April 2019. Institutional delivery, despite its slight recovery, remained 10% to 20% lower in May, and then 10% to 15% lower in June and July 2020 than they were during the during the same months the previous year.

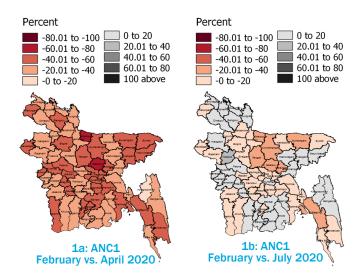
#### **District Results**

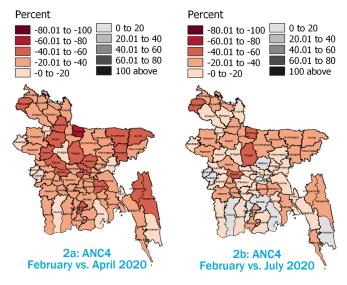
#### Changes between February and April 2020—and February 2020 compared to July 2020

Trends in changes for ANC, PNC, and institutional delivery within individual districts were also examined to illustrate geographic trends in the country's maternal health service disruptions. To capture immediate trends at the onset of COVID-19 and its resultant lockdowns, service delivery for February 2020, immediately preceding COVID-19 and its lockdowns, was compared with April 2020, following the lockdowns. To assess longer-term trends, February 2020 service statistics were also compared with statistics from July 2020, after lockdowns had ceased. A series of district maps (1a through 5b) illustrate the changes in trends for ANC, institutional delivery, and PNC during these two periods of time.

ANC visits: Between February and April 2020, when COVID-19 lockdowns were under enforcement, fully half (32 of 64 total) of Bangladesh's districts experienced immediate reductions in ANC1 services, as much as 40% (map 1a)—while declines as great as 60% in ANC1 occurred in 29 districts for the same period, mostly in neighboring Dhaka and Chattogram and far eastern districts in Sylhet division. Gazipur and Sherpur districts had the highest disruptions in ANC1 visits, 70% and 69%, respectively, from February to April.

Although recovery was observed in most districts when data from February and July were compared (map 1b), Chattogram, Gazipur, Sherpur, Mymensigh, Tangail, Narshingdi, and Sunamganj continued significant ANC1 service disruption through July.

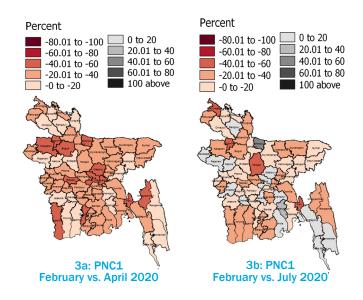


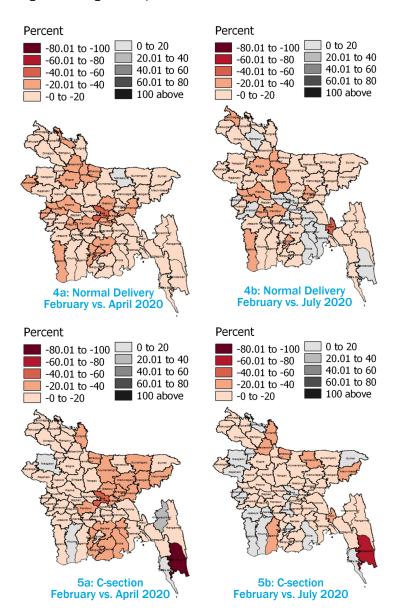


Services for ANC4 declined abruptly throughout the country in April, following the lockdown, with declines as great as 40% in nearly two thirds (n=37) of districts, and even greater declines—as high as 60% in another 16 districts (map 2a). Dhaka and its neighboring districts such as Rajbari and Chandpur, along with far eastern districts in Sylhet division and northern districts such as Thakurgaon and Gaibandha experienced the more significant disruptions, while the greatest disruption to ANC4 services occurred in Sherpur district: 71%.

While the situation improved in a number of districts by July, ANC1 services improved much more than ANC4. Twenty-six districts continued disrupted ANC4 service (map 2b), with declines as great as 40% through July, while Sherpur, Tangail, and Rajbari experienced declines higher than 40%, and Thakurgaon had the greatest decline of all, 50%, through July.

PNC visits: PNC1 declined in April 2020, immediately after the lockdown, but not as severely as ANC services. PNC1 in 18 districts declined less than 20%, while more than half (n=34) of districts declined from 20% to 40% (map 3a). Reductions in PNC1 services greater than 40% to 60% occurred in 12 districts, in Dhaka and three surrounding districts (Narangani, Gazipur, Rajbari), four districts in north-central Bangladesh (Bogura, Joypurhat, Naogaon, Sherpur), and a few districts in the south. While a gradual recovery in PNC1 services has occurred in most districts, substantial service declines continued through July. One third of districts (n=22) continued PNC1 declines as much as 40%, while another still had declines of up to 20%, when data from February and July were compared. Panchghar, Joypurhat, Tangail, and Feni districts' PNC1 service statistics were 40% to 60% lower in July despite the end of lockdown measures, which could indicate longer-term negative impacts of COVID-19 on PNC1.





Institutional delivery: Both normal deliveries and c-sections at health care facilities declined in April after the lockdown (maps 4a and 5a). Substantial declines, as great as 20%, were observed in most districts for both normal delivery (43 districts) and c-section (40 districts), while around one third of districts observed even higher declines, as large as 40%, for normal delivery (19 districts) and c-section (18 districts).

Major disruptions in institutional delivery occurred in Dhaka for both normal delivery (42%) and c-section (41%). After the lockdown ended, however, rapid recovery had occurred in Dhaka by July.

For most districts across the country, though, recovery has been slower, for both institutional normal delivery and c-section. Three fourths of districts still recorded declines (maps 4b and 5b) in services of up to 20% through July 2020.

#### **Discussion and Conclusions**

Clear disruptions in maternal health services following COVID-19 and its resultant lockdowns are evident in both shortand mid-term analyses of Bangladesh's district statistics. ANC and PNC visits were apparently more immediately affected by implementation of national lockdowns. Both institutional normal deliveries and c-sections declined substantially across the country. With the end of lockdowns, slow recovery and gradual reversal in negative maternal health service trends—for ANC, PNC, and institutional delivery—occurred throughout the country in July 2020. Although general trends are encouraging, many districts continue relative declines in service, and certain districts show no recovery, possibly indicative of longer-term negative impacts on maternal health care in certain parts of Bangladesh.

#### COVID-19 related disruptions may be related to:

- · Restricted mobility of clients as well as service providers due to lockdowns
- Fear among pregnant women and communities of COVID-19 infection at health care facilities
- Financial barriers to seeking services due to economic and financial insecurity resulting from COVID-19
- Lack of safety equipment and mitigation measures at facilities that prevented safe provision of regular services
- Challenges to coordination between service providers and authorities for continuation of regular services during the pandemic, and challenges for service preparedness including referrals and patient management, and
- Fear, stigma, and negative attitudes due to COVID-19 within communities towards their service providers

#### Recommendations

Both the immediate and potential long-term disruptions in ANC, PNC, and institutional delivery in Bangladesh could result in preventable maternal, newborn and child mortality and morbidity. For maternal health services to return to normal levels prior to the pandemic, specific measures should be implemented:

- **Develop targeted interventions** that rebuild trust between communities and the health system, especially frontline health care providers, amid fears and stigma related to COVID-19.
- Monitor and routinely analyze facility service statistics to support MoHFW's identification of low-performing and slowly recovering districts, where targeted actions can help restore levels of service.
- Develop standard operating procedures (SOPs) for maternal health service continuation during COVID-19, and
  preparedness plans for potential future emergencies—including similar pandemic scenarios or potential future
  waves of COVID-19; such plans should include clear instructions for community outreach in addition to facility and
  health worker readiness, considering all appropriate safety measures.
- Incentivize health care providers' continued services during the pandemic while ensuring service providers and
  facilities have appropriate safety equipment and measures such as PPE and logistics plans for emergency
  settings to improve provider confidence in their own health and safety.
- Dedicated research, such as structured surveys and in-depth interviews with pregnant mothers and service
  providers, is needed to assess both supply and demand factors, and understand the barriers to maternal health
  services during COVID-19, with particular attention to pregnant women's fears and anxieties about visiting facilities,
  in addition to the stigma and mistreatment of frontline health workers, to ensure evidence-based adaptation of
  services.

Partnering with national health ministries and other government agencies in sub-Saharan Africa, South Asia, and Latin America, Population Council global and in-country scientists are conducting COVID-19 public health and social science research to produce relevant and timely evidence to support policymakers in controlling the spread of coronavirus, evaluating the effectiveness of prevention and mitigation measures, and assessing longer-term health, social and economic effects of the pandemic.

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