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NAVAL Postgraduate School

Analyzing the Effects of Source Selection Method, Acquisition Type, and Service Component on Acquisition Outcomes

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Source Selection Methods

- "[S]elect the appropriate source selection process...to match the specific requirement, meet Warfighter needs, and deliver a contracted solution that will provide the required performance levels at the lowest cost" (Kendall, 2015).
- Consider requirement definition, complexity, performance risk (FAR 15.101)
- Seems simple enough, but it's not always black & white



Contract Management Process

- Pre-Award
 - Procurement Planning
 - Solicitation Planning
 - Solicitation
- Award
 - Source Selection
- Post-Award
 - Contract Administration
 - Contract Close-Out/Termination



Best Value Continuum

- LPTA
- Tradeoff (TO)
- Discussion of contract type & source selection method

Research Objective



- Scientifically test popular anecdotes regarding:
 - Procurement Administrative Lead Time
 "LPTA acquisitions have a shorter PALT than Tradeoff acquisitions"
 - Performance Outcomes
 "Tradeoff acquisitions produce higher CPARS scores than LPTA acquisitions"
- Examine differences in PALT & CPARS Scores:
 - Acquisition Type (Product v. Service)
 - Military Service Components (AF v. Navy)



Data Collection

- 5 student teams, 7 contracting offices
- Scraped 147 files, resulted in 139 observations

LPTA	ТО	Product	Service	AF	Navy
61	78	40	99	52	87

Variables

- Independent Variables (IVs): LPTA / Tradeoff,
 Product / Service, AF / Navy (all binary)
- Dependent Variables (DVs): PALT (days, continuous) & CPARS Scores (Likert 1-5)
- Covariates: \$ Value, # Reviews, # Evaluation
 Factors, # Offers



Cell Design

Cell Design				
	Air Force	Navy		
Product	LPTA (6)	LPTA (18)		
Acquisition	TO (2)	TO (14)		
Service	LPTA (13)	LPTA (24)		
Acquisition	TO (31)	TO (31)		



- Multivariate Analysis of Covariance (MANCOVA)
 - Group comparison method
 - Examines differences in groups (LPTA v. Tradeoff) on contract outcomes (PALT, CPARS Scores)
 - Are mean differences among the groups on a combination of DVs (after adjusting for covariate effects) likely to have occurred by chance?
 - Post-hoc analyses (ANCOVA)



Assumption Testing

- Outliers Mahalanobis Distance
 - Dropped 8 observations
- Multivariate normality resulted in log transformation:
 - PALT, Value, # Reviews, # Offers
- Linearity
- Homogeneity of Regression
 - 3 violations, careful to remove offending variables
- Multicollinearity
- Homogeneity of Covariance Matrices
 - All grouping cells are homogenous



Assumption Testing

Covariates Available for MANCOVA/ANCOVAs					
Grouping	MANCOVA:	ANCOVA:	ANCOVA:		
Variable	PALT & CPARS	PALT	CPARS Scores		
	Scores				
Source	VALUE*	VALUE	NUMEVALFACT		
Selection	NUMEVALFACT	NUMREVIEWS	NUMOFFERS		
Method	NUMOFFERS	NUMEVALFACT			
		NUMOFFERS			
Acquisition	VALUE	VALUE	VALUE		
Туре	NUMEVALFACT	NUMREVIEWS	NUMEVALFACT		
		NUMEVALFACT	NUMOFFERS		
Service	NUMEVALFACT*	VALUE	NUMOFFERS		
Component		NUMEVALFACT			

[&]quot;Although these variables are not fully linear with both DVs, their departure from linearity was minor. We tested the MANCOVAs with and without these variables, and the results were similar. We chose to include them in our analyses.



Results – Descriptive Statistics

Variable	Obs	Mean	StdDev	Min	Max	Grouping Variable
	133	303.02	271.71	3	1019	-
	60	143.38	110.02	3	482	LPTA SS
	73	434.22	294.52	21	1019	Tradeoff SS
PALT (days)	38	228.79	198.03	3	953	Product Acq
` , ,	95	332.71	291.75	8	1019	Service Acq
	51	329.10	294.40	21	1019	Air Force
	82	286.79	257.13	3	990	Navy
	69	4.00	.78	2.5	5	-
	20	3.63	.67	3	5	LPTA SS
OD 4 DO /	49	4.15	.79	2.5	5	Tradeoff SS
CPARS (average	14	3.50	.64	2.5	5	Product Acq
score)	55	4.13	.77	3	5	Service Acq
	35	4.07	.78	3	5	Air Force
	34	3.93	.80	2.5	5	Navy
	139	\$39,700,000	\$85,800,000	\$27,819	\$450,000,000	-
	61	\$9,846,556	\$57,400,000	\$27,819	\$450,000,000	LPTA SS
	78	\$63,000,000	\$96.800.000	\$36,000	\$432,000,000	Tradeoff SS
Contract Dollar	40	\$32,100,000	\$84,900,000	\$145,481	\$450,000,000	Product Acq
Value	99	\$42,700,000	\$86,300,000	\$27,819	\$432,000,000	Service Acq
	52	\$52,000,000	\$105,000,000	\$36,000	\$432,000,000	Air Force
	87	\$32,300,000	\$71,300,000	\$27,819	\$450,000,000	Navy
	118	5.89	5.83	1	28	-
	56	5.77	5.46	1	25	LPTA SS
	62	6.00	6.19	1	28	Tradeoff SS
Number of	35	4.11	4.12	1	22	Product Acq
Reviews	83	6.65	6.28	1	28	Service Acq
	44	6.52	6.05	1	28	Air Force
	74	5.53	5.69	1	25	Navy
	129	2.67	.86	1	5	-
	55	2.13	.55	1	3	LPTA SS
Number of	74	3.07	.83	2	5	Tradeoff SS
Evaluation	35	2.40	.77	1	4	Product Acq
Factors	94	2.77	.87	1	5	Service Acq
	48	2.42	.61	1	4	Air Force
	81	2.81	.95	1	5	Navy
	139	4.37	4.33	1	23	-
	61	3.85	4.39	1	23	LPTA SS
	78	4.78	4.27	1	22	Tradeoff SS
Number of Offers	40	4.22	3.39	1	12	Product Acq
14	99	4.43	4.67	1	23	Service Aca
	52	6.40	5.70	2	23	Air Force
	87	3.16	2.63	1	12	Navy



Results – MANOVA – Source Selection Method

- Grouping Variable: LPTA v. TO
 - Tradeoff source selections take 67% longer than LPTA source selections
 - CPARS Scores are 13% higher for TO source selections

But is this the whole story?



Results – MANCOVA – Source Selection Method

- Grouping Variable: LPTA v. TO
 - With covariates included, source selection method does not affect PALT...but covariates matter
 - Value, # Evaluation Factors, and # Offers increase PALT
 - With covariates included, source selection method does not affect CPARS Scores, nor do covariates



Results – MANCOVA – Acquisition Type

- Grouping Variable: Products v. Services
 - No difference in PALT between product & service acquisitions
 - Value & # Evaluation Factors increase PALT
 - CPARS Scores 15% higher for service acquisitions



Results – MANCOVA – Military Service Component

- Grouping Variable: AF v. Navy
 - No difference in PALT between AF & Navy acquisitions
 - Value & # Evaluation Factors increase PALT
 - No difference in CPARS Scores between AF & Navy acquisitions



Concluding Thoughts

- Scientifically tested popular anecdotes
- The details of the acquisition matter!
 - Higher dollar value, more evaluation factors, more offers = longer PALT
 - Think about these variables when crafting acquisition strategies
- CPARS Scores higher for service acquisitions—are we properly evaluating performance of services?
- AF & Navy applying regulations & grading performance similarly





- More data are needed, however they are difficult to collect
- Look at EVMS data as an outcome variable





Federal Acquisition Regulation, 48 C.F.R. (2016).

Kendall, F. (2015). Appropriate Use of Lowest Priced Technically Acceptable Source Selection Process and Associated Contract Type. Retrieved from

http://bbp.dau.mil/docs/Appropriate_Use_of_Lowest_Priced_Technic ally_Acceptable_Source_Selec_Process_Assoc_Con_Type.pdf