

1 **Mortality implications and factors associated with non-engagement in a public**  
2 **epilepsy care initiative in a transient population.**

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74

75

76 ABSTRACT  
77

78 *Background:* Community-based, public care programs are a requisite to close the epilepsy  
79 treatment gap in disadvantaged communities in low and middle-income countries. Potential  
80 beneficiaries may, however choose not to engage in these programs. *Aims:* To describe  
81 factors associated with, and mortality consequences of non-acceptance of a public epilepsy  
82 care initiative. *Methods:* In this cross-sectional study, we contacted 207 (36%) people out of  
83 575 who screened positive for epilepsy during a population-based survey of 59,509 people.  
84 They were invited for neurological evaluation and care provision (including antiseizure  
85 medications) but chose not to engage. Structured questionnaires and qualitative interviews  
86 were conducted to determine reason for their non-engagement. Factors associated with  
87 non-engagement were evaluated by univariate and multivariate analysis. We conducted  
88 verbal autopsies for those who had died. *Results:* Ten (5%) of the 207 individuals died since  
89 the initial screening, six, due to epilepsy-related causes. Of those who could be contacted  
90 (n=48), 40 (19%) were confirmed to have epilepsy. Non-engaging individuals were likely to  
91 be older (OR: 1.02; 95%CI, 1.01, 1.11), locals (OR: 4.32; 95% CI, 1.55, 12.03), and earn  
92 less than US\$ 78/month (OR: 3.6; 95%CI, 1.62, 8.06). Reasons for not engaging included a  
93 belief that epilepsy is inconsequential, loss of daily wages owing to health care facility visit  
94 and physical infirmity. *Conclusions:* Non-acceptance of a community-based public epilepsy  
95 care initiative is associated with high premature mortality, mostly attributed to epilepsy  
96 related causes. Older age, ethnic status and economic deprivation are factors associated  
97 with non-acceptance, though the underlying reasons may be varied.

98

99

100 **Key Words:** Premature mortality; Risk factors; Verbal autopsy; Low and middle-income  
101 countries

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103

**104 Introduction**

105

106 An enduring propensity to seizures is a characteristic feature of epilepsy<sup>1</sup>. Seizures in most  
107 people with epilepsy, however, remit with simple, low-cost treatment regimens<sup>2-4</sup>. Over  
108 three-quarters of these people live in low and middle income countries (LMICs) and up to  
109 three-quarters of whom are unable to access treatment on account of socio-cultural,  
110 economic, political and health systems' issues<sup>5 6 7 8 9</sup>. This treatment gap is compounded by  
111 resource constraints, mainly encompassing the lack of specialists, diagnostic facilities,  
112 medicine supplies and healthcare inequity in a mostly pay "out of pocket at delivery"  
113 environment<sup>10 7,11</sup>. Surveys have showed a dismal picture in terms of availability and  
114 affordability of even low-cost traditional anti-seizure medications (ASMs)<sup>12</sup>.

115

116 Public financing of comprehensive epilepsy treatment in resource-limited settings averts  
117 substantial disease burden in a cost-effective manner in simulated models<sup>13</sup>. Realistically,  
118 however, community-based interventions with free-of-charge ASMs have been rarely  
119 implemented<sup>3,4,14,15</sup>. These community projects have been challenged by uncertain and  
120 incomplete turn-outs as well as modest attrition rate<sup>14</sup>. Directing attention to people with  
121 epilepsy who choose not to engage in such programs may provide indications for scaling up  
122 epilepsy coverage. Besides, an assessment of the influence of peoples' attitudes towards,  
123 and behaviours regarding, epilepsy and its treatment on the choice/s to access (or not) care  
124 is desirable<sup>16</sup>.

125

126 We implemented a programme to provide care in the community for people with epilepsy<sup>17</sup>.  
127 Some chose not to engage in the program. We subsequently reached out to these people to  
128 ascertain their current condition and to determine if they had epilepsy and, in which case,  
129 factors associated with, and reasons for non-engagement. Here, we describe our approach  
130 to reach the people who chose not to participate.

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132

**133 Methods****134 Study settings**

135 The methodology for the community-based intervention in Ludhiana, an industrial city in  
136 Northern India has been previously reported<sup>17</sup>. Briefly, potential participants were identified  
137 during a door-to-door, community screening survey using a previously translated and  
138 validated questionnaire by field health workers<sup>18,19</sup>. People who screened positive were  
139 invited for neurological evaluation at a teaching hospital in the district. The evaluations  
140 inclusive of EEG recording, MRI brain scanning and treatment planning were provided free-  
141 of-charge and transport costs, reimbursed. Once a diagnosis of epilepsy was confirmed, the  
142 participants entered a cluster-randomized trial, which encompassed cost-free ASM  
143 provision, epilepsy self-management and stigma abrogation and monitoring (for seizure  
144 control and ASM adherence) either at home by field health workers or at clinic as usual. A  
145 proportion of those who screened positive for epilepsy in the initial survey chose either not to  
146 present for neurological examination and participate in the trial. Soon after the evaluation  
147 phase finished, we undertook a cross-sectional study with limited evaluations using mixed  
148 methods of those who chose not to engage in the care initiative.

149

**150 Participants**

151 Non-engaging individuals were those who failed to visit hospital clinic despite three  
152 telephonic reminders and an additional home visit by study team field-workers during the  
153 initial screening and evaluation exercise<sup>17</sup>.

154

**155 Field visits and assessments**

156 We revisited the homes of non-engaging people approximately 12 months after screening.  
157 Subsequently, telephonic contact was attempted with those who were either untraceable and  
158 whose houses were found locked during the revisits. If telephonic contact was established,  
159 their houses were visited again. During the home visits, the study team explained the purpose

160 of their visit and nature of the investigation and obtained written informed consent.  
161 We first conducted unstructured, tape-recorded interviews to capture free views of the people  
162 with presumed epilepsy. In these interviews, reasons for not engaging were probed.  
163 Perceptions about epilepsy and the need for treatment and knowledge about treatment  
164 options were explored. The offer of care was renewed. Next, the team administered a  
165 structured questionnaire, prepared from items provided by two senior investigators (GS,  
166 RKB) and resolved and finalized after consensus. Items in the questionnaire were read out  
167 and responses recorded. Neurological evaluations to determine diagnoses were performed  
168 in the home environment. No investigations were performed but past medical records when  
169 available, were perused and findings recorded. Lastly, we visited the homes of those who  
170 had died since the initial screening. During these visits, a neurologist (GS), experienced in  
171 verbal autopsy protocols, used the WHO verbal autopsy tool to ascertain the cause/s of death  
172 in those who died<sup>20,21</sup>. A family member or someone in the household, who was aware of  
173 circumstances surrounding the death provided the information.

174 During home visits, we collected demographic information including age, sex, religion,  
175 educational and income. We used these data to estimate socio-economic status according  
176 to the Revised Kuppuswamy scale<sup>22</sup>. This scale is a composite scale derived from  
177 educational achievement, employment and family income that correlates with the presence  
178 of several health conditions and has been widely used in India for over three decades. We  
179 extracted demographic data of those who could not be contacted from forms used during the  
180 initial screening campaign. Details about epilepsy, health seeking behaviours and reasons  
181 for previous non-attendance were also recorded. The basic version of the latest International  
182 League Against Epilepsy seizures and epilepsies classifications were used<sup>23,24</sup>. Two  
183 clinicians coded potential cause/s according to ICD-10 in those who had died.

184 Qualitative assessments

185 The tape-recorded versions of the unstructured interviews were transcribed to Punjabi  
186 language and these were reviewed by two co-authors experienced in qualitative interview  
187 analysis (AC, RKB)<sup>25</sup>. They assembled the transcripts in to a thematic framework and then,  
188 indexed and sorted themes and subthemes. These were then independently interpreted and  
189 discussed to achieve consensus and presented at meetings of the study team.

#### 190 Statistical analyses

191 Purposely, two groups were constituted: (i) those who attended neurological evaluation and  
192 enrolled and (ii) those who did not attend despite reminders. Data normality was assessed  
193 using the Shapiro-Wilk test. The association of non-engagement with various explanatory  
194 variables including age, sex, education, income, socio-economic status, ethnic origin (native  
195 Punjabi Vs. interstate migrant) and prior use of antiseizure medications were first explored  
196 in univariate analyses. Categorical variables were compared using the Chi Square test and  
197 continuous variables, by the Wilcoxon rank sum test. Those variables for which,  $P < 0.2$  were  
198 entered in to a logistic conditional regression model. Odds ratios with their 95% Confidence  
199 Intervals were estimated to identify variables associated with non-engagement (at  $P < 0.05$ ).  
200 For this model, socio-economic status was treated as a binary variable with higher class as  
201 the reference category. Stata version 15.0 (StataCorp TX, USA) was used for analysis.

202

#### 203 Ethical and funding considerations

204 The study was approved by the Ethics Committee of Dayanand Medical College & Hospital  
205 (vide IEC no. 2017-281). The community trial was registered with the Clinical Trial Registry  
206 of India (Re.: 2017/09/015380). Data will be available at Dryad to interested researchers  
207 upon reasonable request.

208

## 209 **Results**

#### 210 Circumstantial outcomes

211 Of 59,509 people surveyed, 575 (0.96%) screened positive for epilepsy and were invited for  
212 further neurological evaluation. Two hundred-and-seven (36.0%) of them declined the  
213 invitation and 368 (64%) accepted (Fig. 1). A year later, to assess reasons for decline in the  
214 207 people who did not engage, we found 39 (19% of the non-attendees) locked households  
215 and 44 (21%) house relocations. Another 46 (22%) were unwilling to be interviewed and 20  
216 (10%) were missing or unaccounted for. Ten (5%) individuals had died since the initial  
217 screening (Fig. 1). The remainder 48 (23%) were evaluated for epilepsy. Epilepsy was  
218 confirmed in 40 (19%) and refuted in eight (4%). Eventually, 38 (18%) of those considered to  
219 have epilepsy were interviewed. Two refused to participate in the interview (Fig. 2).

220

### 221 Mortality

222 The unadjusted marginal probability of death in those who chose not to engage in the care  
223 initiative (n=207) was 0.057. This was elevated in comparison to the enrolled group (n=240),  
224 which experienced only 2 deaths (suicide: 1; dengue-related: 1) in the same period of time,  
225 giving a crude odds ratio of 5.8 (95% Confidence Intervals, 1.26 to 26.76) (P=0.024). *Post*  
226 *hoc*, the achieved power with an  $\alpha$  of 0.05 and confidence limits of 95% was estimated to be  
227 1.00. Verbal autopsies (n=10) suggested six deaths directly related to epilepsy (Table 1),  
228 including status epilepticus (n=5) and possible SUDEP (n=1). Two were attributed to the  
229 underlying condition that led to epilepsy.

230

231

### 232 Factors associated with non-engagement

233 Non-engaging people were likely to be older [Mean  $\pm$  SD age: 26 $\pm$ 16 years Vs. 33 $\pm$ 20  
234 years (in participating individuals); p=0.019], locals (as opposed to immigrants) [n=33  
235 (87%) Vs. n=92 (62%) in the participating subgroup; p=0.002], and have a family  
236 income less than US\$ 78/month [n=18 (47%) Vs. n=58 (24%) among participants;  
237 p=0.003] (Table 2). In the multivariate analysis, age (OR: 1.03 ; 95%CI, 1.01, 1.11),



238 ethnic status (OR: 4.32; 95%CI, 1.55, 12.03), lower income (OR: 3.62; 95%CI, 1.62,  
239 8.06) and socio-economic status (OR: 3.91; 95%CI, 1.64, 9.31 for lower socio-  
240 economic status) were associated with non-engagement. Thirty of the non-engaging  
241 individuals were on ASMs and 11 had a seizure in the preceding month. Reasons for  
242 non-engagement included indirect costs associated with neurological evaluations  
243 (n=11; 29%), inability to travel on account of disability (n=9; 24%) and being on prior  
244 satisfactory treatment (n=20; 53%) (Fig. 2). Several provided more than one reason for  
245 non-engagement. *Post hoc*, we compared age and gender distribution of those non-  
246 engaging who could be contacted with those who could not be contacted and these  
247 were found to be similar (P=0.103 for age; P=0.819 for gender distribution).

248

#### 249 Qualitative assessments

250 Major themes emerging from the qualitative analysis included being on prior treatment  
251 with good seizure control, a day's income loss for hospital visit, incapacity to attend  
252 hospital due to frailty and consequently need of an escort. Other reasons were distinct  
253 as verbatim quotes below suggest:

254 (Mother of a child with epilepsy) "*My husband did not allow us to come over. He said*  
255 *this is a medical college project and in these teaching medical colleges, patients are*  
256 *handled by amateurs. Students might give wrong medicines and these might produce*  
257 *side-effects.....*"

258 (An immigrant labourer) "*I took medicines for several years but my seizures were not*  
259 *controlled. The medicines led to only dizziness but no fever. I feel that somebody back*  
260 *in my hometown has performed a kind of black magic. I fall to the ground with teeth*  
261 *clenched and become stiff.*"

262 (Father of child with epilepsy) "*We go out of town to get his medicines. I am not sure if*  
263 *it is a doctor or just a pharmacist but he is seizure-free. I do not want to get in to the*  
264 *hassle of filling up so many forms.*" He, however agreed to respond to the

265 questionnaire.

266 (Grandmother of child with presumed seizures) "*She just perhaps fainted a couple of*  
267 *times. I do not think that she needs any treatment.*"

268

269

## 270 **Discussion**

271 The findings of this study underscore the implications of non-engagement in a public care  
272 program in many ways. Individuals who chose not to engage were nearly six-times more  
273 likely to die in contrast to those who enrolled. This alarming finding, though unexpected,  
274 confirms the premature mortality burden associated with epilepsy in LMICs<sup>26</sup>. Sixty percent  
275 of the deaths were related to epilepsy. Population-based studies of mortality from the  
276 LMICs are few but it can be inferred from a meta-analysis of these studies, that the  
277 proportionate mortality due to status epilepticus (5-57%) and SUDEP (1-20%) is high<sup>21</sup>. In  
278 comparison, studies from HICs have shown that the risk of dying due to status epilepticus  
279 and SUDEP are as low as 0.2/1000 and <1.5/1000 people respectively<sup>27</sup>. Our findings  
280 emphasize the public health implications of premature mortality patterns associated with  
281 epilepsy in disadvantaged communities<sup>28</sup>. A considerable number of premature deaths can  
282 be prevented by implementing an affordable and high-quality public care provision program  
283 for epilepsy in LMICs. Our findings also explicate the excellent performance of verbal  
284 autopsies in assigning causes of death directly attributed to epilepsy (Table 1) that despite  
285 the susceptibility to misclassification bias<sup>20</sup>.

286

287 The challenges encountered in carrying out a public care initiative for epilepsy are  
288 emphasized in this report. Our community-based reassessment confirmed the transient  
289 nature of the population with frequent migration in and out of and within the study area.  
290 Despite this, non-engagement was associated with being local in the multivariate analysis

291 (Table 2). This could be related to different treatment-seeking attitudes of locals and  
292 migrants. Other factors associated with non-engagement included older age and lower  
293 socio-economic status (Table 2). Our structured and qualitative assessments identified  
294 various reasons for non-engagement; many people offered more than one reason (Fig. 2).

295

296 There are several limitations to our study. These include its cross-sectional design, large  
297 number of unaccounted respondents, the lag between death and verbal autopsy and the  
298 diagnostic uncertainty in those who died<sup>29</sup>. We were unable to establish contact with a large  
299 number of people who did not engage as they were mainly impoverished interstate migrants,  
300 thus, predisposed to emigration and relocation. Epilepsy in transient populations has been  
301 previously addressed<sup>30</sup>. The challenges presented to implementing a care program including  
302 barriers to care provision by emigration in resource-constrained settings, however, have not  
303 been previously emphasized. Nation-wide linking within health databases could be a solution  
304 but seems unrealistic because of resource constraints and large populations.

305

## 306 **Conclusions**

307 Our study underscores the high mortality associated with epilepsy in disadvantaged  
308 communities. Besides, our findings provide insights to the demand-side, individual-level  
309 beliefs and behaviours of people with epilepsy. Implementing an epilepsy-care initiative in  
310 communities with limited resources may encounter such issues. Stigma and misbeliefs  
311 about epilepsy causes are rife as shown in the unstructured assessments. Marginal  
312 expectations and perceptions about epilepsy treatment still exist as some people resign to  
313 the futility of medications to control seizures, whilst others believe that the odd seizures are  
314 too trivial to be treated. Clearly, community awareness campaigns need to address these  
315 misperceptions. Lastly, cutting across the demand-side barriers by devising innovative user-  
316 friendly approaches will be critical to the success of public epilepsy care programs.

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318

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335

336 **Authors' statement:** We confirm that we have read the Journal's position on issues  
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338

339 **Conflict of Interest**

340 The authors declare no conflict of interest in relation to this work.

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424 Table 1: Reasons of death in those who died.

425

S No.	Gender	Age at death (years)	Cause of Death* (Immediate / Underlying causes)	VA code	ICD 10 code	Time between death and VA (days)#	Treatment
1.	Female	37	Encephalopathy / HIV/AIDS related	VAS-01.03	B24	301	On ASMs - records not available
2.	Male	20	Probable SUDEP / Epilepsy	VAS-08.01	G40.909	315	Nil
3.	Male	43	Status epilepticus / Epilepsy	VAS-08.01	G40.901	272	Nil
4.	Female	12	Status epilepticus / Epilepsy	VAS-08.01	G40.901	55	On ASM; had many seizures/month; died in hospital
5.	Male	37	Aspiration pneumonia / Brain Tumor	VAS-02.99	C71.9	201	(Levetiracetam 500 mg bid; rare seizures)
6.	Female	60	Status epilepticus / Epilepsy	VAS-08.01	G40.901	230	On ASMs but records not available 2-3 seizures/month
7.	Female	10	Status epilepticus / Epilepsy	VAS-08.01	G40.901	256	On ASMs; details not available; poor adherence due to poverty
8.	Male	7/12	Status epilepticus / Epilepsy	VAS-08.01	G40.901	193	On ASM; records not available
9.	Male	45	Encephalopathy / Lung cancer	VAS-02.03	C39	238	Nil
10	Male	60	Unclear / Stroke	VAS-08.01	I63.9	238	On ASMs: records not available

426 \*The recorded immediate and underlying causes of death could not be obtained as medical  
427 records and death certificates destroyed during funeral in all cases.

428 #The large and variable time-gap between death and verbal autopsy reflects the unexpected  
429 occurrence of the deaths and cross-sectional design of the study.

430

431



432 Table 2. Comparison of socio-demographic characteristics of trial-enrolled and non-engaging  
 433 respondents.

Characteristics	Participants (n=240)	Non- engaging respondents (n=38)	Univariate comparison		Multivariate analysis	
			Chi- square	Statistical significance	OR [95% Conf. Interval]	Statistical significance
Age (Mean ± SD) (years)	26±16	33±20		0.019	1.03 (1-1.1)	0.026
Gender: Female	80 (33%)	15 (39%)	0.550	0.458	1.2 (0.49-2.9)	0.685
Ethnic origin: Punjabi	148 (62%)	33 (87%)	9.153	0.002	3.85(1.35-10.9)	0.011
Education: Illiterate	106 (44%)	17 (45%)	0.004	0.984	1.21 (0.49-2.95)	0.676
Occupation (Self): Unemployed	153 (64%)	28 (74%)	1.425	0.233	1.75 ( 0.6-4.8)	0.278
Family Income / Month: Less than US\$ 77.6/month	58 (24%)	18 (47%)	8.890	0.003	4.2 (1.8-9.8)	0.001
Socioeconomic Class*	197 (82%)	24 (63%)	7.209	0.007	4.17 (1.7-10.2)	0.002
Marital Status: Single/Divorce	153 (64%)	22 (58%)	0.482	0.487	1.59 (0.5-4.6)	0.392
Prior use of anti-seizure medications	156 (65%)	28 (74%)	2.300	0.129	2.58 (0.97-6.82)	0.057

434

435 \*Based on Revised Kuppuswamy Scale (Ref. 11)

436

437

## 438 LEGENDS TO FIGURES

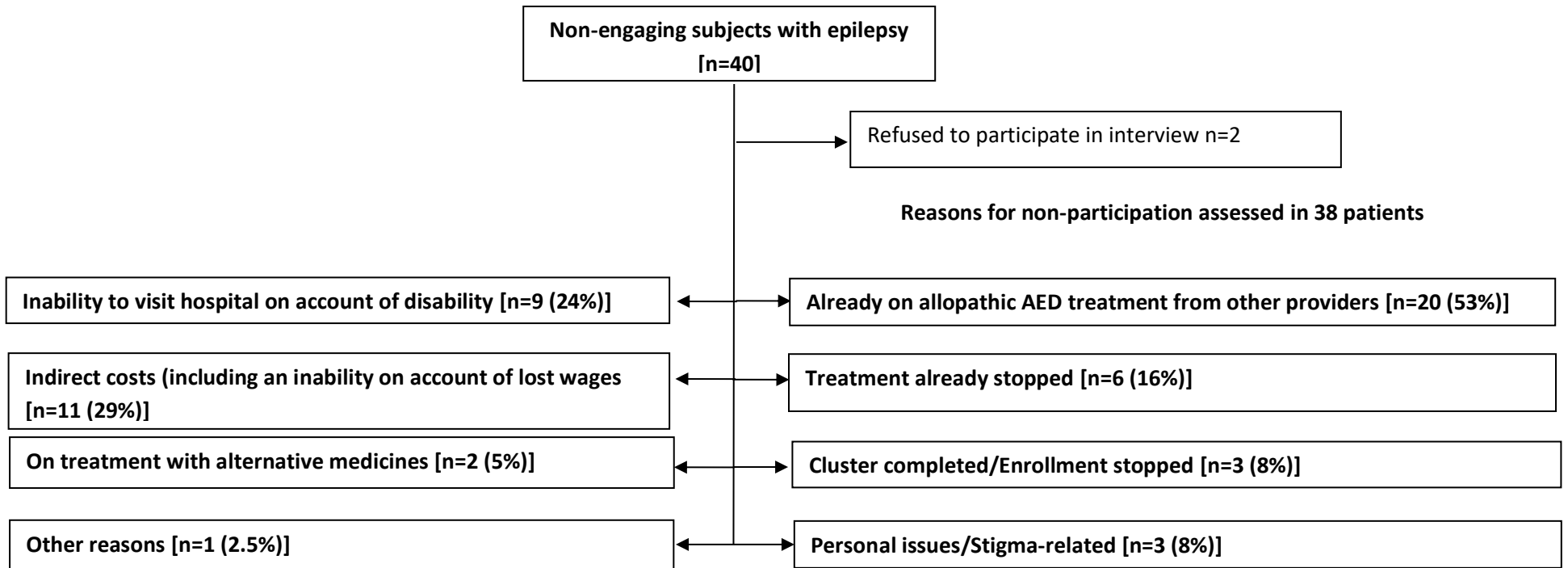
439

440 Fig. 1. Flow chart depicting the circumstantial outcome of screened-positive subject during  
441 and after the door-to-door population survey (Ref. 10).

442

443 Fig. 2. Diagrammatic representation of reasons (elicited during the structured interviews)  
444 attached with non-participation in the epilepsy care initiative.

445



**Fig 2**

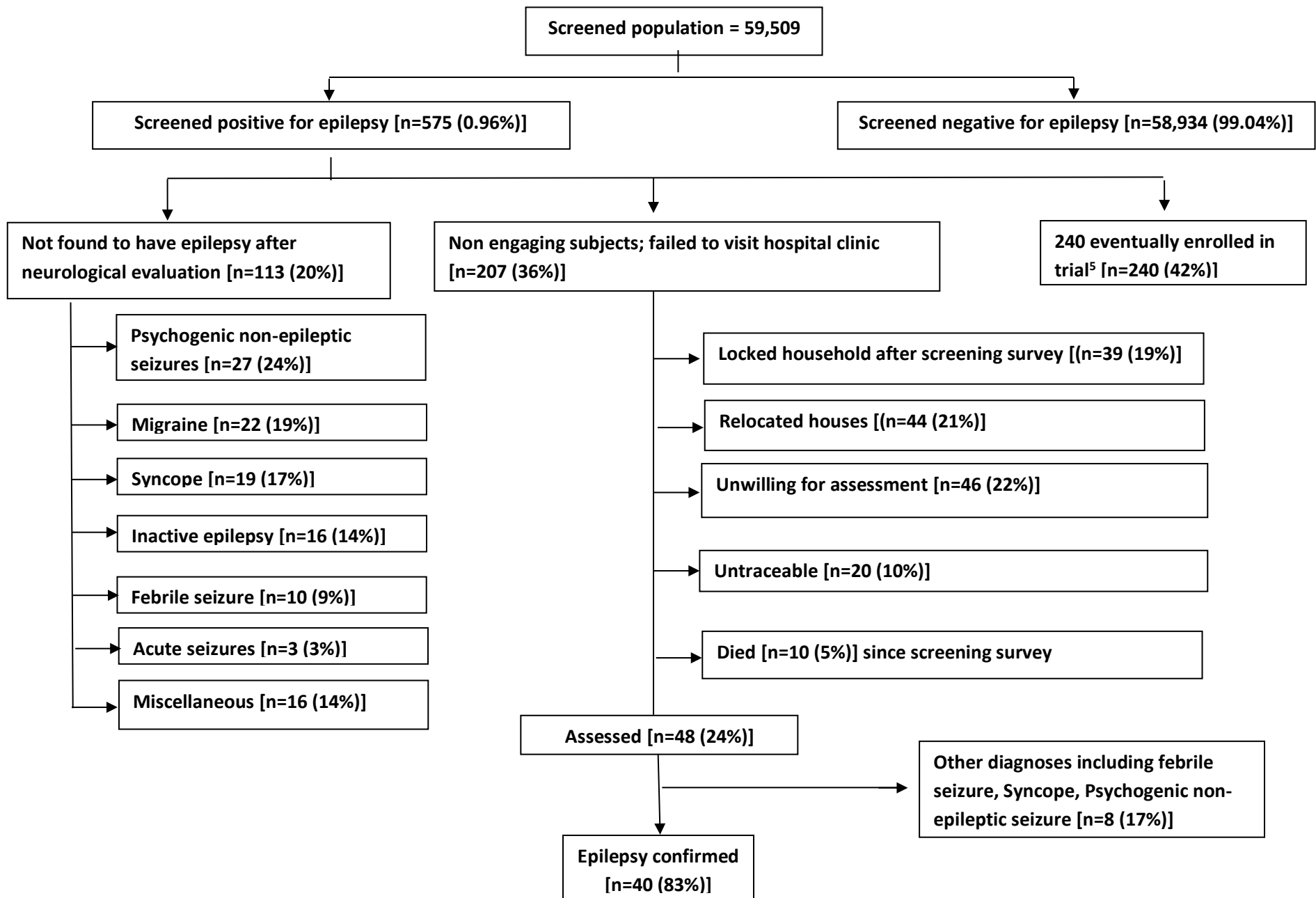


Fig 1