Woodrow Wilson International Center for Scholars Brazil - U.S. Business Council - U.S. Chamber of Commerce

July, 2010

Challenges for Industrial Policy, Innovation and Competitiveness in Brazil

Luciano Coutinho







- Brazilian assets & challenges
- Brazilian growth trends and prospects
- The State: acting for the short and for the long term
- The profile of a strategic agent: BNDES
- Summary and implications



# Brazilian assets & challenges

## Setting the scene: international trends



- Growth in check... for some time... New and old poles of growth.
- Negative externalities associated with climate change.
- Fierce competition in markets.
- Rapid pace of technical progress.
- States actively defending national interests.

## Brazil: assets and challenges

- Institutional & political stability
- Sound economic policy
  - Inflation and public debt
  - Reserves
- A complex and diversified economic base
- Infrastructure in need of expansion
- More innovation efforts are needed
- Economic inclusion n the making
- The best performance: job creation















# Brazilian growth trends and prospects

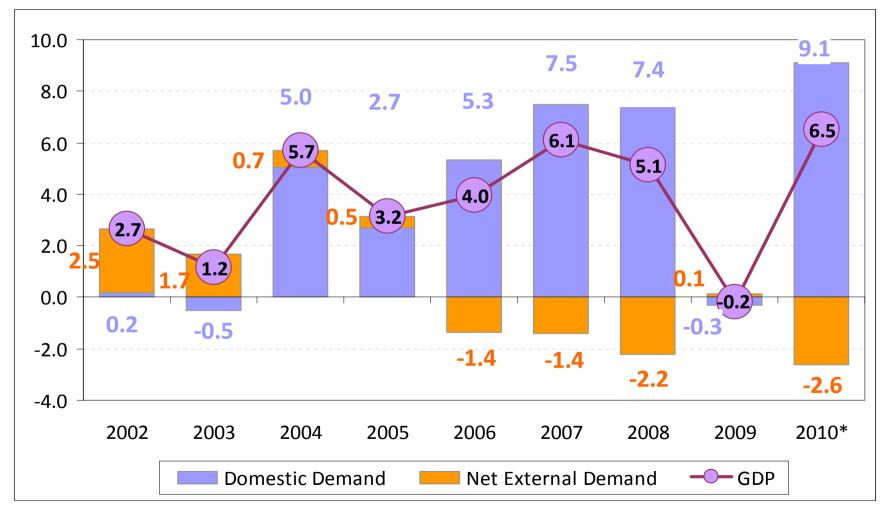
# Domestic market explains 2004-2008 growth cycle and 2010 recovery



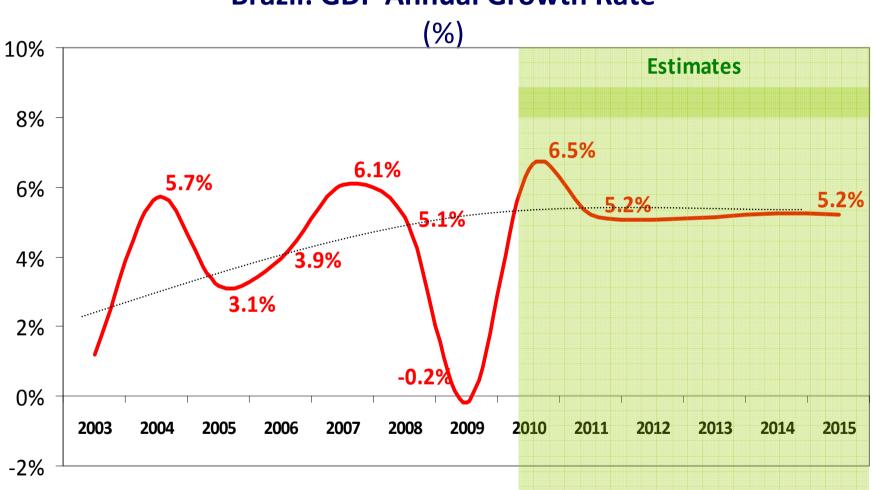
### **Contribution to GDP**

(in percentage points)

\* Forecast



### An average 5% p.a. growth is feasible over the next 5 years...

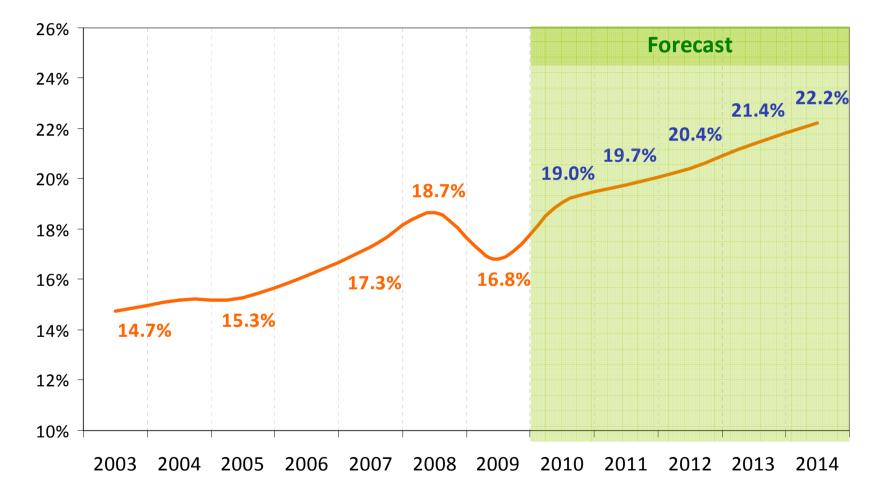


#### Brazil: GDP Annual Growth Rate

### ... with investment leading the way...



#### **Investment/GDP (%)**



## ... as investment plans are robust and rising **SBNDES**

US\$/R\$ = 1.80

Sectors	US\$ billion		Growth
	2005-8 (observed)	2010-13 (forecast)	Implicit p.a. 2010-13 (%)
Infrastructure	111	172	9.3
Industry	174	305	11.8
Housing	191	258	6.3
Total	476	736	9.1

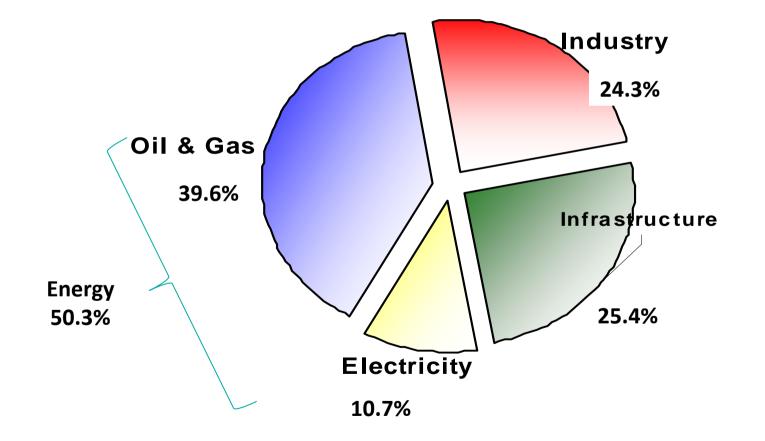
Based on Corporate Investment Plans from 13 sectors – Last Forecast: April 2010 Sample features:

- 10% of GDP
- 52% of Gross Fixed Capital Investment
- 60% of Manufacturing investments; 90% of Infrastructure investments

### Investments in Energy stand out



Petrobras' Annual Investments: US\$ 45 billion (2010-2014)





## The State:

# acting for the short and for the long term

 Strong financial regulation in place and liquidity ensured

- Effective counter-crisis policies, at low cost (1.2% of GDP)
  - Tax relief on durable goods to maintain household consumption (Incentives have been delivered!!!)
  - Credit expansion thanks to State-owned banks
  - Strong incentives for investment





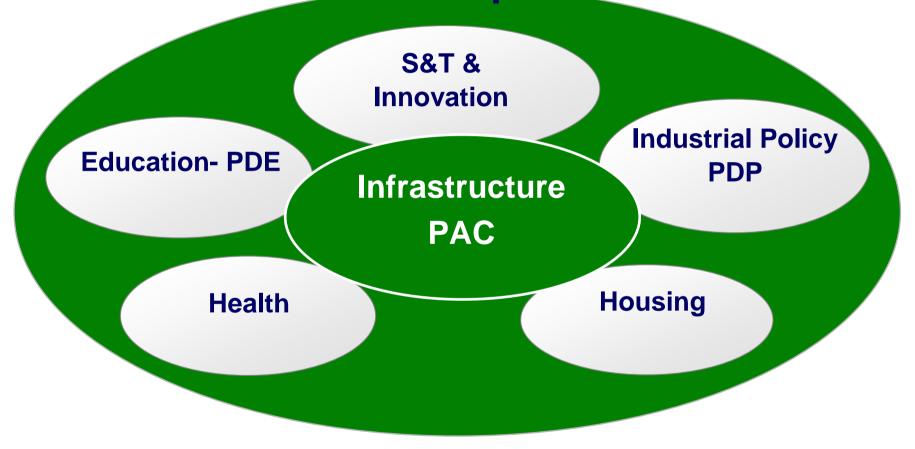




### The long term: investment related policies

### **Investment policies**

**BNDES** 



The challenge: to have them as permanent State policies

### **Growth Acceleration Program – PAC-**



### Planned investments - US\$ billion

	PAC 1	PAC 2	Total
	2007-2010	2011-2014	
Logistics	49.4	52.3	101.7
Energy	151.8	232.8	384.6
Social & Urban development	130.8	194.5	325.3
Total	332.0	479.6	811.6

Effective management by Minister of Coordination and Internal Affairs, close to Presidency

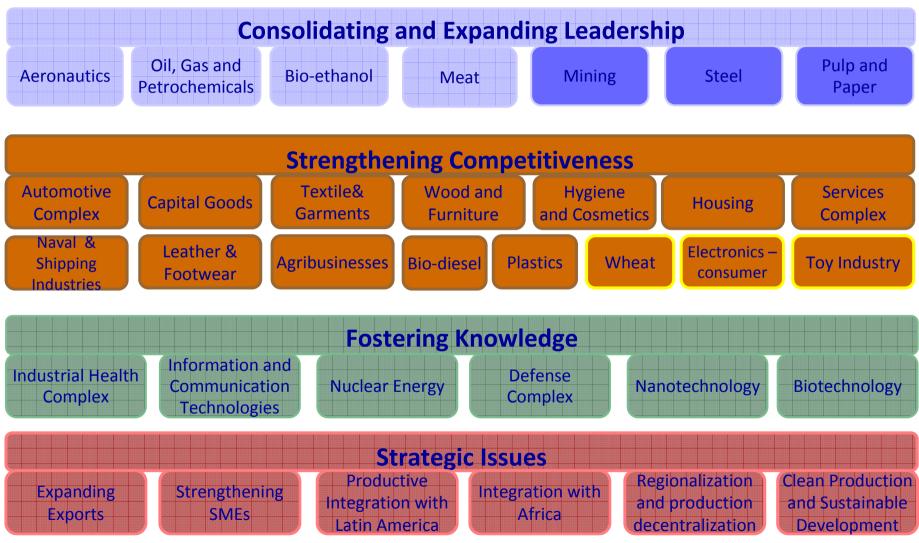
BNDES in PAC 1: 331 projects Financing US\$ 76 bn for US\$ 138 bn of investments (70% → energy)

## Industrial Policy – PDP – launched May 2008 SBNDES

## **Highlights**

- Political priority: President leadership
- Direct involvement & partnership with relevant actors: Ministry of Industry and Trade, Ministry of Finance, Ministry of S&T, BNDES
- Policy focus: Investment, Innovation, Exports, SMEs.
- Systematic interaction with private sector
- Effectiveness: over 95% of proposed measures are operational

# A complex policy framework for a complex productive structure



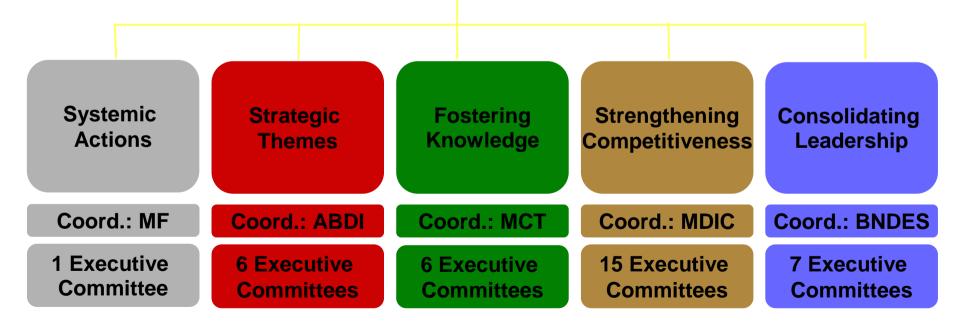
# Governance: hierarchical structure and well defined terms for relevant agencies

**BNDES** 

General Coordination Industry and Trade (MDIC) Ministerial Council Chief Cabinet, Finance, Planning, S&T, Education

**Executive Secretariat** 

Industry and Trade Agency (ABDI), BNDES, Finance Ministry (MF), S&T Ministry (MCT)



The challenge: coordinating 500 civil servants; over 60 public agencies



# BNDES The profile of a strategic agent

### Scale and scope matters

- ✓ Main provider of long-term financing in Brazil
- ✓ 100% State-owned company

**f** 

f

- under private law
- ✓ Institutional funding
- ✓ 2,500 employees
- ✓ Instruments
  - Direct operations
  - > Indirect operations
  - ➤ MSME (financing & **f** guarantee)
  - Exim
  - Project finance
  - > Equity investments
  - Grants

Development Banks			
			US\$ billion
	Assets	Equity	Disbursement
World Bank	275.4	40.0	18.6
BNDES	222.0	15.9	68.8
IADB	84.0	20.7	11.4
Source: BNDES, IADB (Dec./09) and World Bank (June/09). World Bank as of June 30.			

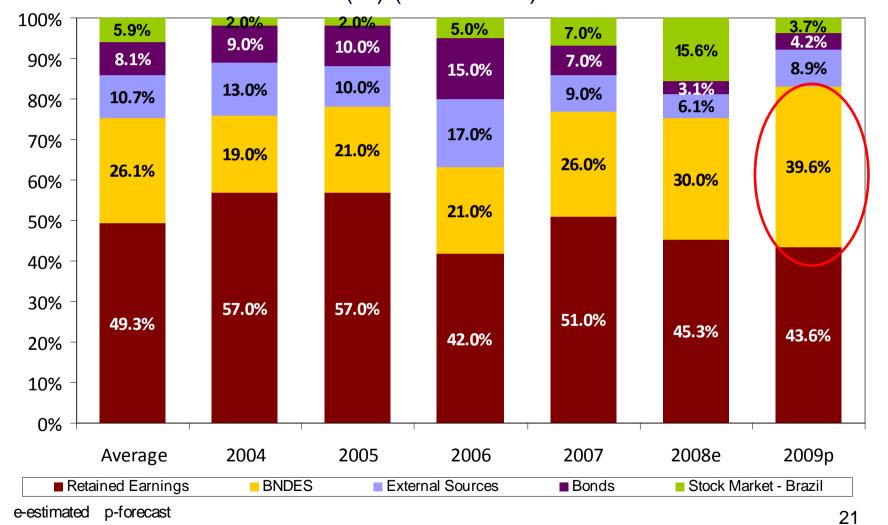
#### Non-performing Loans 2009: 0.20% of total outstanding debt



### The importance of BNDES' financing



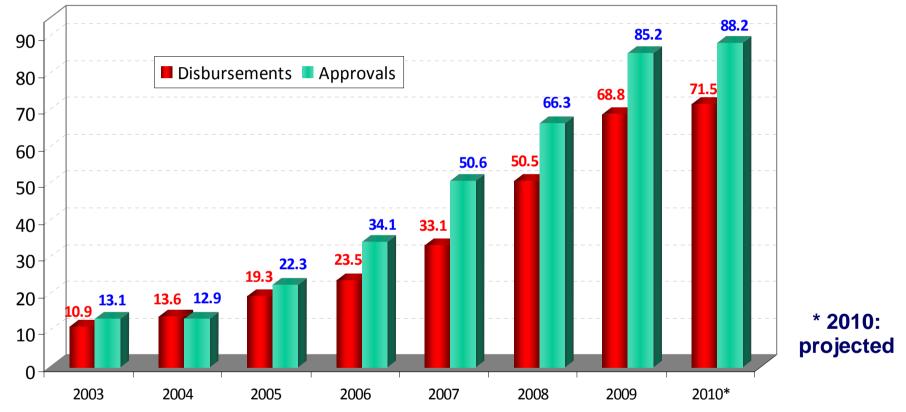
# Financing sources for Investment in Manufacturing and Infrastructure (%) (2004-2009)



# The BNDES' performance is associated with Brazil's investment-led growth process

### **BNDES**





2009: BNDES financed US\$ 46.8 bn for US\$ 93 bn in fixed investments. This generated or maintained 4.5 million jobs (direct/indirect and income effects)



# Summary and implications

## Accomplishments and trends



- ✓ Success in facing the international financial crisis
- ✓ Brazil may grow 5% p.a. over the next few years
- ✓ Domestic market will lead growth:
  - ✓ Consumption: emerging middle class
  - Investments: oil & gas, electricity, logistics, large events (World Cup, Olympic Games), housing

Coming up: Large number of high-return & low-risk projects

## Ingredients to ensure sustained development **SBNDES**

- ✓ **State:** permanent and effective investment policies
- Financing: institutional investors, capital markets, domestic savings, public institutions supporting investment
- ✓ **Social:** more and better jobs; quality education
- Infrastructure: more and better projects; more complex finance/insurance solutions
- Industry: innovation and competitiveness capabilities

Private sector mobilization and foreign investors are essential!

### Innovation: the way ahead



- **Priority for investment, innovation & competitiveness.** Challenges: clean production; competent labor force; renewable energies; health; urban infrastructure; e-gov.
- Industrial policy as a permanent State policy. The need to strengthen Intra-State cooperation in Industrial, S&T, Infrastructure and Education policies
- Public-Private interaction: essential for success

**Strategic partnership**: In a challenging and competitive world, the US & Brazil - private and public domains - should develop project-based cooperation to develop each others' capacities

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**ANNEX** – Tables and Figures

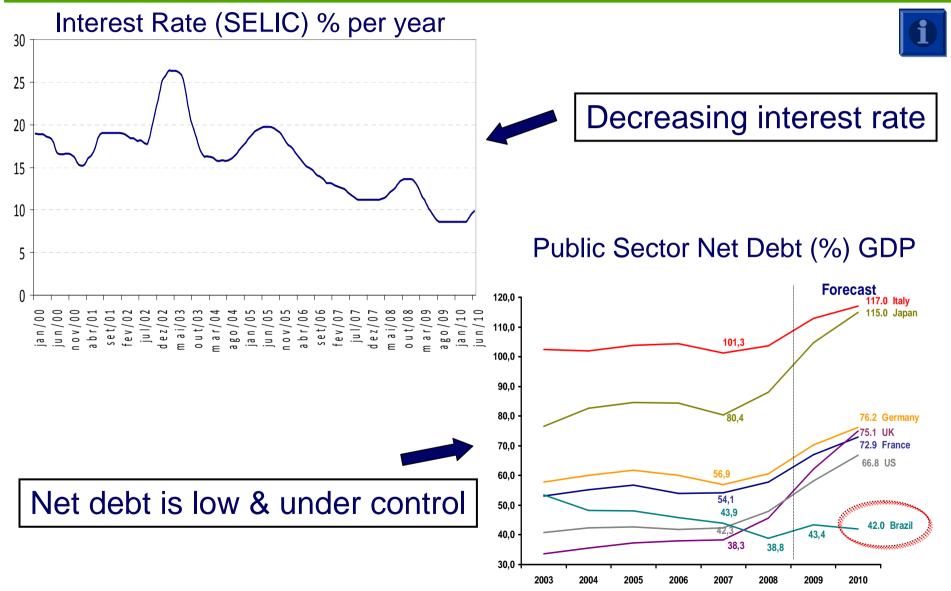




# Brazilian assets & challenges

### **Interest Rate and Public Debt**

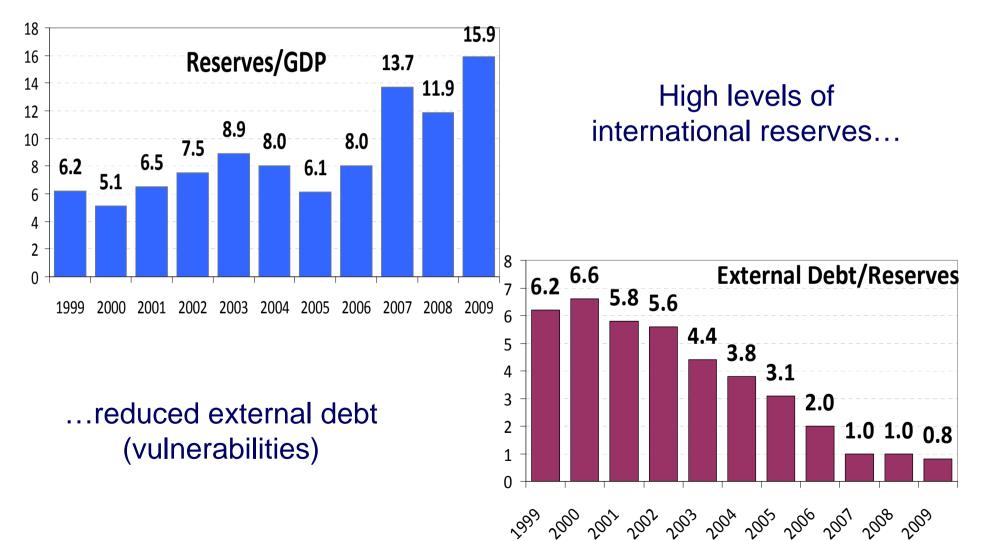
### **BNDES**



Source: IMF and Brazilian Central Bank.

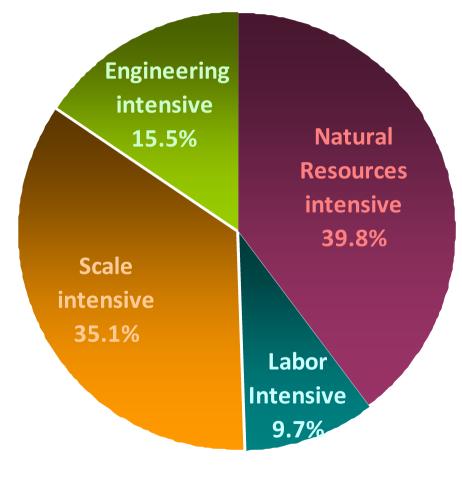
## Foreign Debt and International Reserves

## Strong defenses against external vulnerability



### A complex private sector

### **Industrial Production**, 2009



### An attractive economy

	FDI/GDP		
	2004	2006	2008
Brasil	2.7	1.7	2.7
China	2.8	2.9	3.4
India	0.8	2.2	3.2

Source: IMF

## Underdeveloped infrastructure



	Area	Paved Roads	Railroads
	(million km2)	(1,000 kms)	(1,000 kms)
Brazil	8.5	212	29
		1,500 unpaved	
Russia	17.0	755	87
India	3.0	1,570	63
China	9.3	1.572	77

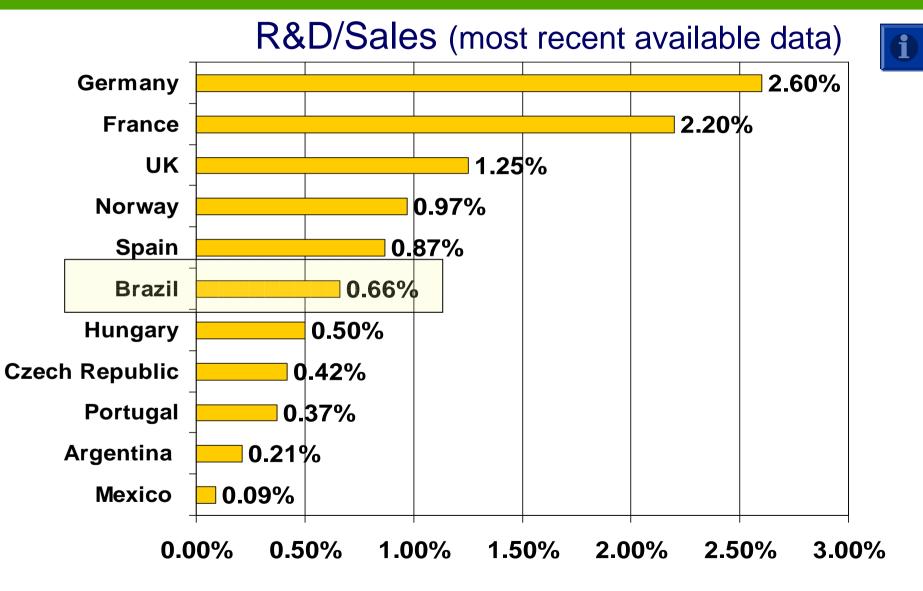
Source: Institute of Logistics and Supply Chain, COPPEAD, UFRJ

Immediate opportunity: Sâo Paulo – Rio de Janeiro High Speed Train

- Inv: US\$ 19 billion BNDES financing: US\$ 10 bn Exim: US\$ 3.5 bn
- Call to bid: from 7/14/2010 to 11/29/2010
- Emphasis: development of local capacity and transfer of technology



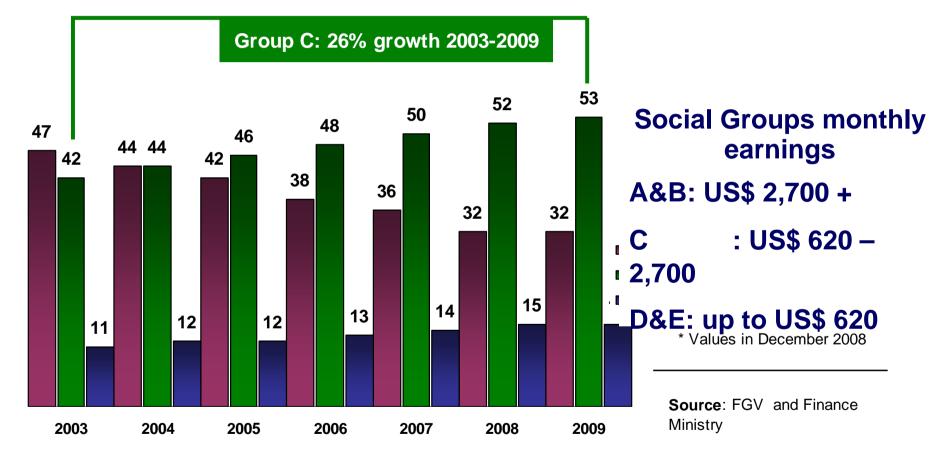
### Innovation capabilities are not strong



Source: Innovation Surveys, various countries

### Mass markets are being expanded

#### Social Groups (% of total population)



GDP (2009): US\$ 1.6 trillion Per capita: US\$ 8,200



## An outstanding performance: job creation

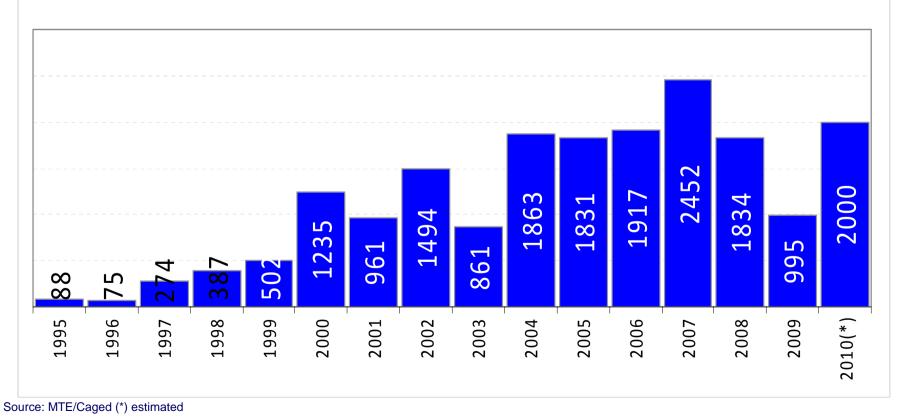


**BNDES** 

### Despite 0.2% negative growth in 2009, almost 1 million jobs created

## Net job creation per year

(thousand workers net)





## The State:

## working for the short and for the long term

### The cost of keeping the economy running

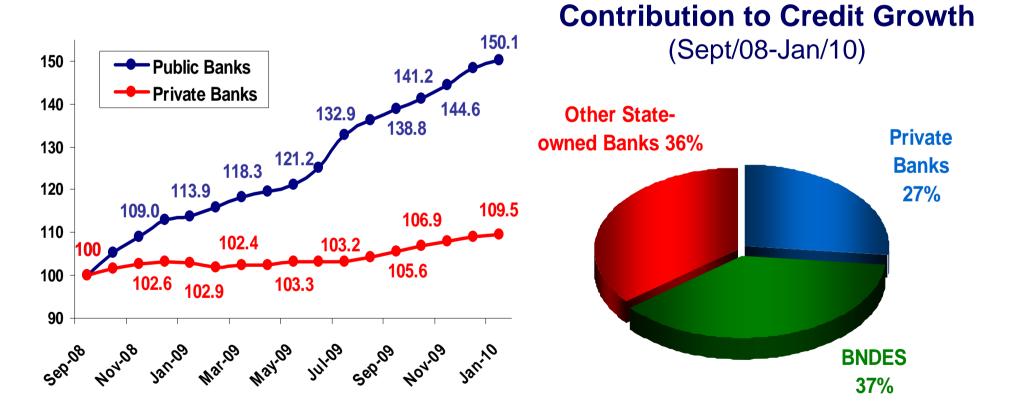
Anti-crisis policy measures	R\$ billion
Total	312.6
Loan to BNDES	100.0
Freeing retained reserves to banks	100.0
Tax relief	15.0
Popular Housing Programme	1.6
Loans to States and Cities	2.0
Loan to Caixa Econômica Federal	6.0
Withdrawing Petrobrás from primary surplus	15.0
Reduction of primary target	24.0
Minimum wage increase	20.0
Wage increase for public servants	29.0

# During crisis, State-owned banks sustained credit expansion



**BNDES** 

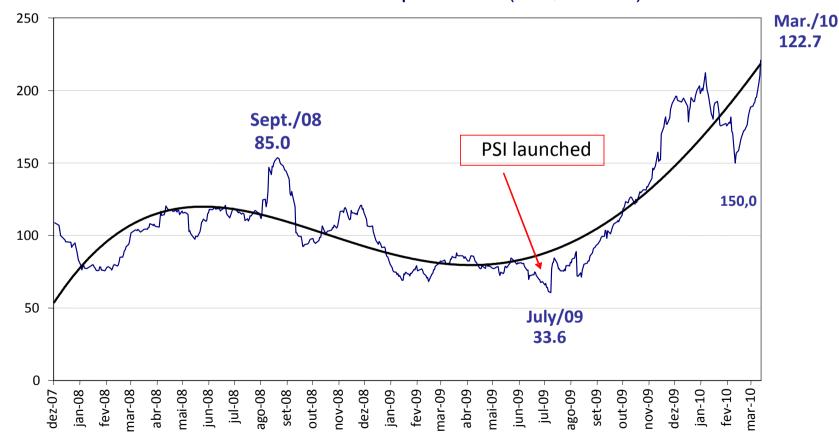
#### **Credit Growth** (September 2008 = 100)



Policy action for investment & Private Sector reaction: interest rate reduction and growth in demand

PSI: Interest rate equalization program

#### BNDES daily disbursement for acquisition of Capital Goods - Direct and 2nd tier operations (US\$ million)



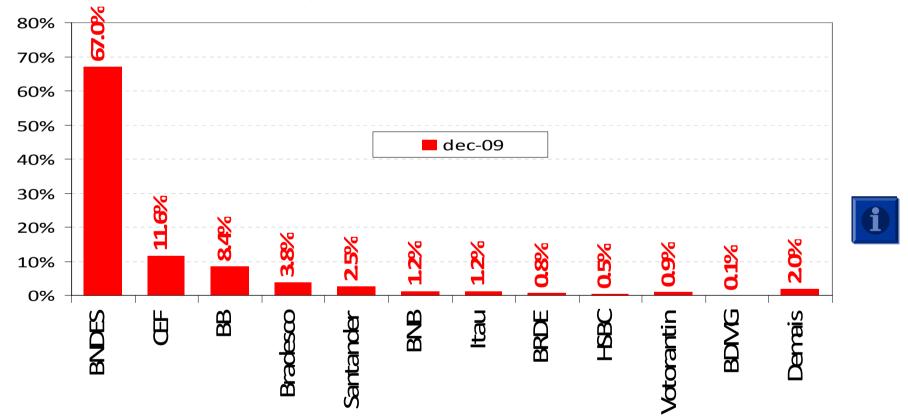


## BNDES The profile of a strategic agent

# Long-term credit in Brazil: the BNDES and commercial banks

**BNDES** 

# Banks' revenue from loan portfolio with duration of over 5 years (% of total revenue)



The BNDES is practically alone in providing (and profiting from) long-term loans

### Institutional funding

100% -

80%

60%

40%

20%

0%

10%

8%

67%

2006

### **BNDES**

#### **Funding Composition**

12%

6%

66%

2007

■ Institutional ■ Nacional Treasury ■ Foreign ■ Others ■ Equity

9%

16%

16%

53%

2008

**6%** 12%

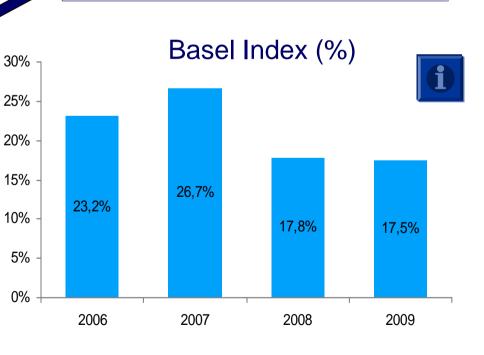
38%

40%

2009

Recent expand in demand required support from the National Treasury

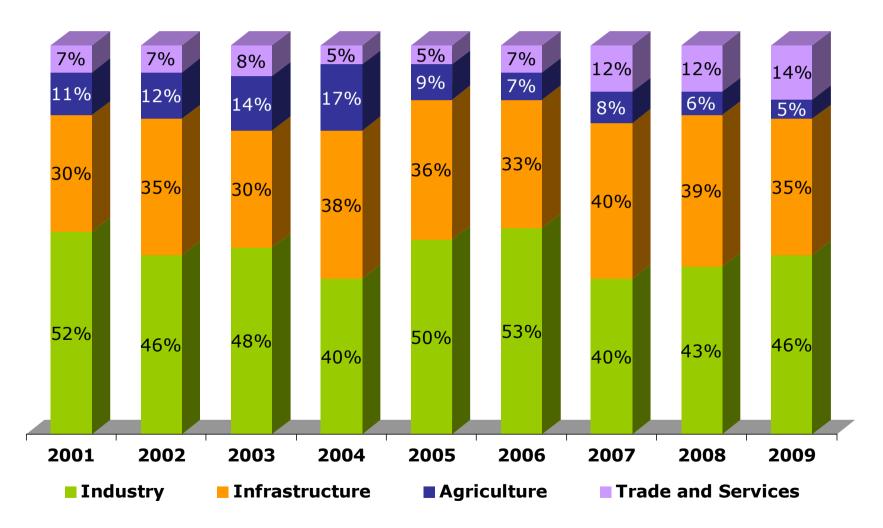
#### Institutional Funding (Workers' Assistance Fund)



Prudential behavior is an asset of credibility

# 80% of the BNDES' loans goes to industry and infrastructure

#### **Disbursements by business sector (%)**

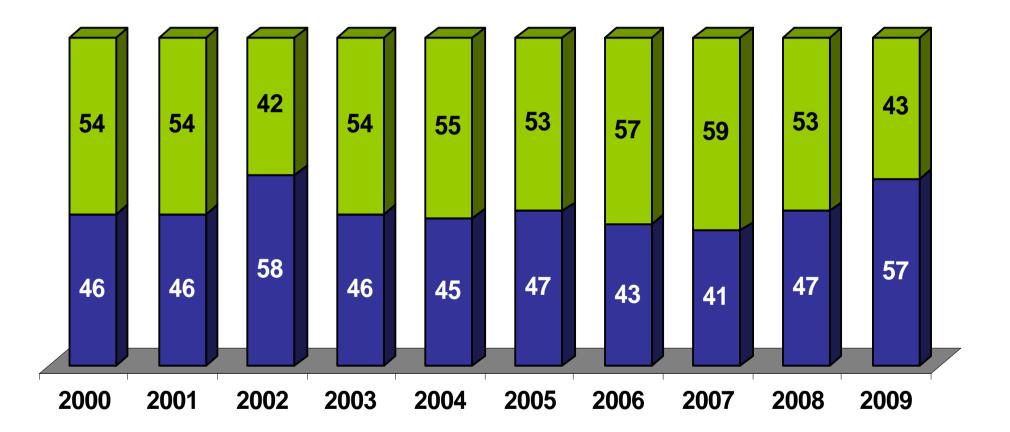


i

# Half the disbursements are through commercial banks

**BNDES** 

#### **Disbursements per type of operation (%)**



■ Direct Operation ■ Indirect Operation

#### Number of operations & disbursement per size: a contrast

**BNDES** 

i

79%

78% 75%

25%

2007 2008 2009

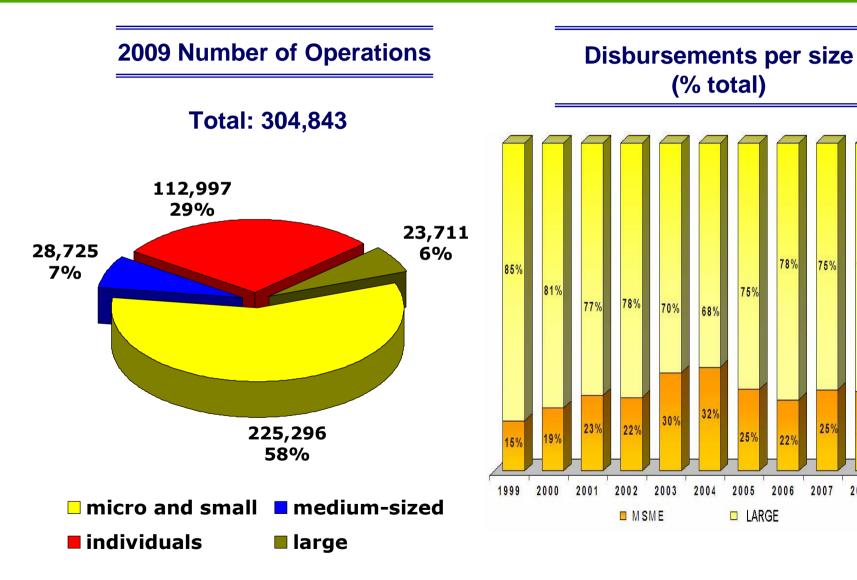
75%

2005

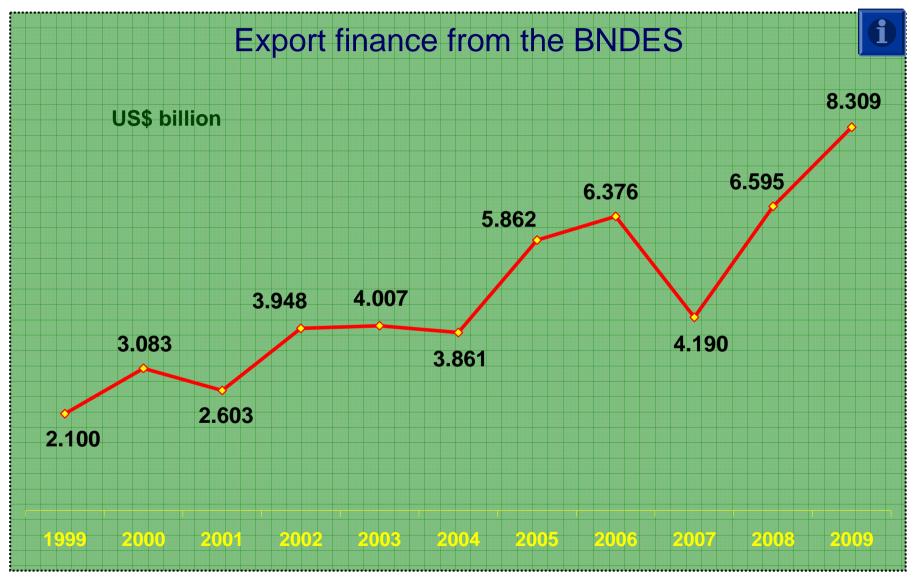
LARGE

2006

76%



# Export finance is increasing steadily in the recent past

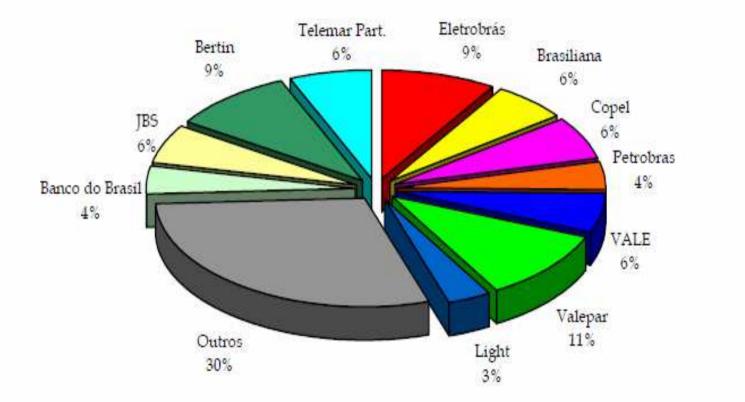


**BNDES** 

Source: BNDES

### A large and diversified equity portfolio

### Sectorial distribution of BNDES equity portfolio (%)



## **Total Equity Portfolio:**

US\$ 47.5 billion (Dec.'09)

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