

# 1 Navigating the Stigmatised Identities of Poverty in Austere Times: Resisting 2 and responding to narratives of personal failure

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4 **Keywords: Poverty; Behavioural theories; Underclass; Austerity; Recession**

## 5 Abstract

6 Behavioural explanations of poverty and disadvantage have figured heavily in political rhetoric in the  
7 era of austerity, as a means to understand trajectories into poverty and subsequent relationships  
8 between benefit claimants and the state. These discourses are not restricted to political debate, as  
9 previous studies demonstrate they impact upon public consciousness and structure the ways that  
10 the general public think about poverty, as well as shaping the ways in which people living on low  
11 incomes are treated. Drawing upon the testimonies of 62 people in England and Scotland  
12 experiencing poverty, this article seeks to understand our participants responses to these  
13 discourses, in particular: how these behavioural explanations impact upon their understanding of  
14 their own situations, as well as their self perceptions; how these discourses shape their relationships  
15 with others, in terms of their experience of disrespect; and how participants seek to dissociate  
16 themselves from their stigmatising implications.

## 17 Introduction

18 In the era of austerity, considerable public and political attention has focussed on social security  
19 expenditure, and as a consequence much has been said about the nature and causes of poverty  
20 alongside remedies necessary to reduce the levels of relative deprivation in contemporary Britain.  
21 These discussions have been dominated by behavioural explanations of poverty, as well as the  
22 hostility directed from politicians and the media towards those living on low income. Marginalised in  
23 these debates, the voices of the 'poor' rarely feature; rather the 'poor' are constructed as 'other',  
24 distinct from mainstream society with alternate value systems and distinct behavioural patterns.  
25 This said, people living on low income are neither insulated from these discourses, nor passive  
26 subjects, rather they are acutely aware of the ways they might be viewed by others, and in varying  
27 circumstances they are required to engage with, respond to, as well as to circumnavigate the  
28 stigmatising implications of this discourse.

29 Given the currency afforded to notions, such as 'welfare dependency' and the 'intergenerational  
30 transmission of worklessness', our starting point for this analysis is to consider behavioural  
31 discourses that currently dominate policy debates as hegemonic. Our interest here lies in the ways  
32 that as hegemonic discourse, behavioural explanations of poverty both shape the practices,  
33 attitudes and language of people experiencing poverty, but are also actively resisted and rejected.  
34 To paraphrase Lears (1985: 571), behavioural explanations of poverty as hegemonic discourses  
35 should be considered to invoke '*a complex mental state...a 'contradictory consciousness' mixing  
36 approbation and apathy, resistance and resignation*'. Thus, 'contradictory consciousness' allows us  
37 to consider and to make some sense of the complex and contradictory responses that those on low  
38 income hold towards the many stigmatising and pejorative connotations of these discourses. We  
39 hope to shed some light on the ways in which the same participants might reject aspects of  
40 behavioural discourses in relation to their own lives, whilst simultaneously drawing on these  
41 explanations to inform the criteria by which they judge others, as well as to critique themselves in  
42 particular circumstances.

43 This paper draws on data from the project *Life on a Low Income in Austere Times* which was part of  
44 the ESRC funded study Poverty and Social Exclusion in the United Kingdom (PSE UK).<sup>1</sup> The project  
45 collected 62 testimonies from a range of people experiencing poverty in England and Scotland. We

46 explore how these individualised narratives informed participants' understanding of their own  
47 situations, shaped their relationships and attitudes to others, and impacted upon their own sense of  
48 self. Data presented in the paper was collected through semi-structured interviews in  
49 Gloucestershire (n=21), Glasgow (n=23) and Birmingham (n=18), during 2012-2013, as recession  
50 gave way to the initial throes of austerity. Recruitment for the study was facilitated through  
51 community and voluntary organizations working with people living on a low income in the three  
52 fieldwork areas, all participants completed a screening questionnaire to ensure suitability for the  
53 study. A purposive heterogeneous sample was designed in order to capture a variety of perspectives  
54 from different low income groups, reflecting standpoints according to gender, age and ethnicity<sup>ii</sup>.  
55 The majority of participants (n=53) were not in paid work for a variety of reasons, due to caring  
56 roles, unemployment, illness or retirement. Nevertheless all participants, with the exception of one,  
57 had some experience of full time paid and many had extensive work histories, almost predominantly  
58 in low paid jobs, with a few having worked in relatively well paid skilled manual jobs. A thematic  
59 framework analysis was used to identify the impacts of current behavioural discourses on our  
60 participants as well as their adaptive responses to these stigmatising narratives.

## 61 **A Behavioural Discourse for Austere times: 'Workers', 'Shirkers' and the 'Problem' of** 62 **'Dependency'**

63 We recognise there is little new to behavioural explanations of poverty. As Macnicol (1988: 165)  
64 notes, there appear to be 'striking continuities' across time in the assertion that 'a growing  
65 intergenerational underclass' exists amongst the 'poor' due 'either to heredity or socialisation'.  
66 Moreover, Walker and Chase (2013) suggest that behavioural explanations are a quintessential  
67 feature of British political and policy understandings of poverty, existing since the Elizabethan Poor  
68 Law embedded in the 'deserving and undeserving dichotomy' within the national cultural  
69 consciousness. Yet, as Welshman (2002) importantly reminds us, these explanations qualitatively  
70 differ at particular points in history and are constantly renewed in line with the specificity of  
71 particular political and economic conjunctures – a point underlined by Pantazis in this special issue.  
72 With this in mind, we seek to highlight the key features of the latest variant articulated for the era of  
73 austerity, which shaped the UK Conservative/Liberal Democratic Coalition Government's (2010-  
74 2014) welfare reforms and anti-poverty policy as well as filtering into the broader public  
75 consciousness.

76 We identify three discursive strands that dominated Coalition Government rhetoric. These are  
77 primarily drawn from the speeches of Coalition Government members and, in particular, those who  
78 were most vocal in this regard, Conservative Cabinet ministers. Many of the ideas emanated from  
79 Iain Duncan Smith, Secretary of State for Work and Pensions, and the think tank that he has long  
80 been associated with, the Centre for Social Justice. The first of these strands, is an aetiological  
81 approach, promoted by the Centre for Social Justice, that identifies five behavioural 'pathways'  
82 which shape an individual's vulnerability to poverty as '*family breakdown, economic dependency and*  
83 *worklessness, educational failure, addiction and indebtedness*' (Pickles, 2010: 162), as endorsed by  
84 Prime Minister David Cameron:

85  
86 'First, we must treat the causes of poverty at their source.....whether that's debt, family break-  
87 down, educational failure or addiction...Second, we've got to recognise that in the end, the  
88 only thing that really beats poverty, long-term, is work.' (Cameron, 2012)

89  
90 As Wiggan (2012: 387) suggests, these pathways are essentially located within the realm of personal  
91 responsibility as '*anti-social choices made by individuals, supposedly facilitated by excessive and*  
92 *poorly targeted social expenditure*'.

93 Second, Coalition rhetoric focussed considerably on the 'worklessness pathway', as the principal  
94 route into poverty, as a rational decision to forego paid work for a life on benefits:

95 'Those within it grow up with a series of expectations: you can have a home of your own, the  
96 state will support you whatever decisions you make, you will always be able to take out no  
97 matter what you put in. This has sent out some incredibly damaging signals. That it pays not to  
98 work. That you are owed something for nothing. It gave us millions of working-age people  
99 sitting at home on benefits even before the recession hit. It created a culture of entitlement.'  
100 (Cameron, 2012)

101

102 According to the logic of these arguments, the alleged weakening of work incentives by the benefits  
103 system has given rise to a subculture of worklessness, a set of values and attitudes transmitted  
104 across generations. As Duncan Smith put it 'worklessness' has generated 'a cultural pressure' to  
105 conform to a lifestyle premised on the mantra that 'taking a job is a mugs game' (cited in Walker and  
106 Chase, 2013: 150).

107 Third, the behavioural focus developed through worklessness is forged alongside a distinctly  
108 moralistic discursive strand. Fairness was deployed to construct a dichotomy between those who  
109 'contribute' to and those who are 'dependent' on social security, which Wiggan (2012: 390) suggests  
110 'recasts social protection as a generous gift from 'us' to 'them':

111 'Fairness means giving people what they deserve – and what people deserve depends on how  
112 they behave. If you really cannot work, we'll look after you. But if you can work, but refuse to  
113 work, we will not let you live off the hard work of others.' (David Cameron, 2010, Conservative  
114 Party Conference, Birmingham)

115

116 Fairness has proved to be a powerful discursive device; the 'shirkers vs workers' metaphor is often  
117 cited in contemporary discussions of poverty and welfare reform – this particularly impacted our  
118 participants as will be demonstrated later. Such evocative and hostile rhetoric has served to intensify  
119 the focus on particular welfare claimants, as Walker and Chase (2013: 150) observe, '*after more  
120 than a decade of New Labour's rhetoric on worklessness and responsibilities ministers feel more able  
121 to use and be informed by the language of the streets*'. The nature of this language, its simplistic  
122 causal logics and its common sense appeal, mean that these messages have been readily  
123 popularised through supportive sections of the British print and news media (Wiggan, 2012).

124 Empirical analysis of media content appears to offer some support for this assertion. For example,  
125 Baumberg et al's (2012) analysis reveals that 'negative' media coverage, across a 20 year period,  
126 intensified significantly both in the late 1990s and 2010-11. Yet, they observe during the latter  
127 period, that the '*language and content of 'negative' coverage*' appears to have changed significantly,  
128 with articles '*much more likely now to refer to lack of reciprocity and effort on the part of claimants  
129 than they were previously*' (Baumberg et al., 2012). It is clear that these findings resonate with  
130 aspects of the behavioural discourse outlined above, specifically in relation to notions of 'fairness'  
131 and those who fail to reciprocate the 'welfare gift'. Similarly, Briant et al's (2012: 4) content analysis  
132 of newspaper coverage of disability from 2004/5 to 2010/2011 demonstrates a reduction across this  
133 period in stories that '*describe disabled people in sympathetic and deserving terms...some  
134 impairment groups are particularly less likely to receive sympathetic treatment: people with mental  
135 health conditions and other 'hidden' impairments were more likely to be presented as undeserving*'.  
136 These messages appear to also shape public attitudes to disability benefits, with the study focus  
137 groups reporting the perceived rate of fraud to be higher than it is in reality. As Briant et al (2012: 4)  
138 observed '*participants justified these claims by reference to articles they had read in newspapers*'.  
139 The point is our participants exist in a world where empathy for those experiencing poverty has been  
140 steadily eroded over 30 years, with the recent recession and the onset of austerity serving to further  
141 intensify these processes (Orton and Rowlingson, 2007; Pearce and Taylor, 2013).

142

143

144 **'Pathways' into Poverty': Rejecting the Behavioural Discourse**

145 Given the intensity and pejorative nature of much of the rhetoric that has dominated both political  
146 and public discussions of poverty, how do people experiencing poverty understand their own  
147 biographies when afforded the opportunity to author these for themselves? Few participants  
148 elected to frame their accounts wholly in line with behavioural discourses. For those who did, they  
149 explained that they had 'messed up' their lives, often as a result of self-destructive behaviour such  
150 as drug and alcohol addiction, or, involvement in criminal activity. Thus, their pathways into poverty  
151 were framed in terms of 'personal failure' and these participants volunteered that they felt they  
152 were personally responsible for their plight. However, as the following quote demonstrates, whilst  
153 these participants were all too aware of their own limitations, they were also often able to reflect on  
154 the contextual factors (traumatic life events, bereavement etc) that influenced their actions:

155 'Self inflicted, I suppose. I have got a gambling problem for one that has caused a lot of  
156 problems. I lost my accommodation, split up with my girlfriend, because of family problems, I  
157 ended up in a hostel...I have always worked as a labourer...It just got out of control. I have  
158 been gambling since I was young, in my teens. I buried my head in the sand. I always knew I  
159 had a problem...That is the biggest factor in where I am...The death of my Gran that hit me  
160 pretty hard, she looked after us as kids. With the gambling, it helped me cope, she died  
161 suddenly in a fire, I didn't seek any counselling or nothing like that, I couldn't talk to anyone  
162 about it. The gambling was there, but I had this confidence, no matter what I did my Gran  
163 would always take my side, she was a safety net if you like. Once my Gran died, I was gambling  
164 more and more...gambling was comfort.' (Unemployed, Male, Birmingham)

165  
166 Others suggested that their current circumstances had resulted from the poor 'choices' they made  
167 at earlier stages in their lives, in terms of leaving school or college without qualifications or not  
168 seizing particular opportunities to 'better themselves' when they were presented:

169 'I have lived in the one area all my life...The usual stuff, growing up through school liked my  
170 football, I left school when I was just about to turn 16, I wouldn't say I was a delinquent but  
171 just fell behind, and got into social situations, underage drinking stuff that, stupid stuff that  
172 happens in areas like this where there is a lot poverty. Went off the rails a wee bit and over  
173 the last few years I have been able to get my life back on track.' (Low paid worker, Male,  
174 Glasgow)

175  
176 As the above quote suggests, those who located their current situations in the context of past errors,  
177 also emphasised that their lives were 'back on track' as they either had made steps to return to work  
178 or had already re-entered the labour market (see also Dean, 2003). The fact that some participants  
179 framed their understanding of their own situations within behavioural terms accords with the  
180 findings of previous studies which have made similar observations (Dean, 2003) and as Lister (2003:  
181 150) suggests '*...where the problem of poverty is typically individualised and blamed on the poor...It  
182 is likely that those affected will make sense of their situation in individualised, often self blaming  
183 terms...'*

184 However, many of our participants actively opposed and confronted behavioural discourses as a  
185 legitimate explanation of their circumstances – particularly, the notion that their situations resulted  
186 from a 'lifestyle choice':

187 'You always get looked on, 'oh she's a single parent on benefits, oh she is just having children  
188 so she can have benefits, or she is just doing it so she can get a council house'. People always  
189 look at the negative side of things. I never chose to be a single mom, it is just the way things  
190 happened. (Lone parent, Female, Gloucestershire)

191  
192 The vast majority of our participants framed their accounts in relation to a series of life events that  
193 lay beyond their control. Whilst testimonies were uniquely personal, they revealed important

194 commonalities in terms of the significant life events that they identified as shaping their current  
195 situations. Many participants referred to long term illness or disability as determining their  
196 relationship with the labour market, others suggested that the breakdown in intimate or familial  
197 relationships to be significant factors in their current situations. For many of our participants,  
198 already living with fragile financial circumstances, what may appear to be very common life events,  
199 often served as ‘tipping points’ into poverty.

200 Participants’ biographical accounts were not only framed through such life events, but almost all of  
201 our participants also sought to articulate aspects of their situation where external constraints were  
202 imposed on their choices and opportunities. At this point in time, given that our participants had  
203 endured the deepest recession in recent memory, it is perhaps unsurprising that many were  
204 conscious of the structural factors that shaped their lives, such as high rates of unemployment, a low  
205 waged economy and the rising cost of living.

206 For the majority of our participants recession had either resulted in their exclusion from paid work  
207 or had extended this period of exclusion due to the shortage of work and increased competition for  
208 jobs. For those with already fragile household budgets, the devastating consequences of job loss  
209 were clearly articulated:

210 ‘Four years ago, I lost my job, which meant I lost my home...I was homeless for a couple of  
211 months, it took a long time for benefits to come through. Just sleeping on a sofa with no  
212 money, I lived off toast for 6 weeks. After a couple of months, I did manage to get a flat,  
213 privately rented but I was still skint, just hadn’t hardly any money’. (Lone Parent, Female,  
214 Gloucester)

215  
216 Others, particularly men over the age of 50 experiencing long term unemployment, framed job loss  
217 within a broader historical narrative of deindustrialisation and/or casualisation. For these  
218 participants, broader economic restructuring had rendered their skill set obsolete in some cases,  
219 forcing them to retrain and to compete against younger and often ‘cheaper’ workers:

220 ‘I am an engineer by trade, I worked in Coventry in the factories, big boom, but of course  
221 there are no factories anymore, there is no factory work, it has all been moved away to other  
222 countries, there is no factory work there anymore really.’ (Long term unemployed, Male,  
223 Gloucester)

224  
225 Given the level of competition for jobs at this point, many of our participants who were already  
226 vulnerable within the labour market due to personal histories, for example, criminal convictions,  
227 interrupted work histories, or holding little relevant work experience, acknowledged this had  
228 compromised their search to secure full time paid work. For many excluded from the labour market,  
229 the transition back into work was often frustrated by the inflexible nature of employers’  
230 requirements and the form paid work currently takes. As our participants recognised, the  
231 contemporary labour market is often unable to provide work that is suited to particular groups’  
232 needs so that people with long term health problems, disabilities, or drug and alcohol addictions are  
233 likely to be permanently excluded (Scharf *et al.*, 2002). Most commonly, as identified in previous  
234 studies (Crisp *et al.*, 2009), the lack of flexible working arrangements combined with the expense of  
235 childcare, were widely cited as key factors in participants’ continued exclusion from paid work,  
236 particularly for lone parents.

237 Our participants also suggested that current wage levels either served to exclude them from the  
238 labour market by pricing them out of some jobs, or alternatively, if they worked in the low paid  
239 sector, the inability to escape low pay was a key factor explaining their current situation. Many  
240 participants suggested that low waged work does not pay a ‘living wage’ capable of meeting the  
241 costs of private rented accommodation, rising food prices, rising heating costs and transport (Crisp

242 *et al.*, 2009). Thus many participants who were unemployed and actively seeking work reported  
243 being forced to calculate whether they could afford to return to work:

244 'I have gone out and looked for work, but the money that they are offering would just throw  
245 me into debt, it wouldn't cover my rent is £450 a month, that is just my rent, the water people  
246 they want £1000 a year, council tax whatever that is, and we haven't started living yet, at the  
247 moment as we speak my gas is £600 a year, because it is £50 a month, the same as my electric.  
248 (Lone Parent, Female, Birmingham)

249  
250 Whilst many of our participants expressed an overwhelming desire to return to paid work, they also  
251 feared the financial consequences. The transition from welfare benefits to paid work represents a  
252 significant risk with potentially dire consequences for people living on meagre household budgets, so  
253 that welfare benefits become a 'life raft' to which individuals are forced to cling (Daly and Leonard,  
254 2002). An important distinction must be drawn here between the political rhetoric surrounding the  
255 'benefits trap' and our participants' emphasis on the problem of a 'low wage' economy.

256 For those participants in full time paid work, competition for jobs had frustrated their attempts to  
257 escape low paid and insecure jobs. Thus, the opportunities to move up the 'career' ladder into more  
258 secure, better paid work with improved conditions were circumscribed:

259 'The company I left, before I came to this one. I tried to get a job, I phoned up about a job it  
260 was just a delivery driver, it was just in the Job Centre the day before and I rang up and said to  
261 the boy, 'how many applicants have you got in' and he said 'only 150 so far', in one day do you  
262 know what I mean! There is absolutely no chance getting a job you know, especially when you  
263 have done the same job for 12 years...'  
264 (Low wage worker, Male, Glasgow)

265  
266 Thus many of our participants viewed the low paid sector as providing unrewarding and insecure  
267 work, with little opportunity to acquire skills and to progress into better paid jobs, and this served to  
268 explain not only their current position, but also prevented them from escaping in-work poverty.

269 Finally, many of our participants discussed the ways that the deprivations they experienced had  
270 intensified as a result of macro-economic trends. More specifically, they suggested that were caught  
271 at the 'sharp end' of two converging trends, namely falling/stagnating incomes and the rising cost of  
272 living:

273 'Things have always been hard, but since January of this year, it has not been hard it has been  
274 impossible, absolutely impossible, I don't know how people survive...it's all benefits, the  
275 money has stayed the same, but the cost of living has gone out of the roof.'  
276 (Lone parent, Female, Birmingham)

277  
278 'Fuel goes up constantly, about 6 months ago it was going up every couple of days when I was  
279 going in the garage, our fares don't go up, they stay the same, they go up every three  
280 years...maybe 5 years ago, I was clearing £400, £500 a week, now I am down to £200 now.'  
281 (Low wage worker, Male, Glasgow)

282  
283 Previous studies have indicated the difficulties that participants have had connecting their  
284 immediate circumstances to broader structural contexts that might be prompted by 'false  
285 consciousness' (Beresford and Croft, 1995). Yet this was not the case for the majority of our  
286 participants whose testimonies framed their own lives within a narrative of external constraints –  
287 although, we must remain alive to the fact this may be a product of the point in time when these  
288 testimonies were collected. Neither is it surprising that given the stigma attributed to aspects of life  
289 on a low income, we might find that participants make strenuous efforts to demarcate themselves  
290 as being poor as a consequence of 'misfortunate events' rather than their circumstances resulting

291 from personal failings. Ultimately our participants wrestled with these conflicting explanations and  
292 accompanying emotions.

293

### 294 **Behavioural Discourse and the Permission to 'Denigrate': The Wrath of 'Mainstream' Society**

295 To what extent has the intensification of political rhetoric and hardening public attitudes impacted  
296 the daily lives of our participants? Our participants' testimonies revealed the varying instances of  
297 disrespect that they encountered in their daily lives, and the ways they are spoken to and treated as  
298 citizens of 'unequal worth' (Lister, 2003). It was clear that many perceived these experiences to have  
299 intensified as a result of the stigmatising representation of poverty in public and media discourses in  
300 the context of recession and austerity. These testimonies alluded to a 'perfect storm', whereby the  
301 pejorative images and stigmatising features of behavioural discourses that dominated political  
302 debates at this time, circulated in the news media, as well as television shows such as the 'Secret  
303 Millionaire' and 'Jeremy Kyle', had penetrated the public conscience. Some of our participants noted  
304 that this coverage appeared to legitimise public denigration of the perceived lifestyles of people  
305 living on low incomes:

306 'I think it is gradually getting worse and worse. For example, the Universal Credit and stuff  
307 coming in, it has given the public who don't understand the benefits system the pedestal to  
308 say 'oh look they are finally capping this because of how much people are sponging'... Some  
309 media voices or outlets are using that and that is already giving some people the soap box to  
310 say 'they are finally doing something'... I think that is changing the way people talk about it  
311 and making it worse. (Low wage worker, Female, Birmingham)

312

313 Many of our participants' testimonies referred to instances of disrespect that they were subject to,  
314 which appear to be framed by political rhetoric of 'fairness' and the 'workers vs shirkers' dichotomy.  
315 The traction this rhetoric appears to gain lies in the pressures and insecurities that impacted many  
316 sections of society and the 'restraint' and 'sacrifice' brought to bear on working households, which  
317 to paraphrase Young (2003: 405) turns 'simple displeasure' at the fecklessness of the shirkers into  
318 'vindictiveness'.

319 Some participants referred to the divisive nature of this rhetoric, serving to exacerbate existing fault  
320 lines within their own communities:

321 'It has got really bad. Some neighbours opposite they are in exactly the same situation as you  
322 are, but they still stick their nose up at you. You are just fighting a dead battle... It has got  
323 worse, it has got really bad now, wherever you go now you hear people say look at these 'dole  
324 bums'...' (Unemployed Female, Gloucestershire)

325

326 'People think she is on benefits she will be alright. The guy who fitted my T.V. to the wall,  
327 charged me £70 even though he is my friend...I did try and say can you do it any cheaper, he  
328 said 'no sorry, I need it'. He said 'you're alright anyway, it is not your money, it is benefits  
329 money, it is my tax money anyway'. (Lone parent, Female, Gloucestershire)

330

331 Whilst behavioural discourses seek to label the 'poor' as 'other', set apart from mainstream society  
332 as a result of allegedly dysfunctional values, attitudes and behaviour, it appears that the 'workers vs  
333 shirkers' dichotomy has had a particularly insidious impact on wider social relationships. Our  
334 participants' testimonies suggest that political rhetoric has served to pit neighbours and  
335 communities in opposition to one another, creating an environment of intolerance,  
336 misunderstanding and hostility (Shildrick and Macdonald, 2013).

337

### 338 **Internalising Behavioural Discourses: Self Loathing**

339 Our participants understood that when behavioural explanations are uttered publicly and  
340 rearticulated in daily interactions that essentially they are being talked about. Whilst they might  
341 reject these ideas as an explanatory framework for their own circumstances, they remained acutely  
342 aware that others might perceive them in these terms. This evoked a range of conflicting emotions  
343 for our participants, including anger and frustration at being thought of as 'lazy' or 'not  
344 contributing':

345 'When you hear the way that people experiencing low income on T.V. are represented, how  
346 does that make you feel?' (Interviewer)

347 'I don't really watch any of it because I get irritated and angry, so I don't bother seeing any of  
348 it' (Lone Parent, Female, Gloucester)

349

350 Yet, it is difficult to remain permanently angry or to isolate yourself entirely from pejorative  
351 messages. All participants talked about how they internalised these messages and the ways in which  
352 they informed the criteria by which participants' self-evaluate. As discussed above, participants  
353 might publicly reject behavioural discourse as a means to explain their situations, but to paraphrase  
354 Jenkins (1996: 57) '*public image may become self image*', as '*..our own sense of humanity is a*  
355 *hostage to categorising judgements of others*'. Internalising messages that suggest that poverty is  
356 rooted in choice, personal failure and dependency led many participants to develop injuriously low  
357 levels of self esteem and personal confidence:

358  
359 'When I became a single parent, it was 'you're a scrounger and you sit at home doing nothing'  
360 that used to really, really get to me. Not everybody is the same...I didn't ask to end up on my  
361 own with four children. They just assume we are all bad, because we are single parents, it  
362 made me feel like I wasn't worth anything...it was in the media, you would read stuff about it,  
363 people would be judgmental because you were on benefits...' (Lone Parent, Female,  
364 Birmingham)

365  
366 'I hated it, I felt that I had let myself down...I still don't feel that it is the way I should be living, I  
367 don't think I should be one of those statistics...I used to be one of those people who thought  
368 'oh, single parents on benefits' and all that, I hated the fact that I had to do it myself...it just  
369 felt like something foreign...I am not working for that money and it feels wrong to have it'.  
370 (Lone parent, Female, Gloucestershire)

371

372 As with Sennett and Cobb's (1972) classic study that documented the hidden injuries of social class;  
373 the very same participants who recognised the determining structural contexts that shaped their  
374 lives, also adopted features of behavioural discourses to conclude their financial situation to be a  
375 signifier of personal failure. Thus, the quotes above make reference to societal judgements about  
376 'something for nothing', 'scrounging' – that served to shape participants' views of their self-worth.  
377 Particularly injurious, as the final quote illustrates, is the shift from 'contributor' to 'shirker', as  
378 participants are forced to wrestle with the identities that they might have once constructed and  
379 applied to the 'other'. However, these participants may now apply this label to themselves to further  
380 compound feelings of failure that accompanied their initial loss of status.

### 381 **Adaptive Responses to Behavioural Discourses: Avoiding the Stigma of the 'Other'**

382 Although our participants appeared to internalise aspects of behavioural discourses, given the  
383 negative connotations associated with poverty, few were willing to unambiguously self-identify as  
384 'poor'. As Lister (2003: 151) observes, given the stigma associated with poverty '*a person is unlikely*  
385 *to want to own it publicly*'. Many participants went to considerable lengths to distance themselves  
386 from 'the poor' (Shildrick and Macdonald, 2013). *Distancing* was primarily achieved by drawing on



387 the category of the 'poor' as a device to construct participants' own identities as distinct from those  
388 viewed as less deserving than themselves. The testimonies of our participants often served to 'other'  
389 groups cited in behavioural discourses as being 'undeserving', including young people, migrants, and  
390 lone parents:

391 'I don't want to offend anyone and this may sound harsh, but stop paying women and giving  
392 them big houses, so they have more and more kids. If you come into this country, you have  
393 got to work, don't just sit here and take houses...Because there are people out there who want  
394 to do good, I have got three voluntary jobs...' (Lone parent, Female, Birmingham)

395  
396 'I just think that they think we are all just lazy and we all should be working. In my situation  
397 because I don't have friends and family around me and I don't have childcare, it is not as  
398 simple as that. Of course, there are people who are lazy and who won't work'. (Lone Parent,  
399 Female, Gloucester)

400  
401 *Distancing* is also achieved where participants actively refute the application of these identities to  
402 their own circumstances. Delineating participants' values and behaviours from those they attributed  
403 to the 'poor' was strongly emphasised. Thus, many participants went to considerable lengths to  
404 highlight their own work histories, volunteering, and roles as parents or carers, in ways that  
405 demonstrate their social worth (Broughton, 2003). It is exactly these behaviours that are viewed as  
406 virtues within mainstream society and this suggests that participants very much shared the values of  
407 'hard work' and 'responsibility' characteristic of mainstream society (Cohen, 1987). Ultimately,  
408 distancing could be achieved if their situation was viewed as temporary, a transient phase rather  
409 than a more permanent lifestyle choice that may be attributed to the 'undeserving' poor (see also  
410 Broughton, 2003; Cohen, 1987):

411 'I just try to live my life the best way I can. Round where I am, I am probably only one of two,  
412 of most of the people living there who is working, everybody seems to be sat about gassing  
413 really, looking at everyone is, you know drinking and smoking, arguing. I like to know I am  
414 living a decent life, looking after my family, a respectable citizen in the community, which I  
415 am...I wouldn't like to be seen as a rogue and a thief.' (Part time worker, Female,  
416 Gloucestershire)

417  
418 'It is not as though I get paid my money every fortnight and I am not doing nothing, I am not  
419 sitting on my bum. I am coming and doing voluntary work and that is what I do, other people  
420 that is them, they just want to sit on their bum all day. I feel as though even though I haven't  
421 worked, and I get this money that the Government pays me or the Taxpayers, or whoever is  
422 paying me every week, at least I am trying my best to give back, so even though you are paying  
423 out of your money, at least I am trying to provide a service back...' (Unemployed, Male,  
424 Gloucestershire)

425  
426 With few exceptions, the most common adaptive response amongst our participants to the  
427 pervasive and injurious impacts of behavioural discourses, is to create the greatest discursive  
428 distance between themselves and the imagined 'other'. One significant consequence, as Dean and  
429 Taylor-Gooby (1992: 117) conclude in their study of social security claimants, is the erosion of  
430 solidarity among social security recipients, an observation that appears equally applicable amongst  
431 participants in this study arising from the potentially injurious consequences of association. This  
432 means as Cohen's (1987: 88) study concludes, that through '*formally emphasizing their character in*  
433 *contrast to poor people*', participants maintained '*their difference from the 'other', but they also*  
434 *isolate themselves from a community of people with similar needs*'. Through rejecting the  
435 applications of these pejorative labels to their own lives, participants were forced to place  
436 themselves in opposition to others experiencing similar deprivations which often only served to  
437 further marginalise our participants.

438

439 **Conclusion**

440 Our participants' lives were undeniably shaped by the behavioural discourses that emanated from  
441 the Coalition Government and took hold within the media following the recession and subsequent  
442 austerity policies. Unsurprisingly, behavioural discourses failed to resonate with the reality of their  
443 lives, with many participants rejecting these ideas as an explanatory framework for understanding  
444 their circumstances. This is in line with the wider academic evidence base which has repeatedly  
445 found little empirical support for the various manifestations of the behavioural thesis (c.f., Dean and  
446 Taylor-Gooby, 1992; Shildrick *et al.*, 2012; Welshman, 2007). Thus we might conclude that the  
447 hegemony of behavioural discourses is unstable and can unravel when unable to be applied to the  
448 immediate contexts in which people find themselves. Behavioural discourses appear best applied  
449 from a distance and are most successful in the case of the 'other'. Our participants were rarely able  
450 to identify individuals within their immediate social networks who met the constitutive criteria of  
451 this discourse. This would appear to echo Mann's (1970) study of working class Americans which  
452 demonstrated that whilst participants willingly embraced dominant values as abstract propositions  
453 they grew more sceptical as the values were applied to their everyday lives.

454 Rather our analysis suggests that behavioural explanations endure as hegemonic, not because these  
455 theories have explanatory power (Dean and Taylor-Gooby, 1992; Lister, 2003), but due to the ease  
456 with which they take hold in the public consciousness. Thus, their power lies in their imprecision;  
457 this fluidity of meaning ensures that ideas are rearticulated with some ease in a host of different  
458 circumstances. For many living on the margins of social inclusion, the labels 'undeserving' or  
459 'feckless' must therefore be avoided at all costs, if they are to circumnavigate the most corrosive  
460 aspects of these discourses for their own perception of self worth. Yet, the distancing and  
461 demarcation strategies available to our participants partly serve to lend currency to these ideas  
462 insofar as they contribute to wider 'common sense' positions concerning 'the poor' as distinct and  
463 different from mainstream society in terms of social norms, values, and behaviours. Through this  
464 process, behavioural discourses are framed by the lived experiences of low income, so that these  
465 ideas are granted a spurious authenticity through the voices of 'the poor' themselves.

466 This would be a fairly pessimistic note on which to conclude, particularly as possibilities exist to  
467 contest behavioural explanations in their current form. It is important to remind ourselves that, as  
468 hegemonic discourses, behavioural explanations require constant renewal to ensure their  
469 continuation. It is clear from the testimonies of our participants that when the claims of behavioural  
470 discourses are contrasted to the reality of low income that these accounts unravel. Thus,  
471 behavioural discourses have been successfully contested, as the extent of in work poverty in the UK  
472 has been revealed, that has in particular contexts begun to destabilise the rhetoric of 'worklessness'  
473 as a pathway into poverty. Similarly evidence from the recent analysis of the British Social Attitudes  
474 Survey (Pearce and Taylor, 2013) demonstrates a softening in attitudes towards the unemployed –  
475 which might point to the weakening of the hegemony of current behavioural discourses. It is the  
476 responsibility of critical academics to exploit these opportunities; to promote alternative causal  
477 models that offer readily accessible connections between the lived reality of poverty that people  
478 observe in their daily lives as 'structural symptoms', and in doing so making clear the connections  
479 between 'zero hours contracts, 'low pay', 'rising prices' to the current configurations of capitalist  
480 relations. Only then might we begin to make significant inroads into the behavioural hegemony  
481 surrounding poverty and to redress its insidious and divisive impacts.

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<sup>i</sup>-This work was supported by the Economic and Social Research Council (Ref: RES-060-25-0052).

<sup>ii</sup> Of the sixty-two participants thirty eight (61%) were female and twenty four male (39%). There was even representation across the age categories used – however, difficulties were experienced with recruiting from 65+ age groups. Finally, in relation to ethnicity, the sample had representation across the minority British ethnic categories, with 15 (24%) participants drawn from non-white British groups. For further details see the report 'Life on a Low Income in Austere Times' (Pemberton *et al.*, 2014) at <http://www.poverty.ac.uk/editorial/life-low-income-austere-times>