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#### Understanding China's "One Belt and One Road" Initiative: An International Public **Goods Approach**

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## The Belt and Road Initiative

## Francisco José B. S. Leandro · Paulo Afonso B. Duarte Editors

# The Belt and Road Initiative

An Old Archetype of a New Development Model



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Cover image: Architect Francisco Ricarte, March 2019

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#### Cover photo:

Hong Kong/Zhuhai/Macau Bridge, inaugurated in 2018, is the longest bridge ever built in the world. Therefore, it stands as an example of People's Republic of China's effort and determination not only in improving its communication network within the Pearl River Delta in Guangdong province, but also in further enhancing the connectivity with regions beyond the bridge physical's reach, namely on Southwest Asia, as major airport hubs and seaports are located within the Pearl River Delta region.

Thus, the cover photo is an expression of China's 'communication dynamics' and highlights the role such infrastructure plays in 'The Belt and Road Initiative' strategy.

### FOREWORD: CONNECTIVITY WITH CONSENT

In Brussels too, China's *Belt and Road Initiative* (BRI) is on everybody's lips. On 27 September 2019, Japanese Prime Minister Shinzo Abe and outgoing Commission President Jean-Claude Juncker opened the first EU-Asia Connectivity Forum by signing a partnership on sustainable connectivity. This is a signal to China and to the countries of Eurasia: BRI is not the only game in town. The European Union has in fact been investing in connectivity for a long time.

Connectivity is the latest buzzword in Brussels. Like most buzzwords, it is a catchy term for what is an age-old practice. The strategic importance of connectivity is nothing new. Why did the Romans build all those roads? States and empires have always tried to secure access to markets, to create political conditions favourable to their interests along the way and, of course, to ensure that they could quickly deploy their armies to wherever they were needed.

In the nineteenth century, the combination of great power rivalry and new technologies led to a frenzy of activity. Cape to Cairo! Berlin to Baghdad! The great powers attempted to construct roads and railroads to connect their colonies and to safeguard lines of communication with their allies. Britain eventually managed to create one contiguous 'red zone' of British-controlled territory on the map from north to South Africa. The railway to Baghdad underpinned Imperial Germany's influence in the Ottoman Empire.

Asia was no exception. Navies needed coaling stations, and states acquired bases along the sea lines of communication. In Manchuria, control of the railroads became the focal point for the geopolitical competition between the Russian and Japanese empires. The battle for the railroad hub of Mukden (now Shenyang), during the 1904-1905 Russo-Japanese War, was the greatest land battle ever fought second only to the First World War. Russia specifically set the gauge of its railways so as not to be invaded. Afterwards, Japanese-controlled Manchuria was like a railroad company with its own army (the Kwantung Army). Connectivity has always been competitive. What is new, is that conquest and colonization no longer work as a means of ensuring connectivity. If anything, the Russian conquest of the Crimea has decreased its connectivity; rather than an asset, it is a drag on the Russian economy. Today, connectivity can only be established with the consent of the states through which one passes and that host the terminus. Indeed, when connectivity becomes too competitive, it becomes counterproductive. Forcing a state to choose between two mutually exclusive connectivity schemes can tear it apart, as the Ukraine crisis demonstrates, and can lead to dangerously high tensions between the great powers. Both the EU and China should take care therefore not to be seen as squeezing the countries located between them.

The EU-Asia Connectivity Strategy and the BRI can be complementary—as long as China does not force any country to join the BRI, and as long as China does not force those who have joined to sever relations with the European Union. The EU's aim certainly is not to push China out. It can hardly tell other countries to limit their links with China, while the European Union itself wants ever more trade and investment from and in China.

Instead, the European Union seeks to put its own attractive trade and investment offer on the table, incentivising the countries of Eurasia to maintain an open economy and a level playing field for all foreign actors. The objective is to ensure that countries that matter for the EU's connectivity do not put all their eggs in one Chinese (or Russian) basket and wake up one day to find that they have sold out their sovereignty. Connectivity should not lead to conquest by other means.

The first EU-Asia Connectivity Forum, which like China's BRI Forum is to become an annual event, was a success. The key countries of Eurasia were all represented at the senior political level, not an easy thing to pull off for an initiative that really only started a few months ago.

Now comes the really difficult part: identifying productive investment opportunities that benefit the European interest and mobilising the resources to grasp them. Commission President, Ursula von der Leyen, announced that her commission would be a 'geopolitical commission': this is what it's all about.

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#### Introduction

The main driver behind this book is the analysis of the developments associated with the Belt and Road Initiative (B&RI), five years after Xi Jinping announced both the Silk Road Economic Belt (SREB) and the 21st Maritime Silk Road (21MSR). Together, these two dimensions constitute the B&RI, providing the so-called Chinese 'project of the century' with regional, inter-regional and global dimensions. This volume aims at assessing the impact of the B&RI in all these dimensions and levels. This is a current and promising theme, not only in the short and medium terms, but also on a broader timescale, reflecting Chinese strategic thinking itself, since Chinese philosophy and culture are oriented towards longterm and intergenerational perspectives. Likewise, both the title of this publication (The Belt and Road Initiative: An Old Archetype of a New Development Model) and the way it has been organized result from the empirical perception that China asserts a conservative attitude towards foreign affairs, redesigned in multiple dimensions, to create a perception of domestic unity and global prestige. In this vein of thought, the B&RI is already influencing and will continue to influence, directly or indirectly, the current economic and political order.

It has been five years since Xi Jinping's speech at Nazarbayev University in Astana, where the Chinese President unveiled the B&RI's purposes to the world. A five-year time frame is neither too long nor too short for a comprehensive, enlightening, critical and even fair assessment, given

that the implementation of large economic, political, military or institutional projects (such as the creation of the Asian Infrastructure Investment Bank) require some time. Along this line of reasoning, the editors wish to emphasize, as does Enrique Galan in his contribution, that one of the main cornerstones of all programmes of infrastructures development always depends on financing. In other words, assessing the impact and implementation of the B&RI in spheres ranging from the economic to the political and social domains requires a broader time frame than just three or four years. Certainly, many projects within the framework of the B&RI will arise, even if some of the dates are as yet undetermined. Other projects that already started in 2013 may require a longer period to reach completion. Because it does not make sense to postpone ad aeternum an evaluation of what has already been achieved and of the impact at the regional and global level, the five years, following the presentation of the B&RI in 2013, are in our opinion, extremely relevant.

The year 2019 marks the 70th anniversary of the founding of the People's Republic of China (hereafter China), the 20th anniversary of the retrocession of Macau and the 22nd anniversary of the retrocession of Hong Kong. This is an extraordinary moment to reflect upon the comprehensive and challenging initiative embodied by the B&RI, an initiative that will certainly result in a (re)structuring of the global geo-economy and geopolitics. This alone justifies the importance and relevance of the theme addressed in this book. Recalling the work of President Hu Jintao, the Chinese proposal aims at nurturing a community of common destiny along the B&RI. In short, through the B&RI, China's vision is that its gains are those of the other countries and vice versa.

Shedding light on the B&RI requires us to set the proper perspective. The B&RI is defined as a global infrastructural access strategy (Leandro 2018, p. 94) contributing to the creation of a network of economic flows and the shortening of the distance between industrial production centres, raw materials exporting zones and relevant markets, based on five pillars: policy coordination, facilities connectivity, facilitation of unimpeded trade, financial integration and developing people-to-people bonds. We understand the B&RI as a Chinese-led intergenerational strategy, involving cross-sectorial elements and departing from domestic functional economic rearrangements, to encompass far-reaching economic, social, cultural and political scopes. Regionalization, economic corridors, transit corridors, special economic zones, production centres and markets will certainly lead to a higher degree of interdependency. The B&RI uses multilateralism

to promote a closer interaction between economic zones, stronger bilateral economic engagements, innovative conflict dispute resolutions and evolution of international law. Furthermore, the B&RI advances a new model of trade and economic cooperation and a new level of unprecedented global economic openness.

It is important to point out the originality of this book compared to the existing studies and monographs about the B&RI. First, the added value of this book is that it brings together and reconciles the sometimes contradictory perspectives found in the literature about the B&RI. This book is based on a need to build a new narrative of complementary connectivity between the European Union and Eurasia, between the North Atlantic and Asia-Pacific regions.

Second, this book is exclusive in its hybrid and holistic approach, offering readers a balanced, intertwined and multi-level and transcontinental perspective. Some studies focus on the B&RI land dimension, to the detriment of its, equally or even more important, maritime essence, since the overwhelming majority of international trade is carried out by sea. All credit to the monographs that discuss the maritime dimension of the B&RI, although many restrict their discussion to the Indian Ocean and, to some extent, to the Mediterranean Sea. The B&RI's spatial scope requires an extended analysis of the Pacific and the Atlantic regions. In this analysis, the editors value different perspectives focusing on Latin America states, small island states, such as Cape Verde, and key geopolitical states such as Turkey and Germany.

Finally, the wide and diversified educational and professional backgrounds of the contributors to this book bring additional value. This book diversifies and supplements more narrow or sectorial contributions to the B&RI studies. Indeed, the bone marrow of the book has been designed to be conceptually multi-domain, geopolitically covering the European Union, as the representative of the North Atlantic area Central and Eastern Europe', Afghanistan, Turkey and Russia. Sports, international public goods, the cultural guanxi and environmental sustainability are certainly among the topics making significant contributions to a multi-domain analysis.

As a result, the book is organized into three parts.

Part I—Presents and discusses the concept of the Belt and Road Initiative. This part contains nine chapters.

Chapter 1 opens with a smart framework discussing China's grand strategy 'with Chinese characteristics'. Tanguy Swielande and Dorothée Vandamme unequivocally assert that China projects an image of a country with the objective and power resources of a great power that is ready and willing to take the lead in international affairs. They argue that China mobilizes and operationalizes all the dimensions of power to implement its grand strategy and achieve its aim. In their analysis, the centrality of the Chinese leadership and the year 2049 will be the determinants of China's search to be a great power with a wide range of instruments and means of power at its disposal. These authors recognize that B&RI is also about geopolitics and spheres of influence, one of the main objectives being to reinforce China's presence on the Rimland, and they acknowledge the fact that the more followers there are sharing a common social identity with China, the more the balance of power will tilt in Beijing's favour.

In Chapter 2, Cátia Miriam Costa adopts an international communication theory approach to the B&RI, while interestingly claiming that discourse is one of the B&RI tools for a global narrative, emphasizing that the Chinese value of non-intervention is one of the pillars of the principles of peaceful coexistence. China's most important international actions are humanitarian in nature, carried out under the United Nations umbrella, avoiding any direct intervention in the domestic policy of other countries. This attitude gives way for China to develop a role as a mediator in international crises or conflicts. The main topic of Chinese international discourse is always about the peaceful resolution of international conflicts and respect for domestic policies. Cátia Miriam Costa further asserts that China needed a robust international discourse to attract different countries to the project. Therefore, China also depends on the coverage that the international media give to the B&RI. The idea of successively announcing the project in official visits provides evidence that the Chinese government counts on the international media to spread the B&RI narrative to a broader international audience. This strategy is often used in international communication in order to promote the projects or the will of states. According to **Costa**, one of China's main challenges is the communication of the concept of guanxi which is not clear to the Western world. Thus, according to the author, if China wants to propose a guanxi mode of conducting international politics, the international community must first understand the principles of harmony, voluntarism, win-win relations, mutual trust, equality and connectivity for development. All in all, China has to adapt the discourse to a global audience.

In Chapter 3, Amit Gupta revisits the vital topic of the United States vs. China rivalry, discussing the elevation of China's relative standing in the international order and diminishing American global influence. The author believes that China's phenomenal economic growth over the last three decades has enabled it to create an economic interdependence with some of America's closest allies and, thus, has created a situation where these nations are increasingly hedging their bets in terms of whom to support in the Sino-US rivalry. In addition, Amit Gupta examines Chinese soft power, asserting that the Chinese have also explicitly recognized that they have to build the credibility of the B&RI through the use of soft power. And in this context, the Chinese have sought to create stronger people-to-people bonds through greater cooperation in the spheres of science, education and health. In the final part of this chapter, the author suggests that the B&RI is the first step towards integrating large parts of the world into a Chinese-constructed international economic order.

In Chapter 4, Carlos Rodrigues and Emanuel Junior continue the soft power discussion, but this time from another stimulating and peculiar perspective: football. The authors are of the opinion that the B&RI is currently the most ambitious strategy pursued by the Chinese government and that China is also looking at other scenarios in international geopolitics. The discussion presented adopts the 'people-to-people exchange' perspective and recognizes that sport is one (among others) of the targeted fields. Clearly, the authors stress that China intends to have one of the world's largest national sports economies. Rodrigues and Junior combine sport, infrastructure, tourism, public diplomacy and soft power to conclude that through the 'Football Plan' and the 'Sports Tourism B&RI Plan', China seeks not only to develop its sports industry, but also to establish diplomatic and trade relations, to promote exchange and exchange of knowledge, to bring the country closer to other nations,

thus strengthening its economy and its leadership role in international geopolitics.

In Chapter 5, Li Xing and Zheng Xiaowen present a thoughtprovoking B&RI analysis, through the international public goods approach which implicitly helps to project China as an emerging responsible 'global normative power'. The authors assert that the undersupply of international public goods, including backward infrastructures and low economic development levels, in the Eurasian region has raised both awareness and concern. B&RI, as a new international development project, can in the short term create jobs and improve infrastructure and in the long run stimulate the vitality of the economy. With its openness and inclusiveness, the B&RI will definitely expand the benefits across national boundaries. Xing and Xiaowen recognize that China's capital and trade expansion in the developing countries of the Global South represents two sides of the same coin, with one side showing great opportunities in terms of infrastructure connectivity and political and economic room for manoeuvre and upward mobility and another side exhibiting challenges in terms of debt burden and unequal trade relationship.

In Chapter 6, Enrique Galán makes a decisive contribution to understand the sources and the tools available for the financing of the B&RI and the expected impact in promoting economic development, connectivity and trade in Asia. The author reminds us that Chinese banks held more than USD 22.6 billion in deposits in 2016 (Statista 2018) and foreign exchange reserves in China exceeded USD 3.1 trillion in August 2018, nearly 9% of the world's total (Trading Economics, 2018). Liquidity is therefore rapidly available for the financing of B&RI projects. In addition, Galán stresses that the financing of the B&RI is based on two main sources, namely: (i) the main funding, estimated around USD 900 billion and (ii) the Silk Road Fund (SRF), estimated at around USD 40 billion. The author conclusively and decisively states that most of the risks identified are less severe than some critics suggest, that these risks are being mitigated, and that the inevitably increasing role that third parties are playing in the initiative can be extended to mitigate the risks even further.

In the same vein of thought, in Chapter 7, Fernanda Ilhéu takes the discussion to another level, debating different scales of B&RI financing. In China's vision, the world needs a more integrated

and globally controlled world economic model, to achieve a more dynamic and balanced growth, where China must assume global responsibilities. China wants to have a role in the decision-making of the rules of the relationship model for the world's countries, especially regarding international organizations and regional integration policy. Fernanda Ilhéu declares that the B&RI is an ongoing cooperation process between China and Third World countries, which creates a new vision for trade and investment relations with the objective of common development and destiny. This new vision aims to find a way for countries to interconnect their development strategies, which complement their competitive advantages. Moreover, this new vision aims to establish economic development corridors—hubs of cooperation platforms with inland distribution logistic networks, infrastructures and industrial parks.

In Chapter 8, Richard Hardiman introduces the topic of sustainability in the B&RI, from the perspective of the environment, natural resources, ecology, biodiversity and climate change, in the light of the Paris Climate Agreement and the International Coalition for Green Development on the Belt and Road. Hardiman discusses the greenness of banks investing in B&RI, the existence of green bounds and advanced case studies such as the Lamu power plant, to emphasize that to date there has been no strategic environmental assessment conducted on the B&R economic corridors.

Chapter 9 by Yichao LI and Mário Vicente concludes Part I. They present a chapter that first discusses the establishment and development of Chinese partnerships and the cooperation between other countries with China in the relevant areas of the B&RI. Then, the authors analyse the establishment and development of Chinese partnerships before and after the B&RI, how the situation has changed, as well as the evolution of the interactions and contributions between Chinese partnerships and the B&RI. The authors argue that the Chinese government has also tried to make some adjustments based on the challenges that have arisen in the development of the B&RI in recent years. Moreover, the Chinese government has made many efforts to improve the transparency of the B&RI, to ensure the openness and reciprocity of the project and to enhance mutual trust among participants. Despite the diversity of partnerships established by China, the hierarchical classification of partnerships is difficult to define due to the interpretation challenges of the Chinese language. However, no matter what kind of partnership, China should carefully manage and maintain these partnerships.

Part II—Debates the central questions associated with the B&RI and the European Union. This part contains three chapters.

In Chapter 10, Carmen Amado Mendes and Lorenzo Gagliano focus on the impact of the B&RI on the international order led by the West, raising the question: Is the B&RI a threat or an opportunity? The authors have taken an important stand by acknowledging that as the Chinese interest in Europe expanded geographically and substantially, new trends in investment and trade emerged, highly differentiated across Europe and across sectors, despite the existence of some common patterns. China's increasingly important role as a global economic player and its attempt to reform its economy to achieve a 'new normal', in which economic growth is increasingly based on technology and services, make dialogue and continued cooperation with Beijing a top priority for the EU. In addition, Carmen and Gagliano argue that given the limited progress made in Europe in terms of B&RI projects started and completed (especially in comparison with the Asian region), it is difficult to predict exactly the impact of China's initiative in Europe. Finally, both authors seem to be clear about the real nature of China-EU relations in the framework of the B&RI. Indeed, this new Chinese proposal for international cooperation—to improve multilateralism and tackle global issues—is not an aid plan. It is a rather pragmatic ongoing process without specific planning behind it, which develops on the basis of commercial interests.

In Chapter 11, Laura C. Ferreira-Pereira and Livia Brasil Carmo Grault returned to the topic of partnerships as previously presented by Yichao Li and Mário Vicente, to discuss specifically and comprehensively the EU-China bilateral maritime cooperation (2003-2019). The authors asserted that this cooperation has not unleashed its full potential yet, due to power competition as well as prevailing differences between the two actors when it comes to their nature, identity, values and worldviews. Laura and Livia further stressed that when it comes to maritime security against the backdrop of Maritime Silk Road, cooperation apart from practices is hard to achieve. At the political level, cooperation is limited insofar as each partner has its own strategy regarding EU-Asia connectivity. This occurs because the relationship in the realm of maritime cooperation is marked by reciprocal mistrust, as well as conflicts deriving from diverging background knowledge.

In Chapter 12, Sten Idris Verhoeven concludes Part II and argues that EU has not yet adopted any common position on the B&RI. Whereas southern and eastern EU member states are generally enthusiastic, northern and western EU member states are more hesitant. Therefore, projects under the B&RI may conflict with EU rules, as evidenced by the EU Commission's investigation into the Budapest-Belgrade Railway for possible violation of EU public procurement rules. This contribution looks into the potential legal obstacles posed by EU law for the successful implementation of the B&RI and proposes that China and the EU should set up a comprehensive international framework through which both the B&RI and the EU-Asia Connectivity Strategy may be accomplished.

Part III-Overviews Belt and Road Initiative key areas such as Latin America, North Atlantic, Central Europe and Central Asia. This part also contains nine chapters:

In Chapter 13, Gretchen Small reviews how and in what way the BRI has developed into a political and economic force in Latin American and the Caribbean (LAC), and its prospects going forward. The author examines two proposed great projects, in particular—South America's Bioceanic railroad and a railroad connecting the continents of North and South America through Central America—to illustrate the interplay of history and current forces shaping the direction of this unique endeavour in the region.

In Chapter 14, Ivete Silves Ferreira and João Paulo Madeira introduce a particular discussion on the B&RI, from the perspective of a small archipelago state, Cabo Verde. The authors declare that Cabo Verde shares an auspicious relationship with China. The country has a high geopolitical value that makes it comparatively unique, in part due to its geographical proximity to important geopolitical and

geoeconomic areas, in particular the African continent. Furthermore, the authors acknowledge that for Cabo Verde, the strategic partnership represents the renewal of the partnership model implemented so far. Ivete and Madeira conclude that after six decades of relationship with Cabo Verde, Chinese priorities have changed. China presents itself as a capitalist power, with an imperialist project on the African continent. Gradually, we have been witnessing the extension of China's presence in Cabo Verde, not only through the implemented projects and agreements, but also in the context of private investment. The signing of the strategic partnership in 2006, the inclusion of tourism in the set of pillars of this partnership and the progress in the construction of the large ongoing tourist complex by a Macanese company mark a new phase in this relationship.

In Chapter 15, Francisco B. S. José and Paulo Afonso B. Duarte argue that the B&RI makes a positive contribution to the implementation of the 'de-bordering concept' between China and European Union. At the same time, they assess the relevance of Portugal within the B&RI. The authors stress that de-bordering does not necessarily suggest the removal of physical borders nor does it entail terminating the demarcation of sovereign limits. Indeed, de-bordering refers to simultaneous processes of boosting cross-border interactions, through the implementation of facilitating mechanisms compatible with the exercise of sovereign power. Leandro and Duarte discuss the geopolitical value of the Beja Airport, Praia da Vitória, Leixões and Sines deep-water seaports, Lajes Aero naval base in the Azores, the Blue Economy Partnership, the establishment of the technological labs and the triangular or trilateral cooperation, and conclude that Portugal is literally the ultimate European border.

In Chapter 16, Jorge Tavares da Silva and Rui Pereira further elaborate on the importance of the B&RI in the context of the Atlantic Ocean, assuming that one of the main objectives is to extend the B&RI to the 'Portuguese Sea', particularly the port of Sines or even islands in Azores. The authors aim to evaluate the cooperation that is increasing in the maritime port area between China and Portugal. The chapter begins with an analysis of Chinese investment in the European continent after the sovereign debt crisis and tensions with the United States. Then, the focus shifts to the investment in Portugal in the so-called second wave, particularly the maritime domain. In conclusion, Tavares da Silva and Pereira argue that the

Portuguese maritime assets are important in the Atlantic area, where trade flows cross with those of northern Europe. It is also a gateway into Europe if we consider the Panama Canal and Nicaragua Canal and the Chinese strategic interests. The authors also point out that Lisbon is also under pressure from Washington and Brussels due to its 'excessive' cooperation with Beijing in strategic areas and technology sectors.

In Chapter 17, Weiqing Song and Lilei Song provide a systematic analysis of China's cooperation with Central and Eastern European Countries (CEECs) in the context of the One Belt, One Road Initiative. The authors argue that China's cooperation with the CEECs is motivated by the desire to serve the mutual interests of the participatory states by providing public goods that foster international connectivity and cooperation. In the authors' view, the 16 + 1 cooperation framework between China and the CEECs can be understood as China's attempt to strengthen the public good of connectivity. It is mainly an inter-regional public good, but has substantial implications for global connectivity. China has devoted enormous resources to develop this new approach. Weiging Song and Lilei **Song** conclude that the 16 + 1 cooperation framework, part of China's BRI, was established to expand and deepen exchange and cooperation between China and the CEE region. Therefore, it can be understood as an effort to construct a global public good, specifically connectivity. If successful, it would add an important component to global economic governance.

In Chapter 18, Joanna Ciesielska-Klikowska presents the issue of German-Chinese cooperation in the context of the development of the B&RI. The main supposition is that in Germany, the shape of cooperation with China is not only influenced by the political perception of benefits resulting from bilateral relations and pursuit of interests of national actors in accordance with the spirit of *Realpolitik*, but also by the impact that non-state actors exert on the decisions taken by the government in Berlin. Germany sees China as its crucial economic partner in Asia, mainly because of China's economic potential and impressive dynamics of growth in recent years. Ciesielska-Klikowska concludes that while German-Chinese cooperation has lasted several decades, the B&RI certainly gave a perfect frame for it. The chapter implies that Germany—through close cooperation with the People's Republic of China—wants to

maximize the benefits of the BRI and create a synergy effect, based on the 'win-win' principle—a position that China has declared as well.

In Chapter 19, Ahmet Salih İkiz discusses the role of Turkey in the context of the B&RI. Indeed, he declares that China's One Belt, One Road initiative represents a strategic process towards strengthening the economic and political cooperation between regions that will be home to 83% of the world population, and it will provide a great impetus to Turkey as a crossroad. In his study, he draws some projections for the coming decades according to those arguments as well as the possible benefits of B&RI. Salih İkiz concludes that the B&RI makes Turkey a potential transportation hub. Modernization and updating the customs union agreement with Europe could yield benefits for Turkey's role in the B&RI project. Multi-level EU enlargement would improve dialogue on Turkish membership in the EU. Since EU members have different growth patterns and development levels, different levels of integration with member states may be needed.

In Chapter 20, Carlos Branco presents a twofold objective: to understand how China cooperation with Afghanistan has served the purposes of the B&RI and to assess the role played by Afghanistan in the implementation of that project. The author begins by declaring that Afghanistan's relative importance to the B&RI is not determined by geography but mainly by security reasons. Moreover, the author clearly states that China is very uncomfortable with the American presence in Central Asia. One significant part of 'Chinese efforts in Afghanistan are aimed at restricting U.S. influence in the region' (Shams 2017). China's security interests in Afghanistan as a main gate to Central Asia are closely connected with its security interests in Central Asia. Branco asserts that China used the Shanghai Cooperation Organization as an instrument to attract attention to Central Asian security and concomitantly to Afghan security. While contributing to fight insecurity in Central Asia, the Shanghai Cooperation Organization simultaneously improved China's own security, i.e., reducing and/or eliminating the footprint of competing powers close to its borders and the aspirations to autonomy in Xinjiang. In his final concluding remarks, the author clearly takes an important stand: Afghanistan is important to China, but the key reason is not the B&RL

In Chapter 21, Sandra Dias Fernandes and Vera Ageeva analyse the Russian perspective on the greater involvement of China in the Eurasian space, namely under the B&RI. They argue that the Russian turn to the East undertaken recently by the Kremlin has a complex prequel rooted in Russian modern history, when Moscow sought to establish a new international identity and place in global politics. According to the authors, the turning point in the reorientation of Russian foreign policy to the East took place in period 2008–2014. During this period, Russia entered into a profound conflict with European and American political elites, and arguably, this state-of-play did not leave a room for any manoeuvre in world politics except the turn to the East. Fernandes and Ageeva discuss the BRICS, the World Trade Organisation, the Eurasian Economic Union and the Shanghai Cooperation Organization to make a very simple and clear point: China and Russia are close partners, but not allies.

In a nutshell, the editors aimed to deliver a varied input to the current literature on the B&RI. The array of contributors was selected according to three criteria. Firstly, their earlier work on the B&RI and among them, we have widely recognized authors. Secondly, with the right combination of geographical origins, academic backgrounds and professional experience, this volume brings together three dozen senior and young researchers, based on four continents: Africa, America, Asia and Europe, and sharing a passion for academic research in the field of the B&RI. Finally, among these researchers are new young talents, to whom Palgrave has given a chance to publish in a book with global range.

Based on analyses provided by the contributors to this volume, the conclusion will outline the strengths and weaknesses of the B&RI. The editors will make policy-oriented recommendations to scholars and policy-makers in the context of the new global order that the B&RI will certainly influence. There is in fact an additional contribution of the Chinese-led initiative: a framework for numerous regional material and immaterial silk roads, such as the Sahel silk road, the polar silk road, the Balkans silk road, the digital silk road, cultural silk road, green silk road, information silk road and the space silk road. However, it is important to bear in mind the words of **Tanguy Struye** and **Dorothée Vandamme** at the beginning of this book: this all about China as a status-seeking great power, looking at

the year 2049 as a milestone, which represents the symbolic achievement of its rise to the status of the world's greatest power.

The editors wish to state that to ensure the strict observation of academic freedom of all contributors, all chapters are published in their original form, following review by the authors themselves. The editors hereby disclaim their own understanding and express their free adhesion to the 'One-China policy' since it is the official position of the United Nations.

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## Contents

#### Part I The Belt and Road Initiative Concept

1	The New Silk Roads: Defining China's Grand Strategy Tanguy Struye de Swielande and Dorothée Vandamme	3
2	The Words of the Belt and Road Initiative: A Chinese Discourse for the World? Cátia Miriam Costa	23
3	Global Strike vs. Globalization: The US-China Rivalry and the BRI Amit Gupta	45
4	Belt, Road and Ball: Football as a Chinese Soft Power and Public Diplomacy Tool Emanuel Leite Junior and Carlos Rodrigues	61
5	Understanding China's "One Belt and One Road" Initiative: An "International Public Goods" Approach Li Xing and Zheng Xiaowen	85

6	The Financing of the Belt and Road Initiative: Blessings and Curses Enrique Martínez-Galán	111
7	BRI—Sustainable, Inclusive Growth, and Financial Sources Fernanda Ilhéu	149
8	Environmental Considerations of the Belt and Road Initiative Richard Hardiman	173
9	The Chinese Partnerships and "the Belt and Road" Initiative: A Synergetic Affiliation Yichao Li and Mário Barbosa Vicente	203
Part	The Belt and Road Initiative and the European Union	
10	The Belt and Road Initiative: A New Platform in EU-China Cooperation? Carmen Amado Mendes and Lorenzo Gagliano	239
11	Maritime Cooperation in the European Union-China Relations and the 21st Century Maritime Silk Road: What is at Stake? Lívia Brasil Carmo Grault and Laura C. Ferreira-Pereira	255
12	EU Legal Obstacles to the Belt and Road Initiative: Towards a China-EU Framework on the Belt and Road Initiative Sten Idris Verhoeven	283

Part	III	The Belt and Road Initiative and Latin America, North Atlantic, Central Europe and Central Asia	
13	Hen	n America and the Caribbean Bring the Western nisphere into the Belt and Road schen Small	319
14		na and the Great Urban Projects in Cabo Verde e Silves Ferreira and João Paulo Madeira	343
15	<b>Init</b> Fran	Ultimate European Border: The Belt and Road iative Discovers Portugal cisco José B. S. Leandro Paulo Afonso B. Duarte	363
16	Puz	na and the Portuguese Atlantic: The BRI'S Last zle Piece e Tavares da Silva and Rui Pereira	389
17	and	essing China's '16+1 Cooperation' with Central Eastern Europe: A Public Good Perspective qing Song and Lilei Song	411
18	Init	many's Attitude Towards the Belt and Road iative: The Impact of Non-state Actors on German eign Policy Towards China ina Ciesielska-Klikowska	433
19		v Silk Road and Prospects for Turkey net Salih İkiz	459

#### xxviii CONTENTS

20	Afghanistan and the Belt and Road Initiative Carlos Martins Branco	489
21	Facing China in Eurasia: The Russian Perspective Sandra Dias Fernandes and Vera Ageeva	523
Index		541

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## List of Figures

Fig. 2.1	Number of articles/chapters about the B&RI in	
_	Scopus database by year (Source The author. Data	
	from Scopus, 12 July 2019)	24
Fig. 2.2	Number of articles/chapters about B&RI in Scopus	
	database by discipline (Source The author. Data from	
	Scopus, 12 July 2019)	25
Fig. 2.3	Articles about the B&RI published in Scopus journals	
	by affiliation (Source The author. Data from Scopus,	
	12 July 2019)	26
Fig. 6.1	The Belt and Road Initiative: six economic land	
	corridors and three sea routes spanning Asia, Europe	
	and Africa (Source Wang [2017])	115
Fig. 6.2	The Belt and Road member countries (as of May 28,	
	2019) (Source Author, based on the official portal of	
	the BRI, in https://eng.yidaiyilu.gov.cn/info/iList.	
	jsp?cat_id=10076&cur_page=1)	116
Fig. 7.1	EU AID 2007-2019 per continent (Source EU Aid	
	Explorer [2019])	156
Fig. 7.2	Angola Mode (Source Author's adaptation from Foster	
	et al. [2009])	159
Fig. 7.3	SEZ Economic Development Model (Source Hao and	
	Ilhéu [2014])	161
Fig. 8.1	Types of BRI infrastructure projects (Source Greening	
	the Belt and Road Initiative report, WWF-HSBC	
	[2018, p. 8])	176

#### xlii LIST OF FIGURES

Fig. 8.2	Belt and Road Initiative report, WWF-HSBC [2018,	
	p. 14])	176
Fig. 8.3	Green bond issuance from BRI countries (by Q3	170
118. 010	2018) (Source Green bonds in Climate Bonds	
	Initiative)	181
Fig. 8.4	Funding BRI by source using 2016 data (Source	
<i>8</i>	ICSB, Standard Bank in partnership with Oxford	
	Economics, April 2018)	182
Fig. 8.5	Funding BRI by source using 2016 data (Source	
C	Financial Times, May 2017)	184
Fig. 8.6	Investments in energy in 56 BRI countries 2014–2017	
	(Source Gilbert et al. World Resources Institute 2018)	185
Fig. 9.1	Growth in the number of countries that have	
_	established, upgraded, or deepened partnerships with	
	China (1993-July 2019) (Source By the authors)	210
Fig. 18.1	Germany's and China's GDP annual	
	growth rate (2010-2018) (Source	
	TRADINGECONOMICS.COM)	441
Fig. 18.2	Amount of German imports and exports from/to	
	China in 2005-2008 (in billions of EUR) (Source	
	Own study based on Statista [2019])	443
Fig. 19.1	OFDI of China (Source Zhang 2017)	472
Fig. 20.1	Afghanistan's exports to China (2001–2017) (Source	
	OEC [https://oec.world/en/visualize/stacked/	
	hs92/export/afg/chn/show/2001.2017])	502
Fig. 20.2	Afghanistan's imports from China (2001–2017)	
	(Source OEC [https://oec.world/en/visualize/	
	stacked/hs92/import/afg/chn/show/2001.2017])	502
Graph 18.1	The "triple helix model" of the German cooperation	
	with China	437
Map 19.1	Baku-Tbilisi-Kars railway (Source Giorgi Balakhadze,	
	https://commons.wikimedia.org/w/index.php?curid=	400
M 10.2	52167737)	480
Map 19.2	B&RI Corridors (Source http://natoassociation.ca/	401
	bridging-eurasia-the-new-silk-road/)	481
Picture 19.1	Turkish GDP in globe	464
Picture 19.2	Top 10 economies in world by 2030	468

## LIST OF TABLES

Table 3.1	2018 major holders of US treasury bills in \$ billions	50
Table 3.2	China's top trading partners in \$ billions	51
Table 5.1	Summaries of IPGs from different theory schools	94
Table 5.2	Governance mechanisms newly established under OBOR	99
Table 5.3	Increased financial support from Beijing to OBOR	100
Table 5.4	OBOR road and rail projects, completed, on-going, and	
	planned	102
Table 7.1	People affected by grave food insecurity in 2019	
	(million people)	156
Table 8.1	Countries included in the six main economic corridors	
	of the BRI	175
Table 9.1	List of countries that have established partnerships and	
	countries with deepened or upgraded partnerships with	
	China	208
Table 9.2	List of countries that have established partnerships with	
	China (according to partnership types)	214
Table 9.3	List of countries that signed cooperation documents	
	related to the BRI with China	219
Table 9.4	List of countries that have established partnerships with	
	China and signed cooperation documents related to the	
	BRI $(N=81)$	221
Table 9.5	The situation in Portuguese-speaking countries (PSC)	
	for establishing partnerships with China and signing	
	cooperation documents related to the BRI	226

#### xliv LIST OF TABLES

Table 9.6	List of countries that practice strategic docking of the	
	BRI onto their national policies	232
Table 17.1	Three approaches to the provision of global public goods	417
Table 19.1	China's outward FDI to B&RI countries (USD mn)	472