

AperTO - Archivio Istituzionale Open Access dell'Università di Torino

Improved population trends of Great Cormorants *Phalacrocorax carbo* in England and Wales for effective management of a protected species at the centre of a human-wildlife conflict.

This is the author's manuscript

Original Citation:

Availability:

This version is available <http://hdl.handle.net/2318/139621> since

Published version:

DOI:10.1080/00063657.2013.798258

Terms of use:

Open Access

Anyone can freely access the full text of works made available as "Open Access". Works made available under a Creative Commons license can be used according to the terms and conditions of said license. Use of all other works requires consent of the right holder (author or publisher) if not exempted from copyright protection by the applicable law.

(Article begins on next page)



UNIVERSITÀ DEGLI STUDI DI TORINO

1
2
3
4
5
6
7
8
9
10
11
12
13

This is an author version of the contribution published on:

Questa è la versione dell'autore dell'opera:

Bird Study 60: 335-344 (2014). 10.1080/00063657.2013.798258

The definitive version is available at:

La versione definitiva è disponibile alla URL:

http://www.tandfonline.com/doi/abs/10.1080/00063657.2013.798258#.U2ELz4F_vuM

14 **Improved estimates of population trends of Great Cormorants *Phalacrocorax carbo* in England and**
15 **Wales for effective management of a protected species at the centre of a human-wildlife conflict**

16

17 **D.E. CHAMBERLAIN^{1*}, G.E. AUSTIN², R.E. GREEN^{3,4}, M.F. HULME² & N.H.K. BURTON²**

18

19 ¹*Dipartimento di Scienze della Vita e Biologia dei Sistemi, University of Turin, Via Accademia*

20 *Albertina 13, Torino 10123, Italy, ²British Trust for Ornithology, The Nunnery, Thetford, Norfolk IP24*

21 *2PU, UK, ³Royal Society for the Protection of Birds, Sandy, UK and ⁴Conservation Science Group,*

22 *Department of Zoology, University of Cambridge, Cambridge, UK*

23

24 Short title: Cormorant population trends

25

26 Keywords: bootstrapping, Freeman and Newson, population control, population growth rate, WeBS

27

28 *Correspondence author. Email: dan.chamberlain99@gmail.com

29

30 **Capsule** A new method of estimating winter Great Cormorant population trends was developed to
31 improve monitoring.

32 **Aims** To develop methods of estimating Cormorant population trends with confidence intervals by
33 combining data from different monitoring schemes.

34 **Methods** Estimates of inland and coastal winter Cormorant populations were made for England and
35 Wales from 1988 to 2010. Annual counts from the Wetland Bird Survey were used, supplemented
36 with Dispersed Waterbird Survey data for inland populations, and Non-Estuarine Coastal Waterbird
37 Survey data for coastal populations. Bootstrapping was undertaken to produce confidence intervals.

38 **Results** The winter Cormorant population in England and Wales increased by c. 59% between 1988
39 and 2010. The population trend of the inland population became less positive from 2004 onwards,
40 the year in which numbers controlled under licence greatly increased.

41 **Conclusions** The improved precision of the new estimates provides a sound basis on which to assess
42 potential population-level effects of licensed control of Cormorants. Although there was an
43 indication that recent declines in the inland population were concurrent with increased control
44 intensity, this can only be considered weak evidence, and such effects may be better considered
45 through intensive research on Cormorant site use and dispersal in relation to control activities.

46

47 **INTRODUCTION**

48

49 The Great Cormorant *Phalacrocorax carbo* population has grown substantially in Europe over the
50 past few decades (Lindell *et al.* 1995, van Eerden & Gregersen 1995), including a rapid population
51 growth and range expansion in Britain. This has involved both a spread of the continental
52 subspecies *P.c. sinensis* which generally inhabits freshwaters, and an increasing tendency for the
53 coastal breeding *P.c. carbo* to winter inland (Rehfishch *et al.* 1999). The marked population increase
54 of this piscivorous species has resulted in conflicts arising with fishing interests (Feltham *et al.* 1999).
55 Following mounting concerns for economic impacts on commercial inland fisheries, control
56 measures have been implemented in several European countries, including England where, annually
57 since 1996, licences have been granted to shoot limited numbers of birds to control numbers at
58 specific sites, mainly in the winter. Initially, these licences allowed a total of c. 500 birds per year to
59 be shot, but in 2004, the upper limit was increased to 3000 individuals in the first few years, and up
60 to 2000 birds annually thereafter (Smith *et al.* 2008). The potential impacts of the intensity of control
61 measures have been assessed by modelling (Central Science Laboratory 2005, Smith *et al.* 2008, but
62 see Green 2008 for a criticism of this work). Monitoring potential impacts of control measures is
63 clearly vital to determine whether they are having desired effects on the population, or if the effects
64 are large enough to have undesirable consequences. For example, the Great Cormorant (hereafter
65 Cormorant) is a feature of several Special Protection Areas (SPAs). Any measure that led to a
66 reduction in numbers on such sites, most importantly below the levels they were at when the site
67 was designated, would contravene the EC Birds Directive (Council Directive 2009/147/EC on the
68 conservation of wild birds) which states that numbers on SPAs should be maintained or improved.
69 Chamberlain *et al.* (in press) found no evidence that local control measures affected year-to-year
70 Cormorant population change at a site level, although there were a number of caveats to this
71 finding, in particular, that the potential effects of disturbance and subsequent dispersal on

72 population change at larger scales than those considered were unknown. The consistency of the
73 results found in Chamberlain *et al.* (in press) have yet to be assessed at a national scale.

74

75 Monitoring of Cormorant population trends in England and Wales is largely based on Wetland Bird
76 Survey (WeBS) data. An annual index of the Cormorant population in England and Wales combined
77 has been obtained in the past using the Underhill Indexing Method (Underhill & Prŷs-Jones 1994).

78 There are three main problems with this index. First, it is based on all coastal and inland WeBS sites
79 consistently counted (at least 50% of potential counts undertaken) in England and Wales, whereas it

80 would be informative to produce separate index series for inland and coastal sites because

81 Cormorant-human conflict occurs largely at inland sites. Second, and more importantly, WeBS

82 counts are carried out on sites of variable size and nature. They tend to be coastal sites and larger

83 inland sites, and/or those of particular conservation importance. They often hold large

84 concentrations of waterfowl. However, many Cormorants winter at sites not covered by WeBS,

85 including small waterbodies and watercourses and so it is not known whether population changes at

86 the WeBS sites are representative of those occupied by the Cormorant population as a whole. If

87 they are not, then the population index based solely upon WeBS sites would be biased. The third

88 problem is that the index does not allow accurate estimates of the annual number of Cormorants

89 wintering in England and Wales, nor of the confidence limits around those estimates. The absolute

90 number, rather than an index, is needed because when modelling the response of the population to

91 licensed control it is necessary to know the number of Cormorants killed as a proportion of the total

92 population. Although the population index has previously been converted to a series of population

93 estimates (Smith *et al.* 2008), this was done without allowing for potential bias in population

94 changes between WeBS and non-WeBS sites (see above).

95

96 It is very important for policy makers and managers that estimates of population trends are

97 trustworthy and as accurate as possible, especially when the species is exposed to management.

98 Therefore, it is highly relevant to use data in the best possible way and develop methods that can
99 reduce the confidence intervals. This paper addresses this issue by constructing a time series of
100 estimates of the England and Wales wintering Cormorant population, adjusted for the
101 unrepresentative coverage of inland wetlands by WeBS, that will better inform assessments of the
102 efficacy and impact of licensed control of Cormorants. The models currently used for this purpose
103 utilise population series based upon the unadjusted WeBS index (Smith *et al.* 2008, see also Green
104 2008). In addition, we also provide new estimates of the coastal and total populations of Cormorant
105 for England and Wales, by combining WeBS core counts from coastal sites and NEWS data. Finally,
106 we assess the extent to which the introduction of control measures has coincided with changes in
107 the rate of Cormorant population growth based on the improved trends derived. These analyses add
108 considerably to our understanding of trends in the Cormorant population of England and Wales and
109 therefore will allow more accurate monitoring of the population and of impacts of control measures.

110

111 **METHODS**

112

113 **Bird survey methods**

114 Cormorant population trends were estimated by combining data from three separate surveys
115 undertaken to monitor waterbirds in winter: the Wetland Bird Survey (WeBS Pollitt *et al.* 2003), the
116 Dispersed Waterbirds Survey (DWS; Jackson *et al.* 2006) and the Non-Estuarine Coastal Waterbird
117 Survey (NEWS; Rehfishch *et al.* 2003). A summary of the sample sizes and years covered by each
118 survey is given in Table 1. Detailed methods for the three surveys have been published elsewhere, so
119 we provide only brief summaries here. WeBS Core Counts are made by observers undertaking a
120 monthly count of all waterbird species (as defined by Wetlands International - Rose & Scott 1997) in
121 a predefined area (the WeBS site). WeBS sites are selected by observers, although co-ordination of
122 the scheme ensures that these sites cover the vast majority of estuaries and large water bodies in
123 England and Wales, in addition to many smaller sites. Counts are undertaken on predetermined

124 priority dates which enables synchronization across the whole country, thus reducing the likelihood
125 of birds being double counted or missed. For this analysis, the annual site-level winter Cormorant
126 population size (henceforth referred to as Cormorant count) was taken as the maximum monthly
127 total from the December to February counts, the period over which annual population indices are
128 calculated. Maximum count was chosen to be consistent with the approach used for SPA site
129 designation (Stroud *et al.* 2001), although maximum count is very closely related to average count
130 per site per winter (Chamberlain *et al.* in press).

131

132 The Dispersed Waterbird Survey (DWS) was designed in part to address the potential bias caused by
133 the non-random selection of WeBS sites, in addition to estimating waterbird populations across the
134 wider countryside (Jackson *et al.* 2006). The DWS was conducted in one winter (2002/03) at a
135 random sample of inland 1-km Ordnance Survey grid squares which were allocated to volunteer
136 observers derived from a random sample stratified by cover of freshwater, and by upland or lowland
137 land class. Observers made a single timed visit of at least two hours' duration to each 1-km square
138 during the winter of 2002/03, during which they counted all waterbirds seen. Only squares with
139 near-complete coverage (a minimum of 90% of the square accessible) were included in analyses.

140

141 The Non-Estuarine Coastal Waterbird Survey (NEWS) aims to supplement the Wetland Bird Survey
142 (WeBS) Core Counts by providing data for non-estuarine coasts for which WeBS Core Counts obtain
143 incomplete coverage (Rehfishch *et al.* 2003). Unlike DWS, NEWS aims for as complete survey
144 coverage as possible (i.e. ideally the whole length of the UK's non-estuarine coastline), rather than a
145 random sample, although this was not always possible due to accessibility (i.e. inaccessible terrain or
146 private land with no public access). Surveys were undertaken in 1997/98 and 2006/07 (the
147 forerunner of NEWS, the Winter Shorebird Count undertaken in 1985, did not include Cormorants
148 and so is not considered here). Coastal UK was divided into survey sections (usually a maximum of
149 5km in length). Birds on each count section were counted once per winter, within a 7-hour period

150 starting 3.5 hours before low water and finishing 3.5 hours after low water. Birds located on the
151 intertidal shore, at sea and on adjacent areas inland (defined as within 100 m of the high water
152 mark) were recorded separately.

153

154 **Inland trends**

155 Inland trends were derived by combining observed annual Cormorant count from Wetland Bird
156 Survey (WeBS) sites with modelled annual estimates based on Dispersed Waterbird Survey (DWS)
157 data. WeBS Core data were used to calculate the maximum Cormorant count per winter (Dec-Feb
158 inclusive) per site from 1988 to 2010 (NB henceforth 'year' refers to the December of a given
159 calendar year according to WeBS convention, so 2010 signifies winter 2010/11). Each site was
160 assigned to categories of urban habitat cover and water cover (for each cover type, high > 5ha/km²,
161 medium 0.1 to 5 ha/km², low < 0.1 ha/km²), habitat class (upland or lowland) and region (East and
162 West Midlands were combined into midlands, and Yorkshire and North East were combined into
163 northeast, due to low sample sizes), using the principal 1-km squares of each WeBS site. Hence, for
164 large sites, it was assumed that the habitat categories of the principal 1-km were representative of
165 the site as a whole. Only WeBS sites from inland parts of England and Wales were included. Coastal
166 sites were avoided by deleting sites clipped by a 1-km coastal buffer.

167

168 Data from the Dispersed Waterbird Survey were used to model inland population estimates from
169 non-WeBS 1-km squares in relation to habitat covariates. Maximum Cormorant count per square for
170 winter 2002 was calculated. Squares with <90% survey coverage were omitted. Region, habitat
171 codes and coastal squares were treated as for the analysis of WeBS data. Squares that included a
172 WeBS site (or part of a WeBS site) were omitted. The final sample was 339 1-km squares. Cormorant
173 count was modelled using a negative binomial error term and a logarithmic link with PROC GENMOD
174 in SAS. Parameter estimates from this model were then used in conjunction with habitat data to

175 predict Cormorant counts for every inland 1-km square in England and Wales that did not contain a
176 WeBS site.

177

178 Estimates of year-to-year change in the wider (i.e. non-WeBS) inland Cormorant population were
179 made by analysing WeBS data using the modelling approach of Freeman and Newson (2008),
180 henceforth referred to as F&N. Parameter estimates derived from F&N were then applied to
181 estimated counts for the wider countryside from the DWS model (see above) to extrapolate annual
182 trends for each 1-km square in each year. The F&N approach has been described in detail elsewhere
183 (e.g. Freeman & Newson 2008, Newson *et al.* 2012, Chamberlain *et al.* in press) and thus only a
184 summary is provided here. The F&N approach resembles previous methods in using Poisson
185 regression with a logarithmic link and with the count in year t as the dependent variable. However, it
186 provides a more efficient way of modelling time-series count data than the previous methods.
187 Previously, the count in year t was modelled with the log of the count in the previous year $t-1$ as an
188 offset (e.g. Thomson *et al.* 1998). This is equivalent to modelling the log of the rate of year-to-year
189 change r_t as a linear function of covariates. This method has several disadvantages including the
190 need to exclude years in which the count in the previous years is zero and all years in which a count
191 was missing for either the year itself or the previous year. The F&N method allows the analysis of all
192 counts in a series with missing data and zero counts and also is able to include the first year of a
193 time-series; it was applied using a mixed effects Poisson model fitted in R using glmmPQL, specifying
194 site as a random effect, and analysing maximum count in relation to urban cover, water cover and
195 habitat class as fixed effects. The analysis results in estimates of year-to-year change (r_1 to r_{23} for 24
196 years' data) and estimates of the effects of the habitat covariates on the rate of change. These
197 estimates were then used in conjunction with DWS to derive estimated annual Cormorant totals for
198 every 1-km square in England and Wales (see below).

199

200 Predicted Dispersed Waterbird Survey (DWS) counts for each square from 2002 from the negative
201 binomial model (see above) were used as a baseline to predict year-to-year change using estimates
202 from the F&N model. For each grid square, an estimate of year-to-year change was made by
203 summing parameter estimates from the F&N model (urban + water + habitatclass + region +
204 intercept + year), where year is the estimated rate of change r_1 to r_{23} . This was done by standardising
205 estimates relative to 2002, i.e. the (untransformed) estimate for 2002 was subtracted from other
206 estimates, meaning that for 2002 it was zero. For each square in each year, the predicted count was
207 (DWS predicted count) * (exp(estimate)). The final output was therefore an estimate of Cormorant
208 abundance for each inland 1-km square (not including WeBS sites) from 1988 to 2010. The annual
209 estimate of total inland population was therefore these model-derived estimates added to the
210 observed maximum counts for inland WeBS sites.

211

212 Confidence intervals were fitted to the above trends using bootstrapping. WeBS data were
213 bootstrapped by randomly resampling (with replacement) from the dataset 119 times for each
214 region in each year (i.e. a random data set was created, randomly sampling from a given region and
215 up to the same sample size as that region/year). For each bootstrap replicate, the F&N model was
216 run to output parameter estimates for the model of year-to-year change.

217

218 Dispersed Waterbird Survey (DWS) data were bootstrapped by randomly resampling (with
219 replacement) from the dataset of 1-km squares for each region as above. A model was then run on
220 each bootstrap sample to produce estimates (per region) for all non-WeBS inland 1-km squares in
221 England, using the same approach as previously (i.e. a negative binomial model). For each run of the
222 bootstrap, annual totals were extrapolated using the F&N parameter estimates for the equivalently
223 numbered bootstrap of the WeBS data, as outlined previously.

224

225 Generalized additive models (GAMs; Hastie & Tibshirani 1990) were used to determine smoothed
226 WeBS population trends. GAMs provide a complete modelling framework in which the smoothed
227 abundance indices are made fully within the context of the original model (Fewster *et al.* 2000).
228 Consequently, the use of GAMs have become the *de facto* means of reporting WeBS waterbird
229 trends (Atkinson *et al.* 2006). A GAM was run on the total WeBS count per year for inland sites. The
230 Dispersed Waterbird Survey estimates for all inland 1-km squares in England and Wales without a
231 WeBS site, derived from bootstrapping, were added to the GAM annual estimate for all inland WeBS
232 sites to give total annual estimates of inland Cormorants for each bootstrap replicate. The bootstrap
233 estimates for a given year were ranked and the bounds of the central 95% of estimates taken as
234 upper and lower 95% confidence limits.

235

236 **Coastal trends**

237 Coastal trends were calculated by combining data from Wetland Bird Survey (WeBS) coastal sites
238 and the Non-Estuarine Coastal Waterbird Survey (NEWS) survey sections in a process similar to that
239 used for inland trends (i.e. observed WeBS counts plus modelled estimates from NEWS). Maximum
240 counts per winter were calculated for WeBS coastal sites (i.e. those which were clipped by a 1-km
241 coastal buffer) from 1988 to 2010. For a national population estimate, these counts were combined
242 with NEWS data. NEWS data were extracted for sections in England and Wales that were counted
243 for Cormorants in the survey in 1997 and 2006. This did not include estuaries, which are covered
244 under WeBS. Sections of coastline surveyed in NEWS were included with at least one of the three
245 habitats covered (i.e. sea, intertidal and inland), thus it is assumed that habitats not covered by the
246 survey were unsuitable and therefore that the count in them was zero. Totals per region and year
247 were calculated. There was c. 10% of suitable coastline that was not surveyed in either year. This
248 was corrected for in the population estimates by taking the mean Cormorant density per km of
249 coastline for each region, and applying this mean to the uncounted coastline. These additional
250 estimates were then added to the observed totals.

251

252 For annual totals, parameter estimates were used from F&N run on coastal WeBS data analogous to
253 the approach used for inland sites (see above), but using only year-to-year change and region
254 (Dispersed Waterbird Survey habitat codes were not available for most coastal squares). The Non-
255 Estuarine Coastal Waterbird Survey sections were either surveyed only once, either in 1997 or 2006,
256 or in both years. In order to construct a time series, annual estimates from F&N were derived for
257 different groups: 1997 only, 2006 only, 1997 both and 2006 both (using the appropriate
258 corresponding WeBS year as the reference year), also including estimates of unsurveyed coastline. A
259 mean of the annual estimates for sections that were covered in both years was calculated and added
260 to the annual estimates from 1997 and 2006. Non-Estuarine Coastal Waterbird Survey annual totals
261 plus WeBS annual totals were then summed to produce the coastal population trend.

262

263 WeBS data for coastal sites were bootstrapped as above, and F&N parameters were output for each
264 bootstrap. Non-Estuarine Coastal Waterbird Survey (NEWS) data were bootstrapped by selecting
265 sections at random for a given year (1998 or 2007) and region so the total length of sections was
266 approximately (usually within *c.* 1 km) the same as that covered in the actual survey. The counts
267 from these random sections were summed to give a regional and year estimate for each bootstrap
268 replicate. These bootstrap estimates were then used in conjunction with parameter estimates from
269 the coastal F&N models to extrapolate annual totals, as described for the observed NEWS data.
270 NEWS estimates were added to an annual estimate for WeBS coastal sites derived from a GAM (as
271 for the inland sites – see above), and confidence intervals were calculated based on this sample of
272 bootstrap replicates.

273

274 **Combined trends**

275 Annual population estimates were simply the sum of coastal and inland estimates for each year.
276 Confidence intervals were calculated as the 95% confidence limits of the sum of coastal and inland
277 bootstrap estimates for each year.

278

279 **Population change in relation to control measures**

280 The extent of population change was determined for different periods of the whole time series
281 defined according to the introduction of significant changes made to the licensing policy (2004)
282 when the maximum number that could be controlled increased substantially. The change in the rate
283 of Cormorant population growth for England only (where licensed control took place) between the
284 period before elevated control levels began in the 2004-2005 winter and the period since then was
285 tested statistically by fitting a piecewise ordinary least squares regression relating the natural
286 logarithm of the population size to year. The slope of the regression was assumed to change in
287 2004. The statistical significance of the change in slope between the two periods 1988-2004 and
288 2004-2010 was tested using an F test in which the residual sums of squares of the piecewise model
289 was compared with that for the simpler model with one slope covering the whole period 1988-2010.
290 Because culling is restricted to inland areas, the analysis was performed for both the inland and
291 inland-coastal combined estimates.

292

293 **RESULTS**

294

295 The parameter estimates for effects of urban land cover class, water cover class, upland/lowland
296 cover class and region on year-to-year change in Cormorant count on inland Wetland Bird Survey
297 (WeBS) sites in England and Wales derived from the Freeman and Newson (2008) (F&N) model are
298 shown in Table 2 (parameter estimates for year-to-year change are given in Appendix 1). Population
299 growth rates were significantly greater in more urbanised areas, at sites with smaller water bodies
300 and in most regions away from the east and south-east of England. Lowland sites also showed a

301 significantly higher population growth rate than upland sites, but it should be noted that there were
302 very few records in upland areas. Cormorant count from 2002 from Dispersed Waterbird Survey
303 (DWS) data was modelled in relation to the same categorical variables as were used in the F&N
304 analysis (Table 3). There was no significant difference between urban land cover classes, nor
305 between regions (and note that sample size was small and no Cormorants were recorded for the
306 London region). Estimates of Cormorant count were significantly lower in squares with low water
307 cover, and also in upland squares where there were very few records. The results from the analysis
308 of year-to-year change on coastal WeBS sites in England and Wales are shown in Table 4 (parameter
309 estimates for year-to-year change are given in Appendix 1). Most regions had experienced
310 significantly greater population growth compared to East Anglia, which again probably represents
311 greater population growth and range expansion away from eastern England.

312

313 Estimates of annual Cormorant population size with confidence limits, for non-coastal sites, coastal
314 sites and all sites combined in England and Wales derived from WeBS, DWS and Non-Estuarine
315 Coastal Waterbird Survey (NEWS) data over all years for 1988 to 2010 are given in Figure 1.
316 Populations inland increased in the earlier part of the survey period, but became more stable after
317 the late 1990s, although the confidence intervals were fairly wide (Fig. 1a). Coastal trends showed a
318 clearer pattern of increase over a longer series of years (Fig. 1b), though with some marked
319 fluctuations, and had very narrow confidence intervals, because a very large proportion of the coast
320 was surveyed. Combined trends showed a general overall increase (Fig. 1c) until about 2004.

321

322 For the inland population, there was an indication that the population trend differed between the
323 two periods. The regression slope for 1988-2004 was 0.016 (i.e. an exponential population growth
324 rate of 1.6% per year). The regression slope for 2004 – 2010, the period of the increased control, was
325 -0.013 (an exponential population decline rate of 1.3% per year). The fitted value for the intercept
326 was 9.336 (1987 being coded as equal to 1). An F test indicated that the population trend had

327 become less positive since the increased levels of licensed control was introduced, although the
328 result was not quite significant ($F_{1,20} = 4.02, P = 0.058$).

329

330 For the combined inland and coastal population, trends were more similar and positive before and
331 after 2004. The regression slope for 1988-2004 was 0.017 (an exponential population growth rate of
332 1.7% per year). The regression slope for 2004 – 2010, the period of increased control, was 0.001 (an
333 exponential population growth rate of 0.1% per year). The fitted value for the intercept was 9.73.

334 An F test indicated that there was no significant difference in population trend since the increase in
335 licensed control was introduced ($F_{1,20} = 1.45, P = 0.24$).

336

337 **DISCUSSION**

338 The previous estimate of Cormorant winter population size based on Wetland Bird Survey (WeBS)
339 and Dispersed Waterbird Survey (DWS) data for Great Britain was 30 697 birds (95% confidence
340 limits 20 840 to 46 034) in 2002 (Jackson *et al.* 2006). Smith *et al.* (2008) estimated the English
341 population as 75% of this, a total of 23 032, in 2002. The updated estimate for England calculated
342 here for 2002 was similar at 21005 birds, although the confidence in this new estimate is higher with
343 a much narrower confidence interval (7 139 compared to 18 896). A comparison of the annual
344 estimates presented in Smith *et al.* (2008), up to 2002, show close similarity in fluctuations with the
345 new estimates and those from the previous method (Fig. 2). The year-to-year change (i.e. population
346 in year t /population in year $t-1$) was highly correlated ($r_{13} = 0.78, P < 0.001$), suggesting that the new
347 method would have little influence on consideration of the direction of change. However, there
348 were some important differences in the estimated magnitude of change, which were generally lower
349 using the new method (by 8.5% per year on average compared to the previous estimate), especially
350 in the later part of the period considered. Therefore, in terms of overall trend, the new method has
351 not altered previous conclusions about the direction of population growth in the winter Cormorant
352 population. However, a key improvement of the method developed here is the marked narrowing of

353 the confidence intervals and hence the improved ability of detecting population change, which is
354 crucial in assessing impacts of control measures. Furthermore, although the differences in the
355 magnitude of population estimates were relatively small, in terms of policy it is very important to
356 have as accurate an estimate as possible, because the data are used for deciding the upper limit for
357 annual control.

358

359 The overall winter population of Cormorants in England and Wales increased by an estimated 59%
360 between 1988 and 2010, and similar increases have been evident for both coastal and inland
361 populations (Fig. 1). Analysis of growth rates indicated that the population has expanded westward
362 and northward in England and into Wales, and into more urbanized areas and areas with smaller
363 water bodies, over this period. Much of the population growth was however in the earlier part of
364 the period, particularly for the inland population which had apparently levelled out somewhat since
365 the mid-1990s. Both coastal and inland populations have decreased slightly since c. 2004.

366

367 Patterns of change in relation to periods defined according to the change in licensed control
368 indicated that the inland population trend of Cormorants wintering in England has become less
369 positive since the number of birds killed under licence was increased. A greater effect may be
370 expected inland because the majority of control measures are carried out on inland water bodies
371 (Natural England unpubl. data). However, other factors may have been important in influencing
372 overall population trends. Winter severity has been shown to be linked to adult Cormorant mortality
373 rates (Frederiksen & Bregnballe 2000), therefore harsh winters may be associated with population
374 declines. This seems unlikely for the most recent changes, at least on a national scale, because the
375 mean winter temperature for England for 2001 to 2005 was higher than the long-term average
376 (www.metoffice.gov.uk). Low winter temperatures may, however, have been a contributory factor
377 to the low numbers in 1997 which followed the relatively cold winter in 1996. A further factor is that
378 the carrying capacity of available habitat for the population may have been reached or approached.

379 If so, population growth rates might slow because of competition for resources. However, with the
380 data available it is not possible to disentangle effects of density-dependent competition, increased
381 mortality through licensed shooting and other factors such as weather.

382

383 Chamberlain *et al.* (in press) found no negative effect of control intensity (the proportion of the local
384 population reported killed) in the surrounding area on year-to-year change in Cormorant numbers
385 on inland WeBS sites, and indeed several results suggested positive effects. The fine-scale results
386 therefore apparently contradict those presented here for the national (i.e. English) level, where a
387 decline in growth rate followed the introduction of more intensive control measures. Although
388 strongly indicative of a lack of effect at smaller scales (within a 5km radius of a given site), the results
389 of Chamberlain *et al.* (in press) were less convincing at larger scales due to smaller sample sizes
390 caused by missing or inadequate control data. Wider dispersal induced by disturbance could be an
391 important effect of control measures which could lower the chances of detection of effects at
392 relatively small scales, and which may also explain some of the apparent positive relationships
393 observed at small scales (Chamberlain *et al.* in press). Clearly reconciling these apparently diverse
394 results at different scales (national and local) should be a priority. In addition to collecting additional
395 Cormorant data, including more intensive research of site use and movement in relation to control
396 measures (Chamberlain *et al.* in press), a more comprehensive and detailed data base on site-level
397 control effort is required.

398

399 The analyses presented here have drawn together several different data sets in order to give the
400 most complete assessment to date of Cormorant population trends in England and Wales. In
401 combining these data sets, sometimes using a modelling approach, we make a number of
402 assumptions. Most importantly, we have assumed that we are able to estimate Cormorant count for
403 the whole of England and Wales, outside of Wetland Bird Survey (WeBS) sites, based on Dispersed
404 Waterbird Survey (DWS) and Non-Estuarine Coastal Waterbird Survey (NEWS) data. For DWS at

405 least, these data should be broadly representative because sites were selected using a random
406 stratified approach in order that they were representative of land use types (Jackson *et al.* 2006).
407 The surveys were, however, taken from only one (DWS) or two (NEWS) winters. In applying
408 estimates of year-to-year change from the WeBS data to the DWS and NEWS data, the assumptions
409 are made that trends over time will be equal across the different data sets, and across different land
410 use types within DWS or NEWS, i.e. there will be no year x survey interaction, and no year x land use
411 type interaction. Repeated surveys of both DWS and NEWS in the future will enable a formal test of
412 these assumptions and hence should improve our ability to monitor winter Cormorant populations
413 and hence potential impacts of control measures.

414

415 **ACKNOWLEDGEMENTS**

416 This work was funded through the Food and Environment Research Agency (Fera) by the UK
417 Department for Environment, Food and Rural Affairs (Defra). Our thanks go to Tim Andrews and
418 Ashley Smith from Defra, and also to members of the Fish-eating Birds Policy Review Group and to
419 Aonghais Cook, Stuart Newson and Alison Johnston (BTO) for their comments. We are also indebted
420 to Graham Smith of Fera who kindly supplied us with annual estimates of Cormorant populations
421 derived from the earlier method, in addition to making valuable comments on the manuscript. Data
422 on Cormorant numbers were obtained from the Wetland Bird Survey (WeBS), a joint scheme of the
423 British Trust for Ornithology (BTO), Royal Society for the Protection of Birds (RSPB) and Joint Nature
424 Conservation Committee (JNCC), in association with Wildfowl & Wetlands Trust (WWT), that aims to
425 monitor non-breeding waterbirds in the UK, and the associated Dispersed Waterbird Survey (DWS)
426 and Non-Estuarine Coastal Waterbird Survey (NEWS). We thank Thomas Bregnballe and an
427 anonymous referee for comments which greatly improved the manuscript.

428

429

430 **REFERENCES**

431

432 **Atkinson P.W., Austin, G.E., Rehfisch, M.M., Baker, H., Cranswick, P., Kershaw, M., Robinson, J.,**

433 **Langston, R.H.W., Stroud, D.A., van Turnhout, C. & Maclean, I.M.D.** 2006. Identifying declines in

434 waterbirds: the effects of missing data, population variability and count period on the

435 interpretation of long-term survey data. *Biol. Conserv.* **130**: 549-559.

436 **Chamberlain, D.E., Austin, G.E., Newson, S.E., Johnston, A. & Burton N.H.K.** in press. Licensed

437 control does not reduce local Cormorant *Phalacrocorax carbo* population size in winter. *J. Orn.*

438 **Feltham, M.J., Davis, J.M., Wilson, B.R., Holden, T., Cox, I.G., Harvey, J.P. & Britton, J.R.** 1999. *Case*

439 *Studies of the Impact of Fish-eating Birds on Inland Fisheries in England and Wales.* Ministry of

440 Agriculture, Fisheries and Food, London.

441 **Fewster, R.M., Buckland, S.T., Siriwardena, G.M., Baillie, S.R., Wilson, J.D.** 2000. Analysis of

442 population trends for farmland birds using generalized additive models. *Ecology* **81**: 1970–1984.

443 **Frederiksen, M. & Bregnballe, T.** 2000. Evidence for density-dependent survival in adult cormorants

444 from a combined analysis of recoveries and resightings. *J. Appl. Ecol.* **69**: 737-752.

445 **Freeman, S.N. & Newson, S.E.** 2008. On a log-linear approach to detecting ecological interactions in

446 monitored populations. *Ibis* **150**: 250-258.

447 **Green, R.G.** 2008. Assessing the impact of culling on population size in the presence of uncertain

448 density dependence: lessons from a great cormorant population. *J. Appl. Ecol.* **45**: 1683–1688.

449 **Hastie, T.J. & Tibshirani, R.J.** 1990. *Generalized Additive Models.* Chapman & Hall, London.

450 **Jackson, S.F., Austin, G.E. & Armitage, M.J.S.** 2006. Surveying waterbirds away from major

451 waterbodies: implications for waterbird population estimates in Great Britain. *Bird Study* **53**: 105-

452 111.

453 **Lindell, L., Mellin, M., Musil, P., Przybysz, J. & Zimmerman, H.** 1995. Status and population
454 development of breeding Cormorants *Phalacrocorax carbo sinensis* of the central European
455 flyway. *Ardea* **83**: 81-92.

456 **Newson, S.E., Johnston, A., Renwick, A.R., Baillie, S.R. & Fuller, R.J.** 2012 Modelling large-scale
457 relationships between changes in woodland deer and bird populations. *J. Appl. Ecol.* **49**: 278–
458 286.

459 **Pollitt, M.S., Hall, C., Holloway, S.J., Hearn, R.D., Marshall, P.E., Musgrove, A.J., Robinson, J.A. &**
460 **Cranswick, P.A.** 2003. *The Wetland Bird Survey 2000–01: Wildfowl and Wader Counts*.
461 BTO/WWT/RSPB/JNCC, Slimbridge.

462 **Rehfisch, M.M., Wernham, C.V. & Marchant, J.H.** 1999. *Population, Distribution, Movements and*
463 *Survival of Fish-eating Birds in Great Britain*. DETR, London

464 **Rehfisch, M.M., Holloway, S.J. & Austin, G.E.** 2003. Population estimates of waders on the non-
465 estuarine coasts of the UK and Isle of Man during the winter of 1997–98. *Bird Study* **50**: 22–32.

466 **Smith, G.C., Parrot, D. & Robertson, P.A.** 2008. Managing wildlife populations with uncertainty:
467 Cormorants *Phalacrocorax carbo*. *J. Appl. Ecol.* **45**: 1675–1682.

468 **Stroud, D.A., Chambers, D., Cook, S., Buxton, N., Fraser, B., Clement, P., Lewis, P., McLean, I.,**
469 **Baker, H. & Whitehead, S.** 2001 *The UK SPA network: its scope and content*. Peterborough,
470 JNCC

471 **Thomson, D.L., Green, R.E., Gregory, R.D. & Baillie, S.R.** 1998. The widespread declines of songbirds
472 in rural Britain do not correlate with the spread of their avian predators. *Proc. Royal Soc. B* **265**:
473 2057-2062

474 **Underhill, L.G. & Prÿs-Jones, R.** 1994 Index numbers for waterbird populations. I. Review and
475 methodology. *J. Appl. Ecol.* **31**: 463-480.

476 **Van Eerden, M.R. & Gregersen, J.** 1995 Long-term changes in the north-west European population
477 of Cormorants *Phalarocorax carbo sinensis*. *Ardea* **83**: 61-79
478

479 **Table 1.** Summary of data set sample sizes and the number of years covered in the analysis.

Survey	Unit	Years	N_{mean}	N_{min}	N_{max}	N_{total}
WeBS inland	Site	24	731 ± 13	585	811	1445
WeBS coastal	Site	24	107 ± 3	76	126	220
WeBS total	Site	24	838 ± 15	664	937	1665
DWS	Square	1	n/a	n/a	n/a	339
NEWS	Section	2	997 ± 123	874	1120	1331

480 Unit refers to the name of the sampling unit for each survey as referred to in the text. N_{mean} is the
 481 mean ± se number of survey units per year, N_{min} and N_{max} are respectively the minimum and
 482 maximum number of units surveyed in any one year, N_{total} is the number of unique units surveyed
 483 over all years, n/a indicates a survey carried out in only one winter.

484 **Table 2.** Estimates and standard errors of the log-ratio of year-to-year change of maximum winter
 485 Cormorant count on inland WeBS sites in England and Wales derived from a Freeman and Newson
 486 (2008) model.
 487

Parameter	Level	Estimate	Se	P
Urban	Low	-0.003	0.003	0.33
	Medium	-0.009	0.003	<0.001
Water	Low	0.012	0.002	<0.001
	Medium	0.025	0.003	<0.001
Habitat class	Lowland	0.024	0.005	<0.001
Region	London	0.019	0.006	0.001
	Southeast	0.001	0.004	0.88
	Southwest	0.019	0.004	<0.001
	Northeast	0.023	0.005	<0.001
	Northwest	-0.021	0.003	<0.001
	Midlands	-0.002	0.004	0.54
	Wales	-0.024	0.008	0.002
Intercept		0.268	0.052	<0.001

488 Estimates are presented for urban habitat category, water cover category ('high' is the reference
 489 category for both, with Parameter = 0), habitat class ('Upland' reference category), and region (East
 490 Anglia reference category). Year-to-year change estimates are given in Appendix 1. Site was fitted as
 491 a random effect (sd = 2.53) and Poisson errors were specified. N = 17522 observations from 1445
 492 sites.

493 **Table 3.** Estimates and standard errors of winter Cormorant count on inland 1-km squares on
 494 Dispersed Waterbird Survey sites in England and Wales.
 495

Parameter	Level	Estimate	se	P
Urban	Low	0.043	1.183	0.97
	Medium	-0.606	1.324	0.65
Water	Low	-3.728	1.178	0.002
	Medium	0.001	1.305	0.99
Habitat class	Lowland	25.834	0.000	<.0001
Region	London	-23.617	153129	0.99
	Midlands	-2.386	1.572	0.13
	Northeast	-0.673	1.385	0.63
	Northwest	0.858	1.415	0.55
	Southeast	0.270	0.682	0.69
	Southwest	-0.566	1.009	0.58
	Wales	-1.925	1.162	0.10
Intercept		-25.110	1.305	<.0001

496 Estimates are presented for urban habitat category, water cover category ('high' is the reference
 497 category for both, with Parameter = 0), habitat class ('Upland' reference category), and region (East
 498 Anglia reference category), derived from a negative binomial model. n = 339 sites.

499
 500

501 **Table 4.** Estimates and standard errors of the log-ratio of year-to-year change of maximum winter
 502 Cormorant count on coastal WeBS sites in England and Wales derived from a Freeman and Newson
 503 (2008)model.

504

Parameter	Level	Estimate	Se	P
Region	London	0.012	0.011	0.30
	Southeast	0.059	0.005	<0.001
	Southwest	0.045	0.012	<0.001
	Northeast	0.010	0.014	0.50
	Northwest	0.058	0.014	<0.001
	Midlands	0.054	0.008	<0.001
	Wales	0.071	0.009	<0.001
Intercept		0.865	0.140	<0.001

505 Estimates are presented for region (East Anglia reference category). Year-to-year change estimates
 506 are given in Appendix 1. Site was fitted as a random effect (sd = 2.82) and Poisson errors were
 507 specified. N = 2560 observations from 220 sites.

508

509 **Appendix 1. Full model details**

510

511 **Table A1.** Estimates and se of year-to-year change of maximum winter Cormorant count on (a)
 512 inland WeBS sites in England and Wales derived from a Freeman and Newson (2008) (F&N) model,
 513 and (b) coastal WeBS sites in England and Wales derived from a F&N model. Year-to-year change
 514 estimates are given by r_1 - r_{23} , where r_1 is the change from 1987 to 1988. Other details as Table 2.

515

516 **(a) Inland**

517

Parameter	Level	Estimate	se	P
Annual change	r_1	0.135	0.016	<0.001
	r_2	0.247	0.015	<0.001
	r_3	0.056	0.014	<0.001
	r_4	-0.058	0.014	<0.001
	r_5	0.139	0.014	<0.001
	r_6	-0.082	0.014	<0.001
	r_7	0.083	0.014	<0.001
	r_8	0.131	0.013	<0.001
	r_9	-0.080	0.013	<0.001
	r_{10}	-0.156	0.014	<0.001
	r_{11}	0.079	0.014	<0.001
	r_{12}	-0.026	0.014	0.062
	r_{13}	-0.047	0.014	0.001
	r_{14}	0.156	0.028	<0.001
	r_{15}	-0.007	0.028	0.80
	r_{16}	0.001	0.013	0.92
	r_{17}	-0.087	0.014	<0.001
	r_{18}	-0.033	0.014	0.018
	r_{19}	-0.030	0.014	0.035
	r_{20}	0.037	0.014	0.010
	r_{21}	-0.002	0.014	0.88

r ₂₂	-0.114	0.014	<0.001
r ₂₃	0.042	0.015	0.004

518

519

(b) Coastal

Parameter	Level	Estimate	se	P
Annual change	r ₁	0.047	0.112	0.67
	r ₂	0.094	0.105	0.37
	r ₃	0.059	0.098	0.55
	r ₄	-0.072	0.097	0.46
	r ₅	-0.006	0.100	0.95
	r ₆	0.193	0.094	0.041
	r ₇	-0.025	0.088	0.78
	r ₈	0.068	0.087	0.44
	r ₉	-0.156	0.088	0.077
	r ₁₀	-0.079	0.092	0.34
	r ₁₁	-0.055	0.093	0.56
	r ₁₂	0.149	0.089	0.095
	r ₁₃	-0.479	0.096	<0.001
	r ₁₄	0.568	0.093	<0.001
	r ₁₅	-0.460	0.090	<0.001
	r ₁₆	0.427	0.089	<0.001
	r ₁₇	-0.119	0.080	0.14
	r ₁₈	-0.321	0.088	<0.001
	r ₁₉	0.102	0.090	0.26
	r ₂₀	-0.050	0.088	0.57
	r ₂₁	0.121	0.086	0.16
	r ₂₂	-0.206	0.086	0.016
	r ₂₃	0.152	0.086	0.076

520

521

522 **Figure legends**

523

524 **Figure 1.** Annual estimates of winter Cormorant population in England and Wales, for inland sites
525 (a), coastal sites (b) and all sites (c). Dashed lines are upper and lower 95% confidence limits. Note
526 that year refers to the December of a given winter (e.g. 2000 indicates winter 2000/01).

527 **Figure 2.** Estimates of annual Cormorant winter population size in England based on the methods
528 presented in this paper, and on the methods of Smith *et al.* (2008).

529

530

531

532
533
534
535

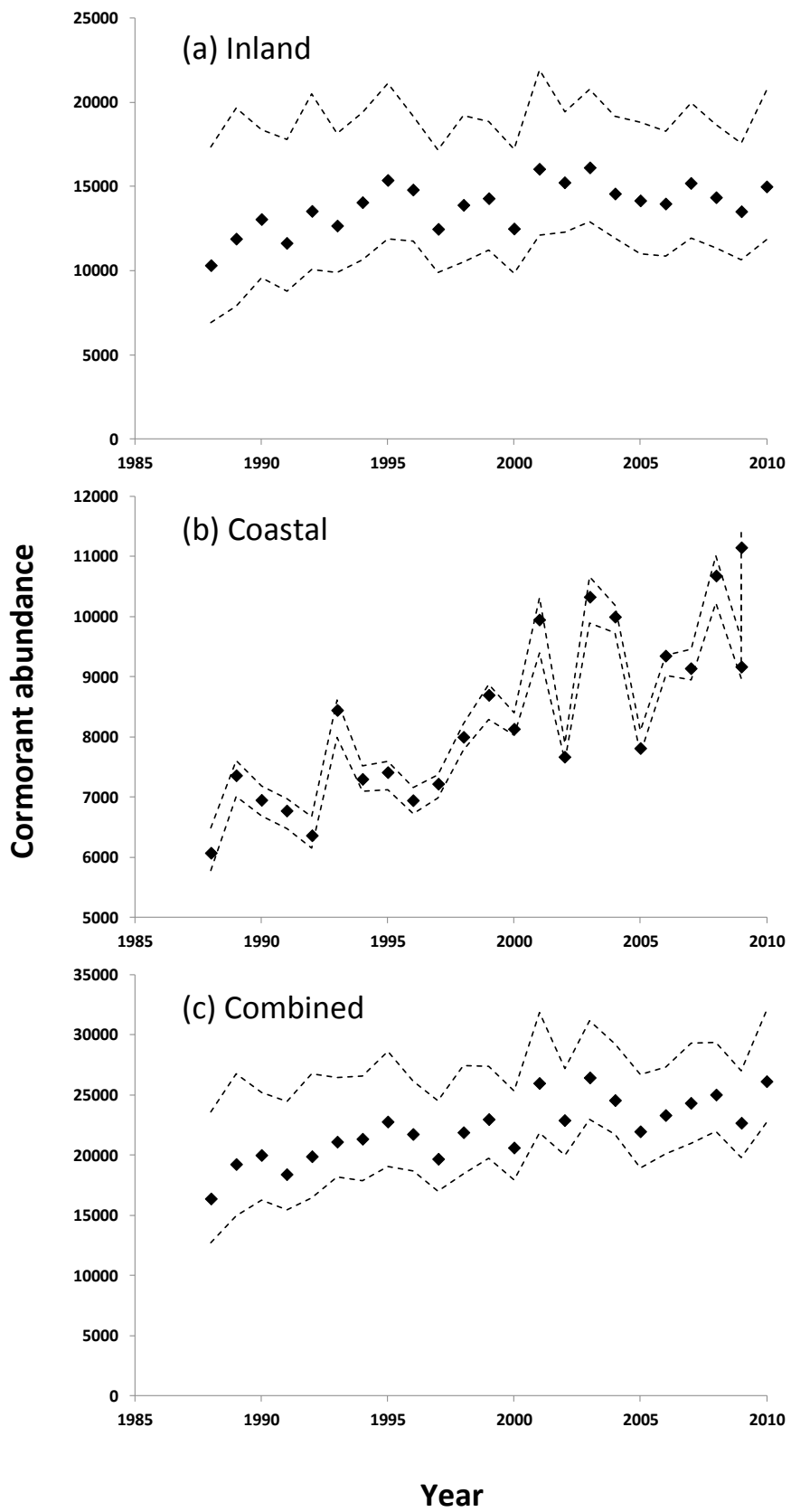
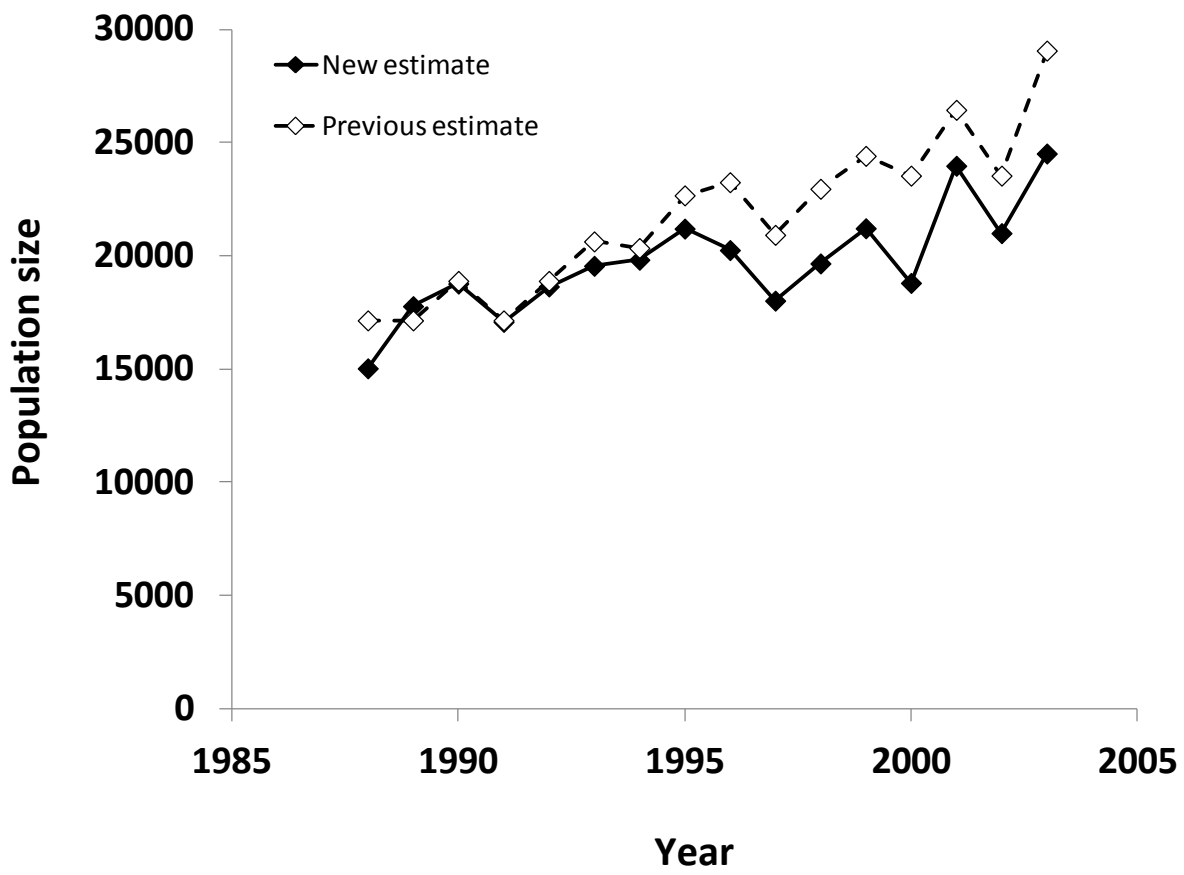


Fig. 1



536

537 Fig. 2