## THE OBSERVATORY FOR SPATIAL PLANNING AND ENVIRONMENT IN SOUTH EAST EUROPE

### - COMMENTS AND CONTRIBUTION OF YUGOSIAV SIDE-

Prof. Borislav Stojkov, Ph.D., Dejan Djordjevic, Ph.D., Omiljena Dzelebdzic, M.Sc.

One of major initial results of the ESTIA project is the common idea on the ESTIA Spatial Observatory (O.S.P.E.), the system for monitoring spatial development and planning policies of six partner countries in the project. The basic idea is to have a "qualitative and quantitative framework of data" with a data-base constructed with available, reliable and comparable data for the six countries' spatial planning system.

The Observatory for Spatial Planning and Environment in South East Europe (O.S.P.E.) we deem as a major step towards better understanding and cooperation among countries in this unstable region of Europe. A number of clashes between neighbouring countries have been the result of uncoordinated, even opposed actions in spatial terms. An attempt in the direction of a common check point for registering, analysing, coordinating and monitoring of existing systems policies and, as a result, their planned actions, might be of substantial use for creating a new kind of understanding and joint way of thinking in South East Europe in the future. Therefore, we estimate that Yugoslav proceedings prepared for the Bucharest 3. ESTIA meeting (Stojkov, Vuiosevic, Subotic, Petovar, Stoianovic 1999.) could be referent for the further elaboration of the O.S.P.E. idea.

#### THE MAIN POLICY AREAS. **SECTORS AND LEVELS**

Before we start with defining policy areas we need to define the methodology, i.e. the way to approach the given goal. The immanent problem of O.S.P.E. is the fact that any of six administrations (Romania, Bulgaria, Greece, Albania, FYR Macedonia, FR Yugoslavia) has been developing its own planning information system, if any at all. For example, in Yugoslavia two republics (Serbia and Montenegro) with their own jurisdiction in spatial planning, have two spatial plans. Serbia is now preparing its own information system (1), while Montenegro is in the pre-initial phase, thinking in a different way. In Serbia spatial and urban planning is within the ministry of construction while in Montenegro

within the ministry of environment. The Serbian case is still introvert and state dominated while the Montenegrian is progressively opening, being strictly market-oriented, with privatised urban land which is an important turnover for planning and for the information system.

In the information system project the spatial model for Serbia is " a spatial presentation for presenting all relevant spatial entities and their causal links". It is also expected to help in "describing the relevant present state of space for better spatial management". The goal of spatial management is "to get a more rational and balanced organization and spatial use in cohesion with its natural and man-made capacities on one hand and socio-economic needs on the other".

Objectives (criteria) for space management have been partially listed as:

- 1. Development and systematisation of spatial policies and strategies:
- 2. Higher level of functional integration of national space;
- 3. Rational exploitation and protection of resources (eco-eco);

- 4. Directing urbanization process and settlement network control;
- 5. Harmonious development of subsystems:
- 6. Providing conditions for linking Serbia with European countries:
- 7. Participating in spatial development strategies for wider transnational and transregional areas of Europe and adapting Serbian development plans with them:
- 8. Rising attraction for foreign investments:
- 9. Developing an information base for space management; etc.

Three notions are evident in this proposal:

- · Centralization of the Republic by means of controlling all investments of economic and social systems, without a word on regional or local authorities;
- · No visible idea of Yugoslavia as a whole and its state jurisdiction:
- · An attempt of opening Serbia to Europe by means of spatial planning.

As a matter of fact, the whole idea on the information system for Serbia is explained without a word on spatial planning indicators as the basic mean for development control,

<sup>&</sup>lt;sup>1</sup> The ESTIA (European Space & Territorial Integration Alternatives) is the transnational project encompassing six Southeast European countries (Greece, Albania, FRY Macedonia, Yugoslavia, Bulgaria, Romania) prepared by the team of experts from six countries and coordinated by Greece (Prof. Grigoris Kafkalas)

though differing from sectoral indicators. Indicators are expected to be serious instruments since they raise responsibility of both, planners and authorities of all tiers. Countries in transition, like most of South-east European countries, urgently need a kind of supraeducation of governing levels so as to achieve a better understanding of the system they govern (community, city, region, state) and a greater responsibility for results in spatial development.

Our main suggestion is that Observatory for Spatial Planning and Environment in S.E. Europe (O.S.P.E.) should establish and maintain at least preliminary control and evaluation of usability of spatial planning and other planning-developmental documentation within each country important for the purposes of ESDP, ESTIA and other policies. In the case of Serbia and Montenegro some obvious reasons for this statement are following:

- According to the Spatial Planning Laws in both republics, national spatial and regional plans are strategically determined, i.e. they create macro incentives for industry, agriculture, traffic, energy, tourism and other fields of future development;
- The main goal of those plans is to determine the basic reference points and instruments for a complex control and orientation of development in relation to tendencies of branch, regional and local development approaches, with the aim to ensure integrality of development;
- Those spatial plans would represent, a kind of information basis not only for further elaboration and control of their implementation but primarily the first class information source for 0.S.P.E.;
- There is a great number of subjects agents, which in a certain way exert influence upon the organisation and utilisation of space in Yugoslavia. The essential question is the integration of their programmes and coordination of their competences. For example, for the Danube basin in Serbia separate institutions or public and private enterprises manage water systems, transport, agriculture, tourism etc. Most of them have their own programmes and plans, which rarely happen to be reciprocally coordinated with both, short-term and long-term decisions. The goal of national and regional plans is to attain integrality in decisions on development with clear suggestions regarding priorities and

advantages of development. Therefore, participation and/or consultations with other European countries, regional and local communities, public enterprises, state administrations and various commissions dealing with the territory in our country and in Europe should be understood.

With view to the strategic importance and task of O.S.P.E. only the documentation of national and regional importance should be regarded as relevant. Plans for the areas of special national and regional relevance, plans for cross-border areas, as well as general plans of macroregional centres (Belgrade, Novi Sad, Nis, Podgorica etc) are nothing else than regional spatial plans if they are principally looked at. In other words, spatial plans of communes, spatial plans of areas of sectoral importance for subregional and local areas, general and regulatory plans for smaller cities cannot be of specific importance for O.S.P.E. (at least in the first period of time).

Finally, the simpler part of the task of each O.S.P.E. expert group at the national level will be to keep records of the documentations, to collect data and send them to the Central Point. It is going to be much more difficult to define or determine precisely and comprehensively in which way planning solutions and propositions of spatial development will be effected – by definition of basic policies, instruments, measures, activities and participants in the realisation. In other words, it is necessary to establish the system of control and follow-up survey of spatial planning from the viewpoint of environmental protection and sustainable development of the country.

One of the results of recent events in F.R. Yugoslavia is that the elaboration of necessary data for O.S.P.E. could be unreliable, mainly because of irregular communication between spatial planning institutions and responsible authorities and public enterprises regarding provision of information and data on the corresponding available documentation sources. Furthermore, documentation elaborated before the secession and the wars, although legally valid, cannot be regarded useful because data are non operational and projections and strategic assignments are adjusted to a twicebigger country, which would not wage war. Professional analyses point out that the last 10 vears in contemporary history of Serbia/Yugoslavia are equal to the period of 30 peacetime years in terms of social, economic and environmental changes. Therefore, solutions of some plan or development study worked out in 1990s are thought to be obsolete and therefore non-operational and useless. The conclusion is to *a priori* appraise the available data according to the elaboration time and implementation of following criteria:

- Data gathered and documentation worked out before 1990 are not suitable for O.S.P.E.;
- Data gathered and documentation worked out between the years 1990 and 1996, i.e. before the Spatial Plan of the Republic of Serbia was passed, and for Montenegro between years 1990 and 1997, are poorly suitable for 0.S.P.E.:
- Data gathered and documentation worked out and completed after both national plans were passed is relatively suitable for O.S.P.E.;
- Data of the next population census in 2001 will be regarded valid and suitable for O.S.P.E. (data of the last census in 1991 became useless owing to changes and great migrations of the population).

Having in mind all the mentioned limitations, levels supported by O.S.P.E. could be:

Transnational - European Spatial Development Perspectives, Strategies for an integrated Spatial Development of CADSES, ESTIA policy priorities, Transnational and Crossborder Strategies (ARGE DONAU, The Danube crossborder strategies, ADRIATIC, etc.).

National - National spatial development strategies and planning systems of the encompassed countries (Romania, Bulgaria, Greece, Albania, FYR Macedonia and FR Yugoslavia - Serbia and Montenegro).

Regional - NUTS 2 or NUTS 3 development strategies or planning systems, individual planning regions strategies (national parks, big river valleys, zones of coal mining, protected zones for cultural assets, European corridors, etc.).

# COMMENTS AND A PROPOSAL ON CLASSES OF INDICATORS AND DATA AND THEIR AVAILABILITY

If we agree that indicators have to be (2):

- explicitly defined within the context of a system expected to be explained:
- correlated with basic dynamics and changes within a system towards objectives achievement;
- clearly correlated with concrete policies intentions:

than we also have to agree that O.S.P.E. indicators choice should be highly selective and oriented towards key phenomena within the spatial system and not too overloaded with information and data. The O.S.P.E. indicators

choice should also be based on the integral spatial planning methodology directed towards the general idea of sustainability. That means three groups + 1 of comparable indicators:

- 1. group indicators of economy;
- 2. group indicators of environment;
- 3. group social indicators.

All three groups of indicators should be adapted and relevant for spatial planning and monitoring of the whole SE Europe area but controllable on NUTS 1, NUTS 2 and NUTS 3 levels. The fourth group of indicators should refer to the system management and linkages

to relevant agencies within 6 countries and abroad (institutional dimension indicators).

The proposed 7 categories in the initial paper on O.S.P.E. (geographical position, economic strengths, social integration, infrastructure, land use pressure, natural assets and cultural assets) are well composed and explained (with exception of missing environmental condition (3), but might be organized in the three groups of indicators:

1.group - environmental indicators - geographic position, environmental condition;

2.group - economic indicators - economic

strength, infrastructure and transport;
3.group - social indicators - social integration,
land use pressures, natural and cultural assets;
4.group - system management indicators internal links, external links.

The preliminary set of indicators has been tested with regards to the methodology proposal of O.S.P.E., to its spatial planning relevancy and availability in existing data bases. The report distinguishes groups that have been changed or added - marked with (\*), and new suggested indicators - marked with (•).

	Indicator	Туре	Data	Nuts level	FRY Available
* 4	ENVIRONMENTAL INDICATORS				10.3
1 🚜	Geographical position	- Service (description			N. A.
11	Natural and geographical feature				
111	Percentage of mountainous areas	State	D.T.M.	Nuts 2	Yes
112	Mean elevation above sea level	State	D.T.M.	Nuts 2	Yes
113	Length of seashore	State	DCW	Nuts 2	Yes
	Suggested indicator:			14.11	
	Domiciled and transit water flow	State	Average discharge of domiciled water and transit discharge (m3/sec)	Nuts 2	Yes
12 .	Settlement network		DCW		
121	Settlements per area	Pressure	Regio	Nuts 2	Yes
	The definition of this indicator is necessary, as well as measur	ement unit. Si			
	Number of settlements		<20 000, 20-50 000, 50-100 000, 100-200 000, 200-500 000, 500-1000 000, > 1000 000 inhabitants	Nuts 2	Yes
13	Climate				
131	Mean annual sunshine radiation in kW/m2	State	European Solar Radiation Atlas	Nuts 2	Yes
	Few indicators on climate relate to land use, air pollution, agr				
	Precipitation	State	Quantity of annual, that is monthly falls (mm)	Nuts 2	Yes
	Snowfalls	State	Number of days with snow falls	Nuts 2	Yes
*	Environmental conditions				
	Chemical composition of precipitation water	Pressure	pH; electrical conductivity - S/cm; chlorides, Na, K, Mg, Ca, Sulphates, Nitrates, Ammonia (mg/l) )	Nuts 2	Yes
	Eroded soils	Pressure	extreme and high level eroded soils (ha)	Nuts 2	Yes
	Quality of surface waters		02 mg/l, BOD, COD, NH4 mg/l, N mg/l, Phenol mg/l		Yes
(64)	Emission of sulphur oxides (Concentration)	Pressure		Nuts 2	Yes
(65)	Emission of nitrogen oxides	Pressure		Nuts 2	Yes
11*	ECONOMIC INDICATORS				
2	Economic strength				
21	Primary sector				
211	Employment in the primary sector	State	Employees in the primary sector /Nuts	Nuts 3	Yes
212	GDP primary sector %	State	GDP Primary Sector/ Total GDP (Nuts)	Nuts 3	Yes
213	GDP rate change 1981-91	Pressure	GDP primary 1981- GDP pri mary 1991 / GDP primary 1991	Nuts 3	Yes
*	Use of natural resources	<i>e</i> *			
214	% agricultural land	State	Agricultural land/ Total Nuts land	Nuts 2	Yes
	Suggested indicator:				
	% arable land in agricultural land/Nuts	Pressure	Arable land / Total agricultural land/Nuts	Nuts 2	Yes
	• % forest area		Forest area / Total Nuts area		
	Reserves of major metals		tones	Nuts 2	Yes
	Production and consumption of selected metals	1	tones	Nuts 2	Yes
	Reserves of energy resources		tones	Nuts 2	Yes
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	total population; % non-agricultural population in total urban population; population growth rate of urban area — all of these are mentioned below. The suggestion is to extract "urbanisation" as the theme of group and include mentioned indicators.					
	• The definition of this indicator is necessary, as well as measurement units. If it comprises only demographic processes, such as % population in urban areas in					
<del>312</del>	Urbanisation	State		Nuts 2	Yes	
311	Population density	State	Population/Total surface	Nuts 3	Yes	
31	Demography					
43	Social integration				<b>Fall</b>	
111*	SOCIAL INDICATORS					
	appliances					
463	% of digital phone appliances / total conventional phone	State		Nuts 2	Yes	
462	Number of mobile phone appliances / inhabitants	State		Nuts 2	Yes	
461	Number of conventional phone appliances / inhabitants	State		Nuts 2	Yes	
46	Communication network					
? <del>432</del>	% surface of land plant / total plant of the country	State		Nuts 2	7	
431	Daily average number of trading aircraft / airplane	State		Nuts 2	Yes	
43	Air transportation				+	
	Navigable rivers and canals (km)		(km)- navigability for vessels with loading capacity under 500 t, 1000 t		Yes	
	Suggested indicator:	References -				
424	Numbers of ports with secondary importance / river line	State		Nuts 2	Yes	
423	Numbers of ports with primary importance / river line	State		Nuts 2	Yes	
422	Numbers of ports with secondary importance / coastline	State		Nuts 2	Yes	
421	Numbers of ports with primary importance / coastline	State		Nuts 2	Yes	
**42	Sea and inland transportation					
42	Sea transportation					
415	% railway network / total network	State		Nuts 2	Yes	
414	% asphalted road network / total network	State		Nuts 2	Yes	
413	% motorway / total national network	State		Nuts 2	Yes	
<del>412</del>	% surface of national network / total surface	State		Nuts 2	Yes	
411	% surface – communal net / total surface	State .		Nuts 2	Yes	
41	Land transportation					
3 <del>(4)</del>	Infrastructures			\$ 10 m	* # n. ? !	
<del>452</del>	potential productivity / consumption	Pressure	Manual I aggress William I aggress with the last and the	Nuts 2	Yes	
<del>451</del>	annual consumption of energy	State		Nuts 2	Yes	
45	Energy					
	(Alt.) Unemployed according to level of professional education 1997	State	% unemployed: higher, high and secondary professional education; highly skilled and skilled; semi-skilled and lower professional education; unskilled	Nuts 3	Yes	
	Structure of unemployed by educational attainment 1997		secondary, with high, and with higher education, Total = 100			
	Structure of unemployed by educational attainment	State	% unempoyed: without educational attainment, with primary , with	Nuts 3	Yes	
	comprises non-economically active population, that is deper New suggested indicator and alternative indicator:	mants (habits	, students, incapable to work etc.)		<del>- 177</del>	
			e survey on labour force covers population aged over 15 years.	ropulation u	inder 25 als	
247*	% young unemployment (<25) 1997	State	Unemployed <25 /Active population	Nuts 3	Non	
246	% women unemployment 1997	State	Unemployed women / Active population	Nuts 3	Yes	
245	% men unemployment 1997	State	Unemployed men / Active population	Nuts 3	Yes	
244	% unemployment 1997	State	Unemployed /Active population	Nuts 3	Yes	
243	GDP per capita	Pressure	GDP Nuts / Population Nuts	Nuts 2	Yes	
? 242	Productivity	State		Nuts 2	?	
241	Unemployment rate 1981-91	Pressure	Unemployment 81 Unemployment 91 / Unemployment 91	Nuts 2	Yes	
24	Unemployment - Employment					
233	GDP rate change 1981-91	Pressure	GDP tertiary 1981- GDP tertiary 1991 /GDP tertiary 1991	Nuts 3	Yes	
232	GDP tertiary sector %	State	GDP tertiary sector / Total GDP Nuts	Nuts 3	Yes	
231	Employment in the tertiary sector	State	Employees in the tertiar sector /Nuts	Nuts 3	Yes	
23	Tertiary sector					
223	GDP rate change 1981-91	Pressure	GDP secondary 1981- GDP secondary1991 /GDP secondary1991	Nuts 3	Yes	
222	GDP secondary sector %	State	GDP Secondary sector/ Total GDP (Nuts)	Nuts 3	Yes	
221	Employment in the secondary sector	State	Employees in the secondary sector / Nuts	Nuts 3	Yes	

Pressure   Population growth rate is 98-91   Pressure   Population 1981 / Izeau population 1991 / Iz	314	old indicator (%>65)	Pressure	Population >65/total population	Nuts 2	Yes
2 Education level 2 3 Set the population completed the first degree education 2 3 Set the population completed second degree education 3 3 Sandard of living 4 3 Sandard of living 4 4 February 1 5 CuP sport on health 9 6 CuP sport on health 9 7 February 1 6 CuP sport on health 9 7 February 1	315					Yes
Soft the population completed the first degree education   State	32					
\$22 % of the population completed second degree education   State   population completed shord degree education   State   population completed third degree education   State   population completed third degree education   Nuts 2   Nuts 2	321	· · · · · · · · · · · · · · · · · · ·	State		Nuts 2	Yes
Standard of living  Standard of living  Hesponse  Percent of total CDP sport on health / Kuts  Nuts 2  **Nuts 2  **Nuts 2  **Nuts 2  **Nuts 3  **Nuts 2  **Nuts 3  **Nuts 4  **Nuts 3  **Nuts 4  **Nuts 7  **Nuts 4  **Nuts 7  **Nuts 4  **Nuts 7  **Nuts 8  **Nuts 7  **Nuts 8  **Nuts 7  **Nuts 8  **Nuts 8  **Nuts 8  **Nuts 8  **Nuts 8  **Nuts 8  **Nuts 9  **Nuts 8  **Nuts 9  **N	322	% of the population completed second degree education	State	population completed second degree education (nuts) / Total	Nuts 2	Yes
As CDP spent on health Response Persource of total dDP spent on health / Nuts 2   Nu	323		State		Nuts 2	Yes
## Women per hundred men in labour force ## Household connection level ## Household connection level ## State ## Women per hundred men in labour force ## Household connection level ## State ## Water (%), severage (%), electrisity (%), telephone (%) ## Nuts 2 ## Should introductive ## State ## Nuts 2 ## Introduction ## State ## Nuts 2 ## University education ## Introduction ## University education ## Introduction ## Introductio	33					
Household connection level  State  Social infrastructure  Primary and secondary education  Histories / schools  State  Nuls 2   Year	331		Response	Percent of total GDP spent on health / Nuts	Nuts 2	Yes
4 Social infrastructure Primary and secondary education State Primary and secondary education State State Nuts 2 Nuts 2 Nuts 3 Nuts 4 Nuts 2 Nuts 4 Nuts 2 Nuts 4 Nuts 4 Nuts 5 Nuts 5 Nuts 5 Nuts 5 Nuts 6 Nuts 6 Nuts 6 Nuts 6 Nuts 6 Nuts 6 Nuts 7 Nuts 7 Nuts 8 N	332				Nuts 2	Yes
Primary and secondary education  1 students / schools  1 students			State	water (%), severage (%), electrisity (%), telephone (%)	Nuts 3	Yes
41 Subrents / Schools 42 Intell number of students / teacher 43 mill / Subrents 44 mill / Subrents 45 mill / Subrents 46 mill / Subrents 47 mill / Subrents 48 mill / Subrents 49 mill / Subrents 40 mill / Subrents 41 mill / Subrents 42 mill / Subrents 43 mill / Subrents 44 mill / Subrents 44 mill / Subrents 44 mill / Subrents 45 mill / Subrents 46 mill / Subrents 47 mill / Subrents 48 mill / Subrents 49 mill / Subrents 40 mill /	14					
42 total number of sudents / leacher   State   Nuts 2   Value						
Multis 2   Multis 3   Multis 3   Multis 3   Multis 3   Multis 4   Multis 5   Multis 6   Multis 6   Multis 6   Multis 6   Multis 6   Multis 6   Multis 7   Multis 8   Multis 7   Multis 8   Multis 7   Multis 8   Multis 8   Multis 8   Multis 9	41					Yes
University education In 2 / student In 3 / student In 3 / student In 46 In mmber of hospital units In 46 In mmber of hospital units In 47 In mmber of hospital units In 47 In mmber of community clinics Istate In mmber of hospital beds / 1000 inhabitants In 16 Percent of population in urban area 1991 Istate In Percent of population in urban area 1991 Istate In Percent of population in urban area 1991 Istate In Percent of population in urban area 1991 Istate In Percent of population in urban area 1991 Istate In Percent of population in urban area 1991 Istate In Percent of population in urban area 1991 Istate In Percent of population in urban area 1991 Istate In Percent of population in urban area 1991 Istate In Percent of population in urban area 1991 Istate In Percent of population in urban area 1991 Istate In Percent of population in urban area 1991 Istate In Interest Inter						Yes
Must 2   Must 3   Must 2   Must 3   Must 4   Must 3   Must 3   Must 4   Must 4   Must 4   Must 4   Must 5   M	43		State		Nuts 2	Yes
Multiple of Inospital Junits   State   Multiple of Inospital Junits   Multiple of Inospital Junits   State   Multiple of Inospital Junits   Multiple of I						
Health care	144	,				Yes
number of hospital units  number of Health Centres  State  Nuts 2  Annuber of Health Centres  State  Nuts 2  Nuts 2  Annuber of Health Centres  Nuts 2  Pressure  Land use Pressure  Land use Pressure  Percent of population in urban area 1991  Percent of population in coastal areas  Pressure  Population in urban areas (nuts) / Total population (nuts)  Nuts 2  Population growth in coastal areas  Pressure  Population in coastal areas (nuts) / Total population (nuts)  Nuts 2  Nuts 3  Nuts 3  Nuts 3  Nuts 3  Nuts 3  State  or rize of growth population in boarder area  or rize of growth population in mountain areas  a rate of growth of urban population 1981-91  Pressure  Urban population 81- Urban population 91 / Urban population 1991  Nuts 2  Arable land per capita  Suggested indicator:  and use change  Land use change  Conversion high quality agricultural land and forests into urban land, Intrestructure, etc.  Arable land per capita  Suggested indicator:  Agricultural population (nuts)  Nuts 2  Nuts 2  Nuts 2  Nuts 2  Protected oreas area as percent of total area / nuts  Protected forest area as percent of total area / nuts  Suggested indicator:  Agricultural population (nuts)  Nuts 2  Protected forest area as percent of total native species  Nuts 2  Protected forest area as percent of total native species  State  Nuts 2  Nuts 2  Pressure  Lotal, under forests  Nuts 2  Pressure of ultural sites  Nuts 2  Pressure of ultural sites of urban population (nuts)  Nuts 2  Nu	<del>145</del>	I	State		Nuts 2	Yes
number of Health Centres   State   Nuts 2   Nuts 3   Nuts 4   Nuts 3   Nuts 3   Nuts 4   Nuts 3   Nuts 4   Nuts 3   Nuts 4   Nuts 4   Nuts 5   Nuts						
number of community clinics  Nuts 2  Nuts 2  Inumber of hospital beds / 1000 inhabitants  Pressure  Land use Pressure  Percent of population in urban area 1991  Percent of population in urban area 1991  Percent of population in urban area 1991  Percent of population in coastal areas  Percent of population in coastal areas  Percent of population in boarder area;  Nuts 2  Population growth in coastal areas  Nuts 3  Nuts 2  Protected forest area as percent of total area / nuts  Nuts 2  Protected forest area as percent of total forest area / nuts  Suggested indicator:  Area of hunting ground  Nuts 2  Nuts 2  Protected forest area as percent of total area / nuts  Nuts 2  Nuts 2  Nuts 2  Protected forest area as percent of total area / nuts  Nuts 2  Nuts 2  Nuts 2  Nuts 2  Protected forest area as percent of total area / nuts  Nuts 2  Nuts	146	number of hospital units	State		Nuts 2	Yes
number of hospital beds / 1000 inhabitants	147	number of Health Centres	State		Nuts 2	Yes
At any separation of the spital beds / doctor	148		State		Nuts 2	Yes
Land use Pressure    Percent of population in urban area 1991   State   Population in urban areas (nuts) / Total population (nuts)   Nuts 2   Population (nuts)   Pressure   Population in coastal areas (nuts) / Total population (Nuts)   Nuts 2   Population in coastal areas (nuts) / Total population (Nuts)   Nuts 2   Population in boarder areas	149	number of hospital beds / 1000 inhabitants	Pressure		Nuts 2	Yes
Percent of population in urban area 1991   State   Population in urban areas (nuts) / Total population (nuts)   Nuts 2   Nuts 2   Pressure   Population growth in coastal areas   Pressure   Population in coastal areas (nuts) / Total population (Nuts)   Nuts 2   Nuts 2   Nuts 2   Nuts 3   Pressure   Population in coastal areas (nuts) / Total population (Nuts)   Nuts 2   Nuts 3   Nuts 3   Pressure   Population in coastal areas (nuts) / Total population (Nuts)   Nuts 3   Pressure   Population in coastal areas (nuts) / Total population (Nuts)   Nuts 3   Pressure   Population in coastal areas (nuts) / Total population (Nuts)   Nuts 3   Pressure   Population in coastal areas (nuts) / Total population (Nuts)   Nuts 3   Pressure   Population density in boarder areas   Pressure   Population in coastal areas (nuts) / Total population (Nuts)   Pressure   Population density in boarder areas   Pressure   Population in coastal areas (nuts) / Total population in Nuts 3   Pressure   Pressure   Population in coastal areas (nuts) / Total population (Nuts)   Pressure   Population in coastal areas (nuts) / Total population in Nuts 3   Pressure   Pressure   Pressure   Population in coastal areas (nuts) / Total population in Nuts 3   Pressure	1410	number of hospital beds / doctor	Pressure		Nuts 2	Yes
Pressure Population growth in coastal areas Pressure Population in coastal areas (nuts) / Total population (Nuts)  Suggested indicator:  • % of population in boarder area; • or: population density in boarder area • or: rate of growth population in mountain areas • % of population in mountain areas • nate of growth population in mountain areas  3 Rate of growth of urban population 1981-91 Pressure  Urban population 81- Urban population 91 / Urban population 1991 Nuts 2  Suggested indicator: • Land use change  Arable land per capita  State  Arable area m2 (nuts) / Total population (nuts)  Nuts 2  Suggested indicator: • Agrarian density  Agricultural population / Agricultural areas  Nuts 2  Nuts 2  Protected area as percent of total area / nuts  Suggested indicator: • Area of hunting ground • Number of game  Threatened species as percent of total native species  Cultural Assets  1 Presence of cultural sites  State  Nuts 2  Cultural Assets  1 Presence of cultural sites  State  Nuts 2  Cultural Assets  1 Presence of cultural sites  State  Nuts 2  Cultural Assets  1 Presence of cultural sites  State  Nuts 2  Nuts 2  Cultural Assets  1 Presence of cultural sites  State  Nuts 2  Nuts 2  Nuts 2  Cultural Assets  1 Presence of cultural sites  Nuts 2  Cultural Assets  1 Presence of cultural sites  Nuts 2  Nuts 3  Nuts 2  Nuts 3  Nuts 2  Nuts 2  Nuts 2  Nuts 3  Nuts 2  Nuts 2  Nuts 3  Nuts 2  Nuts 2  Nuts 2  Nuts 3  Nuts 2  Nu		Land use Pressure		1 (A)	- 海豚豚	AL AL
Suggested indicator:  • % of population in boarder area; • or: population density in boarder area • or: rate of growth population in mountain areas  • a degree of growth population in mountain areas  • rate of growth population in mountain areas  Rate of growth population in mountain areas  • rate of growth of urban population 1981-91  Pressure  • Land use change  • Arable land per capita  State  • Agricultural population (nuts)  Nuts 2  Natural Assets  • Protected area as percent of total area / nuts  Protected forest area as percent of total forest area / nuts  Suggested indicator:  • Area of hunting ground  • Number of game  3 Threatened species as percent of total native species  State  Nuts 2  Cultural Assets  • Area of hunting ground  • Number of game  3 Threatened species as percent of total native species  State  Nuts 2  Cultural Assets  • Area of hunting ground  • Number of game  3 Threatened species as percent of total native species  State  Nuts 2  Cultural Assets  • Author of registered monuments / cultural sites in a particular region  Nuts 2  Nuts 2  Nuts 2  **  **  **  **  **  **  **  **  **	51	Percent of population in urban area 1991	State	Population in urban areas (nuts) / Total population (nuts)	Nuts 2	Yes
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<ul> <li>◆ Area of hunting ground</li> <li>◆ Number of game</li> <li>3 Threatened species as percent of total native species</li> <li>State</li> <li>Cultural Assets</li> <li>Presence of cultural sites</li> <li>Concentration of cultural sites</li> <li>State</li> <li>Number of registered monuments / cultural sites in a particular region</li> <li>Nuts 2</li> <li>Yesence of cultural sites</li> <li>Concentration of cultural sites</li> <li>State</li> <li>Number of registered cultural sites by total area</li> <li>Nuts 2</li> <li>Yesence of cultural sites</li> <li>Tourist capacity / Touristicity of site 1995</li> <li>State</li> <li>Number of beds in hotels etc</li> <li>Nuts 2</li> <li>Yessure of hotel units 1997/98</li> <li>Pressure</li> <li>Ratio of yearly tourist stay by total residentpopulation</li> <li>Nuts 2</li> <li>Nuts 2</li> <li>Yessure of hotel units 1991</li> <li>State</li> <li>Valta of yearly tourists 1991 /Tourists 1991 /Tourists 1991</li> <li>Nuts 2</li> <li>Yessure of the number of tourists 1981/91</li> <li>Pressure of Tourists 1991 /Tourists 1991 /Tourists 1991</li> <li>Nuts 2</li> <li>Yessure of the number of tourists 1981/91</li> <li>Yessure of tourists 1991 /Tourists 1991 /Tourists 1991</li> </ul>	32	Protected forest area as percent of total forest area / nuts	Response		Nuts 2	Non
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#### THE REQUIREMENTS FOR THE **ESTABLISHMENT OF A FOCAL POINT**

For designing, constructing and operating O.S.P.E., two types of focal points might be expected:

- 1. Central point with a chief coordinator + 5 coordinators for each encompassed country;
- 2. Extension points in each of 5 respective countries with their coordinators linked with the chief coordinator:
- 3. The agreed methodology and content of work with regular annual work programs with precisely defined financial and organizational elements;
- 4. Regular annual or semi-annual meetings of coordinators (round-table) and rotating meeting places with precise report of each coordinator;
- 5. Periodical expert conferences for discussing and advancing the system and its methodology and exchanging experience with similar European institutions.

#### THE ELEMENTS OF INTERNAL NETWORKING

To accomplish the main task of gathering required information for the O.S.P.E. purposes, it is necessary to coordinate the effectuation of "horizontal" strategic information (data, policies, planning solutions) in the process of vertical coordination of the relevant participants (state and regional institutions, communities and towns, local centres, interested investor enterprises, nongovernmental organizations and other institutions).

Because of the absence of a centralized information system necessary for control, development and planning, the wanted information may be found in various institutions, and so the data are often doubled, they are at different levels of processing and territorial range, and even the methodology of their presentation is different1. With lack of suitable geodetic bases, as well as the problems in personnel and finance, the local administration (community) is not able to supply the system with the adequate data on spatial conditions. The few data which are at disposal have been acquired and processed mostly manually, in a traditional way. Even if the data are processed by computer, they are delivered to the concerned institutions in the listed form - on paper, which always demands an additional processing (the opposite case being almost a precedent).

Bearing in mind previously mentioned facts, concentration of information and experiences gained during the elaboration of a set of spatial plans, and the necessity to enable cooperation of all scientific and professional institutions that could contribute to the quality of the acquired

<sup>1</sup> The republic information system in Serbia is in a preparatory phase and explained in proceedings (C supplement) for the Bucharest Conference, 1999.

data, both in Serbia and Montenegro, further the republic offices for spatial planning which are responsible for ordering, organization, control and implementation of spatial plans at the national and regional level, the expert group could be formed in Belgrade connected with Podgorica. The cooperation (exchange of information, use of documentation and consultations) with the state and administration, public enterprises and distinctive organizations would be more simplified if an O.S.P.E. focal point in Yugoslavia would be instituonalized in some way, as is the case in other countries in the region.

#### **EXTERNAL NETWORKING**

Two kinds of external networking are expected:

- 1. Connections with European institutions relevant for indicators and data base of O.S.P.E. Such relations are expected to be realized through the central point and further disseminated if needed to the focal points 1-5.
- 2. Connections of focal points to relevant national and regional institutions in each country. Among these two are indispensable:
- · relevant ministry for spatial planning and its fund of information on national spatial plans or strategies;
- national statistics for necessary census data.

Connections with other national institutions (cadastre, public agencies) and regional institutions ought to be of concern since many data and information are controlled by them.

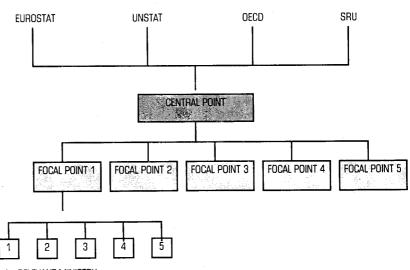
For the purpose of a well organized work a meta data catalogue could be prepared in the first phase of O.S.P.E. based on listed and agreed data and indicators in each country. The focal points would be in charge of filling in the meta-base masques prepared in advance by the central point coordinated with focal points. The problem of different data systems and agencies is still open and asks for a deeper inside and comprehension. Spatial planning systems and agencies directory (ESTIA) is a good starting point but demands additional research.

The external networking should be relatively simple, transparent and operational for the sake of better understanding and more efficient application through the O.S.P.E. and its role in spatial management in SE Europe, through the FORUM as a standing institution for the countries of the region.

#### References

- 1. The project "Spatial Planning and Construction Information System", Ministry of Construction of Serbia, Belgrade, 1999.
- 2. Bracken, I. (1981) "Urban Planning Methods", London: Methuen.
- 3. Subotic, S. (1999): "The Societal Monitoring System and its usage in the Sustainable Spatial Planning in SE Europe", 3.ESTIA Conference, Bucharest

#### EXTERNAL NETWORKINGS SCHEME



- 1 RELEVANT MINISTRY
- 2 NATIONAL STATISTICS
- 3 NATIONAL CADASTRE
- 4 NATIONAL/PUBLIC/ AGENCIES
- 5 REGIONAL AGENCIES