# Identifying Industry Margins with Price Constraints:

Pierre Dubois\*and Laura Lasio<sup>†</sup>

Structural Estimation on Pharmaceuticals

This version: March 2018<sup>‡</sup>

#### Abstract

This paper develops a structural model to investigate the effects of pharmaceutical price regulation on demand and on manufacturers' price-setting behavior in France. We estimate price-cost margins in a regulated market with price constraints and infer whether these constraints are binding. Once the shape of demand is recovered, the identification strategy exploits cost restrictions across drugs, which come from observing the same drugs in potentially price-constrained markets (France) and in markets where prices are unregulated (the US and Germany). Using data on the anti-ulcer market from 2003 to 2013, we find that some drugs are significantly constrained by regulation. Counterfactual simulations suggest that price constraints generated some modest savings (approximately 2% of total expenses) and increased consumer surplus, relative to a free pricing scenario. These effects come from shifting consumption towards branded drugs at the expense of generics. However, a policy defining price caps based on prices in other countries (external reference pricing) would increase generic penetration and generate additional savings and consumer surplus by reducing all prices, particularly those of generics.

Key words: empirical IO, price constraints, Bertrand competition, regulation, pharmaceuticals, anti-ulcer drugs.

JEL Codes: L10, I18, C18

<sup>\*</sup>Toulouse School of Economics, University of Toulouse Capitole, pierre.dubois@tse-fr.eu

<sup>&</sup>lt;sup>†</sup>McGill University, CIREQ, CIRANO. laura.lasio@mcgill.ca

<sup>&</sup>lt;sup>‡</sup>We thank IMS Health for granting us access to the data. All opinions are strictly those of the authors. We are very grateful to the editor and three anonymous referees, whose suggestions were extremely useful in improving the paper. We also thank Steve Berry, Christian Bontemps, Kurt Brekke, Philippe Choné, Philippe Février, Xavier D'Haultfoeuille, Amit Gandhi, Eric Gautier, Marc Ivaldi, Margaret Kyle, Thierry Magnac, Marisa Miraldo, Ariel Pakes, Carol Propper, Paul Scott, and Frank Verboven for their comments, as well as many seminar participants in many places.

### 1 Introduction

Understanding the role played by regulatory constraints is of major importance in, for example, the pharmaceuticals industry, where regulation is pervasive throughout all stages of drug development and commercialization, but where countries differ significantly in their regulatory approach. For instance, manufacturers in the US are allowed to freely choose prices for prescription drugs, while France regulates the price of pharmaceuticals covered by public health insurance. The French system of price regulation was revised in the 2000s, as part of a broader reform intended to control rising drug expenditures. The regulatory changes targeted both demand and supply, by affecting the drug choices of prescribers, pharmacists, and patients and the pricing decisions of firms. These changes include a cap on reimbursement for branded drugs after generic entry and stricter requirements on price levels and their evolution over time. Difference-in-difference evidence on the effects of the price cuts introduced in 2006 suggests that prices declined significantly as a consequence of this reform, on average by 30% for the drugs subject to this policy.

This paper develops a structural model to investigate the effects of price regulation in France. We estimate price-cost margins in a regulated market where the regulator imposes price constraints, and we infer whether these constraints are binding. Once the shape of demand is recovered, the identification strategy relies on assumptions on the price competition game played by firms and on cost restrictions across drugs and markets, which exploit the presence of some markets that are not price constrained, as prices are not regulated. Using IMS data on drug sales, we investigate whether the current price-setting regulation in France imposed binding constraints on the prices of anti-ulcer drugs between 2003 and 2013, using the US and Germany as unconstrained markets. We then evaluate the counterfactual free pricing equilibrium in which all price regulation is removed and a different, regulated equilibrium based on external reference pricing, a policy that was recently implemented in France. These comparisons allow us to quantify changes in prices, demand, and spending due to price regulation.

Estimating demand is the first step of our analysis and requires a flexible yet tractable model able to capture the differentiation of anti-ulcer drugs, as well as the heterogeneity in preferences (Ching, 2010a and 2010b). Following the standard approach in empirical IO (Berry, 1994; Berry, Levinsohn and Pakes, 1995; Nevo, 2000 and 2001) and some recent applications to pharmaceuticals (Björnerstedt and Verboven, 2016, Dunn, 2012), we use a random coefficient logit model to account for heterogeneity in preferences over drug characteristics and price disutilities. Our demand specification controls for quality, by including quality-related drug characteristics, and for advertising (primarily in the form of detailing, the practice of sending pharmaceutical sales representatives to physicians). We find that demand for anti-ulcer drugs is price elastic, particularly for drugs subject to the maximum reimbursement rule in France. Even after controlling for detailing, which positively affects sales, brand-name drugs are preferred to generics, although there is significant estimated variation in preferences. Consistent with medical knowledge, we find that anti-ulcer drugs are highly differentiated and that substitution occurs mostly (but not entirely) at the level of the molecule or subclass.

Once we have identified demand and substitution patterns, we explore the impact of regulation on prices and margins, in a setting where firms strategically choose prices given the constraints imposed by the regulator, which amount to price caps. The magnitude of these price ceilings imposed on firms is unknown to the econometrician, but our identification strategy allows us to infer when price constraints are binding across drugs and periods. Under the assumption that firms compete  $\dot{a}$  la Bertrand, the identification is obtained by the use of unconstrained markets (the US and Germany, where drug prices are not regulated) and by restrictions on the costs of drugs across markets, which allow us to recover such constraints.

We find that some but not all drugs are significantly constrained and that regulation has spillover effects on drugs not directly subject to price cuts, as prices chosen by manufacturers are affected by the regulatory constraints on their closest substitutes through the equilibrium conditions. Counterfactual simulations suggest that the current price controls reduced prices relative to a free pricing scenario, especially in years in which prices were cut. Such declines in prices, especially for high-quality drugs, shifted consumption towards branded drugs at the expense of generics, which experienced a smaller decrease in price, in both absolute and percentage terms. Once the

difference between the branded and the generic price is reduced, the preference for the branded drug (captured by our demand estimates) leads to substantial losses for generic manufacturers, as profits would be 23% higher in a free pricing scenario, compared to an increase of only 15% for branded firms. Nevertheless, price constraints generate some modest savings, approximately 2% of total expenses, on average, over the 11 years of data and increase consumer surplus, due to the greater utilization of cheaper and preferred branded drugs. To avoid the increased consumption of branded drugs in favor of generics, the regulator could instead cap prices at the level of other countries (so-called external reference pricing), a rule introduced in France for other drugs in 2004. Our simulations suggest that under this policy, prices would decline even more and demand would increase but less than proportionally, leading to additional savings. Contrary to the regulation in place for anti-ulcer drugs during the period 2003-2013, generic penetration would increase (one of the objectives of the French regulator), due to the significant reductions of generic prices and margins. However, while in the short run consumer surplus would be higher than under the current regulatory setting, this alternative regulation may hinder the survival of generics in the long run.

Our work contributes to different strands of the literature. First, we contribute to the broad research on demand for pharmaceuticals, which has employed different approaches to estimate preferences for drugs and substitution patterns, from log-log models (as in Berndt et al., 1996; Berndt, Kyle and Ling, 2003; Rizzo, 1999), to AIDS and multi-stage budgeting (as in Ellison, Cockburn, Griliches and Hausman, 1997, and Chaudhuri, Goldberg, and Jia, 2006). Our approach more closely resembles the works that use discrete choice models (logit in Azoulay (2002), Berndt, Pindyck and Azoulay (2003), and Crawford and Shum (2005) and nested logit in Donohue and Berndt (2004), Stern (1996), and Arcidiacono, Ellickson, Landry and Ridley (2013)). Our random coefficient logit model is similar to Björnerstedt and Verboven (2016) and Ching (2010a and 2010b), as we explicitly account for heterogeneity in price sensitivity, although we do not incorporate consumer learning.

Our study explores the role of price controls and shows their different effects on branded and generic drugs, in line with previous works documenting how price controls may render generic competition ineffective or even counterproductive (Danzon and Chao, 2000). Our results suggest that external reference pricing may avoid this effect in France in the short run, although similar policies linking prices across countries have been shown to discourage or delay drug introduction (Kyle, 2007; Danzon, Wang, and Wang, 2005; Danzon and Epstein, 2008) and to affect drug entry decisions beyond the role of market size and firm characteristics (Scott-Morton, 1999; Kyle, 2006), leading to large welfare losses at a global scale (Filson, 2012). Nevertheless, price controls may be welfare-improving when used to counterbalance the welfare losses from other regulatory measures (see Chaudhuri, Goldberg, and Jia (2006) on TRIPS product patents in India). However, alternative regulations may dominate price controls. For example, policies that impose additional copayments on patients demanding high-priced branded drugs can be more effective than price caps in lowering drug prices and provide incentives for pharmacists to promote generic sales (see Brekke, Grasdal and Holmås, 2009; Brekke, Holmås and Straume, 2011 and 2013, on Norway).

Our work also illustrates how standard IO methods can be combined with cost restrictions across markets to recover the price-cost margins in a setting where firms may be constrained by regulation but where these constraints are unobserved by the econometrician. In a similar vein, Goldberg (1995) studies the car industry and the role of trade policy, such as voluntary export restraints, that imposed a quota on Japanese cars in the US market in the 1980s. The Lagrange multipliers associated with the quantity constraints on imported cars are identified by exploiting observations from the truck market, which was not subject to the same quota constraints. In Goldberg (1995), quantity constraints are observed, while we do not observe the implicit price caps that the regulator imposes on firms. Salvo (2010) addresses a similar problem in estimating market power in the Brazilian cement industry, where firms are constrained in price setting due to the threat of entry by foreign producers, which poses an observable ceiling for the price that domestic competitors can set. Salvo (2010) predicts the price ceiling based on observed costs. Brenkers and Verboven (2006) study how constraints on international markup differentials introduced after liberalizing the distribution of cars in Europe affect the market equilibrium. After estimating the demand for cars before liberalization and thus without price constraints, they simulate a new price

equilibrium by imposing a given maximum difference in markups across countries. We use the variation across countries and markets to generate the cost restrictions needed for identification. Our identification strategy could be used in the context of markets where prices may be affected by inequality constraints on markups across markets. A recent paper by Ching, Hayashi and Wang (2015) explores the role of capacity constraints and excess demand in the nursing home market. Their identification strategy relies on observing the unconstrained demand of private-pay consumers (who never face capacity constraints because they are given priority) to identify the extent of excess demand due to Medicaid patients and test whether the constraints bind. Hence, they use demand-side variation, while we exploit cost restrictions across markets.

In the following, Section 2 describes the market for anti-ulcer drugs and the data used; it also illustrates how price regulation operates in France and provides difference-in-difference evidence of its impact on prices. Section 3 presents our identification of price-cost margins in an oligopoly model when demand is known, provided that both constrained and unconstrained markets are observed. Thereafter, Section 4 explains the particular demand model estimated as a first step of the supply-side estimation. The results are discussed in Section 5. Section 6 reports counterfactual price equilibrium and savings calculations in the absence of the price setting regulation in France (Section 6.1) or with external reference pricing (Section 6.2). Finally, Section 7 concludes the paper.

# 2 Market, Data, Regulation and Difference-in-Difference Evidence

#### 2.1 Regulatory Framework in France

The consumption of pharmaceuticals in France has historically been high, due to low regulated prices relative to other comparable European markets (Nguyen-Kim, Oz, Paris and Sermet, 2005), a generous public drug reimbursement system, covering nearly the entire French population, and high rates of complementary health insurance. In the early 2000s, pharmaceutical expenses in France represented one-fifth of total public expenditures on health and doubled with respect to the previous decade (reaching 30 billion euros in 2004), increasing more rapidly than anywhere else in Europe (Nguyen-Kim et al., 2005). This situation accelerated a project to reform the pharmaceutical regulatory system intended to reduce public expenditures on drugs. The policies

introduced targeted both the demand and the supply of drugs, ranging from public campaigns to encourage the use of generics, to financial incentives for generic substitution to pharmacists (see additional details in Section 4.1), to new guidelines for physicians to prescribe primarily drugs for which generic alternatives are available, and to a thorough review of the list of reimbursed drugs that reduced or removed completely public coverage for those with insufficient therapeutic value.

Major changes were made to the rules that govern drug reimbursement. In 2003, a maximum reimbursement price was introduced ("TFR" for Tarif Forfaitaire de Responsabilité) when generic penetration does not reach a certain threshold defined by the Ministry of Health. In such a case, coverage for these drugs is only up to the TFR price, which is a function of generic prices<sup>1</sup>. Manufacturers can keep the price above this TFR price, but the difference is paid out of pocket by the patient.

The reform also addressed the process of price setting, which in France is regulated by the Economic Committee for Health Products (CEPS, Comité Economique des Produits de Santé). The price proposed by companies must be approved by the regulator, and it depends on the therapeutic improvement of the drug, on the anticipated sales volume, and on the price of existing comparable reimbursed drugs (further details on price setting are reported in Section 3.2). In 2004, the criterion that prices of new drugs need to be in line with prices in Italy, Germany, the UK and Spain was added (so-called external referencing). In 2006, the CEPS declared a price cut on all drugs based on the same molecule when generics become available or when they have been on the market for at least 24 months. The rule for price cuts has evolved over time (both in terms of the percentage of the price to be cut and time since generic entry) but can still be applied to markets not subject to TFR (TFR and price cuts being mutually exclusive).

Table 1 summarizes the regulatory changes that affected both the demand and the supply side of the anti-ulcer drug market in France between 2003 and 2013. Our work focuses on the impact of

<sup>&</sup>lt;sup>1</sup>The regulator decides which molecules are subject to TFR based on the rate of generic penetration. In general, TFR can be introduced when the market share of generics for a molecule is below 60% after 18 months or 65% after 2 years since generic entry. These percentages and timing have changed slightly over time and unexpectedly, and the regulator has total power over this issue, meaning that it can make exceptions and unilaterally decide to define a TFR.

price cuts (which directly affect 6 drugs in our sample since 2006), accounting for the role of TFR in demand. We will then explore the effect of external referencing in our counterfactual simulations.

Table 1: Regulatory Changes Affecting the Anti-ulcer Market in France since 2003

	Squared, Changes Threeting the That area Market in Trainet Since 2000
Regulatory change	ges affecting the demand side
Date	Description
September 2003	Introduction of maximum reimbursement price (TFR) for Cimetidine
	(Tagamet) and Ranitidine (Zantac and Raniplex)
January 2006	Introduction of TFR on Famotidine (Pepcidine)
Regulatory chang	ges affecting the supply side
Date	Description
January 2006	Price cut of all drugs in a class if generics entered or have been available
	for 24 months – Omeprazole (Losec) and Lansoprazole (Takepron, Lanzor)
January 2008	Price cut for branded drugs if enough sales of generics of the same
	or close substitute molecules – Esomeprazole (Nexium)
January 2009	Revision of the price cut rule (18 months instead of 24)
	for Omeprazole, Lansoprazole, and Pantoprazole (Pantozol)
January 2012	Revision of the price cut rule at generic entry for
	Omeprazole, Lansoprazole, Pantoprazole, and Rabeprazole (Pariet)

Note: Price cuts in 2006, 2009, 2012 are of different percentages.

#### 2.2 The Anti-ulcer Drugs Market

WHO ATC classification. The absence of real substitutes for these drugs (hospitalization and surgery target different conditions) make the market easily identifiable in the A02B class, without having to include drugs from other therapeutic classes among competitors (Crawford and Shum, 2005). The market comprises three subclasses that can be regarded as three different generations of drugs treating ulcer and ulcer-related conditions. The subclass of histamine antagonists (H2) includes anti-ulcer treatments of the first generation, introduced in the 1970s and 1980s, which treat ulcer symptoms by blocking the action of histamine in the stomach. H2 drugs are based on a number of molecules, the most common of which are Cimetidine (brand name: Tagamet), Famotidine (brand name: Pepcidine), Ranitidine (brand names: Zantac and Raniplex) and Nizatidine (brand name: Panaxid). H2 had considerable success in many countries, driven by SmithKline's Tagamet (Cimetidine) and Glaxo's Zantac (Ranitidine); they remained top sellers until the late 1980s, when a new generation of ulcer treatments was introduced, the proton-pump inhibitors (PPI). These drugs,

instead of blocking the reception of histamine, act at the source of acid secretion, inhibiting it for a longer time, and are considered superior to H2 and other existing drugs. This subclass includes several derivatives of benzimidazole: Omeprazole (brand name: Losec, the world's top-selling drug for several years), Esomeprazole (brand name: Nexium), Lansoprazole (brand names: Lanzor and Takepron), Pantoprazole (brand name: Pantozol), and Rabeprazole (brand name: Pariet). Finally, the third subclass is a residual category, which includes Prostaglandins, which are used primarily for the prevention and treatment of peptic ulcer in the elderly (Misoprostol, brand name: Cytotec).

The anti-ulcer market has long been one of the top-selling therapeutic classes worldwide (being the leader from 1990 to 2003). This was driven by the presence of blockbusters and competition based on subsequent innovations. Anti-ulcer drugs are manufactured by several of the most important pharmaceutical players: AstraZeneca (Losec and Nexium), GlaxoSmithKline (Zantac), Takeda (Takepron and Pantozol), Pfizer (Cytotec), Sanofi (Lanzor), Johnson&Johnson (Pariet), Merck (Pepcidine), Abbott (Raniplex), Aptalis (Tagamet), Norgine (Panaxid), and Forest (Pylera). In addition, the market experienced patent expiration for major drugs in the early 2000s, and several entry waves of generics started populating the French market.

#### 2.3 Data and Descriptive Statistics

We use data from IMS Health covering all wholesale transactions in the retail and hospital sector (revenues and quantities sold for each drug in a country-year) for the period 2003-2013. We also use advertising data from IMS Health Global Promotional Track for France, Germany and the US (IMS Health – Base Global Promo Track - [2001 - 2014]). We have data on advertising expenditures for each drug by media at the country level for France, Germany and the US. Descriptive statistics on advertising by market are presented in Table A1 in Appendix A.4 and report the yearly average of total advertising expenditures for branded drugs or generics by country and the part of this advertising that corresponds to detailing expenses. In France, most expenses are in the form of detailing, with the rest being in journal publications, meetings, and other. Advertising of generics is also much lower than for branded drugs, and this is also true in the US but not in Germany, where the ratio of advertising expenses over total revenue is much higher for generics than in France or the

US. We also observe the number of detailing units, which will be useful for computing an average price per detailing unit in each year and country. In the quantity sales data, a drug-country-year triplet observation is uniquely identified by the name of the drug, its manufacturer, its molecule, its therapeutic form, and its brand type (originator, licensed or generic drug). We compute an average wholesale price per standard unit from the figures on quantities (where standard units are defined as the smallest unit of the drug standardized across dosage and therapeutic form) and revenues per year (in constant \$US). The data were aggregated at the therapeutic form level to avoid distinguishing the different methods of administration of exactly the same drug (tablet and effervescent capsules, for instance). We use these IMS data for both quantities and revenues for France, Germany and the US, but we also use the average wholesale prices in Italy, Spain and the UK as instrumental variables (see Section 5 below). We also use data from the French regulatory agency HAS (available at www.theriaque.org) to gather additional information on the indications and side effects of each drug, the medical benefit indices (SMR and ASMR<sup>3</sup>) for each indication (a rating used recently by Kyle and Williams, 2017), and the date of introduction and level of TFR.

Between 2003 and 2013, a total of 103 different drugs were sold in France by 29 different companies: among them, 13 are branded firms, and the remaining 16 are generic manufacturers. The majority of the drugs (77) belong to the PPI subclass (A02B-C), which represents the bulk of sales, followed by H2 (A02B-A), with 24 products; Prostaglandins (A02B-B) are present with only one drug (Pfizer's Cytotec); and a combination of an anti-ulcer and antibiotic drug completes the list. French anti-ulcer drugs in this period are based on 11 active ingredients: five PPI (Omeprazole, Esomeprazole, Lansoprazole, Pantoprazole and Rabeprazole), four H2 (Cimetidine, Famotidine, Nizatidine and Ranitidine), one Prostaglandin (Misoprostol) and one combination (Bismuth and

<sup>&</sup>lt;sup>2</sup>Detailing corresponds to promotional activity by pharmaceutical sales representatives to physicians. They are defined in the data as a direct contact between physicians and the pharmaceutical company, whether a visit or telephone call from a sales representative, e-details or live videoconferencing. Detailing units are defined as the number of brand presentations to a physician over the period, aggregated at the country level, and the detailing cost corresponds to how much it would cost for a sales representative to visit (in person or via phone) a physician, including not only her salary and benefits but also travel cost, gas, and maintenance by the minute.

<sup>&</sup>lt;sup>3</sup>SMR (service médical rendu/actual benefit) is an absolute rating of drug importance, and ASMR (amélioration du service médical rendu/improvement in actual benefit) is a relative rating of therapeutic value compared to existing treatments.

antibiotic). For eight of these, generics were or became available during the sample period: Misoprostol, Nizatidine, and the combination drug were sold only as brand names. In Germany and the US, the number of drugs is higher than in France, and all drugs sold in France are always sold in these two other countries.

The therapeutic benefit of these drugs was classified as important by the CEPS for most of the years in the sample, granting a 65% reimbursement rate, except for some older H2 drugs, the reimbursement for which has been reduced to 35% since 2007. The therapeutic improvement vis à vis existing drugs was considered insufficient (ASMR level 5 on a 1-5 scale), except for AstraZeneca's Losec (Omeprazole) and Nexium (Esomeprazole). Additional measures of drug quality, beyond ASMR, are the number of therapeutic forms (between 1 and 4 in the data), indications and side effects. A higher number of therapeutic forms makes it possible to better suit the needs of heterogeneous patients. Generic drugs offer at most two different forms. The number of indications and side effects differs significantly across drugs, from a minimum of two to a maximum of nine indications (Losec and Nexium) and eight side effects (Nexium's peculiarity).

Table 2: Summary Statistics for France

	Number of		Quantity	Market Share		Wholesale		Firm	
drugs					Price/s	td unit	Revenue		
Year	All	${\bf Branded}$	Generics	(1,000 std units)	Branded	Generics	(\$US)	(€)	(1,000 \$US)
2003	25	12	13	1 131 140	98%	2%	0.75	0.55	$1\ 414\ 127$
2004	39	12	27	$1\ 233\ 735$	86%	14%	0.78	0.57	$1\ 455\ 683$
2005	40	12	28	$1\ 334\ 331$	77%	23%	0.70	0.51	$1\ 423\ 278$
2006	42	12	30	$1\ 444\ 926$	73%	27%	0.63	0.46	$1\ 404\ 320$
2007	51	12	39	$1\ 508\ 936$	70%	30%	0.60	0.44	$1\ 364\ 369$
2008	49	12	37	$1\ 535\ 426$	61%	39%	0.56	0.41	$1\ 240\ 799$
2009	59	12	47	$1\ 596\ 513$	55%	45%	0.52	0.38	$1\ 183\ 251$
2010	62	12	50	$1\ 669\ 252$	50%	50%	0.46	0.33	$1\ 069\ 219$
2011	74	12	62	1732595	39%	61%	0.43	0.31	$974\ 594$
2012	86	12	74	$1\ 820\ 351$	29%	71%	0.39	0.28	$853\ 985$
2013	94	11	83	1 890 575	18%	82%	0.32	0.23	619 035

Notes: Price is the average price per standard unit in \$US or in  $\in$  (constant exchange rate for 2014Q2:  $\in$ /\$US=1.3772).

Expenses is the total manufacturer-level revenue of the class. Wholesale prices are at the manufacturer level.

Here, the market shares are relative to the total sales of anti-ulcer drugs (no outside good as in the model).

Table 2 shows that there is a steady and significant increase in the number of drugs marketed, from 25 in 2003 to 94 in 2013, due to the entry of generics, the market share of which rose significantly during the period. In the early 2000s, several Ranitidine- and Cimetidine-equivalents entered

the market (Zantac and Tagamet lost patent protection in the 1990s), but generics still represented a residual category in terms of volumes and revenues. In 2004, a second entry wave took place in the form of generics of the world's top-selling drug, Losec (AstraZeneca's Omeprazole), followed by many others at the patent expiration of other PPI molecules during the later years of the sample period. By 2011, generic sales constituted more than half of the class volume, representing the vast majority at the end of the sample period. These figures are similar in Germany and the US, with the former reaching even higher levels of generic penetration (see Tables A2 and A3 in Appendix A.4). Interestingly, in France, the market for anti-ulcer drugs expanded at the same time as generic penetration, meaning that the sales of branded versions did not decline dramatically. Actually, aggregate quantity increased by approximately 50% during the period. However, revenues also declined, leading to a decreasing average price per standard unit, in line with generics being cheaper (the price of generics is capped at a fixed percentage of the price of their brand-name counterpart) and to the increased pressure imposed by the reform on the regulated prices of brand-name drugs.

#### 2.4 Difference-in-Difference Evidence of the Effect of Regulation on Prices

As reported in Table 1, there are several regulatory changes that may affect demand or supply for anti-ulcer drugs in France during the period of study. In specific, the regulator introduced price cuts on branded drugs since 2006. Furthermore, reimbursement rules changed over time and affected some drugs with a maximum reimbursement price through the TFR rule explained above. Before showing how one can structurally identify and estimate the impact of these regulations on prices, demand, and expenditures, we provide difference-in-difference evidence on the effects of these events on prices. The main focus of our structural model will be to quantify the effects of price regulation and in particular the price cuts imposed since 2006. These cuts affect the price of the brandname drugs after generic entry or when generics have been on the market for at least 24 months, whether they are based on the same molecule or on different ones considered close substitutes. The drugs subject to these cuts belong to the PPI category and include Losec (Omeprazole), Lanzor and Takepron (Lansoprazole) since late 2006, Nexium (Esomeprazole) since 2008, Pantozol (Pantoprazole) since 2009, and Pariet (Rabeprazole) since 2012. Moreover, H2 anti-ulcer drugs were

affected by the introduction of the TFR. This rule, which imposes a maximum reimbursement price, was introduced at the end of 2003 and caps the reimbursement level of branded drugs and their generics. In 2004 and 2005, three anti-ulcer drugs were subject to this rule: Tagamet (Cimetidine), Zantac and Raniplex (Ranitidine); a fourth was added in 2006, Pepcidine (Famotidine). Although TFR is not the main object of our analysis, as it is a policy affecting demand and not supply directly, our structural model will address the role of the TFR rule on demand. Previous studies have shown that policies that impose additional copayments on patients demanding high-priced branded drugs (similar to the French TFR rule) may result in lower drug prices (see Brekke, Grasdal and Holmås, 2009; Brekke, Holmås and Straume, 2011 and 2013, on Norway). For this reason, we believe that it is important to control for TFR in the difference-in-difference analysis, to rule out the possibility that the drugs subject to TFR are different from other drugs within the anti-ulcer market.

Using the data from France, Germany and the US, we test the effects of both price cuts and TFR on the prices of drugs using triple difference regressions within this class and across markets. To do this, we define the group of drugs denoted "TFR" as those drugs that have been subject to the maximum reimbursement price rule in France since 2004, and we denote by "Price Cut" the dummy variable for the group of drugs subject to that rule in France (the two rules are mutually exclusive). Of course, these two rules are supposed to have affected the price of drugs in France only and not in Germany and the US, but these drugs could also be different from other drugs within the anti-ulcer market, hence the use of interaction with country dummies.

Table 3 reports the results of the regression of the log price of drugs on drug characteristics, on the drug group dummies "TFR" and "Price Cut", on the interaction between these group dummies and the dummy for whether the time period is after the regulatory event (i.e., when the TFR or price cut was introduced for each affected drug), and on the interaction between the dummy variable for France after the start of the regulatory event and these group dummies. The coefficients of these last interactions can be interpreted as the effects of the regulatory event in France on prices. In column (1), by adding country fixed effects, molecule fixed effects, and year fixed effects, we find that the drugs in the "Price Cut" and "TFR" groups are slightly more expensive (although

the effect is not significant) and that their prices have increased slightly (albeit not significantly). However, the interaction of each group dummy with the regulatory period dummy "After" and the interaction with the French dummy shows that in France these drugs became cheaper when each of these regulations was implemented. The effect is significant for both "Price Cut" and "TFR" (except for the last two specifications for "Price Cut"). When using different country and year fixed effects or country and molecule fixed effects in columns (2), (3) and (4), the results are similar, but the significance is weaker in the fourth specification. Note that in column (4), we have country-molecule-year fixed effects, meaning that the effects of drug characteristics and regulation are identified from variations within a molecule-country-year triplet. Table 3 also shows that branded drugs and those with an indication for the eradication of helicobacter pylori are more expensive, whereas drugs with more side effects are cheaper (the results are similar with price as the dependent variable).

This difference-in-difference evidence seems to confirm that these regulatory events did reduce prices; however, this is conditional on counterfactual prices having been similar. It is indeed possible that demand changed during these years due to country-specific changes, leading to lower prices, or that specific cost shocks also affected the equilibrium pricing. A structural estimation will allow us to interpret those results and test whether regulation actually constrained prices or whether observed price changes are simply due to demand or supply conditions. Moreover, our structural approach will allow us to perform simulations of counterfactual policies.

Table 3: Triple Difference Regression of Log Prices

<u> </u>	(1)	(2)	(3)	(4)
Variables	Log Price	Log Price	Log Price	Log Price
Drug Characteristics				
Branded	1.648***	1.667***	1.824***	2.023***
	(0.484)	(0.507)	(0.501)	(0.597)
Nb. Side Effects	-0.352***	-0.349***	-0.341***	-0.285***
	(0.0957)	(0.103)	(0.0855)	(0.0350)
Formats	0.131	0.123	0.0345	0.0172
	(0.166)	(0.174)	(0.175)	(0.199)
Helicobacter Indication	3.199***	3.192***	2.821***	1.790**
	(0.960)	(1.062)	(0.197)	(0.679)
NSAID Indication	-0.642	-0.477	1.227***	-3.531***
	(0.440)	(0.483)	(0.356)	(0.645)
Drug Group Dummies				
Group "TFR"	0.158	0.198	-0.183	-0.0559
	(0.364)	(0.421)	(0.444)	(0.425)
Group "Price Cut"	0.166	0.0600	-0.299	-0.750**
	(0.280)	(0.290)	(0.295)	(0.321)
Drug Group Dummies * After				
"TFR" * After	0.341	0.324	0.639	0.468
	(0.558)	(0.622)	(0.690)	(0.724)
"Price Cut" * After	0.232	0.290	0.113	0.659*
	(0.233)	(0.188)	(0.186)	(0.354)
Reimbursement Rule Change in France				
"TFR" * After * France	-0.770	-0.814	-1.656**	-1.627**
	(0.541)	(0.542)	(0.694)	(0.772)
Price Regulation in France				
"Price Cut" * After * France	-0.773**	-0.737**	-0.293	-0.328
	(0.353)	(0.338)	(0.291)	(0.384)
Country Fixed Effects	Yes			
Molecule Fixed Effects	Yes	Yes		
Year Fixed Effects	Yes			
Country*Year Fixed Effects		Yes	Yes	
Country*Molecule Fixed Effects			Yes	
Country*Molecule*Year Fixed Effects				Yes
Observations	2,614	2,614	2,614	2,614
R-squared	0.507	0.525	0.599	0.670

Notes: Standard errors are clustered by country-molecule. \*, \*\*, and \*\*\* indicate significance at the 10%, 5% and 1% levels.

Dependent variable is price in SUS. Data for France, Germany, and the US from 2003 to 2013.

# 3 Supply Model and Identification of Margins

Assuming that the shape of demand for pharmaceuticals is known, we first present our model of the effect of regulation on the supply side and defer the modeling and estimation of demand to the next section.

We focus on pricing with an exogenously given market structure, taking entry decisions as exogenous. Pharmaceutical innovation involves long R&D delays, decided many years in advance, and generic entry is constrained by patent protection. Kyle (2007), Danzon et al. (2005), and Danzon and Epstein (2008) have shown that delays in entry can be strategic, but we leave to future research the modeling of pricing and regulation in a fully dynamic setting. Moreover, all but one entry in our data are due to generics, and thus, they will not be affected by anticipation in the pricing decisions for branded drugs.

In France, the prices of drugs must be agreed upon by the regulator (CEPS) and are not determined under fully binding regulatory rules. Thus, it is possible that pharmaceutical companies obtain prices that maximize profits. Indeed, lobbying and negotiations between the regulator and companies may lead to a price equilibrium not far from profit maximization equilibria (Grandfils, 2008): it is known that the price approved by the regulator is often that proposed by the manufacturer in the first place through a procedure called "dépôt de prix" (Grandfils and Sermet, 2006). This seems to signal that, despite regulation, the price remains a decision made primarily by the company.

We first present the notations and the standard case of price competition without price regulation, and then our model with price constraints is introduced with a brief discussion of the analogy with Nash bargaining models.

#### 3.1 Equilibrium without Price Regulation

In the case of free price setting, which is the most relevant model for the US and Germany but could also be the equilibrium outcome for France, it is well known how profit-maximizing prices should be set and how marginal costs can be identified if the shape of demand is known and a model of firm behavior is assumed (BLP, 1995; Nevo, 2001).

Denote by  $\Pi_{ft}$  the variable profit of multi-product firm f in market t, where a market will be defined as a country-year. As fixed costs and other R&D costs are not affecting pricing decisions, a firm f selling all of the products in set  $F_f$  will maximize

$$\Pi_{ft} = \sum_{j \in F_f} (p_{jt} - c_{jt}) q_{jt}(\mathbf{p}_t, \mathbf{a}_t) - a_{jt}$$

where  $p_{jt}$  is the price of drug j,  $a_{jt}$  is the detailing expense for drug j,  $c_{jt}$  is the constant marginal cost of product j, and  $q_{jt}(\mathbf{p}_t, \mathbf{a}_t)$  is the quantity of drug j demanded given the vector  $\mathbf{p}_t$  of all drug prices and the vector of detailing expenditures  $\mathbf{a}_t$  for all J products.

As assumptions on firms' detailing choices are not necessary to identify marginal costs, we only consider the firms' profit-maximizing conditions in prices and assume that they compete in price  $\dot{a}$  la Bertrand. Assuming that a pure-strategy Bertrand-Nash equilibrium in prices exists, the price of any product j sold by firm f must satisfy the first-order condition

$$q_{jt} + \sum_{k \in F_f} (p_{kt} - c_{kt}) \frac{\partial q_{kt} (\mathbf{p}_t, \mathbf{a}_t)}{\partial p_{jt}} = 0$$

Then, with  $\mathbf{1}_{\{j \in F_f\}} = 1$  if  $j \in F_f$  and 0 otherwise, denoting by  $D_f$  the  $J \times J$  diagonal matrix whose row  $i^{th}$  element is  $\mathbf{1}_{\{i \in F_f\}}$ , by  $Q_{p_t}$  the  $J \times J$  matrix whose row i column j element is  $\frac{\partial q_{jt}(\mathbf{p}_t, \mathbf{a}_t)}{\partial p_{it}}$  and  $\mathbf{q}_t = (q_{1t}, .., q_{Jt})'$ ,  $\mathbf{c}_t = (c_{1t}, .., c_{Jt})'$ , we obtain the usual formula valid for all firms f:

$$D_f(\mathbf{p}_t - \mathbf{c}_t) = -\left[D_f Q_{p_t} D_f\right]^{-1} D_f \mathbf{q}_t \tag{1}$$

Thus, given demand estimates and the observation of prices, one can obtain price-cost margins per product and per year by solving the system of first-order conditions obtained above. This is the usual identification result of price-cost margins<sup>4</sup>.

An alternative strategy to identify the marginal costs of drugs is to use the long-term price equilibrium of drugs after the entry of generics under the assumption that margins are almost zero for those drugs. In this case, the marginal cost of a molecule can be thought of as the lowest price of its generic version (Grabowski and Vernon, 1992). This approach is very robust in cases in which

<sup>&</sup>lt;sup>4</sup>Remark that if advertising is optimally chosen jointly with prices, first-order conditions in advertising lead to a full set of constraints between the matrix of advertising elasticities of demand, that of the price elasticity of demand and the ratio of advertising expenditures to revenue. However, using only the optimal pricing strategy allows us to identify marginal costs and is robust to the modeling of the supply side determination of advertising.

marginal costs are "constant" over time, as it does not rely on any demand specification, and when the lowest price of generics by molecule has converged, which does not seem to be the case for anti-ulcer molecules, where some generics have entered only recently.

#### 3.2 Price-Constrained Equilibrium

Let us now consider the effects of price regulation on the pricing equilibrium. In France, regulation amounts to imposing some price ceiling on branded or generic drugs, either because of explicit constraints on prices (as in the case of the price cut rules in place after 2006) or because of implicit constraints imposed by the regulator to the industry. For simplicity, we consider a market t (which can represent a country and year) in which firms are potentially price constrained such that each price  $p_{jt}$  must belong to a set  $\Omega_{jt}$ .

For branded drugs in France, some price ceiling  $\bar{p}_{jt}$  for drug j may be imposed by the regulator when the drug is first authorized and revised over time, in which case  $\Omega_{jt} = [0, \bar{p}_{jt}]$ . For generic drugs, French regulation also imposes a price ceiling that is a specific proportion of the price of the branded version. If for a generic drug j we denote by b(j) the index of the branded version of the same molecule, the price constraint can then be written as  $p_{jt} \leq \tau_{b(j)t}p_{b(j)t}$ , where  $\tau_{b(j)t}$  is a year-specific (and sometimes molecule-specific) factor set by the regulator; then,  $\Omega_{jt} = [0, \tau_{b(j)t}p_{b(j)t}]$ . Until 2005, it was 55% at the time of generic entry, then reduced to 50% in 2006, 45% in 2009, and 40% in 2012. This percentage may be higher in exceptional cases approved by the regulator (high production costs, late entry for generic manufacturers, low price of the branded drug) but reducing to less than 10% the difference between the brand-name and the generic price.

Then, removing detailing arguments ( $\mathbf{a}_t$ ) from demand to simplify notation, firm f's constrained price maximization, given other firms' pricing strategies, is

$$\max_{\{p_{jt}\}_{j\in F_t}} \Pi_{ft} = \sum_{j\in F_f} (p_{jt} - c_{jt}) q_{jt}(\mathbf{p}_t) \qquad s.t. \quad p_{jt} \in \Omega_{jt}$$

Assuming that a pure-strategy Bertrand-Nash equilibrium in prices exists, the necessary first-order conditions of the above problem are<sup>5</sup>

$$q_{jt} + \sum_{k \in F_f} (p_{kt} - c_{kt}) \frac{\partial q_{kt} (\mathbf{p}_t)}{\partial p_{jt}} = \lambda_{jt} \quad \forall j \in F_f, \forall f$$

In the current regulatory framework in France, denoting by  $\lambda_{jt}$  the Lagrange multiplier of the price cap constraint that may implicitly or explicitly be imposed by the regulator on branded drugs  $(p_{jt} \leq \overline{p}_{jt})$  and on generic drugs  $(p_{jt} \leq \tau_{b(j)t}p_{b(j)t})$ ,  $\lambda_{jt}$  is equal to the "true" Lagrange multiplier  $\lambda_{jt}$ , except in the case in which the manufacturer owns both the branded and generic drug version, in which case for the branded drug j,  $\lambda_{jt} = \tilde{\lambda}_{jt} - \tau_{jt}\tilde{\lambda}_{g(j)}$ , where g(j) denotes the generic version of  $j^6$ .

Before studying under which conditions one can identify marginal costs in this model of Bertrand-Nash competition with price constraints, it is interesting to compare this modeling to Nash bargaining. Our modeling reflects the French regulatory system, where firms propose prices through a procedure called "dépôt de prix" that the regulator accepts or rejects. However, our constrained Bertrand-Nash equilibrium can be identical to a Nash-in-Nash bargaining equilibrium in some cases. For example, if the regulatory objective is a function  $W_t(\mathbf{p}_t)$  of prices (for example a consumer welfare measure), and if  $\theta_{jt}$  is the bargaining parameter of the firm for drug j at t, assuming simple drug-by-drug bargaining for each firm, a Nash-in-Nash bargaining equilibrium in price would imply the following first-order condition (see Horn and Wolinsky, 1988, Collard-Wexler, Gowrisankaran, Lee, 2018):

$$\frac{\partial \Pi_{ft}(\mathbf{p}_t)}{\partial p_{jt}} = q_{jt}(\mathbf{p}_t) + \sum_{k \in F_f} (p_{kt} - c_{kt}) \frac{\partial q_{kt}(\mathbf{p}_t)}{\partial p_{jt}} = \frac{1 - \theta_{jt}}{\theta_{jt}} \frac{\partial \ln \Delta_f W_t(\mathbf{p}_t)}{\partial p_{jt}} \Pi_{ft}(\mathbf{p}_t)$$

where  $\Delta_f W_t(p_t)$  is the change in consumer welfare obtained by agreeing on the price  $p_{jt}$  with firm f. This first-order condition shows that there is always a bargaining parameter  $\theta_{jt} \in [0,1]$ such that  $\frac{1-\theta_{jt}}{\theta_{jt}}\Pi_{ft}(p_t)\frac{\partial \ln \Delta_f W_t(\mathbf{p}_t)}{\partial p_{jt}} = \lambda_{jt}$  since  $\lambda_{jt} \geq 0$ , implying that the constrained Bertrand-Nash equilibrium can be seen as the solution of a Nash-in-Nash bargaining model. If we impose

<sup>&</sup>lt;sup>5</sup>This is always possible provided that there exist  $N_j$  functions  $\Psi_{jt}^n$  such that  $p_{jt} \in \Omega_{jt} \Leftrightarrow \Psi_{jt}^n\left(\mathbf{p}_t, \mathbf{c}_t, \mathbf{q}_t\right) \leq 0$  for  $n=1,...,N_j$ . Then, the first-order conditions are valid, and we have  $\lambda_{jt}=\sum_{k\in F_f}\sum_{n=1}^{N_j}\Lambda_{kt}^n\partial\Psi_{kt}^n\left(\mathbf{p}_t,\mathbf{c}_t,\mathbf{q}_t\right)/\partial p_{jt}$ , where  $\Lambda_{kt}^n$  is the Lagrange multiplier of the price constraint  $\Psi_{jt}^n\left(\mathbf{p}_t,\mathbf{c}_t,\mathbf{q}_t\right)\leq 0$ .

This is the case only for the manufacturer (Sanofi) owning the branded drug Lanzor and several generic versions.

constraints on the bargaining parameters  $\theta_{jt}$ , for example to be identical across the products of a given firm, the bargaining model then imposes restrictions on the equilibrium prices. These restrictions will be more or less desirable depending on whether the bargaining model is a good approximation of the real world. One interesting difference is that a Bertrand-Nash equilibrium with price caps allows  $\frac{\partial \Pi_{ft}(\mathbf{p}_t)}{\partial p_{jt}}$  to be zero when  $p_{jt}$  is lower than the price cap, while a Nash bargaining model with a firm-level bargaining parameter  $\theta_{jt} = \theta_{ft} \in ]0,1[$  implies that it is always strictly positive.

#### 3.3 Identification of Marginal Costs under Constrained Equilibrium in Prices

In the case of a Bertrand-Nash equilibrium in prices, the first-order conditions of firm f can be written in matrix form as

$$D_f(\mathbf{p}_t - \mathbf{c}_t) = -\left[D_f Q_p(\mathbf{p}_t) D_f\right]^{-1} D_f(\mathbf{q}_t - \boldsymbol{\lambda}_t)$$

where the elements of  $\lambda_t = (\lambda_{1t}, ..., \lambda_{Jt})$  are unknown ( $J_t$  allows the total number of products to vary with t).

Thus, with  $\lambda_t$  being unknown, even with known demand and prices, one cannot identify pricecost margins without further assumptions. Theoretically, the net effects of regulation on prices are
ambiguous and will depend on all own- and cross-price elasticities of demand. A price reduction
for one drug can affect other drugs that are not constrained because of cross-price elasticities of
demand. Using first-order conditions, for each vector  $\lambda_t$ , we have price-cost margins or marginal
cost  $c_{jt}(\lambda_t)$  as a known function of  $\lambda_t$  (depending on demand and prices). Using the super-script ffor the vector in which the elements corresponding to products not belonging to firm f are replaced
by zeros, the first-order conditions can also be written as

$$\mathbf{c}_{t}^{f}(\boldsymbol{\lambda}_{t}^{f}) = \mathbf{p}_{t}^{f} + Q_{p}^{f}(\mathbf{p}_{t})^{-1}(\mathbf{q}_{t}^{f} - \boldsymbol{\lambda}_{t}^{f})$$
(2)

Thus, we cannot identify marginal costs without restrictions on  $\lambda_t^f$ . Moreover, price constraints have spillover effects across drugs because the marginal cost of product i of firm f depends on the constraint of price j of firm f through  $\lambda_{jt}^f$  according to

$$\frac{\partial c_{it}^{f}(\boldsymbol{\lambda}_{t}^{f})}{\partial \boldsymbol{\lambda}_{it}^{f}} = -\left[Q_{p}^{f}(\mathbf{p}_{t})^{-1}\right]_{i,j} \text{ for } i, j \in F_{f}$$

where  $[.]_{i,j}$  stands for the row i, column j term of the matrix in the brackets.

However, adding some cost restrictions may allow identification. Our approach is similar to that of Goldberg (1995), who uses observations not subject to quotas in the car market to identify the effect of quantity constraints on exports.

Let us first assume that some unconstrained markets S are observed, such that

$$\lambda_t = 0 \text{ for any } t \in S$$
 (3)

If we add the very simple cost restriction that the marginal costs of drugs should be the same across markets, whether price constrained or not, then we can easily identify the costs of drugs using only observations from unconstrained markets, provided that the drugs in constrained markets are also present and observed in other markets in which prices are freely chosen by firms. Assuming such cost equality across markets is of course too strong, but a similar idea can be applied and used for identification with more flexible cost restrictions across markets. We thus assume that for any  $t \in S$ , there exists a vector of observed variables  $\mathbf{z}$  such that, for all  $t_0 \notin S$ , the marginal costs satisfy for all j:

$$c_{jt} - c_{jt_0} = (\mathbf{z}_{jt} - \mathbf{z}_{jt_0})' \delta + \omega_{jt} \quad \text{with} \quad E(\omega_{jt} | \mathbf{z}_{jt} - \mathbf{z}_{jt_0}) = 0$$
(4)

This assumption means that cost differences between markets in S and other markets satisfy the cost restriction above, such that the difference in costs across markets depends linearly on a set of observable differences  $\mathbf{z}_{jt} - \mathbf{z}_{jt_0}$  and on unobserved, market-specific, additive, mean-independent shocks  $\omega_{jt}$ .

Then, we can state the following proposition that allows us to identify the marginal costs for potentially constrained markets (see the proof in Appendix A.1):

**Proposition:** With assumptions (3) and (4) and a market  $t_0 \notin S$ , marginal costs  $\mathbf{c}_{t_0}$  are

$$\mathbf{c}_{t_0} = \mathbf{p}_{t_0} + Q_p^f(\mathbf{p}_{t_0})^{-1}(\mathbf{q}_{t_0} - \boldsymbol{\lambda}_{t_0})$$

where  $\lambda_{t_0}$  is identified using the following moment condition:

$$E\left(\boldsymbol{\omega}_{t}\left(\delta,\boldsymbol{\lambda}_{t_{0}}\right)\right)=0\tag{5}$$

with vector  $\boldsymbol{\omega}_{t}\left(\delta,\boldsymbol{\lambda}_{t_{0}}\right)$  defined by

$$\boldsymbol{\omega}_{t}\left(\delta, \boldsymbol{\lambda}_{t_{0}}\right) = \left[\mathbf{p}_{t} - \mathbf{p}_{t_{0}} + Q_{p}\left(\mathbf{p}_{t}\right)^{-1}\mathbf{q}_{t} - Q_{p}\left(\mathbf{p}_{t_{0}}\right)^{-1}\mathbf{q}_{t_{0}}\right] + Q_{p}\left(\mathbf{p}_{t_{0}}\right)^{-1}\boldsymbol{\lambda}_{t_{0}} - \left(\mathbf{z}_{t} - \mathbf{z}_{t_{0}}\right)'\delta$$

provided that the matrix  $E[(\mathbf{z}_t - \mathbf{z}_{t_0})', Q_p(\mathbf{p}_{t_0})^{-1}]$  has full rank.

The proposition shows that identification is obtained when all prices are potentially constrained in market  $t_0$ , provided that the rank condition is satisfied: this intuitively means that there are enough goods markets that are unconstrained ( $\sum_{t \in S} J_t$  is sufficiently large) and that the observable factors  $\mathbf{z}$  that explain marginal cost differences are not collinear with the columns of the inverse of the price derivatives of demand or, equivalently, with the columns of the transpose of the matrix of cofactors of the price derivatives of demand. In a two-product case, this would mean that observable factors z are not in the space spanned by the vectors of the absolute values of own- and cross-price elasticities of the other product<sup>7</sup>.

Assumption (4) makes use of restrictions on marginal costs across markets. The identification power in our application will come from the fact that there can be relevant and robust cost restrictions across markets and products with constrained and unconstrained prices. As all drugs in France are potentially price constrained, our identification will come from restrictions on the marginal costs of the same drug across countries, some regulated (France) and others not price constrained (the US or Germany). Restrictions across drugs within countries can also be used if one can identify years and products where prices should not be constrained, as in Lasio (2015), who exploits the removal from coverage and price regulation that happened in a different drug class in France.

In Appendix A.2, we provide further details on the empirical estimation counterparts of the moment condition (5) used for the estimation of parameters  $\lambda_t$  and thus of the marginal costs. In our application, we use a log-cost restriction based on drug-specific effects and costs in the US and Germany. This is justified by the fact that the marginal costs are likely to have some market-specific component because they include packaging costs and transportation costs for each country.

Denoting in the vector  $\mathbf{z}_t$  the set of all these explanatory variables, we obtain estimates of the

<sup>&</sup>lt;sup>7</sup>In the 2 × 2 matrix case, the vectors **z** must not be in the space spanned by vectors  $(q_2(1-q_2), q_1q_2)'$  and  $(q_1q_2, q_1(1-q_1))'$ .

vector  $\lambda_t$  as the solution of a non-linear least squares problem:

$$\lambda_{t} = \arg\min_{\lambda \geq 0} \left\| \left[ I - \mathbf{z}_{t} \left( \mathbf{z}_{t}' \mathbf{z}_{t} \right)^{-1} \mathbf{z}_{t}' \right] \ln(\mathbf{c}_{t} \left( \lambda, \mathbf{p}_{t}, \mathbf{q}_{t} \right)) \right\|$$
 (6)

Appendix A.2 shows that this problem has a closed-form solution when the cost restriction is in levels instead of logs.

## 4 Demand Model

To identify the shape of demand for pharmaceuticals in each market, we estimate a random utility discrete choice model, which has the advantage of being flexible enough to capture rich substitution patterns among differentiated products. The model we use explicitly accounts for heterogeneity in price sensitivity and preferences for certain drug characteristics, as in the study on demand for pain killers in Sweden by Björnerstedt and Verboven (2016). We assume that demand is static, hence we are not allowing for consumer learning as in Ching (2010a and 2010b). Although we think that learning is important when we consider the choice of treatment for individual patients (Crawford and Shum, 2005), it seems to be much less of a first-order concern when considering aggregate demand at the year level. Moreover, we believe that the uncertainty over drug quality for this market in this period is small, as all branded drugs entered before 2003 and the diffusion of generics was already quite high (different from Ching, 2010a and 2010b). For this reason, we use a static model and leave for future research a dynamic structural model.

#### 4.1 Random Utility Model

Anti-ulcer drugs can be partitioned into three subclasses, which refer to different generations of products. Older H2 drugs are still widely used, even if PPI are considered superior products, while Prostaglandins are mainly prescribed for elderly patients. Differences also exist across molecules within a subclass. For instance, H2 anti-ulcer drugs are easily substitutable among one another, but there exist differences between, say, Cimetidine and Ranitidine, as a drug may be more appropriate to treat one condition or more suitable for one type of patient. Given a molecule, there is also product differentiation between branded and generic drugs. Even if almost therapeutically equivalent and (nearly) perfect substitutes (other than potential differences in the inert components,

shape and color of the drug that do not compromise efficacy or curative effects for most patients), patients have historically perceived vertical differentiation.

The demand for drugs is driven by the prescription of physicians, the ministry recommendations, the preferences of patients, and by the role of pharmacists in the substitution towards generics. Our modeling approach does not disentangle the prescription and purchase process whereby the patient, the physician, and the pharmacist interact. With aggregate-level data such as those on sales that we use, we have no ability to identify each actor's preferences in our demand specification. This means that the preferences revealed by our demand model have to be interpreted with caution in terms of welfare. In particular, the price sensitivities may be the result not only of patients' out-of-pocket costs but also of the incentives for pharmacists and physicians to choose one product versus another.

With these caveats in mind, we specify a random utility for each drug  $j \in \{1, ..., J_t\}$  for patient i in period t as

$$u_{ijt} = \sum_{k} \alpha_i^k x_{jt}^k - \beta_i^0 p_{jt} 1_{\{p_{jt} \le \bar{p}_{jt}^{tfr}\}} - \beta_i^1 p_{jt} 1_{\{p_{jt} > \bar{p}_{jt}^{tfr}\}} + \zeta_{jt} + \varepsilon_{ijt}$$
 (7)

where  $x_{jt}^k$  are k drug characteristics including detailing  $a_{jt}$ ,  $p_{jt}$  is the price of the drug,  $\vec{p}_{jt}^{tfr}$  is the maximum reimbursement price of the drug (coming from the TFR rule), which by convention will be equal to  $+\infty$  for drugs that are not subject to TFR reimbursement rules,  $\zeta_{jt}$  are drug-period-specific effects, and  $\varepsilon_{ijt}$  is consumer i's deviation from the mean utility of taking drug j in period t. The preference parameters  $\alpha_i^k$ ,  $\beta_i^0$ ,  $\beta_i^1$  are allowed to vary across users i.  $\beta_i^0$  can be interpreted as the price sensitivity for all drugs not subject to the maximum reimbursement price or with prices below the maximum reimbursed level  $\vec{p}_{jt}^{tfr}$ , while  $\beta_i^1$  is the price sensitivity of drugs subject to the TFR reimbursement rules when the price is above  $\vec{p}_{jt}^{tfr}$ , meaning that the reimbursement rate is lower for patients who have to pay the difference out of pocket.

The model is completed by the inclusion of an outside good, which corresponds to not taking any drug or using milder OTC heartburn medications, with a normalized indirect utility  $u_{i0t} = \varepsilon_{i0t}$ .

We assume that each user chooses an element in the choice set  $\{0, 1, ..., J_t\}$  according to maximum utility (7). This modeling of choices can be seen as a reduced form of a more complex mechanism

by which patients, prescribers and pharmacists interact. It is thus important that the preference parameters be heterogenous across users i, because of unobserved variation in price-sensitivity that may be driven by the patient's choices and their reimbursement scheme; by the prescriber's choice, which may follow the insurance system's recommendation to prescribe cheaper drugs; and by the pharmacist, who also influences the choice of brand-name versus generic drugs. In particular, in France, the pharmacist's margins are regulated such that pharmacists have a preference for generic drugs. Indeed, pharmacists' margins decrease stepwise in the price of the drug (26.1% of the retail price if below  $22.9 \le 10\%$  between  $22.9 \le 10\%$  and  $150 \le 10\%$ , and 6% above  $150 \le 10\%$  and are larger in relative terms for generic than branded drugs (because the absolute margins of generics are equal to those of the branded drug), which may influence their effort in generic substitution when facing the purchaser<sup>8</sup>. Heterogeneity in the preference parameters  $(\alpha_i^k, \beta_i^0, \beta_i^1)$  across decision makers in this demand model is thus crucial to capture the aggregate shape of demand resulting from these heterogeneous situations.

We specify random coefficients  $(\alpha_i^k, \beta_i^0, \beta_i^1) = (\alpha^k + \sigma_{\alpha}^k \nu_i^k, \beta^0 + \sigma_{\beta^0} \nu_i^{\beta_0}, \beta^1 + \sigma_{\beta^1} \nu_i^{\beta_1})$ , where  $\nu_i = (\nu_i^k, \nu_i^{\beta_0}, \nu_i^{\beta_1})$  is distributed with p.d.f.  $\varphi$  and summarize all the unobserved consumer characteristics, and  $(\sigma_{\alpha}^k, \sigma_{\beta^0}, \sigma_{\beta^1})$  characterize how consumer tastes vary according to these unobserved characteristics. Indirect utility can then be redefined as  $u_{ijt} = \delta_{jt} + \mu_{ijt} + \varepsilon_{ijt}$  with mean utility  $\delta_{jt} = \sum_k \alpha^k x_{jt}^k - \beta_i^0 p_{jt} 1_{\{p_{jt} \leq \bar{p}_{jt}\}} - \beta_i^1 p_{jt} 1_{\{p_{jt} > \bar{p}_{jt}\}} + \zeta_{jt}$  and deviation  $\mu_{ijt} = \sum_k \sigma_{\alpha}^k x_{jt}^k \nu_i^k - \sigma_{\beta} p_{jt} \nu_i^p$ . Under the assumption that  $\varepsilon_{ijt}$  is i.i.d. Gumbel (extreme value type I) distributed, the choice

Under the assumption that  $\varepsilon_{ijt}$  is i.i.d. Gumbel (extreme value type I) distributed, the choice probability of alternative j by i is

$$s_{ijt}\left(\mathbf{x}_{t}, \mathbf{p}_{t}, \boldsymbol{\zeta}_{t}\right) = \frac{\exp\left(\delta_{jt} + \mu_{ijt}\right)}{1 + \sum_{k} \exp\left(\delta_{kt} + \mu_{ikt}\right)}$$

Then, the market share of product j,  $s_{it}$ , is given by

$$s_{jt}\left(\mathbf{x}_{t}, \mathbf{p}_{t}, \boldsymbol{\zeta}_{t}\right) = \int s_{ijt}\left(\mathbf{x}_{t}, \mathbf{p}_{t}, \boldsymbol{\zeta}_{t}\right) \varphi\left(\boldsymbol{\nu}_{i}\right) d\boldsymbol{\nu}_{i}$$

and own- and cross-price elasticities follow the classical formulas in a random coefficient logit.

<sup>&</sup>lt;sup>8</sup>In France, pharmacists are independent and need to pay for their stocks. The regulated margins imply that the return to their capital stock is higher for generics because the ratio of margin to price of the drug is higher for generics.

As the data allow us to observe quantities and not market shares, we approximate the aggregate yearly market size denoted by  $M_t$  using a fixed coefficient logit version of this model with a non-linear least squares calibration procedure similar to that in Huang and Rojas (2013, 2014). The method estimates the market size as the solution to the maximization of the fit of the model that does not specify the outside option but uses market shares relative to one inside good instead. Despite being based on a "misspecified" model (as it cannot be used in a logit model with random coefficients), we believe that this method provides a good approximation of the market size, which avoids making more ad hoc assumptions. In a market where total sales grow over time, it is particularly difficult to guess the potential market size, as we do not know if it is stable over time or grows like total sales or at what rate. The details are provided in Appendix A.3. The market sizes are such that the outside good's market share declines from 38% in 2003 to 17% in 2010 and then remains stable until 2013.

#### 4.2 Identification and Estimation

Identification of this random coefficient logit model can be obtained with aggregate data using moment conditions between constructed demand shock variables  $\zeta_{jt}$  and some instrumental variables (Berry, 1994; BLP, 1995). As in simple logit demand models, one has to take into account the problem of endogeneity of prices correlated with unobserved demand factors  $\zeta_{jt}$ . Previous estimation of demand models in pharmaceuticals has used instrumental variables regularly proposed in empirical IO, such as measures of the degree of competition (Stern, 1996), of costs (Azoulay, 2002), or prices for different markets or segments (Hausman instrumental variables, used for example in Azoulay, 2002, and Berndt et al., 2003). Other approaches use the characteristics of competing products (BLP, 1995). Then, the estimation can be performed on aggregate data with GMM using the moment condition

$$E\left[\zeta_{jt}\left(\theta\right)|\mathbf{x}_{t},\mathbf{w}_{t}\right]\tag{8}$$

where  $\theta = (\alpha^k, \beta^0, \beta^1, \sigma_{\alpha}^k, \sigma_{\beta^0}, \sigma_{\beta^1})$  is the vector of parameters, and  $\mathbf{w}_t$  are instrumental variables, for example cost shifters as in Nevo (2000). Instruments are crucial for the consistency and robustness of the estimates (Knittel and Metaxoglou, 2014).

Using data from the hospital segment and from other countries, we define Hausman-style instrumental variables to instrument prices in the retail sector. For France, we use prices of anti-ulcer drugs sold in French and foreign hospitals (Germany, Italy, Spain, the UK, and the US). However, the validity of such instruments relies on the fact that prices across markets are correlated because of common cost shocks and not because of common unobserved demand shifters (such as changes in scientific knowledge). Thus, we regress those prices on molecule dummies and country and year fixed effects and use the residuals as instrumental variables for the price in France. Controlling for country and time effects, we isolate the quality of each drug proxied by molecule dummies, which is the part of the price more likely to be correlated with demand unobservables: what remains should be correlated with the marginal cost of each drug. As additional instruments, meant to control for transport costs, we use the predictions from a regression of prices on interactions between firm dummies and exchange rates between \$US and, separately, euros, UK pounds and Swiss francs (which are the currencies of most drug-producing countries). Finally, we include industry price indices and wages in each country.

Our demand specification includes detailing expenses at the drug-year level. By doing so, we need to control for the potential endogeneity of this form of advertising, which is likely to be positively correlated with the price and may thus lead to biased coefficients. The instruments we use for prices can also be assumed to instrument for detailing expenses, as detailing benefits will clearly depend on the marginal cost of drugs. However, we also add instruments that should affect detailing independent of the costs of drugs: we use the average price of detailing per drug and its square. We obtain this average price using the detailing dataset that reports detailing expenses and the quantity of detailing "units" measured at the brand level in each country. Detailing units are defined as a direct contact in promotional activity by the pharmaceutical company with a physician. The detailing cost corresponds to how much it would cost for a sales representative to visit a physician (details on these measures are in Section 2.3).

<sup>&</sup>lt;sup>9</sup>Data are from the French National Statistical Institute INSEE for France, the US Bureau of Labor Statistics for the US, and Eurostat for Germany. We use the producer price index for all pharmaceuticals and wages in the manufacturing industry for France, the price index for anti-secretory/antispasmodics and wages in the pharmaceutical manufacturing industry for the US, and the price index for pharmaceutical preparations and wages in the manufacturing of basic pharmaceutical products and preparations for Germany.

Following Berry et al. (1999) and Reynaert and Verboven (2014), we use approximations of optimal instrumental variables (Chamberlain, 1987), which are  $E[\frac{\partial \zeta_{jt}(\theta)}{\partial \theta'}|\mathbf{x}_t, \mathbf{w}_t]$ , to improve the efficiency of our estimation. Reynaert and Verboven (2014) show that in the case in which price equals marginal cost (perfect competition), we can approximate these optimal instrumental variables by using the predicted price  $\hat{p}_{jt}$  from the regression  $p_{jt} = \mathbf{x}_{jt}\gamma_x + \mathbf{w}_{jt}\gamma_w + \varepsilon_{jt}$  (where  $\mathbf{w}_{jt}$  are country-specific cost shifters) and derivatives of the mean utility with respect to variance coefficients  $\frac{\partial \delta_{jt}}{\partial \sigma_{\alpha}^k}$ , (approximated by taking derivatives at the mean instead of the mean of derivatives). These non-linear functions of exogenous variables and cost shifters are only approximations of optimal instruments in the case of perfect competition but prove to be quite informative even in the case of imperfect competition (Reynaert and Verboven, 2014).

#### 5 Estimation Results

#### 5.1 Demand Estimation Results

The results of the demand model are reported in Table 4<sup>10</sup>. The variables used in the demand specification are the brand type (branded or generic), molecule dummies, the number of side effects and the number of formats. We also include a dummy for each of the main indications of anti-ulcer drugs: one for the eradication of helicobacter pylori (the major bacterial cause of ulcer), one for GERD (gastroesophageal reflux disease), and one for co-prescription with non-steroidal anti-inflammatory drugs (NSAID). Interactions between the branded dummy and the number of formats and the number of side effects are also included. These variables capture the most important product characteristics that influence demand and are the result of a specification search allowing for more interactions. We also control for detailing expenses for each drug-market, as previous research has documented the importance of advertising in affecting demand for pharmaceuticals, by complementing scientific information (Ching and Ishihara, 2010; Ching, Clark, Horstmann and Lim, 2016), directing sales towards certain brands (business stealing), or even increasing sales for the

<sup>&</sup>lt;sup>10</sup>Coefficients are estimated through the simulated method of moments. We use 500 normalized Halton draws for the simulations used to compute the aggregated market shares. As Knittel and Metaxoglou (2014) and Dubé, Fox and Su (2012) emphasize, we checked the robustness of the estimates across different sets of starting values, tight convergence criteria, and minimization algorithms. Our estimates are very robust to starting values and simulation draws once we use the optimal instrumental variables approximation.

whole market (Leffler, 1981; Ching and Ishihara, 2012; Anderson, Ciliberto and Lyaukonyte, 2013, 2016; Shapiro, 2018). Detailing was found to be the advertising strategy most effective at increasing sales (Berndt, Bui, Railey and Urban, 1996; Azoulay, 2002; Berndt et al., 2003; Arcidiacono et al., 2013, for anti-ulcer drugs) and at decreasing price elasticity (Rizzo, 1999; Donohue and Berndt, 2004).

Our results show that some molecules are preferred over others (as captured by molecule dummies not reported in Table 4 along with year dummies), reflecting perceived quality, which is higher for PPIs and lower for drugs based on older molecules. Branded drugs are preferred over generics in all three countries, although the effect is not significant in the US. As expected, in line with findings in the literature (Berndt et al., 1996, Azoulay, 2002, Berndt et al., 2003, and Arcidiacono et al., 2013), detailing positively affects demand, although not significantly for the US. Having an indication for the eradication of helicobacter pylori (the major bacterial cause of ulcer) or for co-prescription with non-steroidal anti-inflammatory drugs (NSAID) is more valuable (except for Germany), while being indicated to treat gastroesophageal reflux (GERD) is less. The other measures of quality, namely the number of available therapeutic forms (formats) and the number of side effects, have the expected sign when they are significant.

We allow random coefficients for the price and for the branded dummy. Consumers are heterogeneous in their price sensitivity in the three countries (although the variance estimate is not very precise in the case of Germany) but less so in their preference for branded drugs, except in the US where there is substantial and significant heterogeneity. In France, the price sensitivity is much larger when the price is above the reimbursement price (denoted  $\bar{p}_{jt}^{tfr}$ ): in this case, the out-of-pocket cost of the drug for the patient is increased by the difference between  $p_{jt}$  and  $\bar{p}_{jt}^{tfr}$ ; thus, it is understandable that patients are much more price sensitive. The heterogeneity in price sensitivity is however similar across the different reimbursement regimes as suggested by the similar magnitude of the sigmas associated with the two price coefficients.

Table 4: Estimation Results of Random Coefficient Logit Model

Random Coefficient Logit	Fran	nce	Germ	any	US	
	mean	$_{ m sigma}$	mean	sigma	mean	sigma
Price			-5.50***	3.00	-4.06***	2.97**
			(1.50)	(1.87)	(1.36)	(1.52)
Price below TFR $(p_{jt} \times 1_{\{p_{jt} \leq \bar{p}_{jt}^{tfr}\}})$	-6.95***	6.62**				
	(2.70)	(3.25)				
Price above TFR $(p_{jt} \times 1_{\{p_{jt} > \bar{p}_{jt}^{tfr}\}})$	-18.73***	6.83***				
	(6.24)	(1.38)				
Detailing	0.27**		0.17***		0.05	
	(0.11)		(0.04)		(0.14)	
Branded	2.44*	1.07	2.81**	0.27	6.31	3.10**
	(1.37)	(3.17)	(1.39)	(0.80)	(4.91)	(1.55)
Nb. formats	0.49*		0.38		1.40***	
	(0.30)		(0.25)		(0.55)	
Generic*nb. formats	1.90***		1.48***		0.02	
	(0.48)		(0.29)		(0.99)	
Nb. side effects	-0.25***		0.02		-0.39***	
	(0.07)		(0.19)		(0.14)	
Generic*nb. side effects	-0.05		-0.22		0.57	
	(0.19)		(0.19)		(0.79)	
Helicobacter indication	1.36***		1.73***		3.58***	
	(0.26)		(0.42)		(0.78)	
NSAID indication	0.61**		0.46***		0.18	
	(0.29)		(0.16)		(0.35)	
GERD indication	-1.44***		-1.52***		-1.58***	
	(0.35)		(0.25)		(0.42)	
Year fixed effects	Yes		Yes		Yes	
Molecule fixed effects	Ye	S	Yes	S	Ye	S

Notes: Standard errors in parentheses under each coefficient. \*, \*\*, and \*\*\* indicate significance at the 10%, 5% and 1% levels.

From this estimated demand model, the mean own-price elasticity across products and years for France is -3.6 and ranges from -13 to -1 across products. Overall, generics show lower own-price elasticities than branded drugs (-2.9 versus -5.7): this can be interpreted as a consequence of the incentive for generic substitution for pharmacists as explained before. Indeed, the pharmacists' margins on each drug are regulated as a percentage of the price of the branded drug, and the margin is required to be the same in absolute terms for the generic and branded versions. As a consequence, pharmacists earn a higher ratio of margin to price on generics, and the difference increases with the price of the drug. This may explain why the own-price elasticity of branded drugs

The column "mean" reports the mean of random coefficients and the estimates of fixed coefficients.

The column "sigma" reports the estimates of the standard deviation of random coefficients.

can be larger in absolute value than the own-price elasticity of the generic. Table 5 reports ownand cross-price elasticities for the main drugs in France in 2009. Price elasticity tends to be higher
for drugs subject to the TFR rule with a price above the maximum reimbursement price (Tagamet,
Zantac, and Pepcidine after 2006), which comes from the additional copayments for patients in
this case. Consistent with medical evidence, anti-ulcer drugs are highly differentiated (low crossprice elasticities) and are mostly substitutable within subclasses (H2, PPI, Prostaglandins). This
is clear from the magnitude of the sales gained by drugs in each class if same-class competitors
raise prices (Zantac-Tagamet, Nexium-Losec-Takepron). PPI branded drugs are those that usually
have the largest cross-price elasticities with other drugs, showing that the branded and even generic
PPI drugs are close substitutes, but they also have quite significant cross-price elasticities with H2
drugs. However, the substitutability relationships go beyond ATC subclass or molecule: patients
are willing to switch to the best-seller Nexium if the price of Zantac increases, instead of buying
the closest alternative, i.e., one of its generics, such as Mylan's Ranitidine.

Table B1 in the Online Appendix shows that elasticities for higher quality and more recent branded drugs (in the PPI subclass) tend to decrease gradually over time. Older drugs (H2 and Prostaglandins) display increasing or fairly stable own-price elasticities.

Table 5: Own- and Cross-Price elasticities for main drugs, 2009 (France)

	Branded Generic									
Sub-Class	H2	H2	PPI	PPI	PPI	Prost.	H2	PPI		
Company	Aptalis	Glaxo	AstraZ	AstraZ	Takeda	Pfizer	Mylan	Mylan		
Molecule	Cimet.	Ranit.	Omep.	Esom.	Lanso.	Miso.	Ranit.	Omep.		
Drug Name	Tagamet	Zantac	Losec	Nexium	Takepron	Cytotec				
Tagamet	-6.96	2.84	0.003	0.23	0.05	0.01	0.02	0.14		
Zantac	0.71	-5.62	0.002	0.19	0.04	0.01	0.02	0.13		
Losec	0.00	0.00	-5.48	1.64	0.16	0.00	0.003	0.05		
Nexium	0.00	0.00	0.19	-3.90	0.25	0.005	0.01	0.14		
Takepron	0.00	0.00	0.13	1.73	-5.24	0.01	0.01	0.16		
Cytotec	0.002	0.01	0.01	0.81	0.17	-2.45	0.02	0.16		
Ranit. Mylan	0.001	0.003	0.02	0.68	0.13	0.01	-3.00	0.23		
Omep. Mylan	0.001	0.002	0.04	0.91	0.16	0.01	0.03	-3.68		

Notes: Each column is the price elasticity of demand for the drug in the first row with respect to the drug named in the first column.

Company names: Glaxo is GlaxoSmithKline. AstraZ is AstraZeneca.

Molecules: Ranit. is Ranitidine, Omep. is Omeprazole, Esom. is Esomeprazole, Lanso. is Lansoprazole. Miso. is Misoprostol.

#### 5.2 Structural Estimation of Margins and Costs

As reported in Table 1, several regulatory rules may have imposed price cuts on both branded and generic drugs since 2006. Table 1 lists the drugs that were potentially affected by these constraints. Moreover, even before 2006, prices were subject to regulation, as they were set by the regulator (CEPS). However, a potential price cap may not be binding, as the counterfactual price decision of a firm not subject to such a constraint could have led to the same choice. Our identification method allows us to determine whether constraints are binding. Once demand is estimated, we use our supply-side model to obtain price-cost margins and marginal costs and test whether price constraints are actually binding.

Using the structural supply models, we can estimate price-cost margins ignoring price regulation and assuming that firms can freely set their prices (Section 3.1) and under price-constrained profit maximization (Section 3.2). We assume that firms' pricing is not constrained in the US or in Germany. In France, we allow prices to be possibly constrained at any time, but several regulatory events likely increased the constraints on the price setting of drugs in certain years. For example, the anti-ulcer drugs Losec, Lanzor, and Takepron fall under the potential price cut rule after 2006, either because of generic entry in the corresponding subclass (Lansoprazole for Lanzor and Takepron) or because generics had been on the market for long enough (Omeprazole generics for Losec). Given these regulatory rules, it is interesting to check whether estimates of constraints show that the prices of these drugs were indeed more downward constrained after 2006. As explained in Section 3.2, we assume that the log marginal cost of drugs in France is the sum of a time-invariant drug effect and a drug-specific additive linear function of the log costs in the US and Germany, plus an uncorrelated additive deviation. Formally, we implement a non-linear least squares estimator of  $\lambda_t$  as shown in equation (6) as

$$oldsymbol{\lambda}_t = rg \min_{oldsymbol{\lambda} \geq oldsymbol{0}} \sum_{j=1}^J \omega_{jt} \left( oldsymbol{\lambda} 
ight)^2$$

where  $\omega_{it}(\lambda_t)$  is the residual of the linear regression

$$\ln c_{jt}(\boldsymbol{\lambda}_t) = \rho_j + \rho_{US} \ln c_{jt}^{US} + \rho_{GR} \ln c_{jt}^{GR} + \omega_{jt}(\boldsymbol{\lambda}_t)$$
(9)

As our estimation method is a constrained non-linear least squares one, the asymptotic distribution

of  $\lambda_t$  is non standard. We use the method of Wang (1996) to compute the asymptotic distribution and use the asymptotic law of  $\lambda$  to test  $\lambda_{jt} > 0$  for each product<sup>11</sup>. Table 6 below reports the constrained non-linear least squares estimates of the  $\lambda_{jt}$  parameters for all products j in France from 2003 to 2013 after normalization by the market size. With some abuse of notation, we replace  $q_{jt} - \lambda_{jt}$  with  $M_t(s_{jt} - \lambda_{jt})$  in equation (2) such that the scale of parameters  $\lambda_{jt}$  is the same as that of market shares  $s_{jt}$ . In Table 6, we have the total number of branded and generic products in France, the corresponding number of products with  $\lambda_{jt}$  significantly different from zero and their mean. The last two columns report the mean and the sum of market shares of products with a corresponding  $\lambda_{jt}$  that is significantly different from zero.

The results show that not all products are significantly constrained by regulation and in particular that many more products have a significant  $\lambda_{jt}$  estimate starting in 2011. There are more products with a significant  $\lambda_{jt}$  in more recent years, and they represent a larger total market share, due to more generic products having entered the market and potentially because more molecules became subject to price cuts, following the entry of generics in the PPI subclass. Note that products that have a  $\lambda_{jt}$  not significantly different from zero are still directly constrained by regulation if one product owned by the same firm has a  $\lambda_{jt}$  that is significantly positive. Furthermore, even if none of the  $\lambda_{jt}$  values of a firm is significantly different from zero, the prices chosen by this firm are affected indirectly by the regulatory constraints on other products through the equilibrium conditions. The magnitude of the  $\lambda_{jt}$  estimates is between one-fourth and one-half of the market share of the corresponding product, suggesting that they should have an economically significant impact on equilibrium prices. Counterfactuals will confirm that the regulatory constraints on prices are economically significant.

$$\min_{\pmb{\lambda}} \quad \left\{ \left(\pmb{\lambda} - \pmb{\lambda}^0\right)' \Omega \left(\pmb{\lambda} - \pmb{\lambda}^0\right) - 2 \left(\pmb{\lambda} - \pmb{\lambda}^0\right)' \xi \right\} \qquad \qquad s.t. \quad \pmb{\lambda} - \pmb{\lambda}^0 \geq 0$$

where  $\xi$  is a  $N(0,\Omega)$  random vector, and where  $\Omega$  is the asymptotic limit of the variance covariance matrix

$$\Omega = \hat{\sigma}^{2} \left[ \frac{\partial \omega_{t} (\boldsymbol{\lambda})}{\partial \boldsymbol{\lambda}}' \frac{\partial \omega_{t} (\boldsymbol{\lambda})}{\partial \boldsymbol{\lambda}} \right]^{-1} \text{ with } \hat{\sigma}^{2} = \frac{1}{J} \sum_{j=1}^{J} \omega_{jt} (\boldsymbol{\lambda})^{2}$$

We thus use the asymptotic law of  $\lambda$  to test  $\lambda_{jt} > 0$  for each product.

Denoting by  $\lambda_t^0$  the true parameters, Wang (1996) shows that  $\lambda_t - \lambda_t^0$  converges in distribution to the optimal solution of the problem

Table 6: NLLS Estimates of  $\lambda_{jt}$  (normalized by market size)

				<i>y</i>						
	All pr	oducts	Products with $\lambda_{jt}$ significantly positive							
	Nb. of p	products	Nb. of p	oroducts	$\lambda_{jt}$	$s_{jt}$	$\sum_{j} s_{jt}$			
Year	Branded	Generics	Branded	Generics	Mean	Mean	Mean			
2003	12	11	1	5	0.00026	0.00105	0.00628			
2004	12	27	1	9	0.00029	0.00183	0.01826			
2005	12	28	1	3	0.00027	0.00084	0.00334			
2006	12	30	2	5	0.00023	0.01168	0.08176			
2007	12	37	3	10	0.00033	0.00904	0.11756			
2008	12	36	1	6	0.00030	0.00127	0.00891			
2009	12	47	0	11	0.00031	0.00138	0.01519			
2010	12	50	1	11	0.00083	0.00318	0.03816			
2011	12	62	2	26	0.00152	0.00634	0.17764			
2012	12	74	4	36	0.00210	0.00626	0.25034			
2013	11	83	3	47	0.00288	0.00858	0.42907			

We now turn to the corresponding marginal cost estimates  $c_{jt}(\lambda_t)$  using equation (2). First, the linear regression (9) of  $\ln c_{jt}(\hat{\lambda}_t)$  on the fixed effects  $\rho_j$ ,  $\ln c_{jt}^{US}$  and  $\ln c_{jt}^{GR}$  shows that  $\rho_{US} = 0.05$  and  $\rho_{GR} = 0.71$  and are both statistically significant at the 1% level, while fixed effects are also statistically significant, and the  $R^2$  of the regression is 0.88.

As a means of comparison, we also estimate the marginal costs denoted  $c_{jt}(\mathbf{0})$  that we would obtain under the assumption that prices are not constrained (Section 3.1). Table 7 reports average price-cost margins by molecule. It shows the estimated margins ignoring or accounting for price regulation. The margins are between 9% and 37% for branded drugs and 23% to 47% for generics when accounting for price regulation. Some generics show much higher margins than their corresponding branded versions. This is not surprising: it is common wisdom in the industry that generic firms display lower marginal costs than branded manufacturers, and this is especially true for older molecules (Arcidiacono et al., 2013). Markups also vary substantially across molecules. Examining margins drug by drug also uncovers interesting variation across drugs: the difference is important for some PPI drugs for the full period, while for others, it is small initially but grows over time, showing that constraints mattered more over time, and this is consistent with the explicit price cuts in the period 2006-2012 for these molecules.

Table 7: Average price-cost margins by molecule (France)

		Not a	accounting	for	Ac	counting fo	r
		Pric	Pric	on			
Sub-Class	Molecule	All Drugs	Branded	Generic	All Drugs	Branded	Generic
H2	Cimetidine	52%	15%	62%	41%	14%	47%
	Ranitidine	30%	24%	32%	23%	19%	24%
	Famotidine	28%	10%	36%	20%	9%	26%
	Nizatidine	18%	18%		14%	14%	
PPI	Omeprazole	29%	22%	30%	22%	14%	23%
	Esomeprazole	43%	24%	50%	31%	15%	37%
	Lansoprazole	39%	20%	45%	29%	14%	34%
	Pantoprazole	43%	20%	47%	33%	14%	36%
	Rabeprazole	45%	18%	60%	33%	13%	43%
Prost.	Misoprostol	47%	47%		37%	37%	
Combi.	Bismuth/Antibiotic	27%	27%		21%	21%	

Notes: Margins as a percentage of price. Empty cells indicate that there is no generic version of the molecule named in the corresponding row.

When not taking into account price regulation, we infer price cost margins as if firms were free to choose prices.

Unsurprisingly, the estimates of  $\lambda_{jt}$  were often larger and (more) significant in the years when the price cuts were introduced for each molecule. This translates into larger differences between constrained and unconstrained margins. This effect persists for certain PPI drugs, while it fades out for others, meaning that the regulated prices in later years are closer to what the unregulated prices for these drugs would have been, presumably due to stronger competition from other drugs. Some significant differences in the markups under the two models shed light on the spillover effects of regulation on drugs not directly subject to price cuts, showing how the prices chosen by manufacturers are affected by the regulatory constraints on close PPI substitutes through the equilibrium conditions. The effect on drugs in the H2 subclass seems to prevail in the beginning of the period, when Cimetidine and Ranitidine became subject to TFR, which determines the maximum reimbursement that a patient can obtain. Our demand estimates show that the TFR regulation affected the shape of demand, and these results suggest that the CEPS may have placed additional pressure on prices for these drugs when introducing the maximum reimbursement price with the TFR rule.

Table B2 in Appendix displays the annual averages of the estimated price-cost margins (as a percentage of price) for the constrained model and the free pricing model. The average price-cost margin is 6 to 8 percentage points lower when taking into account the price constraints until 2009

and 10 to 15 percentage points lower from 2010 to 2013. This difference is larger for generics than for branded drugs. The average margins for branded drugs are smaller as a percentage of the price than for generics.

These comparisons show how much one would overestimate margins, or underestimate costs, if not taking into account price constraints. However, they do not show what the counterfactual price difference would be if there were no pricing regulation. It is certainly possible that margins under the two models are not estimated to be very different given the observed equilibrium prices, while the counterfactual free pricing margins would be very different because the prices of substitute drugs would change. We turn to the counterfactual analysis in the next section.

#### 6 Counterfactuals

In this section, we analyze counterfactual scenarios in which we change the regulatory environment of drug price setting in France. Holding the shape of demand unchanged, we first study the case in which drug prices would no longer be constrained by the regulator but freely chosen by firms. We expect prices to increase, as we found that price constraints are sometimes binding, but the magnitude of the effect on prices, demand, and expenses is unknown. Then, we investigate another counterfactual in which the regulator would set price caps through an external reference pricing policy. In both counterfactuals, not only can we evaluate the changes in prices, demand, and expenses, but we can also compute the consumer surplus evaluated by the preferences revealed by our demand model. Of course, as patients' revealed preferences are affected by the health insurance system, this measured surplus may not represent the true benefit for society, whose willingness to pay for drugs is mis-measured by the prescriber/patient's price sensitivity.

To evaluate the variance due to the estimation of demand parameters and marginal costs in the counterfactuals, we simulate confidence intervals drawing in the distribution of the estimated demand parameters and then simulate all counterfactuals for each bootstrap sample. This allows us to construct 95% confidence intervals (which are not always centered around the counterfactual simulations at the mean parameter estimates).

### 6.1 Counterfactuals of Free Pricing in France

Using marginal costs estimated while taking into account constraints on prices, we assess the impact of the constraints by simulating the counterfactual market equilibrium under free pricing. Specifically, we estimate the price equilibrium with free pricing for branded drugs and maintain the current regulatory rules for generics that cap the price of generics as a fixed proportion of the price of the corresponding branded drug (which, on average across drugs and years, results in generics having approximately half the price of their branded version)<sup>12</sup>. We thus solve the following Bertrand-Nash price equilibrium in which all firms f choose prices such that

$$\max_{\{p_{jt}\}_{j\in F_f}} \Pi_{ft} = \sum\nolimits_{j\in F_f} \left(p_{jt} - c_{jt}\right) q_{jt}(\mathbf{p}_t) \qquad s.t. \quad p_{jt} \leq \tau_{b(j)t} p_{b(j)t} \text{ only if } j \text{ is a generic}$$

while imposing that prices cannot be smaller than marginal costs  $(p_{jt} \ge c_{jt})$ . Then, the simulated confidence intervals on the counterfactual results tell us how statistically significant the counterfactual results are compared to the observed values. The results on the confidence intervals on price changes are reported in Tables B3 and B4 in the Online Appendix.

Our results show that the observed prices for branded drugs under the current regulation tend to be lower than prices in the counterfactual scenario in which price regulation is removed (percentage changes are reported in Table B3, where negative numbers mean that observed prices are lower than counterfactual prices). Observed and counterfactual prices begin to diverge more in the years when the price cuts were introduced. This is true for all PPI drugs (those directly affected by the price cuts since 2006), which show fairly close observed and counterfactual prices in the early years of the sample but larger and significant differences subsequently. For example, the gap is already significant in 2005 for Losec and tends to increase once its closest PPI competitors also become subject to the price cuts. A closer examination of the effects by drug shows how some drugs are almost unaffected, while others are and strongly so, even though they are not directly subject to the price cuts. The price decline due to regulation for generics (displayed in Table B4) is always

<sup>&</sup>lt;sup>12</sup>This percentage evolved over time: until 2005, at entry, the generic price could not exceed 55% of the branded regulated price. The share was reduced in later years: 50% in 2006, 45% in 2009, and 40% in 2012.

smaller than for branded drugs, in relative terms and even more in absolute terms, although the magnitude of the effect is heterogeneous across molecules.

Comparing those counterfactual effects on price with the triple difference effects estimated in Table 3, we see that the difference-in-difference estimates of price cuts on the prices of drugs in France would strongly overestimate the impact of this regulation on prices, as we find estimates of -33% (column 4 of Table 3, coefficient of "price cut"\*After\*France). Evaluating the average counterfactual price change due to regulation on the set of drugs subject to the "price cut" rule (Losec, Lanzor, and Takepron since 2006; Nexium since 2008; Pantozol since 2009; and Pariet since 2012), we find instead a 6% lower price due to the price constraints, ranging from a 1% decline in 2006 up to a 17% decline in 2013, when all PPI molecules became subject to the regulation.

The regulatory constraints on prices entail an overall positive albeit relatively modest effect on quantities consumed (these results are not reported to save space). The effect arises primarily from an increase in branded drug consumption compared to generic consumption. Price effects are thus not encouraging generic use (and even reduce it at the end of the period) but are instead increasing the sales of branded drugs. Price cuts are also steering consumption towards certain drugs. The higher counterfactual free prices would result in lower sales for most PPI drugs in later years, in favor of cheaper, older, and less effective H2 drugs. However, the blockbuster Losec, despite a higher counterfactual price, would benefit from the higher prices of its closest competitors (Nexium and Takepron) and sell even more than under the regulated lower price. In terms of total expenses, the price regulation has small effects until 2010, and then leads to a 5 to 6% decrease in 2011 and 2012 and up to 10% in 2013, when the large price-reducing effect of regulatory constraints made it possible to reduce total expenditures on anti-ulcer drugs.

Hence, while reducing prices on high-quality PPI drugs encourages their consumption at the expense of older and less-effective H2 drugs, it is doing so at the expense of their generic versions, which also see their prices reduced but by less in absolute and percentage terms. Generic manufacturers are substantially harmed by price cuts, as profits would be 23% higher in a free pricing scenario, compared to an increase of only 15% for branded firms. The regulation of prices thus

reduces one layer of differentiation between branded and generic drugs, the difference in price. Without this wedge, the preference for the branded drugs prevails (as captured by our demand estimates), and generics lose sales in favor of the now cheaper – yet still more expensive – branded versions. The mechanism is similar to the segmentation identified in previous research (Frank and Salkever, 1997; Ching, 2010b), with the price difference between the branded and the generic drug acting as a differentiation device that regulation reduces.

Table 8 shows the savings due to price regulation compared to the counterfactual situation of free pricing. Overall, the current regulatory rules generated savings of 150 million dollars for the antiulcer market in France over the period 2003-2013, i.e., approximately 2% of total expenditures for this market. The savings materialize mostly at the end of the period, driven by lower expenditures on PPI drugs, which more than compensate for the slightly higher expenses on H2 drugs. Without additional policy changes in the regulation of prices, the free pricing of drugs would lead to an increase in drug expenditures. We also find that consumer surplus is higher under the constrained price equilibrium than under free pricing. Table 8 shows that the increase is 1.1% in 2003, 1.3% in 2006, 2.6% in 2009 and 10.2% in 2012, primarily and unsurprisingly due to greater utilization of sometimes cheaper drugs and of branded drugs preferred by consumers. However, these results must be taken with caution both because of the interpretation of consumer welfare, as measured by the revealed preferences of our demand models, and because the confidence intervals on overall consumer surplus are quite wide and, for example, range from 4.2% to 20.4% around the point estimate of 15.4%.

Table 8: Counterfactual Savings and Surplus from Free Pricing

		0	1			0
		2003	2006	2009	2012	2003-2013
Sub-Class	Molecule					
H2	Cimetidine	-913	-239	-28	-83	-2,120
	Ranitidine	-894	-578	-384	1133	-4,007
	Famotidine	-37	8	18	42	134
	Nizatidine	-4	1	3	6	5
PPI	Omeprazole	-469	1,916	2,111	13,091	59,149
	Lansoprazole	666	616	-468	3,853	9,973
	Pantoprazole	82	333	1,710	1,203	17,495
	Esomeprazole	1,672	-1,067	1,095	4,488	44,213
	Rabeprazole	407	389	-832	$28,\!273$	27,918
Prost.	Misoprostol	-277	-239	-181	-145	-2,375
Combi.	Bismuth/Antibiotic					53
Total		234	1,140	3,044	51,860	150,439
Sub-total	Branded	382	1,903	4,107	30,389	88,242
	Generics	-148	-763	-1,064	21,471	62,197
Consumer	Surplus Change	+1.1%	+1.3%	+2.6%	+10.2%	+15.4%

Notes: Savings are in 1,000 \$US. Negative numbers indicate increased expenditures compared to observed. Surplus change is as a percentage of the surplus under the current regulation.

It is interesting to compare the previous results to those from a fully free pricing equilibrium, in which generics are no longer subject to a cap on their price in the form of a percentage of the branded price (not reported). As expected, all generics increase their prices in this counterfactual scenario. More interesting, branded manufacturers respond by setting prices only slightly higher than those observed under the current price regulation. This branded behavior reflects a relatively lower and highly heterogeneous brand preference in France than in other countries, presumably driven by the strong incentives for pharmacists to substitute branded drugs with generics despite the likely preference of patients for branded drugs. As a consequence of the smaller price difference between the branded and the generic, demand shifts from generic to branded drugs, while the aggregate effects on expenditures are similar to those obtained under the cap on generics. Ultimately, allowing generics to freely set their prices seems to lead to a larger shift in sales to branded drugs.

### 6.2 Counterfactuals of External Reference Pricing in France

External reference pricing was introduced in France in 2004 as one criterion used by the CEPS in setting the price of new drugs. It only applies to drugs that entered the French market after this date and to none in the anti-ulcer market until 2013. The rationale behind this policy is to reward

innovative drugs (i.e., those with a significant therapeutic improvement, measured by ASMR values of 1, 2 or 3 on a 1-5 scale) by guaranteeing a 5-year price at the same level as observed in other European countries. In specific, the price of innovative drugs cannot be lower than the lowest price observed in the reference countries, which are Germany, Italy, Spain and the UK. For non-innovative drugs (i.e., with ASMR values of 4 or 5), the goal in price setting is to generate savings vis à vis an existing comparator drug. For these drugs, external reference pricing may also be used by the CEPS, as long as it is able to restrict prices.

We thus perform counterfactual simulations with an explicit cap on prices  $p_{jt}^{ref}$  for drug j in year t that is defined as the lowest price among the prices in year t-1 in France, Germany, Italy, Spain, and the UK (provided that it is above the marginal cost). For the two innovative drugs in our sample, Losec and Nexium (ASMR values of 2 and 3), the cap is the average price across the four reference countries in 2003 for the years 2004-2008 and in 2008 for the years 2009-2013. This definition of external reference prices implies that observed prices tend to be, on average, higher than these hypothetical external reference prices from 2003 to 2005 but lower after 2006, which is when the French regulator introduced price cut rules. For generics, we maintain the current regulation that caps their price as a percentage of the branded drug (as described in Section 6.1). We thus solve the following external reference pricing equilibrium in which all firms f choose prices such that

$$\max_{\{p_{jt}\}_{j\in F_f}} \Pi_{ft} = \sum_{j\in F_f} (p_{jt} - c_{jt}) q_{jt}(\mathbf{p}_t)$$

$$s.t. \quad p_{jt} \leq \overline{p}_{jt}^{ref} \quad \text{if } j \text{ is a branded drug (Reference Pricing)}$$

$$p_{jt} \leq \tau_{b(j)t} p_{b(j)t} \quad \text{if } j \text{ is a generic}$$

We also require all prices to exceed marginal costs  $(p_{jt} \ge c_{jt})$ , and we solve for the Bertrand-Nash equilibrium.

Tables B5 and B6 in the Online Appendix report the confidence intervals on price changes from the current observed prices to the equilibrium prices under the external reference pricing caps, as a percentage of counterfactual prices. Overall, the counterfactual prices under the external reference pricing rule are lower (and in some years significantly so) than the observed prices under the current regulation. Hence, despite the introduction of price cuts in France, which lower prices with respect to a free pricing scenario, external reference prices as defined above would further reduce prices. However, the differences across drugs are substantial. Old H2 and Prostaglandin drugs, which enjoy lower prices in the reference countries, would be forced to set a lower price in all years. Of the innovative drugs, only Nexium (with a price cap significantly higher than the observed price), would set a consistently higher price than the observed one (but usually lower than the reference cap) except in 2013; the difference for Losec is less sizable. Other PPI drugs would benefit from the higher prices for the two closest competitors, also being able to increase their prices, although not always. The downward effect on the prices of generic drugs under this counterfactual regulation (reported in Table B6) is consistent across all molecules and years and often very strong, with observed prices sometimes being more than twice the counterfactual prices. Demand would on average increase, driven by higher sales of now much cheaper H2 drugs at the expense of more innovative and more effective PPI drugs, with only Nexium and Losec limiting their losses despite their higher prices thanks to their recognized superior quality. Unsurprisingly, given their much lower price, the big winners from external reference pricing are generics, the sales of which increase significantly. Then, despite the much lower price level, on average, expenditures under external reference pricing regulation would not differ substantially from those observed under the current regulatory rules in the early years, as reported in Table 9: the increased demand would slightly outweigh the effect of lower prices until 2009. After 2009, however, external reference pricing would lead to savings, with total expenditures declining by up to 50% at the end of the period. Moreover, in this counterfactual scenario, expenditures on generics are higher, except in 2012-2013, when demand increases but the price is so low that it generates savings relative to current price regulation. As a result, Table 9 shows that the counterfactual consumer surplus would be much larger than the observed one (+39% with confidence interval [+37%,+47%]) and would increase over time.

These counterfactual simulations suggest that different regulatory rules may lead to different equilibrium levels of demand and prices but that they may also determine winners and losers.

Branded PPI drugs, which can generally set a higher price, sell less, to the benefit of H2 drugs and to their generics, when they become available. Thus, this rule seems to encourage generic sales, but it imposes strong pressure on their margins (for some, the price is estimated to decrease to the marginal cost). Therefore, it would fulfill one of the objectives of the French regulator, to increase generic penetration, but it is unclear what the long-run effects might be if generics were priced at the level of marginal costs. To assess these long-run effects on the entry and exit of drugs, however, we would need a dynamic model, something which is outside the scope of our paper.

Table 9: Counterfactual Savings and Surplus with External Reference Caps

	- 0		1			- 1
		2004	2006	2009	2012	2004-2013
Sub-Class	Molecule					
H2	Cimetidine	-608	-365	-103	675	-652
	Ranitidine	-339	-1,323	-951	4,534	2,525
	Famotidine	83	-114	-78	95	-61
	Nizatidine	-4	-15	21	31	38
Sub-total H2						
PPI	Omeprazole	-6,241	-17,175	-6,751	43,880	34,593
	Lansoprazole	-292	4,997	-2,596	$25,\!622$	81,427
	Pantoprazole	4,985	$8,\!565$	4,663	20,743	109,294
	Esomeprazole	1,210	851	5,180	9,162	68,689
	Rabeprazole	$1,\!531$	4,340	3,995	21,829	$99,\!573$
Sub-total PPI						
Prost.	Misoprostol	45	-363	-153	637	-113
Combi.	Bismuth/Antibiotic					382
Total		371	-601	3,226	127,209	395,695
Sub-total	Branded	7,594	20,025	24,687	27,216	267,745
	Generics	-7,222	-20,626	-21,462	99,993	127,950
Consumer Surp	olus Change	+6%	+9%	+24%	+30%	+39%

Notes: Savings are in 1,000 \$US. Negative numbers indicate increased expenditures relative to observed.

Surplus change is as a percentage of the counterfactual estimated surplus.

We also simulate the counterfactual in which generics are also subject to external reference pricing, with caps based on generic prices in other countries. Our simulations suggest that this rule would lead to generic prices very close to and sometimes higher than the observed values. Branded prices would be similar to those estimated in the previous counterfactual, except for a downward pressure that these more expensive generics seem to be placing on some PPI branded drugs at their entry on the market. Thus, in this scenario, generics would enjoy a larger markup but to the detriment of their sales. However, the effect does not seem to simply be a transfer from generics

to branded, as total demand declines, expenditures increase, and consumer surplus is estimated to be lower than the observed value, especially later in the period.

## 7 Conclusion

We develop a structural model of demand and supply to study the impact of the price regulation of anti-ulcer drugs in France. Using IMS Health data on retail sales of anti-ulcer drugs for the period 2003-2013, we first estimate demand for France, the US and Germany, using a flexible model that accommodates the consumer heterogeneity prevalent in this market. The results confirm that anti-ulcer drugs are strongly differentiated and that consumers are highly heterogeneous in their price sensitivity. Consistent with the previous literature, brand-name drugs are preferred to their generic versions, and detailing increases demand. We use these demand estimates to investigate the effect of price regulations on firms' pricing behavior. We model the pricing decisions of firms as being potentially constrained by these regulatory rules in the form of price caps. Identification relies on observing the same products in a regulated market (France) and in markets under free pricing (the US and Germany) and uses cost restrictions for the same drugs across markets. The results show that not all products are significantly constrained by regulation and that, unsurprisingly, this is more common in the years when the French regulator (CEPS) introduced price cuts for branded drugs based on the availability of generics, which directly affected six anti-ulcer drugs in our sample after 2006.

To quantify the effects of regulation, we perform a counterfactual simulation of the equilibrium without any price regulation for branded drugs, with generics still subject to the cap based on the price of their branded versions. We find that recent regulation was effective in reducing prices, especially for high-quality drugs, and this encouraged their consumption. However, it did so at the expense of their generic versions, which also experienced a decline in price but one that is lower in both absolute and percentage terms. With a smaller wedge between the branded and generic prices, the preference for the branded drugs captured by our demand estimates shifts demand from generics to the now cheaper – yet still more expensive – branded versions. Nevertheless, price constraints generate some modest savings, on average 2% of total expenses for the full 11-year

period. Counterfactuals also show that consumer surplus increases thanks to regulation, due to greater utilization of cheaper and preferred branded drugs.

We simulate a second counterfactual equilibrium under an external reference pricing policy (similar to that introduced in France but never used for the drugs in our sample), which caps the price in France with a reference depending on the price of the same drug in Italy, Germany, the UK and Spain. We find that prices would decline even more and demand would increase but less than proportionally, leading to additional savings. Furthermore, generic penetration would increase (one of the objectives of the French regulator), driven by very small generic margins. While this short-run effect would increase consumer surplus, it is unclear what the long run effects on the entry and exit of generics could be.

Our work demonstrates the importance of accounting for regulation in estimating market power or welfare and raises concerns about the ability of regulators to predict ex ante the equilibrium effects generated by different regulatory rules. While we believe that this may be a general message and not something that is induced by the specific setting that we study, we are aware of some limitations of our work. For example, the results produced by our static model do not take into account dynamics in demand, such as learning effects, or dynamics in supply, and only provide a short-term evaluation of the effects of the policy. An evaluation of the long-run effects of a regulation should take into account its effects on research and development and the entry of drugs, both branded and generic, topics that we leave for future research.

#### 8 References

Anderson S. P., Ciliberto F. Liaukonyte J. (2013) "Information Content of Advertising: Empirical Evidence from the OTC Analgesic Industry," *International Journal of Industrial Organization*, 31, 5, 355-367

Anderson S. P., Ciliberto F. Liaukonyte J. Renault R. (2016) "Push-Me Pull-You: Comparative Advertising in the OTC Analgesics Industry" Rand Journal of Economics, 47, 4, 1029-1056

Arcidiacono P., P. Ellickson, P. Landry and D. Ridley (2013) "Pharmaceutical Followers", *International Journal of Industrial Organization*, Vol. 31, Issue 5, 538-553

Azoulay P. (2002) "Do pharmaceutical sales respond to scientific evidence?", Journal of Economics and Management Strategy, 11, 4, 551-594

Berndt E.R., Bui, L., Reiley, D.R. and G.L. Urban (1995) "Information, Marketing and Pricing in the US antiulcer drug market", *American Economic Review*, 85, 2, 100-105

Berndt, E.R., L.T. Bui, D.H. Reiley, G.L. Urban (1996), "The Roles of Marketing, Product Quality and Price Competition in the Growth and Composition of the U.S. Antiulcer Drug Industry," in *The Economics of New Goods*, T.F. Bresnahan and R.J. Gordon (Eds.), NBER Studies in Income and Wealth 58, 277-328 http://www.nber.org/chapters/c6070.pdf

Berndt E.R., I.M. Cockburn and Z. Griliches (1996) "Pharmaceutical innovations and market dynamics: tracking effects of price indexes for antidepressant drugs", *Brookings Papers: Microeconomics*, 133-199

Berndt E.R., M.K. Kyle and D.C. Ling (2003) "The long shadow of patent expiration: Generic entry and Rx-to-OTC switches", in: Feenstra, R.C. and Shapiro, M.D., Scanner Data and Price Indexes, University of Chicago Press

Berndt E.R., R.S. Pindyck and P. Azoulay (2003) "Consumption Externalities and diffusion in pharmaceutical markets: antiulcer drugs", *Journal of Industrial Economics*, 51, 2, 243-270

Berry S. T. (1994) "Estimating discrete-choice models of product differentiation", RAND Journal of Economics, 25, 2, 242-262

Berry S. T., J. Levinsohn, and A. Pakes (1995) "Automobile prices in market equilibrium", Econometrica, 63, 4, July 1995, 841-890

Berry S. T., J. Levinsohn, and A. Pakes (1999) "Voluntary Export Restraints on Automobiles: Evaluating a Trade Policy" *American Economic Review*, 89, 3, 400-430

Björnerstedt and Verboven (2016) "Does Merger Simulation Work? Evidence from the Swedish Analgesics Market", American Economic Journal: Applied Economics, 8, 3, 125-164

Brenkers R. and F. Verboven (2006) "Liberalizing A Distribution System: The European Car Market" Journal of the European Economic Association, 4(1), 216-251

Brekke K.R., A.L., Grasdal, et T.H. Holmås (2009) "Regulation and Pricing of Pharmaceuticals: Reference Pricing or Price Cap Regulation?", European Economic Review, 53, 170-185

Brekke K.R., T.H. Holmås, et O.R. Straume (2011) "Regulation, generic competition and pharmaceutical prices: Theory and evidence from a natural experiment", *Journal of Public Economics*, 95, 624-638

Brekke K.R., T.H. Holmås, et O.R. Straume (2013) "Margins and market shares: pharmacy incentives for generic substitution", *European Economic Review*, 61, 116-131

Chamberlain, G. (1987) "Asymptotic efficiency in estimation with conditional moment restrictions," Journal of Econometrics, 34 (3), 305-334

Chaudhuri, S., P. K. Goldberg, and P. Jia (2006) "Estimating the Effects of Global Patent Protection in Pharmaceuticals: A Case Study of Quinolones in India" American Economic Review, 96(5): 1477-1514

Ching, A. (2010a) "A Dynamic Oligopoly Structural Model for the Prescription Drug Market after Patent Expiration." *International Economic Review*, 51, 1175-1207

Ching, A.T. (2010b) "Consumer Learning and Heterogeneity: Dynamics of Demand for Prescription Drugs after Patent Expiration," *International Journal of Industrial Organization*, vol.28(6), 619-638

Ching A., R. Clark, I. Horstmann and H. Lim, (2016) "The Effects of Publicity on Demand: The Case of Anti-cholesterol Drugs", *Marketing Science*, 35(1), 158-181

Ching, A.T., F. Hayashi, H. Wang (2015) "Quantifying the Impacts of Limited Supply: The Case of Nursing Homes" *International Economic Review*, vol.56(4), 1291-1322

Ching, A. and M. Ishihara (2010) "The Effects of Detailing on Prescribing Decisions under Quality Uncertainty," Quantitative Marketing and Economics, Vol. 8(2), 123-165

Ching, A.T. and M. Ishihara (2012) "Measuring the Informative and Persuasive Roles of Detailing on Prescribing Decisions," *Management Science*, vol.58(7), 1374-1387

Collard-Wexler A., G. Gowrisankaran, R. Lee (2018) "Nash-in-Nash Bargaining: A Microfoundation for Applied Work" forthcoming, *Journal of Political Economy* 

Crawford, G. S. and Shum, M. (2005) "Uncertainty and Learning in Pharmaceutical Demand", Econometrica, 73, 4, 1137-1173

Danzon P. M. and L. Chao (2000) "Cross-National Price Differences for Pharmaceuticals: How Large and Why?", Journal of Health Economics, 19 (2), 159-195

Danzon P. M. and A. Epstein (2008) "Effects of Regulation on Drug Launch and Pricing in Interdependent Markets" NBER Working Paper No. 14041

Danzon P. M., Y. R. Wang, L. Wang (2005) "The impact of price regulation on the launch delay of new drugs-evidence from twenty-five major markets in the 1990s", *Health Economics*, 14(3), 269-292

Donohue, J. and E.R. Berndt (2004) "Effects of Direct-to-Consumer Advertising on Medication Choice: the Case of Antidepressants", *Journal of Public Policy and Marketing*, 115-127

Dubé, J.P. H., J. T. Fox, and C.-L. Su, (2012) "Improving the Numerical Performance of BLP Static and Dynamic Discrete Choice Random Coefficients Demand Estimation" *Econometrica*, 80 (5) 2231-2267

Dunn, Abe (2012) "Drug Innovations and Welfare Measures Computed from Market Demand: The Case of Anti-cholesterol Drugs" American Economic Journal: Applied Economics, 4(3), 167-89 Ellison, S. F., I. Cockburn, Z. Griliches and J. Hausman (1997) "Characteristics of demand for pharmaceutical products: an examination of four cephalosporins", RAND Journal of Economics, 28, 3, 426-446

Filson D. (2012) "A Markov-perfect equilibrium model of the impacts of price controls on the performance of the pharmaceutical industry" RAND Journal of Economics, 43, 1, 110-138

Frank, R.G. and D.S. Salkever (1997) "Generic Entry and the Pricing of Pharmaceuticals", Journal of Economics and Management Strategy, 6, 75-90

Goldberg P. (1995) "Product Differentiation and Oligopoly in International Markets: The Case of the U.S. Automobile Industry" *Econometrica*, 1995, 63, issue 4, 891-951

Grabowski, H.G. and J.M. Vernon (1992) "Brand loyalty, entry, and price competition in pharmaceuticals after the 1984 Drug Act.," *Journal of Law and Economics*, 35(2), 331-350

Grandfils, N. (2008) "Drug price setting and regulation in France", IRDES Working Paper

Grandfils, N. and C. Sermet (2006) "Pharmaceutical policy in France: a mosaic of reforms", Eurohealth, 2, 3, (WHO)

IMS Health, Press releases 2001-2010, available at www.imshealth.com

Horn, H. and A. Wolinsky (1988) "Bilateral Monopolies and Incentives for Merger," RAND Journal of Economics, 19, 408-419

Huang D. and C. Rojas (2014) "Eliminating the Outside Good Bias in Logit Models of Demand with Aggregate Data", Review of Marketing Science, 12, 1-36

Huang D. and C. Rojas (2013) "The Outside Good Bias in Logit Models of Demand with Aggregate Data" *Economics Bulletin*, 33, 1

Knittel C. R. and K. Metaxoglou (2014) "Estimation of Random Coefficient Demand Models: Two Empiricists' Perspective", *Review of Economics and Statistics*, 96, 1, 34-59

Kyle, M. K. (2006) "The Role of Firm Characteristics in Pharmaceutical Product Launches", RAND Journal of Economics, 37, 3, 602-618

Kyle, M. K. (2007) "Pharmaceutical Price Controls and Entry Strategies" Review of Economics and Statistics 89(1), 88-99

Kyle M. and H. Williams (2017) "Is American Health Care Uniquely Inefficient? Evidence from Prescription Drugs" American Economic Review: Papers & Proceedings, 107(5), 1-5

Lasio (2015) "Delisting of Pharmaceuticals from Insurance Coverage: Effects on Consumption, Pricing and Expenditures in France", mimeo, Toulouse School of Economics

Leffler, K. (1981) "Persuasion or information? The economics of prescription drug advertising", Journal of Law and Economics, 24(1), 45-74

McFadden Daniel and Kenneth Train (2000) "Mixed MNL Models for Discrete Response", Journal of Applied Econometrics, 15, 5, 447-470

Nevo, A. (2000) "A practitioner's guide to estimation of random coefficients logit models of demand", Journal of Economics & Management Strategy, 9, 4, 513-548

Nevo, A. (2001) "Measuring Market Power in the Ready-to-Eat Cereal Industry", *Econometrica*, 69(2), 307-342

Nguyen-Kim L. Z., V. Paris and C. Sermet (2005) "The politics of drug reimbursement in England, France and Germany", Questions d'Economie de la Santé, IRDES No. 99

Reynaert M. and F. Verboven (2014) "Improving the Performance of Random Coefficients Demand Models: the Role of Optimal Instruments", *Journal of Econometrics*, 179 (1), 83-98

Rizzo J. A. (1999) "Advertising and competition in the ethical pharmaceutical industry: the case of antihypertensive drugs", *Journal of Law and Economics*, 42, 1, 89-116

Salvo A. (2010) "Inferring Market Power under the Threat of Entry: The Case of the Brazilian Cement Industry", RAND Journal of Economics, 41, 2, 326-350

Scott-Morton F. M. (1999) "Entry Decisions in the Generic Pharmaceutical Industry", RAND Journal of Economics, 30, 3, 421-440

Shapiro B. (2018) "Positive Spillovers and Free Riding in Advertising of Prescription Pharmaceuticals: The Case of Antidepressants," *Journal of Political Economy*, 126(1), 381-437

Stern S. (1996) "Product Demand in Pharmaceutical Markets" mimeo, Sloan School of Management, MIT

Train K. E. (2003) Discrete Choice methods with simulation, Cambridge University Press

Wang J. (1996) "Asymptotics of Least-Squares Estimators for Constrained Nonlinear Regression"

The Annals of Statistics, 24, 3, 1316-1326

## A Appendix

## A.1 Proof of Proposition

With assumptions (3) and (4),  $c_t$  is identified using price-cost margins solutions (1) in all unconstrained markets S. Then, using (2) and

$$\mathbf{c}_{t_0} = \mathbf{p}_{t_0} + Q_p(\mathbf{p}_{t_0})^{-1}\mathbf{q}_{t_0} - Q_p(\mathbf{p}_{t_0})^{-1}\boldsymbol{\lambda}_{t_0}$$

we have

$$\mathbf{c}_t - \mathbf{c}_{t_0} = \mathbf{p}_t - \mathbf{p}_{t_0} + Q_p (\mathbf{p}_t)^{-1} \mathbf{q}_t - Q_p (\mathbf{p}_{t_0})^{-1} \mathbf{q}_{t_0} + Q_p (\mathbf{p}_{t_0})^{-1} \boldsymbol{\lambda}_{t_0}$$
$$= (z_t - z_{t_0})' \delta + \boldsymbol{\omega}_t$$

Denoting

$$\boldsymbol{\omega}_{t}\left(\delta, \boldsymbol{\lambda}_{t_{0}}\right) = \left[\mathbf{p}_{t} - \mathbf{p}_{t_{0}} + Q_{p}\left(\mathbf{p}_{t}\right)^{-1}\mathbf{q}_{t} - Q_{p}\left(\mathbf{p}_{t_{0}}\right)^{-1}\mathbf{q}_{t_{0}}\right] + Q_{p}\left(\mathbf{p}_{t_{0}}\right)^{-1}\boldsymbol{\lambda}_{t_{0}} - \left(\mathbf{z}_{t} - \mathbf{z}_{t_{0}}\right)'\delta$$

using (4), the true  $\lambda_{t_0}$  should satisfy the moment condition for all  $t \in S$ 

$$E\left(\boldsymbol{\omega}_{t}\left(\delta,\boldsymbol{\lambda}_{t_{0}}\right)\right)=0$$

The identification rank condition is that the matrix  $E\left[\frac{\partial \omega_t(\delta, \lambda_{t_0})}{\partial \delta}, \frac{\partial \omega_t(\delta, \lambda_{t_0})}{\partial \lambda_{t_0}}\right] = \left[(\mathbf{z}_t - \mathbf{z}_{t_0})', Q_p^{-1}(\mathbf{p}_{t_0})\right]$  has full rank  $J_{t_0} + \dim(\delta)$ . As  $J_t$  is the number of goods in market t, and the expectation of the moment condition is over goods and markets  $t \in S$ , we also need that  $J_{t_0} + \dim(\delta) \leq \sum_{t \in S} J_t$  which will be often the case.  $\square$ 

## A.2 Estimation of Constrained Marginal Costs

Given the demand estimates that determine the demand shape  $Q_p(\mathbf{p}_t)$ , given a vector  $\lambda_t$ , the marginal cost vector is

$$\mathbf{c}_{t}\left(\boldsymbol{\lambda}_{t},\mathbf{p}_{t},\mathbf{q}_{t}\right)=\mathbf{p}_{t}+A\left(\mathbf{p}_{t}\right)\left(\mathbf{q}_{t}-\boldsymbol{\lambda}_{t}\right)$$

where  $A(\mathbf{p}_t) = \sum_f Q_p^f(\mathbf{p}_t)^{-1}$  is composed of block of the inverse demand derivatives by firm  $Q_p^f(\mathbf{p}_t)$  ( $Q_p^f(\mathbf{p}_t)$  is the matrix on demand derivatives  $Q_p(\mathbf{p}_t)$  where all rows and columns not corresponding to firm f products are replaced by zeros). Remark that the cost vector  $c_t(\boldsymbol{\lambda}_t, \mathbf{p}_t, \mathbf{q}_t)$  implicitly depends on demand estimates through the estimated  $A(\mathbf{p}_t)$ .

We impose a cost restriction that can be written with a given vector of observable variables  $z_t$ , wit a known transformation f(.), as

$$f(\mathbf{c}_t(\boldsymbol{\lambda}_t, \mathbf{p}_t, \mathbf{q}_t)) = \mathbf{z}_t \gamma + \boldsymbol{\omega}_t$$

with

$$E\left[\boldsymbol{\omega}_t|\mathbf{z}_t\right] = 0$$

We thus look for  $(\lambda_t, \gamma)$  that satisfy this moment condition whose empirical counterpart leads us to the following minimization problem

$$\min_{(\boldsymbol{\lambda}_t, \gamma)} \left\| f(\mathbf{c}_t \left( \boldsymbol{\lambda}_t, \mathbf{p}_t, \mathbf{q}_t \right)) - \mathbf{z}_t \gamma \right\|$$

using the usual  $L_2$  norm, which leads to the following solution

$$\lambda_t = \arg\min_{\lambda} \left\| \left[ I - \mathbf{z}_t \left( \mathbf{z}_t' \mathbf{z}_t \right)^{-1} \mathbf{z}_t' \right] f(\mathbf{c}_t \left( \lambda, \mathbf{p}_t, \mathbf{q}_t \right)) \right\|$$

where we replaced  $\gamma$  by the OLS estimates of the projection of  $f(c_t(\lambda_t, \mathbf{p}_t, \mathbf{q}_t))$  on  $z_t$ .  $\lambda_t$  will be the solution of the same problem with a minimization over  $\lambda \geq 0$  if the constraint is known to be of the form  $p_{jt} \leq \overline{p}_{jt}$ .

In the particular case where f(.) is the identity, we obtain a closed form solution for  $\lambda_t$  as is shown below.

As the residual  $\omega_t$  of the orthogonal projection of  $c_t$  on  $z_t$  is

$$\omega_{t} (\boldsymbol{\lambda}_{t}, \mathbf{p}_{t}, \mathbf{z}_{t}, \mathbf{q}_{t}) = \left[ I - \mathbf{z}_{t} \left( \mathbf{z}_{t}' \mathbf{z}_{t} \right)^{-1} \mathbf{z}_{t}' \right] \mathbf{c}_{t} (\boldsymbol{\lambda}_{t}, \mathbf{p}_{t}, \mathbf{q}_{t})$$

$$= \left[ I - \mathbf{z}_{t} \left( \mathbf{z}_{t}' \mathbf{z}_{t} \right)^{-1} \mathbf{z}_{t}' \right] (\mathbf{p}_{t} + A (\mathbf{p}_{t}) \mathbf{q}_{t}) - \left[ I - \mathbf{z}_{t} \left( \mathbf{z}_{t}' \mathbf{z}_{t} \right)^{-1} \mathbf{z}_{t}' \right] A (\mathbf{p}_{t}) \boldsymbol{\lambda}_{t}$$

$$= \tilde{\boldsymbol{\omega}}_{t} (\mathbf{p}_{t}, \mathbf{z}_{t}, \mathbf{q}_{t}) - B (\mathbf{p}_{t}, \mathbf{z}_{t}) \boldsymbol{\lambda}_{t}$$

where  $\tilde{\omega}_t$  is the residual of the orthogonal projection of  $(\mathbf{p}_t + A(\mathbf{p}_t) \mathbf{q}_t)$  on  $z_t$  and  $B(\mathbf{p}_t, \mathbf{z}_t)$  the residual of the orthogonal projection of  $A(\mathbf{p}_t)$  on  $z_t$ :

$$\tilde{\boldsymbol{\omega}}_{t}\left(\mathbf{p}_{t}, \mathbf{z}_{t}, \mathbf{q}_{t}\right) = \left[I - \mathbf{z}_{t}\left(\mathbf{z}_{t}'\mathbf{z}_{t}\right)^{-1}\mathbf{z}_{t}'\right]\left(\mathbf{p}_{t} + A\left(\mathbf{p}_{t}\right)\mathbf{q}_{t}\right)$$

$$B\left(\mathbf{p}_{t}, \mathbf{z}_{t}\right) = \left[I - \mathbf{z}_{t}\left(\mathbf{z}_{t}'\mathbf{z}_{t}\right)^{-1}\mathbf{z}_{t}'\right]A\left(\mathbf{p}_{t}\right)$$

The problem is thus

$$\min_{oldsymbol{\lambda}_t} oldsymbol{\omega}_t \left(oldsymbol{\lambda}_t, \mathbf{p}_t, \mathbf{z}_t, \mathbf{q}_t 
ight)' oldsymbol{\omega}_t \left(oldsymbol{\lambda}_t, \mathbf{p}_t, \mathbf{z}_t, \mathbf{q}_t 
ight)$$

whose first order condition leads to

$$-\tilde{\boldsymbol{\omega}}_{t}'\left(\mathbf{p}_{t},\mathbf{z}_{t},\mathbf{q}_{t}\right)B\left(\mathbf{p}_{t},\mathbf{z}_{t}\right)+\boldsymbol{\lambda}_{t}'B\left(\mathbf{p}_{t},\mathbf{z}_{t}\right)'B\left(\mathbf{p}_{t},\mathbf{z}_{t}\right)=0$$

and thus the following solution

$$\lambda_t = \left[ B\left(\mathbf{p}_t, \mathbf{z}_t\right)' B\left(\mathbf{p}_t, \mathbf{z}_t\right) \right]^{-1} B\left(\mathbf{p}_t, \mathbf{z}_t\right)'_t \tilde{\boldsymbol{\omega}}\left(\mathbf{p}_t, \mathbf{z}_t, \mathbf{q}_t\right)$$

which exists and is unique if  $B(\mathbf{p}_t, \mathbf{z}_t)' B(\mathbf{p}_t, \mathbf{z}_t)$  is invertible.  $\lambda_t$  is thus the OLS coefficient of the projection of  $\tilde{\omega}(\mathbf{p}_t, \mathbf{z}_t, \mathbf{q}_t)$  on  $B(\mathbf{p}_t, \mathbf{z}_t)$ .

Remark also that if the price constraint is known to be a price ceiling as  $p_{jt} \leq \overline{p}_{jt}$  then we know that  $\lambda_{jt}$  is the Lagrange multiplier associated with this constraint and should be non negative. In this case  $\lambda_t = \arg\min_{\boldsymbol{\lambda}\geq \mathbf{0}} \left\| \left[ I - \mathbf{z}_t \left( \mathbf{z}_t' \mathbf{z}_t \right)^{-1} \mathbf{z}_t' \right] f(\mathbf{c}_t(\boldsymbol{\lambda}, \mathbf{p}_t, \mathbf{q}_t)) \right\|$  which has also a closed form solution if f(.) is linear. Actually when f(.) is the identity,

$$\boldsymbol{\lambda}_{t} = \left[ \left[ B\left(\mathbf{p}_{t}, \mathbf{z}_{t}\right)^{\prime} B\left(\mathbf{p}_{t}, \mathbf{z}_{t}\right) \right]^{-1} B\left(\mathbf{p}_{t}, \mathbf{z}_{t}\right)_{t}^{\prime} \tilde{\boldsymbol{\omega}}\left(\mathbf{p}_{t}, \mathbf{z}_{t}, \mathbf{q}_{t}\right) \right]_{+}$$

where  $[.]_+$  means that each non positive element of the vector is replaced by zero.

#### A.3 Market Size Approximation

In our demand model we normalize the utility of the outside good and model the aggregate market share of each drug as a function of different characteristics. As usual, one needs to take a stand on the potential market size, in order to use observed sales quantities  $q_{jt}$  and market size  $M_t$  to obtain measures of market shares as  $s_{jt} = q_{jt}/M_t$ . As the market size is not observed and we do not have an obvious definition of the potential market for antiulcer drugs, we approximate market size per year using the insights of Huang and Rojas (2013, 2014) in the simple case of the fixed coefficient logit version of our model. In the logit case, we can simply use the market share equations of the logit to obtain, by difference between two goods j and j',

$$\ln q_{jt} - \ln q_{j't} = \sum_{k} \alpha^{k} (x_{jt}^{k} - x_{j't}^{k}) - \beta (p_{jt} - p_{j't}) + \zeta_{jt} - \zeta_{j't}$$

which does not depend on any market size assumption and allows to identify  $\alpha^k$ ,  $\beta$ , by two stage least squares with the usual instrumental variables. In a second stage we estimate the market sizes  $M_t$  that minimize

$$\min_{M_t} \sum_{t} \left( \sum_{k} \left[ \hat{\alpha}^k \left( M_t \right) - \hat{\alpha}^k \right]^2 + \left[ \hat{\beta} \left( M_t \right) - \hat{\beta} \right]^2 \right)$$

where  $\hat{\alpha}^{k}\left(M_{t}\right)$  and  $\hat{\beta}\left(M_{t}\right)$  are the 2SLS coefficient estimates of the following equation

$$\ln q_{jt} - \ln(M_t - \sum_{k=1}^{J} q_{kt}) = \sum_{k} \alpha^k x_{jt}^k + \beta p_{jt} + \zeta_{jt}$$

#### A.4 Additional Tables

Table A1: Descriptive Statistics on Promotional Expenses per Year (France)

		Promotion	al Activity	Sa	les	
		Detailing	Other	Total	Total	Mean Number
Country	Drugs	Expenses	Expenses	Std Units	Revenue	of Molecules
France	Generics	23	30	661,180	261,695	7.7
	Branded	78,650	88,735	468,729	$510,\!157$	11.5
Germany	Generics	30,787	33,127	1,183,946	451,724	10.7
	Branded	$75,\!382$	77,203	228,744	258,760	15.1
$\overline{\mathrm{US}}$	Generics	58	742	872,036	$297,\!256$	12.0
	Branded	572,960	933,106	665,647	2,166,961	16.0

Notes: All expenses are in 1,000 US per year. Other expenses include meetings, journal advertising, clinical trials, mails. Direct To Consumer Advertising is forbidden in France.

Table A2: Summary Statistics for the US

	N	Number of	drugs	Quantity	Market	Share	Price	Revenue
Year	All	Branded	Generics	(1,000  std units)	Branded	Generics	(\$US/std unit)	(1,000  \$US)
2003	66	15	51	2 025 452	67%	33%	0.88	4 034 679
2004	70	17	53	$1\ 875\ 573$	64%	36%	1.10	$4\ 091\ 029$
2005	71	17	54	1795266	63%	33%	1.14	$4\ 113\ 685$
2006	72	16	56	1894541	62%	38%	0.97	$4\ 329\ 421$
2007	73	17	56	$1\ 925\ 183$	59%	41%	1.08	$4\ 437\ 844$
2008	76	16	60	$1\ 845\ 887$	51%	49%	1.01	$4\ 264\ 548$
2009	84	17	67	$1\ 919\ 050$	45%	55%	1.12	$4\ 116\ 476$
2010	88	16	72	$1\ 956\ 464$	35%	65%	1.40	$3\ 841\ 758$
2011	95	16	79	$2\ 013\ 497$	29%	71%	1.31	$3\ 414\ 379$
2012	100	17	83	1 788 713	28%	72%	1.34	$3\ 111\ 634$
2013	112	16	96	1757347	25%	75%	1.67	$3\ 014\ 056$

Notes: Price is the average price per standard unit in \$US across all drugs. Revenue is total revenue of the class.

Table A3: Summary Statistics for Germany

	N	Number of	drugs	Quantity	Market	t Share	Price	Revenue
Year	All	Branded	Generics	(1,000 std units)	Branded	Generics	(\$US/std unit)	(1,000  \$US)
2003	90	18	72	922 774	40%	60%	1.63	1 024 096
2004	83	15	68	$963\ 578$	44%	56%	1.75	$1\ 153\ 481$
2005	90	15	75	1 118 165	49%	51%	1.65	$1\ 225\ 519$
2006	92	15	77	$1\ 222\ 855$	43%	57%	1.56	$1\ 087\ 547$
2007	86	15	71	$1\ 413\ 689$	32%	68%	1.56	$1\ 040\ 938$
2008	90	13	77	$1\ 611\ 532$	29%	71%	1.49	$1\ 079\ 989$
2009	113	12	101	1791422	17%	83%	1.25	$953\ 712$
2010	116	12	104	1 979 180	10%	90%	1.26	800 048
2011	109	13	96	$2\ 176\ 575$	5%	95%	2.02	$662\ 924$
2012	111	13	98	$2\ 377\ 741$	4%	96%	1.97	$643\ 147$
2013	106	13	93	2 541 186	3%	97%	2.01	591 608

Notes: Price is the average price per standard unit in \$US across all drugs. Revenue is total revenue of the class.

# **B** ONLINE APPENDIX

## **B.1** Additional Tables on Estimated Margins

Table B1: Own-Price elasticities of main branded drugs (France)

Drug	Subclass	2003	2006	2009	2012
Losec	PPI	-5.97	-7.86	-5.48	-6.86
Nexium	PPI	-10.94	-6.40	-3.90	-4.66
Lanzor	PPI	-7.78	-6.51	-5.47	-4.85
Takepron	PPI	-7.83	-6.47	-5.25	-4.02
Pantozol	PPI	-7.56	-5.41	-4.91	-5.05
Pariet	PPI	-7.89	-6.05	-4.94	-4.63
Tagamet	H2	-2.74	-7.19	-6.97	-8.88
Zantac	H2	-4.88	-6.76	-5.63	-7.56
Pepcidine	H2	-6.27	-12.81	-12.94	-15.87
Cytotec	Prost.	-2.10	-1.98	-2.45	-2.09

 ${\tt Notes:\ PPI:\ Proton\ Pump\ Inhibitors.\ H2:\ H2\ receptor\ antagonist.\ Prost.:\ Prostaglandins.}$ 

Table B2: Average price-cost margins by year (France)

	No.4	accounting	for.	Λ.	counting fo	
		0			_	
Year	Pric	e Regulation	on	Pric	e Regulation	on
	All Drugs	Branded	Generic	All Drugs	Branded	$\operatorname{Generic}$
2003	27%	21%	33%	21%	16%	26%
2004	28%	23%	30%	20%	16%	21%
2005	27%	23%	28%	20%	16%	22%
2006	30%	21%	33%	22%	15%	24%
2007	27%	21%	28%	21%	16%	23%
2008	29%	20%	32%	23%	15%	26%
2009	31%	22%	33%	24%	16%	26%
2010	38%	20%	42%	28%	15%	31%
2011	40%	22%	43%	30%	16%	33%
2012	44%	21%	47%	33%	17%	35%
2013	53%	29%	56%	38%	21%	40%

Notes: When not taking into account price regulation, we infer price cost margins as if firms

were free to choose price. Margins as a percentage of price.

Table B3: Confidence intervals on Percent Price Changes for Branded Drugs from Free Pricing to Current Regulation

Molecule Drug		7П					PPI			Prost.	Combi.
Drng	Cimet.	Ranit.	Famot.	Nizat.	Omep.	Lanso.	Panto.	Esom.	Rabe.	Miso.	
0	Tagamet	Zantac	Pepcidine	Panaxid	Losec	Lanzor	Pantozol	Nexium	Pariet	Cytotec	$\mathbf{Pylera}$
		$\operatorname{Raniplex}$				Takepron					
2003	[-20.3;-6.9]	[-5.9;0]	[-3.7;.9]	[-3.4;.9]	[-1.5;.7]	[-2.4;.7]	[-2.8;.7]	[-1.5;.5]	[-2.3;.8]	[-18.9;10.7]	
2004	[-19.2;-7.8]	[-8.8; -1.1]	[-6.6;8]	[-3.6; 9]	[-2.3;.3]	[-2.6;.6]	[-3.1;.7]	[-1.3;.6]	[-2.5;.8]	[-19.4; 8.4]	
2005	[-18.9;-6.9]	[-10.2;-1.6]	[-7.5;-1.3]	[-3.6; .9]	[-3.5;2]	[-2.4;.9]	[-3;1.1]	[-1.7;1]	[-2.4;1]	[-20.8;9.5]	
2006	-21.5;-10.2]	[-7.4;-1.1]	[-7.6;-2.4]	[-3.3;1.3]	[-4.9;7]	[-2.7;1.1]	[-3.5;1.5]	[-1.7;1.1]	[-2.7;1.2]	[-20.2;9.5]	
2007	-22.7;-10.4]	[-7.3;-1.3]	[-6.3;-2.1]	[-3.6;1.3]	[-5.2;9]	[-6;5]	[-3.5;1.5]	[-2.3;1.6]	[-2.5;1.4]	[-21;10.4]	
2008	[-24;-15]	[-6.5;9]	[-5.6;-1.9]	[-3.1;1.6]	[-6.2;-1.6]	[-7;6]	[-3.4;1.8]	[-3.4;1.7]	[-2.3;1.5]	[-20.8;15.5]	
2009	[-19.5;-9.8]	[-6.4;-1.1]	[-6.4;-2.3]	[-3;1.7]	[-7.4;-2.5]	[-7.3;7]	[-11;-3.8]	[-4.3;2.6]	[-2.2;1.5]	[-20.8; 9.7]	
2010	[-14.7;-7.4]	[-5.5;4]	[-6;-2]	[-2.9;1.9]	[-9.8; -3.5]	[-11.6;-3]	[-13.9;-6.1]	[-4.7; 2.6]	[-2.3;1.6]	[-18.3;10.9]	
2011	[-16.4;-9.5]	[-5.7;8]	[-6.1;-2.1]	[-4.7;1.3]	[-11;-4.1]	[-13.9;-4.2]	[-19.3;-9.7]	[-12.4;-4.6]	[-2.8;1.4]	[-19.1;13.7]	
2012	[-27.8;-17]	[-6.9;-1.3]	[-6.9; -3.3]	[-4.6;1.2]	[-13.7;-5.5]	[-16.3;-6.3]	[-22.9;-10.9]	[-21.1;-10.6]	[-23.4;-12.5]	[-18.9; 7.1]	
2013		[-11.1;-5.9]		[-9.3;-3.6]	[-25.5;-13.9]	[-21.9;-9.9]	[-31.7;-18]	[-29.4;-16]	[-31.2;-17.8]	[-22.9;1.6]	[-12.3;-4.6]

Notes: Percent changes are computed as (observed price - counterfactual price)/observed price and can be above 100%. Empty cells when branded molecules had not entered yet or had exited.

Table B4: Confidence intervals on Percent Price Changes for Generics From Free Pricing to Current Regulation

Subclass		H2				PPI		
Molecule	Cimet.	Ranit.	Famot.	Omep.	Lanso.	Panto.	Esom.	Rabe.
2003	[-5.5;2.2]	[-3.9;1.8]						
2004	[-4.5;2.6]	[-5.2;1.3]	[-3.3;2.3]	[-1.7;.9]				
2005	[-5.8;4.9]	[-5.9;1.1]	[-4.4;1.6]	[-2.1;1.2]				
2006	[-8.5;1.6]	[-7;.8]	[-2.9;2.1]	[-2.8;1.3]				
2007	[-8.5;2.4]	[-7.2;.4]	[-2.2;1.8]	[-2.6;1.6]	[-4.7;1.4]			
2008	[-10.2;6]	[-6.5;.4]	[-2.2;1.4]	[-2.7;1.6]	[-5.5;1.3]			
2009	[-5.7;2.9]	[-7.4;.4]	[-2.2;1.7]	[-3;1.7]	[-5.8;1.5]	[-5.5;1.3]		
2010	[-2;4.6]	[-7;.5]	[-2.3;1.5]	[-4;2]	[-7.4;.9]	[-5.9;1.4]		
2011	[-2.8;3.3]	[-7.6;0]	[-2.6;1.2]	[-4.9;1.6]	[-8.7;.2]	[-8.1;.7]	[-6.3;1.1]	
2012	[-7.3;2.1]	[-8.3;8]	[-1.5;1.9]	[-6.8;.7]	[-11.8;-1.3]	[-10.9;0]	[-9.5;2]	[-7.7;1.9]
2013	[-17.2;-2.9]	[-7.6;.2]	[24.1;30.1]	[-12.3;-1.8]	[-15;-3.1]	[-13.8;-1.6]	[-12.5;8]	[-14.9; -2.8]

Notes: Percent changes are calculated as (observed price - counterfactual price)/observed price and can be above 100%.

Empty cells when generics had not entered yet.

Table B5: Confidence intervals on Percent Price Changes for Branded Drugs From Current Regulation to External Reference Caps

							)				
Subclass		近   	H2				PPI			Prost.	Combi.
Molecule	Cimet.	Ranit.	Famot.	Nizat.	Omep.	Lanso.	Panto.	Esom.	Rabe.	Miso.	
Drug	Tagamet	Zantac	Pepcidine	Panaxid	$\Gamma$ osec	Lanzor	Pantozol	Nexium	Pariet	Cytotec	Pylera
		Raniplex				$\operatorname{Takepron}$					
2004	[-8:-2]	[0;6.7]	[-1.3;-1.1]	[-2.8;-2.7]	[7;1.1]	[-1.8;-1.8]	[.3;2.2]	[8;5]	[4;3]	[-8.8;-4.4]	
2002	[-1.6;-1.2]	[3;3.8]	[-1.2;8]	[-7.3;-7.3]	[9;1.1]	[-2.1;-2.1]	$[.5;\!2.1]$	[6;1.7]	[1;1.6]	[-30.2; -30.1]	
2006	[-3.2;-2.9]	[-1.9;4.8]	[4;.8]	[-6.4;-6.4]	[9;1.4]	[7;6]	[1.3;5]	[4;2]	[.4;3.6]	[-34.2; -34.1]	
2007	[-1.3;1.8]	[-2.9;-2.2]	[2;.9]	[-6.5;-6.5]	[-1.4;1.6]	[0;1.4]	[1.4;2.7]	[.5;3.6]	[.1;1.5]	[-35.6; -35.6]	
2008	[-2.2;8]	[-1.2;.8]	[4;.6]	[-1.8;2.8]	[-1.6;2.4]	[6;3.9]	[.6;.8]	[1.4;5.7]	[4;2]	[-36.1; -35]	
2009	[7;1.3]	[-2.3;9]	[4;.2]	[-2.1;.2]	[-2.6;3]	[-1;2.7]	[-3.1;-3.1]	[1.1;8.4]	[5;3.1]	[-37.8; -34.4]	
2010	[-4.8;-3.2]	[-2.3;8]	[-2.9; -2.5]	[-4.6;-4.6]	[-1.8;3.1]	[2;5.6]	[-2.5;-2.4]	[7.5;13.7]	[.9;3.1]	[-41; -36.1]	
2011	[1;1]	[-2.3;.1]	[0;0]	[-9.1;-9]	[-1.9;2.3]	[.4;2.7]	[1.8;6.2]	[9.2;18]	[3.5;7.1]	[-42.2; -36.5]	
2012	[3;15.4]	[-5.5;-2.5]	[1;.6]	[-7.2;-7.1]	[3;9.6]	[5;10.6]	[7.3;17.2]	[13.6;30.8]	[1.6;4.8]	[-179.9; -40.6]	
2013		[-3.7;9]		[-4.5;-2.3]	[-18.2;-6.3]	[-17.8;-5.5]	[-18.2;-6.6]	[-23.9;-10.5]	[-22.9;-10.6]	[-42.7;-37.4] [-8.7;-7.2]	[-8.7;-7.2]

Notes: Percent changes are calculated as (counterfactual price - observed price)/counterfactual price and can be above 100%.

Empty cells when branded molecules had not entered yet or had exited.

ent Price Changes for Generics From Current Regulation to External Referen Table B6: Confidence interval on Perc

Subclass		H2				PPI		
Molecule	Cimet.	Ranit.	Famot.	Omep.	Lanso.	Panto.	Esom.	Rabe.
2004	[-52.4;-28.1]		[-27.5;-16.5] $[-30.9;-18.2]$	[-10.1;-6.7]				
2005	[-124.1;-50.6]	-124.1; -50.6 [-28.7;-16.8] [-30.7;-17.9]	[-30.7;-17.9]	[-13.5;-8.7]				
2006	[-114;-52.7]	[-33.7;-19.3]	[-33.7;-19.3] [-39.3;-22]	[-17.9;-11.2]				
2007	[-145.4; -60.6]	[-33.6;-19.7]	[-33.6;-19.7] $[-38.1;-22.7]$	[-18.7;-11.5]	[-30.3;-17.9]			
2008	[-159;-53.4]		[-39.1;-24.1]	$[-30.7; -18.4] \qquad [-39.1; -24.1] \qquad [-22.1; -13.6]$	[-36.5;-21.3]			
2009	[-156.2;-63.7]	[-35.9;-21.1]	$[-35.9;-21.1] \qquad [-41.1;-24.1] \qquad [-24.8;-15.2]$	[-24.8;-15.2]	[-42;-24.2]	[-39.1; -22.6]		
2010	[-163.5;-65.6]	[-33.5;-20]	[-39.2;-23.5]	[-39.2; -23.5] $[-37.5; -22.2]$	[-68;-37.5]	[-53.3; -30.6]		
2011	[-165.7;-65.5]	[-35.3;-21]	[-37.9; -22.9]	[-42; -24.6]	[-80.5;-42.2]	[-72.5; -38.4]	[-45.8; -26.9]	
2012	[-265.2;-77.6]	[-36.3;-22]	[-49.7;-29.2]	[-49.7;-29.2] $[-43.1;-25.2]$	[-90.2;-44.7]	[-87.9; -43.2]	[-75.9; -40.3]	[-145.6; -56.1]
2013	[-106.6;-15.2]	[-106.6:-15.2] $[-28.7:-16.7]$ $[-35.7:-21]$ $[-75.2:-41.4]$	[-35.7:-21]	[-75.2:-41.4]	[-99.9:-50]	[-99.9:-50] [-108.7:-51.7]	[-106.6:-52.3] [-109.4:-52.1]	[-109.4:-52.

Notes: Percent changes are calculated as (counterfactual price - observed price)/counterfactual price and can be above 100%.

Empty cells when the generics had not entered yet.