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TOWN OF VINALHAVEN

VINALHAVEN, MAINE

FINANCIAL AUDIT REPORT

JUNE 30, 2017

TOWN OF VINALHAVEN VINALHAVEN, MAINE JUNE 30, 2017

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A Professional Association

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REPORT OF CERTIFIED PUBLIC ACCOUNTANTS

Independent Auditors' Report

Board of Selectmen and Manager TOWN OF VINALHAVEN Vinalhaven, Maine

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund and remaining fund information, which collectively comprise the financial statements, of the Town of Vinalhaven, Maine as of and for the year ended June 30, 2017, as listed in the table of contents, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatements.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of financial statements in order to design audit procedures that are appropriate in the circumstance, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and remaining fund information of the Town of Vinalhaven and the changes in financial position and cash flows, where applicable, of those activities and funds and the budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Other Matter

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Schedule of the Town's Proportionate Share of Net Pension Liability and Schedule of Town Pension Contributions be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's response to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

> **SMITH & ASSOCIATES, CPAs** A Professional Association

Smith & Associates

Yarmouth, Maine June 19, 2018

> Smith Associates, CPAs
> A Professional Association Yarmouth, Maine 04096

TOWN OF VINALHAVEN STATEMENT OF NET POSITION JUNE 30, 2017

	Primary Government				
	Business -				
	Governmental	Type			
	<u>Activities</u>	Activities	<u>Total</u>		
Assets					
Cash and Cash Equivalents	\$ 4,019,810	\$ 270,587	\$ 4,290,397		
Investments	268,478	0	268,478		
Taxes and Liens Receivable	363,843	0	363,843		
Accounts and Grants Receivable	221,998	133,036	355,034		
Capital Assets, Net of Accumulated Depreciation	13,116,716	6,553,136	19,669,852		
Total Assets	\$ 17,990,845	\$ 6,956,759	\$ 24,947,604		
Deferred Outflows of Resources	<u>\$ 105,448</u>	\$ 0	<u>\$ 105,448</u>		
Liabilities					
Accounts Payable	\$ 90,023	\$ 19,165	\$ 109,188		
Accrued Expenses	363,430	2,142	365,572		
Non Current Liabilities	303,430	2,142	303,372		
Due Within One Year	808,560	53,397	861,957		
Due in More Than One Year		,			
Due in More Than One Tear	2,982,253	814,823	3,797,076		
Total Liabilities	\$ 4,244,266	\$ 889,527	\$ 5,133,793		
Deferred Inflows of Resources	\$ 23,353	<u>\$ 0</u>	\$ 23,353		
Net Position					
Net Investment in Capital Assets	\$ 9,359,624	\$ 6,047,964	\$ 15,407,588		
Restricted					
Tax Incremental Financing	88,610	0	88,610		
Grant and Entitlement Purposes	26,596	0	26,596		
School District	890,030	34,360	924,390		
Sewer Hook Ups and Loans	20,516	0	20,516		
Permanent Funds, Non-Expendable	212,167	0	212,167		
Unrestricted	3,231,131	(15,092)	3,216,039		
Total Net Position	<u>\$ 13,828,674</u>	\$ 6,067,232	<u>\$ 19,895,906</u>		

Net (Expense) Revenue and

TOWN OF VINALHAVEN STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2017

Changes in Net Assets **Primary Government** Program Revenues Operating Business -Charges for Grants and Governmental Type Functions/Programs Expenses Services Contributions Activities Activities Total **Primary Government Governmental Activities** General Government 587,142 \$ 46,379 0 \$ (540,763) 0 (540,763)Public Works and Sanitation 983,218 153,818 68,063 0 (761,337)(761,337)**Public Safety** 59,107 0 553,421 0 (494,314)(494,314)88,235 Culture and Recreation 0 (88,235)0 (88,235)0 Public Health and Welfare 4,921 0 0 0 (4,921)(4,921)38,774 1,082,983 0 Education 3,348,045 (2,226,288)(2,226,288)0 Fixed Charges 549,681 0 0 (549,681)(549,681)0 Interest on Long-Term Debt 0 0 189,764 (189,764)(189,764)Depreciation – Unallocated 0 710,485 0 0 (710,485)(710,485)298,078 0 **Total Government Activities** \$ 7,014,912 \$ \$ 1,151,046 \$(5,565,788) \$(5,565,788) **Business - Type Activities** Wastewater Department 442,186 \$ 290,118 \$ 0 \$ 0 \$ (152,068) \$ (152,068) School District 2,669 4,130 0 0 1,461 1,461 **Total Business - Type** Activities 444,855 294,248 0 0 \$ (150,607) \$ (150,607) **Total Primary Government** \$ 1,151,046 \$(5,565,788) \$ 7,459,767 \$ 592,326 \$ (150,607) \$(5,716,395) **General Revenues** Property and Other Taxes \$ 6,206,707 \$ 0 \$ 6,206,707 Grants and Contributions Not Restricted to **Special Programs** 74,142 0 74,142 **Unrestricted Investment Earnings** 752 49,511 50,263 Miscellaneous Income 43,878 0 43,878 **Total General Revenues** \$ 6,374,238 752 \$ 6,374,990 **Changes in Net Position** 808,450 \$ (149,855) 658,595 Net Position-July 1, 2016 \$ 13,020,224 \$ 6,217,087 \$19,237,311 Net Position – June 30, 2017 \$ 13,828,674 \$ 6,067,232 \$19,895,906

TOWN OF VINALHAVEN BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2017

						Other	Total			
		General School			Governmental		Governmental			
		<u>Fund</u> <u>District</u>				Funds	<u>Funds</u>			
Assets										
Cash and Cash Equivalents	\$	1,633,318	\$	943,863	\$	1,442,629	\$	4,019,810		
Investments		0		0		268,478		268,478		
Taxes and Liens Receivable		363,843		0		0		363,843		
Accounts and Grants Receivable		78,977		122,226		14,580		215,783		
Due from Other Funds		0		20,666		557,323		577,989		
Total Assets	\$	2,076,138	\$	1,086,755	\$	2,283,010	\$	5,445,903		
Deferred Outflows of Resources		0		0		0		0		
Total Assets and Deferred Outflows of										
Resources	\$	2,076,138	\$	1,086,755	\$	2,283,010	\$	5,445,903		
Linkilities Defound Inflores of										
Liabilities, Deferred Inflows of Resources, and Fund Balance										
Liabilities										
Accounts Payable	\$	42,701	\$	32,871	\$	14,451	\$	90,023		
Accrued Expenses	Ψ	17,443	Ψ	226,774	Ψ	0	Ψ	244,217		
Due to Other Funds		235,297		322,026		14,451		571,774		
Total Liabilities	\$	295,441	\$	581,671	\$	28,902	\$	906,014		
Deferred Inflows of Resources										
Unavailable Revenue – Property Taxes	\$	99,313	\$	0	\$	0	\$	99,313		
Shavanasis revenue Troporty Taxes	Ψ	<i>>></i> ,515	Ψ		Ψ		Ψ	<i>>></i> ,515		
Fund Balance										
Nonspendable										
Permanent Funds – Non-Expendable	\$	0	\$	0	\$	212,167	\$	212,167		
Restricted										
Tax Incremental Financing		0		0		88,610		88,610		
Grant and Entitlement Purposes		0		0		26,596		26,596		
Sewer Hook Ups and Loans		0		0		20,516		20,516		
Committed		0		0		1 (07 007		1 607 007		
Capital Projects		26,670		200,000		1,697,907		1,697,907		
Appropriated for FY 2017/18 School Department		36,679 0		305,084		$0 \\ 0$		236,679 305,084		
Assigned		U		303,064		U		303,004		
Permanent Funds – Expendable		0		0		208,312		208,312		
Unassigned		O		J		200,312		200,312		
General Fund		1,644,705		0		0		1,644,705		
Sensiti I and		1,011,703		<u> </u>		<u> </u>		1,011,703		
Total Fund Balance	\$	1,681,384	\$	505,084	\$	2,254,108	\$	4,440,576		
Total Liabilities, Deferred Inflows of										
Resources, and Fund Balance	\$	2,076,138	\$	1,086,755	\$	2,283,010	\$	5,445,903		
resources, and I and Dalance	Ψ	2,070,130	Ψ	1,000,733	Ψ	2,203,010	Ψ	J,TTJ,70J		

EXHIBIT IV

TOWN OF VINALHAVEN RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO STATEMENT OF NET POSITION JUNE 30, 2017

Total Fullu Dalalice –	1 Otai	Governmentar	r unus

Total Fund Dalance Total Covernmental Funda

\$ 4,440,576

Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:

Capital assets used in governmental activities are not current financial resources and therefore are not reported in the Governmental Funds Balance Sheet.

13,116,716

Interest payable on long-term debt does not require current financial resources and therefore interest payable is not reported as a liability in Governmental Funds Balance Sheet.

(42,115)

Unavailable property tax revenues are not available to pay for Current financial expenditures and, therefore, are deferred inflows of resources.

88,235

Long term liabilities are not due and payable in the current period and therefore they are not reported in the Governmental Funds Balance Sheet:

Due in One Year	\$ 808,560
Due in More Than One Year	2,948,532
Accrued Compensated Absence Payable	33,721

(3,790,813)

Changes Between Deferred Inflows and Deferred Outflows Regarding Related Pension Expenses Due to Implementation of GASB No. 68.

16,075

Net Position of Governmental Activities

\$ 13,828,674

TOWN OF VINALHAVEN STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2017

Revenues		General Fund		School <u>District</u>	G	Other overnmental Funds	Go	Total overnmental Funds
Taxes Intergovernmental Licenses, Permits and Fees Charges for Services Investment Income On-Behalf Pension Contributions Miscellaneous	\$	6,055,695 127,906 36,266 199,877 6,060 0 4,697	\$	0 772,184 0 31,702 752 152,656 23,752	\$	147,160 100,168 0 30,234 42,699 0 15,425	\$	6,202,855 1,000,258 36,266 261,813 49,511 152,656 43,874
Total Revenues	\$	6,430,501	\$	981,046	\$	335,686	\$	7,747,233
Expenditures Current General Government	\$	449,491	\$	0	\$	132,444	\$	581,935
Public Works and Sanitation Public Safety Culture and Recreation Public Health and Welfare	Ψ	869,365 518,960 82,942 4,921	Ψ	0 0 0 0	Ψ	113,853 34,461 5,293	Ψ	983,218 553,421 88,235 4,921
Debt Service Education Fixed Charges Capital Outlay		317,537 0 549,681 78,019		0 3,871,385 0 0		0 146,154 0 15,178		317,537 4,017,539 549,681 93,197
Total Expenditures	\$	2,870,916	\$	3,871,385	\$	447,383	\$	7,189,684
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>\$</u>	3,559,585	\$	(2,890,339)	\$	(111,697)	\$	557,549
Other Financing Sources (Uses) Transfers In (Out)	\$	(3,180,996)	\$	2,845,600	\$	335,396	\$	0
Net Change in Fund Balance	\$	378,589	\$	(44,739)	\$	223,699	\$	557,549
Fund Balance – July 1, 2016		1,302,795		549,823		2,030,409		3,883,027
Fund Balance – June 30, 2017	\$	1,681,384	\$	505,084	\$	2,254,108	\$	4,440,576

TOWN OF VINALHAVEN RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2017

\$ 557,549

Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:

Governmental Funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount of capital assets recorded in the current period, net of disposals of same.

100,776

Depreciation expense on capital assets is reported in the Government-Wide Statement of Activities and changes in net position, but they do not require the use of current financial resources. Therefore, depreciation expense is not reported as expenditure in governmental funds.

(710,485)

The issuance of long-term debt (e.g. accrued compensated Absence pay) provides current financial resources to Governmental Funds, while the repayment of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.

873,354

Some property tax will not be collected for several months after the Town's fiscal year end; they are not considered current financial resources in the Governmental Funds. This amount is the net effect of the differences.

3,855

Accrued interest expense on long-term debt is reported in the Government-Wide Statement of Activities and changes in net position, but does not require the use of current financial resources; therefore, accrued interest expense is not reported as expenditures in Governmental Funds.

8,531

Changes Between Deferred Inflows and Deferred Outflows Related to Pension Expenses and Net Pension Liability Due to Implementation of GASB No. 68.

(25,130)

Change in Net Position of Governmental Activities

\$ 808,450

TOWN OF VINALHAVEN GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2017

Revenues Taxes Intergovernmental Licenses, Permits and Fees Charges for Services Investment Income Miscellaneous	\$ Budgeted Original 5,942,195 108,439 18,060 170,000 0	\$ mounts Final 5,942,195 108,439 18,060 170,000 0	\$ Actual <u>Amounts</u> 6,055,695 127,906 36,266 199,877 6,060 4,697	\$ Variance with Final Budget Positive (Negative) 113,500 19,467 18,206 29,877 6,060 4,697
Total Revenues	\$ 6,238,694	\$ 6,238,694	\$ 6,430,501	\$ 191,807
Expenditures Current General Government Public Works and Sanitation Public Safety Culture and Recreation Public Health and Welfare Debt Service Education Fixed Charges Capital Outlay	\$ 540,979 1,028,087 631,044 96,105 10,330 318,700 2,910,600 560,952 78,019	\$ 540,979 1,028,087 631,044 96,105 10,330 318,700 2,910,600 560,952 78,019	\$ 449,491 869,365 518,960 82,942 4,921 317,537 2,910,600 549,681 78,019	\$ 91,488 158,722 112,084 13,163 5,409 1,163 0 11,271
Total Expenditures	\$ 6,174,816	\$ 6,174,816	\$ 5,781,516	\$ 393,300
Excess (Deficiency) of Revenue Over (Under) Expenditures	\$ 63,878	\$ 63,878	\$ 648,985	\$ 585,107
Other Financing Sources (Uses) Transfers In (Out)	 (270,396)	 (270,396)	 (270,396)	 0
Net Change in Fund Balances	\$ (206,518)	\$ (206,518)	\$ 378,589	\$ 585,107
Fund Balance – July 1, 2016	 1,302,795	 1,302,795	 1,302,795	 0
Fund Balance – June 30, 2017	\$ 1,096,277	\$ 1,096,277	\$ 1,681,384	\$ 585,107

This Exhibit VII reflects the Town only appropriations which include the school appropriation as voted at Town Meeting. Exhibit V in the audit reflects a "blended" version of the Actual Statement of Revenues, Expenditures and Changes in Fund Balance.

TOWN OF VINALHAVEN STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2017

	Business-Type Activities – Enterprise Fundamental				
			Total		
		School	Proprietary		
	<u>Wastewater</u>	<u>District</u>	<u>Funds</u>		
Assets					
Current Assets					
Cash and Cash Equivalents	\$ 230,012	\$ 40,575	\$ 270,587		
Accounts Receivable	133,036	0	<u>133,036</u>		
Total Current Assets	\$ 363,048	\$ 40,575	\$ 403,623		
Noncurrent Assets					
Capital Assets (Net of Accumulated Depreciation)	6,553,136	0	6,553,136		
Total Assets	\$ 6,916,184	<u>\$ 40,575</u>	\$ 6,956,759		
Liabilities					
Current Liabilities					
Accounts Payable	\$ 12,950	\$ 0	\$ 12,950		
Accrued Expenses	2,142	0	2,142		
Due to Other Funds	0	6,215	6,215		
Bonds Payable	53,397	0	53,397		
Total Current Liabilities	\$ 68,489	\$ 6,215	\$ 74,704		
Noncurrent Liabilities					
Bonds Payable	814,823	0	814,823		
Total Liabilities	\$ 883,312	\$ 6,215	\$ 889,527		
Net Position					
Net Investment in Capital Assets	\$ 6,047,964	\$ 0	\$ 6,047,964		
Unrestricted	(15,092)	34,360	19,268		
Total Net Position	\$ 6,032,872	<u>\$ 34,360</u>	<u>\$ 6,067,232</u>		

EXHIBIT IX

TOWN OF VINALHAVEN STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2017

	Business - Type Activities - Enterprise Fund						
	Wastewater	School <u>District</u>	Total Proprietary <u>Funds</u>				
Operating Revenues							
Charges for Sales and Services							
User Fees	\$ 286,518	\$ 4,130	\$ 290,648				
Miscellaneous	3,600	0	3,600				
Total Operating Revenues	\$ 290,118	\$ 4,130	\$ 294,248				
Operating Expenses							
Cost of Sales and Service	\$ 181,731	\$ 0	\$ 181,731				
Depreciation	239,460	0	239,460				
Site Improvements	0	2,134	2,134				
Administration	9,060	<u>535</u>	9,595				
Total Operating Expenses	<u>\$ 430,251</u>	\$ 2,669	\$ 432,920				
Operating Income (Loss)	\$ (140,133)	\$ 1,461	<u>\$ (138,672)</u>				
Non-Operating Revenues (Expenses)							
Investment Income	\$ 643	\$ 109	\$ 752				
Interest Expense	(11,935)	0	(11,935)				
Total Non-Operating Revenues (Expenses)	\$ (11,292)	<u>\$ 109</u>	\$ (11,183)				
Changes in Net Position	\$ (151,425)	\$ 1,570	\$ (149,855)				
Net Position – July 1, 2016	6,184,297	32,790	6,217,087				
Net Position – June 30, 2017	\$ 6,032,872	<u>\$ 34,360</u>	\$ 6,067,232				

TOWN OF VINALHAVEN STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2017

	Business-Type Activities – Enterprise Fun Total				
	Wastewater		School District	Proprietary Funds	
Cash Flows from Operating Activities Receipts from Customers Payments to Vendors and Employees	\$ 275,039 (186,171)	\$	6,110 (2,669)	\$ 281,149 (188,840)	
Net Cash Provided by (Used) in Operating Activities	\$ 88,868	\$	3,441	\$ 92,309	
Cash Flows from Capital and Related Financing					
Activities Principal and Interest Paid During the Year	\$ (65,470)	\$	0	\$ (65,470)	
Cash Flow from Noncapital Financing Activities Transfers to Other Funds	<u>\$</u>	<u>\$</u>	0	<u>\$</u> 0	
Cash Flows from Investing Activities Investment Income Received	\$ 643	<u>\$</u>	109	<u>\$ 752</u>	
Net Increase (Decrease) in Cash	\$ 24,041	\$	3,550	\$ 27,591	
Cash and Cash Equivalents-July 1, 2016	205,971		37,025	242,996	
Cash and Cash Equivalents – June 30, 2017	<u>\$ 230,012</u>	<u>\$</u>	40,575	\$ 270,587	
Reconciliation of Operating Income to Net Cash Provided by (Used) in Operating Activities:	\$ (140.133)	¢	1 461	¢ (129 672)	
Operating Income (Loss) Adjustments to Reconcile Operating Income to Net Cash		<u>\$</u>	<u>1,461</u>	\$ (138,672)	
Provided by (Used) in Operating Activities		_			
Depreciation Expense (Increase) Decrease in Accounts Receivable	\$ 239,460 (11,479)	\$	$0 \\ 0$	\$ 239,460 (11,479)	
Increase (Decrease) in Accounts Payable	4,620		1,980	6,600	
Increase (Decrease) in Accrued Expenses	(3,600)		0	(3,600)	
Total Adjustments	\$ 229,001	\$	1,980	\$ 230,981	
Net Cash Provided by (Used) in Operating Activities	<u>\$ 88,868</u> <u>\$ 3,441</u> <u>\$ 92,30</u>				

EXHIBIT XI

TOWN OF VINALHAVEN STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2017

	Agency <u>Funds</u>
Assets Cash and Cash Equivalents	\$ 77,307
Liabilities Amounts Held for Others	<u>\$ 77,307</u>
Net Position	<u>\$</u> 0

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. – General Statement

The Town of Vinalhaven, Maine was incorporated in 1789 under the laws of the State of Maine and currently operates under a Town Manager-Selectmen Form of Government. The accompanying financial statements present the government and its component units, entities for which the government is considered financially accountable, fiscally dependent or because of the nature and significance of its relationship with the Town of Vinalhaven. Blended component units, although legally separate entities, are in substance, part of the government's operations.

Maine School Administrative District No. 8 serves all the citizens of the government and because of the nature and significance of its relationship with the Town has been included. A complete financial statement of the District is available at the Superintendent's Office.

The accounting and reporting policies of the Town relating to the funds and account groups included in the accompanying financial statements conform to generally accepted accounting principles as applicable to state and local governments. Generally accepted accounting principles for local governments include those principles prescribed by the Governmental Accounting Standards Board (GASB), the American Institute of Certified Public Accountants in the publication entitled *Audits of State and Local Governmental Units* and by the Financial Accounting Standards Board (when applicable). The more significant accounting policies of the Town are described below.

In June 1999, the Governmental Accounting Standards Board (GASB) unanimously approved Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*. Certain of the significant changes in the Statement include the following:

The financial statements include:

- A Management Discussion and Analysis (MD&A) section providing an analysis of the Town's overall financial position and results of operations, which has not been presented as indicated in the Independent Auditors' Report.
- > Financial statements prepared using full accrual accounting for all of the Town's activities.
- A change in the fund financial statements to focus on the major funds.

These and other changes are reflected in the accompanying financial statements including notes to financial statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. – Financial Reporting Entity

The Town's combined financial statements include the accounts of all Town of Vinalhaven operations. The criteria for including organizations as component units within the Town's reporting entity, as set forth in Section 2100 of GASB's *Codification of Governmental Accounting and Financial Reporting Standards*, include whether:

- The organization is legally separate (can sue and be sued in their own name).
- ➤ The Town holds the corporate powers of the organization.
- ➤ The Town appoints a voting majority of the organization's board.
- ➤ The Town is able to impose its will on the organization.
- The organization has the potential to impose a financial benefit/burden on the Town.
- ➤ There is fiscal dependency by the organization on the Town.

Based on the aforementioned criteria, the Town of Vinalhaven has no component units that are not included in this report.

C. – Financial Statements – Government-Wide Statements

The Town's financial statements include both government-wide (reporting the Town as a whole) and fund financial statements (reporting the Town's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column (b) and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Town's net position are reported in three parts – Net investment in capital assets; restricted net position; and unrestricted net position. The Town first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Town's functions. The functions are also supported by general government revenues (property taxes, certain intergovernmental revenues, charges for services, etc). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function or a business-type activity. Operating grants include operating-specific and discretionary (whether operating or capital) grants while the capital grants column reflects capital-specific grants.

The net costs (by function) are normally covered by general revenue (property taxes, intergovernmental revenues, interest income, etc).

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. – Financial Statements – Fund Financial Statements

The financial transactions of the Town are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements. The following fund types are used by the Town.

Governmental Funds

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Town:

General Fund is the general operating fund of the Town. It is used to account for all financial resources except those required to be accounted for in another fund.

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The MSAD 8 School District is considered a major fund. The Maine School Administrative District No. 8 provides elementary and secondary education to students on the Island of Vinalhaven. The District's financial statements include the operation of all organizations for which the Board of Education exercises oversight responsibility.

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by business-type/proprietary funds).

Permanent Funds are used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs, that is, for the benefit of the government or its citizenry. A permanent fund would be used, for example, to account for the perpetual care endowment of a municipal cemetery.

Proprietary Funds

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the Town of Vinalhaven:

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. – Financial Statements – Fund Financial Statements (Continued)

Proprietary Funds (Continued)

Enterprise Funds are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of the net revenues, (b) has a third party requirement that the cost of providing services, including capital costs, be recovered with fees and charges or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The Wastewater Department, a major fund, operates in a manner similar to private business enterprises. The intent is that costs for sewer services provided to the general public on a continuing basis be recovered or financed primarily through charges to users. Maine Administrative District No. 8 maintains three enterprise funds, Smith Hokansen Memorial Hall Fund, Unemployment Fund and the Playground Fund. These funds are intended to improve the educational experience for District students.

Fiduciary Funds

Fiduciary Funds are used to report assets held in an agency capacity for others and therefore are not available to support Town programs. The reporting focus is on net position, changes in net position, which are reported using accounting principles similar to proprietary funds.

The Town's fiduciary funds are presented in the fiduciary fund financial statements by type (agency). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements. The Maine School Administrative District No. 8 Student Activities accounts are considered Fiduciary Funds.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Non-major funds by category are summarized into a single column. GASB No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The non-major funds are combined in a column in the fund financial statements.

E. - Measurement Focus/Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. – Measurement Focus/Basis of Accounting (Continued)

The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or non-current) are included on the statement of net position and the operating statements present increases (revenues) and decreases (expenses) in net total assets. Under the accrual basis of accounting, revenues are recognized when earned. Expenses are recognized at the time the liability is incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual; i.e., when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period.

A one-year availability period is used for recognition of all other Governmental fund revenues. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when payment is due.

F. - Budgetary Control

Formal budgetary accounting is employed as a management control for the general fund of the Town of Vinalhaven.

The Town of Vinalhaven's policy is to adopt an annual budget for operations. The budget is presented on the modified accrual basis of accounting which is consistent with generally accepted accounting principles.

The following procedures are followed in establishing budgetary data reflected in the financial statements:

- ➤ Early in the second half of the last fiscal year the Town prepared a budget for this fiscal year beginning July 1st. The operating budget includes proposed expenditures and the means of financing them.
- ➤ A meeting of the inhabitants of the Town of Vinalhaven was then called for the purpose of adopting the proposed budget after public notice of the meeting was given.
- The budget was adopted subsequent to passage by the inhabitants of the Town.

The Town does not adopt budgets for the Special Revenue Funds.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. - Cash and Investments

Maine statutes authorize the Town to invest in obligations of the U.S. Treasury and U.S. agencies, repurchase agreements and certain corporate stocks and bonds. Generally, the Town invests certain funds in checking, savings accounts or certificates of deposit.

The Town has defined cash and cash equivalents to include cash on hand, demand deposits, and cash with fiscal agent. Investments are recorded at fair market value.

H. - Capital Assets

Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Land Improvements	20 Years
Buildings and Improvements	7 - 40 Years
Equipment	3 - 20 Years
Vehicles	3 - 10 Years
Infrastructure	40 Years

The Town of Vinalhaven has elected not to retroactively report their major general infrastructure assets.

I. - Compensated Absences

The Town of Vinalhaven recognizes accumulated sick leave compensation during the period in which the related liability is incurred. In compliance with the Town's personnel policies, the total for accrued compensated absence pay was \$33,721 at June 30, 2017.

J. - Interfund Activity

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements.

K. - Equity Classifications

Government-Wide Statements

Net position represents the differences between assets and liabilities. Equity is classified as net position and displayed in three components:

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

K. – Equity Classifications (Continued)

Government-Wide Statements (Continued)

- ➤ Net investment in capital assets consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted net position consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- ➤ Unrestricted net position all other net position that do not meet the definition of "restricted" or "net investment in capital assets."

Fund Statements

Governmental fund equity is classified as fund balance. In the governmental fund financial statements, fund balances are classified as nonspendable, restricted, or unrestricted (committed, assigned or unassigned). Restricted represents those portions of fund balance where constraints placed on the resources are either externally imposed or imposed by law through constitutional provisions or enabling legislation. Committed fund balance represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Board of Selectmen, such as an appropriation. Assigned fund balance is constrained by the Board's intent to be used for specific purposes by directive. See Note 10 for additional information about fund balances.

L. - Deferred Outflows and Inflows of Resources

The Town has implemented the following statements:

GASB No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position and GASB No. 65, Items Previously Reported as Assets and Liabilities.

GASB 63 and GASB 65 amends GASB 34 to incorporate deferred outflows of resources and deferred inflows of resources into the financial reporting model. These terms are defined as follows:

Deferred Outflows of Resources - a consumption of net position by the government that is applicable to a future reporting period. It has a positive effect on net position, similar to assets.

Deferred Inflows of Resources - an acquisition of net position by the government that is applicable to a future reporting period. It has a negative effect on net position, similar to liabilities.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

L. – Deferred Outflows and Inflows of Resources (Continued)

The GASB emphasizes in GASB 63 that deferred inflows and deferred outflows are not assets or liabilities and therefore should be separately categorized in the financial statements.

The deferred inflows and outflows of resources listed at June 30, 2017 in Exhibit I amounted to \$23,353 and \$105,448, respectively. Per Exhibit III, the deferred inflows of resources listed at June 30, 2017 for the Town of Vinalhaven amounted to \$99,313, and there was no deferred outflow of resources at that point in time.

M. – Use of Estimates

Preparation of financial statements in conformity with GAAP requires the use of management's estimates and assumptions. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenses. Actual results could differ from those estimates.

N. – Accounts Receivable

Accounts Receivable at June 30, 2017, primarily consist of miscellaneous intergovernmental and ambulance receivables. There is an allowance for doubtful accounts for ambulance receivables for the Town in the amount of \$46,000.

NOTE 2 – CASH AND INVESTMENTS

Maine statutes authorize the Town to invest in obligations of the U.S. Treasury and U.S. Agencies, repurchase agreements and certain corporate stocks and bonds. Generally, the Town invests such excess funds in checking accounts, savings accounts, certificates of deposit or repurchase agreements.

A. Deposits

At June 30, 2017, cash and cash equivalents of the Town and School District were all insured or collateralized and are all thus do not carry custodial credit risk.

B. Investments

At June 30, 2017, the Town held investments in funds at LPL Financial in the amount of \$268,478. These investments were all held either by the institution's trust department or its agent in the Town's name.

NOTE 3 – RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. There have been no significant reductions in insurance coverage's during the fiscal year and no significant settlements that exceeded insurance coverage.

NOTE 4 – PROPERTY TAXES

The Town is responsible for assessing, collecting and distributing property taxes in accordance with enabling state legislation. The Town of Vinalhaven's property tax is levied on the assessed value listed as of the prior April 1st for all taxable real and personal property located in the Town. Assessed values are periodically established by the Assessor at 100% of assumed market value. The assessed value for the list of April 1, 2016, upon which the levy for the year ended June 30, 2017, was based, amounted to \$518,239,065. This assessed value was 100% of the estimated market value and 109.15% of the 2017 State valuation of \$474,800,000. The Town is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay and amounted to \$40,228 for the year ended June 30, 2017.

In the fund financial statements, property taxes are recognized in compliance with NCGA Interpretation-3 *Revenue Recognition – Property Taxes* which states that such revenue is recorded when it becomes measurable and available. Available means due, or past due and receivable within the current period and collected no longer than 60 days after the close of the current period.

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The Town has the authority to foreclose on property eighteen months after the filing of the lien if tax liens and associated costs remain unpaid.

The following summarizes the 2016-2017 levy:

Assessed Value	\$	518,239,065
	Φ	, ,
Less: BETE		(73,461)
Less: Homestead Exemption		(2,677,500)
Net Assessed Value	\$	515,488,104
Tax Rate (Per \$1,000)		11.32
Commitment	\$	5,835,325
Supplemental Taxes Assessed		17,047
Sub-Total	\$	5,852,372
Less: Abatements		(28,957)
Collections		(5,493,133)
Receivable at Year End	\$	330,282
Collection Rate		93.9%

Property taxes on real and personal property accounts were due on November 1, 2016 and May 1, 2017. Interest was charged at 7% on delinquent accounts after those dates.

NOTE 5 – JOINTLY GOVERNED VENTURE

School Administrative District No. 8 is one of ten participants in the Region 8 Vocational School, a governmental unit which provides vocational training for its members' students. There is no equity interest; however, the District has an ongoing financial responsibility each year to fund a proportionate part of the Vocational School's budget. In fiscal year 2017, the District provided \$102,175 in funding, or approximately 3.04% of the Vocational School's budget of \$3,366,246.

NOTE 6 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2017, was as follows:

Governmental Activities Capital Assets Not Being Depreciated	Beginning Balance July 1	Additions/ Completions	Retirements/ Adjustments	Ending Balance June 30
Land and Construction in Progress	<u>\$ 1,316,162</u>	<u>\$ 15,019</u>	<u>\$ 83,019</u>	<u>\$ 1,248,162</u>
Capital Assets, Being Depreciated Buildings and Improvements Machinery and Equipment Vehicles Infrastructure Total Capital Assets, Being Depreciated	\$15,624,903 630,649 1,313,633 3,222,793 \$20,791,978	\$ 0 22,757 0 146,019 \$ 168,776	\$ 0 0 0 0 0 \$ 0	\$15,624,903 653,406 1,313,633 3,368,812 \$20,960,754
Less Accumulated Depreciation for Buildings and Improvements Machinery and Equipment Vehicles Infrastructure Total Accumulated Depreciation	\$ 6,227,558 591,956 892,368 669,835 \$ 8,381,717	\$ 503,710 16,467 106,744 83,564 \$ 710,485	\$ 0 0 0 0 \$ 0	\$ 6,731,268 608,423 999,112 753,399 \$ 9,092,202
Total Capital Assets, Being Depreciated, Net	\$12,410,261	\$ (541,709)	\$ 0	\$11,868,552
Governmental Activities Capital Assets, Net <u>Business-Type Activities</u>	\$13,726,423	<u>\$ (526,690)</u>	\$ 83,019	<u>\$13,116,714</u>
Capital Assets Not Being Depreciated Land	\$ 87,734	<u>\$</u> 0	<u>\$</u> 0	\$ 87,734
Capital Assets, Being Depreciated Buildings and Improvements Machinery and Equipment Total Capital Assets, Being Depreciated	\$9,563,470 14,912 \$9,578,382	\$ 0 0 \$ 0	\$ 0 0 \$ 0	\$9,563,470 14,912 \$9,578,382
Less Accumulated Depreciation for Buildings and Improvements Machinery and Equipment Total Accumulated Depreciation	\$2,869,044 <u>4,476</u> <u>\$2,873,520</u>	\$ 239,087	\$ 0 0 \$ 0	\$3,108,131 <u>4,849</u> \$3,112,980
Total Capital Assets, Being Depreciated, Net	\$6,704,862	\$ (239,460)	<u>\$</u> 0	\$6,465,402
Business-Type Activities, Net	<u>\$6,792,596</u>	\$ (239,460)	<u>\$ 0</u>	<u>\$6,553,136</u>

Depreciation expense has not been charged as a direct expense.

NOTE 7 – LONG-TERM DEBT

At June 30, 2017, loans and bonds payable consisted of the following individual issues:

		overnmental <u>Activities</u>	Business - Type Activities
Camden National Bank 2013 Backhoe Bond of \$100,000, Maturity 2018, Annual Principal Payments of \$20,000 Plus Interest, Interest Rate 2.03%	\$	20,000	0
Bar Harbor Bank and Trust 2011 Paving Project Loan, Maturity 2018, Annual Principal Payments of \$71,429 Plus Interest, Interest Rate 3.5%		71,426	0
2015 Public Works Vehicle Bond of \$85,000, Maturity 2019, Annual Principal Payments of \$17,000 Plus Interest at 1.69%		51,000	0
2015 Road Reconstruction and Paving Bond of \$650,000, Maturity 2024, Annual Principal Payments of \$65,000 Plus Interest at 2.39%		520,000	0
2017 Public Works Truck Bond of \$185,000, Maturity 2021, Annual Principal Payments of \$37,000 Plus Interest at 1.79%		148,000	0
2017 Sidewalk Snow Blower Bond of \$22,000, Maturity 2018, Annual Principal Payments of \$11,000 Plus Interest at 1.39%		11,000	0
Maine Municipal Bond Bank 2002 School Construction Bond, Maturity on October 25, 2021, Annual Payments of \$587,132 Plus Interest, 3.048% - 5.423% Interest Rate. Subsequent to June 30, 2017, the Bond Bank revised the District's future debt service obligations as the result of a favorable refunding issue recently completed by the Bond Bank, effectively			
eliminating the District's interest obligations on this bond subsequent to June 30, 2018.		2,935,666	0
2011 State Revolving Loan Fund, Maturity 10/1/31, Annual Principal Payments of \$ 51,319 - \$61,999,		0	0<0.220
Interest Rate 1% Total Loans and Bonds Payable	•	3,757,092	\$ 868,220 \$ 868,220
I can Leans and Denus I ayabic	ψ	<u>0,101,074</u>	<u>ψ 000,440</u>

NOTE 7 – LONG-TERM DEBT (CONTINUED)

Changes in Outstanding Debt

Transactions for the year ended June 30, 2017, are summarized as follows:

Governmental Activities	Balance July 1	Issues or Additions	Payments or Expenditures	Balance June 30	Due Within One Year
General Obligation Bonds Net Pension Obligation Accrued Compensated	\$ 4,635,653 43,123	\$ 0 33,974	\$ 878,561 0	\$ 3,757,092 77,097	\$ 808,560
Absence Payable	28,514	5,207	0	33,721	0
Total	\$4,707,290	\$ 39,181	\$ 878,561	\$3,867,910	\$ 808,560
Business-Type Activities General Obligation Bonds	921,623	0	53,403	868,220	53,937
Total	\$ 5,628,913	\$ 39,181	<u>\$ 931,964</u>	\$ 4,736,130	\$ 862,497

Annual Requirements to Retire Debt Obligation

The annual aggregate maturities for each debt type for the years subsequent to June 30, 2017, are as follows:

	Government	al Activities	Business-Ty	pe Activities	
Year Ending June 30	Principal	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2018	\$ 808,560	\$ 156,599	\$ 53,937	\$ 11,530	\$ 1,030,626
2019	706,133	13,436	54,476	10,988	785,033
2020	706,133	10,933	55,021	10,440	782,527
2021	689,133	8,430	55,571	9,888	763,022
2022	652,133	6,214	56,128	9,326	723,801
2023/27	195,000	9,321	289,169	38,064	531,554
2028/32	0	0	303,918	23,238	327,156
Total	\$ 3,757,092	\$ 204,933	\$ 868,220	<u>\$ 113,474</u>	<u>\$ 4,943,719</u>

In accordance with 30-A MRSA, Section 5702, as amended, the amount of long-term debt that can be incurred by the Municipality is limited by state statute. Total outstanding long-term obligations during a year can be no greater than 7.5%, with certain exceptions, of the state valuation of taxable property as of the beginning of the fiscal year. As of June 30, 2017, the amount of outstanding long-term debt was equal to 0.89% of property valuation for the year then ended.

Under a provision of state law, the State of Maine reimburses the School District for the financial costs of the approved School construction. Annual principal and interest payments of \$759,317 for the School's long-term debt were received for the year ended June 30, 2017. Such amounts were used to reduce the assessments levied to the participating municipality. Future reimbursements are dependent upon appropriation by the legislature of the State of Maine.

NOTE 8 – INTERFUND ACTIVITY

Interfund balances at June 30, 2017 consisted of the following:

Due To		
School District	\$	20,666
Non-Major Governmental Funds		
Special Revenue Funds - School		41,047
Capital Projects - School		280,979
Capital Projects – Town		233,316
Permanent Funds - Town		1,981
Total	<u>\$</u>	577,989
Due From		
General Fund	\$	235,297
School District		322,026
School Proprietary Funds		6,215
Non-Major Governmental Funds		
Capital Project Funds - School		14,451
Total	<u>\$</u>	577,989

These balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Interfund transfers for the year ended June 30, 2017, consisted of the following:

Transfer To	
School District	\$ 2,910,600
Non-Major Governmental Funds	
Capital Project Funds - School	65,000
Capital Project Funds - Town	270,396
Total	<u>\$ 3,245,996</u>
Transfer From	
General Fund	\$ 3,180,996
School District	65,000
Total	\$ 3,245,996

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTE 9 – GOVERNMENTAL FUND BALANCES

Nonspendable

Previously, the Town implemented GASB Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions. GASB Statement 54 clarifies the existing governmental fund type definitions and provides clearer fund balance categories and classifications. The hierarchical fund balance classification is based primarily upon the extent to which a government is bound to follow constraints on resources in governmental funds and includes the terms: nonspendable, committed, restricted, assigned, and unassigned.

The Town's fund balances represent: (1) Nonspendable Fund Balance, resources that cannot be spent because of legal or contractual provisions that require they be maintained intact. (e.g. the principal of an endowment). (2) Restricted Purposes, which include balances that are legally restricted for specific purposes due to constraints that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; (3) Committed Purposes, which include balances that can only be used for specific purposes pursuant to constraints imposed by formal action of the Board of Selectmen; (4) Assigned Purposes, which includes balances that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed. (5) Unassigned Fund Balance, net resources in excess of what is properly categorized in one of the four categories already described. A positive amount of unassigned fund balance will never be reported in a governmental fund other than the general fund, because GASB Statement 54 prohibits reporting resources in another fund unless they are at least assigned to the purpose of that fund. However, funds other than the general fund could report a negative amount of unassigned fund balance should the total of nonspendable, restricted and committed fund balance exceed the total net resources of the fund.

The Town of Vinalhaven has the responsibility for committing fund balance amounts and likewise would be required to modify or rescind those commitments. When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed. When committed, assigned, and unassigned resources are available for use, it is the Town's policy to use committed or assigned resources first, then unassigned resources as they are needed.

The Town's General Fund unassigned fund balance total of \$1,644,705 represents fund balance that has not been assigned to other funds and that has not been restricted, committed or assigned to specific purposes within the General Fund. Other fund balances per Exhibit III at year-end consisted of amounts which the Town of Vinalhaven intends to use for the following purposes:

· · · · · · · · · · · · · · · · · · ·		
Permanent Funds, Nonexpendable		
School District		
L. Grant Duell Scholarship	\$	20,000
Gwendolyn Green Scholarship		10,000
Philip and Miona Bennett Scholarship		5,200
Madeline A. Hanley Nursing		1,850
Otto C. Heddericg Scholarship		1,200
Town		
Cemetery Funds		121,301
Mary Talbot Fund	<u></u>	52,616
Total	\$	212,167

NOTE 9 – GOVERNMENTAL FUND BALANCES (CONTINUED)

Restricted Town		
Sewer Hook Ups and Loans	\$	20,516
Tax Incremental Financing	Ψ	88,610
Total	\$	109,126
1000	Ψ	107,120
Restricted		
Grants and Entitlement Purposes		
School District		
ESEA	\$	642
Laptop		4,831
Local Entitlement		254
PEPG Grant		4,600
Island Institute		4,461
MBNA Wall Lighting Grant		2,000
Regional Planning Grant		1,968
Professional Based Education Transition Grant		5,035
Friends of Library		1,226
Girls Point of View		1,753
Marine Trades		(247)
ITV		1
Garbage to Garden		72
Gurouge to Gurden		12
Total	\$	26,596
Committed	<u>\$</u>	26,596
Committed Capital Projects	\$	26,596
Committed Capital Projects School District		
Committed Capital Projects School District Capital Projects and Improvements	<u>\$</u> \$	243,544
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground		243,544 73,334
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund		243,544 73,334 5,979
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve		243,544 73,334
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve Town		243,544 73,334 5,979 45,000
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve Town Medical Center/Ambulance		243,544 73,334 5,979 45,000 268,478
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve Town Medical Center/Ambulance Sidewalk Reserve		243,544 73,334 5,979 45,000 268,478 271,790
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve Town Medical Center/Ambulance Sidewalk Reserve Roads Capital Reserve		243,544 73,334 5,979 45,000 268,478 271,790 259,268
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve Town Medical Center/Ambulance Sidewalk Reserve Roads Capital Reserve Fire Department Equipment and Truck		243,544 73,334 5,979 45,000 268,478 271,790 259,268 140,009
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve Town Medical Center/Ambulance Sidewalk Reserve Roads Capital Reserve Fire Department Equipment and Truck Ambulance Vehicle and Equipment		243,544 73,334 5,979 45,000 268,478 271,790 259,268 140,009 78,499
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve Town Medical Center/Ambulance Sidewalk Reserve Roads Capital Reserve Fire Department Equipment and Truck Ambulance Vehicle and Equipment Public Works Garage		243,544 73,334 5,979 45,000 268,478 271,790 259,268 140,009 78,499 38,366
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve Town Medical Center/Ambulance Sidewalk Reserve Roads Capital Reserve Fire Department Equipment and Truck Ambulance Vehicle and Equipment		243,544 73,334 5,979 45,000 268,478 271,790 259,268 140,009 78,499
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve Town Medical Center/Ambulance Sidewalk Reserve Roads Capital Reserve Fire Department Equipment and Truck Ambulance Vehicle and Equipment Public Works Garage		243,544 73,334 5,979 45,000 268,478 271,790 259,268 140,009 78,499 38,366
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve Town Medical Center/Ambulance Sidewalk Reserve Roads Capital Reserve Fire Department Equipment and Truck Ambulance Vehicle and Equipment Public Works Garage Public Works Reserve		243,544 73,334 5,979 45,000 268,478 271,790 259,268 140,009 78,499 38,366 25,000
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve Town Medical Center/Ambulance Sidewalk Reserve Roads Capital Reserve Fire Department Equipment and Truck Ambulance Vehicle and Equipment Public Works Garage Public Works Reserve Carrying Place Bridge		243,544 73,334 5,979 45,000 268,478 271,790 259,268 140,009 78,499 38,366 25,000 62,951
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve Town Medical Center/Ambulance Sidewalk Reserve Roads Capital Reserve Fire Department Equipment and Truck Ambulance Vehicle and Equipment Public Works Garage Public Works Reserve Carrying Place Bridge Lanes Island		243,544 73,334 5,979 45,000 268,478 271,790 259,268 140,009 78,499 38,366 25,000 62,951 50,000
Committed Capital Projects School District Capital Projects and Improvements Minor Capital Playground Playground Fund Technology Reserve Town Medical Center/Ambulance Sidewalk Reserve Roads Capital Reserve Fire Department Equipment and Truck Ambulance Vehicle and Equipment Public Works Garage Public Works Reserve Carrying Place Bridge Lanes Island Landfill Compactor		243,544 73,334 5,979 45,000 268,478 271,790 259,268 140,009 78,499 38,366 25,000 62,951 50,000 29,346

NOTE 9 – GOVERNMENTAL FUND BALANCES

Municipal Building – EMS Addition Historical Sites Equipment Replacement Nativity Scene Coastal Sea Rise Harbor Reserve Park Commission Landfill Equipment Old Fire Hall Total	6,307 12,956 5,393 2,635 (25,639) 50,000 942 726 300 \$ 1,697,907
Committed	
General Fund School District	
Appropriated for FY 2017/18	\$ 200,000
Town	Ψ 200,000
Appropriated for FY 2017/18	36,679
Total	\$ 236,679
Assigned Permanent Unreserved Funds, Expendable School District L. Grant Duell Scholarship Fraser/Calderwood Gwendolyn Green Scholarship Madeline A Hanley Nursing Otto C. Heddericg Scholarship Rubashkin Inspirational Scholarship Philip and Miona Bennett Scholarship Town Harriet Chatfield Trust Cemetery Funds Mary Talbot Fund Total	\$ 5,801 13,263 2,599 1,606 1,373 2,000 416 134,243 38,910 8,101 \$ 208,312
Committed	
School District	\$ 305,084
Unassigned – General Fund	<u>\$ 1,644,705</u>
Total	<u>\$ 4,440,576</u>

Certain of these amounts must be earmarked to conform to State Law and comply with Federal Regulations.

NOTE 10 – NET POSITION – BUSINESS TYPE ACTIVITIES

The unrestricted net position of the Business Type Activities - Enterprise Funds for the School District consist of the following balances at June 30, 2017:

Unemployment Fund	\$ 33,648
Smith Hokansen Memorial Hall	 712
Total	\$ 34,360

NOTE 11 – RETIREMENT PLANS

I. Defined Benefit Pension Plan - Maine Public Employees Retirement System (MEPERS)

A. Plan Description

The State of Maine is a non-employer contributing entity in that the state pays the unfunded actuarial liability (UAL) on behalf of the teachers, while the School District contributes the normal cost, which is actuarially calculated. MEPERS is established under Maine law found in 5 MRSA Part 20. The authority to establish and amend benefit provisions rests with the State legislature.

B. Funding Policy

The District makes available to all full-time employees the option to make a one-time irrevocable election to participate in the Maine Public Employees Retirement System (MEPERS), State Employees and Teachers Plan. The employee shall pay, through payroll deduction(s), his/her required contribution determined by MEPERS, 7.65%. The School shall pay its required contribution determined by MEPERS. This benefit shall be offered to eligible employees on the date of hire.

C. Pension Benefits

Benefit terms are established in Maine Statute. The System's retirement programs provide defined retirement benefits based on member's average final compensation and service credit earned as of retirement. Vesting (i.e. eligibility of benefits upon reaching qualification) occurs upon the earning of 25 years of service credit for District employees.

Normal retirement age of State Employees and Teachers members is age 60 to 65. The normal retirement age is determined by whether a member had met certain creditable service requirements on specific dates, as established by statute. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. The System also provides disability and death benefits which are established by statute for State employee and teacher members.

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual interest credited to member's accounts is set by the System's Board of Trustees.

NOTE 11 – RETIREMENT PLANS (CONTINUED)

D. Member and Employer Contributions

Retirement benefits are funded by contributions from members and employers and by earnings on investments. Disability and death benefits are funded by employer normal cost contributions and by investment earnings. Member and employer contribution rates are each a percentage of applicable member compensation. Member contribution rates are defined by law or Board rule and depend on the terms of the plan under which a member is covered. Employer contributions rates are determined through actuarial valuations. For the year ended June 30, 2017, the member contribution rate was 7.65%, the District's contribution rate was 3.36% (normal cost), and the State of Maine contributed 10.02% (UAL).

E. Revenue Recognition

Employer contributions to the System are recognized as additions in the period when they become due pursuant to formal commitments or statutory requirements. Investment income is recognized when earned and investment expenses are recorded when incurred.

F. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the District reported a net pension liability of \$77,097. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by actuarial valuation as of that date. The District proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating members. At the June 30, 2016 measurement date, the District proportion was 0.004364%, compared to 0.003194% as of the June 30, 2015 measurement date.

At June 30, 2017 the District's reported net pension liability was a portion of the total proportionate share of the collective net pension liability associated with the District's participation in the Teacher plan, as follows:

District's Proportionate Share of Net Pension Liability	\$ 77,097
State of Maine's Proportionate Share of Net Pension Liability	2,284,473
Total	\$ 2,361,570

For the fiscal year ended June 30, 2017, the District recognized pension expense of \$310,184 and State support of \$224,930 at the government-wide level. Within the governmental fund financial statements, the District recognized on-behalf pension contributions from the State in the amount of \$152,656 as revenues and offsetting expenditures.

At June 30, 2017, the reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources are as follows:

NOTE 11 - RETIREMENT PLANS (CONTINUED)

Differences between Expected and Actual Experience	Ου	Deferred atflows of esources 1,491	In	eferred flows of esources
Differences between Expected and Actual Experience	Ψ	1,471	Ψ	140
Changes in Assumptions		0		1,980
Net Difference between Projected and Actual Earnings on Pension Plan Investments		24,618		10,087
Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions.		23,149		63
District Contributions Subsequent to the Measurement Date		56,190		0
Total	\$	105,448	\$	12,276

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

For the Year Ended June 30,	<u>A</u>	nount		
2017	\$	75,380		
2018		7,041		
2019		6,934		
2020		3,817		
Total	\$	93,172		

G. Actuarial Assumptions

The total pension liability in the June 30, 2016 actuarial valuation was determined using the following actuarial assumptions applied to all period included in the measurement:

➤ Salary Increases and Inflation 2.75% to 9.00%

➤ Investment Rate of Return
 Cost of Living Benefit Increases
 6.875%
 2.20%

For the District employees, the mortality rate is based on the RP2014 Total Dataset Mortality Tables for males and females.

The long-term expected rate of return on pension plan investments were determined using a building-block method in which best-estimate ranges of expected future real rates or return (expected returns, net of pension plan investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

NOTE 11 - RETIREMENT PLANS (CONTINUED)

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of the June 30, 2016 valuation are summarized in the following table:

	Target	Long-Term Expected
	<u>Allocation</u>	Real Rate of Return
US Equities	20%	5.7%
Non- US Equities	20%	5.5%
Private Equity	10%	7.6%
Real Assets:		
Real Estate	10%	5.2%
Infrastructure	10%	5.3%
Hard Assets	5%	5.0%
Fixed Income	<u>25%</u>	2.9%
	<u>100%</u>	

H. Discount Rate

The discount rate used to measure the total pension liability was 6.875%. The projection of cash flows used to determine the discount rate assumed that plan member contribution will be made the current contribution rate and that employer and non-employer entity contributions will be made at contractually required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

I. Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.875%, as well as what the District proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.875%) or 1 percentage point higher (7.875%) than the current rate:

	Current			
	1% Decrease	Discount Rate	1% Increase	
	(5.875%)	(6.875%)	(7.875%)	
Proportionate Share of the Net				
Pension Liability	\$123,452	\$77,097	\$38,461	

J. Pension Plan Financial and Actuarial Information

Additional financial information and actuarial information can be found in the Maine PERS 2016 Comprehensive Annual Financial Report available online or by contacting the System at (207) 512-3100.

NOTE 11 – RETIREMENT PLANS (CONTINUED)

II. Deferred Compensation Plan – IRA OR 457(b) Account

The Town of Vinalhaven provides full time employees with a retirement benefit of 6% of the individuals gross annual earnings, not including overtime, to be deposited in an IRA or 457(b) account. An employee shall have the option to match any or all of the employer contributed amount. IRA and 457(b) administration is subject to applicable Federal and State regulations. The Town's total employer contributions under this plan for the year ended June 30, 2017 amounted to \$23,040.

NOTE 12 – COMMITMENTS AND CONTINGENCIES

The Town of Vinalhaven and School Administrative District No. 8 participate in numerous State and Federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that they have not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at June 30, 2017, may be impaired. In the opinion of the Town and School District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective agents; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

NOTE 13 – TAX INCREMENTAL FINANCING

On November 5, 2009 the inhabitants of the Town of Vinalhaven qualified by law to vote approved the Municipal Development and Tax Increment Financing (TIF) District (Fox Island Wind Project) and adopted the Development Program for such District presented at a Special Town Meeting. Fox Island Wind, LLC (FIW) proposed to construct three 1.5-megawatt wind turbines in the District at a cost of \$14.5 million. The District's means and objectives are to capture and retain all (100%) of this increased assessed value from both real and personal property improvements in the District. The Town will allocate a portion of the tax increment revenue attributable to the FIW Project to FIW to help finance costs of the Project. The Town will retain 10% of the balance of the Tax increment revenue attributable to the Project to help finance public improvements. Allocation to FIW of 90% is pursuant to a Credit Enhancement Agreement between the Town and FIW dated July 1, 2010. The term of 30 years runs from July 1, 2010 to June 30, 2040.

NOTE 14 – OVERLAPPING DEBT

The Town's proportionate share of Knox County's debt is not recorded in the financial statements of the Town of Vinalhaven. At June 30, 2017, the Town's share was 6.56% or \$139,091 of the Knox County outstanding debt of \$2,120,680.

NOTE 15 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. - Budgetary Accounting

The Town of Vinalhaven utilizes a formal budgetary accounting system to control revenues and expenditures accounted for in the General Fund. This budget is established by the Board of Selectmen and must be approved at the Annual Town Meeting.

B. - Excess of Expenditures over Appropriations and Deficit Balances

For the year ended June 30, 2017, expenditures did not exceed appropriations. Exhibit VII shows no overdrafts.

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year-end. As of June 30, 2017, no individual fund held a deficit balance, other than a deficit of \$(247) in the Marine Trades fund and a deficit of \$(25,639) in the Coastal Sea Rise fund.

NOTE 16 – INVESTMENTS

At June 30, 2017, the Town's investment balances were as follows:

]	Less Than			<u>M</u> (ore Than
	\mathbf{F}	air Value		One Year	<u>1-5</u>	Years	<u>5</u>	Years
Cash and Cash Equivalents	\$	4,775	\$	4,775	\$	0	\$	0
Mutual Funds		263,703		263,703		0		0
Total Investments	\$	268,478	\$	268,478	\$	0	\$	0

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles, based on inputs used in making such measurements. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. All of the Town's investments above are measured at fair value on a recurring basis using Level 1 inputs.

NOTE 17 – SUBSEQUENT EVENTS AND DATE OF MANAGEMENT'S REVIEW

Management has evaluated subsequent events through June 19, 2018, the date on which the financial statements were available to be issued.

Subsequent to June 30, 2017 the Town was notified that it had prevailed in a land use violation matter it had previously brought against a certain property owner on the island. Pursuant to the court's judgment in this case, the Town was awarded injunctive and other equitable relief, as well as monetary damages comprised of a civil penalty in the amount of \$5,000 coupled with an award of \$77,374 plus interest to compensate the Town for its legal fees incurred in the process of resolving this matter. In accordance with generally accepted accounting principles, this judgment is not reflected in the accompanying financial statements, but rather will be reflected in the financial statements of the Town as of and for the year ending June 30, 2018.

TOWN OF VINALHAVEN REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY JUNE 30, 2017

	6/30/17	6/30/16	<u>6/30/15</u>
District's Proportion of Net Pension Liability	0.004364%	0.003194%	0.000678%
District's Proportionate Share of the Net Pension Liability	\$ 77,097	\$ 43,123	\$ 7,325
State of Maine's Proportionate Share of the Net Pension Liability	2,284,473	1,561,505	1,205,897
Total	\$ 2,361,570	<u>\$ 1,604,628</u>	\$1,213,222
District's Covered Employee Payroll	\$ 1,526,050	\$ 1,371,239	\$1,242,152
District's Proportionate Share of the Net Pension Liability as a Percentage of Its Covered Employee Payroll	<u>5.05%</u>	<u>3.14%</u>	<u>0.59%</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	<u>76.21%</u>	<u>88.27%</u>	<u>94.10%</u>

Amounts presented for each fiscal year were determined as of June 30. The data above was determined by the actuarial valuation date which was one year prior to the audit report date. Retroactive information is not required to be presented. A full 10-year schedule will be displayed as it becomes available.

EXHIBIT XIII

TOWN OF VINALHAVEN REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE SCHOOL DISTRICT PENSION CONTRIBUTIONS JUNE 30, 2017

	6/30/17		6/30/16		6/30/15
Contractually Required Contribution	\$	56,190	\$	54,229	\$ 41,692
Actual Contribution		(56,190)		(54,229)	(41,692)
Contribution Deficiency (Excess)	\$	0	\$	0	\$ 0
Covered Employee Payroll	\$	1,526,050	\$	1,452,240	\$ 1,371,239
Contributions as a Percentage of Covered Employee Payroll		<u>3.68%</u>		<u>3.73%</u>	<u>3.04%</u>

Amounts presented for each fiscal year were determined as of June 30. The data above was determined for the District's fiscal years indicated, which differs from the reporting timeframes used in Schedule I. Retroactive information is not required to be presented. A full 10-year schedule will be displayed as it becomes available.

