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## Geopower and Sea Ice

### Encounters with the Geopolitical Stage

### Duncan Depledge

5 Introduction

When practitioners and experts of foreign policy speak of "geopolitical change," it is typically in reference to certain geographical features gaining or losing influence over the course of international relations and global politics. Such thinking is part of a tradition of classical geopolitical thought (hereafter Geopolitics) dating back to the late nineteenth and early twentieth centuries. From this perspective, the dominant feature of Geopolitics in the Arctic being sea ice (indeed the very idea of the Arctic as a fixed and knowable quantity) was for a long time taken for granted. Before and during much of the Cold War, sea ice was widely regarded as a barrier to the interests and activities that nation-states might seek to pursue in the region, whether searching for resources, trade routes, or encounters with the sublime. As a geopolitical stage, the Arctic was thus largely separated (in geopolitical terms) from the rest of the world, despite increasing scientific, military, and economic activity during the twentieth century. Eventually, this was viewed as an opportunity: A speech by Mikhail Gorbachev in 1987 marked the Arctic as a different kind of geopolitical stage, one where nation-state activity was defined more in terms of international cooperation and institution building instead of conflict. However, in the early twenty-first century, with Arctic sea ice thinning more and more each summer, a number of

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1 commentators expect the behavior of nation-states to "revert to form." They argue that the

2 essential features of the international system are extending into the Arctic; what was once

3 regarded as a different kind of geopolitical stage, due to the presence of sea ice, is being brought

back into line with the "natural laws" of the international system.

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"Critical" Geopolitics has, since the 1980s, sought to challenge Geopolitics by reconceptualizing it as a "discursive practice by which intellectuals of statecraft 'spacialize' international politics and represent it as a 'world' characterised by particular types of places, peoples and dramas." Geopolitics is treated as a "problematic set of discourses, representations, and practices" in order to expose the ways geographical knowledge is used to justify relations of power between "selves" and "others"—relations that are subsequently reinforced and legitimated through a range of texts, images, performances, and practices.<sup>4</sup> The perceived openness of the Arctic and indeterminacy of geographical space in general is thus read by Critical Geopolitics as suggestive of a vulnerability to enrollment not just in various state-building projects (most prominently in Canada, Russia, Norway, Denmark/Greenland, and the United States), but also in schematics for how international relations should be orchestrated (in the Arctic, this is centered largely on the privileges of a combination of the five Arctic Ocean littoral states, the eight Arctic states, indigenous peoples groups, and the Arctic Council). The term *vulnerability* is important here, as it implies that the Arctic (and geographical space more broadly) is powerless to resist the ways in which it is put to use as a stage for geopolitical machinations.

Thus, in both "cClassical" and "Critical" formulations of geopolitics, geography essentially provides the stage on which various political dramas can unfold. In the former, the stage is relatively stable, resting on claims about enduring and objectively knowable geographies, which naturally direct the course of international relations and global affairs. In the

latter, the stage is still relatively stable, but direction comes from how *vulnerable* geographies are invested with meaning and used to justify certain power relations by human actors occupying the stage. This has led a number of geographers to ask, "What does the 'geo' in 'geo-politics' actually do?"—the point being to consider whether there is more that the "geo" does than simply constitute the stage for human "politics," and more specifically in the case of this chapter, what this "geo-power" would mean for how we approach the geopolitics of the Arctic in the early twenty-first century.<sup>5</sup>

The purpose of this chapter is to elaborate on the concept of geopower rooted in the work of the feminist philosopher Elizabeth Grosz <sup>6</sup> Moreover, the chapter takes a cue from feminist

The purpose of this chapter is to elaborate on the concept of geopower rooted in the work of the feminist philosopher Elizabeth Grosz. Moreover, the chapter takes a cue from feminist geographers who have sought to bring a feminist geopolitical analytic to CGeopolitics with the aim of "adding a potentially reconstructive political dimension to the crucial but at times unsatisfactory deconstructionist impulses." However, rather than use the materiality of the human body, "not fully produced by or absorbed into discourse, to forge a space for a feminist, non-essentialist notion of 'political,'" my concern here is to consider the potential of using the only ever partially realized materiality of the earth as a starting point for seeing the geopolitical differently. The point is that Hyndman's call for feminist geopolitics (and Critical Geopolitics more broadly) to displace and resituate geopolitical scripts "in order to foreground the security of people on the ground" can be assisted by attending to how the ground itself is encountered as a never fully realized stage.

20 Geopower

21 Elizabeth Grosz, renowned feminist, and Gearóid Ó Tuathail, a formative figure in Critical 22 Geopolitics, both use the term *geopower* in a way that belies a shared concern for "geo-politics."

1 For O Tuathail (drawing on Foucault), geopower concerns the way in which human actors use 2 the relationship between power and geographical knowledge to produce and manage physical 3 space (for example, through institutionalized or taken-for-granted ways of seeing, displaying, 4 and marking the earth). Ó Tuathail argues that with the emergence of a world of "closed space" 5 at the end of the nineteenth century, when there was virtually nothing left of value to discover or occupy, geopower became Geopolitics: "governmentalized forms of geographical knowledge" 6 expressed in universal terms. As such, Geopolitics must be regarded as an overdetermined form 7 8 of "geo-politics," in which the unnamed practices that make Geopolitics possible are hidden 9 from view.<sup>10</sup> Grosz's use of geopower is markedly different. While in Ó Tuathail's account geopower 10 11 marks a human force over the earth, for Grosz geopower refers to earthly forces that are 12 entangled and interfere (precede, enable, provoke, and restrict) with life in all its forms, whether human or nonhuman. For Grosz, life both emerges from and capitalizes upon these forces, 13 transforming "the world into its world." Our understanding of the world around us thus rests on 14 15 both an encounter with the world and a capitalization of that encounter, which attempts to 16 reconfigure the world on our own terms. However, in the process of attempting to reconfigure 17 the world, new conditions emerge for how the world is encountered, producing new 18 combinations and new modes of organization and understanding that ultimately transform life 19 itself. Thus, as life and earth continue to mingle, new forces are unleashed that provoke and 20 incite new forms of life by "generating problems, questions and events that must be addressed and negotiated, symbolised or left unrepresented."12 For Grosz, geopower is therefore always 21 22 provoking life to overcome itself, to vary itself and to change across space and time: "The 23 natural is *not* the inert, passive, unchanging element against which culture elaborates itself but

the matter of the cultural, that which enables and actively facilitates cultural variation and change, indeed that which ensures that the cultural, including its subject-agents, are never self-identical, that they differ from themselves and necessarily change over time."<sup>13</sup>

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The perpetual push of Grosz's geopower works against the negentropy of geopolitical practices that attempt to fix geographical fixtures in space and time, either to determine their influence over international relations and global affairs or to invest them with meaning. Negentropy describes emergent levels of organization where each level builds upon the achieved orderings of the preceding level and provides the ground for the next level to emerge. Successive orders are thus reliant on what has gone before and put to use in what comes after. <sup>14</sup> To illustrate this crudely, we might consider how the contemporary international system is not an enduring ordering of international relations but an emerging order that has evolved from the Cold War, which itself evolved out of World War II, and so on. Although these historical divisions are somewhat arbitrary, the point is to emphasize that wherever the dividing lines are drawn, certain elements (such as geopolitical tropes about the ongoing civilizational conflict between the "West" and the "Axis of Evil") may become so pervasive that they influence the shape of what follows. In building on past relations among various elements, the negentropy of geopolitical practices is working constantly to close down the possibility of alternative orderings and constrains political debate. Geopower opens up such alternatives.

Grosz's work draws heavily on the writings of Charles Darwin (as opposed to Social Darwinism) as well as Michel Foucault, who has also been influential in Critical Geopolitics. As Grosz notes, both retained "[a] fundamental commitment to the intangibility of the hold of domination and its ongoing and transforming susceptibility to resistance and realignment by

virtue of the very forms of distribution or patterning that power itself takes...domination remains precariously dependent on what occurs not only 'above' but also 'below.'"<sup>15</sup>

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The implication for Geopolitics, we might infer, is that the seemingly enduring features of the geopolitical stage are always dependent on the ongoing subordination of earthly forces "below": forces that constantly recombine with life in ways that threaten to reconstitute the geopolitical itself. As in Ó Tuathail's account, Geopolitics may be posited as an overdetermined form of geopolitics. The difference between Grosz and O Tuathail is that in Grosz's case, the hidden practices that make Geopolitics possible are found in a common realm where life (human and nonhuman) and earth are intermingled, rather than in an exclusively human social realm. Geopolitics might therefore usefully be (re)conceptualized as an attempt to arrest geopower (earthly forces) and subordinate it to the power of people (for example, foreign policy practitioners) or things (for example, enduring geographical features). Such a (re)conceptualization would also draw attention to the capacity of the "geo" to subvert or resist dominant forms of power, forcing us to reconsider whether the material world is as vulnerable to geopolitical machinations as Critical Geopolitics suggests, with the implication that earthly forces are taken more seriously as constituents in the production of the geopolitical, without returning to the geographical determinism associated with Geopolitics, classically formulated.

# Arctic Geopolitics

In the early-twenty-first-century Arctic, Geopolitics remains highly prevalent in the texts, practices, and performances of foreign policy elites, political commentators, and the mainstream media, whether in North America, Europe, Russia, or Asia. In particular, the thinning of Arctic summer sea ice (the ten lowest minimum Arctic sea ice extents since the satellite record started

in 1979 have all occurred since 2007) has one way or another been described as an opening up of the Arctic. Geographical features (sea ice, water columns, continental shelves, and sea beds), which were once literally frozen or partly frozen, are being held responsible for determining the course of international relations in the region. According to the worst-case scenario, the decline of sea ice threatens to engulf the Arctic in resource scrambles and armed conflict unless law and order are imposed, either by Arctic nation-states or, more broadly, the international community. Such accounts are girded by an "uneasy synthesis between liberalism and neo-realism," where the existence of the Arctic as an objectively knowable space—its essential features and exceptionalisms—and the practices and interests of nation-states and other actors are largely taken for granted. However, in presupposing the existence of the Arctic as a stage for these machinations, both the labor and the provocations posed by the humans and nonhumans involved in assembling the Arctic-as-stage are hidden from view, constraining the possibility of providing alternative geopolitical accounts of change and the possibilities of life in the Arctic more broadly.

## Assembling the Arctic Stage

"Stage making" has long been at the heart of classical geopolitical thought. As Ó Tuathail noted, the West continues to retain a will to survey the world in order to sight (recognize and render space visible), site (delimit global political space), and cite (judge and textualize place) the realities of global political space. Foreign policy experts and practitioners attempt to simplify and stabilize the global stage in such a way that the actions of nation-states may appear rational. However, stage making is an ongoing process, one that continually provokes and incites further kinds of encounters between earth and life while at the same time trying to contain potential

outcomes: "to slow them, to put them in service of life's [in this case the nation-state's]

2 provisional interests."<sup>18</sup>

Contrary to the expectations of Geopolitics, the Arctic-as-stage is therefore far from a permanent reality waiting to be discovered or, in the case of Critical Geopolitics, invested with meaning. The Arctic-as-stage is a specific ordering of life and earth, and as such is constituted from a common realm of both human and nonhuman elements including, but not limited to, sea ice, sea beds, water columns, continental shelves, mineral resources, and myriad different plants and animals as well as people and their various technologies, institutions, interests, and fantasies. As such, the Arctic-as-stage might more usefully be conceptualized as an "assemblage" of life and earth.

The term *assemblage* is ill-defined in the social sciences, owing to the diversity with which it has been deployed by various scholars. However, within geography, the term has generally been used to encourage us to be "deliberately open as to the form of unity, its durability, the types of relations and the human and non-human elements involved." More specifically, as geographers Ben Anderson and Colin McFarlane argue, the term seeks to account for four relational processes: the coming together, realigning, and/or dispersal of various elements at specific junctures in space and time; the distribution of agency across multiple elements within a collective; the ongoing emergence rather than resultant formation of assemblages; and the provisionality with which elements gather and disperse. <sup>20</sup>

Significantly, assemblages direct attention toward processes of territorialization and deterritorialization, or what I here refer to as stage (un)making. Assemblages always attempt to "claim" territory from combinations of earth and life as parts are gathered, marked, and held together. However, this territory can also collapse as the same parts recombine or disperse,

1 ultimately leading, in this case, to the reterritorialization of the stage in novel ways. Stage

making in Geopolitics is simultaneously an attempt to capitalize upon and bracket out this

3 process of assembly.

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To describe the assembly of an Arctic "stage" is thus to describe the coming together of heterogeneous forms of earth and life into a provisional order. This assemblage, or stage-assemblage, is then used by experts and practitioners of Geopolitics to constrain the conditions under which further encounters occur as well as how they come to be known. The relative success of gGeopolitics is thus found in the way seemingly essential features of the international system (nation-states, anarchy) have remained central to assemblages of Arctic geopolitics, while novel interactions involving indigenous peoples, transnational oil companies, and environmental NGOs—as well as ecosystems, ice, and the global climate—have been suppressed, despite their importance to how change in the Arctic is encountered, managed, and understood by practitioners and experts of foreign policy.<sup>21</sup> Crucially, this staging of Arctic geopolitics—that is, the conditions provided by the stage—has been used to justify the privileges of Arctic states to dictate the terms of Arctic governance according to a specific understanding of the international system that excludes other actors (indigenous people, non-Arctic states), the most recent being the Ilulissat Declaration signed by the five Arctic coastal states (Canada, Russia, Norway, Denmark, and the United States) in 2008. At the same time, such accounts reinforce the negentropy of geopolitical practice and close down the possibility of alternative orderings of Arctic geopolitics.

The negentropy in Geopolitics is part of the hidden, unnamed workings of geopolitics—what O Tuathail calls a convenient fiction—that suppresses accounts of novel encounters between life and earth driven by geopower (earthly forces) in order that they might be displaced by more conventional understandings of the essential features of international relations and global politics.<sup>22</sup> However, what Elizabeth Grosz argues is that there are some forces of geopower that Geopolitics must always respond to: the forward drift of time, the force of variation and proliferation of natural differences, and relations between the self and others.<sup>23</sup> These forces provoke and incite responses from geopolitics by "generating problems, questions, events that must be addressed and negotiated, symbolized or left unrepresented."<sup>24</sup> They create moments where gGeopolitics is exceeded by a geo-politics that has been brought into the open, however temporarily. It is in these moments that the geopolitical stage is subject to change.

#### The Forward Drift of Time

The Arctic is far from an unchanging, enduring stage where Geopolitics plays out. This may sound surprising, since for more than 2,500 years the Arctic has appeared relatively stable from a Western (nonindigenous) perspective. However, there are at least four factors that have helped produce and maintain this assumption about the relative stability of the Arctic stage in Western history.

The first factor is that over the period that explorers from Pytheas (320 BC) to Peary (1909) "discovered" the Arctic, from a geological perspective the Arctic has changed very little.<sup>25</sup> According to data taken from ocean cores in the Arctic, the last major warm period (when the extent of summertime ice was likely less than it is today) in the region was 5,000–8,000 years ago. This is significant since it meant that despite warming events around AD 500 and 1500, the

1 major period of European and North American exploration from the seventeenth to the 2 nineteenth centuries coincided with the Little Ice Age (circa 1600–1850), when ice conditions, 3 particularly in the high Arctic, remained especially prohibitive to the navigational technologies of the period. <sup>26</sup> Although there would have been variation over this period, overall, the Arctic 4 5 that European (and later North American) explorers would have encountered (at least in terms of 6 its most dominant geopolitical feature, sea ice) would have appeared relatively stable. Accounts 7 producing the Arctic stage-assemblage as a barrier to (nonindigenous) human activity in the 8 North were therefore largely uncontroversial throughout this period of discovery. 9 The second factor was that the earth adjacent to the Arctic was also remarkably stable 10 over this period. The earth that physically constitutes the Arctic is incredibly sensitive to changes 11 in the earth that surrounds it (note that earth as it is used here includes the atmosphere and 12 oceans). For much of the past two millennia, and again overlapping with the major period of 13 European and North American exploration, there was relatively little variation in the earth 14 surrounding the Arctic. The overall stability of the global climate, levels of pollution, and 15 oceanic temperatures thus contributed to maintaining the stability of Arctic earth in geopolitical 16 terms, since there was relatively little in the way of detectable shifts in the stage-assemblage

The third factor was that for much of the 2,500-year period in question, the Arctic was encountered with only limited human technology, the effects of which were so localized that the overall stability of the earth constituting the Arctic was not significantly disrupted. Sea ice alone presented a formidable barrier to the wooden vessels that attempted to navigate passages around and through the Arctic Ocean, while the region itself was too distant to be significantly impacted

(despite incidents such as the collapse of the seal population in the Bering Strait area in the

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1890s).

- by pollution from the preindustrial centers of Europe. Despite the presence of highly mobile
- 2 indigenous communities capable of traversing the ice, in the Western geopolitical imagination,
- 3 the Arctic stage-assemblage was still regarded as an obstacle to (or, in the case of the English at
- 4 least, an affront to—see below) human activities.
- 5 Lastly (although there are likely other factors as well), there were limits to Western
- 6 interest in the Arctic—limits to the imagination about what kind of place the Arctic could be. In
- 7 the sixteenth century, sea routes from Europe to Asia were sought in the Arctic by the English
- 8 and the Dutch in order to overcome Spanish and Portuguese naval dominance in the Atlantic
- 9 Ocean. However, as noted above, they lacked the technology to overcome the Arctic they
- 10 encountered in any significant way, and aspirations to turn the Arctic into a "polar
- 11 Mediterranean" dissipated.<sup>27</sup> By the nineteenth century, the Arctic was more a space of Western
- masculinist fantasy, in part linked to economic activities involving hunting for furs, whale oil,
- and baleen. Overcoming the Arctic for the most part meant surviving limited and highly
- localized encounters with what was increasingly regarded as a hostile space. For the English at
- least, the Arctic came to be seen as a sublime and monstrous space that threatened humanity to
- 16 its core.<sup>28</sup> Rumors of cannibalism among John Franklin and his crew fed fears of humans being
- 17 consumed by nature in their encounters with the Arctic.<sup>29</sup> However, while the Arctic
- 18 stage-assemblage was invested with fantasy and fear, these ideas were not enough to physically
- 19 transform the Arctic—if anything, they reinforced the stability of the Arctic-stage by
- 20 discouraging further encounters.
- And yet, despite the relative stability of the Arctic stage assemblage during this period,
- 22 time continued to press on. By the end of the nineteenth century, encounters with the Arctic
- stage-assemblage were accelerating and intensifying in a variety of ways.<sup>30</sup> Rapid

industrialization in the nineteenth century was accompanied by the development of new 1 2 technologies and renewed fantasies, such as those of Vilhjalmur Stefansson about the Arctic as a 3 potential polar Mediterranean and the northward course of empire, which to a lesser or greater 4 extent have been sustained through the twentieth and early twenty-first centuries. As the global 5 atmosphere has warmed, the earth around the Arctic has also changed, affecting atmospheric, 6 oceanic, and cryospheric systems on a global scale. The diffusion of pollution from industrial 7 development continues to alter the chemical composition of the earth that physically constitutes 8 the Arctic. Sea ice, the dominant geopolitical feature of the Arctic stage-assemblage, is 9 disappearing at an unprecedented rate as the ocean and atmosphere warm. All of these factors are 10 implicated in further encounters between earth and life in the Arctic, a process that is also 11 transforming life and earth beyond the Arctic. 12 The Arctic, or more specifically, the earth constituting it (land, sea, ice, tundra, 13 permafrost), is always physically changing over time, whether we consider it in terms of 14 temperature, chemical composition, or state of matter (for example, gas, solid or liquid). This 15 means that the stage, as an assemblage, is inherently unstable, shifting with changes in the 16 physical condition of the earth. Time therefore provides an irresistible push to the future, forcing 17 the stage-assemblage to constantly overcome itself as elements combine, shift, and recombine. 18 However, as the above account has shown, although many of these changes may seem 19 inconsequential to human affairs, over time they may drastically alter our perception of the kind 20 of stage the Arctic represents. We see this today in claims that the Arctic Ocean is undergoing a 21 fundamental state (stage) change from being permanently ice covered to seasonally ice free with

tremendous implications for the kinds of lives (human and nonhuman) that can be lived there.<sup>31</sup>

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Over time, the effectivity of individual elements within a stage-assemblage may also be overcome. For example, over time, the physical effects of the Little Ice Age during the Middle Ages on the extent of sea ice in the Arctic will become minimal as other elements in the stage-assemblage come to exert a greater influence. The loss of human effectivity is overcome through the creation of collective forms of organization that allow action and meaning to be sustained over time in the same way that a ball is passed in rugby in order to keep it moving (to use one of Bruno Latour's metaphors).<sup>32</sup> One way classical theories of geopolitics have been sustained over generations is through the teaching and dissemination of texts and practices among students. However, time poses a constant provocation to these geopolitical texts and practices because over time, the further intermingling of earth and life invariably exceeds the boundaries established by taken-for-granted geopolitical tropes. This excess is found in encounters with the stage-assemblage that undermine what has previously been taken for granted: encounters brought about by new technologies, new ideas, as well as changes in the environment both in and beyond the Arctic. This excess, brought about by change over time, is thus a resource that creates the space to rethink the stage-assemblage so that the Arctic is no longer regarded as an obstacle or a monstrous place but a knowable quantity where, for foreign policy practitioners and experts, the interests of nation-states (largely associated with nation building and economic activity) can be more easily pursued and justified, albeit in novel ways.

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### The Force of Variation

Life, both human and nonhuman, does not emerge from or encounter the earth that constitutes the Arctic in any prescribable fashion. Natural differences among various forms of life therefore pose a further provocation to geopolitics and the Arctic stage-assemblage. Variation propels life

1 toward a variety of encounters with the stage-assemblage, producing novel interactions that, like

2 time, may exceed geopolitical discourses. For example, the relative success indigenous

3 communities have had living in the Arctic over thousands of years contradicts long-standing

4 Western assumptions about the inhospitability, if not hostility, of Arctic space, a situation that is

now being reversed as novel forms of Western life (facilitated by new technology and new ideas

combining to create an "urban Arctic") and changes in the environment encounter the region and

cause the stage-assemblage to shift, at times endangering indigenous lives in the process.

The relative stability of the Arctic stage-assemblage (from a Western perspective) over the past 2,500 years owes much to the limited presence of nonindigenous peoples in the region that lasted into the twentieth century.<sup>33</sup> It was not until the sixteenth century that the exploration of the Arctic even became an imperative for some emerging nation-states and their empires.<sup>34</sup> However, when it did become an imperative, it did so for a variety of reasons. Encounters with the Arctic produced markedly different reactions among Westerners alone. Imperial navies and explorers were interested in the possibility of discovering and utilizing passages to Asia through the sea ice.<sup>35</sup> Whale hunters from Europe and America followed after the discovery of huge whale populations in and around the Arctic seas. Resource exploitation also became a theme on land as the fur trade expanded northward in Russia and North America, often following land-based explorations tied to nation-building projects. Exploitation, trade, settlement, and exploration were all examples of the various forms of life that emerged from Western encounters with the Arctic.

For the nation-state, containing this variation in ways that suited national interests was relatively straightforward as exploitation, trade, settlement, and exploration facilitated and benefited one another as well as the state. Increased human presence in the North facilitated

deeper explorations, which in turn had the potential to uncover new routes and resources that

2 could be exploited for trade and provide the foundations for new settlements. Despite the

different objectives, actors, and sites involved in these cross-territorial activities, the central role

of the nation-state in both facilitating and benefiting from such encounters allowed for this

variation to be viewed by foreign policy practitioners and experts collectively in terms of the

national interest.

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However, while Geopolitics may attempt to contain or manage variation, it cannot prevent it. The unstoppable proliferation of variation that inevitably occurs over time ensures that life and the earth that constitutes the Arctic are constantly encountering each other in novel ways, threatening the stability of the Arctic stage-assemblage. Since the beginning of the twentieth century, the proliferation of variation has increased rapidly. This proliferation is associated with the acceleration and intensification described earlier of activities that have brought the Arctic stage-assemblage into more frequent encounters with both humans and nonhumans. Over the past century, as more interest has developed in the Arctic, the environment has changed and new technologies and ideas have been deployed. The region has been physically transformed, through encounters with different actors, into a variety of cross-cutting stages for resource exploitation shipping; tourism; indigenous life; monitoring climate change; environmental stewardship; and military-strategic operations, tests, and exercises. Pollution, development, and changes in the atmosphere and oceans both in and beyond the Arctic have further contributed to the physical transformation of the Arctic stage-assemblage. This in turn has facilitated novel encounters with forms of life keen to explore, exploit, manage, preserve, and ultimately capitalize on the changing qualities of the stage-assemblage to support various interests. Geopolitics has therefore also been precariously balanced on an ability to manage excesses of variation (as well as time) in

- 1 ways that allow the overall stability of the Arctic stage-assemblage to be sustained in spite of
- 2 constant encounters with difference, for example, by continuing to emphasize the central role of
- 3 national territory and sovereignty and the essential laws of the international system while at the
- 4 same time suppressing, ignoring, and forgetting the variation that exists among different interest
- 5 groups.

#### 6 Relations between Self and Other

The variation described in the previous section propels Arctic earth into a multitude of different encounters with life. In attempting to account for these differences, distinctions between "self" and "other" or "us" and "them" begin to emerge. The elaboration of these differences poses a number of challenges to Geopolitics: Specifically, how do self and other interact and how should this relationship be managed? While the Arctic stage-assemblage does not determine the formation of self and others—or relations between them (and thus my argument should not be confused with geographical determinism)—it does condition the kinds of encounters that can occur. For example, the disappearance of summertime sea ice in the Arctic affects how both humans and animals encounter the Arctic and other kinds of life in the region. This is the Arctic at its most stage-like. With Geopolitics, foreign policy practitioners and experts attempt to structure relations between the self and other by claiming knowledge of the essential nature of these relations, often in ways "which privilege the bodies and activities of some at the expense of others." Through discourse, practice, and performance, these practitioners and experts attempt to fix in place and manage relations between the elements that constitute not just the

stage-assemblage, but also life on that stage. However, as with the forces of time and variation,

uncontrolled relations among different elements always threaten to go beyond established

2 geopolitical tropes centered on interstate relations and the rules that govern them.

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In the Arctic, relations between the West and the Arctic have changed considerably over the centuries since European explorers first sought to navigate passageways through the sea ice. The Arctic is implicated in these changes to the extent that it has been enrolled in different ways to provide the stage on which encounters between self and other have been elaborated. By way of example, three prominent (if oversimplified) accounts of the Arctic stage-assemblage have been particularly important to how relations between the West and the Arctic are constructed and managed in the early twenty-first century. The first has cast the Arctic as a resource base, primarily in terms of its potential offshore hydrocarbon deposits, which are only just starting to be tapped.<sup>37</sup> As a resource base, the Arctic has been used by some commentators as a stage for competition among nation-states. Encounters among nation-states have subsequently been elaborated in terms of a zero-sum free-for-all competition over access to resources. In the second, the Arctic provides the stage for international scientific cooperation. This has facilitated a very different kind of encounter between nation-states based on collaboration and seemingly universal common interest where self and other are engaged in positive-sum cooperation. The third account of the Arctic stems from the Cold War. The Arctic is presented as the stage for interstate conflict, a military-strategic theater where the qualities of the Arctic stage-assemblage are felt in terms of their implications for military installations, operations, and exercises. Encounters between nation-states on opposing sides tend to be characterized by displays of power and acts of secrecy by the self, while the other is treated with suspicion and fear. These various accounts of the Arctic as a stage for encounters between self and other

illustrate how, as in the case of Heidegger's Greek Temple, the Arctic has in different ways been

presented as a familiar, if not taken-for-granted structure that foreign policy practitioners and experts confidently know their way around. The various elements and relations that comprise the stage-assemblage disappear from view, and what remains becomes the paradigm through which to understand Arctic affairs, rendering visible some actors, voices, relations, and features while suppressing others. However, by drawing attention to the excesses produced by geopower (time, variation, relations), it is possible to foreground the elements and relations that comprise the stage-assemblage. In doing so, we find that although these elements and relations have been used in specific ways to create the stage for the elaboration of a geopolitical discourse, they have not been used up; they are only partially realized.<sup>38</sup> The stage-assemblage therefore cannot be taken for granted, since it is constantly being undermined by geopower. The constant provocation posed by geopower creates a space and an opportunity for elaborating the stage-assemblage (and relations on it) in different terms. And since the physical material that comprises this stage is only ever partially realized, it matters to the possibilities of assembling a stage (and the possibilities of life on it) whether this material, or earth, is in the case of the Greek Temple, marble or plastic, or in the case of the Arctic, whether there is sea ice, open water, tundra, or permafrost.

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# Containing Geopower

Containing the excesses of geopower (time, variation, relations) has always been at the core of writing a geopolitics that reifies enduring features of the geographical landscape as the basis for the geopolitical stage. Geopolitics has helped produce a stable picture of Arctic history in the West that is regularly used by foreign policy practitioners and experts to reinforce ideas of change in present while suppressing the considerable amount of variation that has gone on over

time, including, for example, in the extent and thickness of sea ice; in the ecosystem (for example, species collapse and migration); in indigenous habitation and use of the Arctic; and in motivations for different kinds of nation-state activity. However, since encounters between earth and life cannot be repeated, the only way that the stage-assemblage can be stabilized is by sustaining the outcomes of specific encounters (reduced to their lowest common denominator such as the national interest) through some form of collective or institutional structure or legal regime (the nation-state, international law, academic institutions, the media), which is then used to discipline further encounters between earth and life so that they appear to produce the same outcome each time. In trying to fix the Arctic as a specific kind of geopolitical stage (through discourse, practice, and performance), Geopolitics thus works to suppress the provocations of geopower described above.

Consequently, there is a politics to how the Arctic is encountered, organized, mapped, and used to facilitate certain kinds of life at the expense of others that have been used, for example, by nation-states to forcibly relocate indigenous peoples, or, in the case of the European Union, to impose restrictions on certain economic activities linked to sealing. To presuppose a natural order to these encounters is to hide the technical labor as well as the provocations that this labor has had to overcome, involved in establishing the Arctic as a specific kind of stage for specific kinds of life. Alternative possibilities for life are closed down in the process. However, it is more than likely that over the coming years, there will be yet more novel encounters between earth and life as new elements emerge and arrive in the Arctic and old ones dissipate.

This, Grosz argues, is the challenge that all cultures (geopolitical or otherwise) are presented with in the face of geopower.<sup>39</sup> Grosz has developed Darwin's work on the struggle for existence in nature to show that all culture is engaged in a similar struggle. When the boundaries

- of a culture, in this case Geopolitics, are exceeded, the only way to survive is through
- 2 self-transformation: the adoption of "ever more viable and successful strategies" for containing
- 3 geopower, which over time may leave a geopolitical culture completely unrecognizable from
- 4 itself. 40 The success of Geopolitics is therefore only ever provisional, dependent on an ability to
- 5 cohere in spite of internal tensions brought about by the suppression of geopower. 41 It is this
- 6 ability to still cohere that allows Geopolitics to arrest geopower and stabilize the geopolitical
- 7 stage over the *longue durée*—by accommodating variation and change without exposing it.
- 8 However, when the tension becomes too great, the only way Geopolitics can survive is through a
- 9 self-transformation capable of providing new solutions to the problem of geopower.

10 Conclusion

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If we take geopower seriously, it should become evident that as life and earth in the Arctic continue to encounter one another in novel ways, our experiences of geopower—of time, variation, and relations between selves and others—in the Arctic should be provoking us to consider the possibility of alternative solutions to how the Arctic is set up as a stage and how encounters between different forms of life on that stage are elaborated. This chapter has sought to reconceptualize geopolitics as an attempt to arrest geopower and subordinate it to the power of people or seemingly enduring geographical features to determine the course of human affairs. An alternative "geo-politics" has been proposed to place encounters with geopower to the fore of geopolitical analysis. Three forms of geopower have been considered (time, variation, and relations), and each has been shown to be provocative to the extent that they provide a constant pressure to the kinds of stage-assemblages established through geopolitical discourses, practices, and performances. "Geo-politics" should be understood as an attempt to manage and contain this

pressure: a provisional solution that allows for a geopolitical discourse to be asserted in spite of the fact that earth and life are constantly encountering one another in novel ways.

To this end, geopolitics/geo-politics might fruitfully be conceived as what Grosz calls a "style of living" that prompts "innovation and ingenuity" in response to the "endless generation of problems" geopower creates in order that a stage-assemblage (and relations on it) can be constructed, constrained, and capitalized upon. 42 Geopolitics therefore leads to the suppression of the ways in which the Arctic has varied over time (for example, in terms of the extent to which sea ice has been a persistent feature) and across space (for example, that sea ice is thicker in some parts of the Arctic, making those parts less accessible than others), as well as suppressing and constraining the variety of ways in which the Arctic has been encountered and experienced, usually to the detriment of indigenous cultures and local knowledge. What is left is a simplistic constitution of the Arctic as an imagined stage, dominated by the presence and interests of states, relations between which tend toward conflict or cooperation depending on the volume of sea ice present (as measured by satellite) or the strength of international institutions or legal regimes.

To the extent that our understanding of geopolitics as a style of living means foreign policy choices and limits are rooted in knowledge of earth and life, the means we use to acquire this knowledge matters whether it occurs through direct encounters with the Arctic or forms of what the political geographer Anssi Paasi has called "geopolitical remote sensing" from afar. <sup>43</sup> Earth and life constitute fields of technical uncertainty that must be brought under control if they are to be made useful. Geopolitics therefore emerges as a technical solution to the problem of containing geopower and building negentropic structures that are then used to inform and legitimate foreign policy. Competing assemblages of the Arctic emerge because every encounter between life and the Arctic is a historically and geographically localizable response to

- 1 uncertainty, the elaboration of which relies on what is encountered, modes of technological
- 2 development, and the human imagination. Throughout history, indigenous cultures, nation-states,
- 3 international institutions, and nonstate actors have all produced very different accounts of their
- 4 encounters with the Arctic.

At the same time, by conceiving of geopolitics as a style of living, we might recognize the imperative for Critical Geopolitics to not only deconstruct Geopolitics, but also to chart alternatives for different ways of seeing the world. There is obviously a need to generate knowledge from past encounters and experiences in order to help us understand the present and guide policy decisions about the future. However, it is important that we do not fall into the trap of forgetting that other possibilities, including ones that may not have been encountered before, could exist. It is in these alternatives, in novel encounters with the only-ever-partially realized materiality of the earth, that we might find a valuable political resource for interrogating other ways of imagining the Arctic, facilitate the elaboration of alternative accounts and experiences, and seriously begin to question what kind of taken-for-granted stage is being constituted in the Arctic (including the various roles and relations of those who occupy it). Foregrounding the stage in this way might just provide a new basis for displacing dominant geopolitical scripts and start a more dynamic and, ultimately, more positive set of discussions about the future of political, economic, legal, social, and cultural activities in the Arctic.

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