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Title: Mohenjo-daro's Small Public Structures: Heterarchy, Collective Action, and a Re-
visitation of Old Interpretations with GIS and 3D Modelling

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2 ACTION, AND A RE-VISITATION OF OLD INTERPRETATIONS WITH GIS AND 3D
3 MODELLING
4

5 **Abstract**

6
7 Together, the concepts of heterarchy and collective action offer potential explanations for how
8 early state societies may have established high degrees of civic coordination and sophisticated
9 craft industries in absence of exclusionary political strategies or dominant centralised political
10 hierarchies. The Indus civilisation (c.2600-1900 B.C.) appears to have been heterarchical, which
11 raises critical questions about how its infrastructure facilitated collective action. Digital re-
12 visitation of early excavation reports provides a powerful means of re-examining the nuances of
13 the resulting datasets and the old interpretations offered to explain them. In an early report on
14 excavations at Mohenjo-daro, the Indus civilisation's largest city, Ernest Mackay described a
15 pair of small non-residential structures at a major street intersection as a "hostel" and "office" for
16 the "city fathers." In this article, Mackay's interpretation that these structures had a public
17 orientation is tested using a geographical information systems approach (GIS) and 3D models
18 derived from plans and descriptions in his report. In addition to supporting aspects of Mackay's
19 interpretation, the resulting analysis indicates that Mohenjo-daro's architecture changed through
20 time, increasingly favouring smaller houses and public structures. Close examination of these
21 small public structures also suggests that they may have at times been part of a single complex.

22
23 **Introduction**

24

25 Digital re-visitation of early archaeological datasets, enhanced with improved theoretical
26 frameworks, can reveal the broad range of socio-political configurations that emerged among the
27 world's earliest cities and states. As this range increases, theoretical frameworks that question
28 the explanatory weight of political centralisation and hierarchy are critical to the comparative
29 study of early state societies (e.g. Yoffee 2016) The concepts of heterarchy, which describes
30 social relations that were either unranked or had the potential to be ranked in different ways
31 (Crumley 1995:3), and collective action, a political process that incorporated larger numbers of
32 people into coordinated endeavours (Blanton and Fargher 2008), may help explain how civic
33 coordination and sophisticated technologies emerged in absence of a dominant and exclusionary
34 political hierarchy. The Indus civilisation (2600-1900 B.C.), home to the first cities in South
35 Asia, appears to have been heterarchical, incorporating many interacting political entities
36 (Kenoyer 1997a, 1998, 2006; Possehl 1998; Chakrabarti 2000; Vidale 2010; Wright 2010; Petrie
37 2013). It encompassed five cities and numerous smaller settlements, which were distributed
38 throughout an extensive and diverse range of environments (Kenoyer 1997a; Possehl 1998;
39 Wright 2010; Petrie 2013; Shinde 2016; Ratnagar 2016; Petrie et al. 2017). Alongside evidence
40 of heterarchy, the Indus civilisation's assemblages include striking examples of civic
41 coordination and lack direct evidence for the exclusionary political strategies typically associated
42 with early state elites (Wright 2010, 2016). These characteristics make the Indus civilisation an
43 ideal case study for investigating the means by which early heterarchies might have catalysed
44 and sustained collective action.

45 In the early twentieth century, excavations at the Indus civilisation's largest sites
46 produced foundational data and interpretations (e.g. Marshall 2004[1931]; Mackay 1938; Vats

47 1997[1940]). Though limited by early methodologies, the scale and scope of these projects has
48 left an indelible mark on Indus scholarship. Mohenjo-daro is the largest and most extensively
49 excavated Indus site. It was the first Indus city to be excavated on a large scale, with a seminal
50 period of horizontal and vertical exposure occurring between 1924 and 1931 (Marshall
51 2004[1931]; Mackay 1938). These excavations revealed strong evidence of civic organisation
52 and diverse forms of large-scale non-residential architecture. The city's large non-residential
53 architecture has been subject to continuous re-investigation (e.g. Wheeler 1953; Verardi 1987;
54 Verardi and Barba 2010), and its well-documented drainage system has contributed to
55 scholarship on Indus planning and social differentiation (e.g. Jansen 1993a, 1993b; Wright
56 2010). Early excavations produced so much data that much of it went un-analysed until follow-
57 up projects began re-examining field records (Jansen and Urban 1987; Jansen 1993b). An
58 important article by Vidale (2010) demonstrated that Mohenjo-daro's architecture data can be re-
59 analysed to distinguish forms and generate new interpretations. This article is informed by that
60 approach. In the second report on large-scale excavations at Mohenjo-daro, Ernest Mackay
61 described a pair of small non-residential structures at a major street intersection as an "office"
62 (1938:76) and a "hostel" associated with the "city fathers" (1938:92). He applied these labels to
63 the structures because their plans diverged from neighbouring courtyard-based residences that
64 exemplified much of the site's architecture. This divergence, combined with their prominent
65 location in the city's street plan, led to his suggestion that the small structures (located in Block
66 8A and Block 6A of Area DK-G South) played public roles. Such an interpretation has
67 implications for debates regarding Indus socio-political organisation (e.g. Chakrabarti 2000;
68 Kenoyer 2006; Wright 2010, 2016; Petrie 2013; Miller 2007a, 2007b, 2015; Singh 2008;

69 Coningham and Young 2015; Ratnagar 1991, 2016). It is therefore useful to ask: Was Mackay's
70 interpretation correct?

71 Thanks to ongoing improvements in digital approaches (Conolly and Lake 2006; Snow
72 2006; Kintigh 2006; Greengrass and Hughes 2008; Morgan 2009) many early assertions can be
73 re-examined in greater detail. As archaeological methodologies become more precise and
74 research questions change, re-visiting and repurposing old datasets has become increasingly
75 important (Snow 2006; Kintigh 2006; Cooper and Green 2015). GIS analysis is particularly
76 useful for re-examining the spatial components of published data (Wheatley and Gillings 2003;
77 Conolly and Lack 2006). Projecting vector data as comparable layers facilitates the visualization
78 of variation through time and space. 3D modelling provides a complementary means of
79 visualizing archaeological interpretations (Morgan 2009; Gonzalez-Tennant 2010; Rua and
80 Alvito 2011; Forte 2014; Rabinowitz 2015; Roosevelt et al. 2015; Bruno et al. 2016). These
81 approaches, which have contributed greatly to work in other archaeological contexts, have the
82 potential to revitalize old datasets from the Indus civilisation. Technical descriptions of wall
83 lengths, door locations, and other architectural details are easily re-created as 3D models.
84 Assembling and analysing such models can yield new insights, raise new questions, and clarify
85 old interpretations. In this article, Mackay's interpretation that the structures of Block 8A and
86 Block 6A of Area DK-G South had public orientations is evaluated with a geographical
87 information system (GIS) analysis of his own plans, and 3D models derived from his
88 descriptions of the office and hostel's structural remains. The results strongly support aspects of
89 Mackay's interpretation, suggesting that small public structures constituted an important
90 component of Mohenjo-daro's heterarchical urban landscape.

91

92 **Background**

93

94 Political centralisation and hierarchy do not sufficiently account for the emergence of
95 early cities and states. Though evidence of exclusionary elites and exploitative large-scale
96 political entities clearly characterise some early state societies (e.g. Pollock 1999), a comparative
97 perspective reveals many instances that are best explained using a broader range of theoretical
98 concepts (Wright 2002; Trigger 2003; Yoffee 2005, 2016). Heterarchy, one such concept,
99 characterises social relations that were either unranked or could have been ranked in different
100 ways (Crumley 1995:3). While all societies evince some degree of heterarchy, some, such the
101 clustered cities of the ancient Middle Niger in the first millennium B.C., incorporate so many
102 “overlapping and competing agencies of resistance to centralisation” that they build heterarchy
103 into the landscapes that support them (McIntosh 2005:187). Collective action, another important
104 concept, is a political process that incorporates increasing numbers of people and communities
105 into coordinated endeavours (Blanton and Fargher 2008). Though collective action may
106 accompany political centralisation and hierarchy, these are not essential, and there are instances
107 where horizontal bonds resulting from shared economic conditions prompt its emergence and
108 elaboration (e.g. Saitta 2013). Together, the concepts of heterarchy and collective action can help
109 explain how multiple groups competed and cooperated to create social cohesion without recourse
110 to elite agency (DeMarrais 2013, 2016). Much research has focused on how early political
111 hierarchies shape their built environment through large-scale architecture (e.g. Preziosi 1983;
112 Trigger 1990; Smith 2003). What kinds of buildings, then, support collective action among early
113 heterarchies?

114 A preliminary answer to this question may be found in the earliest interpretations of
115 building plans from the Indus civilisation. Most Indus sites are located in today's India and
116 Pakistan, where they are associated with diverse agro-pastoral economies that contributed to the
117 emergence of cities (Wright 2010). Five of these sites have been described as cities (Fig. 1), and
118 their widely-spaced distribution has contributed to the interpretation that they incorporated
119 various politically independent entities that competed and cooperated with one another (Kenoyer
120 1997a, 1998; Possehl 1998; Wright 2010). Recent work at the site of Harappa in Pakistan's
121 Punjab underscores this dynamic (Meadow and Kenoyer 1997, 2003; Kenoyer 2006). The
122 Harappa Archaeological Research Project (HARP) documents the site's transformation into a
123 thriving city with multiple "neighbourhoods" that were separated by walls with gateways, ramps,
124 and guardrooms (Wright 2010:125). Neighbourhoods, each of which was likely surrounded by a
125 wall, strongly impacted civic organisation (Meadow and Kenoyer 2003; Kenoyer 2006, 2012;
126 Wright 2010, 2016). It should also be noted that Indus cities appear to have been politically
127 diverse, as is evident from recent work at the city of Dholavira in India's Gujarat. While
128 Dholavira lacks the neighbourhoods of Harappa, its assemblage includes many Indus
129 technologies, such as drainage systems, stamp seals, and weights (Bisht 1997, 1999, 2005).
130 Rakhigarhi is currently under investigation, but appears to share many characteristics with other
131 Indus cities (Nath 1998, 1999, 2001; see also Shinde 2016).

132 Investigations at Mohenjo-daro have been nearly continuous since the early excavations
133 (Marshall 2004[1931]; Mackay 1938), and have produced striking examples of large scale
134 architecture, civic organisation and planning, and early craft industries (Jansen 1993a, 1993b;
135 Tosi et al. 1998; Vidale and Balista 1988; Ardeleanu-Jansen 1993; Franke-Vogt 1993; Menon
136 2008; Kenoyer 1992, 1997b; Vidale 2000). Like Harappa, Mohenjo-daro appears to manifest

137 subdivisions in organisation, with different “palaces,” or large residences, appearing in separate
138 parts of the city (Vidale 2010:59-60). These characteristics support the interpretation that while
139 much material culture was shared between cities, the Indus civilisation was strongly
140 heterarchical (Kenoyer 2006, Possehl 1998; Wright 2010). Indus cities may have themselves
141 been to some degree independent polities (Kenoyer 1997a, 1998; Chakrabarti 2000; Wright
142 2010). Petrie (2013:11) has described this form of urban organisation as “polycentric,” shaped by
143 complex interactions between multiple groups that were generally equivalent to one another.

144 Heterarchy in the Indus civilisation co-existed with remarkable examples of coordination
145 and standardization. In addition to Mohenjo-daro’s street plans and drainage networks (Jansen
146 1993a), Indus agricultural production likely involved institutions that operated across kin or
147 community boundaries (H. Miller 2015), and Indus craft industries coordinated activity among
148 many different specialists (Wright 1991, 2010, 2016; K. Bhan, Kenoyer, and Vidale 1994;
149 Kenoyer 1998a; Vidale 2000; H. Miller 2007a, 2007b, 2008; Menon 2008). A common system
150 of stone weights has been recovered from many Indus sites, suggesting strong adherence to a
151 single system (H. Miller 2013). Stamp seals and sealings provided a tool for interaction that
152 served the needs of culturally diverse groups across regional boundaries (Frenez and Tosi 2005).
153 Like other Indus technologies, seal production appears to have been carried out by multiple
154 groups of producers (Rissman 1989; Franke-Vogt 1991, 1992; Kenoyer and Meadow 2010;
155 Jamison 2013, in press), or “communities of practice” (Green 2015, 2016:2), who none-the-less
156 produced a highly-conventionalized assemblage that was in use across social boundaries. Indus
157 heterarchical groups, which likely took a diversity of forms, also appear to have engaged in
158 significant collective action, reaching across social boundaries to jointly undertake profound and
159 coordinated social endeavours (Wright 2016).

160 Some have argued that Indus coordination and standardization are evidence of a powerful
161 and conservative centralized political entity (e.g. Piggott 1950; Wheeler 1953, 1966, 1968; D.
162 Miller 1985; Lal 1993; Dhavalikar 1995, 2002). These views are often at odds with the
163 significant variations in regional technologies, subsistence strategies, and material cultures (e.g.
164 Mughal 1971, 1997; S. Bhan 1975; Possehl 1980, 1997; Shaffer and Jacobson 1987; Possehl and
165 Herman 1990; Shinde 1992, 2016; Meadow and Kenoyer 2001; Ajithprasad and Sonawane 2011;
166 Ameri 2013; Rizvi 2013; Chase et al. 2014; Shinde, Raczek, and Possehl 2014; Petrie et. al
167 2017). The degree to which Indus cities were integrated into larger forms of polity remains an
168 important research question, as the impact of institutions and technologies that spanned social
169 boundaries was profound (see Ratnagar 2016). At the same time, it is unlikely that Harappa’s
170 prevailing political form was exactly replicated in all Indus cities. It is therefore useful to
171 examine potential interfaces between heterarchical groups, such as the small public structures at
172 Mohenjo-daro proposed by Mackay, and consider how they may have supported collective
173 action.

174

175 *Defining Public Structures*

176

177 Mackay (1938) does not explicitly define “public,” but his use of the term does not
178 diverge greatly from its applications in contemporary approaches to space in other archaeological
179 contexts (e.g. Steadman 2015). Understanding how people transform public space, that which is
180 open and accessible to the largest number of people in a social context, into private space, that
181 which lies behind increasing numbers of thresholds that restrict access to a select number of
182 inhabitants, lies at the core of a long running debate about the social aspects of spatial data,

183 especially architectural and settlement plans (e.g. Rapoport 1969, 1977, 1990; Hillier and
184 Hanson 1984; Kent 1987, 1990a; Lawrence 1990; Steadman 2015). In brief, roads and streets
185 generally constitute public spaces; they provide networks of circulation for relatively large
186 numbers of people, facilitating and constraining movement from the threshold of one location to
187 the next. People make buildings by constructing architectural forms so that they transform and
188 order space (Hillier and Hanson 1984:1). Their permeability, a characteristic generated by
189 external and internal thresholds like doors, can transform space along a public to private
190 continuum. A complete formal assessment of variation in permeability using spatial syntax
191 techniques (e.g. Hillier and Hanson 1984; Bafna 2003; Steadman 2015) would require the
192 digitisation of a full range of architectural plans from Indus cities. This is a worthy goal, but is
193 beyond the scope of this article, which instead makes more general use of the concept,
194 suggesting simply that permeable buildings are those that are open and accessible relative to
195 other structures. Public buildings, then, are those characterized by their proximity to
196 quintessentially public space, roads and streets, and their high levels of permeability. The
197 permeability of public buildings distinguishes their plans from residences. Variation in plan was
198 the first dimension of variability Mackay (1938:76, 92) noted with respect to the public
199 structures examined in this article.

200 While there has been a great deal of archaeological interest in using architectural data to
201 investigate houses and households, buildings that define an irreducible economic and social
202 entity (e.g. Wilk and Netting 1984; Samson 1990; Kent 1990b; Blanton 1994; Veenhof 1996;
203 Robertson et al. 2006; Parker and Foster 2012; Steadman 2015) a comparable discussion of
204 public structures is considerably less developed (Seibert 2006). Moreover, while large-scale
205 monumental architecture (e.g. Trigger 1990) and palaces (e.g. Preziosi 1983; Vidale 2010) have

206 attracted much scholarly attention, comparatively smaller structures have slipped out of focus.
207 Notable exceptions from other archaeological contexts include research on the different kinds of
208 state facilities constructed by early polities in Peru (e.g. Jennings and Álvarez 2001), houses
209 from Habuba Kabira that do not appear to have fulfilled residential roles (Kohlmeyer 1996), the
210 non-palatial governing complex at Tizatlan (Fargher et al. 2011), and the public range structure
211 at Minahá (Seibert 2006:107). Seibert (2006:110-111) wrote that certain classes of architectural
212 features, such as benches that could support aggregations of people at the interface of a building
213 and a public space, denote the public role of certain structures. The Indus civilisation, with its
214 apparent instances of public architectural features that are neither monumental nor domestic,
215 greatly contributes to these potentially corrective datasets.

216 Given their appearance in a variety of comparable contexts, public structures are likely
217 critical in all long-term trajectories of social change. However, their possible ubiquity raises an
218 important question: what is the relationship between heterarchical social relations and the form
219 taken by public structures? Hillier and Hanson (1984:21) wrote that a kind of duality
220 characterizes urban life: "...the space of the street system, which is always the theatre of
221 everyday life and transactions, and the space of the major public buildings and functions. The
222 former creates a dense system, in which public space is defined by the buildings and their
223 entrances; the latter a sparse system, in which space surrounds buildings with few entrances. The
224 more global-to-local dimensions prevail, the more the town will be of the latter type, and vice
225 versa." Given these expectations, relatively large public buildings with few entrances would
226 constitute a sparse system associated with political hierarchy. Because heterarchy involves
227 interaction between multiple groups, it should stimulate the construction of a denser system:
228 smaller structures that are close to one another, proximal to streets, with many entrances.

229

230 *Previous Investigations at Mohenjo-daro*

231

232 Mohenjo-daro is located in Pakistan's Sindh (Marshall 2004[1931]:1), a region that was
233 home to many Indus sites that engaged in specialised production (Sher and Vidale 1985; Shaikh
234 and Veesar 2001; Shaikh, Veesar, and Mallah 2003; Mallah 2008). Major excavations were
235 carried out at the site between 1924 and 1965 (Marshall 2004[1931]; Mackay 1938; Wheeler
236 1953, 1966; Dales 1968; Dales and Kenoyer 1986). Early excavators divided it into "Areas" that
237 were designated by the initials of the archaeologist who conducted the initial excavations
238 (Marshall 2004[1931]). Areas were subdivided into "Blocks," extensive segments of related
239 architectural remains, that were further subdivided into "Houses", segments of Blocks, and
240 "Rooms," discrete locations within structures that remain in approximately the same two-
241 dimensional location throughout the site's architectural sequence (Marshall 2004[1931].) Blocks
242 were designated with Arabic numerals, houses by Roman numerals, and rooms by Arabic
243 numerals. After excavations were suspended due to preservation concerns, surface investigations
244 were conducted by the Aachen University Research Project Mohenjo-daro and the Istituto
245 Italiano per il Medio ed Stremo Oriente Roma (Jansen and Urban 1984, 1987; Pracchia, Tosi,
246 and Vidale 1985; Vidale 1986; Vidale and Balista 1988; Jansen and Tosi 1988a; Jansen 1984,
247 1993a, 1993b; Franke-Vogt 1993; Ardeleanu-Jansen 1993).

248 The site of Mohenjo-daro (Fig. 2) encompasses over 100 hectares (Jansen 1993a, 1993b),
249 and it may have had a population as high as 40,000 (Wright 2010:107-110). Surface
250 investigations revealed that craft activities were dispersed throughout the site (Tosi et al 1984;
251 Kenoyer 1984; Pracchia, Tosi, and Vidale 1985; Pracchia 1987; Vidale and Balista 1988; Vidale

252 1989, 2000). While other Indus settlements relied on a variety of water sources (e.g. Wright,
253 Bryson, and Schuldenrein 2008; Giosan et al. 2012; Petrie 2017; Petrie et al. 2017), Mohenjo-
254 daro may have relied directly on the Indus river, which has since shifted its course (Flam 1993,
255 2011:34, 2013; Jansen 1999). Its location therefore necessitated architecture that could cope with
256 floods and instability (Wright 2010:34).

257 Mohenjo-daro's structures were made of baked and unbaked bricks that were assembled
258 using sophisticated bonding techniques (Marshall 2004[1931]; Mackay 1938). It was built atop a
259 "complex puzzle" of platforms (Jansen 1993b:269), which likely resulted from rapid and planned
260 foundation episodes (Jansen 1978; Cucarzi 1984, 1985, 1987). Its streets ran approximately
261 north/south, intersected by lanes that ran approximately east/west (Marshall 2004[1931]). Street
262 orientations may have conformed to astronomical phenomena (Wankze 1984; Kenoyer 1998),
263 and the city's plan survived centuries of occupation, which suggests the presence of an impactful
264 civic authority (Marshall 2004[1931]). An extensive network of wells, drains, and bathrooms
265 provided water (Jansen 1989, 1993a), and privacy, which may have fostered new forms of
266 identity (Rizvi 2011). Maintaining this network probably required community-level decision-
267 making (Wright 2010:242). Large non-residential structures such as the "Pillared Hall" and
268 "Great Bath" were found on the western-most "Stupa Mound," named for a structure that was
269 likely erected on the site long after abandonment (Marshall 2004[1931:23-24]), though Verardi
270 (1987) and Verardi and Barba (2010) suggests that it may have had a major Indus component.
271 Many of the large non-residential structures had their own foundation platforms (Dales 1965;
272 Wheeler 1953:37). There is wide agreement that these large structures fulfilled public roles
273 (Fentress 1976; Ratnagar 1991; Kenoyer 1998; Possehl 2002; Smith 2006; Wright 2010;
274 Ratnagar 2016; Shinde 2016). Vidale (2010:59-60) adds that these structural forms were not

275 unique to the Stupa Mound, and that smaller forms could be distinguished from the other
276 structures throughout the site.

277 Hundreds of houses, multi-roomed structures with open courtyards, comprise the city's
278 eastern mounds (Marshall 2004[1931]; Mackay 1938). These typically include hearths, craft
279 areas, and multi-use spaces. John Marshall was so impressed by their quality that he began the
280 site's first excavation report with a description of a large house in Area HR (Marshall
281 2004[1931]:17). Its walls were up to 1.5 meters thick, providing stability to neighbouring
282 structures. It had a private entrance, bathroom, well, and staircases that suggest it had an upper
283 story. Sarcina (1979) developed a typology for Mohenjo-daro's houses with five models defined
284 by courtyards and their surrounding rooms. Wright (2010:244) wrote that such restrictions in
285 house configuration may indicate that smaller-scale building activities were shaped by a civic
286 authority.

287 Excavations at Mohenjo-daro occurred between 1922 and 1965 (Marshall 2004[1931];
288 Mackay 1938; Wheeler 1953, 1968; Dales 1965; Dales and Kenoyer 1986). The first excavation
289 report established a relative chronology that included Early, Intermediate, and Late Periods.
290 These Periods are internal to Mohenjo-daro, all three were likely encompassed within the Indus
291 civilisation's Urban Phase (c. 2600-1900 B.C.). Each period included three relative phases (III
292 through I from earliest to latest) (Marshall 2004[1931]). Structures were initially assigned a
293 period based on architectural quality (Jansen 1993a, 1993b; Franke-Vogt 1993). Because this
294 periodization was not based on sediment profiles, Mohenjo-daro's early data is often treated as a
295 single chronological unit (see Jansen 1993a:82; Vidale 2000:15). It is however critical to
296 recognize that techniques improved, even over the course of early excavations. Over time, early
297 excavators increasingly favoured the depth of structures over their apparent quality, significantly

298 improving periodization (e.g. Mackay 1938:xvi). To study changes in styles, Mackay (1938)
299 began recording the approximate three-dimensional coordinates of artefacts and structures using
300 a datum established independently of the site's surface (see Franke-Vogt 1993; Ardeleanu-
301 Jansen 1993). These measurements from a fixed datum can be treated as approximate "arbitrary
302 levels," a technique used even today when stratigraphic breaks between depositional contexts are
303 not identifiable (Harris 1989:20).

304 Distinctions between relatively earlier and later materials have proved useful. Stamp seal
305 styles and statue iconography contrast between upper and lower levels of Mohenjo-daro's
306 deposits (e.g. Rissman 1989; Franke-Vogt 1991, 1992, 1993; Ardeleanu-Jansen 1993; Green
307 2015). Houses tended to be larger in earlier phases and subdivided in later phases (Sarcina
308 1979:169-170; Wilkins 2005). Reanalysis of excavation data continues to reveal new structural
309 forms (e.g. Jansen 1985; Verardi 1987; Verardi and Barba 2010; Vidale 2010). The report on
310 excavations from Area DK-G South, where the most extensive vertical excavations were
311 conducted, presents an ideal dataset for such an analysis.

312

313 **Methodology**

314

315 Digital approaches such as GIS and 3D modelling provide insights into archaeological
316 data (e.g. Reilly 1990; Connolly and Lake 2006; Greengrass and Hughes 2008; Witcher 2008;
317 Morgan 2009; Gonzalez-Tennant 2010; Eleftheria, Wheatley, and Earl 2011; Rua and Alvito
318 2011; Forte 2014; Rabinowitz 2015; Roosevelt et al. 2015; Bruno et al. 2016). These approaches
319 allow the approximate visualization of structures that no longer exist due to excavation or those
320 that can only exist as interpretations based on archaeological data. They are particularly

321 appropriate for Mohenjo-daro, where early excavations were extensive, and structures rapidly
322 deteriorated after their exposure (Jansen and Urban 1987). Area DK-G includes approximately
323 28,000 square meters of exposure (Jansen 1993b:266). Its excavator wrote that “it seemed
324 advisable to carry the excavation of a suitable area to such a depth as would help us understand
325 the growth of the city” (Mackay 1938:2). Excavations extended six meters below datum,
326 focusing on the southern portion of Area DK-G (DK-G South). The analysis that follows draws
327 on Mackay’s (1938) report along with data compiled by subsequent investigations (Jansen and
328 Urban 1984, 1987; Jansen and Tosi 1988; Jansen 2005).

329 Mackay (1938) suggested that the structures found in Block 8A and Block 6A were not
330 houses, and had a public orientation. To evaluate this interpretation, two approaches were
331 employed. First the plans of each of DK-G South’s phases were used to generate a GIS, which
332 facilitated the analysis of architectural variation and modification sequences. A complementary
333 procedure involved generating 3D models that combined plans and Mackay’s detailed
334 descriptions of structures in Block 8A and Block 6A. The models constituted a visualization of
335 the interpretation, bolstered by the detailed descriptions supplied in the report, providing a means
336 of examining configuration of walls and rooms that no longer exist and may have only existed in
337 a fragmentary form when excavated.

338 To create the GIS, plans from Mackay’s (1938) report were imported into ArcMap
339 (ArcGIS Desktop 10.1). Originals from the report were used alongside high quality scans
340 provided in the Sindh Volumes of the Mohenjo-daro Project (Jansen 2005). The resulting images
341 were georectified and georeferenced using images of Mohenjo-daro from ESRI’s World Imagery
342 Basemap. Many extant street corners, walls, and features in the plans were present in
343 contemporary imagery, facilitating this procedure. Polygons were generated from the plans by

344 manually tracing the plans using the editor tool in ArcMap. The underlying image of each plan
345 was then removed, leaving polygons of structures from different phases. Once incorporated into
346 the GIS, plans from different phases could be projected as interchangeable layers over a base-
347 map. Structures from different phases could be compared as layers differentiated by colour.
348 Figure 3 superimposes phases in DK-G South. First Street runs along DK-G South's eastern
349 boundary. Central Street, which intersects First Street, forms its northern boundary. Lanes, which
350 extend into surrounding complexes, often changed locations, but the larger streets remained in
351 place over the course of occupation. Following Mackay's (1938) relative periodization, DK-G
352 South's earliest structures belong to the Intermediate III Phase. Those constructed in Block 1 and
353 Block 11 were particularly large, and appear to have expanded in the Intermediate II Phase. In
354 the Intermediate I Phase they were subject to disassembly. During the Late III Phase, small non-
355 residential structures appear in Blocks 8A and Block 6A. By the Late II and I Phases (combined
356 as reported), the structures of Block 1 and 11 are significantly reduced in extent. Acknowledging
357 that excavations around the intersection of First Street and Central Street do not appear to have
358 been carried out to the same depths as those in Block 1 and 11, construction activity appears to
359 have shifted toward the streets, and Blocks 9A, 9, 6, 5 and 3 fill with houses.

360 Block 1's structure was at times the largest in DK-G South and has a well-documented
361 sequence of modification, warranting closer examination. Isolating and superimposing Block 1
362 from the plans of the Intermediate III and II phases reveals a sequence of expansion (Fig 4). Its
363 main structure was established in the Intermediate III Phase, though its foundations may have
364 been laid earlier (Mackay 1938:45). Its northern wall was over two meters thick, and enclosed
365 two large open courtyards. Adjoining wings included chambers that could have served a variety
366 of purposes. These features prompted Mackay to identify the structure as a "palace" (1938:45-

367 48). During the Intermediate II Phase, the structure annexed a complex of rooms to the east
368 (Block 4), and expanded to the south and west. It became the site of intense specialised industrial
369 activities (Vidale and Balista 1988; Possehl 2002:209), as its southern wing enclosed elaborate
370 pyrotechnical installations, which were described in the original report as follows:

371
372 “The southern part of the Palace was divided into quite separate suites of rooms by the central
373 corridor... Two curious kilns on the eastern side of room 33 of the S.W. wing each measured
374 some 3 ft. 3 ins. in diameter at the top, though the flat base of the northern one was 2 ft. 10 ins.
375 In diameter and the other 3 ft. 2 ins. Both were 4 ft. 3 ins. deep, and paved with brick, and round
376 the inside of each was a 4-inch ledge, but not at the same height... From the vitrification of the
377 mud-lined walls of these pits, it is evident that they were used to fire objects at high temperature,
378 the fuel used being either wood or charcoal, of which the white ashes still remained. The ledges
379 mentioned above were probably intended for the support of a crucible or, if we assume that the
380 kilns were used for glazing, a grating may have rested on the circular ledge in each... This
381 compact little wing seems to have been occupied by an artificer who probably used
382 [neighbouring rooms] as his quarters, [the kiln room] as his workshop, and the inner apartment
383 67 as his storeroom.” (Mackay 1938:49-50)

384
385 During the subsequent Intermediate I Phase the structure was disassembled, resulting in
386 stockpiles of bricks (Mackay 1938:69). Superimposing plans from the Intermediate II, I, and
387 Late III Phases reveals the subsequent reduction in the structure’s area (Fig. 5).

388 Block 8A and Block 6A include the structures Mackay (1938:76, 92) identified as a
389 hostel and office. 3D models of the structures’ plans were used to reconstruct detailed

390 descriptions. The software SketchUp Pro 2016 was employed to create 3D models (Fig. 6-7)
391 based on report plans, photographs and descriptions. These figures were created by, where
392 possible, using the measurements reported in Mackay's descriptions to create 3D shapes within a
393 new model. Where descriptions were incomplete, reference was made to the plans published in
394 the report. These structures are associated with the Late III Phase, though Block 6A may have
395 been established earlier (Mackay 1938:75). Block 8A's northern wall was nearly as thick (1.5 m)
396 as that which enclosed Block 1, though it enclosed a smaller area. Its interior had buttresses that
397 probably supported an upper level of rooms that overhung Central Street (Mackay 1938:92). It
398 had ample space for storage and well access, but lacked the production facilities indicated by the
399 pyrotechnical features included in Block 1. It also lacked the hearths and courtyards integral to
400 houses (e.g. Sarcina 1979). Across the lane was Block 6A, a "remarkably thick-walled building"
401 at the intersection of First and Central Street (Mackay 1938:75). Block 6A's interior was
402 accessed from two small doorways on the lane, one of which provided access to a possible
403 guardroom that was isolated from the rest of the structure, and the other to an entry-way that led
404 to two large chambers. Thick pillars in each room probably supported ceiling beams. Its
405 brickwork was of high quality, and a bench appears to have run along its external southeast
406 corner.

407 In the Late II and I Phases, both structures transformed (Fig. 7). Block 8A's structure's
408 interior was subdivided, and new doorways appeared on Central Street (Mackay 1938:92-95).
409 One entered a small room that opened into its main chamber, and another entered a room that did
410 not communicate with the main chamber. The well was walled off from the main chamber, and a
411 new doorway provided access to the lane. Across the lane, Block 6A's structure expanded
412 (Mackay 1938:75-77). In place of the benches a new entrance opened onto Central Street, and

413 paving was laid on a new foundation that was nearly 1.2 meters thick. Both structures now had
414 more access points to public spaces.

415

416 **Discussion**

417

418 The results of this re-analysis support Mackay's suggestion that Block 6A and Block 8A
419 had a public role. Their plans are clearly distinguishable from DK-G South's other architectural
420 forms, such as the large structures of Block 1 and Block 11 and the numerous houses that filled
421 the area after the Intermediate I Phase. Most notable, they lack the courtyard and multi-use
422 spaces associated with residences. Moreover, their permeability increases through time with the
423 addition of entrances, opening them to more people from different points of access. Their plans
424 contrast with courtyard-based residences, suggesting that they were public structures. Their
425 proximity to one of Mohenjo-daro's largest street intersections also supports the interpretation
426 that they had a public role (Mackay 1938:92). The 3D models help clarify the role of Mohenjo-
427 daro's small public structures, revealing a sequence of modification that increased the number of
428 entrances for each structure. The models also reveal that their size, internal features, and
429 orientation suggests that they may have at times been part of a single complex. In addition to
430 supporting the public aspects of Mackay's interpretation, comparison of different building phases
431 using GIS suggests that DK-G's architecture changed through time.

432 Instead of continuing to build large structures like the one found in Block 1, with its
433 space for craft activities (Mackay 1938:49-50; Sarcina 1979:169; Vidale and Balista 1988;
434 Possehl 2002:209), DK-G's builders appear to have increasingly favoured the construction of
435 smaller houses and specialised structures like those of Block 8A and Block 6A. Block 1's

436 features are similar to those of other large residences identified by Vidale (2010), suggesting a
437 heterarchical process analogous to neighbourhood construction at Harappa (Meadow and
438 Kenoyer 2003; Kenoyer 2006; Wright 2010, 2016). Block 1's structure is located deep within
439 DK-G South's residential blocks on a minor lane, which makes its relationship to major streets
440 unclear. Its distance from the major streets suggests that it may have been less constrained by the
441 city's plan, and was significantly more private. It was not singular; a large structure with a
442 similar architectural plan is in fact found in Block 11 of DK-G South (Fig. 3). It, too, appears to
443 have fallen out of use around the same time as Block 1. Their eventual removal suggests that the
444 social processes that contributed to its construction changed or did not require their maintenance.
445 The blocks of houses that filled the surrounding area, especially along major thoroughfares, may
446 indicate a shift in prevailing social relations, and possibly an increase in the number of distinct
447 groups occupying DK-G South during the Late Period.

448 The structures of Block 8A and Block 6A were certainly distinguishable from other
449 architectural forms in DK-G South. In reference to Block 8A's structure, Mackay (1938:92)
450 originally wrote that its open plan may have provided storage space or served as a boarding
451 house for travellers. A detailed consideration of each structure's artefact assemblage, many
452 details of which may remain unpublished (see discussion in Jansen 1984), would aid in further
453 evaluation of this interpretation. Their location suggests that they were associated with traffic
454 along the city streets (Jansen 1993a:104). Thick walls separated both structures from residences
455 to the south and west. It is therefore unlikely that they solely served nearby residences.

456 Accessibility increased in later phases, when street-facing entrances were added to both
457 structures and the well was opened to the lane. The structure in Block 6A even appears to have
458 had a bench to accommodate public activity on its south-eastern corner, a feature that led

459 Mackay (1938:76-77) to suggest that it may have served as an office for “public letter writers.”
460 As noted previously, benches in public places are expected for public structures in other
461 archaeological contexts (Seibert 2016:110-11). While he does not expound on the role such letter
462 writers may have played, he appears to have suggested that the building generated a form of
463 accessible space for some kind of administrative specialist who served a large number of people
464 from multiple groups. As with the hostel interpretation for Block 8A, to test the hypothesis that
465 Block 6A’s structure served a public administrative function would require the detailed
466 contextualized study of associated assemblages from Block 6A, portions of which, again, may
467 not yet be published. Still, the analysis presented in this article supports the broad outline of
468 Mackay’s interpretation, which warrants future study.

469 Close examination of the 3D models suggests that the structures of Block 8A and Block
470 6A may have been part of the same complex. (Fig. 6 and 7). Their northern walls appear to be of
471 similar thickness (Block 8A’s north wall was 1.5 m and Block 6A’s north wall was 1.35 m
472 [Mackay 1938:75, 92]; the walls are aligned in the original published plan [Mackay 1938:Plate
473 XIX]), their entrances were near one another, and they share a similar orientation. Their internal
474 buttresses were of similar thickness and closely aligned. If these buttresses supported an upper
475 level, as Mackay (1938) suspected for Block 8A, then that upper level could have joined its
476 counterpart in Block 6A. Figure 8 presents an interpretive 3D model that builds on Mackay’s
477 suggestions and incorporates the additional proposition that the structures may have at times
478 belonged to the same complex. The resulting complex may have provided an array of specialised
479 spaces surrounding aligning entrances on a public lane that opened on to Central Street, an
480 imposing sight on a prominent corner. The bench running along the southeast corner of the
481 complex would have been accessible to people who visited the structure, and a small room

482 immediately off Central Street in Block 6A could have facilitated the ability of the structure's
483 inhabitants to monitor the flow of visitors into the complex, which was relatively open after this
484 point. Accessibility increased dramatically during the Late II and I phases, as presented in the
485 interpretive 3D model depicted in Figure 9. A new foundation was added to the structure of
486 Block 6A, while the structure of Block 8A retained many of its original elements, making it less
487 likely that they were part of the same complex during the Late II and I phases. Moreover, Block
488 6A's structure appears to have lost many of its internal buttresses, which may indicate changes in
489 the roof and/or upper level. Block 8A's structure retained half of its buttresses, and new internal
490 spaces that lacked entrances were added, suggesting that it may have continued to have an upper
491 level. Block 8A's well was now accessible directly from the lane. A new entrance replaced the
492 bench on Block 6A's structure. These changes suggest that the structures became increasingly
493 permeable, perhaps indicating increases in the intensity of public use entailed by many different
494 groups that resulted from the city's heterarchical political trajectory. If so, the structures provide
495 an intriguing counterpoint to large residence found Block 1 and the enormous non-residential
496 structures of the Stupa Mound.

497 The study of public structures, particularly those that are obscured and difficult-to-
498 classify, is poised to contribute greatly to debate surrounding the social and political dynamics of
499 the Indus civilisation. While public structures, even small ones, were certainly produced by
500 centralised political hierarchies (e.g. Jennings and Álvarez 2001), the combination of smallness,
501 permeability, and location with respect to the structures in Block 6A and 8A support the
502 interpretation that they were both public and served multiple groups. It is thus proposed that the
503 they evince heterarchical characteristics that are not unlike those researchers have identified in
504 other classes of data from the Indus civilisation (Kenoyer 2006, Possehl 1998; Wright 2010).

505 Their plans distinguish them from residences, their location was prominent within the dense
506 system of Mohenjo-daro's streets and lanes, and their sequences of modification increased their
507 permeability through time. The benches along the southeast wall of Block 6A's structure
508 underscore the possibility that it was used by a significant number of people, who would have
509 aggregated in a public street no less (see Seibert 2006:110-111). Taken together, these
510 characteristics suggest that the structures played a public role and were open to multiple
511 interacting groups, none of which appears to have exerted exclusionary control over the
512 structures. By providing such specialised spaces for multiple groups to interact, such structures
513 may have facilitated collective action across social boundaries. This proposal should be treated
514 as a source of hypotheses, as future studies may require its dramatic revision. A full context
515 analysis of the material assemblages recovered from each structure, to the extent this is possible,
516 would facilitate an important test of this hypothesis. Reconstructing 3D models of other building
517 plans and expanding the application of GIS analyses may also provide the basis of a widely
518 applied architectural analysis technique, spatial syntax (Hillier and Hanson 1984), which has
519 been used to great effect in other archaeological contexts (e.g. Steadman 2015).

520 The goal of this article is to lay the groundwork for future research that tests, builds upon,
521 or revises the interpretation that the structures of Block 6A and Block 8A played a public role in
522 a heterarchical social context. Further study will clarify the distinguishing characteristics of other
523 architectural forms at Mohenjo-daro and test the hypotheses outlined above. Future theoretical
524 research will assist in outlining further distinctions between the kinds of public structures
525 established by hierarchical political organisations and those that materialize heterarchical social
526 relations. If Mohenjo-daro's small public structures formed part of a network that also included
527 larger and more restricted non-residential structures, then there may have been a process of

528 centralisation (e.g. Ratnagar 2016), potentially falsifying the above proposal and raising
529 questions about how hierarchies may have employed small public structures. If, on the other
530 hand, there were other small public structures throughout the city with similar sequences of
531 modification, then it would follow that collective action among heterarchical social groups may
532 have entailed dispersed corporate political strategies (e.g. Wright 2016). To achieve collective
533 action may have required specialised spaces at the interfaces of heterarchical social groups,
534 perhaps in prominent public locations that were widely accessible. Mohenjo-daro's small public
535 structures may have provided such spaces, facilitating interaction across social boundaries
536 between households, kinship groups, or other irreducible social forms. That these structures may
537 have appeared late in Mohenjo-daro's architectural sequence suggests that Indus political forms,
538 and the notions of exchange and interaction that underlay them, changed significantly through
539 time.

540

541 **Conclusion**

542

543 Small public structures in early cities appear to have provided heterarchies with
544 specialised spaces for facilitating collective action by fostering interaction among many social
545 groups. This conclusion has been derived from the digital re-visitation of early excavation data
546 from Mohenjo-daro, which allowed the testing of an old interpretation and its contextualisation
547 within new theoretical frameworks. Data derived from early excavations at the Indus
548 civilisation's major cities play an important role in ongoing debates about its socio-political
549 trajectories. The scale and scope of these early excavations have created ample opportunities to
550 systematically revisit old interpretations with new tools from digital archaeology. In this article,

551 Mackay's (1938) interpretation that the structures of Block 8A and Block 6A in Mohenjo-daro's
552 DK-G South played a public role was evaluated against a GIS of his plans and 3D models based
553 on specific descriptions of the structures in question. The results confirm that Mohenjo-daro's
554 architecture likely included small public structures in Block 8A and Block 6A, which may even
555 have at times been part of a single complex that provided specialised spaces for many social
556 groups. The analysis presented in this article also suggests that architectural forms in DK-G
557 South may have changed through time, shifting away from large enclosed residences that have
558 been described as palaces (e.g. Vidale 2010), to a wider range of smaller houses and specialised
559 structures. These results confirm and expand debate about the Indus civilisation's socio-political
560 trajectory, thereby contributing to the broader comparative study of early state societies. Small,
561 specialised, public spaces may have existed at the interface between the heterarchical groups that
562 appear to have engaged in collective action to build Indus cities. Further digital re-visitation of
563 early excavation reports provides a powerful means of revising and incorporating old
564 interpretation into emerging archaeological scholarship.

565

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585

586 **Author's Biography**

587

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594 Cameron A. Petrie).

595

596 **Figure Captions**

597

598 Figure 1: Map of archaeological sites classified as Indus cities and the regions surrounding them.

599 Base layer by Natural Earth (naturalearthdata.com).

600

601 Figure 2: Excavated Areas of Mohenjo-daro superimposed on satellite imagery. Based on

602 Marshall 2004[1931], Mackay 1938, Jansen 1987, 2005, ESRI World Imagery.

603

604 Figure 3: Superimposed plans of DK-G South's Building Phases derived from a GIS based on

605 Mackay 1938 and Jansen 2005.

606

607 Figure 4: Modification of Block 1's structure between the Intermediate III and II Phases. Derived

608 from a GIS based on Mackay 1938 and Jansen 2005.

609

610 Figure 5: Modification of Block 1's structure between the Intermediate I and Late III Phases.

611 Derived from a GIS based on Mackay 1938 and Jansen 2005.

612

613 Figure 6: 3D model of Blocks 6A and 8A during the Late III Phase. Note alignment of walls and

614 buttresses. Derived from plans and descriptions Mackay 1938.

615

616 Figure 7: 3D model of Blocks 6A and 8A during the Late II and I Phases. Note additional

617 entrances in both structures. Derived from plans and descriptions Mackay 1938.

618

619 Figure 8: Interpretive 3D model of Block 8A and Block 6A from the Late III Phase. The model
620 incorporates the assumption that the structures had a shared second level. Details are faithful to
621 archaeological data but reasonably speculative. For example, no signboard has been recovered
622 from Mohenjo-daro, but an example is known from Dholavira (Bisht 1999:20). Mohenjo-daro's
623 small public structures may well have included such features. Derived from Figure 6 and details
624 provided in Mackay 1938.

625
626 Figure 9: Interpretive 3D model of Block 8A and Block 6A from the Late II and I Phases. Details
627 are faithful to archaeological data but reasonably speculative. The model incorporates the
628 assumption that changes in foundation techniques and the removal of buttresses decreases the
629 likelihood that the structures comprised a single complex. These changes also suggest
630 differences in the configuration of each structure's upper level. Note the addition of additional
631 entrances. Derived from Figure 7 and details provided in Mackay 1938.

632

633

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Figure 1: Map of archaeological sites classified as Indus cities and the regions surrounding them. Base layer by Natural Earth (naturalearthdata.com).

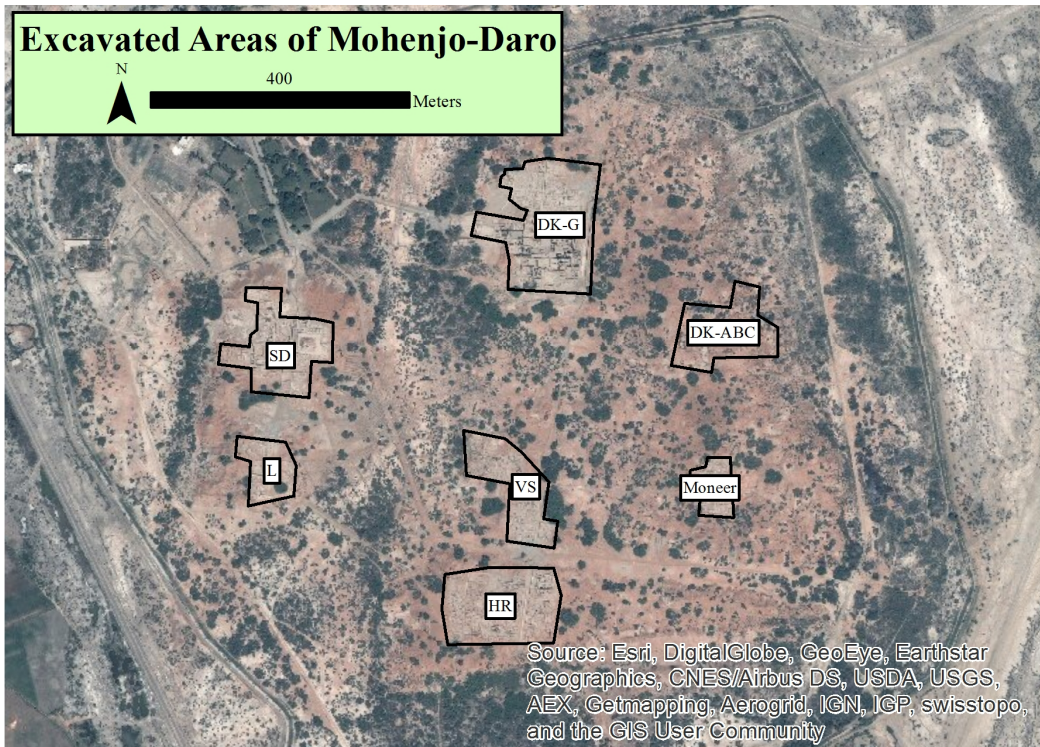


Figure 2: Excavated Areas of Mohenjo-daro superimposed on satellite imagery. Based on Marshall 2004[1931], Mackay 1938, Jansen 1987, 2005, ESRI World Imagery.

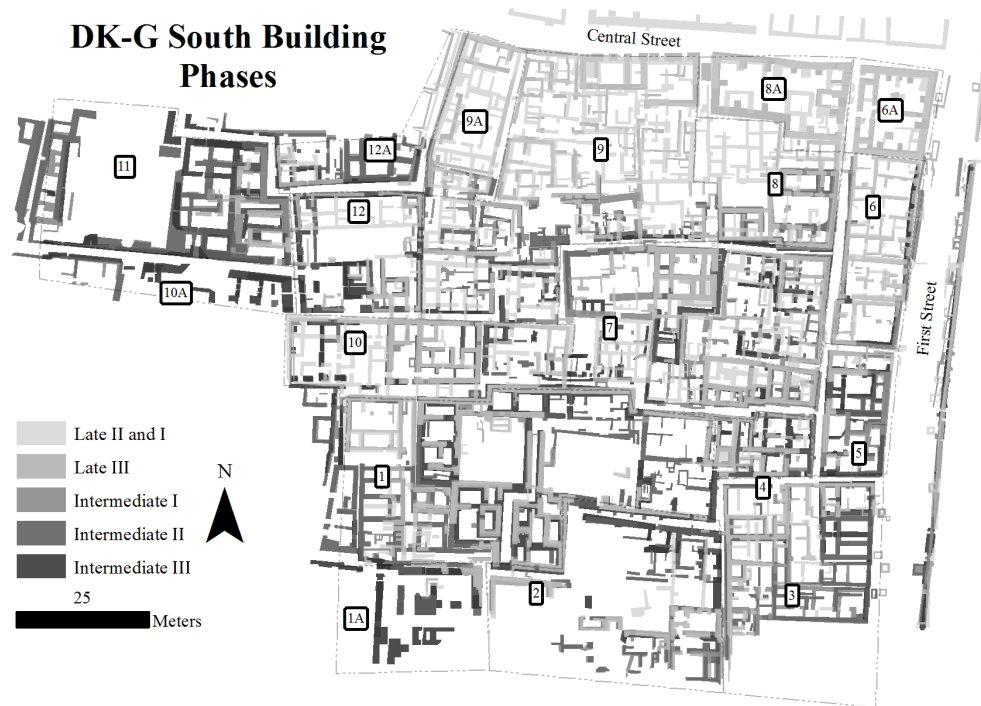


Figure 3: Superimposed plans of DK-G South's Building Phases derived from a GIS based on Mackay 1938 and Jansen 2005.

Block 1 Modifications

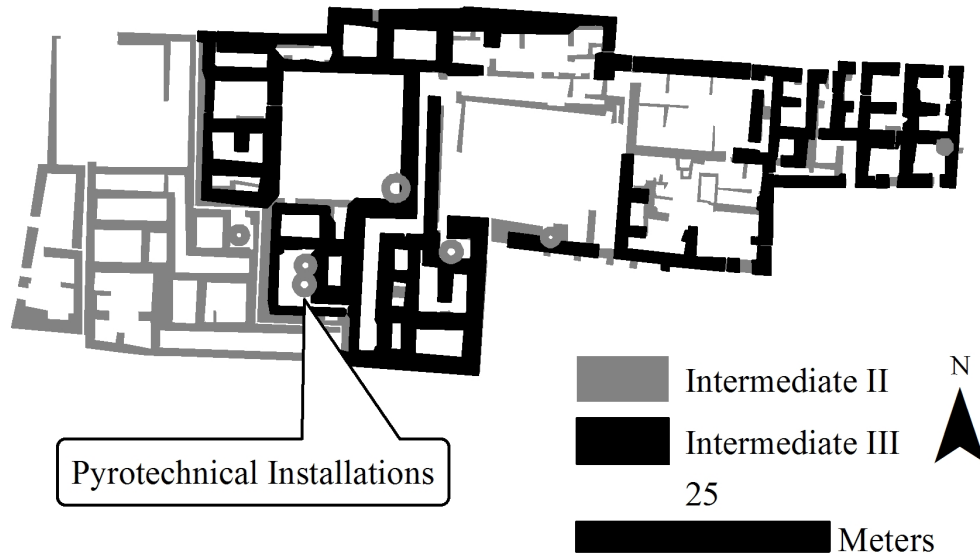


Figure 4: Modification of Block 1's structure between the Intermediate III and II Phases. Derived from a GIS based on Mackay 1938 and Jansen 2005.

Block 1 Modifications

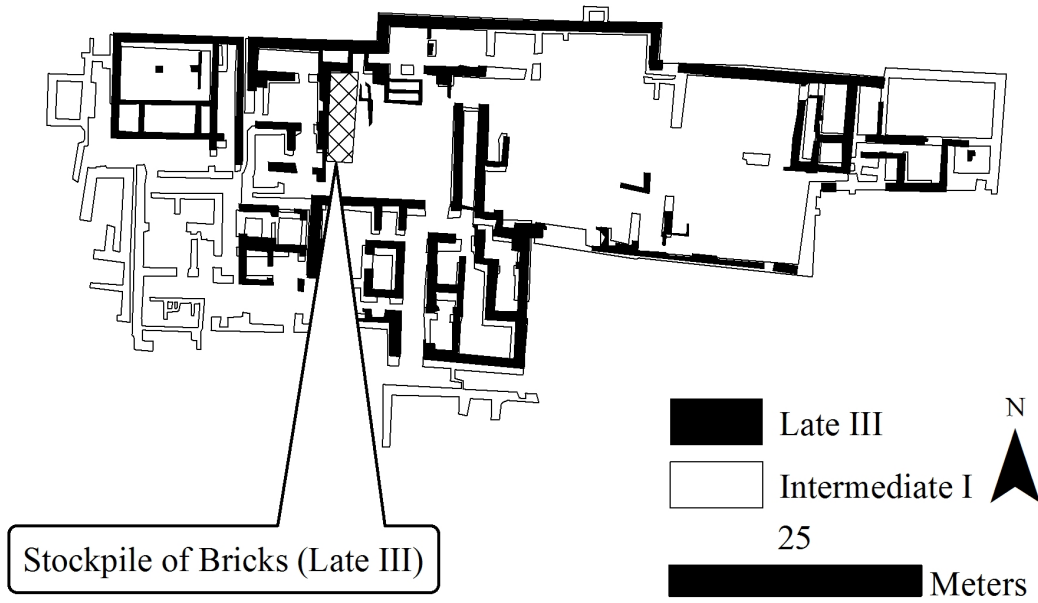


Figure 5: Modification of Block 1's structure between the Intermediate I and Late III Phases.
Derived from a GIS based on Mackay 1938 and Jansen 2005.

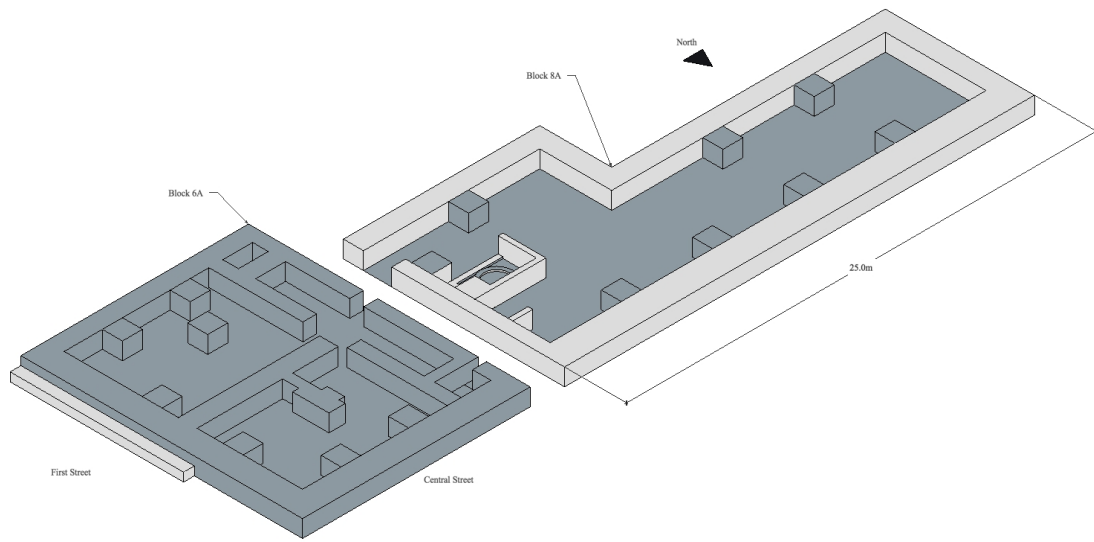


Figure 6: 3D model of Blocks 6A and 8A during the Late III Phase. Note alignment of walls and buttresses. Derived from plans and descriptions Mackay 1938.

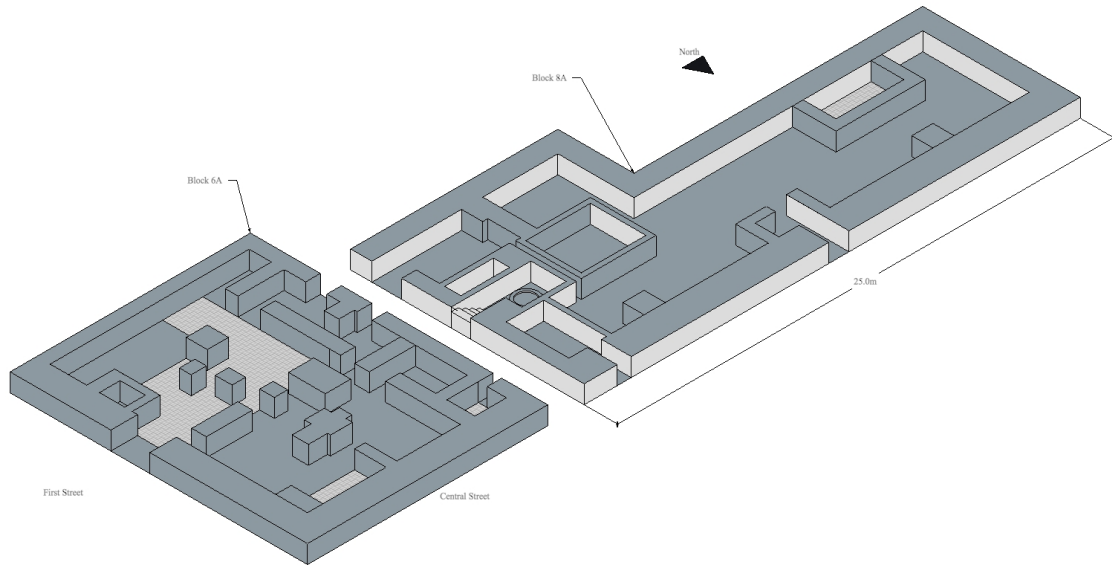


Figure 7: 3D model of Blocks 6A and 8A during the Late II and I Phases. Note additional entrances in both structures. Derived from plans and descriptions Mackay 1938.

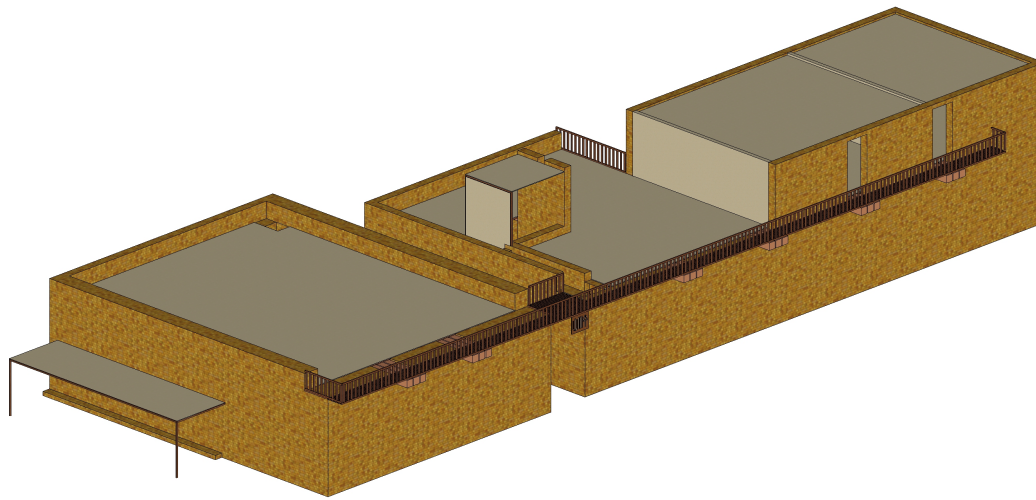


Figure 8: Interpretive 3D model of Block 8A and Block 6A from the Late III Phase. The model incorporates the assumption that the structures had a shared second level. Details are faithful to archaeological data but reasonably speculative. For example, no ignboard has been recovered from Mohenjo-daro, but an example is known from Dholavira (Bisht 1999:20). Mohenjo-daro's small public structures may well have included such features. Derived from Figure 6 and details provided in Mackay 1938.

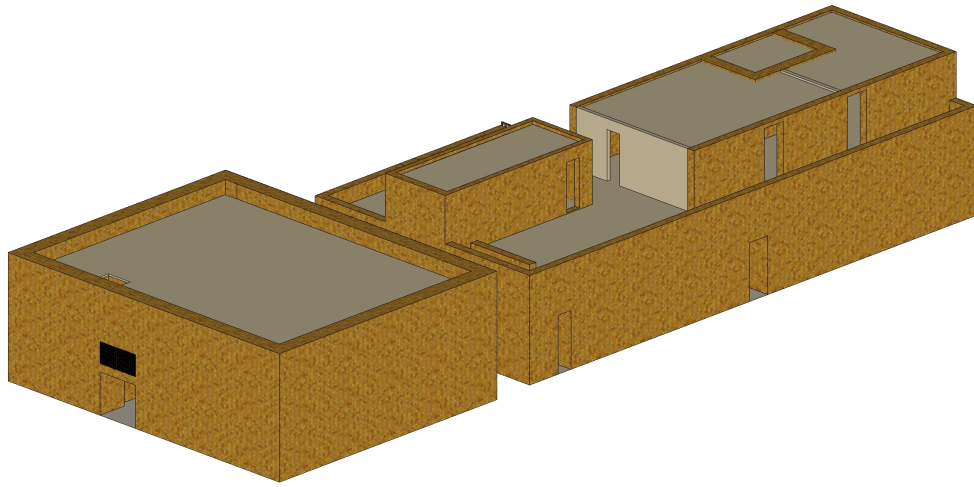


Figure 9: Interpretive 3D model of Block 8A and Block 6A from the Late II and I Phases. Details are faithful to archaeological data but reasonably speculative. The model incorporates the assumption that changes in foundation techniques and the removal of buttresses decreases the likelihood that the structures comprised a single complex. These changes also suggest differences in the configuration of each structure's upper level. Note the addition of additional entrances. Derived from Figure 7 and details provided in Mackay 1938.