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The University of Sheffield



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TFR REPORT

A PRELIMINARY ANALYSIS OF HOSPITAL COST AND ACTIVITY DATA - UK / POLAND AS A FEASIBILITY FOR THE DEVELOPMENT OF A DATABASE OF HOSPITAL INFORMATION FOR HOSPITAL MANAGERS.

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CONCLUSION

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This paper compares the costs and clinical activity of a Polish teaching hospital with a random sample of seven similar hospitals in the UK. It starts by comparing the average costs and activity of the UK hospitals with the Polish Hospital then goes on to compare the eight hospitals on an individual basis, by specialty.

The data used for the comparison has been derived from an exercise in which a UK 'Trust Financial Return' was completed by the Polish hospital. Trust Financial Returns (TFRs) as shown in appendix 1, are completed annually by all UK National Health Service (NHS) Trusts¹. They are designed to collect aggregated data on net expenditure and total activity for hospital and community health services by medical/surgical speciality and by health programme.

The return includes net expenditure, total patient bed days and the total number of patients treated by medical or surgical speciality for in-patient services. From these figures we can calculate the average cost per case, the average cost per bed day and the average length of stay at a hospital or speciality level.

The analysis of the aggregate data at a specialist level has shown some areas of significant variation between the Polish and UK hospitals. The assumptions made by the authors, based upon their experience of the two systems, about the meaning of different profiles are currently at the level of hypothesis. They have yet to be verified with additional data at a sub speciality level.

Similarly, although great care has been taken in the completion of the Polish TFR, we still need to verify that each speciality grouping contains the same range of clinical procedures. For example, HIV services would probably be returned under Genito-urinary medicine in the UK. It is shown under infectious disease in Poland. Variations of this kind, however, do not dramatically affect the overall profile at a hospital level or medical and surgical grouping level. Having taken account of these limitations, however, the comparative analysis throws up a series of interesting questions, which warrant further investigation.

The ultimate aim of the project is to develop a database of hospital information across Europe which will allow hospital managers to set benchmarks against which to judge the performance of their hospital. All of the data used is, and will continue to be anonymised.

Subscribers to Hospital Healthcare.com will be encouraged to submit financial and activity data and in return receive a comparison of their data with other anonymised hospitals across Europe in return.

In the early stages of the project we are seeking to develop a data collection format which can be used to collect comparable data across Europe. We have now received data using this format from both Poland and Spain. On the basis of this experience we are continually refining the data collection instrument in order to facilitate its generic use across all countries.

We are painfully aware that aggregate data of this nature cannot be easily adapted for bench marking purposes. For this we will need a common measure of case mix or the severity of the illness of patients treated. Such a measure is certainly a longer term aim of the project. In the mean time, however, comparative exercises of this sort allow us to identify the areas of greatest variations in-order for us to develop a program of further investigation.

The next feasibility study, to be undertaken over the next few months will be concerned with the differences between hospitals at a clinical practice leve!.

NHS Trust and Publically owned organisations which provide health care in UK. Trust status allows them significant operating freedoms with direct accountability to the Secretary of State for many functions.

As the following report shows, the variation in the ratio of cost to numbers treated and the consequent cost per case varies a great deal between the UK and Poland across many

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We are currently looking for hospital managers from five hospitals across Europe to discuss inpatient cardiology in more detail. What are the in-patient costs and how are they broken down? What ICD codes would describe the conditions most commonly treated as in-patients? How are people referred to Cardiology services?

What diagnostic tests are routinely done? What is the average length of stay for the five most common conditions? What clinical outcome data is available. The ultimate aim of the case study will be to investigate the extent to which the best ideas for organising care can be brought together to form a simple bench mark of good practice which subscribers can compare themselves with or learn from.

If successful similar studies will be carried out across other speciality areas.

specialities. In Cardiology for example it varies a great deal within the UK.

The expenditure data collected using the TFR in forms 2a and 2b is 'net cost' of each speciality and programme with net expenditure defined as follows:

- Total operating expenses
- Less other operating income
- Less expenditure on subcontracted patient care activities
- Less private patient expenditure (where material)

Subcontracted patient care, where one hospital purchases <u>patient care episodes</u> (as opposed to ancillary services such as catering) from another, is excluded.

Private patient expenditure and activity <u>can</u> be excluded where amounts are material and costs are separately recorded.

Costs are allocated to the <u>main</u> speciality of the senior medical officer or 'consultant' as they are called in the UK, <u>responsible</u> for a patient's care. This may mean that few costs will be recorded for specialities, such as Anaesthetics, as these are often apportioned to other specialities, such as Orthopaedics.

When an episode of treatment has been completed and the patient is transferred to another consultant, the costs of each episode are recorded separately.

For 'shared-care' episodes, the costs and activity are recorded against the locally agreed primary speciality.

The term 'joint consultant clinic' is not used in this return; activity and expenditure related to activity in such a clinic is recorded against the speciality of the clinician to whom the patient is initially referred.

The method(s) of cost apportionment correspond to those used for pricing UK hospital services and will, therefore, accord with published NHS costing and pricing guidance. We are currently exploring the extent to which costing in Poland is different to that adopted in the UK, in order to build in adjustments to fine-tune the accuracy of the comparisons.

The number of consultant episodes corresponds to those recorded as activity by the hospital; they do not include episodes undertaken by others on behalf of the hospital and recharged to it. Only <u>finished</u> episodes should be included.



The following analysis has been developed to demonstrate the type of comparative information which could be generated, if it were possible to extend the TFR system to other hospitals in Europe.

Data has been collected, from a Polish University Teaching Hospital, on expenditure by speciality across all aspects of clinical service provision. The graphs shown in this document relate to medical and surgical specialities only (data is available on supra-regional speciality services but further work is required to define common criteria in this area.

The Polish data has been compared to a random sample of seven University Teaching Hospitals (Outside London) from across the UK, with TFR data taken from the Certified Institute of Public Finance Accountants CiPFA database¹.

Both the UK and the Polish costs have been adjusted using a Purchasing Power Parity (PPP)² calculation and converted into US dollars. This is similar to an exchange rate mechanism but it is weighted to take account of difference in cost of living. The 1999 GDP PPP has been used. This equates one UK pound to 0.673 adjusted US dollars and one Polish Zloty to 1.87 adjusted US dollars. This method of conversion takes account of differences in production costs i.e. wage rates, supplies, building costs etc.

Wages, in particular, vary enormously between the UK and Poland and are only partially offset by differences in the cost of living. Fig 0 show the current differences in the average income of Doctors and Nurses again using the GDP PPP conversion rate to accommodate differences in living costs.



DIFFERENCES IN SALARY COSTS BETWEEN THE UK AND POLAND

Where costs between UK and Polish Hospitals are similar overall it masks significant differences in the underlying structure of costs in terms of the ratio of staffing to non-staffing costs.

The Health Service Financial Database and Comparative Tool 2000,

Chartered Institute of Public Finance Accountants, ISSN 1461 040X

² OECD Health Data 2000 (on CD ROM), Organisation for Economic Co-operation and Development: Paris: OECD





The graphs in fig 3 bear out the hypothesis that length of stay is, on average, much greater in Poland than in the UK. Surprisingly, however, the Polish hospital has fewer beds than the UK average, even though the level of PPP adjusted investment is much higher (see fig 1). Also, the number of beds in medical and surgical specialities are reasonably evenly distributed, but the vast majority of resource is skewed towards surgery, even though activity is lower. It is probable that this demonstrates a low level of occupancy and a high level of investment in high tech medical equipment with low utilisation rates.

If it is assumed that case mix is equivalent (although it is shown later that if anything the UK case mix will be on average a great deal more complex), it would appear that there is a dramatic difference in operating efficiency between the UK and Polish hospitals, particularly across the surgical specialities. This is characterised by higher operating costs, lower numbers of patient's treated, longer lengths of stay and lower occupancy levels.

These initial impressions from the data are in line with expectations from detailed knowledge of the two health services and, therefore, give great confidence in the internal validity of the data.













This, again, could reflect case mix. It could, on the other hand, reflect an area of good practice. This would be an area in which a simple case comparison study could be of great benefit.



Length of stay (fig 21), however, seems relatively comparable, giving the impression that the problem is in the production cost. This may reflect high levels of technological investment with low utilisation, disproportionate staffing costs or some major difference in clinical protocols.

Knowledge of the Polish system suggests the first cause as the most likely cause. Again, this would be an ideal area for a case comparison study.

Although the length of stay is comparable with the UK, the cost per case is low. This would reflect the high treatment cost of HIV infection in the UK sample.

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The average cost per day and average length of stay across surgical specialities is much higher than for comparable UK hospitals, whilst the cost per bed and total number of available beds is only marginally inflated. This, again, suggests both excessive capacity and a much greater focus on hospital based treatment protocols.

ANAL

As with medical specialities, investment in outpatient based services is low.

General surgical services in Poland attract a higher proportion of investment than comparable services in the UK, again, with fewer patients treated. Average cost per case and average cost per bed are both disproportionately high. It is speculated that this is due to a lack of investment in day surgical techniques, low utilisation rates of expensive medical equipment and possibly an inefficient use of theatre time.

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Although the data from Poland, adjusted through the PPP calculation, appears comparable, we still need to carry out some validation processes to ensure that we are comparing like with like. The fact that the data is indicating differences of which we are already aware is extremely encouraging at this stage. The second phase of this analysis will be an examination of the remaining specialities in Poland and a meeting in Krakow to iron out any data validation problems. A TFR has now been developed in Spanish and will be forwarded to a comparable hospital in Spain.