1	A horizon scan of emerging global biological conservation issues for 2020
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53 Abstract

In this horizon scan we highlight 15 emerging issues of potential relevance to global 54 conservation in 2020. Seven relate to potentially extensive changes in vegetation or 55 ecological systems. These changes are either relatively new, for example conversion 56 of kelp forests to simpler macroalgal systems, or may occur in the future, for 57 example as a result of the derivation of nanocelluose from wood or the rapid 58 expansion of small hydropower schemes. Other topics highlight potential changes in 59 national legislation that may have global effect on international agreements. Our 60 panel of 23 scientists and practitioners selected these using a modified version of the 61 Delphi technique from a long-list of 89 potential topics. 62

63 Introduction

This eleventh annual horizon scan identified novel issues that may have substantive 64 65 positive or negative effects on global biological conservation. We do not aim to 66 predict outcomes but to highlight issues to which societies may wish or need to respond in the future on the basis of improved knowledge. Here we present the 15 67 topics identified by our panel, which comprised 23 scientists, conservation 68 69 practitioners, and experts in foresight research and horizon scanning. These topics, about which we believe relatively little is known amongst those working in 70 conservation, are diverse. They include effects on wildlife of a range-expanding, 71 invasive tick species; implications of new legislation to promote sourcing of energy 72 from wood; and the application of a genetically modified fungus to kill malaria-73 carrying mosquitoes. Many of the issues we identified in previous scans have been 74 realized or become much better understood ([1]). 75

76 Identification of Issues

Our annual horizon scanning methods have been consistent (Figure 1). We apply a modified version of the Delphi technique, which facilitates a process that is repeatable, inclusive and transparent ([2], [3]). This year's 23 core participants had diverse subject-matter expertise, including but not limited to agriculture and land use, microbiology, conservation practice and technology, sustainability, environmental management, policy, economics, research programming, science communication and professional horizon scanning.

84 [FIGURE 1 HERE]

Figure 1: Our process for identifying and evaluating issues during the 2020 scan.

Members of our team used different methods to identify and select issues, including 86 87 but not limited to consulting with colleagues in person or by email, soliciting issues via Twitter and other forms of social media or through established networks, and 88 tracking via curation tools such as pearltrees (www.pearltrees.com). We engaged 89 approximately 830 people. If face-to-face meetings were held, then we counted all 90 participants. If messages were sent by email or social media, we counted only those 91 who responded. In addition, we noted issues that we encountered throughout the 92 year in the popular and social media, scientific journals, seminars and other 93 professional presentations, and even casual conversations in which we engaged or 94 95 that we overheard.

We assessed each issue's suitability for inclusion on the basis of criteria established during the first horizon scan ([4]): issues must be novel or represent novelty through a step-change in impact, have potentially substantive positive or negative impacts on 99 conservation of biological diversity at a global or regional level, and seem likely to have100 greater impact in the future.

For this scan we compiled a long-list of 89 issues and grouped them on the basis of 101 theme. Where two closely related issues were submitted by different participants, we 102 combined the issues and assessed them as one. Participants independently and 103 confidentially scored each issue from 0 - 1000 (low – high) on the basis of its 104 105 potential effects on biological conservation, and noted if they previously were aware of the issue. Participants often added notes or queries to their scoresheet, e.g., 106 suggesting issues that could be combined or topics that were well-known. These 107 notes and queries informed discussion at the expert meeting (see below). Fatigue 108 can result in attention waning throughout a process of scoring issues (e.g. [5]). To 109 counter this potential bias, the long-list was ordered in three different ways, and 110 participants randomly assigned to each list. Each participant's scores were 111 converted to ranks (1 - 89). The most highly ranked 38 issues (due to a four-way tie 112 for 35th place) were retained for further discussion and a second round of 113 assessment (described below). 114

Two weeks before the expert meeting, each topic was assigned to two participants for further investigation to ensure detailed preparation. The person who submitted a given topic was not assigned that topic. Therefore, investigators were unlikely to be experts on the topic, but could collate relevant information to allow assessment of its potential impacts. Investigators focused on the issues' novelty, likelihood of occurrence, magnitudes of impact and relevance to biological conservation.

At an expert meeting in Cambridge (UK) in September 2019, we discussed each issue in relation to the above criteria. During discussions, we clarified technical details and levels of awareness, and presented further sources of evidence. After the
discussion of each issue, all participants re-scored that issue as in the first round.
These scores again were converted to ranks, from which we calculated a median
rank. We present the 15 issues with highest median ranks below. The issues are in
thematic rather than rank order.

128 **The 2020 Issues**

129 Land-use change in response to derivation of nanocelluose from wood

Innovations in materials science, particularly in nanocomposites, are beginning to 130 create novel opportunities for manufacturing that may increase demand for wood. 131 Cellulose is a strong, stiff polymer produced by plants (particularly trees), animals 132 and bacteria. When cut into nanocellulose, its key properties change ([6]), making it 133 suitable as a feedstock for industrial processes. Nanocellulose is used to produce a 134 135 wide range of products including construction materials, packaging for clothing, and 136 consumer products such as transparent wood-based packaging. The global nanocellulose market is growing by 18% per annum and is estimated to reach 137 US\$660 million by 2023 ([7]), thus increasing demand for wood. In response, tree 138 planting may increase, temporarily boosting carbon stocks and reducing reliance on 139 fossil fuels. Nanocellulose products could replace plastics, so the volume of plastic 140 waste also may decrease. However, unregulated demand for wood for the 141 nanocellulose market could accelerate global forest loss. Biological diversity also will 142 be lost if monoculture tree plantations replace natural ecosystems, or if stands of 143 mature trees are clear harvested. 144

145 **Policy incentives for derivation of energy from wood**

Demand for wood may increase substantially in response to the combination of the 146 European Union (EU) Renewable Energy Directive of 2018, which treats wood, even 147 from biologically diverse forests, as a renewable energy source, and the EU pledge 148 to double Europe's 2015 renewable energy levels by 2030 to meet commitments in 149 the 2015 Paris Agreement. As a result, EU demand may no longer be satisfied by 150 current practices of deriving wood from forests in the United States and Canada and 151 152 promoting the intensification of European forestry ([8]). Such commercialisation of forest biomass may accelerate the loss of primary forest and exacerbate climate 153 154 change. The latter changes could be amplified if similar policies are adopted by other countries following the lead of the EU. A lawsuit is now challenging the EU's 155 inclusion of forest biomass as a source of renewable energy. 156

157 Manipulating floral species composition to improve bee health

Variation in the nutritional content of nectar and pollen among plant species 158 influences how bee species forage, but little is known about differences in nutritional 159 requirements among species or populations of bees. Land uses that reduce the 160 species richness and abundance of flowering plants are likely to interact with other 161 factors, such as pathogens, to drive bee declines. Two recent studies conducted in 162 the United States suggested that pollen from sunflowers *Helianthus* spp. and closely 163 related Asteraceae species reduces the prevalence of parasite infection in bees. 164 Laboratory studies indicated a reduction in the load of the gut parasite Crithidia 165 bombi in bumblebees Bombus pensylvanicus, and a field survey indicated lower 166 levels of infection in areas with high cover of planted sunflowers, even though 167 sunflower pollen has relatively low nutritional value compared to other pollens ([9], 168 [10]). C. bombi also reduces reproductive success in colonies of the European 169

bumblebee *Bombus terrestris* ([11]). This new knowledge could be used to alter crop
choices or planting regimes for bees before impacts on wild bee populations are fully
understood. The latter actions may disrupt host-parasite dynamics in wild bees
([12]), and could also potentially reduce nutritional availability relative to native
wildflowers.

175 Asian long-horned tick reaches the Americas

176 The non-native Asian long-horned tick Haemaphysalis longicornis is well established in Australia and New Zealand, where it is associated with economically important 177 cattle pathogens, including Theileria orientalis. First detected in the United States in 178 2017, the tick has spread to nine states. Coincident infection of three unrelated cattle 179 herds in Virginia, USA by the virulent, pathogenic lkeda genotype of *T. orientalis* led 180 to seven cattle deaths ([13]). The tick has a wide climatic tolerance, with potential to 181 colonise the eastern and western seaboards of the United States and Canada south 182 into Central America ([14]) and to extend across South America. Invasion by both a 183 novel tick and associated pathogens would represent a major emerging disease for 184 the Americas. If the potential effects on animal health and livestock farming are of 185 sufficient magnitude to affect regional and national economies by reducing milk or 186 187 meat production, land use may change across extensive areas ([13]). H. longicornis also has been associated with mortality of cattle in New Zealand and is carried by 188 diverse host mammals and birds ([15]). Its introduction to the Americas with at least 189 one associated pathogen therefore also may have population-level effects on native 190 wildlife. 191

192 Global declines of kelp forest

Kelps are an order of brown algae (Laminariales) with high primary productivity that 193 occur on around 25% of the world's coastlines and function as complex habitats for 194 many other species. Declines in kelp abundance have been reported widely, albeit 195 with substantial regional variability ([16]). Kelps long have been considered resilient 196 to environmental stress. However, this resilience may be waning in response to 197 diversification of potential drivers of decline, which include increases in sea 198 199 temperatures caused by anthropogenic climate change, non-native invasive species, eutrophication, and harvesting ([17]; [18], [16]). The declines may result in 200 201 fundamental shifts from complex kelp forests to simpler macroalgal turf systems ([18]). Future kelp forest declines in response to accelerating climate change would 202 have significant consequences for biological diversity and ecosystem processes 203 204 ([17]). The ecological benefits to humans that are supported by kelp forests, including commercial fisheries and shoreline protection, are valued at billions of 205 dollars annually ([17]). 206

Atmospheric circulation and the shrinking Antarctic ozone hole may affect extent of polar ice

Rising sea levels, in large part caused by melting of the polar ice caps and thermal 209 expansion of water, affect human societies, land uses, and coastal ecosystems 210 worldwide. Understanding of how the extent of Antarctic coastal and sea ice 211 responds to interactions with stratospheric ozone, atmospheric circulation, and 212 storms and waves is evolving rapidly (e.g., [19]). Reduced chlorofluorocarbon 213 emissions since the Montreal Protocol of 1987 have led to less ozone depletion 214 during polar winters and, as a result, a reduction in the size of the ozone holes. 215 However, in the Antarctic, the shrinking of the ozone hole may weaken the north-216

south movement of the westerly wind belt that circles the continent ([20]), the 217 Southern Annular Mode (SAM), counteracting the general strengthening of the SAM 218 as concentrations of greenhouse gases increase. Variation in the movement of the 219 (SAM) alters Antarctic temperature and storm patterns ([21]). For example, when the 220 SAM is at its southernmost position, westerly winds strengthen over Antarctica and 221 sea-surface and air temperatures decrease. Decreases in the size of the ozone hole 222 223 are among the factors implicated in changes in wind and other weather patterns that likely will contribute to decreases in the extent of Antarctic ice and increases in 224 225 global sea levels.

226 Effects of small hydropower systems on riverine ecosystems

The cumulative environmental effects of more than 80,000 small hydropower dams 227 built on small upland streams have received much less attention than those of large 228 dams. There are now over 11 small dams for every large dam ([22]), and efforts are 229 underway in the Himalayas, other mountain ranges in Asia, and the Andes ([23]) to 230 increase their use to empower local communities. Such small run-of-river schemes 231 are associated with a much smaller footprint of land-cover conversion than large 232 storage schemes. However, guidance to decrease negative impacts on biological 233 diversity often is not provided. Moreover, impact assessments rarely are required for 234 small individual dams, although they could be associated with considerable 235 cumulative impacts on particular watersheds and species. For example, although 236 few studies of their local and downstream ecological effects have been conducted, 237 small dams can be associated with altered hydrological and sediment flow regimes. 238 These alterations may cause sediment scarcity downstream, limit the dispersal of 239 organisms and serve as barriers to migratory fishes, and reduce oxygen 240

concentrations and increase water temperatures, decreasing habitat quality for some
endemic fish species ([24]).

243 Large Recirculating Aquaculture Systems

Intensive aquaculture is associated with high levels of water use, local environmental 244 pollution ([25]) and loss of coastal ecosystems. Recirculating aquaculture systems 245 (RAS) circulate water around tanks that hold cultured species, treat the water to 246 maintain high quality, and reduce water flow through the system. Such enclosed 247 248 systems usually have fewer direct environmental effects than traditional aquaculture. Small RAS have been successful, notably in freshwater ecosystems ([26]), but there 249 is a growing trend in the development of large saltwater systems (e.g., for salmon 250 production) capable of producing tens of thousands of tonnes of fish annually (e.g. 251 [27]). Intensive RAS have 1-3% of the water demand of throughflow aquaculture 252 ([26]). Recent technological advances linked RAS to aquaponics systems that utilise 253 the high-nutrient effluents. However, implementation of RAS is constrained by the 254 need for high capital investment, with payback periods of around 8 years or more. 255 Establishment of extensive RAS could increase the sustainability of food production 256 from aquaculture and may reduce the risks from pollution and parasite release often 257 associated with throughflow aquaculture. Other challenges, such as impacts from the 258 sources of aquaculture feed, and energy requirements have not yet been addressed. 259

260 Genetically modified fungus kills malaria-carrying mosquitoes

The evolution of insecticide resistance by mosquito species that serve as malaria vectors means that development of novel approaches to limit the spread of malariacarrying mosquitos is becoming necessary to reduce prevalence of the disease

([28]). Entomopathogenic fungi are promising in this regard, but their use is limited 264 by the time lag in host mortality and the high dose required for infection. The fungus 265 Metarhizium pingshaense, which naturally infects a mosquito species capable of 266 carrying malaria, recently was genetically modified to produce a toxin derived from 267 spider venom. The modified pathogen killed mosquitoes faster and at lower spore 268 doses than the unmodified fungus. Its mode of action differs from that of pyrethroids, 269 270 enabling the two control agents to act synergistically ([29]). In a demonstration village that was isolated for bioinsecticide application, the modified fungus led to 271 272 increased fungal lethality and likelihood of mosquitoes being eliminated locally. Although fungal insecticides are not new ([30]), successful translation to semi-field 273 conditions, with high mortality of the mosquito population, is novel ([28]). Reduced 274 use of insecticides, particularly in wetlands close to urban centres, could have 275 ecological benefits. However, any change in the host range of the modified pathogen 276 could affect non-target organisms. 277

278 Use of artificial wombs and ectogenesis in mammalian conservation

279 Biobags are artificial wombs that allow partial ectogenesis (foetal development outside the mother's body). Lamb foetuses that had partially developed in utero were 280 281 successfully transferred into biobags to continue their gestation to full term ex utero ([31]). Biobags contain the foetus, a pumpless oxygenator circuit and a synthetic 282 amniotic fluid, and are designed for human neonatal intensive care. Although human 283 testing is several years off, biobags could be used by parents to overcome troubled 284 pregnancies or to aid premature children ([32]). Artificial wombs also could assist 285 conservation breeding programmes for threatened mammals, particularly if the 286 technology matures to support complete ectogenesis (embryos created with in vitro 287 fertilisation and gestated entirely within an artificial womb), and the rate of production 288

of mammalian offspring increase markedly. Complete ectogenesis will raise
numerous practical, ethical and financial challenges ([33]). These challenges include
developmental or behavioural problems for embryos not biologically attached to a
mother. Additionally, understanding of the role of the placental environment on gene
activation in embryos and its effects on immunity in offspring is quite limited.

294 International growth of traditional Asian medicine

295 Traditional medicine, largely centred on ancient Asian medicine, has been included 296 for the first time in the International Classification of Disease ([34]), endorsed by the World Health Assembly in May 2019. Inclusion has been viewed as an endorsement 297 of traditional medicine and may accelerate already increasing patterns of its use 298 ([35]). Traditional medicine applies diagnostics and treatments that often have few 299 similarities to western medicine, although efforts to expand the use of randomised 300 controlled trials are increasing ([35]). The government of China is investing in 301 promotion of traditional Asian medicine through methods including health tourism 302 and international market expansion. China has established some 25 traditional Asian 303 medicine institutes in a range of cities, and more will be launched as a major 304 component of Belt and Road Initiative ([35]). Sales of traditional Asian medicine 305 products such as herbal medicines are growing: sales in Belt and Road countries 306 grew by 54% in 2016 and 2017, reaching US\$295 million annually ([35]). The growth 307 of traditional Asian medicine will increase demand for ingredients that include some 308 plant and animal species already endangered by harvest for international trade 309 ([36]). Increased connectivity across the Belt and Road route may increase access to 310 formerly inaccessible wildlife populations and increase trafficking of wildlife for use in 311 medicine ([37]). 312

Rise of blockchain companies with hidden owners

Blockchain, the distributed ledger technology, is revolutionising traditional corporate 314 structures. The distributed consensus mechanism fundamental to blockchain 315 technology ensures the network's security, integrity and performance. . Although 316 blockchain technology is secure in principle applications running on top of them, 317 such as self-enforcing contracts, can be subject to coding errors or security 318 vulnerabilities just like any other software and security systems will need to evolve in 319 order to meet the needs of different applications. Companies that use blockchain 320 need not adhere to a conventional management or financial infrastructure. In 321 particular, self-enforcing agreements embedded in computer code may change how 322 energy resources ([38]) and other natural assets are owned and managed. For 323 example, in Berlin, two artists launched terra0, a blockchain experiment in which a 324 forest autonomously sells its trees, harvests timber, and eventually uses the 325 accumulated capital to buy itself and become a self-owned economic unit ([39]). The 326 rapid development in these self-enforcing contracts could enable companies to 327 confirm resource streams and commit to future actions well beyond current political 328 and regulatory timeframes and without the need for any physical or identifiable 329 330 company. These resource transactions, which are secure, immutable and verifiable, may strengthen environmental governance. They also can be used to reinforce 331 entitlements to long-term resource extraction or even to substantiate indigenous land 332 rights. Additionally, it may be necessary to clarify or amend existing laws, for 333 example, to recognise the use of distributed ledgers as records of ownership ([40]). 334

335 Ecocide as an internationally recognised crime

Currently, the International Criminal Court, governed by the Rome Statute, can 336 prosecute individuals and states for 'widespread, long-term and severe' 337 environmental destruction ([41]), but only in certain circumstances, such as during 338 conflict or when the destruction has serious humanitarian consequences. However, 339 as currently drafted, the Rome Statute contains no provisions to protect non-human 340 inhabitants of a given territory or indigenous or cultural rights. Nor does the Rome 341 342 Statute cover environmental loss, damage or destruction during peacetime. Legal scholars (e.g. [42]) argue that this international law must change to allow the crime of 343 344 ecocide. Ecocide is defined as 'the extensive damage, destruction or loss of ecosystems of a given territory ... to such an extent that peaceful enjoyment by the 345 inhabitants of that territory has been severely diminished' ([43]). Research to 346 establish forensic standards for admissible evidence of ecocide is advancing ([44]). 347 Efforts to encourage the ICC to recognize ecocide focus on either the inclusion of 348 ecocide under crimes against humanity or the establishment of ecocide as a distinct 349 Crime Against Peace. Such changes to international law would enable individuals. 350 states and perhaps corporations (not possible under the current statute) to be 351 prosecuted for extensive land-cover modification, pollution and even contributing to 352 climate change. 353

New United Nations legal principles to reduce the environmental impact of armed conflict

In July 2019, the United Nations' International Law Commission adopted draft principles on the protection of the environment in relation to armed conflicts. Its action represented a major step toward conclusion of a process to review the international law that was passed in 2013 (http://legal.un.org/ilc/sessions/71/). This

new international legislation, which would oblige states and other actors to protect 360 the environment during periods of armed conflict, could have substantial effects on 361 species and ecosystems worldwide given the environmental impacts of modern 362 warfare ([45]). The detrimental effects of armed conflicts on species and ecosystems 363 can be direct, through tactical military operations, or indirect, through their effects on 364 institutions, human migration, and economies ([46]). At the same time, degradation 365 366 of ecosystems could cause armed conflict and human migration, e.g. as demonstrated in the Sahel, where the degradation of wetlands has resulted in 367 368 conflict over resources ([47]). Given that the most common links between armed conflicts and ecological responses are subsequent changes to institutions, societies, 369 and economies rather than direct impacts of conflict ([46]), the new legislation's set 370 of principles applicable after armed conflict (http://legal.un.org/ilc/sessions/71/) are 371 particularly relevant; draft principle 14 encourages parties to an armed conflict to 372 address environmental restoration during the peace process. 373

374 New regulations jeopardise net neutrality

375 Conservation relies on the communication of knowledge to, and engagement with, the general public ([48]). Digital tools such as blogging and social media provide 376 authors who have diverse perspectives or agendas ([49]) with unprecedented access 377 to the general public, often with no filter between author and audience. Easy and 378 equal access to all websites and types of data underlies net neutrality, i.e. all internet 379 data are treated equally by internet service providers. Without network neutrality, 380 providers may block or restrict access to pages and content on the basis of their 381 corporate policies or interests, allowing accurate information to be restricted or 382 distorted. Such blocking already affects content in some countries, but network 383

neutrality is now under a general threat: it was repealed in the United States (vote of
the Federal Communications Commission, July 2018) ([50]), and other countries
could follow suit. Loss of network neutrality could have major effects on conservation
and climate regulation if access to accurate or sensitive information is denied or
biased, or conversely if guaranteeing such access is prioritised.

389 Discussion

390 The pace of data exchange and the volumes of information available continues to 391 accelerate, with the quantity of data available on the internet doubling every two years. The challenges of horizon scanning include not only the process of searching 392 for issues but also understanding whether such information is sufficiently unknown to 393 a given community to warrant inclusion. Some topics we initially considered, such as 394 the effect of nocturnal harvesting of olives on roosting songbirds, subsequently were 395 396 widely reported by the press, and consequently we considered them too well-known to include in this year's scan. However, this does not mean that the issues are any 397 less relevant to policy-making and conservation. 398

Last year we identified the importance of national government policy or economic 399 400 decision making in driving global environmental impacts ([51]), a theme echoed by two of our issues this year, the potential impact of the new European Union policy on 401 the derivation of energy from wood and the repealing of network neutrality in the 402 United States. Another two of our issues this year are based on the potential for 403 decisions by global institutions, such as the International Criminal Court and United 404 405 Nations, to drive change, whilst a third highlighted the potential impact of decisions by the World Health Assembly. Whether these international instruments determine 406 global environmental trajectories ultimately will depend on the extent to which 407

countries become signatories and then incorporate decisions into national legislation. 408 This challenge was exposed by the high profile public protests over climate change 409 during 2019, which highlighted the failure of national governments to realise their 410 international commitments. With a number of major international meetings focused 411 on the protection, restoration and sustainable use of biological diversity, such as the 412 IUCN World Conservation Congress and the 15th meeting of the Conference of the 413 414 Parties to the Convention on Biological Diversity, scheduled for 2020, this tension between national decision-making and international commitment is likely to persist. 415 416 In particular, new conservation agendas, the European green deal, and indicators and targets to 2030 and beyond will focus attention on addressing future threats and 417 opportunities, such as those we seek to identify through horizon scanning. 418

There is increasing awareness of the role that unconscious bias can play in decision-419 making ([52]). We recognise that the majority of the people participating in the 420 horizon scan are residents of the United Kingdom, Europe, or the United States, 421 which may create implicit biases in both the scope of the topics considered and the 422 levels of awareness of the issues. We aim to incorporate a wider range of 423 perspectives, particularly from the global south, into future horizon scans. Solicitation 424 425 of topics could better reflect scientific knowledge and ways of knowing from individuals and societies in regions where biological diversity is frequently stated to 426 be at the greatest level of risk. Nevertheless, we believe that the topics identified this 427 year may affect global conservation, and we hope that this paper will prompt 428 discussion and new research. 429

430 Strategic foresight can be defined as "The systematic examination of potential
431 threats, opportunities and likely future developments which are at the margins of

current thinking and planning. [The research] may explore novel and unexpected 432 issues, as well as persistent problems or trends. Overall, it is intended to improve the 433 robustness of policies and the evidence base" ([53]). Strategic foresight methods are 434 relevant to experts in any discipline. Horizon scanning is one of many methods used 435 in strategic foresight research, which also includes, but is not limited to, risk 436 prioritisation, trend extrapolation, scenario development, backcasting, and stress-437 testing ([54]). Although no single method is applicable in all situations, horizon 438 scanning provides the foundations on which all subsequent foresight research is 439 440 based. The initial stages of horizon scanning are highly inclusive and by definition emphasise novelty, but are not intended to prioritise topics that are well-known or 441 proven. Horizon scanning aims to identify and explore new insights and evidence 442 regardless of whether they are consistent with existing trends and developments 443 ([55]). The focus of horizon scanning is to provide an evidence base of current 444 knowledge that suggests the potential for future change. Horizon scanning can be 445 used to identify, assess and understand gaps in knowledge, identify potential 446 opportunities and risks, and inform research programing and resource allocation. As 447 a tool for decision makers, horizon scanning aims to support strategic activities 448 ([56]). The insights identified through horizon scanning are intended to stimulate 449 multi-party discussion and debate, leading to potentially collaborative solutions to 450 complex issues ([57]). 451

452 Acknowledgments

This exercise was coordinated by the Cambridge Conservation Initiative, and funded by the Natural Environment Research Council and RSPB. We are grateful to everyone who submitted ideas to the exercise. We thank Stefano Basso (effects of small

hydropower systems on riverine ecosystems), Jason Dinsdale (use of artificial wombs 456 and ectogenesis in mammalian conservation and rise of blockchain companies with 457 hidden owners), Sarah Durant (new United Nations legal principles to reduce the 458 environmental impact of armed conflict), Lizzie Duthie (new regulations jeopardise net 459 neutrality), Norah Eddy (global declines of kelp forest), Robert Jones (large 460 recirculating aquaculture systems), and Catherine Julliot (policy incentives for 461 derivation of energy from wood) for suggesting some issues that were included in the 462 final scan. W.J.S. is funded by Arcadia. 463

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