

**The Effect of Non-conventional Outbound Foreign Direct Investment (FDI)
on the Domestic Employment of Multinational Enterprises (MNEs)**

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The Effect of Non-conventional Outbound Foreign Direct Investment (FDI) on the Domestic Employment of Multinational Enterprises (MNEs)

Abstract

Using a sample of 787 Japanese MNEs operating in 60 countries from 1996 to 2010, this study examines the impacts of MNEs' three most commonly observed forms of non-conventional outbound FDI (i.e., as a means to counter trade barriers, to achieve a financial hedge, or to obtain tax breaks) on domestic employment levels of MNEs at home. We build on a conceptual classification of 'motivation-activity' of MNEs as a theoretical framework, and evaluate the impacts of MNEs' non-conventional outbound FDI on their domestic employment levels in relation to the MNEs' specific combination of 'motivation' and 'activity' as they conduct outbound FDI in host countries. The 3SLS regression results show strong evidence that non-conventional outbound FDI in core business activities reduces MNEs' domestic employment levels when the investment is primarily for responding to country-specific conditions, such as circumventing host country restrictions (e.g., FDI to counter trade barriers) or escaping from home country restrictions (e.g., FDI for tax incentive packages), while FDI in non-core business activities (e.g., FDI for financial hedging or FDI in tax havens) has either a positive or insignificant effect on MNEs' domestic employment levels depending on whether it aims to develop FSAs or not. We conclude the study with public policy implications from these findings.

Keywords: Non-conventional outbound FDI, trade barriers, financial hedge, tax breaks, domestic employment, Japanese MNEs

1. Introduction

Foreign direct investment (FDI) of multinational enterprises (MNEs) has been a key driver of the integration of global production and markets for the past several decades. The global outbound FDI flow increased from \$243 billion to \$1.01 trillion between 1990 and 2018 with the peak of \$1.68 trillion in 2015, and the global outbound FDI stock also skyrocketed from \$559 billion to \$31 trillion between 1980 and 2018 contributing to more than one-third of global GDP. (UNCTAD Statistics Data Center, <https://unctadstat.unctad.org>). Reflecting this surge of FDI in the global economy, numerous studies have examined MNEs' outbound FDI activities into foreign countries. They commonly find that MNEs are encouraged to conduct outbound FDI in overseas host countries to search for competitiveness-enhancing advantages such as (1) resources (e.g., natural resources, intermediary materials, lower-cost labor, etc.), (2) new markets (e.g., large emerging markets, customers with strong purchasing power, etc.), (3) strategic assets (e.g., scientific knowledge in upstream operations, marketing knowledge in downstream customers, etc.), and (4) efficiency (e.g., reduced manufacturing cost, enhanced productivity, etc.) (Dunning, 1998), all of which may be termed conventional outbound FDI. The common characteristics of the conventional outbound FDI is that it involves capital investment which is motivated to develop or accumulate firm-specific advantages (FSAs), either through asset seeking or acquisition, (i.e., ownership/internalization advantages), by setting up local operations that are linked to an MNE's business activities such as production, marketing and sales, and R&D in host countries. (i.e., core business activities).

Although MNEs' outbound FDI activities have been studied extensively in the past years, an increasing number of MNEs have been reported to engage in outbound FDI as a means (1) to counter trade barriers (Urata, 1993; Dunning et al., 1996; Blonigen & Feenstra, 1997; Deng, 2004), (2) to achieve a financial hedge (Pantzalis et al., 2001; Deng, 2004; Goldberg, 2004; Beugelsdijk et al., 2010), and/or (3) to obtain tax breaks (Deng, 2004; Goldberg, 2004; Desai et al., 2006; Clark, 2008; Dharmapala, 2008; Morck et al., 2008; Beugelsdijk et al., 2010). These forms of MNE activities can be considered FDI but are driven typically by protecting an MNE's current FSAs instead of creating

new FSAs (i.e., a response to location specific conditions), and/or they engage in activities that are not directly related to an MNE's core business activities. (i.e., non-core business activities). These non-conventional forms of outbound FDI attempt to arbitrage country differences in international tax rates, tariff/non-tariff trade barriers, and/or expected financial returns/risks and foreign exchange rates across national borders as overseas location advantages.

MNEs seem to clearly benefit from non-conventional motivations for outbound FDI by either minimizing tax liabilities from foreign operations, preventing trade disputes with foreign countries with strong trade protectionism, or distributing potential foreign exchange-rate risks across multiple foreign countries with access to new capital markets therein. What remains unclear about non-conventional outbound FDI by MNEs is what economic impacts it may exert on MNEs' home economies. This research aims to fill this gap by investigating the impacts of MNEs' outbound FDI as a means (1) to counter trade barriers, (2) to achieve a financial hedge, and/or (3) to obtain tax breaks on the domestic employment levels hired by the MNEs at home using a sample of 17,788 subsidiary-year cases from 787 Japanese MNEs in 1996–2010. As a way of evaluating the impact of non-conventional FDI on the home economy of MNEs, this study focuses on domestic employment levels hired by parent MNEs implementing such non-conventional FDI for the following two reasons. First, increasing domestic employment has traditionally been a central issue in general and to public policymakers who are in charge of enhancing social welfare in their economy. Second, the recent US-China trade disputes have facilitated the transfer of production and investment from China to ASEAN countries. While no official figures are available, it was reported that the US-China trade war has costed China almost 2 million industrial jobs from July, 2018 to May, 2019 by shifting Chinese MNEs' outbound production to nearby ASEAN countries (South China Morning Post, 2019). Meanwhile, a recent study also reported that US firms' eliminating access to Puerto Rico for profit-shifting led to lower investment and domestic employment in the U.S. (Suárez Serrato, 2018). These types of FDI are not driven by MNEs' traditional ownership advantages, which are considered as a necessary condition for FDI to take place in the conventional theory of FDI. These cases, however,

show that non-conventional forms of FDI have critical impacts on domestic employment, which may affect economic growth and social stability in a home country of MNEs conducting non-conventional FDI. In fact, there have been consistent calls for empirical research that examines MNE heterogeneity to assess the impact of MNE operations on the employment levels of MNEs at home (Harrison & McMillan, 2007; Debaere et al., 2010). In particular, some scholars have raised concerns about current MNE practices of using outbound FDI for various non-conventional motives such as to get tax breaks in tax havens (Slemrod & Wilson, 2009; Dharmapala, 2008) as part of their internationalization strategy. To the best of our knowledge, this study is one of the first that presents empirical evidence on the relationship between non-conventional outbound FDI and the domestic employment levels of MNEs at a firm level.

This study aims to contribute to the literature in two major areas. First, it suggests theoretical channels that uncover the hidden relationships between the emerging non-conventional outbound FDI and MNEs' domestic employment levels at home. For this purpose, we develop a conceptual framework to classify conventional FDI and different types of non-conventional FDI, based on the nexus of 'motivation' and 'activity' of MNEs. In this framework, we identify three non-conventional outbound FDI, i.e., FDIs formed as a means to overcome trade barriers, unexpected fluctuations in currency exchange rates, or high domestic tax rates. Second, it evaluates empirically whether such non-conventional forms of outbound FDI are beneficial or detrimental or irrelevant to the MNEs' home countries in terms of their impacts on domestic employment. We believe this study provides important implications to public policymakers, because increasing domestic employment is a central issue to economic growth and social welfare in an economy.

2. Literature Review

Insert Figure 1 about here

For comprehensive and focused literature reviews on FDI and its effects, we utilize Figure 1. The vertical axis in Figure 1 indicates two types of FDI which MNEs may conduct across national borders, i.e., (1) conventional types of FDI that include (natural) resource-seeking, market-seeking, strategic asset-seeking, and efficiency-seeking FDI (Dunning, 1998) and (2) non-conventional types of FDI such as FDI to counter trade barriers (Deng, 2004), FDI for financial hedge (Goldberg, 2004), and FDI to exploit tax breaks (Clark, 2008). The horizontal axis in the same figure, on the other hand, represents 'host-country effects' (i.e., the effects of FDI on firms and the economy in a host country) and 'home-country effects' (i.e., the effects of FDI on firms and the economy in a home country).

In Cell I, MNEs conduct FDI in search for conventional types of country-specific resources by bringing their firm-specific resources and capabilities abroad, and, as a result, such FDI by MNEs generally exerts positive effects on the economy of host countries where sophisticated MNEs equipped with advanced FSAs are accommodated through their location selection. Abundant studies have investigated these host-country effects of FDI by MNEs in terms of indigenous firms' enhanced performance through productivity spillovers from foreign investors (Haddad & Harrison, 1993; Aitken & Harrison, 1999; Görg & Greenway, 2004; Buckley, Clegg & Wang, 2006, 2007; Haskel, Pereira & Slaughter, 2007; Vahter & Masso, 2007; Altomonte & Pennings, 2009; Motohashi & Yuan, 2010), net entry of new indigenous firms and their survival spurred by foreign firms (Görg & Strobl, 2002; De Backer & Sleuwaegen, 2003; Burke, Görg & Hanley, 2008; Barbosa & Eiriz, 2009; Ayyagari & Kosova, 2010), and domestic entrepreneurship by local entrepreneurs in proximity to nearby MNEs from a geographic perspective (Lee, Hong & Sun, 2014; Sun, Lee & Hong, 2017) among others. Regarding the employment effects of FDI in the labor market of host countries, most studies reported positive effects on host-country employment (Almeida, 2007; Dinga & Mnych, 2010; Peluffo, 2015; Sune et al., 2009; Waldkirch & Nunnenkamp, 2009) with a few exceptions reporting negative effects between the two constructs (Hijzen et al., 2013; Jude & Silaghi, 2015).

In Cell II, on the other hand, as MNEs implement FDI in search for conventional types of country-specific advantages abroad, such FDI implemented by MNEs in foreign countries may also

exert substantial effects on the economy of home countries where the MNEs are headquartered due to the interconnected nature between trade and FDI of MNEs. As such, some studies tackled with home-country effects of FDI by MNEs with particular focuses on changes in the home-country exports after MNEs' outward FDI (Kokko, 2002, 2006) and heterogeneous productivity spillovers that took place therein (Vahter & Masso, 2007; Tang & Altshuler, 2015). In addition, it should be noted that abundant studies have explored the impact of FDI on home-country employment for the past decades, reflecting common concerns on FDI that may hollow domestic job opportunities by transferring domestic production process abroad. Using country-level data on FDI, trade, and employment, some studies estimated empirically a substitutable negative relationship between FDI and home-country employment (Becker et al., 2005; Kokko, 2006), but other studies showed a complementary positive relationship between the two constructs (Agarwal, 1996, 1997; Hijzen, Inui & Todo, 2007; Becker & Muendler, 2008; Federico & Minerva, 2008; Masso, Varblane & Vahter, 2008; Desai, Foley & Hines Jr., 2009; Liu & Lu, 2009; Cuyvers & Soeng, 2011). However, a lot of studies also reported mixed and inconclusive results on the relationship between FDI and home-country employment levels, which are contingent on diverse firm-, labor-, industry-, or country-specific attributes (Altzinger & Bellak, 1999; Mariotti, Mutinelli & Piscitello, 2003; Chen & Ku, 2005; Konigs & Murphy, 2006; Harrison & McMillan, 2007; Molnar, Pain & Taglioni, 2007, 2008; Debaere, Lee & Lee, 2010; Mitra & Ranjan, 2010; Hijzen, Jean & Mayer, 2011; Driffield, Pereira & Temouri, 2017). Using firm-level data on MNEs' FDI, overseas subsidiaries established, and parent employment levels, a recent study elaborated that the relationship between the two depends on the specific motivations of FDI revealed by MNEs (Hong, Lee & Makino, 2018).

As can be seen from Figure 1, most extant studies focus on either host-country effects (Cell I) or home-country effects (Cell II) of conventional forms of FDI. Only a handful of studies look into non-conventional forms of FDI: however, these studies typically focus on identifying country-specific factors in host countries that spur non-conventional FDI (Cell III). For example, recent studies initiated empirical investigations on the tax haven FDI of MNEs headquartered in either OECD

countries (Jones & Temouri, 2016) or emerging economies (Chari & Acikgoz, 2016) under the name of escapism FDI (Stoian & Mohr, 2016; Kottaridi, Giakoulas & Manolopoulos, 2019). These studies, however, focus primarily on uncovering the main drivers of such non-conventional FDI in tax havens rather than its consequences or outcomes in the host countries. Unlike the case of conventional FDI in Cell II, the impact of non-conventional FDI on domestic economy, especially in terms of home-country employment, has not been systematically investigated yet, representing a knowledge gap in the literature (Cell IV).

3. Conceptual Framework and Hypotheses Development

3.1 Conventional vs. Non-conventional Outbound FDI

Insert Figure 2 about here

Conventional versus non-conventional outbound FDI are distinguished in terms of two dimensions with which MNEs conduct overseas business using their capital injected into foreign countries: (1) motivations of MNEs for conducting outbound FDI and (2) activities that MNEs implement in host countries through outbound FDI. The ‘motivation’ represents *what MNEs intend to do* as they internationalize into host countries, and it indicates whether MNEs intend to ‘develop or accumulate new FSAs’ or to just ‘protect existing FSAs’ using the capital transferred in host countries. The ‘activity’ represents *what the MNEs actually do* in the host countries, and it indicates whether MNEs conduct overseas activities in ‘core’ or ‘non-core’ business in host countries using the capital from their home markets. The key argument is that the conventional forms of outbound FDI are motivated to upgrade FSAs from direct investment abroad and engaged in MNEs’ value added activities in core business, whereas the non-conventional forms of outbound FDI do not satisfy either (or both) of them.¹

¹ As such, it is assumed implicitly that there is little connection between conventional FDI and non-conventional FDI *ex ante*.

As captured in Figure 2(a), conventional types of outbound FDI are defined as MNEs' transfer of capital to a host country where they engage in overseas activities related to their core business and intended to develop or accumulate new FSAs from these core activities in the form of the MNEs' FSA upgrade. The key condition of conventional outbound FDI is that it involves 'core business activities' in a host country, which are intended to create certain forms of 'FSA upgrade' to the MNEs (e.g., increased revenues, cost reductions, enhanced efficiency, reputation, acquired know-how, etc.). As such, Dunning's (1998) classifications of outbound FDI (i.e., market-, labor-, resource-, strategic-asset seeking FDI) belong to this conventional category of FDI using MNEs' location advantages in their foreign operations.

On the other hand, non-conventional types of outbound FDI do not satisfy either (or both) of these characteristics. In other words, non-conventional outbound FDI projects are used either to achieve efficiency in their 'non-core businesses' (e.g., financial management of expected risks/uncertainties and foreign exchange rates, and tax-saving management using zero or minimum corporate tax rates in tax havens) or to circumvent regulatory obstacles or barriers that may limit the opportunity for MNEs to 'protect existing FSAs' from their core or non-core businesses in foreign countries (e.g., tariff/non-tariff barriers on trade and trans-border differences of incentive packages in tax rates). As captured in Figure 2(b), non-conventional forms of outbound FDI are spurred by MNEs' motivations to arbitrage potential risks or liabilities from their foreign operations, and they include three types: (1) outbound FDI aimed to reduce trade barriers with major exporting markets by arbitraging international political risks therein or outbound FDI aimed to exploit preferential tax incentive packages for foreign investors that are offered by host country governments, both of which help MNEs keep protecting FSAs from core businesses through the physical operations of their foreign subsidiaries established in host countries [i.e., Figure 2(b)(i)]; (2) outbound FDI for financial hedges to diversify international financial risks/uncertainties from foreign exchange rate fluctuations across multiple countries, which help MNEs develop or accumulate FSAs in financial transactions that can arise independently from transactions accruing from their core businesses [i.e., Figure

2(b)(ii)]; and (3) outbound FDI aimed to exploit zero or minimum corporate tax rates in tax haven countries by arbitraging differences in tax liabilities across national borders, which help MNEs protect their FSAs while minimizing tax payments, but it does not contribute to MNEs' core manufacturing and/or service businesses [i.e., Figure 2(b)(iii)].

3.2 Non-conventional FDI and Employment in MNEs' Home countries

Insert Figure 3 about here

In developing hypotheses on the relationship between non-conventional outbound FDI and domestic employment of MNEs at home, we formalize the aforementioned 'motivation-activity' nexus of MNE internationalization and strategy as in Figure 3. In Figure 3, it should be noted that the motivations of MNEs intended for conducting outbound FDI (i.e., ownership/internalization advantages versus responses to location-specific conditions) and the activities that MNEs actually implement in host countries (i.e., core versus non-core business activities) signify potential channels between the non-conventional outbound FDI and domestic employment of MNEs at home.

The concept of 'Ownership/Internalization Advantages' as the motivation of outbound FDI is based on MNEs' FSA development and accumulation in either core or non-core business activities. Such FSAs are not easily imitable by outsiders, because MNEs commonly internalize them as a part of their organizations using strict internal controls. Therefore, MNEs' internalized key FSAs can act as effective isolating mechanisms (Rumelt, 1984) generating casual ambiguity between the FSAs and outcomes of MNEs as well as requesting the MNEs to secure more employees at home to manage them across national borders.² The other concept of 'Responses to Location-specific Conditions' is based on MNEs' FSA protection in host countries to evade potential trade frictions, to utilize host

² Firms' generation of effective 'isolating mechanisms' is to exploit 'imitation barriers' to and 'uniqueness' of the firms' key resources and capabilities by creating 'casual ambiguity' between firm actions and outcomes (Lippman & Rumelt, 1982; Rumelt, 1984). Thus, effective isolating mechanisms can make it difficult for outsiders to recognize and replicate the main sources of superior firm outcomes in the market, and firms may need to secure additional resources (including human resources) for operating the effective isolating mechanisms in the market.

country governments' favorable tax incentive programs, or to arbitrate zero corporate tax rates in either core or non-core business activities. Such FSAs are easily imitable by outsiders, because a list of extant tariff and non-tariff trade barriers, diverse tax breaks for foreign investors, and current corporate tax rates in different foreign countries is publicly and readily available to all interested MNEs, who can decide on making direct investment plans in those foreign countries to utilize some or all of such threats or opportunities to their business advantages therein. As such, MNEs' utilization of such external public information on country-specific conditions cannot act as effective isolating mechanisms (Rumelt, 1984), and, as a result, it does not necessarily request the MNEs to secure more human resources at home to operate them effectively.

Our key argument is that outbound FDI may have a positive impact on domestic employment when it embarks on developing or accumulating FSAs to an MNE as a whole: however, when outbound FDI is confined to protecting an MNE's FSAs with core business activities moved to host countries, it could have a negative impact on domestic employment. On this basis, we propose the following two general propositions. First, outbound FDI intended for generating ownership/internalization advantages is more likely to increase domestic employment, as compared to outbound FDI intended for responding to location-specific conditions. Second, MNE activities engaged in core business tend to have a substantial impact on the MNE's generation of ownership/internalization advantages, leading to a higher likelihood to increase domestic employment: as such, outbound FDI with core business activities moved to host countries is likely to reduce domestic employment of MNEs at home. Therefore, the final impacts of MNEs' non-conventional outbound FDI on their domestic employment at home should be evaluated in relation to the MNEs' specific combination of 'motivation' and 'activity' as they conduct outbound FDI in host countries.

3.2.1 Outbound FDI, Trade Barriers, and Domestic Employment of MNEs

Modern theories of MNEs predict that MNEs commonly aim to exploit, transfer, and replicate their domestically developed firm-specific advantages (FSAs) in foreign markets (Hymer, 1976; Rugman,

1981; Rugman et al., 2011), resulting in their choice of ‘trade’ as the most efficient and optimal type of entry modes in their internationalization process (Hennart, 1982, 2009). Under diverse tariff and non-tariff trade barriers, MNEs are subject to the threats of potential protectionism from their major exporting markets, and such threats of protectionism often prompt MNEs to switch their entry mode from trade to ‘outbound FDI’ (Buckley & Casson, 1976; Rugman, 1981; Rugman et al., 2011; Hennart, 1982, 2009). This phenomenon is apparent with the emergence of regional trade and investment blocs with trade barriers removed for bloc insiders such as NAFTA and EU members; many MNEs establish foreign subsidiaries within the regional blocs to maintain their current access to these integrated regional markets (Buckley et al., 2003; Deng, 2004; Rugman & Verbeke, 2004; Verbeke & Kano, 2016).

Outbound FDI aimed to remove such tariff and non-tariff trade barriers are typically characterized as responding to legal and regulatory location-specific conditions in a host country, because the primary motivation is not to develop new FSAs but to protect existing FSAs by removing the threat of protectionism in the host country (Urata, 1993; Dunning et al., 1996; Blonigen & Feenstra, 1997). In addition, its nature of investment is to prevent potential risks from taking place, because MNEs often consider replacing trade with outbound FDI to remove any international political risks accruing to trade barriers with the host country of their major export markets. When MNEs conduct outbound FDI to circumvent potential trade barriers in host countries with strong protectionism, it is readily imitable by other competitors, not acting as effective isolating mechanisms (Rumelt, 1984). In addition, it is commonly accompanied by replacing their current domestic production operations with new foreign production facilities established in host countries to be effectively integrated into the foreign countries, which could result in the reduction of domestic employment in the home countries of these MNEs.

Hypothesis 1: Outbound FDI used to counter trade barriers will negatively relate to the domestic employment levels of MNEs.

3.2.2 Outbound FDI, Financial Hedge, and Domestic Employment of MNEs

Financial resources are a tangible form of FSAs that MNEs need to expand their markets and operations abroad (Rugman, 1981, 2005). MNEs are often subject to unpredictable and limited access to financial resources because they are involved in trans-border transactions governed by different economic and monetary systems based on the country and region of their overseas operations. Under fluctuating foreign exchange rates and the unequal distribution of capital resources across national borders, some MNEs choose to conduct outbound FDI to minimize potential transaction costs of overseas operations in multiple host countries (Hennart, 1982, 2009). The international market diversification aimed to spread risks and uncertainties in foreign operations has been a traditional explanation for the birth and proliferation of MNEs (Rugman, 1981; Deng, 2004). Dunning et al. (1996) explain the impetus for the new wave of MNEs' outbound FDI back in the 1990s using an investment development path (IDP). They argue that conventional, mature-stage MNEs (i.e., stages 4 and 5 in the IDP) may seek further efficiency advantages by exploiting national difference of access to capital markets in addition to diversifying their investments in foreign countries. MNEs are likely to benefit from outbound FDI for both types of financial hedges when they establish a broader network of foreign subsidiaries across multiple foreign countries (Pantzalis et al., 2001).

As such, outbound FDI used as a financial hedge is commonly motivated by MNEs' arbitrage of risks either to spread potential financial risks and uncertainties from foreign exchange rate fluctuations (Rugman, 1981; Deng, 2004) or to obtain access to capital resources in foreign countries (Dunning et al., 1996). Although both belong to the functional and non-core businesses of MNEs, outbound FDI as a financial hedge is aimed to embark upon MNEs' developing or accumulating new FSAs by exploiting a broad network of foreign subsidiaries that enable the MNEs to manage mobilizing scarce but valuable financial resources across national borders. Such key FSAs in financial management are likely to act as isolating mechanisms with casual ambiguity between the FSAs and outcomes of MNEs (Rumelt, 1984), encouraging the MNEs to hire more employees at home to

manage them effectively across national borders. In other words, MNEs that use outbound FDI as a financial hedge require proactive cross-national financial management using ‘regular’ business channels to strengthen their financial resource foundations, which in turn helps them expand their financial functions, often resulting in increased domestic employment levels at the headquarters in the MNEs’ home nations.

Hypothesis 2: Outbound FDI used as a financial hedge will positively relate to the domestic employment levels of MNEs.

3.2.3 Outbound FDI, Tax Liabilities, and Domestic Employment of MNEs

Tax planning to minimize home and host-country tax payments is becoming a common strategy of MNEs when making FDI decisions (Deng, 2004; Goldberg, 2004; Desai et al., 2006; Clark, 2008; Dharmapala, 2008; Morck et al., 2008). Tax planning is aimed to arbitrage the national differences in tax rates and systems with an aim to reduce tax liabilities from foreign operations. MNEs have used two primary ways to reduce tax expenditures from their international businesses, and outbound FDI that MNEs employ for tax breaks using both approaches involves arbitrage of potential liabilities to minimize tax expenditures.

The first way for MNEs to employ tax breaks is to engage in outbound FDI in foreign countries that offer preferential tax incentives to foreign investors (Deng, 2004). In this first approach, host countries engage in aggressive competition to attract capable foreign investors to their national borders so that they can utilize potential knowledge spillovers from sophisticated MNEs to upgrade their own indigenous firms and boost their domestic economies (OECD, 2002). For this purpose, many host country governments have provided foreign investors with preferential tax incentive packages that help MNEs minimize taxes by relocating their home country operations to those host countries. It should be noted that, in the first approach utilizing preferential tax incentive packages from host countries, MNEs may keep protecting existing FSAs from their core businesses in the host

countries, because MNEs' core physical production/service facilities must be relocated to the foreign host countries to receive the full tax incentive benefits. However, outbound FDI for preferential tax incentive packages is to circumvent tax-related obstacles or barriers in the home country that may limit the opportunity for MNEs to protect their FSAs, by responding to the legal and regulatory location-specific conditions provided in the host countries. As such, outbound FDI for utilizing preferential tax incentive packages in foreign host countries may result in reduced domestic employment by the parent MNEs at home, because such tax incentives prompt MNEs to shift their production base from home to the host country without adding any effective isolating mechanisms to the MNEs. In addition, such an outbound FDI may create opportunity costs, or the risks of missing opportunities to gain returns from investments in their core businesses.

On the other hand, the second way for MNEs to use tax breaks is to establish foreign subsidiaries that are indirectly held through a tax haven subsidiary (Clark, 2008). In this second approach, some foreign-country tax regimes allow MNEs to simply finance the MNEs' subsidiaries in tax havens encouraging tax-minimizing behaviors across national borders (Dharmapala, 2008). Therefore, MNEs may be eager to transfer tax liabilities to tax havens that provide foreign investors with zero or minimum corporate tax rates/withholding tax rates (Desai et al., 2006; Dharmapala, 2008), and such tax havens have consequently accommodated a disproportionate share of the world FDI (Dharmapala, 2008; Slemrod & Wilson, 2009). It should be noted that, in the second approach where MNEs make direct investments in foreign-country tax havens by simply financing their own subsidiaries, they may not act as effective isolating mechanisms with casual ambiguity to their core manufacturing and/or service businesses, because MNEs simply set up subsidiaries on paper, which involve transfer pricing and reallocation of debt among affiliates (Dharmapala, 2008). As a result, it is likely that outbound FDI seeking tax breaks in 'tax haven' countries may not affect the MNEs' employment levels at home, because such investment is usually made through 'paper companies,' which do not develop nor accumulate any FSAs through core business operations that can require hiring additional employees in the MNEs' home country as posited in H3(b).

Hypothesis 3(a): Outbound FDI seeking a preferential tax incentive package in non-tax haven countries will negatively relate to the domestic employment levels of MNEs.

Hypothesis 3(b): Outbound FDI seeking tax breaks in tax haven countries will not significantly relate to the domestic employment levels of MNEs.

4. Research Design

4.1 Data and Sample

The primary data sources for this study include the foreign subsidiaries of Japanese MNEs derived from the Toyo Keizai database built from questionnaire surveys and telephone interviews of managers at Japanese overseas subsidiaries, in addition to the annual reports and media releases of the subsidiaries. The Toyo Keizai dataset provides arguably the best available information on Japanese MNEs and their subsidiaries. This dataset contains a wide range of subsidiary-level information on Japanese MNEs, including the purposes for overseas establishments and other basic financial indices. The comprehensiveness and accuracy of this dataset has been acknowledged in previous empirical studies (e.g., Beamish, Delios, & Makino, 2001). Data on Japanese parent MNEs is extracted from the NIKKEI Economic Electronic Databank System (NEEDS) published by Japan's Ministry of Economy, Trade & Industry (METI).

We follow three steps in choosing a sample for this study. First, we exclude from the primary data all Japanese overseas subsidiaries established by two or more parent MNEs to control for potential confounding effects of FDI undertaken by multiple parent MNEs. Second, we also exclude from the primary data all foreign subsidiaries with less than 10 percent of Japanese parent MNEs' equity ownership in their overseas subsidiaries to avoid misleading estimations caused by MNEs' lack of ownership control in their overseas subsidiaries. Third, the study period is from 1996–2010 because we had access to the Toyo Keizie database until 2010, while the questionnaire surveys for the

reasons why Japanese MNEs established foreign subsidiaries are inconsistent until 1995. Our final dataset includes a sample of 4,447 subsidiaries established by 787 Japanese parent companies operating in 60 countries over 1996–2010, amounting to 17,788 subsidiary-year cases.

4.2 Dependent and Independent Variables

In this study, the logged number of domestic employees in a Japanese parent MNE p at time t (EMP_{pt}) is the main dependent variable. To address the potential endogeneity of foreign subsidiary employment when estimating the main impact of outbound FDI motivation on the MNEs' domestic employment, the size of each subsidiary measured by the logged number of employees working for an MNE's foreign subsidiary s at time t (EMP_{st}) is used as the secondary dependent variable (Gomes & Sanchez, 2005; Fenton-O'Creevy et al., 2008).

For independent variables, we utilize the Toyo Keizai database's 15 classifications³ of Japanese outbound FDI motivations ($M1$ – $M15$) per each subsidiary-year case. Among these motivations, we use (1) measures to counter trade barriers ($M1$); (2) financing, currency hedging ($M2$); and (3) tax breaks for investment ($M3$) as independent dummy variables, reflecting the Japanese MNEs' non-conventional FDI motivations. To distinguish between different types of outbound FDI for tax breaks, we split the investment dummy for tax breaks ($M3$) into two groups: one for exploiting preferential tax-incentive packages in host countries ($M3_{Non-tax\ havens}$) and the other for establishing paper companies in tax-haven countries ($M3_{Tax\ havens}$). We use the list of tax-haven

³ The 15 motivation dummies are (1) M1. Measures against trade barriers; (2) M2. Financing, currency hedging; (3) M3. Tax breaks for investment; (4) M4. Seeking resources and materials; (5) M5. Labor seeking; (6) M6. Construction of international networks of production; (7) M7. Construction of international networks of distribution; (8) M8. Local market expansion; (9) M9. Exports to other countries; (10) M10. Reverse imports to Japan; (11) M11. Follow customers, suppliers and related companies; (12) M12. Collection of information, knowledge seeking, royalty; (13) M13. Research, development, product planning; (14) M14. Expansion into new business; (15) M15. Strengthening of regional headquarters function.

countries reported by the Financial Stability Forum (FSF), International Monetary Fund (IMF), and World Bank (WB) in 2000.⁴

4.3 Control Variables

Our conceptual framework captured in Figures 2 and 3 indicates that MNEs' domestic employment is determined not only by their FDI motivations, but also by firm-specific (parent and subsidiary) and country-specific (home and host) factors. Thus, we include a set of parent-firm-, foreign-subsidiary-, home-country- and host-country-specific variables to control for other major determinants of employment and FDI levels that are both theoretically and empirically verified in the previous literature.

Two variables are used for capturing parent-firm-specific characteristics. First, we control for the innovative capabilities of parent MNEs measured by parent R&D intensities which are calculated by dividing R&D expenses by operating revenues in the parent MNE p at time t (IC_{pt}). The parent MNEs' innovation capacity is one of the important sources of knowledge for their subsidiaries within the intra-corporate knowledge transfer network of MNEs (Fang et al., 2010; Berry, 2015). Moreover, parent MNEs' R&D intensity controls for the home base-exploiting versus home base-augmenting R&D activities (Kuemmerle, 1997) which may affect the domestic employment of R&D personnel at home. Second, we control for the strength of the Japanese MNEs' foreign local networks measured by the number of overseas subsidiaries established by each Japanese MNE in each host country h in a given year t (NET_{ht}). It has been widely confirmed that MNEs with prior experience in a host country provide them with flexibility in managing their foreign subsidiaries using accumulated information about the local environment from the local networks of subsidiaries compared to first-time entrants (Delios & Beamish, 2001; Fang et al., 2010; Arslan & Dikova, 2015).

⁴ The tax haven countries on the list of FSF-IMF-WB (2000) include Andorra, Anguilla, Antigua & Barbuda, Aruba, Bahamas, Bahrain, Barbados, Belize, Bermuda, British Virgin Islands, Cayman Islands, Cook Islands, Costa Rica, Cyprus, Dominica, Gibraltar, Grenada, Guernsey, Sark & Alderney, Hong Kong, Ireland, Isle of Man, Jersey, Lebanon, Liechtenstein, Luxembourg, Macao, Malta, Marshall Islands, Mauritius, Monaco, Montserrat, Nauru, Netherlands Antilles, Niue, Palau, Panama, Saint Kitts & Nevis, Saint Lucia, Saint Vincent & the Grenadines, Samoa, Seychelles, Singapore, Switzerland, Turks & Caicos Islands, and Vanuatu.

In terms of foreign-subsidiary-specific characteristics, we use the logged amount of revenue of a foreign subsidiary s at time t ($SALES_{st}$) to control for each subsidiary's performance (Chan et al., 2008; Fang et al., 2010).

Two variables are used for addressing home-country-specific characteristics. First, we control for the sectoral composition of the Japanese economy during our study period by measuring the ratio of Japanese GDP by industry i over 22 sectors⁵ at time t (SC_{it}) (Dekle, 2002). Second, we control for Japan's economic health during our study period by measuring annual unemployment rates in Japan at time t ($UEMP_{jt}$), which is widely recognized as an important indicator of economic and business fluctuations (Martin & Rogers, 2000).

Three variables capture host-country-specific characteristics. First, we control for the market size of each host country measured by the logged GDP of a host country h , in which a Japanese MNE invests at time t (GDP_{ht}). The market size of a host country provides investment opportunities to MNEs which look for new markets or seek to maximize returns on their investments through the efficient utilization of resources and exploitation of economies of scale (Moosa & Cardak, 2006; Uddin & Boateng, 2011). Second, we use the measure of 'rule of law' in the Worldwide Governance Indicators (WGI) constructed by the World Bank⁶ to control for the effectiveness of legal institutions in a host country h , in which Japanese MNEs invest at time t (RoL_{ht}). An effective legal system is recognized as one of the key factors in making and sustaining competitive advantage for any foreign investors seeking country-specific advantages in host countries, because a host country with well-established legal systems and institutions provides a high level of respect for and protection of intellectual property rights and the functioning of agencies for the enforcement of law (Pajunen, 2008; Buchanan et al., 2012; Wang et al., 2012). Third, transportation and transaction costs between

⁵ The 22 industries are agriculture, forestry and fishing; mining; food products and beverages; textiles; pulp, paper and paper products; chemicals; petroleum and coal products; non-metallic mineral products; iron and steel; fabricated metal products; machinery; electrical machinery, equipment and supplies; transport equipment; precision instruments; manufacturing others; construction; electricity, gas and water supply; wholesale and retail trade; finance and insurance; real estate; transport and communications; and service activities.

⁶ The 'rule of law' indicator has a spread of -2.5 (i.e., low rule of law) to 2.5 (i.e., high rule of law).

headquarters and foreign subsidiaries are captured by the geographic distance between Japan and a Japanese MNE's host economy, which is measured as the great-circle distance in km between the capital city of Japan and that of each host country h , using longitude and latitude coordinates (DIS_{jh}). Distance can play an ambiguous role for FDI: on the one hand, distance can be an impediment to FDI, as managerial and transaction costs normally increase with distance; but, on the other hand, distance can be an incentive for FDI, as foreign direct production in a host country can avoid transportation costs and trade barriers (Borrmann et al., 2005).

We construct the above control variables using data from the NIKKEI Economic Electronic Databank System for IC_{pt} , from the Toyo Keizai data for NET_{ht} and $SALES_{st}$, from the Japan Statistical Yearbook for SC_{it} and $UEMP_{jt}$, from the World Economic Outlook Database of the International Monetary Fund for GDP_{ht} , and from the World Bank's Worldwide Governance Indicators for RoL_{ht} .

Since outbound FDI projects may have various investment motivations, and are implemented across various industrial sectors and host regions over the sample period of 15 years, we also control for the remaining 12 conventional FDI motivations ($M_{Conventional}$), the heterogeneous industries of Japanese parent MNEs (α_i), regional dummies of host countries (α_r)⁷, and yearly dummies (α_t) in the subsequent empirical estimations.

4.4 Econometric Model

Our econometric model for testing Hypotheses 1–3 is specified as follows.

$$\begin{aligned}
 EMP_{pt} = & \beta_0 + \beta_1 M1 + \beta_2 M2 + \beta_3 M3_{Non-tax\ havens} + \beta_4 M3_{Tax\ havens} + \beta_5 EMP_{st} \\
 & + \beta_6 GDP_{ht} + \beta_7 SC_{it} + \beta_8 UEMP_{jt} + \beta_9 DIS_{jh} + \beta_{10} RoL_{ht} + \beta_{11} NET_{ht} + \beta_{12} IC_{pt} \\
 & + M_{Conventional} + \alpha_i + \alpha_r + \alpha_t + \epsilon_{p,s,h,i,r,t} \quad ,
 \end{aligned}$$

(1)

⁷ Host countries are categorized into seven regional dummies: Asia, Middle East, Europe, North America, Latin America, Africa, and Oceania.

where $\epsilon_{p,s,h,i,r,t}$ is an error term.

One of the key considerations in selecting the most appropriate econometric model for this study is to control for potential simultaneous causality between employment levels of Japanese MNEs at home (EMP_{pt}) and their overseas subsidiaries in host countries (EMP_{st}) in equation (1). Intuitively, some MNEs may make simultaneous decisions on the employment levels both at headquarters and at foreign subsidiaries in host countries when implementing outbound FDI projects to achieve an optimal allocation of human resources across national boundaries. As such, the employment level of foreign subsidiaries in host countries may be determined endogenously in the model by the employment level of parent MNEs at home. To deal with this endogeneity issue in our regressions, we specify the second equation for the determinants of employment in foreign subsidiaries (EMP_{st}) to obtain an instrumental variable for the endogenous employment levels of foreign subsidiaries:

$$\begin{aligned}
EMP_{st} = & \beta_0 + \beta_1 M1 + \beta_2 M2 + \beta_3 M3_{Non-tax\ havens} + \beta_4 M3_{Tax\ havens} + \beta_5 EMP_{pt} \\
& + \beta_6 GDP_{ht} + \beta_7 SC_{it} + \beta_8 UEMP_{jt} + \beta_9 DIS_{jh} + \beta_{10} RoL_{ht} + \beta_{11} NET_{ht} + \beta_{12} SALES_{st} \\
& + M_{Conventional} + \alpha_i + \alpha_r + \alpha_t + \epsilon_{p,s,h,i,r,t}, \tag{2}
\end{aligned}$$

To address the endogeneity of EMP_{pt} and EMP_{st} , we utilize a simultaneous equations model (SEM) with a system of equations (1) and (2), and then estimate the system using three-stage least squares (3SLS) regressions. By combining instrumental variable (IV) techniques and generalized least square (GLS) estimators, the 3SLS regressions are capable of achieving consistency and efficiency, and correcting for the correlation between the disturbances across equations (1) and (2) in the system (Greene, 2008). To satisfy the order condition for identification in the 3SLS estimation, we exclusively include the innovative capacity of parent MNEs (IC_{pt}) in equation (1) and the sales performance of foreign subsidiaries ($SALES_{st}$) in equation (2), assuming IC_{pt} will have a direct impact on parent MNEs' domestic employment (EMP_{pt}), but only an indirect impact on the employment level of their foreign subsidiaries (EMP_{st}). Correspondingly, we assume that $SALES_{st}$ in

equation (2) will have a direct impact on the employment level of overseas subsidiaries (EMP_{st}), but only an indirect impact on domestic employment by their parent MNEs (EMP_{pt}).

5. Results

Insert Tables 1- 3 about here

Table 1 provides the descriptive statistics and pairwise correlations for all the variables used in our regression analyses. The maximum variance inflation factor (VIF) value of the variables in Table 1 is 2.76 that is less than the popularly accepted critical value of 5 (e.g., Rogerson, 2001) in the literature, confirming that the interpretation of our results is not affected by multicollinearity. Table 2 displays our 3SLS regression results on the relationship between non-conventional types of Japanese MNEs' outbound FDI and their domestic employment levels. To increase the reliability of the estimates, we run separate 3SLS regressions with three models: Models 1 and 2 include $M3_{Non-tax\ havens}$ and $M3_{Tax\ havens}$, respectively, while Model 3 includes both of them. Table 2 shows that the effects of non-conventional outbound FDI on Japanese MNEs' domestic employment levels heavily depend on the types of investment motivations of these non-conventional FDI projects as follows.

First, all coefficients of the motivational dummies for outbound FDI aiming to avoid trade barriers ($M1$) are negative and statistically significant at 1% across the three models, suggesting that non-conventional outbound FDI aiming to counter trade barriers is likely to reduce the MNEs' domestic employment levels. Outbound FDI to counter trade barriers is to arbitrage international political risks involved in trade disputes between home and host country governments, and MNEs would like to bypass the regulatory tariff and non-tariff trade barriers by shifting their domestic production facilities to their major exporting countries with strong protectionism. Such international reconfiguration of physical production activities generates a greater likelihood of protecting existing FSAs for the core businesses of MNEs in host countries, and MNEs commonly staff the new foreign production facilities established in host countries with local employees to support the core businesses

therein, resulting in the reduction of domestic employment in the home countries where these MNEs are headquartered. The empirical evidence in Table 2 provides strong support for this argument in Hypothesis 1.

Second, all the coefficients of the motivational dummies for outbound FDI used as a financial hedge ($M2$) have the expected positive signs with 5% statistical significance, confirming that non-conventional outbound FDI for financial hedging is likely to increase the domestic employment levels of Japanese MNEs. Outbound FDI for financial hedge does not add to the core businesses of MNEs in host countries, because it belongs to non-core functional activities of MNEs, and, as a result, it is not accompanied by establishing any physical production and/or service activities in their host countries targeting local customers. However, it is to proactively arbitrage potential financial risks and uncertainties from foreign exchange rate fluctuations and to secure access to capital resources in foreign countries, both of which require cross-national financial management centralized at the headquarters in the MNEs' home nations, resulting in the increase of domestic employment hired in the home countries of these MNEs. The evidence in Table 2 provides support for Hypothesis 2.

Third, all of the coefficients of the motivational dummies for outbound FDI seeking tax breaks in non-tax-haven countries ($M3_{Non-tax\ havens}$) are negative and statistically significant at 5%. This indicates that non-conventional outbound FDI aimed to arbitrage national differences of tax liabilities provided by non-tax-haven countries are likely to reduce the home employment levels of Japanese MNEs, because MNEs can continue to protect existing FSAs for their core businesses in the host countries by relocating their core physical production/service facilities (and their source of hiring labor forces, too) to the foreign host countries to exploit the full tax incentive benefits from the host country governments. The evidence in Table 2 provides support to this argument in Hypothesis 3(a). However, all of the coefficients of the investment motivation for outbound FDI in tax-haven countries ($M3_{Tax\ havens}$) are statistically insignificant across all relevant models, suggesting that non-conventional FDI in tax havens to arbitrage international tax liabilities have no statistically significant impact on the domestic employment levels of Japanese MNEs. As aforementioned, outbound FDI in

tax havens is for MNEs to set up foreign subsidiaries on paper without generating new FSAs to their core manufacturing and/or service businesses in host countries, and, accordingly, without hiring new employees in the MNEs' home country. Therefore, Hypothesis 3(b) is supported with the evidence in Table 2.

To guarantee the robustness of the empirical findings, two sets of robustness tests are conducted as reported in Table 3.⁸ First, we use $(t+1)$ lagged variable of the domestic employment levels in our 3SLS regressions to see whether incorporating alternative time lag between the outbound FDI motivations and the MNEs' domestic employment levels change our empirical findings. Second, we use the system generalized method of moments (GMM) on the parent MNE employment equation (1) as an alternative to the 3SLS empirical model to confirm that our findings are not sensitive to potential endogeneity or autocorrelation issues.⁹ All of the robustness checks in Table 3 show qualitatively similar results to our main findings reported in Table 2.

6. Discussion and Conclusion

This study empirically examines the effects of non-conventional forms of outbound FDI on Japanese MNEs' home-base employment levels. The theoretical foundations of our study are rooted in the literature on strategic 'motivations' and international 'activities' of MNEs who choose outbound FDI as their entry mode at a firm-level, and we use both dimensions of MNEs' international strategy as the key building blocks for explaining whether and how non-conventional outbound FDI may affect domestic employment levels of MNEs at home. We employ 3SLS regression techniques to address

⁸ Following Hines and Rice (1994) and Desai et al. (2006), we have also divided our current tax haven countries into two groups, i.e., (1) Dot tax havens and (2) Big 7 tax havens, and conducted additional robustness tests using these sub-samples. The robustness test results did not change qualitatively our main findings and other robustness checks reported in Tables 2 and 3.

⁹ The system GMM consists of the 'level' equation and the 'difference' equation, and uses lagged differences and lagged levels as instrumental variables (IVs) to estimate the level and difference equations, respectively. To guarantee the statistic validity of the selected IVs, (1) Hansen's J test and (2) the difference-in-Hansen test are conducted. In addition, AR(1) and AR(2) tests using the first-differenced residuals are conducted to check whether the original error terms are not serially correlated. If the original error terms in the level equation are not serially correlated, the AR(1) test results should be statistically significant whereas the AR(2) test results should be insignificant. The last three columns in Table 3 (Models 4 - 6) show that the system GMM estimators passed all of these specification tests.

the endogeneity issue of foreign-subsidary employment level in the determination of parent MNEs' domestic employment level.

We find that certain types of non-conventional outbound FDI can have a negative impact on domestic employment. This is especially true when the outbound FDI generates a greater likelihood of protecting existing FSAs for the core businesses of MNEs in foreign countries regardless of whether the MNEs aim to arbitrage international political risks or tax liabilities across national borders using non-conventional outbound FDI (e.g., FDI against trade barriers and FDI for tax incentive packages in non-tax-haven countries). We also find that other types of non-conventional outbound FDI are likely to increase the domestic employment levels of MNEs at home: those with arbitrage of international financial risks with new FSAs developed or accumulated from the MNEs' non-core businesses (e.g., FDI for financial hedging). Finally, this study confirms that, when implementing outbound FDI to arbitrage international tax liabilities in tax haven countries without any core businesses relocated therein, its impact on the MNEs' home employment levels is insignificant.

Taken together, this study contributes to the current international business literature in terms of two aspects. First, this study theorizes whether and how non-conventional outbound FDI may affect domestic employment of MNEs at home from a combination of strategic 'motivations' and international 'activities' of MNEs who choose outbound FDI as their entry mode into foreign countries. Specifically, the motivations of MNEs intended for conducting outbound FDI (i.e., 'Ownership/Internalization Advantages' versus 'Responses to Location-specific Conditions') and the activities that MNEs actually implement in host countries (i.e., 'Core' versus 'Non-core' business activities) put forward strong theoretical channels between the non-conventional outbound FDI and domestic employment of MNEs at a firm-level. Second, according to Cell IV of Figure 1 in Section 2, MNEs implement FDI in search for non-conventional types of country-specific advantages abroad, and such FDI implemented by MNEs could be accompanied by certain effects on the economy of home countries where the MNEs are headquartered. In the case of conventional FDI in Cell II, there have been a few studies that investigated such home-country employment effects of MNEs' outbound

FDI and their FDI motivations. For example, using country-level data on FDI, trade, and employment, Agarwal (1996, 1997) showed a positive relationship between outbound FDI and home-country employment for natural resource-seeking and market-seeking motivations, but a negative relationship between these two for efficiency-seeking motivation; and Hijzen, Jean & Mayer (2011) confirmed the positive home-country employment effects of market-seeking motivation in both manufacturing and service sectors. However, the operationalization of FDI motivations used in these studies was based on country-level characteristics of foreign markets and hence failed to capture the heterogeneity in firm-specific FDI motivations among MNEs invested in the same host countries. Although Hong, Lee & Makino (2018) attempted to use firm-level data on MNEs' outbound FDI and their motivations of setting up overseas subsidiaries, the study was also confined to conventional forms of FDI only. Our current study addressed the knowledge gap in Cell IV of Figure 1 using Japanese MNEs, outbound FDI with their revealed motivations, and the Japanese parent MNEs' home employment levels in terms of non-conventional FDI. This study complemented the previous literature by showing that non-conventional outbound FDI to counter trade barriers or for tax incentive packages reduces MNEs' domestic employment levels, while outbound FDI for financial hedging or in tax havens has either a positive or insignificant effect on MNEs' domestic employment levels.

These findings from our study also contribute to the body of policy-oriented discussions on the outcomes of non-conventional types of outbound FDI by empirically evaluating whether they are beneficial or detrimental or irrelevant to MNEs and their home country in terms of their impacts on home employment levels. First, the study shows that, regardless of arbitraging risks or liabilities across national borders, non-conventional outbound FDI may not be desirable for both MNEs and their home country in the long term. It is not desirable to MNEs, because MNEs could further strengthen their competitive advantages by shifting their resources and commitment used in this non-conventional outbound FDI toward conventional FDI types that could directly enhance their capability of conducting market-seeking or resource-seeking operations in foreign countries. It is not

desirable for MNEs' home country, either, because it could negatively affect domestic employment of MNEs at home, as this study clearly finds.

Second, in light of the fact that most governments are concerned about boosting domestic employment, this study provides public policymakers with valuable insight. Many MNEs are prompted to engage in non-conventional outbound FDI projects as firm-level solutions to the international political discrepancies such as trade barriers and uneven domestic corporate tax rates across home and host countries of MNEs. However, our study shows that such FDI projects have a negative impact on domestic employment of MNEs. As such, governments' efforts to resolve trade barriers and to develop optimal domestic tax regimes end up being effective ways to keep the domestic employment levels within their jurisdictions.

Third, this study finds that outbound FDI for financial hedging has a positive effect on MNEs' domestic employment levels, whereas the impacts of outbound FDI in tax havens are insignificant. The implication from these asymmetric findings is that proper cross-national financial management in the form of FDI for financial hedging strengthens MNEs' business operations that create domestic employment opportunities, whereas MNEs' investments in tax havens do not. In other words, the opportunity cost of the latter type of investment in creating domestic employment is higher than that of the former type. Any government policy proposals providing incentives for firms that increase domestic employment must evaluate carefully the country of destination for the outflows of MNEs' direct investment to guarantee their policy effects.

This study has several limitations, which future studies could address. First, although conventional and non-conventional forms of outbound FDI are conceptually distinguishable using the 'motivation-activity' of MNEs, non-conventional outbound FDI could be accompanied by conventional outbound FDI in host countries, generating confounding effects between these two. For example, when MNEs transfer core manufacturing activities into foreign markets either to counter trade barriers or for tax incentive packages therein, they would also like to utilize country-specific resources available in the host countries as classified by Dunning (1998). In this case, such non-

conventional outbound FDI plays concurrently a complementary role to the conventional outbound FDI, blurring the line between the two. Second, our study does not cover all possible cases of non-conventional forms of outbound FDI that could be conducted by MNEs, and we acknowledge that MNEs are expected to engage in more diverse forms of non-conventional outbound FDI in the future to survive the stronger competition and the transborder inefficiency in the global economy. Third, owing to a lack of information on micro-level employment characteristics, this study examined only the effect of non-conventional types of outbound FDI for the aggregate counts of domestic employment. Considering diverse features of employment in terms of employment levels, worker types, and part-time versus full-time employment status, future studies could empirically distinguish employment characteristics when data at further disaggregate levels become available. It is likely that an important effect of non-conventional FDI is to change the composition of employment in the home base as well as the absolute level of domestic employment. Fourth, we acknowledge that the domestic employment hired by MNEs at home may not be the only way to evaluate the impact of non-conventional outbound FDI on the MNEs' domestic economy. Scholars are encouraged to develop alternative measures to represent the welfare effects of MNEs' outbound FDI on their home economy, e.g., labor productivity of parent MNEs at home, when such data become readily available for scholarly use. Fifth, whether the use of Japan as a context for this research is relevant or not is an issue to be addressed in future studies. One can argue that we need to confirm the generalizability of the finding in other national contexts. To do so, we need to conduct the same analyses using a sample of non-Japanese MNEs and confirm whether the same results are obtained. Others may argue that the generalizability of the findings is unnecessary or even impossible, because FDI decisions (i.e., motivations and activities) cannot be analyzed in isolation of country contexts that are unique across countries. In either case, since our sample comes from a single country context, i.e., Japan, we cannot confirm whether the results are generalizable across countries or unique to a specific country context. We can therefore say at best that our analyses simply provide an 'abductive inference' (or inference to the best explanation) regarding the effect of non-conventional outbound FDI on domestic employment

of MNEs at home. Lastly, we could not control for all aspects of Japanese parent MNEs in our regression analyses which may affect their employment levels hired at home. Future studies are advised to consider including e.g. the growth of parent MNEs and/or the labor intensity of industries where they currently operate as additional controls if they are readily available. There is much to be done on this important and increasing phenomenon of non-conventional forms of outbound FDI employed by MNEs, and we hope that other IB scholars will join us in this important line of research.

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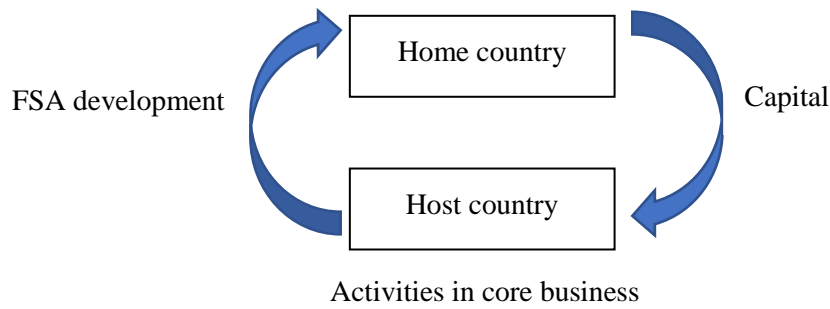
Figure 1: Literature on FDI and its Effects

Types of FDI		Effects of FDI	
		Host-Country Effects	Home-Country Effects
Types of FDI	Conventional FDI	<p>Cell I</p> <p>Haddad & Harrison (1993) Aitken & Harrison (1999) Görg & Greenway (2004) Buckley, Clegg & Wang (2006, 2007) Haskel, Pereira & Slaughter (2007) Vahter & Masso (2007) Altomonte & Pennings (2009) Motohashi & Yuan (2010)</p> <p>Görg & Strobl (2002) De Backer & Sleuwaegen (2003) Burke, Görg & Hanley (2008) Barbosa & Eiriz (2009) Ayyagari and Kosova (2010)</p> <p>Lee, Hong & Sun (2014) Sun, Lee & Hong (2017)</p> <p>Almeida (2007) Dinga & Mnich (2010) Peluffo (2015) Sune et al. (2009) Waldkirch & Nunnenkamp (2009) Hijzen et al. (2013) Jude & Silaghi (2015)</p>	<p>Cell II</p> <p>Kokko (2002) Vahter & Masso (2007) Tang & Altshuler (2015)</p> <p>Becker et al. (2005) Kokko (2006)</p> <p>Agarwal (1996, 1997) Hijzen, Inui & Todo (2007) Becker & Muendler (2008) Federico & Minerva (2008) Masso, Varblane & Vahter (2008) Desai, Foley & Hines Jr. (2009) Liu & Lu (2009) Cuyvers & Soeng (2011)</p> <p>Altzinger & Bellak (1999) Mariotti, Mutinelli & Piscitello (2003) Chen & Ku (2005) Konigs & Murphy (2006) Harrison & McMillan (2007) Molnar, Pain & Taglioni (2007, 2008) Debaere, Lee & Lee (2010) Mitra & Ranjan (2010) Hijzen, Jean & Mayer (2011) Driffield, Pereira & Temouri (2017) Hong, Lee & Makino (2018)</p>
	Non-conventional FDI	<p>Cell III*</p> <p>Jones & Temouri (2016) Chari & Acikgoz (2016) Stoian & Mohr (2016) Kottaridi, Giakoulas & Manolopoulos (2019)</p>	<p>Cell IV</p> <p><i>Knowledge Gap in the Literature</i></p>

* These studies focus on uncovering the host country-specific determinants of non-conventional FDI, not its consequences or outcomes on the host countries.

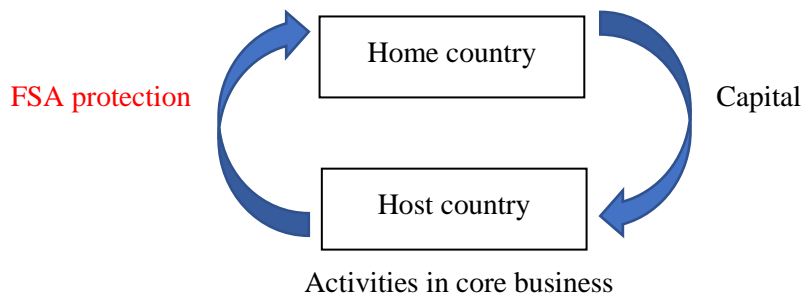
Figure 2: Conventional versus Non-conventional Outbound FDI of MNEs

(a) Conventional Outbound FDI

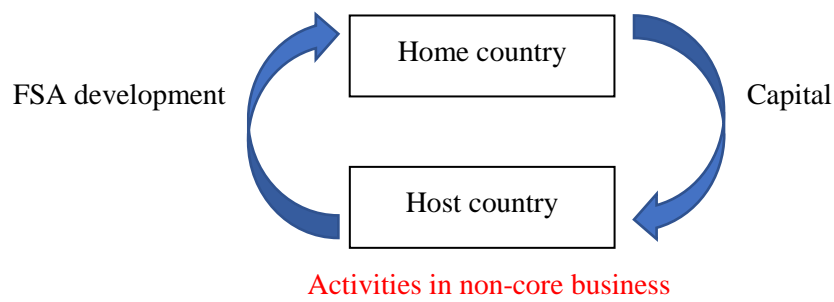


(b) Non-conventional Outbound FDI

(i) FDI to counter trade barriers or FDI for tax incentive packages in non-tax havens



(ii) FDI for financial hedge



(iii) FDI for tax breaks in tax havens

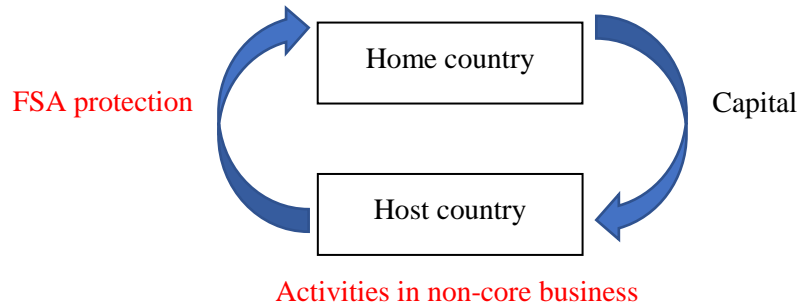


Figure 3: Activities and Motivations of MNEs for Outbound FDI

		Motivations for Outbound FDI	
		Ownership/Internalization Advantages	Responses to (Legal and Regulatory) Location-specific Conditions
Activities in Host Countries	In Core Business	Conventional FDI	H1: FDI to counter trade barriers H3(a): FDI for tax incentive packages in non-tax havens
	In Non-core Business	H2: FDI for financial hedge	H3(b): FDI for tax breaks in tax havens

Table1: Descriptive Statistics and Correlation Matrix

	Mean	Std. Dev	1	2	3	4	5	6	7	8	9	10	11	12	13
1	8.479	1.531	1.000												
2	3.954	1.742	0.317***	1.000											
3	27.548	1.653	-0.088***	-0.062***	1.000										
4	8.528	6.483	0.019***	-0.473***	0.101***	1.000									
5	4.605	0.521	0.018**	-0.003	-0.075***	-0.011	1.000								
6	30.226	31.499	-0.015*	-0.184***	0.602***	0.225***	0.0002	1.000							
7	0.839	0.858	-0.032***	-0.343***	0.162***	0.335***	0.017**	0.603***	1.000						
8	0.571	0.783	0.477***	0.175***	0.247***	-0.058***	-0.012*	-0.021***	-0.186***	1.000					
9	0.235	0.034	-0.033***	-0.028***	0.099***	0.061***	0.066***	0.074***	0.066***	-0.040***	1.000				
10	9.378	2.001	0.388***	0.525***	0.059***	-0.083***	-0.015*	0.153***	0.196***	0.142***	0.026***	1.000			
11	0.020	0.140	-0.012*	0.080***	0.077***	-0.088***	0.001	0.100***	0.081***	-0.028***	-0.021***	0.082***	1.000		
12	0.014	0.118	0.018**	-0.118***	-0.023***	0.014*	0.017**	0.042***	0.077***	-0.001	-0.026***	-0.034***	0.024***	1.000	
13	0.055	0.228	0.040***	0.200***	-0.094***	-0.174***	0.015**	-0.117***	-0.141***	0.001	-0.031***	0.061***	0.013*	-0.029***	1.000
14	0.007	0.089	0.025***	0.033***	-0.105***	-0.044***	0.009	-0.053***	0.069***	0.002	-0.003	0.049***	0.069***	0.0000	-0.022***

Note. Number of observations: 17,788. *** $p < 0.01$, ** $p < 0.05$, * $p < 0.1$, two-tailed tests.

1. Japanese parent MNE employment (ln); 2. Overseas subsidiary employment (ln); 3. Host country GDP (ln); 4. Ratio of Japanese GDP by industry (%); 5. Unemployment rate in Japan (%); 6. Distance between Japan and host countries (ln); 7. Rule of law; 8. Parent MNE local networks (ln); 9. Parent MNE R&D ratio (%); 10. Overseas subsidiary revenue (ln); 11. $M1$. Trade barriers; 12. $M2$. Financing, currency hedging; 13. $M3_{Non-tax\ havens}$. Investment for tax incentive packages in non-tax havens; 14. $M3_{Tax\ havens}$. Investment in tax havens.

Table 2: 3SLS Regression Results (DV: Parent MNE employment)

	Model 1	Model 2	Model 3
Non-conventional FDI motivations			
<i>M1</i> . FDI to counter trade barriers	-0.189*** [0.063]	-0.186*** [0.063]	-0.187*** [0.063]
<i>M2</i> . FDI for financing, currency hedging	0.167** [0.081]	0.170** [0.081]	0.167** [0.081]
<i>M3</i> <i>Non-tax havens</i> . FDI for tax breaks in non-tax havens	-0.093** [0.040]		-0.094** [0.040]
<i>M3</i> <i>Tax havens</i> . FDI for tax breaks in tax havens		-0.032 [0.099]	-0.045 [0.100]
Control variables			
Overseas subsidiary employment (ln)	0.518*** [0.010]	0.517*** [0.010]	0.518*** [0.010]
Host country GDP (ln)	-0.228*** [0.010]	-0.228*** [0.010]	-0.228*** [0.010]
Ratio of Japanese GDP by industry (%)	0.036** [0.015]	0.035** [0.015]	0.036** [0.015]
Unemployment rate in Japan (%)	2.381*** [0.086]	2.387*** [0.086]	2.380*** [0.086]
Distance between Japan and host countries (ln)	0.0004 [0.001]	0.0003 [0.001]	0.0004 [0.001]
Host country rule of law	0.161*** [0.017]	0.163*** [0.017]	0.162*** [0.017]
Parent MNE local networks (ln)	0.859*** [0.013]	0.859*** [0.013]	0.859*** [0.013]
Parent MNE R&D ratio (%)	-0.029 [0.266]	-0.022 [0.266]	-0.028 [0.266]
Conventional FDI motivation dummies	Yes	Yes	Yes
Industry fixed effects	Yes	Yes	Yes
Regional fixed effects	Yes	Yes	Yes
Yearly fixed effects	Yes	Yes	Yes
Number of Observations	17,788	17,788	17,788
R ²	0.4436	0.4439	0.4436
χ^2	997,061.72***	997,506.50***	997,000.08***

Notes. Standard errors in brackets; *** $p < 0.01$, ** $p < 0.05$, * $p < 0.1$, two-tailed tests.

Table 3: Robustness Test Results (DV: Parent MNE employment)

	Parent MNE Employment at ($t + 1$): 3SLS Regression			System GMM		
	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6
Non-conventional FDI motivations						
<i>M1</i> . FDI to counter trade barriers	-0.103** [0.042]	-0.201*** [0.066]	-0.202*** [0.066]	-17.950** [7.449]	-20.394*** [7.532]	-17.640** [7.681]
<i>M2</i> . FDI for financing, currency hedging	0.161* [0.084]	0.164** [0.083]	0.161* [0.084]	1.662* [0.994]	1.858* [1.054]	1.727* [1.029]
<i>M3</i> _{Non-tax havens} . FDI for tax breaks in non-tax havens	-0.204*** [0.066]		-0.104** [0.042]	-0.639** [0.255]		-0.644** [0.265]
<i>M3</i> _{Tax havens} . FDI for tax breaks in tax havens		-0.023 [0.104]	-0.037 [0.104]		1.561 [1.086]	1.262 [1.036]
Control variables						
Overseas subsidiary employment (ln)	0.519*** [0.011]	0.518*** [0.011]	0.519*** [0.011]	0.409*** [0.046]	0.396*** [0.050]	0.387*** [0.050]
Host country GDP (ln)	-0.218*** [0.011]	-0.218*** [0.011]	-0.218*** [0.011]	-0.192* [0.101]	-0.198* [0.102]	-0.186* [0.010]
Ratio of Japanese GDP by industry (%)	0.039** [0.016]	0.038** [0.016]	0.039** [0.016]	-0.043 [0.051]	-0.044 [0.050]	-0.040 [0.050]
Unemployment rate in Japan (%)	2.618*** [0.087]	2.621*** [0.087]	2.618*** [0.087]	-1.842 [1.542]	1.266 [2.584]	1.394 [2.607]
Distance between Japan and host countries (ln)	0.0001 [0.001]	-0.0001 [0.001]	0.0001 [0.001]	0.070* [0.042]	0.072* [0.043]	0.074* [0.043]
Host country rule of law	0.168*** [0.018]	0.170*** [0.018]	0.169*** [0.018]	-0.002 [0.083]	-0.009 [0.085]	-0.040 [0.079]
Parent MNE local networks (ln)	0.848*** [0.014]	0.848*** [0.014]	0.848*** [0.014]	0.064 [0.103]	0.022 [0.088]	0.036 [0.098]
Parent MNE R&D ratio (%)	0.191 [0.280]	0.195 [0.280]	0.192 [0.281]	2.224 [1.398]	2.190 [1.494]	2.318 [1.463]
Conventional FDI motivation dummies	Yes	Yes	Yes	Yes	Yes	Yes
Industry fixed effects	Yes	Yes	Yes	Yes	Yes	Yes
Regional fixed effects	Yes	Yes	Yes	Yes	Yes	Yes
Yearly fixed effects	Yes	Yes	Yes	Yes	Yes	Yes
Number of Observations	15,777	15,777	15,777	17,788	17,788	17,788
R ²	0.4412	0.4415	0.4412			
χ^2	889,151.60***	899,548.01***	899,104.36***	30.52***	26.23***	28.17***
Number of Instruments				87	87	88
Hansen's J Test (p -value)				(0.977)	(0.989)	(0.986)
Difference-in-Hansen Test (p -value)				(0.871)	(0.559)	(0.572)
AR(1) Test in Differences (p -value)				(0.092)	(0.044)	(0.055)
AR(2) Test in Differences (p -value)				(0.179)	(0.241)	(0.224)

Notes. Standard errors in brackets; *** $p < 0.01$, ** $p < 0.05$, * $p < 0.1$, two-tailed tests.