

1 Coastal defences versus coastal ecosystems: a regional appraisal

2

3 **Abstract**

4

5 Societal concern (both real and imagined) over coastal erosion and flooding, often results
6 in construction of sea defences to protect property. Sea defences are, however, damaging
7 to the natural ecosystems that provide quantifiable ecosystem services to the human
8 population. Protection of property is, however, the most common driving force behind
9 construction of sea defences and the basis of any associated economic appraisals.
10 Protection of the coastal ecosystem (sedimentary, biological and chemical) while
11 commonly implied in strategic documents (e.g. Habitats Directive 92/43/EEC, Water
12 Framework Directive 2000/60/EC, OSPAR Convention), remain largely aspirational
13 notions that currently have a much lower priority, or none at all, in sea defence decision-
14 making. Under this anthropic view of coastal protection it is not surprising that defence
15 structures proliferate. In many instances, shoreline armouring is considered on a case by
16 case basis with little regard to the cumulative effects. This is true whether or not there is
17 a strategic approach to coastal protection. In this paper the Northern Ireland coast is used
18 as a case study to document the nature and extent of shoreline protection structures
19 associated with sandy beaches. The nature and extent of sea defence structures were
20 documented from a low-level oblique helicopter-based photographic survey and mapped
21 in a GIS. The implications for the coastal ecosystem are considered. A sustainable
22 approach to shoreline management demands a balance between protection of property
23 and preservation of coastal ecosystem services.

24

25 **1. Introduction**

26

27 Coastal erosion and flooding is often cited as posing a risk to built infrastructure. This is
28 a legitimate societal concern which does of course highlight that the infrastructure is
29 located in a hazardous location. For many types of infrastructure (harbours, power
30 plants, ports etc.) this is unavoidable and is either tacitly accepted as an operational risk,
31 and/or minimised by construction of defences. Many other examples of infrastructure,
32 however, do not need to be built in coastal locations and the root of their problems with
33 coastal flooding and erosion lie in poor contemporary land-use planning or are inherited
34 from periods when the risks were less understood. In some such cases where levels of
35 risk are very low and only extreme events with low recurrence intervals pose a threat,
36 communities have learned to accept the risk: the costs of preventing a low frequency risk
37 are prohibitive and thus it is regarded as acceptable to live with it. In others, defences of
38 various sorts are constructed to protect property.

39

40 The perceived or real threat to infrastructure is, however, often the dominant or only
41 concern considered in the societal response to flooding or erosion (Penning-Rowsell et
42 al., 2012). Typical of contemporary societal views is the statement by Marchand et al.
43 (2011, p859) that “Coastal erosion in Europe causes significant economic loss, ecological
44 damage and societal problems”, without making either of the equally valid but opposing
45 statements that (i) coastal erosion provides many societal benefits through its contribution

46 to coastal ecosystem services (in particular sustaining beaches) and (ii) efforts to combat
47 coastal erosion are damaging to coastal ecosystems and the services they provide.

48

49 Constructing coastal defences (whether hard or soft) to protect human infrastructure has
50 deleterious effects on the coastal ecosystem (including reducing or eliminating sediment
51 supply, preventing energy attenuation, reflecting or redirecting excess energy, reducing
52 or eliminating habitat (coastal squeeze), and altering habitat type (Greene, 2002; Jones et
53 al., 2011). In a review of the losses of coastal and nearshore marine habitats in Europe,
54 Airoidi and Beck (2007, p345) note that “coastal development and defence have the
55 greatest impact on soft-sediment habitats...”. These in turn negatively impact important
56 coastal ecosystem services such as recreational area, landscape/seascape quality, storm
57 attenuation, food production, assimilation of pollutants amongst other things (UK
58 National Ecosystem Assessment, 2011). These effects are often ignored or overlooked in
59 deference to the perceived social desirability of protecting infrastructure rather than
60 ecosystems (Cooper and McKenna, 2008).

61

62 In large part, concern about coastal erosion and flooding is only loosely focussed and
63 terms such as ‘coastal protection’ and ‘working with natural processes’ mean different
64 things to different people (Cooper & McKenna, 2008). Protecting a beach is not the
65 same as protecting a house behind the beach- to protect the house means damaging or
66 destroying the beach, while protecting the beach may mean letting the house collapse
67 when erosion reaches it, yet both meanings are encompassed in the term ‘coastal
68 protection’. Importantly, the different interpretations of these terms are diametrically

69 opposed- following one interpretation will compromise the other. The concept of
70 ‘building with nature’ that is popular in the Netherlands at present (Van Koningsveld et
71 al., 2008) is another example. In order to resist any movement of the shoreline from its
72 1991 position (whether by storms or sea level rise), beach nourishment is an essential part
73 of the strategy. Concepts such as the ‘sand engine’, a massive beach nourishment scheme
74 that is anticipated by its designers to spread sand along the coast over several years, are
75 billed as examples of building with nature. Such efforts may rely on natural processes to
76 redistribute sand, but the underlying cause for installation is to resist nature.
77 Consequently the very term is disingenuous.

78

79 In practice, protection of property is the most widespread context within which the term
80 ‘coastal protection’ is invoked. Protection of the coastal ecosystem (sedimentary,
81 biological and chemical) while implied in policy documents (EU, OSPAR), has a much
82 lower priority. This probably stems from the perceived immediacy of flooding or erosion
83 risk versus the long-term benefits and cost associated with coastal ecosystem services.
84 Under such an anthropic view of coastal protection it is not surprising that defences
85 proliferate. Recent reviews of the state of Europe’s coasts (EEA, 2006; 2011) show a
86 progressive increase in the extent of coastal defences. While this is a response to ongoing
87 development on the shoreline (Airoldi and Beck, 2007), it has implications for
88 sustainability of the coast which have received little attention. In Europe the Water
89 Framework Directive might in due course focus attention on the extent to which coastal
90 and estuarine ecosystems have been compromised by sea defences, but in the meantime,

91 progressive shoreline armouring poses a major threat to the natural functioning of the
92 coastal marine ecosystem.

93

94 In many (almost all) instances, shoreline armouring is considered on a case by case basis
95 with little regard to the cumulative effects. This is true whether or not there is a strategic
96 approach to coastal protection. In this paper we use the Northern Ireland coast as a case
97 study to document the nature and extent of shoreline armouring in place, and consider the
98 implications for the coastal ecosystem. We assess the need for an integrated approach to
99 shoreline management that considers protection of the coastal ecosystem as well as
100 protection of coastal property in order to derive a sustainable approach to coastal
101 protection.

102

103 **2. Study Area**

104

105 The Northern Ireland coast (Figure 1) extends from Warrenpoint on Carlingford Lough,
106 to Londonderry on Lough Foyle (Cooper, 2010). The open coastline is approximately 650
107 km in length of which more than 75% is under some form of statutory or non-statutory
108 conservation designation. An additional 113 km of coast is contained within the sea
109 loughs (semi-enclosed marine embayments) of Carlingford, Strangford, Larne and Foyle.
110 Nature conservation designations applied to sections of the coast include the World
111 Heritage Site of The Giants Causeway and Special Areas of Conservation such as
112 Strangford Lough and the Bann Estuary (Department of Environment, 2010). Over 70%
113 of the coastline is classified as an ‘Area of Outstanding Natural Beauty (AONB)’

114 (McLaughlin & Bann, 2002). There is, however, no strategic approach to shoreline
115 management in Northern Ireland (Dodds et al., 2010) and decision-making regarding
116 coastal defences is conducted by a variety of past and present government bodies
117 operating largely independently to fulfil their statutory obligations (Cooper, 2011). With
118 no strategic approach to shoreline management, a wide variety of structures has been
119 emplaced at various times.

120

121 (Figure 1.)

122

123 **3. Methods**

124

125 In 2009 a low-level helicopter aerial survey of the Northern Ireland coast was
126 commissioned by the Maritime and Coastguard Agency (MCA) and Northern Ireland
127 Environment Agency (NIEA) to identify access points for potential marine accidents.
128 This resulted in a complete photographic coverage of the coast by low level (100ft)
129 oblique aerial images whose origin was geo-referenced in a GIS. In this study these
130 images were used to identify the nature and extent of sea defence structures, whose
131 location was mapped in GIS using a 1:10,000-scale base map. In the GIS the location,
132 nature and extent of sea defence structures associated with sandy beaches was mapped.
133 The nature of what type of asset was protected was also assessed. Ground-truthing of
134 selected sections of the coast was undertaken via field visits to confirm the type of
135 defence structure identified from the aerial photography.

136

4. Shoreline armouring in Northern Ireland.

137

138

139 There is a long history of sea-defence structures in Northern Ireland, many of which were
140 originally constructed to create safe harbours and facilitate navigation. In the 18th and
141 particularly 19th century land claim in estuaries involved construction of sea defences that
142 persist to the present time while in the 19th and 20th century construction and metaling of
143 coastal roads was accompanied by construction of sea defences. Several arterial roads
144 extend around the coast of Northern Ireland, including the Antrim Coast Road which was
145 considered a major feat of engineering at the time of its construction between 1832 and
146 1842 (Orr, 2010). In the more recent past, a variety of embankments have been
147 constructed in seaside resort towns to provide promenade access. In the past two decades
148 in particular a variety of sea defences have been emplaced to protect individual seaside
149 dwellings as well as caravan sites, agricultural fields, car parks and municipal facilities.
150 Several seaside resorts (e.g. Portrush, Newcastle, Bangor, Millisle) have seen continuing
151 construction and alteration of existing sea defences in efforts to improve civic amenity.

152

153 A variety of shoreline protection works are present in Northern Ireland. Formal rock
154 armour involves large quarried stones placed along the shoreline in a systematic fashion.
155 The rock is usually hard igneous rock (basalt or granite). The rocks are selected to
156 withstand a specified wave impact and are emplaced to a particular design. They are not
157 cemented in place. Vertical sea walls constructed of blocks of rock cemented together are
158 also common. They tend to be historical features and many have recently been replaced
159 by concrete sea walls.

160

161 Informal rubble is frequently used as an alternative to rock armour, whereby blocks of
162 material, such as old concrete or bricks in various shapes and sizes are placed on the
163 coast to dissipate some of the wave energy. This is usually done in an informal manner
164 without design and often the material is simply dumped. It is most common on
165 agricultural fields and private property (caravan parks and houses).

166

167 A variety of concrete seawalls have been constructed in Northern Ireland to protect the
168 landward assets from erosion. They range from vertical walls that simply reflect wave
169 energy to concave curved walls designed to re-direct incident wave energy. Several are
170 topped by promenades or roads. Railway sleepers were used as a seawall at Cushendun.

171

172 Groynes, timber or concrete walls built perpendicular to the shoreline, designed to trap
173 sand moving alongshore, have been constructed at a few locations in Northern Ireland.
174 They are not common because most beaches are located in headland-bounded
175 embayments in which longshore drift is subordinate to cross-shore transport (Cooper,
176 2013). Examples are present at Portballintrae (Jackson, 2012), Newcastle and Ballyholme

177

178 Flood embankments are designed primarily to prevent flooding of low-lying areas rather
179 than prevent erosion. They are present in some of the sea loughs, particularly in front of
180 reclaimed salt marsh and tidal flats in Strangford Lough and Lough Foyle.

181

182 **5. Results**

183

184 In total, 32% of the Northern Irish coast is fronted by man-made structures, with 68%
185 natural. The extent of defended coastline compares to 44% in England and Wales, and
186 6% in Scotland (Defra, 2010).

187

188 **5.1. North Coast**

189 The sand beaches of the North Coast (Magilligan to Ballycastle) (Fig. 2) are among the
190 least developed in Northern Ireland. The high cliffs and lack of coastal roads that directly
191 impinge on beaches is the main reason. Nonetheless several do have sea defences
192 landward of the beach. These are most prominent at Portrush, the region's main seaside
193 resort. On the West Strand concave seawall and promenade are present along the rear of
194 the beach which has lowered significantly since the wall was built. On the neighbouring
195 East Strand, in contrast, a seawall and promenade suffers from regular inundation with
196 wind-blown sand. Both walls seem to have been emplaced to facilitate pedestrian access
197 on the associated promenade. Some rock armour and gabions were emplaced at
198 Whiterocks beach, Portrush at the toe of a high dune in order to protect part of a golf
199 course (Fig. 3). The sea defence situation at Portballintrae was documented by Jackson
200 (2013), who catalogued a series of interventions that led first to destruction of the beach
201 and subsequently the need to armour the glacial bluffs.

202

203 (Fig.2 and Fig. 3)

204

205 **5.2. North Antrim Coast**

206 At Ballycastle the coastal orientation changes to run N-S (Fig. 4). Between Ballycastle
207 and Larne is a series of glaciated valleys (the Antrim Glens) with headland-embayment
208 beaches at the mouths of the valleys. The Antrim Coast Road runs semi-continuously
209 along the shoreline and a number of small settlements are present. At Cushendun
210 (Fig.5A,B), sand removal from the beach had caused beach erosion and shoreline retreat
211 (Carter, 1991). Rock armour and railway sleeper defences were built to protect adjacent
212 land. The practice of sand removal has now stopped and the walls are not being
213 maintained. At neighbouring Cushendall, a seawall and promenade was built in front of
214 a golf clubhouse. The wall collapsed during storms in 1996 and again in 2014. The
215 Antrim coast Road runs adjacent to the shoreline and where it impinges on the shore, sea
216 defences have been constructed at the rear of many beaches (Fig. 5E, F). In many cases
217 such beaches are now entirely covered at high tide and the sea defences are subject to
218 high wave energy.

219

220 (Fig.4 and Fig. 5)

221

222

223 **5.3. Outer Ards Coast**

224

225 A road runs semi-continuously along the outer coast of the Ards Peninsula connecting
226 several small towns and villages (Fig. 6). Beaches are present in embayments on this
227 low-lying rocky coast and where the road impinges on the beach, sea defences have been
228 built (Fig.7). The beach margin of several caravan sites (mainly occupied by

229 holidaymakers in the summer season) are armoured with a variety of materials and most
230 of the holiday and permanent homes built seaward of the road are defended by rock
231 armour. The raised beach deposits along this stretch of coast were a source of sand
232 during storms and a future sand reservoir that would be accessed as sea level rises. This
233 has been rendered inaccessible to the beach by the sea defences. The popular seaside
234 resorts of Bangor, and Donaghadee have promenades at the rear of beaches. For
235 example, Ballyholme beach at Bangor is backed by a seawall topped by a promenade.
236 This has cut off the supply of sand from a formerly eroding bluff to landward.
237 Unsuccessful efforts to prevent the inevitable beach lowering involved construction of
238 groynes which are now in a poor state of repair.

239

240 (Fig. 6, 7, 8.)

241

242 **5.4. South Down Coast**

243

244 South of the Ards peninsula, the County Down coast is a mix of hard rock and soft glacial
245 deposits. The beaches are sustained by ongoing erosion of the soft glacial deposits
246 immediately landward of them.

247

248 Roads are present at variable distances landward of the shoreline (Fig. 9). Where it
249 impinges on the shoreline it has been defended. The largest single sea defences adjacent
250 to beaches are at the resort of Newcastle and around caravan sites at Cranfield Point. The
251 resort of Newcastle is fronted by a seawall (Fig. 10A) and a recreational centre was

252 constructed on top of part of the beach. Erosion of the shoreline has progressed
253 alongshore from the initial hard defences in front of the town and adjacent areas
254 (including a hotel and golf course) have been armoured in turn. The seawall in front of
255 the largest hotel (Fig 10B) has collapsed during storms in 2002 and was rebuilt.

256

257 Outside these resorts sea defences at the rear of the beach have been constructed to
258 protect individual houses, footpaths (Fig.10C) and agricultural land (Fig 10D).

259

260 **5.5. Sea Loughs**

261

262 Beaches and tidal flats are present within all of Northern Ireland's sea loughs. They are
263 large marine embayments in which wave energy is significantly lower than the open sea,
264 but within which periodic storms can cause significant morphological change. A variety
265 of sea defences are present at the rear of beaches in these sea Loughs (Fig.11). They
266 have been constructed for various reasons. In Strangford Lough the most common sea
267 defences are constructed to protect roads which run along the margins of the Lough.
268 (Fig11D). A single large structure at the landward limit of tidal flats in the north of the
269 lough was constructed originally as part of a saltmarsh reclamation project (McErlean et
270 al., 2002). It has subsequently been enhanced and strengthened several times to provide
271 flood and coastal defence for the low-lying parts of Newtownards. Other areas in
272 Strangford are defended to protect small patches of ground including picnic sites (Fig
273 11B). Approximately 25% of Strangford Lough's mainland shoreline (excluding its
274 islands) is armoured.

275

276 Over 40% of the Northern Ireland section of Carlingford Lough's coastline is defended
277 by sea defence structures. Most of these consist of rock armour and seawalls to protect
278 the A2 road. Several additional stretches of armouring have been emplaced to protect
279 individual houses (Fig 11E) or new developments (Fig 11F).

280

281 Almost 50% of the shoreline of Belfast Lough has defensive structures. Much of this is
282 protecting roads and other urban and port-related infrastructure. Some, however, is
283 present at the rear of small pocket beaches such as those at Crawfordsburn (Fig. 11A).
284 The purpose of these defences seems to be primarily to provide support for a footpath at
285 the rear of the beach.

286

287 Just less than 30 % of Larne Lough's coastline comprises sea defences, constructed in
288 association with port facilities and to protect roads.

289

290 About 40% of Northern Ireland's Lough Foyle coastline comprises sea defences with
291 most of these constructed to protect reclaimed salt marshes.

292

293 **6. Effects of coastal defences on the coastal ecosystem.**

294

295 Erosion of shorelines and periodic flooding are entirely natural processes of coastal
296 ecosystems. Shoreline erosion may be a response to a temporary increase in wave or
297 tidal energy or a sediment imbalance that is either temporary or long-term. In the natural

298 world erosion is a mechanism by which the coastline adjusts to changing conditions.
299 Erosion of land seaward of, or alongshore of beaches, provides a sediment source that
300 sustains some beaches and yields sediment to the nearshore zone. Flooding too is a
301 temporary condition during which excess water is accommodated within a system.
302 During floods, wetlands (e.g. saltmarshes) are supplied with fresh inputs of sediment and
303 nutrients.

304

305 Coastal defences compromise the natural sedimentary system and the associated coastal
306 ecosystem (McKenna et al., 2000). They do so in a number of ways and at different
307 timescales. In areas where the supply of sand or gravel to beaches is dependent on
308 periodic bluff erosion, sea defences eliminate or reduce the sediment supply. This effect
309 was noted by Carter (1984) in the case of the Antrim Coast Road where the road had
310 severed the supply of cliff-derived debris from the adjacent cobble beaches. Active cliff
311 recession also sustains beaches on the coast south of Newcastle and around Strangford
312 Lough. Ultimately any reduction in sediment supply causes such beaches to narrow and
313 ultimately disappear as the existing sediment is reworked by waves. On long stretches of
314 the Northern Ireland coast, a 'raised beach' deposited during a previous high sea level is
315 present behind the modern beach. It contains a large supply of sediment but much of it
316 has been rendered inaccessible to the modern sedimentary system by seawall
317 construction. This effect is particularly noticeable on the outer Ards Peninsula where the
318 coast road and small settlements have been built on the raised beach. In other areas,
319 erosion of glacial sediments is the only contemporary source of sediment to beaches and
320 tidal flats (Greenwood and Orford, 2007).

321

322 Armouring at the rear of many sand beaches cuts the link between beach and dune, thus
323 preventing the additional dissipation of storm energy that occurs by dune erosion during
324 storms (McKenna et al., 2000). It also creates 'edge effects' where erosion is focussed as
325 the margins of the defences causing them to be gradually extended- the beach at
326 Newcastle County Down is a good example where Navas and Cooper (1998) showed the
327 progressive extension of sea defences. Separation of beach and dune by seawalls cuts the
328 sediment supply from dunes that is often part of the natural post-storm recovery
329 mechanism (Lynch et al., 2009). This means that excess energy remains within the
330 system and is used to export sediment seawards.

331

332 The direct effects of shoreline armouring include reflection of waves during storms. This
333 leads to enhanced offshore transport of sediment. Carter (1991) reported a 2m drop in
334 beach level at Portrush since construction of a sea wall. In other instances armouring has
335 caused loss of beach habitat by being constructed on top of the beach. A recreational
336 facility at Newcastle is a prime example that is extended onto the former beach and now
337 overlies it.

338

339 In the medium term anticipated changes in global sea level and its outworking at local
340 level as relative sea level rise have serious implications for coastal sedimentary systems
341 and ecosystems. Although Northern Ireland has historically seen little sea level rise (due
342 to post-glacial land uplift) recent studies point to a rising sea level trend (Orford et al.,
343 2006) Rising sea level typically causes a landward migration of shorelines as dynamic

344 zones shift landwards and upwards. A migrating shoreline rising across the coastal
345 hinterland results in erosion of adjacent materials liberating sediment that, in turn,
346 sustains the migrating landforms. The glacial sediments and raised beaches of the
347 Northern Ireland coast contain a ready source of beach-building material that will be
348 accessed by the rising sea. In cases where this has been armoured the future sediment
349 supply has been cut off and beaches will be lost.

350

351 The same is true for tidal flats. In all the sea loughs, armouring at the landward margin of
352 the tidal flats inhibits the ability of the tidal flats to migrate and they will thus narrow and
353 become more energetic as wave energy is dissipated across a narrower zone. The
354 implications for resident and migratory creatures are potentially serious. In a study for
355 the National Trust Orford et al. (2006) contended that about 50% of the intertidal habitat
356 at the northern end of Strangford Lough (backed by a sea defence) would be lost if sea
357 level were to rise by 1m in the next century. Tidal flats not backed by seawalls could
358 instead migrate landwards.

359

360 Decreased width reduces the natural coastal defence capacity of beaches, tidal flats and
361 salt marshes. An inability to access sand dunes during storms has the same effect since
362 excess energy is then reflected seawards, causing enhanced erosion, rather than being
363 dissipated in the dunes.

364

365 There are many ecological implications of coastal armouring on sandy beaches and tidal
366 flats (Dugan et al., 2008; Defeo et al., 2009). Perhaps most fundamentally, a reduced

367 area for beach debris (e.g. seaweed) to accumulate causes a marked reduction in beach
368 productivity. The reduced areas of beaches and tidal flats also provide less habitat area
369 for foraging and nesting birds and other beach-dependent organisms (Dugan and
370 Hubbard, 2006). The coastal defence structures themselves become habitats that impact
371 on native biological communities and can promote colonisation by invasive creatures
372 (Defeo et al., 2009). The loss in area of beaches, caused by sea defence structures
373 ultimately impacts on the entire nearshore ecosystem via a complex set of interacting
374 nutrient and material flows.

375

376 **7. Discussion**

377

378 Over a quarter of all Northern Ireland's sandy beaches are backed by sea defences. The
379 reasons for emplacement of coastal defences are varied, but the most common (defence
380 of roads and defence of homes) relate to structures that do not necessarily have to be built
381 on the coast. In many instances, even low value and undeveloped land is defended at
382 great expense. In a number of instances armouring of sand beaches appears to have been
383 an unnecessary 'knee-jerk' reaction to winter storms – several seawalls between the
384 beach and dune appear to serve no practical purpose. In the case of seaside resorts,
385 defences at the rear of beaches serve mainly as the basis of a promenade.

386

387 With few exceptions (one of which was the upgrade of Newtownards sea defences
388 (Navas et al., 2002)), construction of sea defences takes little account of the
389 environmental or ecological implications either individually or cumulatively for the

390 Northern Ireland coast. Applying Kahn's (1966) premise regarding the "the tyranny of
391 small decisions" to environmental impacts Odum (1982) noted that the effects of small,
392 independent decisions are often experienced *post hoc* and they often result in detrimental
393 outcomes in which the larger issue is never directly addressed. This appears to be the
394 case regarding sea defences behind beaches in Northern Ireland and elsewhere. One
395 project might be administratively acceptable and have subtle effects on habitats and
396 organisms, but numerous projects over time may exert multiple assaults that result in
397 "death by a thousand cuts (Lindeman, 1997b)." With rising sea level and increasing
398 development, the demand for protection of built infrastructure and property will
399 undoubtedly increase. The impacts on the coastal ecosystem are likely to continue to be
400 ignored (Greene, 2002).

401

402 In addition, despite a brief phase of government engagement with ICZM (Cooper, 2011),
403 Boyer-Villemaire et al. (2014a,b) have drawn attention to the shortcomings in the
404 administration of coastal management and the lack of participation by citizens in
405 decision-making in coastal defence specifically in Northern Ireland. This, coupled with a
406 general lack of awareness of the impacts of coastal defences, is a major challenge to
407 changing the *status quo*.

408

409

410 **8. Conclusions**

411

412 The prevailing one-dimensional view of coastal protection in Northern Ireland, and
413 indeed globally, is causing severe impacts on natural coastal ecosystems and
414 compromising their ability to adapt and survive during rising global sea level. This
415 situation is the result of several combined factors. These are:

416

- 417 1. Ignorance on the part of the public and managers of the implications of sea
418 defences for coastal ecosystems;
- 419 2. Structuring of decision-making processes such that some form of defence is the
420 only plausible outcome;
- 421 3. Active lobbying for engineered interventions by the engineering profession;
- 422 4. Poor planning decisions that permit construction in high risk zones;
- 423 5. A higher priority being afforded to private property than maintenance of the
424 communal coastal resource; and
- 425 6. An inability to contemplate large scale removal of infrastructure to less vulnerable
426 locations.

427

428 The inevitable outcome is an ever-increasing maintenance bill for sea defences and an
429 ever more degraded environment with implications for the quality of life of residents,
430 impacts on tourism and recreation (that rely to a large extent on a high quality scenic
431 environment) and deleterious impacts on the natural coastal ecosystem. Protection of
432 some types of infrastructure at the coast is of course needed, but in many cases more
433 sustainable alternatives to defence can be found. In many instances defence measures
434 were unnecessary and can safely be removed. Amenity can be provided by less intrusive

435 and even demountable structures such as being implemented by the National Trust at
436 Portstewart beach. From a planning perspective, a strategic approach to the shoreline is
437 needed that makes it clear that ill-placed development will not be permitted to be
438 defended. This would have the immediate effect of still enabling development at the
439 owners risk but would halt the ongoing pattern of development in erosion-prone locations
440 with inevitable subsequent calls for armouring (even at public expense).

441

442 **Acknowledgements**

443

444 This work was undertaken in the context of the IMCORE (Innovative Management for
445 Europe's Changing Coastal Resource) Project funded under the Interreg IVB programme.
446 We are grateful to NIEA for access to its oblique aerial photography set from which
447 information on sea defences was mapped.

448

449 **References**

450

451 Airoidi, L. and Beck, M.W. 2007. Loss, status and trends for coastal marine
452 habitats of Europe. In: Gibson, R.N., Atkinson, R.J.A. and Gordon, J.D.M.
453 (eds). *Oceanography and Marine Biology: Annual Review*, 45, 345-405.

454

455 Boyer-Villemare, U., Benavente, J. Cooper, J.A.G. and Bernatchez, P.
456 2014a. Analysis of power distribution and participation in sustainable

457 natural hazard risk governance: a call for active participation. *Environmental*
458 *Hazards*,13, 38-57.

459

460 Boyer-Villemaire, U., Bernatchez, P., Benavente, J., and Cooper, J.A.G.
461 2014b. Quantifying community's functional awareness of coastal changes
462 and hazards from citizen perception analysis in Canada, UK and Spain.
463 *Ocean and Coastal Management*. 93, 106-120.

464

465 Carter, R.W.G. 1991. *Shifting Sands. A study of the Northern Ireland Coast*
466 *from Magilligan to Larne*. HMSO, Belfast, 49pp.

467

468 Coastal Channel Observatory (2007) Breakwaters Available online:
469 [http://www.channelcoast.org/southwest/programme_design/defence_type/?li](http://www.channelcoast.org/southwest/programme_design/defence_type/?link=breakwaters.html)
470 [nk=breakwaters.html](http://www.channelcoast.org/southwest/programme_design/defence_type/?link=breakwaters.html) last accessed 26/01/11

471

472 Cooper, J.A.G. 2010. 7.25 Northern Ireland. In: Bird, E.C.F. (ed)
473 *Encyclopedia of the World's Coastal Landforms*, Springer-Verlag Berlin,
474 536-544.

475

476 Cooper, J.A.G. 2011. Progress in Integrated Coastal Zone Management
477 (ICZM) in Northern Ireland. *Marine Policy*, 35, 794-799.

478

479 Cooper, J.A.G. 2013. Ireland. In: Pranzini, E. and Williams, A.T. (eds)
480 Coastal Erosion and Protection in Europe. Earthscan, Routledge, 209-226.

481

482 Cooper, J.A.G. and McKenna, J. 2008. Working with natural processes: the
483 challenge for Coastal Protection Strategies. *Geographical Journal* 174, 315-
484 331.

485

486 Department of Environment (2010) Coast and Sea Available online:
487 <http://www.doeni.gov.uk/niea/biodiversity/habitats-2/coast.htm> Last
488 Accessed 26/01/11

489

490 Dodds, W., Cooper, J.A.G. and McKenna, J., 2010. Flood & Coastal
491 Erosion Risk Management Policy Evolution in Northern Ireland:
492 “Incremental or Leapfrogging?” *Ocean and Coastal Management*, 53, 779-
493 786.

494

495

496 Defeo, O., McLachlan, A., Schoeman, D. S., Schlacher, T.A., Dugan, J.,
497 Jones, A., Lastra, M. and Scapini, F. 2009. Threats to sandy beach
498 ecosystems: A review. *Estuarine, Coastal and Shelf Science*, 81, 1–12.

499

500 Defra (Department for food, rural and agricultural affairs) (2010) *Charting*
501 *Progress 2* available online: [http://chartingprogress.defra.gov.uk/ministerial-](http://chartingprogress.defra.gov.uk/ministerial-foreword)
502 *foreword* Last accessed: 26/01/11

503

504 Dugan, J.E. and Hubbard, D.M. 2006. Ecological responses to coastal
505 armouring on exposed sandy beaches. *Shore and Beach*, 74, 10–16.

506

507 Greene, K. 2002. *Beach Nourishment: A Review of the Biological and*
508 *Physical Impacts ASMFC Habitat Management Series # 7*. Atlantic States
509 *Marine Fisheries Commission*, Washington, D.C.

510

511 Greenwood R. O. and Orford J. D., 2007. Factors Controlling the Retreat of
512 Drumlin Coastal Cliffs in a Low Energy Marine Environment-Strangford
513 Lough, Northern Ireland. *Journal of Coastal Research*, 23, 285 – 297.

514

515 Jackson, D.W.T. 2013. Portballintrae Bay, Noirthern Ireland: 116 years of
516 misplaced management. In: Cooper, J.A.G. and Pilkey, O.H. (eds). Pitfalls
517 of Shoreline Stabilization, Springer, New York. 93-105.

518

519 Jones, L., Angus, S., Cooper, A., Doody, P., Everard, M., Garbutt, A.,
520 Gilchrist, P., Hansom, J., Nicholls, R., Pye, K., Ravenscroft, N., Rees, S.,
521 Rhind, P., Whitehouse, A., 2011. Coastal margins. Chapter 11. UK
522 National Ecosystem Assessment. UNEP-WCMC, Cambridge.

523

524 Kahn, A.E. 1966. The tyranny of small decisions: market failures,
525 imperfections, and the limits of economics. *Kyklos* 19:23-47.

526

527 Lynch K, Jackson DWT, Cooper JAG. 2009. Foredune accretion under
528 offshore winds. *Geomorphology*, 105, 139-146.

529

530 Marchand, M., Sanchez-Arcilla, A., Ferreira, M., Gault, J., Jiménez, J.A.,
531 Markovice, M., Mulder, J., van Rijn, L., Stănicăf,A., Suliszg, W. and
532 Sutherland, J. 2011. Concepts and science for coastal erosion management –
533 An introduction to the Conscience framework. *Ocean & Coastal*
534 *Management*, 54, 859–866.

535

536 McErlean, T., McConkey, R. and Forsythe, W. 2002. Strangford Lough: An
537 Archaeological Survey of the Maritime Cultural Landscape. Blackstaff
538 Press, Belfast. 689 pp

539

540 McKenna J, MacLeod M J, Power J and Cooper J A G 2000. Rural beach
541 management: a good practice guide. Donegal County Council, Lifford.
542 Available at: http://uir.ulster.ac.uk/12436/1/GPG_Atlantic_Beaches.pdf

543

544

545 McKenna, J. Cooper, J.A.G. and O'Hagan, A.M. 2009. Coastal erosion
546 management and the European principles of ICZM: local versus strategic
547 perspectives. *Journal of Coastal Conservation*, 13, 165-173.

548

549 McLaughlin & Bann (2002) Human use and management of the Northern
550 Ireland coast in Knight, J. (Ed.) *Field Guide to the Coastal Environments of*
551 *Northern Ireland*

552

553 Navas, F. & Cooper, J.A.G. 1998. Interactions between long term coastal
554 change and human development, Dundrum Bay, Northern Ireland. Journal of
555 Coastal Research Special Issue 26 (2), 71-77.

556

557 Navas, F., Malvarez, G.C., Jackson, D.W.T., Cooper, J.A.G. & Portig, A.A.
558 2002. Geomorphological and biological monitoring of sensitive intertidal
559 flat environments. Journal of Coastal Research, Special Issue 36, 531-543.

560

561 Odum, W. 1982. Environmental Degradation and the Tyranny of Small
562 Decisions. BioScience, 32, 728-729.

563

564 Orford, J.D., Betts, N., Cooper, J.A.G. and Smith, B.J. 2006. Future Coastal
565 Scenarios for Northern Ireland. Unpublished Report to National Trust.

566

567 Orr, D. 2010. The Antrim Coast Road – a civil engineering legacy.
568 Proceedings – Engineering History and Heritage – Issue EH2 (London:
569 Institution of Civil Engineers): 68.

570

571 Penning-Rowsell, E. C., Priest, S.J., Parker, D.J., Morris, J. Tunstall, S.M.,
572 Viviattene, C., Chatterton, J. and Owen, D. 2013. Flood and coastal erosion

573 risk management: a manual for economic appraisal. Routledge, Taylor &
574 Francis, London, UK.

575

576 Rayner, D. (2006) Coastal Management.

577 <http://www.georesources.co.uk/coastman.htm> Last accessed 26/01/11

578

579 UK National Ecosystem Assessment (2011) The UK National Ecosystem
580 Assessment Technical Report. UNEP-WCMC, Cambridge.

581 Van Koningsveld, M. Mulder, J. P. M. Stive, M. J. F. VanDerValk, L. and

582 VanDerWeck A. W. (2008) Living with Sea-Level Rise and Climate

583 Change: A Case Study of the Netherlands. Journal of Coastal Research, 24,

584 367 – 379.

585

586

587

588 Figure Captions

589

590 Figure 1. Map of Northern Ireland showing main roads, coastal towns Areas

591 of Outstanding Natural Beauty (AONB's)

592

593 Figure 2. Map of North coast from Magilligan to Ballycastle illustrating the
594 location of Lough Foyle and including major towns, roads and AONB.

595

596 Figure 3. Sea defences on the north coast. A. Curved seawall and
597 promenade, West Strand, Portrush. B. Seawall and promenade at East
598 Strand, Portrush. This suffers regular inundation with wind-blown sand and
599 requires regular mechanical clearing. C. Rock armour to protect part of gold
600 course. D. Portballintrae groynes ,seawall and stabilized back-beach slope.

601

602 Figure 4. Map of the North Antrim coast from Ballycastle to Larne
603 illustrating Larne Lough.

604

605 Figure 5. A. Cushendun rock armouring at a car park. B. Railway sleepers
606 used as sea defence, Cushendun. C. Sloping stone wall, Cushendall.
607 Gabbion baskets, Red Bay. E. and F. Near vertical, stepped seawall at
608 Carnlough at low and high tide.

609

610 Figure 6. Map of the Outer Ards coast from Larne Lough to Dundrum Bay.

611

612 Figure 7. Sea defences on the outer Ards Peninsula. A. wall and rock
613 armour defending house. B. concrete wall defending car park. C. Concrete
614 wall defending road. D. Rubble dumped as sea defence. E. Vertical wall
615 defending road. F. Massive rock armour defending road.

616

617 Figure 8. Ballyholme, Bangor. A. Sea wall and subsequent toe defence. B.
618 Low promenade and seawall. C/ Groynefield/ D. Collapsing concrete
619 groynes

620

621 Figure 9 Map of the South Down coast from Newtownards to Warrenpoint
622 including Strangford Lough, Dundrum Bay and Carlingford Lough.

623

624 Figure 10. A. Rock armour fronting Newcastle promenade. B. Failed sea
625 defence, Slieve Donard Hotel, 2002. C. Gabbion armouring of coastal
626 footpath, Annalong. D. Rock armour of agricultural land.

627

628 Figure 11. Sea defences on estuarine beaches. A. Crawfordsburn, Belfast
629 Lough. Seawall and promenade. B. Rock armour protecting picnic site,
630 Strangford Lough, Sea Defences protecting Newtownards from flooding.,
631 D. Vertical wall with several generations of repairs, protecting road,

632 Strangford Lough. E. Rock armour protecting beachfront house, Carlingford

633 Lough. F. Rock armour defences fronting new development, Carlingford

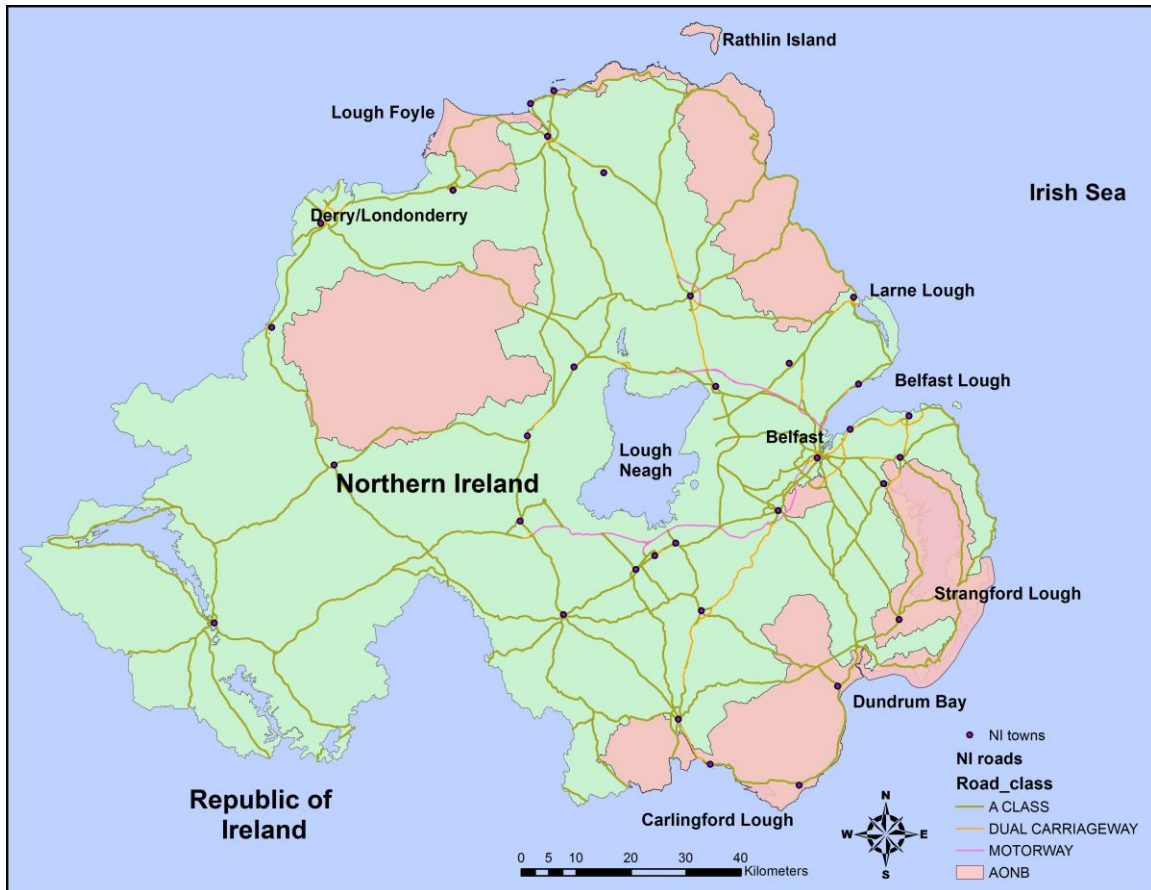
634 Lough

635

636

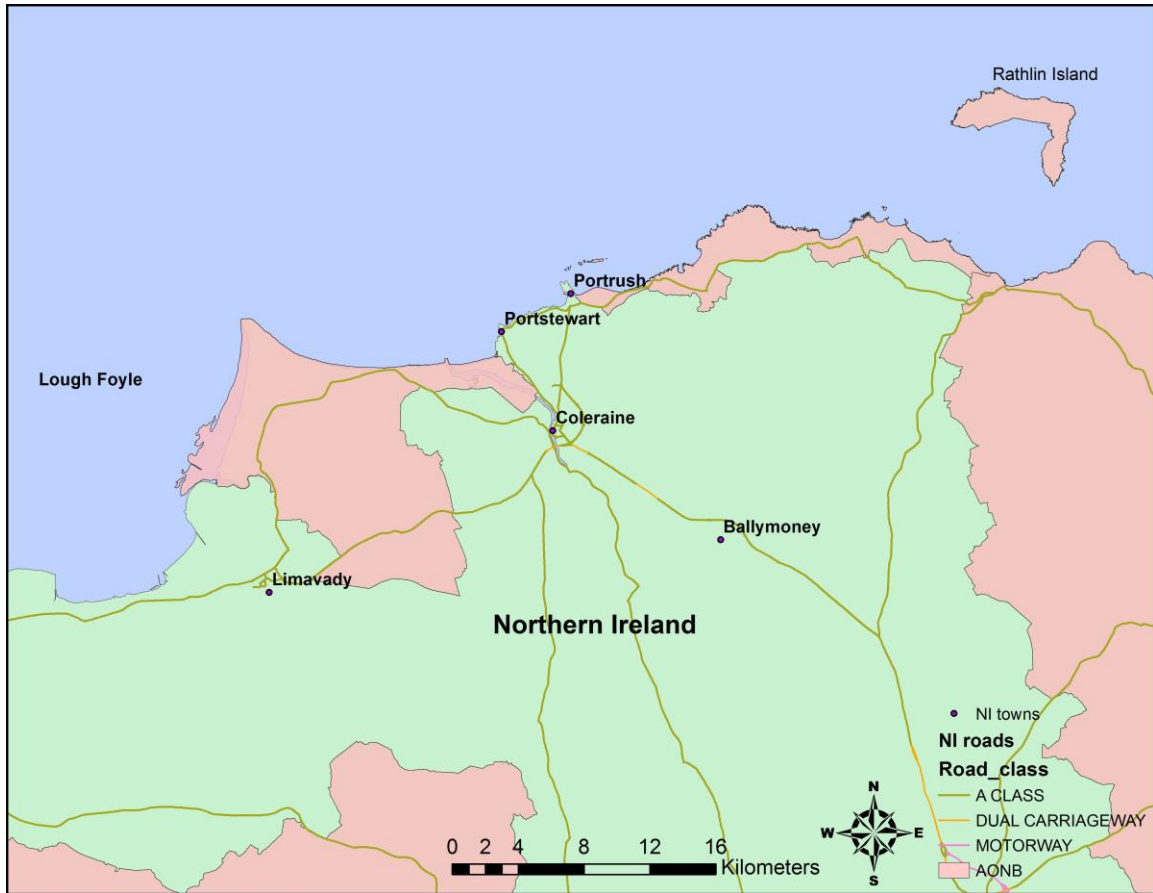
637

638



639

640 Figure 1. Map of Northern Ireland showing main roads, coastal towns Areas of
641 Outstanding Natural Beauty (AONB's)

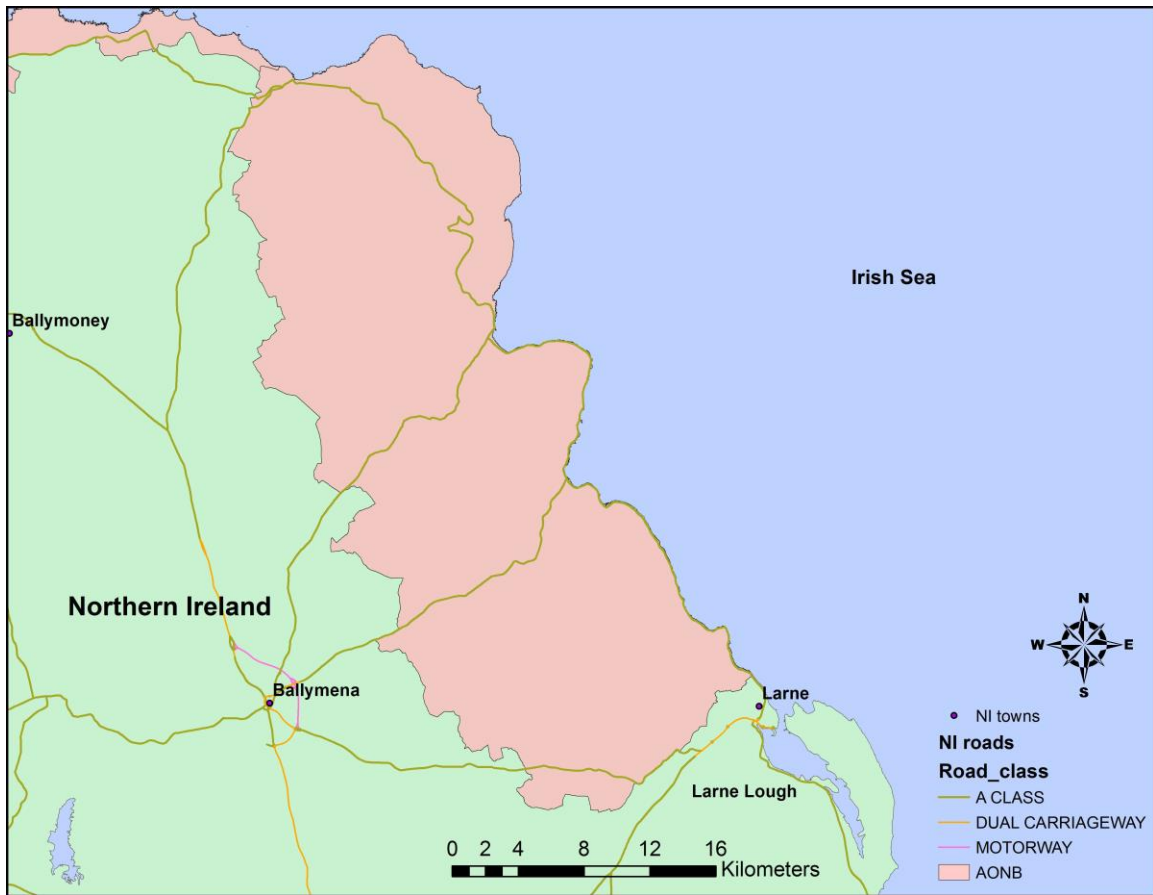


642
643
644
645
646

Figure 2. Map of North coast from Magilligan to Ballycastle illustrating the location of Lough Foyle and including major towns, roads and AONB.



647
648 Figure 3. Sea defences on the north coast. A. Curved seawall and promenade, West
649 Strand, Portrush. B. Seawall and promenade at East Strand, Portrush. This suffers
650 regular inundation with wind-blown sand and requires regular mechanical clearing. C.
651 Rock armour to protect part of gold course. D. Portballintrae groynes ,seawall and
652 stabilized back-beach slope.



653
654
655
656

Figure 4. Map of the North Antrim coast from Ballycastle to Larne illustrating Larne Lough.



657
658
659
660

Figure 5. A. Cushendun rock armouring at a car park. B. Railway sleepers used as sea defence, Cushendun. C. Sloping stone wall, Cushendall. Gabbion baskets, Red Bay. E. and F. Near vertical, stepped seawall at Carnlough at low and high tide.



661
662
663
664

Figure 6. Map of the Outer Ards coast from Larne Lough to Dundrum Bay.



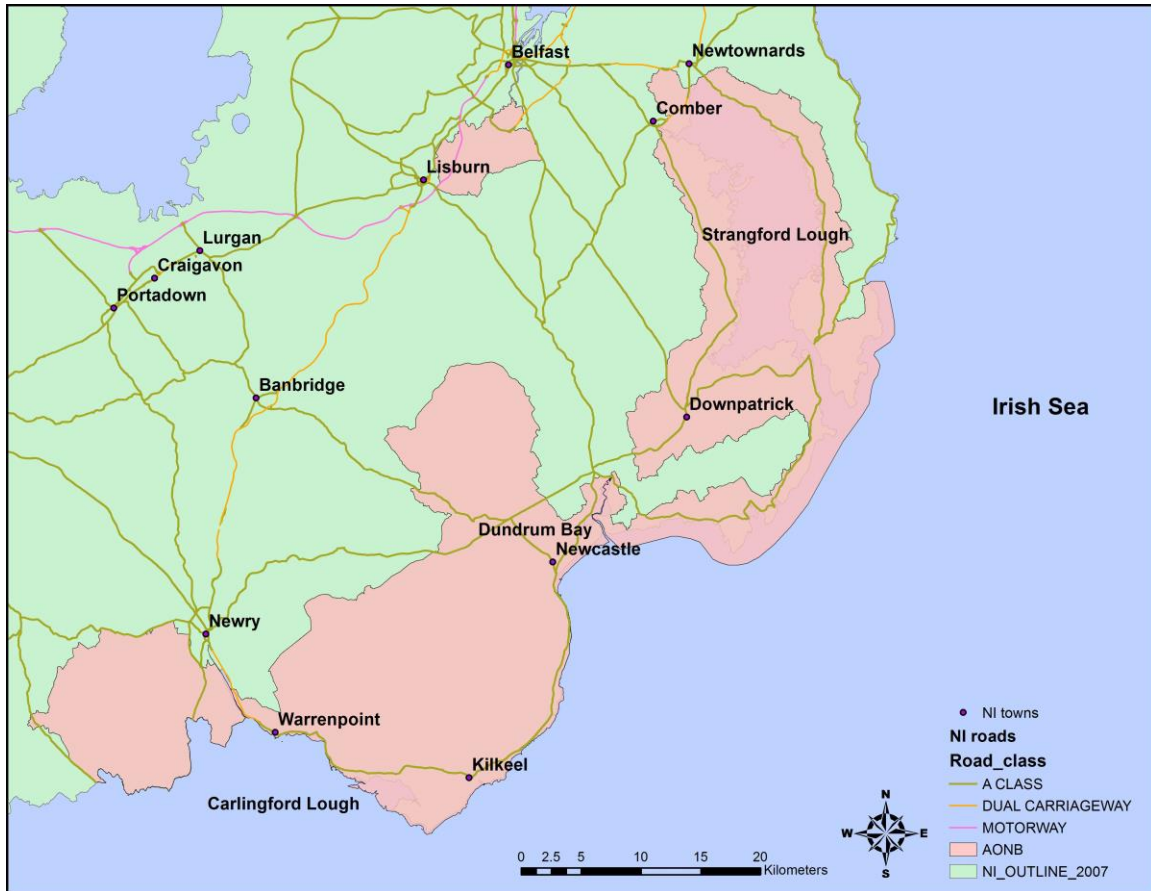
665
666
667
668
669
670
671
672
673

Figure 7. Sea defences on the outer Ards Peninsula. A. wall and rock armour defending house. B. concrete wall defending car park. C. Concrete wall defending road. D. Rubble dumped as sea defence. E. Vertical wall defending road. F. Massive rock armour defending road.



674
675
676
677

Figure 8. Ballyholme, Bangor. A. Sea wall and subsequent toe defence. B. Low promenade and seawall. C/ Groynefield/ D. Collapsing concrete groynes

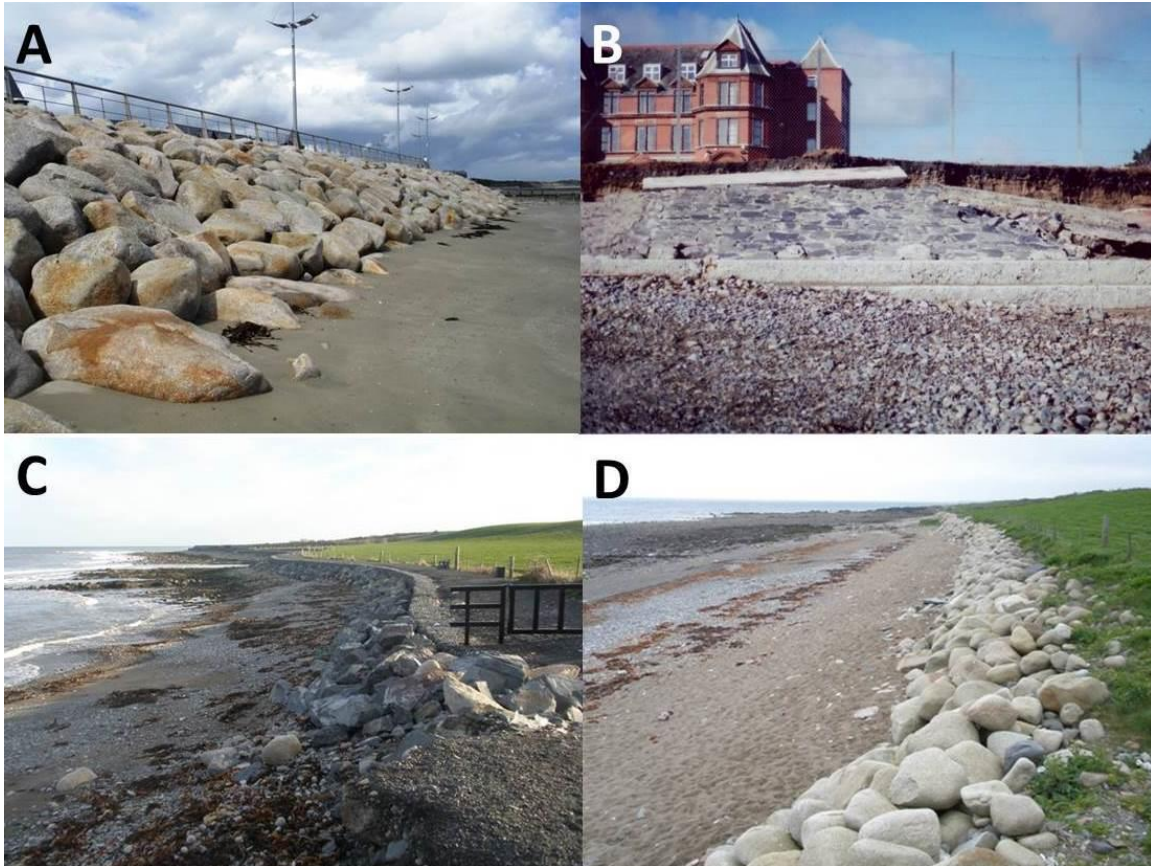


678
 679 Figure 9 Map of the South Down coast from Newtownards to Warrenpoint including
 680 Strangford Lough, Dundrum Bay and Carlingford Lough.

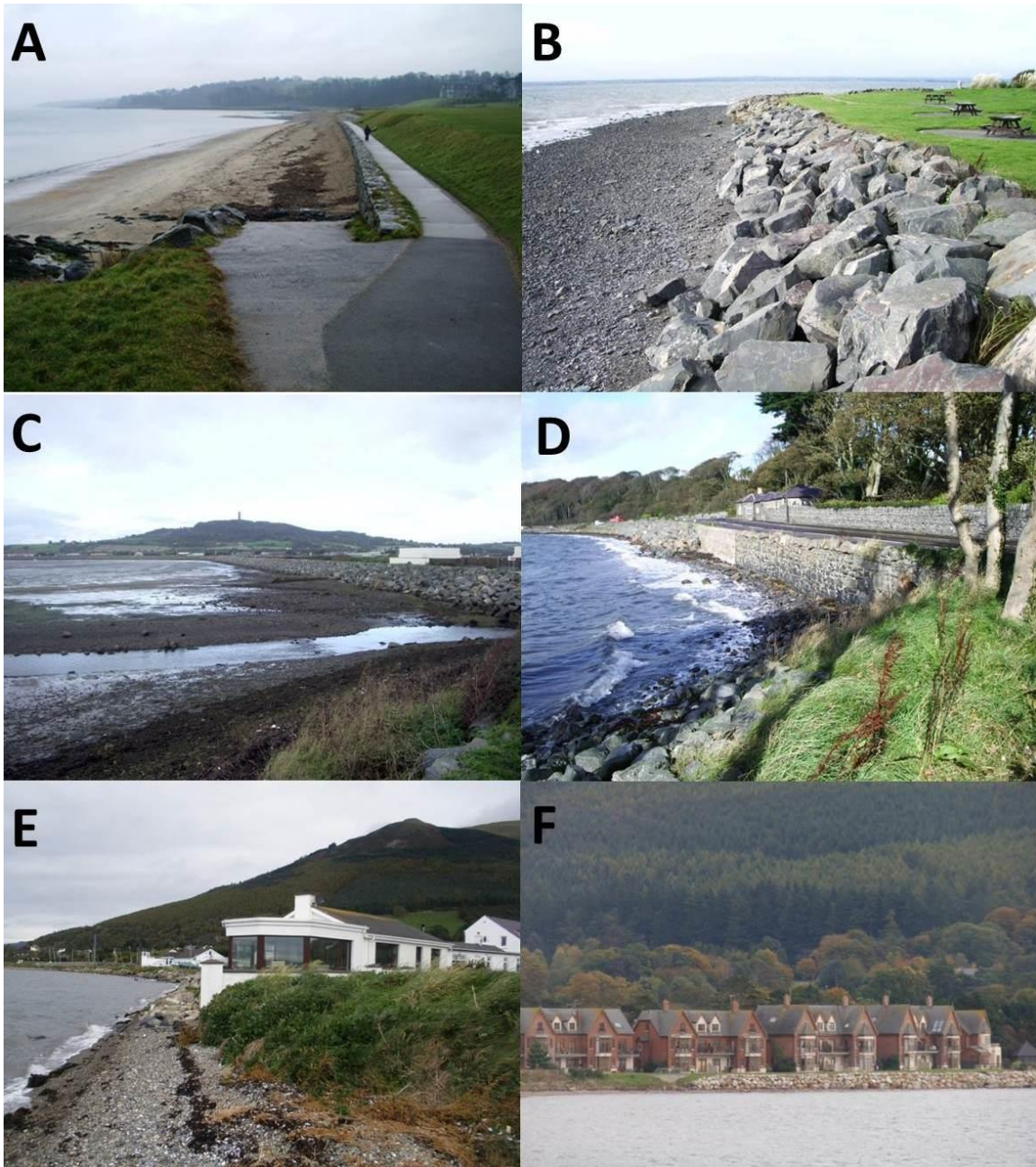
681

682

683



684
685 Figure 10. A. Rock armour fronting Newcastle promenade. B. Failed sea defence, Slieve
686 Donard Hotel, 2002. C. Gabbion armouring of coastal footpath, Annalong. D. Rock
687 armour of agricultural land.
688



689
 690
 691
 692
 693
 694
 695
 696

Figure 11. Sea defences on estuarine beaches. A. Crawfordsburn, Belfast Lough. Seawall and promenade. B. Rock armour protecting picnic site, Strangford Lough, Sea Defences protecting Newtownards from flooding,. D. Vertical wall with several generations of repairs, protecting road, Strangford Lough. E. Rock armour protecting beachfront house, Carlingford Lough. F. Rock armour defences fronting new development, Carlingford Lough